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HISTORY OF ENGLAND.

CHAPTER XIII.

The Revolution more violent in Scotland than in England.

THE violence of revolutions is generally proportioned to the degree of the maladministration which has produced them. It is therefore not strange that the government of Scotland, having been during many years far more oppressive and corrupt than the government of England, should have fallen with a far heavier ruin. The movement against the last king of the House of Stuart was in England conservative, in Scotland destructive. The English complained, not of the law, but of the violation of the law. They rose up against the first magistrate merely in order to assert the supremacy of the law. They were for the most part strongly attached to the Church established by law. Even in applying that extraordinary remedy to which an extraordinary emergency compelled them to have recourse, they deviated as little as possible from the ordinary methods prescribed by the law. The Convention which met at Westminster, though summoned by irregular writs, was constituted on the exact model of a regular Great Council of the Realm. No man was invited to the Upper House whose right to sit there was not clear. The knights and burgesses of the Lower House were chosen by those electors who would have been entitled to send members to a Parliament called under the great seal. The franchises of the forty shilling freeholder, of the householder paying scot and lot, of the burgage tenant, of the liveryman of London, of the Master of Arts of Oxford, were respected. The sense of the constituent bodies was taken with as little violence on the part of mobs, with as little trickery on the part of returning officers, as at any general election of that age. When at length the Estates met, their deliberations were carried on with perfect freedom and in strict accordance with ancient forms. There was indeed, after the first flight of James, an alarming anarchy in London, and in some parts of the country. But that anarchy nowhere lasted longer than forty-eight hours. From the day on which William reached Saint James's, not even the most unpopular agents of the fallen government, not even the ministers of the Roman Catholic Church, had anything to fear from the fury of the populace.

In Scotland the course of events was very different. There the law itself was a grievance; and James had perhaps incurred more unpopularity by enforcing it than by violating it. The Church established by law was the most odious institution in the realm. The tribunals had pronounced some sentences so flagitious, the Parliament had passed some Acts so oppressive, that, unless those sentences and those Acts were treated as nullities, it would be impossible to bring together a Convention commanding the public respect, and expressing the public opinion. It was hardly to be expected, for example, that the Whigs, in this day of their power, would endure to see their hereditary leader, the son of a martyr, the grandson of a martyr, excluded from the Parliament House in which nine of his ancestors had sate as Earls of Argyle, and excluded by a judgment on which the whole kingdom cried shame. Still less was it to be expected that they would suffer the election of members for counties and towns to be conducted according to the provisions of the existing law. For under the existing law no elector could vote without swearing that he renounced the Covenant, and that he acknowledged the Royal supremacy in matters ecclesiastical.* Such an oath no rigid Presbyterian could take. If such an oath had been exacted, the constituent bodies would have been merely small knots of prelatists: the business of devising securities against oppression would have been left to the oppressors; and the great party which had been most active in effecting the Revolution would, in an assembly sprung from the Revolution, have had not a single representative.†

William saw that he must not think of paying to the laws of Scotland that scrupulous respect which he had wisely and righteously paid to the laws of England. It was absolutely necessary that he should determine by his own authority how that Convention which was to meet at Edinburgh should be chosen, and that he should assume the power of annulling some judgments and some statutes. He accordingly summoned to the Parliament House several Lords who had been deprived of their honours by sentences which the general voice loudly condemned as unjust; and he took on himself to dispense with the Act which deprived Presbyterians of the elective franchise.

Elections for the Convention.

The consequence was that the choice of almost all the shires and burghs fell on Whig candidates. The defeated party complained loudly of foul play, of the rudeness of the populace, and of the partiality of the presiding magistrates; and these complaints were in many cases well founded. It is not under such rulers as Lauderdale and Dundee that nations learn justice and moderation.‡

Rabbling of the Episcopal Clergy.

Nor was it only at the elections that the popular feeling, so long and so severely compressed, exploded with violence. The heads and the hands of the martyred Whigs were taken down from the gates of Edinburgh, carried in procession by great multitudes to the cemeteries, and laid in the earth with solemn respect.§ It would have been well if the public enthusiasm had manifested itself in no less praiseworthy form. Unhappily throughout a large part of Scotland the clergy of the Established Church were, to use the phrase then common, rabbled. The morning of Christmas day was fixed for the commencement of these outrages. For nothing disgusted the rigid Covenanter more than the reverence paid by the prelatist to the ancient holidays of the Church. That such reverence may be carried to an absurd extreme is true. But a philosopher may perhaps be inclined to think the opposite extreme not less absurd, and may ask why religion should reject the aid of associations which exist in every nation sufficiently civilised to have a calendar, and which are found by experience to have a powerful and often a salutary effect. The Puritan, who was, in general, but too ready to follow precedents and analogies drawn from the history and jurisprudence of the Jews, might have found in the Old Testament quite as clear warrant for keeping festivals in honour of great events as for assassinating bishops and refusing quarter to captives. He certainly did not learn from his master, Calvin, to hold such festivals in abhorrence; for it was in consequence of the strenuous exertions of Calvin that Christmas was, after an interval of some years, again observed by the citizens of Geneva.[*] But there had arisen in Scotland Calvinists who were to Calvin what Calvin was to Laud. To these austere fanatics a holiday was an object of positive disgust and hatred. They long continued in their solemn manifestoes to reckon it among the sins which would one day bring down some fearful judgment on the land that the Court of Session took a vacation in the last week of December.[†]

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* Act. Parl. Scot. Aug. 31, 1681.

† Balcarras's Memoirs; Short History of the Revolution in Scotland in a letter from a Scotch gentleman in Amsterdam to his friend in London, 1712.

‡ Balcarras's Memoirs; Life of James ii. 341.

§ A Memorial for His Highness the Prince of Orange in relation to the affairs of Scotland, by two Persons of Quality, 1689.

On Christmas day, therefore, the Covenanters held armed musters by concert in many parts of the western shires. Each band marched to the nearest manse, and sacked the cellar and larder of the minister, which at that season were probably better stocked than usual. The priest of Baal was reviled and insulted, sometimes beaten, sometimes ducked. His furniture was thrown out of the windows; his wife and children turned out of doors in the snow. He was then carried to the market place, and exposed during some time as a malefactor. His gown was torn to shreds over his head: if he had a prayer book in his pocket it was burned; and he was dismissed with a charge, never, as he valued his life, to officiate in the parish again. The work of reformation having been thus completed, the reformers locked up the church and departed with the keys. In fairness to these men it must be owned that they had suffered such oppression as may excuse, though it cannot justify, their violence; and that, though they were rude even to brutality, they do not appear to have been guilty of any intentional injury to life or limb.[‡]

The disorder spread fast. In Ayrshire, Clydesdale, Nithisdale, Annandale, every parish was visited by these turbulent zealots. About two hundred curates—so the episcopal parish priests were called—were expelled. The graver Covenanters, while they applauded the fervour of their riotous brethren, were apprehensive that proceedings so irregular might give scandal, and learned, with especial concern, that here and there an Achan had disgraced the good cause by stooping to plunder the Canaanites whom he ought only to have smitten. A general meeting of ministers and elders was called for the purpose of preventing such discreditable excesses. In this meeting it was determined that, for the future, the ejection of the established clergy should be performed in a more ceremonious manner. A form of notice was drawn up and served on every curate in the Western Lowlands who had not yet been rabbled. This notice was simply a threatening letter, commanding him to quit his parish peaceably, on pain of being turned out by force.[§]

The Scottish Bishops, in great dismay, sent the Dean of Glasgow to plead the cause of their persecuted Church at Westminster. The outrages committed by the Covenanters were in the highest degree offensive to

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[*] See Calvin's letter to Haller, iv. Non. Jan. 1551: "Priusquam urbem unquam ingrederer, nullæ prorsus erant feriæ præter diem Dominicum. Ex quo sum revocatus hoc temperamentum quæsivi, ut Christi natalis celebraretur."

[†] In the Act, Declaration, and Testimony of the Seceders, dated in December 1736, it is said that "countenance is given by authority of Parliament to the observation of holidays in Scotland, by the vacation of our most considerable Courts of Justice in the latter end of December." This is declared to be a national sin, and a ground of the Lord's indignation. In March 1758, the Associate Synod addressed a Solemn Warning to the Nation, in which the same complaint was repeated. A poor crazy creature, whose nonsense has been thought worthy of being reprinted even in our own time, says: "I leave my testimony against the abominable Act of the pretended Queen Anne and her pretended British, really Brutish Parliament, for enacting the observance of that which is called the Yule Vacance."—The Dying Testimony of William Wilson, sometime Schoolmaster in Park, in the Parish of Douglas, aged 68, who died in 1757.

[‡] An account of the Present Persecution of the Church in Scotland, in several Letters, 1690; The case of the afflicted Clergy in Scotland truly represented, 1690; Faithful Contendings Displayed; Burnet, i. 805.

[§] The form of notice will be found in the book entitled Faithful Contendings Displayed.

William, who had, in the south of the island, protected even Benedictines and Franciscans from insult and spoliation. But, though he had, at the request of a large number of the noblemen and gentlemen of Scotland, taken on himself provisionally the executive administration of that kingdom, the means of maintaining order there were not at his command. He had not a single regiment north of the Tweed, or indeed within many miles of that river. It was vain to hope that mere words would quiet a nation which had not, in any age, been very amenable to control, and which was now agitated by hopes and resentments, such as great revolutions, following great oppressions, naturally engender. A proclamation was however put forth, directing that all people should lay down their arms, and that, till the Convention should have settled the government, the clergy of the Established Church should be suffered to reside on their cures without molestation. But this proclamation, not being supported by troops, was little regarded. On the very day after it was published at Glasgow, the venerable Cathedral of that city, almost the only fine church of the middle ages which stands uninjured in Scotland, was attacked by a crowd of Presbyterians from the meeting houses, with whom were mingled many of their fiercer brethren from the hills. It was a Sunday; but to rabble a congregation of prelatists was held to be a work of necessity and mercy. The worshippers were dispersed, beaten, and pelted with snowballs. It was indeed asserted that some wounds were inflicted with much more formidable weapons.*

State of Edinburgh.

Edinburgh, the seat of government, was in a state of anarchy. The Castle, which commanded the whole city, was still held for James by the Duke of Gordon. The common people were generally Whigs. The College of Justice, a great forensic society composed of judges, advocates, writers to the signet, and solicitors, was the stronghold of Toryism; for a rigid test had during some years excluded Presbyterians from all the departments of the legal profession. The lawyers, some hundreds in number, formed themselves into a battalion of infantry, and for a time effectually kept down the multitude. They paid, however, so much respect to William's authority as to disband themselves when his proclamation was published. But the example of obedience which they had set was not imitated. Scarcely had they laid down their weapons, when Covenanters from the west, who had done all that was to be done in the way of pelting and hustling the curates of their own neighbourhood, came dropping into Edinburgh, by tens and twenties, for the purpose of protecting, or, if need should be, of overawing the Convention. Glasgow alone sent four hundred of these men. It could hardly be doubted that they were directed by some leader of great weight. They showed themselves little in any public place: but it was known that every cellar was filled with them; and it might well be apprehended that, at the first signal, they would pour forth from their caverns, and appear armed round the Parliament House.†

Question of an Union between England and Scotland raised.

It might have been expected that every patriotic and enlightened Scotchman would have earnestly desired to see the agitation appeased, and some government established which might be able to protect property and to enforce the law. An imperfect settlement which could be speedily made might well appear to such a man preferable to a perfect settlement which must be the work of time. Just at this moment, however, a party, strong both in numbers and in abilities, raised a new and most important question, which seemed not unlikely to prolong the interregnum till the autumn. This party maintained that the Estates ought not immediately to declare William and Mary King and Queen, but to propose to England a treaty of union, and to keep the throne vacant till such a treaty should be concluded on terms advantageous to Scotland.*

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* Account of the Present Persecution, 1690; Case of the afflicted Clergy, 1690; A true Account of that Interruption that was made of the Service of God on Sunday last, being the 17th of February, 1689, signed by James Gibson, acting for the Lord Provost of Glasgow.

† Balcarras's Memoirs; Mackay's Memoirs.

It may seem strange that a large portion of a people, whose patriotism, exhibited, often in a heroic, and sometimes in a comic form, has long been proverbial, should have been willing, nay, impatient, to surrender an independence which had been, through many ages, dearly prized and manfully defended. The truth is that the stubborn spirit which the arms of the Plantagenets and Tudors had been unable to subdue had begun to yield to a very different kind of force. Customhouses and tariffs were rapidly doing what the carnage of Falkirk and Halidon, of Flodden and Pinkie, had failed to do. Scotland had some experience of the effects of an union. She had, near forty years before, been united to England on such terms as England, flushed with conquest, chose to dictate. That union was inseparably associated in the minds of the vanquished people with defeat and humiliation. And yet even that union, cruelly as it had wounded the pride of the Scots, had promoted their prosperity. Cromwell, with wisdom and liberality rare in his age, had established the most complete freedom of trade between the dominant and the subject country. While he governed, no prohibition, no duty, impeded the transit of commodities from any part of the island to any other. His navigation laws imposed no restraint on the trade of Scotland. A Scotch vessel was at liberty to carry a Scotch cargo to Barbadoes, and to bring the sugars of Barbadoes into the port of London.† The rule of the Protector therefore had been propitious to the industry and to the physical wellbeing of the Scottish people. Hating him and cursing him, they could not help thriving under him, and often, during the administration of their legitimate princes, looked back with regret to the golden days of the usurper.‡

The Restoration came, and changed everything. The Scots regained their independence, and soon began to find that independence had its discomfort as well as its dignity. The English Parliament treated them as aliens and as rivals. A new Navigation Act put them on almost the same footing with the Dutch. High duties, and in some cases prohibitory duties, were imposed on the products of Scottish industry. It is not wonderful that a nation eminently industrious, shrewd, and enterprising, a nation which, having been long kept back by a sterile soil and a severe climate, was just beginning to prosper in spite of these disadvantages, and which found its progress suddenly stopped, should think itself cruelly treated. Yet there was no help. Complaint was vain. Retaliation was impossible. The Sovereign, even if he had the wish, had not the power, to bear himself evenly between his large and his small kingdom, between the kingdom from which he drew an annual revenue of a million and a half and the kingdom from which he drew an annual revenue of little more than sixty thousand pounds. He dared neither to refuse his assent to any English law injurious to the trade of Scotland, nor to give his assent to any Scotch law injurious to the trade of England.

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* Burnet, ii. 21.

† Scobell, 1654, cap. 9; and Oliver's Ordinance in Council of the 12th of April in the same year.

‡ Burnet and Fletcher of Saltoun mention the prosperity of Scotland under the Protector, but ascribe it to a cause quite inadequate to the production of such an effect. "There was," says Burnet, "a considerable force of about seven or eight thousand men kept in Scotland. The pay of the army brought so much money into the kingdom, that it continued all that while in a very flourishing state. . . . We always reckon those eight years of usurpation a time of great peace and prosperity." "During the time of the usurper Cromwell," says Fletcher, "we imagined ourselves to be in a tolerable condition with respect to the last particular (trade and money) by reason of that expense which was made in the realm by those forces that kept us in subjection." The true explanation of the phænomena about which Burnet and Fletcher blundered so grossly, will be found in a pamphlet entitled "Some seasonable and modest Thoughts partly occasioned by and partly concerning the Scotch East India Company," Edinburgh, 1696. See the Proceedings of the Wednesday Club in Friday Street, upon the subject of an Union with Scotland, December 1705. See also the Seventh Chapter of Mr Burton's valuable History of Scotland.

The complaints of the Scotch, however, were so loud that Charles, in 1667, appointed Commissioners to arrange the terms of a commercial treaty between the two British kingdoms. The conferences were soon broken off; and all that passed while they continued proved that there was only one way in which Scotland could obtain a share of the commercial prosperity which England at that time enjoyed.* The Scotch must become one people with the English. The Parliament which had hitherto sate at Edinburgh must be incorporated with the Parliament which sate at Westminster. The sacrifice could not but be painfully felt by a brave and haughty people, who had, during twelve generations, regarded the southern domination with deadly aversion, and whose hearts still swelled at the thought of the death of Wallace and of the triumphs of Bruce. There were doubtless many punctilious patriots who would have strenuously opposed an union even if they could have foreseen that the effect of an union would be to make Glasgow a greater city than Amsterdam, and to cover the dreary Lothians with harvests and woods, neat farmhouses and stately mansions. But there was also a large class which was not disposed to throw away great and substantial advantages in order to preserve mere names and ceremonies; and the influence of this class was such that, in the year 1670, the Scotch Parliament made direct overtures to England.† The King undertook the office of mediator; and negotiators were named on both sides; but nothing was concluded.

The question, having slept during eighteen years, was suddenly revived by the Revolution. Different classes, impelled by different motives, concurred on this point. With merchants, eager to share in the advantages of the West Indian trade, were joined active and aspiring politicians who wished to exhibit their abilities in a more conspicuous theatre than the Scottish Parliament House, and to collect riches from a more copious source than the Scottish treasury. The cry for union was swelled by the voices of some artful Jacobites, who merely wished to cause discord and delay, and who hoped to attain this end by mixing up with the difficult question which it was the especial business of the Convention to settle another question more difficult still. It is probable that some who disliked the ascetic habits and rigid discipline of the Presbyterians wished for an union as the only mode of maintaining prelacy in the northern part of the island. In an united Parliament the English members must greatly preponderate; and in England the Bishops were held in high honour by the great majority of the population. The Episcopal Church of Scotland, it was plain, rested on a narrow basis, and would fall before the first attack. The Episcopal Church of Great Britain might have a foundation broad and solid enough to withstand all assaults.

Whether, in 1689, it would have been possible to effect a civil union without a religious union may well be doubted. But there can be no doubt that a religious union would have been one of the greatest calamities that could have befallen either kingdom. The union accomplished in 1707 has indeed been a great blessing both to England and to Scotland. But it has been a blessing because, in constituting one State, it left two Churches. The political interest of the contracting parties was the same; but the ecclesiastical dispute between them was one which admitted of no compromise. They could therefore preserve harmony only by agreeing to differ. Had there been an amalgamation of the hierarchies, there never would have been an amalgamation of the nations. Successive Mitchells would have fired at successive Sharpes. Five generations of Claverhouses would have butchered five generations of Camerons. Those marvellous improvements which have changed the face of Scotland would never have been effected. Plains now rich with harvests would have remained barren moors. Waterfalls which now turn the wheels of immense factories would have resounded in a wilderness. New Lanark would still have been a sheepwalk, and Greenock a fishing hamlet. What little strength Scotland could, under such a system, have possessed must, in an estimate of the resources of Great Britain, have been, not added, but deducted. So encumbered, our country never could have held, either in peace or in war, a place in the first rank of nations. We are unfortunately not without the means of judging of the effect which may be produced on the moral and physical state of a people by establishing, in the exclusive enjoyment of riches and dignity, a Church loved and reverenced only by the few, and regarded by the many with religious and national aversion. One such Church is quite burden enough for the energies of one empire.

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* See the paper in which the demands of the Scotch Commissioners are set forth. It will be found in the Appendix to De Foe's History of the Union, No. 13.

† Act. Parl. Scot., July 30, 1670.

Wish of the English Low Churchmen to preserve Episcopacy in Scotland.

But these things, which to us, who have been taught by a bitter experience, seem clear, were by no means clear in 1689, even to very tolerant and enlightened politicians. In truth the English Low Churchmen were, if possible, more anxious than the English High Churchmen to preserve Episcopacy in Scotland. It is a remarkable fact that Burnet, who was always accused of wishing to establish the Calvinistic discipline in the south of the island, incurred great unpopularity among his own countrymen by his efforts to uphold prelacy in the north. He was doubtless in error: but his error is to be attributed to a cause which does him no discredit. His favourite object, an object unattainable indeed, yet such as might well fascinate a large intellect and a benevolent heart, had long been an honourable treaty between the Anglican Church and the Nonconformists. He thought it most unfortunate that one opportunity of concluding such a treaty should have been lost at the time of the Restoration. It seemed to him that another opportunity was afforded by the Revolution. He and his friends were eagerly pushing forward Nottingham's Comprehension Bill, and were flattering themselves with vain hopes of success. But they felt that there could hardly be a Comprehension in one of the two British kingdoms unless there were also a Comprehension in the other. Concession must be purchased by concession. If the Presbyterian pertinaciously refused to listen to any terms of compromise where he was strong, it would be almost impossible to obtain for him liberal terms of compromise where he was weak. Bishops must therefore be allowed to keep their sees in Scotland, in order that divines not ordained by Bishops might be allowed to hold rectories and canonries in England.

Opinions of William about Church government in Scotland.

Thus the cause of the Episcopalians in the north and the cause of the Presbyterians in the south were bound up together in a manner which might well perplex even a skilful statesman. It was happy for our country that the momentous question which excited so many strong passions, and which presented itself in so many different points of view, was to be decided by such a man as William. He listened to Episcopalians, to Latitudinarians, to Presbyterians, to the Dean of Glasgow who pleaded for the apostolical succession, to Burnet who represented the danger of alienating the Anglican clergy, to Carstairs who hated prelacy with the hatred of a man whose thumbs were deeply marked by the screws of prelatists. Surrounded by these eager advocates, William remained calm and impartial. He was indeed eminently qualified by his situation as well as by his personal qualities to be the umpire in that great contention. He was the King of a prelatical kingdom. He was the Prime Minister of a presbyterian republic. His unwillingness to offend the Anglican Church of which he was the head, and his unwillingness to offend the Reformed Churches of the Continent which regarded him as a champion divinely sent to protect them against the French tyranny, balanced each other, and kept him from leaning unduly to either side. His conscience was perfectly neutral. For it was his deliberate opinion that no form of ecclesiastical polity was of divine institution. He dissented equally from the school of Laud and from the school of Cameron, from the men who held that there could not be a Christian Church without Bishops, and from the men who held that there could not be a Christian Church without synods. Which form of government should be adopted was in his judgment a question of mere expediency. He would probably have preferred a temper between the two rival systems, a hierarchy in which the chief spiritual functionaries should have been something more than moderators and something less than prelates. But he was far too wise a man to think of settling such a matter according to his own personal tastes. He determined therefore that, if there was on both sides a disposition to compromise, he would act as mediator. But, if it should appear that the public mind of England and the public mind of Scotland had taken the ply strongly in opposite directions, he would not attempt to force either nation into conformity with the opinion of the other. He would suffer each to have its own church, and would content himself with restraining both churches from persecuting nonconformists, and from encroaching on the functions of the civil magistrate.

The language which he held to those Scottish Episcopalians who complained to him of their sufferings and implored his protection was well weighed and well guarded, but clear and ingenuous. He wished, he said, to preserve, if possible, the institution to which they were so much attached, and to grant, at the same time, entire liberty of conscience to that party which could not be reconciled to any deviation from the Presbyterian model. But the Bishops must take care that they did not, by their own rashness and obstinacy, put it out of his power to be of any use to them. They must also distinctly understand that he was resolved not to force on Scotland by the sword a form of ecclesiastical government which she detested. If, therefore, it should be found that prelacy could be maintained only by arms, he should yield to the general sentiment, and should merely do his best to obtain for the Episcopalian minority permission to worship God in freedom and safety.*

Comparative strength of religious parties in Scotland.

It is not likely that, even if the Scottish Bishops had, as William recommended, done all that meekness and prudence could do to conciliate their countrymen, episcopacy could, under any modification, have been maintained. It was indeed asserted by writers of that generation, and has been repeated by writers of our generation, that the Presbyterians were not, before the Revolution, the majority of the people of Scotland.† But in this assertion there is an obvious fallacy. The effective strength of sects is not to be ascertained merely by counting heads. An established church, a dominant church, a church which has the exclusive possession of civil honours and emoluments, will always rank among its nominal members multitudes who have no religion at all; multitudes who, though not destitute of religion, attend little to theological disputes, and have no scruple about conforming to the mode of worship which happens to be established; and multitudes who have scruples about conforming, but whose scruples have yielded to worldly motives. On the other hand, every member of an oppressed church is a man who has a very decided preference for that church. Every person who, in the time of Diocletian, joined in celebrating the Christian mysteries, might reasonably be supposed to be a firm believer in Christ. But it may well be doubted whether one single Pontiff or Augur in the Roman Senate was a firm believer in Jupiter. In Mary's reign, everybody who attended the secret meetings of the Protestants was a real Protestant: but hundreds of thousands went to mass, who, as appeared before she had been dead a month, were not real Roman Catholics. If under the Kings of the House of Stuart, when a Presbyterian was excluded from political power and from the learned professions, was daily annoyed by informers, by tyrannical magistrates, by licentious dragoons, and was in danger of being hanged if he heard a sermon in the open air, the population of Scotland was not very unequally divided between Episcopalians and Presbyterians, the rational inference is that more than nineteen-twentieths of those Scotchmen whose conscience was interested in the matter were Presbyterians, and that the Scotchmen, who were decidedly and on conviction Episcopalians, were a small minority. Against such odds the Bishops had but little chance; and whatever chance they had they made haste to throw away; some of them because they sincerely believed that their allegiance was still due to James; others probably because they apprehended that William would not have the power, even if he had the will, to serve them, and that nothing but a counter-revolution in the State could avert a revolution in the Church.

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* Burnet, ii. 23.

† See, for example, a pamphlet entitled "Some questions resolved concerning episcopal and presbyterian government in Scotland, 1690." One of the questions is, whether Scottish presbytery be agreeable to the general inclinations of that people. The author answers the question in the negative, on the ground that the upper and middle classes had generally conformed to the Episcopal Church before the Revolution.

Letter from William to the Scotch Convention.

As the new King of England could not be at Edinburgh during the sitting of the Scottish Convention, a letter from him to the Estates was prepared with great skill. In this document he professed warm attachment to the Protestant religion, but gave no opinion touching those questions about which Protestants were divided. He had observed, he said, with great satisfaction that many of the Scottish nobility and gentry with whom he had conferred in London were inclined to an union of the two British kingdoms. He was sensible how much such an union would conduce to the happiness of both; and he would do all in his power towards the accomplishing of so good a work.

William's instructions to his agents in Scotland.

It was necessary that he should allow a large discretion to his confidential agents at Edinburgh. The private instructions with which he furnished those persons could not be minute, but were highly judicious. He charged them to ascertain to the best of their power the real sense of the Convention, and to be guided by it. They must remember that the first object was to settle the government. To that object every other object, even the union, must be postponed. A treaty between two independent legislatures, distant from each other several days' journey, must necessarily be a work of time; and the throne could not safely remain vacant while the negotiations were pending. It was therefore important that His Majesty's agents should be on their guard against the arts of persons who, under pretence of promoting the union, might really be contriving only to prolong the interregnum. If the Convention should be bent on establishing the Presbyterian form of church government, William desired that his friends would do all in their power to prevent the triumphant sect from retaliating what it had suffered.*

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* The instructions are in the Leven and Melville papers. They bear date March 7, 168$\frac{8}{9}$. On the first occasion on which I quote this most valuable collection, I cannot refrain from acknowledging the obligations under which I, and all who take an interest in

The Dalrymples.

The person by whose advice William appears to have been at this time chiefly guided as to Scotch politics, was a Scotchman of great abilities and attainments, Sir James Dalrymple of Stair, the founder of a family eminently distinguished at the bar, on the bench, in the senate, in diplomacy, in arms, and in letters, but distinguished also by misfortunes and misdeeds which have furnished poets and novelists with materials for the darkest and most heartrending tales. Already Sir James had been in mourning for more than one strange and terrible death. One of his sons had died by poison. One of his daughters had poniarded her bridegroom on the wedding night. One of his grandsons had, in boyish sport, been slain by another. Savage libellers asserted, and some of the superstitious vulgar believed, that calamities so portentous were the consequence of some connection between the unhappy race and the powers of darkness. Sir James had a wry neck; and he was reproached with this misfortune as if it had been a crime, and was told that it marked him out as a man doomed to the gallows. His wife, a woman of great ability, art, and spirit, was popularly nicknamed the Witch of Endor. It was gravely said that she had cast fearful spells on those whom she hated, and that she had been seen in the likeness of a cat seated on the cloth of state by the side of the Lord High Commissioner. The man, however, over whose roof so many curses appeared to hang, did not, as far as we can now judge, fall short of that very low standard of morality which was generally attained by politicians of his age and nation. In force of mind and extent of knowledge he was superior to them all. In his youth he had borne arms: he had then been a professor of philosophy: he had then studied law, and had become, by general acknowledgment, the greatest jurist that his country had produced. In the days of the Protectorate, he had been a judge. After the Restoration, he had made his peace with the royal family, had sate in the Privy Council, and had presided with unrivalled ability in the Court of Session. He had doubtless borne a share in many unjustifiable acts; but there were limits which he never passed. He had a wonderful power of giving to any proposition which it suited him to maintain a plausible aspect of legality, and even of justice; and this power he frequently abused. But he was not like many of those among whom he lived, impudently and unscrupulously servile. Shame and conscience generally restrained him from committing any bad action for which his rare ingenuity could not frame a specious defence; and he was seldom in his place at the council board when anything outrageously unjust or cruel was to be done. His moderation at length gave offence to the Court. He was deprived of his high office, and found himself in so disagreeable a situation, that he retired to Holland. There he employed himself in correcting the great work on jurisprudence which has preserved his memory fresh down to our own time. In his banishment he tried to gain the favour of his fellow-exiles, who naturally regarded him with suspicion. He protested, and perhaps with truth, that his hands were pure from the blood of the persecuted Covenanters. He made a high profession of religion, prayed much, and observed weekly days of fasting and humiliation. He even consented, after much hesitation, to assist with his advice and his credit the unfortunate enterprise of Argyle. When that enterprise had failed, a prosecution was instituted at Edinburgh against Dalrymple; and his estates would doubtless have been confiscated had they not been saved by an artifice which subsequently became common among the politicians of Scotland. His eldest son and heir-apparent, John, took the side of the government, supported the dispensing power, declared against the Test, and accepted the place of Lord

the history of our island, lie to the gentleman who has performed so well the duty of an editor.

Advocate, when Sir George Mackenzie, after holding out through ten years of foul drudgery, at length showed signs of flagging. The services of the younger Dalrymple were rewarded by a remission of the forfeiture which the offences of the elder had incurred. Those services indeed were not to be despised. For Sir John, though inferior to his father in depth and extent of legal learning, was no common man. His knowledge was great and various: his parts were quick; and his eloquence was singularly ready and graceful. To sanctity he made no pretensions. Indeed, Episcopalians and Presbyterians agreed in regarding him as little better than an atheist. During some months Sir John at Edinburgh affected to condemn the disloyalty of his unhappy parent Sir James; and Sir James at Leyden told his Puritan friends how deeply he lamented the wicked compliances of his unhappy child Sir John.

The Revolution came, and brought a large increase of wealth and honours to the House of Stair. The son promptly changed sides, and co-operated ably and zealously with the father. Sir James established himself in London for the purpose of giving advice to William on Scotch affairs. Sir John's post was in the Parliament House at Edinburgh. He was not likely to find any equal among the debaters there, and was prepared to exert all his powers against the dynasty which he had lately served.*

Melville.

By the large party which was zealous for the Calvinistic church government John Dalrymple was regarded with incurable distrust and dislike. It was therefore necessary that another agent should be employed to manage that party. Such an agent was George Melville, Lord Melville, a nobleman connected by affinity with the unfortunate Monmouth, and with that Leslie who had, in 1640, invaded England at the head of a Scottish army. Melville had always been accounted a Whig and a Presbyterian. Those who speak of him most favourably have not ventured to ascribe to him eminent intellectual endowments or exalted public spirit. But he appears from his letters to have been by no means deficient in that homely prudence the want of which has often been fatal to men of brighter genius and of purer virtue. That prudence had restrained him from going very far in opposition to the tyranny of the Stuarts: but he had listened while his friends talked about resistance, and therefore, when the Rye House Plot was discovered, thought it expedient to retire to the Continent. In his absence he was accused of treason, and was convicted on evidence which would not have satisfied any impartial tribunal. He was condemned to death: his honours and lands were declared forfeit: his arms were torn with contumely out of the Herald's Book: and his domains swelled the estate of the cruel and rapacious Perth. The fugitive meanwhile, with characteristic wariness, lived quietly on the Continent, and discountenanced the unhappy projects of his kinsman Monmouth, but cordially approved of the enterprise of the Prince of Orange.

Illness had prevented Melville from sailing with the Dutch expedition: but he arrived in London a few hours after the new Sovereigns had been proclaimed there. William instantly sent him down to Edinburgh, in the hope, as it should seem, that the Presbyterians would be disposed to listen to moderate counsels proceeding from a man who was attached to their cause, and who had suffered for it. Melville's second son, David, who had inherited, through his mother, the title of Earl of Leven, and who had acquired some military experience in the service of the Elector of Brandenburg, had the honour of being the bearer of a letter from the new King of England to the Scottish Convention.*

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* As to the Dalrymples, see the Lord President's own writings, and among them his Vindication of the Divine Perfections; Woodrow's Analecta; Douglas's Peerage; Lockhart's Memoirs; the Satyre on the Familie of Stairs; the Satyric lines upon the long wished for and timely Death of the Right Honourable Lady Stairs; Law's Memorials; and the Hyndford Papers, written in 170$\frac{4}{5}$, and printed with the Letters of Carstairs. Lockhart, though a mortal enemy of John Dalrymple, says, "There was none in the parliament capable to take up the cudgels with him."

James's agents in Scotland; Dundee; Balcarras.

James had entrusted the conduct of his affairs in Scotland to John Graham, Viscount Dundee, and Colin Lindsay, Earl of Balcarras. Dundee had commanded a body of Scottish troops which had marched into England to oppose the Dutch: but he had found, in the inglorious campaign which had been fatal to the dynasty of Stuart, no opportunity of displaying the courage and military skill which those who most detest his merciless nature allow him to have possessed. He lay with his forces not far from Watford, when he was informed that James had fled from Whitehall, and that Feversham had ordered all the royal army to disband. The Scottish regiments were thus left, without pay or provisions, in the midst of a foreign and indeed a hostile nation. Dundee, it is said, wept with grief and rage. Soon, however, more cheering intelligence arrived from various quarters. William wrote a few lines to say that, if the Scots would remain quiet, he would pledge his honour for their safety; and, some hours later it was known that James had returned to his capital. Dundee repaired instantly to London.† There he met his friend Balcarras, who had just arrived from Edinburgh. Balcarras, a man distinguished by his handsome person and by his accomplishments, had, in his youth, affected the character of a patriot, but had deserted the popular cause, had accepted a seat in the Privy Council, had become a tool of Perth and Melfort, and had been one of the Commissioners who were appointed to execute the office of Treasurer when Queensberry was disgraced for refusing to betray the interests of the Protestant religion.‡

Dundee and Balcarras went together to Whitehall, and had the honour of accompanying James in his last walk up and down the Mall. He told them that he intended to put his affairs in Scotland under their management. "You, my Lord Balcarras, must undertake the civil business: and you, my Lord Dundee, shall have a commission from me to command the troops." The two noblemen vowed that they would prove themselves deserving of his confidence, and disclaimed all thought of making their peace with the Prince of Orange.§

On the following day James left Whitehall for ever; and the Prince of Orange arrived at Saint James's. Both Dundee and Balcarras swelled the crowd which thronged to greet the deliverer, and were not ungraciously received. Both were well known to him. Dundee had served under him on the Continent;‖ and the first wife of Balcarras had been a lady of the House

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* As to Melville, see the Leven and Melville Papers, *passim*, and the preface; the Act. Parl. Scot. June 16, 1685; and the Appendix, June 13; Burnet, ii. 24; and the Burnet MS. Harl. 6584.

† Creichton's Memoirs. ‡ Mackay's Memoirs. § Memoirs of the Lindsays.

‖ About the early relation between William and Dundee, some Jacobite, many years after they were both dead, invented a story which by successive embellishments was at last improved into a romance such as it seems strange that even a child should believe to be true. The last edition runs thus. William's horse was killed under him at Seneff, and his life was in imminent danger. Dundee, then Captain Graham, mounted His Highness again. William promised to reward this service with promotion, but broke his word, and gave to another the commission which Graham had been led to expect. The injured hero went to Loo. There he met his successful competitor and gave him a box on the ear. The punishment for striking in the palace was the loss of the offending right hand; but this punishment the Prince of Orange ungraciously remitted. "You," he said, "saved my life: I spare your right hand; and now we are quits."

Those who, down to our own time, have repeated this nonsense seem to have thought, first, that the Act of Henry the Eighth "for punishment of murder and malicious bloodshed within the King's Court" (Stat. 33 Hen. VIII. c. 2.) was law in Guilders; and, secondly, that, in 1674, William was a King, and his house a King's Court. They were also not aware that he did not purchase Loo till long after Dundee had left the Netherlands. See Harris's Description of Loo, 1699.

This legend, of which I have not been able to discover the slightest trace in the voluof Orange, and had worn, on her wedding day, a superb pair of emerald earrings, the gift of her cousin the Prince.*

The Scottish Whigs, then assembled in great numbers, at Westminster, earnestly pressed William to proscribe by name four or five men who had, during the evil times, borne a conspicuous part in the proceedings of the Privy Council at Edinburgh. Dundee and Balcarras were particularly mentioned. But the Prince had determined that, as far as his power extended, all the past should be covered with a general amnesty, and absolutely refused to make any declaration which could drive to despair even the most guilty of his uncle's servants.

Balcarras went repeatedly to Saint James's, had several audiences of William, professed deep respect for his Highness, and owned that King James had committed great errors, but would not promise to concur in a vote of deposition. William gave no signs of displeasure, but said at parting: "Take care, my Lord, that you keep within the law; for if you break it, you must expect to be left to it."†

Dundee seems to have been less ingenuous. He employed the mediation of Burnet, opened a negotiation with Saint James's, declared himself willing to acquiesce in the new order of things, obtained from William a promise of protection, and promised in return to live peaceably. Such credit was given to his professions, that he was suffered to travel down to Scotland under the escort of a troop of cavalry. Without such an escort the man of blood, whose name was never mentioned but with a shudder at the hearth of any Presbyterian family, would, at that conjuncture, have had but a perilous journey through Berwickshire and the Lothians.‡

February was drawing to a close when Dundee and Balcarras reached Edinburgh. They had some hope that they might be at the head of a majority in the Convention. They therefore exerted themselves vigorously to consolidate and animate their party. They assured the rigid royalists, who had a scruple about sitting in an assembly convoked by an usurper, that the rightful King particularly wished no friend of hereditary monarchy to be absent. More than one waverer was kept steady by being assured, in confident terms, that a speedy restoration was inevitable. Gordon had determined to surrender the Castle, and had begun to remove his furniture: but Dundee and Balcarras prevailed on him to hold out some time longer. They informed him that they had received from St Germains full powers to adjourn the Convention to Stirling, and that, if things went ill at Edinburgh, those powers would be used.§

Meeting of the Convention.

At length the fourteenth of March, the day fixed for the meeting of the Estates arrived, and the Parliament House was crowded. Nine prelates were in their places. When Argyle presented himself, a single lord protested against the admission of a person whom a legal sentence, passed in due form, and still unreversed, had deprived of the honours of the peerage. But this objection was overruled by the general sense of the Assembly. When Melville appeared, no voice was raised against his admission. The Bishop of Edinburgh officiated as chaplain, and made it one of his petitions that God would help and restore King James.‖ It soon appeared that the general feeling of the Convention was by no means in harmony with this prayer. The first matter to be decided was the choice

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minous Jacobite literature of William's reign, seems to have originated about a quarter of a century after Dundee's death, and to have attained its full absurdity in another quarter of a century.

* Memoirs of the Lindsays.

† Ibid.

‡ Burnet, ii. 22; Memoirs of the Lindsays.

§ Balcarras's Memoirs.

‖ Act. Parl. Scot. Mar. 14, 1689; History of the late Revolution in Scotland, 1690; An Account of the Proceedings of the Estates of Scotland, fol. Lond. 1689.

of a President. The Duke of Hamilton was supported by the Whigs, the Marquess of Athol by the Jacobites. Neither candidate possessed, and neither deserved, the entire confidence of his supporters. Hamilton had been a Privy Councillor of James, had borne a part in many unjustifiable acts, and had offered but a very cautious and languid opposition to the most daring attacks on the laws and religion of Scotland. Not till the Dutch guards were at Whitehall had he ventured to speak out. Then he had joined the victorious party, and had assured the Whigs that he had pretended to be their enemy, only in order that he might, without incurring suspicion, act as their friend. Athol was still less to be trusted. His abilities were mean, his temper false, pusillanimous, and cruel. In the late reign he had gained a dishonourable notoriety by the barbarous actions of which he had been guilty in Argyleshire. He had turned with the turn of fortune, and had paid servile court to the Prince of Orange, but had been coldly received, and had now, from mere mortification, come back to the party which he had deserted.* Neither of the rival noblemen had chosen to stake the dignities and lands of his house on the issue of the contention between the rival Kings. The eldest son of Hamilton had declared for James, and the eldest son of Athol for William, so that, in any event, both coronets and both estates were safe.

But in Scotland the fashionable notions touching political morality were lax; and the aristocratical sentiment was strong. The Whigs were therefore willing to forget that Hamilton had lately sate in the council of James. The Jacobites were equally willing to forget that Athol had lately fawned on William. In political inconsistency those two great lords were far indeed from standing by themselves; but in dignity and power they had scarcely an equal in the assembly. Their descent was eminently illustrious: their influence was immense: one of them could raise the Western Lowlands; the other could bring into the field an army of northern mountaineers. Round these chiefs, therefore, the hostile factions gathered.

Hamilton elected President.

The votes were counted; and it appeared that Hamilton had a majority of forty. The consequence was that about twenty of the defeated party instantly passed over to the victors.† At Westminster such a defection would have been thought strange; but it seems to have caused little surprise at Edinburgh. It is a remarkable circumstance that the same country should have produced in the same age the most wonderful specimens of both extremes of human nature. No class of men mentioned in history has ever adhered to a principle with more inflexible pertinacity than was found among the Scotch Puritans. Fine and imprisonment, the sheers and the branding iron, the boot, the thumb-screw, and the gallows could not extort from the stubborn Covenanter one evasive word on which it was possible to put a sense inconsistent with his theological system. Even in things indifferent he would hear of no compromise; and he was but too ready to consider all who recommended prudence and charity as traitors to the cause of truth. On the other hand, the Scotchmen of that generation who made a figure in the Parliament House and in the Council Chamber were the most dishonest and unblushing time-servers that the world has ever seen. The English marvelled alike at both classes. There were, indeed, many stout-hearted nonconformists in the South; but scarcely any who, in obstinacy, pugnacity, and hardihood could bear a comparison with the men of the school of Cameron. There were many knavish politicians in the South; but few so utterly destitute of morality, and still fewer so utterly destitute of shame, as the men of the school of Lauderdale. Perhaps it is natural that the most callous and impudent vice should be found in the near neighbourhood of unreasonable and impracticable virtue. Where enthusiasts are ready to destroy or to be destroyed for trifles magnified into importance by a squeamish conscience, it is not strange that the very name of conscience should become a byword of contempt to cool and shrewd men of business.

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* Balcarras's narrative exhibits both Hamilton and Athol in a most unfavourable light. See also the Life of James, ii. 338, 339.

† Act. Par. Scot., March 14, 168$\frac{8}{9}$; Balcarras's Memoirs; History of the late Revolution in Scotland; Life of James, ii. 342.

Committee of Elections.

The majority, reinforced by the crowd of deserters from the minority, proceeded to name a Committee of Elections. Fifteen persons were chosen, and it soon appeared that twelve of these were not disposed to examine severely into the regularity of any proceeding of which the result had been to send up a Whig to the Parliament House. The Duke of Hamilton is said to have been disgusted by the gross partiality of his own followers, and to have exerted himself, with but little success, to restrain their violence.*

Edinburgh Castle summoned.

Before the Estates proceeded to deliberate on the business for which they had met, they thought it necessary to provide for their own security. They could not be perfectly at ease while the roof under which they sate was commanded by the batteries of the Castle. A deputation was therefore sent to inform Gordon that the Convention required him to evacuate the fortress within twenty-four hours, and that, if he complied, his past conduct should not be remembered against him. He asked a night for consideration. During that night his wavering mind was confirmed by the exhortations of Dundee and Balcarras. On the morrow he sent an answer drawn in respectful but evasive terms. He was very far, he declared, from meditating harm to the City of Edinburgh. Least of all could he harbour any thought of molesting an august assembly which he regarded with profound reverence. He would willingly give bond for his good behaviour to the amount of twenty thousand pounds sterling. But he was in communication with the government now established in England. He was in hourly expectation of important despatches from that government; and, till they arrived, he should not feel himself justified in resigning his command. These excuses were not admitted. Heralds and trumpeters were sent to summon the Castle in form, and to denounce the penalties of high treason against those who should continue to occupy that fortress in defiance of the authority of the Estates. Guards were at the same time posted to intercept all communication between the garrison and the city.†

Dundee threatened by the Covenanters.

Two days had been spent in these preludes; and it was expected that on the third morning the great contest would begin. Meanwhile the population of Edinburgh was in an excited state. It had been discovered that Dundee had paid visits to the Castle; and it was believed that his exhortations had induced the garrison to hold out. His own soldiers were known to be gathering round him; and it might well be apprehended that he would make some desperate attempt. He, on the other hand, had been informed that the Western Covenanters who filled the cellars of the city had vowed vengeance on him; and, in truth, when we consider that their temper was singularly savage and implacable, that they had been taught to regard the slaying of a persecutor as a duty, that no examples furnished by Holy Writ had been more frequently held up to their admiration than Ehud stabbing Eglon, and Samuel hewing Agag limb from limb, that they had never heard any achievement in the history of their own country more warmly praised by their favourite teachers than the butchery of Cardinal Beatoun and of Archbishop Sharpe, we may well wonder that a man who had shed the blood of the saints like water should have been able to walk the High Street in safety during a single day. The enemy whom Dundee had most reason to fear was a youth of distinguished courage and abilities named William Cleland. Cleland had, when little more than sixteen years old, borne arms in that insurrection which had been put down at Bothwell Bridge. He had since disgusted some virulent fanatics by his humanity and moderation. But with the great body of Presbyterians his name stood high. For with the strict morality and ardent zeal of a Puritan he united some accomplishments of which few Puritans could boast. His manners were polished, and his literary and scientific attainments respectable. He was a linguist, a mathematician, and a poet. It is true that his hymns, odes, ballads, and Hudibrastic satires are of very little intrinsic value; but, when it is considered that he was a mere boy when most of them were written, it must be admitted that they show considerable vigour of mind. He was now at Edinburgh: his influence among the West Country Whigs assembled there was great: he hated Dundee with deadly hatred, and was believed to be meditating some act of violence.*

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* Balcarras's Memoirs; History of the late Revolution in Scotland, 1690.

† Act. Parl. Scot., March 14 and 15, 1689; Balcarras's Memoirs; London Gazette, March 25; History of the late Revolution in Scotland, 1690; Account of the Proceedings of the Estates of Scotland, 1689.

On the fifteenth of March Dundee received information that some of the Covenanters had bound themselves together to slay him and Sir George Mackenzie, whose eloquence and learning, long prostituted to the service of tyranny, had made him more odious to the Presbyterians than any other man of the gown. Dundee applied to Hamilton for protection; and Hamilton advised him to bring the matter under the consideration of the Convention at the next sitting.†

Letter from James to the Convention.

Before that sitting a person named Crane arrived from France, with a letter addressed by the fugitive King to the Estates. The letter was sealed: the bearer, strange to say, was not furnished with a copy for the information of the heads of the Jacobite party; nor did he bring any message, written or verbal, to either of James's agents. Balcarras and Dundee were mortified by finding that so little confidence was reposed in them, and were harassed by painful doubts touching the contents of the document on which so much depended. They were willing, however, to hope for the best. King James could not, situated as he was, be so ill advised as to act in direct opposition to the counsel and entreaties of his friends. His letter, when opened, must be found to contain such gracious assurances as would animate the royalists and conciliate the moderate Whigs. His adherents, therefore, determined that it should be produced.

When the Convention reassembled on the morning of Saturday the sixteenth of March, it was proposed that measures should be taken for the personal security of the members. It was alleged that the life of Dundee had been threatened; that two men of sinister appearance had been watching the house where he lodged, and had been heard to say that they would use the dog as he had used them. Mackenzie complained that he too was in danger, and, with his usual copiousness and force of language, demanded the protection of the Estates. But the matter was lightly treated by the majority: and the Convention passed on to other business.*

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* See Cleland's Poems, and the commendatory poems contained in the same volume, Edinburgh, 1697. It has been repeatedly asserted that this William Cleland was the father of William Cleland, the Commissioner of Taxes, who was well known twenty years later in the literary society of London, who rendered some not very reputable services to Pope, and whose son John was the author of an infamous book but too widely celebrated. This is an entire mistake. William Cleland, who fought at Bothwell Bridge, was not twenty-eight when he was killed in August 1689; and William Cleland, the Commissioner of Taxes, died at sixty-seven, in September 1741. The former therefore cannot have been the father of the latter. See the Exact Narrative of the Battle of Dunkeld; the Gentleman's Magazine for 1740; and Warburton's note on the Letter to the Publisher of the Dunciad, a letter signed W. Cleland, but really written by Pope. In a paper drawn up by Sir Robert Hamilton, the oracle of the extreme Covenanters, and a bloodthirsty ruffian, Cleland is mentioned as having been once leagued with those fanatics, but afterwards a great opposer of their testimony. Cleland probably did not agree with Hamilton in thinking it a sacred duty to cut the throats of prisoners of war who had been received to quarter. See Hamilton's Letter to the Societies, Dec. 7, 1685.

† Balcarras's Memoirs.

It was then announced that Crane was at the door of the Parliament House. He was admitted. The paper of which he was in charge was laid on the table. Hamilton remarked that there was, in the hands of the Earl of Leven, a communication from the Prince by whose authority the Estates had been convoked. That communication seemed to be entitled to precedence. The Convention was of the same opinion; and the well weighed and prudent letter of William was read.

It was then moved that the letter of James should be opened. The Whigs objected that it might possibly contain a mandate dissolving the Convention. They therefore proposed that, before the seal was broken, the Estates should resolve to continue sitting, notwithstanding any such mandate. The Jacobites, who knew no more than the Whigs what was in the letter, and were impatient to have it read, eagerly assented. A vote was passed by which the members bound themselves to consider any order which should command them to separate as a nullity, and to remain assembled till they should have accomplished the work of securing the liberty and religion of Scotland. This vote was signed by almost all the lords and gentlemen who were present. Seven out of nine bishops subscribed it. The names of Dundee and Balcarras, written by their own hands, may still be seen on the original roll. Balcarras afterwards excused what, on his principles, was, beyond all dispute, a flagrant act of treason, by saying that he and his friends had, from zeal for their master's interest, concurred in a declaration of rebellion against their master's authority; that they had anticipated the most salutary effects from the letter; and that, if they had not made some concession to the majority, the letter would not have been opened.

Effect of James's letter.

In a few minutes the hopes of Balcarras were grievously disappointed. The letter from which so much had been hoped and feared was read with all the honours which Scottish Parliaments were in the habit of paying to royal communications; but every word carried despair to the hearts of the Jacobites. It was plain that adversity had taught James neither wisdom nor mercy. All was obstinacy, cruelty, insolence. A pardon was promised to those traitors who should return to their allegiance within a fortnight. Against all others unsparing vengeance was denounced. Not only was no sorrow expressed for past offences; but the letter was itself a new offence: for it was written and countersigned by the apostate Melfort, who was, by the statutes of the realm, incapable of holding the office of Secretary, and who was not less abhorred by the Protestant Tories than by the Whigs. The hall was in a tumult. The enemies of James were loud and vehement. His friends, angry with him, and ashamed of him, saw that it was vain to think of continuing the struggle in the Convention. Every vote which had been doubtful when his letter was unsealed was now irrecoverably lost. The sitting closed in great agitation.†

It was Saturday afternoon. There was to be no other meeting till Monday morning. The Jacobite leaders held a consultation, and came to the conclusion that it was necessary to take a decided step. Dundee and Balcarras must use the powers with which they had been entrusted. The minority must forthwith leave Edinburgh and assemble at Stirling. Athol assented, and undertook to bring a great body of his clansmen from the Highlands to protect the deliberations of the Royalist Convention. Every thing was arranged for the secession; but, in a few hours, the tardiness of one man and the haste of another ruined the whole plan.

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* Balcarras's Memoirs. But the fullest account of these proceedings is furnished by some manuscript notes which are in the library of the Faculty of Advocates. Balcarras's dates are not quite exact. He probably trusted to his memory for them. I have corrected them from the Parliamentary Records.

† Act. Parl. Scot., Mar. 16, $168\frac{8}{9}$; Balcarras's Memoirs; History of the late Revolution in Scotland, 1690; Account of the Proceedings of the Estates of Scotland, 1689; London Gaz. Mar. 25, 1689; Life of James, ii. 342. Burnet blunders strangely about these transactions.

Flight of Dundee.

The Monday came. The Jacobite lords and gentlemen were actually taking horse for Stirling, when Athol asked for a delay of twenty-four hours. He had no personal reason to be in haste. By staying he ran no risk of being assassinated. By going he incurred the risks inseparable from civil war. The members of his party, unwilling to separate from him, consented to the postponement which he requested, and repaired once more to the Parliament House. Dundee alone refused to stay a moment longer. His life was in danger. The Convention had refused to protect him. He would not remain to be a mark for the pistols and daggers of murderers. Balcarras expostulated to no purpose. "By departing alone," he said, "you will give the alarm and break up the whole scheme." But Dundee was obstinate. Brave as he undoubtedly was, he seems, like many other brave men, to have been less proof against the danger of assassination than against any other form of danger. He knew what the hatred of the Covenanters was: he knew how well he had earned their hatred; and he was haunted by that consciousness of inexpiable guilt, and by that dread of a terrible retribution, which the ancient polytheists personified under the awful name of the Furies. His old troopers, the Satans and Beelzebubs who had shared his crimes, and who now shared his perils, were ready to be the companions of his flight.

Tumultuous sitting of the Convention.

Meanwhile the Convention had assembled. Mackenzie was on his legs, and was pathetically lamenting the hard condition of the Estates, at once commanded by the guns of a fortress and menaced by a fanatical rabble, when he was interrupted by some sentinels who came running from the posts near the Castle. They had seen Dundee at the head of fifty horse on the Stirling road. That road ran close under the huge rock on which the citadel is built. Gordon had appeared on the ramparts, and had made a sign that he had something to say. Dundee had climbed high enough to hear and to be heard, and was then actually conferring with the Duke. Up to that moment the hatred with which the Presbyterian members of the assembly regarded the merciless persecutor of their brethren in the faith had been restrained by the decorous forms of parliamentary deliberation. But now the explosion was terrible. Hamilton himself, who, by the acknowledgment of his opponents, had hitherto performed the duties of President with gravity and impartiality, was the loudest and fiercest man in the hall. "It is high time," he cried, "that we should look to ourselves. The enemies of our religion and of our civil freedom are mustering all around us; and we may well suspect that they have accomplices even here. Lock the doors. Lay the keys on the table. Let nobody go out but those lords and gentlemen whom we shall appoint to call the citizens to arms. There are some good men from the West in Edinburgh, men for whom I can answer." The assembly raised a general cry of assent. Several members of the majority boasted that they too had brought with them trusty retainers who would turn out at a moment's notice against Claverhouse and his dragoons. All that Hamilton proposed was instantly done. The Jacobites, silent and unresisting, became prisoners. Leven went forth and ordered the drums to beat. The Covenanters of Lanarkshire and Ayrshire promptly obeyed the signal. The force thus assembled had indeed no very military appearance, but was amply sufficient to overawe the adherents of the House of Stuart. From Dundee nothing was to be hoped or feared. He had already scrambled down the

Castle hill, rejoined his troopers, and galloped westward. Hamilton now ordered the doors to be opened. The suspected members were at liberty to depart. Humbled and broken-spirited, yet glad that they had come off so well, they stole forth through the crowd of stern fanatics which filled the High Street. All thought of secession was at an end.*

On the following day it was resolved that the kingdom should be put into a posture of defence. The preamble of this resolution contained a severe reflection on the perfidy of the traitor who, within a few hours after he had, by an engagement subscribed with his own hand, bound himself not to quit his post in the Convention, had set the example of desertion, and given the signal of civil war. All Protestants, from sixteen to sixty, were ordered to hold themselves in readiness to assemble in arms at the first summons; and, that none might pretend ignorance, it was directed that the edict should be proclaimed at all the market crosses throughout the realm.†

The Estates then proceeded to send a letter of thanks to William. To this letter were attached the signatures of many noblemen and gentlemen who were in the interest of the banished King. The Bishops, however, unanimously refused to subscribe their names.

A Committee appointed to frame a plan of government.

It had long been the custom of the Parliaments of Scotland to entrust the preparation of Acts to a select number of members who were designated as the Lords of the Articles. In conformity with this usage, the business of framing a plan for the settling of the government was now confided to a Committee of twenty-four. Of the twenty-four eight were peers, eight representatives of counties, and eight representatives of towns. The majority of the Committee were Whigs; and not a single prelate had a seat.

The spirit of the Jacobites, broken by a succession of disasters, was, about this time, for a moment revived by the arrival of the Duke of Queensberry from London. His rank was high: his influence was great: his character, by comparison with the characters of those who surrounded him, was fair. When Popery was in the ascendent, he had been true to the cause of the Protestant Church; and, since Whiggism had been in the ascendent, he had been true to the cause of hereditary monarchy. Some thought that, if he had been earlier in his place, he might have been able to render important service to the House of Stuart.‡ Even now the stimulants which he applied to his torpid and feeble party produced some faint symptoms of returning animation. Means were found of communicating with Gordon; and he was earnestly solicited to fire on the city. The Jacobites hoped that, as soon as the cannon balls had beaten down a few chimneys, the Estates would adjourn to Glasgow. Time would thus be gained; and the royalists might be able to execute their old project of meeting in a separate convention. Gordon, however, positively refused to take on himself so grave a responsibility on no better warrant than the request of a small cabal.§

By this time the Estates had a guard on which they could rely more firmly than on the undisciplined and turbulent Covenanters of the West. A squadron of English men-of-war from the Thames had arrived in the Frith of Forth. On board were the three Scottish regiments which had accompanied William from Holland. He had, with great judgment, selected them to protect the assembly which was to settle the government of their country; and, that no cause of jealousy might be given to a people exquisitely sensitive on points of national honour, he had purged the ranks of all Dutch soldiers, and had thus reduced the number of men to about eleven hundred. This little force was commanded by Hugh Mackay, a Highlander of noble descent who had long served on the Continent, and who was distinguished by courage of the truest temper, and by a piety such as is seldom found in soldiers of fortune. The Convention passed a resolution appointing Mackay general of their forces. When the question was put on this resolution, the Archbishop of Glasgow, unwilling doubtless to be a party to such an usurpation of powers which belonged to the King alone, begged that the prelates might be excused from voting. Divines, he said, had nothing to do with military arrangements. "The Fathers of the Church," answered a member very keenly, "have been lately favoured with a new light. I have myself seen military orders signed by the Most Reverend person who has suddenly become so scrupulous. There was indeed one difference: those orders were for dragooning Protestants; and the resolution before us is meant to protect us from Papists."*

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* Balcarras's Memoirs; MS. in the Library of the Faculty of Advocates.

† Act. Parl. Scot., Mar. 19, 1689; History of the late Revolution in Scotland, 1690.

‡ Balcarras.

§ Ibid.

The arrival of Mackay's troops, and the determination of Gordon to remain inactive, quelled the spirit of the Jacobites. They had indeed one chance left. They might possibly, by joining with those Whigs who were bent on an union with England, have postponed during a considerable time the settlement of the government. A negotiation was actually opened with this view, but was speedily broken off. For it soon appeared that the party which was for James was really hostile to the union, and that the party which was for the union was really hostile to James. As these two parties had no object in common, the only effect of a coalition between them must have been that one of them would have become the tool of the other. The question of the union therefore was not raised.† Some Jacobites retired to their country seats; others, though they remained at Edinburgh, ceased to show themselves in the Parliament House; many passed over to the winning side; and, when at length the resolutions prepared by the Twenty-Four were submitted to the Convention, it appeared that the great body which on the first day of the session had rallied round Athol had dwindled away to nothing.

Resolutions proposed by the Committee.

The resolutions had been framed, as far as possible, in conformity with the example recently set at Westminster. In one important point, however, it was absolutely necessary that the copy should deviate from the original. The Estates of England had brought two charges against James, his misgovernment and his flight, and had, by using the soft word "Abdication," evaded, with some sacrifice of verbal precision, the question whether subjects may lawfully depose a bad prince. That question the Estates of Scotland could not evade. They could not pretend that James had deserted his post. For he had never, since he came to the throne, resided in Scotland. During many years that kingdom had been ruled by sovereigns who dwelt in another land. The whole machinery of the administration had been constructed on the supposition that the King would be absent, and was therefore not necessarily deranged by that flight which had, in the south of the island, dissolved all government, and suspended the ordinary course of justice. It was only by letter that the King could, when he was at Whitehall, communicate with the Council and the Parliament at Edinburgh; and by letter he could communicate with them when he was at Saint Germains or at Dublin. The Twenty-Four were therefore forced to propose to the Estates a resolution distinctly declaring that James the Seventh had by his misconduct forfeited the crown. Many writers have inferred from the language of this resolution that sound political principles had made a greater progress in Scotland than in England. But the whole history of the two countries from the Restoration to the Union proves this inference to be erroneous. The Scottish Estates used plain language, simply because it was impossible for them, situated as they were, to use evasive language.

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* Act. Parl. Scot.; History of the late Revolution, 1690; Memoirs of North Britain, 1715.

† Balcarras.

The person who bore the chief part in framing the resolution, and in defending it, was Sir John Dalrymple, who had recently held the high office of Lord Advocate, and had been an accomplice in some of the misdeeds which he now arraigned with great force of reasoning and eloquence. He was strenuously supported by Sir James Montgomery, member for Ayrshire, a man of considerable abilities, but of loose principles, turbulent temper, insatiable cupidity, and implacable malevolence. The Archbishop of Glasgow and Sir George Mackenzie spoke on the other side : but the only effect of their oratory was to deprive their party of the advantage of being able to allege that the Estates were under duress, and that liberty of speech had been denied to the defenders of hereditary monarchy.

When the question was put, Athol, Queensberry, and some of their friends withdrew. Only five members voted against the resolution which pronounced that James had forfeited his right to the allegiance of his subjects. When it was moved that the Crown of Scotland should be settled as the Crown of England had been settled, Athol and Queensberry reappeared in the hall. They had doubted, they said, whether they could justifiably declare the throne vacant. But, since it had been declared vacant, they felt no doubt that William and Mary were the persons who ought to fill it.

William and Mary proclaimed.

The Convention then went forth in procession to the High Street. Several great nobles, attended by the Lord Provost of the capital and by the heralds, ascended the octagon tower from which rose the city cross surmounted by the unicorn of Scotland.* Hamilton read the vote of the Convention ; and a King-at-Arms proclaimed the new Sovereigns with sound of trumpet. On the same day the Estates issued an order that the parochial clergy should, on pain of deprivation, publish from their pulpits the proclamation which had just been read at the city cross, and should pray for King William and Queen Mary.

The Claim of Right.

Still the interregnum was not at an end. Though the new Sovereigns had been proclaimed, they had not yet been put into possession of the royal authority by a formal tender and a formal acceptance. At Edinburgh, as at Westminster, it was thought necessary that the instrument which settled the government should clearly define and solemnly assert those privileges of the people which the Stuarts had illegally infringed. A Claim of Right was therefore drawn up by the Twenty-Four, and adopted by the Convention. To this Claim, which purported to be merely declaratory of the law as it stood, was added a supplementary paper containing a list of grievances which could be remedied only by new laws. One most important article which we should naturally expect to find at the head of such a list, the Convention, with great practical prudence, but in defiance of notorious facts and of unanswerable arguments, placed in the Claim of Right. Nobody could deny that prelacy was established by Act of Parliament. The power exercised by the Bishops might be pernicious, unscriptural, antichristian ; but illegal it certainly was not ; and to pronounce it illegal was to outrage common sense. The Whig leaders however were much more desirous to get rid of episcopacy than to prove themselves consummate publicists and logicians. If they made the abolition of episcopacy an article of the contract by which William was to hold the crown, they attained their end, though doubtless in a manner open to much criticism. If, on the other hand, they contented themselves with resolving that episcopacy was a noxious institution which at some future time the legislature would do well to abolish, they might find that their

Abolition of Episcopacy.

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* Every reader will remember the malediction which Sir Walter Scott, in the Fifth Canto of Marmion, pronounced on the dunces who removed this interesting monument.

resolution, though unobjectionable in form, was barren of consequences. They knew that William by no means sympathised with their dislike of Bishops, and that, even had he been much more zealous for the Calvinistic model than he was, the relation in which he stood to the Anglican Church would make it difficult and dangerous for him to declare himself hostile to a fundamental part of the constitution of that Church. If he should become King of Scotland without being fettered by any pledge on this subject, it might well be apprehended that he would hesitate about passing an Act which would be regarded with abhorrence by a large body of his subjects in the south of the island. It was therefore most desirable that the question should be settled while the throne was still vacant. In this opinion many politicians concurred, who had no dislike to rochets and mitres, but who wished that William might have a quiet and prosperous reign. The Scottish people,—so these men reasoned,—hated episcopacy. The English loved it. To leave William any voice in the matter was to put him under the necessity of deeply wounding the strongest feelings of one of the nations which he governed. It was therefore plainly for his own interest that the question, which he could not settle in any manner without incurring a fearful amount of obloquy, should be settled for him by others who were exposed to no such danger. He was not yet Sovereign of Scotland. While the interregnum lasted, the supreme power belonged to the Estates; and for what the Estates might do the prelatists of his southern kingdom could not hold him responsible. The elder Dalrymple wrote strongly from London to this effect; and there can be little doubt that he expressed the sentiments of his master. William would have sincerely rejoiced if the Scots could have been reconciled to a modified episcopacy. But since that could not be, it was manifestly desirable that they should themselves, while there was yet no King over them, pronounce the irrevocable doom of the institution which they abhorred.*

The Convention, therefore, with little debate as it should seem, inserted in the Claim of Right a clause declaring that prelacy was an insupportable burden to the kingdom, that it had been long odious to the body of the people, and that it ought to be abolished.

Torture.

Nothing in the proceedings at Edinburgh astonishes an Englishman more than the manner in which the Estates dealt with the practice of torture. In England torture had always been illegal. In the most servile times the judges had unanimously pronounced it so. Those rulers who had occasionally resorted to it had, as far as was possible, used it in secret, had never pretended that they had acted in conformity with either statute law or common law, and had excused themselves by saying that the extraordinary peril to which the state was exposed had forced them to take on themselves the responsibility of employing extraordinary means of defence. It had therefore never been thought necessary by any English Parliament to pass any Act or resolution touching this matter. The torture was not mentioned in the Petition of Right, or in any of the statutes framed by the Long Parliament. No member of the Convention of 1689 dreamed of proposing that the instrument which called the Prince and Princess of Orange to the throne should contain a declaration against the using of racks and thumbscrews for the purpose of forcing prisoners to accuse themselves. Such a declaration would have been justly regarded as weakening rather than strengthening a rule which, as far back as the days of the Plantagenets, had been proudly declared by the most illustrious sages of Westminster Hall to be a distinguishing feature of the English jurisprudence.† In the

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* "It will be neither secuir nor kynd to the King to expect it be (by) Act of Parliament after the setlement, which will lay it at his door."—Dalrymple to Melville, 5 April 1689; Leven and Melville Papers.

† There is a striking passage on this subject in Fortescue.

Scottish Claim of Right, the use of torture, without evidence, or in ordinary cases, was declared to be contrary to law. The use of torture, therefore, where there was strong evidence, and where the crime was extraordinary, was, by the plainest implication, declared to be according to law; nor did the Estates mention the use of torture among the grievances which required a legislative remedy. In truth, they could not condemn the use of torture without condemning themselves. It had chanced that, while they were employed in settling the government, the eloquent and learned Lord President Lockhart had been foully murdered in a public street through which he was returning from church on a Sunday. The murderer was seized, and proved to be a wretch who, having treated his wife barbarously and turned her out of doors, had been compelled by a decree of the Court of Session to provide for her. A savage hatred of the Judges by whom she had been protected had taken possession of his mind, and had goaded him to a horrible crime and a horrible fate. It was natural that an assassination attended by so many circumstances of aggravation should move the indignation of the members of the Convention. Yet they should have considered the gravity of the conjuncture and the importance of their own mission. They unfortunately, in the heat of passion, directed the magistrates of Edinburgh to strike the prisoner in the boots, and named a Committee to superintend the operation. But for this unhappy event, it is probable that the law of Scotland concerning torture would have been immediately assimilated to the law of England.*

Having settled the Claim of Right, the Convention proceeded to revise the Coronation oath. When this had been done, three members were appointed to carry the Instrument of Government to London. Argyle, though not, in strictness of law, a Peer, was chosen to represent the Peers: Sir James Montgomery represented the Commissioners of Shires, and Sir John Dalrymple the Commissioners of Towns.

The Estates then adjourned for a few weeks, having first passed a vote which empowered Hamilton to take such measures as might be necessary for the preservation of the public peace till the end of the interregnum.

William and Mary accept the Crown of Scotland.

The ceremony of the inauguration was distinguished from ordinary pageants by some highly interesting circumstances. On the eleventh of May the three Commissioners came to the Council Chamber at Whitehall, and thence, attended by almost all the Scotchmen of note who were then in London, proceeded to the Banqueting House. There William and Mary appeared seated under a canopy. A splendid circle of English nobles and statesmen stood round the throne: but the sword of state was committed to a Scotch lord; and the oath of office was administered after the Scotch fashion. Argyle recited the words slowly. The royal pair, holding up their hands towards heaven, repeated after him till they came to the last clause. There William paused. That clause contained a promise that he would root out all heretics and all enemies of the true worship of God; and it was notorious that, in the opinion of many Scotchmen, not only all Roman Catholics, but all Protestant Episcopalians, all Independents, Baptists, and Quakers, all Lutherans, nay, all British Presbyterians who did not hold themselves bound by the Solemn League and Covenant, were enemies of the true worship of God.† The

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* Act. Parl. Scot., April 1, 1689; Orders of Committee of Estates, May 16, 1689; London Gazette, April 11.

† As it has lately been denied that the extreme Presbyterians entertained an unfavourable opinion of the Lutherans, I will give two decisive proofs of the truth of what I have asserted in the text. In the book entitled Faithful Contendings Displayed is a report of what passed at the General Meeting of the United Societies of Covenanters on the 24th of October 1688. The question was propounded whether there should be an association with the Dutch. "It was concluded unanimously," says the Clerk of the Societies, "that

King had apprised the Commissioners that he could not take this part of the oath without a distinct and public explanation; and they had been authorised by the Convention to give such an explanation as would satisfy him. "I will not," he now said, "lay myself under any obligation to be a persecutor." "Neither the words of this oath," said one of the Commissioners, "nor the laws of Scotland, lay any such obligation on Your Majesty." "In that sense, then, I swear," said William; "and I desire you all, my lords and gentlemen, to witness that I do so." Even his detractors have generally admitted that on this great occasion he acted with uprightness, dignity, and wisdom.*

Discontent of the Covenanters.

As King of Scotland, he soon found himself embarrassed at every step by all the difficulties which had embarrassed him as King of England, and by other difficulties which in England were happily unknown. In the north of the island, no class was more dissatisfied with the Revolution than the class which owed most to the Revolution. The manner in which the Convention had decided the question of ecclesiastical polity had not been more offensive to the Bishops themselves than to those fiery Covenanters who had long, in defiance of sword and carbine, boot and gibbet, worshipped their Maker after their own fashion in caverns and on mountain tops. Was there ever, these zealots exclaimed, such a halting between two opinions, such a compromise between the Lord and Baal? The Estates ought to have said that episcopacy was an abomination in God's sight, and that, in obedience to his word, and from fear of his righteous judgment, they were determined to deal with this great national sin and scandal after the fashion of those saintly rulers who of old cut down the groves and demolished the altars of Chemosh and Astarte. Unhappily, Scotland was ruled, not by pious Josiahs, but by careless Gallios. The antichristian hierarchy was to be abolished, not because it was an insult to heaven, but because it was felt as a burden on earth; not because it was hateful to the great Head of the Church, but because it was hateful to the people. Was public opinion, then, the test of right and wrong in religion? Was not the order which Christ had established in his own house to be held equally sacred in all countries and through all ages? And was there no reason for following that order in Scotland, except a reason which might be urged with equal force for maintaining Prelacy in England, Popery in Spain, and Mahometanism in Turkey? Why, too, was nothing said of those Covenants which the nation had so generally subscribed and so generally violated? Why was it not distinctly affirmed that the promises set down in those rolls were still binding, and would to the end of time be binding, on the kingdom? Were these truths to be suppressed from regard for the feelings and interests of a prince who was all things to all men, an ally of the idolatrous Spaniard and of the Lutheran Dane, a presbyterian at the Hague and a prelatist at Whitehall? He, like Jehu in ancient times, had doubtless so far done well that he had been the scourge of the idola-

we could not have an association with the Dutch in one body, nor come formally under their conduct, being such a promiscuous conjunction of reformed Lutheran malignants and sectaries, to join with whom were repugnant to the testimony of the Church of Scotland." In the Protestation and Testimony drawn up on the 2nd of October 1707, the United Societies complain that the Crown has been settled on "the Prince of Hanover, who has been bred and brought up in the Lutheran religion, which is not only different from, but even in many things contrary unto that purity in doctrine, reformation, and religion, we in these nations had attained unto, as is very well known." They add: "The admitting such a person to reign over us is not only contrary to our solemn League and Covenant, but to the very word of God itself, Deut. xvii."

* History of the late Revolution in Scotland: London Gazette, May 16, 1689. The official account of what passed was evidently drawn up with great care. See also the Royal Diary, 1702. The writer of this work professes to have derived his information from a divine who was present.

trous House of Ahab. But he, like Jehu, had not taken heed to walk in the divine law with his whole heart, but had tolerated and practised impieties differing only in degree from those of which he had declared himself the enemy. It would have better become godly senators to remonstrate with him on the sin which he was committing by conforming to the Anglican ritual, and by maintaining the Anglican Church government, than to flatter him by using a phraseology which seemed to indicate that they were as deeply tainted with Erastianism as himself. Many of those who held this language refused to do any act which could be construed into a recognition of the new Sovereigns, and would rather have been fired upon by files of musketeers, or tied to stakes within low water-mark, than have uttered a prayer that God would bless William and Mary.

Ministerial arrangements in Scotland.

Hamilton.

Crawford.

Yet the King had less to fear from the pertinacious adherence of these men to their absurd principles than from the ambition and avarice of another set of men who had no principles at all. It was necessary that he should immediately name ministers to conduct the government of Scotland: and, name whom he might, he could not fail to disappoint and irritate a multitude of expectants. Scotland was one of the least wealthy countries in Europe: yet no country in Europe contained a greater number of clever and selfish politicians. The places in the gift of the Crown were not enough to satisfy one twentieth part of the placehunters, every one of whom thought that his own services had been preeminent, and that, whoever might be passed by, he ought to be remembered. William did his best to satisfy these innumerable and insatiable claimants by putting many offices into commission. There were however a few great posts which it was impossible to divide. Hamilton was declared Lord High Commissioner, in the hope that immense pecuniary allowances, a residence in Holyrood Palace, and a pomp and dignity little less than regal, would content him. The Earl of Crawford was appointed President of the Parliament; and it was supposed that this appointment would conciliate the rigid Presbyterians; for Crawford was what they called a professor. His letters and speeches are, to use his own phraseology, exceeding savoury. Alone, or almost alone, among the prominent politicians of that time, he retained the style which had been fashionable in the preceding generation. He had a text from the Pentateuch or the Prophets ready for every occasion. He filled his despatches with allusions to Ishmael and Hagar, Hannah and Eli, Elijah, Nehemiah and Zerubbabel, and adorned his oratory with quotations from Ezra and Haggai. It is a circumstance strikingly characteristic of the man, and of the school in which he had been trained, that, in all the mass of his writing which has come down to us, there is not a single word indicating that he had ever in his life heard of the New Testament. Even in our own time some persons of a peculiar taste have been so much delighted by the rich unction of his eloquence, that they have confidently pronounced him a saint. To those whose habit is to judge of a man rather by his actions than by his words, Crawford will appear to have been a selfish, cruel politician, who was not at all the dupe of his own cant, and whose zeal against episcopal government was not a little whetted by his desire to obtain a grant of episcopal domains. In excuse for his greediness, it ought to be said that he was the poorest noble of a poor nobility, and that before the Revolution he was sometimes at a loss for a meal and a suit of clothes.*

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* See Crawford's Letters and Speeches, *passim.* His style of begging for a place was peculiar. After owning, not without reason, that his heart was deceitful and desperately wicked, he proceeded thus: "The same Omnipotent Being who hath said, when the poor and needy seek water and there is none, and their tongue faileth for thirst, He will not forsake them; notwithstanding of my present low condition, can build me a house if He think fit."—Letter to Melville, of May 28, 1689. As to Crawford's poverty and his passion

The Dalrymples.

Lockhart.

The ablest of Scottish politicians and debaters, Sir John Dalrymple, was appointed Lord Advocate. His father, Sir James, the greatest of Scottish jurists, was placed at the head of the Court of Session. Sir William Lockhart, a man whose letters prove him to have possessed considerable ability, became Solicitor General.

Montgomery.

Melville.

Sir James Montgomery had flattered himself that he should be the chief minister. He had distinguished himself highly in the Convention. He had been one of the Commissioners who had tendered the Crown and administered the oath to the new Sovereigns. In parliamentary ability and eloquence he had no superior among his countrymen, except the new Lord Advocate. The Secretaryship was, not indeed in dignity, but in real power, the highest office in the Scottish government; and this office was the reward to which Montgomery thought himself entitled. But the Episcopalians and the moderate Presbyterians dreaded him as a man of extreme opinions and of bitter spirit. He had been a chief of the Covenanters: he had been prosecuted at one time for holding conventicles, and at another time for harbouring rebels: he had been fined: he had been imprisoned: he had been almost driven to take refuge from his enemies beyond the Atlantic in the infant settlement of New Jersey. It was apprehended that, if he were now armed with the whole power of the Crown, he would exact a terrible retribution for what he had suffered.* William therefore preferred Melville, who, though not a man of eminent talents, was regarded by the Presbyterians as a thoroughgoing friend, and yet not regarded by the Episcopalians as an implacable enemy. Melville fixed his residence at the English Court, and became the regular organ of communication between Kensington and the authorities at Edinburgh.

Carstairs.

William had, however, one Scottish adviser who deserved and possessed more influence than any of the ostensible ministers. This was Carstairs, one of the most remarkable men of that age. He united great scholastic attainments with great aptitude for civil business, and the firm faith and ardent zeal of a martyr, with the shrewdness and suppleness of a consummate politician. In courage and fidelity he resembled Burnet; but he had, what Burnet wanted, judgment, self-command, and a singular power of keeping secrets. There was no post to which he might not have aspired if he had been a layman, or a priest of the Church of England. But a Presbyterian clergyman could not hope to attain any high dignity either in the north or in the south of the island. Carstairs was forced to content himself with the substance of power, and to leave the semblance to others. He was named Chaplain to Their Majesties for Scotland; but wherever the King was, in England, in Ireland, in the Netherlands, there was this most trusty and most prudent of courtiers. He obtained from the royal bounty a modest competence; and he desired no more. But it was well known that he could be as useful a friend and as formidable an enemy as any member of the cabinet; and he was designated at the public offices and in the antechambers of the palace by the significant nickname of the Cardinal.†

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for Bishops' lands, see his letter to Melville of the 4th of December 1690. As to his humanity, see his letter to Melville, Dec. 11, 1690. All these letters are among the Leven and Melville Papers. The author of An Account of the Late Establishment of Presbyterian Government says of a person who had taken a bribe of ten or twelve pounds, "Had he been as poor as my Lord Crawford, perhaps he had been the more excusable." See also the dedication of the celebrated tract entitled Scotch Presbyterian Eloquence Displayed.

* Burnet, ii. 23, 24; Fountainhall Papers, 13 Aug. 1684, 14 and 15 Oct. 1684, 3 May 1685; Montgomery to Melville, June 23, 1689, in the Leven and Melville Papers; Pretences of the French Invasion Examined; licensed May 25, 1692.

† See the Life and Correspondence of Carstairs, and the interesting memorials of him in the Caldwell Papers, printed in 1854. See also Mackay's character of him, and Swift's note. Swift's word is not to be taken against a Scotchman and a Presbyterian. I believe, however, that Carstairs, though an honest and pious man in essentials, had his full share of the wisdom of the serpent.

The Club formed: Annandale; Ross.

Hume.

Fletcher of Saltoun.

To Montgomery was offered the place of Lord Justice Clerk. But that place, though high and honourable, he thought below his merits and his capacity; and he returned from London to Scotland with a heart ulcerated by hatred of his ungrateful master and of his successful rivals. At Edinburgh a knot of Whigs, as severely disappointed as himself by the new arrangements, readily submitted to the guidance of so bold and able a leader. Under his direction these men, among whom the Earl of Annandale and Lord Ross were the most conspicuous, formed themselves into a society called the Club, appointed a clerk, and met daily at a tavern to concert plans of opposition. Round this nucleus soon gathered a great body of greedy and angry politicians.* With these dishonest malecontents, whose object was merely to annoy the government and to get places, were leagued other malecontents, who, in the course of a long resistance to tyranny, had become so perverse and irritable that they were unable to live contentedly even under the mildest and most constitutional rule. Such a man was Sir Patrick Hume. He had returned from exile, as litigious, as impracticable, as morbidly jealous of all superior authority, and as fond of haranguing, as he had been four years before, and was as much bent on making a merely nominal sovereign of William as he had formerly been bent on making a merely nominal general of Argyle.† A man far superior morally and intellectually to Hume, Fletcher of Saltoun, belonged to the same party. Though not a member of the Convention, he was a most active member of the Club.‡ He hated monarchy: he hated democracy: his favourite project was to make Scotland an oligarchical republic. The King, if there must be a King, was to be a mere pageant. The lowest class of the people were to be bondsmen. The whole power, legislative and executive, was to be in the hands of the Parliament. In other words, the country was to be absolutely governed by a hereditary aristocracy, the most needy, the most haughty, and the most quarrelsome in Europe. Under such a polity there could have been neither freedom nor tranquillity. Trade, industry, science, would have languished; and Scotland would have been a smaller Poland, with a puppet sovereign, a turbulent diet, and an enslaved people. With unsuccessful candidates for office, and with honest but wrong-headed republicans, were mingled politicians whose course was determined merely by fear. Many sycophants, who were conscious that they had, in the evil time, done what deserved punishment, were desirous to make their peace with the powerful and vindictive Club, and were glad to be permitted to atone for their servility to James by their opposition to William.§ The great body of Jacobites meanwhile stood aloof, saw with delight the enemies of the house of Stuart divided against one another, and indulged the hope that the confusion would end in the restoration of the banished King.‖

War breaks out in the Highlands.

While Montgomery was labouring to form out of various materials a party which might, when the Convention should reassemble, be powerful enough to dictate to the throne, an enemy still more formidable than Montgomery had set up the standard of civil war in a region about which the politicians of Westminster, and indeed most of the politicians of Edinburgh, knew no more than about Abyssinia or Japan.

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* Sir John Dalrymple to Lord Melville, June 18, 20, 25, 1689; Leven and Melville Papers.

† There is an amusing description of Sir Patrick in the Hyndford MS., written about 1704, and printed among the Carstairs Papers. "He is a lover of set speeches, and can hardly give audience to private friends without them."

‡ "No man, though not a member, busier than Saltoun."—Lockhart to Melville, July 11, 1689; Leven and Melville Papers. See Fletcher's own works, and the descriptions of him in Lockhart's and Mackay's Memoirs.

§ Dalrymple says, in a letter of the 5th of June, "All the malignants, for fear, are come into the Club; and they all vote alike."

‖ Balcarras.

State of the Highlands.

It is not easy for a modern Englishman, who can pass in a day from his club in Saint James's Street to his shooting box among the Grampians, and who finds in his shooting box all the comforts and luxuries of his club, to believe that, in the time of his great-grandfathers, Saint James's Street had as little connection with the Grampians as with the Andes. Yet so it was. In the south of our island scarcely anything was known about the Celtic part of Scotland; and what was known excited no feeling but contempt and loathing. The crags and the glens, the woods and the waters, were indeed the same that now swarm every autumn with admiring gazers and sketchers. The Trosachs wound as now between gigantic walls of rock tapestried with broom and wild roses: Foyers came headlong down through the birchwood with the same leap and the same roar with which he still rushes to Loch Ness; and, in defiance of the sun of June, the snowy scalp of Ben Cruachan rose, as it still rises, over the willowy islets of Loch Awe. Yet none of these sights had power, till a recent period, to attract a single poet or painter from more opulent and more tranquil regions. Indeed, law and police, trade and industry, have done far more than people of romantic dispositions will readily admit, to develop in our minds a sense of the wilder beauties of nature. A traveller must be freed from all apprehension of being murdered or starved before he can be charmed by the bold outlines and rich tints of the hills. He is not likely to be thrown into ecstacies by the abruptness of a precipice from which he is in imminent danger of falling two thousand feet perpendicular; by the boiling waves of a torrent which suddenly whirls away his baggage and forces him to run for his life: by the gloomy grandeur of a pass where he finds a corpse which marauders have just stripped and mangled; or by the screams of those eagles whose next meal may probably be on his own eyes. About the year 1730, Captain Burt, one of the first Englishmen who caught a glimpse of the spots which now allure tourists from every part of the civilised world, wrote an account of his wanderings. He was evidently a man of a quick, an observant, and a cultivated mind, and would doubtless, had he lived in our age, have looked with mingled awe and delight on the mountains of Inverness-shire. But, writing with the feeling which was universal in his own age, he pronounced those mountains monstrous excrescences. Their deformity, he said, was such that the most sterile plains seemed lovely by comparison. Fine weather, he complained, only made bad worse; for, the clearer the day, the more disagreeably did those misshapen masses of gloomy brown and dirty purple affect the eye. What a contrast, he exclaimed, between these horrible prospects, and the beauties of Richmond Hill![*] Some persons may think that Burt was a man of vulgar and prosaical mind: but they will scarcely venture to pass a similar judgment on Oliver Goldsmith. Goldsmith was one of the very few Saxons who, more than a century ago, ventured to explore the Highlands. He was disgusted by the hideous wilderness, and declared that he greatly preferred the charming country round Leyden, the vast expanse of verdant meadow, and the villas with their statues and grottoes, trim flower beds, and rectilinear avenues. Yet it is difficult to believe that the author of the Traveller and of the Deserted Village was naturally inferior in taste and sensibility to the thousands of clerks and milliners who are now thrown into raptures by the sight of Loch Katrine and Loch Lomond.[†] His feelings may be easily explained. It was not till roads had been cut out of the rocks, till bridges had been flung over the courses of the rivulets, till inns had succeeded to dens of robbers, till there was as little danger of being slain or plundered in the wildest defile of Badenoch or Lochaber as in Cornhill, that strangers could be enchanted by the blue dimples of the lakes and by the rainbows which overhung the waterfalls, and could derive a solemn pleasure even from the clouds and tempests which lowered on the mountain tops.

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[*] Captain Burt's Letters from Scotland.

[†] "Shall I tire you with a description of this unfruitful country, where I must lead you over their hills all brown with heath, or their valleys scarce able to feed a rabbit? . . . Every part of the country presents the same dismal landscape. No grove or brook lend their music to cheer the stranger."—Goldsmith to Bryanton, Edinburgh, Sept. 26, 1753. In a letter written soon after from Leyden to the Reverend Thomas Contarine, Goldsmith says, "I was wholly taken up in observing the face of the country. Nothing can

The change in the feeling with which the Lowlanders regarded the Highland scenery was closely connected with a change not less remarkable in the feeling with which they regarded the Highland race. It is not strange that the Wild Scotch, as they were sometimes called, should, in the seventeenth century, have been considered by the Saxons as mere savages. But it is surely strange that, considered as savages, they should not have been objects of interest and curiosity. The English were then abundantly inquisitive about the manners of rude nations separated from our island by great continents and oceans. Numerous books were printed describing the laws, the superstitions, the cabins, the repasts, the dresses, the marriages, the funerals of Laplanders and Hottentots, Mohawks, and Malays. The plays and poems of that age are full of allusions to the usages of the black men of Africa and of the red men of America. The only barbarian about whom there was no wish to have any information was the Highlander. Five or six years after the Revolution, an indefatigable angler published an account of Scotland. He boasted that, in the course of his rambles from lake to lake, and from brook to brook, he had left scarcely a nook of the kingdom unexplored. But, when we examine his narrative, we find that he had never ventured beyond the extreme skirts of the Celtic region. He tells us that even from the people who lived close to the passes he could learn little or nothing about the Gaelic population. Few Englishmen, he says, had ever seen Inverary. All beyond Inverary was chaos.* In the reign of George the First, a work was published which professed to give a most exact account of Scotland; and in this work, consisting of more than three hundred pages, two contemptuous paragraphs were thought sufficient for the Highlands and the Highlanders.† We may well doubt whether, in 1689, one in twenty of the well read gentlemen who assembled at Will's coffeehouse knew that, within the four seas, and at the distance of less than five hundred miles from London, were many miniature courts, in each of which a petty prince, attended by guards, by armour-bearers, by musicians, by a hereditary orator, by a hereditary poet laureate, kept a rude state, dispensed a rude justice, waged wars, and concluded treaties. While the old Gaelic institutions were in full vigour, no account

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equal its beauty. Wherever I turned my eye, fine houses, elegant gardens, statues, grottoes, vistas presented themselves. Scotland and this country bear the highest contrast: there, hills and rocks intercept every prospect; here it is all a continued plain." See Appendix C. to the first Volume of Mr Forster's Life of Goldsmith. I will cite the testimony of another man of genius in support of the doctrine propounded in the text. No human being has ever had a finer sense of the beauties of nature than Gray. No prospect surpasses in grandeur and loveliness the first view of Italy from Mount Cenis. Had Gray enjoyed that view from the magnificent road constructed in this century, he would undoubtedly have been in raptures. But in his time the descent was performed with extreme inconvenience and with not a little peril. He therefore, instead of breaking forth into ejaculations of admiration and delight, says most unpoetically, "Mount Cenis, I confess, carries the permission mountains have of being frightful rather too far; and its horrors were accompanied with too much danger to give one time to reflect upon their beauties."—Gray to West, Nov. 16, 1739.

* Northern Memoirs, by R. Franck Philanthropus, 1694. The author had caught a few glimpses of Highland scenery, and speaks of it much as Burt spoke in the following generation: "It is a part of the creation left undressed; rubbish thrown aside when the magnificent fabric of the world was created; as void of form as the natives are indigent of morals and good manners."

† Journey through Scotland, by the author of the Journey through England, 1723.

of them was given by any observer, qualified to judge of them fairly. Had such an observer studied the character of the Highlanders, he would doubtless have found in it closely intermingled the good and the bad qualities of an uncivilised nation. He would have found that the people had no love for their country or for their king; that they had no attachment to any commonwealth larger than the clan, or to any magistrate superior to the chief. He would have found that life was governed by a code of morality and honour widely different from that which is established in peaceful and prosperous societies. He would have learned that a stab in the back, or a shot from behind a fragment of rock, were approved modes of taking satisfaction for insults. He would have heard men relate boastfully how they or their fathers had wreaked on hereditary enemies in a neighbouring valley such vengeance as would have made old soldiers of the Thirty Years' War shudder. He would have found that robbery was held to be a calling, not merely innocent, but honourable. He would have seen, wherever he turned, that dislike of steady industry, and that disposition to throw on the weaker sex the heaviest part of manual labour, which are characteristic of savages. He would have been struck by the spectacle of athletic men basking in the sun, angling for salmon, or taking aim at grouse, while their aged mothers, their pregnant wives, their tender daughters, were reaping the scanty harvest of oats. Nor did the women repine at their hard lot. In their view it was quite fit that a man, especially if he assumed the aristocratic title of Duinhe Wassel and adorned his bonnet with the eagle's feather, should take his ease, except when he was fighting, hunting, or marauding. To mention the name of such a man in connection with commerce or with any mechanical art was an insult. Agriculture was indeed less despised. Yet a highborn warrior was much more becomingly employed in plundering the land of others than in tilling his own. The religion of the greater part of the Highlands was a rude mixture of Popery and Paganism. The symbol of redemption was associated with heathen sacrifices and incantations. Baptised men poured libations of ale to one Dæmon, and set out drink offerings of milk for another. Seers wrapped themselves up in bulls' hides, and awaited, in that vesture, the inspiration which was to reveal the future. Even among those minstrels and genealogists whose hereditary vocation was to preserve the memory of past events, an inquirer would have found very few who could read. In truth, he might easily have journeyed from sea to sea without discovering a page of Gaelic printed or written. The price which he would have had to pay for his knowledge of the country would have been heavy. He would have had to endure hardships as great as if he had sojourned among the Esquimaux or the Samoyeds. Here and there, indeed, at the castle of some great lord who had a seat in the Parliament and Privy Council, and who was accustomed to pass a large part of his life in the cities of the South, might have been found wigs and embroidered coats, plate and fine linen, lace and jewels, French dishes and French wines. But, in general, the traveller would have been forced to content himself with very different quarters. In many dwellings the furniture, the food, the clothing, nay, the very hair and skin of his hosts, would have put his philosophy to the proof. His lodging would sometimes have been in a hut of which every nook would have swarmed with vermin. He would have inhaled an atmosphere thick with peat smoke, and foul with a hundred noisome exhalations. At supper grain fit only for horses would have been set before him, accompanied by a cake of blood drawn from living cows. Some of the company with which he would have feasted would have been covered with cutaneous eruptions, and others would have been smeared with tar like sheep. His couch would have been the bare earth, dry or wet as the weather might be; and from that couch he would have risen half poisoned with stench, half blind with the reek of turf, and half mad with the itch.*

This is not an attractive picture. And yet an enlightened and dispassionate observer would have found in the character and manners of this rude people something which might well excite admiration and a good hope. Their courage was what great exploits achieved in all the four quarters of the globe have since proved it to be. Their intense attachment to their own tribe and to their own patriarch, though politically a great evil, partook of the nature of virtue. The sentiment was misdirected and ill regulated; but still it was heroic. There must be some elevation of soul in a man who loves the society of which he is a member and the leader whom he follows with a love stronger than the love of life. It was true that the Highlander had few scruples about shedding the blood of an enemy: but it was not less true that he had high notions of the duty of observing faith to allies and hospitality to guests. It was true that his predatory habits were most pernicious to the commonwealth. Yet those erred greatly who imagined that he bore any resemblance to villains who, in rich and well governed communities, live by stealing. When he drove before him the herds of Lowland farmers up the pass which led to his native glen, he no more considered himself as a thief than the Raleighs and Drakes considered themselves as thieves when they divided the cargoes of Spanish galleons. He was a warrior seizing lawful prize of war, of war never once intermitted during the thirty-five generations which had passed away since the Teutonic invaders had driven the children of the soil to the mountains. That, if he was caught robbing on such principles, he should, for the protection of peaceful industry, be punished with the utmost rigour of the law was perfectly just. But it was not just to class him morally with the pickpockets who infested Drury Lane Theatre, or the highwaymen who stopped coaches on Blackheath. His inordinate pride of birth and his contempt for labour and trade were indeed great weaknesses, and had done far more than the inclemency of the air and the sterility of the soil to keep his country poor and rude. Yet even here there was some compensation. It must in fairness be acknowledged that the patrician virtues were not less widely diffused among the population of the Highlands than the patrician vices. As there was no other part of the island where men, sordidly clothed, lodged, and fed, indulged themselves to such a degree in the idle sauntering habits of an aristocracy, so there was no other part of the island where such men had in such a degree the better qualities of an aristocracy, grace and dignity of manner, self-respect, and that noble sensibility which makes dishonour more terrible than death. A gentleman of Skye or Lochaber, whose clothes were begrimed with the accumulated filth of years, and whose hovel smelt worse than an English hogstye, would often do the honours of that hovel with a lofty courtesy worthy of the splendid circle of Versailles. Though he had as little booklearning as the most stupid ploughboys of England, it would have been a great error to put him in the same intellectual rank with such ploughboys. It is indeed only by reading that men can become profoundly acquainted with any science. But the arts of poetry and rhetoric may be carried near to absolute perfection, and may exercise a mighty influence on the public mind, in an age in which books are wholly or almost wholly unknown. The first great painter of life and manners has described, with a vivacity which makes it impossible to doubt that he was copying from nature, the effect produced by eloquence and song on audiences ignorant of the alphabet. It is probable that, in the Highland councils, men who would not have been qualified for the duty of parish clerks sometimes argued questions of peace and war, of tribute and homage, with ability worthy of Halifax and Caermarthen, and that, at the Highland banquets, minstrels who did not know their letters sometimes poured forth rhapsodies in which a discerning critic might have found passages such as would have reminded him of the tenderness of Otway or of the vigour of Dryden.

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* Almost all these circumstances are taken from Burt's letters. For the tar, I am indebted to Cleland's poetry. In his verses on the "Highland Host" he says:

> "The reason is, they're smeared with tar,
> Which doth defend their head and neck,
> Just as it doth their sheep protect."

There was therefore even then evidence sufficient to justify the belief that no natural inferiority had kept the Celt far behind the Saxon. It might safely have been predicted that, if ever an efficient police should make it impossible for the Highlander to avenge his wrongs by violence and to supply his wants by rapine, if ever his faculties should be developed by the civilising influence of the Protestant religion and of the English language, if ever he should transfer to his country and to her lawful magistrates the affection and respect with which he had been taught to regard his own petty community and his own petty prince, the kingdom would obtain an immense accession of strength for all the purposes both of peace and of war.

Such would doubtless have been the decision of a well informed and impartial judge. But no such judge was then to be found. The Saxons who dwelt far from the Gaelic provinces could not be well informed. The Saxons who dwelt near those provinces could not be impartial. National enmities have always been fiercest among borderers; and the enmity between the Highland borderer and the Lowland borderer along the whole frontier was the growth of ages, and was kept fresh by constant injuries. One day many square miles of pasture land were swept bare by armed plunderers from the hills. Another day a score of plaids dangled in a row on the gallows of Crieff or Stirling. Fairs were indeed held on the debatable land for the necessary interchange of commodities. But to those fairs both parties came prepared for battle; and the day often ended in bloodshed. Thus the Highlander was an object of hatred to his Saxon neighbours; and from his Saxon neighbours those Saxons who dwelt far from him learned the very little that they cared to know about his habits. When the English condescended to think of him at all,—and it was seldom that they did so,—they considered him as a filthy abject savage, a slave, a Papist, a cutthroat, and a thief.*

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* A striking illustration of the opinion which was entertained of the Highlander by his Lowland neighbours, and which was by them communicated to the English, will be found in a volume of Miscellanies published by Afra Behn in 1685. One of the most curious pieces in the collection is a coarse and profane Scotch poem entitled, "How the first Hielandman was made." How and of what materials he was made I shall not venture to relate. The dialogue which immediately follows his creation may be quoted, I hope, without much offence.

"Says God to the Hielandman, 'Quhair wilt thou now?'
'I will down to the Lowlands, Lord, and there steal a cow.'
'Ffy,' quod St Peter, 'thou wilt never do weel,
An thou, but new made, so sune gais to steal.'
'Umff,' quod the Hielandman, and swore by yon kirk,
'So long as I may geir get to steal, will I nevir work.'"

An eminent Lowland Scot, the brave Colonel Cleland, about the same time, described the Highlander in the same manner:

"For a misobliging word
She'll dirk her neighbour o'er the board.
If any ask her of her drift,
Forsooth, her nainself lives by theft."

Much to the same effect are the very few words which Franck Philanthropus (1694) spares to the Highlanders: "They live like lairds and die like loons, hating to work and no credit to borrow: they make depredations and rob their neighbours." In the history of the Revolution in Scotland, printed at Edinburgh in 1690, is the following passage: "The Highlanders of Scotland are a sort of wretches that have no other consideration of honour, friendship, obedience, or government, than as, by any alteration of affairs or revolution in the government, they can improve to themselves an opportunity of robbing or plundering their bordering neighbours."

This contemptuous loathing lasted till the year 1745, and was then for a moment succeeded by intense fear and rage. England, thoroughly alarmed, put forth her whole strength. The Highlands were subjugated rapidly, completely, and for ever. During a short time the English nation, still heated by the recent conflict, breathed nothing but vengeance. The slaughter on the field of battle and on the scaffold was not sufficient to slake the public thirst for blood. The sight of the tartan inflamed the populace of London with hatred, which showed itself by unmanly outrages to defenceless captives. A political and social revolution took place through the whole Celtic region. The power of the chiefs was destroyed: the people were disarmed: the use of the old national garb was interdicted: the old predatory habits were effectually broken; and scarcely had this change been accomplished when a strange reflux of public feeling began. Pity succeeded to aversion. The nation execrated the cruelties which had been committed on the Highlanders, and forgot that for those cruelties it was itself answerable. Those very Londoners, who, while the memory of the march to Derby was still fresh, had thronged to hoot and pelt the rebel prisoners, now fastened on the prince who had put down the rebellion the nickname of Butcher. Those barbarous institutions and usages, which, while they were in full force, no Saxon had thought worthy of serious examination, or had mentioned except with contempt, had no sooner ceased to exist than they became objects of curiosity, of interest, even of admiration. Scarcely had the chiefs been turned into mere landlords, when it became the fashion to draw invidious comparisons between the rapacity of the landlord and the indulgence of the chief. Men seemed to have forgotten that the ancient Gaelic polity had been found to be incompatible with the authority of law, had obstructed the progress of civilisation, had more than once brought on the empire the curse of civil war. As they had formerly seen only the odious side of that polity, they could now see only the pleasing side. The old tie, they said, had been parental: the new tie was purely commercial. What could be more lamentable than that the head of a tribe should eject, for a paltry arrear of rent, tenants who were his own flesh and blood, tenants whose forefathers had often with their bodies covered his forefathers on the field of battle? As long as they were Gaelic marauders, they had been regarded by the Saxon population as hateful vermin who ought to be exterminated without mercy. As soon as the extermination had been accomplished, as soon as cattle were as safe in the Perthshire passes as in Smithfield market, the freebooter was exalted into a hero of romance. As long as the Gaelic dress was worn, the Saxons had pronounced it hideous, ridiculous, nay, grossly indecent. Soon after it had been prohibited, they discovered that it was the most graceful drapery in Europe. The Gaelic monuments, the Gaelic usages, the Gaelic superstitions, the Gaelic verses, disdainfully neglected during many ages, began to attract the attention of the learned from the moment at which the peculiarities of the Gaelic race began to disappear. So strong was this impulse that, where the Highlands were concerned, men of sense gave ready credence to stories without evidence, and men of taste gave rapturous applause to compositions without merit. Epic poems, which any skilful and dispassionate critic would at a glance have perceived to be almost entirely modern, and which, if they had been published as modern, would have instantly found their proper place in company with Blackmore's Alfred and Wilkie's Epigoniad, were pronounced to be fifteen hundred years old, and were gravely classed with the Iliad. Writers of a very different order from the impostor who fabricated these forgeries saw how striking an effect might be produced by skilful pictures of the old Highland life. Whatever was repulsive was softened down: whatever was graceful and noble was brought prominently forward. Some of these works were executed with such admirable art that, like the historical plays of Shakspeare, they superseded history. The visions of the poet were realities to his readers. The places which he described became holy ground, and were visited by thousands of pilgrims. Soon the vulgar imagination was so completely occupied by plaids, targets, and claymores, that, by most Englishmen, Scotchman and Highlander were regarded as synonymous words. Few people seemed to be aware that, at no remote period, a Macdonald or a Macgregor in his tartan was to a citizen of Edinburgh or Glasgow what an Indian hunter in his war paint is to an inhabitant of Philadelphia or Boston. Artists and actors represented Bruce and Douglas in striped petticoats. They might as well have represented Washington brandishing a tomahawk, and girt with a string of scalps. At length this fashion reached a point beyond which it was not easy to proceed. The last British King who held a court in Holyrood thought that he could not give a more striking proof of his respect for the usages which had prevailed in Scotland before the Union, than by disguising himself in what, before the Union, was considered by nine Scotchmen out of ten as the dress of a thief.

Thus it has chanced that the old Gaelic institutions and manners have never been exhibited in the simple light of truth. Up to the middle of the last century, they were seen through one false medium: they have since been seen through another. Once they loomed dimly through an obscuring and distorting haze of prejudice; and no sooner had that fog dispersed than they appeared bright with all the richest tints of poetry. The time when a perfectly fair picture could have been painted has now passed away. The original has long disappeared; no authentic effigy exists; and all that is possible is to produce an imperfect likeness by the help of two portraits, of which one is a coarse caricature and the other a masterpiece of flattery.

Peculiar nature of Jacobitism in the Highlands.

Among the erroneous notions which have been commonly received concerning the history and character of the Highlanders is one which it is especially necessary to correct. During the century which commenced with the campaign of Montrose, and terminated with the campaign of the Young Pretender, every great military exploit which was achieved on British ground in the cause of the House of Stuart was achieved by the valour of Gaelic tribes. The English have therefore very naturally ascribed to those tribes the feelings of English cavaliers, profound reverence for the royal office, and enthusiastic attachment to the royal family. A close inquiry, however, will show that the strength of these feelings among the Celtic clans has been greatly exaggerated.

In studying the history of our civil contentions, we must never forget that the same names, badges, and warcries had very different meanings in different parts of the British isles. We have already seen how little there was in common between the Jacobitism of Ireland and the Jacobitism of England. The Jacobitism of the Scotch Highlander was, at least in the seventeenth century, a third variety, quite distinct from the other two. The Gaelic population was far indeed from holding the doctrines of passive obedience and non-resistance. In fact, disobedience and resistance made up the ordinary life of that population. Some of those very clans which it has been the fashion to describe as so enthusiastically loyal that they were prepared to stand by James to the death, even when he was in the wrong, had never, while he was on the throne, paid the smallest respect to his authority, even when he was clearly in the right. Their practice, their calling, had been to disobey and to defy him. Some of them had actually been proscribed by sound of horn for the crime of withstanding his lawful commands, and would have torn to pieces without scruple any of his officers who had dared to venture beyond the passes for the purpose of executing his warrant. The English Whigs were accused by their opponents of holding doctrines dangerously lax touching the obedience due to the chief magistrate. Yet no respectable English Whig ever defended rebellion, except as a rare and extreme remedy for rare and extreme evils. But among those Celtic chiefs whose loyalty has been the theme of so much warm eulogy were some whose whole existence from boyhood upwards had been one long rebellion. Such men, it is evident, were not likely to see the Revolution in the light in which it appeared to an Oxonian non-juror. On the other hand they were not, like the aboriginal Irish, urged to take arms by impatience of Saxon domination. To such domination the Scottish Celt had never been subjected. He occupied his own wild and sterile region, and followed his own national usages. In his dealings with the Saxons, he was rather the oppressor than the oppressed. He exacted black mail from them: he drove away their flocks and herds; and they seldom dared to pursue him to his native wilderness. They had never portioned out among themselves his dreary region of moor and shingle. He had never seen the tower of his hereditary chieftains occupied by an usurper who could not speak Gaelic, and who looked on all who spoke it as brutes and slaves; nor had his national and religious feelings ever been outraged by the power and splendour of a church which he regarded as at once foreign and heretical.

The real explanation of the readiness with which a large part of the population of the Highlands, twice in the seventeenth century, drew the sword for the Stuarts is to be found in the internal quarrels which divided the commonwealth of clans. For there was a commonwealth of clans, the image, on a reduced scale, of the great commonwealth of European nations. In the smaller of these two commonwealths, as in the larger, there were wars, treaties, alliances, disputes about territory and precedence, a system of public law, a balance of power. There was one inexhaustible source of discontents and quarrels. The feudal system had, some centuries before, been introduced into the hill country, but had neither destroyed the patriarchal system nor amalgamated completely with it. In general he who was lord in the Norman polity was also chief in the Celtic polity; and, when this was the case, there was no conflict. But, when the two characters were separated, all the willing and loyal obedience was reserved for the chief. The lord had only what he could get and hold by force. If he was able, by the help of his own tribe, to keep in subjection tenants who were not of his own tribe, there was a tyranny of clan over clan, the most galling, perhaps, of all forms of tyranny. At different times different races had risen to an authority which had produced general fear and envy. The Macdonalds had once possessed, in the Hebrides and throughout the mountain country of Argyleshire and Inverness-shire, an ascendency similar to that which the House of Austria had once possessed in Christendom. But the ascendency of the Macdonalds had, like the ascendency of the House of Austria, passed away; and the Campbells, the children of Diarmid, had become in the Highlands what the Bourbons had become in Europe.* The parallel might be carried far. Imputations similar to those which it was the fashion to throw on the French government were thrown on the Campbells. A peculiar dexterity, a peculiar plausibility of address, a peculiar contempt for the obligations of plighted faith, were ascribed, with or without reason, to the dreaded race. "Fair and false like a Campbell" became a proverb. It was said that Mac Callum More after Mac Callum More had, with unwearied, unscrupulous, and

Jealousy of the ascendency of the Campbells.

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* Since this passage was written I was much pleased by finding that Lord Fountainhall used, in July 1676, exactly the same illustration which had occurred to me. He says that "Argyle's ambitious grasping at the mastery of the Highlands and Western Islands of Mull, Ila, &c., stirred up other clans to enter into a combination for bearing him downe, like the confederat forces of Germanie, Spain, Holland, &c., against the growth of the French."

unrelenting ambition, annexed mountain after mountain and island after island to the original domains of his House. Some tribes had been expelled from their territory, some compelled to pay tribute, some incorporated with the conquerors. At length the number of fighting men who bore the name of Campbell was sufficient to meet in the field of battle the combined forces of all the other western clans. It was during those civil troubles which commenced in 1638 that the power of this aspiring family reached the zenith. The Marquess of Argyle was the head of a party as well as the head of a tribe. Possessed of two different kinds of authority, he used each of them in such a way as to extend and fortify the other. The knowledge that he could bring into the field the claymores of five thousand half-heathen mountaineers, added to his influence among the austere Presbyterians who filled the Privy Council and the General Assembly at Edinburgh. His influence at Edinburgh added to the terror which he inspired among the mountains. Of all the Highland princes whose history is well known to us he was the greatest and most dreaded. It was while his neighbours were watching the increase of his power with hatred which fear could scarcely keep down that Montrose called them to arms. The call was promptly obeyed. A powerful coalition of clans waged war, nominally for King Charles, but really against Mac Callum More. It is not easy for any person who has studied the history of that contest to doubt that, if Argyle had supported the cause of monarchy, his neighbours would have declared against it. Grave writers tell of the victory gained at Inverlochy by the royalists over the rebels. But the peasants who dwell near the spot speak more accurately. They talk of the great battle won there by the Macdonalds over the Campbells.

The feelings which had produced the coalition against the Marquess of Argyle retained their force long after his death. His son, Earl Archibald, though a man of many eminent virtues, inherited, with the ascendency of his ancestors, the unpopularity which such ascendency could scarcely fail to produce. In 1675, several warlike tribes formed a confederacy against him, but were compelled to submit to the superior force which was at his command. There was therefore great joy from sea to sea when, in 1681, he was arraigned on a futile charge, condemned to death, driven into exile, and deprived of his dignities: there was great alarm when, in 1685, he returned from banishment, and sent forth the fiery cross to summon his kinsmen to his standard; and there was again great joy when his enterprise had failed, when his army had melted away, when his head had been fixed on the Tolbooth of Edinburgh, and when those chiefs who had regarded him as an oppressor had obtained from the Crown, on easy terms, remissions of old debts and grants of new titles. While England and Scotland generally were execrating the tyranny of James, he was honoured as a deliverer in Appin and Lochaber, in Glenroy and Glenmore.* The hatred excited by the power and ambition of the House of Argyle was not satisfied even when the head of that House had perished, when his children were fugitives, when strangers garrisoned the castle of Inverary, and when the whole shore of Loch Fyne had been laid waste by fire and sword. It was said that the terrible precedent which had been set in the case of the Macgregors ought to be followed, and that it ought to be made a crime to bear the odious name of Campbell.

On a sudden all was changed. The Revolution came. The heir of Argyle returned in triumph. He was, as his predecessors had been, the head, not only of a tribe, but of a party. The sentence which had deprived him of his estate and of his honours was treated by the majority of the Convention as a nullity. The doors of the Parliament House were thrown open to him: he was selected from the whole body of Scottish nobles to administer the oath of office to the new Sovereigns; and he was authorised to raise an army on his domains for the service of the Crown. He would now, doubtless, be as powerful as the most powerful of his ancestors. Backed by the strength of the Government, he would demand all the long and heavy arrears of rent and tribute which were due to him from his neighbours, and would exact revenge for all the injuries and insults which his family had suffered. There was terror and agitation in the castles of twenty petty kings. The uneasiness was great among the Stewarts of Appin, whose territory was close pressed by the sea on one side, and by the race of Diarmid on the other. The Macnaghtens were still more alarmed. Once they had been the masters of those beautiful valleys through which the Ara and the Shira flow into Loch Fyne. But the Campbells had prevailed. The Macnaghtens had been reduced to subjection, and had, generation after generation, looked up with awe and detestation to the neighbouring Castle of Inverary. They had recently been promised a complete emancipation. A grant, by virtue of which their chief would have held his estate immediately from the Crown, had been prepared, and was about to pass the seals, when the Revolution suddenly extinguished a hope which amounted almost to certainty.[*]

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* In the introduction to the Memoirs of Sir Ewan Cameron is a very sensible remark: "It may appear paradoxical: but the editor cannot help hazarding the conjecture that the motives which prompted the Highlanders to support King James were substantially the same as those by which the promoters of the Revolution were actuated." The whole introduction, indeed, well deserves to be read.

The Stewarts and Macnaghtens.

The Macleans remembered that, only fourteen years before, their lands had been invaded and the seat of their chief taken and garrisoned by the Campbells.[†] Even before William and Mary had been proclaimed at Edinburgh, a Maclean, deputed doubtless by the head of his tribe, had crossed the sea to Dublin, and had assured James that, if two or three battalions from Ireland landed in Argyleshire, they would be immediately joined by four thousand four hundred claymores.[‡]

The Macleans.

A similar spirit animated the Camerons. Their ruler, Sir Ewan Cameron, of Lochiel, surnamed the Black, was in personal qualities unrivalled among the Celtic princes. He was a gracious master, a trusty ally, a terrible enemy. His countenance and bearing were singularly noble. Some persons who had been at Versailles, and among them the shrewd and observant Simon Lord Lovat, said that there was, in person and manner, a most striking resemblance between Lewis the Fourteenth and Lochiel; and whoever compares the portraits of the two will perceive that there really was some likeness. In stature the difference was great. Lewis, in spite of highheeled shoes and a towering wig, hardly reached the middle size. Lochiel was tall and strongly built. In agility and skill at his weapons he had few equals among the inhabitants of the hills. He had repeatedly been victorious in single combat. He was a hunter of great fame. He made vigorous war on the wolves which, down to his time, preyed on the red deer of the Grampians; and by his hand perished the last of the ferocious breed which is known to have wandered at large in our island. Nor was Lochiel less distinguished by

The Camerons: Lochiel.

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[*] Skene's Highlanders of Scotland; Douglas's Baronage of Scotland.

[†] See the Memoirs of the Life of Sir Ewan Cameron, and the Historical and Genealogical Account of the Clan Maclean, by a Senachie. Though this last work was published so late as 1838, the writer seems to have been inflamed by animosity as fierce as that with which the Macleans of the seventeenth century regarded the Campbells. In the short compass of one page the Marquis of Argyle is designated as "the diabolical Scotch Cromwell," "the vile vindictive persecutor," "the base traitor," and "the Argyle impostor." In another page he is "the insidious Campbell, fertile in villany," "the avaricious slave," "the coward of Argyle," and "the Scotch traitor." In the next page he is "the base and vindictive enemy of the House of Maclean," "the hypocritical Covenanter," "the incorrigible traitor," "the cowardly and malignant enemy." It is a happy thing that passions so violent can now vent themselves only in scolding.

[‡] Letter of Avaux to Louvois, April $\frac{6}{16}$, 1689, enclosing a paper entitled Mémoire du Chevalier Macklean.

intellectual than by bodily vigour. He might indeed have seemed ignorant to educated and travelled Englishmen, who had studied the classics under Busby at Westminster and under Aldrich at Oxford, who had learned something about the sciences among Fellows of the Royal Society, and something about the fine arts in the galleries of Florence and Rome. But though Lochiel had very little knowledge of books, he was eminently wise in council, eloquent in debate, ready in devising expedients, and skilful in managing the minds of men. His understanding preserved him from those follies into which pride and anger frequently hurried his brother chieftains. Many, therefore, who regarded his brother chieftains as mere barbarians, mentioned him with respect. Even at the Dutch Embassy in Saint James's Square, he was spoken of as a man of such capacity and courage, that it would not be easy to find his equal. As a patron of literature, he ranks with the magnificent Dorset. If Dorset, out of his own purse, allowed Dryden a pension equal to the profits of the Laureateship, Lochiel is said to have bestowed on a celebrated bard, who had been plundered by marauders, and who implored alms in a pathetic Gaelic ode, three cows and the almost incredible sum of fifteen pounds sterling. In truth, the character of this great chief was depicted two thousand five hundred years before his birth, and depicted—such is the power of genius—in colours which will be fresh as many years after his death. He was the Ulysses of the Highlands.[*]

He held a large territory peopled by a race which reverenced no lord, no king but himself. For that territory, however, he owed homage to the House of Argyle; and he was deeply in debt to his feudal superiors for rent. This vassalage he had doubtless been early taught to consider as degrading and unjust. In his minority he had been the ward in chivalry of the politic Marquess, and had been educated at the Castle of Inverary. But at eighteen the boy broke loose from the authority of his guardian, and fought bravely both for Charles the First and for Charles the Second. He was therefore considered by the English as a Cavalier, was well received at Whitehall after the Restoration, and was knighted by the hand of James. The compliment, however, which was paid to him on one of his appearances at the English Court, would not have seemed very flattering to a Saxon. "Take care of your pockets, my lords," cried His Majesty: "here comes the king of the thieves." The loyalty of Lochiel is almost proverbial: but it was very unlike what was called loyalty in England. In the Records of the Scottish Parliament he was, in the days of Charles the Second, described as a lawless and rebellious man, who held lands masterfully and in high contempt of the royal authority.[†] On one occasion the Sheriff of Inverness-shire was directed by King James to hold a court in Lochaber. Lochiel, jealous of this interference with his own patriarchal despotism, came to the tribunal at the head of four hundred armed Camerons. He affected great reverence for the royal commission, but he dropped three or four words which were perfectly understood by the pages and armour-bearers who watched every turn of his eye. "Is none of my lads so clever as to send this judge packing? I have seen them get up a quarrel when there was less need of one." In a moment a brawl began in the crowd, none could say how or where. Hundreds of dirks were out: cries of "Help" and "Murder" were raised on all sides: many wounds were inflicted: two men were killed: the sitting broke up in tumult; and the terrified Sheriff was forced to put himself under the protection of the chief, who, with a plausible show of respect and concern, escorted him safe home. It is amusing to think that the man who performed this feat is constantly extolled as the most faithful and dutiful of subjects by writers who blame Somers and Burnet as contemners of the legitimate authority of sovereigns. Lochiel would undoubtedly have laughed the doctrine of non-resistance to scorn. But scarcely any chief in Inverness-shire had gained more than he by the downfall of the House of Argyle, or had more reason than he to dread the restoration of that House. Scarcely any chief in Inverness-shire, therefore, was more alarmed and disgusted by the proceedings of the Convention.

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[*] See the singularly interesting Memoirs of Sir Ewan Cameron of Lochiel, printed at Edinburgh for the Abbotsford Club in 1842. The MS. must have been at least a century older. See also in the same volume the account of Sir Ewan's death, copied from the Balhadie papers. I ought to say that the author of the Memoirs of Sir Ewan, though evidently well informed about the affairs of the Highlands and the characters of the most distinguished chiefs, was grossly ignorant of English politics and history. I will quote what Van Citters wrote to the States General about Lochiel, $\frac{\text{Nov. 26,}}{\text{Dec. 6,}}$ 1689: "Sir Evan Cameron, Lord Locheale, een man,—soo ik hoor van die hem lange gekent en dagelyk hebben mede omgegaan,—van so groot verstant, courage, en beleyt, als weyniges syns gelycke syn."

[†] Act. Parl., July 5, 1661.

The Macdonalds.

But of all those Highlanders who looked on the recent turn of fortune with painful apprehension the fiercest and the most powerful were the Macdonalds. More than one of the magnates who bore that wide-spread name laid claim to the honour of being the rightful successor of those Lords of the Isles, who, as late as the fifteenth century, disputed the pre-eminence of the Kings of Scotland. This genealogical controversy, which has lasted down to our own time, caused much bickering among the competitors. But they all agreed in regretting the past splendour of their dynasty, and in detesting the upstart race of Campbell. The old feud had never slumbered. It was still constantly repeated, in verse and prose, that the finest part of the domain belonging to the ancient heads of the Gaelic nation, Islay, where they had lived with the pomp of royalty, Iona, where they had been interred with the pomp of religion, the paps of Jura, the rich peninsula of Kintyre, had been transferred from the legitimate possessors to the insatiable Mac Callum More. Since the downfall of the house of Argyle, the Macdonalds, if they had not regained their ancient superiority, might at least boast that they had now no superior. Relieved from the fear of their mighty enemy in the West, they had turned their arms against weaker enemies in the East, against the clan of Mackintosh, and against the town of Inverness.

Feud between the Macdonalds and Mackintoshes.

Inverness.

The clan of Mackintosh, a branch of an ancient and renowned tribe which took its name and badge from the wild cat of the forests, had a dispute with the Macdonalds, which originated, if tradition may be believed, in those dark times when the Danish pirates wasted the coasts of Scotland. Inverness was a Saxon colony among the Celts, a hive of traders and artisans in the midst of a population of loungers and plunderers, a solitary outpost of civilisation in a region of barbarians. Though the buildings covered but a small part of the space over which they now extend; though the arrival of a brig in the port was a rare event; though the Exchange was the middle of a miry street, in which stood a market cross much resembling a broken milestone; though the sittings of the municipal council were held in a filthy den with a roughcast wall; though the best houses were such as would now be called hovels; though the best roofs were of thatch; though the best ceilings were of bare rafters; though the best windows were, in bad weather, closed with shutters for want of glass; though the humbler dwellings were mere heaps of turf, in which barrels with the bottoms knocked out served the purpose of chimneys; yet to the mountaineer of the Grampians this city was as Babylon or as Tyre. Nowhere else had he seen four or five hundred houses, two churches, twelve maltkilns, crowded close together. Nowhere else had he been dazzled by the splendour of rows of booths, where knives, horn spoons, tin kettles, and gaudy ribands were exposed to sale. Nowhere else had he been on board of one of those huge ships which brought sugar and wine over the sea from countries far beyond the limits of his geography.* It is not strange that the haughty and warlike Macdonalds, despising peaceful industry, yet envying the fruits of that industry, should have fastened a succession of quarrels on the people of Inverness. In the reign of Charles the Second, it had been apprehended that the town would be stormed and plundered by those rude neighbours. The terms of peace which they offered showed how little they regarded the authority of the prince and of the law. Their demand was that a heavy tribute should be paid to them, that the municipal magistrates should bind themselves by an oath to deliver up to the vengeance of the clan every burgher who should shed the blood of a Macdonald, and that every burgher who should anywhere meet a person wearing the Macdonald tartan should ground arms in token of submission. Never did Lewis the Fourteenth, not even when he was encamped between Utrecht and Amsterdam, treat the States General with such despotic insolence.† By the intervention of the Privy Council of Scotland a compromise was effected: but the old animosity was undiminished.

Inverness threatened by Macdonald of Keppoch.

Common enmities and common apprehensions produced a good understanding between the town and the clan of Mackintosh. The foe most hated and dreaded by both was Colin Macdonald of Keppoch, an excellent specimen of the genuine Highland Jacobite. Keppoch's whole life had been passed in insulting and resisting the authority of the Crown. He had been repeatedly charged on his allegiance to desist from his lawless practices, but had treated every admonition with contempt. The government, however, was not willing to resort to extremities against him; and he long continued to rule undisturbed the stormy peaks of Coryarrick, and the gigantic terraces which still mark the limits of what was once the Lake of Glenroy. He was famed for his knowledge of all the ravines and caverns of that dreary region; and such was the skill with which he could track a herd of cattle to the most secret hidingplace that he was known by the nickname of Coll of the Cows.‡ At length his outrageous violations of all law compelled the Privy Council to take decided steps. He was proclaimed a rebel: letters of fire and sword were issued against him under the seal of James; and, a few weeks before the Revolution, a body of royal troops, supported by the whole strength of the Mackintoshes, marched into Keppoch's territories. Keppoch gave battle to the invaders, and was victorious. The King's forces were put to flight; the King's captain was slain; and this by a hero whose loyalty to the King many writers have very complacently contrasted with the factious turbulence of the Whigs.§

If Keppoch had ever stood in any awe of the government, he was completely relieved from that feeling by the general anarchy which followed the Revolution. He wasted the lands of the Mackintoshes, advanced to Inverness, and threatened the town with destruction. The danger was extreme. The houses were surrounded only by a wall which time and weather had so loosened that it shook in every storm. Yet the inhabitants showed a bold front; and their courage was stimulated by their preachers. Sunday the twenty-eighth of April was a day of alarm and confusion. The savages went round and round the small colony of Saxons like a troop of famished wolves round a sheepfold. Keppoch threatened and blustered. He would come in with all his men. He would sack the place. The burghers meanwhile mustered in arms round the market cross to listen to the oratory of their ministers. The day closed without an assault: the Monday and the Tuesday passed away in intense anxiety; and then an unexpected mediator made his appearance.

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* See Burt's Third and Fourth Letters. In the early editions is an engraving of the market cross of Inverness, and of that part of the street where the merchants congregated. I ought here to acknowledge my obligations to Mr Robert Carruthers, who kindly furnished me with much curious information about Inverness, and with some extracts from the municipal records.

† I am indebted to Mr Carruthers for a copy of the demands of the Macdonalds, and of the answer of the Town Council.

‡ Colt's Deposition, Appendix to the Act. Parl. of July 14, 1690.

§ See the Life of Sir Ewan Cameron.

Dundee appears in Keppoch's camp.

Dundee, after his flight from Edinburgh, had retired to his country seat in that valley through which the Glamis descends to the ancient castle of Macbeth. Here he remained quiet during some time. He protested that he had no intention of opposing the new government. He declared himself ready to return to Edinburgh, if only he could be assured that he should be protected against lawless violence; and he offered to give his word of honour, or, if that were not sufficient, to give bail, that he would keep the peace. Some of his old soldiers had accompanied him, and formed a garrison sufficient to protect his house against the Presbyterians of the neighbourhood. Here he might possibly have remained unharmed and harmless, had not an event for which he was not answerable made his enemies implacable, and made him desperate.*

An emissary of James had crossed from Ireland to Scotland with letters addressed to Dundee and Balcarras. Suspicion was excited. The messenger was arrested, interrogated, and searched; and the letters were found. Some of them proved to be from Melfort, and were worthy of him. Every line indicated those qualities which had made him the abhorrence of his country, and the favourite of his master. He announced with delight the near approach of the day of vengeance and rapine, of the day when the estates of the seditious would be divided among the loyal, and when many who had been great and prosperous would be exiles and beggars. The King, Melfort said, was determined to be severe. Experience had at length convinced His Majesty that mercy would be weakness. Even the Jacobites were disgusted by learning that a restoration would be immediately followed by a confiscation and a proscription. Some of them pretended to suspect a forgery. Others did not hesitate to say that Melfort was a villain, that he wished to ruin Dundee and Balcarras, and that, for that end, he had written these odious despatches, and had employed a messenger who had very dexterously managed to be caught. It is however quite certain that Melfort never disavowed these papers, and that, after they were published, he continued to stand as high as ever in the favour of James. It can therefore hardly be doubted that, in those passages which shocked even the zealous supporters of hereditary right, the Secretary merely expressed with fidelity the feelings and intentions of his master.† Hamilton, by virtue of the powers which the Estates had, before their adjournment, confided to him, ordered Balcarras and Dundee to be arrested. Balcarras was taken, and was confined, first in his own house, and then in the Tolbooth of Edinburgh. But to seize Dundee was not so easy an enterprise. As soon as he heard that warrants were out against him, he crossed the Dee with his followers, and remained a short time in the wild domains of the House of Gordon. There he held some communication with the Macdonalds and Camerons about a rising. But he seems at this time to have known little and cared little about the Highlanders. For their national character he probably felt the dislike of a Saxon, for their military character the contempt of a professional soldier. He soon returned to the Lowlands, and stayed there till he learned that a considerable body of troops had been sent to apprehend him.* He then betook himself to the hill country as his last refuge, pushed northward through Strathdon and Strathbogie, crossed the Spey, and, on the morning of the first of May, arrived with a small band of horsemen at the camp of Keppoch before Inverness.

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* Balcarras's Memoirs; History of the late Revolution in Scotland.

† There is among the Nairne Papers in the Bodleian Library a curious MS. entitled "Journal de ce qui s'est passé en Irlande depuis l'arrivée de Sa Majesté." In this journal there are notes and corrections in English and French; the English in the handwriting of James, the French in the handwriting of Melfort. The letters intercepted by Hamilton are mentioned, and mentioned in a way which plainly shows that they were genuine; nor is there the least sign that James disapproved of them.

The new situation in which Dundee was now placed, the new view of society which was presented to him, naturally suggested new projects to his inventive and enterprising spirit. The hundreds of athletic Celts whom he saw in their national order of battle were evidently not allies to be despised. If he could form a great coalition of clans, if he could muster under one banner ten or twelve thousand of those hardy warriors, if he could induce them to submit to the restraints of discipline, what a career might be before him!

A commission from King James, even when King James was securely seated on the throne, had never been regarded with much respect by Coll of the Cows. That chief, however, hated the Campbells with all the hatred of a Macdonald, and promptly gave in his adhesion to the cause of the House of Stuart. Dundee undertook to settle the dispute between Keppoch and Inverness. The town agreed to pay two thousand dollars, a sum which, small as it might be in the estimation of the goldsmiths of Lombard Street, probably exceeded any treasure that had ever been carried into the wilds of Coryarrick. Half the sum was raised, not without difficulty, by the inhabitants; and Dundee is said to have passed his word for the remainder.†

He next tried to reconcile the Macdonalds with the Mackintoshes, and flattered himself that the two warlike tribes, lately arrayed against each other, might be willing to fight side by side under his command. But he soon found that it was no light matter to take up a Highland feud. About the rights of the contending kings neither clan knew anything or cared anything. The conduct of both is to be ascribed to local passions and interests. What Argyle was to Keppoch, Keppoch was to the Mackintoshes. The Mackintoshes therefore remained neutral; and their example was followed by the Macphersons, another branch of the race of the wild cat. This was not Dundee's only disappointment. The Mackenzies, the Frasers, the Grants, the Munros, the Mackays, the Macleods, dwelt at a great distance from the territory of Mac Callum More. They had no dispute with him; they owed no debt to him; and they had no reason to dread the increase of his power. They therefore did not sympathise with his alarmed and exasperated neighbours, and could not be induced to join the confederacy against him.‡ Those chiefs on the other hand, who lived nearer to Inverary, and to whom the name of Campbell had long been terrible and hateful, greeted Dundee eagerly, and promised to meet him at the head of their followers on the eighteenth of May. During the fortnight which preceded that day, he traversed Badenoch and Athol, and exhorted the inhabitants of those districts to rise in arms. He dashed into the Lowlands with his horsemen, surprised Perth, and carried off some Whig gentlemen

Insurrection of the clans hostile to the Campbells.

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* "Nor did ever," says Balcarras, addressing James, "the Viscount of Dundee think of going to the Highlands without further orders from you, till a party was sent to apprehend him."

† See the narrative sent to James in Ireland and received by him July 7, 1689. It is among the Nairne Papers. See also the Memoirs of Dundee, 1714; Memoirs of Sir Ewan Cameron; Balcarras's Memoirs; Mackay's Memoirs. These narratives do not perfectly agree with each other, or with the information which I obtained from Inverness.

‡ Memoirs of Dundee; Tarbet to Melville, 1st June 1689, in the Leven and Melville Papers.

prisoners to the mountains. Meanwhile the fiery crosses had been wandering from hamlet to hamlet over all the heaths and mountains thirty miles round Ben Nevis; and when he reached the trysting place in Lochaber he found that the gathering had begun. The head quarters were fixed close to Lochiel's house, a large pile built entirely of fir wood, and considered in the Highlands as a superb palace. Lochiel, surrounded by more than six hundred broadswords, was there to receive his guests. Macnaughten of Macnaughten and Stewart of Appin were at the muster with their little clans. Macdonald of Keppoch led the warriors who had, a few months before, under his command, put to flight the musketeers of King James. Macdonald of Clanronald was of tender years; but he was brought to the camp by his uncle, who acted as Regent during the minority. The youth was attended by a picked body-guard composed of his own cousins, all comely in appearance, and good men of their hands. Macdonald of Glengarry, conspicuous by his dark brow and his lofty stature, came from that great valley where a chain of lakes, then unknown to fame, and scarcely set down in maps, is now the daily highway of steam vessels passing and repassing between the Atlantic and the German Ocean. None of the rulers of the mountains had a higher sense of his personal dignity, or was more frequently engaged in disputes with other chiefs. He generally affected in his manners and in his housekeeping a rudeness beyond that of his rude neighbours, and professed to regard the very few luxuries which had then found their way from the civilised parts of the world into the Highlands as signs of the effeminacy and degeneracy of the Gaelic race. But on this occasion he chose to imitate the splendour of Saxon warriors, and rode on horseback before his four hundred plaided clansmen in a steel cuirass and a coat embroidered with gold lace. Another Macdonald, destined to a lamentable and horrible end, led a band of hardy freebooters from the dreary pass of Glencoe. Somewhat later came the great Hebridean potentates. Macdonald of Sleat, the most opulent and powerful of all the grandees who laid claim to the lofty title of Lord of the Isles, arrived at the head of seven hundred fighting men from Skye. A fleet of long boats brought five hundred Macleans from Mull under the command of their chief, Sir John of Duart. A far more formidable array had in old times followed his forefathers to battle. But the power, though not the spirit, of the clan had been broken by the arts and arms of the Campbells. Another band of Macleans arrived under a valiant leader, who took his title from Lochbuy, which is, being interpreted, the Yellow Lake.*

Tarbet's advice to the government.

It does not appear that a single chief who had not some special cause to dread and detest the House of Argyle obeyed Dundee's summons. There is indeed strong reason to believe that the chiefs who came would have remained quietly at home if the government had understood the politics of the Highlands. Those politics were thoroughly understood by one able and experienced statesman, sprung from the great Highland family of Mackenzie, the Viscount Tarbet. He at this conjuncture pointed out to Melville by letter, and to Mackay in conversation, both the cause and the remedy of the distempers which seemed likely to bring on Scotland the calamities of civil war. There was, Tarbet said, no general disposition to insurrection among the Gael. Little was to be apprehended even from those popish clans which were under no apprehension of being subjected to the yoke of the Campbells. It was notorious that the ablest and most active of the discontented chiefs troubled themselves not at all about the questions which were in dispute between the Whigs and the Tories. Lochiel in particular, whose eminent personal qualities made him the most important man among the mountaineers, cared no more for James than for William. If the Camerons, the Macdonalds, and the Macleans could be convinced that, under the new government, their estates and their dignities would be safe, if Mac Callum More would make some concessions, if Their Majesties would take on themselves the payment of some arrears of rent, Dundee might call the clans to arms: but he would call to little purpose. Five thousand pounds, Tarbet thought, would be sufficient to quiet all the Celtic magnates; and in truth, though that sum might seem ludicrously small to the politicians of Westminster, though it was not larger than the annual gains of the Groom of the Stole, or of the Paymaster of the Forces, it might well be thought immense by a barbarous potentate who, while he ruled hundreds of square miles, and could bring hundreds of warriors into the field, had perhaps never had fifty guineas at once in his coffers.*

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* Narrative in the Nairne Papers; Depositions of Colt, Osburne, Malcolm, and Stewart of Ballachan in the Appendix to the Act. Parl. of July 14, 1690; Memoirs of Sir Ewan Cameron. A few touches I have taken from an English translation of some passages in a lost epic poem written in Latin, and called the Grameis. The writer was a zealous Jacobite named Phillipps. I have seldom made use of the Memoirs of Dundee, printed in 1714, and never without some misgiving. The writer was certainly not, as he pretends, one of Dundee's officers, but a stupid and ignorant Grub Street garreteer. He is utterly wrong both as to the place and as to the time of the most important of all the events which he relates, the battle of Killiecrankie. He says that it was fought on the banks of the Tummell, and on the 13th of June. It was fought on the banks of the Garry, and on the 27th of July. After giving such a specimen of inaccuracy as this, it would be idle to point out minor blunders.

Though Tarbet was considered by the Scottish ministers of the new Sovereigns as a very doubtful friend, his advice was not altogether neglected. It was resolved that overtures such as he recommended should be made to the malecontents. Much depended on the choice of an agent; and unfortunately the choice showed how little the prejudices of the wild tribes of the hills were understood at Edinburgh. A Campbell was selected for the office of gaining over to the cause of King William men whose only quarrel to King William was that he countenanced the Campbells. Offers made through such a channel were naturally regarded as at once snares and insults. After this it was to no purpose that Tarbet wrote to Lochiel and Mackay to Glengarry. Lochiel returned no answer to Tarbet; and Glengarry returned to Mackay a coldly civil answer, in which the general was advised to imitate the example of Monk.†

Indecisive campaign in the Highlands.

Mackay, meanwhile, wasted some weeks in marching, in countermarching, and in indecisive skirmishing. He afterwards honestly admitted that the knowledge which he had acquired, during thirty years of military service on the Continent, was, in the new situation in which he was placed, useless to him. It was difficult in such a country to track the enemy. It was impossible to drive him to bay. Food for an invading army was not to be found in the wilderness of heath and shingle; nor could supplies for many days be transported far over quaking bogs and up precipitous ascents. The general found that he had tired his men and their horses almost to death, and yet had effected nothing. Highland auxiliaries might have been of the greatest use to him: but he had few such auxiliaries. The chief of the Grants, indeed, who had been persecuted by the late government, and had been accused of conspiring with the unfortunate Earl of Argyle, was zealous on the side of the Revolution. Two hundred Mackays, animated probably by family feeling, came from the northern extremity of our island, where at midsummer there is no night, to fight under a commander of their own name: but in general the clans which took no part in the insurrection awaited the event with cold indifference, and pleased themselves with the hope that they should easily make their peace with the conquerors, and be permitted to assist in plundering the conquered.

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* From a letter of Archibald Earl of Argyle to Lauderdale, which bears date the 25th of June 1664, it appears that a hundred thousand marks Scots, little more than five thousand pounds sterling, would, at that time, have very nearly satisfied all the claims of Mac Callum More on his neighbours.

† Mackay's Memoirs; Tarbet to Melville, June 1, 1689, in the Leven and Melville Papers; Dundee to Melfort, June 27, in the Nairne Papers.

An experience of little more than a month satisfied Mackay that there was only one way in which the Highlands could be subdued. It was idle to run after the mountaineers up and down their mountains. A chain of fortresses must be built in the most important situations, and must be well garrisoned. The place with which the general proposed to begin was Inverlochy, where the huge remains of an ancient castle stood and still stand. This post was close to an arm of the sea, and was in the heart of the country occupied by the discontented clans. A strong force stationed there, and supported, if necessary, by ships of war, would effectually overawe at once the Macdonalds, the Camerons, and the Macleans.*

While Mackay was representing in his letters to the council at Edinburgh the necessity of adopting this plan, Dundee was contending with difficulties which all his energy and dexterity could not completely overcome.

Military character of the Highlanders.

The Highlanders, while they continued to be a nation living under a peculiar polity, were in one sense better and in another sense worse fitted for military purposes than any other nation in Europe. The individual Celt was morally and physically well qualified for war, and especially for war in so wild and rugged a country as his own. He was intrepid, strong, fleet, patient of cold, of hunger, and of fatigue. Up steep crags, and over treacherous morasses, he moved as easily as the French household troops paced along the great road from Versailles to Marli. He was accustomed to the use of weapons and to the sight of blood: he was a fencer; he was a marksman; and, before he had ever stood in the ranks, he was already more than half a soldier.

As the individual Celt was easily turned into a soldier, so a tribe of Celts was easily turned into a battalion of soldiers. All that was necessary was that the military organisation should be conformed to the patriarchal organisation. The Chief must be Colonel: his uncle or his brother must be Major: the tacksmen, who formed what may be called the peerage of the little community, must be the Captains: the company of each Captain must consist of those peasants who lived on his land, and whose names, faces, connections, and characters were perfectly known to him: the subaltern officers must be selected among the Duinhe Wassals, proud of the eagle's feather: the henchman was an excellent orderly: the hereditary piper and his sons formed the band: and the clan became at once a regiment. In such a regiment was found from the first moment that exact order and prompt obedience in which the strength of regular armies consists. Every man, from the highest to the lowest, was in his proper place, and knew that place perfectly. It was not necessary to impress by threats or by punishment on the newly enlisted troops the duty of regarding as their head him whom they had regarded as their head ever since they could remember anything. Every private had, from infancy, respected his corporal much and his Captain more, and had almost adored his Colonel. There was therefore no danger of mutiny. There was as little danger of desertion. Indeed the very feelings which most powerfully impel other soldiers to desert kept the Highlander to his standard. If he left it, whither was he to go? All his kinsmen, all his friends, were arrayed round it. To separate himself from it was to separate himself for ever from his family, and to incur all the misery of that very homesickness which, in regular armies, drives so many recruits to abscond at the risk of stripes and of death. When these things are fairly considered, it will not be thought strange that the Highland clans should have occasionally achieved great martial exploits.

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* See Mackay's Memoirs, and his letter to Hamilton of the 14th of June 1689.

But those very institutions which made a tribe of Highlanders, all bearing the same name, and all subject to the same ruler, so formidable in battle, disqualified the nation for war on a large scale. Nothing was easier than to turn clans into efficient regiments; but nothing was more difficult than to combine these regiments in such a manner as to form an efficient army. From the shepherds and herdsmen who fought in the ranks up to the chiefs, all was harmony and order. Every man looked up to his immediate superior; and all looked up to the common head. But with the chief this chain of subordination ended. He knew only how to govern, and had never learned to obey. Even to royal proclamations, even to Acts of Parliament, he was accustomed to yield obedience only when they were in perfect accordance with his own inclinations. It was not to be expected that he would pay to any delegated authority a respect which he was in the habit of refusing to the supreme authority. He thought himself entitled to judge of the propriety of every order which he received. Of his brother chiefs, some were his enemies and some his rivals. It was hardly possible to keep him from affronting them, or to convince him that they were not affronting him. All his followers sympathised with all his animosities, considered his honour as their own, and were ready at his whistle to array themselves round him in arms against the commander in chief. There was therefore very little chance that by any contrivance any five clans could be induced to co-operate heartily with one another during a long campaign. The best chance, however, was when they were led by a Saxon. It is remarkable that none of the great actions performed by the Highlanders during our civil wars was performed under the command of a Highlander. Some writers have mentioned it as a proof of the extraordinary genius of Montrose and Dundee that those captains, though not themselves of Gaelic race or speech, should have been able to form and direct confederacies of Gaelic tribes. But in truth it was precisely because Montrose and Dundee were not Highlanders that they were able to lead armies composed of Highland clans. Had Montrose been chief of the Camerons, the Macdonalds would never have submitted to his authority. Had Dundee been chief of Clanronald, he would never have been obeyed by Glengarry. Haughty and punctilious men, who scarcely acknowledged the King to be their superior, would not have endured the superiority of a neighbour, an equal, a competitor. They could far more easily bear the pre-eminence of a distinguished stranger. Yet even to such a stranger they would allow only a very limited and a very precarious authority. To bring a chief before a court-martial, to shoot him, to cashier him, to degrade him, to reprimand him publicly, was impossible. Macdonald of Keppoch or Maclean of Duart would have struck dead any officer who had demanded his sword, and told him to consider himself as under arrest; and hundreds of claymores would instantly have been drawn to protect the murderer. All that was left to the commander under whom these potentates condescended to serve was to argue with them, to supplicate them, to flatter them, to bribe them; and it was only during a short time that any human skill could preserve harmony by these means. For every chief thought himself entitled to peculiar observance; and it was therefore impossible to pay marked court to any one without disobliging the rest. The general found himself merely the president of a congress of petty kings. He was perpetually called upon to hear and to compose disputes about pedigrees, about precedence, about the division of spoil. His decision, be it what it might, must offend somebody. At any moment he might hear that his right wing had fired on his centre in pursuance of some quarrel two hundred years old, or that a whole battalion had marched back to its native glen, because another battalion had been put in the post of honour. A Highland bard might easily have found in the history of the year 1689 subjects very similar to those with which the war of Troy furnished the great poets of antiquity. One day Achilles is sullen, keeps his tent, and announces his intention to depart with all his men. The next day Ajax is storming about the camp, and threatening to cut the throat of Ulysses.

Hence it was that, though the Highlanders achieved some great exploits in the civil wars of the seventeenth century, those exploits left no trace which could be discerned after the lapse of a few weeks. Victories of strange and almost portentous splendour produced all the consequences of defeat. Veteran soldiers and statesmen were bewildered by those sudden turns of fortune. It was incredible that undisciplined men should have performed such feats of arms. It was incredible that such feats of arms, having been performed, should be immediately followed by the triumph of the conquered and the submission of the conquerors. Montrose, having passed rapidly from victory to victory, was, in the full career of success, suddenly abandoned by his followers. Local jealousies and local interests had brought his army together. Local jealousies and local interests dissolved it. The Gordons left him because they fancied that he neglected them for the Macdonalds. The Macdonalds left him because they wanted to plunder the Campbells. The force which had once seemed sufficient to decide the fate of a kingdom melted away in a few days; and the victories of Tippermuir and Kilsyth were followed by the disaster of Philiphaugh. Dundee did not live long enough to experience a similar reverse of fortune; but there is every reason to believe that, had his life been prolonged one fortnight, his history would have been the history of Montrose retold.

Dundee made one attempt, soon after the gathering of the clans in Lochaber, to induce them to submit to the discipline of a regular army. He called a council of war to consider this subject. His opinion was supported by all the officers who had joined him from the low country. Distinguished among them were James Seton, Earl of Dunfermline, and James Galloway, Lord Dunkeld. The Celtic chiefs took the other side. Lochiel, the ablest among them, was their spokesman, and argued the point with much ingenuity and natural eloquence. "Our system"—such was the substance of his reasoning—"may not be the best: but we were bred to it from childhood: we understand it perfectly: it is suited to our peculiar institutions, feelings, and manners. Making war after our own fashion, we have the expertness and coolness of veterans. Making war in any other way, we shall be raw and awkward recruits. To turn us into soldiers like those of Cromwell and Turenne would be the business of years; and we have not even weeks to spare. We have time enough to unlearn our own discipline, but not time enough to learn yours." Dundee, with high compliments to Lochiel, declared himself convinced, and perhaps was convinced: for the reasonings of the wise old chief were by no means without weight.*

Quarrels in the Highland army.

Yet some Celtic usages of war were such as Dundee could not tolerate. Cruel as he was, his cruelty always had a method and a purpose. He still hoped that he might be able to win some chiefs who remained neutral; and he carefully avoided every act which could goad them into open hostility. This was undoubtedly a policy likely to promote the interest of James; but the interest of James was nothing to the wild marauders who used his name and rallied round his banner merely for the purpose of making profitable forays and wreaking old grudges. Keppoch especially, who hated the Mackintoshes much more than he loved the Stuarts, not only plundered the territory of his enemies, but burned whatever he could not carry away. Dundee was moved to great wrath by the sight of the blazing dwellings. "I would rather," he said, "carry a musket in a respectable regiment than be captain of such a gang of thieves." Punishment was of course out of the question. Indeed it may be considered as a remarkable proof of the general's influence that Coll of the Cows deigned to apologise for conduct for which, in a well-governed army, he would have been shot.*

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* Memoirs of Sir Ewan Cameron.

As the Grants were in arms for King William, their property was considered as fair prize. Their territory was invaded by a party of Camerons: a skirmish took place: some blood was shed; and many cattle were carried off to Dundee's camp, where provisions were greatly needed. This raid produced a quarrel, the history of which illustrates in the most striking manner the character of a Highland army. Among those who were slain in resisting the Camerons was a Macdonald of the Glengarry branch, who had long resided among the Grants, had become in feelings and opinions a Grant, and had absented himself from the muster of his tribe. Though he had been guilty of a high offence against the Gaelic code of honour and morality, his kinsmen remembered the sacred tie which he had forgotten. Good or bad, he was bone of their bone: he was flesh of their flesh; and he should have been reserved for their justice. The name which he bore, the blood of the Lords of the Isles, should have been his protection. Glengarry in a rage went to Dundee, and demanded vengeance on Lochiel and the whole race of Cameron. Dundee replied that the unfortunate gentleman who had fallen was a traitor to the clan as well as to the King. Was it ever heard of in war that the person of an enemy, a combatant in arms, was to be held inviolable on account of his name and descent? And, even if wrong had been done, how was it to be redressed? Half the army must slaughter the other half before a finger could be laid on Lochiel. Glengarry went away raging like a madman. Since his complaints were disregarded by those who ought to right him, he would right himself: he would draw out his men, and fall sword in hand on the murderers of his cousin. During some time he would listen to no expostulation. When he was reminded that Lochiel's followers were in number nearly double of the Glengarry men, "No matter," he cried, "one Macdonald is worth two Camerons." Had Lochiel been equally irritable and boastful, it is probable that the Highland insurrection would have given little more trouble to the government, and that the rebels would have perished obscurely in the wilderness by one another's claymores. But nature had bestowed on him in large measure the qualities of a statesman, though fortune had hidden those qualities in an obscure corner of the world. He saw that this was not a time for brawling: his own character for courage had long been established; and his temper was under strict government. The fury of Glengarry, not being inflamed by any fresh provocation, rapidly abated. Indeed there were some who suspected that he had never been quite so pugnacious as he had affected to be, and that his bluster was meant only to keep up his own dignity in the eyes of his retainers. However this might be, the quarrel was composed; and the two chiefs met, with the outward show of civility, at the general's table.†

Dundee applies to James for assistance.

What Dundee saw of his Celtic allies must have made him desirous to have in his army some troops on whose obedience he could depend, and who would not, at a signal from their colonel, turn their arms against their general and their king. He accordingly, during the months of May and June, sent to Dublin a succession of letters earnestly imploring assistance. If six thousand, four thousand, three thousand, regular soldiers were now sent to Lochaber, he trusted that His Majesty would soon hold a court in Holyrood. That such a force might be spared hardly admitted of a doubt. The authority of James was at that time acknowledged in every part of Ireland, except on the shores of Loch Erne and behind the ramparts of Londonderry. He had in that kingdom an army of forty thousand men. An eighth part of such an army would scarcely be missed there, and might, united with the clans which were in insurrection, effect great things in Scotland.

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* Memoirs of Sir Ewan Cameron.

† Ibid.

Dundee received such answers to his applications as encouraged him to hope that a large and well appointed force would soon be sent from Ulster to join him. He did not wish to try the chance of battle before these succours arrived.* Mackay, on the other hand, was weary of marching to and fro in a desert. His men were exhausted and out of heart. He thought it desirable that they should withdraw from the hill country; and William was of the same opinion.

The war in the Highlands suspended.

In June therefore the civil war was, as if by concert between the generals, completely suspended. Dundee remained in Lochaber, impatiently awaiting the arrival of troops and supplies from Ireland. It was impossible for him to keep his Highlanders together in a state of inactivity. A vast extent of moor and mountain was required to furnish food for so many mouths. The clans therefore went back to their own glens, having promised to reassemble on the first summons.

Meanwhile Mackay's soldiers, exhausted by severe exertions and privations, were taking their ease in quarters scattered over the low country from Aberdeen to Stirling. Mackay himself was at Edinburgh, and was urging the ministers there to furnish him with the means of constructing a chain of fortifications among the Grampians. The ministers had, it should seem, miscalculated their military resources. It had been expected that the Campbells would take the field in such force as would balance the whole strength of the clans which marched under Dundee. It had also been expected that the Covenanters of the West would hasten to swell the ranks of the army of King William. Both expectations were disappointed. Argyle had found his principality devastated, and his tribe disarmed and disorganised. A considerable time must elapse before his standard would be surrounded by an army such as his forefathers had led to battle. The Covenanters of the West were in general unwilling to enlist. They were assuredly not wanting in courage; and they hated Dundee with deadly hatred. In their part of the country the memory of his cruelty was still fresh. Every village had its own tale of blood. The greyheaded father was missed in one dwelling, the hopeful stripling in another. It was remembered but too well how the dragoons had stalked into the peasant's cottage, cursing and damning him, themselves, and each other at every second word, pushing from the ingle nook his grandmother of eighty, and thrusting their hands into the bosom of his daughter of sixteen; how the abjuration had been tendered to him; how he had folded his arms and said "God's will be done;" how the Colonel had called for a file with loaded muskets; and how in three minutes the goodman of the house had been wallowing in a pool of blood at his own door. The seat of the martyr was still vacant at the fireside; and every child could point out his grave still green amidst the heath. When the people of this region called their oppressor a servant of the devil, they were not speaking figuratively. They believed that between the bad man and the bad angel there was a close alliance on definite terms; that Dundee had bound himself to do the work of hell on earth, and that, for high purposes, hell was permitted to protect its slave till the measure of his guilt should be full. But, intensely as these men abhorred Dundee, most of them had a scruple about drawing the sword for William. A great meeting was held in the parish

Scruples of the Covenanters about taking arms for King William.

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* Dundee to Melfort, June 27, 1689.

The Cameronian regiment raised.

church of Douglas; and the question was propounded, whether, at a time when war was in the land, and when an Irish invasion was expected, it were not a duty to take arms. The debate was sharp and tumultuous. The orators on one side adjured their brethren not to incur the curse denounced against the inhabitants of Meroz, who came not to the help of the Lord against the mighty. The orators on the other side thundered against sinful associations. There were malignants in William's army: Mackay's own orthodoxy was problematical: to take military service with such comrades, and under such a general, would be a sinful association. At length, after much wrangling, and amidst great confusion, a vote was taken; and the majority pronounced that to take military service would be a sinful association. There was, however, a large minority; and, from among the members of this minority, the Earl of Angus was able to raise a body of infantry, which is still, after the lapse of more than a hundred and sixty years, known by the name of the Cameronian Regiment. The first Lieutenant-Colonel was Cleland, that implacable avenger of blood who had driven Dundee from the Convention. There was no small difficulty in filling the ranks; for many West-country Whigs, who did not think it absolutely sinful to enlist, stood out for terms subversive of all military discipline. Some would not serve under any colonel, major, captain, sergeant, or corporal, who was not ready to sign the Covenant. Others insisted that, if it should be found absolutely necessary to appoint any officer who had taken the tests imposed in the late reign, he should at least qualify himself for command by publicly confessing his sin at the head of the regiment. Most of the enthusiasts who had proposed these conditions were induced by dexterous management to abate much of their demands. Yet the new regiment had a very peculiar character. The soldiers were all rigid Puritans. One of their first acts was to petition the Parliament that all drunkenness, licentiousness, and profaneness might be severely punished. Their own conduct must have been exemplary: for the worst crime which the most austere bigotry could impute to them was that of huzzaing on the King's birthday. It was originally intended that with the military organisation of the corps should be interwoven the organisation of a Presbyterian congregation. Each company was to furnish an elder; and the elders were, with the chaplain, to form an ecclesiastical court for the suppression of immorality and heresy. Elders, however, were not appointed: but a noted hill preacher, Alexander Shields, was called to the office of chaplain. It is not easy to conceive that fanaticism can be heated to a higher temperature than that which is indicated by the writings of Shields. According to him, it should seem to be the first duty of a Christian ruler to persecute to the death every heterodox subject, and the first duty of a Christian subject to poniard a heterodox ruler. Yet there was then in Scotland an enthusiasm compared with which the enthusiasm even of this man was lukewarm. The extreme Covenanters protested against his defection as vehemently as he had protested against the Black Indulgence and the oath of supremacy, and pronounced every man who entered Angus's regiment guilty of a wicked confederacy with malignants.*

Meanwhile Edinburgh Castle had fallen, after holding out more than two months. Both the defence and the attack had been languidly conducted.

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* See Faithful Contendings Displayed, particularly the proceedings of April 29 and 30, and of May 13 and 14, 1689: the petition to Parliament drawn up by the regiment, on July 18, 1689; the protestation of Sir Robert Hamilton of November 6, 1689; and the admonitory Epistle to the Regiment, dated March 27, 1690. The Society people, as they called themselves, seem to have been especially shocked by the way in which the King's birthday had been kept. "We hope," they wrote, "ye are against observing anniversary days as well as we, and that ye will mourn for what ye have done." As to the opinions and temper of Alexander Shields, see his Hind Let Loose.

Edinburgh Castle surrenders.

The Duke of Gordon, unwilling to incur the mortal hatred of those at whose mercy his lands and life might soon be, did not choose to batter the city. The assailants, on the other hand, carried on their operations with so little energy and so little vigilance that a constant communication was kept up between the Jacobites within the citadel and the Jacobites without. Strange stories were told of the polite and facetious messages which passed between the besieged and the besiegers. On one occasion Gordon sent to inform the magistrates that he was going to fire a salute on account of some news which he had received from Ireland, but that the good town need not be alarmed, for that his guns would not be loaded with ball. On another occasion, his drums beat a parley: the white flag was hung out: a conference took place; and he gravely informed the enemy that all his cards had been thumbed to pieces, and begged to have a few more packs. His friends established a telegraph by means of which they conversed with him across the lines of sentinels. From a window in the top story of one of the loftiest of those gigantic houses, a few of which still darken the High Street, a white cloth was hung out when all was well, and a black cloth when things went ill. If it was necessary to give more detailed information, a board was held up inscribed with capital letters so large that they could, by the help of a telescope, be read on the ramparts of the castle. Agents laden with letters and fresh provisions managed, in various disguises and by various shifts, to cross the sheet of water which then lay on the north of the fortress and to clamber up the precipitous ascent. The peal of a musket from a particular half moon was the signal which announced to the friends of the House of Stuart that another of their emissaries had got safe up the rock. But at length the supplies were exhausted; and it was necessary to capitulate. Favourable terms were readily granted: the garrison marched out; and the keys were delivered up amidst the acclamations of a great multitude of burghers.*

Session of Parliament at Edinburgh.

But the government had far more acrimonious and more pertinacious enemies in the Parliament House than in the Castle. When the Estates reassembled after their adjournment, the crown and sceptre of Scotland were displayed with the wonted pomp in the hall as types of the absent sovereign. Hamilton rode in state from Holyrood up the High Street as Lord High Commissioner; and Crawford took the chair as President. Two Acts, one turning the Convention into a Parliament, the other recognising William and Mary as King and Queen, were rapidly passed and touched with the sceptre; and then the conflict of factions began.†

Ascendency of the Club.

It speedily appeared that the opposition which Montgomery had organised was irresistibly strong. Though made up of many conflicting elements, Republicans, Whigs, Tories, zealous Presbyterians, bigoted Prelatists, it acted for a time as one man, and drew to itself a multitude of those mean and timid politicians who naturally gravitate towards the stronger party. The friends of the government were few and disunited. Hamilton brought but half a heart to the discharge of his duties. He had always been unstable; and he was now discontented. He held indeed the highest place to which a subject could aspire. But he imagined that he had only the show of power while others enjoyed the substance, and was not sorry to see those of whom he was jealous thwarted and annoyed. He did not absolutely betray the prince whom he represented: but he sometimes tampered with the chiefs of the Club, and sometimes did sly ill turns to those who were joined with him in the service of the Crown.

His instructions directed him to give the royal assent to laws for the mitigating or removing of numerous grievances, and particularly to a law restricting the power and reforming the constitution of the Committee of Articles, and to a law establishing the Presbyterian Church Government.* But it mattered not what his instructions were. The chiefs of the Club were bent on finding a cause of quarrel. The propositions of the Government touching the Lords of the Articles were contemptuously rejected. Hamilton wrote to London for fresh directions; and soon a second plan, which left little more than the name of the once despotic Committee, was sent back. But the second plan, though such as would have contented judicious and temperate reformers, shared the fate of the first. Meanwhile the chiefs of the Club laid on the table a law which interdicted the King from ever employing in any public office any person who had ever borne any part in any proceeding inconsistent with the Claim of Right, or who had ever obstructed or retarded any good design of the Estates. This law, uniting, within a very short compass, almost all the faults which a law can have, was well known to be aimed at the Lord President of the Court of Session, and at his son the Lord Advocate. Their prosperity and power made them objects of envy to every disappointed candidate for office. That they were new men, the first of their race who had risen to distinction, and that nevertheless they had, by the mere force of ability, become as important in the state as the Duke of Hamilton or the Earl of Argyle, was a thought which galled the hearts of many needy and haughty patricians. To the Whigs of Scotland the Dalrymples were what Halifax and Caermarthen were to the Whigs of England. Neither the exile of Sir James, nor the zeal with which Sir John had promoted the Revolution, was received as an atonement for old delinquency. They had both served the bloody and idolatrous House. They had both oppressed the people of God. Their late repentance might perhaps give them a fair claim to pardon, but surely gave them no right to honours and rewards.

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* Siege of the Castle of Edinburgh, printed for the Bannatyne Club; Lond. Gaz., June 18, 1689.

† Act. Parl. Scot., June 5, June 17, 1689.

The friends of the government in vain attempted to divert the attention of the Parliament from the business of persecuting the Dalrymple family to the important and pressing question of Church Government. They said that the old system had been abolished; that no other system had been substituted; that it was impossible to say what was the established religion of the kingdom; and that the first duty of the legislature was to put an end to an anarchy which was daily producing disasters and crimes. The leaders of the Club were not to be so drawn away from their object. It was moved and resolved that the consideration of ecclesiastical affairs should be postponed till secular affairs had been settled. The unjust and absurd Act of Incapacitation was carried by seventy-four voices to twenty-four. Another vote still more obviously aimed at the House of Stair speedily followed. The Parliament laid claim to a Veto on the nomination of the Judges, and assumed the power of stopping the signet, in other words, of suspending the whole administration of justice, till this claim should be allowed. It was plain from what passed in debate that, though the chiefs of the Club had begun with the Court of Session, they did not mean to end there. The arguments used by Sir Patrick Hume and others led directly to the conclusion that the King ought not to have the appointment of any great public functionary. Sir Patrick indeed avowed, both in speech and in writing, his opinion that the whole patronage of the realm ought to be transferred from the Crown to the Estates. When the place of Treasurer, of Chancellor, of Secretary, was vacant, the Parliament ought to submit two or three names to His Majesty; and one of those names His Majesty ought to be bound to select.†

All this time the Estates obstinately refused to grant any supply till their

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* The instructions will be found among the Somers Tracts.

† As to St Patrick's views, see his letter of the 7th of June, and Lockhart's Letter of the 11th of July, in the Leven and Melville Papers.

Acts should have been touched with the sceptre. The Lord High Commissioner was at length so much provoked by their perverseness that, after long temporising, he refused to touch even Acts which were in themselves unobjectionable, and to which his instructions empowered him to consent. This state of things would have ended in some great convulsion, if the King of Scotland had not been also King of a much greater and more opulent kingdom. Charles the First had never found any parliament at Westminster more unmanageable than William, during this session, found the parliament at Edinburgh. But it was not in the power of the parliament at Edinburgh to put on William such a pressure as the parliament at Westminster had put on Charles. A refusal of supplies at Westminster was a serious thing, and left the Sovereign no choice except to yield, or to raise money by unconstitutional means. But a refusal of supplies at Edinburgh reduced him to no such dilemma. The largest sum that he could hope to receive from Scotland in a year was less than what he received from England every fortnight. He had therefore only to entrench himself within the limits of his undoubted prerogative, and there to remain on the defensive, till some favourable conjuncture should arrive.*

Troubles in Athol.

While these things were passing in the Parliament House, the civil war in the Highlands, having been during a few weeks suspended, broke forth again more violently than before. Since the splendour of the House of Argyle had been eclipsed, no Gaelic chief could vie in power with the Marquess of Athol. The district from which he took his title, and of which he might almost be called the sovereign, was in extent larger than an ordinary county, and was more fertile, more diligently cultivated, and more thickly peopled than the greater part of the Highlands. The men who followed his banner were supposed to be not less numerous than all the Macdonalds and Macleans united, and were, in strength and courage, inferior to no tribe in the mountains. But the clan had been made insignificant by the insignificance of the chief. The Marquess was the falsest, the most fickle, the most pusillanimous, of mankind. Already, in the short space of six months, he had been several times a Jacobite, and several times a Williamite. Both Jacobites and Williamites regarded him with contempt and distrust, which respect for his immense power prevented them from fully expressing. After repeatedly vowing fidelity to both parties, and repeatedly betraying both, he began to think that he should best provide for his safety by abdicating the functions both of a peer and of a chieftain, by absenting himself both from the Parliament House at Edinburgh and from his castle in the mountains, and by quitting the country to which he was bound by every tie of duty and honour at the very crisis of her fate. While all Scotland was waiting with impatience and anxiety to see in which army his numerous retainers would be arrayed, he stole away to England, settled himself at Bath, and pretended to drink the waters.† His principality, left without a head, was divided against itself. The general leaning of the Athol men was towards King James. For they had been employed by him, only four years before, as the ministers of his vengeance against the House of Argyle. They had garrisoned Inverary: they had ravaged Lorn: they had demolished houses, cut down fruit trees, burned fishing boats, broken millstones, hanged Campbells, and were therefore not likely to be pleased by the prospect of Mac Callum More's restoration. One word from the Marquess would have sent two thousand claymores to the Jacobite side.

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* My chief materials for the history of this session have been the Acts, the Minutes, and the Leven and Melville Papers.

† "Athol," says Dundee contemptuously, "is gone to England, who did not know what to do."—Dundee to Melfort, June 27, 1689. See Athol's letters to Melville of the 21st of May and the 8th of June, in the Leven and Melville Papers.

But that word he would not speak; and the consequence was, that the conduct of his followers was as irresolute and inconsistent as his own.

While they were waiting for some indication of his wishes, they were called to arms at once by two leaders, either of whom might, with some show of reason, claim to be considered as the representative of the absent chief. Lord Murray, the Marquess's eldest son, who was married to a daughter of the Duke of Hamilton, declared for King William. Stewart of Ballenach, the Marquess's confidential agent, declared for King James. The people knew not which summons to obey. He whose authority would have been held in profound reverence had plighted faith to both sides, and had then run away for fear of being under the necessity of joining either; nor was it very easy to say whether the place which he had left vacant belonged to his steward or to his heir apparent.

The most important military post in Athol was Blair Castle. The house which now bears that name is not distinguished by any striking peculiarity from other country seats of the aristocracy. The old building was a lofty tower of rude architecture which commanded a vale watered by the Garry. The walls would have offered very little resistance to a battering train, but were quite strong enough to keep the herdsmen of the Grampians in awe. About five miles south of this stronghold, the valley of the Garry contracts itself into the celebrated glen of Killiecrankie. At present a highway as smooth as any road in Middlesex ascends gently from the low country to the summit of the defile. White villas peep from the birch forest; and, on a fine summer day, there is scarcely a turn of the pass at which may not be seen some angler casting his fly on the foam of the river, some artist sketching a pinnacle of rock, or some party of pleasure banqueting on the turf in the fretwork of shade and sunshine. But, in the days of William the Third, Killiecrankie was mentioned with horror by the peaceful and industrious inhabitants of the Perthshire lowlands. It was deemed the most perilous of all those dark ravines through which the marauders of the hills were wont to sally forth. The sound, so musical to modern ears, of the river brawling round the mossy rocks and among the smooth pebbles, the masses of grey crag and dark verdure worthy of the pencil of Wilson, the fantastic peaks bathed, at sunrise and sunset, with light rich as that which glows on the canvas of Claude, suggested to our ancestors thoughts of murderous ambuscades, and of bodies stripped, gashed, and abandoned to the birds of prey. The only path was narrow and rugged: a horse could with difficulty be led up: two men could hardly walk abreast; and, in some places, the way ran so close by the precipice that the traveller had great need of a steady eye and foot. Many years later, the first Duke of Athol constructed a road up which it was just possible to drag his coach. But even that road was so steep and so strait that a handful of resolute men might have defended it against an army;* nor did any Saxon consider a visit to Killiecrankie as a pleasure, till experience had taught the English Government that the weapons by which the Celtic clans could be most effectually subdued were the pickaxe and the spade.

The war breaks out again in the Highlands.

The country which lay just above this pass was now the theatre of a war such as the Highlands had not often witnessed. Men wearing the same tartan, and attached to the same lord, were arrayed against each other. The name of the absent chief was used, with some show of reason, on both sides. Ballenach, at the head of a body of vassals who considered him as the representative of the Marquess, occupied Blair Castle. Murray, with twelve hundred followers, appeared before the walls, and demanded to be admitted into the mansion of his family, the mansion which would one day be his own. The garrison refused to open the gates.

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* Memoirs of Sir Ewan Cameron.

Messages were sent off by the besiegers to Edinburgh, and by the besieged to Lochaber.[*] In both places the tidings produced great agitation. Mackay and Dundee agreed in thinking that the crisis required prompt and strenuous exertion. On the fate of Blair Castle probably depended the fate of all Athol. On the fate of Athol might depend the fate of Scotland. Mackay hastened northward, and ordered his troops to assemble in the low country of Perthshire. Some of them were quartered at such a distance that they did not arrive in time. He soon, however, had with him the three Scotch regiments which had served in Holland, and which bore the names of their Colonels, Mackay himself, Balfour, and Ramsay. There was also a gallant regiment of infantry from England, then called Hastings's, but now known as the thirteenth of the line. With these old troops were joined two regiments newly levied in the Lowlands. One of them was commanded by Lord Kenmore; the other, which had been raised on the Border, and which is still styled the King's Own Borderers, by Lord Leven. Two troops of horse, Lord Annandale's and Lord Belhaven's, probably made up the army to the number of above three thousand men. Belhaven rode at the head of his troop: but Annandale, the most factious of all Montgomery's followers, preferred the Club and the Parliament House to the field.[†]

Dundee, meanwhile, had summoned all the clans which acknowledged his commission to assemble for an expedition into Athol. His exertions were strenuously seconded by Lochiel. The fiery crosses were sent again in all haste through Appin and Ardnamurchan, up Glenmore, and along Loch Leven. But the call was so unexpected, and the time allowed was so short, that the muster was not a very full one. The whole number of broadswords seems to have been under three thousand. With this force, such as it was, Dundee set forth. On his march he was joined by succours which had just arrived from Ulster. They consisted of little more than three hundred Irish foot, ill armed, ill clothed, and ill disciplined. Their commander was an officer named Cannon, who had seen service in the Netherlands, and who might perhaps have acquitted himself well in a subordinate post and in a regular army, but who was altogether unequal to the part now assigned to him.[‡] He had already loitered among the Hebrides so long that some ships which had been sent with him, and which were laden with stores, had been taken by English cruisers. He and his soldiers had with difficulty escaped the same fate. Incompetent as he was, he bore a commission which gave him military rank in Scotland next to Dundee.

The disappointment was severe. In truth, James would have done better to withhold all assistance from the Highlanders than to mock them by sending them, instead of the well appointed army which they had asked and expected, a rabble contemptible in numbers and appearance. It was now evident that whatever was done for his cause in Scotland must be done by Scottish hands.[§]

While Mackay from one side, and Dundee from the other, were advancing towards Blair Castle, important events had taken place there. Murray's adherents soon began to waver in their fidelity to him. They had an old antipathy to Whigs; for they considered the name of Whig as synonymous with the name of Campbell. They saw arrayed against them a large number of their kinsmen, commanded by a gentleman who was supposed to possess the confidence of the Marquess. The besieging army therefore melted rapidly away. Many returned home on the plea that, as their neighbourhood was about to be the seat of war, they must place their families and cattle in security. Others more ingenuously declared that they would not fight in such a quarrel. One large body went to a brook, filled their bonnets with water, drank a health to King James, and then dispersed.* Their zeal for King James, however, did not induce them to join the standard of his general. They lurked among the rocks and thickets which overhang the Garry, in the hope that there would soon be a battle, and that, whatever might be the event, there would be fugitives and corpses to plunder.

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[*] Mackay's Memoirs.

[†] Ibid.

[‡] Van Odyck to the Greffier of the States General, Aug. $\frac{2}{12}$, 1689.

[§] Memoirs of Sir Ewan Cameron.

Murray was in a strait. His force had dwindled to three or four hundred men: even in those men he could put little trust; and the Macdonalds and Camerons were advancing fast. He therefore raised the siege of Blair Castle, and retired with a few followers into the defile of Killiecrankie. There he was soon joined by a detachment of two hundred fusileers whom Mackay had sent forward to secure the pass. The main body of the Lowland army speedily followed.†

Early in the morning of Saturday the twenty-seventh of July, Dundee arrived at Blair Castle. There he learned that Mackay's troops were already in the ravine of Killiecrankie. It was necessary to come to a prompt decision. A council of war was held. The Saxon officers were generally against hazarding a battle. The Celtic chiefs were of a different opinion. Glengarry and Lochiel were now both of a mind. "Fight, my Lord," said Lochiel with his usual energy: "fight immediately: fight, if you have only one to three. Our men are in heart. Their only fear is that the enemy should escape. Give them their way; and be assured that they will either perish or gain a complete victory. But if you restrain them, if you force them to remain on the defensive, I answer for nothing. If we do not fight, we had better break up and retire to our mountains."‡

Dundee's countenance brightened. "You hear, gentlemen," he said to his Lowland officers, "you hear the opinion of one who understands Highland war better than any of us." No voice was raised on the other side. It was determined to fight; and the confederated clans in high spirits set forward to encounter the enemy.

The enemy meanwhile had made his way up the pass. The ascent had been long and toilsome: for even the foot had to climb by twos and threes; and the baggage horses, twelve hundred in number, could mount only one at a time. No wheeled carriage had ever been tugged up that arduous path. The head of the column had emerged and was on the table land, while the rearguard was still in the plain below. At length the passage was effected; and the troops found themselves in a valley of no great extent. Their right was flanked by a rising ground, their left by the Garry. Wearied with the morning's work, they threw themselves on the grass to take some rest and refreshment.

Early in the afternoon, they were roused by an alarm that the Highlanders were approaching. Regiment after regiment started up and got into order. In a little while the summit of an ascent which was about a musket shot before them was covered with bonnets and plaids. Dundee rode forward for the purpose of surveying the force with which he was to contend, and then drew up his own men with as much skill as their peculiar character permitted him to exert. It was desirable to keep the clans distinct. Each tribe, large or small, formed a column separated from the next column by a wide interval. One of these battalions might contain seven hundred men, while another consisted of only a hundred and twenty. Lochiel had represented that it was impossible to mix men of different tribes without destroying all that constituted the peculiar strength of a Highland army.§

On the right, close to the Garry, were the Macleans. Nearest to them were Cannon and his Irish foot. Next stood the Macdonalds of Clanronald, commanded by the guardian of their young prince. On their left were other bands of Macdonalds. At the head of one large battalion towered the stately form of Glengarry, who bore in his hand the royal standard of King James the Seventh.* Still further to the left were the cavalry, a small squadron, consisting of some Jacobite gentlemen who had fled from the Lowlands to the mountains, and of about forty of Dundee's old troopers. The horses had been ill fed and ill tended among the Grampians, and looked miserably lean and feeble. Beyond them was Lochiel with his Camerons. On the extreme left, the men of Skye were marshalled by Macdonald of Sleat.†

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* Balcarras's Memoirs.

† Mackay's Short Relation, dated Aug. 17, 1689.

‡ Memoirs of Sir Ewan Cameron.

§ Memoirs of Sir Ewan Cameron; Mackay's Memoirs.

In the Highlands, as in all countries where war has not become a science, men thought it the most important duty of a commander to set an example of personal courage and of bodily exertion. Lochiel was especially renowned for his physical prowess. His clansmen looked big with pride when they related how he had himself broken hostile ranks and hewn down tall warriors. He probably owed quite as much of his influence to these achievements as to the high qualities which, if fortune had placed him in the English Parliament or at the French court, would have made him one of the foremost men of his age. He had the sense however to perceive how erroneous was the notion which his countrymen had formed. He knew that to give and to take blows was not the business of a general. He knew with how much difficulty Dundee had been able to keep together, during a few days, an army composed of several clans; and he knew that what Dundee had effected with difficulty Cannon would not be able to effect at all. The life on which so much depended must not be sacrificed to a barbarous prejudice. Lochiel therefore adjured Dundee not to run into any unnecessary danger. "Your Lordship's business," he said, "is to overlook everything, and to issue your commands. Our business is to execute those commands bravely and promptly." Dundee answered with calm magnanimity that there was much weight in what his friend Sir Ewan had urged, but that no general could effect anything great without possessing the confidence of his men. "I must establish my character for courage. Your people expect to see their leaders in the thickest of the battle; and to-day they shall see me there. I promise you, on my honour, that in future fights I will take more care of myself."

Meanwhile a fire of musketry was kept up on both sides, but more skilfully and more steadily by the regular soldiers than by the mountaineers. The space between the armies was one cloud of smoke. Not a few Highlanders dropped; and the clans grew impatient. The sun, however, was low in the west before Dundee gave the order to prepare for action. His men raised a great shout. The enemy, probably exhausted by the toil of the day, returned a feeble and wavering cheer. "We shall do it now," said Lochiel: "that is not the cry of men who are going to win." He had walked through all his ranks, had addressed a few words to every Cameron, and had taken from every Cameron a promise to conquer or die.‡

It was past seven o'clock. Dundee gave the word. The Highlanders dropped their plaids. The few who were so luxurious as to wear rude socks of untanned hide spurned them away. It was long remembered in Lochaber that Lochiel took off what probably was the only pair of shoes in his clan, and charged barefoot at the head of his men. The whole line advanced firing. The enemy returned the fire and did much execution. When only a small space was left between the armies, the Highlanders suddenly flung away their firelocks, drew their broadswords, and rushed forward with a fearful yell. The Lowlanders prepared to receive the shock; but this was then a long and awkward process; and the soldiers were still fumbling with the muzzles of their guns and the handles of their bayonets when the whole flood of Macleans, Macdonalds, and Camerons came down. In two minutes the battle was lost and won. The ranks of Balfour's regiment broke. He was cloven down while struggling in the press. Ramsay's men turned their backs and dropped their arms. Mackay's own foot were swept away by the furious onset of the Camerons. His brother and nephew exerted themselves in vain to rally the men. The former was laid dead on the ground by a stroke from a claymore. The latter, with eight wounds on his body, made his way through the tumult and carnage to his uncle's side. Even in that extremity Mackay retained all his self-possession. He had still one hope. A charge of horse might recover the day; for of horse the bravest Highlanders were supposed to stand in awe. But he called on the horse in vain. Belhaven indeed behaved like a gallant gentleman: but his troopers, appalled by the rout of the infantry, galloped off in disorder: Annandale's men followed: all was over; and the mingled torrent of red coats and tartans went raving down the valley to the gorge of Killiecrankie.

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* Douglas's Baronage of Scotland.

† Memoirs of Sir Ewan Cameron.

‡ Ibid.

Mackay, accompanied by one trusty servant, spurred bravely through the thickest of the claymores and targets, and reached a point from which he had a view of the field. His whole army had disappeared, with the exception of some Borderers whom Leven had kept together, and of the English regiment, which had poured a murderous fire into the Celtic ranks, and which still kept unbroken order. All the men that could be collected were only a few hundreds. The general made haste to lead them across the Garry, and, having put that river between them and the enemy, paused for a moment to meditate on his situation.

He could hardly understand how the conquerors could be so unwise as to allow him even that moment for deliberation. They might with ease have killed or taken all who were with him before the night closed in. But the energy of the Celtic warriors had spent itself in one furious rush and one short struggle. The pass was choked by the twelve hundred beasts of burden which carried the provisions and baggage of the vanquished army. Such a booty was irresistibly tempting to men who were impelled to war quite as much by the desire of rapine as by the desire of glory. It is probable that few even of the chiefs were disposed to leave so rich a prize for the sake of King James. Dundee himself might at that moment have been unable to persuade his followers to quit the heaps of spoil, and to complete the great work of the day; and Dundee was no more.

Death of Dundee.

At the beginning of the action he had taken his place in front of his little band of cavalry. He bade them follow him, and rode forward. But it seemed to be decreed that, on that day, the Lowland Scotch should in both armies appear to disadvantage. The horse hesitated. Dundee turned round, stood up in his stirrups, and, waving his hat, invited them to come on. As he lifted his arm, his cuirass rose, and exposed the lower part of his left side. A musket ball struck him: his horse sprang forward and plunged into a cloud of smoke and dust, which hid from both armies the fall of the victorious general. A person named Johnstone was near him, and caught him as he sank down from the saddle. "How goes the day?" said Dundee. "Well for King James;" answered Johnstone: "but I am sorry for Your Lordship." "If it is well for him," answered the dying man, "it matters the less for me." He never spoke again: but when, half an hour later, Lord Dunfermline and some other friends came to the spot, they thought that they could still discern some faint remains of life. The body, wrapped in two plaids, was carried to the Castle of Blair.*

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* As to the battle, see Mackay's Memoirs, Letters, and Short Relation; the Memoirs

Mackay, who was ignorant of Dundee's fate, and well acquainted with Dundee's skill and activity, expected to be instantly and hotly pursued, and had very little expectation of being able to save the scanty remains of the vanquished army. He could not retreat by the pass: for the Highlanders were already there. He therefore resolved to push across the mountains towards the valley of the Tay. He soon overtook two or three hundred of his runaways who had taken the same road. Most of them belonged to Ramsay's regiment, and must have seen service. But they were unarmed: they were utterly bewildered by the recent disaster; and the general could find among them no remains either of martial discipline or of martial spirit. His situation was one which must have severely tried the firmest nerves. Night had set in: he was in a desert: he had no guide: a victorious enemy was, in all human probability, on his track; and he had to provide for the safety of a crowd of men who had lost both head and heart. He had just suffered a defeat of all defeats the most painful and humiliating. His domestic feelings had been not less severely wounded than his professional feelings. One dear kinsman had just been struck dead before his eyes. Another, bleeding from many wounds, moved feebly at his side. But the unfortunate general's courage was sustained by a firm faith in God, and a high sense of duty to the state. In the midst of misery and disgrace, he still held his head nobly erect, and found fortitude, not only for himself, but for all around him. His first care was to be sure of his road. A solitary light which twinkled through the darkness guided him to a small hovel. The inmates spoke no tongue but the Gaelic, and were at first scared by the appearance of uniforms and arms. But Mackay's gentle manner removed their apprehension: their language had been familiar to him in childhood; and he retained enough of it to communicate with them. By their directions, and by the help of a pocket map, in which the routes through that wild country were roughly laid down, he was able to find his way. He marched all night. When day broke his task was more difficult than ever. Light increased the terror of his companions. Hastings's men and Leven's men indeed still behaved themselves like soldiers. But the fugitives from Ramsay's were a mere rabble. They had flung away their muskets. The broadswords from which they had fled were ever in their eyes. Every fresh object caused a fresh panic. A company of herdsmen in plaids driving cattle was magnified by imagination into a host of Celtic warriors. Some of the runaways left the main body and fled to the hills, where their cowardice met with a proper punishment. They were killed for their coats and shoes; and their naked carcasses were left for a prey to the eagles of Ben Lawers. The desertion would have been much greater, had not Mackay and his officers, pistol in hand, threatened to blow out the brains of any man whom they caught attempting to steal off.

Retreat of Mackay.

At length the weary fugitives came in sight of Weem Castle. The proprietor of the mansion was a friend to the new government, and extended to them such hospitality as was in his power. His stores of oatmeal were brought out: kine were slaughtered; and a rude and hasty meal was set before the numerous guests. Thus refreshed, they again set forth, and marched all day over bog, moor, and mountain. Thinly inhabited as the country was, they could plainly see that the report of their disaster had already spread far, and that the population was everywhere in a state of

of Dundee; Memoirs of Sir Ewan Cameron; Nisbet's and Osburne's depositions in the Appendix to the Act. Parl. of July 14, 1690. See also the account of the battle in one of Burt's Letters. Macpherson printed a letter from Dundee to James, dated the day after the battle. I need not say that it is as impudent a forgery as Fingal. The author of the Memoirs of Dundee says that Lord Leven was scared by the sight of the Highland weapons, and set the example of flight. This is a spiteful falsehood. That Leven behaved remarkably well is proved by Mackay's Letters, Memoirs, and Short Relation.

great excitement. Late at night they reached Castle Drummond, which was held for King William by a small garrison; and, on the following day, they proceeded with less difficulty to Stirling.*

Effect of the battle of Killiecrankie.

The tidings of their defeat had outrun them. All Scotland was in a ferment. The disaster had indeed been great: but it was exaggerated by the wild hopes of one party and by the wild fears of the other. It was at first believed that the whole army of King William had perished; that Mackay himself had fallen; that Dundee, at the head of a great host of barbarians, flushed with victory and impatient for spoil, had already descended from the hills; that he was master of the whole country beyond the Forth; that Fife was up to join him; that in three days he would be at Stirling; that in a week he would be at Holyrood. Messengers were sent to urge a regiment which lay in Northumberland to hasten across the border. Others carried to London earnest entreaties that His Majesty would instantly send every soldier that could be spared, nay, that he would come himself to save his northern kingdom. The factions of the Parliament House, awestruck by the common danger, forgot to wrangle. Courtiers and malecontents with one voice implored the Lord High Commissioner to close the session, and to dismiss them from a place where their deliberations might soon be interrupted by the mountaineers. It was seriously considered whether it might not be expedient to abandon Edinburgh, to send the numerous state prisoners who were in the Castle and the Tolbooth on board of a man of war which lay off Leith, and to transfer the seat of government to Glasgow.

The Scottish Parliament adjourned.

The news of Dundee's victory was everywhere speedily followed by the news of his death; and it is a strong proof of the extent and vigour of his faculties that his death seems everywhere to have been regarded as a complete set off against his victory. Hamilton, before he adjourned the Estates, informed them that he had good tidings for them; that Dundee was certainly dead, and that therefore the rebels had on the whole sustained a defeat. In several letters written at that conjuncture by able and experienced politicians a similar opinion is expressed. The messenger who rode with the news of the battle to the English capital was fast followed by another who carried a despatch for the King, and, not finding His Majesty at Saint James's, galloped to Hampton Court. Nobody in the capital ventured to break the seal; but fortunately, after the letter had been closed, some friendly hand had hastily written on the outside a few words of comfort: "Dundee is killed. Mackay has got to Stirling:" and these words seem to have quieted the minds of the Londoners.†

From the pass of Killiecrankie the Highlanders had retired, proud of their victory, and laden with spoil, to the Castle of Blair. They boasted that the field of battle was covered with heaps of Saxon soldiers, and that the appearance of the corpses bore ample testimony to the power of a good Gaelic broadsword in a good Gaelic right hand. Heads were found cloven down to the throat, and skulls struck clean off just above the ears. The conquerors however had bought their victory dear. While they were advancing, they had been much galled by the musketry of the enemy; and, even after the decisive charge, Hastings's Englishmen and some of Leven's Borderers had continued to keep up a steady fire. A hundred and twenty Camerons had been slain: the loss of the Macdonalds had been still greater; and several gentlemen of birth and note had fallen.‡

Dundee was buried in the church of Blair Athol: but no monument was erected over his grave; and the church itself has long disappeared. A rude stone on the field of battle marks, if local tradition can be trusted, the place where he fell.* During the last three months of his life he had approved himself a great warrior and politician; and his name is therefore mentioned with respect by that large class of persons who think that there is no excess of wickedness for which courage and ability do not atone.

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* Mackay's Memoirs; Life of General Hugh Mackay by J. Mackay of Rockfield.

† Letter of the Extraordinary Ambassadors to the Greffier of the States General, Aug. $\frac{2}{12}$, 1689; and a letter of the same date from Van Odyck, who was at Hampton Court.

‡ Memoirs of Sir Ewan Cameron; Memoirs of Dundee.

It is curious that the two most remarkable battles that perhaps were ever gained by irregular over regular troops should have been fought in the same week; the battle of Killiecrankie, and the battle of Newton Butler. In both battles the success of the irregular troops was singularly rapid and complete. In both battles the panic of the regular troops, in spite of the conspicuous example of courage set by their generals, was singularly disgraceful. It ought also to be noted that, of these extraordinary victories, one was gained by Celts over Saxons, and the other by Saxons over Celts. The victory of Killiecrankie indeed, though neither more splendid nor more important than the victory of Newton Butler, is far more widely renowned; and the reason is evident. The Anglosaxon and the Celt have been reconciled in Scotland, and have never been reconciled in Ireland. In Scotland all the great actions of both races are thrown into a common stock, and are considered as making up the glory which belongs to the whole country. So completely has the old antipathy been extinguished that nothing is more usual than to hear a Lowlander talk with complacency and even with pride of the most humiliating defeat that his ancestors ever underwent. It would be difficult to name any eminent man in whom national feeling and clannish feeling were stronger than in Sir Walter Scott. Yet when Sir Walter Scott mentioned Killiecrankie, he seemed utterly to forget that he was a Saxon, that he was of the same blood and of the same speech with Ramsay's foot and Annandale's horse. His heart swelled with triumph when he related how his own kindred had fled like hares before a smaller number of warriors of a different breed and of a different tongue.

In Ireland the feud remains unhealed. The name of Newton Butler, insultingly repeated by a minority, is hateful to the great majority of the population. If a monument were set up on the field of battle, it would probably be defaced: if a festival were held in Cork or Waterford on the anniversary of the battle, it would probably be interrupted by violence. The most illustrious Irish poet of our time would have thought it treason to his country to sing the praises of the conquerors. One of the most learned and diligent Irish archæologists of our time has laboured, not indeed very successfully, to prove that the event of the day was decided by a mere accident from which the Englishry could derive no glory. We cannot wonder that the victory of the Highlanders should be more celebrated than the victory of the Enniskilleners when we consider that the victory of the Highlanders is matter of boast to all Scotland, and that the victory of the Enniskilleners is matter of shame to three-fourths of Ireland.

As far as the great interests of the State were concerned, it mattered not at all whether the battle of Killiecrankie were lost or won. It is very improbable that even Dundee, if he had survived the most glorious day of his life, could have surmounted those difficulties which sprang from the peculiar nature of his army, and which would have increased tenfold as soon as the war was transferred to the Lowlands. It is certain that his successor was altogether unequal to the task. During a day or two, indeed, the new general might flatter himself that all would go well. His army was rapidly swollen to near double the number of claymores that Dundee had commanded. The Stewarts of Appin, who, though full of zeal, had not been able to come up in time for the battle, were among

The Highland army reinforced.

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* The tradition is certainly much more than a hundred and twenty years old. The stone was pointed out to Burt.

the first who arrived. Several clans who had hitherto waited to see which side was the stronger, were now eager to descend on the Lowlands under the standard of King James the Seventh. The Grants indeed continued to bear true allegiance to William and Mary; and the Mackintoshes were kept neutral by unconquerable aversion to Keppoch. But Macphersons, Farquharsons, and Frasers came in crowds to the camp at Blair. The hesitation of the Athol men was at an end. Many of them had lurked, during the fight, among the crags and birch trees of Killiecrankie, and, as soon as the event of the day was decided, had emerged from those hiding places to strip and butcher the fugitives who tried to escape by the pass. The Robertsons, a Gaelic race, though bearing a Saxon name, gave in at this conjuncture their adhesion to the cause of the exiled king. Their chief Alexander, who took his appellation from his lordship of Struan, was a very young man and a student at the University of Saint Andrew's. He had there acquired a smattering of letters, and had been initiated much more deeply into Tory politics. He now joined the Highland army, and continued, through a long life, to be constant to the Jacobite cause. His part, however, in public affairs was so insignificant that his name would not now be remembered, if he had not left a volume of poems, always very stupid and often very profligate. Had this book been manufactured in Grub Street, it would scarcely have been honoured with a quarter of a line in the Dunciad. But it attracted some notice on account of the situation of the writer. For, a hundred and twenty years ago, an eclogue or a lampoon written by a Highland chief was a literary portent.*

But, though the numerical strength of Cannon's forces was increasing, their efficiency was diminishing. Every new tribe which joined the camp brought with it some new cause of dissension. In the hour of peril, the most arrogant and mutinous spirits will often submit to the guidance of superior genius. Yet, even in the hour of peril, and even to the genius of Dundee, the Celtic chiefs had yielded but a precarious and imperfect obedience. To restrain them, when intoxicated with success and confident of their strength, would probably have been too hard a task even for him, as it had been, in the preceding generation, too hard a task for Montrose. The new general did nothing but hesitate and blunder. One of his first acts was to send a large body of men, chiefly Robertsons, down into the low country for the purpose of collecting provisions. He seems to have supposed that this detachment would without difficulty occupy Perth. But Mackay had already restored order among the remains of his army: he had assembled round him some troops which had not shared in the disgrace of the late defeat; and he was again ready for action. Cruel as his sufferings had been, he had wisely and magnanimously resolved not to punish what was past. To distinguish between degrees of guilt was not easy. To decimate the guilty would have been to commit a frightful massacre. His habitual piety too led him to consider the unexampled panic which had seized his soldiers as a proof rather of the divine displeasure than of their cowardice. He acknowledged with heroic humility that the singular firmness which he had himself displayed in the midst of the confusion and havoc was not his own, and that he might well, but for the support of a higher power, have behaved as pusillanimously as any of the wretched runaways who had thrown away their weapons and implored quarter in vain from the barbarous marauders of Athol. His dependence on heaven did not, however, prevent him from applying himself vigorously to the work of providing, as far as human prudence could provide, against the recurrence of such a calamity as that which he had just experienced. The immediate cause of the late defeat was the difficulty of fixing bayonets. The firelock of the Highlander was quite distinct from the weapon which he used in close fight. He discharged his shot, threw away his gun and fell on with his sword. This was the work of a moment. It took the regular musketeer two or three minutes to alter his missile weapon into a weapon with which he could encounter an enemy hand to hand; and during these two or three minutes the event of the battle of Killiecrankie had been decided. Mackay therefore ordered all his bayonets to be so formed that they might be screwed upon the barrel without stopping it up, and that his men might be able to receive a charge the very instant after firing.*

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* See the History prefixed to the poems of Alexander Robertson. In this history he is represented as having joined before the battle of Killiecrankie. But it appears from the evidence which is in the Appendix to the Act. Parl. Scot. of July 14, 1690, that he came in on the following day.

Skirmish at Saint Johnstone's.

As soon as he learned that a detachment of the Gaelic army was advancing towards Perth, he hastened to meet them at the head of a body of dragoons who had not been in the battle, and whose spirit was therefore unbroken. On Wednesday the thirty-first of July, only four days after his defeat, he fell in with the Robertsons, attacked them, routed them, killed a hundred and twenty of them, and took thirty prisoners, with the loss of only a single soldier.† This skirmish produced an effect quite out of proportion to the number of the combatants or of the slain. The reputation of the Celtic arms went down almost as fast as it had risen. During two or three days it had been everywhere imagined that those arms were invincible. There was now a reaction. It was perceived that what had happened at Killiecrankie was an exception to ordinary rules, and that the Highlanders were not, except in very peculiar circumstances, a match for good regular troops.

Disorders in the Highland army.

Meanwhile the disorders of Cannon's camp went on increasing. He called a council of war to consider what course it would be advisable to take. But, as soon as the council had met, a preliminary question was raised. Who were entitled to be consulted? The army was almost exclusively a Highland army. The recent victory had been won exclusively by Highland warriors. Great chiefs, who had brought six or seven hundred fighting men into the field, did not think it fair that they should be outvoted by gentlemen from Ireland and from the low country, who bore indeed King James's commission, and were called Colonels and Captains, but who were Colonels without regiments and Captains without companies. Lochiel spoke strongly in behalf of the class to which he belonged: but Cannon decided that the votes of the Saxon officers should be reckoned.‡

It was next considered what was to be the plan of the campaign. Lochiel was for advancing, for marching towards Mackay wherever Mackay might be, and for giving battle again. It can hardly be supposed that success had so turned the head of the wise chief of the Camerons as to make him insensible of the danger of the course which he recommended. But he probably conceived that nothing but a choice between dangers was left to him. His notion was that vigorous action was necessary to the very being of a Highland army, and that the coalition of clans would last only while they were impatiently pushing forward from battlefield to battlefield. He was again overruled. All his hopes of success were now at an end. His pride was severely wounded. He had submitted to the ascendency of a great captain: but he cared as little as any Whig for a royal commission. He had been willing to be the right hand of Dundee: but he would not be ordered about by Cannon. He quitted the camp and retired to Lochaber. He indeed directed his clan to remain. But the clan, deprived of the leader whom it adored, and aware that he had withdrawn himself in ill-humour, was no longer the same terrible column which had a few days before kept so well the vow to perish or to conquer. Macdonald of Sleat, whose forces exceeded in number those of any other of the confederate chiefs, followed Lochiel's example, and returned to Skye.*

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* Mackay's Memoirs.

† Mackay's Memoirs; Memoirs of Sir Ewan Cameron.

‡ Memoirs of Sir Ewan Cameron.

Mackay's advice disregarded by the Scotch ministers.

Mackay's arrangements were by this time complete; and he had little doubt that, if the rebels came down to attack him, the regular army would retrieve the honour which had been lost at Killiecrankie. His chief difficulties arose from the unwise interference of the ministers of the Crown at Edinburgh with matters which ought to have been left to his direction. The truth seems to be that they, after the ordinary fashion of men who, having no military experience, sit in judgment on military operations, considered success as the only test of the ability of a commander. Whoever wins a battle is, in the estimation of such persons, a great general: whoever is beaten is a bad general; and no general had ever been more completely beaten than Mackay. William, on the other hand, continued to place entire confidence in his unfortunate lieutenant. To the disparaging remarks of critics who had never seen a skirmish, Portland replied, by his master's orders, that Mackay was perfectly trustworthy, that he was brave, that he understood war better than any other officer in Scotland, and that it was much to be regretted that any prejudice should exist against so good a man and so good a soldier.†

The Cameronians stationed at Dunkeld.

The unjust contempt with which the Scotch Privy Councillors regarded Mackay led them into a great error which might well have caused a great disaster. The Cameronian regiment was sent to garrison Dunkeld. Of this arrangement Mackay altogether disapproved. He knew that at Dunkeld these troops would be near the enemy; that they would be far from all assistance; that they would be in an open town; that they would be surrounded by a hostile population: that they were very imperfectly disciplined, though doubtless brave and zealous; that they were regarded by the whole Jacobite party throughout Scotland with peculiar malevolence; and that in all probability some great effort would be made to disgrace and destroy them.‡

The General's opinion was disregarded; and the Cameronians occupied the post assigned to them. It soon appeared that his forebodings were just. The inhabitants of the country round Dunkeld furnished Cannon with intelligence, and urged him to make a bold push. The peasantry of Athol, impatient for spoil, came in great numbers to swell his army. The regiment hourly expected to be attacked, and became discontented and turbulent. The men, intrepid, indeed, both from constitution and from enthusiasm, but not yet broken to habits of military submission, expostulated with Cleland, who commanded them. They had, they imagined, been recklessly, if not perfidiously, sent to certain destruction. They were protected by no ramparts: they had a very scanty stock of ammunition: they were hemmed in by enemies. An officer might mount and gallop beyond reach of danger in an hour: but the private soldier must stay and be butchered. "Neither I," said Cleland, "nor any of my officers will, in any extremity, abandon you. Bring out my horse, all our horses: they shall be shot dead." These words produced a complete change of feeling. The men answered that the horses should not be shot, that they wanted no pledge from their brave Colonel except his word, and that they would run the last hazard with him. They kept their promise well. The Puritan blood was now thoroughly up; and what that blood was when it was up had been proved on many fields of battle.

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* Memoirs of Sir Ewan Cameron.

† See Portland's Letters to Melville of April 22, and May 15, 1690, in the Leven and Melville Papers.

‡ Mackay's Memoirs; Memoirs of Sir Ewan Cameron.

The Highlanders attack the Cameronians and are repulsed.

That night the regiment passed under arms. On the morning of the following day, the twenty-first of August, all the hills round Dunkeld were alive with bonnets and plaids. Cannon's army was much larger than that which Dundee had commanded, and was accompanied by more than a thousand horses laden with baggage. Both the horses and baggage were probably part of the booty of Killiecrankie. The whole number of Highlanders was estimated by those who saw them at from four to five thousand men. They came furiously on. The outposts of the Cameronians were speedily driven in. The assailants came pouring on every side into the streets. The church, however, held out obstinately. But the greater part of the regiment made its stand behind a wall which surrounded a house belonging to the Marquess of Athol. This wall, which had two or three days before been hastily repaired with timber and loose stones, the soldiers defended desperately with musket, pike, and halbert. Their bullets were soon spent; but some of the men were employed in cutting lead from the roof of the Marquess's house and shaping it into slugs. Meanwhile all the neighbouring houses were crowded from top to bottom with Highlanders, who kept up a galling fire from the windows. Cleland, while encouraging his men, was shot dead. The command devolved on Major Henderson. In another minute Henderson fell pierced with three mortal wounds. His place was supplied by Captain Munro, and the contest went on with undiminished fury. A party of the Cameronians sallied forth, set fire to the houses from which the fatal shots had come, and turned the keys in the doors. In one single dwelling sixteen of the enemy were burnt alive. Those who were in the fight described it as a terrible initiation for recruits. Half the town was blazing; and with the incessant roar of the guns were mingled the piercing shrieks of wretches perishing in the flames. The struggle lasted four hours. By that time the Cameronians were reduced nearly to their last flask of powder: but their spirit never flagged. "The enemy will soon carry the wall. Be it so. We will retreat into the house: we will defend it to the last; and, if they force their way into it, we will burn it over their heads and our own." But, while they were revolving these desperate projects, they observed that the fury of the assault slackened. Soon the Highlanders began to fall back: disorder visibly spread among them; and whole bands began to march off to the hills. It was in vain that their general ordered them to return to the attack. Perseverance was not one of their military virtues. The Cameronians meanwhile, with shouts of defiance, invited Amalek and Moab to come back and to try another chance with the chosen people. But these exhortations had as little effect as those of Cannon. In a short time the whole Gaelic army was in full retreat towards Blair. Then the drums struck up: the victorious Puritans threw their caps into the air, raised, with one voice, a psalm of triumph and thanksgiving, and waved their colours, colours which were on that day unfurled for the first time in the face of an enemy, but which have since been proudly borne in every quarter of the world, and which are now embellished with the Sphinx and the Dragon, emblems of brave actions achieved in Egypt and in China.*

Dissolution of the Highland army.

The Cameronians had good reason to be joyful and thankful; for they had finished the war. In the rebel camp all was discord and dejection. The Highlanders blamed Cannon: Cannon blamed the Highlanders; and the host which had been the terror of Scotland melted fast away. The confederate chiefs signed an association by which they declared themselves faithful subjects of King James, and bound themselves to meet again at a future time. Having gone through this form,—for it was no more,—they departed, each to his home. Cannon and his Irishmen retired to the Isle of Mull. The Lowlanders who had followed Dundee to the mountains shifted for themselves as they best could. On the twenty-fourth of August, exactly four weeks after the Gaelic army had won the battle of Killiecrankie, that army ceased to exist. It ceased to exist, as the army of Montrose had, more than forty years earlier, ceased to exist, not in consequence of any great blow from without, but by a natural dissolution, the effect of internal malformation. All the fruits of victory were gathered by the vanquished. The Castle of Blair, which had been the immediate object of the contest, opened its gates to Mackay; and a chain of military posts, extending northward as far as Inverness, protected the cultivators of the plains against the predatory inroads of the mountaineers.

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* Exact Narrative of the Conflict at Dunkeld between the Earl of Angus's Regiment and the Rebels, collected from several Officers of that Regiment who were Actors in, or Eye-witnesses of all that's here narrated in Reference to those Actions; Letter of Lieutenant Blackader to his brother, dated Dunkeld, Aug. 21, 1689; Faithful Contendings Displayed; Minute of the Scotch Privy Council of Aug. 28, quoted by Mr Burton.

Intrigues of the Club: state of the Lowlands.

During the autumn the government was much more annoyed by the Whigs of the low country, than by the Jacobites of the hills. The Club, which had, in the late session of Parliament, attempted to turn the kingdom into an oligarchical republic, and which had induced the Estates to refuse supplies and to stop the administration of justice, continued to sit during the recess, and harassed the ministers of the Crown by systematic agitation. The organisation of this body, contemptible as it may appear to the generation which has seen the Roman Catholic Association and the League against the Corn Laws, was then thought marvellous and formidable. The leaders of the confederacy boasted that they would force the King to do them right. They got up petitions and addresses, tried to inflame the populace by means of the press and the pulpit, employed emissaries among the soldiers, and talked of bringing up a large body of Covenanters from the west to overawe the Privy Council. In spite of every artifice, however, the ferment of the public mind gradually subsided. The Government, after some hesitation, ventured to open the Courts of Justice which the Estates had closed. The Lords of Session appointed by the King took their seats; and Sir James Dalrymple presided. The Club attempted to induce the advocates to absent themselves from the bar, and entertained some hope that the mob would pull the judges from the bench. But it speedily became clear that there was much more likely to be a scarcity of fees than of lawyers to take them: the common people of Edinburgh were well pleased to see again a tribunal associated in their imagination with the dignity and prosperity of their city; and by many signs it appeared that the false and greedy faction which had commanded a majority of the legislature did not command a majority of the nation.*

CHAPTER XIV.

Disputes in the English Parliament.

TWENTY-FOUR hours before the war in Scotland was brought to a close by the discomfiture of the Celtic army at Dunkeld, the Parliament broke up at Westminster. The Houses had sate ever since January without a recess. The Commons, who were cooped up in a narrow space, had suffered severely from heat and discomfort; and the health of many members had given way. The fruit, however, had not been proportioned to the toil. The last three months of the session had been almost entirely wasted in disputes, which have left no trace in the

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* The history of Scotland during this autumn will be best studied in the Leven and Melville Papers.

Statute Book. The progress of salutary laws had been impeded, sometimes by bickerings between the Whigs and the Tories, and sometimes by bickerings between the Lords and the Commons.

The attainder of Russell reversed.

The Revolution had scarcely been accomplished when it appeared that the supporters of the Exclusion Bill had not forgotten what they had suffered during the ascendency of their enemies, and were bent on obtaining both reparation and revenge. Even before the throne was filled, the Lords appointed a committee to examine into the truth of the frightful stories which had been circulated concerning the death of Essex. The committee, which consisted of zealous Whigs, continued its inquiries till all reasonable men were convinced that he had fallen by his own hand, and till his wife, his brother, and his most intimate friends were desirous that the investigation should be carried no further.* Atonement was made, without any opposition on the part of the Tories, to the memory and the families of some victims, who were themselves beyond the reach of human power. Soon after the Convention had been turned into a Parliament, a bill for reversing the attainder of Lord Russell was presented to the Peers, was speedily passed by them, was sent down to the Lower House, and was welcomed there with no common signs of emotion. Many of the members had sate in that very chamber with Russell. He had long exercised there an influence resembling the influence which, within the memory of this generation, belonged to the upright and benevolent Althorpe; an influence derived, not from superior skill in debate or in declamation, but from spotless integrity, from plain good sense, and from that frankness, that simplicity, that good nature, which are singularly graceful and winning in a man raised by birth and fortune high above his fellows. By the Whigs Russell had been honoured as a chief; and his political adversaries had admitted that, when he was not misled by associates less respectable and more artful than himself, he was as honest and kindhearted a gentleman as any in England. The manly firmness and Christian meekness with which he had met death, the desolation of his noble house, the misery of the bereaved father, the blighted prospects of the orphan children,† above all, the union of womanly tenderness and angelic patience in her who had been dearest to the brave sufferer, who had sate, with the pen in her hand, by his side at the bar, who had cheered the gloom of his cell, and who, on his last day, had shared with him the memorials of the great sacrifice, had softened the hearts of many who were little in the habit of pitying an opponent. That Russell had many good qualities, that he had meant well, that he had been hardly used, was now admitted even by courtly lawyers who had assisted in shedding his blood, and by courtly divines who had done their worst to blacken his reputation. When, therefore, the parchment which annulled his sentence was laid on the table of that assembly in which, eight years before, his face and his voice had been so well known, the excitement was great. One old Whig member tried to speak, but was overcome by his feelings. "I cannot," he faltered out, "name my Lord Russell without disorder. It is enough to name him. I am not able to say more." Many eyes were directed towards that part of the house where Finch sate. The highly honourable manner in which he had quitted a lucrative office, as soon as he had found that he could not keep it without supporting the dispensing power, and the conspicuous part which he had borne in the defence of the Bishops, had done much to atone for his faults. Yet, on this day, it could not be forgotten that he had strenuously exerted himself, as counsel for the Crown, to obtain that judgment which was now to be solemnly revoked. He rose, and attempted to defend his conduct: but neither his legal acuteness, nor that fluent and sonorous elocution which was in his family a hereditary gift, and of which none of his family had a larger share than himself, availed him on this occasion. The House was in no humour to hear him, and repeatedly interrupted him by cries of "Order." He had been treated, he was told, with great indulgence. No accusation had been brought against him. Why then should he, under pretence of vindicating himself, attempt to throw dishonourable imputations on an illustrious name, and to apologise for a judicial murder? He was forced to sit down, after declaring that he meant only to clear himself from the charge of having exceeded the limits of his professional duty; that he disclaimed all intention of attacking the memory of Lord Russell, and that he should sincerely rejoice at the reversing of the attainder. Before the House rose the bill was read a second time, and would have been instantly read a third time and passed, had not some additions and omissions been proposed, which would, it was thought, make the reparation more complete. The amendments were prepared with great expedition; the Lords agreed to them; and the King gladly gave his assent.*

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* See the Lords' Journals of Feb. 5, $168\frac{8}{9}$, and of many subsequent days; Braddon's pamphlet entitled the Earl of Essex's Memory and Honour Vindicated, 1690; and the London Gazettes of July 31, and August 4, and 7, 1690, in which Lady Essex and Burnet publicly contradicted Braddon.

† Whether the attainder of Lord Russell would, if unreversed, have prevented his son from succeeding to the earldom of Bedford is a difficult question. The old Earl collected the opinions of the greatest lawyers of the age, which may still be seen among the archives at Woburn. It is remarkable that one of these opinions is signed by Pemberton, who had presided at the trial. This circumstance seems to prove that the family did not impute to him any injustice or cruelty; and in truth he had behaved as well as any judge, before the Revolution, ever behaved on a similar occasion.

Other attainders reversed.

This bill was soon followed by three other bills which annulled three wicked and infamous judgments, the judgment against Sidney, the judgment against Cornish, and the judgment against Alice Lisle.†

Case of Samuel Johnson.

Some living Whigs obtained without difficulty redress for injuries which they had suffered in the late reign. The sentence of Samuel Johnson was taken into consideration by the House of Commons. It was resolved that the scourging which he had undergone was cruel, and that his degradation was of no legal effect. The latter proposition admitted of no dispute: for he had been degraded by the prelates who had been appointed to govern the diocese of London during Compton's suspension. Compton had been suspended by a decree of the High Commission; and the decrees of the High Commission were universally acknowledged to be nullities. Johnson had therefore been stripped of his robe by persons who had no jurisdiction over him. The Commons requested the King to compensate the sufferer by some ecclesiastical preferment.‡ William, however, found that he could not, without great inconvenience, grant this request. For Johnson, though brave, honest, and religious, had always been rash, mutinous, and quarrelsome; and since he had endured for his opinions a martyrdom more terrible than death, the infirmities of his temper and understanding had increased to such a degree that he was as offensive to Low Churchmen as to High Churchmen. Like too many other men, who are not to be turned from the path of right by pleasure, by lucre, or by danger, he mistook the impulses of his pride and resentment for the monitions of conscience, and deceived himself into a belief that, in treating friends and foes with indiscriminate insolence and asperity, he was merely showing his Christian faithfulness and courage. Burnet, by exhorting him to patience and forgiveness of injuries, made him a mortal enemy. "Tell His Lordship," said the inflexible priest, "to mind his own business, and to let me look after mine."[*] It soon began to be whispered that Johnson was mad. He accused Burnet of being the author of the report, and avenged himself by writing libels so violent that they strongly confirmed the imputation which they were meant to refute. The King thought it better to give out of his own revenue a liberal compensation for the wrongs which the Commons had brought to his notice than to place an eccentric and irritable man in a situation of dignity and public trust. Johnson was gratified with a present of a thousand pounds, and a pension of three hundred a year for two lives. His son was also provided for in the public service.[†]

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* Grey's Debates, March 168⁸⁄₉.

† The Acts which reversed the attainders of Russell, Sidney, Cornish, and Alice Lisle were private Acts. Only the titles therefore are printed in the Statute Book; but the Acts will be found in Howell's Collection of State Trials.

‡ Commons' Journals, June 24, 1689.

Case of Devonshire.

While the Commons were considering the case of Johnson, the Lords were scrutinising with severity the proceedings which had, in the late reign, been instituted against one of their own order, the Earl of Devonshire. The judges who had passed sentence on him were strictly interrogated; and a resolution was passed declaring that in his case the privileges of the peerage had been infringed, and that the Court of King's Bench, in punishing a hasty blow by a fine of thirty thousand pounds, had violated common justice and the Great Charter.[‡]

Case of Oates.

In the cases which have been mentioned, all parties seemed to have agreed in thinking that some public reparation was due. But the fiercest passions both of Whigs and Tories were soon roused by the noisy claims of a wretch whose sufferings, great as they might seem, had been trifling when compared with his crimes. Oates had come back, like a ghost from the place of punishment, to haunt the spots which had been polluted by his guilt. The three years and a half which followed his scourging he had passed in one of the cells of Newgate, except when on certain days, the anniversaries of his perjuries, he had been brought forth and set on the pillory. He was still, however, regarded by many fanatics as a martyr; and it was said that they were able so far to corrupt his keepers that, in spite of positive orders from the government, his sufferings were mitigated by many indulgences. While offenders, who, compared with him, were innocent, grew lean on the prison allowance, his cheer was mended by turkeys and chines, capons and sucking pigs, venison pasties and hampers of claret, the offerings of zealous Protestants.[§] When James had fled from Whitehall, and when London was in confusion, it was moved, in the Council of Lords which had provisionally assumed the direction of affairs, that Oates should be set at liberty. The motion was rejected:[‖] but the gaolers, not knowing whom to obey in that time of anarchy, and desiring to conciliate a man who had once been, and might perhaps again be, a terrible enemy, allowed their prisoner to go freely about the town.[¶] His uneven legs and his hideous face, made more hideous by the shearing which his ears had undergone, were now again seen every day in Westminster Hall and the Court of Requests.[**] He fastened himself on his old patrons, and, in that drawl which he affected as a mark of gentility, gave them the history of his wrongs and of his hopes. It was impossible, he said, that now, when the good cause was triumphant, the discoverer of the plot could be overlooked. "Charles gave me nine hundred pounds a year. Sure William will give me more."*

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[*] Johnson tells this story himself in his strange pamphlet entitled Notes upon the Phœnix Edition of the Pastoral Letter, 1694.

[†] Some Memorials of the Reverend Samuel Johnson, prefixed to the folio edition of his works, 1710.

[‡] Lords' Journals, May 15, 1689.

[§] North's Examen, 224. North's evidence is confirmed by several contemporary squibs in prose and verse. See also the *εἰκὼν βροτολοίγου*, 1697.

[‖] Halifax MS. in the British Museum.

[¶] Epistle Dedicatory to Oates's *εἰκὼν βασιλική*.

[**] In a ballad of the time are the following lines:—

"Come listen, ye Whigs, to my pitiful moan,
All you that have ears, when the Doctor has none."

These lines must have been in Mason's head when he wrote the couplet—

"Witness, ye Hills, ye Johnsons, Scots, Shebbeares;
Hark to my call, for some of you have ears."

In a few weeks he brought his sentence before the House of Lords by a writ of error. This is a species of appeal which raises no question of fact. The Lords, while sitting judicially on the writ of error, were not competent to examine whether the verdict which pronounced Oates guilty was or was not according to the evidence. All that they had to consider was whether, the verdict being supposed to be according to the evidence, the judgment was legal. But it would have been difficult even for a tribunal composed of veteran magistrates, and was almost impossible for an assembly of noblemen, who were all strongly biassed on one side or on the other, and among whom there was at that time not a single person whose mind had been disciplined by the study of jurisprudence, to look steadily at the mere point of law, abstracted from the special circumstances of the case. In the view of one party, a party which even among the Whig peers was probably a small minority, the appellant was a man who had rendered inestimable services to the cause of liberty and religion, and who had been requited by long confinement, by degrading exposure, and by torture not to be thought of without a shudder. The majority of the House more justly regarded him as the falsest, the most malignant, and the most impudent being that had ever disgraced the human form. The sight of that brazen forehead, the accents of that lying tongue, deprived them of all mastery over themselves. Many of them doubtless remembered with shame and remorse that they had been his dupes, and that, on the very last occasion on which he had stood before them, he had by perjury induced them to shed the blood of one of their own illustrious order. It was not to be expected that a crowd of gentlemen under the influence of feelings like these would act with the cold impartiality of a court of justice. Before they came to any decision on the legal question which Titus had brought before them, they picked a succession of quarrels with him. He had published a paper magnifying his merits and his sufferings. The Lords found out some pretence for calling this publication a breach of privilege, and sent him to the Marshalsea. He petitioned to be released: but an objection was raised to his petition. He had described himself as a Doctor of Divinity; and their lordships refused to acknowledge him as such. He was brought to their bar, and asked where he had graduated. He answered, "At the university of Salamanca." This was no new instance of his mendacity and effrontery. His Salamanca degree had been, during many years, a favourite theme of all the Tory satirists from Dryden downwards; and even on the Continent the Salamanca Doctor was a nickname in ordinary use.† The Lords, in their hatred of Oates, so far forgot their own dignity as to treat this ridiculous matter seriously. They ordered him to efface from his petition the words, "Doctor of Divinity." He replied that he could not in conscience do it; and he was accordingly sent back to gaol.‡

These preliminary proceedings indicated, not obscurely, what the fate of the writ of error would be. The counsel for Oates had been heard. No counsel appeared against him. The Judges were required to give their opinions. Nine of them were in attendance; and among the nine were the Chiefs of the three Courts of Common Law. The unanimous answer of these grave, learned, and upright magistrates was that the Court of King's Bench was not competent to degrade a priest from his sacred office, or to pass a sentence of perpetual imprisonment; and that therefore the judgment against Oates was contrary to law, and ought to be reversed. The Lords should undoubtedly have considered themselves as bound by this opinion. That they knew Oates to be the worst of men was nothing to the purpose. To them, sitting as a court of justice, he ought to have been merely a John of Styles, or a John of Nokes. But their indignation was violently excited. Their habits were not those which fit men for the discharge of judicial duties. The debate turned almost entirely on matters to which no allusion ought to have been made. Not a single peer ventured to affirm that the judgment was legal: but much was said about the odious character of the appellant, about the impudent accusation which he had brought against Catherine of Braganza, and about the evil consequences which might follow if so bad a man were capable of being a witness. "There is only one way," said the Lord President, "in which I can consent to reverse the fellow's sentence. He has been whipped from Aldgate to Tyburn. He ought to be whipped from Tyburn back to Aldgate." The question was put. Twenty-three peers voted for reversing the judgment; thirty-five for affirming it.*

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* North's Examen, 224, 254. North says "six hundred a year." But I have taken the larger sum from the impudent petition which Oates addressed to the Commons, July 25, 1689. See the Journals.

† Van Citters, in his despatches to the States General, uses this nickname quite gravely.

‡ Lords' Journals, May 30, 1689.

This decision produced a great sensation, and not without reason. A question was now raised which might justly excite the anxiety of every man in the kingdom. That question was whether the highest tribunal, the tribunal on which, in the last resort, depended the most precious interests of every English subject, was at liberty to decide judicial questions on other than judicial grounds, and to withhold from a suitor what was admitted to be his legal right, on account of the depravity of his moral character. That the supreme Court of Appeal ought not to be suffered to exercise arbitrary power, under the forms of ordinary justice, was strongly felt by the ablest men in the House of Commons, and by none more strongly than by Somers. With him, and with those who reasoned like him, were, on this occasion, allied all the weak and hotheaded zealots who still regarded Oates as a public benefactor, and who imagined that to question the existence of the Popish plot was to question the truth of the Protestant religion. On the very morning after the decision of the Peers had been pronounced, keen reflections were thrown, in the House of Commons, on the justice of their lordships. Three days later, the subject was brought forward by a Whig Privy Councillor, Sir Robert Howard, member for Castle Rising. He was one of the Berkshire branch of his noble family, a branch which enjoyed, in that age, the unenviable distinction of being wonderfully fertile of bad rhymers. The poetry of the Berkshire Howards was the jest of three generations of satirists. The mirth began with the first representation of the Rehearsal, and continued down to the last edition of the Dunciad.† But Sir Robert, in spite of his bad verses, and of some foibles and vanities which had caused him to be brought on the stage under the name of Sir Positive Atall, had in parliament the weight which a stanch party man of ample fortune, of illustrious name, of ready utterance, and of resolute spirit, can scarcely fail to possess.‡ When he rose to call the attention of the Commons to the case of Oates, some Tories, animated by the same passions which had prevailed in the other House, received him with loud hisses. In spite of this most unparliamentary insult, he persevered: and it soon appeared that the majority was with him. Some orators extolled the patriotism and courage of Oates: others dwelt much on a prevailing rumour, that the solicitors who were employed against him on behalf of the Crown had distributed large sums of money among the jurymen. These were topics on which there was much difference of opinion. But that the sentence was illegal was a proposition which admitted of no dispute. The most eminent lawyers in the House of Commons declared that, on this point, they entirely concurred in the opinion given by the Judges in the House of Lords. Those who had hissed when the subject was introduced were so effectually cowed that they did not venture to demand a division; and a bill annulling the sentence was brought in, without any opposition.*

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* Lords' Journals, May 31, 1689; Commons' Journals, Aug. 2; North's Examen, 234; Luttrell's Diary.

† Sir Robert was the original hero of the Rehearsal, and was called Bilboa. In the remodelled Dunciad, Pope inserted the lines—

"And highborn Howard, more majestic sire,
With Fool of Quality completes the quire."

Pope's highborn Howard was Edward Howard, the author of the British Princes. Dorset ridiculed Edward Howard's poetry in a short satire, in which thought and wit are packed as close as in the finest passages of Hudibras.

‡ Key to the Rehearsal; Shadwell's Sullen Lovers; Pepys, May 5, 8, 1668; Evelyn, Feb. 16, $168\frac{4}{5}$.

The Lords were in an embarrassing situation. To retract was not pleasant. To engage in a contest with the Lower House, on a question on which that House was clearly in the right, and was backed at once by the opinions of the sages of the law, and by the passions of the populace, might be dangerous. It was thought expedient to take a middle course. An address was presented to the King, requesting him to pardon Oates.† But this concession only made bad worse. Titus had, like every other human being, a right to justice: but he was not a proper object of mercy. If the judgment against him was illegal, it ought to have been reversed. If it was legal, there was no ground for remitting any portion of it. The Commons, very properly, persisted, passed their bill, and sent it up to the Peers. Of this bill the only objectionable part was the preamble, which asserted, not only that the judgment was illegal, a proposition which appeared on the face of the record to be true, but also that the verdict was corrupt, a proposition which, whether true or false, was certainly not proved.

The Lords were in a great strait. They knew that they were in the wrong. Yet they were determined not to proclaim, in their legislative capacity, that they had, in their judicial capacity, been guilty of injustice. They again tried a middle course. The preamble was softened down: a clause was added which provided that Oates should still remain incapable of being a witness; and the bill thus altered was returned to the Commons.

The Commons were not satisfied. They rejected the amendments, and demanded a free conference. Two eminent Tories, Rochester and Nottingham, took their seats in the Painted Chamber as managers for the Lords. With them was joined Burnet, whose well known hatred of Popery was likely to give weight to what he might say on such an occasion. Somers was the chief orator on the other side; and to his pen we owe a singularly lucid and interesting abstract of the debate.

The Lords frankly owned that the judgment of the Court of King's Bench could not be defended. They knew it to be illegal, and had known it to be so even when they affirmed it. But they had acted for the best. They accused Oates of bringing an impudently false accusation against Queen Catherine: they mentioned other instances of his villany; and they asked whether such a man ought still to be capable of giving testimony in a court of justice. The only excuse which, in their opinion, could be made for him was, that he was insane, and in truth the incredible insolence and absurdity of his behaviour when he was last before them seemed to warrant the belief that his brain had been turned, and that he was not to be trusted with the lives of other men. The Lords could not therefore degrade themselves by expressly rescinding what they had done; nor could they consent to pronounce the verdict corrupt on no better evidence than common report.

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* Grey's Debates and Commons' Journals, June 4 and 11. 1689.

† Lords' Journals, June 6, 1689.

The reply was complete and triumphant. "Oates is now the smallest part of the question. He has, Your Lordships say, falsely accused the Queen Dowager and other innocent persons. Be it so. This bill gives him no indemnity. We are quite willing that, if he is guilty, he shall be punished. But for him, and for all Englishmen, we demand that punishment shall be regulated by law, and not by the arbitrary discretion of any tribunal. We demand that, when a writ of error is before Your Lordships, you shall give judgment on it according to the known customs and statutes of the realm. We deny that you have any right, on such an occasion, to take into consideration the moral character of a plaintiff or the political effect of a decision. It is acknowledged by yourselves that you have, merely because you thought ill of this man, affirmed a judgment which you knew to be illegal. Against this assumption of arbitrary power the Commons protest; and they hope that you will now redeem what you must feel to be an error. Your Lordships intimate a suspicion that Oates is mad. That a man is mad may be a very good reason for not punishing him at all. But how it can be a reason for inflicting on him a punishment which would be illegal even if he were sane, the Commons do not comprehend. Your Lordships think that you should not be justified in calling a verdict corrupt which has not been legally proved to be so. Suffer us to remind you that you have two distinct functions to perform. You are judges; and you are legislators. When you judge, your duty is strictly to follow the law. When you legislate, you may properly take facts from common fame. You invert this rule. You are lax in the wrong place, and scrupulous in the wrong place. As judges, you break through the law for the sake of a supposed convenience. As legislators, you will not admit any fact without such technical proof as it is rarely possible for legislators to obtain." *

This reasoning was not and could not be answered. The Commons were evidently flushed with their victory in the argument, and proud of the appearance which Somers had made in the Painted Chamber. They particularly charged him to see that the report which he had made of the conference was accurately entered in the Journals. The Lords very wisely abstained from inserting in their records an account of a debate in which they had been so signally discomfited. But, though conscious of their fault and ashamed of it, they could not be brought to do public penance by owning, in the preamble of the Act, that they had been guilty of injustice. The minority was, however, strong. The resolution to adhere was carried by only twelve votes, of which ten were proxies.† Twenty-one Peers protested. The bill dropped. Two masters in Chancery were sent to announce to the Commons the final resolution of the Peers. The Commons thought this proceeding unjustifiable in substance and uncourteous in form. They determined to remonstrate; and Somers drew up an excellent manifesto, in which the vile name of Oates was scarcely mentioned, and in which the Upper House was with great earnestness and gravity exhorted to treat judicial questions judicially, and not, under pretence of administering law, to make law.‡ The wretched man, who had now a second time thrown the political world into confusion, received a pardon, and was set at liberty. His friends in the Lower House moved an address to the Throne, requesting that a pension sufficient for his support might be granted to him.§ He was consequently allowed about three hundred a year, a sum which he

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* Commons' Journals, Aug. 2, 1689; Dutch Ambassadors Extraordinary to the States General, $\frac{\text{July 30.}}{\text{Aug. 9.}}$

† Lords' Journals, July 30, 1689; Luttrell's Diary; Clarendon's Diary, July 31, 1689.

‡ See the Commons' Journals of July 31, and August 13, 1689.

§ Commons' Journals, Aug. 20.

thought unworthy of his acceptance, and which he took with the savage snarl of disappointed greediness.

Bill of Rights.

From the dispute about Oates sprang another dispute, which might have produced very serious consequences. The instrument which had declared William and Mary King and Queen was a revolutionary instrument. It had been drawn up by an assembly unknown to the ordinary law, and had never received the royal sanction. It was evidently desirable that this great contract between the governors and the governed, this title-deed by which the King held his throne and the people their liberties, should be put into a strictly regular form. The Declaration of Rights was therefore turned into a Bill of Rights; and the Bill of Rights speedily passed the Commons: but in the Lords difficulties arose.

The Declaration had settled the crown, first on William and Mary jointly, then on the survivor of the two, then on Mary's posterity, then on Anne and her posterity, and, lastly, on the posterity of William by any other wife than Mary. The Bill had been drawn in exact conformity with the Declaration. Who was to succeed if Mary, Anne, and William should all die without posterity, was left in uncertainty. Yet the event for which no provision was made was far from improbable. Indeed it really came to pass. William had never had a child. Anne had repeatedly been a mother, but had no child living. It would not be very strange if, in a few months, disease, war, or treason should remove all those who stood in the entail. In what state would the country then be left? To whom would allegiance be due? The bill indeed contained a clause which excluded Papists from the throne. But would such a clause supply the place of a clause designating the successor by name? What if the next heir should be a prince of the House of Savoy not three months old? It would be absurd to call such an infant a Papist? Was he then to be proclaimed King? Or was the crown to be in abeyance till he came to an age at which he might be capable of choosing a religion? Might not the most honest and the most intelligent men be in doubt whether they ought to regard him as their Sovereign? And to whom could they look for a solution of this doubt? Parliament there would be none: for the Parliament would expire with the prince who had convoked it. There would be mere anarchy, anarchy which might end in the destruction of the monarchy, or in the destruction of public liberty. For these weighty reasons, Burnet, at William's suggestion, proposed in the House of Lords that the crown should, failing heirs of His Majesty's body, be entailed on an undoubted Protestant, Sophia, Duchess of Brunswick Lunenburg, granddaughter of James the First, and daughter of Elizabeth, Queen of Bohemia.

The Lords unanimously assented to this amendment: but the Commons unanimously rejected it. The cause of the rejection no contemporary writer has satisfactorily explained. One Whig historian talks of the machinations of the republicans, another of the machinations of the Jacobites. But it is quite certain that four fifths of the representatives of the people were neither Jacobites nor republicans. Yet not a single voice was raised in the Lower House in favour of the clause which in the Upper House had been carried by acclamation.* The most probable explanation seems to be that the gross injustice which had been committed in the case of Oates had irritated the Commons to such a degree that they were glad of an opportunity to quarrel with the Peers. A conference was held. Neither assembly would give way. While the dispute was hottest, an event took place which, it might have been thought, would have restored harmony. Anne gave birth to a son. The child was baptised at Hampton Court with great pomp, and with many signs of public joy. William was one of the sponsors. The other was the accomplished Dorset, whose roof had given shelter to the Princess in her distress. The King bestowed his own name on his godson, and announced to the splendid circle assembled round the font that the little William was henceforth to be called Duke of Gloucester.* The birth of this child had greatly diminished the risk against which the Lords had thought it necessary to guard. They might therefore have retracted with a good grace. But their pride had been wounded by the severity with which their decision on Oates's writ of error had been censured in the Painted Chamber. They had been plainly told across the table that they were unjust judges; and the imputation was not the less irritating because they were conscious that it was deserved. They refused to make any concession; and the Bill of Rights was suffered to drop.†

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* Oldmixon accuses the Jacobites, Burnet the republicans. Though Burnet took a prominent part in the discussion of this question, his account of what passed is grossly inaccurate. He says that the clause was warmly debated in the Commons, and that Hampden spoke strongly for it. But we learn from the Journals (June 19, 1689) that it was rejected *nemine contradicente*. The Dutch Ambassadors describe it as "een propositie 'twelck geen ingressie schÿnt te sullen vinden."

Disputes about a Bill of Indemnity.

But the most exciting question of this long and stormy session was, what punishment should be inflicted on those men who had, during the interval between the dissolution of the Oxford Parliament and the Revolution, been the advisers or the tools of Charles and James. It was happy for England that, at this crisis, a prince who belonged to neither of her factions, who loved neither, who hated neither, and who, for the accomplishment of a great design, wished to make use of both, was the moderator between them.

The two parties were now in a position closely resembling that in which they had been twenty-eight years before. The party indeed which had then been undermost was now uppermost: but the analogy between the situations is one of the most perfect that can be found in history. Both the Restoration and the Revolution were accomplished by coalitions. At the Restoration, those politicians who were peculiarly zealous for liberty assisted to re-establish monarchy: at the Revolution, those politicians who were peculiarly zealous for monarchy assisted to vindicate liberty. The Cavalier would, at the former conjuncture, have been able to effect nothing without the help of Puritans who had fought for the Covenant; nor would the Whig, at the latter conjuncture, have offered a successful resistance to arbitrary power, had he not been backed by men who had a very short time before condemned resistance to arbitrary power as a deadly sin. Conspicuous among those by whom, in 1660, the royal family was brought back, were Hollis, who had, in the days of the tyranny of Charles the First, held down the Speaker in the chair by main force, while Black Rod knocked for admission in vain: Ingoldsby, whose name was subscribed to the memorable death warrant; and Prynne, whose ears Laud had cut off, and who, in return, had borne the chief part in cutting off Laud's head. Among the seven who, in 1688, signed the invitation to William, were Compton, who had long enforced the duty of obeying Nero; Danby, who had been impeached for endeavouring to establish military despotism; and Lumley, whose bloodhounds had tracked Monmouth to that sad last hiding place among the fern. Both in 1660 and in 1688, while the fate of the nation still hung in the balance, forgiveness was exchanged between the hostile factions. On both occasions the reconciliation, which had seemed to be cordial in the hour of danger, proved false and hollow in the hour of triumph. As soon as Charles the Second was at Whitehall, the Cavalier forgot the good service recently done by the Presbyterians, and remembered only their old offences. As soon as William was King, too many of the

* London Gazette, Aug. 1, 1689; Luttrell's Diary.

† The history of this Bill may be traced in the Journals of the two Houses, and in Grey's debates.

Whigs began to demand vengeance for all that they had, in the days of the Rye House plot, suffered at the hands of the Tories. On both occasions the Sovereign found it difficult to save the vanquished party from the fury of his triumphant supporters; and on both occasions those whom he had disappointed of their revenge murmured bitterly against the government which had been so weak and ungrateful as to protect its foes against its friends.

So early as the twenty-fifth of March, William called the attention of the Commons to the expediency of quieting the public mind by an amnesty. He expressed his hope that a bill of general pardon and oblivion would be as speedily as possible presented for his sanction, and that no exceptions would be made, except such as were absolutely necessary for the vindication of public justice and for the safety of the state. The Commons unanimously agreed to thank him for this instance of his paternal kindness: but they suffered many weeks to pass without taking any step towards the accomplishment of his wish. When at length the subject was resumed, it was resumed in such a manner as plainly showed that the majority had no real intention of putting an end to the suspense which embittered the lives of all those Tories who were conscious that, in their zeal for prerogative, they had sometimes overstepped the exact line traced by law. Twelve categories were framed, some of which were so extensive as to include tens of thousands of delinquents; and the House resolved that, under every one of these categories, some exceptions should be made. Then came the examination into the cases of individuals. Numerous culprits and witnesses were summoned to the bar. The debates were long and sharp; and it soon became evident that the work was interminable. The summer glided away: the autumn was approaching: the session could not last much longer; and of the twelve distinct inquisitions, which the Commons had resolved to institute, only three had been brought to a close. It was necessary to let the bill drop for that year.*

Last days of Jeffreys.

Among the many offenders whose names were mentioned in the course of these inquiries, was one who stood alone and unapproached in guilt and infamy, and whom Whigs and Tories were equally willing to leave to the extreme rigour of the law. On that terrible day which was succeeded by the Irish Night, the roar of a great city disappointed of its revenge had followed Jeffreys to the drawbridge of the Tower. His imprisonment was not strictly legal: but he at first accepted with thanks and blessings the protection which those dark walls, made famous by so many crimes and sorrows, afforded him against the fury of the multitude.† Soon, however, he became sensible that his life was still in imminent peril. For a time he flattered himself with the hope that a writ of Habeas Corpus would liberate him from his confinement, and that he should be able to steal away to some foreign country, and to hide himself with part of his ill gotten wealth from the detestation of mankind: but, till the government was settled, there was no Court competent to grant a writ of Habeas Corpus; and, as soon as the government had been settled, the Habeas Corpus Act was suspended.‡ Whether the legal guilt of murder could be brought home to Jeffreys may be doubted. But he was morally guilty of so many murders that, if there had been no other way of reaching his life, a retrospective Act of Attainder would have been clamorously demanded by the whole nation. A disposition to triumph over the fallen has never been one of the besetting sins of Englishmen: but the hatred of which Jeffreys was the object was without a parallel in our history, and partook but too largely of the savageness of his own nature. The people, where

* See Grey's Debates, and the Commons' Journals from March to July. The twelve categories will be found in the Journals of the 23d and 29th of May and of the 8th of June.

† Halifax MS. in the British Museum.

‡ The Life and Death of George Lord Jeffreys; Finch's speech in Grey's Debates, March 1, 168 8/9.

he was concerned, were as cruel as himself, and exulted in his misery as he had been accustomed to exult in the misery of convicts listening to the sentence of death, and of families clad in mourning. The rabble congregated before his deserted mansion in Duke Street, and read on the door, with shouts of laughter, the bills which announced the sale of his property. Even delicate women, who had tears for highwaymen and housebreakers, breathed nothing but vengeance against him. The lampoons on him which were hawked about the town were distinguished by an atrocity rare even in those days.* Hanging would be too mild a death for him : a grave under the gibbet would be too respectable a resting place : he ought to be whipped to death at the cart's tail : he ought to be tortured like an Indian : he ought to be devoured alive. The street poets portioned out all his joints with cannibal ferocity, and computed how many pounds of steaks might be cut from his well fattened carcass. Nay, the rage of his enemies was such that, in language seldom heard in England, they proclaimed their wish that he might go to the place of wailing and gnashing of teeth, to the worm that never dies, to the fire that is never quenched. They exhorted him to hang himself in his garters, and to cut his throat with his razor. They put up horrible prayers that he might not be able to repent, that he might die the same hardhearted, wicked Jeffreys that he had lived. His spirit, as mean in adversity as insolent and inhuman in prosperity, sank down under the load of public abhorrence. His constitution, originally bad, and much impaired by intemperance, was completely broken by distress and anxiety. He was tormented by a cruel internal disease, which the most skilful surgeons of that age were seldom able to relieve. One solace was left to him, brandy. Even when he had causes to try and councils to attend, he had seldom gone to bed sober. Now, when he had nothing to occupy his mind save terrible recollections and terrible forebodings, he abandoned himself without reserve to his favourite vice. Many believed him to be bent on shortening his life by excess. He thought it better, they said, to go off in a drunken fit than to be hacked by Ketch, or torn limb from limb by the populace.

Once he was roused from a state of abject despondency by an agreeable sensation, speedily followed by a mortifying disappointment. A parcel had been left for him at the Tower. It appeared to be a barrel of Colchester oysters, his favourite dainties. He was greatly moved : for there are moments when those who least deserve affection are pleased to think that they inspire it. "Thank God," he exclaimed, "I have still some friends left." He opened the barrel ; and from among a heap of shells out tumbled a stout halter.†

It does not appear that one of the flatterers or buffoons whom he had enriched out of the plunder of his victims came to comfort him in the day of trouble. But he was not left in utter solitude. John Tutchin, whom he had sentenced to be flogged every fortnight for seven years, made his way into the Tower, and presented himself before the fallen oppressor. Poor Jeffreys, humbled to the dust, behaved with abject civility, and called for wine. "I am glad, sir," he said, "to see you." "And I am glad," answered the resentful Whig, "to see Your Lordship in this place." "I served my master," said Jeffreys : "I was bound in conscience to do so." "Where was your conscience," said Tutchin, "when you passed that sentence on me at Dorchester?" "It was set down in my instructions," answered Jeffreys, fawningly, "that I was to show no mercy to men like you, men of parts and courage. When I went back to court, I was reprimanded for my lenity."[*] Even Tutchin, acrimonious as was his nature, and great as were his wrongs, seems to have been a little mollified by the pitiable spectacle which he had at first contemplated with vindictive pleasure. He always denied the truth of the report that he was the person who sent the Colchester barrel to the Tower.

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* See, among many other pieces, Jeffreys's Elegy, the Letter to the Lord Chancellor exposing to him the sentiments of the people, the Elegy on Dangerfield, Dangerfield's Ghost to Jeffreys, the humble Petition of Widows and fatherless Children in the West, the Lord Chancellor's Discovery and Confession made in the time of his sickness in the Tower ; Hickeringill's Ceremonymonger ; a broadside entitled "O rare show! O rare sight! O strange monster! The like not in Europe! To be seen near Tower Hill, a few doors beyond the Lion's Den."

† Life and Death of George Lord Jeffreys.

A more benevolent man, John Sharp, the excellent Dean of Norwich, forced himself to visit the prisoner. It was a painful task: but Sharp had been treated by Jeffreys, in old times, as kindly as it was in the nature of Jeffreys to treat anybody, and had once or twice been able, by patiently waiting till the storm of curses and invectives had spent itself, and by dexterously seizing the moment of good humour, to obtain for unhappy families some mitigation of their sufferings. The prisoner was surprised and pleased. "What!" he said, "dare you own me now?" It was in vain, however, that the amiable divine tried to give salutary pain to that seared conscience. Jeffreys, instead of acknowledging his guilt, exclaimed vehemently against the injustice of mankind. "People call me a murderer for doing what at the time was applauded by some who are now high in public favour. They call me a drunkard because I take punch to relieve me in my agony." He would not admit that, as President of the High Commission, he had done anything that deserved reproach. His colleagues, he said, were the real criminals; and now they threw all the blame on him. He spoke with peculiar asperity of Sprat, who had undoubtedly been the most humane and moderate member of the board.

It soon became clear that the wicked judge was fast sinking under the weight of bodily and mental suffering. Doctor John Scott, prebendary of Saint Paul's, a clergyman of great sanctity, and author of the Christian Life, a treatise once widely renowned, was summoned, probably on the recommendation of his intimate friend Sharp, to the bedside of the dying man. It was in vain, however, that Scott spoke, as Sharp had already spoken, of the hideous butcheries of Dorchester and Taunton. To the last Jeffreys continued to repeat that those who thought him cruel did not know what his orders were, that he deserved praise instead of blame, and that his clemency had drawn on him the extreme displeasure of his master.[†]

Disease, assisted by strong drink and by misery, did its work fast. The patient's stomach rejected all nourishment. He dwindled in a few weeks from a portly and even corpulent man to a skeleton. On the eighteenth of April he died, in the forty-first year of his age. He had been Chief Justice of the King's Bench at thirty-five, and Lord Chancellor at thirty-seven. In the whole history of the English bar there is no other instance of so rapid an elevation, or of so terrible a fall. The emaciated corpse was laid, with all privacy, next to the corpse of Monmouth, in the chapel of the Tower.[‡]

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[*] Tutchin himself gives this narrative in the Bloody Assizes.

[†] See the Life of Archbishop Sharp by his Son. What passed between Scott and Jeffreys was related by Scott to Sir Joseph Jekyl. See Tindal's History; Eachard, iii. 932. Eachard's informant, who is not named, but who seems to have had good opportunities of knowing the truth, said that Jeffreys died, not, as the vulgar believed, of drink, but of the stone. The distinction is of little importance. It is certain that Jeffreys was grossly intemperate; and his malady was one which intemperance notoriously tends to aggravate.

[‡] See a Full and True Account of the Death of George Lord Jeffreys, licensed on the day of his death. The wretched Le Noble was never weary of repeating that Jeffreys was poisoned by the usurper. I will give a short passage as a specimen of the calumnies of which William was the object. "Il envoya," says Pasquin, "ce fin ragoût de champignons au Chancelier Jeffreys, prisonnier dans la Tour, qui les trouva du même goust, et du même assaisonnement que furent les derniers dont Agrippine regala le bon-homme Claudius son époux, et que Neron appella depuis la viande des Dieux." Marforio asks: "Le Chancelier est donc mort dans la Tour?" Pasquin answers: "Il estoit trop fidèle

The Whigs dissatisfied with the King.

The fall of this man, once so great and so much dreaded, the horror with which he was regarded by all the respectable members of his own party, the manner in which the least respectable members of that party renounced fellowship with him in his distress, and threw on him the whole blame of crimes which they had encouraged him to commit, ought to have been a lesson to those intemperate friends of liberty who were clamouring for a new proscription. But it was a lesson which too many of them disregarded. The King had, at the very commencement of his reign, displeased them by appointing a few Tories and Trimmers to high offices; and the discontent excited by these appointments had been inflamed by his attempt to obtain a general amnesty for the vanquished. He was in truth not a man to be popular with the vindictive zealots of any faction. For among his peculiarities was a certain ungracious humanity which rarely conciliated his foes, which often provoked his adherents, but in which he doggedly persisted, without troubling himself either about the thanklessness of those whom he had saved from destruction, or about the rage of those whom he had disappointed of their revenge. Some of the Whigs now spoke of him as bitterly as they had ever spoken of either of his uncles. He was a Stuart after all, and was not a Stuart for nothing. Like the rest of the race, he loved arbitrary power. In Holland, he had succeeded in making himself, under the forms of a republican polity, scarcely less absolute than the old hereditary Counts had been. In consequence of a strange combination of circumstances, his interest had, during a short time, coincided with the interest of the English people: but, though he had been a deliverer by accident, he was a despot by nature. He had no sympathy with the just resentments of the Whigs. He had objects in view which the Whigs would not willingly suffer any Sovereign to attain. He knew that the Tories were the only tools for his purpose. He had, therefore, from the moment at which he took his seat on the throne, favoured them unduly. He was now trying to procure an indemnity for those very delinquents whom he had, a few months before, described in his Declaration as deserving of exemplary punishment. In November he had told the world that the crimes in which these men had borne a part had made it the duty of subjects to violate their oath of allegiance, of soldiers to desert their standards, of children to make war on their parents. With what consistency then could he recommend that such crimes should be covered by a general oblivion? And was there not too much reason to fear that he wished to save the agents of tyranny from the fate which they merited, in the hope that, at some future time, they might serve him as unscrupulously as they had served his father-in-law?*

Intemperance of Howe.

Of the members of the House of Commons who were animated by these feelings, the fiercest and most audacious was Howe. He went so far on one occasion as to move that an inquiry should be instituted into the proceedings of the Parliament of 1685, and that some note of infamy should be put on all who, in that Parliament, had voted with the

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à son Roi légitime, et trop habile dans les loix du royaume, pour échapper à l'Usurpateur qu'il ne vouloit point reconnoistre. Guillemot prit soin de faire publier que ce malheureux prisonnier estoit attaqué d'une fièvre maligne: mais, à parler franchement, il vivroit peutestre encore, s'il n'avoit rien mangé que de la main de ses anciens cuisiniers."—Le Festin de Guillemot, 1689. Dangeau (May 7) mentions a report that Jeffreys had poisoned himself. In 1693 the corpse of Jeffreys was, by the royal permission, removed from the chapel of the Tower, and laid in the church of St Mary, Aldermanbury.

* Among the numerous pieces in which the malcontent Whigs vented their anger, none is more curious than the poem entitled the Ghost of Charles the Second. Charles addresses William thus:

"Hail, my blest nephew, whom the fates ordain
To fill the measure of the Stuart's reign,
That all the ills by our whole race designed
In thee their full accomplishment might find:
'Tis thou that art decreed this point to clear,
Which we have laboured for these four-score year."

Court. This absurd and mischievous motion was discountenanced by all the most respectable Whigs, and strongly opposed by Birch and Maynard.[*] Howe was forced to give way: but he was a man whom no check could abash; and he was encouraged by the applause of many hotheaded members of his party, who were far from foreseeing that he would, after having been the most rancorous and unprincipled of Whigs, become, at no distant time, the most rancorous and unprincipled of Tories.

Attack on Caermarthen.

This quickwitted, restless, and malignant politician, though himself occupying a lucrative place in the royal household, declaimed, day after day, against the manner in which the great offices of state were filled; and his declamations were echoed, in tones somewhat less sharp and vehement, by other orators. No man, they said, who had been a minister of Charles or of James ought to be a minister of William. The first attack was directed against the Lord President Caermarthen. Howe moved that an address should be presented to the King, requesting that all persons who had ever been impeached by the Commons might be dismissed from His Majesty's counsels and presence. The debate on this motion was repeatedly adjourned. While the event was doubtful, William sent Dykvelt to expostulate with Howe. Howe was obdurate. He was what is vulgarly called a disinterested man; that is to say, he valued money less than the pleasure of venting his spleen and of making a sensation. "I am doing the King a service," he said: "I am rescuing him from false friends; and, as to my place, that shall never be a gag to prevent me from speaking my mind." The motion was made, but completely failed. In truth the proposition that mere accusation, never prosecuted to conviction, ought to be considered as a decisive proof of guilt, was shocking to natural justice. The faults of Caermarthen had doubtless been great; but they had been exaggerated by party spirit, had been expiated by severe suffering, and had been redeemed by recent and eminent services. At the time when he raised the great county of York in arms against Popery and tyranny, he had been assured by some of the most eminent Whigs that all old quarrels were forgotten. Howe indeed maintained that the civilities which had passed in the moment of peril signified nothing. "When a viper is on my hand," he said, "I am very tender of him: but as soon as I have him on the ground, I set my foot on him and crush him." The Lord President, however, was so strongly supported that, after a discussion which lasted three days, his enemies did not venture to take the sense of the House on the motion against him. In the course of the debate a grave constitutional question was incidentally raised. This question was whether a pardon could be pleaded in bar of a parliamentary impeachment. The Commons resolved, without a division, that a pardon could not be so pleaded.[†]

Attack on Halifax.

The next attack was made on Halifax. He was in a much more invidious position than Caermarthen, who had, under pretence of ill health, withdrawn himself almost entirely from business. Halifax was generally regarded as the chief adviser of the Crown, and was in an especial manner held responsible for all the faults which had been committed with respect to Ireland. The evils which had brought that kingdom to ruin might, it was said, have been averted by timely precaution, or remedied by vigorous exertion. But the government had foreseen nothing: it had done little; and that little had been done neither at the right time nor in the right way. Negotiation had been employed instead of troops, when a few troops might have sufficed. A few troops had been sent when many were needed. The troops that had been sent had been ill equipped and ill commanded. Such, the vehement Whigs exclaimed, were the natural fruits of that great error which King William had committed on the first day of his reign. He had placed in Tories and Trimmers a confidence which they did not deserve. He had, in a peculiar manner, entrusted the direction of Irish affairs to the Trimmer of Trimmers, to a man whose ability nobody disputed, but who was not firmly attached to the new government, who, indeed, was incapable of being firmly attached to any government, who had always halted between two opinions, and who, till the moment of the flight of James, had not given up the hope that the discontents of the nation might be quieted without a change of dynasty. Howe, on twenty occasions, designated Halifax as the cause of all the calamities of the country. Monmouth held similar language in the House of Peers. Though First Lord of the Treasury, he paid no attention to financial business, for which he was altogether unfit, and of which he had very soon become weary. His whole heart was in the work of persecuting the Tories. He plainly told the King that nobody who was not a Whig ought to be employed in the public service. William's answer was cool and determined. "I have done as much for your friends as I can do without danger to the state; and I will do no more." * The only effect of this reprimand was to make Monmouth more factious than ever. Against Halifax especially he intrigued and harangued with indefatigable animosity. The other Whig Lords of the Treasury, Delamere and Capel, were scarcely less eager to drive the Lord Privy Seal from office; and personal jealousy and antipathy impelled the Lord President to conspire with his own accusers against his rival.

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[*] Grey's Debates, June 12, 1689.

[†] See Commons' Journals, and Grey's Debates, June 1, 3, and 4, 1689; Life of William, 1704.

What foundation there may have been for the imputations thrown at this time on Halifax cannot now be fully ascertained. His enemies, though they interrogated numerous witnesses, and though they obtained William's reluctant permission to inspect the minutes of the Privy Council, could find no evidence which would support a definite charge.† But it was undeniable that the Lord Privy Seal had acted as minister for Ireland, and that Ireland was all but lost. It is unnecessary, and indeed absurd, to suppose, as many Whigs supposed, that his administration was unsuccessful because he did not wish it to be successful. The truth seems to be that the difficulties of the situation were great, and that he, with all his ingenuity and eloquence, was ill qualified to cope with those difficulties. The whole machinery of government was out of joint; and he was not the man to set it right. What was wanted was not what he had in large measure, wit, taste, amplitude of comprehension, subtlety in drawing distinctions; but what he had not, prompt decision, indefatigable energy, and stubborn resolution. His mind was at best of too soft a temper for such work as he had now to do, and had been recently made softer by severe affliction. He had lost two sons in less than twelve months. A letter is still extant, in which he at this time complained to his honoured friend Lady Russell of the desolation of his hearth and of the cruel ingratitude of the Whigs. We possess, also, the answer, in which she gently exhorted him to seek for consolation where she had found it under trials not less severe than his.‡

The first attack on him was made in the Upper House. Some Whig Peers, among whom the wayward and petulant First Lord of the Treasury was conspicuous, proposed that the King should be requested to appoint a new Speaker. The friends of Halifax moved and carried the previous ques-

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* Burnet MS. Harl. 6584; Avaux to De Croissy, June $\frac{18}{28}$, 1689.

† As to the minutes of the Privy Council, see the Commons' Journals of June 22 and 28, and of July 3, 5, 13, and 16.

‡ The letter of Halifax to Lady Russell is dated on the 23d of July 1689, about a fortnight after the attack on him in the Lords, and about a week before the attack on him in the Commons.

tion.* About three weeks later his persecutors brought forward, in a Committee of the whole House of Commons, a resolution which imputed to him no particular crime either of omission or of commission, but which simply declared it to be advisable that he should be dismissed from the service of the Crown. The debate was warm. Moderate politicians of both parties were unwilling to put a stigma on a man, not indeed faultless, but distinguished both by his abilities and by his amiable qualities. His accusers saw that they could not carry their point, and tried to escape from a decision which was certain to be adverse to them, by proposing that the Chairman should report progress. But their tactics were disconcerted by the judicious and spirited conduct of Lord Eland, now the Marquess's only son. "My father has not deserved," said the young nobleman, "to be thus trifled with. If you think him culpable, say so. He will at once submit to your verdict. Dismission from Court has no terrors for him. He is raised, by the goodness of God, above the necessity of looking to office for the means of supporting his rank." The Committee divided, and Halifax was absolved by a majority of fourteen.†

Preparations for a campaign in Ireland.

Had the division been postponed a few hours, the majority would probably have been much greater. The Commons voted under the impression that Londonderry had fallen, and that all Ireland was lost. Scarcely had the House risen when a courier arrived with news that the boom on the Foyle had been broken. He was speedily followed by a second, who announced the raising of the siege, and by a third who brought the tidings of the battle of Newton Butler. Hope and exultation succeeded to discontent and dismay.‡ Ulster was safe; and it was confidently expected that Schomberg would speedily reconquer Leinster, Connaught, and Munster. He was now ready to set out. The port of Chester was the place from which he was to take his departure. The army which he was to command had assembled there; and the Dee was crowded with men-of-war and transports. Unfortunately almost all those English soldiers who had seen war had been sent to Flanders. The bulk of the force destined for Ireland consisted of men just taken from the plough and the threshing floor. There was, however, an excellent brigade of Dutch troops under the command of an experienced officer, the Count of Solmes. Four regiments, one of cavalry and three of infantry, had been formed out of the French refugees, many of whom had borne arms with credit. No person did more to promote the raising of these regiments than the Marquess of Ruvigny. He had been during many years an eminently faithful and useful servant of the French government. So highly was his merit appreciated at Versailles that he had been solicited to accept indulgences which scarcely any other heretic could by any solicitation obtain. Had he chosen to remain in his native country, he and his household would have been permitted to worship God privately according to their own forms. But Ruvigny rejected all offers, cast in his lot with his brethren, and at upwards of eighty years of age, quitted Versailles, where he might still have been a favourite, for a modest dwelling at Greenwich. That dwelling was, during the last months of his life, the resort of all that was most distinguished among his fellow exiles. His abilities, his experience, and his munificent kindness, made him the undisputed chief of the refugees. He was at the same time half an Englishman: for his sister had been Countess of Southampton, and he was uncle of Lady Russell. He was long past the time of action. But his two sons, both men of eminent courage, devoted their swords to the service of William. The younger son, who bore the name of Caillemot, was appointed colonel of one of the Huguenot regiments of foot. The two other regiments of foot were commanded by La Melloniere and Cambon, officers of high reputation. The regiment of horse was raised by Schomberg himself, and bore his name. Ruvigny lived just long enough to see these arrangements complete.*

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* See the Lords' Journals of July 10, 1689, and a letter from London dated July $\frac{11}{21}$, and transmitted by Croissy to Avaux. Don Pedro de Ronquillo mentions this attack of the Whig Lords on Halifax in a despatch of which I cannot make out the date.

† This was on Saturday the 3d of August. As the division was in Committee, the numbers do not appear in the Journals. Clarendon, in his Diary, says that the majority was eleven. But Narcissus Luttrell, Oldmixon, and Tindal agree in putting it at fourteen. Most of the little information which I have been able to find about the date is contained in a despatch of Don Pedro De Ronquillo. "Se resolvio," he says, "que el sabado, en comity de toda la casa, se tratasse del estado de la nacion para representarle al Rey. Empezose por acusar al Marques de Olifax; y reconociendo sus emulos que no tenian partido bastante, quisieron remitir para otro dia esta mocion: pero el Conde de Elan, primogenito del Marques de Olifax, miembro de la casa, les dijo que su padre no era hombre para andar peloteando con el, y que se tubiesse culpa lo acabasen de castigar, que el no havia menester estar en la corte para portarse conforme á su estado, pues Dios le havia dado abundamente para poderlo hazer; con que por pluralidad de voces vencio su partido." I suspect that Lord Eland meant to sneer at the poverty of some of his father's persecutors, and at the greediness of others.

‡ This change of feeling, immediately following the debate on the motion for removing Halifax, is noticed by Ronquillo.

Schomberg.

The general to whom the direction of the expedition against Ireland was confided had wonderfully succeeded in obtaining the affection and esteem of the English nation. He had been made a Duke, a Knight of the Garter, and Master of the Ordnance: he was now placed at the head of an army: and yet his elevation excited none of that jealousy which showed itself as often as any mark of royal favour was bestowed on Bentinck, on Zulestein, or on Auverquerque. Schomberg's military skill was universally acknowledged. He was regarded by all Protestants as a confessor who had endured everything short of martyrdom for the truth. For his religion he had resigned a splendid income, had laid down the truncheon of a Marshal of France, and had, at near eighty years of age, begun the world again as a needy soldier of fortune. As he had no connection with the United Provinces, and had never belonged to the little Court of the Hague, the preference given to him over English captains was justly ascribed, not to national or personal partiality, but to his virtues and his abilities. His deportment differed widely from that of the other foreigners who had just been created English peers. They, with many respectable qualities, were, in tastes, manners, and predilections, Dutchmen, and could not catch the tone of the society to which they had been transferred. He was a citizen of the world, had travelled over all Europe, had commanded armies on the Meuse, on the Ebro, and on the Tagus, had shone in the splendid circle of Versailles, and had been in high favour at the court of Berlin. He had often been taken by French noblemen for a French nobleman. He had passed some time in England, spoke English remarkably well, accommodated himself easily to English manners, and was often seen walking in the park with English companions. In youth his habits had been temperate; and his temperance had its proper reward, a singularly green and vigorous old age. At fourscore he retained a strong relish for innocent pleasures: he conversed with great courtesy and sprightliness: nothing could be in better taste than his equipages and his table; and every cornet of cavalry envied the grace and dignity with which the veteran appeared in Hyde Park on his charger at the head of his regiment.† The House of Commons had, with general approbation, compensated his losses and rewarded his services by a grant of a hundred thousand pounds. Before he set out for Ireland, he requested permission to express his gratitude for this magnificent present. A chair was set for him within the bar. He took his seat there with the mace at his right hand, rose, and in a few graceful words returned his thanks and took his leave. The Speaker replied that the Commons could never forget the obligation under which they already lay to His Grace, that they saw him with pleasure at the head of an English army, that they felt entire confidence in his zeal and ability, and that, at whatever distance he might be, he would always be in a peculiar manner an object of their care. The precedent set on this interesting occasion was followed with the utmost minuteness, a hundred and twenty-five years later, on an occasion more interesting still. Exactly on the same spot on which, in July 1689, Schomberg had acknowledged the liberality of the nation, a chair was set, in July 1814, for a still more illustrious warrior, who came to return thanks for a still more splendid mark of public gratitude. Few things illustrate more strikingly the peculiar character of the English government and people than the circumstance that the House of Commons, a popular assembly, should, even in a moment of joyous enthusiasm, have adhered to ancient forms with the punctilious accuracy of a College of Heralds; that the sitting and rising, the covering and the uncovering, should have been regulated by exactly the same etiquette in the nineteenth century as in the seventeenth; and that the same mace which had been held at the right hand of Schomberg should have been held in the same position at the right hand of Wellington. *

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* As to Ruvigny, see Saint Simon's Memoirs of the year 1697; Burnet, i. 366. There is some interesting information about Ruvigny and about the Huguenot regiments in a narrative written by a French refugee of the name of Dumont. This narrative, which is in manuscript, and which I shall occasionally quote as the Dumont MS., was kindly lent to me by Dr Vignoles, Dean of Ossory.

† See the Abrégé de la Vie de Frederic Duc de Schomberg by Luzancy, 1690, the Memoirs of Count Dohna, and the note of Saint Simon on Dangeau's Journal, July 30, 1690.

Recess of the Parliament.

On the twentieth of August the Parliament, having been constantly engaged in business during seven months, broke up, by the royal command, for a short recess. The same Gazette which announced that the Houses had ceased to sit announced that Schomberg had landed in Ireland.†

State of Ireland. Advice of Avaux.

During the three weeks which preceded his landing, the dismay and confusion at Dublin Castle had been extreme. Disaster had followed disaster so fast that the mind of James, never very firm, had been completely prostrated. He had learned first that Londonderry had been relieved; then that one of his armies had been beaten by the Enniskilleners; then that another of his armies was retreating, or rather flying, from Ulster, reduced in numbers and broken in spirit; then that Sligo, the key of Connaught, had been abandoned to the Englishry. He had found it impossible to subdue the colonists, even when they were left almost unaided. He might therefore well doubt whether it would be possible for him to contend against them when they were backed by an English army, under the command of the greatest general living? The unhappy prince seemed, during some days, to be sunk in despondency. On Avaux the danger produced a very different effect. Now, he thought, was the time to turn the war between the English and the Irish into a war of extirpation, and to make it impossible that the two nations could ever be united under one government. With this view, he coolly submitted to the King a proposition of almost incredible atrocity. There must be a Saint Bartholomew. A pretext would easily be found. No doubt, when Schomberg was known to be in Ireland, there would be some excitement in those southern towns of which the population was chiefly English. Any disturbance, wherever it might take place, would furnish an excuse for a general massacre of the Protestants of Leinster, Munster, and Connaught.‡ As the King did not at first express any horror at

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* See the Commons' Journals of July 16, 1689, and of July 1, 1814.

† Journals of the Lords and Commons, Aug. 20. 1689; London Gazette, Aug. 22.

‡ J'estois d'avis qu', après que la descente seroit faite, si on apprenoit que des Protestans se fussent soulevez en quelques endroits du royaume, on fit main basse sur tous généralement."—Avaux, $\frac{\text{July 31,}}{\text{Aug. 10,}}$ 1689.

this suggestion,[*] the Envoy, a few days later, returned to the subject, and pressed His Majesty to give the necessary orders. Then James, with a warmth which did him honour, declared that nothing should induce him to commit such a crime. "These people are my subjects: and I cannot be so cruel as to cut their throats while they live peaceably under my government." "There is nothing cruel," answered the callous diplomatist, "in what I recommend. Your Majesty ought to consider that mercy to Protestants is cruelty to Catholics." James, however, was not to be moved; and Avaux retired in very bad humour. His belief was that the King's professions of humanity were hypocritical, and that, if the orders for the butchery were not given, they were not given only because His Majesty was confident that the Catholics all over the country would fall on the Protestants without waiting for orders.[†] But Avaux was entirely mistaken. That he should have supposed James to be as profoundly immoral as himself is not strange. But it is strange that so able a man should have forgotten that James and himself had quite different objects in view. The object of the Ambassador's politics was to make the separation between England and Ireland eternal. The object of the King's politics was to unite England and Ireland under his own sceptre; and he could not but be aware that, if there should be a general massacre of the Protestants of three provinces, and he should be suspected of having authorised it or of having connived at it, there would in a fortnight be not a Jacobite left even at Oxford.[‡]

Just at this time the prospects of James, which had seemed hopelessly dark, began to brighten. The danger which had unnerved him had roused the Irish people. They had, six months before, risen up as one man against the Saxons. The army which Tyrconnel had formed was, in proportion to the population from which it was taken, the largest that Europe had ever seen. But that army had sustained a long succession of defeats and disgraces, unredeemed by a single brilliant achievement. It was the fashion, both in England and on the Continent, to ascribe those defeats and disgraces to the pusillanimity of the Irish race.[§] That this was a great error is sufficiently proved by the history of every war which has been carried on in any part of Christendom during five generations. The raw material out of which a good army may be formed existed in great abundance among the Irish. Avaux informed his government that they were a remarkably handsome, tall, and well made race; that they were personally brave; that they were sincerely attached to the cause for which they were in arms; that they were violently exasperated against the colonists. After extolling their strength and spirit, he proceeded to explain why it was that, with all their strength and spirit, they were constantly beaten. It was vain, he said, to imagine that bodily prowess, animal courage, or patriotic enthusiasm would, in the day of battle, supply the place of discipline. The infantry were ill armed and ill trained. They were suffered to pillage wherever they went.

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[*] "Le Roy d'Angleterre m'avoit écouté assez paisiblement la première fois que je luy avois proposé ce qu'il y avoit à faire contre les Protestans."—Avaux, Aug. $\frac{4}{14}$.

[†] Avaux, Aug. $\frac{4}{14}$. He says, "Je m'imagine qu'il est persuadé que, quoiqu'il ne donne point d'ordre sur cela, la plupart des Catholiques de la campagne se jetteront sur les Protestans."

[‡] Lewis, $\frac{\text{Aug. 27,}}{\text{Sept. 6,}}$ reprimanded Avaux, though much too gently, for proposing to butcher the whole Protestant population of Leinster, Connaught, and Munster. "Je n'approuve pas cependant la proposition que vous faites de faire main basse sur tous les Protestans du royaume, du moment qu', en quelque endroit que ce soit, ils se seront soulevez: et, outre que la punition d'une infinité d'innocens pour peu de coupables ne seroit pas juste, d'ailleurs les représailles contre les Catholiques seroient d'autant plus dangereuses, que les premiers se trouveront mieux armez et soutenus de toutes les forces d'Angleterre."

[§] Ronquilla, Aug. $\frac{9}{19}$, speaking of the siege of Londonderry, expresses his astonishment "que una plaza sin fortificazion y sin gentes de guerra aya hecho una defensa tan gloriosa, y que los sitiadores al contrario ayan sido tan poltrones."

They had contracted all the habits of banditti. There was among them scarcely one officer capable of showing them their duty. Their colonels were generally men of good family, but men who had never seen service. The captains were butchers, tailors, shoemakers. Hardly one of them troubled himself about the comforts, the accoutrements, or the drilling of those over whom he was placed. The dragoons were little better than the infantry. But the horse were, with some exceptions, excellent. Almost all the Irish gentlemen who had any military experience held commissions in the cavalry; and, by the exertions of these officers, some regiments had been raised and disciplined which Avaux pronounced equal to any that he had ever seen. It was therefore evident that the inefficiency of the foot and of the dragoons was to be ascribed to the vices, not of the Irish character, but of the Irish administration.*

The events which took place in the autumn of 1689 sufficiently proved that the ill fated race, which enemies and allies generally agreed in regarding with unjust contempt, had, together with the faults inseparable from poverty, ignorance, and superstition, some fine qualities which have not always been found in more prosperous and more enlightened communities. The evil tidings which terrified and bewildered James stirred the whole population of the southern provinces like the peal of a trumpet sounding to battle. That Ulster was lost, that the English were coming, that the death grapple between the two hostile nations was at hand, was proclaimed from all the altars of three and twenty counties. One last chance was left; and, if that chance failed, nothing remained but the despotic, the merciless, rule of the Saxon colony and of the heretical church. The Roman Catholic priest who had just taken possession of the glebe house and the chancel, the Roman Catholic squire who had just been carried back on the shoulders of the shouting tenantry into the hall of his fathers, would be driven forth to live on such alms as peasants, themselves oppressed and miserable, could spare. A new confiscation would complete the work of the Act of Settlement; and the followers of William would seize whatever the followers of Cromwell had spared. These apprehensions produced such an outbreak of patriotic and religious enthusiasm as deferred for a time the inevitable day of subjugation. Avaux was amazed by the energy which, in circumstances so trying, the Irish displayed. It was indeed the wild and unsteady energy of a half barbarous people: it was transient: it was often misdirected: but, though transient and misdirected, it did wonders. The French Ambassador was forced to own that those officers of whose incompetency and inactivity he had so often complained had suddenly shaken off their lethargy. Recruits came in by thousands. The ranks which had been thinned under the walls of Londonderry were soon again full to overflowing. Great efforts were made to arm and clothe the troops; and, in the short space of a fortnight, everything presented a new and cheering aspect.[*]

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* This account of the Irish army is compiled from numerous letters written by Avaux to Lewis and to Lewis's ministers. I will quote a few of the most remarkable passages. "Les plus beaux hommes," Avaux says of the Irish, "qu'on peut voir. Il n'y en a presque point au dessous de cinq pieds cinq à six pouces." It will be remembered that the French foot is longer than ours. "Ils sont très bien faits: mais ils ne sont ny disciplinez ny armez, et de surplus sont de grands voleurs." "La plupart de ces régimens sont levez par des gentilshommes qui n'ont jamais esté à l'armeé. Ce sont des tailleurs, des bouchers, des cordonniers, qui ont formé les compagnies et qui en sont les Capitaines." "Jamais troupes ne ont marché comme font celles-cy. Ils vont comme des bandits, et pillent tout ce qu'ils trouvent en chemin." "Quoiqu'il soit vrai que les soldats paroissent fort résolus à bien faire, et qu'ils soient fort animez contre les rebelles, néantmoins il ne suffit pas de cela pour combattre. . . . Les officiers subalternes sont mauvais, et, à la reserve d'un très petit nombre, il n'y en a point qui ayt soin des soldats, des armes, et de la discipline." "On a beaucoup plus de confiance en la cavalerie, dont la plus grande partie est assez bonne." Avaux mentions several regiments of horse with particular praise. Of two of these he says, "On ne peut voir de meilleur régiment." The correctness of the opinion which he had formed both of the infantry and of the cavalry was, after his departure from Ireland, signally proved at the Boyne.

Dismission of Melfort.

The Irish required of the King, in return for their strenuous exertions in his cause, one concession which was by no means agreeable to him. The unpopularity of Melfort had become such that his person was scarcely safe. He had no friend to speak a word in his favour. The French hated him. In every letter which arrived at Dublin from England or from Scotland, he was described as the evil genius of the House of Stuart. It was necessary for his own sake to dismiss him. An honourable pretext was found. He was ordered to repair to Versailles, to represent there the state of affairs in Ireland, and to implore the French government to send over without delay six or seven thousand veteran infantry. He laid down the seals; and they were, to the great delight of the Irish, put into the hands of an Irishman, Sir Richard Nagle, who had made himself conspicuous as Attorney General and Speaker of the House of Commons. Melfort took his departure under cover of the night: for the rage of the populace against him was such that he could not without danger show himself in the streets of Dublin by day. On the following morning James left his capital in the opposite direction to encounter Schomberg.[†]

Schomberg lands in Ulster.

Schomberg had landed in the north of Ulster. The force which he had brought with him did not exceed ten thousand men. But he expected to be joined by the armed colonists and by the regiments which were under Kirke's command. The coffee-house politicians of London fully expected that such a general with such an army would speedily re-conquer the island. Unhappily it soon appeared that the means which had been furnished to him were altogether inadequate to the work which he had to perform: of the greater part of these means he was speedily deprived by a succession of unforeseen calamities; and the whole campaign was merely a long struggle maintained by his prudence and resolution against the utmost spite of fortune.

Carrickfergus taken.

He marched first to Carrickfergus. That town was held for James by two regiments of infantry. Schomberg battered the walls; and the Irish, after holding out a week, capitulated. He promised that they should depart unharmed; but he found it no easy matter to keep his word. The people of the town and neighbourhood were generally Protestants of Scottish extraction. They had suffered much during the short ascendency of the native race; and what they had suffered they were now eager to retaliate. They assembled in great multitudes, exclaiming that the capitulation was nothing to them, and that they would be revenged. They soon proceeded from words to blows. The Irish, disarmed, stripped, and hustled, clung for protection to the English officers and soldiers. Schomberg with difficulty prevented a massacre by spurring, pistol in hand, through the throng of enraged colonists.[‡]

From Carrickfergus Schomberg proceeded to Lisburn, and thence, through towns left without an inhabitant, and over plains on which not a cow, nor a sheep, nor a stack of corn was to be seen, to Loughbrickland. Here he was joined by three regiments of Enniskilleners, whose dress, horses, and arms looked strange to eyes accustomed to the pomp of reviews, but who in natural courage were inferior to no troops in the world, and who had, during months of constant watching and skirmishing, acquired many of the essential qualities of soldiers.*

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[*] I will quote a passage or two from the despatches written at this time by Avaux. On September $\frac{7}{17}$, he says: "De quelque costé qu'on se tournât, on ne pouvoit rien prevoir que désagréable. Mais dans cette extrémité chacun s'est évertué. Les officiers ont fait leurs recrues avec beaucoup de diligence." Three days later he says: "Il y a quinze jours que nous n'espérions guère de pouvoir mettre les choses en si bon estat: mais my Lord Tyrconnel et tous les Irlandais ont travaillé avec tant d'empressement qu'on s'est mis en estat de deffense."

[†] Avaux, Aug. $\frac{20}{30}$, $\frac{\text{Aug. 25,}}{\text{Sept. 4,}}$ $\frac{\text{Aug. 26,}}{\text{Sept. 5,}}$ Life of James, ii. 373; Melfort's Vindication of himself among the Nairne Papers. Avaux says: "Ill pourra partir ce soir à la nuit: car je vois bien qu'il apprehende qu'il ne sera pas sur pour luy de partir en plein jour."

[‡] Story's Impartial History of the Wars of Ireland, 1693; Life of James, ii. 374; Avaux, Sept. $\frac{7}{17}$, 1689; Nihell's Journal, printed in 1689, and reprinted by Macpherson.

Schomberg advances into Leinster.

Schomberg continued to advance towards Dublin through a desert. The few Irish troops which remained in the south of Ulster retreated before him, destroying as they retreated. Newry, once a well built and thriving Protestant borough, he found a heap of smoking ashes. Carlingford too had perished. The spot where the town had once stood was marked only by the massy remains of the old Norman castle. Those who ventured to wander from the camp reported that the country, as far as they could explore it, was a wilderness. There were cabins, but no inmates: there was rich pasture, but neither flock nor herd: there were corn fields, but the harvest lay on the ground soaked with rain.†

The English and Irish armies encamp near each other.

While Schomberg was advancing through a vast solitude, the Irish forces were rapidly assembling from every quarter. On the tenth of September the royal standard of James was unfurled on the tower of Drogheda; and beneath it were soon collected twenty thousand fighting men, the infantry generally bad, the cavalry generally good, but both infantry and cavalry full of zeal for their country and their religion.‡ The troops were attended as usual by a great multitude of camp followers, armed with scythes, half pikes, and skeans. By this time Schomberg had reached Dundalk. The distance between the two armies was not more than a long day's march. It was therefore generally expected that the fate of the island would speedily be decided by a pitched battle.

In both camps, all who did not understand war were eager to fight; and, in both camps, the few who had a high reputation for military science were against fighting. Neither Rosen nor Schomberg wished to put everything on a cast. Each of them knew intimately the defects of his own army; and neither of them was fully aware of the defects of the other's army. Rosen was certain that the Irish infantry were worse equipped, worse officered, and worse drilled, than any infantry that he had ever seen from the Gulf of Bothnia to the Atlantic; and he supposed that the English troops were well trained, and were, as they doubtless ought to have been, amply provided with everything necessary to their efficiency. Numbers, he rightly judged, would avail little against a great superiority of arms and discipline. He therefore advised James to fall back, and even to abandon Dublin to the enemy, rather than hazard a battle, the loss of which would be the loss of all. Athlone was the best place in the kingdom for a determined stand. The passage of the Shannon might be defended till the succours which Melfort had been charged to solicit came from France; and those succours would change the whole character of the war. But the Irish, with Tyrconnel at their head, were unanimous against retreating. The blood of the whole nation was up. James was pleased with the enthusiasm of his subjects, and positively declared that he would not disgrace himself by leaving his capital to the invaders without a blow.§

Schomberg declines a battle.

In a few days it became clear that Schomberg had determined not to fight. His reasons were weighty. He had some good Dutch and French troops. The Enniskilleners who had joined him had served a military apprenticeship, though not in a very regular manner. But the bulk of his army consisted of English peasants who had just left their cottages. His musketeers had still to learn how to load their pieces: his dragoons had still to learn how to manage their horses; and these inexperienced recruits were for the most part commanded by officers as inexperienced as themselves. His troops were therefore not generally superior in discipline to the Irish, and were in number far inferior. Nay, he found that his men were almost as ill armed, as ill lodged, and as ill clad, as the Celts to whom they were opposed. The wealth of the English nation and the liberal votes of the English Parliament had entitled him to expect that he should be abundantly supplied with all the munitions of war. But he was cruelly disappointed. The administration had, ever since the death of Oliver, been constantly becoming more and more imbecile, more and more corrupt; and now the Revolution reaped what the Restoration had sown. A crowd of negligent or ravenous functionaries, formed under Charles and James, plundered, starved, and poisoned the armies and fleets of William. Of these men the most important was Henry Shales, who, in the late reign, had been Commissary General to the camp at Hounslow. It is difficult to blame the new government for continuing to employ him: for, in his own department, his experience far surpassed that of any other Englishman. Unfortunately, in the same school in which he had acquired his experience, he had learned the whole art of peculation. The beef and brandy which he furnished were so bad that the soldiers turned from them with loathing: the tents were rotten: the clothing was scanty: the muskets broke in the handling. Great numbers of shoes were set down to the account of the government: but, two months after the Treasury had paid the bill, the shoes had not arrived in Ireland. The means of transporting baggage and artillery were almost entirely wanting. An ample number of horses had been purchased in England with the public money, and had been sent to the banks of the Dee. But Shales had let them out for harvest work to the farmers of Cheshire, had pocketed the hire, and had left the troops in Ulster to get on as they best might.* Schomberg thought that, if he should, with an ill-trained and ill-appointed army, risk a battle against a superior force, he might not improbably be defeated; and he knew that a defeat might be followed by the loss of one kingdom, perhaps by the loss of three kingdoms. He therefore made up his mind to stand on the defensive till his men had been disciplined, and till reinforcements and supplies should arrive.

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* Story's Impartial History.

† Ibid.

‡ Avaux, Sept. $\frac{10}{20}$, 1689; Story's Impartial History; Life of James, ii. 377, 378. Orig. Mem. Story and James agree in estimating the Irish army at about twenty thousand men. See also Dangeau, Oct. 28, 1689.

§ Life of James, ii. 377, 378, Orig. Mem.

Frauds of the English Commissariat.

He entrenched himself near Dundalk in such a manner that he could not be forced to fight against his will. James, emboldened by the caution of his adversary, and disregarding the advice of Rosen, advanced to Ardee, appeared at the head of the whole Irish army before the English lines, drew up horse, foot, and artillery, in order of battle, and displayed his banner. The English were impatient to fall on. But their general had made up his mind, and was not to be moved by the bravadoes of the enemy or by the murmurs of his own soldiers. During some weeks he remained secure within his defences, while the Irish lay a few miles off. He set himself assiduously to drill those new levies which formed the greater part of his army. He ordered the musketeers to be constantly exercised in firing, sometimes at marks, and sometimes by platoons; and from the way in which they at first acquitted themselves, it plainly appeared that he had judged wisely in not leading them out to battle. It was found that not one in four of the English soldiers could manage his piece at all; and whoever succeeded in discharging it, no matter in what direction, thought that he had performed a great feat.

While the Duke was thus employed, the Irish eyed his camp without daring to attack it. But within that camp soon appeared two evils more terrible than the foe, treason, and pestilence. Among the best troops under his command were the French exiles. And now a grave doubt arose touching their fidelity. The real Huguenot refugee indeed might safely be trusted. The dislike with which the most zealous English Protestant regarded the House of Bourbon and the Church of Rome, was a lukewarm feeling when compared with that inextinguishable hatred which glowed in the bosom of the persecuted, dragooned, expatriated Calvinist of Languedoc. The Irish had already remarked that the French heretic neither gave nor took quarter.* Now, however, it was found that with those emigrants who had sacrificed everything for the reformed religion were intermingled emigrants of a very different sort, deserters who had run away from their standards in the Low Countries, and had coloured their crime by pretending that they were Protestants, and that their conscience would not suffer them to fight for the persecutor of their Church. Some of these men, hoping that by a second treason they might obtain both pardon and reward, opened a correspondence with Avaux. The letters were intercepted: and a formidable plot was brought to light. It appeared that, if Schomberg had been weak enough to yield to the importunity of those who wished him to give battle, several French companies would, in the heat of the action, have fired on the English, and gone over to the enemy. Such a defection might well have produced a general panic in a better army than that which was encamped under Dundalk. It was necessary to be severe. Six of the conspirators were hanged. Two hundred of their accomplices were sent in irons to England. Even after this winnowing, the refugees were long regarded by the rest of the army with unjust but not unnatural suspicion. During some days indeed there was great reason to fear that the enemy would be entertained with a bloody fight between the English soldiers and their French allies.†

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* See Grey's Debates, Nov. 26, 27, 28, 1689, and the Dialogue between a Lord Lieutenant and one of his deputies, 1692.

Conspiracy among the French troops in the English service.

A few hours before the execution of the chief conspirators, a general muster of the army was held; and it was observed that the ranks of the English battalions looked thin. From the first day of the campaign, there had been much sickness among the recruits: but it was not till the time of the equinox that the mortality became alarming. The autumnal rains of Ireland are usually heavy; and this year they were heavier than usual. The whole country was deluged, and the Duke's camp became a marsh. The Enniskillen men were seasoned to the climate. The Dutch were accustomed to live in a country which, as a wit of that age said, draws fifty feet of water. They kept their huts dry and clean; and they had experienced and careful officers who did not suffer them to omit any precaution. But the peasants of Yorkshire and Derbyshire had neither constitutions prepared to resist the pernicious influence, nor skill to protect themselves against it. The bad provisions furnished by the Commissariat aggravated the maladies generated by the air. Remedies were almost entirely wanting. The surgeons were few. The medicine chests contained little more than lint and plaisters for wounds. The English sickened and died by hundreds. Even those who were not smitten by the pestilence were unnerved and dejected, and, instead of putting forth the energy which is the heritage of our race, awaited their fate with the helpless apathy of Asiatics. It was in vain that Schomberg tried to teach them to improve their habitations, and to cover the wet earth with a thick carpet of fern. Exertion had become

Pestilence in the English army.

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* Nihell's Journal. A French officer, in a letter to Avaux, written soon after Schomberg's landing, says, "Les Huguenots font plus de mal que les Anglois, et tuent force Catholiques pour avoir fait résistance."

† Story; Narrative transmitted by Avaux to Seignelay, $\frac{\text{Nov. 26,}}{\text{Dec. 6,}}$ 1689; London Gazette, Oct. 14, 1689. It is curious that, though Dumont was in the camp before Dundalk, there is in his MS. no mention of the conspiracy among the French.

more dreadful to them than death. It was not to be expected that men who would not help themselves should help each other. Nobody asked and nobody showed compassion. Familiarity with ghastly spectacles produced a hard-heartedness and a desperate impiety, of which an example will not easily be found even in the history of infectious diseases. The moans of the sick were drowned by the blasphemy and ribaldry of their comrades. Sometimes, seated on the body of a wretch who had died in the morning, might be seen a wretch destined to die before night, cursing, singing loose songs, and swallowing usquebaugh to the health of the devil. When the corpses were taken away to be buried the survivors grumbled. A dead man, they said, was a good screen and a good stool. Why, when there was so abundant a supply of such useful articles of furniture, were people to be exposed to the cold air and forced to crouch on the moist ground?*

Many of the sick were sent by the English vessels which lay off the coast to Belfast, where a great hospital had been prepared. But scarce half of them lived to the end of the voyage. More than one ship lay long in the bay of Carrickfergus, heaped with carcasses, and exhaling the stench of death, without a living man on board.†

The Irish army suffered much less. The kerne of Munster or Connaught was quite as well off in the camp as if he had been in his own mud cabin, inhaling the vapours of his own quagmire. He naturally exulted in the distress of the Saxon heretics, and flattered himself that they would be destroyed without a blow. He heard with delight the guns pealing all day over the graves of the English officers, till at length the funerals became too numerous to be celebrated with military pomp, and the mournful sounds were succeeded by a silence more mournful still.

The superiority of force was now so decidedly on the side of James, that he could safely venture to detach five regiments from his army, and to send them into Connaught. Sarsfield commanded them. He did not, indeed, stand so high as he deserved in the royal estimation. The King, with an air of intellectual superiority which must have made Avaux and Rosen bite their lips, pronounced him a brave fellow, but very scantily supplied with brains. It was not without great difficulty that the Ambassador prevailed on His Majesty to raise the best officer in the Irish army to the rank of Brigadier. Sarsfield now fully vindicated the favourable opinion which his French patrons had formed of him. He dislodged the English from Sligo; and he effectually secured Galway, which had been in considerable danger.‡

No attack, however, was made on the English entrenchments before Dundalk. In the midst of difficulties and disasters hourly multiplying, the great qualities of Schomberg appeared hourly more and more conspicuous. Not in the full tide of success, not on the field of Montes Claros, not under the walls of Maestricht, had he so well deserved the admiration of mankind. His resolution never gave way. His prudence never slept. His temper, in spite of manifold vexations and provocations, was always cheerful and serene. The effective men under his command, even if all were reckoned as effective who were not stretched on the earth by fever, did not now exceed five thousand. These were hardly equal to their ordinary duty; and yet it was necessary to harass them with double duty. Nevertheless so masterly were

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* Story's Impartial History; Dumont MS. The profaneness and dissoluteness of the camp during the sickness are mentioned in many contemporary pamphlets both in verse and prose. See particularly a Satire, entitled Reformation of Manners, part ii.

† Story's Impartial History.

‡ Avaux, Oct. $\frac{11}{21}$, Nov. $\frac{14}{24}$, 1689; Story's Impartial History; Life of James, ii. 382, 383, Orig. Mem.; Nihell's Journal.

The English and Irish armies go into winter quarters.

the old man's dispositions, that with this small force he faced during several weeks twenty thousand troops who were accompanied by a multitude of armed banditti. At length early in November the Irish dispersed, and went to winter quarters. The Duke then broke up his camp and retired into Ulster. Just as the remains of his army were about to move, a rumour spread that the enemy was approaching in great force. Had this rumour been true, the danger would have been extreme. But the English regiments, though they had been reduced to a third part of their complement, and though the men who were in best health were hardly able to shoulder arms, showed a strange joy and alacrity at the prospect of battle, and swore that the Papists should pay for all the misery of the last month. "We English," Schomberg said, identifying himself good-humouredly with the people of the country which had adopted him, "we English have stomach enough for fighting. It is a pity that we are not as fond of some other parts of a soldier's business."

The alarm proved false: the Duke's army departed unmolested: but the highway along which he retired presented a piteous and hideous spectacle. A long train of waggons laden with the sick jolted over the rugged pavement. At every jolt some wretched man gave up the ghost. The corpse was flung out and left unburied to the foxes and crows. The whole number of those who died, in the camp at Dundalk, in the hospital at Belfast, on the road, and on the sea, amounted to above six thousand. The survivors were quartered for the winter in the towns and villages of Ulster. The general fixed his headquarters at Lisburn.*

Various opinions about Schomberg's conduct.

His conduct was variously judged. Wise and candid men said that he had surpassed himself, and that there was no other captain in Europe who, with raw troops, with ignorant officers, with scanty stores, having to contend at once against a hostile army of greatly superior force, against a villanous commissariat, against a nest of traitors in his own camp, and against a disease more murderous than the sword, would have brought the campaign to a close without the loss of a flag or a gun. On the other hand, many of those newly commissioned majors and captains, whose helplessness had increased all his perplexities, and who had not one qualification for their posts except personal courage, grumbled at the skill and patience which had saved them from destruction. Their complaints were echoed on the other side of Saint George's Channel. Some of the murmuring, though unjust, was excusable. The parents, who had sent a gallant lad, in his first uniform, to fight his way to glory, might be pardoned if, when they learned that he had died on a wisp of straw, without medical attendance, and had been buried in a swamp without any Christian or military ceremony, their affliction made them hasty and unreasonable. But with the cry of bereaved families was mingled another cry much less respectable. All the hearers and tellers of news abused the general who furnished them with so little news to hear and to tell. For men of that sort are so greedy after excitement that they far more readily forgive a commander who loses a battle than a commander who declines one. The politicians, who delivered their oracles from the thickest cloud of tobacco smoke at Garroway's, confidently asked, without knowing anything, either of war in general, or of Irish war in particular, why Schomberg did not fight. They could not venture to say that he did not understand his calling. He had, in his day, they acknowledged, been an excellent officer: but he was very old. He seemed to bear his years well: but his faculties were not what they had been: his memory was failing; and it was well known that he sometimes forgot in the afternoon what he had done in the morning. It may be doubted whether there ever existed a human being whose mind was quite as firmly toned at eighty as at forty. But that Schomberg's intellectual powers had been little impaired by years is sufficiently proved by his despatches, which are still extant, and which are models of official writing, terse, perspicuous, full of important facts and weighty reasons, compressed into the smallest possible number of words. In those despatches he sometimes alluded, not angrily, but with calm disdain, to the censures thrown upon his conduct by shallow babblers, who, never having seen any military operation more important than the relieving of the guard at Whitehall, imagined that the easiest thing in the world was to gain great victories in any situation and against any odds, and by sturdy patriots who were convinced that one English carter or thresher, who had not yet learned how to load a gun or port a pike, was a match for any six musketeers of King Lewis's household.*

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* Story's Impartial History; Schomberg's Despatches; Nihell's Journal, and James's Life; Burnet, ii. 20; Dangeau's Journal during this autumn; the Narrative sent by Avaux to Seignelay, and the Dumont MS. The lying of the London Gazette is monstrous. Through the whole autumn the troops are constantly said to be in good condition. In the absurd drama entitled the Royal Voyage, which was acted for the amusement of the rabble of London in 1689, the Irish are represented as attacking some of the sick English. The English put the assailants to the rout, and then drop down dead.

Maritime affairs.

Unsatisfactory as had been the results of the campaign in Ireland the results of the maritime operations of the year were more unsatisfactory still. It had been confidently expected that, on the sea, England, allied with Holland, would have been far more than a match for the power of Lewis; but everything went wrong. Herbert had, after the unimportant skirmish of Bantry Bay, returned with his squadron to Portsmouth. There he found that he had not lost the good opinion either of the public or of the government. The House of Commons thanked him for his services: and he received signal marks of the favour of the Crown. He had not been at the coronation, and had therefore missed his share of the rewards which, at the time of that solemnity, had been distributed among the chief agents in the Revolution. The omission was now repaired; and he was created Earl of Torrington. The King went down to Portsmouth, dined on board of the Admiral's flag-ship, expressed the fullest confidence in the valour and loyalty of the navy, knighted two gallant captains, Cloudesley Shovel and John Ashby, and ordered a donative to be divided among the seamen.†

Maladministration of Torrington.

We cannot justly blame William for having a high opinion of Torrington. For Torrington was generally regarded as one of the bravest and most skilful officers in the navy. He had been promoted to the rank of Rear Admiral of England by James, who, if he understood anything, understood maritime affairs. That place and other lucrative places Torrington had relinquished when he found that he could retain them only by submitting to be a tool of the Jesuitical cabal. No man had taken a more active, a more hazardous, or a more useful part in effecting the Revolution. It seemed, therefore, that no man had fairer pretensions to be put at the head of the naval administration. Yet no man could be more unfit for such a post. His morals had always been loose, so loose indeed that the firmness with which in the late reign he had adhered to his religion had excited much surprise. His glorious disgrace indeed seemed to have produced a salutary effect on his character. In poverty and exile he rose from a voluptuary into a hero. But, as soon as prosperity returned, the hero sank again into a voluptuary; and the relapse was deep and hopeless. The nerves of his mind, which had been during a short time braced to a high tone, were now so much relaxed by vice that he was utterly incapable of self-denial or of strenuous exertion. The vulgar courage of a foremast man he still retained. But both as Admiral and as First Lord of the Admiralty he was utterly inefficient. Month after month the fleet which should have been the terror of the seas lay in harbour while he was diverting himself in London. The sailors, punning upon his new title, gave him the name of Lord Tarry-in-town. When he came on shipboard he was accompanied by a bevy of courtesans. There was scarcely an hour of the day or of the night when he was not under the influence of claret. Being insatiable of pleasure, he necessarily became insatiable of wealth. Yet he loved flattery almost as much as either wealth or pleasure. He had long been in the habit of exacting the most abject homage from those who were under his command. His flag ship was a little Versailles. He expected his captains to attend him to his cabin when he went to bed, and to assemble every morning at his levee. He even suffered them to dress him. One of them combed his flowing wig; another stood ready with the embroidered coat. Under such a chief there could be no discipline. His tars passed their time in rioting among the rabble of Portsmouth. Those officers who had won his favour by servility and adulation easily obtained leave of absence, and spent weeks in London, revelling in taverns, scouring the streets, or making love to the masked ladies in the pit of the theatre. The victuallers soon found out with whom they had to deal, and sent down to the fleet casks of meat which dogs would not touch, and barrels of beer which smelt worse than bilge water. Meanwhile the British Channel seemed to be abandoned to French rovers. Our merchantmen were boarded in sight of the ramparts of Plymouth. The sugar fleet from the West Indies lost seven ships. The whole value of the prizes taken by the cruisers of the enemy in the immediate neighbourhood of our island, while Torrington was engaged with his bottle and his haram, was estimated at six hundred thousand pounds. So difficult was it to obtain the convoy of a man of war, except by giving immense bribes, that our traders were forced to hire the services of Dutch privateers, and found these foreign mercenaries much more useful and much less greedy than the officers of our own royal navy.*

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* See his despatches in the appendix to Dalrymple's Memoirs.

† London Gazette, May 20, 1689.

Continental affairs.

The only department with which no fault could be found was the department of Foreign Affairs. There William was his own minister; and, where he was his own minister, there were no delays, no blunders, no jobs, no treasons. The difficulties with which he had to contend were indeed great. Even at the Hague he had to encounter an opposition which all his wisdom and firmness could, with the strenuous support of Heinsius, scarcely overcome. The English were not aware that, while they were murmuring at their Sovereign's partiality for the land of his birth, a strong party in Holland was murmuring at his partiality for the land of his adoption. The Dutch ambassadors at Westminster complained that the terms of alliance which he proposed were derogatory to the dignity and prejudicial to the interests of the republic; that wherever the honour of the English flag was concerned, he was punctilious and obstinate; that he peremptorily insisted on an article which interdicted all trade with France, and which could not but be grievously felt on the Exchange of Amsterdam; that, when they expressed a hope that the Navigation Act would be repealed, he burst out a laughing, and told them that the thing was not to be thought of. He carried all his points; and a solemn contract was made by which England and the Batavian federation bound themselves to stand firmly by each other against France, and not to make peace except by mutual consent. But one of the Dutch plenipotentiaries declared that he was afraid of being one day held up to obloquy as a traitor for conceding so much; and the signature of another plainly appeared to have been traced by a hand shaking with emotion.*

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* Commons' Journals, Nov. 13, 23, 1689; Grey's Debates, Nov. 13, 14, 18, 23, 1689. See, among numerous pasquinades, the Parable of the Bearbaiting, Reformation of Manners, a Satire, the Mock Mourners, a Satire. See also Pepys's Diary kept at Tangier, Oct. 15, 1683.

Meanwhile under William's skilful management a treaty of alliance had been concluded between the States General and the Emperor. To that treaty Spain and England gave in their adhesion; and thus the four great powers which had long been bound together by a friendly understanding were bound together by a formal contract.†

But before that formal contract had been signed and sealed, all the contracting parties were in arms. Early in the year 1689 war was raging all over the Continent from the Hæmus to the Pyrenees. France, attacked at once on every side, made on every side a vigorous defence; and her Turkish allies kept a great German force fully employed in Servia and Bulgaria. On the whole, the results of the military operations of the summer were not unfavourable to the confederates. Beyond the Danube, the Christians, under Prince Lewis of Baden, gained a succession of victories over the Mussulmans. In the passes of Roussillon, the French troops contended without any decisive advantage against the martial peasantry of Catalonia. One German army, led by the Elector of Bavaria, occupied the Archbishopric of Cologne. Another was commanded by Charles, Duke of Lorraine, a sovereign who, driven from his own dominions by the arms of France, had turned soldier of fortune, and had, as such, obtained both distinction and revenge. He marched against the devastators of the Palatinate, forced them to retire behind the Rhine, and, after a long siege, took the important and strongly fortified city of Mentz.

Between the Sambre and the Meuse the French, commanded by Marshal Humieres, were opposed to the Dutch, commanded by the Prince of Waldeck, an officer who had long served the States General with fidelity and ability, though not always with good fortune, and who stood high in the estimation of William. Under Waldeck's orders was Marlborough, to whom William had confided an English brigade consisting of the best regiments of the old army of James. Second to Marlborough in command, and second also in professional skill, was Thomas Talmash, a brave soldier, destined to a fate never to be mentioned without shame and indignation. Between the army of Waldeck and the army of Humieres no general action took place: but in a succession of combats the advantage was on the side of the confederates. Of these combats the most important took place at Walcourt on the fifth of August. The French attacked an outpost defended by the English brigade, were vigourously repulsed, and were forced to retreat in confusion, abandoning a few field pieces to the conquerors and leaving more than six hundred corpses on the ground. Marlborough, on this as on every similar occasion, acquitted himself like a valiant and skilful captain. The Coldstream Guards, commanded by Talmash, and the regiment which is now called the sixteenth of the line, commanded by Colonel Robert Hodges, distinguished themselves highly. The Royal regiment too, which had a few months before set up the standard of rebellion at Ipswich, proved on this day that William, in freely pardoning that great fault, had acted not less wisely than generously. The testimony which Waldeck in his despatch bore to the gallant conduct of the islanders was read with delight by their countrymen. The fight

Skirmish at Walcourt.

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* The best account of these negotiations will be found in Wagenaar, lxi. He had access to Witsen's papers, and has quoted largely from them. It was Witsen who signed in violent agitation, "zo als," he says, "myne beevende hand getuigen kan." The treaties will be found in Dumont's Corps Diplomatique. They were signed in August 1689.

† The treaty between the Emperor and the States General is dated May 12, 1689. It will be found in Dumont's Corps Diplomatique.

indeed was no more than a skirmish: but it was a sharp and bloody skirmish. There had within living memory been no equally serious encounter between the English and French; and our ancestors were naturally elated by finding that many years of inaction and vassalage did not appear to have enervated the courage of the nation.*

Imputations thrown on Marlborough.

The Jacobites however discovered in the events of the campaign abundant matter for invective. Marlborough was, not without reason, the object of their bitterest hatred. In his behaviour on a field of battle malice itself could find little to censure: but there were other parts of his conduct which presented a fair mark for obloquy. Avarice is rarely the vice of a young man: it is rarely the vice of a great man: but Marlborough was one of the few who have, in the bloom of youth, loved lucre more than wine or women, and who have, at the height of greatness, loved lucre more than power or fame. All the precious gifts which nature had lavished on him he valued chiefly for what they would fetch. At twenty he made money of his beauty and his vigour. At sixty he made money of his genius and his glory. The applauses which were justly due to his conduct at Walcourt could not altogether drown the voices of those who muttered that, wherever a broad piece was to be saved or got, this hero was a mere Euclio, a mere Harpagon; that, though he drew a large allowance under pretence of keeping a public table, he never asked an officer to dinner; that his muster rolls were fraudulently made up; that he pocketed pay in the names of men who had long been dead, of men who had been killed in his own sight four years before at Sedgemoor; that there were twenty such names in one troop; that there were thirty-six in another. Nothing but the union of dauntless courage and commanding powers of mind with a bland temper and winning manners could have enabled him to gain and keep, in spite of faults eminently unsoldierlike, the good will of his soldiers.†

Pope Innocent XI. succeeded by Alexander VIII.

About the time at which the contending armies in every part of Europe were going into winter quarters, a new Pontiff ascended the chair of Saint Peter. Innocent the Eleventh was no more. His fate had been strange indeed. His conscientious and fervent attachment to the Church of which he was the head, had induced him, at one of the most critical conjunctures in her history, to ally himself with her mortal enemies. The news of his decease was received with concern and alarm by Protestant princes and commonwealths, and with joy and hope at Versailles and Dublin. An extraordinary ambassador of high rank was instantly despatched by Lewis to Rome. The French garrison which had been placed in Avignon was withdrawn. When the votes of the Conclave had been united in favour of Peter Ottobuoni, an ancient Cardinal who assumed the appellation of Alexander the Eighth, the representative of France assisted at the installation, bore up the cope of the new Pontiff, and put into the hands of His Holiness a letter in which the Most Christian King declared that he renounced the odious privilege of protecting robbers and assassins. Alexander pressed the letter to his lips, embraced the bearer, and talked with rapture of the near prospect of reconciliation. Lewis began to entertain a hope that the influence of the Vatican might be exerted to dissolve the alliance between the House of Austria and the heretical usurper of the English throne. James was even more sanguine. He was foolish enough to expect that the new Pope would give him money, and ordered Melfort, who had now acquitted himself of his mission at Versailles, to hasten to Rome, and beg His Holiness to contribute something towards the good work of upholding pure religion in the British islands. But it soon appeared that Alexander, though he might hold language different from that of his predecessor, was determined to follow in essentials his predecessor's policy. The original cause of the quarrel between the Holy See and Lewis was not removed. The King continued to appoint prelates; the Pope continued to refuse them institution; and the consequence was that a fourth part of the dioceses of France had bishops who were incapable of performing any episcopal function.*

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* See the despatch of Waldeck in the London Gazette, Aug. 26, 1689; Historical Records of the First Regiment of Foot; Dangeau, Aug. 28; Monthly Mercury, September 1689.

† See the Dear Bargain, a Jacobite pamphlet, clandestinely printed in 1690. "I have not patience," says the writer, "after this wretch (Marlborough) to mention any other. All are innocent comparatively, even Kirke himself."

The High Church clergy divided on the subject of the oaths.

The Anglican Church was, at this time, not less distracted than the Gallican Church. The first of August had been fixed by Act of Parliament as the day before the close of which all beneficed clergymen and all persons holding academical offices must, on pain of suspension, swear allegiance to William and Mary. During the earlier part of the summer, the Jacobites had hoped that the number of nonjurors would be so considerable as seriously to alarm and embarrass the Government. But this hope was disappointed. Few indeed of the clergy were Whigs. Few were Tories of that moderate school which acknowledged, reluctantly and with reserve, that extreme abuses might sometimes justify a nation in resorting to extreme remedies. The great majority of the profession still held the doctrine of passive obedience: but that majority was now divided into two sections. A question, which before the Revolution, had been mere matter of speculation, and had therefore, though sometimes incidentally raised, been, by most persons, very superficially considered, had now become practically most important. The doctrine of passive obedience being taken for granted, to whom was that obedience due? While the hereditary right and the possession were conjoined, there was no room for doubt: but the hereditary right and the possession were now separated. One prince, raised by the Revolution, was reigning at Westminster, passing laws, appointing magistrates and prelates, sending forth armies and fleets. His Judges decided causes. His Sheriffs arrested debtors, and executed criminals. Justice, order, property, would cease to exist, and society would be resolved into chaos, but for his Great Seal. Another prince, deposed by the Revolution, was living abroad. He could exercise none of the powers and perform none of the duties of a ruler, and could, as it seemed, be restored only by means as violent as those by which he had been displaced. To which of these two princes did Christian men owe allegiance?

Arguments for taking the oaths.

To a large part of the clergy it appeared that the plain letter of Scripture required them to submit to the Sovereign who was in possession, without troubling themselves about his title. The powers which the Apostle, in the text most familiar to the Anglican divines of that age, pronounces to be ordained of God, are not the powers that can be traced back to a legitimate origin, but the powers that be. When Jesus was asked whether the chosen people might lawfully give tribute to Cæsar, he replied by asking the questioners, not whether Cæsar could make out a pedigree derived from the old royal house of Judah, but whether the coin which they scrupled to pay into Cæsar's treasury came from Cæsar's mint, in other words, whether Cæsar actually possessed the authority and performed the functions of a ruler.

It is generally held, with much appearance of reason, that the most trustworthy comment on the text of the Gospels and Epistles is to be found in the practice of the primitive Christians, when that practice can be satisfactorily ascertained; and it so happened that the times during which the Church is universally acknowledged to have been in the highest state of purity were times of frequent and violent political change. One at least of the Apostles appears to have lived to see four Emperors pulled down in little more than a year. Of the martyrs of the third century a great proportion must have been able to remember ten or twelve revolutions. Those martyrs must have had occasion often to consider what was their duty towards a prince just raised to power by a successful insurrection. That they were, one and all, deterred by the fear of punishment from doing what they thought right, is an imputation which no candid infidel would throw on them. Yet, if there be any proposition which can with perfect confidence be affirmed touching the early Christians, it is this, that they never once refused obedience to any actual ruler on account of the illegitimacy of his title. At one time, indeed, the supreme power was claimed by twenty or thirty competitors. Every province from Britain to Egypt had its own Augustus. All these pretenders could not be rightful Emperors. Yet it does not appear that, in any place, the faithful had any scruple about submitting to the person who, in that place, exercised the imperial functions. While the Christian of Rome obeyed Aurelian, the Christian of Lyons obeyed Tetricus, and the Christian of Palmyra obeyed Zenobia. "Day and night,"—such were the words which the great Cyprian, Bishop of Carthage, addressed to the representative of Valerian and Gallienus,—"day and night do we Christians pray to the one true God for the safety of our Emperors." Yet those Emperors had a few months before pulled down their predecessor Æmilianus, who had pulled down his predecessor Gallus, who had climbed to power on the ruins of the house of his predecessor Decius, who had slain his predecessor Philip, who had slain his predecessor Gordian. Was it possible to believe that a saint, who had, in the short space of thirteen or fourteen years, borne true allegiance to this series of rebels and regicides, would have made a schism in the Christian body rather than acknowledge King William and Queen Mary? A hundred times those Anglican divines who had taken the oaths challenged their more scrupulous brethren to cite a single instance in which the primitive Church had refused obedience to a successful usurper; and a hundred times the challenge was evaded. The nonjurors had little to say on this head, except that precedents were of no force when opposed to principles, a proposition which came with but a bad grace from a school which had always professed an almost superstitious reverence for the authority of the Fathers.*

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* See the Mercuries for September 1689, and the four following months. See also Welwood's Mercurius Reformatus of Sept. 18, Sept. 25, and Oct. 8, 1689. Melfort's Instructions, and his memorials to the Pope and the Cardinal of Este, are among the Nairne Papers; and some extracts have been printed by Macpherson.

To precedents drawn from later and more corrupt times little respect was due. But, even in the history of later and more corrupt times, the nonjurors could not easily find any precedent that could serve their purpose. In our own country many Kings, who had not the hereditary right, had filled the throne: but it had never been thought inconsistent with the duty of a Christian to be a true liegeman to such Kings. The usurpation of Henry the Fourth, the more odious usurpation of Richard the Third, had produced no schism in the Church. As soon as the usurper was firm in his seat, Bishops had done homage to him for their domains: Convocations had presented addresses to him, and granted him supplies; nor had any casuist ever pronounced that such submission to a prince in possession was deadly sin.*

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* See the Answer of a Nonjuror to the Bishop of Sarem's challenge in the Appendix to the Life of Kettlewell. Among the Tanner MSS. in the Bodleian Library is a paper which, as Sancroft thought it worth preserving, I venture to quote. The writer, a strong nonjuror, after trying to evade, by many pitiable shifts, the argument drawn by a more compliant divine from the practice of the primitive Church, proceeds thus: "Suppose the primitive Christians all along, from the time of the very Apostles, had been as regardless of their oaths by former princes as he suggests, will he therefore say that their practice is to be a rule? Ill things have been done, and very generally abetted, by men of otherwise very orthodox principles." The argument from the practice of the primitive Christians is very strongly put in a tract entitled The Doctrine of Non-resistance or Passive Obedience No Way concerned in the Controversies now depending between the Williamites and the Jacobites, by a Lay Gentleman, of the Communion of the Church of England, as by Law establish'd, 1689. The author of this tract was Edmund Bohun, whom I shall have occasion to mention hereafter.

With the practice of the whole Christian world the authoritative teaching of the Church of England appeared to be in strict harmony. The Homily on Wilful Rebellion, a discourse which inculcates, in unmeasured terms, the duty of obeying rulers, speaks of none but actual rulers. Nay, the people are distinctly told in that Homily that they are bound to obey, not only their legitimate prince, but any usurper whom God shall in anger set over them for their sins. And surely it would be the height of absurdity to say that we must accept submissively such usurpers as God sends in anger, but must pertinaciously withhold our obedience from usurpers whom He sends in mercy. Grant that it was a crime to invite the Prince of Orange over, a crime to join him, a crime to make him King; yet what was the whole history of the Jewish nation and of the Christian Church but a record of cases in which Providence had brought good out of evil? And what theologian would assert that, in such cases, we ought, from abhorrence of the evil, to reject the good?

On these grounds a large body of divines, still asserting the doctrine that to resist the Sovereign must always be sinful, conceived that William was now the Sovereign whom it would be sinful to resist.

Arguments against taking the oaths.

To these arguments the nonjurors replied that Saint Paul must have meant by the powers that be the rightful powers that be; and that to put any other interpretation on his words would be to outrage common sense, to dishonour religion, to give scandal to weak believers, to give an occasion of triumph to scoffers. The feelings of all mankind must be shocked by the proposition that, as soon as a King, however clear his title, however wise and good his administration, is expelled by traitors, all his servants are bound to abandon him, and to range themselves on the side of his enemies. In all ages and nations, fidelity to a good cause in adversity had been regarded as a virtue. In all ages and nations, the politician whose practice was always to be on the side which was uppermost had been despised. This new Toryism was worse than Whiggism. To break through the ties of allegiance because the Sovereign was a tyrant was doubtless a very great sin: but it was a sin for which specious names and pretexts might be found, and into which a brave and generous man, not instructed in divine truth, and guarded by divine grace, might easily fall. But to break through the ties of allegiance merely because the Sovereign was unfortunate was not only wicked, but dirty. Could any unbeliever offer a greater insult to the Scriptures than by asserting that the Scriptures had enjoined on Christians as a sacred duty what the light of nature had taught heathens to regard as the last excess of baseness? In the Scriptures was to be found the history of a King of Israel, driven from his palace by an unnatural son, and compelled to fly beyond Jordan. David,

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* One of the most adulatory addresses ever voted by a Convocation was to Richard the Third. It will be found in Wilkins's Concilia. Dryden, in his fine *rifacimento* of one of the finest passages in the Prologue to the Canterbury Tales, represents the Good Parson as choosing to resign his benefice rather than acknowledge the Duke of Lancaster to be King of England. For this representation no warrant can be found in Chaucer's Poem, or anywhere else. Dryden wished to write something that would gall the clergy who had taken the oaths, and therefore attributed to a Roman Catholic priest of the fourteenth century a superstition which originated among the Anglican priests of the seventeenth century

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like James, had the right: Absalom, like William, had the possession. Would any student of the sacred writings dare to affirm that the conduct of Shimei on that occasion was proposed as a pattern to be imitated, and that Barzillai, who loyally adhered to his fugitive master, was resisting the ordinance of God, and receiving to himself damnation? Would any true son of the Church of England seriously maintain that a man who was a strenuous royalist till after the battle of Naseby, who then went over to the Parliament, who, as soon as the Parliament had been purged, became an obsequious servant of the Rump, and who, as soon as the Rump had been ejected, professed himself a faithful subject of the Protector, was more deserving of the respect of Christian men than the stout old Cavalier who bore true fealty to Charles the First in prison and to Charles the Second in exile, and who was ready to put lands, liberty, life, in peril, rather than acknowledge, by word or act, the authority of any of the upstart governments which, during that evil time, obtained possession of a power not legitimately theirs? And what distinction was there between that case and the case which had now arisen? That Cromwell had actually enjoyed as much power as William, nay, much more power than William, was quite certain. That the power of William, as well as the power of Cromwell, had an illegitimate origin, every divine who held the doctrine of non-resistance would admit. How then was it possible for such a divine to deny that obedience had been due to Cromwell, and yet to affirm that it was due to William? To suppose that there could be such inconsistency without dishonesty would be, not charity, but weakness. Those who were determined to comply with the Act of Parliament would do better to speak out, and to say, what everybody knew, that they complied simply to save their benefices. The motive was no doubt strong. That a clergyman who was a husband and a father should look forward with dread to the first of August and the first of February was natural. But he would do well to remember that, however terrible might be the day of suspension and the day of deprivation, there would assuredly come two other days more terrible still, the day of death and the day of judgment.*

The swearing clergy, as they were called, were not a little perplexed by this reasoning. Nothing embarrassed them more than the analogy which the non-jurors were never weary of pointing out between the usurpation of Cromwell and the usurpation of William. For there was in that age no High Churchman who would not have thought himself reduced to an absurdity, if he had been reduced to the necessity of saying that the Church had commanded her sons to obey Cromwell. And yet it was impossible to prove that William was more fully in possession of supreme power than Cromwell had been. The swearers therefore avoided coming to close quarters with the non-jurors on this point, as carefully as the non-jurors avoided coming to close quarters with the swearers on the question touching the practice of the primitive Church.

The truth is that the theory of government which had long been taught by the clergy was so absurd that it could lead to nothing but absurdity. Whether the priest who adhered to that theory swore or refused to swear, he was alike unable to give a rational explanation of his conduct. If he swore, he could vindicate his swearing only by laying down propositions against which every honest heart instinctively revolts, only by proclaiming that Christ had commanded the Church to desert the righteous cause as soon as that cause ceased to prosper, and to strengthen the hands of successful villany against afflicted virtue. And yet, strong as were the objections to this doctrine, the objections to the doctrine of the nonjuror were, if possible, stronger still. According to him, a Christian nation ought always to be in a state of slavery or in a state of anarchy. Something is to be said for the man who sacrifices liberty to preserve order. Something is to be said for the man who sacrifices order to preserve liberty. For liberty and order are two of the greatest blessings which a society can enjoy; and, when unfortunately they appear to be incompatible, much indulgence is due to those who take either side. But the nonjuror sacrificed, not liberty to order, not order to liberty, but both liberty and order to a superstition as stupid and degrading as the Egyptian worship of cats and onions. While a particular person, differing from other persons by the mere accident of birth, was on the throne, though he might be a Nero, there was to be no insubordination. When any other person was on the throne, though he might be an Alfred, there was to be no obedience. It mattered not how frantic and wicked might be the administration of the dynasty which had the hereditary title, or how wise and virtuous might be the administration of a government sprung from a revolution. Nor could any time of limitation be pleaded against the claim of the expelled family. The lapse of years, the lapse of ages, made no change. To the end of the world, Christians were to regulate their political conduct simply according to the pedigree of their ruler. The year 1800, the year 1900, might find princes who derive their title from the votes of the Convention reigning in peace and prosperity. No matter: they would still be usurpers; and if, in the twentieth or twenty-first century, any person who could make out a better right by blood to the crown should call on a late posterity to acknowledge him as King, the call must be obeyed on peril of eternal perdition.

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* See the defence of the profession which the Right Reverend Father in God John Lake, Lord Bishop of Chichester, made upon his deathbed concerning passive obedience and the new oaths. 1690.

A Whig might well enjoy the thought that the controversies which had arisen among his adversaries had established the soundness of his own political creed. The disputants who had long agreed in accusing him of an impious error had now effectually vindicated him, and refuted one another. The High Churchman who took the oaths had shown by irrefragable arguments from the Gospels and the Epistles, from the uniform practice of the primitive Church, and from the explicit declarations of the Anglican Church, that Christians were not in all cases bound to pay obedience to the prince who had the hereditary title. The High Churchman who would not take the oaths had shown as satisfactorily that Christians were not in all cases bound to pay obedience to the prince who was actually reigning. It followed that, to entitle a government to the allegiance of subjects, something was necessary different from mere legitimacy, and different also from mere possession. What that something was the Whigs had no difficulty in pronouncing. In their view, the end for which all governments had been instituted was the happiness of society. While the magistrate was, on the whole, notwithstanding some faults, a minister for good, Reason taught mankind to obey him; and Religion, giving her solemn sanction to the teaching of Reason, commanded mankind to revere him as divinely commissioned. But if he proved to be a minister for evil, on what grounds was he to be considered as divinely commissioned? The Tories who swore had proved that he ought not to be so considered on account of the origin of his power: the Tories who would not swear had proved as clearly that he ought not to be so considered on account of the existence of his power.

Some violent and acrimonious Whigs triumphed ostentatiously and with merciless insolence over the perplexed and divided priesthood. The nonjuror they generally affected to regard with contemptuous pity as a dull and perverse, but sincere, bigot, whose absurd practice was in harmony with his absurd theory, and who might plead, in excuse for the infatuation which impelled him to ruin his country, that the same infatuation had impelled him to ruin himself. They reserved their sharpest taunts for those divines who, having, in the days of the Exclusion Bill and the Rye House plot, been distinguished by zeal for the divine and indefeasible right of the hereditary Sovereign, were now ready to swear fealty to an usurper. Was this then the real sense of all those sublime phrases which had resounded during twenty-nine years from innumerable pulpits? Had the thousands of clergymen who had so loudly boasted of the unchangeable loyalty of their order, really meant only that their loyalty would remain unchangeable till the next change of fortune? It was idle, it was impudent in them to pretend that their present conduct was consistent with their former language. If any Reverend Doctor had at length been convinced that he had been in the wrong, he surely ought, by an open recantation, to make all the amends now possible to the persecuted, the calumniated, the murdered defenders of liberty. If he was still convinced that his old opinions were sound, he ought manfully to cast in his lot with the nonjurors. Respect, it was said, is due to him who ingenuously confesses an error: respect is due to him who courageously suffers for an error: but it is difficult to respect a minister of religion, who, while asserting that he still adheres to the principles of the Tories, saves his benefice by taking an oath which can be honestly taken only on the principles of the Whigs.

These reproaches, though perhaps not altogether unjust, were unseasonable. The wiser and more moderate Whigs, sensible that the throne of William could not stand firm if it had not a wider basis than their own party, abstained at this conjuncture from sneers and invectives, and exerted themselves to remove the scruples and to soothe the irritated feelings of the clergy. The collective power of the rectors and vicars of England was immense; and it was much better that they should swear for the most flimsy reason which could be devised by a sophist than that they should not swear at all.

A great majority of the clergy take the oaths.

It soon became clear that the arguments for swearing, backed as they were by some of the strongest motives which can influence the human mind, had prevailed. Above twenty-nine thirtieths of the profession submitted to the law. Most of the divines of the capital, who then formed a separate class, and who were as much distinguished from the rural clergy by liberality of sentiment as by eloquence and learning, gave in their adhesion to the government early, and with every sign of cordial attachment. Eighty of them repaired together, in full term, to Westminster Hall, and were there sworn. The ceremony occupied so long a time that little else was done that day in the Courts of Chancery and King's Bench.* But in general the compliance was tardy, sad, and sullen. Many, no doubt, deliberately violated what they believed to be their duty. Conscience told them that they were committing a sin. But they had not fortitude to resign the parsonage, the garden, the glebe, and to go forth without knowing where to find a meal or a roof for themselves and their little ones. Many swore with doubts and misgivings.† Some declared, at the moment of taking the oath, that they did not mean to promise that they would not submit to James, if he should ever be in a condition to demand their allegiance.‡ Some clergymen in the north were, on the first of August, going in a company to swear, when they were met on the road by the news of the battle which had been fought, four days before, in the pass of Killiecrankie. They immediately turned back, and did not again leave their homes on the same errand till it was clear that Dundee's victory had made no change in the state of public affairs.* Even of those whose understandings were fully convinced that obedience was due to the existing government, very few kissed the book with the heartiness with which they had formerly plighted their faith to Charles and James. Still the thing was done. Ten thousand clergymen had solemnly called heaven to attest their promise that they would be true liegemen to William; and this promise, though it by no means warranted him in expecting that they would strenuously support him, had at least deprived them of a great part of their power to injure him. They could not, without entirely forfeiting that public respect on which their influence depended, attack, except in an indirect and timidly cautious manner, the throne of one whom they had, in the presence of God, vowed to obey as their King. Some of them, it is true, affected to read the prayers for the new Sovereigns in a peculiar tone which could not be misunderstood.† Others were guilty of still grosser indecency. Thus, one wretch, just after praying for William and Mary in the most solemn office of religion, took off a glass to their damnation. Another, after performing divine service on a fast day appointed by their authority, dined on a pigeon pie, and while he cut it up, uttered a wish that it was the usurper's heart. But such audacious wickedness was doubtless rare, and was injurious rather to the Church than to the government.‡

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* London Gazette, June 30, 1689; Luttrell's Diary. "The eminentest men," says Luttrell.

† See in Kettlewell's Life, iii. 72, the retractation drawn by him for a clergyman who had taken the oaths, and who afterwards repented of having done so.

‡ See the account of Dr Dove's conduct in Clarendon's Diary, and the account of Dr Marsh's conduct in the Life of Kettlewell.

The nonjurors.

Those clergymen and members of the Universities who incurred the penalties of the law were about four hundred in number. Foremost in rank stood the Primate and six of his suffragans, Turner of Ely, Lloyd of Norwich, Frampton of Gloucester, Lake of Chichester, White of Peterborough, and Ken of Bath and Wells. Thomas of Worcester would have made a seventh: but he died three weeks before the day of suspension. On his deathbed he adjured his clergy to be true to the cause of hereditary right, and declared that those divines who tried to make out that the oaths might be taken without any departure from the loyal doctrines of the Church of England seemed to him to reason more Jesuitically than the Jesuits themselves.§

Ken.

Ken, who, both in intellectual and in moral qualities, ranked highest among the nonjuring prelates, hesitated long. There were few clergymen who could have submitted to the new government with a better grace. For, when nonresistance and passive obedience were the favourite themes of his brethren, he had scarcely ever alluded to politics in the pulpit. He owned that the arguments in favour of swearing were very strong. He went indeed so far as to say that his scruples would be completely removed, if he could be convinced that James had entered into engagements for ceding Ireland to the French King. It is evident therefore that the difference between Ken and the Whigs was not a difference of principle. He thought, with them, that misgovernment, carried to a certain point, justified a transfer of allegiance, and doubted only whether the misgovernment of James had been carried quite to that point. Nay, the good Bishop actually began to prepare a pastoral letter explaining his reasons for taking the oaths. But, before it was finished, he received information which convinced him that Ireland had not been made over to France: doubts came thick upon him: he threw his unfinished letter into the fire, and implored his less scrupulous friends not to urge him further. He was sure, he said, that they had acted uprightly: he was glad that they could do with a clear conscience what he shrank from doing: he felt the force of their reasoning: he was all but persuaded; and he was afraid to listen longer lest he should be quite persuaded: for, if he should comply, and his misgivings should afterwards return, he should be the most miserable of men. Not for wealth, not for a palace, not for a peerage, would he run the smallest risk of ever feeling the torments of remorse. It is a curious fact that, of the seven nonjuring prelates, the only one whose name carries with it much weight was on the point of swearing, and was prevented from doing so, as he himself acknowledged, not by the force of reason, but by a morbid scrupulosity which he did not advise others to imitate.*

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* The Anatomy of a Jacobite Tory, 1690.

† Dialogue between a Whig and a Tory.

‡ Luttrell's Diary, Nov. 1691, Feb. 1692.

§ Life of Kettlewell, iii. 4.

Among the priests who refused the oaths were some men eminent in the learned world, as grammarians, chronologists, canonists, and antiquaries, and a very few who were distinguished by wit and eloquence ; but scarcely one can be named who was qualified to discuss any large question of morals or politics, scarcely one whose writings do not indicate either extreme feebleness or extreme flightiness of mind. Those who distrust the judgment of a Whig on this point will probably allow some weight to the opinion which was expressed, many years after the Revolution, by a philosopher of whom the Tories are justly proud. Johnson, after passing in review the celebrated divines who had thought it sinful to swear allegiance to William the Third and George the First, pronounced that, in the whole body of nonjurors, there was one, and one only, who could reason.†

Leslie.

The nonjuror in whose favour Johnson made this exception was Charles Leslie. Leslie had, before the Revolution, been Chancellor of the diocese of Connor in Ireland. He had been forward in opposition to Tyrconnel ; had, as a justice of the peace for Monaghan, refused to acknowledge a Papist as Sheriff of that county; and had been so courageous as to send some officers of the Irish army to prison for marauding. But the doctrine of nonresistance, such as it had been taught by Anglican divines in the days of the Rye House plot, was immovably fixed in his mind. When the state of Ulster became such that a Protestant who remained there could hardly avoid being either a rebel or a martyr, Leslie fled to London. His abilities and his connections were such that he might easily have obtained high preferment in the Church of England. But he took his place in the front rank of the Jacobite body, and remained there steadfastly through all the dangers and vicissitudes of three and thirty troubled years. Though constantly engaged in theological controversy with Deists, Jews, Socinians, Presbyterians, Papists, and Quakers, he found time to be one of the most voluminous political writers of his age. Of all the nonjuring clergy he was the best qualified to discuss constitutional questions. For, before he had taken orders, he had resided long in the Temple, and had been studying English history and law, while most of the other chiefs of the schism had been poring over the Acts of Chalcedon, or seeking for wisdom in the Targum of Onkelos.*

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* See Turner's Letter to Sancroft, dated on Ascension Day, 1689. The original is among the Tanner MSS. in the Bodleian Library. But the letter will be found, with much other curious matter, in the Life of Ken by a Layman, lately published. See also the Life of Kettlewell, iii. 95 ; and Ken's Letter to Burnet, dated Oct. 5, 1689, in Hawkin's Life of Ken. "I am sure," Lady Russell wrote to Dr Fitzwilliam, "the Bishop of Bath and Wells excited others to comply, when he could not bring himself to do so, but rejoiced when others did." Ken declared that he had advised nobody to take the oaths, and that his practice had been to remit those who asked his advice to their own studies and prayers. Lady Russell's assertion and Ken's denial will be found to come nearly to the same thing, when we make those allowances which ought to be made for situation and feeling, even in weighing the testimony of the most veracious witnesses. Ken, having at last determined to cast in his lot with the nonjurors, naturally tried to vindicate his consistency as far as he honestly could. Lady Russell, wishing to induce her friend to take the oaths, naturally made as much of Ken's disposition to compliance as she honestly could. She went too far in using the word "excited." On the other hand, it is clear that Ken, by remitting those who consulted him to their own studies and prayers, gave them to understand that, in his opinion, the oath was lawful to those who, after a serious inquiry, thought it lawful. If people had asked him whether they might lawfully commit perjury or adultery, he would assuredly have told them, not to consider the point maturely and to implore the divine direction, but to abstain on peril of their souls.

† See the conversation of June 9, 1784, in Boswell's Life of Johnson, and the note. Boswell, with his usual absurdity, is sure that Johnson could not have recollected "that the seven bishops, so justly celebrated for their magnanimous resistance to arbitrary power, were yet nonjurors." Only five of the seven were nonjurors ; and anybody but Boswell would have known that a man may resist arbitrary power, and yet not be a good reasoner. Nay, the resistance which Sancroft and the other nonjuring bishops offered to arbitrary power, while they continued to hold the doctrine of nonresistance, is the most decisive proof that they were incapable of reasoning. It must be remembered that they were prepared to take the whole kingly power from James and to bestow it on William, with the title of Regent. Their scruple was merely about the word King.

I am surprised that Johnson should have pronounced William Law no reasoner. Law did indeed fall into great errors ; but they were errors against which logic affords no security. In mere dialectical skill he had very few superiors. That he was more than once victorious over Hoadley no candid Whig will deny. But Law did not belong to the generation with which I have now to do.

Sherlock.

In 1689, however, Leslie was almost unknown in England. Among the divines who incurred suspension on the first of August in that year, the highest in popular estimation was without dispute Doctor William Sherlock. Perhaps no simple presbyter of the Church of England has ever possessed a greater authority over his brethren than belonged to Sherlock at the time of the Revolution. He was not of the first rank among his contemporaries as a scholar, as a preacher, as a writer on theology, or as a writer on politics: but in all the four characters he had distinguished himself. The perspicuity and liveliness of his style have been praised by Prior and Addison. The facility and assiduity with which he wrote are sufficiently proved by the bulk and the dates of his works. There were indeed among the clergy men of brighter genius and men of wider attainments: but during a long period there was none who more completely represented the order, none who, on all subjects, spoke more precisely the sense of the Anglican priesthood, without any taint of Latitudinarianism, of Puritanism, or of Popery. He had, in the days of the Exclusion Bill, when the power of the dissenters was very great in Parliament and in the country, written strongly against the sin of nonconformity. When the Rye House plot was detected, he had zealously defended by tongue and pen the doctrine of nonresistance. His services to the cause of episcopacy and monarchy were so highly valued that he was made master of the Temple. A pension was also bestowed on him by Charles: but that pension James soon took away: for Sherlock, though he held himself bound to pay passive obedience to the civil power, held himself equally bound to combat religious errors, and was the keenest and most laborious of that host of controversialists who, in the day of peril, manfully defended the Protestant faith. In little more than two years he published sixteen treatises, some of them large books, against the high pretensions of Rome. Not content with the easy victories which he gained over such feeble antagonists as those who were quartered at Clerkenwell and the Savoy, he had the courage to measure his strength with no less a champion than Bossuet, and came out of the conflict without discredit. Nevertheless Sherlock still continued to maintain that no oppression could justify Christians in resisting the kingly authority. When the Convention was about to meet, he strongly recommended, in a tract, which was considered as the manifesto of a large part of the clergy, that James should be invited to return on such conditions as might secure the laws and religion of the nation.† The vote which placed William and Mary on the throne filled Sherlock with sorrow and anger. He is said to have exclaimed that if the Convention was determined on a revolution, the clergy would find forty thousand good Churchmen to effect a restoration.‡ Against the new oaths he gave his opinion plainly and warmly. He professed himself at a loss to understand how any honest man could doubt that, by the powers that be, Saint Paul meant legitimate powers and no others. No name was in 1689 cited by the Jacobites more proudly or more fondly than that of Sherlock. Before the end of 1690 that name excited very different feelings.

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* Ware's History of the Writers of Ireland, continued by Harris.

† Letter to a member of the Convention, 1689.

‡ Johnson's Notes on the Phœnix Edition of Burnet's Pastoral Letter, 1692.

A few other nonjurors ought to be particularly noticed. High among them in rank was George Hickes, Dean of Worcester. Of all the Englishmen of his time he was the most versed in the old Teutonic languages; and his knowledge of the early Christian literature was extensive. As to his capacity for political discussions, it may be sufficient to say that his favourite argument for passive obedience was drawn from the story of the Theban legion. He was the younger brother of that unfortunate John Hickes who had been found hidden in the malthouse of Alice Lisle. James had, in spite of all solicitation, put both John Hickes and Alice Lisle to death. Persons who did not know the strength of the Dean's principles thought that he might possibly feel some resentment on this account: for he was of no gentle or forgiving temper, and could retain during many years a bitter remembrance of small injuries. But he was strong in his religious and political faith: he reflected that the sufferers were dissenters; and he submitted to the will of the Lord's Anointed not only with patience but with complacency. He became indeed a more loving subject than ever from the time when his brother was hanged and his brother's benefactress beheaded. While almost all other clergymen, appalled by the Declaration of Indulgence and by the proceedings of the High Commission, were beginning to think that they had pushed the doctrine of nonresistance a little too far, he was writing a vindication of his darling legend, and trying to convince the troops at Hounslow that, if James should be pleased to massacre them all, as Maximian had massacred the Theban legion, for refusing to commit idolatry, it would be their duty to pile their arms, and meekly to receive the crown of martyrdom. To do Hickes justice, his whole conduct after the Revolution proved that his servility had sprung neither from fear nor from cupidity, but from mere bigotry.[*]

Hickes.

Jeremy Collier, who was turned out of the preachership of the Rolls, was a man of a much higher order. He is well entitled to grateful and respectful mention: for to his eloquence and courage is to be chiefly ascribed the purification of our lighter literature from that foul taint which had been contracted during the Antipuritan reaction. He was, in the full force of the words, a good man. He was also a man of eminent abilities, a great master of sarcasm, a great master of rhetoric.[†] His reading, too, though undigested, was of immense extent. But his mind was narrow: his reasoning, even when he was so fortunate as to have a good cause to defend, was singularly futile and inconclusive; and his brain was almost turned by pride, not personal, but professional. In his view, a priest was the highest of human beings, except a bishop. Reverence and submission were due from the best and greatest of the laity to the least respectable of the clergy. However ridiculous a man in holy orders might make himself, it was impiety to laugh at him. So nervously sensitive indeed was Collier on this point that he thought it profane to throw any reflection even on the ministers of false religions. He laid it down as a rule that Muftis and Augurs ought always

Collier.

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[*] The best notion of Hickes's character will be formed from his numerous controversial writings, particularly his Jovian, written in 1684, his Thebæan Legion no Fable, written in 1687, though not published till 1714, and his Discourses upon Dr Burnet and Dr Tillotson, 1695. His literary fame rests on works of a very different kind.

[†] Collier's Tracts on the Stage are, on the whole, his best pieces. But there is much that is striking in his political pamphlets. His "Persuasive to Consideration, tendered to the Royalists, particularly those of the Church of England," seems to me one of the best productions of the Jacobite press.

to be mentioned with respect. He blamed Dryden for sneering at the Hierophants of Apis. He praised Racine for giving dignity to the character of a priest of Baal. He praised Corneille for not bringing that learned and reverend divine Tiresias on the stage in the tragedy of Œdipus. The omission, Collier owned, spoiled the dramatic effect of the piece: but the holy function was much too solemn to be played with. Nay, incredible as it may seem, he thought it improper in the laity to sneer even at Presbyterian preachers. Indeed, his Jacobitism was little more than one of the forms in which his zeal for the dignity of his profession manifested itself. He abhorred the Revolution less as a rising up of subjects against their King than as a rising up of the laity against the sacerdotal caste. The doctrines which had been proclaimed from the pulpit during thirty years had been treated with contempt by the Convention. A new government had been set up in opposition to the wishes of the spiritual peers in the House of Lords and of the priesthood throughout the country. A secular assembly had taken upon itself to pass a law requiring archbishops and bishops, rectors and vicars, to abjure, on pain of deprivation, what they had been teaching all their lives. Whatever meaner spirits might do, Collier was determined not to be led in triumph by the victorious enemies of his order. To the last he would confront, with the authoritative port of an ambassador of heaven, the anger of the powers and principalities of the earth.

Dodwell.

In parts Collier was the first man among the nonjurors. In erudition the first place must be assigned to Henry Dodwell, who, for the unpardonable crime of having a small estate in Mayo, had been attainted by the Popish Parliament at Dublin. He was Camdenian Professor of Ancient History in the University of Oxford, and had already acquired considerable celebrity by chronological and geographical researches; but, though he never could be persuaded to take orders, theology was his favourite study. He was doubtless a pious and sincere man. He had perused innumerable volumes in various languages, and had indeed acquired more learning than his slender faculties were able to bear. The small intellectual spark which he possessed was put out by the fuel. Some of his books seem to have been written in a madhouse, and, though filled with proofs of his immense reading, degrade him to the level of James Naylor and Ludowick Muggleton. He began a dissertation intended to prove that the law of nations was a divine revelation made to the family which was preserved in the ark. He published a treatise in which he maintained that a marriage between a member of the Church of England and a dissenter was a nullity, and that the couple were, in the sight of heaven, guilty of adultery. He defended the use of instrumental music in public worship on the ground that the notes of the organ had a power to counteract the influence of devils on the spinal marrow of human beings. In his treatise on this subject he remarked that there was high authority for the opinion that the spinal marrow, when decomposed, became a serpent. Whether this opinion were or were not correct, he thought it unnecessary to decide. Perhaps, he said, the eminent men in whose works it was found had meant only to express figuratively the great truth, that the Old Serpent operates on us chiefly through the spinal marrow.* Dodwell's speculations on the state of human beings after death are, if possible, more extraordinary still. He tells us that our souls are naturally mortal. Annihilation is the fate of the greater part of mankind, of heathens, of Mahometans, of unchristened babes. The gift of immortality is conveyed in the sacrament of baptism: but to the efficacy of the sacrament it is absolutely necessary that the water be poured and the words pronounced by a minister who has been ordained by a bishop. In the natural course of things, therefore, all Presbyterians, Independents, Baptists, and Quakers would, like the inferior animals, cease to exist. But Dodwell was far too good a churchman to let off dissenters so easily. He informs them that, as they have had an opportunity of hearing the gospel preached, and might, but for their own perverseness, have received episcopalian baptism, God will, by a preternatural act of power, bestow immortality on them in order that they may be tormented for ever and ever.*

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* See Brokesby's Life of Dodwell. The Discourse against Marriages in different Communions is known to me, I ought to say, only from Brokesby's copious abstract. That Discourse is very rare. It was originally printed as an appendage to a sermon preached by Leslie. When Leslie collected his works he omitted the discourse, probably because he was ashamed of it. I have not been able to find it in the Library of the British Museum. The Treatise on the Lawfulness of Instrumental Music I have read; and incredibly absurd it is.

No man abhorred the growing latitudinarianism of those times more than Dodwell. Yet no man had more reason to rejoice in it. For, in the earlier part of the seventeenth century, a speculator who had dared to affirm that the human soul is by its nature mortal, and does, in the great majority of cases, actually die with the body, would have been burned alive in Smithfield. Even in days which Dodwell could well remember, such heretics as himself would have been thought fortunate if they escaped with life, their backs flayed, their ears clipped, their noses slit, their tongues bored through with red hot iron, and their eyes knocked out with brickbats. With the nonjurors, however, the author of this theory was still the great Mr Dodwell; and some, who thought it culpable lenity to tolerate a Presbyterian meeting, thought it at the same time gross illiberality to blame a learned and pious Jacobite for denying a doctrine so utterly unimportant in a religious point of view as that of the immortality of the soul.†

Kettlewell. Fitzwilliam.

Two other nonjurors deserve special mention, less on account of their abilities and learning, than on account of their rare integrity, and of their not less rare candour. These were John Kettlewell, Rector of Coleshill, and John Fitzwilliam, Canon of Windsor. It is remarkable that both these men had seen much of Lord Russell, and that both, though differing from him in political opinions, and strongly disapproving the part which he had taken in the Whig plot, had thought highly of his character, and had been sincere mourners for his death. He had sent to Kettlewell an affectionate message from the scaffold in Lincoln's Inn Fields. Lady Russell, to her latest day, loved, trusted, and revered Fitzwilliam, who, when she was a girl, had been the friend of her father, the virtuous Southampton. The two clergymen agreed in refusing to swear; but they, from that moment, took different paths. Kettlewell was one of the most active members of his party: he declined no drudgery in the common cause, provided only that it were such drudgery as did not misbecome an honest man; and he defended his opinions in several tracts, which give a much higher notion of his sincerity than of his judgment or acuteness.‡ Fitzwilliam thought that he had done enough in quitting his pleasant dwelling and garden under the shadow of Saint George's Chapel, and in betaking himself with his books to a small lodging in an attic. He could not with a safe conscience acknowledge William and Mary: but he did not conceive that he was bound to be always stirring up sedition against them; and he passed the last years of his life under the powerful protection of the House of Bedford, in innocent and studious repose.*

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* Dodwell tells us that the title of the work in which he first promulgated this theory was framed with great care and precision. I will therefore transcribe the title-page. "An Epistolary Discourse proving from Scripture and the First Fathers that the Soul is naturally Mortal, but Immortalized actually by the Pleasure of God to Punishment or to Reward, by its Union with the Divine Baptismal Spirit, wherein is proved that none have the power of giving this Divine Immortalizing Spirit since the Apostles but only the Bishops. By H. Dodwell." Dr Clarke, in a Letter to Dodwell (1706), says that this Epistolary Discourse is "a book at which all good men are sorry, and all profane men rejoice."

† See Leslie's Rehearsals, No. 286, 287.

‡ See his works, and the highly curious life of him which was compiled from the papers of his friends Hickes and Nelson.

General character of the nonjuring clergy.

Among the less distinguished divines who forfeited their benefices, were doubtless many good men: but it is certain that the moral character of the nonjurors, as a class, did not stand high. It seems hard to impute laxity of principle to persons who undoubtedly made a great sacrifice to principle. And yet experience abundantly proves that many who are capable of making a great sacrifice, when their blood is heated by conflict, and when the public eye is fixed upon them, are not capable of persevering long in the daily practice of obscure virtues. It is by no means improbable that zealots may have given their lives for a religion which had never effectually restrained their vindictive or their licentious passions. We learn indeed from fathers of the highest authority that, even in the purest ages of the Church, some confessors, who had manfully refused to save themselves from torments and death by throwing frankincense on the altar of Jupiter, afterwards brought scandal on the Christian name by gross fraud and debauchery.† For the nonjuring divines great allowance must in fairness be made. They were doubtless in a most trying situation. In general, a schism, which divides a religious community, divides the laity as well as the clergy. The seceding pastors therefore carry with them a large part of their flocks, and are consequently assured of a maintenance. But the schism of 1689 scarcely extended beyond the clergy. The law required the rector to take the oaths, or to quit his living: but no oath, no acknowledgment of the title of the new King and Queen, was required from the parishioner as a qualification for attending divine service, or for receiving the Eucharist. Not one in fifty, therefore, of those laymen who disapproved of the Revolution thought himself bound to quit his pew in the old church, where the old liturgy was still read, and where the old vestments were still worn, and to follow the ejected priest to a conventicle, a conventicle, too, which was not protected by the Toleration Act. Thus the new sect was a sect of preachers without hearers; and such preachers could not make a livelihood by preaching. In London, indeed, and in some other large towns, those vehement Jacobites, whom nothing would satisfy but to hear King James and the Prince of Wales prayed for by name, were sufficiently numerous to make up a few small congregations, which met secretly, and under constant fear of the constables, in rooms so mean that the meeting houses of the Puritan dissenters might by comparison be called palaces. Even Collier, who had all the qualities which attract large audiences, was reduced to be the minister of a little knot of malecontents, whose oratory was on a second floor in the city. But the nonjuring clergymen who were able to obtain even a pittance by officiating at such places were very few. Of the rest some had independent means: some lived by literature: one or two practised physic. Thomas Wagstaffe, for example, who had been Chancellor of Lichfield, had many patients, and made himself conspicuous by always visiting them in full canonicals.* But these were exceptions. Industrious poverty is a state by no means unfavourable to virtue: but it is dangerous to be at once poor and idle; and most of the clergymen who had refused to swear found themselves thrown on the world with nothing to eat and with nothing to do. They naturally became beggars and loungers. Considering themselves as martyrs suffering in a public cause, they were not ashamed to ask any good churchman for a guinea. Most of them passed their lives in running about from one Tory coffeehouse to another, abusing the Dutch, hearing and spreading reports that within a month His Majesty would certainly be on English ground, and wondering who would have Salisbury when Burnet was hanged. During the session of Parliament the lobbies and the Court of Requests were crowded with deprived parsons, asking who was up, and what the numbers were on the last division. Many of the ejected divines became domesticated, as chaplains, tutors, and spiritual directors, in the houses of opulent Jacobites. In a situation of this kind, a man of pure and exalted character, such a man as Ken was among the nonjurors, and Watts among the nonconformists, may preserve his dignity, and may much more than repay by his example and his instructions the benefits which he receives. But to a person whose virtue is not high toned this way of life is full of peril. If he is of a quiet disposition, he is in danger of sinking into a servile, sensual, drowsy parasite. If he is of an active and aspiring nature, it may be feared that he will become expert in those bad arts by which, more easily than by faithful service, retainers make themselves agreeable or formidable. To discover the weak side of every character, to flatter every passion and prejudice, to sow discord and jealousy where love and confidence ought to exist, to watch the moment of indiscreet openness for the purpose of extracting secrets important to the prosperity and honour of families, such are the practices by which keen and restless spirits have too often avenged themselves for the humiliation of dependence. The public voice loudly accused many nonjurors of requiting the hospitality of their benefactors with villany as black as that of the hypocrite depicted in the masterpiece of Moliere. Indeed, when Cibber undertook to adapt that noble comedy to the English stage, he made his Tartuffe a nonjuror; and Johnson, who cannot be supposed to have been prejudiced against the nonjurors, frankly owned that Cibber had done them no wrong.†

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* See Fitzwilliam's correspondence with Lady Russell, and his evidence on the trial of Ashton, in the State Trials. The only work which Fitzwilliam, as far as I have been able to discover, ever published was a sermon on the Rye House plot, preached a few weeks after Russell's execution. There are some sentences in this sermon which I a little wonder that the widow and the family forgave.

† Cyprian, in one of his Epistles, addresses the confessors thus: "Quosdam audio inficere numerum vestrum, et laudem præcipui nominis prava sua conversatione destruere. . . . . Cum quanto nominis vestri pudore delinquitur quando alius aliquis temulentus et lasciviens demoratur; alius in eam patriam unde extorris est regreditur, ut deprehensus non jam quasi Christianus, sed quasi nocens pereat." He uses still stronger language in the book de Unitate Ecclesiæ: "Neque enim confessio immunem facit ab insidiis diaboli, aut contra tentationes et pericula et incursus atque impetus sæculares adhuc in sæculo positum perpetua securitate defendit; cæterum nunquam in confessoribus fraudes et stupra et adulteria postmodum videremus, quæ nunc in quibusdam videntes ingemiscimus et dolemus."

There can be no doubt that the schism caused by the oaths would have

* Much curious information about the nonjurors will be found in the Biographical Memoirs of William Bowyer, Printer, which forms the first volume of Nichols's Literary Anecdotes of the eighteenth century. A specimen of Wagstaffe's prescriptions is in the Bodleian Library.

† Cibber's play, as Cibber wrote it, ceased to be popular when the Jacobites ceased to be formidable, and is now known only to the curious. In 1768 Bickerstaffe altered it into the Hypocrite, and substituted Dr Cantwell, the Methodist, for Dr Wolf, the Nonjuror. "I do not think," said Johnson, "the character of the Hypocrite justly applicable to the Methodists; but it was very applicable to the nonjurors." Boswell asked him if it were true that the nonjuring clergymen intrigued with the wives of their patrons. "I am afraid," said Johnson, "many of them did." This conversation took place on the 27th of March 1775. It was not merely in careless talk that Johnson expressed an unfavourable opinion of the nonjurors. In his Life of Fenton, who was a nonjuror, are these remarkable words: "It must be remembered that he kept his name unsullied, and never suffered himself to be reduced, like too many of the same sect, to mean arts and dishonourable shifts." See the Character of a Jacobite, 1690. Even in Kettlewell's Life, compiled from the papers of his friends Hickes and Nelson, will be found admissions which show that, very soon after the schism, some of the nonjuring clergy fell into habits of idleness, dependence, and mendicancy, which lowered the character of the whole party. "Several undeserving persons, who are always the most confident, by their going up and down, did much prejudice to the truly deserving, whose modesty would not suffer them to solicit for themselves. . . . Mr Kettlewell was also very sensible that some of his brethren spent too much of their time in places of concourse and news, by depending for their subsistence upon those whom they there got acquainted with."

been far more formidable, if, at this crisis, any extensive change had been made in the government or in the ceremonial of the Established Church. It is a highly instructive fact that those enlightened and tolerant divines who most ardently desired such a change saw reason, not long afterwards, to be thankful that their favourite project had failed.

The plan of Comprehension.

Tillotson.

Whigs and Tories had in the late Session combined to get rid of Nottingham's Comprehension Bill by voting an address which requested the King to refer the whole subject to the Convocation. Burnet foresaw the effect of this vote. The whole scheme, he said, was utterly ruined.* Many of his friends, however, thought differently; and among these was Tillotson. Of all the members of the Low Church party Tillotson stood highest in general estimation. As a preacher he was thought by his contemporaries to have surpassed all rivals living or dead. Posterity has reversed this judgment. Yet Tillotson still keeps his place as a legitimate English classic. His highest flights were indeed far below those of Taylor, of Barrow, and of South; but his oratory was more correct and equable than theirs. No quaint conceits, no pedantic quotations from Talmudists and scholiasts, no mean images, buffoon stories, scurrilous invectives, ever marred the effect of his grave and temperate discourses. His reasoning was just sufficiently profound and sufficiently refined to be followed by a popular audience with that slight degree of intellectual exertion which is a pleasure. His style is not brilliant; but it is pure, transparently clear, and equally free from the levity and from the stiffness which disfigure the sermons of some eminent divines of the seventeenth century. He is always serious: yet there is about his manner a certain graceful ease which marks him as a man who knows the world, who has lived in populous cities and in splendid courts, and who has conversed, not only with books, but with lawyers and merchants, wits and beauties, statesmen and princes. The greatest charm of his compositions, however, is derived from the benignity and candour which appear in every line, and which shone forth not less conspicuously in his life than in his writings.

As a theologian, Tillotson was certainly not less latitudinarian than Burnet. Yet many of those clergymen to whom Burnet was an object of implacable aversion spoke of Tillotson with tenderness and respect. It is therefore not strange that the two friends should have formed different estimates of the temper of the priesthood, and should have expected different results from the meeting of the Convocation. Tillotson was not displeased with the vote of the Commons. He conceived that changes made in religious institutions by mere secular authority might disgust many churchmen, who would yet be perfectly willing to vote, in an ecclesiastical synod, for changes more extensive still; and his opinion had great weight with the King.† It was resolved that the Convocation should meet at the beginning of the next session of Parliament, and that in the meantime a commission should issue empowering some eminent divines to examine the Liturgy, the canons, and the whole system of jurisprudence administered by the Courts Christian, and to report on the alterations which it might be desirable to make.‡

An Ecclesiastical Commission issued.

Most of the Bishops who had taken the oaths were in this commission; and with them were joined twenty priests of great note. Of the twenty Tillotson was the most important: for he was known to speak the sense both of the King and of the Queen. Among those Commissioners who looked up to Tillotson as their chief were Stillingfleet, Dean of Saint Paul's, Sharp, Dean of Norwich, Patrick, Dean of Peterborough, Tenison, Rector of Saint Martin's, and Fowler, to whose judicious firmness was chiefly to be ascribed the determination of the London clergy not to read the Declaration of Indulgence.

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* Reresby's Memoirs, 344.

† Birch's Life of Tillotson.

‡ See the Discourse concerning the Ecclesiastical Commission, 1689.

With such men as those who have been named were mingled some divines who belonged to the High Church party. Conspicuous among these were two of the rulers of Oxford, Aldrich and Jane. Aldrich had recently been appointed Dean of Christchurch, in the room of the Papist Massey, whom James had, in direct violation of the laws, placed at the head of that great college. The new Dean was a polite, though not a profound scholar, and a jovial, hospitable gentleman. He was the author of some theological tracts which have long been forgotten, and of a compendium of logic which is still used: but the best works which he has bequeathed to posterity are his catches. Jane, the King's Professor of Divinity, was a graver but a less estimable man. He had borne the chief part in framing that decree by which his University ordered the works of Milton and Buchanan to be publicly burned in the Schools. A few years later, irritated and alarmed by the persecution of the Bishops and by the confiscation of the revenues of Magdalene College, he had renounced the doctrine of nonresistance, had repaired to the headquarters of the Prince of Orange, and had assured His Highness that Oxford would willingly coin her plate for the support of the war against her oppressor. During a short time Jane was generally considered as a Whig, and was sharply lampooned by some of his old allies. He was so unfortunate as to have a name which was an excellent mark for the learned punsters of his University. Several epigrams were written on the double-faced Janus who, having got a professorship by looking one way, now hoped to get a bishopric by looking another. That he hoped to get a bishopric was perfectly true. He demanded the see of Exeter as a reward due to his services. He was refused; the refusal convinced him that the Church had as much to apprehend from Latitudinarianism as from Popery; and he speedily became a Tory again.*

Proceedings of the Commission.

Early in October the Commissioners assembled in the Jerusalem Chamber. At their first meeting they determined to propose that, in the public services of the Church, lessons taken from the canonical books of Scripture should be substituted for the lessons taken from the Apocrypha.† At the second meeting a strange question was raised by the very last person who ought to have raised it. Sprat, Bishop of Rochester, had, without any scruple, sate, during two years, in the unconstitutional tribunal which had, in the late reign, oppressed and pillaged the Church of which he was a ruler. But he had now become scrupulous, and was not ashamed, after acting without hesitation under King James's commission, to express a doubt whether King William's commission were legal. To a plain understanding the doubt seems to be childish. King William's commission gave power neither to make laws nor to administer laws, but simply to inquire and to report. Even without a royal commission Tillotson, Patrick, and Stillingfleet might, with perfect propriety, have met to discuss the state and prospects of the Church, and to consider whether it would or would not be desirable to make some concession to the dissenters. And how could it be a crime for subjects to do at the request of their Sovereign that which it would have been innocent and laudable to do without any such request? Sprat, however, was seconded by Jane. There was a sharp altercation; and Lloyd, Bishop of St Asaph, who, with many good qualities, had an irritable temper, was provoked into saying something about spies. Sprat withdrew and came no more. His example was soon followed by Jane and Aldrich.* The Commissioners proceeded to take into consideration the question of the posture at the Eucharist. It was determined to recommend that a communicant, who, after conference with his minister, should declare that he could not conscientiously receive the bread and wine kneeling, might receive them sitting. Mew, Bishop of Winchester, an honest man, but illiterate, weak even in his best days, and now fast sinking into dotage, protested against this concession, and withdrew from the assembly. The other members continued to apply themselves vigorously to their task; and no more secessions took place, though there were great differences of opinion, and though the debates were sometimes warm. The highest churchmen who still remained were Doctor William Beveridge, Archdeacon of Colchester, who many years later became Bishop of Saint Asaph, and Doctor John Scott, the same who prayed by the deathbed of Jeffreys. The most active among the Latitudinarians appear to have been Burnet, Fowler, and Tenison.

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* Birch's Life of Tillotson; Life of Prideaux; Gentleman's Magazine for June and July, 1745.

† Diary of the Proceedings of the Commissioners, taken by Dr Williams, afterwards Bishop of Chichester, one of the Commissioners, every night after he went home from the several meetings. This most curious Diary was printed by order of the House of Commons in 1854.

The baptismal service was repeatedly discussed. As to matter of form the Commissioners were disposed to be indulgent. They were generally willing to admit infants into the Church without sponsors and without the sign of the cross. But the majority, after much debate, steadily refused to soften down or explain away those words which, to all minds not sophisticated, appear to assert the regenerating virtue of the sacrament.†

As to the surplice, the Commissioners determined to recommend that a large discretion should be left to the Bishops. Expedients were devised by which a person who had received Presbyterian ordination might, without admitting, either expressly or by implication, the invalidity of that ordination, become a minister of the Church of England.‡

The ecclesiastical calendar was carefully revised. The great festivals were retained. But it was not thought desirable that Saint Valentine, Saint Chad, Saint Swithin, Saint Edward King of the West Saxons, Saint Dunstan, and Saint Alphage, should share the honours of Saint John and Saint Paul; or that the Church should appear to class the ridiculous fable of the discovery of the cross with facts so awfully important as the Nativity, the Passion, the Resurrection, and the Ascension of her Lord.§

The Athanasian Creed caused much perplexity. Most of the Commissioners were equally unwilling to give up the doctrinal clauses and to retain the damnatory clauses. Burnet, Fowler, and Tillotson were desirous to strike this famous symbol out of the Liturgy altogether. Burnet brought forward one argument, which to himself probably did not appear to have much weight, but which was admirably calculated to perplex his opponents, Beveridge and Scott. The Council of Ephesus had always been reverenced by Anglican divines as a synod which had truly represented the whole body of the faithful, and which had been divinely guided in the way of truth. The voice of that Council was the voice of the Holy Catholic and Apostolic Church, not yet corrupted by superstition, or rent asunder by schism. During more than twelve centuries the world had not seen an ecclesiastical assembly which had an equal claim to the respect of believers. The Council of Ephesus had, in the plainest terms, and under the most terrible penalties, forbidden Christians to frame or to impose on their brethren any creed other than the creed settled by the Nicene Fathers. It should seem therefore that, if the Council of Ephesus was really under the direction of the

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* Williams's Diary. † Ibid. ‡ Ibid.

§ See the alterations in the Book of Common Prayer prepared by the Royal Commissioners for the revision of the Liturgy in 1689, and printed by order of the House of Commons in 1854.

Holy Spirit, whoever uses the Athanasian Creed must, in the very act of uttering an anathema against his neighbours, bring down an anathema on his own head.* In spite of the authority of the Ephesian Fathers, the majority of the Commissioners determined to leave the Athanasian Creed in the Prayer Book: but they proposed to add a rubric drawn up by Stillingfleet, which declared that the damnatory clauses were to be understood to apply only to such as obstinately denied the substance of the Christian Faith. Obstinacy is of the nature of moral pravity, and is not imputable to a candid and modest inquirer who, from some defect or malformation of the intellect, is mistaken as to the comparative weight of opposite arguments or testimonies. Orthodox believers were therefore permitted to hope that the heretic who had honestly and humbly sought for truth would not be everlastingly punished for having failed to find it.†

Tenison was entrusted with the business of examining the Liturgy, and of collecting all those expressions to which objections have been made, either by theological or by literary critics. It was determined to remove some obvious blemishes. And it would have been wise in the Commissioners to stop here. Unfortunately they determined to re-write a great part of the Prayer Book. It was a bold undertaking; for in general the style of that volume is such as cannot be improved. The English Liturgy indeed gains by being compared even with those fine ancient Liturgies from which it is to a great extent taken. The essential qualities of devotional eloquence, conciseness, majestic simplicity, pathetic earnestness of supplication, sobered by a profound reverence, are common between the translations and the originals. But in the subordinate graces of diction the originals must be allowed to be far inferior to the translations. And the reason is obvious. The technical phraseology of Christianity did not become a part of the Latin language till that language had passed the age of maturity and was sinking into barbarism. But the technical phraseology of Christianity was found in the Anglosaxon and in the Norman French, long before the union of those two dialects had produced a third dialect superior to either. The Latin of the Roman Catholic services, therefore, is Latin in the last stage of decay. The English of our services is English in all the vigour and suppleness of early youth. To the great Latin writers, to Terence and Lucretius, to Cicero and Cæsar, to Tacitus and Quinctilian, the noblest compositions of Ambrose and Gregory would have seemed to be, not merely bad writing, but senseless gibberish.‡ The diction of our Book of Common Prayer, on the other hand, has directly or indirectly contributed to form the diction of almost every great English writer, and has extorted the admiration of the most accomplished infidels and of the most accomplished nonconformists, of such men as David Hume and Robert Hall.

The style of the Liturgy, however, did not satisfy the Doctors of the Jerusalem Chamber. They voted the Collects too short and too dry; and

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* It is difficult to conceive stronger or clearer language than that used by the Council. Τούτων τοίνυν ἀναγνωσθέντων, ὥρισεν ἡ ἁγία σύνοδος, ἑτέραν πίστιν μηδενὶ ἐξεῖναι προσφέρειν, ἤγουν συγγράφειν, ἢ συντιθέναι, παρὰ τὴν ὁρισθεῖσαν παρὰ τῶν ἁγίων πατέρων τῶν ἐν τῇ Νικαέων συνελθόντων σὺν ἁγίῳ πνεύματι· τοὺς δὲ τολμῶντας ἢ συντιθέναι πίστιν ἑτέραν, ἤγουν προκομίζειν, ἢ προσφέρειν τοῖς ἐθελουσιν ἐπιστρέφειν εἰς ἐπίγνωσιν τῆς ἀληθείας, ἢ ἐξ Ἑλληνισμοῦ, ἢ ἐξ Ἰουδαϊσμοῦ, ἢ ἐξ αἱρέσεως οἱασ δηποτοῦν, τούτους, εἰ μὲν εἶεν ἐπίσκοποι ἢ κληρικοὶ, ἀλλοτρίους εἶναι τοὺς ἐπισκόπους τῆς ἐπισκοπῆς, καὶ τοὺς κληρικοὺς τοῦ κλήρου, ἐι δὲ λαϊκοὶ εἶεν, ἀναθεματίζεσθαι.—Concil. Ephes. Actio VI.

† Williams's Diary; Alterations in the Book of Common Prayer.

‡ It is curious to consider how those great masters of the Latin tongue who used to sup with Mæcenas and Pollio would have been perplexed by "Tibi Cherubim et Seraphim incessabili voce proclamant, Sanctus, Sanctus, Sanctus, Dominus Deus Sabaoth;" or by "Ideo cum angelis et archangelis, cum thronis et dominationibus."

Patrick was entrusted with the duty of expanding and ornamenting them. In one respect at least, the choice seems to have been unexceptionable: for, if we judge by the way in which Patrick paraphrased the most sublime Hebrew poetry, we shall probably be of opinion that, whether he was or was not qualified to make the collects better, no man that ever lived was more competent to make them longer.*

The Convocation of the Province of Canterbury summoned. Temper of the Clergy.

It mattered little, however, whether the recommendations of the Commission were good or bad. They were all doomed before they were known. The writs summoning the Convocation of the Province of Canterbury had been issued; and the clergy were everywhere in a state of violent excitement. They had just taken the oaths, and were smarting from the earnest reproofs of nonjurors, from the insolent taunts of Whigs, and often undoubtedly from the stings of remorse. The announcement that a Convocation was to sit for the purpose of deliberating on a plan of comprehension roused all the strongest passions of the priest who had just complied with the law, and was ill satisfied or half satisfied with himself for complying. He had an opportunity of contributing to defeat a favourite scheme of that government which had exacted from him, under severe penalties, a submission not easily to be reconciled to his conscience or his pride. He had an opportunity of signalising his zeal for that Church whose characteristic doctrines he had been accused of deserting for lucre. She was now, he conceived, threatened by a danger as great as that of the preceding year. The Latitudinarians of 1689 were not less eager to humble and to ruin her than the Jesuits of 1688 had been. The Toleration Act had done for the Dissenters quite as much as was compatible with her dignity and security; and nothing more ought to be conceded, not the hem of one of her vestments, not an epithet from the beginning to the end of her Liturgy. All the reproaches which had been thrown on the ecclesiastical commission of James were transferred to the ecclesiastical commission of William. The two commissions indeed had nothing but the name in common. But the name was associated with illegality and oppression, with the violation of dwellings and the confiscation of freeholds, and was therefore assiduously sounded with no small effect by the tongues of the spiteful in the ears of the ignorant.

The clergy ill-affected towards the King.

The King too, it was said, was not sound. He conformed indeed to the established worship; but his was a local and occasional conformity. For some ceremonies to which High Churchmen were attached he had a distaste which he was at no pains to conceal. One of his first acts had been to give orders that in his private chapel the service should be said instead of being sung; and this arrangement, though warranted by the rubric, caused much murmuring.† It was known that he was so profane as to sneer at a practice which had been sanctioned by high ecclesiastical authority, the practice of touching for the scrofula. This ceremony had come down almost unaltered from the darkest of the dark ages to the time of Newton and Locke. The Stuarts frequently dispensed the healing influences in the Banqueting House. The days on which this miracle was to be wrought were fixed at sittings of the Privy Council, and were solemnly notified by the clergy in all the parish churches of the realm.* When the appointed time came, several divines in full canonicals stood round the canopy of state. The surgeon of the royal household introduced the sick. A passage from the sixteenth chapter of the Gospel of Saint Mark was read. When the words, "They shall lay their hands on the sick, and they shall recover," had been pronounced, there was a pause, and one of the sick was brought up to the King. His Majesty stroked the ulcers and swellings, and hung round the patient's neck a white riband to which was fastened a gold coin. The other sufferers were then led up in succession; and, as each was touched, the chaplain repeated the incantation, "They shall lay their hands on the sick, and they shall recover." Then came the epistle, prayers, antiphonies, and a benediction. The service may still be found in the prayer books of the reign of Anne. Indeed it was not till some time after the accession of George the First that the University of Oxford ceased to reprint the Office of Healing together with the Liturgy. Theologians of eminent learning, ability, and virtue gave the sanction of their authority to this mummery;† and, what is stranger still, medical men of high note believed, or affected to believe, in the balsamic virtues of the royal hand. We must suppose that every surgeon who attended Charles the Second was a man of high repute for skill; and more than one of the surgeons who attended Charles the Second has left us a solemn profession of faith in the King's miraculous power. One of them is not ashamed to tell us that the gift was communicated by the unction administered at the coronation; that the cures were so numerous and sometimes so rapid that they could not be attributed to any natural cause; that the failures were to be ascribed to want of faith on the part of the patients; that Charles once handled a scrofulous Quaker and made him a healthy man and a sound Churchman in a moment; that, if those who had been healed lost or sold the piece of gold which had been hung round their necks, the ulcers broke forth again, and could be removed only by a second touch and a second talisman. We cannot wonder that, when men of science gravely repeated such nonsense, the vulgar should have believed it. Still less can we wonder that wretches tortured by a disease over which natural remedies had no power should have eagerly drunk in tales of preternatural cures: for nothing is so credulous as misery. The crowds which repaired to the palace on the days of healing were immense. Charles the Second, in the course of his reign, touched near a hundred thousand persons. The number seems to have increased or diminished as the King's popularity rose or fell. During that Tory reaction which followed the dissolution of the Oxford Parliament, the press to get near him was terrific. In 1682, he performed the rite eight thousand five hundred times. In 1684, the throng was such that six or seven of the sick were trampled to death. James, in one of his progresses, touched eight hundred persons in the choir of the Cathedral of Chester. The expense of the ceremony was little less than ten thousand pounds a year, and would have been much greater but for the vigilance of the royal surgeons, whose business it was to examine the applicants, and to distinguish those who came for the cure from those who came for the gold.[*]

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* I will give two specimens of Patrick's workmanship. "He maketh me," says David, "to lie down in green pastures: he leadeth me beside the still waters." Patrick's version is as follows: "For as a good shepherd leads his sheep in the violent heat to shady places, where they may lie down and feed (not in parched, but) in fresh and green pastures, and in the evening leads them (not to muddy and troubled waters, but) to pure and quiet streams; so hath he already made a fair and plentiful provision for me, which I enjoy in peace without any disturbance."

In the Song of Solomon is an exquisitely beautiful verse. "I charge you, O daughters of Jerusalem, if ye find my beloved, that ye tell him that I am sick of love." Patrick's version runs thus: "So I turned myself to those of my neighbours and familiar acquaintance who were awakened by my cries to come and see what the matter was; and conjured them, as they would answer it to God, that, if they met with my beloved, they would let him know—What shall I say?—What shall I desire you to tell him but that I do not enjoy myself now that I want his company, nor can be well till I recover his love again?"

† William's dislike of the Cathedral service is sarcastically noticed by Leslie in the Rehearsal, No. 7. See also a Letter from a Member of the House of Commons to his Friend in the Country, 1689, and Bisset's Modern Fanatic, 1710.

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* See the Order in Council of Jan. 9, 1683.

† See Collier's Desertion discussed, 1689. Thomas Carte, who was a disciple, and, at one time, an assistant of Collier, inserted, so late as the year 1747, in a bulky History of England, an exquisitely absurd note, in which he assured the world that, to his certain knowledge, the Pretender had cured the scrofula, and very gravely inferred that the healing virtue was transmitted by inheritance, and was quite independent of any unction. See Carte's History of England, vol. i. page 291.

William had too much sense to be duped, and too much honesty to bear a part in what he knew to be an imposture. "It is a silly superstition," he exclaimed, when he heard that, at the close of Lent, his palace was besieged by a crowd of the sick: "Give the poor creatures some money, and send them away."[†] On one single occasion he was importuned into laying his hand on a patient. "God give you better health," he said, "and more sense." The parents of scrofulous children cried out against his cruelty: bigots lifted up their hands and eyes in horror at his impiety: Jacobites sarcastically praised him for not presuming to arrogate to himself a power which belonged only to legitimate sovereigns; and even some Whigs thought that he acted unwisely in treating with such marked contempt a superstition which had a strong hold on the vulgar mind: but William was not to be moved, and was accordingly set down by many High Churchmen as either an infidel or a puritan.[‡]

The clergy exasperated against the Dissenters by the proceedings of the Scotch Presbyterians.

The chief cause, however, which at this time made even the most moderate plan of comprehension hateful to the priesthood still remains to be mentioned. What Burnet had foreseen and foretold had come to pass. There was throughout the clerical profession a strong disposition to retaliate on the Presbyterians of England the wrongs of the Episcopalians of Scotland. It could not be denied that even the highest churchmen had, in the summer of 1688, generally declared themselves willing to give up many things for the sake of union. But it was said, and not without plausibility, that what was passing on the other side of the Border proved union on any reasonable terms to be impossible. With what face, it was asked, can those who will make no concessions to us where we are weak, blame us for refusing to make any concession to them where we are strong? We cannot judge correctly of the principles and feelings of a sect from the professions which it makes in a time of feebleness and suffering. If we would know what the Puritan spirit really is, we must observe the Puritan when he is dominant. He was dominant here in the last generation; and his little finger was thicker than the loins of the prelates. He drove hundreds of quiet students from their cloisters, and thousands of respectable divines from their parsonages, for the crime of refusing to sign his Covenant. No tenderness was shown to learning, to genius, or to sanctity. Such men as Hall and Sanderson, Chillingworth and Hammond, were not only plundered, but flung into prisons, and exposed to all the rudeness of brutal gaolers. It was made a crime to read fine psalms and prayers bequeathed to the faithful by Ambrose and Chrysostom. At length the nation became weary of the reign of the saints. The fallen dynasty and the fallen hierarchy were restored. The Puritan was in his turn subjected to disabilities and penalties; and he immediately found out that it was barbarous to punish men for entertaining conscientious scruples about a garb, about a ceremony, about the functions of ecclesiastical officers. His piteous complaints and his arguments in favour of toleration had at length imposed on many well meaning persons. Even zealous churchmen had begun to entertain a hope that the severe discipline which he had undergone had made him candid, moderate, charitable. Had this been really so, it would doubtless have been our duty to treat his scruples with extreme tenderness. But, while we were considering what we could do to meet his wishes in England, he had obtained ascendency in Scotland; and, in an instant, he was all himself again, bigoted, insolent, and cruel. Manses had been sacked; churches shut up; prayer books burned; sacred garments torn; congregations dispersed by violence; priests hustled, pelted, pilloried, driven forth with their wives and babes, to beg or die of hunger. That these outrages were to be imputed, not to a few lawless marauders, but to the great body of the Presbyterians of Scotland, was evident from the fact that the government had not dared either to inflict punishment on the offenders or to grant relief to the sufferers. Was it not fit then that the Church of England should take warning? Was it reasonable to ask her to mutilate her apostolical polity and her beautiful ritual for the purpose of conciliating those who wanted nothing but power to rabble her as they had rabbled her sister? Already these men had obtained a boon which they ill deserved, and which they never would have granted. They worshipped God in perfect security. Their meeting houses were as effectually protected as the choirs of our cathedrals. While no episcopal minister could, without putting his life in jeopardy, officiate in Ayrshire or Renfrewshire, a hundred Presbyterian ministers preached unmolested every Sunday in Middlesex. The legislature had, with a generosity perhaps imprudent, granted toleration to the most intolerant of men; and with toleration it behoved them to be content.

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[*] See the Preface to a Treatise on Wounds, by Richard Wiseman, Sergeant Chirurgeon to His Majesty, 1676. But the fullest information on this curious subject will be found in the Charisma Basilicon, by John Browne, Chirurgeon in ordinary to His Majesty, 1684. See also The Ceremonies used in the Time of King Henry VII. for the Healing of them that be Diseased with the King's Evil, published by His Majesty's Command, 1686; Evelyn's Diary, March 28, 1684; and Bishop Cartwright's Diary, August 28, 29, and 30, 1687. It is incredible that so large a proportion of the population should have been really scrofulous. No doubt many persons who had slight and transient maladies were brought to the king; and the recovery of these persons kept up the vulgar belief in the efficacy of his touch.

[†] Paris Gazette, April 23, 1689.

[‡] See Whiston's Life of himself. Poor Whiston, who believed in everything but the Trinity, tells us gravely that the single person whom William touched was cured, notwithstanding His Majesty's want of faith. See also the Athenian Mercury of January 16, 1691.

Constitution of the Convocation.

Thus several causes conspired to inflame the parochial clergy against the scheme of comprehension. Their temper was such that, if the plan framed in the Jerusalem Chamber had been directly submitted to them, it would have been rejected by a majority of twenty to one. But in the Convocation their weight bore no proportion to their number. The Convocation has, happily for our country, been so long utterly insignificant that, till a recent period, none but curious students cared to inquire how it was constituted; and even now many persons, not generally ill-informed, imagine it to be a council representing the Church of England. In truth the Convocation so often mentioned in our ecclesiastical history is merely the synod of the Province of Canterbury, and never had a right to speak in the name of the whole clerical body. The Province of York has also its Convocation: but, till the eighteenth century was far advanced, the Province of York was generally so poor, so rude, and so thinly peopled, that, in political importance, it could hardly be considered as more than a tenth part of the kingdom. The sense of the Southern clergy was therefore popularly considered as the sense of the whole profession. When the formal concurrence of the Northern clergy was required, it seems to have been given as a matter of course. Indeed the canons passed by the Convocation of Canterbury in 1604 were ratified by James the First, and were ordered to be strictly observed in every part of the kingdom, two years before the Convocation of York went through the form of approving them. Since these ecclesiastical councils became mere names, a great change has taken place in the relative position of the two Archbishoprics. In all the elements of power, the region beyond Trent is now at least a third part of England. When in our own time the representative system was adjusted to the altered state of the country, almost all the small boroughs which it was necessary to disfranchise were in the south. Two thirds of the new members given to great provincial towns were given to the north. If therefore any English government should suffer the Convocations, as now constituted, to meet for the despatch of business, two independent synods would be legislating at the same time for one Church. It is by no means impossible that one assembly might adopt canons which the other might reject, that one assembly might condemn as heretical propositions which the other might hold to be orthodox.* In the seventeenth century no such danger was apprehended. So little indeed was the Convocation of York then considered, that the two Houses of Parliament had, in their address to William, spoken only of one Convocation, which they called the Convocation of the Clergy of the Kingdom.

The body which they thus not very accurately designated is divided into two Houses. The Upper House is composed of the Bishops of the Province of Canterbury. The Lower House consisted, in 1689, of a hundred and forty-four members. Twenty-two Deans and fifty-four Archdeacons sate there in virtue of their offices. Twenty-four divines sate as proctors for twenty-four chapters. Only forty-four proctors were elected by the eight thousand parish priests of the twenty-two dioceses. These forty-four proctors however, were almost all of one mind. The elections had in former times been conducted in the most quiet and decorous manner. But on this occasion the canvassing was eager: the contests were sharp. Clarendon, who had refused to take the oaths, and his brother Rochester, the leader of the party which in the House of Lords had opposed the Comprehension Bill, had gone to Oxford, the headquarters of that party, for the purpose of animating and organising the opposition.† The representatives of the parochial clergy must have been men whose chief distinction was their zeal: for in the whole list can be found not a single illustrious name, and very few names which are now known even to persons well read in ecclesiastical history.‡ The official members of the Lower House, among whom were many distinguished scholars and preachers, seem to have been not very unequally divided.

Election of members of Convocation.

During the summer of 1689 several high spiritual dignities became vacant, and were bestowed on divines who were sitting in the Jerusalem Chamber. It has already been mentioned that Thomas, Bishop of Worcester, died just before the day fixed for taking the oaths. Lake, Bishop of Chichester, lived just long enough to refuse them, and with his last breath declared that he would maintain even at the stake the doctrine of indefeasible hereditary right. The see of Chichester was filled by Patrick, and that of Worcester by Stillingfleet; and the deanery of Saint Paul's which Stillingfleet quitted, was given to Tillotson. That Tillotson was not raised to the episcopal bench excited some surprise. But in truth it was because the government held his services in the highest estimation that he was suffered to remain a little longer a simple presbyter. The most important office in the Convocation was that of Prolocutor of the Lower House: the Prolocutor was to be chosen by the members; and it was hoped at Court that they would choose Tillotson. It had in fact been already determined

Ecclesiastical preferments bestowed.

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* In several recent publications the apprehension that differences might arise between the Convocation of York and the Convocation of Canterbury has been contemptuously pronounced chimerical. But it is not easy to understand why two independent Convocations should be less likely to differ than two Houses of the same Convocation; and it is matter of notoriety that, in the reigns of William the Third and Anne, the two Houses of the Convocation of Canterbury scarcely ever agreed.

† Birch's Life of Tillotson; Life of Prideaux. From Clarendon's Diary, it appears that he and Rochester were at Oxford on the 23d of September.

‡ See the Roll in the Historical Account of the present Convocation, appended to the second edition of Vox Cleri, 1690. The most considerable name that I perceive in the list of proctors chosen by the parochial clergy is that of Dr John Mill, the editor of the Greek Testament.

that he should be the next Archbishop of Canterbury. When he went to kiss hands for his new deanery, he warmly thanked the King. "Your Majesty has now set me at ease for the remainder of my life." "No such thing, Doctor, I assure you," said William. He then plainly intimated that, whenever Sancroft should cease to fill the highest ecclesiastical station, Tillotson would succeed to it. Tillotson stood aghast: for his nature was quiet and unambitious: he was beginning to feel the infirmities of old age: he cared little for rank or money: the worldly advantages which he most valued were an honest fame and the general good will of mankind: those advantages he already possessed; and he could not but be aware that, if he became primate, he should incur the bitterest hatred of a powerful party, and should become a mark for obloquy, from which his gentle and sensitive nature shrank as from the rack or the wheel. William was earnest and resolute. "It is necessary," he said, "for my service; and I must lay on your conscience the responsibility of refusing me your help." Here the conversation ended. It was, indeed, not necessary that the point should be immediately decided; for several months were still to elapse before the Archbishopric would be vacant.

Tillotson bemoaned himself with unfeigned anxiety and sorrow to Lady Russell, whom, of all human beings, he most honoured and trusted.[*] He hoped, he said, that he was not inclined to shrink from the service of the Church; but he was convinced that his present line of service was that in which he could be most useful. If he should be forced to accept so high and so invidious a post as the primacy, he should soon sink under the load of duties and anxieties too heavy for his strength. His spirits, and with his spirits his abilities, would fail him. He gently complained of Burnet, who loved and admired him with a truly generous heartiness, and who had laboured to persuade both the King and Queen that there was in England only one man fit for the highest ecclesiastical dignity. "The Bishop of Salisbury," said Tillotson, "is one of the best and worst friends that I know."

Compton discontented.

Nothing that was not a secret to Burnet was likely to be long a secret to anybody. It soon began to be whispered about that the King had fixed on Tillotson to fill the place of Sancroft. The news caused cruel mortification to Compton, who, not unnaturally, conceived that his own claims were unrivalled. He had educated the Queen and her sister; and to the instruction which they had received from him might fairly be ascribed, at least in part, the firmness with which, in spite of the influence of their father, they had adhered to the established religion. Compton was, moreover, the only prelate who, during the late reign, had raised his voice in Parliament against the dispensing power, the only prelate who had been suspended by the High Commission, the only prelate who had signed the invitation to the Prince of Orange, the only prelate who had actually taken arms against Popery and arbitrary power, the only prelate, save one, who had voted against a Regency. Among the ecclesiastics of the Province of Canterbury who had taken the oaths, he was highest in rank. He had therefore held, during some months, a vicarious primacy: he had crowned the new Sovereigns: he had consecrated the new Bishops: he was about to preside in the Convocation. It may be added that he was the son of an Earl, and that no person of equally high birth then sate, or had ever sate since the Reformation, on the episcopal bench. That the government should put over his head a priest of his own diocese, who was the son of a Yorkshire clothier, and who was distinguished only by abilities and virtues, was provoking; and Compton, though by no means a badhearted man, was much provoked. Perhaps his vexation was increased by the reflection that he had, for the sake of those by whom he was thus slighted, done some things which had strained his conscience and sullied his reputation, that he had at one time practised the disingenuous arts of a diplomatist, and at another time given scandal to his brethren by wearing the buff coat and jackboots of a trooper. He could not accuse Tillotson of inordinate ambition. But, though Tillotson was most unwilling to accept the Archbishopric himself, he did not use his influence in favour of Compton, but earnestly recommended Stillingfleet as the man fittest to preside over the Church of England. The consequence was that, on the eve of the meeting of Convocation, the Bishop who was to be at the head of the Upper House became the personal enemy of the presbyter whom the government wished to see at the head of the Lower House. This quarrel added new difficulties to difficulties which little needed any addition.*

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[*] The letter in which Tillotson informed Lady Russell of the King's intentions is printed in Birch's book: but the date is clearly erroneous. Indeed I feel assured that parts of two distinct letters have been by some blunder joined together. In one passage Tillotson informs his correspondent that Stillingfleet is made Bishop of Worcester, and in another that Walker is made Bishop of Derry. Now Stillingfleet was consecrated Bishop of Worcester on the 13th of October 1689, and Walker was not made Bishop of Derry till June 1690.

The Convocation meets.

It was not till the twentieth of November that the Convocation met for the despatch of business. The place of meeting had, in former times, been Saint Paul's Cathedral. But Saint Paul's Cathedral was slowly rising from its ruins: and though the dome already towered high above the hundred steeples of the City, the choir had not yet been opened for public worship. The assembly therefore sate at Westminster.† A table was placed in the beautiful chapel of Henry the Seventh. Compton was in the chair. On his right and left those suffragans of Canterbury who had taken the oaths were ranged in gorgeous vestments of scarlet and miniver. Below the table was assembled the crowd of presbyters. Beveridge preached a Latin sermon, in which he warmly eulogised the existing system, and yet declared himself favourable to a moderate reform. Ecclesiastical laws were, he said, of two kinds. Some laws were fundamental and eternal: they derived their authority from God; nor could any religious community abrogate them without ceasing to form a part of the universal Church. Other laws were local and temporary. They had been framed by human wisdom, and might be altered by human wisdom. They ought not indeed to be altered without grave reasons. But surely, at that moment, such reasons were not wanting. To unite a scattered flock in one fold under one shepherd, to remove stumblingblocks from the path of the weak, to reconcile hearts long estranged, to restore spiritual discipline to its primitive vigour, to place the best and purest of Christian societies on a base broad enough to stand against all the attacks of earth and hell, these were objects which might well justify some modification, not of Catholic institutions, but of national or provincial usages.‡

The High Churchmen a majority of the Lower House of Convocation.

The Lower House, having heard this discourse, proceeded to appoint a Prolocutor. Sharp, who was probably put forward by the members favourable to a Comprehension as one of the highest churchmen among them, proposed Tillotson. Jane, who had refused to act under the Royal Commission, was proposed on the other side. After some animated discussion, Jane was elected by fifty-five votes to twenty-eight.§

The Prolocutor was formally presented to the Bishop of London, and made, according to ancient usage, a Latin oration. In this oration the

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* Birch's Life of Tillotson. The account there given of the coldness between Compton and Tillotson was taken by Birch from the MSS. of Henry Wharton, and is confirmed by many circumstances which are known from other sources of intelligence.

† Chamberlayne's State of England, 18th edition.

‡ Concio ad Synodum per Gulielmum Beveregium, 1689.

§ Luttrell's Diary; Historical Account of the Present Convocation.

Anglican Church was extolled as the most perfect of all institutions. There was a very intelligible intimation that no change whatever in her doctrine, her discipline, or her ritual was required; and the discourse concluded with a most significant sentence. Compton, when a few months before he exhibited himself in the somewhat unclerical character of a colonel of horse, had ordered the colours of his regiment to be embroidered with the well-known words "Nolumus leges Angliæ mutari;" and with these words Jane closed his peroration.*

Still the Low Churchmen did not relinquish all hope. They very wisely determined to begin by proposing to substitute lessons taken from the canonical books for the lessons taken from the Apocrypha. It should seem that this was a suggestion which, even if there had not been a single dissenter in the kingdom, might well have been received with favour. For the Church had, in her sixth Article, declared that the canonical books were, and that the Apocryphal books were not, entitled to be called Holy Scriptures, and to be regarded as the rule of faith. Even this reform, however, the High Churchmen were determined to oppose. They asked, in pamphlets which covered the counters of Paternoster Row and Little Britain, why country congregations should be deprived of the pleasure of hearing about the ball of pitch with which Daniel choked the dragon, and about the fish whose liver gave forth such a fume as sent the devil flying from Ecbatana to Egypt. And were there not chapters of the Wisdom of the Son of Sirach far more interesting and edifying than the genealogies and muster rolls which made up a large part of the Chronicles of the Jewish Kings, and of the narrative of Nehemiah? No grave divine, however, would have liked to maintain, in Henry the Seventh's Chapel, that it was impossible to find, in many hundreds of pages dictated by the Holy Spirit, fifty or sixty chapters more edifying than anything which could be extracted from the works of the most respectable uninspired moralist or historian. The leaders of the majority therefore determined to shun a debate in which they must have been reduced to a disagreeable dilemma. Their plan was, not to reject the recommendations of the Commissioners, but to prevent those recommendations from being discussed; and with this view a system of tactics was adopted which proved successful.

The law, as it had been interpreted during a long course of years, prohibited the Convocation from even deliberating on any ecclesiastical ordinance without a previous warrant from the Crown. Such a warrant, sealed with the great seal, was brought in form to Henry the Seventh's Chapel by Nottingham. He at the same time delivered a message from the King. His Majesty exhorted the assembly to consider calmly and without prejudice the recommendations of the Commission, and declared that he had nothing in view but the honour and advantage of the Protestant religion in general, and of the Church of England in particular.†

Difference between the two Houses of Convocation.

The Bishops speedily agreed on an address of thanks for the royal message, and requested the concurrence of the Lower House. Jane and his adherents raised objection after objection. First they claimed the privilege of presenting a separate address. When they were forced to waive this claim, they refused to agree to any expression which imported that the Church of England had any fellowship with any other Protestant community. Amendments and reasons were sent backward and forward. Conferences were held at which Burnet on one side and Jane on the other were the chief speakers. At last, with great difficulty, a compromise was made; and an address, cold and ungracious compared with that which the Bishops had framed, was presented to the King in the Banqueting House. He dissembled his vexation, returned a kind answer, and intimated a hope that the assembly would now at length proceed to consider the great question of Comprehension.*

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* Kennet's History, iii. 552.

† Historical Account of the Present Convocation, 1689.

The Lower House of Convocation proves unmanageable.

Such however was not the intention of the leaders of the Lower House. As soon as they were again in Henry the Seventh's Chapel, one of them raised a debate about the nonjuring Bishops. In spite of the unfortunate scruple which those prelates entertained, they were learned and holy men. Their advice might, at this conjuncture, be of the greatest service to the Church. The Upper House was hardly an Upper House in the absence of the Primate and of many of his most respectable suffragans. Could nothing be done to remedy this evil?† Another member complained of some pamphlets which had lately appeared, and in which the Convocation was not treated with proper deference. The assembly took fire. Was it not monstrous that this heretical and schismatical trash should be cried by the hawkers about the streets, and should be exposed to sale in the booths of Westminster Hall, within a hundred yards of the Prolocutor's chair? The work of mutilating the Liturgy and of turning cathedrals into conventicles might surely be postponed till the Synod had taken measures to protect its own freedom and dignity. It was then debated how the printing of such scandalous books should be prevented. Some were for indictments, some for ecclesiastical censures.‡ In such deliberations as these week after week passed away. Not a single proposition tending to a Comprehension had been even discussed. Christmas was approaching. At Christmas there was to be a recess. The Bishops were desirous that, during the recess, a committee should sit to prepare business. The Lower House refused to consent.§ That House, it was now evident, was fully determined not even to enter on the consideration of any part of the plan which had been framed by the Royal Commissioners. The proctors of the dioceses were in a worse humour than when they first came up to Westminster. Many of them had probably never before passed a week in the capital, and had not been aware how great the difference was between a town divine and a country divine. The sight of the luxuries and comforts enjoyed by the popular preachers of the city raised, not unnaturally, some sore feeling in a Lincolnshire or Caernarvonshire vicar who was accustomed to live as hardly as a small farmer. The very circumstance that the London clergy were generally for a Comprehension made the representatives of the rural clergy obstinate on the other side.‖ The prelates were, as a body, sincerely desirous that some concession might be made to the nonconformists. But the prelates were utterly unable to curb the mutinous democracy. They were few in number. Some of them were objects of extreme dislike to the parochial clergy. The President had not the full authority of a primate; nor was he sorry to see those who had, as he conceived, used him ill, thwarted and mortified. It was necessary to yield. The Convocation was prorogued for six weeks. When those six weeks had expired, it was prorogued again; and many years elapsed before it was permitted to transact business.

The Convocation prorogued.

So ended, and for ever, the hope that the Church of England might be induced to make some concession to the scruples of the nonconformists.

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* Historical Account of the Present Convocation; Burnet, ii. 58; Kennet's History of the reign of William and Mary.

† Historical Account of the Present Convocation; Kennet's History.

‡ Ibid.

§ Historical Account of the Present Convocation.

‖ That there was such a jealousy as I have described is admitted in the pamphlet entitled Vox Cleri. "Some country ministers, now of the Convocation, do now see in what great ease and plenty the City ministers live, who have their readers and lecturers, and frequent supplies, and sometimes tarry in the vestry till prayers be ended, and have

A learned and respectable minority of the clerical order relinquished that hope with deep regret. Yet in a very short time even Burnet and Tillotson found reason to believe that their defeat was really an escape, and that victory would have been a disaster. A reform, such as, in the days of Elizabeth, would have united the great body of English Protestants, would, in the days of William, have alienated more hearts than it would have conciliated. The schism which the oaths had produced was, as yet, insignificant. Innovations such as those proposed by the Royal Commissioners would have given it a terrible importance. As yet a layman, though he might think the proceedings of the Convention unjustifiable, and though he might applaud the virtue of the nonjuring clergy, still continued to sit under the accustomed pulpit, and to kneel at the accustomed altar. But if, just at this conjuncture, while his mind was irritated by what he thought the wrong done to his favourite divines, and while he was perhaps doubting whether he ought not to follow them, his ears and eyes had been shocked by changes in the worship to which he was fondly attached, if the compositions of the doctors of the Jerusalem Chamber had taken the place of the old collects, if he had seen clergymen without surplices carrying the chalice and the paten up and down the aisle to seated communicants, the tie which bound him to the Established Church would have been dissolved. He would have repaired to some nonjuring assembly, where the service which he loved was performed without mutilation. The new sect, which as yet consisted almost exclusively of priests, would soon have been swelled by numerous and large congregations; and in those congregations would have been found a much greater proportion of the opulent, of the highly descended, and of the highly educated, than any other body of dissenters could show. The Episcopal schismatics, thus reinforced, would probably have been as formidable to the new King and his successors as ever the Puritan schismatics had been to the princes of the House of Stuart. It is an indisputable and a most instructive fact, that we are, in a great measure, indebted for the civil and religious liberty which we enjoy to the pertinacity with which the High Church party, in the Convocation of 1689, refused even to deliberate on any plan of Comprehension.*

CHAPTER XV.

The Parliament meets. Retirement of Halifax.

WHILE the Convocation was wrangling on one side of Old Palace Yard, the Parliament was wrangling even more fiercely on the other. The Houses, which had separated on the twentieth of August, had met again on the nineteenth of October. On the day of meeting an important change struck every eye. Halifax was no longer on the woolsack. He had reason to expect that the persecution, from which he had narrowly escaped in the summer, would be renewed. The

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great dignities in the Church, besides their rich parishes in the City." The author of this tract, once widely celebrated, was Thomas Long, proctor for the clergy of the diocese of Exeter. In another pamphlet, published at this time, the rural clergymen are said to have seen with an evil eye their London brethren refreshing themselves with sack after preaching. Several satirical allusions to the fable of the Town Mouse and the Country Mouse will be found in the pamphlets of that winter.

* Burnet, ii. 33, 34. The best narratives of what passed in this Convocation are the Historical Account appended to the second edition of Vox Cleri, and the passage in Kennet's History to which I have already referred the reader. The former narrative is by a very high churchman, the latter by a very low churchman. Those who are desirous of obtaining fuller information must consult the contemporary pamphlets. Among them are Vox Populi; Vox Laici; Vox Regis et Regni; the Healing Attempt; the Letter to a Friend, by Dean Prideaux; the Letter from a Minister in the Country to a Member of

events which had taken place during the recess, and specially the disasters of the campaign in Ireland, had furnished his enemies with fresh means of annoyance. His administration had not been successful; and, though his failure was partly to be ascribed to causes against which no human wisdom could have contended, it was also partly to be ascribed to the peculiarities of his temper and of his intellect. It was certain that a large party in the Commons would attempt to remove him; and he could no longer depend on the protection of his master. It was natural that a prince who was emphatically a man of action should become weary of a minister who was a man of speculation. Charles, who went to Council as he went to the play, solely to be amused, was delighted with an adviser who had a hundred pleasant and ingenious things to say on both sides of every question. But William had no taste for disquisitions and disputations, however lively and subtle, which occupied much time and led to no conclusion. It was reported, and it is not improbable, that on one occasion he could not refrain from expressing in sharp terms at the council board his impatience at what seemed to him a morbid habit of indecision.* Halifax, mortified by his mischances in public life, dejected by domestic calamities, disturbed by apprehensions of an impeachment, and no longer supported by royal favour, became sick of public life, and began to pine for the silence and solitude of his seat in Nottinghamshire, an old Cistercian Abbey buried deep among woods. Early in October it was known that he would no longer preside in the Upper House. It was at the same time whispered as a great secret that he meant to retire altogether from business, and that he retained the Privy Seal only till a successor should be named. Chief Baron Atkyns was appointed Speaker of the Lords.†

Supplies voted.

On some important points there appeared to be no difference of opinion in the legislature. The Commons unanimously resolved that they would stand by the King in the work of reconquering Ireland, and that they would enable him to prosecute with vigour the war against France.‡ With equal unanimity they voted an extraordinary supply of two millions.§ It was determined that the greater part of this sum should be levied by an assessment on real property. The rest was to be raised partly by a poll tax, and partly by new duties on tea, coffee, and chocolate. It was proposed that a hundred thousand pounds should be exacted from the Jews; and this proposition was at first favourably received by the House: but difficulties arose. The Jews presented a petition in which they declared that they could not afford to pay such a sum, and that they would rather leave the kingdom than stay there to be ruined. Enlightened politicians could not but perceive that special taxation, laid on a small class which happens to be rich, unpopular, and defenceless, is really confiscation, and must ultimately impoverish rather than enrich the State. After some discussion, the Jew tax was abandoned.‖

The Bill of Rights, which, in the last session, had, after causing much altercation between the Houses, been suffered to drop, was again introduced,

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the Convocation; the Answer to the Merry Answer to Vox Cleri; the Remarks from the Country upon two Letters relating to the Convocation; the Vindication of the Letters in Answer to Vox Cleri; the Answer to the Country Minister's Letter. All these tracts appeared late in 1689 or early in 1690.

* "Halifax a eu une reprimande sévère publiquement dans le conseil par le Prince d'Orange pour avoir trop balancé."—Avaux to De Croissy, Dublin, June $\frac{16}{26}$, 1689. "His mercurial wit," says Burnet, ii. 4, "was not well suited with the King's phlegm."

† Clarendon's Diary, Oct. 10, 1689; Lords' Journals, Oct. 19, 1689.

‡ Commons' Journals, Oct. 24, 1689.

§ Commons' Journals, Nov. 2, 1689.

‖ Commons' Journals, Nov. 7, 19, Dec. 30, 1689. The rule of the House then was that no petition could be received against the imposition of a tax. This rule was, after a very hard fight, rescinded in 1842. The petition of the Jews was not received, and is not mentioned in the Journals. But something may be learned about it from Luttrell's Diary and from Grey's Debates, Nov. 19, 1689.

and was speedily passed. The peers no longer insisted that any person should be designated by name as successor to the crown, if Mary, Anne, and William should all die without posterity. During eleven years nothing more was heard of the claims of the House of Brunswick.

The Bill of Rights passed.

The Bill of Rights contained some provisions which deserve special mention. The Convention had resolved that it was contrary to the interests of the kingdom to be governed by a Papist, but had prescribed no test which could ascertain whether a prince was or was not a Papist. The defect was now supplied. It was enacted that every English Sovereign should, in full Parliament, and at the coronation, repeat and subscribe the Declaration against Transubstantiation.

It was also enacted that no person who should marry a Papist should be capable of reigning in England, and that, if the Sovereign should marry a Papist, the subject should be absolved from allegiance. Burnet boasts that this part of the Bill of Rights was his work. He had little reason to boast: for a more wretched specimen of legislative workmanship will not easily be found. In the first place no test is prescribed. Whether the consort of a Sovereign has taken the oath of supremacy, has signed the declaration against transubstantiation, has communicated according to the ritual of the Church of England, are very simple issues of fact. But whether the consort of a Sovereign is or is not a Papist is a question about which people may argue for ever. What is a Papist? The word is not a word of definite signification either in law or in theology. It is merely a popular nickname, and means very different things in different mouths. Is every person a Papist who is willing to concede to the Bishop of Rome a primacy among Christian prelates? If so, James the First, Charles the First, Laud, Heylyn, were Papists.* Or is the appellation to be confined to persons who hold the ultramontane doctrines touching the authority of the Holy See? If so, neither Bossuet nor Pascal was a Papist.

What again is the legal effect of the words which absolve the subject from his allegiance? Is it meant that a person arraigned for high treason may tender evidence to prove that the Sovereign has married a Papist? Would Thistlewood, for example, have been entitled to an acquittal, if he could have proved that King George the Fourth had married Mrs Fitzherbert, and that Mrs Fitzherbert was a Papist? It is not easy to believe that any tribunal would have gone into such a question. Yet to what purpose is it to enact that, in a certain case, the subject shall be absolved from his allegiance, if the tribunal before which he is tried for a violation of his allegiance is not to go into the question whether that case has arisen?

The question of the dispensing power was treated in a very different manner, was fully considered, and was finally settled in the only way in which it could be settled. The Declaration of Right had gone no further than to pronounce that the dispensing power, as of late exercised, was illegal. That a certain dispensing power belonged to the Crown was a proposition sanctioned by authorities and precedents of which even Whig lawyers could not speak without respect: but as to the precise extent of this power hardly any two jurists were agreed; and every attempt to frame a definition had failed. At length by the Bill of Rights the anomalous prerogative which had caused so many fierce disputes was absolutely and for ever taken away.*

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* James, in the very treatise in which he tried to prove the Pope to be Antichrist, says: "For myself, if that were yet the question, I would with all my heart give my consent that the Bishop of Rome should have the first seat." There is a remarkable letter on this subject written by James to Charles and Buckingham, when they were in Spain. Heylyn, speaking of Laud's negotiation with Rome, says: "So that upon the point the Pope was to content himself among us in England with a priority instead of a superiority over other Bishops, and with a primacy instead of a supremacy in these parts of Christendom, which I conceive no man of learning and sobriety would have grudged to grant him."

Inquiry into naval abuses.

In the House of Commons there was, as might have been expected, a series of sharp debates on the misfortunes of the autumn. The negligence or corruption of the Navy Board, the frauds of the contractors, the rapacity of the captains of the King's ships, the losses of the London merchants, were themes for many keen speeches. There was indeed reason for anger. A severe inquiry, conducted by William in person at the Treasury, had just elicited the fact that much of the salt with which the meat furnished to the fleet had been cured had been by accident mixed with galls such as are used for the purpose of making ink. The victuallers threw the blame on the rats, and maintained that the provisions thus seasoned, though certainly disagreeable to the palate, were not injurious to health.† The Commons were in no temper to listen to such excuses. Several persons who had been concerned in cheating the government and poisoning the seamen were taken into custody by the Serjeant.‡ But no censure was passed on the chief offender, Torrington; nor does it appear that a single voice was raised against him. He had personal friends in both parties. He had many popular qualities. Even his vices were not those which excite public hatred. The people readily forgave a courageous openhanded sailor for being too fond of his bottle, his boon companions, and his mistresses, and did not sufficiently consider how great must be the perils of a country of which the safety depends on a man sunk in indolence, stupefied by wine, enervated by licentiousness, ruined by prodigality, and enslaved by sycophants and harlots.

Inquiry into the conduct of the Irish war.

The sufferings of the army in Ireland called forth strong expressions of sympathy and indignation. The Commons did justice to the firmness and wisdom with which Schomberg had conducted the most arduous of all campaigns. That he had not achieved more was attributed chiefly to the villany of the Commissariat. The pestilence itself, it was said, would have been no serious calamity if it had not been aggravated by the wickedness of man. The disease had generally spared those who had warm garments and bedding, and had swept away by thousands those who were thinly clad and who slept on the wet ground. Immense sums had been drawn out of the Treasury: yet the pay of the troops was in arrear. Hundreds of horses, tens of thousands of shoes, had been paid for by the public: yet the baggage was left behind for want of beasts to draw it; and the soldiers were marching barefoot through the mire. Seventeen hundred pounds had been charged to the government for medicines: yet the common drugs with which every apothecary in the smallest market town was provided were not to be found in the plague-stricken camp. The cry against Shales was loud. An address was carried to the throne, requesting that he might be sent for to England, and that his accounts and papers might be secured. With this request the King readily complied; but the Whig majority was not satisfied. By whom had Shales been recommended for so important a place as that of Commissary General? He had been a favourite at Whitehall in the worst times. He had been zealous for the Declaration of Indulgence. Why had this creature of James been entrusted with the business of catering for the army of William? It was proposed by some of those who were bent on driving all Tories and Trimmers from office to ask His Majesty by whose advice a man so undeserving of the royal confidence had been employed. The most moderate and judicious Whigs pointed out the indecency and impolicy of interrogating the King, and of forcing him either to accuse his ministers or to quarrel with the representatives of his people. "Advise His Majesty, if you will," said Somers, "to withdraw his confidence from the counsellors who recommended this unfortunate appointment. Such advice, given as we should probably give it, unanimously, must have great weight with him. But do not put to him a question such as no private gentleman would willingly answer. Do not force him, in defence of his own personal dignity, to protect the very men whom you wish him to discard." After a hard fight of two days, and several divisions, the address was carried by a hundred and ninety-five votes to a hundred and forty-six.* The King, as might have been foreseen, coldly refused to turn informer; and the House did not press him further.† To another address, which requested that a Commission might be sent to examine into the state of things in Ireland, William returned a very gracious answer, and desired the Commons to name the Commissioners. The Commons, not to be outdone in courtesy, excused themselves, and left it to His Majesty's wisdom to select the fittest persons.‡

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* Stat. 1 W. & M. sess. 2. c. 2.

† Treasury Minute Book, Nov. 3, 1689.

‡ Commons' Journals and Grey's Debates, Nov. 13, 14, 18, 19, 23, 28, 1689.

Reception of Walker in England.

In the midst of the angry debates on the Irish war a pleasing incident produced for a moment goodhumour and unanimity. Walker had arrived in London, and had been received there with boundless enthusiasm. His face was in every print shop. Newsletters describing his person and his demeanour were sent to every corner of the kingdom. Broadsides of prose and verse written in his praise were cried in every street. The Companies of London feasted him splendidly in their halls. The common people crowded to gaze on him wherever he moved, and almost stifled him with rough caresses. Both the Universities offered him the degree of Doctor of Divinity. Some of his admirers advised him to present himself at the palace in that military garb in which he had repeatedly headed the sallies of his fellow townsmen. But, with a better judgment than he sometimes showed, he made his appearance at Hampton Court, in the peaceful robe of his profession, was most graciously received, and was presented with an order for five thousand pounds. "And do not think, Doctor," William said, with great benignity, "that I offer you this sum as payment for your services. I assure you that I consider your claims on me as not at all diminished."§

It is true that amidst the general applause the voice of detraction made itself heard. The defenders of Londonderry were men of two nations and of two religions. During the siege, hatred of the Irishry had held together all Saxons; and hatred of Popery had held together all Protestants. But, when the danger was over, the Englishman and the Scotchman, the Episcopalian and the Presbyterian, began to wrangle about the distribution of praises and rewards. The dissenting preachers, who had zealously assisted Walker in the hour of peril, complained that, in the account which he had published of the siege, he had, though acknowledging that they had done good service, omitted to mention their names. The complaint was just, and, had it been made in a manner becoming Christians and gentlemen, would probably have produced a considerable effect on the public mind. But Walker's accusers in their resentment disregarded truth and decency, used scurrilous language, brought calumnious accusations which were triumphantly refuted, and thus threw away the advantage which they had possessed. Walker defended himself with moderation and candour. His friends fought his battle with vigour, and retaliated keenly on his assailants. At Edinburgh perhaps the public opinion might have been against him. But in London the controversy seems only to have raised his character. He was regarded as an Anglican divine of eminent merit, who, after having heroically defended his religion against an army of Irish Rapparees, was rabbled by a mob of Scotch Covenanters.*

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* Commons' Journals, and Grey's Debates, November 26 and 27, 1689.

† Commons' Journals, November 28, December 2, 1689.

‡ Commons' Journals and Grey's Debates, November 30, December 2, 1689.

§ London Gazette, September 2, 1689; Observations upon Mr Walker's account of the Siege of Londonderry, licensed October 4, 1689; Luttrell's Diary; Mr J. Mackenzie's Narrative a False Libel, a Defence of Mr G. Walker written by his Friend in his Absence, 1690.

He presented to the Commons a petition setting forth the destitute condition to which the widows and orphans of some brave men who had fallen during the siege were now reduced. The Commons instantly passed a vote of thanks to him, and resolved to present to the King an address requesting that ten thousand pounds might be distributed among the families whose sufferings had been so touchingly described. The next day it was rumoured about the benches that Walker was in the lobby. He was called in. The Speaker, with great dignity and grace, informed him that the House had made haste to comply with his request, commended him in high terms for having taken on himself to govern and defend a city betrayed by its proper governors and defenders, and charged him to tell those who had fought under him that their fidelity and valour would always be held in grateful remembrance by the Commons of England.†

Edmund Ludlow.

About the same time the course of parliamentary business was diversified by another curious and interesting episode, which, like the former, sprang out of the events of the Irish war. In the preceding spring, when every messenger from Ireland brought evil tidings, and when the authority of James was acknowledged in every part of that kingdom, except behind the ramparts of Londonderry and on the banks of Lough Erne, it was natural that Englishmen should remember with how terrible an energy the great Puritan warriors of the preceding generation had crushed the insurrection of the Celtic race. The names of Cromwell, of Ireton, and of the other chiefs of the conquering army, were in many mouths. One of those chiefs, Edmund Ludlow, was still living. At twenty-two he had served as a volunteer in the parliamentary army; at thirty he had risen to the rank of Lieutenant General. He was now old: but the vigour of his mind was unimpaired. His courage was of the truest temper; his understanding strong, but narrow. What he saw he saw clearly: but he saw not much at a glance. In an age of perfidy and levity, he had, amidst manifold temptations and dangers, adhered firmly to the principles of his youth. His enemies could not deny that his life had been consistent, and that with the same spirit with which he had stood up against the Stuarts he had stood up against the Cromwells. There was but a single blemish on his fame: but that blemish, in the opinion of the great majority of his countrymen, was one for which no merit could compensate, and which no time could efface. His name and seal ware on the death warrant of Charles the First.

After the Restoration, Ludlow found a refuge on the shores of the Lake of Geneva. He was accompanied thither by another member of the High Court of Justice, John Lisle, the husband of that Alice Lisle whose death has left a lasting stain on the memory of James the Second. But even in Switzerland the regicides were not safe. A large price was set on their heads; and a succession of Irish adventurers, inflamed by national and religious animosity, attempted to earn the bribe. Lisle fell by the hand of one of these assassins. But Ludlow escaped unhurt from all the machinations of his enemies. A small knot of vehement and determined Whigs regarded him with a veneration, which increased as years rolled away, and left him almost the only survivor, certainly the most illustrious survivor, of a mighty race of men, the conquerors in a terrible civil war, the judges of a king, the founders of a republic. More than once he had been invited by the enemies of the House of Stuart to leave his asylum, to become their captain, and to give the signal for rebellion: but he had wisely refused to take any part in the desperate enterprises which the Wildmans and Fergusons were never weary of planning.*

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* Walker's True Account, 1689; An Apology for the Failures charged on the True Account, 1689; Reflections on the Apology, 1689; A Vindication of the True Account by Walker, 1689; Mackenzie's Narrative, 1690; Mr Mackenzie's Narrative a False Libel, 1690; Dr Walker's Invisible Champion foyled by Mackenzie, 1690; Welwood's Mercurius Reformatus, Dec. 4 and 11, 1689. The Oxford editor of Burnet's History expresses his surprise at the silence which the Bishop observes about Walker. In the Burnet MS. Harl. 6584, there is an animated panegyric on Walker. Why that panegyric does not appear in the History, I am at a loss to explain.

† Commons' Journals, Nov. 18 and 19, 1689; and Grey's Debates.

The Revolution opened a new prospect to him. The right of the people to resist oppression, a right which, during many years, no man could assert without exposing himself to ecclesiastical anathemas and to civil penalties, had been solemnly recognised by the Estates of the realm, and had been proclaimed by Garter King at Arms on the very spot where the memorable scaffold had been set up forty years before. James had not, indeed, like Charles, died the death of a traitor. Yet the punishment of the son might seem to differ from the punishment of the father rather in degree than in principle. Those who had recently waged war on a tyrant, who had turned him out of his palace, who had frightened him out of his country, who had deprived him of his crown, might perhaps think that the crime of going one step further had been sufficiently expiated by thirty years of banishment. Ludlow's admirers, some of whom appear to have been in high public situations, assured him that he might safely venture over, nay, that he might expect to be sent in high command to Ireland, where his name was still cherished by his old soldiers and by their children.† He came; and early in September it was known that he was in London.‡ But it soon appeared that he and his friends had misunderstood the temper of the English people. By all, except a small extreme section of the Whig party, the act, in which he had borne a part never to be forgotten, was regarded, not merely with the disapprobation due to a great violation of law and justice, but with horror such as even the Gunpowder Plot had not excited. The absurd and almost impious service which is still read in our churches on the thirtieth of January had produced in the minds of the vulgar a strange association of ideas. The sufferings of Charles were confounded with the sufferings of the Redeemer of mankind; and every regicide was a Judas, a Caiaphas, or a Herod. It was true that, when Ludlow sate on the tribunal in Westminster Hall, he was an ardent enthusiast of twenty-eight, and that he now returned from exile a gray-headed and wrinkled man in his seventieth year. Perhaps, therefore, if he had been content to live in close retirement, and to shun places of public resort, even zealous Royalists might not have grudged the old Republican a grave in his native soil. But he had no thought of hiding himself. It was soon rumoured that one of those murderers, who had brought on England guilt, for which she annually, in sackcloth and ashes, implored God not to enter into judgment with her, was strutting about the streets of her capital and boasting that he should ere long command her armies. His lodgings, it was said, were the headquarters of the most noted enemies of monarchy and episcopacy.§ The subject was brought before the House of Commons. The Tory members called loudly for justice on the traitor. None of the Whigs ventured to say a word in his defence. One or two faintly expressed a doubt whether the fact of his return had been proved by evidence such as would warrant a parliamentary proceeding. This objection was disregarded. It was resolved, without a division, that the King should be requested to issue a proclamation for the apprehending of Ludlow. Seymour presented the address; and the King promised to do what was asked. Some days, however, elapsed before the proclamation appeared.* Ludlow had time to make his escape, and hid himself in his Alpine retreat, never again to emerge. English travellers are still taken to see his house close to the lake, and his tomb in a church among the vineyards which overlook the little town of Vevay. On the house was formerly legible an inscription purporting that to him to whom God is a father, every land is a fatherland;† and the epitaph on the tomb still attests the feelings with which the stern old Puritan to the last regarded the people of Ireland and the House of Stuart.

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* Wade's Confession, Harl. MS. 6845.

† See the Preface to the First Edition of his Memoirs, Vevay, 1698.

‡ "Colonel Ludlow, an old Oliverian, and one of King Charles the First his judges, is arrived lately in this kingdom from Switzerland."—Luttrell's Diary, September 1689.

§ Third Caveat against the Whigs, 1712.

Violence of the Whigs.

Tories and Whigs had concurred, or had affected to concur, in paying honour to Walker and in putting a brand on Ludlow. But the feud between the two parties was more bitter than ever. The King had entertained a hope that, during the recess, the animosities which had in the preceding session prevented an Act of Indemnity from passing would have been mitigated. On the day on which the Houses re-assembled, he had pressed them earnestly to put an end to the fear and discord which could never cease to exist, while great numbers held their property and their liberty, and not a few even their lives, by an uncertain tenure. His exhortation proved of no effect. October, November, December passed away; and nothing was done. An Indemnity Bill indeed had been brought in and read once: but it had ever since lain neglected on the table of the House.‡ Vindictive as had been the mood in which the Whigs had left Westminster, the mood in which they returned was more vindictive still. Smarting from old sufferings, drunk with recent prosperity, burning with implacable resentment, confident of irresistible strength, they were not less rash and headstrong than in the days of the Exclusion Bill. Sixteen hundred and eighty was come again. Again all compromise was rejected. Again the voices of the wisest and most upright friends of liberty were drowned by the clamour of hot-headed and designing agitators. Again moderation was despised as cowardice, or execrated as treachery. All the lessons taught by a cruel experience were forgotten. The very same men who had expiated, by years of humiliation, of imprisonment, of penury, of exile, the folly with which they had misused the advantage given them by the Popish plot, now misused with equal folly the advantage given them by the Revolution. The second madness would, in all probability, like the first, have ended in their proscription, dispersion, decimation, but for the magnanimity and wisdom of that great prince, who, bent on fulfilling his mission, and insensible alike to flattery and to outrage, coldly and inflexibly saved them in their own despite.

Impeachments.

It seemed that nothing but blood would satisfy them. The aspect and the temper of the House of Commons reminded men of the time of the ascendency of Oates; and that nothing might be wanting to the resemblance, Oates himself was there. As a witness, indeed, he could now render no service; but he had caught the scent of carnage, and came to gloat on the butchery in which he could no longer take an active part. His loathsome features were again daily seen, and his well known "Ah Laard, ah Laard!" was again daily heard in the lobbies and in the gallery.§ The House fell first on the renegades of the late reign. Of those renegades the Earls of Peterborough and Salisbury were the highest in rank, but were also the lowest in intellect: for Salisbury had always been an idiot; and Peterborough had long been a dotard. It was however resolved by the Commons that both had, by joining the Church of Rome, committed high treason, and that both should be impeached.* A message to that effect was sent to the Lords. Poor old Peterborough was instantly taken into custody, and was sent tottering on a crutch, and wrapped up in woollen stuffs, to the Tower. The next day Salisbury was brought to the bar of his peers. He muttered something about his youth and his foreign education, and was then sent to bear Peterborough company.† The Commons had meanwhile passed on to offenders of humbler station and better understanding. Sir Edward Hales was brought before them. He had doubtless, by holding office in defiance of the Test Act, incurred heavy penalties. But these penalties fell far short of what the revengeful spirit of the victorious party demanded; and he was committed as a traitor.‡ Then Obadiah Walker was led in. He behaved with a pusillanimity and disingenuousness which deprived him of all claim to respect or pity. He protested that he had never changed his religion, that his opinions had always been and still were those of some highly respectable divines of the Church of England, and that there were points on which he differed from the Papists. In spite of this quibbling, he was pronounced guilty of high treason, and sent to prison.§ Then Castelmaine was put to the bar, interrogated, and committed under a warrant which charged him with the capital crime of trying to reconcile the kingdom to the Church of Rome.‖

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* Commons' Journals, November 6 and 8, 1689; Grey's Debates; London Gazette, November 18.

† "Omne solum forti patria, quia patris." See Addison's Travels. It is a remarkable circumstance that Addison, though a Whig, speaks of Ludlow in language which would better have become a Tory, and sneers at the inscription as cant.

‡ Commons' Journals, Nov. 1, 7, 1689.

§ Roger North's Life of Dudley North.

Committee of Murder.

In the meantime the Lords had appointed a Committee to inquire who were answerable for the deaths of Russell, of Sidney, and of some other eminent Whigs. Of this Committee, which was popularly called the Murder Committee, the Earl of Stamford, a Whig who had been deeply concerned in the plots formed by his party against the Stuarts, was chairman.¶ The books of the Council were inspected: the clerks of the Council were examined: some facts disgraceful to the Judges, to the Solicitors of the Treasury, to the witnesses for the Crown, and to the keepers of the state prisons, were elicited: but about the packing of the juries no evidence could be obtained. The Sheriffs kept their own counsel. Sir Dudley North, in particular, underwent a most severe cross-examination with characteristic clearness of head and firmness of temper, and steadily asserted that he had never troubled himself about the political opinions of the persons whom he put on any panel, but had merely inquired whether they were substantial citizens. He was undoubtedly lying; and so some of the Whig peers told him in very plain words and in very loud tones; but, though they were morally certain of his guilt, they could find no proofs which would support a criminal charge against him. The indelible stain however remains on his memory, and is still a subject of lamentation to those who, while loathing his dishonesty and cruelty, cannot forget that he was one of the most original, profound, and accurate thinkers of his age.**

Halifax, more fortunate than Dudley North, was completely cleared, not only from legal, but also from moral guilt. He was the chief object of attack; and yet a severe examination brought nothing to light that was not to his honour. Tillotson was called as a witness. He swore that he had been the channel of communication between Halifax and Russell when

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* Commons' Journals, Oct 26, 1689.

† Lords' Journals, Oct. 26 and 27, 1689.

‡ Commons' Journals, Oct. 26, 1689.

§ Commons' Journals, Oct. 26, 1689; Wood's Athenæ Oxonienses; Dod's Church History, VIII. ii. 3.

‖ Commons' Journals, Oct. 28, 1689. The proceedings will be found in the Collection of State Trials.

¶ Lords' Journals, Nov. 2 and 6, 1689.

** Lords' Journals, Dec. 20, 1689; Life of Dudley North.

Malevolence of John Hampden.

Russell was a prisoner in the Tower. "My Lord Halifax," said the Doctor, "showed a very compassionate concern for my Lord Russell; and my Lord Russell charged me with his last thanks for my Lord Halifax's humanity and kindness." It was proved that the unfortunate Duke of Monmouth had borne similar testimony to Halifax's good nature. One hostile witness indeed was produced, John Hampden, whose mean supplications and enormous bribes had saved his neck from the halter. He was now a powerful and prosperous man: he was a leader of the dominant party in the House of Commons; and yet he was one of the most unhappy beings on the face of the earth. The recollection of the pitiable figure which he had made at the bar of the Old Bailey embittered his temper and impelled him to avenge himself without mercy on those who had directly or indirectly contributed to his humiliation. Of all the Whigs he was the most intolerant and the most obstinately hostile to all plans of amnesty. The consciousness that he had disgraced himself made him jealous of his dignity and quick to take offence. He constantly paraded his services and his sufferings, as if he hoped that this ostentatious display would hide from others the stain which nothing could hide from himself. Having during many months harangued vehemently against Halifax in the House of Commons, he now came to swear against Halifax before the Lords. The scene was curious. The witness represented himself as having saved his country, as having planned the Revolution, as having placed Their Majesties on the throne. He then gave evidence intended to show that his life had been endangered by the machinations of the Lord Privy Seal: but that evidence missed the mark at which it was aimed, and recoiled on him from whom it proceeded. Hampden was forced to acknowledge that he had sent his wife to implore the intercession of the man whom he was now persecuting. "Is it not strange," asked Halifax, "that you should have requested the good offices of one whose arts had brought your head into peril?" "Not at all," said Hampden; "to whom was I to apply except to the men who were in power? I applied to Lord Jeffreys: I applied to Father Petre; and I paid them six thousand pounds for their services." "But did Lord Halifax take any money?" "No: I cannot say that he did." "And, Mr Hampden, did not you afterwards send your wife to thank him for his kindness?" "Yes: I believe I did," answered Hampden; "but I know of no solid effects of that kindness. If there were any, I should be obliged to my Lord to tell me what they were." Disgraceful as had been the appearance which this degenerate heir of an illustrious name had made at the Old Bailey, the appearance which he made before the Committee of Murder was more disgraceful still.* It is pleasing to know that a person who had been far more cruelly wronged than he, but whose nature differed widely from his, the noble-minded Lady Russell, remonstrated against the injustice with which the extreme Whigs treated Halifax.†

The malice of John Hampden, however, was unwearied and unabashed. A few days later, in a committee of the whole House of Commons on the state of the nation, he made a bitter speech, in which he ascribed all the disasters of the year to the influence of the men who had, in the days of the Exclusion Bill, been censured by Parliaments, of the men who had attempted to mediate between James and William. The King, he said, ought to dismiss from his counsels and presence all the three noblemen who had been sent to negotiate with him at Hungerford. He went on to speak of the danger of employing men of republican principles. He doubtless alluded to the chief object of his implacable malignity. For Halifax, though from temper averse to violent changes, was well known to be in speculation a republican, and often talked, with much ingenuity and pleasantry, against hereditary monarchy. The only effect, however, of the reflection now thrown on him was to call forth a roar of derision. That a Hampden, that the grandson of the great leader of the Long Parliament, that a man who boasted of having conspired with Algernon Sidney against the royal House, should use the word republican as a term of reproach! When the storm of laughter had subsided, several members stood up to vindicate the accused statesmen. Seymour declared that, much as he disapproved of the manner in which the administration had lately been conducted, he could not concur in the vote which John Hampden had proposed. "Look where you will," he said, "to Ireland, to Scotland, to the navy, to the army, you will find abundant proofs of mismanagement. If the war is still to be conducted by the same hands, we can expect nothing but a recurrence of the same disasters. But I am not prepared to proscribe men for the best thing that they ever did in their lives, to proscribe men for attempting to avert a revolution by timely mediation." It was justly said by another speaker that Halifax and Nottingham had been sent to the Dutch camp because they possessed the confidence of the nation, because they were universally known to be hostile to the dispensing power, to the Popish religion, and to the French ascendency. It was at length resolved that the King should be requested in general terms to find out and to remove the authors of the late miscarriages.* A committee was appointed to prepare an Address. John Hampden was chairman, and drew up a representation in terms so bitter that, when it was reported to the House, his own father expressed disapprobation, and one member exclaimed: "This an address! It is a libel." After a sharp debate, the Address was recommitted, and was not again mentioned.†

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* The report is in the Lords' Journals, Dec. 20, 1689. Hampden's examination was on the 18th of November.

† This, I think, is clear from a letter of Lady Montague to Lady Russell, dated Dec. 23, 1689, three days after the Committee of Murder had reported.

Indeed, the animosity which a large part of the House had felt against Halifax was beginning to abate. It was known that, though he had not yet formally delivered up the Privy Seal, he had ceased to be a confidential adviser of the Crown. The power which he had enjoyed during the first months of the reign of William and Mary had passed to the more daring, more unscrupulous, and more practical Caermarthen, against whose influence Shrewsbury contended in vain. Personally Shrewsbury stood high in the royal favour: but he was a leader of the Whigs, and, like all leaders of parties, was frequently pushed forward against his will by those who seemed to follow him. He was himself inclined to a mild and moderate policy: but he had not sufficient firmness to withstand the clamorous importunity with which such politicians as John Howe and John Hampden demanded vengeance on their enemies. His advice had therefore, at this time, little weight with his master, who neither loved the Tories nor trusted them, but who was fully determined not to proscribe them.

Meanwhile the Whigs, conscious that they had lately sunk in the opinion both of the King and of the nation, resolved on making a bold and crafty attempt to become independent of both. A perfect account of that attempt cannot be constructed out of the scanty and widely dispersed materials which have come down to us. Yet the story as it may still be put together, is both interesting and instructive.

The Corporation Bill.

A bill for restoring the rights of those corporations which had surrendered their charters to the Crown during the last two reigns had been brought into the House of Commons, had been received with general applause by men of all parties, had been read twice, and had been referred to a select committee, of which Somers was chairman.

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* Commons' Journals, Dec. 14, 1689; Grey's Debates; Boyer's Life of William.

† Commons' Journals, Dec. 21; Grey's Debates; Oldmixon.

On the second of January Somers brought up the report. The attendance of Tories was scanty: for, as no important discussion was expected, many country gentlemen had left town, and were keeping a merry Christmas by the blazing chimneys of their manor houses. The muster of zealous Whigs was strong. As soon as the bill had been reported, Sacheverell, renowned in the stormy parliaments of the reign of Charles the Second as one of the ablest and keenest of the Exclusionists, stood up and moved to add a clause providing that every municipal functionary who had in any manner been a party to the surrendering of the franchises of a borough should be incapable for seven years of holding any office in that borough. The constitution of almost every corporate town in England had been remodelled during that hot fit of loyalty which followed the detection of the Rye House plot; and, in almost every corporate town, the voice of the Tories had been for delivering up the charter, and for trusting everything to the paternal care of the Sovereign. The effect of Sacheverell's clause, therefore, was to make some thousands of the most opulent and highly considered men in the kingdom incapable, during seven years, of bearing any part in the government of the places in which they resided, and to secure to the Whig party, during seven years, an overwhelming influence in borough elections.

The minority exclaimed against the gross injustice of passing, rapidly and by surprise, at a season when London was empty, a law of the highest importance, a law which retrospectively inflicted a severe penalty on many hundreds of respectable gentlemen, a law which would call forth the strongest passions in every town from Berwick to St Ives, a law which must have a serious effect on the composition of the House itself. Common decency required at least an adjournment. An adjournment was moved: but the motion was rejected by a hundred and twenty-seven votes to eighty-nine. The question was then put that Sacheverell's clause should stand part of the bill, and was carried by a hundred and thirty-three to sixty-eight. Sir Robert Howard immediately moved that every person who, being under Sacheverell's clause disqualified for municipal office, should presume to take any such office, should forfeit five hundred pounds, and should be for life incapable of holding any public employment whatever. The Tories did not venture to divide.* The rules of the House put it in the power of a minority to obstruct the progress of a bill; and this was assuredly one of the very rare occasions on which that power would have been with great propriety exerted. It does not appear however that the parliamentary tacticians of the seventeenth century were aware of the extent to which a small number of members can, without violating any form, retard the course of business.

It was immediately resolved that the bill, enlarged by Sacheverell's and Howard's clauses, should be engrossed. The most vehement Whigs were bent on finally passing it within forty-eight hours. The Lords, indeed, were not likely to regard it very favourably. But it should seem that some desperate men were prepared to withhold the supplies till it should pass, nay, even to tack it to the bill of supply, and thus to place the Upper House under the necessity of either consenting to a vast proscription of the Tories or refusing to the government the means of carrying on the war.† There were Whigs, however, honest enough to wish that fair play should be given to the hostile party, and prudent enough to know that an advantage obtained by violence and cunning could not be permanent. These men insisted that at least a week should be suffered to elapse before the third reading, and carried their point. Their less scrupulous associates complained bitterly that the good cause was betrayed. What new laws of war were these? Why was chivalrous courtesy to be shown to foes who thought no stratagem immoral, and who had never given quarter? And what had been done that was not in strict accordance with the law of Parliament? That law knew nothing of short notices and long notices, of thin houses and full houses. It was the business of a representative of the people to be in his place. If he chose to shoot and guzzle at his country seat when important business was under consideration at Westminster, what right had he to murmur because more upright and laborious servants of the public passed, in his absence, a bill which appeared to them necessary to the public safety? As however a postponement of a few days appeared to be inevitable, those who had intended to gain the victory by stealing a march now disclaimed that intention. They solemnly assured the King, who could not help showing some displeasure at their conduct, and who felt much more displeasure than he showed, that they had owed nothing to surprise, and that they were quite certain of a majority in the fullest house. Sacheverell is said to have declared with great warmth that he would stake his seat on the issue, and that if he found himself mistaken he would never show his face in Parliament again. Indeed, the general opinion at first was that the Whigs would win the day. But it soon became clear that the fight would be a hard one. The mails had carried out along all the high roads the tidings that, on the second of January, the Commons had agreed to a retrospective penal law against the whole Tory party, and that, on the tenth, that law would be considered for the last time. The whole kingdom was moved from Northumberland to Cornwall. A hundred knights and squires left their halls hung with mistletoe and holly, and their boards groaning with brawn and plum porridge, and rode up post to town, cursing the short days, the cold weather, the miry roads, and the villanous Whigs. The Whigs, too, brought up reinforcements, but not to the same extent; for the clauses were generally unpopular, and not without good cause. Assuredly no reasonable man of any party will deny that the Tories, in surrendering to the Crown all the municipal franchises of the realm, and, with those franchises, the power of altering the constitution of the House of Commons, committed a great fault. But in that fault the nation itself had been an accomplice. If the Mayors and Aldermen whom it was now proposed to punish had, when the tide of loyal enthusiasm ran high, sturdily refused to comply with the wish of their Sovereign, they would have been pointed at in the street as Roundhead knaves, preached at by the Rector, lampooned in ballads, and probably burned in effigy before their own doors. That a community should be hurried into errors alternately by fear of tyranny and by fear of anarchy is doubtless a great evil. But the remedy for that evil is not to punish for such errors some persons who have merely erred with the rest, and who have since repented with the rest. Nor ought it to have been forgotten that the offenders against whom Sacheverell's clause was directed had, in 1688, made large atonement for the misconduct of which they had been guilty in 1683. They had, as a class, stood up firmly against the dispensing power; and most of them had actually been turned out of their municipal offices by James for refusing to support his policy. It is not strange therefore that the attempt to inflict on all these men without exception a degrading punishment should have raised such a storm of public indignation as many Whig members of parliament were unwilling to face.

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* Commons' Journals, Jan. 2, $16\frac{89}{90}$.

† Thus, I think, must be understood some remarkable words in a letter written by William to Portland, on the day after Sacheverell's bold and unexpected move. William calculates the amount of the supplies, and then says: "S'ils n'y mettent des conditions que vous savez, c'est une bonne affaire: mais les Wigges sont si glorieux d'avoir vaincu qu'ils entreprendront tout."

As the decisive conflict drew near, and as the muster of the Tories became hourly stronger and stronger, the uneasiness of Sacheverell and of his confederates increased. They found that they could hardly hope for a complete victory. They must make some concession. They must propose to recommit the bill. They must declare themselves willing to consider whether any distinction could be made between the chief offenders and the multitudes who had been misled by evil example. But as the spirit of one party fell the spirit of the other rose. The Tories, glowing with resentment which was but too just, were resolved to listen to no terms of compromise.

The tenth of January came; and, before the late daybreak of that season, the House was crowded. More than a hundred and sixty members had come up to town within a week. From dawn till the candles had burned down to their sockets the ranks kept unbroken order; and few members left their seats except for a minute to take a crust of bread or a glass of claret. Messengers were in waiting to carry the result to Kensington, where William, though shaken by a violent cough, sate up till midnight, anxiously expecting the news, and writing to Portland, whom he had sent on an important mission to the Hague.

The only remaining account of the debate is defective and confused: but from that account it appears that the excitement was great. Sharp things were said. One young Whig member used language so hot that he was in danger of being called to the bar. Some reflections were thrown on the Speaker for allowing too much licence to his own friends. But in truth it mattered little whether he called transgressors to order or not. The House had long been quite unmanageable; and veteran members bitterly regretted the old gravity of debate and the old authority of the chair.* That Somers disapproved of the violence of the party to which he belonged may be inferred, both from the whole course of his public life, and from the very significant fact that, though he had charge of the Corporation Bill, he did not move the penal clauses, but left that ungracious office to men more impetuous and less sagacious than himself. He did not however abandon his allies in this emergency, but spoke for them, and tried to make the best of a very bad case. The House divided several times. On the first division a hundred and seventy-four voted with Sacheverell, a hundred and seventy-nine against him. Still the battle was stubbornly kept up; but the majority increased from five to ten, from ten to twelve, and from twelve to eighteen. Then at length, after a stormy sitting of fourteen hours, the Whigs yielded. It was near midnight when, to the unspeakable joy and triumph of the Tories, the clerk tore away from the parchment on which the bill had been engrossed the odious clauses of Sacheverell and Howard.†

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* "The authority of the chair, the awe and reverence to order, and the due method of debates being irrecoverably lost by the disorder and tumultuousness of the House."—Sir J. Trevor to the King, Appendix to Dalrymple's Memoirs, Part ii. Book 4.

† Commons' Journals, Jan. 10, 16$\frac{89}{90}$. I have done my best to frame an account of this contest out of very defective materials. Burnet's narrative contains more blunders than lines. He evidently trusted to his memory, and was completely deceived by it. My chief authorities are the Journals; Grey's Debates; William's Letters to Portland; the Despatches of Van Citters; a Letter concerning the Disabling Clauses, lately offered to the House of Commons, for regulating Corporations, 1690; The True Friends to Corporations vindicated, in an answer to a letter concerning the Disabling Clauses, 1690; and Some Queries concerning the Election of Members for the ensuing Parliament, 1690. To this last pamphlet is appended a list of those who voted for the Sacheverell Clause. See also Clarendon's Diary, Jan. 10, 16$\frac{89}{90}$, and the Third Part of the Caveat against the Whigs, 1712. I will quote the last sentences of William's Letter of the 10th of January. The news of the first division only had reached Kensington. "Il est à présent onze eures de nuit, et à dix eures la Chambre Basse estoit encore ensemble. Ainsi je ne vous puis escrire par cette ordinaire l'issue de l'affaire. Les previos questions les Tories l'ont emporté de cinq vois. Ainsi vous pouvez voir que la chose est bien disputée. J'ay si grand somiel, et mon toux m'incomode que je ne vous en saurez dire d'avantage. Jusques à mourir à vous."

On the same night Van Citters wrote to the States General. The debate, he said, had been very sharp. The design of the Whigs, whom he calls the Presbyterians, had been nothing less than to exclude their opponents from all offices, and to obtain for themselves the exclusive possession of power.

Debates on the Indemnity Bill.

Emboldened by this great victory, the Tories made an attempt to push forward the Indemnity Bill which had lain many weeks neglected on the table.* But the Whigs, notwithstanding their recent defeat, were still the majority of the House; and many members, who had shrunk from the unpopularity which they would have incurred by supporting the Sacheverell clause and the Howard clause, were perfectly willing to assist in retarding the general pardon. They still propounded their favourite dilemma. How, they asked, was it possible to defend this project of amnesty without condemning the Revolution? Could it be contended that crimes which had been grave enough to justify rebellion had not been grave enough to deserve punishment? And, if those crimes were of such magnitude that they could justly be visited on the Sovereign whom the Constitution had exempted from responsibility, on what principle was immunity to be granted to his advisers and tools, who were beyond all doubt responsible? One facetious member put this argument in a singular form. He contrived to place in the Speaker's chair a paper which, when examined, appeared to be a Bill of Indemnity for King James, with a sneering preamble about the mercy which had, since the Revolution, been extended to more heinous offenders, and about the indulgence due to a King, who, in oppressing his people, had only acted after the fashion of all Kings.†

On the same day on which this mock Bill of Indemnity disturbed the gravity of the Commons, it was moved that the House should go into Committee on the real Bill. The Whigs threw the motion out by a hundred and ninety-three votes to a hundred and fifty-six. They then proceeded to resolve that a bill of pains and penalties against delinquents should be forthwith brought in, and engrafted on the Bill of Indemnity.‡

Case of Sir Robert Sawyer.

A few hours later a vote passed which showed more clearly than anything that had yet taken place how little chance there was that the public mind would be speedily quieted by an amnesty. Few persons stood higher in the estimation of the Tory party than Sir Robert Sawyer. He was a man of ample fortune and aristocratical connections, of orthodox opinions and regular life, an able and experienced lawyer, a well read scholar, and, in spite of a little pomposity, a good speaker. He had been Attorney General at the time of the detection of the Rye House Plot: he had been employed for the Crown in the prosecutions which followed; and he had conducted those prosecutions with an eagerness which would, in our time, be called cruelty by all parties, but which, in his own time, and to his own party, seemed to be merely laudable zeal. His friends indeed asserted that he was conscientious even to scrupulosity in matters of life and death:§ but this is an eulogy which persons who bring the feelings of the nineteenth century to the study of the State Trials of the seventeenth century will have some difficulty in understanding. The best excuse which can be made for this part of his life is that the stain of innocent blood was common to him with almost all the eminent public men of those evil days. When we blame him for prosecuting Russell, we must not forget that Russell had prosecuted Stafford.

Great as Sawyer's offences were, he had made great atonement for them. He had stood up manfully against Popery and despotism: he had, in the very presence chamber, positively refused to draw warrants in contravention of Acts of Parliament: he had resigned his lucrative office rather than appear in Westminster Hall as the champion of the dispensing power: he had been the leading counsel for the seven Bishops; and he had, on the day of their trial, done his duty ably, honestly, and fearlessly. He was therefore a favourite with High Churchmen, and might be thought to have fairly earned his pardon from the Whigs. But the Whigs were not in a pardoning mood; and Sawyer was now called to account for his conduct in the case of Sir Thomas Armstrong.

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* Commons' Journals, Jan. 11, 16$\frac{89}{90}$.

† Luttrell's Diary, Jan. 16, 1690; Van Citters to the States General, Jan. $\frac{21}{31}$.

‡ Commons' Journals, Jan. 16, 16$\frac{89}{90}$.

§ Roger North's Life of Guildford.

If Armstrong was not belied, he was deep in the worst secrets of the Rye House Plot, and was one of those who undertook to slay the two royal brothers. When the conspiracy was discovered, he fled to the Continent and was outlawed. The magistrates of Leyden were induced by a bribe to deliver him up. He was hurried on board of an English ship, carried to London, and brought before the King's Bench. Sawyer moved the Court to award execution on the outlawry. Armstrong represented that a year had not yet elapsed since he had been outlawed, and that, by an Act passed in the reign of Edward the Sixth, an outlaw who yielded himself within the year was entitled to plead Not Guilty, and to put himself on his country. To this it was answered that Armstrong had not yielded himself, that he had been dragged to the bar a prisoner, and that he had no right to claim a privilege which was evidently meant to be given only to persons who voluntarily rendered themselves up to public justice. Jeffreys and the other judges unanimously overruled Armstrong's objection, and granted the award of execution. Then followed one of the most terrible of the many terrible scenes which, in those times, disgraced our Courts. The daughter of the unhappy man was at his side. "My Lord," she cried out, "you will not murder my father. This is murdering a man." "How now?" roared the Chief Justice. "Who is this woman? Take her, Marshal. Take her away." She was forced out, crying as she went, "God Almighty's judgments light on you!" "God Almighty's judgments," said Jeffreys, "will light on traitors. Thank God I am clamour proof." When she was gone, her father again insisted on what he conceived to be his right. "I ask," he said, "only the benefit of the law." "And, by the grace of God you shall have it," said the judge. "Mr Sheriff, see that execution be done on Friday next. There is the benefit of the law for you." On the following Friday, Armstrong was hanged, drawn, and quartered; and his head was placed over Westminster Hall.*

The insolence and cruelty of Jeffreys excite, even at the distance of so many years, an indignation which makes it difficult to be just to him. Yet a perfectly dispassionate inquirer may perhaps think it by no means clear that the award of execution was illegal. There was no precedent; and the words of the Act of Edward the Sixth may, without any straining, be construed as the Court construed them. Indeed, had the penalty been only fine and imprisonment, nobody would have seen anything reprehensible in the proceeding. But to send a man to the gallows as a traitor, without confronting him with his accusers, without hearing his defence, solely because a timidity which is perfectly compatible with innocence has impelled him to hide himself, is surely a violation, if not of any written law, yet of those great principles to which all laws ought to conform. The case was brought before the House of Commons. The orphan daughter of Armstrong came to the bar to demand vengeance; and a warm debate followed. Sawyer was fiercely attacked, and strenuously defended. The Tories declared that he appeared to them to have done only what, as counsel for the Crown, he was bound to do, and to have discharged his duty to God, to the King, and to the prisoner. If the award was legal, nobody was to blame; and, if the award was illegal, the blame lay, not with the Attorney General, but with the Judges. There would be an end of all liberty of speech at the bar, if an advocate was to be punished for making a strictly regular application to a Court, and for arguing that certain words in a statute were to be understood in a certain sense. The Whigs called Sawyer murderer, bloodhound, hangman. If the liberty of speech claimed by advocates meant the liberty of haranguing men to death, it was high time that the nation should rise up and exterminate the whole race of lawyers. "Things will never be well done," said one orator, "till some of that profession be made examples." "No crime to demand execution!" exclaimed John Hampden. "We shall be told next that it was no crime in the Jews to cry out 'Crucify him.'" A wise and just man would probably have been of opinion that this was not a case for severity. Sawyer's conduct might have been, to a certain extent, culpable; but, if an Act of Indemnity was to be passed at all, it was to be passed for the benefit of persons whose conduct had been culpable. The question was not whether he was guiltless, but whether his guilt was of so peculiarly black a dye that he ought, notwithstanding all his sacrifices and services, to be excluded by name from the mercy which was to be granted to many thousands of offenders. This question calm and impartial judges would probably have decided in his favour. It was, however, resolved that he should be excepted from the Indemnity, and expelled from the House.*

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* See the account of the proceedings in the Collection of State Trials. It has been asserted that I have committed an error here, and that Armstrong's head was placed on Temple Bar. The truth is that one of his quarters was placed on Temple Bar. His head was on Westminster Hall. See Luttrell's Diary, June 1684.

On the morrow the Bill of Indemnity, now transformed into a Bill of Pains and Penalties, was again discussed. The Whigs consented to refer it to a Committee of the whole House, but proposed to instruct the Committee to begin its labours by making out a list of the offenders who were to be proscribed. The Tories moved the previous question. The House divided; and the Whigs carried their point by a hundred and ninety votes to a hundred and seventy-three.†

The King purposes to retire to Holland.

The King watched these events with painful anxiety. He was weary of his crown. He had tried to do justice to both the contending parties; but justice would satisfy neither. The Tories hated him for protecting the Dissenters. The Whigs hated him for protecting the Tories. The amnesty seemed to be more remote than when, ten months before, he first recommended it from the throne. The last campaign in Ireland had been disastrous. It might well be that the next campaign would be more disastrous still. The malpractices, which had done more than the exhalations of the marshes of Dundalk to destroy the efficiency of the English troops, were likely to be as monstrous as ever. Every part of the administration was thoroughly disorganised; and the people were surprised and angry because a foreigner, newly come among them, imperfectly acquainted with them, and constantly thwarted by them, had not, in a year, put the whole machine of government to rights. Most of his ministers, instead of assisting him, were trying to get up addresses and impeachments against each other. Yet if he employed his own countrymen, on whose fidelity and attachment he could rely, a general cry of rage was set up by all the English factions. The knavery of the English Commissariat had destroyed an army: yet a rumour that he intended to employ an able, experienced, and trusty Commissary from Holland had excited general discontent. The King felt that he could not, while thus situated, render any service to that great cause to which his whole soul was devoted. Already the glory which he had won by conducting to a successful issue the most important enterprise of that age was becoming dim. Even his friends had begun to doubt whether he really possessed all that sagacity and energy which had a few months before extorted the unwilling admiration of his enemies. But he would endure his splendid slavery no longer. He would return to his native country. He would content himself with being the first citizen of a commonwealth to which the name of Orange was dear. As such, he might still be foremost among those who were banded together in defence of the liberties of Europe. As for the turbulent and ungrateful islanders, who detested him because he would not let them tear each other in pieces, Mary must try what she could do with them. She was born on their soil. She spoke their language. She did not dislike some parts of their Liturgy, which they fancied to be essential, and which to him seemed at best harmless. If she had little knowledge of politics and war, she had what might be more useful, feminine grace and tact, a sweet temper, a smile and a kind word for everybody. She might be able to compose the disputes which distracted the State and the Church. Holland, under his government, and England, under hers, might act cordially together against the common enemy.

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* Commons' Journals, Jan. 20, 16$\frac{89}{90}$; Grey's Debates, Jan. 18 and 20.

† Commons' Journals, Jan. 21, 16$\frac{89}{90}$. On the same day William wrote thus from Kensington to Portland: "C'est aujourd'hui le grand jour à l'éguard du Bill of Indemnité. Selon tout ce que je puis aprendre, il y aura beaucoup de chaleur, et rien déterminer; et de la manière que la chose est entourré, il n'y a point d'aparence que cette affaire viene à aucune conclusion. Et ainsi il se pouroit que la cession fust fort courte; n'ayant plus d'argent à espérer; et les esprits s'aigrissent l'un contre l'autre de plus en plus." Three days later Van Citters informed the States General that the excitement about the Bill of Indemnity was extreme.

He is induced to change his intention.

He secretly ordered preparations to be made for his voyage. Having done this, he called together a few of his chief counsellors, and told them his purpose. A squadron, he said, was ready to convey him to his country. He had done with them. He hoped that the Queen would be more successful. The ministers were thunderstruck. For once all quarrels were suspended. The Tory Caermarthen on one side, the Whig Shrewsbury on the other, expostulated and implored with a pathetic vehemence rare in the conferences of statesmen. Many tears were shed. At length the King was induced to give up, at least for the present, his design of abdicating the government. But he announced another design which he was fully determined not to give up. Since he was still to remain at the head of the English administration, he would go himself to Ireland. He would try whether the whole royal authority, strenuously exerted on the spot where the fate of the empire was to be decided, would suffice to prevent peculation and to maintain discipline.*

The Whigs oppose his going to Ireland.

That he had seriously meditated a retreat to Holland long continued to be a secret, not only to the multitude, but even to the Queen.† That he had resolved to take the command of his army in Ireland was soon rumoured all over London. It was known that his camp furniture was making, and that Sir Christopher Wren was busied in constructing a house of wood which was to travel about, packed in two waggons, and to be set up wherever His Majesty might fix his quarters.‡ The Whigs raised a violent outcry against the whole scheme. Not knowing, or affecting not to know, that it had been formed by William and by William alone, and that none of his ministers had dared to advise him to encounter the Irish swords and the Irish atmosphere, the whole party confidently affirmed that he had been misled by some traitor in the cabinet, by some Tory who hated the Revolution and all that had sprung from the Revolution. Would any true friend have advised His Majesty, infirm in health as he was, to expose himself, not only to the dangers of war, but to the malignity of a climate which had recently been fatal to thousands of men much stronger than himself? In private the King sneered bitterly at this anxiety for his safety. It was merely, in his judgment, the anxiety which a hard master feels lest his slave should become unfit for their drudgery. The Whigs, he wrote to Portland, were afraid to lose their tool before they had done their work. "As to their friendship," he added, "you know what it is worth." His resolution, he told his friend, was unalterably fixed. Everything was at stake; and go he must, even though the Parliament should present an address imploring him to stay.*

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* Burnet, ii. 39; MS. Memoir written by the first Lord Lonsdale among the Mackintosh Papers.

† Burnet, ii. 40.

‡ Luttrell's Diary, January and February.

He prorogues the Parliament.

He soon learned that such an address would be immediately moved in both Houses and supported by the whole strength of the Whig party. This intelligence satisfied him that it was time to take a decisive step. He would not discard the Whigs: but he would give them a lesson of which they stood much in need. He would break the chain in which they imagined that they had him fast. He would not let them have the exclusive possession of power. He would not let them persecute the vanquished party. In their despite, he would grant an amnesty to his people. In their despite, he would take the command of his army in Ireland. He arranged his plan with characteristic prudence, firmness, and secrecy. A single Englishman it was necessary to trust; for William was not sufficiently master of our language to address the Houses from the throne in his own words; and, on very important occasions, his practice was to write his speech in French, and to employ a translator. It is certain that to one person, and to one only, the King confided the momentous resolution which he had taken; and it can hardly be doubted that this person was Caermarthen.

On the twenty-seventh of January, Black Rod knocked at the door of the Commons. The Speaker and the members repaired to the House of Lords. The King was on the throne. He gave his assent to the Supply Bill, thanked the Houses for it, announced his intention of going to Ireland, and prorogued the Parliament. None could doubt that a dissolution would speedily follow. As the concluding words, "I have thought it convenient now to put an end to this session," were uttered, the Tories, both above and below the bar, broke forth into a shout of joy. The King meanwhile surveyed his audience from the throne with that bright eagle eye which nothing escaped. He might be pardoned if he felt some little vindictive pleasure in annoying those who had cruelly annoyed him. "I saw," he wrote to Portland the next day, "faces an ell long. I saw some of those men change colour twenty times while I was speaking."†

Joy of the Tories.

A few hours after the prorogation, a hundred and fifty Tory members of Parliament had a parting dinner together at the Apollo Tavern in Fleet Street, before they set out for their counties. They were in better temper with William than they had been since his father-in-law had been turned out of Whitehall. They had scarcely recovered from the joyful surprise with which they had heard it announced from the throne that the session was at an end. The recollection of their danger and the sense of their deliverance were still fresh. They talked of repairing to Court in a body to testify their gratitude: but they were induced to forego their intention; and not without cause: for a great crowd of squires, after a revel, at which doubtless neither October nor claret had been spared, might have caused some inconvenience in the presence chamber. Sir John Lowther, who in wealth and influence was inferior to no country gentleman of that age, was deputed to carry the thanks of the assembly to the palace. He spoke, he told the King, the sense of a great body of honest gentlemen. They begged His Majesty to be assured that they would in their counties do their best to serve him; and they cordially wished him a safe voyage to Ireland, a complete victory, a speedy return, and a long and happy reign. During the following week, many, who had never shown their faces in the circle at Saint James's since the Revolution, went to kiss the King's hand. So warmly indeed did those who had hitherto been regarded as half Jacobites express their approbation of the policy of the government that the thoroughgoing Jacobites were much disgusted, and complained bitterly of the strange blindness which seemed to have come on the sons of the Church of England.*

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* William to Portand, Jan. $\frac{10}{20}$, 1690. "Les Wiges ont peur de me perdre trop tost, avant qu'ils n'ayent fait avec moy ce qu'ils veulent: car, pour leur amitié, vous savez ce qu'il y a à compter làdessus en ce pays icy."

Jan. $\frac{14}{24}$. "Me violà le plus embarassé du monde, ne sachant quel parti prendre, estant toujours persuadé que, sans que j'aille en Irlande, l'on n'y faira rien qui vaille. Pour avoir du conseil en cette affaire, je n'en ay point à attendre, personne n'ausant dire ses sentimens. Et l'on commence déjà à dire ouvertement que ce sont des traitres qui m'ont conseillé de prendre cette résolution."

Jan. $\frac{21}{31}$. "Je n'ay encore rien dit,"—he means to the Parliament,—"de mon voyage pour l'Irlande. Et je ne suis point encore déterminé si j'en parlerez: mais je crains que nonobstant j'aurez une adresse pour n'y point aller; ce qui m'embarassera beaucoup, puis que c'est une nécessité absolue que j'y aille."

† William to Portland, $\frac{\text{Jan. 28,}}{\text{Feb. 7,}}$ 1690; Van Citters to the States General, same date; Evelyn's Diary; Lords' Journals, Jan. 27. I will quote William's own words. "Vous vairez mon harangue imprimée: ainsi je ne vous en direz rien. Et pour les raisons qui m'y ont obligé, je les reserverez à vous les dire jusques à vostre retour. Il semble que les Toris en sont bien aise, mais point les Wiggs. Ils estoient tous fort surpris quand je leur parlois, n'ayant communiqué mon dessin qu'à une seule personne. Je vis des visages long comme un aune, changé de couleur vingt fois pendant que je parlois. Tous ces particularités jusques à vostre heureux retour."

All the acts of William, at this time, indicated his determination to restrain, steadily, though gently, the violence of the Whigs, and to conciliate, if possible, the goodwill of the Tories. Several persons whom the Commons had thrown into prison for treason, were set at liberty on bail.† The prelates who held that their allegiance was still due to James were treated with a tenderness rare in the history of revolutions. Within a week after the prorogation, the first of February came, the day on which those ecclesiastics who refused to take the oaths were to be finally deprived. Several of the suspended clergy, after holding out till the last moment, swore just in time to save themselves from beggary. But the Primate and five of his suffragans were still inflexible. They consequently forfeited their bishoprics; but Sancroft was informed that the King had not yet relinquished the hope of being able to make some arrangement which might avert the necessity of appointing successors, and that the nonjuring prelates might continue for the present to reside in their palaces. Their receivers were appointed receivers for the Crown, and continued to collect the revenues of the vacant sees.‡ Similar indulgence was shown to some divines of lower rank. Sherlock, in particular, continued, after his deprivation, to live unmolested in his official mansion close to the Temple Church.

Dissolution and general election.

And now appeared a proclamation dissolving the Parliament. The writs for a general election went out; and soon every part of the kingdom was in a ferment. Van Citters, who had resided in England during many eventful years, declared that he had never seen London more violently agitated.§ The excitement was kept up by compositions of all sorts, from sermons with sixteen heads down to jingling street ballads. Lists of divisions were, for the first time in our history, printed and dispersed for the information of constituent bodies. Two of these lists may still be seen in old libraries. One of the two, circulated by the Whigs, contained the names of those Tories who had voted against declaring the throne vacant. The other, circulated by the Tories, contained the names of those Whigs who had supported the Sacheverell clause.

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* Evelyn's Diary; Clarendon's Diary, Feb. 9, 1690; Van Citters to the States General, $\frac{\text{Jan } 31}{\text{Feb. } 10}$; Lonsdale MS. quoted by Dalrymple.

† Narcissus Luttrell's Diary.

‡ Clarendon's Diary, Feb. 11, 1690.

§ Van Citters to the States General, Feb. $\frac{14}{24}$, 1690; Evelyn's Diary.

It soon became clear that public feeling had undergone a great change during the year which had elapsed since the Convention had met; and it is impossible to deny that this change was, at least in part, the natural consequence and the just punishment of the intemperate and vindictive conduct of the Whigs. Of the city of London they thought themselves sure. The Livery had, in the preceding year, returned four zealous Whigs without a contest. But all the four had voted for the Sacheverell clause; and by that clause many of the merchant princes of Lombard Street and Cornhill, men powerful in the twelve great companies, men whom the goldsmiths followed humbly, hat in hand, up and down the arcades of the Royal Exchange, would have been turned with all indignity out of the Court of Aldermen and out of the Common Council. The struggle was for life or death. No exertions, no artifices, were spared. William wrote to Portland that the Whigs of the City, in their despair, stuck at nothing, and that, as they went on, they would soon stand as much in need of an Act of Indemnity as the Tories. Four Tories, however, were returned, and that by so decisive a majority that the Tory who stood lowest polled four hundred votes more than the Whig who stood highest.* The Sheriffs, desiring to defer as long as possible the triumph of their enemies, granted a scrutiny. But, though the majority was diminished, the result was not affected.† At Westminster, two opponents of the Sacheverell clause were elected without a contest.‡ But nothing indicated more strongly the disgust excited by the proceedings of the late House of Commons than what passed in the University of Cambridge. Newton retired to his quiet observatory over the gate of Trinity College. Two Tories were returned by an overwhelming majority. At the head of the poll was Sawyer, who had, but a few days before, been excepted from the Indemnity Bill and expelled from the House of Commons. The records of the University contain curious proofs that the unwise severity with which he had been treated had raised an enthusiastic feeling in his favour. Newton voted for Sawyer; and this remarkable fact justifies us in believing that the great philosopher, in whose genius and virtue the Whig party justly glories, had seen the headstrong and revengeful conduct of that party with concern and disapprobation.§

It was soon plain that the Tories would have a majority in the new House of Commons.‖ All the leading Whigs, however, obtained seats with one exception. John Hampden was excluded, and was regretted only by the most intolerant and unreasonable members of his party.¶

Changes in the executive departments.

The King meanwhile was making, in almost every department of the executive government, a change corresponding to the change which the general election was making in the composition of the legislature. Still, however, he did not think of forming what is now called a ministry. He still reserved to himself, more especially the direction of foreign affairs, and he superintended with minute attention all the preparations for the approaching campaign in Ireland. In his confidential letters he complained that he had to perform, with little or no assistance, the task of organising the disorganised military establishments of the kingdom. The work, he said, was heavy; but it must be done; for everything depended on it.* In general, the government was still a government by independent departments; and in almost every department Whigs and Tories were still mingled, though not exactly in the old proportions. The Whig element had decidedly predominated in 1689. The Tory element predominated, though not very decidedly, in 1690.

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* William to Portland, $\frac{\text{Feb. 28,}}{\text{March 10,}}$ 1690; Van Citters to the States General, March $\frac{4}{14}$, Narcissus Luttrell's Diary.

† Van Citters, March $\frac{11}{21}$, 1690; Narcissus Luttrell's Diary.

‡ Van Citters to the States General, March $\frac{11}{21}$, 1690.

§ The votes were for Sawyer 165, for Finch 141, for Bennet, whom I suppose to have been a Whig, 87. At the University every voter delivers his vote in writing. One of the votes given on this occasion is in the following words, "Henricus Jenkes, ex amore justitiæ, eligit virum consultissimum Robertum Sawyer."

‖ Van Citters to the States General, March $\frac{18}{28}$, 1690.

¶ It is amusing to see how absurdly foreign pamphleteers, ignorant of the real state of things in England, exaggerated the importance of John Hampden, whose name they could not spell. In a French Dialogue between William and the Ghost of Monmouth, William says, "Entre ces membres de la Chambre Basse étoit un certain homme hardy, opiniâtre, et zélé à l'excès pour sa créançe; on l'appelle Embden, égalament dangereux

Halifax had laid down the Privy Seal. It was offered to Chesterfield, a Tory who had voted in the Convention for a Regency. But Chesterfield refused to quit his country house and gardens in Derbyshire for the Court and the Council Chamber; and the Privy Seal was put into Commission.† Caermarthen was now the chief adviser of the Crown on all matters relating to the internal administration and to the management of the two Houses of Parliament. The white staff, and the immense power which accompanied the white staff, William was still determined never to entrust to any subject. Caermarthen therefore continued to be Lord President: but he took possession of a suite of apartments in Saint James's Palace which was considered as peculiarly belonging to the Prime Minister.‡ He had, during the preceding year, pleaded ill health as an excuse for seldom appearing at the Council Board; and the plea was not without foundation: for his digestive organs had some morbid peculiarities which puzzled the whole College of Physicians: his complexion was livid: his frame was meagre; and his face, handsome and intellectual as it was, had a haggard look which indicated the restlessness of pain as well as the restlessness of ambition.§ As soon, however, as he was once more minister, he applied himself strenuously to business, and toiled, every day, and all day long, with an energy which amazed everybody who saw his ghastly countenance and tottering gait.

Caermarthen chief minister.

Though he could not obtain for himself the office of Lord Treasurer, his

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par son esprit et par son crédit. . . . . Je ne trouvay point de chemin plus court pour me délivrer de cette traverse que de casser le parlement, en convoquer un autre, et empescher que cet homme, qui me faisoit tant d'ombrages, ne fust nommé pour un des deputez au nouvel parlement." "Ainsi," says the Ghost, "cette cassation de parlement qui a fait tant de bruit, et a produit tant de raisonnemens et de spéculations, n'estoit que pour exclure Embden. Mais s'il estoit si adroit et si zélé, comment as-tu pu trouver le moyen de le faire exclure du nombre des deputez?" To this sensible question the King replies, not very explicitly, "Il m'a fallu faire d'étranges manœuvres pour en venir à bout."—L'Ombre de Monmouth, 1690.

* "A présent tout dépendra d'un bon succès en Irlande; et à quoy il faut que je m'aplique entièrement pour régler le mieux que je puis toutte chose. . . . . . Je vous asseure que je n'ay pas peu sur les bras, estant aussi mal assisté que je suis."—William to Portland, $\frac{\text{Jan. 28,}}{\text{Feb. 7,}}$ 1690.

† Van Citters, Feb. $\frac{14}{24}$, $16\frac{89}{90}$; Memoir of the Earl of Chesterfield, by himself; Halifax to Chesterfield, Feb. 6; Chesterfield to Halifax, Feb. 8. The editor of the letters of the second Earl of Chesterfield, not allowing for the change of style, has misplaced this correspondence by a year.

‡ Van Citters to the States General, Feb. $\frac{1}{11}$, 1690.

§ A strange peculiarity of his constitution is mentioned in an account of him which was published a few months after his death. See the volume entitled "Lives and Characters of the most Illustrious Persons, British and Foreign, who died in the year 1712. So early as the days of Charles the Second, the leanness and ghastliness of Caermarthen were among the favourite topics of Whig satirists. In a ballad entitled the Chequer Inn, are these lines:

"He is as stiff as any stake,
And leaner, Dick, than any rake:
Envy is not so pale;
And though by selling of us all,
He has wrought himself into Whitehall,
He looks like bird of gaol."

influence at the Treasury was great. Monmouth, the First Commissioner, and Delamere, the Chancellor of the Exchequer, two of the most violent Whigs in England, quitted their seats. On this, as on many other occasions, it appeared that they had nothing but their Whiggism in common. The volatile Monmouth, sensible that he had none of the qualities of a financier, seems to have taken no personal offence at being removed from a place which he never ought to have occupied. He thankfully accepted a pension, which his profuse habits made necessary to him, and still continued to attend councils, to frequent the Court, and to discharge the duties of a Lord of the Bedchamber.* He also tried to make himself useful in military business, which he understood, if not well, yet better than most of his brother nobles; and he professed, during a few months, a great regard for Caermarthen. Delamere was in a very different mood. It was in vain that his services were overpaid with honours and riches. He was created Earl of Warrington. He obtained a grant of all the lands that could be discovered belonging to Jesuits in five or six counties. A demand made by him on account of expenses incurred at the time of the Revolution was allowed; and he carried with him into retirement as the reward of his patriotic exertions a large sum which the State could ill spare. But his anger was not to be so appeased; and to the end of his life he continued to complain bitterly of the ingratitude with which he and his party had been treated.†

Sir John Lowther.

Sir John Lowther became First Lord of the Treasury, and was the person on whom Caermarthen chiefly relied for the conduct of the ostensible business of the House of Commons. Lowther was a man of ancient descent, ample estate, and great parliamentary interest. Though not an old man, he was an old senator: for he had, before he was of age, succeeded his father as knight of the shire for Westmoreland. In truth the representation of Westmoreland was almost as much one of the hereditaments of the Lowther family as Lowther Hall. Sir John's abilities were respectable: his manners, though sarcastically noticed in contemporary lampoons as too formal, were eminently courteous; his personal courage he was but too ready to prove: his morals were irreproachable: his time was divided between respectable labours and respectable pleasures: his chief business was to attend the House of Commons and to preside on the Bench of Justice: his favourite amusements were reading and gardening. In opinions he was a very moderate Tory. He was attached to hereditary monarchy and to the Established Church: but he had concurred in the Revolution: he had no misgivings touching the title of William and Mary: he had sworn allegiance to them without any mental reservation; and he appears to have strictly kept his oath. Between him and Caermarthen there was a close connection. They had acted together cordially in the Northern insurrection; and they agreed in their political views, as nearly as a very cunning statesman and a very honest country gentleman could be expected to agree.* By Caermarthen's influence Lowther was now raised to one of the most important places in the kingdom. Unfortunately it was a place requiring qualities very different from those which suffice to make a valuable county member and chairman of quarter sessions. The tongue of the new First Lord of the Treasury was not sufficiently ready, nor was his temper sufficiently callous for his post. He had neither adroitness to parry, nor fortitude to endure, the gibes and reproaches to which, in his new character of courtier and placeman, he was exposed. There was also something to be done which he was too scrupulous to do; something which had never been done by Wolsey or Burleigh; something which has never been done by any English statesman of our generation; but which, from the time of Charles the Second to the time of George the Third, was one of the most important parts of the business of a minister.

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* Monmouth's pension and the good understanding between him and the court are mentioned in a letter from a Jacobite agent in England, which is in the Archives of the French War Office. The date is April $\frac{8}{18}$, 1690.

† The grants of land obtained by Delamere are mentioned by Narcissus Luttrell. It appears from the Treasury Letter Book of 1690 that Delamere continued to dun the government for money after his retirement. As to his general character it would not be safe to trust the representations of his enemies. But his own writings, and the admissions of the divine who preached his funeral sermon, show that his temper was not the most gentle. Clarendon remarks (Dec. 17, 1688) that a little thing sufficed to put Lord Delamere into a passion. In the poem entitled the King of Hearts, Delamere is described as—

"A restless malecontent even when preferred."

His countenance furnished a subject for satire:

"His boding looks a mind distracted show;
And envy sits engraved upon his brow."

Rise and progress of parliamentary corruption in England.

The history of the rise, progress, and decline of parliamentary corruption in England still remains to be written. No subject has called forth a greater quantity of eloquent vituperation and stinging sarcasm. Three generations of serious and of sportive writers wept and laughed over the venality of the senate. That venality was denounced on the hustings, anathematised from the pulpit, and burlesqued on the stage; was attacked by Pope in brilliant verse, and by Bolingbroke in stately prose, by Swift with savage hatred, and by Gay with festive malice. The voices of Tories and Whigs, of Johnson and Akenside, of Smollett and Fielding, contributed to swell the cry. But none of those who railed or of those who jested took the trouble to verify the phænomena, or to trace them to the real causes.

Sometimes the evil was imputed to the depravity of a particular minister: but, when he had been driven from power, and when those who had most loudly accused him governed in his stead, it was found that the change of men had produced no change of system. Sometimes the evil was imputed to the degeneracy of the national character. Luxury and cupidity, it was said, had produced in our country the same effect which they had produced of old in the Roman republic. The modern Englishman was to the Englishman of the sixteenth century what Verres and Curio were to Dentatus and Fabricius. Those who held this language were as ignorant and shallow as people generally are who extol the past at the expense of the present. A man of sense would have perceived that, if the English of the time of George the Second had really been more sordid and dishonest than their forefathers, the deterioration would not have shown itself in one place alone. The progress of judicial venality and of official venality would have kept pace with the progress of parliamentary venality. But nothing is more certain than that, while the legislature was becoming more and more venal, the courts of law and the public offices were becoming purer and purer. The representatives of the people were undoubtedly more mercenary in the days of Hardwicke and Pelham than in the days of the Tudors. But the Chancellors of the Tudors took plate, jewels, and purses of broad pieces, from suitors without scruple or shame; and Hardwicke would have committed for contempt any suitor who had dared to bring him a present. The Treasurers of the Tudors raised princely fortunes by the sale of places, titles, and pardons; and Pelham would have ordered his servants to turn out of his house any man who had offered him money for a peerage or a commissionership of customs. It is evident, therefore, that the prevalence of corruption in the Parliament cannot be ascribed to a general depravation of morals. The taint was local: we must look for some local cause; and such a cause will without difficulty be found.

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* My notion of Lowther's character has been chiefly formed from two papers written by himself, one of which has been printed, though I believe not published. A copy of the other is among the Mackintosh MSS. Something I have taken from contemporary satires. That Lowther was too ready to expose his life in private encounters is sufficiently proved by the fact that, when he was First Lord of the Treasury, he accepted a challenge from a custom house officer whom he had dismissed. There was a duel; and Lowther was severely wounded. This event is mentioned in Luttrell's Diary, April 1691.

Under our ancient sovereigns the House of Commons rarely interfered with the executive administration. The Speaker was charged not to let the members meddle with matters of State. If any gentleman was very troublesome, he was cited before the Privy Council, interrogated, reprimanded, and sent to meditate on his undutiful conduct in the Tower. The Commons did their best to protect themselves by keeping their deliberations secret, by excluding strangers, by making it a crime to repeat out of doors what had passed within doors. But these precautions were of small avail. In so large an assembly there were always talebearers, ready to carry the evil report of their brethren to the palace. To oppose the Court was therefore a service of serious danger. In those days, of course, there was little or no buying of votes. For an honest man was not to be bought; and it was much cheaper to intimidate or to coerce a knave than to buy him.

For a very different reason there has been no direct buying of votes within the memory of the present generation. The House of Commons is now supreme in the State, but is accountable to the nation. Even those members who are not chosen by large constituent bodies are kept in awe by public opinion. Everything is printed: everything is discussed: every material word uttered in debate is read by a million of people on the morrow. Within a few hours after an important division, the lists of the majority and the minority are scanned and analysed in every town from Plymouth to Inverness. If a name be found where it ought not to be, the apostate is certain to be reminded in sharp language of the promises which he has broken, and of the professions which he has belied. At present, therefore, the best way in which a government can secure the support of a majority of the representative body is by gaining the confidence of the nation.

But between the time when our Parliaments ceased to be controlled by royal prerogative and the time when they began to be constantly and effectually controlled by public opinion there was a long interval. After the Restoration, no government ventured to return to those methods by which, before the civil war, the freedom of deliberation had been restrained. A member could no longer be called to account for his harangues or his votes. He might obstruct the passing of bills of supply: he might arraign the whole foreign policy of the country: he might lay on the tables articles of impeachment against all the chief ministers; and he ran not the smallest risk of being treated as Morrice had been treated by Elizabeth, or Eliot by Charles the First. The senator now stood in no awe of the Court. Nevertheless all the defences behind which the feeble Parliaments of the sixteenth century had entrenched themselves against the attacks of prerogative were not only still kept up, but were extended and strengthened. No politician seems to have been aware that these defences were no longer needed for their original purpose, and had begun to serve a purpose very different. The rules which had been originally designed to secure faithful representatives against the displeasure of the Sovereign, now operated to secure unfaithful representatives against the displeasure of the people, and proved much more effectual for the latter end than they had ever been for the former. It was natural, it was inevitable, that, in a legislative body emancipated from the restraints of the sixteenth century, and not yet subjected to the restraints of the nineteenth century, in a legislative body which feared neither the King nor the public, there should be corruption.

The plague spot began to be visible and palpable in the days of the Cabal. Clifford, the boldest and fiercest of the wicked Five, had the merit of discovering that a noisy patriot, whom it was no longer possible to send to prison, might be turned into a courtier by a goldsmith's note. Clifford's example was followed by his successors. It soon became a proverb that a Parliament resembled a pump. Often, the wits said, when a pump appears to be dry, if a very small quantity of water is poured in, a great quantity of water gushes out: and so, when a Parliament appears to be niggardly, ten thousand pounds judiciously given in bribes will often produce a million in supplies. The evil was not diminished, nay, it was aggravated, by that Revolution which freed our country from so many other evils. The House of Commons was now more powerful than ever as against the Crown, and yet was not more strictly responsible than formerly to the nation. The government had a new motive for buying the members; and the members had no new motive for refusing to sell themselves. William, indeed, had an aversion to bribery; he resolved to abstain from it; and, during the first year of his reign, he kept his resolution. Unhappily the events of that year did not encourage him to persevere in his good intentions. As soon as Caermarthen was placed at the head of the internal administration of the realm, a complete change took place. He was in truth no novice in the art of purchasing votes. He had, sixteen years before, succeeded Clifford at the Treasury, had inherited Clifford's tactics, had improved upon them, and had employed them to an extent which would have amazed the inventor. From the day on which Caermarthen was called a second time to the chief direction of affairs, parliamentary corruption continued to be practised, with scarcely any intermission, by a long succession of statesmen, till the close of the American war. Neither of the great English parties can justly charge the other with any peculiar guilt on this account. The Tories were the first who introduced the system and the last who clung to it: but it attained its greatest vigour in the time of Whig ascendency. The extent to which parliamentary support was bartered for money cannot be with any precision ascertained. But it seems probable that the number of hirelings was greatly exaggerated by vulgar report, and was never large, though often sufficient to turn the scale on important divisions. An unprincipled minister eagerly accepted the services of these mercenaries. An honest minister reluctantly submitted, for the sake of the commonwealth, to what he considered as a shameful and odious extortion. But during many years every minister, whatever his personal character might be, consented, willingly or unwillingly, to manage the Parliament in the only way in which the Parliament could then be managed. It at length became as notorious that there was a market for votes at the Treasury as that there was a market for cattle in Smithfield. Numerous demagogues out of power declaimed against this vile traffic: but every one of those demagogues, as soon as he was in power, found himself driven by a kind of fatality to engage in that traffic, or at least to connive at it. Now and then perhaps a man who had romantic notions of public virtue refused to be himself the paymaster of the corrupt crew, and averted his eyes while his less scrupulous colleagues did that which he knew to be indispensable, and yet felt to be degrading. But the instances of this prudery were rare indeed. The doctrine generally received, even among upright and honourable politicians, was that it was shameful to receive bribes, but that it was necessary to distribute them. It is a remarkable fact that the evil reached the greatest height during the administration of Henry Pelham, a statesman of good intentions, of spotless morals in private life, and of exemplary disinterestedness. It is not difficult to guess by what arguments he and other well meaning men, who, like him, followed the fashion of their age, quieted their consciences. No casuist, however severe, has denied that it may be a duty to give what it is a crime to take. It was infamous in Jeffreys to demand money for the lives of the unhappy prisoners whom he tried at Dorchester and Taunton. But it was not infamous, nay, it was laudable, in the kinsmen and friends of a prisoner to contribute of their substance in order to make up a purse for Jeffreys. The Sallee rover, who threatened to bastinado a Christian captive to death unless a ransom was forthcoming, was an odious ruffian. But to ransom a Christian captive from a Sallee rover was, not merely an innocent, but a highly meritorious act. It is improper in such cases to use the word corruption. Those who receive the filthy lucre are corrupt already. He who bribes them does not make them wicked: he finds them so; and he merely prevents their evil propensities from producing evil effects. And might not the same plea be urged in defence of a minister who, when no other expedient would avail, paid greedy and lowminded members of parliament not to ruin their country?

It was by some such reasoning as this that the scruples of William were overcome. Honest Burnet, with the uncourtly courage which distinguished him, ventured to remonstrate with the King. "Nobody," William answered, "hates bribery more than I. But I have to do with a set of men who must be managed in this vile way or not at all. I must strain a point; or the country is lost."*

Sir John Trevor.

It was necessary for the Lord President to have in the House of Commons an agent for the purchase of members; and Lowther was both too awkward and too scrupulous to be such an agent. But a man in whom craft and profligacy were united in a high degree was without difficulty found. This was the Master of the Rolls, Sir John Trevor, who had been Speaker in the single Parliament held by James. High as Trevor had risen in the world, there were people who could still remember him a strange looking clerk in the Inner Temple. Indeed, nobody who had ever seen him was likely to forget him. For his grotesque features and his hideous squint were far beyond the reach of caricature. His parts, which were quick and vigorous, had enabled him early to master the science of chicane. Gambling and betting were his amusements; and out of these amusements he contrived to extract much business in the way of his profession. For his opinion on a question arising out of a wager or a game at chance had as much authority as a judgment of any court in Westminster Hall. He soon rose to be one of the boon companions whom Jeffreys hugged in fits of maudlin friendship over the bottle at night, and cursed and reviled in court on the morrow. Under such a teacher, Trevor rapidly became a proficient in that peculiar kind of rhetoric which had enlivened the trials of Baxter and of Alice Lisle. Report indeed spoke of some scolding matches between the Chancellor and his friend, in which the disciple had been not less voluble and scurrilous than the master. These contests, however, did not take place till the younger adventurer had attained riches and dignities such that he no longer stood in need of the patronage which had raised him.† Among High Churchmen Trevor, in spite of his notorious want of principle, had at this time a certain popularity, which he seems to have owed chiefly to their conviction that, however insincere he might be in general, his hatred of the dissenters was genuine and hearty. There was little doubt that, in a House of Commons in which the Tories had a majority, he might easily, with the support of the Court, be chosen Speaker. He was impatient to be again in his old post, which he well knew how to make one of the most lucrative in the kingdom; and he willingly undertook the secret and shameful office for which Lowther was altogether unqualified.

Richard Hampden was appointed Chancellor of the Exchequer. This appointment was probably intended as a mark of royal gratitude for the moderation of his conduct, and for the attempts which he had made to curb the violence of his Whig friends, and especially of his son.

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* Burnet, ii. 76.

† Roger North's Life of Guildford.

Godolphin retires.

Godolphin voluntarily left the Treasury: why, we are not informed. We can scarcely doubt that the dissolution and the result of the general election must have given him pleasure. For his political opinions leaned towards Toryism; and he had, in the late reign, done some things which, though not very heinous, stood in need of an indemnity. It is probable that he did not think it compatible with his personal dignity to sit at the Board below Lowther, who was in rank his inferior.*

Changes at the Admiralty.

A new Commission of Admiralty was issued. At the head of the naval administration was placed Thomas Herbert, Earl of Pembroke, a high born and high bred man, who had ranked among the Tories, who had voted for a Regency, and who had married the daughter of Sawyer. That Pembroke's Toryism, however, was not of a narrow and illiberal kind is sufficiently proved by the fact that, immediately after the Revolution, the Essay on the Human Understanding was dedicated to him by John Locke, in token of gratitude for kind offices done in evil times.†

Nothing was omitted which could reconcile Torrington to this change. For, though he had been found an incapable administrator, he still stood so high in general estimation as a seaman that the government was unwilling to lose his services. He was assured that no slight was intended to him. He could not serve his country at once on the ocean and at Westminster; and it had been thought less difficult to supply his place in his office than on the deck of his flag ship. He was at first very angry, and actually laid down his commission: but some concessions were made to his pride: a pension of three thousand pounds a year and a grant of ten thousand acres of crown land in the Peterborough level were irresistible baits to his cupidity; and, in an evil hour for England, he consented to remain at the head of the naval force on which the safety of her coasts depended.‡

Changes in the Commissions of Lieutenancy.

While these changes were making in the offices round Whitehall, the Commissions of Lieutenancy all over the kingdom were revised. The Tories had, during twelve months, been complaining that their share in the government of the districts in which they lived bore no proportion to their number, to their wealth, and to the consideration which they enjoyed in society. They now regained with great delight their former position in their shires. The Whigs raised a cry that the King was foully betrayed, and that he had been induced by evil counsellors to put the sword into the hands of men who, as soon as a favourable opportunity offered, would turn the edge against himself. In a dialogue which was believed to have been written by the newly-created Earl of Warrington, and which had a wide circulation at the time, but has long been forgotten, the Lord Lieutenant of a county was introduced expressing his apprehensions that the majority of his deputies were traitors at heart.§ But nowhere was the excitement produced by the new distribution of power so great as in the capital. By a Commission of Lieutenancy which had been issued immediately after the Revolution, the trainbands of London had been put under the command of stanch Whigs. Those powerful and opulent citizens whose names were omitted alleged that the list was filled with elders of Puritan congregations, with Shaftesbury's brisk boys, with Rye House plotters, and that it was scarcely possible to find, mingled with that multitude of fanatics and levellers, a single man sincerely attached to monarchy and to the Church. A new Commission now appeared framed by Caermarthen and Nottingham. They had taken counsel with Compton, the Bishop of the diocese: and Compton was not a very discreet adviser. He had originally been a High Churchman and a Tory. The severity with which he had been treated in the late reign had transformed him into a Latitudinarian and a rebel; and he had now, from jealousy of Tillotson, turned High Churchman and Tory again. The changes which were made by his recommendation raised a storm in the City. The Whigs complained that they were ungratefully proscribed by a government which owed its existence to them; that some of the best friends of King William had been dismissed with contumely to make room for some of his worst enemies, for men who were as unworthy of trust as any Irish Rapparee, for men who had delivered up to a tyrant the charter and the immemorial privileges of London, for men who had made themselves notorious by the cruelty with which they had enforced the penal laws against Protestant dissenters, nay, for men who had sate on those juries which had found Russell and Cornish guilty.[*] The discontent was so great that it seemed, during a short time, likely to cause pecuniary embarrassment to the State. The supplies voted by the late Parliament came in slowly. The wants of the public service were pressing. In such circumstances it was to the citizens of the capital that the government always looked for help; and the government of William had hitherto looked especially to those citizens who professed Whig opinions. Things were now changed. A few eminent Whigs, in their first anger, sullenly refused to advance money. Nay, one or two unexpectedly withdrew considerable sums from the Exchequer.[†] The financial difficulties might have been serious, had not some wealthy Tories, who, if Sacheverell's clause had become law, would have been excluded from all municipal honours, offered the Treasury a hundred thousand pounds down, and promised to raise a still larger sum.[‡]

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* Till some years after this time the First Lord of the Treasury was always the man of highest rank at the Board. Thus Monmouth, Delamere, and Godolphin took their places according to the order of precedence in which they stood as peers.

† The dedication, however, was thought too laudatory. "The only thing, Mr Pope used to say, he could never forgive his philosophic master was the dedication to the Essay."—Ruffhead's Life of Pope.

‡ Van Citters to the States General, $\frac{\text{April 25,}}{\text{May 5,}}$ 1690; Narcissus Luttrell's Diary; Treasury Letter Book, Feb. 4, $16\frac{89}{90}$.

§ The Dialogue between a Lord Lieutenant and one of his Deputies will not be found in the collection of Warrington's writings which was published in 1694, under the sanction, as it should seem, of his family.

While the City was thus agitated, came a day appointed by royal proclamation for a general fast. The reasons assigned for this solemn act of devotion were the lamentable state of Ireland and the approaching departure of the King. Prayers were offered up for the safety of His Majesty's person and for the success of his arms. The churches of London were crowded. The most eminent preachers of the capital, who were, with scarcely an exception, either moderate Tories or moderate Whigs, did their best to calm the public mind, and earnestly exhorted their flocks not to withhold, at this great conjuncture, a hearty support from the prince, with whose fate was bound up the fate of the whole nation. Burnet told a large congregation from the pulpit how the Greeks, when the Great Turk was preparing to besiege Constantinople, could not be persuaded to contribute any part of their wealth for the common defence, and how bitterly they repented of their avarice when they were compelled to deliver up to the victorious infidels the treasures which had been refused to the supplications of the last Christian emperor.[*]

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[*] Van Citters to the States General, March $\frac{18}{28}$, April $\frac{4}{14}$, 1690; Narcissus Luttrell's Diary; Burnet, ii. 72; The Triennial Mayor, or the Rapparees, a Poem, 1691. The poet says of one of the new civic functionaries:

> "Soon his pretence to conscience we can rout,
> And in a bloody jury find him out,
> Where noble Publius worried was with rogues."

[†] Treasury Minute Book, Feb. 5, 16$\frac{89}{90}$.

[‡] Van Citters, Feb. $\frac{11}{21}$, Mar. $\frac{14}{24}$, Mar. $\frac{18}{28}$, 1690.

Temper of the Whigs.

The Whigs, however, as a party, did not stand in need of such an admonition. Grieved and angry as they were, they were perfectly sensible that on the stability of the throne of William depended all that they most highly prized. What some of them might, at this conjuncture, have been tempted to do if they could have found another leader, if, for example, their Protestant Duke, their King Monmouth, had still been living, may be doubted. But their only choice was between the Sovereign whom they had set up and the Sovereign whom they had pulled down. It would have been strange indeed if they had taken part with James in order to punish William, when the worst fault which they imputed to William was that he did not participate in the vindictive feeling with which they remembered the tyranny of James. Much as they disliked the Bill of Indemnity, they had not forgotten the Bloody Circuit. They therefore, even in their ill humour, continued true to their own King, and, while grumbling at him, were ready to stand by him against his adversary with their lives and fortunes.[†]

Dealings of some Whigs with Saint Germains: Shrewsbury; Ferguson.

There were indeed exceptions; but they were very few; and they were to be found almost exclusively in two classes, which, though widely differing from each other in social position, closely resembled each other in laxity of principle. All the Whigs who are known to have trafficked with Saint Germains, belonged, not to the main body of the party, but either to the head or to the tail. They were either patricians high in rank and office, or caitiffs who had long been employed in the foulest drudgery of faction. To the former class belonged Shrewsbury. Of the latter class the most remarkable specimen was Robert Ferguson. From the day on which the Convention Parliament was dissolved, Shrewsbury began to waver in his allegiance: but that he had ever wavered was not, till long after, suspected by the public. That Ferguson had, a few months after the Revolution, become a furious Jacobite, was no secret to anybody, and ought not to have been matter of surprise to anybody. For his apostasy he could not plead even the miserable excuse that he had been neglected. The ignominious services which he had formerly rendered to his party as a spy, a raiser of riots, a dispenser of bribes, a writer of libels, a prompter of false witnesses, had been rewarded only too prodigally for the honour of the new government. That he should hold any high office was of course impossible. But a sinecure place of five hundred a year had been created for him in the department of the Excise. He now had what to him was opulence: but opulence did not satisfy him. For money indeed he had never scrupled to be guilty of fraud aggravated by hypocrisy: yet the love of money was not his strongest passion. Long habit had developed in him a moral disease from which people who have made political agitation their calling are seldom wholly free. He could not be quiet. Sedition, from being his business, had become his pleasure. It was as impossible for him to live without doing mischief as for an old dram drinker or an old opium eater to live without the daily dose of poison. The very discomforts and hazards of a lawless life had a strange attraction for him. He could no more be turned into a peaceable and loyal subject than the fox can be turned into a shepherd's dog, or than the kite can be taught the habits of the barn door fowl. The red Indian prefers his hunting ground to cultivated fields and stately cities: the gipsy, sheltered by a commodious roof, and provided with meat in due season, still pines for the ragged tent on the moor and the chance meal of carrion; and even so Ferguson became weary of plenty and security, of his salary, his house, his table, and his coach, and longed to be again the president of societies into which none could enter without a password, the director of secret presses, the distributor of inflammatory pamphlets; to see the walls placarded with descriptions of his person and offers of reward for his apprehension; to have six or seven names, with a different wig and cloak for each, and to change his lodgings thrice a week at dead of night. His hostility was not to Popery or to Protestantism, to monarchical government or to republican government, to the House of Stuart or to the House of Nassau, but to whatever was at the time established.

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[*] Van Citters, March $\frac{14}{24}$, 1690. But he is mistaken as to the preacher. The sermon is extant. It was preached at Bow Church before the Court of Aldermen.

[†] Welwood's Mercurius Reformatus, Feb. 12, 1690.

Hopes of the Jacobites.

By the Jacobites this new ally was eagerly welcomed. They were at that moment busied with schemes in which the help of a veteran plotter was much needed. There had been a great stir among them from the day on which it had been announced that William had determined to take the command in Ireland; and they were all looking forward with impatient hope to his departure. He was not one of those princes against whom men lightly venture to set up a standard of rebellion. His courage, his sagacity, the secrecy of his councils, the success which had generally crowned his enterprises, overawed the vulgar. Even his most acrimonious enemies feared him at least as much as they hated him. While he was at Kensington, ready to take horse at a moment's notice, malecontents who prized their heads and their estates were generally content to vent their hatred by drinking confusion to his hooked nose, and by squeezing with significant energy the orange which was his emblem. But their courage rose when they reflected that the sea would soon roll between him and our island. In the military and political calculations of that age, thirty leagues of water were as important as three hundred leagues now are. The winds and waves frequently interrupted all communication between England and Ireland. It sometimes happened that, during a fortnight or three weeks, not a word of intelligence from London reached Dublin. Twenty English counties might be up in arms long before any rumour that an insurrection was even apprehended could reach Ulster. Early in the spring therefore, the leading malecontents assembled in London for the purpose of concerting an extensive plan of action, and corresponded assiduously both with France and with Ireland.

Meeting of the new Parliament.

Such was the temper of the English factions when, on the twentieth of March, the new Parliament met. The first duty which the Commons had to perform was that of choosing a Speaker. Trevor was proposed by Lowther, was elected without opposition, and was presented and approved with the ordinary ceremonial. The King then made a speech in which he especially recommended to the consideration of the Houses two important subjects, the settling of the revenue and the granting of an amnesty. He represented strongly the necessity of despatch. Every day was precious, the season for action was approaching. "Let not us," he said, "be engaged in debates while our enemies are in the field."*

Settlement of the revenue.

The first subject which the Commons took into consideration was the state of the revenue. A great part of the taxes had, since the accession of William and Mary, been collected under the authority of Acts passed for short terms, and it was now time to determine on a permanent arrangement. A list of the salaries and pensions for which provision was to be made was laid before the House; and the amount of the sums thus expended called forth very just complaints from the independent members, among whom Sir Charles Sedley distinguished himself by his sarcastic pleasantry. A clever speech which he made against the placemen stole into print and was widely circulated: it has since been often republished; and it proves what his poems and plays might make us doubt, that his contemporaries were not mistaken in considering him as a man of parts and vivacity. Unfortunately the ill humour which the sight of the Civil List caused evaporated in jests and invectives without producing any reform.

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* Commons' Journals, March 20, 21, 22, 16$\frac{89}{90}$.

The ordinary revenue by which the government had been supported before the Revolution had been partly hereditary, and had been partly drawn from taxes granted to each sovereign for life. The hereditary revenue had passed, with the crown, to William and Mary. It was derived from the rents of the royal domains, from fees, from fines, from wine licenses, from the first fruits and tenths of benefices, from the receipts of the Post Office, and from that part of the excise which had, immediately after the Restoration, been granted to Charles the Second and to his successors for ever in lieu of the feudal services due to our ancient kings. The income from all these sources was estimated at between four and five hundred thousand pounds.*

Those duties of excise and customs which had been granted to James for life had, at the close of his reign, yielded about nine hundred thousand pounds annually. William naturally wished to have this income on the same terms on which his uncle had enjoyed it; and his ministers did their best to gratify his wishes. Lowther moved that the grant should be to the King and Queen for their joint and separate lives, and spoke repeatedly and earnestly in defence of this motion. He set forth William's claims to public gratitude and confidence; the nation rescued from Popery and arbitrary power; the Church delivered from persecution; the constitution established on a firm basis. Would the Commons deal grudgingly with a prince who had done more for England than had ever been done for her by any of his predecessors in so short a time, with a prince who was now about to expose himself to hostile weapons and pestilential air in order to preserve the English colony in Ireland, with a prince who was prayed for in every corner of the world where a congregation of Protestants could meet for the worship of God?† But on this subject Lowther harangued in vain. Whigs and Tories were equally fixed in the opinion that the liberality of Parliaments had been the chief cause of the disasters of the last thirty years; that to the liberality of the Parliament of 1660 was to be ascribed the misgovernment of the Cabal, that to the liberality of the Parliament of 1685 was to be ascribed the Declaration of Indulgence, and that the Parliament of 1690 would be inexcusable if it did not profit by experience. After much dispute a compromise was made. That portion of the excise which had been settled for life on James, and which was estimated at three hundred thousand pounds a year, was settled on William and Mary for their joint and separate lives. It was supposed that, with the hereditary revenue, and with three hundred thousand a year more from the excise, Their Majesties would have, independent of parliamentary control, between seven and eight hundred thousand a year. Out of this income was to be defrayed the charge both of the royal household and of those civil offices of which a list had been laid before the House. This income was therefore called the Civil List. The expenses of the royal household are now entirely separated from the expenses of civil government: but, by a whimsical perversion, the name of Civil List has remained attached to that portion of the revenue which is appropriated to the expenses of the royal household. It is still more strange that several neighbouring nations should have thought this most unmeaning of all names worth borrowing. Those duties of customs which had been settled for life on Charles and James successively, and which, in the year before the Revolution, had yielded six hundred thousand pounds, were granted to the Crown for a term of only four years.*

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* Commons' Journals, March 28, 1690, and March 1 and March 20, 168$\frac{8}{9}$.

† Grey's Debates, March 27 and 28, 1690.

William was by no means well pleased with this arrangement. He thought it unjust and ungrateful in a people whose liberties he had saved to bind him over to his good behaviour. "The gentlemen of England," he said to Burnet, "trusted King James who was an enemy of their religion and of their laws; and they will not trust me by whom their religion and their laws have been preserved." Burnet answered very properly that there was no mark of personal confidence which His Majesty was not entitled to demand, but that this question was not a question of personal confidence. The Estates of the Realm wished to establish a general principle. They wished to set a precedent which might secure a remote posterity against evils such as the indiscreet liberality of former Parliaments had produced. "From those evils Your Majesty has delivered this generation. By accepting the gift of the Commons on the terms on which it is offered Your Majesty will be also a deliverer of future generations." William was not convinced: but he had too much wisdom and selfcommand to give way to his ill humour; and he accepted graciously what he could not but consider as ungraciously given.†

Provision for the Princess of Denmark.

The Civil List was charged with an annuity of twenty thousand pounds to the Princess of Denmark, in addition to an annuity of thirty thousand pounds which had been settled on her at the time of her marriage. This arrangement was the result of a compromise which had been effected with much difficulty and after many irritating disputes. The King and Queen had never, since the commencement of their reign, been on very good terms with their sister. That William should have been disliked by a woman who had just sense enough to perceive that his temper was sour and his manners repulsive, and who was utterly incapable of appreciating his higher qualities, is not extraordinary. But Mary was made to be loved. So lively and intelligent a woman could not indeed derive much pleasure from the society of Anne, who, when in good humour, was meekly stupid, and, when in bad humour, was sulkily stupid. Yet the Queen, whose kindness had endeared her to her humblest attendants, would hardly have made an enemy of one whom it was her duty and her interest to make a friend, had not an influence strangely potent and strangely malignant been incessantly at work to divide the Royal House against itself. The fondness of the Princess for Lady Marlborough was such as, in a superstitious age, would have been ascribed to some talisman or potion. Not only had the friends, in their confidential intercourse with each other, dropped all ceremony and all titles, and become plain Mrs Morley and plain Mrs Freeman; but even Prince George, who cared as much for the dignity of his birth as he was capable of caring for anything but claret and calvered salmon, submitted to be Mr Morley. The Countess boasted that she had selected the name of Freeman because it was peculiarly suited to the frankness and boldness of her character; and, to do her justice, it was not by the ordinary arts of courtiers that she established and long maintained her despotic empire over the feeblest of minds. She had little of that tact which is the characteristic talent of her sex: she was far too violent to flatter or to dissemble; but, by a rare chance, she had fallen in with a nature on which dictation and contradiction acted as philtres. In this grotesque friendship all the loyalty, the patience, the self-devotion, was on the side of the mistress. The whims, the haughty airs, the fits of ill temper, were on the side of the waiting woman.

Nothing is more curious than the relation in which the two ladies stood to Mr Freeman, as they called Marlborough. In foreign countries people knew in general that Anne was governed by the Churchills. They knew also that the man who appeared to enjoy so large a share of her favour was not only a great soldier and politician, but also one of the finest gentlemen of his time, that his face and figure were eminently handsome, his temper at once bland and resolute, his manners at once engaging and noble. Nothing could be more natural than that graces and accomplishments like his should win a female heart. On the Continent therefore many persons imagined that he was Anne's favoured lover; and he was so described in contemporary French libels which have long been forgotten. In England this calumny never gained credit even with the vulgar, and is nowhere to be found even in the most ribald doggrel that was sung about our streets. In truth the Princess seems never to have been guilty of a thought inconsistent with her conjugal vows. To her, Marlborough, with all his genius and his valour, his beauty and his grace, was nothing but the husband of her friend. Direct power over Her Royal Highness he had none. He could influence her only by the instrumentality of his wife; and his wife was no passive instrument. Though it is impossible to discover, in anything that she ever did, said, or wrote, any indication of superior understanding, her fierce passions and strong will enabled her often to rule a husband who was born to rule grave senates and mighty armies. His courage, that courage which the most perilous emergencies of war only made cooler and more steady, failed him when he had to encounter his Sarah's ready tears and voluble reproaches, the poutings of her lip and the tossings of her head. History exhibits to us few spectacles more remarkable than that of a great and wise man, who, when he had contrived vast and profound schemes of policy, could carry them into effect only by inducing one foolish woman, who was often unmanageable, to manage another woman who was more foolish still.

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* Commons' Journals, Mar. 28, 1690. A very clear and exact account of the way in which the revenue was settled was sent by Van Citters to the States General, April $\frac{7}{17}$, 1690.

† Burnet, ii. 43.

In one point the Earl and the Countess were perfectly agreed. They were equally bent on getting money; though, when it was got, he loved to hoard it, and she was not unwilling to spend it.* The favour of the Princess they both regarded as a valuable estate. In her father's reign they had begun to grow rich by means of her bounty. She was naturally inclined to parsimony; and, even when she was on the throne, her equipages and tables were by no means sumptuous.† It might have been thought, therefore, that, while she was a subject, thirty thousand a year, with a residence in the palace, would have been more than sufficient for all her wants. There were probably not in the kingdom two noblemen possessed of such an income. But no income would satisfy the greediness of those who governed her. She repeatedly contracted debts which James repeatedly discharged, not without expressing much surprise and displeasure.

The Revolution opened to the Churchills a new and boundless prospect of gain. The whole conduct of their mistress at the great crisis had proved that she had no will, no judgment, no conscience, but theirs. To them she had sacrificed affections, prejudices, habits, interests. In obedience to them, she had joined in the conspiracy against her father: she had fled from Whitehall in the depth of winter, through ice and mire, to a hackney coach: she had taken refuge in the rebel camp: she had consented to yield her place in the order of succession to the Prince of Orange. They saw with pleasure that she, over whom they possessed such boundless influence, possessed no common influence over others. Scarcely had the Revolution been accomplished when many Tories, disliking both the King who had been driven out and the King who had come in, and doubting whether their religion had more to fear from Jesuits or from Latitudinarians, showed a strong disposition to rally round Anne. Nature had made her a bigot. Such was the constitution of her mind that to the religion of her nursery she could not but adhere, without examination and without doubt, till she was laid in her coffin. In the court of her father she had been deaf to all that could be urged in favour of transubstantiation and auricular confession. In the court of her brother-in-law she was equally deaf to all that could be urged in favour of a general union among Protestants. This slowness and obstinacy made her important. It was a great thing to be the only member of the Royal Family who regarded Papists and Presbyterians with impartial aversion. While a large party was disposed to make her an idol, she was regarded by her two artful servants merely as a puppet. They knew that she had it in her power to give serious annoyance to the government; and they determined to use this power in order to extort money, nominally for her, but really for themselves. While Marlborough was commanding the English forces in the Low Countries, the execution of the plan was necessarily left to his wife; and she acted, not as he would doubtless have acted, with prudence and temper, but, as is plain even from her own narrative, with odious violence and insolence. Indeed she had passions to gratify from which he was altogether free. He, though one of the most covetous, was one of the least acrimonious of mankind: but malignity was in her a stronger passion than avarice. She hated easily: she hated heartily; and she hated implacably. Among the objects of her hatred were all who were related to her mistress either on the paternal or on the maternal side. No person who had a natural interest in the Princess could observe without uneasiness the strange infatuation which made her the slave of an imperious and reckless termagant. This the Countess well knew. In her view the Royal Family and the family of Hyde, however they might differ as to other matters, were leagued against her; and she detested them all, James and James's Queen, William and Mary, Clarendon and Rochester. Now was the time to wreak the accumulated spite of years. It was not enough to obtain a great, a regal, revenue for Anne. That revenue must be obtained by means which would wound and humble those whom the favourite abhorred. It must not be asked, it must not be accepted, as a mark of fraternal kindness, but demanded in hostile tones, and wrung by force from reluctant hands. No application was made to the King and Queen. But they learned with astonishment that Lady Marlborough was indefatigable in canvassing the Tory members of Parliament, that a Princess's party was forming, that the House of Commons would be moved to settle on Her Royal Highness a vast income independent of the Crown. Mary asked her sister what these proceedings meant. "I hear," said Anne, "that my friends have a mind to make me some settlement." It is said, that the Queen, greatly hurt by an expression which seemed to imply that she and her husband were not among her sister's friends, replied with unwonted sharpness, "Of what friends do you speak? What friends have you except the King and me?" * The subject was never again mentioned between the sisters. Mary was probably sensible that she had made a mistake in addressing herself to one who was merely a passive instrument in the hands of others. An attempt was made to open a negotiation with the Countess. After some inferior agents had expostulated with her in vain, Shrewsbury waited on her. It might have been expected that his intervention would

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* In a contemporary lampoon are these lines:

"Oh, happy couple! In their life
There does appear no sign of strife;
They do agree so in the main,
To sacrifice their souls for gain."
The Female Nine, 1690.

† Swift mentions the deficiency of hospitality and magnificence in her household. Journal to Stella, August 8, 1711.

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* Duchess of Marlborough's Vindication. But the Duchess was so abandoned a liar that it is impossible to believe a word that she says, except when she accuses herself.

have been successful: for, if the scandalous chronicle of those times could be trusted, he had stood high, too high, in her favour.* He was authorised by the King to promise that, if the Princess would desist from soliciting the members of the House of Commons to support her cause, the income of Her Royal Highness should be increased from thirty thousand pounds to fifty thousand. The Countess flatly rejected this offer. The King's word, she had the insolence to hint, was not a sufficient security. "I am confident," said Shrewsbury, "that His Majesty will strictly fulfil his engagements. If he breaks them I will not serve him an hour longer." "That may be very honourable in you," answered the pertinacious vixen: "but it will be very poor comfort to the Princess." Shrewsbury, after vainly attempting to move the servant, was at length admitted to an audience of the mistress. Anne, in language doubtless dictated by her friend Sarah, told him that the business had gone too far to be stopped, and must be left to the decision of the Commons.†

The truth was that the Princess's prompters hoped to obtain from Parliament a much larger sum than was offered by the King. Nothing less than seventy thousand a year would content them. But their cupidity overreached itself. The House of Commons showed a great disposition to gratify Her Royal Highness. But, when at length her too eager adherents ventured to name the sum which they wished to grant, the murmurs were loud. Seventy thousand a year at a time when the necessary expenses of the State were daily increasing, when the receipt of the customs was daily diminishing, when trade was low, when every gentleman, every merchant, was retrenching something from the charge of his table and his cellar! The general opinion was that the sum which the King was understood to be willing to give would be amply sufficient.‡ At last something was conceded on both sides. The Princess was forced to content herself with fifty thousand a year; and William agreed that this sum should be settled on her by Act of Parliament. She rewarded the services of Lady Marlborough with a pension of a thousand a year;§ but this was in all probability a very small part of what the Churchills gained by the arrangement.

After these transactions the two royal sisters continued during many months to live on terms of civility and even of apparent friendship. But Mary, though she seems to have borne no malice to Anne, undoubtedly felt against Lady Marlborough as much resentment as a very gentle heart is capable of feeling. Marlborough had been out of England during a great part of the time which his wife had spent in canvassing among the Tories, and, though he had undoubtedly acted in concert with her, had acted, as usual, with temper and decorum. He therefore continued to receive from William many marks of favour which were unaccompanied by any indication of displeasure.

In the debates on the settling of the revenue, the distinction between Whigs and Tories does not appear to have been very clearly marked. In truth, if there was anything about which the two parties were agreed, it was the expediency of granting the customs to the Crown for a time not exceeding four years. But there were other questions which called forth the old animosity in all its strength. The Whigs were now a minority, but a minority formidable in numbers, and more formidable in ability. They carried on the parliamentary war, not less acrimoniously than when they were a majority, but somewhat more artfully. They brought forward several motions, such as no High Churchman could well support, yet such as no servant of William and Mary could well oppose. The Tory who voted for those motions would run a great risk of being pointed at as a turncoat by the sturdy Cavaliers of his county. The Tory who voted against those motions would run a great risk of being frowned upon at Kensington.

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* See the Female Nine.

† The Duchess of Marlborough's Vindication. With that habitual inaccuracy, which, even when she has no motive for lying, makes it necessary to read every word written or dictated by her with suspicion, she creates Shrewsbury a Duke, and represents herself as calling him "Your Grace." He was not made a Duke till 1694.

‡ Commons' Journals, December 17 and 18, 1689.

§ Vindication of the Duchess of Marlborough.

Bill declaring the Acts of the preceding Parliament valid.

It was apparently in pursuance of this policy that the Whigs laid on the table of the House of Lords a bill declaring all the laws passed by the late Parliament to be valid laws. No sooner had this bill been read than the controversy of the preceding spring was renewed. The Whigs were joined on this occasion by almost all those noblemen who were connected with the government. The rigid Tories, with Nottingham at their head, professed themselves willing to enact that every statute passed in 1689 should have the same force that it would have had if it had been passed by a parliament convoked in a regular manner; but nothing would induce them to acknowledge that an assembly of lords and gentlemen, who had come together without authority from the Great Seal, was constitutionally a Parliament. Few questions seem to have excited stronger passions than the question, practically altogether unimportant, whether the bill should or should not be declaratory. Nottingham, always upright and honourable, but a bigot and a formalist, was on this subject singularly obstinate and unreasonable. In one debate he lost his temper, forgot the decorum which in general he strictly observed, and narrowly escaped being committed to the custody of the Black Rod.[*] After much wrangling, the Whigs carried their point by a majority of seven.[†] Many peers signed a strong protest written by Nottingham. In this protest the bill, which was indeed open to verbal criticism, was contemptuously described as being neither good English nor good sense. The majority passed a resolution that the protest should be expunged; and against this resolution Nottingham and his followers again protested.[‡] The King was displeased by the pertinacity of his Secretary of State; so much displeased indeed that Nottingham declared his intention of resigning the Seals: but the dispute was soon accommodated. William was too wise not to know the value of an honest man in a dishonest age. The very scrupulosity which made Nottingham a mutineer was a security that he would never be a traitor.[§]

The Bill went down to the Lower House; and it was fully expected that the contest there would be long and fierce: but a single speech settled the question. Somers, with a force and eloquence which surprised even an audience accustomed to hear him with pleasure, exposed the absurdity of the doctrine held by the High Tories. "If the Convention,"—it was thus that he argued,—"was not a Parliament, how can we be a Parliament? An Act of Elizabeth provides that no person shall sit or vote in this House till he has taken the old oath of supremacy. Not one of us has taken that oath. Instead of it, we have all taken the new oath of supremacy which the late Parliament substituted for the old oath. It is therefore a contradiction to say that the Acts of the late Parliament are not now valid, and yet to ask us to enact that they shall henceforth be valid. For either they already are so, or we never can make them so." This reasoning, which was in truth as unanswerable as that of Euclid, brought the debate to a speedy close. The bill passed the Commons within forty-eight hours after it had been read the first time.[‖]

[*] Van Citters, April $\frac{8}{18}$, 1690.

[†] Ibid., April $\frac{8}{18}$; Luttrell's Diary.

[‡] Lords' Journals, April 8 and 10, 1690; Burnet, ii. 41.

[§] Van Citters, $\frac{\text{April 25,}}{\text{May 5,}}$ 1690.

[‖] Commons' Journals, April 8 and 9, 1690; Grey's Debates; Burnet, ii. 42. Van Citters, writing on the 8th, mentions that a great struggle in the Lower House was expected.

This was the only victory won by the Whigs during the whole session. They complained loudly in the Lower House of the change which had been made in the military government of the city of London. The Tories, conscious of their strength, and heated by resentment, not only refused to censure what had been done, but determined to express publicly and formally their gratitude to the King for having brought in so many churchmen and turned out so many schismatics. An address of thanks was moved by Clarges, member for Westminster, who was known to be attached to Caermarthen. "The alterations which have been made in the City," said Clarges, "show that His Majesty has a tender care of us. I hope that he will make similar alterations in every county of the realm." The minority struggled hard. "Will you thank the King," they said, "for putting the sword into the hands of his most dangerous enemies? Some of those whom he has been advised to entrust with military command have not yet been able to bring themselves to take the oath of allegiance to him. Others were well known, in the evil days, as stanch jurymen, who were sure to find an Exclusionist guilty on any evidence or no evidence." Nor did the Whig orators refrain from using those topics on which all factions are eloquent in the hour of distress, and which all factions are but too ready to treat lightly in the hour of prosperity. "Let us not," they said, "pass a vote which conveys a reflection on a large body of our countrymen, good subjects, good Protestants. The King ought to be the head of his whole people. Let us not make him the head of a party." This was excellent doctrine: but it scarcely became the lips of men who, a few weeks before, had opposed the Indemnity Bill and voted for the Sacheverell Clause. The address was carried by a hundred and eighty-five votes to a hundred and thirty-six.*

Debate on the changes in the Lieutenancy of London.

As soon as the numbers had been announced, the minority, smarting from their defeat, brought forward a motion which caused no little embarrassment to the Tory placemen. The oath of allegiance, the Whigs said, was drawn in terms far too lax. It might exclude from public employment a few honest Jacobites who were generally too dull to be mischievous: but it was altogether inefficient as a means of binding the supple and slippery consciences of cunning priests, who, while affecting to hold the Jesuits in abhorrence, were proficients in that immoral casuistry which was the worst part of Jesuitism. Some grave divines had openly said, others had even dared to write, that they had sworn fealty to William in a sense altogether different from that in which they had sworn fealty to James. To James they had plighted the entire faith which a loyal subject owes to a rightful sovereign: but, when they promised to bear true allegiance to William, they meant only that they would not, whilst he was able to hang them for rebelling or conspiring against him, run any risk of being hanged. None could wonder that the precepts and example of the malecontent clergy should have corrupted the malecontent laity. When Prebendaries and Rectors were not ashamed to avow that they had equivocated in the very act of kissing the Gospels, it was hardly to be expected that attorneys and taxgatherers would be more scrupulous. The consequence was that every department swarmed with traitors; that men who ate the King's bread, men who were entrusted with the duty of collecting and disbursing his revenues, of victualling his ships, of clothing his soldiers, of making his artillery ready for the field, were in the habit of calling him an usurper, and of drinking to his speedy downfall. Could any government be safe which was hated and betrayed by its own servants? And was not the English government exposed to dangers which, even if all its servants were true, might well excite serious apprehensions? A disputed succession, war

Abjuration Bill.

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* Commons' Journals, April 24, 1690; Grey's Debates.

with France, war in Scotland, war in Ireland, was not all this enough without treachery in every arsenal and in every custom house? There must be an oath drawn in language too precise to be explained away, in language which no Jacobite could repeat without the consciousness that he was perjuring himself. Though the zealots of indefeasible hereditary right had in general no objection to swear allegiance to William, they would probably not choose to abjure James. On such grounds as these, an Abjuration Bill of extreme severity was brought into the House of Commons. It was proposed to enact that every person who held any office, civil, military, or spiritual, should, on pain of deprivation, solemnly abjure the exiled King; that the oath of abjuration might be tendered by any justice of the peace to any subject of Their Majesties; and that, if it were refused, the recusant should be sent to prison, and should lie there as long as he continued obstinate.

The severity of this last provision was generally and most justly blamed. To turn every ignorant meddling magistrate into a state inquisitor, to insist that a plain man, who lived peaceably, who obeyed the laws, who paid his taxes, who had never held and who did not expect ever to hold any office, and who had never troubled his head about problems of political philosophy, should declare, under the sanction of an oath, a decided opinion on a point about which the most learned doctors of the age had written whole libraries of controversial books, and to send him to rot in a gaol if he could not bring himself to swear, would surely have been the height of tyranny. The clause, which required public functionaries, on pain of deprivation, to abjure the deposed King, was not open to the same objections. Yet even against this clause some weighty arguments were urged. A man, it was said, who has an honest heart, and a sound understanding, is sufficiently bound by the present oath. Every such man, when he swears to be faithful and to bear true allegiance to King William, does, by necessary implication, abjure King James. There may doubtless be among the servants of the State, and even among the ministers of the Church, some persons who have no sense of honour or religion, and who are ready to forswear themselves for lucre. There may be others who have contracted the pernicious habit of quibbling away the most sacred obligations, and who have convinced themselves that they can innocently make, with a mental reservation, a promise which it would be sinful to make without such a reservation. Against these two classes of Jacobites it is true that the present test affords no security. But will the new test, will any test be more efficacious? Will a person who has no conscience, or a person whose conscience can be set at rest by immoral sophistry, hesitate to repeat any phrase that you can dictate? The former will kiss the book without any scruple at all. The scruples of the latter will be very easily removed. He now swears allegiance to one King with a mental reservation. He will then abjure the other King with a mental reservation. Do not flatter yourselves that the ingenuity of lawgivers will ever devise an oath which the ingenuity of casuists will not evade. What indeed is the value of any oath in such a matter? Among the many lessons which the troubles of the last generation have left us none is more plain than this, that no form of words, however precise, no imprecation, however awful, ever saved, or ever will save, a government from destruction. Was not the Solemn League and Covenant burned by the common hangman amidst the huzzas of tens of thousands who had themselves subscribed it? Among the statesmen and warriors who bore the chief part in restoring Charles the Second, how many were there who had not repeatedly abjured him? Nay, is it not well known that some of those persons boastfully declared that, if they had not abjured him, they never could have restored him?

The debates were sharp; and the issue during a short time seemed doubtful: for some of the Tories who were in office were unwilling to give a vote which might be thought to indicate that they were lukewarm in the cause of the King whom they served. William, however, took care to let it be understood that he had no wish to impose a new test on his subjects. A few words from him decided the event of the conflict. The bill was rejected thirty-six hours after it had been brought in by a hundred and ninety-two votes to a hundred and sixty-five.*

Even after this defeat the Whigs pertinaciously returned to the attack. Having failed in one House they renewed the battle in the other. Five days after the Abjuration Bill had been thrown out in the Commons, another Abjuration Bill, somewhat milder, but still very severe, was laid on the table of the Lords.† What was now proposed was that no person should sit in either House of Parliament or hold any office, civil, military, or judicial, without making a declaration that he would stand by William and Mary against James and James's adherents. Every male in the kingdom who had attained the age of sixteen was to make the same declaration before a certain day. If he failed to do so he was to pay double taxes and to be incapable of exercising the elective franchise.

On the day fixed for the second reading, the King came down to the House of Peers. He gave his assent in form to several laws, unrobed, took his seat on a chair of state which had been placed for him, and listened with much interest to the debate. To the general surprise, two noblemen who had been eminently zealous for the Revolution spoke against the proposed test. Lord Wharton, a Puritan who had fought for the Long Parliament, said, with amusing simplicity, that he was a very old man, that he had lived through troubled times, that he had taken a great many oaths in his day, and that he was afraid that he had not kept them all. He prayed that the sin might not be laid to his charge; and he declared that he could not consent to lay any more snares for his own soul and for the souls of his neighbours. The Earl of Macclesfield, the captain of the English volunteers who had accompanied William from Helvoetsluys to Torbay, declared that he was much in the same case with Lord Wharton. Marlborough supported the bill. He wondered, he said, that it should be opposed by Macclesfield, who had borne so prominent a part in the Revolution. Macclesfield, irritated by the charge of inconsistency, retorted with terrible severity: "The noble Earl," he said, "exaggerates the share which I had in the deliverance of our country. I was ready, indeed, and always shall be ready, to venture my life in defence of her laws and liberties. But there are lengths to which, even for the sake of her laws and liberties, I could never go. I only rebelled against a bad King: there were those who did much more." Marlborough, though not easily discomposed, could not but feel the edge of this sarcasm: William looked displeased; and the aspect of the whole House was troubled and gloomy. It was resolved by fifty-one votes to forty that the bill should be committed; and it was committed, but never reported. After many hard struggles between the Whigs headed by Shrewsbury and the Tories headed by Caermarthen, it was so much mutilated that it retained little more than its name, and did not seem to those who had introduced it to be worth any further contest.*

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* Commons' Journals, April 24, 25, and 26; Grey's Debates; Narcissus Luttrell's Diary. Narcissus is unusually angry. He calls the bill "a perfect trick of the fanatics to turn out the Bishops and most of the Church of England Clergy." In a Whig pasquinade entitled "A speech intended to have been spoken on the Triennial Bill, on Jan. 28," 169⅔, the King is said to have "browbeaten the Abjuration Bill."

† Lords' Journals, May 1, 1690. This Bill is among the Archives of the House of Lords. Burnet confounds it with the bill which the Commons had rejected in the preceding week. Ralph, who saw that Burnet had committed a blunder, but did not see what the blunder was, has, in trying to correct it, added several blunders of his own; and the Oxford editor of Burnet has been misled by Ralph.

The discomfiture of the Whigs was completed by a communication from the King. Caermarthen appeared in the House of Lords bearing in his hand a parchment signed by William. It was an Act of Grace for political offences.

Act of Grace.

Between an Act of Grace originating with the Sovereign and an Act of Indemnity originating with the Estates of the Realm there are some remarkable distinctions. An Act of Indemnity passes through all the stages through which other laws pass, and may, during its progress, be amended by either House. An Act of Grace is received with peculiar marks of respect, is read only once by the Lords and once by the Commons, and must be either rejected altogether or accepted as it stands.† William had not ventured to submit such an Act to the preceding Parliament. But in the new Parliament he was certain of a majority. The minority gave no trouble. The stubborn spirit which had, during two sessions, obstructed the progress of the Bill of Indemnity had been at length broken by defeats and humiliations. Both Houses stood up uncovered while the Act of Grace was read, and gave their sanction to it without one dissentient voice.

There would not have been this unanimity had not a few great criminals been excluded from the benefits of the amnesty. Foremost among them stood the surviving members of the High Court of Justice which had sate on Charles the First. With these ancient men were joined the two nameless executioners who had done their office, with masked faces, on the scaffold before the Banqueting House. None knew who they were, or of what rank. It was probable that they had been long dead. Yet it was thought necessary to declare that, if even now, after the lapse of forty-one years, they should be discovered, they would still be liable to the punishment of their great crime. Perhaps it would hardly have been thought necessary to mention these men, if the animosities of the preceding generation had not been rekindled by the recent appearance of Ludlow in England. About thirty of the agents of the tyranny of James were left to the law. With these exceptions all political offences, committed before the day on which the royal signature was affixed to the Act, were covered with a general oblivion.‡ Even the criminals who were by name excluded had little to fear. Many of them were in foreign countries; and those who were in England were well assured that, unless they committed some new fault, they would not be molested.

The Act of Grace the nation owed to William alone; and it is one of his noblest and purest titles to renown. From the commencement of the civil troubles of the seventeenth century down to the Revolution, every victory gained by either party had been followed by a sanguinary proscription. When the Roundheads triumphed over the Cavaliers, when the Cavaliers triumphed over the Roundheads, when the fable of the Popish plot gave the ascendency to the Whigs, when the detection of the Rye House plot transferred the ascendency to the Tories, blood, and more blood, and still more blood, had flowed. Every great explosion and every great recoil of public feeling had been accompanied by severities which, at the time, the predominant faction loudly applauded, but which, on a calm review, history and posterity have condemned. No wise and humane man, whatever may be his political opinions, now mentions without reprehension the death either of Laude or of Vane, either of Stafford or of Russell. Of the alternate butcheries the last and the worst is that which is inseparably associated with the names of James and Jeffreys. But it assuredly would not have been the last, perhaps it might not have been the worst, if William had not had the virtue and the firmness resolutely to withstand the importunity of his most zealous adherents. These men were bent on exacting a terrible retribution for all they had undergone during seven disastrous years. The scaffold of Sidney, the gibbet of Cornish, the stake at which Elizabeth Gaunt had perished in the flames for the crime of harbouring a fugitive, the porches of the Somersetshire churches surmounted by the skulls and quarters of murdered peasants, the holds of those Jamaica ships from which every day the carcass of some prisoner dead of thirst and foul air had been flung to the sharks, all these things were fresh in the memory of the party which the Revolution had made, for a time, dominant in the State. Some chiefs of that party had redeemed their necks by paying heavy ransom. Others had languished long in Newgate. Others had starved and shivered, winter after winter, in the garrets of Amsterdam. It was natural that in the day of their power and prosperity they should wish to inflict some part of what they had suffered. During a whole year they pursued their scheme of revenge. They succeeded in defeating Indemnity Bill after Indemnity Bill. Nothing stood between them and their victims, but William's immutable resolution that the glory of the great deliverance which he had wrought should not be sullied by cruelty. His clemency was peculiar to himself. It was not the clemency of an ostentatious man, or of a sentimental man, or of an easy tempered man. It was cold, unconciliating, inflexible. It produced no fine stage effects. It drew on him the savage invectives of those whose malevolent passions he refused to satisfy. It won for him no gratitude from those who owed to him fortune, liberty, and life. While the violent Whigs railed at his lenity, the agents of the fallen tyranny, as soon as they found themselves safe, instead of acknowledging their obligations to him, reproached him in insulting language with the mercy which he had extended to them. His Act of Grace, they said, had completely refuted his Declaration. Was it possible to believe that, if there had been any truth in the charges which he had brought against the late government, he would have granted impunity to the guilty? It was now acknowledged by himself, under his own hand, that the stories by which he and his friends had deluded the nation and driven away the royal family were mere calumnies devised to serve a turn. The turn had been served; and the accusations by which he had inflamed the public mind to madness were coolly withdrawn.* But none of these things moved him. He had done well. He had risked his popularity with men who had been his warmest admirers, in order to give repose and security to men by whom his name was never mentioned without a curse. Nor had he conferred a less benefit on those whom he had disappointed of their revenge than on those whom he had protected. If he had saved one faction from a proscription, he had saved the other from the reaction which a proscription would inevitably have produced. If his people did not justly appreciate his policy, so much the worse for them. He had discharged his duty by them. He feared no obloquy; and he wanted no thanks.

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* Lords' Journals, May 2 and 3, 1690; Van Citters, May 2; Narcissus Luttrell's Diary; Burnet, ii. 44; and Lord Dartmouth's note. The changes made by the Committee may be seen on the bill in the Archives of the House of Lords.

† These distinctions were much discussed at the time. Van Citters, May $\frac{20}{30}$, 1690.

‡ Stat. 2 W. & M. sess. 1. c. 10.

The Parliament prorogued.

On the twentieth of May the Act of Grace was passed. The King then informed the Houses that his visit to Ireland could no longer be delayed, that he had therefore determined to prorogue them, and that, unless some unexpected emergency made their advice and assistance necessary to him, he should not call them again from their homes till the next winter. "Then," he said, "I hope, by the blessing of God, we shall have a happy meeting."

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* Roger North was one of the many malecontents who were never tired of harping on this string.

The Parliament had passed an Act providing that, whenever he should go out of England, it should be lawful for Mary to administer the government of the kingdom in his name and her own. It was added that he should nevertheless, during his absence, retain all his authority. Some objections were made to this arrangement. Here, it was said, were two supreme powers in one State. A public functionary might receive diametrically opposite orders from the King and the Queen, and might not know which to obey. The objection was, beyond all doubt, speculatively just; but there was such perfect confidence and affection between the royal pair that no practical inconvenience was to be apprehended.*

Preparations for the first war.

As far as Ireland was concerned, the prospects of William were much more cheering than they had been a few months earlier. The activity with which he had personally urged forward the preparations for the next campaign had produced an extraordinary effect. The nerves of the government were new strung. In every department of the military administration the influence of a vigorous mind was perceptible. Abundant supplies of food, clothing, and medicine, very different in quality from those which Shales had furnished, were sent across Saint George's Channel. A thousand baggage waggons had been made or collected with great expedition; and, during some weeks, the road between London and Chester was covered with them. Great numbers of recruits were sent to fill the chasms which pestilence had made in the English ranks. Fresh regiments from Scotland, Cheshire, Lancashire, and Cumberland had landed in the Bay of Belfast. The uniforms and arms of the new comers clearly indicated the potent influence of the master's eye. With the British battalions were interspersed several hardy bands of German and Scandinavian mercenaries. Before the end of May the English force in Ulster amounted to thirty thousand fighting men. A few more troops and an immense quantity of military stores were on board of a fleet which lay in the estuary of the Dee, and which was ready to weigh anchor as soon as the King was on board.†

Administration of James at Dublin.

James ought to have made an equally good use of the time during which his army had been in winter quarters. Strict discipline and regular drilling might, in the interval between November and May, have turned the athletic and enthusiastic peasants who were assembled under his standard into good soldiers. But the opportunity was lost. The Court of Dublin was, during that season of inaction, busied with dice and claret, love letters and challenges. The aspect of the capital was indeed not very brilliant. The whole number of coaches which could be mustered there, those of the King and of the French Legation included, did not amount to forty.‡ But though there was little splendour there was much dissoluteness. Grave Roman Catholics shook their heads and said that the Castle did not look like the palace of a King who gloried in being the champion of the Church.§ The military administration was as deplorable as ever. The cavalry indeed was, by the exertions of some gallant officers, kept in a high state of efficiency. But a regiment of infantry differed in nothing but name from a large gang of Rapparees. Indeed a gang of Rapparees gave less annoyance to peaceable citizens, and more annoyance to the enemy, than a regiment of infantry. Avaux strongly represented, in a memorial which he delivered to James, the abuses which made the Irish foot a curse and a scandal to Ireland. Whole companies, said the ambassador, quit their colours on the line of march and wander to right and left pillaging and destroying: the soldier takes no care of his arms: the captain never troubles himself to ascertain whether the arms are in good order: the consequence is that one man in every three has lost his musket, and that another man in every three has a musket that will not go off. Avaux adjured the King to prohibit marauding, to give orders that the troops should be regularly exercised, and to punish every officer who suffered his men to neglect their weapons and accoutrements. If these things were done, His Majesty might hope to have, in the approaching spring, an army with which the enemy would be unable to contend. This was good advice: but James was so far from taking it that he would hardly listen to it with patience. Before he had heard eight lines read he flew into a passion and accused the ambassador of exaggeration. "This paper, Sir," said Avaux, "is not written to be published. It is meant solely for Your Majesty's information; and, in a paper meant solely for Your Majesty's information, flattery and disguise would be out of place: but I will not persist in reading what is so disagreeable." "Go on," said James, very angrily; "I will hear the whole." He gradually became calmer, took the memorial, and promised to adopt some of the suggestions which it contained. But his promise was soon forgotten.*

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* Stat. 2 W. & M. sess. 1, c. 6; Grey's Debates, April 29, May 1, 5, 6, 7, 1690.

† Story's Impartial History; Narcissus Luttrell's Diary.

‡ Avaux, Jan. $\frac{15}{25}$, 1690.

§ Macariæ Excidium. This most curious work has been recently edited with great care and diligence by Mr O'Callaghan. I owe so much to his learning and industry that I most readily excuse the national partiality which sometimes, I cannot but think, perverts his judgment. When I quote the Macariæ Excidium, I always quote the Latin text. The English version is, I am convinced, merely a translation from the Latin, and a very careless and imperfect translation.

His financial administration was of a piece with his military administration. His one fiscal resource was robbery, direct or indirect. Every Protestant who had remained in any part of the three southern provinces of Ireland was robbed directly, by the simple process of taking money out of his strong box, drink out of his cellars, fuel from his turf stack, and clothes from his wardrobe. He was robbed indirectly by a new issue of counters, smaller in size and baser in material than any which had yet borne the image and superscription of James. Even brass had begun to be scarce at Dublin; and it was necessary to ask assistance from Lewis, who charitably bestowed on his ally an old cracked piece of cannon to be coined into crowns and shillings.†

An auxiliary force sent from France to Ireland.

But the French king had determined to send over succours of a very different kind. He proposed to take into his own service, and to form by the best discipline then known in the world, four Irish regiments. They were to be commanded by Macarthy, who had been severely wounded and taken prisoner at Newton Butler. His wounds had been healed; and he had regained his liberty by violating his parole. This disgraceful breach of faith he had made more disgraceful by paltry tricks and sophistical excuses which would have become a Jesuit better than a gentleman and a soldier. Lewis was willing that the Irish regiments should be sent to him in rags and unarmed, and insisted only that the men should be stout, and that the officers should not be bankrupt traders and discarded lacqueys, but, if possible, men of good family who had seen service. In return for these troops, who were in number not quite four thousand, he undertook to send to Ireland between seven and eight thousand excellent French infantry, who were likely in a day of battle to be of more use than all the kernes of Leinster, Munster, and Connaught together.‡

One great error he committed. The army which he was sending to assist

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* Avaux, Nov. $\frac{14}{24}$, 1689.

† Louvois writes to Avaux, $\frac{\text{Dec. 26,}}{\text{Jan. 5,}}$ $16\frac{89}{90}$: "Comme le Roy a veu par vos lettres que le Roy d'Angleterre craignoit de manquer de cuivre pour faire de la monnoye, Sa Majesté a donné ordre que l'on mist sur le bastiment qui portera cette lettre une pièce de canon du calibre de deux qui est éventée, de laquelle ceux qui travaillent à la monnoye du Roy d'Angleterre pourront se servir pour continuer à faire de la monnoye.

‡ Louvois to Avaux, Nov. $\frac{1}{11}$, 1689. The force sent by Lewis to Ireland appears by the lists at the French War Office to have amounted to seven thousand two hundred and

James, though small indeed when compared with the army of Flanders or with the army of the Rhine, was destined for a service on which the fate of Europe might depend, and ought therefore to have been commanded by a general of eminent abilities. There was no want of such generals in the French service. But James and his Queen begged hard for Lauzun, and carried this point against the strong representations of Avaux, against the advice of Louvois, and against the judgment of Lewis himself.

When Lauzun went to the cabinet of Louvois to receive instructions, the wise minister held language which showed how little confidence he felt in the vain and eccentric knight errant. "Do not, for God's sake, suffer yourself to be hurried away by your desire of fighting. Put all your glory in tiring the English out; and, above all things, maintain strict discipline."*

Not only was the appointment of Lauzun in itself a bad appointment: but, in order that one man might fill a post for which he was unfit, it was necessary to remove two men from posts for which they were eminently fit. Immoral and hardhearted as Rosen and Avaux were, Rosen was a skilful captain, and Avaux was a skilful politician. Though it is not probable that they would have been able to avert the doom of Ireland, it is probable that they might have been able to protract the contest; and it was evidently for the interest of France that the contest should be protracted. But it would have been an affront to the old general to put him under the orders of Lauzun; and between the ambassador and Lauzun there was such an enmity that they could not be expected to act cordially together. Both Rosen and Avaux, therefore, were, with many soothing assurances of royal approbation and favour, recalled to France. They sailed from Cork early in the spring by the fleet which had conveyed Lauzun thither.† Lauzun had no sooner landed than he found that, though he had been long expected, nothing had been prepared for his reception. No lodgings had been provided for his men, no place of security for his stores, no horses, no carriages.‡ His troops had to undergo the hardships of a long march through a desert before they arrived at Dublin. At Dublin, indeed, they found tolerable accommodation. They were billeted on Protestants, lived at free quarter, had plenty of bread, and threepence a day. Lauzun was appointed Commander in Chief of the Irish army, and took up his residence in the castle.§ His salary was the same with that of the Lord Lieutenant, eight thousand Jacobuses, equivalent to ten thousand pounds sterling a year. This sum James offered to pay, not in the brass which bore his own effigy, but in French gold. But Lauzun, among whose faults avarice had no place, refused to fill his own coffers from an almost empty treasury.‖

On him and on the Frenchmen who accompanied him the misery of the Irish people and the imbecility of the Irish administration produced an effect which they found it difficult to describe. Lauzun wrote to Louvois that the Court and the whole kingdom were in a state not to be imagined by a person who had always lived in happier countries. It was, he said, a

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ninety-one men of all ranks. At the French War Office is a letter from Marshal d'Estrées, who saw the four Irish regiments soon after they had landed at Brest. He describes them as "mal chaussés, mal vêtus, et n'ayant point d'uniforme dans leurs habits, si ce n'est qu'ils sont tous fort mauvais." A very exact account of Macarthy's breach of parole will be found in Mr O'Callaghan's History of the Irish Brigades. I am sorry that a writer to whom I owe so much should try to vindicate conduct which, as described by himself, was in the highest degree dishonourable.

* Lauzun to Louvois, $\frac{\text{May 28,}}{\text{June 7}}$ and June $\frac{18}{28}$, 1690, at the French War Office.

† See the later letters of Avaux.

‡ Avaux to Louvois, March $\frac{14}{24}$, 1690; Lauzun to Louvois, $\frac{\text{March 23.}}{\text{April 2.}}$

§ Story's Impartial History; Lauzun to Louvois, May $\frac{20}{30}$, 1690.

‖ Lauzun to Louvois, $\frac{\text{May, 28,}}{\text{June 7.}}$ 1690.

chaos, such as he had read of in the book of Genesis. The whole business of all the public functionaries was to quarrel with each other, and to plunder the government and the people. After he had been about a month at the Castle, he declared that he would not go through such another month for all the world. His ablest officers confirmed his testimony.* One of them, indeed, was so unjust as to represent the people of Ireland, not merely as ignorant and idle, which they were, but as hopelessly stupid and unfeeling, which they assuredly were not. The English policy, he said, had so completely brutalised them that they could hardly be called human beings. They were insensible to praise and blame, to promises and threats. And yet it was pity of them: for they were physically the finest race of men in the world.†

Plan of the English Jacobites; Clarendon, Ailesbury, Dartmouth.

By this time Schomberg had opened the campaign auspiciously. He had with little difficulty taken Charlemont, the last important fastness which the Irish occupied in Ulster. But the great work of reconquering the three southern provinces of the island he deferred till William should arrive. William meanwhile was busied in making arrangements for the government and defence of England during his absence. He well knew that the Jacobites were on the alert. They had not till very lately been an united and organised faction. There had been, to use Melfort's phrase, numerous gangs, which were all in communication with James at Dublin Castle, or with Mary of Modena at Saint Germains, but which had no connection with each other, and were unwilling to trust each other.‡ But since it had been known that the usurper was about to cross the sea, and that his sceptre would be left in a female hand, these gangs had been drawing close together, and had begun to form one extensive confederacy. Clarendon, who had refused the oaths, and Ailesbury, who had dishonestly taken them, were among the chief traitors. Dartmouth, though he had sworn allegiance to the sovereigns who were in possession, was one of their most active enemies, and undertook what may be called the maritime department of the plot. His mind was constantly occupied by schemes, disgraceful to an English seaman, for the destruction of the English fleets and arsenals. He was in close communication with some naval officers, who, though they served the new government, served it sullenly and with half a heart: and he flattered himself that by promising these men ample rewards, and by artfully inflaming the jealous animosity with which they regarded the Dutch flag, he should prevail on them to desert and to carry their ships into some French or Irish port.§

Penn.

The conduct of Penn was scarcely less scandalous. He was a zealous and busy Jacobite; and his new way of life was even more unfavourable than his late way of life had been to moral purity. It was hardly possible to be at once a consistent Quaker and a courtier: but it was utterly impossible to be at once a consistent Quaker and a conspirator. It is melancholy to relate that Penn, while professing to consider even defensive war as sinful, did everything in his power to bring a foreign army into the heart of his own country. He wrote to inform James that the adherents of the Prince of Orange dreaded nothing so much as an appeal to the sword, and that, if England were now invaded from France or from Ireland, the number of Royalists would appear to be greater than ever. Avaux thought this letter so important, that he sent a translation of it to Lewis.[*] A good effect, the shrewd ambassador wrote, had been produced by this and similar communications on the mind of King James. His Majesty was at last convinced that he could recover his dominions only sword in hand. It is a curious fact that it should have been reserved for the great preacher of peace to produce this conviction in the mind of the old tyrant.[†] Penn's proceedings had not escaped the observation of the government. Warrants had been out against him; and he had been taken into custody; but the evidence against him had not been such as would support a charge of high treason: he had, as, with all his faults, he deserved to have, many friends in every party: he therefore soon regained his liberty, and returned to his plots.[‡]

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* Lauzun to Louvois, April $\frac{2}{12}$, May $\frac{10}{20}$, 1690. La Hoguette, who held the rank of Maréchal de Camp, wrote to Louvois to the same effect about the same time.

† "La politique des Anglois a été de tenir ces peuples cy comme des esclaves, et si bas qu'il ne leur estoit pas permis d'apprendre à lire et à écrire. Cela les a rendu si bestes qu'ils n'ont presque point d'humanité. Rien ne les esmeut. Ils sont peu sensibles à l'honneur; et les menaces ne les estonnent point. L'interest même ne les peut engager au travail. Ce sont pourtant les gens du monde les mieux faits."—Desgrigny to Louvois $\frac{\text{May }27,}{\text{June }6,}$ 1690.

‡ See Melfort's Letters to James written in October 1689. They are among the Nairne Papers, and were printed by Macpherson.

§ Life of James, ii. 443, 450; and Trials of Ashton and Preston.

Preston.

But the chief conspirator was Richard Graham, Viscount Preston, who had, in the late reign, been Secretary of State. Though a peer in Scotland, he was only a baronet in England. He had, indeed, received from Saint Germains an English patent of nobility, but the patent bore a date posterior to that flight which the Convention had pronounced an abdication. The Lords had, therefore, not only refused to admit him to a share of their privileges, but had sent him to prison for presuming to call himself one of their order. He had, however, by humbling himself, and by withdrawing his claim, obtained his liberty.[§] Though the submissive language which he had condescended to use on this occasion did not indicate a spirit prepared for martyrdom, he was regarded by his party, and by the world in general, as a man of courage and honour. He still retained the seals of his office, and was still considered by the adherents of indefeasible hereditary right as the real Secretary of State. He was in high favour with Lewis, at whose court he had formerly resided, and had, since the Revolution, been entrusted by the French government with considerable sums of money for political purposes.[‖]

While Preston was consulting in the capital with the other heads of the faction, the rustic Jacobites were laying in arms, holding musters, and forming themselves into companies, troops, and regiments. There were alarming symptoms in Worcestershire. In Lancashire many gentlemen had received commissions signed by James, called themselves colonels and captains, and made out long lists of noncommissioned officers and privates. Letters from Yorkshire brought news that large bodies of men, who seemed to have met for no good purpose, had been seen on the moors near Knaresborough. Letters from Newcastle gave an account of a great match at football which had been played in Northumberland, and was suspected to have been a pre-

[*] Avaux wrote thus to Lewis on the 5th of June 1689: "Il nous est venu des nouvelles assez considérables d'Angleterre et d'Escosse. Je me donne l'honneur d'en envoyer des mémoires à vostre Majesté, tels que je les ay receus du Roy de la Grande Bretagne. Le commencement des nouvelles dattées d'Angleterre est la copie d'une lettre de M. Pen, que jay veue en original." The Mémoire des Nouvelles d'Angleterre et d'Escosse, which was sent with this despatch, begins with the following sentences, which must therefore have been part of Penn's letter: "Le Prince d'Orange commence d'estre fort dégoutté de l'humeur des Anglois; et la face des choses change bien viste, selon la nature des insulaires; et sa santé est fort mauvaise. Il y a un nuage qui commence à se former au nord des deux royaumes, où le Roy a beaucoup d'amis, ce qui donne beaucoup d'inquiétude aux principaux amis du Prince d'Orange, qui, estant riches, commencent à estre persuadez que ce sera l'espée qui décidera de leur sort, ce qu'ils ont tant taché d'éviter. Ils appréhendent une invasion d'Irlande et de France; et en ce cas le Roy aura plus d'amis que jamais."

[†] "Le bon effet, Sire, que ces lettres d'Escosse et d'Angleterre ont produit, est qu'elles ont enfin persuadé le Roy d'Angleterre qu'il ne recouvrera ses estats que les armes à la main; et ce n'est pas peu de l'en avoir convaincu."

[‡] Van Citters to the States General, March $\frac{1}{11}$, 1689. Van Citters calls Penn "den bekenden Archquaker."

[§] See his trial in the Collection of State Trials, and the Lords' Journals of Nov. 11, 12, and 27, 1689.

[‖] One remittance of two thousand pistoles is mentioned in a letter of Croissy to Avaux, Feb. $\frac{16}{26}$, 1689. James, in a letter dated Jan. 26, 1689, directs Preston to consider himself as still Secretary, notwithstanding Melfort's appointment.

text for a gathering of the disaffected. In the crowd, it was said, were a hundred and fifty horsemen well mounted and armed, of whom many were Papists.*

Meantime packets of letters full of treason were constantly passing and repassing between Kent and Picardy, and between Wales and Ireland. Some of the messengers were honest fanatics: but others were mere mercenaries, and trafficked in the secrets of which they were the bearers.

The Jacobites betrayed by Fuller.

Of these double traitors the most remarkable was William Fuller. This man has himself told us that, when he was very young, he fell in with a pamphlet which contained an account of the flagitious life and horrible death of Dangerfield. The boy's imagination was set on fire: he devoured the book: he almost got it by heart; and he was soon seized, and ever after haunted by a strange presentiment that his fate would resemble that of the wretched adventurer whose history he had so eagerly read.† It might have been supposed that the prospect of dying in Newgate, with a back flayed and an eye knocked out, would not have seemed very attractive. But experience proves that there are some distempered minds for which notoriety, even when accompanied with pain and shame, has an irresistible fascination. Animated by this loathsome ambition, Fuller equalled, and perhaps surpassed, his model. He was bred a Roman Catholic, and was page to Lady Melfort, when Lady Melfort shone at Whitehall as one of the loveliest women in the train of Mary of Modena. After the Revolution he followed his mistress to France, was repeatedly employed in delicate and perilous commissions, and was thought at Saint Germains to be a devoted servant of the House of Stuart. In truth, however, he had, in the course of one of his expeditions to London, sold himself to the new government, and had abjured the faith in which he had been brought up. The honour, if it is to be so called, of turning him from a worthless Papist into a worthless Protestant he ascribed, with characteristic impudence, to the lucid reasoning and blameless life of Tillotson.

In the spring of 1690, Mary of Modena wished to send to her correspondents in London some highly important despatches. As these despatches were too bulky to be concealed in the clothes of a single messenger, it was necessary to employ two confidential persons. Fuller was one. The other was a zealous young Jacobite named Crone. Before they set out, they received full instructions from the Queen herself. Not a scrap of paper was to be detected about them by an ordinary search: but their buttons contained letters written in invisible ink.

The pair proceeded to Calais. The governor of that town furnished them with a boat, which, under cover of the night, set them on the low marshy coast of Kent, near the lighthouse of Dungeness. They walked to a farmhouse, procured horses, and took different roads to London. Fuller hastened to the palace at Kensington, and delivered the documents with which he was charged into the King's hand. The first letter which William unrolled seemed to contain only florid compliments: but a pan of charcoal was lighted: a liquor well known to the diplomatists of that age was applied to the paper: an unsavoury steam filled the closet; and lines full of grave meaning began to appear.

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* Narcissus Luttrell's Diary; Commons' Journals, May 14, 15, 20, 1690; Kingston's True History, 1697.

† The Whole Life of Mr William Fuller, being an Impartial Account of his Birth, Education, Relations, and Introduction into the Service of the late King James and his Queen, together with a True Discovery of the Intrigues for which he lies now confined; as also of the persons that employed and assisted him therein, with his Hearty Repentance for the Misdemeanours he did in the late Reign, and all others whom he hath injured; impartially writ by Himself during his Confinement in the Queen's Bench, 1703. Of course I shall use this narrative with caution.

The first thing to be done was to secure Crone. He had unfortunately had time to deliver his letters before he was caught: but a snare was laid for him into which he easily fell. In truth the sincere Jacobites were generally wretched plotters. There was among them an unusually large proportion of sots, braggarts, and babblers; and Crone was one of these. Had he been wise he would have shunned places of public resort, kept strict guard over his tongue, and stinted himself to one bottle at a meal. He was found by the messengers of the government at a tavern table in Gracechurch Street, swallowing bumpers to the health of King James, and ranting about the coming restoration, the French fleet, and the thousands of honest Englishmen who were waiting the signal to rise in arms for their rightful Sovereign. He was carried to the Secretary's office at Whitehall. He at first seemed to be confident and at his ease; but when, among the bystanders, Fuller appeared at liberty, and in a fashionable garb, with a sword, the prisoner's courage fell; and he was scarcely able to articulate.*

Crone arrested.

The news that Fuller had turned king's evidence, that Crone had been arrested, and that important letters from Saint Germains were in the hands of William, flew fast through London, and spread dismay among all who were conscious of guilt.† It was true that the testimony of one witness, even if that witness had been more respectable than Fuller, was not legally sufficient to convict any person of high treason. But Fuller had so managed matters that several witnesses could be produced to corroborate his evidence against Crone; and, if Crone, under the strong terror of death, should imitate Fuller's example, the heads of all the chiefs of the conspiracy would be at the mercy of the government. The spirits of the Jacobites rose, however, when it was known that Crone, though repeatedly interrogated by those who had him in their power, and though assured that nothing but a frank confession could save his life, had resolutely continued silent. What effect a verdict of Guilty and the near prospect of the gallows might produce on him remained to be seen. His accomplices were by no means willing that his fortitude should be tried by so severe a test. They therefore employed numerous artifices, legal and illegal, to avert a conviction. A woman named Clifford, with whom he had lodged, and who was one of the most active and cunning agents of the Jacobite faction, was entrusted with the duty of keeping him steady to the cause, and of rendering to him services from which scrupulous or timid agents might have shrunk. When the dreaded day came, Fuller was too ill to appear in the witness-box, and the trial was consequently postponed. He asserted that his malady was not natural, that a noxious drug had been administered to him in a dish of porridge, that his nails were discoloured, that his hair came off, and that able physicians pronounced him poisoned. But such stories, even when they rest on authority much better than his, ought to be received with very great distrust.

While Crone was awaiting his trial, another agent of the Court of Saint Germains, named Tempest, was seized on the road between Dover and London, and was found to be the bearer of numerous letters addressed to malecontents in England.‡ Every day it became more plain that the state was surrounded by dangers: and yet it was absolutely necessary that, at this conjuncture, the Chief of the State should quit his post.

Difficulties of William.

William, with painful anxiety, such as he alone was able to conceal under an appearance of stoical serenity, prepared to take his departure. Mary was in agonies of grief; and her distress affected him more than was imagined by those who judged of his heart by his demeanour.* He knew too that he was about to leave her surrounded by difficulties with which her habits had not qualified her to contend. She would be in constant need of wise and upright counsel; and where was such counsel to be found? There were indeed among his servants many able men and a few virtuous men. But, even when he was present, their political and personal animosities had too often made both their abilities and their virtues useless to him. What chance was there that the gentle Mary would be able to restrain that party spirit and that emulation which had been but very imperfectly kept in order by her resolute and politic husband? If the interior cabinet which was to assist the Queen were composed exclusively either of Whigs or of Tories, half the nation would be disgusted. Yet, if Whigs and Tories were mixed, it was certain that there would be constant dissension. Such was William's situation that he had only a choice of evils.

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* Fuller's Life of Himself.

† Clarendon's Diary, March, 6, 1690; Narcissus Luttrell's Diary.

‡ Clarendon's Diary, May 10, 1690.

Conduct of Shrewsbury.

All these difficulties were increased by the conduct of Shrewsbury. The character of this man is a curious study. He seemed to be the petted favourite both of nature and of fortune. Illustrious birth, exalted rank, ample possessions, fine parts, extensive acquirements, an agreeable person, manners singularly graceful and engaging, combined to make him an object of admiration and envy. But, with all these advantages, he had some moral and intellectual peculiarities, which made him a torment to himself and to all connected with him. His conduct at the time of the Revolution had given the world a high opinion, not merely of his patriotism, but of his courage, energy, and decision. It should seem, however, that youthful enthusiasm and the exhilaration produced by public sympathy and applause had, on that occasion, raised him above himself. Scarcely any other part of his life was of a piece with that splendid commencement. He had hardly become Secretary of State when it appeared that his nerves were too weak for such a post. The daily toil, the heavy responsibility, the failures, the mortifications, the obloquy, which are inseparable from power, broke his spirit, soured his temper, and impaired his health. To such natures as his the sustaining power of high religious principle seems to be peculiarly necessary; and unfortunately Shrewsbury had, in the act of shaking off the yoke of that superstition in which he had been brought up, liberated himself also from more salutary bands which might perhaps have braced his too delicately constituted mind into steadfastness and uprightness. Destitute of such support, he was, with great abilities, a weak man, and, though endowed with many amiable and attractive qualities, could not be called an honest man. For his own happiness, he should either have been much better or much worse. As it was, he never knew either that noble peace of mind which is the reward of rectitude, or that abject peace of mind which springs from impudence and insensibility. Few people who have had so little power to resist temptation have suffered so cruelly from remorse and shame.

To a man of this temper the situation of a minister of state during the year which followed the Revolution must have been constant torture. The difficulties by which the government was beset on all sides, the malignity of its enemies, the unreasonableness of its friends, the virulence with which the hostile factions fell on each other and on every mediator who attempted to part them, might indeed have discouraged a more resolute spirit. Before Shrewsbury had been six months in office, he had completely lost heart and head. He began to address to William letters which it is difficult to imagine that a prince so strongminded can have read without mingled compassion and contempt. "I am sensible,"—such was the constant burden of these epistles,—"that I am unfit for my place. I cannot exert myself. I am not the same man that I was half a year ago. My health is giving way. My mind is on the rack. My memory is failing. Nothing but quiet and retirement can restore me." William returned friendly and soothing answers; and for a time these answers calmed the troubled mind of his minister.* But at length the dissolution, the general election, the change in the Commissions of Peace and Lieutenancy, and finally the debates on the two Abjuration Bills, threw Shrewsbury into a state bordering on distraction. He was angry with the Whigs for using the King ill, and still more angry with the King for showing favour to the Tories. At what moment and by what influence the unhappy man was induced to commit a treason, the consciousness of which threw a dark shade over all his remaining years, is not accurately known. But it is highly probable that his mother, who, though the most abandoned of women, had great power over him, took a fatal advantage of some unguarded hour, when he was irritated by finding his advice slighted, and that of Danby and Nottingham preferred. She was still a member of that Church which her son had quitted, and may have thought that, by reclaiming him from rebellion, she might make some atonement for the violation of her marriage vow and the murder of her lord.† What is certain is that, before the end of the spring of 1690, Shrewsbury had offered his services to James, and that James had accepted them. One proof of the sincerity of the convert was demanded. He must resign the seals which he had taken from the hand of the usurper.‡ It is probable that Shrewsbury had scarcely committed his fault when he began to repent of it. But he had not strength of mind to stop short in the path of evil. Loathing his own baseness, dreading a detection which must be fatal to his honour, afraid to go forward, afraid to go back, he underwent tortures of which it is impossible to think without commiseration. The true cause of his distress was as yet a profound secret: but his mental struggles and changes of purpose were generally known, and furnished the town, during some weeks, with topics of conversation. One night, when he was actually setting out in a state of great excitement for the palace, with the seals in his hand, he was induced by Burnet to defer his resignation for a few hours. Some days later, the eloquence of Tillotson was employed for the same purpose.§ Three or four times the Earl laid the ensigns of his office on the table of the royal closet, and was three or four times induced, by the kind expostulations of the master whom he was conscious of having wronged, to take them up and carry them away. Thus the resignation was deferred till the eve of the King's departure. By that time agitation had thrown Shrewsbury into a low fever. Bentinck, who made a last effort to persuade him to retain office, found him in bed and too ill for conversation.‖ The resignation so often tendered was at length accepted; and during some months Nottingham was the only Secretary of State.

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* He wrote to Portland, "Je plains la povre reine, qui est en des terribles afflictions."

The Council of Nine.

It was no small addition to William's troubles that, at such a moment, his government should be weakened by this defection. He tried, however, to do his best with the materials which remained to him, and finally selected nine privy councillors, by whose advice he enjoined

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* See the Letters of Shrewsbury in Coxe's Correspondence, Part I. chap. i.

† That Lady Shrewsbury was a Jacobite, and did her best to make her son so, is certain from Lloyd's Paper of May 1694, which is among the Nairne MSS., and was printed by Macpherson.

‡ This is proved by a few words in a paper which James, in November 1692, laid before the French government. "Il y a," says he, "le Comte de Shrusbery, qui, étant Secrétaire d'Etat du Prince d'Orange, s'est défait de sa charge par mon ordre." One copy of this most valuable paper is in the Archives of the French Foreign Office. Another is among the Nairne MSS. in the Bodleian Library. A translation into English will be found in Macpherson's collection.

§ Burnet, ii. 45.

‖ Shrewsbury to Somers, Sept. 22, 1697.

Mary to be guided. Four of these, Devonshire, Dorset, Monmouth, and Edward Russell, were Whigs. The other five, Caermarthen, Pembroke, Nottingham, Marlborough, and Lowther, were Tories.*

William ordered the Nine to attend him at the office of the Secretary of State. When they were assembled he came leading in the Queen, desired them to be seated, and addressed to them a few earnest and weighty words. "She wants experience," he said: "but I hope that, by choosing you to be her counsellors, I have supplied that defect. I put my kingdom into your hands. Nothing foreign or domestic shall be kept secret from you. I implore you to be diligent and to be united."† In private he told his wife what he thought of the characters of the Nine; and it should seem, from her letters to him, that there were few of the number for whom he expressed any high esteem. Marlborough was to be her guide in military affairs, and was to command the troops in England. Russell, who was Admiral of the Blue, and had been rewarded for the service which he had done at the time of the Revolution with the lucrative place of Treasurer of the Navy, was well fitted to be her adviser on all questions relating to the fleet. But Caermarthen was designated as the person on whom, in case of any difference of opinion in the council, she ought chiefly to rely. Caermarthen's sagacity and experience were unquestionable: his principles, indeed, were lax: but, if there was any person in existence to whom he was likely to be true, that person was Mary. He had long been in a peculiar manner her friend and servant: he had gained a high place in her favour by bringing about her marriage; and he had, in the Convention, carried his zeal for her interests to a length which she had herself blamed as excessive. There was, therefore, every reason to hope that he would serve her at this critical conjuncture with sincere good will.‡

Conduct of Clarendon.

One of her nearest kinsmen, on the other hand, was one of her bitterest enemies. The evidence which was in the possession of the government proved beyond dispute that Clarendon was deeply concerned in the Jacobite schemes of insurrection. But the Queen was most unwilling that her kindred should be harshly treated; and William, remembering through what ties she had broken, and what reproaches she had incurred for his sake, readily gave her uncle's life and liberty to her intercession. But, before the King set out for Ireland, he spoke seriously to Rochester. "Your brother has been plotting against me. I am sure of it. I have the proofs under his own hand. I was urged to leave him out of the Act of Grace: but I would not do what would have given so much pain to the Queen. For her sake I forgive the past; but my Lord Clarendon will do well to be cautious for the future. If not, he will find that these are no jesting matters." Rochester communicated the admonition to Clarendon. Clarendon, who was in constant correspondence with Dublin and Saint Germains, protested that his only wish was to be quiet, and that, though he felt a scruple about the oaths, the existing government had not a more obedient subject than he purposed to be.§

Penn held to bail.

Among the letters which the government had intercepted was one from James to Penn. That letter, indeed, was not legal evidence to prove that the person to whom it was addressed had been guilty of high treason: but it raised suspicions which are now known to have been well founded. Penn was brought before the Privy Council, and interrogated. He said very truly that he could not prevent people from writing to him, and that he was not accountable for what they might write to him. He acknowledged that he was bound to the late King by ties of gratitude and affection which no change of fortune could dissolve. "I should be glad to do him any service in his private affairs: but I owe a sacred duty to my country; and therefore I was never so wicked as even to think of endeavouring to bring him back." This was a falsehood; and William was probably aware that it was so. He was unwilling, however, to deal harshly with a man who had many titles to respect, and who was not likely to be a very formidable plotter. He therefore declared himself satisfied, and proposed to discharge the prisoner. Some of the Privy Councillors, however, remonstrated; and Penn was required to give bail.*

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* Among the State Poems (vol. ii. p. 211) will be found a piece which some ignorant editor has entitled, "A Satyr written when the K—— went to Flanders and left nine Lords Justices." I have a manuscript copy of this satire, evidently contemporary, and bearing the date 1690. It is indeed evident at a glance that the nine persons satirised are the nine members of the interior council which William appointed to assist Mary when he went to Ireland. Some of them never were Lords Justices.

† From a narrative written by Lowther, which is among the Mackintosh MSS.

‡ See Mary's Letters to William, published by Dalrymple.

§ Clarendon's Diary, May 30, 1690.

Interview between William and Burnet.

On the day before William's departure, he called Burnet into his closet, and, in firm but mournful language, spoke of the dangers which on every side menaced the realm, of the fury of the contending factions, and of the evil spirit which seemed to possess too many of the clergy. "But my trust is in God. I will go through with my work or perish in it. Only I cannot help feeling for the poor Queen;" and twice he repeated with unwonted tenderness, "the poor Queen." "If you love me," he added, "wait on her often, and give her what help you can. As for me, but for one thing, I should enjoy the prospect of being on horseback and under canvas again. For I am sure that I am fitter to direct a campaign than to manage your Houses of Lords and Commons. But, though I know that I am in the path of duty, it is hard on my wife that her father and I must be opposed to each other in the field. God send that no harm may happen to him. Let me have your prayers, Doctor." Burnet retired greatly moved, and doubtless put up, with no common fervour, those prayers for which his master had asked.†

William sets out for Ireland.

On the following day, the fourth of June, the King set out for Ireland. Prince George had offered his services, had equipped himself at great charge, and fully expected to be complimented with a seat in the royal coach. But William, who promised himself little pleasure or advantage from His Royal Highness's conversation, and who seldom stood on ceremony, took Portland for a travelling companion, and never once, during the whole of that eventful campaign, seemed to be aware of the Prince's existence.‡ George, if left to himself, would hardly have noticed the affront. But, though he was too dull to feel, his wife felt for him; and her resentment was studiously kept alive by mischief-makers of no common dexterity. On this, as on many other occasions, the infirmities of William's temper proved seriously detrimental to the great interests of which he was the guardian. His reign would have been far more prosperous if, with his own courage, capacity, and elevation of mind, he had had a little of the easy good humour and politeness of his uncle Charles.

In four days the King arrived at Chester, where a fleet of transports was awaiting the signal for sailing. He embarked on the eleventh of June, and was convoyed across Saint George's Channel by a squadron of men-of-war under the command of Sir Cloudesley Shovel.§

Trial of Crone.

The month which followed William's departure from London was one of the most eventful and anxious months in the whole history of England. A few hours after he had set out, Crone was brought to the bar of the Old Bailey. A great array of judges was on the Bench.

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* Gerard Croese.

† Burnet, ii. 46.

‡ The Duchess of Marlborough's Vindication.

§ London Gazettes, June 5, 12, 16, 1690; Hop to the States General from Chester, June $\frac{9}{13}$. Hop attended William to Ireland as envoy from the States.

Fuller had recovered sufficiently to make his appearance in court; and the trial proceeded. The Jacobites had been indefatigable in their efforts to ascertain the political opinions of the persons whose names were on the jury list. So many were challenged that there was some difficulty in making up the number of twelve; and among the twelve was one on whom the malecontents thought that they could depend. Nor were they altogether mistaken; for this man held out against his eleven companions all night and half the next day; and he would probably have starved them into submission had not Mrs Clifford, who was in league with him, been caught throwing sweetmeats to him through the window. His supplies having been cut off, he yielded; and a verdict of Guilty, which, it was said, cost two of the jurymen their lives, was returned. A motion in arrest of judgment was instantly made, on the ground that a Latin word endorsed on the back of the indictment was incorrectly spelt. The objection was undoubtedly frivolous. Jeffreys would have at once overruled it with a torrent of curses, and would have proceeded to the most agreeable part of his duty, that of describing to the prisoner the whole process of half hanging, disembowelling, mutilating, and quartering. But Holt and his brethren remembered that they were now for the first time since the Revolution trying a culprit on a charge of high treason. It was therefore desirable to show, in a manner not to be misunderstood, that a new era had commenced, and that the tribunals would in future rather err on the side of humanity than imitate the cruel haste and levity with which Cornish had, when pleading for his life, been silenced by servile judges. The passing of the sentence was therefore deferred: a day was appointed for considering the point raised by Crone; and counsel were assigned to argue in his behalf. "This would not have been done, Mr Crone," said the Lord Chief Justice, significantly, "in either of the last two reigns." After a full hearing, the Bench unanimously pronounced the error to be immaterial; and the prisoner was condemned to death. He owned that his trial had been fair, thanked the judges for their patience, and besought them to intercede for him with the Queen.*

He was soon informed that his fate was in his own hands. The government was willing to spare him if he would earn his pardon by a full confession. The struggle in his mind was terrible and doubtful. At one time Mrs Clifford, who had access to his cell, reported to the Jacobite chiefs that he was in a great agony. He could not die, he said: he was too young to be a martyr.† The next morning she found him cheerful and resolute.‡ He held out till the eve of the day fixed for his execution. Then he sent to ask for an interview with the Secretary of State. Nottingham went to Newgate: but, before he arrived, Crone had changed his mind and was determined to say nothing. "Then," said Nottingham, "I shall see you no more; for to-morrow will assuredly be your last day." But after Nottingham had departed, Monmouth repaired to the gaol, and flattered himself that he had shaken the prisoner's resolution. At a very late hour that night came a respite for a week.§ The week, however, passed away without any disclosure: the gallows and quartering block were ready at Tyburn: the sledge and axe were at the door of Newgate: the crowd was thick all up Holborn Hill and along the Oxford Road; when a messenger brought another respite, and Crone, instead of being dragged to the place of execution, was conducted to the Council chamber at Whitehall. His fortitude had been at last overcome by the near prospect of death; and on this occasion he gave important information.[*]

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* Clarendon's Diary, June 7 and 12, 1690; Narcissus Luttrell's Diary; Baden, the Dutch Secretary of Legation, to Van Citters, June $\frac{10}{20}$; Fuller's Life of himself; Welwood's Mercurius Reformatus, June 11, 1690.

† Clarendon's Diary, June 8, 1690.

‡ Clarendon's Diary, June 10.

§ Baden to Van Citters, June $\frac{20}{30}$, 1690; Clarendon's Diary, June 19; Luttrell's Diary.

Danger of invasion and insurrection. Tourville's fleet in the Channel.

Such information as he had it in his power to give was indeed at that moment much needed. Both an invasion and an insurrection were hourly expected.[†] Scarcely had William set out from London when a great French fleet, commanded by the Count of Tourville, left the port of Brest and entered the British Channel. Tourville was the ablest maritime commander that his country then possessed. He had studied every part of his profession. It was said of him that he was competent to fill any place on shipboard from that of carpenter up to that of admiral. It was said of him, also, that to the dauntless courage of a seaman he united the suavity and urbanity of an accomplished gentleman.[‡] He now stood over to the English shore and approached it so near that his ships could be plainly descried from the ramparts of Plymouth. From Plymouth he proceeded slowly along the coast of Devonshire and Dorsetshire. There was great reason to apprehend that his movements had been concerted with the English malecontents.[§]

The Queen and her Council hastened to take measures for the defence of the country against both foreign and domestic enemies. Torrington took the command of the English fleet which lay in the Downs, and sailed to Saint Helen's. He was there joined by a Dutch squadron under the command of Evertsen. It seemed that the cliffs of the Isle of Wight would witness one of the greatest naval conflicts recorded in history. A hundred and fifty ships of the line could be counted at once from the watchtower of Saint Catharine. On the east of the huge precipice of Black Gang Chine, and in full view of the richly wooded rocks of Saint Lawrence and Ventnor, were collected the maritime forces of England and Holland. On the west, stretching to that white cape where the waves roar among the Needles, lay the armament of France.

Arrests of suspected persons.

It was on the twenty-sixth of June, less than a fortnight after William had sailed for Ireland, that the hostile fleets took up these positions. A few hours earlier, there had been an important and anxious sitting of the Privy Council at Whitehall. The malecontents who were leagued with France were alert and full of hope. Mary had remarked, while taking her airing, that Hyde Park was swarming with them. The whole board was of opinion that it was necessary to arrest some persons of whose guilt the government had proofs. When Clarendon was named, something was said in his behalf by his friend and relation, Sir Henry Capel. The other councillors stared, but remained silent. It was no pleasant task to accuse the Queen's kinsman in the Queen's presence. Mary had scarcely ever opened her lips at Council: but now, being possessed of clear proofs of her uncle's treason in his own handwriting, and knowing that respect for her prevented her advisers from proposing what the public safety required, she broke silence. "Sir Henry," she said, "I know, and everybody here knows as well as I, that there is too much against my Lord Clarendon to leave him out." The warrant was drawn up; and Capel signed it with the rest. "I am more sorry for Lord Clarendon," Mary wrote to her husband, "than, may be, will be believed." That evening Clarendon, and several other noted Jacobites, were lodged in the Tower.[‖]

When the Privy Council had risen, the Queen and the interior Council of

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[*] Clarendon's Diary, June 25.

[†] Luttrell's Diary.

[‡] Memoirs of Saint Simon.

[§] London Gazette, June 26, 1690; Baden to Van Citters, $\frac{\text{June 24}}{\text{July 4}}$.

[‖] Mary to William, June 26, 1690; Clarendon's Diary of the same date: Luttrell's Diary.

Torrington ordered to give battle to Tourville.

Nine had to consider a question of the gravest importance. What orders were to be sent to Torrington? The safety of the State might depend on his judgment and presence of mind; and some of Mary's advisers apprehended that he would not be found equal to the occasion. Their anxiety increased when news came that he had abandoned the coast of the Isle of Wight to the French, and was retreating before them towards the Straits of Dover. The sagacious Caermarthen and the enterprising Monmouth agreed in blaming these cautious tactics. It was true that Torrington had not so many vessels as Tourville: but Caermarthen thought that, at such a time, it was advisable to fight, although against odds; and Monmouth was, through life, for fighting at all times, and against all odds. Russell, who was indisputably one of the best seamen of the age, held that the disparity of numbers was not such as ought to cause any uneasiness to an officer who commanded English and Dutch sailors. He therefore proposed to send to the Admiral a reprimand couched in terms so severe that the Queen did not like to sign it. The language was much softened: but, in the main, Russell's advice was followed. Torrington was positively ordered to retreat no further, and to give battle immediately. Devonshire, however, was still unsatisfied. "It is my duty, Madam," he said, "to tell Your Majesty exactly what I think on a matter of this importance; and I think that my Lord Torrington is not a man to be trusted with the fate of three kingdoms." Devonshire was right: but his colleagues were unanimously of opinion that to supersede a commander in sight of the enemy, and on the eve of a general action, would be a course full of danger; and it is difficult to say that they were wrong. "You must either," said Russell, "leave him where he is, or send for him as a prisoner." Several expedients were suggested. Caermarthen proposed that Russell should be sent to assist Torrington. Monmouth passionately implored permission to join the fleet in any capacity, as a captain, or as a volunteer. "Only let me be once on board; and I pledge my life that there shall be a battle." After much discussion and hesitation, it was resolved that both Russell and Monmouth should go down to the coast.* They set out, but too late. The despatch which ordered Torrington to fight had preceded them. It reached him when he was off Beachy Head. He read it, and was in a great strait. Not to give battle was to be guilty of direct disobedience. To give battle was, in his judgment, to incur serious risk of defeat. He probably suspected,—for he was of a captious and jealous temper,—that the instructions which placed him in so painful a dilemma had been framed by enemies and rivals with a design unfriendly to his fortune and his fame. He was exasperated by the thought that he was ordered about and overruled by Russell, who, though his inferior in professional rank, exercised, as one of the Council of Nine, a supreme control over all the departments of the public service. There seems to be no sufficient ground for charging Torrington with disaffection. Still less can it be suspected that an officer, whose whole life had been passed in confronting danger, and who had always borne himself bravely, wanted the personal courage which hundreds of sailors on board of every ship under his command possessed. But there is a higher courage of which Torrington was wholly destitute. He shrank from all responsibility, from the responsibility of fighting, and from the responsibility of not fighting; and he succeeded in finding out a middle way which united all the inconveniences which he wished to avoid. He would conform to the letter of his instructions: yet he would not put everything to hazard. Some of his ships should skirmish with the enemy: but the great body of his fleet should not be risked. It was evident that the vessels which engaged the

* Mary to William, June 28 and July 2, 1690.

French would be placed in a most dangerous situation, and would suffer much loss; and there is but too good reason to believe that Torrington was base enough to lay his plans in such a manner that the danger and loss might fall almost exclusively to the share of the Dutch. He bore them no love; and in England they were so unpopular that the destruction of their whole squadron was likely to cause fewer murmurs than the capture of one of our own frigates.

Battle of Beachy Head.

It was on the 29th of June that the Admiral received the order to fight. The next day, at four in the morning, he bore down on the French fleet, and formed his vessels in order of battle. He had not sixty sail of the line, and the French had at least eighty; but his ships were more strongly manned than those of the enemy. He placed the Dutch in the van and gave them the signal to engage. That signal was promptly obeyed. Evertsen and his countrymen fought with a courage to which both their English allies and their French enemies, in spite of national prejudices, did full justice. In none of Van Tromp's or De Ruyter's battles had the honour of the Batavian flag been more gallantly upheld. During many hours the van maintained the unequal contest with very little assistance from any other part of the fleet. At length the Dutch Admiral drew off, leaving one shattered and dismasted hull to the enemy. His second in command and several officers of high rank had fallen. To keep the sea against the French after this disastrous and ignominious action was impossible. The Dutch ships which had come out of the fight were in lamentable condition. Torrington ordered some of them to be destroyed: the rest he took in tow: he then fled along the coast of Kent, and sought a refuge in the Thames. As soon as he was in the river, he ordered all the buoys to be pulled up, and thus made the navigation so dangerous, that the pursuers could not venture to follow him.*

It was, however, thought by many, and especially by the French ministers, that, if Tourville had been more enterprising, the allied fleet might have been destroyed. He seems to have borne, in one respect, too much resemblance to his vanquished opponent. Though a brave man, he was a timid commander. His life he exposed with careless gaiety: but it was said that he was nervously anxious and pusillanimously cautious when his professional reputation was in danger. He was so much annoyed by these censures that he soon became, unfortunately for his country, bold even to temerity.†

Alarm in London.

There has scarcely ever been so sad a day in London as that on which the news of the Battle of Beachy Head arrived. The shame was insupportable: the peril was imminent. What if the victorious enemy should do what De Ruyter had done? What if the dockyards of Chatham should again be destroyed? What if the Tower itself should be bombarded? What if the vast wood of masts and yardarms below London Bridge should be in a blaze? Nor was this all. Evil tidings had just arrived from the Low Countries. The allied forces under Waldeck had, in the neighbourhood of Fleurus, encountered the French commanded by the Duke of Luxemburg. The day had been long and fiercely disputed. At length the skill of the French general and the impetuous valour of the French cavalry had prevailed.* Thus at the same moment the army of Lewis was victorious in Flanders, and his navy was in undisputed possession of the Channel. Marshal Humieres with a considerable force lay not far from the Straits of Dover. It had been given out that he was about to join Luxemburg. But the information which the English government received from able military men in the Netherlands and from spies who mixed with the Jacobites, and which to so great a master of the art of war as Marlborough seemed to deserve serious attention, was that the army of Humieres would instantly march to Dunkirk and would there be taken on board of the fleet of Tourville.† Between the coast of Artois and the Nore not a single ship bearing the red cross of Saint George could venture to show herself. The embarkation would be the business of a few hours. A few hours more might suffice for the voyage. At any moment London might be appalled by the news that twenty thousand French veterans were in Kent. It was notorious that, in every part of the kingdom, the Jacobites had been, during some months, making preparations for a rising. All the regular troops who could be assembled for the defence of the island did not amount to more than ten thousand men. It may be doubted whether our country has ever passed through a more alarming crisis than that of the first week of July 1690.

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* Report of the Commissioners of the Admiralty to the Queen, dated Sheerness, July 18, 1690; Evidence of Captains Cornwall, Jones, Martin, and Hubbard, and of Vice Admiral Delaval; Burnet, ii. 52, and Speaker Onslow's Note; Mémoires du Maréchal de Tourville; Memoirs of Transactions at Sea by Josiah Burchett, Esq., Secretary to the Admiralty, 1703; London Gazette, July 3; Historical and Political Mercury for July 1690; Mary to William, July 2; Torrington to Caermarthen, July 1. The account of the battle in the Paris Gazette of July 15, 1690, is not to be read without shame: "On a sçeu que les Hollandois s'estoient très bien battus, et qu'ils s'estoient comportez en cette occasion en braves gens, mais que les Anglois n'en avoient pas agi de même." In the French official relation of the battle off Cape Bevézier,—an odd corruption of Pevensey,—are some passages to the same effect: "Les Hollandois combattirent avec beaucoup de courage et de fermeté; mais ils ne furent pas bien secondez par les Anglois." "Les Anglois se distinguèrent des vaisseaux de Hollande par le peu de valeur qu'ils montrèrent dans le combat."

† Life of James, ii. 409; Burnet, ii. 5.

Battle of Fleurus.

But the evil brought with it its own remedy. Those little knew England who imagined that she could be in danger at once of rebellion and invasion: for in truth the danger of invasion was the best security against the danger of rebellion. The cause of James was the cause of France; and, though to superficial observers the French alliance seemed to be his chief support, it really was the obstacle which made his restoration impossible. In the patriotism, the too often unamiable and unsocial patriotism of our forefathers, lay the secret at once of William's weakness and of his strength. They were jealous of his love for Holland: but they cordially sympathised with his hatred of Lewis. To their strong sentiment of nationality are to be ascribed almost all those petty annoyances which made the throne of the Deliverer, from his accession to his death, so uneasy a seat. But to the same sentiment it is to be ascribed that his throne, constantly menaced and frequently shaken, was never subverted. For, much as his people detested his foreign favourites, they detested his foreign adversaries still more. The Dutch were Protestants: the French were Papists. The Dutch were regarded as selfseeking, grasping, overreaching allies: the French were mortal enemies. The worst that could be apprehended from the Dutch was that they might obtain too large a share of the patronage of the Crown, that they might throw on us too large a part of the burdens of the war, that they might obtain commercial advantages at our expense. But the French would conquer us: the French would enslave us: the French would inflict on us calamities such as those which had turned the fair fields and cities of the Palatinate into a desert. The hopgrounds of Kent would be as the vineyards of the Neckar. The High Street of Oxford and the close of Salisbury would be piled with ruins such as those which covered the spots where the palaces and churches of Heidelberg and Manheim had once stood. The parsonage overshadowed by the old steeple, the farmhouse peeping from among beehives and appleblossoms, the manorial hall embosomed in elms, would be given up to a soldiery which knew not what it was to pity old men, or delicate women, or sucking children. The words, "The French are coming," like a spell, quelled at once all murmurs about taxes and abuses, about William's ungracious

Spirit of the nation.

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* London Gazette, June 30, 1690; Historical and Political Mercury for July 1690.

† Nottingham to William, July 15, 1690.

manners and Portland's lucrative places, and raised a spirit as high and unconquerable as had pervaded, a hundred years before, the ranks which Elizabeth reviewed at Tilbury. Had the army of Humieres landed, it would assuredly have been withstood by every male capable of bearing arms. Not only the muskets and pikes but the scythes and pitchforks would have been too few for the hundreds of thousands who, forgetting all distinction of sect or faction, would have risen up like one man to defend the English soil.

The immediate effect therefore of the disasters in the Channel and in Flanders was to unite for a moment the great body of the people. The national antipathy to the Dutch seemed to be suspended. Their gallant conduct in the fight off Beachy Head was loudly applauded. The inaction of Torrington was loudly condemned. London set the example of concert and of exertion. The irritation produced by the late election at once subsided. All distinctions of party disappeared. The Lord Mayor was summoned to attend the Queen. She requested him to ascertain as soon as possible what the capital would undertake to do if the enemy should venture to make a descent. He called together the representatives of the wards, conferred with them, and returned to Whitehall to report that they had unanimously bound themselves to stand by the government with life and fortune; that a hundred thousand pounds were ready to be paid into the Exchequer; that ten thousand Londoners, well armed and appointed, were prepared to march at an hour's notice: and that an additional force, consisting of six regiments of foot, a strong regiment of horse, and a thousand dragoons, should be instantly raised without costing the Crown a farthing. Of Her Majesty the City had nothing to ask, but that she would be pleased to set over these troops officers in whom she could confide. The same spirit was shown in every part of the country. Though in the southern counties the harvest was at hand, the rustics repaired with unusual cheerfulness to the musters of the militia. The Jacobite country gentlemen, who had, during several months, been laying in swords and carbines for the insurrection which was to take place as soon as William was gone and as help arrived from France, now that William was gone, now that a French invasion was hourly expected, burned their commissions signed by James, and hid their arms behind wainscots or in haystacks. The malecontents in the towns were insulted wherever they appeared, and were forced to shut themselves up in their houses from the exasperated populace.*

Conduct of Shrewsbury.

Nothing is more interesting to those who love to study the intricacies of the human heart than the effect which the public danger produced on Shrewsbury. For a moment he was again the Shrewsbury of 1688. His nature, lamentably unstable, was not ignoble; and the thought, that, by standing foremost in the defence of his country at so perilous a crisis, he might repair his great fault and regain his own esteem, gave new energy to his body and his mind. He had retired to Epsom, in the hope that repose and pure air would produce a salutary effect on his shattered frame and wounded spirit. But a few hours after the news of the Battle of Beachy Head had arrived, he was at Whitehall, and had offered his purse and sword to the Queen. It had been in contemplation to put the fleet under the command of some great nobleman with two experienced naval officers to advise him. Shrewsbury begged that, if such an arrangement were made, he might be appointed. It concerned, he said, the interest and the honour of every man in the kingdom not to let the enemy ride victorious in the Channel; and he would gladly risk his life to retrieve the lost fame of the English flag.†

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* Burnet, ii. 53, 54; Narcissus Luttrell's Diary, July 7, 11, 1690; London Gazette, July 14, 1690.

† Mary to William, July 3, 10, 1690; Shrewsbury to Caermarthen, July 15.

His offer was not accepted. Indeed, the plan of dividing the naval command between a man of quality who did not know the points of the compass, and two weatherbeaten old seamen who had risen from being cabin boys to be Admirals, was very wisely laid aside. Active exertions were made to prepare the allied squadrons for service. Nothing was omitted which could assuage the natural resentment of the Dutch. The Queen sent a Privy Councillor, charged with a special mission, to the States General. He was the bearer of a letter to them in which she extolled the valour of Evertsen's gallant squadron. She assured them that their ships should be repaired in the English dockyards, and that the wounded Dutchmen should be as carefully tended as wounded Englishmen. It was announced that a strict inquiry would be instituted into the causes of the late disaster; and Torrington, who indeed could not at that moment have appeared in public without risk of being torn in pieces, was sent to the Tower.*

During the three days which followed the arrival of the disastrous tidings from Beachy Head the aspect of London was gloomy and agitated. But on the fourth day all was changed. Bells were pealing: flags were flying: candles were arranged in the windows for an illumination: men were eagerly shaking hands with each other in the streets. A courier had that morning arrived at Whitehall with great news from Ireland.

CHAPTER XVI.

William lands at Carrickfergus, and proceeds to Belfast.

William had been, during the whole spring, impatiently expected in Ulster. The Protestant settlements along the coast of that province had, in the course of the month of May, been repeatedly agitated by false reports of his arrival. It was not, however, till the afternoon of the fourteenth of June that he landed at Carrickfergus. The inhabitants of the town crowded the main street and greeted him with loud acclamations: but they caught only a glimpse of him. As soon as he was on dry ground he mounted and set off for Belfast. On the road he was met by Schomberg. The meeting took place close to a white house, the only human dwelling then visible, in the space of many miles, on the dreary strand of the estuary of the Laggan. A village and a cotton mill now rise where the white house then stood alone; and all the shore is adorned by a gay succession of country houses, shrubberies, and flower beds. Belfast has become one of the greatest and most flourishing seats of industry in the British isles. A busy population of a hundred thousand souls is collected there. The duties annually paid at the Custom House exceed the duties annually paid at the Custom House of London in the most prosperous years of the reign of Charles the Second. Other Irish towns may present more picturesque forms to the eye. But Belfast is the only large Irish town in which the traveller is not disgusted by the loathsome aspect and odour of long lines of human dens far inferior in comfort and cleanliness to the dwellings which, in happier countries, are provided for cattle. No other large Irish town is so well cleaned, so well paved, so brilliantly lighted. The place of domes and spires is supplied by edifices, less pleasing to the taste, but not less indicative of prosperity, huge factories, towering many stories above the chimneys of the houses, and resounding with the roar of machinery. The Belfast which William entered was a small English settlement of about three hundred houses, commanded by a castle which has long disappeared, the seat of the noble family of Chichester. In this mansion, which is said to have borne some resemblance to the palace of Whitehall, and which was celebrated for its terraces and orchards stretching down to the river side, preparations had been made for the King's reception. He was welcomed at the North Gate by the magistrates and burgesses in their robes of office. The multitude pressed on his carriage with shouts of "God save the Protestant King." For the town was one of the strongholds of the Reformed Faith; and when, two generations later, the inhabitants were, for the first time, numbered, it was found that the Roman Catholics were not more than one in fifteen.*

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* Mary to the States General, July 12; Burchett's Memoirs; An important Account of some remarkable Passages in the Life of Arthur, Earl of Torrington, 1691.

The night came: but the Protestant counties were awake and up. A royal salute had been fired from the castle of Belfast. It had been echoed and re-echoed by guns which Schomberg had placed at wide intervals for the purpose of conveying signals from post to post. Wherever the peal was heard, it was known that King William was come. Before midnight all the heights of Antrim and Down were blazing with bonfires. The light was seen across the bays of Carlingford and Dundalk, and gave notice to the outposts of the enemy that the decisive hour was at hand. Within forty-eight hours after William had landed, James set out from Dublin for the Irish camp, which was pitched near the northern frontier of Leinster.†

State of Dublin.

In Dublin the agitation was fearful. None could doubt that the decisive crisis was approaching; and the agony of suspense stimulated to the highest point the passions of both the hostile castes. The majority could easily detect, in the looks and tones of the oppressed minority, signs which indicated the hope of a speedy deliverance and of a terrible revenge. Simon Luttrell, to whom the care of the capital was entrusted, hastened to take such precautions as fear and hatred dictated. A proclamation appeared, enjoining all Protestants to remain in their houses from nightfall to dawn, and prohibiting them, on pain of death, from assembling in any place or for any purpose to the number of more than five. No indulgence was granted even to those divines of the Established Church who had never ceased to teach the doctrine of nonresistance. Doctor William King, who had, after long holding out, lately begun to waver in his political creed, was committed to custody. There was no gaol large enough to hold one half of those whom the governor suspected of evil designs. The College and several parish churches were used as prisons; and into those buildings men accused of no crime but their religion were crowded in such numbers that they could hardly breathe.‡

William's military arrangements.

The two rival princes meanwhile were busied in collecting their forces. Loughbrickland was the place appointed by William for the rendezvous of the scattered divisions of his army. While his troops were assembling, he exerted himself indefatigably to improve their discipline and to provide for their subsistence. He had brought from England two hundred thousand pounds in money, and a great quantity of ammunition and provisions. Pillaging was prohibited under severe penalties. At the same time supplies were liberally dispensed; and all the paymasters of regiments were directed to send in their accounts without delay, in order that there might be no arrears.* Thomas Coningsby, Member of Parliament for Leominster, a busy and unscrupulous Whig, accompanied the King, and acted as Paymaster-General. It deserves to be mentioned that William, at this time, authorised the Collector of Customs at Belfast to pay every year twelve hundred pounds into the hands of some of the principal dissenting ministers of Down and Antrim, who were to be trustees for their brethren. The King declared that he bestowed this sum on the nonconformist divines, partly as a reward for their eminent loyalty to him, and partly as a compensation for their recent losses. Such was the origin of that donation which is still annually bestowed by the government on the Presbyterian clergy of Ulster.†

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* London Gazette, June 19, 1690; History of the Wars in Ireland by an Officer in the Royal Army, 1690; Villare Hibernicum, 1690; Story's Impartial History, 1691; Historical Collections relating to the town of Belfast, 1817. This work contains curious extracts from MSS. of the seventeenth century. In the British Museum is a map of Belfast made in 1685, so exact that the houses may be counted.

† Lauzun to Louvois, June $\frac{16}{26}$. The messenger who brought the news to Lauzun had heard the guns and seen the bonfires. History of the Wars in Ireland by an Officer of the Royal Army, 1690; Life of James, ii. 392, Orig. Mem.; Burnet, ii. 47. Burnet is strangely mistaken when he says that William had been six days in Ireland before his arrival was known to James.

‡ A True and Perfect Journal of the Affairs of Ireland by a Person of Quality, 1690; King, iii. 18. Luttrell's proclamation will be found in King's Appendix.

William was all himself again. His spirits, depressed by eighteen months passed in dull state, amidst factions and intrigues which he but half understood, rose high as soon as he was surrounded by tents and standards.‡ It was strange to see how rapidly this man, so unpopular at Westminster, obtained a complete mastery over the hearts of his brethren in arms. They observed with delight, that, infirm as he was, he took his share of every hardship which they underwent; that he thought more of their comfort than of his own; that he sharply reprimanded some officers, who were so anxious to procure luxuries for his table as to forget the wants of the common soldiers; that he never once, from the day on which he took the field, lodged in a house, but, even in the neighbourhood of cities and palaces, slept in his small travelling hut of wood; that no solicitations could induce him, on a hot day and in a high wind, to move out of the choking cloud of dust, which overhung the line of march, and which severely tried lungs less delicate than his. Every man under his command became familiar with his looks and with his voice; for there was not a regiment which he did not inspect with minute attention. His pleasant looks and sayings were long remembered. One brave soldier has recorded in his journal the kind and courteous manner in which a basket of the first cherries of the year was accepted from him by the King, and the sprightliness with which His Majesty conversed at supper with those who stood round the table.§

William marches southward.

On the twenty-fourth of June, the tenth day after William's landing, he marched southward from Loughbrickland with all his forces. He was fully determined to take the first opportunity of fighting. Schomberg and several other officers recommended caution and delay. But the King answered that he had not come to Ireland to let the grass grow under his feet. The event seems to prove that he judged rightly as a general. That he judged rightly as a statesman cannot be doubted. He knew that the English nation was discontented with the way in which the war had hitherto been conducted; that nothing but rapid and splendid success could revive the enthusiasm of his friends, and quell the spirit of his enemies, and that a defeat could scarcely be more injurious to his fame and to his interests than a languid and indecisive campaign.

The country through which he advanced had, during eighteen months, been fearfully wasted both by soldiers and by Rapparees. The cattle had been slaughtered: the plantations had been cut down: the fences and houses were in ruins. Not a human being was to be found near the road, except a few naked and meagre wretches who had no food but the husks of oats, and who were seen picking those husks, like chickens, from amidst dust and cinders.[*] Yet, even under such disadvantages, the natural fertility of the country, the rich green of the earth, the bays and rivers so admirably fitted for trade, could not but strike the King's observant eye. Perhaps he thought how different an aspect that unhappy region would have presented if it had been blessed with such a government and such a religion as had made his native Holland the wonder of the world; how endless a succession of pleasure houses, tulip gardens, and dairy farms would have lined the road from Lisburn to Belfast; how many hundreds of barges would have been constantly passing up and down the Laggan; what a forest of masts would have bristled in the desolate port of Newry; and what vast warehouses and stately mansions would have covered the space occupied by the noisome alleys of Dundalk! "The country," he was heard to say, "is worth fighting for."

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* Villare Hibernicum, 1690.

† The order addressed to the Collector of Customs will be found in Dr Reid's History of the Presbyterian Church in Ireland.

‡ "La gayeté peinte sur son visage," says Dumont, who saw him at Belfast, "nous fit tout espérer pour les heureux succès de la campagne."

§ Story's Impartial Account; MS. Journal of Colonel Bellingham; The Royal Diary.

The Irish army retreats.

The original intention of James seems to have been to try the chances of a pitched field on the border between Leinster and Ulster. But this design was abandoned, in consequence, apparently, of the representations of Lauzun, who, though very little disposed and very little qualified to conduct a campaign on the Fabian system, had the admonitions of Louvois still in his ears.[†] James, though resolved not to give up Dublin without a battle, consented to retreat till he should reach some spot where he might have the vantage of ground. When therefore William's advanced guard reached Dundalk, nothing was to be seen of the Irish army, except a great cloud of dust which was slowly rolling southwards towards Ardee. The English halted one night near the ground on which Schomberg's camp had been pitched in the preceding year; and many sad recollections were awakened by the sight of that dreary marsh, the sepulchre of thousands of brave men.[‡]

Still William continued to push forward, and still the Irish receded before him, till, on the morning of Monday, the thirtieth of June, his army, marching in three columns, reached the summit of a rising ground near the southern frontier of the county of Louth. Beneath lay a valley, now so rich and so cheerful that the Englishman who gazes on it may imagine himself to be in one of the most highly favoured parts of his own highly favoured country. Fields of wheat, woodlands, meadows bright with daisies and clover, slope gently down to the edge of the Boyne. That bright and tranquil stream, the boundary of Louth and Meath, having flowed many miles between green banks crowned by modern palaces, and by the ruined keeps of old Norman barons of the Pale, is here about to mingle with the sea. Five miles to the west of the place from which William looked down on the river, now stands, on a verdant bank, amidst noble woods, Slane Castle, the mansion of the Marquess of Conyngham. Two miles to the east, a cloud of smoke from factories and steam vessels overhangs the busy town and port of Drogheda. On the Meath side of the Boyne, the ground, still all corn, grass, flowers, and foliage, rises with a gentle swell to an eminence surmounted by a conspicuous tuft of ash-trees which overshades the ruined church and desolate graveyard of Donore.[§]

In the seventeenth century the landscape presented a very different aspect. The traces of art and industry were few. Scarcely a vessel was on the river except those rude coracles of wickerwork covered with the skins of horses, in which the Celtic peasantry fished for trout and salmon. Drogheda, now peopled by twenty thousand industrious inhabitants, was a small knot of narrow, crooked, and filthy lanes, encircled by a ditch and a mound. The houses were built of wood with high gables and projecting upper stories. Without the walls of the town, scarcely a dwelling was to be seen except at a place called Oldbridge. At Oldbridge the river was fordable; and on the south of the ford were a few mud cabins, and a single house built of more solid materials.

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[*] Story's Impartial Account.

[†] Lauzun to Louvois, $\frac{\text{June 23,}}{\text{July 3,}}$ 1690; Life of James, ii. 393, Orig. Mem.

[‡] Story's Impartial Account; Dumont MS.

[§] Much interesting information respecting the field of battle and the surrounding country will be found in Mr Wilde's pleasing volume entitled "The Beauties of the Boyne and Blackwater."

The Irish make a stand at the Boyne.

When William caught sight of the valley of the Boyne, he could not suppress an exclamation and gesture of delight. He had been apprehensive that the enemy would avoid a decisive action, and would protract the war till the autumnal rains should return with pestilence in their train. He was now at ease. It was plain that the contest would be sharp and short. The pavilion of James was pitched on the eminence of Donore. The flags of the House of Stuart and of the House of Bourbon waved together in defiance on the walls of Drogheda. All the southern bank of the river was lined by the camp and batteries of the hostile army. Thousands of armed men were moving about among the tents; and every one, horse soldier or foot soldier, French or Irish, had a white badge in his hat. That colour had been chosen in compliment to the House of Bourbon. "I am glad to see you, gentlemen," said the King, as his keen eye surveyed the Irish lines. "If you escape me now the fault will be mine."*

The army of James.

Each of the contending princes had some advantages over his rival. James, standing on the defensive behind entrenchments, with a river before him, had a stronger position:† but his troops were inferior both in number and in quality to those which were opposed to him. He probably had thirty thousand men. About a third part of this force consisted of excellent French infantry and excellent Irish cavalry. But the rest of his army was the scoff of all Europe. The Irish dragoons were bad; the Irish foot worse. It was said that their ordinary way of fighting was to discharge their pieces once, and then to run away bawling "Quarter," and "Murder." Their inefficiency was, in that age, commonly imputed, both by their enemies and by their allies, to natural poltroonery. How little ground there was for such an imputation has since been signally proved by many brave achievements in every part of the globe. It ought indeed, even in the seventeenth century, to have occurred to reasonable men, that a race which furnished some of the best horse soldiers in the world, would certainly, with judicious training, furnish good foot soldiers. But the Irish foot soldiers had not merely not been well trained; they had been elaborately ill trained. The greatest of our generals repeatedly and emphatically declared that even the admirable army which fought its way, under his command, from Torres Vedras to Toulouse, would, if he had suffered it to contract habits of pillage, have become, in a few weeks, unfit for all military purposes. What then was likely to be the character of troops who, from the day on which they enlisted, were not merely permitted, but invited, to supply the deficiencies of pay by marauding? They were, as might have been expected, a mere mob, furious indeed, and clamorous in their zeal for the cause which they had espoused, but incapable of opposing a steadfast resistance to a well ordered force. In truth, all that the discipline, if it is to be so called, of James's army had done for the Celtic kerne had been to debase and enervate him. After eighteen months of nominal soldiership, he was positively further from being a soldier than on the day on which he quitted his hovel for the camp.

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* Memorandum in the handwriting of Alexander, Earl of Marchmont. He derived his information from Lord Selkirk, who was in William's army.

† James says (Life, ii. 393, Orig. Mem.) that the country afforded no better position. King, in a thanksgiving sermon which he preached at Dublin after the close of the campaign, told his hearers that "the advantage of the post of the Irish was, by all intelligent men, reckoned above three to one." See King's Thanksgiving Sermon, preached on Nov. 16, 1690, before the Lords Justices. This is, no doubt, an absurd exaggeration. But M. de la Hoguette, one of the principal French officers who was present at the battle of the Boyne, informed Louvois that the Irish army occupied a good defensive position. Letter of La Hoguette from Limerick, $\frac{\text{July 31,}}{\text{Aug. 10,}}$ 1690.

The army of William.

William had under his command near thirty-six thousand men, born in many lands, and speaking many tongues. Scarcely one Protestant Church, scarcely one Protestant nation, was unrepresented in the army which a strange series of events had brought to fight for the Protestant religion in the remotest island of the west. About half the troops were natives of England. Ormond was there with the Life Guards, and Oxford with the Blues. Sir John Lanier, an officer who had acquired military experience on the Continent, and whose prudence was held in high esteem, was at the head of the Queen's regiment of horse, now the First Dragoon Guards. There were Beaumont's foot, who had, in defiance of the mandate of James, refused to admit Irish Papists among them, and Hastings's foot, who had, on the disastrous day of Killiecrankie, maintained the military reputation of the Saxon race. There were the two Tangier battalions, hitherto known only by deeds of violence and rapine, but destined to begin on the following morning a long career of glory. Two fine English regiments, which had been in the service of the States General, and had often looked death in the face under William's leading, followed him in this campaign, not only as their general, but as their native King. They now rank as the fifth and sixth of the line. The former was led by an officer who had no skill in the higher parts of military science, but whom the whole army allowed to be the bravest of all the brave, John Cutts. The Scotch footguards marched under the command of their countryman James Douglas. Conspicuous among the Dutch troops were Portland's and Ginkell's Horse, and Solmes's Blue regiment, consisting of two thousand of the finest infantry in Europe. Germany had sent to the field some warriors sprung from her noblest houses. Prince George of Hesse Darmstadt, a gallant youth, who was serving his apprenticeship in the military art, rode near the King. A strong brigade of Danish mercenaries was commanded by Duke Charles Frederic of Wurtemberg. It was reported that of all the soldiers of William these were most dreaded by the Irish. For centuries of Saxon domination had not effaced the recollection of the violence and cruelty of the Scandinavian sea kings; and an ancient prophecy that the Danes would one day destroy the children of the soil was still repeated with superstitious horror.* Among the foreign auxiliaries were a Brandenburg regiment and a Finland regiment. But in that great array, so variously composed, were two bodies of men animated by a spirit peculiarly fierce and implacable, the Huguenots of France thirsting for the blood of the French, and the Englishry of Ireland impatient to trample down the Irish. The ranks of the refugees had been effectually purged of spies and traitors, and were now made up of men such as had contended in the preceding century against the power of the House of Valois and the genius of the House of Lorraine. All the boldest spirits of the unconquerable colony had repaired to William's camp. Mitchelburne was there with the stubborn defenders of Londonderry, and Wolseley with the warriors who had raised the unanimous shout of "Advance" on the day of Newton Butler. Sir Albert Conyngham, the ancestor of the noble family whose seat now overlooks the field of battle, had brought from the neighbourhood of Lough Erne a regiment of dragoons which still glories in the name of Enniskillen, and which has proved on the shores of the Euxine that it has not degenerated since the day of the Boyne.†

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* Luttrell's Diary, March 1690.

† See the Historical Records of the Regiments of the British army, and Story's list of the army of William as it passed in review at Finglass, a week after the battle.

Walker, now Bishop of Derry, accompanies the army.

Walker, notwithstanding his advanced age and his peaceful profession, accompanied the men of Londonderry, and tried to animate their zeal by exhortation and by example. He was now a great prelate. Ezekiel Hopkins had taken refuge from Popish persecutors and Presbyterian rebels in the city of London, had brought himself to swear allegiance to the government, had obtained a cure, and had died in the performance of the humble duties of a parish priest.* William, on his march through Louth, learned that the rich see of Derry was at his disposal. He instantly made choice of Walker to be the new Bishop. The brave old man, during the few hours of life which remained to him, was overwhelmed with salutations and congratulations. Unhappily he had, during the siege in which he had so highly distinguished himself, contracted a passion for war; and he easily persuaded himself that, in indulging this passion, he was discharging a duty to his country and his religion. He ought to have remembered that the peculiar circumstances which had justified him in becoming a combatant had ceased to exist, and that, in a disciplined army led by generals of long experience and great fame, a fighting divine was likely to give less help than scandal. The Bishop elect was determined to be wherever danger was: and the way in which he exposed himself excited the extreme disgust of his royal patron, who hated a meddler almost as much as a coward. A soldier who ran away from a battle and a gownsman who pushed himself into a battle were the two objects which most strongly excited William's spleen.

William reconnoitres the Irish position.

It was still early in the day. The King rode slowly along the northern bank of the river, and closely examined the position of the Irish, from whom he was sometimes separated by an interval of little more than two hundred feet. He was accompanied by Schomberg, Ormond, Sidney, Solmes, Prince George of Hesse, Coningsby, and others. "Their army is but small;" said one of the Dutch officers. Indeed it did not appear to consist of more than sixteen thousand men. But it was well known, from the reports brought by deserters, that many regiments were concealed from view by the undulations of the ground. "They may be stronger than they look," said William; "but, weak or strong, I will soon know all about them." †

At length he alighted at a spot nearly opposite to Oldbridge, sate down on the turf to rest himself, and called for breakfast. The sumpter horses were unloaded: the canteens were opened; and a tablecloth was spread on the grass. The place is marked by an obelisk, built while many veterans who could well remember the events of that day were still living.

William is wounded.

While William was at his repast, a group of horsemen appeared close to the water on the opposite shore. Among them his attendants could discern some who had once been conspicuous at reviews in Hyde Park and at balls in the gallery of Whitehall, the youthful Berwick, the small, fairhaired Lauzun, Tyrconnel, once admired by maids of honour as the model of manly vigour and beauty, but now bent down by years and crippled by gout, and, overtopping all, the stately head of Sarsfield.

The chiefs of the Irish army soon discovered that the person who, surrounded by a splendid circle, was breakfasting on the opposite bank, was the Prince of Orange. They sent for artillery. Two field pieces, screened from view by a troop of cavalry, were brought down almost to the brink of the river, and placed behind a hedge. William, who had just risen from his meal, and was again in the saddle, was the mark of both guns. The first shot struck one of the holsters of Prince George of Hesse, and brought his horse to the ground. "Ah!" cried the King; "the poor Prince is killed." As the words passed his lips, he was himself hit by a second ball, a sixpounder. It merely tore his coat, grazed his shoulder, and drew two or three ounces of blood. Both armies saw that the shot had taken effect; for the King sank down for a moment on his horse's neck. A yell of exultation rose from the Irish camp. The English and their allies were in dismay. Solmes flung himself prostrate on the earth, and burst into tears. But William's deportment soon reassured his friends. "There is no harm done," he said: "but the bullet came quite near enough." Coningsby put his handkerchief to the wound: a surgeon was sent for: a plaster was applied; and the King, as soon as the dressing was finished, rode round all the posts of his army amidst loud acclamations. Such was the energy of his spirit that, in spite of his feeble health, in spite of his recent hurt, he was that day nineteen hours on horseback.*

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* See his Funeral Sermon preached at the church of St Mary Aldermary on the 24th of June 1690.

† Story's Impartial History; History of the Wars in Ireland by an Officer of the Royal Army; Hop to the States General, $\frac{\text{June 30,}}{\text{July 10,}}$ 1690.

A cannonade was kept up on both sides till the evening. William observed with especial attention the effect produced by the Irish shots on the English regiments which had never been in action, and declared himself satisfied with the result. "All is right," he said: "they stand fire well." Long after sunset he made a final inspection of his forces by torchlight, and gave orders that everything should be ready for forcing a passage across the river on the morrow. Every soldier was to put a green bough in his hat. The baggage and great coats were to be left under a guard. The word was Westminster.

The King's resolution to attack the Irish was not approved by all his lieutenants. Schomberg, in particular, pronounced the experiment too hazardous, and, when his opinion was overruled, retired to his tent in no very good humour. When the order of battle was delivered to him, he muttered that he had been more used to give such orders than to receive them. For this little fit of sullenness, very pardonable in a general who had won great victories when his master was still a child, the brave veteran made, on the following morning, a noble atonement.

Battle of the Boyne.

The first of July dawned, a day which has never since returned without exciting strong emotions of very different kinds in the two populations which divide Ireland. The sun rose bright and cloudless. Soon after four both armies were in motion. William ordered his right wing, under the command of Meinhart Schomberg, one of the Duke's sons, to march to the bridge of Slane, some miles up the river, to cross there, and to turn the left flank of the Irish army. Meinhart Schomberg was assisted by Portland and Douglas. James, anticipating some such design, had already sent to the bridge a regiment of dragoons, commanded by Sir Neil O'Neil. O'Neil behaved himself like a brave gentleman: but he soon received a mortal wound: his men fled; and the English right wing passed the river.

This move made Lauzun uneasy. What if the English right wing should get into the rear of the army of James? About four miles south of the Boyne was a place called Duleek, where the road to Dublin was so narrow, that two cars could not pass each other, and where on both sides of the road lay a morass which afforded no firm footing. If Meinhart Schomberg should occupy this spot, it would be impossible for the Irish to retreat. They must either conquer, or be cut off to a man. Disturbed by this apprehension, the French general marched with his countrymen and with Sarsfield's horse in the direction of Slane Bridge. Thus the fords near Oldbridge were left to be defended by the Irish alone.

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* London Gazette, July 7, 1690; Story's Impartial History; History of the Wars in Ireland by an Officer of the Royal Army; Narcissus Luttrell's Diary; Lord Marchmont's Memorandum; Burnet, ii. 50, and Thanksgiving Sermon; Dumont MS.

It was now near ten o'clock. William put himself at the head of his left wing, which was composed exclusively of cavalry, and prepared to pass the river not far above Drogheda. The centre of his army, which consisted almost exclusively of foot, was entrusted to the command of Schomberg, and was marshalled opposite to Oldbridge. At Oldbridge had been collected the whole Irish army, foot, dragoons, and horse, Sarsfield's regiment alone excepted. The Meath bank bristled with pikes and bayonets. A fortification had been made by French engineers out of the hedges and buildings; and a breastwork had been thrown up close to the water side.[*] Tyrconnel was there; and under him were Richard Hamilton and Antrim.

Schomberg gave the word. Solmes's Blues were the first to move. They marched gallantly, with drums beating, to the brink of the Boyne. Then the drums stopped; and the men, ten abreast, descended into the water. Next plunged Londonderry and Enniskillen. A little to the left of Londonderry and Enniskillen, Caillemot crossed, at the head of a long column of French refugees. A little to the left of Caillemot and his refugees, the main body of the English infantry struggled through the river, up to their armpits in water. Still farther down the stream the Danes found another ford. In a few minutes the Boyne, for a quarter of a mile, was alive with muskets and green boughs.

It was not till the assailants had reached the middle of the channel that they became aware of the whole difficulty and danger of the service in which they were engaged. They had as yet seen little more than half the hostile army. Now whole regiments of foot and horse seemed to start out of the earth. A wild shout of defiance rose from the whole shore: during one moment the event seemed doubtful: but the Protestants pressed resolutely forward; and in another moment the whole Irish line gave way. Tyrconnel looked on in helpless despair. He did not want personal courage: but his military skill was so small that he hardly ever reviewed his regiment in the Phœnix Park without committing some blunder; and to rally the ranks which were breaking all round him was no task for a general who had survived the energy of his body and of his mind, and yet had still the rudiments of his profession to learn. Several of his best officers fell while vainly endeavouring to prevail on their soldiers to look the Dutch Blues in the face. Richard Hamilton ordered a body of foot to fall on the French refugees, who were still deep in water. He led the way, and, accompanied by some courageous gentlemen, advanced, sword in hand, into the river. But neither his commands nor his example could infuse valour into that mob of cowstealers. He was left almost alone, and retired from the bank in despair. Farther down the river, Antrim's division ran like sheep at the approach of the English column. Whole regiments flung away arms, colours, and cloaks, and scampered off to the hills without striking a blow or firing a shot.[†]

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[*] La Hoguette to Louvois, $\frac{\text{July 31,}}{\text{Aug, 10,}}$ 1690.

[†] That I have done no injustice to the Irish infantry and dragoons will appear from the accounts which the French officers who were at the Boyne sent to their government and their families. La Hoguette, writing hastily to Louvois on the $\frac{4}{14}$th of July, says: "Je vous diray seulement, Monseigneur, que nous n'avons pas esté battus, mais que les ennemys ont chassés devant eux les trouppes Irlandoises comme des moutons, sans avoir essayé un seul coup de mousquet."

Writing some weeks later more fully from Limerick, he says, "J'en meurs de honte." He admits that it would have been no easy matter to win the battle, at best. "Mais il est vray aussi," he adds, "que les Irlandois ne firent pas la moindre resistance, et plièrent sans tirer un seul coup." Zurlauben, Colonel of one of the finest regiments in the French service, wrote to the same effect, but did justice to the courage of the Irish horse, whom La Hoguette does not mention.

There is at the French War Office a letter hastily scrawled by Boisseleau, Lauzun's second in command, to his wife after the battle. He wrote thus: "Je me porte bien, It required many years and many heroic exploits to take away the reproach which that ignominious rout left on the Irish name. Yet, even before the day closed, it was abundantly proved that the reproach was unjust. Richard Hamilton put himself at the head of the cavalry, and, under his command, they made a gallant, though an unsuccessful attempt to retrieve the day. They maintained a desperate fight in the bed of the river with Solmes's Blues. They drove the Danish brigade back into the stream. They fell impetuously on the Huguenot regiments, which, not being provided with pikes, then ordinarily used by foot to repel horse, began to give ground. Caillemot, while encouraging his fellow exiles, received a mortal wound in the thigh. Four of his men carried him back across the ford to his tent. As he passed, he continued to urge forward the rear ranks which were still up to the breast in the water. "On; on; my lads! To glory: to glory!" Schomberg, who had remained on the northern bank, and who had thence watched the progress of his troops with the eye of a general, now thought that the emergency required from him the personal exertion of a soldier. Those who stood about him besought him in vain to put on his cuirass. Without defensive armour he rode through the river, and rallied the refugees whom the fall of Caillemot had dismayed. "Come on," he cried in French, pointing to the Popish squadrons; "come on, gentlemen: there are your persecutors." Those were his last words. As he spoke, a band of Irish horsemen rushed upon him and encircled him for a moment. When they retired, he was on the ground. His friends raised him; but he was already a corpse. Two sabre wounds were on his head; and a bullet from a carbine was lodged in his neck. Almost at the same moment Walker, while exhorting the colonists of Ulster to play the men, was shot dead. During near half an hour the battle continued to rage along the southern shore of the river. All was smoke, dust, and din. Old soldiers were heard to say that they had seldom seen sharper work in the Low Countries. But just at this conjuncture, William came up with the left wing. He had found much difficulty in crossing. The tide was running fast. His charger had been forced to swim, and had been almost lost in the mud. As soon as the King was on firm ground he took his sword in his left hand,—for his right arm was stiff with his wound and his bandage,—and led his men to the place where the fight was the hottest. His arrival decided the fate of the day. Yet the Irish horse retired fighting obstinately. It was long remembered among the Protestants of Ulster that, in the midst of the tumult, William rode to the head of the Enniskilleners. "What will you do for me?" he cried. He was not immediately recognised; and one trooper, taking him for an enemy, was about to fire. William gently put aside the carbine. "What," said he, "do you not know your friends?" "It is His Majesty;" said the Colonel. The ranks of sturdy Protestant yeomen set up a shout of joy. "Gentlemen," said William, "you shall be my guards to-day. I have heard much of you. Let me see something of you." One of the most remarkable peculiarities of this man, ordinarily so saturnine and reserved, was that danger acted on him like wine, opened his heart, loosened his tongue, and took away all appearance of constraint from his manner. On this memorable day he was seen wherever the peril was greatest. One

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ma chère feme. Ne t'inquieste pas de moy. Nos Irlandois n'ont rien fait qui vaille. Ils ont tous laché le piè."

Desgrigny, writing on the $\frac{10}{20}$th of July, assigns several reasons for the defeat. "La première et la plus forte est la fuite des Irlandois qui sont en vérité des gens sur lesquels il ne faut pas compter de tout." In the same letter he says: "Il n'est pas naturel de croire qu'une armée de vingt cinq mille hommes qui paroissoit de la meilleure volonté du monde, et qui à la veue des ennemis faisoit des cris de joye, dût être entièrement défaite sans avoir tiré l'épée et un seul coup de mousquet. Il y a eu tel regiment tout entier qui a laissé ses habits, ses armes, et ses drapeaux sur le champ de bataille, et a gagné les montagnes avec ses officiers."

I looked in vain for the despatch in which Lauzun must have given Louvois a detailed account of the battle.

ball struck the cap of his pistol: another carried off the heel of his jackboot: but his lieutenants in vain implored him to retire to some station from which he could give his orders without exposing a life so valuable to Europe. His troops, animated by his example, gained ground fast. The Irish cavalry made their last stand at a house called Plottin Castle, about a mile and a half south of Oldbridge. There the Enniskilleners were repelled with the loss of fifty men, and were hotly pursued, till William rallied them and turned the chase back. In this encounter Richard Hamilton, who had done all that could be done by valour to retrieve a reputation forfeited by perfidy,* was severely wounded, taken prisoner, and instantly brought, through the smoke and over the carnage, before the prince whom he had foully wronged. On no occasion did the character of William show itself in a more striking manner. "Is this business over?" he said; "or will your horse make more fight?" "On my honour, Sir," answered Hamilton, "I believe that they will." "Your honour!" muttered William; "your honour!" That half suppressed exclamation was the only revenge which he condescended to take for an injury for which many sovereigns, far more affable and gracious in their ordinary deportment, would have exacted a terrible retribution. Then, restraining himself, he ordered his own surgeon to look to the hurts of the captive.†

And now the battle was over. Hamilton was mistaken in thinking that his horse would continue to fight. Whole troops had been cut to pieces. One fine regiment had only thirty unwounded men left. It was enough that these gallant soldiers had disputed the field till they were left without support, or hope, or guidance, till their bravest leader was a captive, and till their King had fled.

Flight of James.

Whether James had owed his early reputation for valour to accident and flattery, or whether, as he advanced in life, his character underwent a change, may be doubted. But it is certain that, in his youth, he was generally believed to possess, not merely that average measure of fortitude which qualifies a soldier to go through a campaign without disgrace, but that high and serene intrepidity which is the virtue of great commanders.‡ It is equally certain that, in his later years, he repeatedly, at conjunctures such as have often inspired timorous and delicate women with heroic courage, showed a pusillanimous anxiety about his personal safety. Of the most powerful motives which can induce human beings to encounter peril none was wanting to him on the day of the Boyne. The eyes of contending nations and churches, of friends devoted to his cause and of enemies eager to witness his humiliation, were fixed upon him. He had, in his own opinion, sacred rights to maintain and cruel wrongs to revenge. He was a King come to fight for three kingdoms. He was a father come to fight for the birthright of his child. He was a zealous Roman Catholic, come to fight in the holiest of crusades. If all this was not enough, he saw, from the secure position which he occupied on the height of Donore, a sight which, it might have been thought, would have roused the most torpid of mankind to emulation. He saw his rival, weak, sickly, wounded, swimming the river, struggling through the mud, leading the charge, stopping the flight, grasping the sword with the left hand, managing the bridle with a bandaged arm. But none of these things moved that sluggish and ignoble nature. He watched from a safe distance the beginning of the battle on which his fate and the fate of his race depended. When it became clear that the day was going against Ireland, he was seized with an apprehension that his flight might be intercepted, and galloped towards Dublin. He was escorted by a bodyguard under the command of Sarsfield, who had, on that day, had no opportunity of displaying the skill and courage which his enemies allowed that he possessed.* The French auxiliaries, who had been employed the whole morning in keeping William's right wing in check, covered the flight of the beaten army. They were indeed in some danger of being broken and swept away by the torrent of runaways, all pressing to get first to the pass of Duleek, and were forced to fire repeatedly on these despicable allies.† The retreat was, however, effected with less loss than might have been expected. For even the admirers of William owned that he did not show in the pursuit the energy which even his detractors acknowledged that he had shown in the battle. Perhaps his physical infirmities, his hurt, and the fatigue which he had undergone, had made him incapable of bodily or mental exertion. Of the last forty hours he had passed thirty-five on horseback. Schomberg, who might have supplied his place, was no more. It was said in the camp that the King could not do everything, and that what was not done by him was not done at all.

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* Lauzun wrote to Seignelay, July $\frac{16}{26}$, 1690, "Richard Amilton a été fait prisonnier, faisant fort bien son devoir."

† My chief materials for the history of this battle are Story's Impartial Account and Continuation; the History of the War in Ireland by an Officer of the Royal Army; the Despatches in the French War Office; The Life of James, Orig. Mem.; Burnet, ii. 50, 60; Narcissus Luttrell's Diary; the London Gazette of July 10, 1690; the Despatches of Hop and Baden; a narrative probably drawn up by Portland, which William sent to the States General; Portland's private letter to Melville; Captain Richardson's Narrative and map of the battle; the Dumont MS., and the Bellingham MS. I have also seen an account of the battle in a Diary kept in bad Latin and in an almost undecipherable hand by one of the beaten army who seems to have been a hedge schoolmaster turned Captain. This Diary was kindly lent to me by Mr Walker, to whom it belongs. The writer relates the misfortunes of his country in a style of which a short specimen may suffice: "1 July, 1690. O diem illum infandum, cum inimici potiti sunt pass apud Oldbridge et nos circumdederunt et fregerunt prope Plottin. Hinc omnes fugimus Dublin versus. Ego mecum tuli Cap Moore et Georgium Ogle, et venimus hac nocte Dub."

‡ See Pepys's Diary, June 4, 1664. "He tells me above all of the Duke of York, that he is more himself, and more of judgment is at hand in him, in the middle of a desperate service than at other times." Clarendon repeatedly says the same. Swift wrote on the margin of his copy of Clarendon, in one place, "How old was he (James) when he turned Papist and a coward?"—in another, "He proved a cowardly Popish king."

Loss of the two armies.

The slaughter had been less than on any battle field of equal importance and celebrity. Of the Irish only about fifteen hundred had fallen: but they were almost all cavalry, the flower of the army, brave and well disciplined men, whose place could not easily be supplied. William gave strict orders that there should be no unnecessary bloodshed, and enforced those orders by an act of laudable severity. One of his soldiers, after the fight was over, butchered three defenceless Irishmen who asked for quarter. The King ordered the murderer to be hanged on the spot.‡

The loss of the conquerors did not exceed five hundred men: but among them was the first captain in Europe. To his corpse every honour was paid. The only cemetery in which so illustrious a warrior, slain in arms for the liberties and religion of England, could properly be laid was that venerable Abbey, hallowed by the dust of many generations of princes, heroes, and poets. It was announced that the brave veteran would have a public funeral at Westminster. In the meantime his corpse was embalmed with such skill as could be found in the camp, and was deposited in a leaden coffin.*

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* The Père Orléans mentions that Sarsfield accompanied James. The battle of the Boyne had scarcely been fought when it was made the subject of a drama, the Royal Flight, or the Conquest of Ireland, a Farce, 1690. Nothing more execrable was ever written, even for Bartholomew Fair. But it deserves to be remarked that, in this wretched piece, though the Irish generally are represented as poltroons, an exception is made in favour of Sarsfield. "This fellow," says James, aside, "will make me valiant, I think, in spite of my teeth." "Curse of my stars!" says Sarsfield, after the battle. "That I must be detached! I would have wrested victory out of heretic Fortune's hands."

† Both La Hoguette and Zurlauben informed their government that it had been necessary to fire on the Irish fugitives, who would otherwise have thrown the French ranks into confusion.

‡ Baden to Van Citters, July $\frac{8}{18}$, 1690.

Walker was treated less respectfully. William thought him a busybody who had been properly punished for running into danger without any call of duty, and expressed that feeling, with characteristic bluntness, on the field of battle. "Sir," said an attendant, "the Bishop of Derry has been killed by a shot at the ford." "What took him there?" growled the King.

Fall of Drogheda.

The victorious army advanced that day to Duleek, and passed the warm summer night there under the open sky. The tents and the baggage waggons were still on the north of the river. William's coach had been brought over; and he slept in it surrounded by his soldiers. On the following day, Drogheda surrendered without a blow, and the garrison, thirteen hundred strong, marched out unarmed.†

State of Dublin.

Meanwhile Dublin had been in violent commotion. On the thirtieth of June it was known that the armies were face to face with the Boyne between them, and that a battle was almost inevitable. The news that William had been wounded came that evening. The first report was that the wound was mortal. It was believed, and confidently repeated, that the usurper was no more; and, before the truth was known, couriers started bearing the glad tidings of his death to the French ships which lay in the ports of Munster. From daybreak on the first of July the streets of Dublin were filled with persons eagerly asking and telling news. A thousand wild rumours wandered to and fro among the crowd. A fleet of men-of-war under the white flag had been seen from the hill of Howth. An army commanded by a Marshal of France had landed in Kent. There had been hard fighting at the Boyne: but the Irish had won the day: the English right wing had been routed: the Prince of Orange was a prisoner. While the Roman Catholics heard and repeated these stories in all the places of public resort, the few Protestants who were still out of prison, afraid of being torn to pieces, shut themselves up in their inner chambers. But, towards five in the afternoon, a few runaways on tired horses came straggling in with evil tidings. By six it was known that all was lost. Soon after sunset, James, escorted by two hundred cavalry, rode into the Castle. At the threshold he was met by the wife of Tyrconnel, once the gay and beautiful Fanny Jennings, the loveliest coquette in the brilliant Whitehall of the Restoration. To her the vanquished King had to announce the ruin of her fortunes and of his own. And now the tide of fugitives came in fast. Till midnight all the northern avenues of the capital were choked by trains of cars and by bands of dragoons, spent with running and riding, and begrimed with dust. Some had lost their firearms, and some their swords. Some were disfigured by recent wounds. At two in the morning Dublin was still: but, before the early dawn of midsummer, the sleepers were roused by the peal of trumpets; and the horse, who had, on the preceding day, so well supported the honour of their country, came pouring through the streets, with ranks fearfully thinned, yet preserving, even in that extremity, some show of military order. Two hours later Lauzun's drums were heard; and the French regiments, in unbroken array, marched into the city.‡ Many thought that, with such a force, a stand might still be made. But, before six o'clock, the Lord Mayor and some of the principal Roman Catholic citizens were summoned in haste to the Castle. James took leave of them with a speech which did him little honour. He had often, he said, been warned that Irishmen, however well they might look, would never acquit themselves well on a field of battle; and he had now found that the warning was but too true. He had been so unfortunate as to see himself in less than two years abandoned by two armies. His English troops had not wanted courage: but they had wanted loyalty. His Irish troops were, no doubt, attached to his cause, which was their own. But as soon as they were brought front to front with an enemy, they ran away. The loss indeed had been little. More shame for those who had fled with so little loss. "I will never command an Irish army again. I must shift for myself; and so must you." After thus reviling his soldiers for being the rabble which his own mismanagement had made them, and for following the example of cowardice which he had himself set them, he uttered a few words more worthy of a King. He knew, he said, that some of his adherents had declared that they would burn Dublin down rather than suffer it to fall into the hands of the English. Such an act would disgrace him in the eyes of all mankind: for nobody would believe that his friends would venture so far without his sanction. Such an act would also draw on those who committed it severities which otherwise they had no cause to apprehend: for inhumanity to vanquished enemies was not among the faults of the Prince of Orange. For these reasons James charged his hearers on their allegiance neither to sack nor to destroy the city.* He then took his departure, crossed the Wicklow hills with all speed, and never stopped till he was fifty miles from Dublin. Scarcely had he alighted to take some refreshment when he was scared by an absurd report that the pursuers were close upon him. He started again, rode hard all night, and gave orders that the bridges should be pulled down behind him. At sunrise on the third of July he reached the harbour of Waterford. Thence he went by sea to Kinsale, where he embarked on board of a French frigate, and sailed for Brest.†

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* New and Perfect Journal, 1690; Luttrell's Diary.

† Story; London Gazette, July 10, 1690.

‡ True and Perfect Journal; Villare Hibernicum; Story's Impartial History.

James flies to France.

After his departure the confusion in Dublin increased hourly. During the whole of the day which followed the battle, flying foot soldiers, weary and soiled with travel, were constantly coming in. Roman Catholic citizens, with their wives, their families and their household stuff, were constantly going out. In some parts of the capital there was still an appearance of martial order and preparedness. Guards were posted at the gates: the Castle was occupied by a strong body of troops; and it was generally supposed that the enemy would not be admitted without a struggle. Indeed some swaggerers, who had, a few hours before, run from the breastwork at Oldbridge without drawing a trigger, now swore that they would lay the town in ashes rather than leave it to the Prince of Orange. But towards the evening Tyrconnel and Lauzun collected all their forces, and marched out of the city by the road leading to that vast sheepwalk which extends over the table land of Kildare. Instantly the face of things in Dublin was changed. The Protestants everywhere came forth from their hiding-places. Some of them entered the houses of their persecutors and demanded arms. The doors of the prisons were opened. The Bishops of Meath and Limerick, Doctor King, and others, who had long held the doctrine of passive obedience, but who had at length been converted by oppression into moderate Whigs, formed themselves into a provisional government, and sent a messenger to William's camp, with the news that Dublin was prepared to welcome him. At eight that evening a troop of English dragoons arrived. They were met by the whole Protestant population on College Green, where the statue of the Deliverer now stands. Hundreds embraced the soldiers, hung fondly about the necks of the horses, and ran wildly about, shaking hands with each other,

Dublin evacuated by the French and Irish troops.

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* Story; True and Perfect Journal; London Gazette, July 10, 1690; Burnet, ii. 51; Leslie's Answer to King.

† Life of James, ii. 404, Orig. Mem.; Monthly Mercury for August, 1690.

On the morrow a large body of cavalry arrived; and soon from every side came news of the effects which the victory of the Boyne had produced. James had quitted the island. Wexford had declared for King William. Within twenty-five miles of the capital there was not a Papist in arms. Almost all the baggage and stores of the defeated army had been seized by the conquerors. The Enniskilleners had taken not less than three hundred cars, and had found among the booty ten thousand pounds in money, much plate, many valuable trinkets, and all the rich camp equipage of Tyrconnel and Lauzun.[*]

Entry of William into Dublin.

William fixed his headquarters at Finglass, about two miles from Dublin. Thence, on the morning of Sunday, the sixth of July, he rode in great state to the cathedral, and there, with the crown on his head, returned public thanks to God in the choir which is now hung with the banners of the Knights of Saint Patrick. There the remains of Schomberg were deposited, as it was then thought, only for a time; and there they still remain. Doctor King preached, with all the fervour of a neophyte, on the great deliverance which God had wrought for the Church. The Protestant magistrates of the city appeared again, after a long interval, in the pomp of office. William could not be persuaded to repose himself at the Castle, but in the evening returned to his camp, and slept there in his wooden cabin.[†]

Effect produced in France by the news from Ireland.

The fame of these great events flew fast, and excited strong emotions all over Europe. The news of William's wound everywhere preceded by a few hours the news of his victory. Paris was roused at dead of night by the arrival of a courier who brought the joyful intelligence that the heretic, the parricide, the mortal enemy of the greatness of France, had been struck dead by a cannon ball in the sight of the two armies. The commissaries of police ran about the city, knocked at the doors, and called the people up to illuminate. In an hour, streets, quays, and bridges were in a blaze: drums were beating and trumpets sounding: the bells of Notre Dame were ringing: peals of cannon were resounding from the batteries of the Bastille. Tables were set out in the streets; and wine was served to all who passed. A Prince of Orange, made of straw, was trailed through the mud, and at last committed to the flames. He was attended by a hideous effigy of the devil, carrying a scroll, on which was written, "I have been waiting for thee these two years." The shops of several Huguenots, who had been dragooned into calling themselves Catholics, but who were suspected of being still heretics at heart, were sacked by the rabble. It was hardly safe to question the truth of the report which had been so eagerly welcomed by the multitude. Soon, however, some cool-headed people ventured to remark that the fact of the tyrant's death was not quite so certain as might be wished. Then arose a vehement controversy about the effect of such wounds: for the vulgar notion was that no person struck by a cannon ball on the shoulder could recover. The disputants appealed to medical authority; and the doors of the great surgeons and physicians were thronged, it was jocosely said, as if there had been a pestilence in Paris. The question was soon settled by a letter from James, which announced his defeat and his arrival at Brest.[*]

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[*] True and Perfect Journal; London Gazette, July 10 and 14, 1690; Narcissus Luttrell's Diary. In the Life of James Bonnell, Accountant General of Ireland (1703), is a remarkable religious meditation, from which I will quote a short passage. "How did we see the Protestants on the great day of our Revolution, Thursday the third of July, a day ever to be remembered by us with the greatest thankfulness, congratulate and embrace one another as they met, like persons alive from the dead, like brothers and sisters meeting after a long absence, and going about from house to house to give each other joy of God's great mercy, inquiring of one another how they passed the late days of distress and terror, what apprehensions they had, what fears or dangers they were under: those that were prisoners, how they got their liberty, how they were treated, and what, from time to time, they thought of things."

[†] London Gazette, July 14, 1690; Story; True and Perfect Journal; Dumont MS. Dumont is the only person who mentions the crown. As he was present, he could not be mistaken. It was probably the crown which James had been in the habit of wearing when he appeared on the throne at the King's Inns.

Effect produced at Rome by the news from Ireland.

At Rome the news from Ireland produced a sensation of a very different kind. There too the report of William's death was, during a short time, credited. At the French embassy all was joy and triumph: but the Ambassadors of the House of Austria were in despair; and the aspect of the Pontifical Court by no means indicated exultation.[†] Melfort, in a transport of joy, sate down to write a letter of congratulation to Mary of Modena. That letter is still extant, and would alone suffice to explain why he was the favourite of James. Herod—so William was designated—was gone. There must be a restoration; and that restoration ought to be followed by a terrible revenge and by the establishment of despotism. The power of the purse must be taken away from the Commons. Political offenders must be tried, not by juries, but by judges on whom the Crown could depend. The Habeas Corpus Act must be rescinded. The authors of the Revolution must be punished with merciless severity. "If," the cruel apostate wrote, "if the King is forced to pardon, let it be as few rogues as he can."[‡] After the lapse of some anxious hours, a messenger bearing later and more authentic intelligence alighted at the palace occupied by the representative of the Catholic King. In a moment all was changed. The enemies of France,—and all the population except Frenchmen and British Jacobites, were her enemies,—eagerly felicitated one another. All the clerks of the Spanish legation were too few to make transcripts of the despatches for the Cardinals and Bishops who were impatient to know the details of the victory. The first copy was sent to the Pope, and was doubtless welcome to him.[§]

Effect produced in London by the news from Ireland.

The good news from Ireland reached London at a moment when good news was needed. The English flag had been disgraced in the English seas. A foreign enemy threatened the coast. Traitors were at work within the realm. Mary had exerted herself beyond her strength. Her gentle nature was unequal to the cruel anxieties of her position; and she complained that she could scarcely snatch a moment from business to calm herself by prayer. Her distress rose to the highest point when she learned that the camps of her father and her husband were pitched near to each other, and that tidings of a battle might be hourly expected. She stole time for a visit to Kensington, and had three hours of quiet in the garden, then a rural solitude.[‖] But the recollection of days passed there with him whom she might never see again overpowered her. "The place," she wrote to him, "made me think how happy I was there when I had your dear company. But now I will say no more; for I shall hurt my own eyes, which I want now more than ever. Adieu. Think of me and love me as much as I shall you, whom I love more than my life."[¶]

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[*] Monthly Mercury for August 1690; Burnet, ii. 50; Dangeau, Aug. 2, 1690, and Saint Simon's note; The Follies of France, or a true Relation of the extravagant Rejoicings, &c., dated Paris, Aug. 8, 1690.

[†] "Me tiene," the Marquis of Cogolludo, Spanish minister at Rome, says of this report, "en sumo cuidado y desconsuelo, pues esta seria la ultima ruina de la causa comun."—Cogolludo to Ronquillo, Rome, Aug. 2, 1690.

[‡] Original Letters published by Sir Henry Ellis.

[§] "Del sucesso de Irlanda doy a v. Exca la enorabuena, y le aseguro no ha bastado casi la gente que tengo en la Secretaria para repartir copias dello, pues le he embiado a todo el lugar, y la primera al Papa."—Cogolludo to Ronquillo, postscript to the letter of Aug. 2. Cogolludo, of course, uses the new style. The tidings of the battle, therefore, had been three weeks in getting to Rome.

[‖] Evelyn (Feb. 25, $16\frac{89}{90}$) calls it "a sweet villa."

[¶] Mary to William, July 5, 1690.

Early on the morning after these tender lines had been despatched, Whitehall was roused by the arrival of a post from Ireland. Nottingham was called out of bed. The Queen, who was just going to the chapel where she daily attended divine service, was informed that William had been wounded. She had wept much: but till that moment she had wept alone, and had constrained herself to show a cheerful countenance to her Court and Council. But when Nottingham put her husband's letter into her hands, she burst into tears. She was still trembling with the violence of her emotions, and had scarcely finished a letter to William in which she poured out her love, her fears, and her thankfulness, with the sweet natural eloquence of her sex, when another messenger arrived with the news that the English army had forced a passage across the Boyne, that the Irish were flying in confusion, and that the King was well. Yet she was visibly uneasy till Nottingham had assured her that James was safe. The grave Secretary, who seems to have really esteemed and loved her, afterwards described with much feeling that struggle of filial duty with conjugal affection. On the same day she wrote to adjure her husband to see that no harm befell her father. "I know," she said, "I need not beg you to let him be taken care of: for I am confident you will for your own sake: yet add that to all your kindness: and, for my sake, let people know you would have no hurt happen to his person." * This solicitude, though amiable, was superfluous. Her father was perfectly competent to take care of himself. He had never, during the battle, run the smallest risk of hurt; and, while his daughter was shuddering at the dangers to which she fancied that he was exposed in Ireland, he was half way on his voyage to France.

It chanced that the glad tidings arrived at Whitehall on the day to which the Parliament stood prorogued. The Speaker and several members of the House of Commons who were in London met, according to form, at ten in the morning, and were summoned by Black Rod to the bar of the Peers. The Parliament was then again prorogued by commission. As soon as this ceremony had been performed, the Chancellor of the Exchequer put into the hands of the Clerk the despatch which had just arrived from Ireland, and the Clerk read it with a loud voice to the Lords and gentlemen present.† The good news spread rapidly from Westminster Hall to all the coffee-houses, and was received with transports of joy. For those Englishmen who wished to see an English army beaten and an English colony extirpated by the French and Irish were a minority even of the Jacobite party.

James arrives in France; his reception there.

On the ninth day after the battle of the Boyne James landed at Brest, with an excellent appetite, in high spirits, and in a talkative humour. He told the history of his defeat to everybody who would listen to him. But French officers who understood war, and who compared his story with other accounts, pronounced that, though His Majesty had witnessed the battle, he knew nothing about it, except that his army had been routed.‡ From Brest he proceeded to Saint Germains, where, a few hours after his arrival, he was visited by Lewis. The French King had too much delicacy and generosity to utter a word which could sound like reproach. Nothing, he declared, that could conduce to the comfort of the royal family of England should be wanting, as far as his power extended.

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* Mary to William, July 6 and 7, 1690; Burnet, ii. 55.

† Baden to Van Citters, July $\frac{8}{18}$, 1690.

‡ See two letters annexed to the Memoirs of the Intendant Foucault, and printed in the work of M. de Sirtema de Grovestins. In the archives of the War Office at Paris is a letter written from Brest by the Count of Bouridal on July $\frac{11}{21}$, 1690. The Count says: "Par la relation du combat que j'ay entendu faire au Roy d'Angleterre et à plusieurs de sa suite en particulier, il ne me paroit pas qu'il soit bien informé de tout ce qui s'est passé dans cette action, et qu'il ne sçait que la déroute de ses troupes."

But he was by no means disposed to listen to the political and military projects of his unlucky guest. James recommended an immediate descent on England. That kingdom, he said, had been drained of troops by the demands of Ireland. The seven or eight thousand regular soldiers who were left would be unable to withstand a great French army. The people were ashamed of their error and impatient to repair it. As soon as their rightful King showed himself, they would rally round him in multitudes.* Lewis was too polite and goodnatured to express what he must have felt. He contented himself with answering coldly that he could not decide upon any plan about the British islands till he had heard from his generals in Ireland. James was importunate, and seemed to think himself ill used, because, a fortnight after he had run away from one army, he was not entrusted with another. Lewis was not to be provoked into uttering an unkind or uncourteous word: but he was resolute; and, in order to avoid solicitations which gave him pain, he pretended to be unwell. During some time, whenever James came to Versailles, he was respectfully informed that His Most Christian Majesty was not equal to the transaction of business. The high-spirited and quickwitted nobles who daily crowded the antechambers could not help sneering while they bowed low to the royal visitor, whose poltroonery and stupidity had a second time made him an exile and a mendicant. They even whispered their sarcasms loud enough to call up the haughty blood of Este in the cheeks of Mary of Modena. But her husband stood among the scoffers serene and well pleased with himself. Contempt, says the fine Indian proverb, pierces through the shell of the tortoise: but the insensibility of James was proof even against contempt.†

Tourville attempts a descent on England.

While he was enduring with ignominious fortitude the polite scorn of the French aristocracy, and doing his best to weary out his benefactor's patience and good breeding by repeating that this was the very moment for an invasion of England, and that the whole island was impatiently expecting its foreign deliverers, events were passing which signally proved how little the banished oppressor understood the character of his countrymen.

Tourville had, since the battle of Beachy Head, ranged the Channel unopposed. On the twenty first of July his masts were seen from the rocks of Portland. On the twenty second he anchored in the harbour of Torbay, under the same heights which had, not many months before, sheltered the armament of William. The French fleet, which now had a considerable number of troops on board, consisted of a hundred and eleven sail. The galleys which formed a large part of this force, resembled rather those ships with which Alcibiades and Lysander disputed the sovereignty of the Ægean than those which contended at the Nile and at Trafalgar. The galley was very long and very narrow, the deck not more than two feet from the water edge. Each galley was propelled by fifty or sixty huge oars, and each oar was tugged by five or six slaves. The full complement of slaves to a vessel was three hundred and thirty six; the full complement of officers and soldiers a hundred and fifty. Of the unhappy rowers some were criminals who had been justly condemned to a life of hardship and danger: a few had been guilty only of adhering obstinately to the Huguenot worship: the great majority were purchased bondsmen, generally Turks and Moors. They were of course always forming plans for massacring their tyrants and escaping from servitude, and could be kept in order only by constant stripes, and by the frequent infliction of death in horrible forms. An Englishman, who happened to fall in with about twelve hundred of these most miserable and most desperate of human beings on their road from Marseilles to join Tourville's squadron, heard them vowing that, if they came near a man-of-war bearing the cross of Saint George, they would never again see a French dockyard.*

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* It was not only on this occasion that James held this language. From one of the letters quoted in the last note, it appears that on his road from Brest to Paris he told everybody that the English were impatiently expecting him. "Ce pauvre prince croit que ses sujets l'aiment encore."

† Life of James, ii. 411, 412; Burnet, ii. 57, and Dartmouth's note.

In the Mediterranean Sea galleys were in ordinary use: but none had ever before been tossed on the stormy ocean which roars round our island. The flatterers of Lewis said that the appearance of such a squadron on the Atlantic was one of those wonders which were reserved for his reign; and a medal was struck at Paris to commemorate this bold experiment in maritime war.† English sailors, with more reason, predicted that the first gale would send the whole of this fair-weather armament to the bottom of the Channel. Indeed the galley, like the ancient trireme, generally kept close to the shore, and ventured out of sight of land only when the water was unruffled and the sky serene. But the qualities which made this sort of ship unfit to brave tempests and billows made it peculiarly fit for the purpose of landing soldiers. Tourville determined to try what effect would be produced by a disembarkation. The English Jacobites who had taken refuge in France were all confident that the whole population of the island was ready to rally round an invading army: and he probably gave them credit for understanding the temper of their countrymen.

Never was there a greater error. Indeed the French admiral is said by tradition to have received, while he was still out at sea, a lesson which might have taught him not to rely on the assurances of exiles. He picked up a fishing boat, and interrogated the owner, a plain Sussex man, about the sentiments of the nation. "Are you," Tourville asked, "for King James?" "I do not know much about such matters," answered the fisherman. "I have nothing to say against King James. He is a very worthy gentleman, I believe. God bless him!" "A good fellow!" said Tourville: "then I am sure you will have no objection to take service with us." "What!" cried the prisoner; "go with the French to fight against the English! Your honour must excuse me. I could not do it to save my life."‡ This poor fisherman, whether he was a real or an imaginary person, spoke the sense of the nation. The beacon on the ridge overlooking Teignmouth was kindled: the High Tor and Causland made answer; and soon all the hill tops of the West were on fire. Messengers were riding hard all night from Deputy Lieutenant to Deputy Lieutenant. Early the next morning, without chief, without summons, five hundred gentlemen and yeomen, armed and mounted, had assembled on the summit of Haldon Hill. In twenty-four hours all Devonshire was up. Every road in the county from sea to sea was covered by multitudes of fighting men, all with their faces set towards Torbay. The lords of a hundred manors, proud of their long pedigrees and old coats of arms, took the field at the head of their tenantry. Drakes, Prideauxes, and Rolles, Fowell of Fowelscombe and Fulford of Fulford, Sir Bourchier Wrey of Tawstock Park, and Sir William Courtenay of Powderham Castle. Letters written by several of the Deputy Lieutenants who were most active during this anxious week are still preserved. All these letters agree in extolling the courage and enthusiasm of the people. But all agree also in expressing the most painful solicitude as to the result of an encounter between a raw militia and veterans who had served under Turenne and Luxemburg; and all call for the help of regular troops, in language very unlike that which, when the pressure of danger was not felt, country gentlemen were then in the habit of using about standing armies.

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* See the articles Galère and Galérien, in the Encyclopédie, with the plates; A True Relation of the Cruelties and Barbarities of the French upon the English Prisoners of War, by R. Hutton, licensed June 27, 1690.

† See the Collection of Medals of Lewis the Fourteenth.

‡ This anecdote, true or false, was current at the time, or soon after. In 1745 it was mentioned as a story which old people had heard in their youth. It is quoted in the Gentleman's Magazine of that year from another periodical work.

Teignmouth destroyed.

Tourville, finding that the whole population was united as one man against him, contented himself with sending his galleys to ravage Teignmouth, an unfortified market town which had given no provocation and could make no defence. A short cannonade put the inhabitants to flight. Seventeen hundred men landed and marched into the deserted streets. More than a hundred houses were burned to the ground. The cattle were slaughtered. The barks and fishing smacks which lay in the river were destroyed. Two parish churches were sacked, the Bibles and Prayer Books torn and scattered about the roads, the pulpits and communion tables demolished. By this time sixteen or seventeen thousand Devonshire men had encamped close to the shore; and all the neighbouring counties had risen. The tin mines of Cornwall had sent forth a great multitude of rude and hardy men mortally hostile to Popery. Ten thousand of them had just signed an address to the Queen, in which they had promised to stand by her against every enemy; and they now kept their word.* In truth, the whole nation was stirred. Two and twenty troops of cavalry, furnished by Suffolk, Essex, Hertfordshire, and Buckinghamshire, were reviewed by Mary at Hounslow, and were complimented by Marlborough on their martial appearance. The militia of Kent and Surrey encamped on Blackheath.† Van Citters informed the States General that all England was up in arms, on foot or on horseback, that the disastrous event of the battle of Beachy Head had not cowed, but exasperated the people, and that every company of soldiers which he passed on the road was shouting with one voice, "God bless King William and Queen Mary."‡

Charles Granville, Lord Lansdowne, eldest son of the Earl of Bath, came with some troops from the garrison of Plymouth to take the command of the tumultuary army which had assembled round the basin of Torbay. Lansdowne was no novice. He had served several hard campaigns against the common enemy of Christendom, and had been created a Count of the Roman Empire in reward of the valour which he had displayed on that memorable day, sung by Filicaja and by Waller, when the infidels retired from the walls of Vienna. He made preparations for action; but the French did not choose to attack him, and were indeed impatient to depart. They found some difficulty in getting away. One day the wind was adverse to the sailing vessels. Another day the water was too rough for the galleys. At length the fleet stood out to sea. As the line of ships turned the lofty cape which overlooks Torquay, an incident happened which, though slight in itself, greatly interested the thousands who lined the coast. Two wretched slaves disengaged themselves from an oar, and sprang overboard. One of them perished. The other, after struggling more than an hour in the water, came safe to English ground, and was cordially welcomed by a population to which the discipline of the galleys was a thing strange and shocking. He proved to be a Turk, and was humanely sent back to his own country.

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* London Gazette, July 7, 1690.

† Narcissus Luttrell's Diary.

‡ I give this interesting passage in Van Citters's own words. "Door geheel het ryk alles te voet en te paarde in de wapenen op was; en 't gene een seer groote gerustheyt gaf was dat alle en een yder even seer tegen de Franse door de laatste voorgevallen bataille verbittert en geanimeert waren. Gelyk door de troupes, dewelke ik op de weg alomme gepasseert ben, niet anders heb konnen hooren als een eenpaarig en generaal geluydt van God bless King William en Queen Mary, $\frac{\text{July 25}}{\text{Aug. 4}}$ 1690.

Excitement of the English nation against the French.

A pompous description of the expedition appeared in the Paris Gazette. But in truth Tourville's exploits had been inglorious, and yet less inglorious than impolitic. The injury which he had done bore no proportion to the resentment which he had roused. Hitherto the Jacobites had tried to persuade the nation that the French would come as friends and deliverers, would observe strict discipline, would respect the temples and the ceremonies of the established religion, and would depart as soon as the Dutch oppressors had been expelled and the ancient constitution of the realm restored. The short visit of Tourville to our coast had shown how little reason there was to expect such moderation from the soldiers of Lewis. They had been in our island only a few hours, and had occupied only a few acres. But within a few hours and a few acres had been exhibited in miniature the devastation of the Palatinate. What had happened was communicated to the whole kingdom far more rapidly than by gazettes or news letters. A brief for the relief of the people of Teignmouth was read in all the ten thousand parish churches of the land. No congregation could hear without emotion that the Popish marauders had made desolate the habitations of quiet fishermen and peasants, had outraged the altars of God, had torn to pieces the Gospels and the Liturgy. A street, built out of the contributions of the charitable, on the site of the dwellings which the invaders had destroyed, still retains the name of French Street.*

The outcry against those who were, with good reason, suspected of having invited the enemy to make a descent on our shores was vehement and general, and was swollen by many voices which had recently been loud in clamour against the government of William. The question had ceased to be a question between two dynasties, and had become a question between England and France. So strong was the national sentiment that nonjurors and Papists shared or affected to share it. Dryden, not long after the burning of Teignmouth, laid a play at the feet of Halifax, with a dedication eminently ingenious, artful, and eloquent. The dramatist congratulated his patron on having taken shelter in a calm haven from the storms of public life, and, with great force and beauty of diction, magnified the felicity of the statesman who exchanges the bustle of office and the fame of oratory for philosophic studies and domestic endearments. England could not complain that she was defrauded of the service to which she had a right. Even the severe discipline of ancient Rome permitted a soldier, after many campaigns, to claim his dismission; and Halifax had surely done enough for his country to be entitled to the same privilege. But the poet added that there was one case in which the Roman veteran, even after his discharge, was required to resume his shield and his pilum; and that one case was a Gallic invasion. That a writer who had purchased the smiles of James by apostasy, who had been driven in disgrace from the court of William, and who had a deeper interest in the restoration of the exiled House than any man who made letters his calling, should have used such language as this, is a fact which may convince us that the determination never to be subjugated by foreigners was fixed in the hearts of the people.*

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* As to this expedition I have consulted the London Gazettes of July 24, 28, 31, Aug. 4, 1690; Narcissus Luttrell's Diary; Welwood's Mercurius Reformatus, Sept. 5; the Gazette de Paris; a letter from Mr Duke, a Deputy Lieutenant of Devonshire, to Hampden, dated July 25; a letter from Mr Fulford of Fulford to Lord Nottingham, dated July 26; a letter of the same date from the Deputy Lieutenant of Devonshire to the Earl of Bath; a letter of the same date from Lord Lansdowne to the Earl of Bath. These four letters are among the MSS. of the Royal Irish Academy. Mr Jordan of Teignmouth has kindly sent me a copy of the brief, which has enabled me to correct some errors of detail into which I had been led by documents less authentic. Dangeau inserted in his Journal, August 16, a series of extravagant lies. Tourville had routed the militia, taken their cannon and colours, burned men-of-war, captured richly laden merchant ships, and was going to destroy Plymouth. This is a fair specimen of Dangeau's English news. Indeed he complains that it was hardly possible to get at true information about England.

The Jacobite Press.

There was indeed a Jacobite literature in which no trace of this patriotic spirit can be detected, a literature the remains of which prove that there were Englishmen perfectly willing to see the English flag dishonoured, the English soil invaded, the English capital sacked, the English crown worn by a vassal of Lewis, if only they might avenge themselves on their enemies, and especially on William, whom they hated with a hatred half frightful, half ludicrous. But this literature was altogether a work of darkness. The law by which the Parliament of James had subjected the press to the control of censors was still in force; and, though the officers whose business it was to prevent the infraction of that law were not extreme to mark every irregularity committed by a bookseller who understood the art of conveying a guinea in a squeeze of the hand, they could not wink at the open vending of unlicensed pamphlets filled with ribald insults to the Sovereign, and with direct instigations to rebellion. But there had long lurked in the garrets of London a class of printers who worked steadily at their calling with precautions resembling those employed by coiners and forgers. Women were on the watch to give the alarm by their screams if an officer appeared near the workshop. The press was immediately pushed into a closet behind the bed: the types were flung into the coalhole, and covered with cinders: the compositor disappeared through a trapdoor in the roof, and made off over the tiles of the neighbouring houses. In these dens were manufactured treasonable works of all classes and sizes, from halfpenny broadsides of doggrel verse up to massy quartos filled with Hebrew quotations. It was not safe to exhibit such publications openly on a counter. They were sold only by trusty agents, and in secret places. Some tracts, which were thought likely to produce a great effect, were given away in immense numbers at the expense of wealthy Jacobites. Sometimes a paper was thrust under a door, sometimes dropped on the table of a coffeehouse. One day a thousand copies of a scurrilous pamphlet went out by the postbags. On another day, when the shopkeepers rose early to take down their shutters, they found the whole of Fleet Street and the Strand white with seditious handbills.†

The Jacobite form of Prayer and Humiliation.

Of the numerous performances which were ushered into the world by such shifts as these, none produced a greater sensation than a little book which purported to be a form of prayer and humiliation for the use of the persecuted Church. It was impossible to doubt that a considerable sum had been expended on this work. Ten thousand copies were, by various means, scattered over the kingdom. No more mendacious, more malignant, or more impious lampoon was ever penned. Though the government had as yet treated its enemies with a lenity unprecedented in the history of our country, though not a single person had, since the Revolution, suffered death for any political offence, the authors of this liturgy were not ashamed to pray that God would assuage their enemy's insatiable thirst for blood, or would, if any more of them were to be brought through the Red Sea to the Land of Promise, prepare them for the passage.‡ They complained that the Church of England, once the perfection of beauty, had become a scorn and derision, a heap of ruins, a vineyard of wild grapes; that her services had ceased to deserve the name of public worship; that the bread and wine which she dispensed had no longer any sacramental virtue; that her priests, in the act of swearing fealty to the usurper, had lost the sacred character which had been conferred on them by their ordination.[*] James was profanely described as the stone which foolish builders had rejected; and a fervent petition was put up that Providence would again make him the head of the corner. The blessings which were called down on our country were of a singular description. There was something very like a prayer for another Bloody Circuit; "Give the King the necks of his enemies:" there was something very like a prayer for a French invasion; "Raise him up friends abroad:" and there was a more mysterious prayer, the best comment on which was afterwards furnished by the Assassination Plot; "Do some great thing for him, which we in particular know not how to pray for."[†]

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* Dedication of Arthur.

† See the accounts of Anderton's Trial, 1693; the Postman of March 12, 169$\frac{5}{6}$; the Flying Post of March 7, 1700; Some Discourses upon Dr Burnet and Dr Tillotson, by Hickes, 1695. The appendix to these Discourses contains a curious account of the inquisition into printing offices under the Licensing Act.

‡ This was the ordinary cant of the Jacobites. A Whig writer had justly said in the preceding year, "They scurrilously call our David a man of blood, though, to this day, he has not suffered a drop to be spilt."—Mephibosheth and Ziba, licensed Aug. 30, 1689.

Clamour against the nonjuring Bishops.

This liturgy was composed, circulated, and read, it is said, in some congregations of Jacobite schismatics, before William set out for Ireland, but did not attract general notice till the appearance of a foreign armament on our coast had roused the national spirit. Then rose a roar of indignation against the Englishmen who had dared, under the hypocritical pretence of devotion, to imprecate curses on England. The deprived prelates were suspected, and not without some show of reason. For the nonjurors were, to a man, zealous Episcopalians. Their doctrine was that, in ecclesiastical matters of grave moment, nothing could be well done without the sanction of the Bishop. And could it be believed that any who held this doctrine would compose a service, print it, circulate it, and actually use it in public worship, without the approbation of Sancroft, whom the whole party revered, not only as the true Primate of all England, but also as a Saint and a Confessor? It was known that the Prelates who had refused the oaths had lately held several consultations at Lambeth. The subject of those consultations, it was now said, might easily be guessed. The holy fathers had been engaged in framing prayers for the destruction of the Protestant colony in Ireland, for the defeat of the English fleet in the Channel, and for the speedy arrival of a French army in Kent. The extreme section of the Whig party pressed this accusation with vindictive eagerness. This then, said those implacable politicians, was the fruit of King William's merciful policy. Never had he committed a greater error than when he had conceived the hope that the hearts of the clergy were to be won by clemency and moderation. He had not chosen to give credit to men who had learned by a long and bitter experience that no kindness will tame the sullen ferocity of a priesthood. He had stroked and pampered when he should have tried the effect of chains and hunger. He had hazarded the good will of his best friends by protecting his worst enemies. Those Bishops who had publicly refused to acknowledge him as their Sovereign, and who, by that refusal, had forfeited their dignities and revenues, still continued to live unmolested in palaces which ought to be occupied by better men. And for his indulgence, an indulgence unexampled in the history of revolutions, what return had been made? Even this, that the men whom he had, with so much tenderness, screened from just punishment, had the insolence to describe him in their prayers as a persecutor defiled with the blood of the righteous; that they asked for grace to endure with fortitude his sanguinary tyranny; that they cried to heaven for a foreign fleet and army to deliver them from his yoke; nay, that they hinted at a wish so odious that even they had not the front to speak it plainly. One writer, in a pamphlet which produced a great sensation, expressed his wonder that the people had not, when Tourville was riding victorious in the Channel, Dewitted the nonjuring Prelates. Excited as the public mind then was, there was some danger that this suggestion might bring a furious mob to Lambeth. At Norwich, indeed, the people actually rose, attacked the palace which the Bishop was still suffered to occupy, and would have pulled it down but for the timely arrival of the trainbands.* The government very properly instituted criminal proceedings against the publisher of the work which had produced this alarming breach of the peace.† The deprived Prelates meanwhile put forth a defence of their conduct. In this document they declared, with all solemnity, and as in the presence of God, that they had no hand in the new liturgy, that they knew not who had framed it, that they had never used it, that they had never held any correspondence directly or indirectly with the French court, that they were engaged in no plot against the existing government, and that they would willingly shed their blood rather than see England subjugated by a foreign prince, who had, in his own kingdom, cruelly persecuted their Protestant brethren. As to the writer who had marked them out to the public vengeance by a fearful word, but too well understood, they commended him to the Divine mercy, and heartily prayed that his great sin might be forgiven him. Most of those who signed this paper did so doubtless with sincerity: but there is good reason to believe that one at least of the subscribers added to the crime of betraying his country the crime of calling his God to witness a falsehood.‡

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[*] "Restore unto us again the publick worship of thy name, the reverent administration of thy sacraments. Raise up the former government both in church and state, that we may be no longer without King, without priest, without God in the world."

[†] A Form of Prayer and Humiliation for God's Blessing upon His Majesty and his Dominions, and for Removing and Averting of God's Judgments from this Church and State, 1690.

Military operations in Ireland. Waterford taken.

The events which were passing in the Channel and on the Continent compelled William to make repeated changes in his plans. During the week which followed his triumphal entry into Dublin, messengers charged with evil tidings arrived from England in rapid succession. First came the account of Waldeck's defeat at Fleurus. The King was much disturbed. All the pleasure, he said, which his own victory had given him was at an end. Yet, with that generosity which was hidden under his austere aspect, he sate down, even in the moment of his first vexation, to write a kind and encouraging letter to the unfortunate general.§ Three days later came intelligence more alarming still. The allied fleet had been ignominiously beaten. The sea from the Downs to the Land's End was in possession of the enemy. The next post might bring news that Kent was invaded. A French squadron might appear in Saint George's Channel, and might without difficulty burn all the transports which lay at anchor in the Bay of Dublin. William determined to return to England: but he wished to obtain, before he went, the command of a safe haven on the eastern coast of Ireland. Waterford was the best place suited to his purpose; and towards Waterford he immediately proceeded. Clonmel and Kilkenny were abandoned by the Irish troops as soon as it was known that he was approaching. At Kilkenny he was entertained, on the nineteenth of July, by the Duke of Ormond, in the ancient castle of the Butlers, which had not long before been occupied by Lauzun, and which therefore, in the midst of the general devastation, still had tables and chairs, hangings on the walls, and claret in the cellars. On the twenty first, two regiments which garrisoned Waterford consented to march out after a faint show of resistance: a few hours later the fort of Duncannon, which, towering on a rocky promontory, commanded the entrance of the harbour, surrendered; and William was master of the whole of that secure and spacious basin which is formed by the united waters of the Suir, the Nore, and the Barrow. He then announced his intention of instantly returning to England, and, having declared Count Solmes Commander in Chief of the army of Ireland, set out for Dublin.*

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* Letter of Lloyd, Bishop of Norwich, to Sancroft, in the Tanner MSS.

† Luttrell's Diary.

‡ A Modest Inquiry into the Causes of the present Disasters in England, and who they are that brought the French into the English Channel described, 1690; Reflections upon a Form of Prayer lately set out for the Jacobites, 1690; A Midnight Touch at an Unlicensed Pamphlet, 1690. The paper signed by the nonjuring Bishops has often been reprinted.

Since the first edition of this part of my work appeared I have learned that the Jacobite Form of Prayer which produced so much excitement and controversy in 1690 was, to a great extent, copied from a Form of Prayer which had been composed and clandestinely printed, soon after the battle of Worcester, for the use of the Royalists. This curious fact, which seems to have been quite unknown both to the accused Bishops and to their accusers, was discovered by Mr Lathbury, after the publication of his History of the Nonjurors, and was, in the most obliging manner, communicated by him to me.

§ William to Heinsius, July $\frac{4}{14}$, 1690.

But good news met him on the road. Tourville had appeared on the coast of Devonshire, had put some troops on shore, and had sacked Teignmouth: but the only effect of this insult had been to raise the whole population of the western counties in arms against the invaders. The enemy had departed, after doing just mischief enough to make the cause of James as odious for a time to Tories as to Whigs. William therefore again changed his plans, and hastened back to his army, which, during his absence, had moved westward, and which he rejoined in the neighbourhood of Cashel.†

About this time he received from Mary a letter requesting him to decide an important question on which the Council of Nine was divided. Marlborough was of opinion that all danger of invasion was over for that year. The sea, he said, was open: for the French ships had returned into port, and were refitting. Now was the time to send an English fleet, with five thousand troops on board, to the southern extremity of Ireland. Such a force might easily reduce Cork and Kinsale, two of the most important strongholds still occupied by the forces of James. Marlborough was strenuously supported by Nottingham, and as strenuously opposed by the other members of the interior council with Caermarthen at their head. The Queen referred the matter to her husband. He highly approved of the plan, and gave orders that it should be executed by the General who had formed it. Caermarthen submitted, though with a bad grace, and with some murmurs at the extraordinary partiality of His Majesty for Marlborough.‡

The Irish army collected at Limerick.

Lauzun pronounces that the place cannot be defended.

William meanwhile was advancing towards Limerick. In that city the army which he had put to rout at the Boyne had taken refuge, discomfited, indeed, and disgraced, but very little diminished. He would not have had the trouble of besieging the place if the advice of Lauzun and of Lauzun's countrymen had been followed. They laughed at the thought of defending such fortifications, and indeed would not admit that the name of fortifications could properly be given to heaps of dirt, which certainly bore little resemblance to the works of Valenciennes and Philipsburg. "It is unnecessary," said Lauzun, with an oath, "for the English to bring cannon against such a place as this. What you call your ramparts might be battered down with roasted apples." He therefore gave his voice for evacuating Limerick, and declared that, at all events, he was determined not to throw away, in a hopeless resistance, the lives of the brave men who had been entrusted to his care by his master.[*] The truth is, that the judgment of the brilliant and adventurous Frenchman was biassed by his inclinations. He and his companions were sick of Ireland. They were ready to face death with courage, nay, with gaiety, on a field of battle. But the dull, squalid, barbarous life, which they had now been leading during several months, was more than they could bear. They were as much out of the pale of the civilised world as if they had been banished to Dahomey or Spitzbergen. The climate affected their health and spirits. In that unhappy country, wasted by years of predatory war, hospitality could offer little more than a couch of straw, a trencher of meat half raw and half burned, and a draught of sour milk. A crust of bread, a pint of wine, could hardly be purchased for money. A year of such hardships seemed a century to men who had always been accustomed to carry with them to the camp the luxuries of Paris, soft bedding, rich tapestry, sideboards of plate, hampers of champagne, opera dancers, cooks, and musicians. Better to be a prisoner in the Bastille, better to be a recluse at La Trappe, than to be generalissimo of the half naked savages who burrowed in the dreary swamps of Munster. Any plea was welcome which would serve as an excuse for returning from that miserable exile to the land of cornfields and vineyards, of gilded coaches and laced cravats, of ballrooms and theatres.[†]

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* Story; London Gazette, Aug 4, 1690; Dumont MS.

† Story; William to Heinsius, $\frac{\text{July 31,}}{\text{Aug. 10,}}$ 1690; London Gaz., Aug. 11.

‡ Mary to William, Aug. $\frac{7}{17}$, $\frac{\text{Aug. 22,}}{\text{Sept. 1,}}$ $\frac{\text{Aug, 26,}}{\text{Sept 5,}}$ 1690.

The Irish insist on defending Limerick.

Very different was the feeling of the children of the soil. The island, which to French courtiers was a disconsolate place of banishment, was the Irishman's home. There were collected all the objects of his love and of his ambition; and there he hoped that his dust would one day mingle with the dust of his fathers. To him even the heaven dark with the vapours of the ocean, the wildernesses of black rushes and stagnant water, the mud cabins where the peasants and the swine shared their meal of roots, had a charm which was wanting to the sunny skies, the cultured fields, and the stately mansions of the Seine. He could imagine no fairer spot than his country, if only his country could be freed from the tyranny of the Saxons; and all hope that his country would be freed from the tyranny of the Saxons must be abandoned if Limerick were surrendered.

The conduct of the Irish during the last two months had sunk their military reputation to the lowest point. They had, with the exception of some gallant regiments of cavalry, fled disgracefully at the Boyne, and had thus incurred the bitter contempt both of their enemies and of their allies. The English who were at Saint Germains never spoke of the Irish but as a people of dastards and traitors.[‡] The French were so much exasperated against the unfortunate nation, that Irish merchants, who had been many years settled at Paris and Bordeaux, durst not walk the streets for fear of being insulted by the populace.[§] So strong was the prejudice, that absurd stories were invented to explain the intrepidity with which the horse had fought. It was said that the troopers were not men of Celtic blood, but descendants of the old English of the pale.* It was also said that they had been intoxicated with brandy just before the battle.† Yet nothing can be more certain than that they must have been generally of Irish race; nor did the steady valour which they displayed in a long and almost hopeless conflict against great odds bear any resemblance to the fury of a coward maddened by strong drink into momentary hardihood. Even in the infantry, undisciplined and disorganised as it was, there was much spirit, though little firmness. Fits of enthusiasm and fits of faintheartedness succeeded each other. The same battalion, which at one time threw away its arms in a panic and shrieked for quarter, would on another occasion fight valiantly. On the day of the Boyne the courage of the ill trained and ill commanded kernes had ebbed to the lowest point. When they had rallied at Limerick, their blood was up. Patriotism, fanaticism, shame, revenge, despair, had raised them above themselves. With one voice officers and men insisted that the city should be defended to the last. At the head of those who were for resisting was the brave Sarsfield; and his exhortations diffused through all ranks a spirit resembling his own. To save his country was beyond his power. All that he could do was to prolong her last agony through one bloody and disastrous year.‡

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[*] Macariæ Excidium; Mac Geoghegan; Life of James, ii. 420; London Gazette, Aug. 14, 1690.

[†] The impatience of Lauzun and his countrymen to get away from Ireland is mentioned in a letter of October 21, 1690, quoted in the Memoirs of James, ii. 421. "Asimo," says Colonel Kelly, the author of the Macariæ Excidium, "diuturnam absentiam tam ægre molesteque ferebat ut bellum in Cypro protrahi continuarique ipso ei auditu acerbissimum esset. Nec incredibile est ducum in illius exercitu nonnullos, potissimum qui patrii cœli dulcedinem impatientius suspirabant, sibi persuasisse desperatas Cypri res nulla humana ope defendi sustentarique posse." Asimo is Lauzun, and Cyprus Ireland.

[‡] "Pauci illi ex Cilicibus aulicis, qui cum regina in Syria commorante remanserant, ... non cessabant universam nationem fœde traducere, et ingestis insuper convitiis lacerare, pavidos et malefidos proditores ac mortalium conseeleratissimos publice appellando."—Macariæ Excidium. The Cilicians are the English. Syria is France.

[§] "Tanta infamia tam operoso artificio et subtili commento in vulgus sparsa, tam constantibus de Cypriorum perfidia atque opprobrio rumoribus, totam, qua lata est, Syriam ita pervasit, ut mercatores Cyprii, . . . propter inustum genti dedecus, intra domorum septa clausi nunquam prodire auderent, tanto eorum odio populus in universum exarserat."—Macariæ Excidium.

Tyrconnel is against defending Limerick.

Tyrconnel was altogether incompetent to decide the question on which the French and the Irish differed. The only military qualities that he had ever possessed were personal bravery and skill in the use of the sword. These qualities had once enabled him to frighten away rivals from the doors of his mistresses, and to play the Hector at cockpits and hazard tables. But more was necessary to enable him to form an opinion as to the possibility of defending Limerick. He would probably, had his temper been as hot as in the days when he diced with Grammont and threatened to cut the old Duke of Ormond's throat, have voted for running any risk however desperate. But age, pain, and sickness had left little of the ranting, bullying, fighting Dick Talbot of the Restoration. He had sunk into deep despondency. He was incapable of strenuous exertion. The French officers pronounced him utterly ignorant of the art of war. They had observed that at the Boyne he had seemed to be stupefied, unable to give directions himself, unable even to make up his mind about the suggestions which were offered by others.§ The disasters which had since followed one another in rapid succession were not likely to restore the tone of a mind so pitiably unnerved. His wife was already in France with the little which remained of his once ample fortune: his own wish was to follow her thither; his voice was therefore given for abandoning the city.

At last a compromise was made. Lauzun and Tyrconnel, with the French troops, retired to Galway. The great body of the native army, about

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* I have seen this assertion in a contemporary pamphlet of which I cannot recollect the title.

† Story; Dumont MS.

‡ Macariæ Excidium. Boisseleau remarked the ebb and flow of courage among the Irish. I have quoted one of his letters to his wife. It is but just to quote another. "Nos Irlandois n'avoient jamais vu le feu; et cela les a surpris. Presentement, ils sont si fâchés de n'avoir pas fait leur devoir que je suis bien persuadé qu'ils feront mieux pour l'avenir."

§ La Hoguette, writing to Louvois from Limerick, $\frac{\text{July 31,}}{\text{Aug. 10,}}$ 1690, says of Tyrconnel: "Il a d'ailleurs trop peu de connoissance des choses de notre metier. Il a perdu absolument la confiance des officiers du pays, surtout depuis le jour de notre déroute; et, en effet, Monseigneur, je me crois obligé de vous dire que dès le moment où les ennemis parurent sur le bord de la rivière le premier jour, et dans toute la journée du lendemain, il parut à tout le monde dans une si grande léthargie qu'il étoit incapable de prendre aucun parti, quelque chose qu'on lui proposât."

Limerick defended by the Irish alone.

twenty thousand strong, remained at Limerick. The chief command there was entrusted to Boisseleau, who understood the character of the Irish better, and consequently judged them more favourably, than any of his countrymen. In general, the French captains spoke of their unfortunate allies with boundless contempt and abhorrence, and thus made themselves as hateful as the English.*

Lauzun and Tyrconnel had scarcely departed when the advanced guard of William's army came in sight. Soon the King himself, accompanied by Auverquerque and Ginkell, and escorted by three hundred horse, rode forward to examine the fortifications. The city, then the second in Ireland, though less altered since that time than most large cities in the British isles, has undergone a great change. The new town did not then exist. The ground now covered by those smooth and broad pavements, those neat gardens, those stately shops flaming with red brick, and gay with shawls and china, was then an open meadow lying without the walls. The city consisted of two parts, which had been designated during several centuries as the English and the Irish town. The English town stands on an island surrounded by the Shannon, and consists of a knot of antique houses with gable ends, crowding thick round a venerable cathedral. The aspect of the streets is such that a traveller who wanders through them may easily fancy himself in Normandy or Flanders. Not far from the cathedral, an ancient castle overgrown with weeds and ivy looks down on the river. A narrow and rapid stream, over which, in 1690, there was only a single bridge, divides the English town from the quarter anciently occupied by the hovels of the native population. The view from the top of the cathedral now extends many miles over a level expanse of rich mould, through which the greatest of Irish rivers winds between artificial banks. But in the seventeenth century those banks had not been constructed; and that wide plain, of which the grass, verdant even beyond the verdure of Munster, now feeds some of the finest cattle in Europe, was then almost always a marsh and often a lake.†

When it was known that the French troops had quitted Limerick, and that the Irish only remained, the general expectation in the English camp was that the city would be an easy conquest.‡ Nor was that expectation unreasonable: for even Sarsfield desponded. One chance, in his opinion, there still was. William had brought with him none but small guns. Several large pieces of ordnance, a great quantity of provisions and ammunition, and a bridge of tin boats, which in the watery plain of the Shannon was frequently needed, were slowly following from Cashel. If the guns and gunpowder could be intercepted and destroyed, there might be some hope. If not, all was lost; and the best thing that a brave and high-spirited Irish gentleman could do was to forget the country which he had in vain tried to defend, and to seek in some foreign land a home or a grave.

Sarsfield surprises the English artillery.

A few hours, therefore, after the English tents had been pitched before Limerick, Sarsfield set forth, under cover of the night, with a strong body of horse and dragoons. He took the road to Killaloe, and crossed the Shannon there. During the day he lurked with his band in a wild mountain tract named from the silver mines which it contains. Those mines had many years before been worked by English proprietors, with the help of engineers and labourers imported from the Continent. But, in the rebellion of 1641, the aboriginal population had destroyed the works and massacred the workmen; nor had the devastation then committed been since repaired. In this desolate region Sarsfield found no lack of scouts or of guides: for all the peasantry of Munster were zealous on his side. He learned in the evening that the detachment which guarded the English artillery had halted for the night, seven miles from William's camp, on a pleasant carpet of green turf, and under the ruined walls of an old castle; that officers and men seemed to think themselves perfectly secure; that the beasts had been turned loose to graze, and that even the sentinels were dozing. When it was dark the Irish horsemen quitted their hiding place, and were conducted by the people of the country to the spot where the escort lay sleeping round the guns. The surprise was complete. Some of the English sprang to their arms and made an attempt to resist, but in vain. About sixty fell. One only was taken alive. The rest fled. The victorious Irish made a huge pile of waggons and pieces of cannon. Every gun was stuffed with powder, and fixed with its mouth in the ground; and the whole mass was blown up. The solitary prisoner, a lieutenant, was treated with great civility by Sarsfield. "If I had failed in this attempt," said the gallant Irishman, "I should have been off to France."*

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* Desgrigny says of the Irish: "Ils sont toujours prêts de nous égorger par l'antipathie qu'ils ont pour nous. C'est la nation du monde la plus brutale, et qui a le moins d'humanité." Aug. $\frac{12}{22}$, 1690.

† Story; Account of the Cities in Ireland that are still possessed by the Forces of King James, 1690. There are some curious old maps of Limerick in the British Museum.

‡ Story; Dumont MS.

Intelligence had been carried to William's head quarters that Sarsfield had stolen out of Limerick and was ranging the country. The King guessed the design of his brave enemy, and sent five hundred horse to protect the guns. Unhappily there was some delay, which the English, always disposed to believe the worst of the Dutch courtiers, attributed to the negligence or perverseness of Portland. At one in the morning the detachment set out, but had scarcely left the camp when a blaze like lightning and a crash like thunder announced to the wide plain of the Shannon that all was over.†

Sarsfield had long been the favourite of his countrymen; and this most seasonable exploit, judiciously planned and vigorously executed, raised him still higher in their estimation. Their spirits rose; and the besiegers began to lose heart. William did his best to repair his loss. Two of the guns which had been blown up were found to be still serviceable. Two more were sent for from Waterford. Batteries were constructed of small field pieces, which, though they might have been useless against one of the fortresses of Hainault or Brabant, made some impression on the feeble defences of Limerick. Several outworks were carried by storm; and a breach in the rampart of the city began to appear.

Arrival of Baldearg O'Donnel at Limerick.

During these operations, the English army was astonished and amused by an incident, which produced indeed no very important consequences, but which illustrates in the most striking manner the real nature of Irish Jacobitism. In the first rank of those great Celtic houses, which, down to the close of the reign of Elizabeth, bore rule in Ulster were the O'Donnels. The head of that house had yielded to the skill and energy of Mountjoy, had kissed the hand of James the First, and had consented to exchange the rude independence of a petty prince for an eminently honourable place among British subjects. During a short time the vanquished chief held the rank of an Earl, and was the landlord of an immense domain of which he had once been the sovereign. But soon he began to suspect the government of plotting against him, and, in revenge or in selfdefence, plotted against the government. His schemes failed: he fled to the Continent: his title and his estates were forfeited: and an Anglosaxon colony was planted in the territory which he had governed. He meanwhile took refuge at the court of Spain. Between that court and the aboriginal Irish there had, during the long contest between Philip and Elizabeth, been a close connection. The exiled chieftain was welcomed at Madrid as a good Catholic flying from heretical persecutors. His illustrious descent and princely dignity, which to the English were subjects of ridicule, secured to him the respect of the Castilian grandees. His honours were inherited by a succession of banished men who lived and died far from the land where the memory of their family was fondly cherished by a rude peasantry, and was kept fresh by the songs of minstrels and the tales of begging friars. At length, in the eighty-third year of the exile of this ancient dynasty, it was known over all Europe that the Irish were again in arms for their independence. Baldearg O'Donnel, who called himself the O'Donnel, a title far prouder, in the estimation of his race, than any marquisate or dukedom, had been bred in Spain, and was in the service of the Spanish government. He requested the permission of that government to repair to Ireland; but the House of Austria was now closely leagued with England; and the permission was refused. The O'Donnel made his escape, and by a circuitous route, in the course of which he visited Turkey, arrived at Kinsale a few days after James had sailed thence for France. The effect produced on the native population by the arrival of this solitary wanderer was marvellous. Since Ulster had been reconquered by the Englishry, great multitudes of the Irish inhabitants of that province had migrated southward, and were now leading a vagrant life in Connaught and Munster. These men, accustomed from their infancy to hear of the good old times, when the O'Donnel, solemnly inaugurated on the rock of Kilmacrenan by the successor of Saint Columb, governed the mountains of Donegal in defiance of the strangers of the pale, flocked to the standard of the restored exile. He was soon at the head of seven or eight thousand Rapparees, or, to use the name peculiar to Ulster, Creaghts; and his followers adhered to him with a loyalty very different from the languid sentiment which the Saxon James had been able to inspire. Priests and even Bishops swelled the train of the adventurer. He was so much elated by his reception that he sent agents to France, who assured the ministers of Lewis that the O'Donnel would, if furnished with arms and ammunition, bring into the field thirty thousand Celts from Ulster, and that the Celts of Ulster would be found far superior in every military quality to those of Leinster, Munster, and Connaught. No expression used by Baldearg indicated that he considered himself as a subject. His notion evidently was that the House of O'Donnel was as truly and as indefeasibly royal as the House of Stuart; and not a few of his countrymen were of the same mind. He made a pompous entrance into Limerick; and his appearance there raised the hopes of the garrison to a strange pitch. Numerous prophecies were recollected or invented. An O'Donnel with a red mark was to be the deliverer of his country; and Baldearg meant a red mark. An O'Donnel was to gain a great battle over the English near Limerick; and at Limerick the O'Donnel and the English were now brought face to face.*

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* Story; James, ii. 416; Burnet, ii. 58; Dumont MS.

† Story; Dumont MS.

The besiegers suffer from the rains.

While these predictions were eagerly repeated by the defenders of the city, evil presages, grounded, not on barbarous oracles, but on grave military reasons, began to disturb William and his most experienced officers. The blow struck by Sarsfield had told: the artillery had been long in doing its work: that work was even now very imperfectly done: the stock of powder had begun to run low: the autumnal rain had begun to fall. The soldiers in the trenches were up to their knees in mire. No precaution was neglected: but, though drains were dug to carry off the water, and though pewter basins of usquebaugh and brandy blazed all night in the tents, cases of fever had already occurred; and it might well be apprehended that, if the army remained but a few days longer on that swampy soil, there would be a pestilence more terrible than that which had raged twelve months before under the walls of Dundalk.[*] A council of war was held. It was determined to make one great effort, and, if that effort failed, to raise the siege.

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* See the account of the O'Donnels in Sir William Betham's Irish Antiquarian Researches. It is strange that he makes no mention of Baldearg, whose appearance in Ireland is the most extraordinary event in the whole history of the race. See also Story's Impartial History; Macariæ Excidium, and Mr O'Callaghan's note; Life of James, ii. 434; the Letter of O'Donnel to Avaux, and the Memorial entitled, "Mémoire donnée par un homme du Comte O'Donnel à M. D'Avaux."

Unsuccessful assault on Limerick. The siege raised.

On the twenty-seventh of August, at three in the afternoon, the signal was given. Five hundred grenadiers rushed from the English trenches to the counterscarp, fired their pieces, and threw their grenades. The Irish fled into the town, and were followed by the assailants, who, in the excitement of victory, did not wait for orders. Then began a terrible street fight. The Irish, as soon as they had recovered from their surprise, stood resolutely to their arms; and the English grenadiers, overwhelmed by numbers, were, with great loss, driven back to the counterscarp. There the struggle was long and desperate. When indeed was the Roman Catholic Celt to fight if he did not fight on that day? The very women of Limerick mingled in the combat, stood firmly under the hottest fire, and flung stones and broken bottles at the enemy. In the moment when the conflict was fiercest a mine exploded, and hurled a fine German battalion into the air. During four hours the carnage and uproar continued. The thick cloud which rose from the breach streamed out on the wind for many miles, and disappeared behind the hills of Clare. Late in the evening the besiegers retired slowly and sullenly to their camp. Their hope was that a second attack would be made on the morrow; and the soldiers vowed to have the town or die. But the powder was now almost exhausted: the rain fell in torrents: the gloomy masses of cloud which came up from the south-west threatened a havoc more terrible than that of the sword; and there was reason to fear that the roads, which were already deep in mud, would soon be in such a state that no wheeled carriage could be dragged through them. The King determined to raise the siege, and to move his troops to a healthier region. He had in truth staid long enough: for it was with great difficulty that his guns and waggons were tugged away by long teams of oxen.[†]

The history of the first siege of Limerick bears, in some respects, a remarkable analogy to the history of the siege of Londonderry. The southern city was, like the northern city, the last asylum of a Church and of a nation. Both places were crowded by fugitives from all parts of Ireland. Both places appeared to men who had made a regular study of the art of war incapable of resisting an enemy. Both were, in the moment of extreme danger, abandoned by those commanders who should have defended them. Lauzun and Tyrconnel deserted Limerick as Cunningham and Lundy had deserted Londonderry. In both cases, religious and patriotic enthusiasm struggled unassisted against great odds; and, in both cases, religious and patriotic enthusiasm did what veteran warriors had pronounced it absurd to attempt.

Tyrconnel and Lauzun go to France.

It was with no pleasurable emotions that Lauzun and Tyrconnel learned at Galway the fortunate issue of the conflict in which they had refused to take a part. They were weary of Ireland: they were apprehensive that their conduct might be unfavourably represented in France: they therefore determined to be beforehand with their accusers, and took ship together for the Continent.

Tyrconnel, before he departed, delegated his civil authority to one council, and his military authority to another. The young Duke of Berwick was declared Commander-in-Chief: but this dignity was merely nominal. Sarsfield, undoubtedly the first of Irish soldiers, was placed last in the list of the councillors to whom the conduct of the war was entrusted; and some believed that he would not have been in the list at all, had not the Viceroy feared that the omission of so popular a name might produce a mutiny.

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[*] The reader will remember Corporal Trim's explanation of radical heat and radical moisture. Sterne is an authority not to be despised on these subjects. His boyhood was passed in barracks: he was constantly listening to the talk of old soldiers who had served under King William, and has used their stories like a man of true genius.

[†] Story; William to Waldeck, Sept. 22, 1690; London Gazette, Sept. 4. Berwick asserts that when the siege was raised not a drop of rain had fallen during a month, that none fell during the following three weeks, and that William pretended that the weather was wet merely to hide the shame of his defeat. Story, who was on the spot, says, "It was cloudy all about, and rained very fast, so that everybody began to dread the consequences of it;" and again, "The rain which had already fallen had softened the ways. . . This was one main reason for raising the siege; for, if we had not, granting the

William re-turns to England.

William meanwhile proceeded to Waterford, and sailed thence for England. Before he embarked, he entrusted the government of Ireland to three Lords Justices. Henry Sidney, now Viscount Sidney, stood first in the commission; and with him were joined Coningsby and Sir Charles Porter. Porter had formerly held the Great Seal of the kingdom, had, merely because he was a Protestant, been deprived of it by James, and had now received it again from the hand of William.

Reception of William in England.

On the sixth of September the King, after a voyage of twenty-four hours, landed at Bristol. Thence he travelled to London, stopping by the road at the mansions of some great lords: and it was remarked that all those who were thus honoured were Tories. He was entertained one day at Badminton by the Duke of Beaufort, who was supposed to have brought himself with great difficulty to take the oaths, and on a subsequent day at a large house near Marlborough, which, in our own time, before the great revolution produced by railways, was renowned as one of the best inns in England, but which, in the seventeenth century, was a seat of the Duke of Somerset. William was everywhere received with marks of respect and joy. His campaign indeed had not ended quite so prosperously as it had begun: but on the whole his success had been great beyond expectation, and had fully vindicated the wisdom of his resolution to command his army in person. The sack of Teignmouth too was fresh in the minds of Englishmen, and had for a time reconciled all but the most fanatical Jacobites to each other and to the throne. The magistracy and clergy of the capital repaired to Kensington with thanks and congratulations. The people rang bells and kindled bonfires. For the Pope, whom good Protestants had been accustomed to immolate, the French King was on this occasion substituted, probably by way of retaliation for the insults which had been offered to the effigy of William by the Parisian populace. A waxen figure, which was doubtless a hideous caricature of the most graceful and majestic of princes, was dragged about Westminster in a chariot. Above was inscribed, in large letters, "Lewis the greatest tyrant of fourteen." After the procession, the image was committed to the flames, amidst loud huzzas, in the middle of Covent Garden.*

Expedition to the south of Ireland.

When William arrived in London, the expedition destined for Cork was ready to sail from Portsmouth, and Marlborough had been some time on board waiting for a fair wind. He was accompanied by Grafton. This young man had been, immediately after the departure of James, and while the throne was still vacant, named by William Colonel of the First Regiment of Foot Guards. The Revolution had scarcely been consummated, when signs of disaffection began to appear in that regiment, the most important, both because of its peculiar duties and because of its numerical strength, of all the regiments in the army. It was thought that the Colonel had not put this bad spirit down with a sufficiently firm hand. He was known not to be perfectly satisfied with the new arrangement: he had voted for a Regency; and it was rumoured, perhaps without reason, that he had dealings with St Germains. The honourable

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weather to continue bad, we must either have taken the town, or of necessity have lost our cannon." Dumont, another eyewitness, says that before the siege was raised the rains had been most violent; that the Shannon was swollen; that the earth was soaked; that the horses could not keep their feet.

* London Gazette, September 11, 1690; Narcissus Luttrell's Diary. I have seen a contemporary engraving of Covent Garden as it appeared on this night.

and lucrative command to which he had just been appointed was taken from him.[*] Though severely mortified, he behaved like a man of sense and spirit. Bent on proving that he had been wrongfully suspected, and animated by an honourable ambition to distinguish himself in his profession, he obtained permission to serve as a volunteer under Marlborough in Ireland.

At length, on the eighteenth of September, the wind changed. The fleet stood out to sea, and, on the twenty-first, appeared before the harbour of Cork. The troops landed, and were speedily joined by the Duke of Wurtemberg, with several regiments, Dutch, Danish, and French, detached from the army which had lately besieged Limerick. The Duke immediately put forward a claim which, if the English general had not been a man of excellent judgment and temper, might have been fatal to the expedition. His Highness contended that, as a prince of a sovereign house, he was entitled to command in chief. Marlborough calmly and politely showed that the pretence was unreasonable. A dispute followed, in which it is said that the German behaved with rudeness, and the Englishman with that gentle firmness to which, more perhaps than even to his great abilities, he owed his success in life. At length a Huguenot officer suggested a compromise. Marlborough consented to waive part of his rights, and to allow precedence to the Duke on the alternate days. The first morning on which Marlborough had the command, he gave the word "Wurtemberg." The Duke's heart was won by this compliment; and on the next day he gave the word "Marlborough."

Marlborough takes Cork.

But, whoever might give the word, genius asserted its indefeasible superiority. Marlborough was on every day the real general. Cork was vigorously attacked. Outwork after outwork was rapidly carried. In forty-eight hours all was over. The traces of the short struggle may still be seen. The old fort, where the Irish made the hardest fight, lies in ruins. The Doric Cathedral, so ungracefully joined to the ancient tower, stands on the site of a Gothic edifice which was shattered by the English cannon. In the neighbouring churchyard is still shown the spot where stood, during many ages, one of those round towers which have perplexed antiquaries. This venerable monument shared the fate of the neighbouring church. On another spot, which is now called the Mall, and is lined by the stately houses of banking companies, railway companies, and insurance companies, but which was then a bog known by the name of the Rape Marsh, four English regiments, up to the shoulders in water, advanced gallantly to the assault. Grafton, ever foremost in danger, while struggling through the quagmire, was struck by a shot from the ramparts, and was carried back dying. The place where he fell, then about a hundred yards without the City, but now situated in the very centre of business and population, is still called Grafton Street. The assailants had made their way through the swamp, and the close fighting was just about to begin, when a parley was beaten. Articles of capitulation were speedily adjusted. The garrison, between four and five thousand fighting men, became prisoners. Marlborough promised to intercede with the King both for them and for the inhabitants, and to prevent outrage and spoliation. His troops he succeeded in restraining: but crowds of sailors and camp followers came into the city through the breach; and the houses of many Roman Catholics were sacked before order was restored.

Marlborough takes Kinsale.

No commander has ever understood better than Marlborough how to improve a victory. A few hours after Cork had fallen, his cavalry were on the road to Kinsale. A trumpeter was sent to summon the place. The Irish threatened to hang him for bringing such a message, set fire to the town, and retired into two forts called the Old and the New. The English horse arrived just in time to extinguish the flames. Marlborough speedily followed with his infantry. The Old Fort was scaled; and four hundred and fifty men who defended it were killed or taken. The New Fort it was necessary to attack in a more methodical way. Batteries were planted: trenches were opened: mines were sprung: in a few days the besiegers were masters of the counterscarp; and all was ready for storming, when the governor offered to capitulate. The garrison, twelve hundred strong, was suffered to retire to Limerick; but the conquerors took possession of the stores, which were of considerable value. Of all the Irish ports Kinsale was the best situated for intercourse with France. Here, therefore, was a plenty unknown in any other part of Munster. At Limerick bread and wine were luxuries which generals and privy councillors were not always able to procure. But in the New Fort of Kinsale Marlborough found a thousand barrels of wheat and eighty pipes of claret.

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[*] Van Citters to the States General, March $\frac{19}{29}$, 1689.

His success had been complete and rapid; and indeed, had it not been rapid, it would not have been complete. His campaign, short as it was, had been long enough to allow time for the deadly work which, in that age, the moist earth and air of Ireland seldom failed, in the autumnal season, to perform on English soldiers. The malady which had thinned the ranks of Schomberg's army at Dundalk, and which had compelled William to make a hasty retreat from the estuary of the Shannon, had begun to appear at Kinsale. Quick and vigorous as Marlborough's operations were, he lost a much greater number of men by disease than by the fire of the enemy. He presented himself at Kensington only five weeks after he had sailed from Portsmouth, and was most graciously received. "No officer living," said William, "who has seen so little service as my Lord Marlborough, is so fit for great commands."[*]

Affairs of Scotland.

In Scotland, as in Ireland, the aspect of things had, during this memorable summer, changed greatly for the better. That club of discontented Whigs which had, in the preceding year, ruled the Parliament, browbeaten the ministers, refused the supplies, and stopped the signet, had sunk under general contempt, and had at length ceased to exist. There was harmony between the Sovereign and the Estates; and the long contest between two forms of ecclesiastical government had been terminated in the only way compatible with the peace and prosperity of the country.

Intrigues of Montgomery with the Jacobites.

This happy turn in affairs is to be chiefly ascribed to the errors of the perfidious, turbulent, and revengeful Montgomery. Some weeks after the close of that session during which he had exercised a boundless authority over the Scottish Parliament, he went to London with his two principal confederates, the Earl of Annandale and the Lord Ross. The three had an audience of William, and presented to him a manifesto setting forth what they demanded for the public. They would very soon have changed their tone if he would have granted what they demanded for themselves. But he resented their conduct deeply, and was determined not to pay them for annoying him. The reception which he gave them convinced them that they had no favour to expect. Montgomery's passions were fierce: his wants were pressing: he was miserably poor; and, if he could not speedily force himself into a lucrative office, he would be in danger of rotting in a gaol. Since his services were not likely to be bought by William, they must be offered to James. A broker was easily found. Montgomery was an old acquaintance of Ferguson. The two traitors soon understood each other. They were kindred spirits, differing widely in intellectual power, but equally vain, restless, false, and malevolent.

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[*] As to Marlborough's expedition, see Story's Impartial History; the Life of James, ii. 419, 420; London Gazette, Oct. 6, 13, 16, 27, 30, 1690; Monthly Mercury for Nov. 1690; History of King William, 1702; Burnet, ii. 60; the Life of Joseph Pike, a Quaker of Cork.

Montgomery was introduced to Neville Payne, one of the most adroit and resolute agents of the exiled family. Payne had been long well known about town as a dabbler in poetry and politics. He had been an intimate friend of the indiscreet and unfortunate Coleman, and had been committed to Newgate as an accomplice in the Popish plot. His moral character had not stood high: but he soon had an opportunity of proving that he possessed courage and fidelity worthy of a better cause than that of James, and of a better associate than Montgomery.

The negotiation speedily ended in a treaty of alliance. Payne confidently promised Montgomery, not merely pardon, but riches, power, and dignity. Montgomery as confidently undertook to induce the Parliament of Scotland to recall the rightful King. Ross and Annandale readily agreed to whatever their able and active colleague proposed. An adventurer, who was sometimes called Simpson and sometimes Jones, who was perfectly willing to serve or to betray any government for hire, and who received wages at once from Portland and from Neville Payne, undertook to carry the offers of the Club to James. Montgomery and his two noble accomplices returned to Edinburgh, and there proceeded to form a coalition with their old enemies, the defenders of prelacy and of arbitrary power.*

War in the Highlands.

The two extreme Scottish factions, one hostile to all liberty, the other impatient of all government, flattered themselves during a short time with hopes that the civil war would break out in the Highlands with redoubled fury. But those hopes were disappointed. In the spring of 1690 an officer named Buchan arrived in Lochaber from Ireland. He bore a commission which appointed him general in chief of all the forces which were in arms for King James throughout the kingdom of Scotland. Cannon, who had, since the death of Dundee, held the first post, and had proved himself unfit for it, became second in command. Little however was gained by the change. It was no easy matter to induce the Gaelic princes to renew the war. Indeed, but for the influence and eloquence of Lochiel, not a sword would have been drawn in the cause of the House of Stuart. He, with some difficulty, persuaded the chieftains who had, in the preceding year, fought at Killiecrankie, to come to a resolution that, before the end of the summer, they would muster all their followers and march into the Lowlands. In the meantime twelve hundred mountaineers of different tribes were placed under the orders of Buchan, who undertook, with this force, to keep the English garrisons in constant alarm by feints and incursions, till the season for more important operations should arrive. He accordingly marched into Strathspey. But all his plans were speedily disconcerted by the boldness and dexterity of Sir Thomas Livingstone, who held Inverness for King William. Livingstone, guided and assisted by the Grants, who were firmly attached to the new government, came, with a strong body of cavalry and dragoons, by forced marches and through arduous defiles, to the place where the Jacobites had taken up their quarters. He reached the camp fires at dead of night. The first alarm was given by the rush of the horses over the terrified sentinels into the midst of the crowd of Celts who lay sleeping in their plaids. Buchan escaped bareheaded and without his sword. Cannon ran away in his shirt. The conquerors lost not a man. Four hundred Highlanders were killed or taken. The rest fled to their hills and mists.†

This event put an end to all thoughts of civil war. The gathering which had been planned for the summer never took place. Lochiel, even if he had been willing, was not able to sustain any longer the falling cause. He had been laid on his bed by a mishap which would alone suffice to show how little could be effected by a confederacy of the petty kings of the mountains. At a consultation of the Jacobite leaders, a gentleman from the Lowlands spoke with severity of those sycophants who had changed their religion to curry favour with King James. Glengarry was one of those people who think it dignified to suppose that everybody is always insulting them. He took it into his head that some allusion to himself was meant. "I am as good a Protestant as you;" he cried, and added a word not to be patiently borne by a man of spirit. In a moment both swords were out. Lochiel thrust himself between the combatants, and, while forcing them asunder, received a wound which was at first believed to be mortal.*

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* Balcarras; Annandale's Confession in the Leven and Melville Papers; Burnet, ii. 35. As to Payne, see the Second Modest Inquiry into the cause of the present Disasters, 1690.

† Balcarras; Mackay's Memoirs; History of the late Revolution in Scotland, 1690; Livingstone's Report, dated May 1; London Gazette, May 12, 1690.

Fort William built.

So effectually had the spirit of the disaffected clans been cowed that Mackay marched unresisted from Perth into Lochaber, fixed his head quarters at Inverlochy, and proceeded to execute his favourite design of erecting at that place a fortress which might overawe the mutinous Camerons and Macdonalds. In a few days the walls were raised: the ditches were sunk: the palisades were fixed: demiculverins from a ship of war were ranged along the parapets; and the general departed, leaving an officer named Hill in command of a sufficient garrison. Within the defences there was no want of oatmeal, red herrings, and beef; and there was rather a superabundance of brandy. The new stronghold, which, hastily and rudely as it had been constructed, seemed doubtless to the people of the neighbourhood the most stupendous work that power and science united had ever produced, was named Fort William in honour of the King.†

Meeting of the Scottish Parliament.

By this time the Scottish Parliament had reassembled at Edinburgh. William had found it no easy matter to decide what course should be taken with that capricious and unruly body. The English Commons had sometimes put him out of temper. Yet they had granted him millions, and had never asked from him such concessions as had been imperiously demanded by the Scottish legislature, which could give him little and had given him nothing. The English statesmen with whom he had to deal did not generally stand or deserve to stand high in his esteem. Yet few of them were so utterly false and shameless as the leading Scottish politicians. Hamilton was, in morality and honour, rather above than below his fellows; and even Hamilton was fickle, false, and greedy. "I wish to heaven," William was once provoked into exclaiming, "that Scotland were a thousand miles off, and that the Duke of Hamilton were King of it. Then I should be rid of them both."

Melville Lord High Commissioner.

After much deliberation, William determined to send Melville down to Edinburgh as Lord High Commissioner. Melville was not a great statesman: he was not a great orator: he did not look or move like the representative of royalty: his character was not of more than standard purity; and the standard of purity among Scottish senators was not high: but he was by no means deficient in prudence or temper; and he succeeded, on the whole, better than a man of much higher qualities might have done.

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* History of the late Revolution in Scotland, 1690.

† Mackay's Memoirs and Letters to Hamilton of June 20 and 24, 1690; Colonel Hill to Melville, July 10, 26; London Gazette, July 17, 21. As to Inverlochy, see among the Culloden Papers, a plan for preserving the Peace of the Highlands, drawn up, at this time, by the father of President Forbes.

The government obtains a majority.

During the first days of the Session, the friends of the government desponded, and the chiefs of the opposition were sanguine. Montgomery's head, though by no means a weak one, had been turned by the triumphs of the preceding year. He believed that his intrigues and his rhetoric had completely subjugated the Estates. It seemed to him impossible that, having exercised a boundless empire in the Parliament House when the Jacobites were absent, he should be defeated when they were present, and ready to support whatever he proposed. He had not indeed found it easy to prevail on them to attend: for they could not take their seats without taking the oaths. A few of them had some slight scruple of conscience about forswearing themselves; and many, who did not know what a scruple of conscience meant, were apprehensive that they might offend the rightful King by vowing fealty to the actual King. Some Lords, however, who were supposed to be in the confidence of James, asserted that, to their knowledge, he wished his friends to perjure themselves; and this assertion induced most of the Jacobites, with Balcarras at their head, to be guilty of perfidy aggravated by impiety.*

It soon appeared, however, that Montgomery's faction, even with this reinforcement, was no longer a majority of the legislature. For every supporter that he had gained he had lost two. He had committed an error which has, more than once, in British history, been fatal to great parliamentary leaders. He had imagined that, as soon as he chose to coalesce with those to whom he had recently been opposed, all his followers would imitate his example. He soon found that it was much easier to inflame animosities than to appease them. The great body of Whigs and Presbyterians shrank from the fellowship of the Jacobites. Some waverers were purchased by the government; nor was the purchase expensive; for a sum which would hardly be missed in the English treasury was immense in the estimation of the needy barons of the north.† Thus the scale was turned; and, in the Scottish Parliaments of that age, the turn of the scale was everything: the tendency of majorities was almost always to increase, the tendency of minorities to diminish.

The first question on which a vote was taken related to the election for a borough. The ministers carried their point by six voices.‡ In an instant everything was changed: the spell was broken: the Club, from being a bugbear, became a laughingstock: the timid and the venal passed over in crowds from the weaker to the stronger side. It was in vain that the opposition attempted to revive the disputes of the preceding year. The King had wisely authorised Melville to give up the Committee of Articles. The Estates, on the other hand, showed no disposition to pass another Act of Incapacitation, to censure the government for opening the Courts of Justice, or to question the right of the Sovereign to name the Judges. An extraordinary supply was voted, small, according to the notions of English financiers, but large for the means of Scotland. The sum granted was a hundred and sixty-two thousand pounds sterling, to be raised in the course of four years.§

The Jacobites, who found that they had forsworn themselves to no purpose, sate, bowed down by shame and writhing with vexation, while Montgomery, who had deceived himself and them, and who, in his rage, had utterly lost, not indeed his parts and his fluency, but all decorum and self-command, scolded like a waterman on the Thames, and was answered with equal asperity and even more than equal ability by Sir John Dalrymple.‖

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* Balcarras.

† See the instructions to the Lord High Commissioner in the Leven and Melville Papers.

‡ Balcarras.

§ Act. Parl. June 7, 1690.

‖ Balcarras.

Ecclesiastical legislation.

The most important Acts of this Session were those which fixed the ecclesiastical constitution of Scotland. By the Claim of Right it had been declared that the authority of Bishops was an insupportable grievance; and William, by accepting the Crown, had bound himself not to uphold an institution condemned by the very instrument on which his title to the Crown depended. But the Claim of Right had not defined the form of Church government which was to be substituted for episcopacy; and, during the stormy Session held in the summer of 1689, the violence of the Club had made legislation impossible. During many months therefore everything had been in confusion. One polity had been pulled down; and no other polity had been set up. In the Western Lowlands, the beneficed clergy had been so effectually rabbled, that scarcely one of them had remained at his post. In Berwickshire, the three Lothians and Stirlingshire, most of the curates had been removed by the Privy Council for not obeying that vote of the Convention which had directed all ministers of parishes, on pain of deprivation, to proclaim William and Mary King and Queen of Scotland. Thus, throughout a great part of the realm, there was no public worship, except what was performed by Presbyterian divines, who sometimes officiated in tents, and sometimes, without any legal right, took possession of the churches. But there were large districts, especially on the north of the Tay, where the people had no strong feeling against episcopacy; and there were many priests who were not disposed to lose their manses and stipends for the sake of King James. Hundreds of the old curates, therefore, having been neither hunted by the populace nor deposed by the Council, still continued to exercise their spiritual functions. Every minister was, during this time of transition, free to conduct the service and to administer the sacraments as he thought fit. There was no controlling authority. The legislature had taken away the jurisdiction of Bishops, and had not established the jurisdiction of Synods.*

To put an end to this anarchy was one of the first duties of the Parliament. Melville had, with the powerful assistance of Carstairs, obtained from the King, in spite of the remonstrances of English statesmen and divines, authority to assent to such ecclesiastical arrangements as might satisfy the Scottish nation. One of the first laws which the Lord Commissioner touched with the sceptre repealed the Act of Supremacy. He next gave the royal assent to a law enacting that the Presbyterian divines who had been pastors of parishes in the days of the Covenant, and had, after the Restoration, been ejected for refusing to acknowledge episcopal authority, should be restored. The number of those pastors had originally been about three hundred and fifty: but not more than sixty were still living.†

The Estates then proceeded to fix the national creed. The Confession of Faith drawn up by the Assembly of Divines at Westminster, the Longer and Shorter Catechism, and the Directory, were considered by every good Presbyterian as the standards of orthodoxy; and it was hoped that the legislature would recognise them as such.‡ This hope, however, was in part disappointed. The Confession was read at length, amidst much yawning, and adopted without alteration. But, when it was proposed that the Catechisms and the Directory should be taken into consideration, the ill humour of the audience broke forth into murmurs. For that love of long sermons which was strong in the Scottish commonalty was not shared by the Scottish aristocracy. The Parliament had already been listening during three hours to dry theology, and was not inclined to hear anything more about original sin and election. The Duke of Hamilton said that the Estates had already done all that was essential. They had given their sanction to a digest of the great principles of Christianity. The rest might well be left to the Church. The weary majority eagerly assented, in spite of the muttering of some zealous Presbyterian ministers who had been admitted to hear the debate, and who could sometimes hardly restrain themselves from taking part in it.*

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* Faithful Contendings Displayed; Case of the present Afflicted Episcopal Clergy in Scotland, 1690.

† Act. Parl. April 25, 1690.

‡ See the Humble Address of the Presbyterian Ministers and Professors of the Church of Scotland to His Grace His Majesty's High Commissioner and to the Right Honourable the Estates of Parliament.

The memorable law which fixed the ecclesiastical constitution of Scotland was brought in by the Earl of Sutherland. By this law the synodical polity was re-established. The rule of the Church was entrusted to the sixty ejected ministers who had just been restored, and to such other persons, whether ministers or elders, as the Sixty should think fit to admit to a participation of power. The Sixty and their nominees were authorised to visit all the parishes in the kingdom, and to turn out all ministers who were deficient in abilities, scandalous in morals, or unsound in faith. Those parishes which had, during the interregnum, been deserted by their pastors, or, in plain words, those parishes of which the pastors had been rabbled, were declared vacant.†

To the clause which re-established synodical government no serious opposition appears to have been made. But three days were spent in discussing the question whether the Sovereign should have power to convoke and to dissolve ecclesiastical assemblies; and the point was at last left in dangerous ambiguity. Some other clauses were long and vehemently debated. It was said that the immense power given to the Sixty was incompatible with the fundamental principle of the polity which the Estates were about to set up. That principle was that all presbyters were equal, and that there ought to be no order of ministers of religion superior to the order of presbyters. What did it matter whether the Sixty were called prelates or not, if they were to lord it with more than prelatical authority over God's heritage? To the argument that the proposed arrangement was, in the very peculiar circumstances of the Church, the most convenient that could be made, the objectors replied that such reasoning might suit the mouth of an Erastian, but that all orthodox Presbyterians held the parity of ministers to be ordained by Christ, and that, where Christ had spoken, Christians were not at liberty to consider what was convenient.‡

With much greater warmth and much stronger reason, the minority attacked the clause which sanctioned the lawless acts of the Western fanatics. Surely, it was said, a rabbled curate might well be left to the severe scrutiny of the sixty Inquisitors. If he was deficient in parts or learning, if he was loose in life, if he was heterodox in doctrine, those stern judges would not fail to detect and to depose him. They would probably think a game at bowls, a prayer borrowed from the English Liturgy, or a sermon in which the slightest taint of Arminianism could be discovered, a sufficient reason for pronouncing his benefice vacant. Was it not monstrous, after constituting a tribunal from which he could scarcely hope for bare justice, to condemn him without allowing him to appear even before that tribunal, to condemn him without a trial, to condemn him without an accusation? Did ever any grave senate, since the beginning of the world, treat a man as a criminal merely because he had been robbed, pelted, hustled, dragged through snow and mire, and threatened with death if he returned to the house which was his by law? The Duke of Hamilton, glad to have so good an opportunity of attacking the new Lord Commissioner, spoke with great vehemence against this odious clause. We are told that no attempt was made to answer him; and, though those who tell us so were zealous Episcopalians, we may believe their report: for what answer was it possible to return? Melville, on whom the chief responsibility lay, sate on the throne in profound silence through the whole of this tempestuous debate. It is probable that his conduct was determined by considerations which prudence and shame prevented him from explaining. The state of the south-western shires was such that it would have been impossible to put the rabbled ministers in possession of their dwellings and churches without employing a military force, without garrisoning every manse, without placing guards round every pulpit, and without handing over some ferocious enthusiasts to the Provost Marshal; and it would be no easy task for the government to keep down by the sword at once the Jacobites of the Highlands and the Covenanters of the Lowlands. The majority having, for reasons which could not well be produced, made up their minds, became clamorous for the question. "No more debate," was the cry: "We have heard enough: a vote! a vote!" The question was put according to the Scottish form, "Approve or not approve the article?" Hamilton insisted that the question should be, "Approve or not approve the rabbling?" After much altercation, he was overruled, and the clause passed. Only fifteen or sixteen members voted with him. He warmly and loudly exclaimed, amidst much angry interruption, that he was sorry to see a Scottish Parliament disgrace itself by such iniquity. He then left the house with several of his friends. It is impossible not to sympathise with the indignation which he expressed. Yet we ought to remember that it is the nature of injustice to generate injustice. There are wrongs which it is almost impossible to repair without committing other wrongs; and such a wrong had been done to the people of Scotland in the preceding generation. It was because the Parliament of the Restoration had legislated in insolent defiance of the sense of the nation that the Parliament of the Revolution had to abase itself before the mob.

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* See the Account of the late Establishment of Presbyterian Government by the Parliament of Scotland, Anno 1690. This is an Episcopalian Narrative. Act. Parl. May 26, 1690.

† Act. Parl. June 7, 1690.

‡ An Historical Relation of the late Presbyterian General Assembly in a Letter from a Person in Edinburgh to his Friend in London. London, licensed April 20, 1691.

When Hamilton and his adherents had retired, one of the preachers who had been admitted to the hall called out to the members who were near him: "Fie! Fie! Do not lose time. Make haste, and get all over before he comes back." This advice was taken. Four or five sturdy Prelatists staid to give a last vote against Presbytery. Four or five equally sturdy Covenanters staid to mark their dislike of what seemed to them a compromise between the Lord and Baal. But the Act was passed by an overwhelming majority.*

Two supplementary acts speedily followed. One of them, now happily repealed, required every officebearer in every University of Scotland to sign the Confession of Faith and to give in his adhesion to the new form of Church government.† The other, long ago most unhappily repealed, settled the important and delicate question of patronage. Knox had, in the First Book of Discipline, asserted the right of every Christian congregation to choose its own pastor. Melville had not, in the Second Book of Discipline, gone quite so far: but he had declared that no pastor could lawfully be forced on an unwilling congregation. Patronage had been abolished by a Covenanted Parliament in 1649, and restored by a Royalist Parliament in 1661. What ought to be done in 1690 it was no easy matter to decide. Scarcely any question seems to have caused so much anxiety to William. He had, in his private instructions, given the Lord Commissioner authority to assent to the abolition of patronage, if nothing else would satisfy the Estates. But this authority was most unwillingly given; and the King hoped that it would not be used. "It is," he said, "the taking of men's property." Melville succeeded in effecting a compromise. Patronage was abolished: but it was enacted that every patron should receive six hundred marks Scots, equivalent to about thirty-five pounds sterling, as a compensation for his rights. The sum seems ludicrously small. Yet, when the nature of the property and the poverty of the country are considered, it may be doubted whether a patron would have made much more by going into the market. The largest sum that any member ventured to suggest was nine hundred marks, little more than fifty pounds sterling. The right of proposing a minister was given to a parochial council consisting of the Protestant landowners and the elders. The congregation might object to the person proposed; and the Presbytery was to judge of the objections. This arrangement did not give to the people all the power to which even the Second Book of Discipline had declared that they were entitled. But the odious name of patronage was taken away: it was probably thought that the elders and landowners of a parish would seldom persist in nominating a person to whom the majority of the congregation had strong objections; and indeed it does not appear that, while the Act of 1690 continued in force, the peace of the Church was ever broken by disputes such as produced the schisms of 1732, of 1756, and of 1843.*

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* Account of the late Establishment of the Presbyterian Government by the Parliament of Scotland, 1690.

† Act. Parl. July 4, 1690.

The coalition between the Club and the Jacobites dissolved.

Montgomery had done all in his power to prevent the Estates from settling the ecclesiastical polity of the realm. He had incited the zealous Covenanters to demand what he knew that the government would never grant. He had protested against all Erastianism, against all compromise. Dutch Presbyterianism, he said, would not do for Scotland. She must have again the system of 1649. That system was deduced from the Word of God: it was the most powerful check that had ever been devised on the tyranny of wicked kings; and it ought to be restored without addition or diminution. His Jacobite allies could not conceal their disgust and mortification at hearing him hold such language, and were by no means satisfied with the explanations which he gave them in private. While they were wrangling with him on this subject, a messenger arrived at Edinburgh with important despatches from James and from Mary of Modena. These despatches had been written in the confident expectation that the large promises of Montgomery would be fulfilled, and that the Scottish Estates would, under his dexterous management, declare for the rightful Sovereign against the Usurper. James was so grateful for the unexpected support of his old enemies that he entirely forgot the services and disregarded the feelings of his old friends. The three chiefs of the Club, rebels and Puritans as they were, had become his favourites. Annandale was to be a Marquess, Governor of Edinburgh Castle, and Lord High Commissioner. Montgomery was to be Earl of Ayr and Secretary of State. Ross was to be an Earl and to command the Guards. James Stewart, the most unprincipled of lawyers, who had been deeply concerned in Argyle's insurrection, who had changed sides and supported the dispensing power, who had then changed sides a second time and concurred in the Revolution, and who had now changed sides a third time and was scheming to bring about a Restoration, was to be Lord Advocate. The Privy Council, the Court of Session, the army, were to be filled with Whigs. A Council of Five was appointed, which all loyal subjects were to obey; and in this Council Annandale, Ross, and Montgomery formed the majority. Mary of Modena informed Montgomery that five thousand pounds sterling had been remitted to his order, and that five thousand more would soon follow. It was impossible that Balcarras and those who had acted with him should not bitterly resent the manner in which they were treated. Their names were not even mentioned. All that they had done and suffered seemed to have faded from their master's mind. He had now given them fair notice that, if they should, at the hazard of their lands and lives, succeed in restoring him, all that he had to give would be given to those who had deposed him. They too, when they read his letters, knew, what he did not know when the letters were written, that he had been duped by the confident boasts and promises of the apostate Whigs. He, when he despatched his messengers, imagined that the Club was omnipotent at Edinburgh; and, before the messengers reached Edinburgh, the Club had become a mere byword of contempt. The Tory Jacobites easily found pretexts for refusing to obey the Presbyterian Jacobites to whom the banished King had delegated his authority. They complained that Montgomery had not shown them all the despatches which he had received. They affected to suspect that he had tampered with the seals. He called God Almighty to witness that the suspicion was unfounded. But oaths were very naturally regarded as insufficient guarantees by men who had just been swearing allegiance to a King against whom they were conspiring. There was a violent outbreak of passion on both sides: the coalition was dissolved: the papers were flung into the fire; and, in a few days, the infamous triumvirs who had been, in the short space of a year, violent Williamites and violent Jacobites, became Williamites again, and attempted to make their peace with the government by accusing each other.*

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* Act. Parl. July 19, 1690; Lockhart to Melville, April 29, 1690.

The chiefs of the Club betray each other.

Ross was the first who turned informer. After the fashion of the school in which he had been bred, he committed this base action with all the forms of sanctity. He pretended to be greatly troubled in mind, sent for a celebrated Presbyterian minister named Dunlop, and bemoaned himself piteously: "There is a load on my conscience: there is a secret which I know that I ought to disclose: but I cannot bring myself to do it." Dunlop prayed long and fervently: Ross groaned and wept: at last it seemed that heaven had been stormed by the violence of supplication; the truth came out, and many lies with it. The divine and the penitent then returned thanks together. Dunlop went with the news to Melville. Ross set off for England to make his peace at court, and performed his journey in safety, though some of his accomplices, who had heard of his repentance, but had been little edified by it, had laid plans for cutting his throat by the way. At London he protested, on his honour, and on the word of a gentleman, that he had been drawn in, that he had always disliked the plot, and that Montgomery and Ferguson were the real criminals.†

Dunlop was, in the mean time, magnifying, wherever he went, the divine goodness which had, by so humble an instrument as himself, brought a noble person back to the right path. Montgomery no sooner heard of this wonderful work of grace than he too began to experience compunction. He went to Melville, made a confession not exactly coinciding with Ross's, and obtained a pass for England. William was then in Ireland; and Mary was governing in his stead. At her feet Montgomery threw himself. He tried to move her pity by speaking of his broken fortunes, and to ingratiate himself with her by praising her sweet and affable manners. He gave up to her the names of his fellow plotters. He vowed to dedicate his whole life to her service, if she would obtain for him some place which might enable him to subsist with decency. She was so much touched by his supplications and flatteries that she recommended him to her husband's favour; but the just distrust and abhorrence with which William regarded Montgomery were not to be overcome.‡

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* Balcarras; Confession of Annandale in the Leven and Melville Papers.

† Balcarras; Notes of Ross's Confession in the Leven and Melville Papers.

‡ Balcarras; Mary's account of her interview with Montgomery, printed among the Leven and Melville Papers.

Before the traitor had been admitted to Mary's presence, he had obtained a promise that he should be allowed to depart in safety. The promise was kept. During some months, he lay hid in London, and contrived to carry on a negotiation with the government. He offered to be a witness against his accomplices on condition of having a good place. William would bid no higher than a pardon. At length the communications were broken off. Montgomery retired for a time to France. He soon returned to London and passed the miserable remnant of his life in forming plots which came to nothing, and in writing libels which are distinguished by the grace and vigour of their style from most of the productions of the Jacobite press.*

Annandale, when he learned that his two accomplices had turned approvers, retired to Bath, and pretended to drink the waters. Thence he was soon brought up to London by a warrant. He acknowledged that he had been seduced into treason : but he declared that he had only said Amen to the plans of others, and that his childlike simplicity had been imposed on by Montgomery, that worst, that falsest, that most unquiet of human beings. The noble penitent then proceeded to make atonement for his own crime by criminating other people, English and Scotch, Whig and Tory, guilty and innocent. Some he accused on his own knowledge, and some on mere hearsay. Among those whom he accused on his own knowledge was Neville Payne, who had not, it should seem, been mentioned either by Ross or by Montgomery.†

Payne, pursued by messengers and warrants, was so ill advised as to take refuge in Scotland. Had he remained in England he would have been safe : for, though the moral proofs of his guilt were complete, there was not such legal evidence as would have satisfied a jury that he had committed high treason : he could not be subjected to torture in order to force him to furnish evidence against himself ; nor could he be long confined without being brought to trial. But the moment that he passed the border he was at the mercy of the government of which he was the deadly foe. The Claim of Right had recognised torture as, in cases like his, a legitimate mode of obtaining information ; and no Habeas Corpus Act secured him against a long detention. The unhappy man was arrested, carried to Edinburgh, and brought before the Privy Council. The general notion was, that he was a knave and a coward, and that the first sight of the boots and thumbscrews would bring out all the guilty secrets with which he had been entrusted. But Payne had a far braver spirit than those highborn plotters with whom it was his misfortune to have been connected. Twice he was subjected to frightful torments ; but not a word inculpating himself or any other person could be wrung out of him. Some councillors left the board in horror. But the pious Crawford presided. He was not much troubled with the weakness of compassion where an Amalekite was concerned, and forced the executioner to hammer in wedge after wedge between the knees of the prisoner till the pain was as great as the human frame can sustain without dissolution. Payne was then carried to the Castle of Edinburgh, where he long remained, utterly forgotten, as he touchingly complained, by those for whose sake he had endured more than the bitterness of death. Yet no ingratitude could damp the ardour of his fanatical loyalty ; and he continued, year after year, in his cell, to plan insurrections and invasions.‡

Before Payne's arrest the Estates had been adjourned after a Session as important as any that had ever been held in Scotland. The nation generally acquiesced in the new ecclesiastical constitution. The indifferent, a large

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* Compare Balcarras with Burnet, ii. 62. The pamphlet entitled Great Britain's Just Complaint is a good specimen of Montgomery's manner.

† Balcarras ; Annandale's Confession.

‡ Burnet, ii. 62 ; Lockhart to Melville, Aug. 30, 1690 ; and Crawford to Melville, Dec. 11, 1690, in the Leven and Melville Papers ; Neville Payne's letter of Dec. 3, 1692, printed in 1693.

General acquiescence in the new ecclesiastical polity.

portion of every society, were glad that the anarchy was over, and conformed to the Presbyterian Church as they had conformed to the Episcopal Church. To the moderate Presbyterians the settlement which had been made was on the whole satisfactory. Most of the strict Presbyterians brought themselves to accept it under protest, as a large instalment of what was due. They missed indeed what they considered as the perfect beauty and symmetry of that Church which had, forty years before, been the glory of Scotland. But, though the second temple was not equal to the first, the chosen people might well rejoice to think that they were, after a long captivity in Babylon, suffered to rebuild, though imperfectly, the House of God on the old foundations; nor could it misbecome them to feel for the latitudinarian William a grateful affection such as the restored Jews had felt for the heathen Cyrus.

Complaints of the Episcopalians.

There were, however, two parties which regarded the settlement of 1690 with implacable detestation. Those Scotchmen who were Episcopalians on conviction and with fervour appear to have been few: but among them were some persons superior, not perhaps in natural parts, but in learning, in taste, and in the art of composition, to the theologians of the sect which had now become dominant. It might not have been safe for the ejected curates and professors to give vent in their own country to the anger which they felt. But the English press was open to them; and they were sure of the approbation of a large part of the English people. During several years they continued to torment their enemies and to amuse the public with a succession of ingenious and spirited pamphlets. In some of these works the hardships suffered by the rabbled priests of the western shires are set forth with a skill which irresistibly moves pity and indignation. In others, the cruelty with which the Covenanters had been treated during the reigns of the last two kings of the House of Stuart is extenuated by every artifice of sophistry. There is much joking on the bad Latin which some Presbyterian teachers had uttered while seated in academic chairs lately occupied by great scholars. Much was said about the ignorant contempt which the victorious barbarians professed for science and literature. They were accused of anathematising the modern systems of natural philosophy as damnable heresies, of condemning geometry as a soul destroying pursuit, of discouraging even the study of those tongues in which the sacred books were written. Learning, it was said, would soon be extinct in Scotland. The Universities, under their new rulers, were languishing and must soon perish. The booksellers had been half ruined: they found that the whole profit of their business would not pay the rent of their shops, and were preparing to emigrate to some country where letters were held in esteem by those whose office was to instruct the public. Among the ministers of religion no purchaser of books was left. The Episcopalian divine was glad to sell for a morsel of bread whatever part of his library had not been torn to pieces or burned by the Christmas mobs; and the only library of a Presbyterian divine consisted of an explanation of the Apocalypse and a commentary on the Song of Songs.* The pulpit oratory of the triumphant party was an inexhaustible subject of mirth. One little volume, entitled The Scotch Presbyterian Eloquence Displayed, had an immense success in the South among both High Churchmen and scoffers, and is not yet quite forgotten. It was indeed a book well fitted to lie on the hall table of a Squire whose religion consisted in hating extemporaneous prayer and nasal psalmody. On a rainy day, when it was impossible to hunt or shoot, neither the card table nor the backgammon board would have been, in the intervals of the flagon and the pasty, so agreeable a resource. Nowhere else, perhaps, can be found, in so small a compass, so large a collection of ludicrous quotations and anecdotes. Some grave men, however, who bore no love to the Calvinistic doctrine or discipline, shook their heads over this lively jest book, and hinted their opinion that the writer, while holding up to derision the absurd rhetoric by which coarse-minded and ignorant men tried to illustrate dark questions of theology and to excite devotional feeling among the populace, had sometimes forgotten the reverence due to sacred things. The effect which tracts of this sort produced on the public mind of England could not be fully discerned while England and Scotland were independent of each other, but manifested itself, very soon after the union of the kingdoms, in a way which we still have reason, and which our posterity will probably long have reason, to lament.

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* Historical Relation of the late Presbyterian General Assembly, 1691; The Presbyterian Inquisition as it was lately practised against the Professors of the College of Edinburgh, 1691.

The Presbyterian nonjurors.

The extreme Presbyterians were as much out of humour as the extreme Prelatists, and were as little inclined as the extreme Prelatists to take the oath of allegiance to William and Mary. Indeed, though the Jacobite nonjuror and the Cameronian nonjuror were diametrically opposed to each other in opinion, though they regarded each other with mortal aversion, though neither of them would have had any scruple about persecuting the other, they had much in common. They were perhaps the two most remarkable specimens that the world could show of perverse absurdity. Each of them considered his darling form of ecclesiastical polity, not as a means, but as an end, as the one thing needful, as the quintessence of the Christian religion. Each of them childishly fancied that he had found a theory of civil government in his Bible. Neither shrank from the frightful consequences to which his theory led. To all objections both had one answer,—Thus saith the Lord. Both agreed in boasting that the arguments which to atheistical politicians seemed irrefragable presented no difficulty to the Saint. It might be perfectly true that, by relaxing the rigour of his principles, he might save his country from slavery, anarchy, universal ruin. But his business was not to save his country, but to save his soul. He obeyed the commands of God, and left the event to God. One of the two fanatical sects held that, to the end of time, the nation would be bound to obey the heir of the Stuarts: the other held that, to the end of time, the nation would be bound by the Solemn League and Covenant; and thus both agreed in regarding the new Sovereigns as usurpers.

The Presbyterian nonjurors have scarcely been heard of out of Scotland; and perhaps it may not now be generally known, even in Scotland, that they still continue to form a distinct class. They maintained that their country was under a precontract to the Most High, and could never, while the world lasted, enter into any engagement inconsistent with that precontract. An Erastian, a latitudinarian, a man who knelt to receive the bread and wine from the hands of bishops, and who bore, though not very patiently, to hear anthems chaunted by choristers in white vestments, could not be King of a covenanted kingdom. William had moreover forfeited all claim to the crown by committing that sin for which, in the old time, a dynasty preternaturally appointed had been preternaturally deposed. He had connived at the escape of his father-in-law, that idolater, that murderer, that man of Belial, who ought to have been hewn in pieces before the Lord, like Agag. Nay, the crime of William had exceeded that of Saul. Saul had spared only one Amalekite, and had smitten the rest. What Amalekite had William smitten? The pure Church had been twenty-eight years under persecution. Her children had been imprisoned, transported, branded, shot, hanged, drowned, tortured. And yet he who called himself her deliverer had not suffered her to see her desire upon her enemies.* The bloody Claverhouse had been graciously received at Saint James's. The bloody Mackenzie had found a secure and luxurious retreat among the malignants of Oxford. The younger Dalrymple who had prosecuted the Saints, the elder Dalrymple who had sate in judgment on the Saints, were great and powerful. It was said, by careless Gallios, that there was no choice but between William and James, and that it was wisdom to choose the less of two evils. Such was indeed the wisdom of this world. But the wisdom which was from above taught us that of two things, both of which were evil in the sight of God, we should choose neither. As soon as James was restored, it would be a duty to disown and withstand him. The present duty was to disown and withstand his son-in-law. Nothing must be said, nothing must be done, that could be construed into a recognition of the authority of the man from Holland. The godly must pay no duties to him, must hold no offices under him, must receive no wages from him, must sign no instruments in which he was styled King. Anne succeeded William; and Anne was designated, by those who called themselves the Reformed Presbytery, and the remnant of the true Church, as the pretended Queen, the wicked woman, the Jezebel. George the First succeeded Anne; and George the First was the pretended King, the German Beast.† George the Second succeeded George the First: George the Second too was a pretended King; and he was accused of having outdone the wickedness of his wicked predecessors by passing a law in defiance of that divine law which ordains that no witch shall be suffered to live.‡ George the Third succeeded George the Second; and still these men continued, with unabated steadfastness, though in language less ferocious than before, to disclaim all allegiance to an uncovenanted Sovereign.§ At length this schismatical body was subdivided by a new schism. The majority of the Reformed Presbyterians, though they still refused to swear fealty to the Sovereign or to hold office under him, thought themselves justified in praying for him, in paying tribute to him, and in accepting his protection. But there was a minority which would hear of no compromise. So late as the year 1806, a few persons were still bearing their public testimony against the sin of owning an Antichristian government by paying taxes, by taking out excise licenses, or by labouring on public works.[*] The number of these zealots went on diminishing till at length they were so thinly scattered over Scotland that they were nowhere numerous enough to have a meeting house, and were known by the name of the Nonhearers. They, however, still assembled and prayed in private dwellings, and still persisted in considering themselves as the chosen generation, the royal priesthood, the holy nation, the peculiar people, which, amidst the common degeneracy, alone preserved the faith of a better age. It is by no means improbable that this superstition, the most irrational and the most unsocial into which Protestant Christianity has ever been corrupted by human prejudices and passions, may still linger in a few obscure farmhouses.

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* One of the most curious of the many curious papers written by the Covenanters of that generation is entitled, "Nathaniel, or the Dying Testimony of John Matthieson in Closeburn." Matthieson did not die till 1709, but his Testimony was written some years earlier, when he was in expectation of death. "And now," he says, "I, as a dying man, would in a few words tell you that are to live behind me my thoughts as to the times. When I saw, or rather heard, the Prince and Princess of Orange being set up as they were, and his pardoning all the murderers of the saints, and receiving all the bloody beasts, soldiers, and others, all these officers of their state and army, and all the bloody counsellors, civil and ecclesiastic, and his letting slip that son of Belial, his father-in-law, who, both by all the laws of God and man, ought to have died, I knew he would do no good to the cause and work of God."

† See the Dying Testimony of Mr Robert Smith, Student of Divinity, who lived in Douglas Town, in the Shire of Clydesdale, who died about two o'clock in the Sabbath morning, Dec. 13, 1724, aged 58 years; and the Dying Testimony of William Wilson, sometime Schoolmaster of Park in the Parish of Douglas, aged 68, who died May 7, 1757.

‡ See the Dying Testimony of William Wilson, mentioned in the last note. It ought to be remarked that, on the subject of witchcraft, the Divines of the Associate Presbytery were as absurd as this poor crazy Dominie. See their Act, Declaration, and Testimony, published in 1773 by Adam Gib.

§ In the year 1791, Thomas Henderson of Paisley wrote, in defence of the Reformed Presbytery, against a writer who had charged them with "disowning the present excellent sovereign as the lawful King of Great Britain." "The Reformed Presbytery and their connections," says Mr Henderson, "have not been much accustomed to give flattering titles to princes." . . . . . "However, they entertain no resentment against the person of the present occupant, nor any of the good qualities which he possesses. They sincerely wish that he were more excellent than external royalty can make him, that he were adorned with the image of Christ," &c., &c., &c. "But they can by no means acknowledge him, nor any of the episcopal persuasion, to be a lawful king over these covenanted lands."

William dissatisfied with the ecclesiastical arrangements in Scotland.

The King was but half satisfied with the manner in which the ecclesiastical polity of Scotland had been settled. He thought that the Episcopalians had been hardly used; and he apprehended that they might be still more hardly used when the new system was fully organised. He had been very desirous that the Act which established the Presbyterian Church should be accompanied by an Act allowing persons who were not members of that Church to hold their own religious assemblies freely; and he had particularly directed Melville to look to this.[†] But some popular preachers harangued so vehemently at Edinburgh against liberty of conscience, which they called the mystery of iniquity, that Melville did not venture to obey his master's instructions. A draught of a Toleration Act was offered to the Parliament by a private member, but was coldly received and suffered to drop.[‡]

Meeting of the General Assembly of the Church of Scotland.

William, however, was fully determined to prevent the dominant sect from indulging in the luxury of persecution; and he took an early opportunity of announcing his determination. The first General Assembly of the newly established Church met soon after his return from Ireland. It was necessary that he should appoint a Commissioner and send a letter. Some zealous Presbyterians hoped that Crawford would be the Commissioner; and the ministers of Edinburgh drew up a paper in which they very intelligibly hinted that this was their wish. William, however, selected Lord Carmichael, a nobleman distinguished by good sense, humanity, and moderation.[§] The royal letter to the Assembly was eminently wise in substance and impressive in language. "We expect," the King wrote, "that your management shall be such that we may have no reason to repent of what we have done. We never could be of the mind that violence was suited to the advancing of true religion; nor do we intend that our authority shall ever be a tool to the irregular passions of any party. Moderation is what religion enjoins, what neighbouring Churches expect from you, and what we recommend to you." The Sixty and their associates would probably have been glad to reply in language resembling that which, as some of them could well remember, had been held by the clergy to Charles the Second during his residence in Scotland. But they had just been informed that there was in England a strong feeling in favour of the rabbled curates, and that it would, at such a conjuncture, be madness in the body which represented the Presbyterian Church to quarrel with the King.* The Assembly therefore returned a grateful and respectful answer to the royal letter, and assured His Majesty that they had suffered too much from oppression ever to be oppressors.†

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[*] An enthusiast, named George Calderwood, in his preface to a Collection of Dying Testimonies, published in 1806, accuses the Reformed Presbytery of scandalous compliances. "As for the Reformed Presbytery," he says, "though they profess to own the martyrs' testimony in hairs and hoofs, yet they have now adopted so many new distinctions, and given up their old ones, that they have made it so evident that it is neither the martyrs' testimony nor yet the one that that Presbytery adopted at first that they are now maintaining. When the Reformed Presbytery was in its infancy, and had some appearance of honesty and faithfulness among them, they were blamed by all the other parties for using of distinctions that no man could justify, *i.e.*, they would not admit into their communion those that paid the land tax or subscribed tacks to do so; but now they can admit into their communions both rulers and members who voluntarily pay all taxes and subscribe tacks." . . . . "It shall be only referred to government's books, since the commencement of the French war, how many of their own members have accepted of places of trust, to be at government's call, such as bearers of arms, driving of cattle, stopping of ways, &c.; and what is all their license for trading by sea or land but a serving under government?" The doctrines of those more moderate nonjurors who call themselves the Reformed Presbyterian Church, have been recently set forth in a Prize Catechism, by the Reverend Thomas Martin.

[†] The King to Melville, May 22, 1690, in the Leven and Melville Papers.

[‡] Account of the Establishment of Presbyterian Government.

[§] Carmichael's good qualities are fully admitted by the Episcopalians. See the Historical Relation of the late Presbyterian General Assembly and the Presbyterian Inquisition.

State of affairs on the Continent.

Meanwhile the troops all over the Continent were going into winter quarters. The campaign had everywhere been indecisive. The victory gained by Luxemburg at Fleurus had produced no important effect. On the Upper Rhine great armies had eyed each other, month after month, without exchanging a blow. In Catalonia a few small forts had been taken. In the east of Europe the Turks had been successful on some points, the Christians on other points; and the termination of the contest seemed to be as remote as ever. The coalition had, in the course of the year, lost one valuable member and gained another. The Duke of Lorraine, the ablest captain in the Imperial service, was no more. He had died as he had lived, an exile and a wanderer, and had bequeathed to his children nothing but his name and his rights. It was popularly said that the confederacy could better have spared thirty thousand soldiers than such a general. But scarcely had the allied Courts gone into mourning for him when they were consoled by learning that another prince, superior to him in power, and not inferior to him in capacity or courage, had joined the league against France.

The Duke of Savoy joins the coalition.

This was Victor Amadeus, Duke of Savoy. He was a young man: but he was already versed in those arts for which the statesmen of Italy had, ever since the thirteenth century, been celebrated, those arts by which Castruccio Castracani and Francis Sforza rose to greatness, and which Machiavel reduced to a system. No sovereign in modern Europe has, with so small a principality, exercised so great an influence during so long a period. He had for a time submitted, with a show of cheerfulness, but with secret reluctance and resentment, to the French ascendency. When the war broke out, he professed neutrality, but entered into private negotiations with the House of Austria. He would probably have continued to dissemble till he found some opportunity of striking an unexpected blow, had not his crafty schemes been disconcerted by the decision and vigour of Lewis. A French army, commanded by Catinat, an officer of great skill and valour, marched into Piedmont. The Duke was informed that his conduct had excited suspicions which he could remove only by admitting foreign garrisons into Turin and Vercelli. He found that he must be either the slave or the open enemy of his powerful and imperious neighbour. His choice was soon made; and a war began which, during seven years, found employment for some of the best generals and best troops of

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* See, in the Leven and Melville Papers, Melville's Letters written from London at this time to Crawford, Rule, Williamson, and other vehement Presbyterians. He says: "The clergy that were putt out, and come up, make a great clamour: many here encourage and rejoyce at it. . . . There is nothing now but the greatest sobrietie and moderation imaginable to be used, unless we will hazard the overturning of all: and take this as earnest, and not as imaginations and fears only."

† Principal Acts of the General Assembly of the Church of Scotland held in and begun at Edinburgh the 16th day of October 1690; Edinburgh, 1691.

Lewis. An Envoy Extraordinary from Savoy went to the Hague, proceeded thence to London, presented his credentials in the Banqueting House, and addressed to William a speech which was speedily translated into many languages and read in every part of Europe. The orator congratulated the King on the success of that great enterprise which had restored England to her ancient place among the nations, and had broken the chains of Europe. "That my master," he said, "can now at length venture to express feelings which have been long concealed in the recesses of his heart is part of the debt which he owes to Your Majesty. You have inspired him with the hope of freedom after so many years of bondage."[*]

Supplies voted.

It had been determined that, during the approaching winter, a Congress of all the powers hostile to France should be held at the Hague. William was impatient to proceed thither. But it was necessary that he should first hold a Session of Parliament. Early in October the Houses reassembled at Westminster. The members had generally come up in good humour. Those Tories whom it was possible to conciliate had been conciliated by the Act of Grace, and by the large share which they had obtained of the favours of the Crown. Those Whigs who were capable of learning had learned much from the lesson which William had given them, and had ceased to expect that he would descend from the rank of a King to that of a party leader. Both Whigs and Tories had, with few exceptions, been alarmed by the prospect of a French invasion, and cheered by the news of the victory of the Boyne. The Sovereign who had shed his blood for their nation and their religion stood at this moment higher in public estimation than at any time since his accession. His speech from the throne called forth the loud acclamations of Lords and Commons.[†] Thanks were unanimously voted by both Houses to the King for his achievements in Ireland, and to the Queen for the prudence with which she had, during his absence, governed England.[‡] Thus commenced a Session distinguished among the Sessions of that reign by harmony and tranquillity. No report of the debates has been preserved, unless a long forgotten lampoon, in which some of the speeches made on the first day are burlesqued in doggrel rhymes, may be called a report.[§] The time of the Commons appears to have been chiefly occupied in discussing questions arising out of the elections of the preceding spring. The supplies necessary for the war, though large, were granted with alacrity. The number of regular troops for the next year was fixed at seventy thousand, of whom twelve thousand were to be horse or dragoons. The charge of this army, the greatest that England had ever maintained, amounted to about two million three hundred thousand pounds; the charge of the navy to about eighteen hundred thousand pounds. The charge of the ordnance was included in these sums, and was roughly estimated at one eighth of the naval and one fifth of the military expenditure.[||] The whole of the extraordinary aid granted to the King exceeded four millions.

The Commons justly thought that the extraordinary liberality with which they had provided for the public service entitled them to demand extraordinary securities against waste and peculation. A bill was brought in empowering nine Commissioners to examine and state the public accounts. The nine were named in the bill, and were all members of the Lower House. The Lords agreed to the bill without amendments; and the King gave his assent.[¶]

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[*] Monthly Mercuries; London Gazettes of November 3 and 6, 1690.

[†] Van Citters to the States General, Oct. $\frac{3}{13}$, 1690.

[‡] Lords' Journals, Oct. 6, 1690; Commons' Journals, Oct. 8.

[§] I am not aware that this lampoon has ever been printed. I have seen it only in two contemporary manuscripts. It is entitled The Opening of the Session, 1690.

[||] Commons' Journals, Oct. 9, 10, 13, 14, 1690.

[¶] Commons' Journals of December 1690, particularly of Dec. 26; Stat. 2 W. & M. sess. 2, c. 11.

Ways and means.

The debates on the Ways and Means occupied a considerable part of the Session. It was resolved that sixteen hundred and fifty thousand pounds should be raised by a direct monthly assessment on land. The excise duties on ale and beer were doubled; and the import duties on raw silk, linen, timber, glass, and other articles, were increased.* Thus far there was little difference of opinion. But soon the smooth course of business was disturbed by a proposition which was much more popular than just or humane. Taxes of unprecedented severity had been imposed; and yet it might well be doubted whether these taxes would be sufficient. Why, it was asked, should not the cost of the Irish war be borne by the Irish insurgents? How those insurgents had acted in their mock Parliament all the world knew; and nothing could be more reasonable than to mete to them from their own measure. They ought to be treated as they had treated the Saxon colony. Every acre which the Act of Settlement had left them ought to be seized by the state for the purpose of defraying that expense which their turbulence and perverseness had made necessary. It is not strange that a plan, which at once gratified national animosity, and held out the hope of pecuniary relief, should have been welcomed with eager delight. A bill was brought in which bore but too much resemblance to some of the laws passed by the Jacobite legislators of Dublin. By this bill it was provided that the property of every person who had been in rebellion against the King and Queen since the day on which they were proclaimed should be confiscated, and that the proceeds should be applied to the support of the war. An exception was made in favour of such Protestants as had merely submitted to superior force: but to Papists no indulgence was shown. The royal prerogative of clemency was limited. The King might indeed, if such were his pleasure, spare the lives of his vanquished enemies; but he was not to be permitted to save any part of their estates from the general doom. He was not to have it in his power to grant a capitulation which should secure to Irish Roman Catholics the enjoyment of their hereditary lands. Nay, he was not to be allowed to keep faith with persons whom he had already received to mercy, who had kissed his hand, and had heard from his lips the promise of protection. An attempt was made to insert a proviso in favour of Lord Dover. Dover, who, with all his faults, was not without some English feelings, had, by defending the interests of his native country at Dublin, made himself odious to both the Irish and the French. After the battle of the Boyne his situation was deplorable. Neither at Limerick nor at Saint Germains could he hope to be welcomed. In his despair, he threw himself at William's feet, promised to live peaceably, and was graciously assured that he had nothing to fear. Though the royal word seemed to be pledged to this unfortunate man, the Commons resolved, by a hundred and nineteen votes to a hundred and twelve, that his property should not be exempted from the general confiscation.

The bill went up to the Peers: but the Peers were not inclined to pass it without considerable amendments; and such amendments there was not time to make. Numerous heirs-at-law, reversioners, and creditors, implored the Upper House to introduce such provisoes as might secure the innocent against all danger of being involved in the punishment of the guilty. Some petitioners asked to be heard by counsel. The King had made all his arrangements for a voyage to the Hague; and the day beyond which he could not postpone his departure drew near. The bill was therefore, happily for the honour of English legislation, consigned to that dark repository in which the abortive statutes of many generations sleep a sleep rarely disturbed by the historian or the antiquary.†

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* Stat. 2 W. & M. sess. 2, c. 1, 3, 4.

† Burnet, ii. 67. See the Journals of both Houses, particularly the Commons' Journals

Proceedings against Torrington.

Another question, which slightly, and but slightly, discomposed the tranquillity of this short session, arose out of the disastrous and disgraceful battle of Beachy Head. Torrington had, immediately after that battle, been sent to the Tower, and had ever since remained there. A technical difficulty had arisen about the mode of bringing him to trial. There was no Lord High Admiral; and whether the Commissioners of the Admiralty were competent to execute martial law was a point which to some jurists appeared not perfectly clear. The majority of the Judges held that the Commissioners were competent: but, for the purpose of removing all doubt, a bill was brought into the Upper House; and to this bill several Lords offered an opposition which seems to have been most unreasonable. The proposed law, they said, was a retrospective penal law, and therefore objectionable. If they used this argument in good faith, they were ignorant of the very rudiments of the science of legislation. To make a law for punishing that which, at the time when it was done, was not punishable, is contrary to all sound principle. But a law which merely alters the criminal procedure may with perfect propriety be made applicable to past as well as to future offences. It would have been the grossest injustice to give a retrospective operation to the law which made slave-trading felony. But there was not the smallest injustice in enacting that the Central Criminal Court should try felonies committed long before that Court was in being. In Torrington's case the substantive law continued to be what it had always been. The definition of the crime, the amount of the penalty, remained unaltered. The only change was in the form of procedure; and that change the legislature was perfectly justified in making retrospectively. It is indeed hardly possible to believe that some of those who opposed the bill were duped by the fallacy of which they condescended to make use. The truth probably is that the feeling of caste was strong among the Lords. That one of themselves should be tried for his life by a court composed of plebeians seemed to them a degradation of their whole order. If their noble brother had offended, articles of impeachment ought to be exhibited against him: Westminster Hall ought to be fitted up: his peers ought to meet in their robes, and to give in their verdict on their honour: a Lord High Steward ought to pronounce the sentence, and to break the staff. There was an end of privilege if an Earl was to be doomed to death by tarpaulins seated round a table in the cabin of a ship. These feelings had so much influence that the bill passed the Upper House by a majority of only two.* In the Lower House, where the dignities and immunities of the nobility were regarded with no friendly feeling, there was little difference of opinion. Torrington requested to be heard at the bar, and spoke there at great length, but weakly and confusedly. He boasted of his services, of his sacrifices, and of his wounds. He abused the Dutch, the Board of Admiralty, and the Secretary of State. The bill, however, went through all its stages without a division.†

Torrington's trial and acquittal.

Early in December Torrington was sent under a guard down the river to Sheerness. There the Court Martial met on board of a frigate named the Kent. The investigation lasted three days; and during those days the ferment was great in London. Nothing was heard of on the exchange, in the coffeehouses, nay even at the church doors, but Torrington. Parties ran high: wagers to an immense amount were depend-

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of the 19th of December, and the Lords' Journals of the 30th of December and the 1st of January. The bill itself will be found in the archives of the House of Lords.

* Lords' Journals, Oct. 30, 1690. The numbers are never given in the Lords' Journals. That the majority was only two is asserted by Ralph, who had, I suppose, some authority which I have not been able to find.

† Van Citters to the States General, Nov. $\frac{14}{24}$, 1690. The Earl of Torrington's speech to the House of Commons, 1710.

ing: rumours were hourly arriving by land and water; and every rumour was exaggerated and distorted by the way. From the day on which the news of the ignominious battle arrived, down to the very eve of the trial, public opinion had been very unfavourable to the prisoner. His name, we are told by contemporary pamphleteers, was hardly ever mentioned without a curse. But, when the crisis of his fate drew nigh, there was, as in our country there often is, a reaction. All his merits, his courage, his good nature, his firm adherence to the Protestant religion in the evil times, were remembered. It was impossible to deny that he was sunk in sloth and luxury, that he neglected the most important business for his pleasures, and that he could not say No to a boon companion or to a mistress: but for these faults excuses and soft names were found. His friends used without scruple all the arts which could raise a national feeling in his favour; and these arts were powerfully assisted by the intelligence that the hatred which was felt towards him in Holland had vented itself in indignities to some of his countrymen. The cry was that a bold, jolly, freehanded English gentleman, of whom the worst that could be said was that he liked wine and women, was to be shot in order to gratify the spite of the Dutch. What passed at the trial tended to confirm the populace in this notion. Most of the witnesses against the prisoner were Dutch officers. The Dutch rear admiral, who took on himself the part of prosecutor, forgot himself so far as to accuse the judges of partiality. When at length, on the evening of the third day, Torrington was pronounced not guilty, many who had recently clamoured for his blood seemed to be well pleased with his acquittal. He returned to London free, and with his sword by his side. As his yacht went up the Thames, every ship which he passed saluted him. He took his seat in the House of Lords, and even ventured to present himself at court. But most of the peers looked coldly on him: William would not see him, and ordered him to be dismissed from the service.*

Animosity of the Whigs against Caermarthen.

There was another subject about which no vote was passed by either of the Houses, but about which there is reason to believe that some acrimonious discussion took place in both. The Whigs, though much less violent than in the preceding year, could not patiently see Caermarthen as nearly prime minister as any English subject could be under a prince of William's character. Though no man had taken a more prominent part in the Revolution than the Lord President, though no man had more to fear from a counter-revolution, his old enemies would not believe that he had from his heart renounced those arbitrary doctrines for which he had once been zealous, or that he could bear true allegiance to a government sprung from resistance. Through the last six months of 1690 he was mercilessly lampooned. Sometimes he was King Thomas, and sometimes Tom the Tyrant.† William was adjured not to go to the Continent leaving his worst enemy close to the ear of the Queen. Halifax, who had, in the preceding year, been ungenerously and ungratefully persecuted by the Whigs, was now mentioned by them with respect and regret: for he was the enemy of their enemy.* The face, the figure, the bodily infirmities of Caermarthen were ridiculed.† Those dealings with the French Court in which, twelve years before, he had, rather by his misfortune than by his fault, been implicated, were represented in the most odious colours. He was reproached with his impeachment and his imprisonment. Once, it was said, he had escaped: but vengeance might still overtake him; and London might enjoy the long deferred pleasure of seeing the old traitor flung off the ladder in the blue riband which he disgraced. All the members of his family, wife, son, daughters, were assailed with savage invective and contemptuous sarcasm.‡ All who were supposed to be closely connected with him by political ties came in for a portion of this abuse; and none had so large a portion as Lowther. The feeling indicated by these satires was strong among the Whigs in Parliament. Several of them deliberated on a plan of attack, and were in hopes that they should be able to raise such a storm as would make it impossible for Caermarthen to remain at the head of affairs. It should seem that, at this time, his influence in the royal closet was not quite what it had been. Godolphin, whom he did not love, and could not control, but whose financial skill had been greatly missed during the summer, was brought back to the Treasury, and made first Commissioner. Lowther, who was the Lord President's own man, still sate at the board, but no longer presided there. It is true that there was not then such a difference as there now is between the First Lord and his colleagues. Still the change was important and significant. Marlborough, whom Caermarthen disliked, was, in military affairs, not less trusted than Godolphin in financial affairs. The seals which Shrewsbury had resigned in the summer had ever since been lying in William's secret drawer. The Lord President probably expected that he should be consulted before they were given away; but he was disappointed. Sidney was sent for from Ireland: and the seals were delivered to him. The first intimation which the Lord President received of this important appointment was not made in a manner likely to soothe his feelings. "Did you meet the new Secretary of State going out?" said William. "No, Sir," answered the Lord President; "I met nobody but my Lord Sidney." "He is the new Secretary," said William. "He will do till I find a fit man; and he will be quite willing to resign as soon as I find a fit man. Any other person that I could put in would think himself ill used if I were to put him out." If William had said all that was in his mind, he would probably have added that Sidney, though not a great orator or statesman, was one of the very few English politicians who could be as entirely trusted as Bentinck or Zulestein. Caermarthen listened with a bitter smile. It was new, he afterwards said, to see a nobleman placed in the Secretary's office, as a footman was placed in a box at the theatre, merely in order to keep a seat till his betters came.§ But this jest was a cover for serious mortification and alarm. The situation of the prime minister was unpleasant and even perilous; and the duration of his power would probably have been short, had not fortune, just at this moment, enabled him to confound his adversaries by rendering a great service to the state.*

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* Burnet, ii. 67, 68; Van Citters to the States General, $\frac{\text{Nov. 20,}}{\text{Dec. 1,}}$ Dec. $\frac{9}{19}$, $\frac{12}{22}$, $\frac{16}{26}$, 1690; An impartial Account of some remarkable Passages in the Life of Arthur, Earl of Torrington, together with some modest Remarks on the Trial and Acquitment, 1691; Reasons for the Trial of the Earl of Torrington by Impeachment, 1690; The Parable of the Bearbaiting, 1690; The Earl of Torrington's Speech to the House of Commons, 1710. That Torrington was coldly received by the peers I learned from an article in the Noticias Ordinarias of February 6, 1691, Madrid.

† In one Whig lampoon of this year are these lines:

"David, we thought, succeeded Saul
When William rose on James's fall;
But now King Thomas governs all."

In another are these lines:

"When Charles did seem to fill the throne,
This tyrant Tom made England groan."

A third says:

"Yorkshire Tom was rais'd to honour
For what cause no creature knew;
He was false to the royal donor,
And will be the same to you."

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* A Whig poet compares the two Marquesses, as they were often called, and gives George the preference over Thomas:

"If a Marquess needs must steer us,
Take a better in his stead,
Who will in your absence cheer us,
And has far a wiser head."

† "A thin, illnatured ghost that haunts the King."

‡ "Let him with his blue riband be
Tied close up to the gallows tree;
For my lady a cart; and I'd contrive it,
Her dancing son and heir should drive it.'

§ See Lord Dartmouth's Note on Burnet, ii. 5.

A Jacobite plot.

The Jacobites had seemed in August to be completely crushed. The victory of the Boyne, and the irresistible explosion of patriotic feeling produced by the appearance of Tourville's fleet on the coast of Devonshire, had cowed the boldest champions of hereditary right. Most of the chief plotters had passed some weeks in confinement or in concealment. But widely as the ramifications of the conspiracy had extended, only one traitor had suffered the punishment of his crime. This was a man named Godfrey Cross, who kept an inn on the beach near Rye, and who, when the French fleet was on the coast of Sussex, had given information to Tourville. When it appeared that this solitary example was thought sufficient, when the danger of invasion was over, when the popular enthusiasm excited by that danger had subsided, when the lenity of the government had permitted some conspirators to leave their prisons and had encouraged others to venture out of their hidingplaces, the faction which had been prostrated and stunned began to give signs of returning animation. The old traitors again mustered at the old haunts, exchanged significant looks and eager whispers, and drew from their pockets libels on the Court of Kensington, and letters in milk and lemon juice from the Court of Saint Germains. Preston, Dartmouth, Clarendon, Penn, were among the most busy. With them was leagued the nonjuring Bishop of Ely, who was still permitted by the government to reside in the palace, now no longer his own, and who had, but a short time before, called heaven to witness that he detested the thought of inviting foreigners to invade England. One good opportunity had been lost: but another was at hand, and must not be suffered to escape. The usurper would soon be again out of England. The administration would soon be again confided to a weak woman and a divided council. The year which was closing had certainly been unlucky; but that which was about to commence might be more auspicious.

Meeting of the leading conspirators.

In December a meeting of the leading Jacobites was held.† The sense of the assembly, which consisted exclusively of Protestants, was that something ought to be attempted, but that the difficulties were great. None ventured to recommend that James should come over unaccompanied by regular troops. Yet all, taught by the experience of the preceding summer, dreaded the effect which might be produced by the sight of French uniforms and standards on English ground. A paper was drawn up which would, it was hoped, convince both James and Lewis that a restoration could not be effected without the cordial concurrence of the nation. France,—such was the substance of this remarkable document,—might possibly make the island a heap of ruins, but never a subject province. It was hardly possible for any person, who had not had an opportunity of observing the temper of the public mind, to imagine the savage and dogged determination with which men of all classes, sects, and factions were prepared to resist any foreign potentate who should attempt to conquer the kingdom by force of arms. Nor could England be governed as a Roman Catholic country. There were five millions of Protestants in the realm: there were not a hundred thousand Papists:

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* As to the designs of the Whigs against Caermarthen, see Burnet, ii. 68, 69, and a very significant protest in the Lords' Journals, October 30, 1690. As to the relations between Caermarthen and Godolphin, see Godolphin's letter to William, dated March 20, 1691, in Dalrymple.

† My account of this conspiracy is chiefly taken from the evidence, oral and documentary, which was produced on the trial of the conspirators. See also Burnet, ii. 69, 70, the Appendix to Dalrymple's Memoirs, Part II Book vi., and the Life of James, ii. 441. Narcissus Luttrell remarks that no Roman Catholic appeared to have been admitted to the consultations of the conspirators.

that such a minority should keep down such a majority was physically impossible; and to physical impossibility all other considerations must give way. James would therefore do well to take without delay such measures as might indicate his resolution to protect the established religion. Unhappily every letter which arrived from France contained something tending to irritate feelings which it was most desirable to soothe. Stories were everywhere current of slights offered at Saint Germains to Protestants who had given the highest proof of loyalty by following into banishment a master zealous for a faith which was not their own. The edicts which had been issued against the Huguenots might perhaps have been justified by the anarchical opinions and practices of those sectaries: but it was the height of injustice and of inhospitality to put those edicts in force against men who had been driven from their country solely on account of their attachment to a Roman Catholic King. Surely sons of the Anglican Church, who had, in obedience to her teaching, sacrificed all that they most prized on earth to the royal cause, ought not to be any longer interdicted from assembling in some modest edifice to celebrate their rites and to receive her consolations. An announcement that Lewis had, at the request of James, permitted the English exiles to worship God according to their national forms would be the best prelude to the great attempt. That attempt ought to be made early in the spring. A French force must undoubtedly accompany His Majesty. But he must declare that he brought that force only for the defence of his person and for the protection of his loving subjects, and that, as soon as the foreign oppressors had been expelled, the foreign deliverers should be dismissed. He must also promise to govern according to law, and must refer all the points which had been in dispute between him and his people to the decision of a Parliament.

The conspirators determine to send Preston to Saint Germains.

It was determined that Preston should carry to Saint Germains the resolutions and suggestions of the conspirators. John Ashton, a person who had been clerk of the closet to Mary of Modena when she was on the throne, and who was entirely devoted to the interest of the exiled family, undertook to procure the means of conveyance, and for this purpose engaged the co-operation of a hotheaded young Jacobite named Elliot, who only knew in general that a service of some hazard was to be rendered to the good cause.

It was easy to find in the port of London a vessel the owner of which was not scrupulous about the use for which it might be wanted. Ashton and Elliot were introduced to the master of a smack named the James and Elizabeth. The Jacobite agents pretended to be smugglers, and talked of the thousands of pounds which might be got by a single lucky trip to France and back again. A bargain was struck: a sixpence was broken; and all the arrangements were made for a voyage.

Papers entrusted to Preston.

Preston was charged by his friends with a packet containing several important papers. Among these was a list of the English fleet furnished by Dartmouth, who was in communication with some of his old companions in arms, a minute of the resolutions which had been adopted at the meeting of the conspirators, and the heads of a Declaration which it was thought desirable that James should publish at the moment of his landing. There were also six or seven letters from persons of note in the Jacobite party. Most of these letters were parables, but parables which it was not difficult to unriddle. One plotter used the cant of the law. There was hope that Mr Jackson would soon recover his estate. The new landlord was a hard man, and had set the freeholders against him. A little matter would redeem the whole property. The opinions of the best counsel were in Mr Jackson's favour. All that was necessary was that he should himself appear in Westminster Hall. The final hearing ought to be before the close of Easter Term. Other writers affected the style of the Royal Exchange. There was great demand for a cargo of the right sort. There was reason to hope that the old firm would soon form profitable connections with houses with which it had hitherto had no dealings. This was evidently an allusion to the discontented Whigs. But, it was added, the shipments must not be delayed. Nothing was so dangerous as to overstay the market. If the expected goods did not arrive by the tenth of March, the whole profit of the year would be lost. As to details, entire reliance might be placed on the excellent factor who was going over. Clarendon assumed the character of a matchmaker. There was great hope that the business which he had been negotiating would be brought to bear, and that the marriage portion would be well secured. "Your relations," he wrote, in allusion to his recent confinement, "have been very hard on me this last summer. Yet as soon as I could go safely abroad, I pursued the business." Catharine Sedley entrusted Preston with a letter in which, without allegory or circumlocution, she complained that her lover had left her a daughter to support, and begged very hard for money. But the two most important despatches were from Bishop Turner. They were directed to Mr and Mrs Redding: but the language was such as it would be thought abject in any gentleman to hold except to royalty. The Bishop assured Their Majesties that he was devoted to their cause, that he earnestly wished for a great occasion to prove his zeal, and that he would no more swerve from his duty to them than renounce his hope of heaven. He added, in phraseology metaphorical indeed, but perfectly intelligible, that he was the mouthpiece of several of the nonjuring prelates, and especially of Sancroft. "Sir, I speak in the plural,"—these are the words of the letter to James,—"because I write my elder brother's sentiments as well as my own, and the rest of our family." The letter to Mary of Modena is to the same effect. "I say this in behalf of my elder brother, and the rest of my nearest relations, as well as from myself.*

All the letters with which Preston was charged referred the Court of Saint Germains to him for fuller information. He carried with him minutes in his own handwriting of the subjects on which he was to converse with his master and with the ministers of Lewis. These minutes, though concise and desultory, can for the most part be interpreted without difficulty. The vulnerable points of the coast are mentioned. Gosport is defended only by palisades. The garrison of Portsmouth is small. The French fleet ought to be out in April, and to fight before the Dutch are in the Channel. There is a memorandum which proves that Preston had been charged,—by whom it is easy to guess,—with a commission relating to Pennsylvania: and there are a few broken words clearly importing that some at least of the nonjuring bishops, when they declared, before God, that they abhorred the thought of inviting the French over, were dissembling.†

Information of the plot given to Caermarthen.

Everything was now ready for Preston's departure. But the owner of the James and Elizabeth had conceived a suspicion that the expedition for which his smack had been hired was rather of a political than of a commercial nature. It occurred to him that more might be made by informing against his passengers than by carrying them safely. Intelligence of what was passing was conveyed to the Lord President. No intelligence could be more welcome to him. He was delighted to find that it was in his power to give a signal proof of his attachment to the government which his enemies had accused him of betraying. He took his measures with his usual energy and dexterity. His eldest son, the Earl of Danby, a bold, volatile, and somewhat eccentric young man, was fond of the sea, lived much among sailors, and was the proprietor of a small yacht of marvellous speed. This vessel, well manned, was placed under the command of a trusty officer named Billop, and was sent down the river, as if for the purpose of pressing mariners.

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* The genuineness of these letters was once contested on very frivolous grounds. But the letter of Turner to Sancroft, which is among the Tanner papers in the Bodleian Library, and which will be found in the Life of Ken by a Layman, must convince the most incredulous.

† The memorandum relating to Pennsylvania ought to be quoted together with the two sentences which precede it. "A commission given to me from Mr P.—Fr. Fl. hinder Eng. and D. from joining—two vessels of £150 price for Pensilvania for 13 or 14 months." I have little doubt that the first and third of these sentences are parts of one memorandum, and that the words which evidently relate to the fleets were jotted down

Arrest of Preston and his companions.

At dead of night, the last night of the year 1690, Preston, Ashton, and Elliot went on board of their smack near the Tower. They were in great dread lest they should be stopped and searched, either by a frigate which lay off Woolwich, or by the guard posted at the blockhouse of Gravesend. But, when they had passed both frigate and blockhouse without being challenged, their spirits rose: their appetites became keen: they unpacked a hamper well stored with roast beef, mince pies, and bottles of wine, and were just sitting down to their Christmas cheer, when the alarm was given that a swift vessel from Tilbury was flying through the water after them. They had scarcely time to hide themselves in a dark hole among the gravel which was the ballast of their smack, when the chase was over, and Billop, at the head of an armed party, came on board. The hatches were taken up: the conspirators were arrested; and their clothes were strictly examined. Preston, in his agitation, had dropped on the gravel his official seal and the packet of which he was the bearer. The seal was discovered where it had fallen. Ashton, aware of the importance of the papers, snatched them up and tried to conceal them: but they were soon found in his bosom.

The prisoners then tried to cajole or to corrupt Billop. They called for wine, pledged him, praised his gentlemanlike demeanour, and assured him that if he would accompany them, nay, if he would only let that little roll of paper fall overboard into the Thames, his fortune would be made. The tide of affairs, they said, was on the turn: things could not go on for ever as they had gone on of late; and it was in the captain's power to be as great and as rich as he could desire. Billop, though courteous, was inflexible. The conspirators became sensible that their necks were in imminent danger. The emergency brought out strongly the true characters of all the three, characters which, but for such an emergency, might have remained for ever unknown. Preston had always been reputed a highspirited and gallant gentleman: but the near prospect of a dungeon and a gallows altogether unmanned him. Elliot stormed and blasphemed, vowed that, if he ever got free, he would be revenged, and, with horrible imprecations, called on the thunder to strike the yacht, and on London Bridge to fall in and crush her. Ashton alone behaved with manly firmness.

Late in the evening the yacht reached Whitehall Stairs; and the prisoners, strongly guarded, were conducted to the Secretary's office. The papers which had been found in Ashton's bosom were inspected that night by Nottingham and Caermarthen, and were, on the following morning, put by Caermarthen into the hands of the King.

Soon it was known all over London that a plot had been detected, that the messengers whom the adherents of James had sent to solicit the help of an invading army from France had been arrested by the agents of the vigilant and energetic Lord President, and that documentary evidence,

at a different time in the place left vacant between two lines. The words relating to the Bishops are these: "The Modest Inquiry—The Bishops' Answer—Not the chilling of them—But the satisfying of friends." The Modest Inquiry was the pamphlet which hinted at Dewitting.

which might affect the lives of some great men, was in the possession of the government. The Jacobites were terrorstricken: the clamour of the Whigs against Caermarthen was suddenly hushed; and the Session ended in perfect harmony. On the fifth of January the King thanked the Houses for their support, and assured them that he would not grant away any forfeited property in Ireland till they should reassemble. He alluded to the plot which had just been discovered, and expressed a hope that the friends of England would not, at such a moment, be less active or less firmly united than her enemies. He then signified his pleasure that the Parliament should adjourn. On the following day he set out, attended by a splendid train of nobles, for the Congress at the Hague.*

CHAPTER XVII.

William's voyage to Holland.

ON the eighteenth of January 1691, the King, having been detained some days by adverse winds, went on board at Gravesend. Four yachts had been fitted up for him and for his retinue. Among his attendants were Norfolk, Ormond, Devonshire, Dorset, Portland, Monmouth, Zulestein, and the Bishop of London. Two distinguished admirals, Cloudesley Shovel and George Rooke, commanded the men-of-war which formed the convoy. The passage was tedious and disagreeable. During many hours the fleet was becalmed off the Goodwin Sands: and it was not till the fifth day that the soundings proved the coast of Holland to be near. The sea fog was so thick that no land could be seen; and it was not thought safe for the ships to proceed further in the darkness. William, tired out by the voyage, and impatient to be once more in his beloved country, determined to land in an open boat. The noblemen who were in his train tried to dissuade him from risking so valuable a life; but, when they found that his mind was made up, they insisted on sharing the danger. That danger proved more serious than they had expected. It had been supposed that in an hour the party would be on shore. But great masses of floating ice impeded the progress of the skiff: the night came on: the fog grew thicker: the waves broke over the King and the courtiers. Once the keel struck on a sand bank, and was with great difficulty got off. The hardiest mariners showed some signs of uneasiness. But William, through the whole night, was as composed as if he had been in the drawing-room at Kensington. "For shame," he said to one of the dismayed sailors: "are you afraid to die in my company?" A bold Dutch seaman ventured to spring out, and, with great difficulty, swam and scrambled through breakers, ice, and mud, to firm ground. Here he discharged a musket and lighted a fire as a signal that he was safe. None of his fellow passengers, however, thought it prudent to follow his example. They lay tossing in sight of the flame which he had kindled, till the first pale light of a January morning showed them that they were close to the island of Goree. The King and his Lords, stiff with cold and covered with icicles, gladly landed to warm and rest themselves.†

After reposing some hours in the hut of a peasant, William proceeded to the Hague. He was impatiently expected there: for, though the fleet which brought him was not visible from the shore, the royal salutes had been heard through the mist, and had apprised the whole coast of his arrival. Thousands had assembled at Honslaerdyk to welcome him with applause which came from their hearts and which went to his heart. That was one of the few white days of a life, beneficent indeed and glorious, but far from happy. After more than two years passed in a strange land, the exile had again set foot on his native soil. He heard again the language of his nursery. He saw again the scenery and the architecture which were inseparably associated in his mind with the recollections of childhood and the sacred feeling of home; the dreary mounds of sand, shells, and weeds, on which the waves of the German Ocean broke; the interminable meadows intersected by trenches; the straight canals; the villas bright with paint, and adorned with quaint images and inscriptions. He had lived during many weary months among a people who did not love him, who did not understand him, who could never forget that he was a foreigner. Those Englishmen who served him most faithfully, served him without enthusiasm, without personal attachment, and merely from a sense of public duty. In their hearts they were sorry that they had no choice but between an English tyrant and a Dutch deliverer. All was now changed. William was among a population by which he was adored, as Elizabeth had been adored when she rode through her army at Tilbury, as Charles the Second had been adored when he landed at Dover. It is true that the old enemies of the House of Orange had not been inactive during the absence of the Stadtholder. There had been, not indeed clamours, but mutterings against him. He had, it was said, neglected his native land for his new kingdom. Whenever the dignity of the English flag, whenever the prosperity of the English trade was concerned, he forgot that he was a Hollander. But as soon as his well remembered face was again seen, all jealousy, all coldness, was at an end. There was not a boor, not a fisherman, not an artisan in the crowds which lined the road from Honslaerdyk to the Hague, whose heart did not swell with pride at the thought that the first minister of Holland had become a great King, had freed the English, and had conquered the Irish. It would have been madness in William to travel from Hampton Court to Westminster without a guard: but in his own land he needed no swords or carbines to defend him. "Do not keep the people off;" he cried: "let them come close to me: they are all my good friends." He soon learned that sumptuous preparations were making for his entrance into the Hague. At first he murmured and objected. He detested, he said, noise and display. The necessary cost of the war was quite heavy enough. He hoped that his kind fellow-townsmen would consider him as a neighbour, born and bred among them, and would not pay him so bad a compliment as to treat him ceremoniously. But all his expostulations were vain. The Hollanders, simple and parsimonious as their ordinary habits were, had set their hearts on giving their illustrious countryman a reception suited to his dignity and to his merit; and he found it necessary to yield. On the day of his triumph the concourse was immense. All the wheeled carriages and horses of the province were too few for the multitudes that flocked to the show. Many thousands came sliding or skating along the frozen canals from Amsterdam, Rotterdam, Leyden, Haarlem, Delft. At ten in the morning of the twenty-sixth of January, the great bell of the Town House gave the signal. Sixteen hundred substantial burghers, well armed, and clad in the finest dresses which were to be found in the recesses of their wardrobes, kept order in the crowded streets. Balconies and scaffolds, embowered in evergreens and hung with tapestry, hid the windows. The royal coach, escorted by an army of halberdiers and running footmen, and followed by a long train of splendid equipages, passed under numerous arches rich with carving and painting, amidst incessant shouts of "Long live the King our Stadtholder." The front of the Town House and the whole circuit of the marketplace were in a blaze with brilliant colours. Civic crowns, trophies, emblems of art, of sciences,

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* Lords' and Commons' Journals, Jan. 5, 169$^{0}_{1}$; London Gazette, Jan. 8.

† Relation de la Voyage de Sa Majesté Britannique en Hollande, enrichie de planches très curieuses. 1602; Wagenaar; London Gazette, Jan. 29, 169$^{0}_{1}$; Burnet, ii. 71.

William's entrance into the Hague.

of commerce, and of agriculture, appeared everywhere. In one place William saw portrayed the glorious actions of his ancestors. There was the silent prince, the founder of the Batavian commonwealth, passing the Meuse with his warriors. There was the more impetuous Maurice leading the charge at Nieuport. A little further on, the hero might retrace the eventful story of his own life. He was a child at his widowed mother's knee. He was at the altar with Mary's hand in his. He was landing at Torbay. He was swimming through the Boyne. There, too, was a boat amidst the ice and the breakers; and above it was most appropriately inscribed, in the majestic language of Rome, the saying of the great Roman, "What dost thou fear? Thou hast Cæsar on board." The task of furnishing the Latin mottoes had been entrusted to two men, who, till Bentley appeared, held the highest place among the classical scholars of that age. Spanheim, whose knowledge of the Roman medals was unrivalled, imitated, not unsuccessfully, the noble conciseness of those ancient legends which he had assiduously studied; and he was assisted by Grævius, who then filled a chair at Utrecht, and whose just reputation had drawn to that University multitudes of students from every part of Protestant Europe.* When the night came, fireworks were exhibited on the great tank which washes the walls of the Palace of the Federation. That tank was now as hard as marble; and the Dutch boasted that nothing had ever been seen, even on the terrace of Versailles, more brilliant than the effect produced by the innumerable cascades of flame which were reflected in the smooth mirror of ice.† The English Lords congratulated their master on his immense popularity. "Yes," said he: "but I am not the favourite. The shouting was nothing to what it would have been if Mary had been with me."

A few hours after the triumphal entry, the King attended a sitting of the States General. His last appearance among them had been on the day on which he embarked for England. He had then, amidst the broken words and loud weeping of those grave Senators, thanked them for the kindness with which they had watched over his childhood, trained his mind in youth, and supported his authority in his riper years; and he had solemnly commended his beloved wife to their care. He now came back among them the King of three kingdoms, the head of the greatest coalition that Europe had seen since the League of Cambray; and nothing was heard in the hall but applause and congratulations.‡

Congress at the Hague.

By this time the streets of the Hague were overflowing with the equipages and retinues of princes and ambassadors who came flocking to the great Congress. First appeared the ambitious and ostentatious Frederic, Elector of Brandenburg, who, a few years later, took the title of King of Prussia. Then arrived the young Elector of Bavaria, the Regent of Wurtemberg, the Landgraves of Hesse Cassel and Hesse Darmstadt, and a long train of sovereign princes, sprung from the illustrious houses of Brunswick, of Saxony, of Holstein, and of Nassau. The Marquess of

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* The names of these two great scholars are associated in a very interesting letter of Bentley to Grævius, dated April 29, 1689. "Sciunt omnes qui me norunt, et si vitam mihi Deus O.M. prorogaverit, scient etiam posteri, ut te et τὸν πάνυ Spanhemium, geminos hujus ævi Dioscuros, lucida literarum sidera, semper prædicaverim, semper veneratus sim."

† Relation de la Voyage de Sa Majesté Britannique en Hollande, 1692; London Gazette, Feb. 2, $169\frac{2}{1}$; Le Triomphe Royal où l'on voit descrits les Arcs de Triomphe, Pyramides, Tableaux et Devises au Nombre de 65, erigez à la Haye à l'honneur de Guillaume Trois, 1692; Le Carnaval de la Haye, 1691. This last work is a savage pasquinade on William.

‡ London Gazette, Feb. 5, $169\frac{2}{1}$; His Majesty's Speech to the Assembly of the States General of the United Provinces at the Hague, the 7th of February N.S., together with the Answer of their High and Mighty Lordships, as both are extracted out of the Register of the Resolutions of the States General, 1691.

Gastanaga, Governor of the Spanish Netherlands, repaired to the assembly from the viceregal Court of Brussels. Extraordinary ministers had been sent by the Emperor, by the Kings of Spain, Poland, Denmark, and Sweden, and by the Duke of Savoy. There was scarcely room in the town and the neighbourhood for the English lords and gentlemen and the German Counts and Barons whom curiosity or official duty had brought to the place of meeting. The grave capital of the most thrifty and industrious of nations was as gay as Venice in the Carnival. The walks cut among those noble limes and elms in which the villa of the Princes of Orange is embosomed were gay with the plumes, the stars, the flowing wigs, the embroidered coats, and the gold hilted swords of gallants from London, Berlin, and Vienna. With the nobles were mingled sharpers not less gorgeously attired than they. At night the hazard tables were thronged; and the theatre was filled to the roof. Princely banquets followed one another in rapid succession. The meats were served in gold; and, according to that old Teutonic fashion with which Shakspeare had made his countrymen familiar, as often as any of the great princes proposed a health, the kettle drums and trumpets sounded. Some English lords, particularly Devonshire, gave entertainments which vied with those of Sovereigns. It was remarked that the German potentates, though generally disposed to be litigious and punctilious about etiquette, associated, on this occasion, in an unceremonious manner, and seemed to have forgotten their passion for heraldic controversy. The taste for wine, which was then characteristic of their nation, they had not forgotten. At the table of the Elector of Brandenburg much mirth was caused by the gravity of the statesmen of Holland, who, sober themselves, confuted out of Grotius and Puffendorf the nonsense stuttered by the tipsy nobles of the Empire. One of those nobles swallowed so many bumpers that he tumbled into the turf fire, and was not pulled out till his fine velvet suit had been burned.*

In the midst of all this revelry, business was not neglected. A formal meeting of the Congress was held at which William presided. In a short and dignified speech, which was speedily circulated throughout Europe, he set forth the necessity of firm union and strenuous exertion. The profound respect with which he was heard by that splendid assembly caused bitter mortification to his enemies both in England and in France. The German potentates were bitterly reviled for yielding precedence to an upstart. Indeed the most illustrious among them paid to him such marks of deference as they would scarcely have deigned to pay to the Imperial Majesty, mingled with the crowd in his antechamber, and at his table behaved as respectfully as any English lord in waiting. In one caricature the allied princes were represented as muzzled bears, some with crowns, some with caps of state. William had them all in a chain, and was teaching them to dance. In another caricature, he appeared taking his ease in an arm chair, with his feet on a cushion, and his hat on his head, while the Electors of Brandenburg and Bavaria, uncovered, occupied small stools on the right and left: the crowd of Landgraves and sovereign dukes stood at humble distance; and Gastanaga, the unworthy successor of Alva, awaited the orders of the heretic tyrant on bended knee.†

It was soon announced by authority that, before the beginning of summer, two hundred and twenty thousand men would be in the field against France.‡ The contingent which each of the allied powers was to furnish was made known. Matters about which it would have been inexpedient to put forth any declaration were privately discussed by the King of England with his allies. On this occasion, as on every other important occasion during his reign, he was his own minister for foreign affairs. It was necessary for the sake of form that he should be attended by a Secretary of State; and Nottingham had therefore followed him to Holland. But Nottingham, though in matters relating to the internal government of England he enjoyed a large share of his master's confidence, knew little more about the business of the Congress than what he saw in the Gazettes.

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* Relation de la Voyage de Sa Majesté Britannique en Hollande; Burnet, ii. 72; London Gazette, Feb. 12, 19, 23, 169$\frac{0}{1}$; Mémoires du Comte de Dohna; William Fuller's Memoirs.

† Wagenaar, lxii.; Le Carnaval de la Haye, Mars 1691; Le Tabouret des Electeurs, April 1691; Cérémonial de ce qui s'est passé à la Haye entre le Roi Guillaume et les Electeurs de Bavière et de Brandebourg. This last tract is a MS. presented to the British Museum by George IV.

‡ London Gazette, Feb. 23, 169$\frac{0}{1}$.

William his own minister for foreign affairs.

This mode of transacting business would now be thought most unconstitutional; and many writers, applying the standard of their own age to the transactions of a former age, have severely blamed William for acting without the advice of his ministers, and his ministers for submitting to be kept in ignorance of transactions which deeply concerned the honour of the Crown and the welfare of the nation. Yet surely the presumption is that what the most honest and honourable men of both parties, Nottingham, for example, among the Tories, and Somers among the Whigs, not only did, but avowed, cannot have been altogether inexcusable; and a very sufficient excuse will without difficulty be found.

The doctrine that the Sovereign is not responsible is doubtless as old as any part of our constitution. The doctrine that his ministers are responsible is also of immemorial antiquity. The doctrine that, where there is no responsibility there can be no trustworthy security against maladministration, is one which, in our age and country, few people will be inclined to dispute. From these three propositions it plainly follows that the administration is likely to be best conducted when the Sovereign performs no public act without the concurrence and instrumentality of a minister. This argument is perfectly sound. But we must remember that arguments are constructed in one way, and governments in another. In logic, none but an idiot admits the premises and denies the legitimate conclusion. But, in practice, we see that great and enlightened communities often persist, generation after generation, in asserting principles, and refusing to act upon those principles. It may be doubted whether any real polity that ever existed has exactly corresponded to the pure idea of that polity. According to the pure idea of constitutional royalty, the prince reigns and does not govern; and constitutional royalty, as it now exists in England, comes nearer than in any other country to the pure idea. Yet it would be a great error to imagine, even now, that our princes merely reign and never govern. In the seventeenth century, both Whigs and Tories thought it, not only the right, but the duty, of the first magistrate to govern. All parties agreed in blaming Charles the Second for not being his own Prime Minister: all parties agreed in praising James for being his own Lord High Admiral; and all parties thought it natural and reasonable that William should be his own Foreign Secretary.

It may be observed that the ablest and best informed of those who have censured the manner in which the negotiations of that time were conducted are scarcely consistent with themselves. For, while they blame William for being his own Ambassador Plenipotentiary at the Hague, they praise him for being his own Commander in Chief in Ireland. Yet where is the distinction in principle between the two cases? Surely every reason which can be brought to prove that he violated the constitution, when, by his own sole authority, he made compacts with the Emperor and the Elector of Brandenburg, will equally prove that he violated the constitution, when, by his own sole authority, he ordered one column to plunge into the water at Oldbridge and another to cross the bridge of Slane. If the constitution gave him the command of the forces of the State, the constitution gave him also the direction of the foreign relations of the State. On what principle then can it be maintained that he was at liberty to exercise the former power without consulting anybody, but that he was bound to exercise the latter power in conformity with the advice of a minister? Will it be said that an error in diplomacy is likely to be more injurious to the country than an error in strategy? Surely not. It is hardly conceivable that any blunder which William might have made at the Hague could have been more injurious to the public interests than a defeat at the Boyne. Or will it be said that there was greater reason for placing confidence in his military than in his diplomatic skill? Surely not. In war he showed some great moral and intellectual qualities: but, as a tactician, he did not rank high; and of his many campaigns only two were decidedly successful. In the talents of a negotiator, on the other hand, he has never been surpassed. Of the interests and the tempers of the continental courts he knew more than all his Privy Council together. Some of his ministers were doubtless men of great ability, excellent orators in the House of Lords, and versed in our insular politics. But, in the deliberations of the Congress, Caermarthen and Nottingham would have been found as far inferior to him as he would have been found inferior to them in a parliamentary debate on a question purely English. The coalition against France was his work. He alone had joined together the parts of that great whole; and he alone could keep them together. If he had trusted that vast and complicated machine in the hands of any of his subjects, it would instantly have fallen to pieces.

Some things indeed were to be done which none of his subjects would have ventured to do. Pope Alexander was really, though not in name, one of the allies: it was of the highest importance to have him for a friend: and yet such was the temper of the English nation that an English minister might well shrink from having any dealings, direct or indirect, with the Vatican. The Secretaries of State were glad to leave in the hands of their master a matter so delicate and so full of risk, and to be able to protest with truth that not a line to which the most intolerant Protestant could object had ever gone out of their offices.

William obtains a toleration for the Waldenses.

It must not be supposed, however, that William ever forgot that his especial, his hereditary mission was to protect the Reformed Faith. His influence with Roman Catholic princes was constantly and strenuously exerted for the benefit of their Protestant subjects. In the spring of 1691, the Waldensian shepherds, long and cruelly persecuted, and weary of their lives, were surprised by glad tidings. Those who had been in prison for heresy returned to their homes. Children, who had been taken from their parents to be educated by priests, were sent back. Congregations which had hitherto met only by stealth and with extreme peril, now worshipped God without molestation in the face of day. Those simple mountaineers probably never knew that their fate had been a subject of discussion at the Hague, and that they owed the happiness of their firesides and the security of their humble temples to the ascendency which William exercised over the Duke of Savoy.*

Vices inherent in the nature of coalitions.

No coalition of which history has preserved the memory has had an abler chief than William. But even William often contended in vain against those vices which are inherent in the nature of all coalitions. No undertaking which requires the hearty and long continued co-operation of many independent states is likely to prosper. Jealousies inevitably spring up. Disputes engender disputes. Every confederate is tempted to throw on others some part of the burden which he ought himself to bear. Scarcely one honestly furnishes the promised contingent. Scarcely one exactly observes the appointed day. But perhaps no coalition that ever existed was in such constant danger of dissolution as the coalition which William had with infinite difficulty formed. The long list of potentates, who met in person or by their representatives at the Hague, looked well in the Gazettes. The crowd of princely equipages, attended by manycoloured guards and lacqueys, looked well among the lime trees of the Voorhout. But the very circumstances which made the Congress more splendid than other congresses made the league weaker than other leagues. The more numerous the allies, the more numerous were the dangers which threatened the alliance. It was impossible that twenty governments, divided by quarrels about precedence, quarrels about territory, quarrels about trade, quarrels about religion, could long act together in perfect harmony. That they acted together during several years in imperfect harmony is to be ascribed to the wisdom, patience, and firmness of William.

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* The Secret Article by which the Duke of Savoy bound himself to grant toleration to the Waldenses is in Dumont's collection. It was signed Feb. 8, 1691.

The situation of his great enemy was very different. The resources of the French monarchy, though certainly not equal to those of England, Holland, the House of Austria, and the Empire of Germany united, were yet very formidable: they were all collected in a central position; and they were all under the absolute direction of a single mind. Lewis could do with two words what William could hardly bring about by two months of negotiation at Berlin, Munich, Brussels, Turin, and Vienna. Thus France was found equal in effective strength to all the states which were combined against her. For in the political, as in the natural world, there may be an equality of momentum between unequal bodies, when the body which is inferior in weight is superior in velocity.

This was soon signally proved. In March the princes and ambassadors who had been assembled at the Hague separated: and scarcely had they separated when all their plans were disconcerted by a bold and skilful move of the enemy.

Siege and fall of Mons.

Lewis was sensible that the meeting of the Congress was likely to produce a great effect on the public mind of Europe. That effect he determined to counteract by striking a sudden and terrible blow. While his enemies were settling how many troops each of them should furnish, he ordered numerous divisions of his army to march from widely distant points towards Mons, one of the most important, if not the most important, of the fortresses which protected the Spanish Netherlands. His purpose was discovered only when it was all but accomplished. William, who had retired for a few days to Loo, learned, with surprise and extreme vexation, that cavalry, infantry, artillery, bridges of boats, were fast approaching the fated city by many converging routes. A hundred thousand men had been brought together. All the implements of war had been largely provided by Louvois, the first of living administrators. The command was entrusted to Luxemburg, the first of living generals. The scientific operations were directed by Vauban, the first of living engineers. That nothing might be wanting which could kindle emulation through all the ranks of a gallant and loyal army, the magnificent King himself had set out from Versailles for the camp. Yet William had still some faint hope that it might be possible to raise the siege. He flew to the Hague, put all the forces of the States General in motion, and sent pressing messages to the German Princes. Within three weeks after he had received the first hint of the danger, he was in the neighbourhood of the besieged city, at the head of near fifty thousand troops of different nations. To attack a superior force commanded by such a captain as Luxemburg was a bold, almost a desperate, enterprise. Yet William was so sensible that the loss of Mons would be an almost irreparable disaster and disgrace that he made up his mind to run the hazard. He was convinced that the event of the siege would determine the policy of the Courts of Stockholm and Copenhagen. Those Courts had lately seemed inclined to join the coalition. If Mons fell, they would certainly remain neutral; and they might possibly become hostile. "The risk," he wrote to Heinsius, "is great: yet I am not without hope. I will do what can be done. The issue is in the hands of God." On the very day on which this letter was written Mons fell. The siege had been vigorously pressed. Lewis himself, though suffering from the gout, had set the example of strenuous exertion. His household troops, the finest body of soldiers in Europe, had, under his eye surpassed themselves. The young nobles of his court had tried to attract his notice by exposing themselves to the hottest fire with the same gay alacrity with which they were wont to exhibit their graceful figures at his balls. His wounded soldiers were charmed by the benignant courtesy with which he walked among their pallets, assisted while wounds were dressed by the hospital surgeons, and breakfasted on a porringer of the hospital broth. While all was obedience and enthusiasm among the besiegers, all was disunion and dismay among the besieged. The duty of the French lines was so well performed that no messenger sent by William was able to cross them. The garrison did not know that relief was close at hand. The burghers were appalled by the prospect of those horrible calamities which befall cities taken by storm. Showers of shells and redhot bullets were falling in the streets. The town was on fire in ten places at once. The peaceful inhabitants derived an unwonted courage from the excess of their fear, and rose on the soldiers. Thenceforth resistance was impossible; and a capitulation was concluded. The armies then retired into quarters. Military operations were suspended during some weeks: Lewis returned in triumph to Versailles; and William paid a short visit to England, where his presence was much needed.*

William returns to England. Trials of Preston and Ashton.

He found the ministers still employed in tracing out the ramifications of the plot which had been discovered just before his departure. Early in January, Preston, Ashton, and Elliot had been arraigned at the Old Bailey. They claimed the right of severing in their challenges. It was therefore necessary to try them separately. The audience was numerous and splendid. Many peers were present. The Lord President and the two Secretaries of State attended in order to prove that the papers produced in Court were the same which Billop had brought to Whitehall. A considerable number of Judges appeared on the bench; and Holt presided. A full report of the proceedings has come down to us, and well deserves to be attentively studied, and to be compared with the reports of other trials which had not long before taken place under the same roof. The whole spirit of the tribunal had undergone in a few months a change so complete that it might seem to have been the work of ages. Twelve years earlier, unhappy Roman Catholics, accused of wickedness which had never entered into their thoughts, had stood in that dock. The witnesses for the Crown had repeated their hideous fictions amidst the applauding hums of the audience. The judges had shared, or had pretended to share, the stupid credulity and the savage passions of the populace, had exchanged smiles and compliments with the perjured informers, had roared down the arguments feebly stammered forth by the prisoners, and had not been ashamed, in passing the sentence of death, to make ribald jests on purgatory and the mass. As soon as the butchery of Papists was over, the butchery of Whigs had commenced; and the judges had applied themselves to their new work with even more than their old barbarity. To these scandals the Revolution had put an end. Whoever, after perusing the trials of Ireland and Pickering, of Grove and Berry, of Sidney, Cornish, and Alice Lisle, turns to the trials of Preston and Ashton, will be astonished by the contrast. The Solicitor General, Somers, conducted the prosecutions with a moderation and humanity of which his predecessors had left him no example. "I did never think," he said, "that it was the part of any who were of counsel for the King in cases of this nature to aggravate the crime of the prisoners, or to put false colours on the evidence."* Holt's conduct was faultless. Pollexfen, an older man than Holt or Somers, retained a little,—and a little was too much,—of the tone of that bad school in which he had been bred. But, though he once or twice forgot the austere decorum of his place, he cannot be accused of any violation of substantial justice. The prisoners themselves seem to have been surprised by the fairness and gentleness with which they were treated. "I would not mislead the jury, I'll assure you," said Holt to Preston, "nor do Your Lordship any manner of injury in the world." "No, my Lord," said Preston; "I see it well enough that Your Lordship would not." "Whatever my fate may be," said Ashton, "I cannot but own that I have had a fair trial for my life."

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* London Gazette from March 26 to April 13, 1691; Monthly Mercuries of March and April; William's Letters to Heinsius of March 18 and 29, April 7 and 9; Dangeau's Memoirs; The Siege of Mons, a tragi-comedy, 1691. In this drama the clergy, who are in the interest of France, persuade the burghers to deliver up the town. This treason calls forth an indignant exclamation:

"Oh priestcraft, shopcraft, how do ye effeminate
The minds of men!"

The culprits gained nothing by the moderation of the Solicitor General or by the impartiality of the Court: for the evidence was irresistible. The meaning of the papers seized by Billop was so plain that the dullest juryman could not misunderstand it. Of those papers part was fully proved to be in Preston's handwriting. Part was in Ashton's handwriting: but this the counsel for the prosecution had not the means of proving. They therefore rested the case against Ashton on the indisputable facts that the treasonable packet had been found in his bosom, and that he had used language which was quite unintelligible except on the supposition that he had a guilty knowledge of the contents.†

Execution of Ashton.

Both Preston and Ashton were convicted and sentenced to death. Ashton was speedily executed. He might have saved his life by making disclosures. But though he declared that, if he were spared, he would always be a faithful subject of Their Majesties, he was fully resolved not to give up the names of his accomplices. In this resolution he was encouraged by the nonjuring divines who attended him in his cell. It was probably by their influence that he was induced to deliver to the Sheriffs on the scaffold a declaration which he had transcribed and signed, but had not, it is to be hoped, composed or attentively considered. In this paper he was made to complain of the unfairness of a trial which he had himself in public acknowledged to have been eminently fair. He was also made to aver, on the word of a dying man, that he knew nothing of the papers which had been found upon him. Unfortunately his declaration, when inspected, proved to be in the same handwriting with one of the most important of those papers. He died with manly fortitude.‡

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* Trial of Preston in the Collection of State Trials. A person who was present gives the following account of Somers's opening speech: "In the opening the evidence, there was no affected exaggeration of matters, nor ostentation of a putid eloquence, one after another, as in former trials, like so many geese cackling in a row. Here was nothing besides fair matter of fact, or natural and just reflections from thence arising." The pamphlet from which I quote these words is entitled, An Account of the late horrid Conspiracy by a Person who was present at the Trials, 1691.

† State Trials.

‡ Paper delivered by Mr Ashton, at his execution, to Sir Francis Child, Sheriff of London; Answer to the Paper delivered by Mr Ashton. The Answer was written by Dr Edward Fowler, afterwards Bishop of Gloucester. Burnet, ii. 70; Letter from Bishop Lloyd to Dodwell, in the second volume of Gutch's Collectanea Curiosa.

Preston's irresolution and confessions.

Elliot was not brought to trial. The evidence against him was not quite so clear as that on which his associates had been convicted; and he was not worth the anger of the ruling powers. The fate of Preston was long in suspense. The Jacobites affected to be confident that the government would not dare to shed his blood. He was, they said, a favourite at Versailles, and his death would be followed by a terrible retaliation. They scattered about the streets of London papers in which it was asserted that, if any harm befell him, Mountjoy, and all the other Englishmen of quality who were prisoners in France, would be broken on the wheel.* These absurd threats would not have deferred the execution one day. But those who had Preston in their power were not unwilling to spare him on certain conditions. He was privy to all the counsels of the disaffected party, and could furnish information of the highest value. He was informed that his fate depended on himself. The struggle was long and severe. Pride, conscience, party spirit, were on one side; the intense love of life on the other. He went during a time irresolutely to and fro. He listened to his brother Jacobites; and his courage rose. He listened to the agents of the government; and his heart sank within him. In an evening, when he had dined and drank his claret, he feared nothing. He would die like a man, rather than save his neck by an act of baseness. But his temper was very different when he woke the next morning, when the courage which he had drawn from wine and company had evaporated, when he was alone with the iron grates and stone walls, and when the thought of the block, the axe, and the sawdust rose in his mind. During some time he regularly wrote a confession every forenoon, when he was sober, and burned it every night when he was merry.† His nonjuring friends formed a plan for bringing Sancroft to visit the Tower, in the hope, doubtless, that the exhortations of so great a prelate and so great a saint would confirm the wavering virtue of the prisoner.‡ Whether this plan would have been successful may be doubted; it was not carried into effect; the fatal hour drew near, and the fortitude of Preston gave way. He confessed his guilt, and named Clarendon, Dartmouth, the Bishop of Ely, and William Penn as his accomplices. He added a long list of persons against whom he could not himself give evidence, but who, if he could trust to Penn's assurances, were friendly to King James. Among these persons were Devonshire and Dorset.§ There is not the slightest reason to believe that either of these great noblemen ever had any dealings, direct or indirect, with Saint Germains. It is not, however, necessary to accuse Penn of deliberate falsehood. He was credulous and garrulous. The Lord Steward and the Lord Chamberlain had shared in the vexation with which their party had observed the leaning of William towards the Tories; and they had probably expressed that vexation unguardedly. So weak a man as Penn, wishing to find Jacobites everywhere, and prone to believe whatever he wished, might easily put an erroneous construction on invectives such as the haughty and irritable Devonshire was but too ready to utter, and on sarcasms such as, in moments of spleen, dropped but too easily from the lips of the keen-witted Dorset. Caermarthen, a Tory, and a Tory who had been mercilessly persecuted by the Whigs, was disposed to make the most of this idle hearsay. But he received no encouragement from his master, who, of all the great politicians mentioned in history, was the least prone to suspicion. When William returned to England, Preston was brought before him, and was commanded to repeat the confession which had already been made to the ministers.

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* Narcissus Luttrell's Diary.

† Ibid.; Burnet, ii. 71.

‡ Letter of Collier and Cook to Sancroft among the Tanner MSS.

§ Caermarthen to William, February 3, $169\frac{0}{1}$; Life of James, ii. 443.

The King stood behind the Lord President's chair and listened gravely while Clarendon, Dartmouth, Turner, and Penn were named. But as soon as the prisoner, passing from what he could himself testify, began to repeat the stories which Penn had told him, William touched Caermarthen on the shoulder, and said, "My Lord, we have had too much of this."* The King's judicious magnanimity had its proper reward. Devonshire and Dorset became from that day more zealous than ever in the cause of the master who, in spite of calumny, for which their own indiscretion had perhaps furnished some ground, had continued to repose confidence in their loyalty.†

Lenity shown to the conspirators.

Even those who were undoubtedly criminal, were generally treated with great lenity. Clarendon lay in the Tower about six months. His guilt was fully established; and a party among the Whigs called loudly and importunately for his head. But he was saved by the pathetic entreaties of his brother Rochester, by the good offices of the humane and generous Burnet, and by Mary's respect for the memory of her mother. The prisoner's confinement was not strict. He was allowed to entertain his friends at dinner. When at length his health began to suffer from restraint, he was permitted to go into the country under the care of a warder: the warder was soon removed; and Clarendon was informed that, while he led a quiet rural life, he should not be molested.‡

Dartmouth.

The treason of Dartmouth was of no common dye. He was an English seaman; and he had laid a plan for betraying Portsmouth to the French, and had offered to take the command of a French squadron against his country. It was a serious aggravation of his guilt that he had been one of the very first persons who took the oaths to William and Mary. He was arrested and brought to the Council Chamber. A narrative of what passed there, written by himself, has been preserved. In that narrative he admits that he was treated with great courtesy and delicacy. He vehemently asserted his innocence. He declared that he had never corresponded with Saint Germains, that he was no favourite there, and that Mary of Modena in particular owed him a grudge. "My Lords," he said, "I am an Englishman. I always, when the interest of the House of Bourbon was strongest here, shunned the French, both men and women. I would lose the last drop of my blood rather than see Portsmouth in the power of foreigners. I am not such a fool as to think that King Lewis will conquer us merely for the benefit of King James. I am certain that nothing can be truly imputed to me beyond some foolish talk over a bottle." His protestations seem to have produced some effect; for he was at first permitted to remain in the gentle custody of the Black Rod. On further inquiry, however, it was determined to send him to the Tower. After a confinement of a few weeks he died of apoplexy: but he lived long enough to complete his disgrace by offering his sword to the new government, and by expressing in fervent language his hope that he might, by the goodness of God and of Their Majesties, have an opportunity of showing how much he hated the French.§

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* That this account of what passed is true in substance is sufficiently proved by the Life of James, ii. 443. I have taken one or two slight circumstances from Dalrymple, who, I believe, took them from papers, now irrecoverably lost, which he had seen in the Scotch College at Paris.

† The wisdom of William's "seeming clemency" is admitted in the Life of James, ii. 443. The Prince of Orange's method, it is acknowledged, "succeeded so well that, whatever sentiments those Lords which Mr Penn had named might have had at that time, they proved in effect most bitter enemies to His Majesty's cause afterwards." It ought to be observed that this part of the Life of James was revised and corrected by his son.

‡ See his Diary; Evelyn's Diary, Mar. 25, April 22, July 11, 1691; Burnet, ii. 71; Letters of Rochester to Burnet, March 21 and April 2, 1691.

§ Life of James, ii. 443, 450; Legge Papers in the Mackintosh Collection.

Turner.

Turner ran no serious risk: for the government was most unwilling to send to the scaffold one of the Seven who had signed the memorable petition. A warrant was however issued for his apprehension; and his friends had little hope that he would long remain undiscovered: for his nose was such as none who had seen it could forget; and it was to little purpose that he put on a flowing wig, and that he suffered his beard to grow. The pursuit was probably not very hot: for, after skulking a few weeks in England, he succeeded in crossing the Channel, and passed some time in France.[*]

Penn.

A warrant was issued against Penn; and he narrowly escaped the messengers. It chanced that, on the day on which they were sent in search of him, he was attending a remarkable ceremony at some distance from his home. An event had taken place which a historian, whose object is to record the real life of a nation, ought not to pass unnoticed. While London was agitated by the news that a plot had been discovered, George Fox, the founder of the sect of Quakers, died.

Death of George Fox: his character.

More than forty years had elapsed since Fox had begun to see visions and to cast out devils.[†] He was then a youth of pure morals and grave deportment, with a perverse temper, with the education of a labouring man, and with an intellect in the most unhappy of all states, that is to say, too much disordered for liberty, and not sufficiently disordered for Bedlam. The circumstances in which he was placed were such as could scarcely fail to bring out in the strongest form the constitutional diseases of his mind. At the time when his faculties were ripening, Episcopalians, Presbyterians, Independents, Baptists, were striving for mastery, and were, in every corner of the realm, refuting and reviling each other. He wandered from congregation to congregation: he heard priests harangue against Puritans: he heard Puritans harangue against priests: and he in vain applied for spiritual direction and consolation to doctors of both parties. One jolly old clergyman of the Anglican communion told him to smoke tobacco and sing psalms: another counselled him to go and lose some blood.[‡] From these advisers the young inquirer turned in disgust to the Dissenters, and found them also blind guides.[§] After some time he came to the conclusion that no human being was competent to instruct him in divine things, and that the truth had been communicated to him by direct inspiration from heaven. He argued that, as the division of languages began at Babel, and as the persecutors of Christ put on the cross an inscription in Latin, Greek, and Hebrew, the knowledge of languages, and more especially of Latin, Greek, and Hebrew, must be useless to a Christian minister.[‖] Indeed, he was so far from knowing many languages, that he knew none; nor can the most corrupt passage in Hebrew be more unintelligible to the unlearned than his English often is to the most acute and attentive reader.[*] One of the precious truths which were divinely revealed to this new apostle was, that it was falsehood and adulation to use the second person plural instead of the second person singular. Another was, that to talk of the month of March was to worship the bloodthirsty god Mars, and that to talk of Monday was to pay idolatrous homage to the moon. To say Good morning or Good evening was highly reprehensible; for those phrases evidently imported that God had made bad days and bad nights.[†] A Christian was bound to face death itself rather than touch his hat to the greatest of mankind. When Fox was challenged to produce any Scriptural authority for this dogma, he cited the passage in which it is written that Shadrach, Meshach, and Abednego were thrown into the fiery furnace with their hats on; and, if his own narrative may be trusted, the Chief Justice of England was altogether unable to answer this argument except by crying out, "Take him away, gaoler."[‡] Fox insisted much on the not less weighty argument that the Turks never show their bare heads to their superiors; and he asked, with great animation, whether those who bore the noble name of Christians ought not to surpass Turks in virtue.[§] Bowing he strictly prohibited, and, indeed, seemed to consider it as the effect of Satanical influence; for, as he observed, the woman in the Gospel, while she had a spirit of infirmity, was bowed together, and ceased to bow as soon as Divine power had liberated her from the tyranny of the Evil One.[‖] His expositions of the sacred writings were of a very peculiar kind. Passages, which had been, in the apprehension of all the readers of the Gospels during sixteen centuries, figurative, he construed literally. Passages, which no human being before him had ever understood in any other than a literal sense, he construed figuratively. Thus, from those rhetorical expressions in which the duty of patience under injuries is enjoined he deduced the doctrine that selfdefence against pirates and assassins is unlawful. On the other hand, the plain commands to baptise with water, and to partake of bread and wine in commemoration of the redemption of mankind, he pronounced to be allegorical. He long wandered from place to place, teaching this strange theology, shaking like an aspen leaf in his paroxysms of fanatical excitement, forcing his way into churches, which he nicknamed steeple houses, interrupting prayers and sermons with clamour and scurrility,[*] and pestering rectors and justices with epistles much resembling burlesques of those sublime odes in which the Hebrew prophets foretold the calamities of Babylon and Tyre.[†] He soon acquired great notoriety by these feats. His strange face, his strange chant, his immovable hat, and his leather breeches were known all over the country; and he boasts that, as soon as the rumour was heard "The Man in Leather Breeches is coming," terror seized hypocritical professors, and hireling priests made haste to get out of his way.[‡] He was repeatedly imprisoned and set in the stocks, sometimes justly, for disturbing the public worship of congregations, and sometimes unjustly, for merely talking nonsense. He soon gathered round him a body of disciples, some of whom went beyond himself in absurdity. He has told us that one of his friends walked naked through Skipton declaring the truth,[§] and that another was divinely moved to go naked during several years to marketplaces, and to the houses of gentlemen and clergymen.[||] Fox complains bitterly that these pious acts, prompted by the Holy Spirit, were requited by an untoward generation with hooting, pelting, coachwhipping, and horsewhipping. But, though he applauded the zeal of the sufferers, he did not go quite to their lengths. He sometimes, indeed, was impelled to strip himself partially. Thus he pulled off his shoes and walked barefoot through Lichfield, crying, "Woe to the bloody city."[¶] But it does not appear that he ever thought it his duty to exhibit himself before the public without that decent garment from which his popular appellation was derived.

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[*] Burnet, ii. 71; Evelyn's Diary, Jan. 4 and 18, 169$\frac{0}{1}$; Letter from Turner to Sancroft, Jan. 19, 169$\frac{0}{1}$; Letter from Sancroft to Lloyd of Norwich, April 2, 1692. These two letters are among the Tanner MSS. in the Bodleian Library, and are printed in the Life of Ken by a Layman. Turner's escape to France is mentioned in Narcissus Luttrell's Diary for February 1690. See also a Dialogue between the Bishop of Ely and his Conscience, 16th February, 169$\frac{0}{1}$. The dialogue is interrupted by the sound of trumpets. The Bishop hears himself proclaimed a traitor, and cries out,

"Come, brother Pen, 'tis time we both were gone."

[†] For a specimen of his visions, see his Journal, page 13; for his casting out of devils, page 26. I quote the folio edition of 1765. [‡] Journal, page 4. [§] Ibid., page 7.

[‖] "What they know, they know naturally, who turn from the command and err from the spirit, whose fruit withers, who saith that Hebrew, Greek, and Latine is the original: before Babell was, the earth was of one language; and Nimrod the cunning hunter, before the Lord, which came out of cursed Ham's stock, the original and builder of Babell, whom God confounded with many languages, and this they say is the original who erred from the spirit and command; and Pilate had his original Hebrew, Greek, and Latine, which crucified Christ and set over him."—A message from the Lord to the Parliament of England, by G. Fox, 1654. The same argument will be found in the Journal, but has been put by the editor into a little better English. "Dost thou think to make ministers of Christ by these natural confused languages which sprung from Babell, are admired in Babylon, and set atop of Christ, the Life, by a persecutor?"—Page 64.

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[*] His Journal, before it was published, was revised by men of more sense and knowledge than himself, and therefore, absurd as it is, gives no notion of his genuine style. The following is a fair specimen. It is the exordium of one of his manifestoes. "Them which the world who are without the fear of God calls Quakers in scorn do deny all opinions, and they do deny all conceivings, and they do deny all sects, and they do deny all imaginations, and notions, and judgments which riseth out of the will and the thoughts, and do deny witchcraft and all oaths, and the world and the works of it, and their worships and their customs with the light, and do deny false ways and false worships, seducers and deceivers which are now seen to be in the world with the light, and with it they are condemned, which light leadeth to peace and life from death, which now thousands do witness the new teacher Christ, him by whom the world was made, who raigns among the children of light, and with the spirit and power of the living God, doth let them see and know the chaff from the wheat, and doth see that which must be shaken with that which cannot be shaken or moved, what gives to see that which is shaken and moved, such as live in the notions, opinions, conceivings, and thoughts, and fancies, these be all shaken and comes to be on heaps, which they who witness those things before mentioned shaken and removed walks in peace not seen and discerned by them who walks in those things unremoved and not shaken."—A Warning to the World that are Groping in the Dark, by G. Fox, 1655.

[†] See the piece entitled, Concerning Good morrow and Good even, the World's Customs, but by the Light which into the World is come by it made manifest to all who be in the Darkness, by G. Fox, 1657.

[‡] Journal, page 166.

[§] Epistle from Harlingen, 11th of 6th month, 1677.

[‖] Of Bowings, by G. Fox, 1657.

If we form our judgment of George Fox simply by looking at his own actions and writings, we shall see no reason for placing him, morally or intellectually, above Ludowick Muggleton or Joanna Southcote. But it would be most unjust to rank the sect which regards him as its founder with the Muggletonians or the Southcotians. It chanced that among the thousands whom his enthusiasm infected were a few persons whose abilities and attainments were of a very different order from his own. Robert Barclay was a man of considerable parts and learning. William Penn, though inferior to Barclay in both natural and acquired abilities, was a gentleman and a scholar. That such men should have become the followers of George Fox ought not to astonish any person who remembers what quick, vigorous, and highly cultivated intellects were in our own time duped by the unknown tongues. The truth is that no powers of mind constitute a security against errors of this description. Touching God and His ways with man, the highest human faculties can discover little more than the meanest. In theology, the interval is small indeed between Aristotle and a child, between Archimedes and a naked savage. It is not strange, therefore, that wise men, weary of investigation, tormented by uncertainty, longing to believe something, and yet seeing objections to everything, should submit themselves absolutely to teachers who, with firm and undoubting faith, lay claim to a supernatural commission. Thus we frequently see inquisitive and restless spirits take refuge from their own scepticism in the bosom of a church which pretends to infallibility, and, after questioning the existence of a Deity, bring themselves to worship a wafer. And thus it was that Fox made some converts to whom he was immeasurably inferior in everything except the energy of his convictions. By these converts his rude doctrines were polished into a form somewhat less shocking to good sense and good taste. No proposition which he had laid down was retracted. No indecent or ridiculous act which he had done or approved was condemned: but what was most grossly absurd in his theories and practices was softened down, or at least not obtruded on the public: whatever could be made to appear specious was set in the fairest light: his gibberish was translated into English: meanings which he would have been quite unable to comprehend were put on his phrases; and his system, so much improved that he would not have known it again, was defended by numerous citations from Pagan philosophers and Christian fathers whose names he had never heard.* Still, however, those who had remodelled his theology continued to profess, and doubtless to feel, profound reverence for him; and his crazy epistles were to the last received and read with respect in Quaker meetings all over the country. His death produced a sensation which was not confined to his own disciples. On the morning of the funeral a great multitude assembled round the meeting house in Gracechurch Street. Thence the corpse was borne to the burial ground of the sect near Bunhill Fields. Several orators addressed the crowd which filled the cemetery. Penn was conspicuous among those disciples who committed the venerable corpse to the earth. The ceremony had scarcely been finished when he learned that warrants were out against him. He instantly took flight, and remained many months concealed from the public eye.†

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[*] See, for example, the Journal, pages 24, 26, and 51.

[†] See, for example, the Epistle to Sawrey, a justice of the peace, in the Journal, page 86; the Epistle to William Lampitt, a clergyman, which begins, "The word of the Lord to thee, oh Lampitt," page 88; and the Epistle to another clergyman whom he calls Priest Tatham, page 92.

[‡] Journal, page 55.

[§] Ibid. page 300.

[||] Ibid. page 323.

[¶] Ibid. page 48.

Interview between Penn and Sidney.

A short time after his disappearance, Sidney received from him a strange communication. Penn begged for an interview, but insisted on a promise that he should be suffered to return unmolested to his hiding place. Sidney obtained the royal permission to make an appointment on these terms. Penn came to the rendezvous, and spoke at length in his own defence. He declared that he was a faithful subject of King William and Queen Mary, and that, if he knew of any design against them, he would discover it. Departing from his Yea and Nay, he protested, as in the presence of God, that he knew of no plot, and that he did not believe that there was any plot, unless the ambitious projects of the French government might be called plots. Sidney, amazed probably by hearing a person, who had such an abhorrence of lies that he would not use the common forms of civility, and such an abhorrence of oaths that he would not kiss the book in a court of justice, tell something very like a lie, and confirm it by something very like an oath, asked how, if there were really no plot, the letters and minutes which had been found on Ashton were to be explained. This question Penn evaded. "If," he said, "I could only see the King, I would confess everything to him freely. I would tell him much that it would be important for him to know. It is only in that way that I can be of service to him. A witness for the Crown I cannot be; for my conscience will not suffer me to be sworn." He assured Sidney that the most formidable enemies of the government were the discontented Whigs. "The Jacobites are not dangerous. There is not a man among them who has common understanding. Some persons who came over from Holland with the King are much more to be dreaded." It does not appear that Penn mentioned any names. He was suffered to depart in safety. No active search was made for him. He lay hid in London during some months, and then stole down to the coast of Sussex and made his escape to France. After about three years of wandering and lurking, he, by the mediation of some eminent men, who overlooked his faults for the sake of his good qualities, made his peace with the government, and again ventured to resume his ministrations. The return which he made for the lenity with which he had been treated does not much raise his character. Scarcely had he again begun to harangue in public about the unlawfulness of war, when he sent a message earnestly exhorting James to make an immediate descent on England with thirty thousand men.*

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* "Especially of late," says Leslie, the keenest of all the enemies of the sect, "some of them have made nearer advances towards Christianity than ever before; and among them the ingenious Mr Penn has of late refined some of their gross notions, and brought them into some form, and has made them speak sense and English, of both which George Fox, their first and great apostle, was totally ignorant. . . . . They endeavour all they can to make it appear that their doctrine was uniform from the beginning, and that there has been no alteration; and therefore they take upon them to defend all the writings of George Fox, and others of the first Quakers, and turn and wind them to make them (but it is impossible) agree with what they teach now at this day." (The Snake in the Grass, 3d ed. 1698, Introduction.) Leslie was always more civil to his brother Jacobite Penn than to any other Quaker. Penn himself says of his master, "As abruptly and brokenly as sometimes his sentences would fall from him about divine things, it is well known they were often as texts to many fairer declarations." That is to say, George Fox talked nonsense, and some of his friends paraphrased it into sense.

† In the Life of Penn which is prefixed to his works, we are told that the warrants were issued on the 16th of January 169$\frac{0}{1}$, in consequence of an accusation backed by the oath of William Fuller, who is truly designated as a wretch, a cheat, and an impostor; and this story is repeated by Mr Clarkson. It is, however, certainly false. Caermarthen, writing to William on the 3d of February, says that there was then only one witness against Penn, and that Preston was that one witness. It is therefore evident that Fuller was not the informer on whose oath the warrant against Penn was issued. In fact, Fuller appears, from his Life of Himself, to have been then at the Hague; nor is there any reason to believe that he ever pretended to know anything about Preston's plot. When Nottingham wrote to William on the 26th of June, a second witness against Penn had come forward.

Some months passed before the fate of Preston was decided. After several respites, the government, convinced that, though he had told much, he could tell more, fixed a day for his execution, and ordered the sheriffs to have the machinery of death in readiness.† But he was again respited, and, after a delay of some weeks, obtained a pardon, which, however, extended only to his life, and left his property subject to all the consequences of his attainder. As soon as he was set at liberty he gave new cause of offence and suspicion, and was again arrested, examined, and sent to prison.‡ At length he was permitted to retire, pursued by the hisses and curses of both parties, to a lonely manor house in the North Riding of Yorkshire. There, at least, he had not to endure the scornful looks of old associates who had once thought him a man of dauntless courage and spotless honour, but who now pronounced that he was at best a meanspirited coward, and hinted their suspicions that he had been from the beginning a spy and a trepan.§ He employed the short and sad remains of his life in turning the Consolation of Boethius into English. The translation was published after the translator's death. It is remarkable chiefly on account of some very unsuccessful attempts to enrich our versification with new metres, and on account of the allusions with which the preface is filled. Under a thin veil of figurative language, Preston exhibited to the public compassion or contempt his own blighted fame and broken heart. He complained that the tribunal which had sentenced him to death had dealt with him more leniently than his former friends, and that many, who had never been tried by temp-

Preston pardoned.

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* Sidney to William, Feb. 27, 169$\frac{0}{1}$. The letter is in Dalrymple's Appendix, Part II. book vi. Narcissus Luttrell, in his Diary for September 1691, mentions Penn's escape from Shoreham to France. On the 5th of December 1693, Narcissus made the following entry: "William Penn the Quaker, having for some time absconded, and having compromised the matters against him, appears now in public, and, on Friday last, held forth at the Bull and Mouth, in Saint Martin's." On December $\frac{18}{28}$, 1693, was drawn up at Saint Germains, under Melfort's direction, a paper containing a passage of which the following is a translation: "Mr Penn says that Your Majesty has had several occasions, but never any so favourable as the present; and he hopes that Your Majesty will be earnest with the most Christian King not to neglect it: that a descent with thirty thousand men will not only re-establish Your Majesty, but according to all appearance break the league." This paper is among the Nairne MSS., and was translated by Macpherson.

† Narcissus Luttrell's Diary, April 11, 1691.

‡ Narcissus Luttrell's Diary, August 1691; Letter from Vernon to Wharton, Oct. 17, 1691, in the Bodleian.

§ The opinion of the Jacobites appears from a letter which is among the archives of the French War Office. It was written in London on the 25th of June 1691.

tations like his, had very cheaply earned a reputation for courage by sneering at his poltroonery, and by bidding defiance at a distance to horrors which, when brought near, subdue even a constant mind.

Joy of the Jacobites at the fall of Mons.

The spirit of the Jacobites, which had been quelled for a time by the detection of Preston's plot, was revived by the fall of Mons. The joy of the whole party was boundless. The nonjuring priests ran backwards and forwards between Sam's Coffee House and Westminster Hall, spreading the praises of Lewis, and laughing at the miserable issue of the deliberations of the great Congress. In the Park the malecontents were in the habit of mustering daily, and one avenue was called the Jacobite Walk. They now came to this rendezvous in crowds, wore their biggest looks, and talked sedition in their loudest tones. The most conspicuous among these swaggerers was Sir John Fenwick, who had, in the late reign, been high in royal favour and in military command, and was now an indefatigable agitator and conspirator. In his exultation he forgot the courtesy which man owes to woman. He had more than once made himself conspicuous by his incivility to the Queen. He now ostentatiously put himself in her way when she took her airing, and, while all around him uncovered and bowed low, gave her a rude stare, and cocked his hat in her face. The affront was not only brutal, but cowardly. For the law had provided no punishment for mere impertinence, however gross; and the King was the only gentleman and soldier in the kingdom who could not protect his wife from contumely with his sword. All that the Queen could do was to order the parkkeepers not to admit Sir John again within the gates. But, long after her death, a day came when he had reason to wish that he had restrained his insolence. He found, by terrible proof, that of all the Jacobites, the most desperate assassins not excepted, he was the only one for whom William felt an intense personal aversion.*

The vacant sees filled.

A few days after this event the rage of the malecontents began to flame more fiercely than ever. The detection of the conspiracy of which Preston was the chief had brought on a crisis in ecclesiastical affairs. The nonjuring bishops had, during the year which followed their deprivation, continued to reside in the official mansions which had once been their own. Burnet had, at Mary's request, laboured to effect a compromise. His direct interference would probably have done more harm than good. He therefore judiciously employed the agency of Rochester, who stood higher in the estimation of the nonjurors than any statesman who was not a nonjuror, and of Trevor, who, worthless as he was, had considerable influence with the High Church party. Sancroft and his brethren were informed that, if they would consent to perform their spiritual duty, to ordain, to institute, to confirm and to watch over the faith and the morality of the priesthood, a bill should be brought into Parliament to excuse them from taking the oaths.† This offer was imprudently liberal: but those to whom it was made could not consistently accept it. For in the ordination service, and indeed in almost every service of the Church, William and Mary were designated as King and Queen. The only promise that could be obtained from the deprived prelates was that they would live quietly; and even this promise they had not all kept. One of them at least had been guilty of treason aggravated by impiety. He had, under the strong fear of being butchered by the populace, declared that he abhorred the thought of calling in the aid of France, and had invoked God to attest the sincerity of this declaration. Yet, a short time after, he had been detected in plotting to bring a French army into England; and he had written to assure the Court of Saint Germains that he was acting in concert with his brethren, and especially with Sancroft. The Whigs called loudly for severity. Even the Tory counsellors of William owned that indulgence had been carried to the extreme point. They made, however, a last attempt to mediate. "Will you and your brethren," said Trevor to Lloyd, the nonjuring Bishop of Norwich, "disown all connection with Dr Turner, and declare that what he has in his letters imputed to you is false?" Lloyd evaded the question. It was now evident that William's forbearance had only emboldened the adversaries whom he had hoped to conciliate. Even Caermarthen, even Nottingham, declared that it was high time to fill the vacant sees.*

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* Welwood's Mercurius Reformatus, April 11, 24, 1691; Narcissus Luttrell's Diary, April 1691; L'Hermitage to the States General, June $\frac{19}{29}$, 1696; Calamy's Life. The story of Fenwick's rudeness to Mary is told in different ways. I have followed what seems to me the most authentic, and what is certainly the least disgraceful, version.

† Burnet, ii. 71.

Tillotson Archbishop of Canterbury.

Tillotson was nominated to the Archbishopric, and was consecrated on Whitsunday, in the Church of Saint Mary Le Bow. Compton, cruelly mortified, refused to bear any part in the ceremony. His place was supplied by Mew, Bishop of Winchester, who was assisted by Burnet, Stillingfleet, and Hough. The congregation was the most splendid that had been seen in any place of worship since the coronation. The Queen's drawing-room was, on that day, deserted. Most of the peers who were in town met in the morning at Bedford House, and went thence in procession to Cheapside. Norfolk, Caermarthen, and Dorset were conspicuous in the throng. Devonshire, who was impatient to see his woods at Chatsworth in their summer beauty, had deferred his departure in order to mark his respect for Tillotson. The crowds which lined the streets greeted the new Primate warmly. For he had during many years preached in the City; and his eloquence, his probity, and the singular gentleness of his temper and manners, had made him the favourite of the Londoners.† But the congratulations and applauses of his friends could not drown the roar of execration which the Jacobites set up. According to them he was a thief who had not entered by the door, but had climbed over the fences. He was a hireling whose own the sheep were not, who had usurped the crook of the good shepherd, and who might well be expected to leave the flock at the mercy of every wolf. He was an Arian, a Socinian, a Deist, an Atheist. He had cozened the world by fine phrases, and by a show of moral goodness: but he was in truth a far more dangerous enemy of the Church than he could have been if he had openly proclaimed himself a disciple of Hobbes, and had lived as loosely as Wilmot. He had taught the fine gentlemen and ladies who admired his style, and who were constantly seen round his pulpit, that they might be very good Christians, and yet might believe the account of the Fall in the book of Genesis to be allegorical. Indeed they might easily be as good Christians as he: for he had never been christened: his parents were Anabaptists: he had lost their religion when he was a boy; and he had never found another. In ribald lampoons he was nicknamed Undipped John. The parish register of his baptism was produced in vain. His enemies still continued to complain that they had lived to see fathers of the Church who never were her children. They made up a story that the Queen had felt bitter remorse for the great crime by which she had obtained a throne, that in her agony she had applied to Tillotson, and that he had comforted her by assuring her that the punishment of the wicked in a future state would not be eternal.‡

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* Lloyd to Sancroft, Jan. 24. 1691. The letter is among the Tanner MSS., and is printed in the Life of Ken by a Layman.

† London Gazette, June 1, 1691; Birch's Life of Tillotson; Congratulatory Poem to the Reverend Dr Tillotson on his Promotion, 1691; Vernon to Wharton, May 28 and 30, 1691. These letters to Wharton are in the Bodleian Library, and form part of a highly curious collection which was kindly pointed out to me by Dr Bandinel.

‡ Birch's Life of Tillotson; Leslie's Charge of Socinianism against Dr Tillotson considered, by a True Son of the Church, 1695; Hicke's Discourses upon Dr Burnet and

The Archbishop's mind was naturally of almost feminine delicacy, and had been rather softened than braced by the habits of a long life, during which contending sects and factions had agreed in speaking of his abilities with admiration and of his character with esteem. The storm of obloquy which he had to face for the first time at more than sixty years of age was too much for him. His spirits declined: his health gave way: yet he never flinched from his duty nor attempted to revenge himself on his persecutors. A few days after his consecration, some persons were seized while dispersing libels in which he was reviled. The law officers of the Crown proposed to file informations; but he insisted that nobody should be punished on his account.* Once, when he had company with him, a sealed packet was put into his hands: he opened it, and out fell a mask. His friends were shocked and incensed by this cowardly insult: but the Archbishop, trying to conceal his anguish by a smile, pointed to the pamphlets which covered his table, and said that the reproach which the emblem of the mask was intended to convey might be called gentle when compared with other reproaches which he daily had to endure. After his death a bundle of the savage lampoons which the nonjurors had circulated against him was found among his papers with this indorsement; "I pray God forgive them; I do."†

Conduct of Sancroft.

The deposed primate was of a less gentle nature. He seems to have been also under a complete delusion as to his own importance. The immense popularity which he had enjoyed three years before, the prayers and tears of the multitudes who had plunged into the Thames to implore his blessing, the enthusiasm with which the sentinels of the Tower had drunk his health under the windows of his prison, the mighty roar of joy which had risen from Palace Yard on the morning of his acquittal, the triumphant night when every window from Hyde Park to Mile End had exhibited seven candles, the midmost and tallest emblematical of him, were still fresh in his recollection; nor had he the wisdom to perceive that all this homage had been paid, not to his person, but to that religion and to those liberties of which he was, for a moment, the representative. The extreme tenderness with which the new government had long persisted in treating him had confirmed him in his error. That a succession of conciliatory messages was sent to him from Kensington; that he was offered terms so liberal as to be scarcely consistent with the dignity of the Crown and the welfare of the State: that his cold and uncourteous answers could not tire out the royal indulgence; that, in spite of the loud clamours of the Whigs, and of the provocations daily given by the Jacobites, he was residing, fifteen months after deprivation, in the metropolitan palace; these things seemed to him to indicate, not the lenity, but the timidity of the ruling powers. He appears to have flattered himself that they would not dare to eject him. The news, therefore, that his see had been filled, threw him into a passion which lasted as long as his life, and which hurried him into many foolish and unseemly actions. Tillotson, as soon as he was appointed, went to Lambeth in the hope that he might be able, by courtesy and kindness, to soothe the irritation of which he was the innocent cause. He stayed long in the antechamber, and sent in his name by several servants: but Sancroft

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Dr Tillotson, 1695; Catalogue of Books, of the Newest Fashion, to be Sold by Auction at the Whig's Coffee House, evidently printed in 1693. More than sixty years later Johnson described a sturdy Jacobite as firmly convinced that Tillotson died an Atheist; Idler, No. 10. A Latin epitaph on the Church of England, written soon after Tillotson's consecration, ends thus: "Oh Miseranda Ecclesia, cui Rex Batavus, et Patriarcha non baptizatus." In a poem called the Eucharisticon, which appeared in 1692, are these lines:

"Unblest and unbaptized, this Church's son
Hath all his Mother's children half undone."

* Tillotson to Lady Russell, June 23, 1691.

† Birch's Life of Tillotson; Memorials of Tillotson by his pupil John Beardmore; Sherlock's sermon preached in the Temple Church on the death of Queen Mary, 169$\frac{4}{5}$.

would not even return an answer.* Three weeks passed; and still the deprived Archbishop showed no disposition to move. At length he received an order intimating to him the royal pleasure that he should quit the dwelling which had long ceased to be his own, and in which he was only a guest. He resented this order bitterly, and declared that he would not obey it. He would stay till he was pulled out by the Sheriff's officers. He would defend himself at law as long as he could do so without putting in any plea acknowledging the authority of the usurpers.† The case was so clear that he could not, by any artifice of chicanery, obtain more than a short delay. When judgment had been given against him, he left the palace, but directed his steward to retain possession. The consequence was that the steward was taken into custody and heavily fined. Tillotson sent a kind message to assure his predecessor that the fine should not be exacted. But Sancroft was determined to have a grievance, and would pay the money.‡

Difference between Sancroft and Ken.

From that time the great object of the narrow-minded and peevish old man was to tear in pieces the Church of which he had been the chief minister. It was in vain that some of those nonjurors, whose virtue, ability, and learning were the glory of their party, remonstrated against his design. "Our deprivation,"—such was the reasoning of Ken,—"is, in the sight of God, a nullity. We are, and shall be, till we die or resign, the true Bishops of our sees. Those who assume our titles and functions will incur the guilt of schism. But with us, if we act as becomes us, the schism will die; and in the next generation the unity of the Church will be restored. On the other hand, if we consecrate Bishops to succeed us, the breach may last through ages; and we shall be justly held accountable, not indeed for its origin, but for its continuance." These considerations ought, on Sancroft's own principles, to have had decisive weight with him: but his angry passions prevailed. Ken quietly retired from the venerable palace of Wells. He had done, he said, with strife, and should henceforth vent his feelings, not in disputes, but in hymns. His charities to the unhappy of all persuasions, especially to the followers of Monmouth and to the persecuted Huguenots, had been so large that his whole private fortune consisted of seven hundred pounds, and of a library which he could not bear to sell. But Thomas Thynne, Viscount Weymouth, though not a nonjuror, did himself honour by offering to the most virtuous of the nonjurors a tranquil and dignified asylum in the princely mansion of Longleat. There Ken passed a happy and honoured old age, during which he never regretted the sacrifice which he had made to what he thought his duty, and yet constantly became more and more indulgent to those whose views of duty differed from his.§

Hatred of Sancroft to the Established Church. He provides for the Episcopal succession among the nonjurors.

Sancroft was of a very different temper. He had, indeed, as little to complain of as any man whom a revolution has ever hurled down from an exalted station. He had, at Fressingfield in Suffolk, a patrimonial estate, which, together with what he had saved during a primacy of twelve years, enabled him to live, not indeed as he had lived when he was the first peer of Parliament, but in the style of an opulent country gentleman. He retired to his hereditary abode; and there he passed the rest of his life in brooding over his wrongs. Aversion to the Established Church became as strong a feeling in him as it had been in Martin Marprelate. He considered all who remained in communion with her as heathens and publicans. He nicknamed Tillotson the Mufti. In the room which was used as a chapel at Fressingfield no person who had taken the oaths, or who attended the ministry of any divine who had taken the oaths, was suffered to partake of the sacred bread and wine. A distinction, however, was made between two classes of offenders. A layman who remained in communion with the Church was permitted to be present while prayers were read, and was excluded only from the highest of Christian mysteries. But with clergymen who had sworn allegiance to the Sovereigns in possession Sancroft would not even pray. He took care that the rule which he had laid down should be widely known, and, both by precept and by example, taught his followers to look on the most orthodox, the most devout, the most virtuous of those who acknowledged William's authority with a feeling similar to that with which the Jew regarded the Samaritan.* Such intolerance would have been reprehensible, even in a man contending for a great principle. But Sancroft was contending for nothing more than a name. He was the author of the scheme of Regency. He was perfectly willing to transfer the whole kingly power from James to William. The question, which, to this smallest and sourest of minds, seemed important enough to justify the excommunicating of ten thousand priests and of five millions of laymen, was merely, whether the magistrate to whom the whole kingly power was transferred should assume the kingly title. Nor could Sancroft bear to think that the animosity which he had excited would die with himself. Having done all that he could to make the feud bitter, he determined to make it eternal. A list of the divines who had been ejected from their benefices was sent by him to St Germains with a request that James would nominate two who might keep up the episcopal succession. James, well pleased, doubtless, to see another sect added to that multitude of sects which he had been taught to consider as the reproach of Protestantism, named two fierce and uncompromising nonjurors, Hickes and Wagstaffe, the former recommended by Sancroft, the latter recommended by Lloyd, the ejected Bishop of Norwich.† Such was the origin of a schismatical hierarchy, which, having, during a short time, excited alarm, soon sank into obscurity and contempt, but which in obscurity and contempt continued to drag on a languid existence during several generations. The little Church, without temples, revenues, or dignities, was even more distracted by internal disputes than the great Church, which retained possession of cathedrals, tithes, and peerages. Some nonjurors leaned towards the ceremonial of Rome: others would not tolerate the slightest departure from the Book of Common Prayer. Altar was set up against altar. One phantom prelate pronounced the consecration of another phantom prelate uncanonical. At length the pastors were left absolutely without flocks. One of these Lords spiritual very wisely turned surgeon; another deserted what he had called his see, and settled in Ireland: and at length, in 1805, the last Bishop of that society which had proudly claimed to be the only true Church of England dropped unnoticed into the grave.‡

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* Wharton's Collectanea quoted in Birch's Life of Tillotson.

† Wharton's Collectanea quoted in D'Oyly's Life of Sancroft; Narcissus Luttrell's Diary.

‡ The Lambeth MS. quoted in D'Oyly's Life of Sancroft; Narcissus Luttrell's Diary; Vernon to Wharton, June 9, 11, 1691.

§ See a letter of R. Nelson, dated Feb. 21, 17$\frac{09}{10}$, in the appendix to N. Marshall's Defence of our Constitution in Church and State, 1717; Hawkins's Life of Ken; Life of Ken by a Layman.

The new bishops.

The places of the bishops who had been ejected with Sancroft were filled in a manner creditable to the government. Patrick succeeded the traitor Turner. Fowler went to Gloucester. Richard Cumberland, an aged divine, who had no interest at Court, and whose only recommendations were his piety and his erudition, was astonished by learning from a newsletter which he found on the table of a coffeehouse that he had been nominated to the See of Peterborough.§ Beveridge was selected to succeed Ken: he consented; and the appointment was actually announced in the

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* See a paper dictated by him on the 15th of Nov. 1693, in Wagstaffe's Letter from Suffolk.

† Kettlewell's Life, iii. 59.

‡ See D'Oyly's Life of Sancroft, Hallam's Constitutional History, and Mr Lathbury's History of the Nonjurors.

§ See the autobiography of his descendant and namesake the dramatist. See also Onslow's note on Burnet, ii. 76.

London Gazette. But Beveridge, though an honest, was not a strongminded man. Some Jacobites expostulated with him: some reviled him: his heart failed him; and he retracted. While the nonjurors were rejoicing in this victory, he changed his mind again; but too late. He had by his irresolution forfeited the favour of William, and never obtained a mitre till Anne was on the throne.* The Bishopric of Bath and Wells was bestowed on Richard Kidder, a man of considerable attainments and blameless character, but suspected of a leaning towards Presbyterianism. About the same time Sharp, the highest churchman that had been zealous for the comprehension, and the lowest churchman that felt a scruple about succeeding a deprived prelate, accepted the Archbishopric of York, vacant by the death of Lamplugh.†

Sherlock Dean of Saint Paul's.

In consequence of the elevation of Tillotson to the See of Canterbury, the Deanery of Saint Paul's became vacant. As soon as the name of the new Dean was known, a clamour broke forth such as perhaps no ecclesiastical appointment has ever produced, a clamour made up of yells of hatred, of hisses of contempt, and of shouts of triumphant and half insulting welcome: for the new Dean was William Sherlock.

The story of his conversion deserves to be fully told: for it throws great light on the character of the parties which then divided the Church and the State. Sherlock was, in influence and reputation, though not in rank, the foremost man among the nonjurors. His authority and example had induced some of his brethren, who had at first wavered, to resign their benefices. The day of suspension came: the day of deprivation came: and still he was firm. He seemed to have found, in the consciousness of rectitude, and in meditation on the invisible world, ample compensation for all his losses. While excluded from the pulpit where his eloquence had once delighted the learned and polite inmates of the Temple, he wrote that celebrated Treatise on Death which, during many years, stood next to the Whole Duty of Man in the bookcases of serious Arminians. Soon, however, it began to be suspected that his resolution was giving way. He declared that he would be no party to a schism; he advised those who sought his counsel not to leave their parish churches; nay, finding that the law which had ejected him from his cure did not interdict him from performing divine service, he officiated at Saint Dunstan's, and there prayed for King William and Queen Mary. The apostolical injunction, he said, was that prayers should be made for all in authority; and William and Mary were visibly in authority. His Jacobite friends loudly blamed his inconsistency. How, they asked, if you admit that the Apostle speaks in this passage of actual authority, can you maintain that, in other passages of a similar kind, he speaks only of legitimate authority? Or, how can you, without sin, designate as King, in a solemn address to God, one whom you cannot, without sin, promise to obey as King? These reasonings were unanswerable; and Sherlock soon began to think them so: but the conclusion to which they led him was diametrically opposed to the conclusion to which they were meant to lead him. He hesitated, however, till a new light flashed on his mind from a quarter from which there was little reason to expect anything but tenfold darkness. In the reign of James the First, Doctor John Overall, Bishop of Exeter, had written an elaborate treatise on the rights of civil and ecclesiastical governors. This treatise had been solemnly approved by the Convocations of Canterbury and York, and might therefore be considered as an authoritative exposition of the doctrine of the Church of England. A manuscript copy had come into Sancroft's hands; and he, soon after the Revolution, sent it to the press. He hoped, doubtless, that the publication would injure the new government: but he was lamentably disappointed. The book indeed condemned all resistance in terms as strong as he could himself have used: but one passage, which had escaped his notice, was decisive against himself and his fellow schismatics. Overall, and the two Convocations which had given their sanction to Overall's teaching, pronounced that a government, which had originated in rebellion, ought, when thoroughly settled, to be considered as ordained by God, and to be obeyed by Christian men.* Sherlock read, and was convinced. His venerable mother the Church had spoken; and he, with the docility of a child, accepted her decree. The government which had sprung from the Revolution might, at least since the battle of the Boyne and the flight of James from Ireland, be fairly called a settled government, and ought therefore to be passively obeyed till it should be subverted by another revolution and succeeded by another settled government.

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* A vindication of their Majesties' authority to fill the sees of the deprived Bishops, May 20, 1691; London Gazette, April 27 and June 15, 1691; Narcissus Luttrell's Diary, May 1691. Among the Tanner MSS. are two letters from Jacobites to Beveridge, one mild and decent, the other scurrilous even beyond the ordinary scurrility of the nonjurors. The former will be found in the Life of Ken by a Layman.

† It is not quite clear whether Sharp's scruple about the deprived prelates was a scruple of conscience or merely a scruple of delicacy. See his Life by his Son.

Sherlock took the oaths, and speedily published, in justification of his conduct, a pamphlet entitled The Case of Allegiance to Sovereign Powers stated. The sensation produced by this work was immense. Dryden's Hind and Panther had not raised so great an uproar. Halifax's Letter to a Dissenter had not called forth so many answers. The replies to the Doctor, the vindications of the Doctor, the pasquinades on the Doctor, would fill a library. The clamour redoubled when it was known that the convert had not only been re-appointed Master of the Temple, but had accepted the Deanery of Saint Paul's, which had become vacant in consequence of the deprivation of Sancroft and the promotion of Tillotson. The rage of the nonjurors amounted almost to frenzy. Was it not enough, they asked, to desert the true and pure Church, in this her hour of sorrow and peril, without also slandering her? It was easy to understand why a greedy, cowardly hypocrite should refuse to take the oaths to the usurper as long as it seemed probable that the rightful King would be restored, and should make haste to swear after the battle of the Boyne. Such tergiversation in times of civil discord was nothing new. What was new was that the turncoat should attempt to transfer his own guilt and shame to the Church of England, and should proclaim that she had taught him to lift his heel against the weak who were in the right, and to cringe to the powerful who were in the wrong. Had such indeed been her doctrine or her practice in evil days? Had she abandoned her Royal Martyr in the prison or on the scaffold? Had she enjoined her children to pay obedience to the Rump or to the Protector? Yet was the government of the Rump or of the Protector less entitled to be called a settled government than the government of William and Mary?

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* See Overall's Convocation Book, chapter 28. Nothing can be clearer or more to the purpose than his language.

"When, having attained their ungodly desires, whether ambitious kings by bringing any country into their subjection, or disloyal subjects by rebellious rising against their natural sovereigns, they have established any of the said degenerate governments among their people, the authority either so unjustly established, or wrung by force from the true and lawful possessor, being always God's authority, and therefore receiving no impeachment by the wickedness of those that have it, is ever, when such alterations are thoroughly settled, to be reverenced and obeyed; and the people of all sorts, as well of the clergy as of the laity, are to be subject unto it, not only for fear, but likewise for conscience sake."

Then follows the canon.

"If any man shall affirm that, when any such new forms of government, begun by rebellion, are after thoroughly settled, the authority in them is not of God, or that any who live within the territories of any such new governments are not bound to be subject to God's authority which is there executed, but may rebel against the same, he doth greatly err."

Had not the battle of Worcester been as great a blow to the hopes of the House of Stuart as the battle of the Boyne? Had not the chances of a Restoration seemed as small in 1657 as they could seem to any judicious man in 1691? In spite of invectives and sarcasms, however, there was Overall's treatise: there were the approving votes of the two Convocations; and it was much easier to rail at Sherlock than to explain away either the treatise or the votes. One writer maintained that by a thoroughly settled government must have been meant a government of which the title was uncontested. Thus, he said, the government of the United Provinces became a settled government when it was recognised by Spain, and, but for that recognition, would never have been a settled government to the end of time. Another casuist, somewhat less austere, pronounced that a government, wrongful in its origin, might become a settled government after the lapse of a century. On the thirteenth of February 1789, therefore, and not a day earlier, Englishmen would be at liberty to swear allegiance to a government sprung from the Revolution. The history of the chosen people was ransacked for precedents. Was Eglon's a settled government when Ehud stabbed him? Was Joram's a settled government when Jehu shot him? But the leading case was that of Athaliah. It was indeed a case which furnished the malecontents with many happy and pungent allusions; a kingdom treacherously seized by an usurper near in blood to the throne; the rightful prince long dispossessed; a part of the sacerdotal order true, through many disastrous years, to the Royal House; a counter-revolution at length effected by the High Priest at the head of the Levites. Who, it was asked, would dare to blame the heroic pontiff who had restored the heir of David? Yet was not the government of Athaliah as firmly settled as that of the Prince of Orange? Hundreds of pages written at this time about the rights of Joash and the bold enterprise of Jehoiada are mouldering in the ancient bookcases of Oxford and Cambridge. While Sherlock was thus fiercely attacked by his old friends, he was not left unmolested by his old enemies. Some vehement Whigs, among whom Julian Johnson was conspicuous, declared that Jacobitism itself was respectable when compared with the vile doctrine which had been discovered in the Convocation Book. That passive obedience was due to Kings was doubtless an absurd and pernicious notion. Yet it was impossible not to respect the consistency and fortitude of men who thought themselves bound to bear true allegiance, at all hazards, to an unfortunate, a deposed, an exiled oppressor. But the political creed which Sherlock had learned from Overall was unmixed baseness and wickedness. A cause was to be abandoned, not because it was unjust, but because it was unprosperous. Whether James had been a tyrant or had been the father of his people was, according to this theory, quite immaterial. If he had won the battle of the Boyne we should have been bound as Christians to be his slaves. He had lost it; and we were bound as Christians to be his foes. Other Whigs congratulated the proselyte on having come, by whatever road, to a right practical conclusion, but could not refrain from sneering at the history which he gave of his conversion. He was, they said, a man of eminent learning and abilities. He had studied the question of allegiance long and deeply. He had written much about it. Several months had been allowed him for reading, prayer, and reflection, before he incurred suspension, several months more before he incurred deprivation. He had formed an opinion for which he had declared himself ready to suffer martyrdom: he had taught that opinion to others; and he had then changed that opinion solely because he had discovered that it had been, not refuted, but dogmatically pronounced erroneous by the two Convocations more than eighty years before. Surely, this was to renounce all liberty of private judgment, and to ascribe to the Synods of Canterbury and York an infallibility which the Church of England had declared that even Œcumenical Councils could not justly claim. If, it was sarcastically said, all our notions of right and wrong, in matters of vital importance to the well being of society, are to be suddenly altered by a few lines of manuscript found in a corner of the library at Lambeth, it is surely much to be wished for the peace of mind of humble Christians, that all the documents to which this sort of authority belongs may be rummaged out and sent to the press as soon as possible: for, unless this be done, we may all, like the Doctor when he refused the oaths last year, be committing sins in the full persuasion that we are discharging duties. In truth, it is not easy to believe that the Convocation Book furnished Sherlock with anything more than a pretext for doing what he had made up his mind to do. The united force of reason and interest had doubtless convinced him that his passions and prejudices had led him into a great error. That error he determined to recant; and it cost him less to say that his opinion had been changed by newly discovered evidence, than that he had formed a wrong judgment with all the materials for the forming of a right judgment before him. The popular belief was that his retractation was the effect of the tears, expostulations, and reproaches of his wife. The lady's spirit was high: her authority in the family was great; and she cared much more about her house and her carriage, the plenty of her table and the prospects of her children, than about the patriarchal origin of government or the meaning of the word Abdication. She had, it was asserted, given her husband no peace by day or by night till he had got over his scruples. In letters, fables, songs, dialogues, without number, her powers of seduction and intimidation were malignantly extolled. She was Xanthippe pouring water on the head of Socrates. She was Dalilah shearing Samson. She was Eve forcing the forbidden fruit into Adam's mouth. She was Job's wife, imploring her ruined lord, who sate scraping himself among the ashes, not to curse and die, but to swear and live. While the ballad makers celebrated the victory of Mrs Sherlock, another class of assailants fell on the theological reputation of her spouse. Till he took the oaths, he had always been considered as the most orthodox of divines. But the captious and malignant criticism to which his writings were now subjected would have found heresy in the Sermon on the Mount; and he, unfortunately, was rash enough to publish, at the very moment when the outcry against his political tergiversation was loudest, his thoughts on the mystery of the Trinity. It is probable that, at another time, his work would have been hailed by good Churchmen as a triumphant answer to the Socinians and Sabellians. But, unhappily, in his zeal against Socinians and Sabellians, he used expressions which might be construed into Tritheism. Candid judges would have remembered that the true path was closely pressed on the right and on the left by error, and that it was scarcely possible to keep far enough from danger on one side without going very close to danger on the other. But candid judges Sherlock was not likely to find among the Jacobites. His old allies affirmed that he had incurred all the fearful penalties denounced in the Athanasian Creed against those who divide the substance. Bulky quartos were written to prove that he held the existence of three distinct Deities: and some facetious malecontents, who troubled themselves very little about the Catholic verity, amused the town by lampoons in English and Latin on his heterodoxy. "We," said one of these jesters, "plight our faith to one King, and call one God to attest our promise. We cannot think it strange that there should be more than one King to whom the Doctor has sworn allegiance, when we consider that the Doctor has more Gods than one to swear by." *

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* A list of all the pieces which I have read relating to Sherlock's apostasy would fatigue the reader. I will mention a few of different kinds; Parkinson's Examination of Dr

Treachery of some of William's servants.

Sherlock would, perhaps, have doubted whether the government to which he had submitted was entitled to be called a settled government, if he had known all the dangers by which it was threatened. Scarcely had Preston's plot been detected, when a new plot of a very different kind was formed in the camp, in the navy, in the treasury, in the very bedchamber of the King. This mystery of iniquity has, through five generations, been gradually unveiling, but is not yet entirely unveiled. Some parts which are still obscure may possibly, by the discovery of letters or diaries now reposing under the dust of a century and a half, be made clear to our posterity. The materials, however, which are at present accessible, are sufficient for the construction of a narrative not to be read without shame and loathing.*

We have seen that, in the spring of 1690, Shrewsbury, irritated by finding his counsels rejected, and those of his Tory rivals followed, suffered himself, in a fatal hour, to be drawn into a correspondence with the banished family. We have seen also by what cruel sufferings of body and mind he expiated his fault. Tortured by remorse, and by disease the effect of remorse, he had quitted the Court: but he had left behind him men whose principles were not less lax than his, and whose hearts were far harder and colder.

Early in 1691, some of these men began to hold secret communications with Saint Germains. Wicked and base as their conduct was, there was in it nothing surprising. They did after their kind. The times were troubled. A thick cloud was upon the future. The most sagacious and experienced statesman could not see with any clearness three months before him. To a man of virtue and honour, indeed, this mattered little. His uncertainty as to what the morrow might bring forth might make him anxious, but could not make him perfidious. Though left in utter darkness as to what con-

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Sherlock's Case of Allegiance, 1691; Answer to Dr Sherlock's Case of Allegiance, by a London Apprentice, 1691; the Reasons of the New Convert's taking the Oaths to the present Government, 1691; Utrum horum? or God's ways of disposing of Kingdoms, and some Clergymen's ways of disposing of them, 1691; Sherlock and Xanthippe, 1691; Saint Paul's Triumph in his Sufferings for Christ, by Matthew Bryan, LL.D., dedicated Ecclesiæ sub cruce gementi; A Word to a wavering Levite; The Trimming Court Divine; Proteus Ecclesiasticus, or Observations on Dr Sh—'s late Case of Allegiance; the Weasil Uncased; A Whip for the Weasil; the Anti-Weasils. Numerous allusions to Sherlock and his wife will be found in the ribald writings of Tom Brown, Tom Durfey, and Ned Ward. See the Life of James, ii. 318. Several curious letters about Sherlock's apostasy are among the Tanner MSS. I will give two or three specimens of the rhymes which the Case of Allegiance called forth:

"When Eve the fruit had tasted,
She to her husband hasted,
And chuck'd him on the chin-a.
Dear Bud, quoth she, come taste this fruit
'T will finely with your palate suit:
To eat it is no sin-a."

"As moody Job, in shirtless case,
With collyflowers all o'er his face,
Did on the dunghill languish,
His spouse thus whispers in his ear,
Swear, husband, as you love me, swear:
'Twill ease you of your anguish."

"At first he had doubt, and therefore did pray
That heaven would instruct him in the right way,
Whether Jemmy or William he ought to obey,
Which nobody can deny.

"The pass at the Boyne determin'd that case;
And precept to Providence then did give place;
To change his opinion he thought no disgrace;
Which nobody can deny.

"But this with the Scripture can never agree,
As by Hosea the eighth and the fourth you may see;
'They have set up kings, but yet not by me,'
Which nobody can deny."

* The chief authority for this part of my history is the Life of James, particularly the highly important and interesting passage which begins at page 444, and ends at page 450, of the second volume. This passage was corrected by the Pretender with his own hand.

cerned his interests, he had the sure guidance of his principles. But, unhappily, men of virtue and honour were not numerous among the courtiers of that age. Whitehall had been, during thirty years, a seminary of every public and private vice, and swarmed with low-minded, double-dealing, selfseeking politicians. These politicians now acted as it was natural that men profoundly immoral should act at a crisis of which none could predict the issue. Some of them might have a slight predilection for William; others a slight predilection for James; but it was not by any such predilection that the conduct of any of the breed was guided. If it had seemed certain that William would stand, they would all have been for William. If it had seemed certain that James would be restored, they would all have been for James. But what was to be done when the chances appeared to be almost exactly balanced? There were honest men of one party who would have answered, To stand by the true King and the true Church, and, if necessary, to die for them like Laud. There were honest men of the other party who would have answered, To stand by the liberties of England and the Protestant religion, and, if necessary, to die for them like Sidney. But such consistency was unintelligible to many of the noble and the powerful. Their object was to be safe in every event. They therefore openly took the oath of allegiance to one King, and secretly plighted their word to the other. They were indefatigable in obtaining commissions, patents of peerage, pensions, grants of crown land, under the great seal of William; and they had in their secret drawers promises of pardon in the handwriting of James.

Among those who were guilty of this wickedness three men stand preeminent, Russell, Godolphin, and Marlborough. No three men could be, in head and heart, more unlike to one another; and the peculiar qualities of each gave a peculiar character to his villany. The treason of Russell is to be attributed partly to fractiousness: the treason of Godolphin is to be attributed altogether to timidity: the treason of Marlborough was the treason of a man of great genius and boundless ambition.

Russell.

It may be thought strange that Russell should have been out of humour. He had just accepted the command of the united naval forces of England and Holland with the rank of Admiral of the Fleet. He was Treasurer of the Navy. He had a pension of three thousand pounds a year. Crown property near Charing Cross, to the value of eighteen thousand pounds, had been bestowed on him. His indirect gains must have been immense. But he was still dissatisfied. In truth, with undaunted courage, with considerable talents both for war and for administration, and with a certain public spirit, which showed itself by glimpses even in the very worst parts of his life, he was emphatically a bad man, insolent, malignant, greedy, faithless. He conceived that the great services which he had performed at the time of the Revolution had not been adequately rewarded. Everything that was given to others seemed to him to be pillaged from himself. A letter is still extant which he wrote to William about this time. It is made up of boasts, reproaches, and sneers. The Admiral, with ironical professions of humility and loyalty, asks permission to put his wrongs on paper, because his bashfulness will not suffer him to explain himself by word of mouth. His grievances he represents as intolerable. Other people got large grants of royal domains: but he could get scarcely anything. Other people could provide for their dependents: but his recommendations were uniformly disregarded. The income which he derived from the royal favour might seem large: but he had poor relations; and the government, instead of doing its duty by them, had most unhandsomely left them to his care. He had a sister who ought to have a pension; for, without one, she could not give portions to her daughters. He had a brother who, for want of a place, had been reduced to the melancholy necessity of marrying an old woman for her money.

Russell proceeded to complain bitterly that the Whigs were neglected, and that the Revolution had aggrandised and enriched men who had made the greatest efforts to avert it. There is reason to believe that this complaint came from his heart. For, next to his own interests, those of his party were dear to him; and even when he was most inclined to become a Jacobite, he never had the smallest disposition to become a Tory. In the temper which this letter indicates, he readily listened to the suggestions of David Lloyd, one of the ablest and most active of the emissaries who at this time were constantly plying between France and England. Lloyd conveyed to James assurances that Russell would, when a favourable opportunity should present itself, try to effect, by means of the fleet, what Monk had effected in the preceding generation by means of the army.* To what extent these assurances were sincere was a question about which men who knew Russell well, and who were minutely informed as to his conduct, were in doubt. It seems probable that, during many months, he did not know his own mind. His interest was to stand well, as long as possible, with both Kings. His irritable and imperious nature was constantly impelling him to quarrel with both. His spleen was excited one week by a dry answer from William, and the next week by an absurd proclamation from James. Fortunately the most important day of his life, the day from which all his subsequent years took their colour, found him out of temper with the banished tyrant.

Godolphin.

Godolphin had not, and did not pretend to have, any cause of complaint against the government which he served. He was First Commissioner of the Treasury. He had been protected, trusted, caressed. Indeed the favour shown to him had excited many murmurs. Was it fitting, the Whigs had indignantly asked, that a man who had been high in office through the whole of the late reign, who had promised to vote for the Indulgence, who had sate in the Privy Council with a Jesuit, who had sate at the Board of Treasury with two Papists, who had attended an idolatress to her altar, should be among the chief ministers of a Prince whose title to the throne was derived from the Declaration of Right? But, on William this clamour had produced no effect; and none of his English servants seems to have had at this time a larger share of his confidence than Godolphin.

Nevertheless, the Jacobites did not despair. One of the most zealous among them, a gentleman named Bulkeley, who had formerly been on terms of intimacy with Godolphin, undertook to see what could be done. He called at the Treasury, and tried to draw the First Lord into political talk. This was no easy matter: for Godolphin was not a man to put himself lightly into the power of others. His reserve was proverbial; and he was especially renowned for the dexterity with which he, through life, turned conversation away from matters of state to a main of cocks or the pedigree of a racehorse. The visit ended without his uttering a word indicating that he remembered the existence of King James.

Bulkeley, however, was not to be so repulsed. He came again, and introduced the subject which was nearest his heart. Godolphin then asked after his old master and mistress in the mournful tone of a man who despaired of ever being reconciled to them. Bulkeley assured him that King James was ready to forgive all the past. "May I tell His Majesty that you will try to deserve his favour?" At this Godolphin rose, said something about the trammels of office and his wish to be released from them, and put an end to the interview.

Bulkeley soon made a third attempt. By this time Godolphin had learned some things which shook his confidence in the stability of the government which he served. He began to think, as he would himself have expressed it, that he had betted too deep on the Revolution, and that it was time to hedge. Evasions would no longer serve his turn. It was necessary to speak out. He spoke out, and declared himself a devoted servant of King James. "I shall take an early opportunity of resigning my place. But, till then, I am under a tie. I must not betray my trust." To enhance the value of the sacrifice which he proposed to make, he produced a most friendly and confidential letter which he had lately received from William. "You see how entirely the Prince of Orange trusts me. He tells me that he cannot do without me, and that there is no Englishman for whom he has so great a kindness: but all this weighs nothing with me in comparison of my duty to my lawful King."

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* Russell to William, May 10, 1691, in Dalrymple's Appendix, Part II. Book vii. See also the Memoirs of Sir John Leake.

If the First Lord of the Treasury really had scruples about betraying his trust, those scruples were soon so effectually removed that he very complacently continued, during six years, to eat the bread of one master, while secretly sending professions of attachment and promises of service to another.

The truth is that Godolphin was under the influence of a mind far more powerful and far more depraved than his own. His perplexities had been imparted to Marlborough, to whom he had long been bound by such friendship as two very unprincipled men are capable of feeling for each other, and to whom he was afterwards bound by close domestic ties.

Marlborough.

Marlborough was in a very different situation from that of William's other servants. Lloyd might make overtures to Russell, and Bulkeley to Godolphin. But all the agents of the banished Court stood aloof from the deserter of Salisbury. That shameful night seemed to have for ever separated the false friend from the Prince whom he had ruined. James had, even in the last extremity, when his army was in full retreat, when his whole kingdom had risen against him, declared that he would never pardon Churchill, never, never. By all the Jacobites the name of Churchill was held in peculiar abhorrence; and, in the prose and verse which came forth daily from their secret presses, a precedence in infamy, among all the many traitors of the age, was assigned to him. In the order of things which had sprung from the Revolution, he was one of the great men of England, high in the state, high in the army. He had been created an Earl. He had a large share in the military administration. The emoluments, direct and indirect, of the places and commands which he held under the Crown were believed at the Dutch Embassy to amount to twelve thousand pounds a year. In the event of a counter-revolution it seemed that he had nothing in prospect but a garret in Holland or a scaffold on Tower Hill. It might therefore have been expected that he would serve his new master with fidelity; not indeed with the fidelity of Nottingham, which was the fidelity of conscientiousness, not with the fidelity of Portland, which was the fidelity of affection, but with the not less stubborn fidelity of despair.

Those who thought thus knew but little of Marlborough. Confident in his own powers of deception, he resolved, since the Jacobite agents would not seek him, to seek them. He therefore sent to beg an interview with Colonel Edward Sackville.

Sackville was astonished and not much pleased by the message. He was a sturdy Cavalier of the old school. He had been persecuted in the days of the Popish plot for manfully saying what he thought, and what everybody now thinks about Oates and Bedloe.* Since the Revolution he had repeatedly put his neck in peril for King James, had been chased by officers with warrants, and had been designated as a traitor in a proclamation to which Marlborough himself had been a party.† It was not without reluctance that the stanch royalist crossed the hated threshold of the deserter. He was repaid for his effort by the edifying spectacle of such an agony of repentance as he had never before seen. "Will you," said Marlborough, "be my intercessor with the King? Will you tell him what I suffer? My crimes now appear to me in their true light; and I shrink with horror from the contemplation. The thought of them is with me day and night. I sit down to table: but I cannot eat. I throw myself on my bed: but I cannot sleep. I am ready to sacrifice everything, to brave everything, to bring utter ruin on my fortunes, if only I may be free from the misery of a wounded spirit." If appearances could be trusted, this great offender was as true a penitent as David or as Peter. Sackville reported to his friends what had passed. They could not but acknowledge that, if the archtraitor, who had hitherto opposed to conscience and to public opinion the same cool and placid hardihood which distinguished him on fields of battle, had really begun to feel remorse, it would be absurd to reject, on account of his unworthiness, the inestimable services which it was in his power to render to the good cause. He sate in the interior council; he held high command in the army: he had been recently entrusted, and would doubtless again be entrusted, with the direction of important military operations. It was true that no man had incurred equal guilt: but it was true also that no man had it in his power to make equal reparation. If he was sincere, he might doubtless earn the pardon which he so much desired. But was he sincere? Had he not been just as loud in professions of loyalty on the very eve of his crime? It was necessary to put him to the test. Several tests were applied by Sackville and Lloyd. Malborough was required to furnish full information touching the strength and the distribution of all the divisions of the English army; and he complied. He was required to disclose the whole plan of the approaching campaign; and he did so. The Jacobite leaders watched carefully for inaccuracies in his reports, but could find none. It was thought a still stronger proof of his fidelity that he gave valuable intelligence about what was doing in the office of the Secretary of State. A deposition had been sworn against one zealous royalist. A warrant was preparing against another. These intimations saved several of the malecontents from imprisonment, if not from the gallows; and it was impossible for them not to feel some relenting towards the awakened sinner to whom they owed so much.

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* Commons' Journals, Mar. 21, 24, 1679; Grey's Debates; Observator.

† London Gazette, July 21, 1690.

He however, in his secret conversations with his new allies, laid no claim to merit. He did not, he said, ask for confidence. How could he, after the villanies which he had committed against the best of Kings, hope ever to be trusted again? It was enough for a wretch like him to be permitted to make, at the cost of his life, some poor atonement to the gracious master, whom he had indeed basely injured, but whom he had never ceased to love. It was not improbable that, in the summer, he might command the English forces in Flanders. Was it wished that he should bring them over in a body to the French camp? If such were the royal pleasure, he would undertake that the thing should be done. But on the whole he thought that it would be better to wait till the next session of Parliament. And then he hinted at a plan, which he afterwards more fully matured, for expelling the usurper by means of the English legislature and the English army. In the mean time he hoped that James would command Godolphin not to quit the Treasury. A private man could do little for the good cause. One who was the director of the national finances, and the depository of the gravest secrets of State, might render inestimable services.

Marlborough's pretended repentance imposed so completely on those who managed the affairs of James in London that they sent Lloyd to France, with the cheering intelligence that the most depraved of all rebels had been wonderfully transformed into a loyal subject. The tidings filled James with delight and hope. Had he been wise, they would have excited in him only aversion and distrust. It was absurd to imagine that a man really heartbroken by remorse and shame for one act of perfidy would determine to lighten his conscience by committing a second act of perfidy as odious and as disgraceful as the first. The promised atonement was so wicked and base that it never could be made by any man sincerely desirous to atone for past wickedness and baseness. The truth was that, when Marlborough told the Jacobites that his sense of guilt prevented him from swallowing his food by day and taking his rest at night, he was laughing at them. The loss of half a guinea would have done more to spoil his appetite and to disturb his slumbers than all the terrors of an evil conscience. What his offers really proved was that his former crime had sprung, not from an ill regulated zeal for the interests of his country and his religion, but from a deep and incurable moral disease which had infected the whole man. James, however, partly from dulness and partly from selfishness, could never see any immorality in any action by which he was benefited. To conspire against him, to betray him, to violate an oath of allegiance sworn to him, were crimes for which no punishment here or hereafter could be too severe. But to be ungrateful to his enemies, to break faith with his enemies, was not only innocent but laudable. The desertion at Salisbury had been the worst of crimes: for it had ruined him. A similar desertion in Flanders would be an honourable exploit: for it might restore him.

The penitent was informed by his Jacobite friends that he was forgiven. The news was most welcome: but something more was necessary to restore his lost peace of mind. Might he hope to have, in the royal handwriting, two lines containing a promise of pardon? It was not, of course, for his own sake that he asked this. But he was confident that, with such a document in his hands, he could bring back to the right path some persons of great note who adhered to the usurper, only because they imagined that they had no mercy to expect from the legitimate King. They would return to their duty as soon as they saw that even the worst of all criminals had, on his repentance, been generously forgiven. The promise was written, sent, and carefully treasured up. Marlborough had now attained one object, an object which was common to him with Russell and Godolphin. But he had other objects which neither Russell nor Godolphin had ever contemplated. There is, as we shall hereafter see, strong reason to believe that this wise, brave, wicked man, was meditating a plan worthy of his fertile intellect and daring spirit, and not less worthy of his deeply corrupted heart, a plan which, if it had not been frustrated by strange means, would have ruined William without benefiting James, and would have made the successful traitor master of England and arbiter of Europe.

William returns to the Continent.

Thus things stood, when, in May 1691, William, after a short and busy sojourn in England, set out again for the Continent, where the regular campaign was about to open. He took with him Marlborough, whose abilities he justly appreciated, and of whose recent negotiations with Saint Germains he had not the faintest suspicion. At the Hague several important military and political consultations were held; and, on every occasion, the superiority of the accomplished Englishman was felt by the most distinguished soldiers and statesmen of the United Provinces. Heinsius, long after, used to relate a conversation which took place at this time between William and the Prince of Vaudemont, one of the ablest commanders in the Dutch service. Vaudemont spoke well of several English officers, and among them of Talmash and Mackay, but pronounced Marlborough superior beyond comparison to the rest. "He has every quality of a general. His very look shows it. He cannot fail to achieve something great." "I really believe, cousin," answered the King, "that my Lord will make good everything that you have said of him."

There was still a short interval before the commencement of military operations. William passed that interval in his beloved park at Loo. Marlborough spent two or three days there, and was then despatched to Flanders with orders to collect all the English forces, to form a camp in the neighbourhood of Brussels, and to have everything in readiness for the King's arrival.

And now Marlborough had an opportunity of proving the sincerity of those professions by which he had obtained from a heart, well described by himself as harder than a marble chimneypiece, the pardon of an offence such as might have moved even a gentle nature to deadly resentment. He received from Saint Germains a message claiming the instant performance of his promise to desert at the head of his troops. He was told that this was the greatest service which he could render to the Crown. His word was pledged; and the gracious master who had forgiven all past errors confidently expected that it would be redeemed. The hypocrite evaded the demand with characteristic dexterity. In the most respectful and affectionate language he excused himself for not immediately obeying the royal commands. The promise which he was required to fulfil had not been quite correctly understood. There had been some misapprehension on the part of the messengers. To carry over a regiment or two would do more harm than good. To carry over a whole army was a business which would require much time and management.* While James was murmuring over these apologies, and wishing that he had not been quite so placable, William arrived at the headquarters of the allied forces, and took the chief command.

The campaign of 1691 in Flanders.

The military operations in Flanders recommenced early in June and terminated at the close of September. No important action took place. The two armies marched and countermarched, drew near and receded. During some time they confronted each other with less than a league between them. But neither William nor Luxemburg would fight except at an advantage; and neither gave the other any advantage. Languid as the campaign was, it is on one account remarkable. During more than a century our country had sent no great force to make war by land out of the British isles. Our aristocracy had therefore long ceased to be a military class. The nobles of France, of Germany, of Holland, were generally soldiers. It would probably have been difficult to find in the brilliant circle which surrounded Lewis at Versailles a single Marquess or Viscount of forty who had not been at some battle or siege. But the immense majority of our peers, baronets, and opulent esquires had never served except in the trainbands, and had never borne a part in any military exploit more serious than that of putting down a riot or of keeping a street clear for a procession. The generation which had fought at Edgehill and Lansdowne had nearly passed away. The wars of Charles the Second had been almost entirely maritime. During his reign therefore the sea service had been decidedly more the mode than the land service; and, repeatedly, when our fleet sailed to encounter the Dutch, such multitudes of men of fashion had gone on board that the parks and the theatres had been left desolate. In 1691 at length, for the first time since Henry the Eighth laid siege to Boulogne, an English army appeared on the Continent under the command of an English king. A camp, which was also a court, was irresistibly attractive to many young patricians full of natural intrepidity, and ambitious of the favour which men of distinguished bravery have always found in the eyes of women. To volunteer for Flanders became the rage among the fine gentlemen who combed their flowing wigs and exchanged their richly perfumed snuffs at the Saint James's Coffeehouse. William's headquarters were enlivened by a crowd of splendid equipages and by a rapid succession of sumptuous banquets. For among the high born and high spirited youths who repaired to his standard were some who, though quite willing to face a battery, were not at all disposed to deny themselves the luxuries with which they had been surrounded in Soho Square. In a few months Shadwell brought these valiant fops and epicures on the stage. The town was made merry with the character of a courageous but prodigal and effeminate coxcomb, who is impatient to cross swords with the best men in the French household troops, but who is much dejected by learning that he may find it difficult to have his champagne iced daily during the summer. He carries with him cooks, confectioners, and laundresses, a waggonload of plate, a wardrobe of laced and embroidered suits, and much rich tent furniture, of which the patterns have been chosen by a committee of fine ladies.*

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* Life of James, ii. 449.

While the hostile armies watched each other in Flanders, hostilities were carried on with somewhat more vigour in other parts of Europe. The French gained some advantages in Catalonia and in Piedmont. Their Turkish allies, who in the east menaced the dominions of the Emperor, were defeated by Lewis of Baden in a great battle. But nowhere were the events of the summer so important as in Ireland.

The war in Ireland.

From October 1690 till May 1691, no military operation on a large scale was attempted in that kingdom. The area of the island was, during the winter and spring, not unequally divided between the contending races. The whole of Ulster, the greater part of Leinster, and about one-third of Munster had submitted to the English. The whole of Connaught, the greater part of Munster, and two or three counties of Leinster were held by the Irish. The tortuous boundary formed by William's garrisons ran in a north-eastern direction from the bay of Castlehaven to Mallow, and then, inclining still further eastward, proceeded to Cashel. From Cashel the line went to Mullingar, from Mullingar to Longford, and from Longford to Cavan, skirted Lough Erne on the west, and met the ocean again at Ballyshannon.†

State of the English part of Ireland.

On the English side of this pale there was a rude and imperfect order. Two Lords Justices, Coningsby and Porter, assisted by a Privy Council, represented King William at Dublin Castle. Judges, Sheriffs, and Justices of the Peace had been appointed; and assizes were, after a long interval, held in several county towns. The colonists had meanwhile been formed into a strong militia, under the command of officers who had commissions from the Crown. The trainbands of the capital consisted of two thousand five hundred foot, two troops of horse, and two troops of dragoons, all Protestants, and all well armed and clad.‡ On the fourth of November, the anniversary of William's birth, and on the fifth, the anniversary of his landing at Torbay, the whole of this force appeared in all the pomp of war. The vanquished and disarmed natives assisted, with suppressed grief and anger, at the triumph of the caste which they had, five months before, oppressed and plundered with impunity. The Lords Justices went in state to Saint Patrick's Cathedral: bells were rung: bonfires were lighted: hogsheads of ale and claret were set abroach in the streets: fireworks were exhibited on College Green: a great company of nobles and public functionaries feasted at the Castle; and, as the second course came up, the trumpets sounded, and Ulster King at Arms proclaimed, in Latin, French, and English, William and Mary, by the grace of God, King and Queen of Great Britain, France, and Ireland.§

Within the territory where the Saxon race was dominant, trade and industry had already begun to revive. The brazen counters which bore the image and superscription of James gave place to silver. The fugitives who had taken refuge in England came back in multitudes; and, by their intelligence, diligence, and thrift, the devastation caused by two years of confusion and robbery was soon in part repaired. Merchantmen heavily laden were constantly passing and repassing Saint George's Channel. The receipts of the custom houses on the eastern coast, from Cork to Londonderry, amounted in six months to sixty-seven thousand five hundred pounds, a sum such as would have been thought extraordinary even in the most prosperous times.*

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* The description of this young hero in the list of the Dramatis Personæ is amusing: "Sir Nicholas Dainty, A most conceited fantastic Beau, of drolling, affected Speech; a very Coxcomb, but stout; a most luxurious effeminate Volunteer."

† Story's Continuation; Proclamation of February 21, 169$^{0}_{1}$; London Gazette of March 12.

‡ Story's Continuation.

§ Story's Impartial History; London Gazette, Nov. 17, 1690.

The Irish who remained within the English pale were, one and all, hostile to the English domination. They were therefore subjected to a rigorous system of police, the natural though lamentable effect of extreme danger and extreme provocation. A Papist was not permitted to have a sword or a gun. He was not permitted to go more than three miles out of his parish except to the market town on the market day. Lest he should give information or assistance to his brethren who occupied the western half of the island, he was forbidden to live within ten miles of the frontier. Lest he should turn his house into a place of resort for malecontents, he was forbidden to sell liquor by retail. One proclamation announced that, if the property of any Protestant should be injured by marauders, his loss should be made good at the expense of his Popish neighbours. Another gave notice that, if any Papist who had not been at least three months domiciled in Dublin should be found there, he should be treated as a spy. Not more than five Papists were to assemble in the capital or its neighbourhood on any pretext. Without a protection from the government no member of the Church of Rome was safe; and the government would not grant a protection to any member of the Church of Rome who had a son in the Irish army.†

In spite of all precautions and severities, however, the Celt found many opportunities of taking a sly revenge. Houses and barns were frequently burned: soldiers were frequently murdered; and it was scarcely possible to obtain evidence against the malefactors, who had with them the sympathies of the whole population. On such occasions the government sometimes ventured on acts which seemed better suited to a Turkish than to an English administration. One of these acts became a favourite theme of Jacobite pamphleteers, and was the subject of a serious parliamentary inquiry at Westminster. Six musketeers were found butchered only a few miles from Dublin. The inhabitants of the village where the crime had been committed, men, women, and children, were driven like sheep into the Castle, where the Privy Council was sitting. The heart of one of the assassins, named Gafney, failed him. He consented to be a witness, was examined by the Board, acknowledged his guilt, and named some of his accomplices. He was then removed in custody: but a priest obtained access to him during a few minutes. What passed during those few minutes appeared when he was a second time brought before the Council. He had the effrontery to deny that he had owned anything or accused anybody. His hearers, several of whom had taken down his confession in writing, were enraged at his impudence. The Lords Justices broke out; "You are a rogue: You are a villain: You shall be hanged: Where is the Provost Marshal?" The Provost Marshal came. "Take that man," said Coningsby, pointing to Gafney: "take that man and hang him." There was no gallows ready: but the carriage of a gun served the purpose; and the prisoner was instantly tied up, without a trial, without even a written order for the execution; and this though the courts of law were sitting at the distance of only a few hundred yards. The English House of Commons, some years later, after a long discussion, resolved, without a division, that the order for the execution of Gafney was arbitrary and illegal, but that Coningsby's fault was so much extenuated by the circumstances in which he was placed that it was not a proper subject for impeachment.*

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* Story's Impartial History. The year 1684 had been considered as a time of remarkable prosperity, and the revenue from the Customs had been unusually large. But the receipt from all the ports of Ireland, during the whole year, was only a hundred and twenty-seven thousand pounds. See Clarendon's Memoirs.

† Story's History and Continuation; London Gazettes of September 29, 1690, and Jan. 8, and Mar. 12, 169$\frac{0}{1}$.

It was not only by the implacable hostility of the Irish that the Saxon of the pale was at this time harassed. His allies caused him almost as much annoyance as his helots. The help of troops from abroad was indeed necessary to him: but it was dearly bought. Even William, in whom the whole civil and military authority was concentrated, had found it difficult to maintain discipline in an army collected from many lands, and composed in great part of mercenaries accustomed to live at free quarter. The powers which had been united in him were now divided and subdivided. The two Lords Justices considered the civil administration as their province, and left the army to the management of Ginkell, who was General in Chief. Ginkell kept excellent order among the auxiliaries from Holland, who were under his more immediate command. But his authority over the English and the Danes was less entire; and unfortunately their pay was, during part of the winter, in arrear. They indemnified themselves by excesses and exactions for the want of that which was their due; and it was hardly possible to punish men with severity for not choosing to starve with arms in their hands. At length in the spring large supplies of money and stores arrived: arrears were paid up: rations were plentiful; and a more rigid discipline was enforced. But too many traces of the bad habits which the soldiers had contracted were discernible till the close of the war.†

State of the part of Ireland which was subject to James.

In that part of Ireland, meanwhile, which still acknowledged James as King, there could hardly be said to be any law, any property, or any government. The Roman Catholics of Ulster and Leinster had fled westward by tens of thousands, driving before them a large part of the cattle which had escaped the havoc of two terrible years. The influx of food into the Celtic region, however, was far from keeping pace with the influx of consumers. The necessaries of life were scarce. Conveniences to which every plain farmer and burgess in England was accustomed could hardly be procured by nobles and generals. No coin was to be seen except lumps of base metal which were called crowns and shillings. Nominal prices were enormously high. A quart of ale cost two and sixpence, a quart of brandy three pounds. The only towns of any note on the Western coast were Limerick and Galway; and the oppression which the shopkeepers of those towns underwent was such that many of them stole away with the remains of their stocks to the English territory, where a Papist, though he had to endure much restraint and much humiliation, was allowed to put his own price on his goods, and received that price in silver. Those traders who remained within the unhappy region were ruined. Every warehouse that contained any valuable property was broken open by ruffians who pretended that they were commissioned to procure stores for the public service; and the owner received, in return for bales of cloth and hogsheads of sugar, some fragments of old kettles and saucepans, which would not in London or Paris have been taken by a beggar. As soon as a merchant ship arrived in the bay of Galway or in the Shannon, she was boarded by these robbers. The cargo was carried away; and the proprietor was forced to content himself with such a quantity of cowhides, of wool, and of tallow as the gang which had plundered him chose to give him. The consequence was, that, while foreign commodities were pouring fast into the harbours of Londonderry, Carrickfergus, Dublin, Waterford, and Cork, every mariner avoided Limerick and Galway as nests of pirates.*

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* See the Lords' Journals of March 2 and 4, $169\frac{2}{3}$, and the Commons' Journals of Dec. 16, 1693, and Jan. 29, $169\frac{3}{4}$. The story, bad enough at best, was told by the personal and political enemies of the Lords Justices with additions which the House of Commons evidently considered as calumnious, and which I really believe to have been so. See the Gallienus Redivivus. The narrative which Colonel Robert Fitzgerald, a Privy Councillor and an eyewitness, delivered in writing to the House of Lords, under the sanction of an oath, seems to me perfectly trustworthy. It is strange that Story, though he mentions the murder of the soldiers, says nothing about Gafney.

† Burnet, ii. 66; Leslie's Answer to King.

The distinction between the Irish foot soldier and the Irish Rapparee had never been very strongly marked. It now disappeared. Great part of the army was turned loose to live by marauding. An incessant predatory war raged along the line which separated the domain of William from that of James. Every day companies of freebooters, sometimes wrapped in twisted straw, which served the purpose of armour, stole into the English territory, burned, sacked, pillaged, and hastened back to their own ground. To guard against these incursions was not easy; for the peasantry of the plundered country had a strong fellow feeling with the plunderers. To empty the granary, to set fire to the dwelling, to drive away the cows, of a heretic was regarded by every squalid inhabitant of a mud cabin as a good work. A troop engaged in such a work might confidently expect to fall in, notwithstanding all the proclamations of the Lords Justices, with some friend who would indicate the richest booty, the shortest road, and the safest hiding place. The English complained that it was no easy matter to catch a Rapparee. Sometimes, when he saw danger approaching, he lay down in the long grass of the bog; and then it was as difficult to find him as to find a hare sitting. Sometimes he sprang into a stream, and lay there, like an otter, with only his mouth and nostrils above the water. Nay, a whole gang of banditti would, in the twinkling of an eye, transform itself into a crowd of harmless labourers. Every man took his gun to pieces, hid the lock in his clothes, stuck a cork in the muzzle, stopped the touch hole with a quill, and threw the weapon into the next pond. Nothing was to be seen but a train of poor rustics who had not so much as a cudgel among them, and whose humble look and crouching walk seemed to show that their spirit was thoroughly broken to slavery. When the peril was over, when the signal was given, every man flew to the place where he had hid his arms; and soon the robbers were in full march towards some Protestant mansion. One band penetrated to Clonmel, another to the vicinity of Maryborough: a third made its den in a woody islet of firm ground, surrounded by the vast bog of Allen, harried the county of Wicklow, and alarmed even the suburbs of Dublin. Such expeditions indeed were not always successful. Sometimes the plunderers fell in with parties of militia or with detachments from the English garrisons, in situations in which disguise, flight, and resistance were alike impossible. When this happened, every kerne who was taken was hanged, without any ceremony, on the nearest tree.†

Dissensions among the Irish at Limerick.

At the headquarters of the Irish army there was, during the winter, no authority capable of exacting obedience even within a circle of a mile. Tyrconnel was absent at the Court of France. He had left the supreme government in the hands of a Council of Regency, composed of twelve persons. The nominal command of the army he had confided to Berwick: but Berwick, though, as was afterwards proved, a man of no common courage and capacity, was young and inexperienced. His powers were unsuspected by the world and by himself;* and he submitted without reluctance to the tutelage of a Council of War nominated by the Lord Lieutenant. Neither the Council of Regency nor the Council of War was popular at Limerick. The Irish complained that men who were not Irish had been entrusted with a large share in the administration. The cry was loudest against an officer named Thomas Maxwell. For it was certain that he was a Scotchman: it was doubtful whether he was a Roman Catholic; and he had not concealed the dislike which he felt for that Celtic Parliament which had repealed the Act of Settlement and passed the Act of Attainder.† The discontent, fomented by the arts of intriguers, among whom the cunning and unprincipled Henry Luttrell seems to have been the most active, soon broke forth into open rebellion. A great meeting was held. Many officers of the army, some peers, some lawyers of high note, and some prelates of the Roman Catholic Church were present. It was resolved that the government set up by the Lord Lieutenant was unknown to the constitution. Ireland, it was said, could be legally governed, in the absence of the King, only by a Lord Lieutenant, by a Lord Deputy, or by Lords Justices. The King was absent. The Lord Lieutenant was absent. There was no Lord Deputy. There were no Lords Justices. The edict by which Tyrconnel had delegated his authority to a junto composed of his creatures was a mere nullity. The nation was therefore left without any legitimate chief, and might, without violating the allegiance due to the Crown, make temporary provision for its own safety. A deputation was sent to inform Berwick that he had assumed a power to which he had no right, but that nevertheless the army and people of Ireland would willingly acknowledge him as their head if he would consent to govern by the advice of a council truly Irish. Berwick indignantly expressed his wonder that military men should presume to meet and deliberate without the permission of their general. The deputies answered that there was no general, and that, if His Grace did not choose to undertake the administration on the terms proposed, another leader would easily be found. Berwick very reluctantly yielded, and continued to be a puppet in a new set of hands.‡

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* Macariæ Excidium; Fumeron to Louvois, $\frac{\text{Jan. 31,}}{\text{Feb. 10,}}$ 1691. It is to be observed that Kelly, the author of the Macariæ Excidium, and Fumeron, the French intendant, are most unexceptionable witnesses. They were both, at this time, within the walls of Limerick. There is no reason to doubt the impartiality of the Frenchman; and the Irishman was partial to his own countrymen.

† Story's Impartial History and Continuation, and the London Gazettes of December, January, February, and March $169\frac{0}{1}$.

Those who had effected this Revolution thought it prudent to send a deputation to France for the purpose of vindicating their proceedings. Of this deputation the Roman Catholic Bishop of Cork and the two Luttrells were members. In the ship which conveyed them from Limerick to Brest they found a fellow passenger whose presence was by no means agreeable to them, their enemy, Maxwell. They suspected, and not without reason, that he was going, like them, to Saint Germains, but on a very different errand. The truth was that Berwick had sent Maxwell to watch their motions and to traverse their designs. Henry Luttrell, the least scrupulous of men, proposed to settle the matter at once by tossing the Scotchman into the sea. But the Bishop, who was a man of conscience, and Simon Luttrell, who was a man of honour, objected to this expedient.§

Meanwhile at Limerick the supreme power was in abeyance. Berwick, finding that he had no real authority, altogether neglected business, and gave himself up to such pleasures as that dreary place of banishment afforded.

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* It is remarkable that Avaux, though a very shrewd judge of men, greatly underrated Berwick. In a letter to Louvois dated Oct. $\frac{15}{25}$, 1689, Avaux says "Je ne puis m'empescher de vous dire qu'il est brave de sa personne, à ce que l'on dit, mais que c'est un aussy mechant officier qu'il y en ayt, et qu'il n'a pas le sens commun."

† Leslie's Answer to King; Macariæ Excidium.

‡ Macariæ Excidium.

§ Macariæ Excidium; Life of James, ii. 422; Memoirs of Berwick.

There was among the Irish chiefs no man of sufficient weight and ability to control the rest. Sarsfield for a time took the lead. But Sarsfield, though eminently brave and active in the field, was little skilled in the administration of war, and was still less skilled in civil business. Those who were most desirous to support his authority were forced to own that his nature was too unsuspicious and indulgent for a post in which it was hardly possible to be too distrustful or too severe. He believed whatever was told him. He signed whatever was set before him. The commissaries, encouraged by his lenity, robbed and embezzled more shamelessly than ever. They sallied forth daily, guarded by pikes and firelocks, to seize, nominally for the public service, but really for themselves, wool, linen, leather, tallow, domestic utensils, instruments of husbandry, searched every pantry, every wardrobe, every cellar, and even laid sacrilegious hands on the property of priests and prelates.[*]

Return of Tyrconnel to Ireland.

Early in the spring the government, if it is to be so called, of which Berwick was the ostensible head, was dissolved by the return of Tyrconnel. The Luttrells had, in the name of their countrymen, implored James not to subject so loyal a people to so odious and incapable a viceroy. Tyrconnel, they said, was old: he was infirm: he needed much sleep; he knew nothing of war: he was dilatory: he was partial: he was rapacious: he was distrusted and hated by the whole nation. The Irish, deserted by him, had made a gallant stand, and had compelled the victorious army of the Prince of Orange to retreat. They hoped soon to take the field again, thirty thousand strong; and they adjured their King to send them some captain worthy to command such a force. Tyrconnel and Maxwell, on the other hand, represented the delegates as mutineers, demagogues, traitors, and pressed James to send Henry Luttrell to keep Mountjoy company in the Bastille. James, bewildered by these criminations and recriminations, hesitated long, and at last, with characteristic wisdom, relieved himself from trouble by giving all the quarrellers fair words, and by sending them all back to have their fight out in Ireland. Berwick was at the same time recalled to France.[†]

Tyrconnel was received at Limerick, even by his enemies, with decent respect. Much as they hated him, they could not question the validity of his commission; and, though they still maintained that they had been perfectly justified in annulling, during his absence, the unconstitutional arrangements which he had made, they acknowledged that, when he was present, he was their lawful governor. He was not altogether unprovided with the means of conciliating them. He brought many gracious messages and promises, a patent of peerage for Sarsfield, some money which was not of brass, and some clothing, which was even more acceptable than money. The new garments were not indeed very fine. But even the generals had long been out at elbows; and there were few of the common men whose habiliments would have been thought sufficient to dress a scarecrow in a more prosperous country. Now, at length, for the first time in many months, every private soldier could boast of a pair of breeches and a pair of brogues. The Lord Lieutenant had also been authorised to announce that he should soon be followed by several ships, laden with provisions and military stores. This announcement was most welcome to the troops, who had long been without bread, and who had nothing stronger than water to drink.[‡]

During some weeks the supplies were impatiently expected. At last, Tyrconnel was forced to shut himself up: for, whenever he appeared in public, the soldiers ran after him clamouring for food. Even the beef and mutton, which half raw, half burned, without vegetables, without salt, had hitherto supported the army, had become scarce: and the common men were on rations of horseflesh when the promised sails were seen in the mouth of the Shannon.*

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[*] Macariæ Excidium.

[†] Life of James, ii 422, 423; Mémoires de Berwick.

[‡] Life of James, ii. 433, 451; Story's Continuation.

Arrival of a French fleet at Limerick: Saint Ruth.

A distinguished French general, named Saint Ruth, was on board with his staff. He brought a commission which appointed him commander-in-chief of the Irish army. The commission did not expressly declare that he was to be independent of the viceregal authority: but he had been assured by James that Tyrconnel should have secret instructions not to intermeddle in the conduct of the war. Saint Ruth was assisted by another general officer named D'Usson. The French ships brought some arms, some ammunition, and a plentiful supply of corn and flour. The spirits of the Irish rose; and the Te Deum was chaunted with fervent devotion in the cathedral of Limerick.†

Tyrconnel had made no preparations for the approaching campaign. But Saint Ruth, as soon as he had landed, exerted himself strenuously to redeem the time which had been lost. He was a man of courage, activity, and resolution, but of a harsh and imperious nature. In his own country he was celebrated as the most merciless persecutor that had ever dragooned the Huguenots to mass. It was asserted by English Whigs that he was known in France by the nickname of the Hangman; that, at Rome, the very cardinals had shown their abhorrence of his cruelty; and that even Queen Christina, who had little right to be squeamish about bloodshed, had turned away from him with loathing. He had recently held a command in Savoy. The Irish regiments in the French service had formed part of his army, and had behaved extremely well. It was therefore supposed that he had a peculiar talent for managing Irish troops. But there was a wide difference between the well clad, well armed, and well drilled Irish, with whom he was familiar, and the ragged marauders whom he found swarming in the alleys of Limerick. Accustomed to the splendour and to the discipline of French camps and garrisons, he was disgusted by finding that, in the country to which he had been sent, a regiment of infantry meant a mob of people as naked, as dirty, and as disorderly as the beggars whom he had been accustomed to see on the Continent besieging the door of a monastery or pursuing a diligence up hill. With ill concealed contempt, however, he addressed himself vigorously to the task of disciplining these strange soldiers, and was day and night in the saddle galloping from post to post, from Limerick to Athlone, from Athlone to the northern extremity of Lough Rea, and from Lough Rea back to Limerick.‡

The English take the field.

It was indeed necessary that he should bestir himself: for, a few days after his arrival, he learned that, on the other side of the Pale, all was ready for action. The greater part of the English force was collected, before the close of May, in the neighbourhood of Mullingar. Ginkell commanded in chief. He had under him the two best officers, after Marlborough, of whom our island could then boast, Talmash and Mackay. The Marquess of Ruvigny, the hereditary chief of the refugees, and elder brother of that brave Caillemot who had fallen at the Boyne, had joined the army with the rank of major-general. The Lord Justice Coningsby, though not by profession a soldier, came down from Dublin to animate the zeal of the troops. The appearance of the camp showed that the money voted by the English Parliament had not been spared. The uniforms were new: the ranks were one blaze of scarlet; and the train of artillery was such as had never before been seen in Ireland.§

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* Life of James, ii. 438; Light to the Blind; Fumeron to Louvois, $\frac{\text{April 22,}}{\text{May 2,}}$ 1691.

† Macariæ Excidium; Mémoires de Berwick; Life of James, ii. 451, 452.

‡ Macariæ Excidium; Burnet, ii. 78; Dangeau; The Mercurius Reformatus, June 5, 1691.

§ An exact journal of the victorious progress of Their Majesties' forces under the com-

Fall of Ballymore.

On the sixth of June, Ginkell moved his headquarters from Mullingar. On the seventh he reached Ballymore. At Ballymore, on a peninsula almost surrounded by something between a swamp and a lake, stood an ancient fortress, which had recently been fortified under Sarsfield's direction, and which was defended by above a thousand men. The English guns were instantly planted. In a few hours the besiegers had the satisfaction of seeing the besieged running like rabbits from one shelter to another. The governor, who had at first held high language, begged piteously for quarter, and obtained it. The whole garrison was marched off to Dublin. Only eight of the conquerors had fallen.[*]

Ginkell passed some days in reconstructing the defences of Ballymore. This work had scarcely been performed when he was joined by the Danish auxiliaries under the command of the Duke of Wurtemberg. The whole army then moved westward, and on the nineteenth of June appeared before the walls of Athlone.[†]

Siege and fall of Athlone.

Athlone was perhaps, in a military point of view, the most important place in the island. Rosen, who understood war well, had always maintained that it was there that the Irishry would, with most advantage, make a stand against the Englishry.[‡] The town, which was surrounded by ramparts of earth, lay partly in Leinster and partly in Connaught. The English quarter, which was in Leinster, had once consisted of new and handsome houses, but had been burnt by the Irish some months before, and now lay in heaps of ruin. The Celtic quarter, which was in Connaught, was old and meanly built.[§] The Shannon, which is the boundary of the two provinces, rushed through Athlone in a deep and rapid stream, and turned two large mills which rose on the arches of a stone bridge. Above the bridge, on the Connaught side, a castle, built, it was said, by King John, towered to the height of seventy feet, and extended two hundred feet along the river. Fifty or sixty yards below the bridge was a narrow ford.[‖]

During the night of the nineteenth the English placed their cannon. On the morning of the twentieth the firing began. At five in the afternoon an assault was made. A brave French refugee with a grenade in his hand was the first to climb the breach, and fell, cheering his countrymen to the onset with his latest breath. Such were the gallant spirits which the bigotry of Lewis had sent to recruit, in the time of his utmost need, the armies of his deadliest enemies. The example was not lost. The grenades fell thick. The assailants mounted by hundreds. The Irish gave way and ran towards the bridge. There the press was so great that some of the fugitives were crushed to death in the narrow passage, and others were forced over the parapets into the waters which roared among the mill wheels below. In a few hours Ginkell had made himself master of the English quarter of Athlone; and this success had cost him only twenty men killed and forty wounded.[¶]

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mand of General Ginckle this summer in Ireland, 1691; Story's Continuation; Mackay's Memoirs.

[*] London Gazette, June 18, 22, 1691; Story's Continuation; Life of James, ii, 452. The author of the Life accuses the Governor of treachery or cowardice.

[†] London Gazette, June 22, 25, July 2, 1691; Story's Continuation; Exact Journal.

[‡] Life of James, ii. 373, 376, 377.

[§] Macariæ Excidium. I may observe that this is one of the many passages which lead me to believe the Latin text to be the original. The Latin is, "Oppidum ad Salaminium amnis latus recentibus ac sumptuosioribus ædificiis attollebatur; antiquius et ipsa vetustate incultius quod in Paphiis finibus exstructum erat." The English version is "The town on Salaminia side was better built than that in Paphia." Surely there is in the Latin the particularity which we might expect from a person who had known Athlone before the war. The English version is contemptibly bad. I need hardly say that the Paphian side is Connaught, and the Salaminian side Leinster.

[‖] I have consulted several contemporary maps of Athlone. One will be found in Story's Continuation.

[¶] Diary of the Siege of Athlone, by an Engineer of the Army, a Witness of the Action, But his work was only begun. Between him and the Irish town the Shannon ran fiercely. The bridge was so narrow that a few resolute men might keep it against an army. The mills which stood on it were strongly guarded; and it was commanded by the guns of the castle. That part of the Connaught shore where the river was fordable was defended by works, which the Lord Lieutenant had, in spite of the murmurs of a powerful party, forced Saint Ruth to entrust to the care of Maxwell. Maxwell had come back from France a more unpopular man than he had been when he went thither. It was rumoured that he had, at Versailles, spoken opprobriously of the Irish nation; and he had, on this account, been, only a few days before, publicly affronted by Sarsfield.* On the twenty-first of June the English were busied in flinging up batteries along the Leinster bank. On the twenty-second, soon after dawn, the cannonade began. The firing continued all that day and all the following night. When morning broke again, one whole side of the castle had been beaten down: the thatched lanes of the Celtic town lay in ashes; and one of the mills had been burned with sixty soldiers who had been posted in it.†

Still however the Irish defended the bridge resolutely. During several days there was sharp fighting hand to hand in the strait passage. The assailants gained ground, but gained it inch by inch. The courage of the garrison was sustained by the hope of speedy succour. Saint Ruth had at length completed his preparations; and the tidings that Athlone was in danger had induced him to take the field in haste at the head of an army, superior in number, though inferior in more important elements of military strength, to the army of Ginkell. The French general seems to have thought that the bridge and the ford might easily be defended, till the autumnal rains, and the pestilence which ordinarily accompanied them, should compel the enemy to retire. He therefore contented himself with sending successive detachments to reinforce the garrison. The immediate conduct of the defence he entrusted to his second in command, D'Usson, and fixed his own headquarters two or three miles from the town. He expressed his astonishment that so experienced a commander as Ginkell should persist in a hopeless enterprise. "His master ought to hang him for trying to take Athlone; and mine ought to hang me if I lose it."‡

Saint Ruth, however, was by no means at ease. He had found, to his great mortification, that he had not the full authority which the promises made to him at Saint Germains had entitled him to expect. The Lord Lieutenant was in the camp. His bodily and mental infirmities had perceptibly increased within the last few weeks. The slow and uncertain step with which he, who had once been renowned for vigour and agility, now tottered from his easy chair to his couch, was no unapt type of the sluggish and wavering movement of that mind which had once pursued its objects

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licensed July 11, 1691; Story's Continuation; London Gazette, July 2, 1691; Fumeron to Louvois, $\frac{\text{June 28,}}{\text{July 8,}}$ 1691. The account of this attack in the Life of James, ii. 453, is an absurd romance. It does not appear to have been taken from the King's original Memoirs, or to have been revised by his son.

* Macariæ Excidium. Here again I think that I see clear proof that the English version of this curious work is only a bad translation from the Latin. The English merely says: "Lysander"—Sarsfield,—"accused him, a few days before, in the general's presence," without intimating what the accusation was. The Latin original runs thus: "Acriter Lysander, paucos ante dies, coram præfecto copiarum illi exprobraverat nescio quid, quod in aula Syriaca in Cypriorum opprobrium effutivisse dicebatur." The English translator has, by omitting the most important words, and by using the aorist instead of the preterpluperfect tense, made the whole passage unmeaning.

† Story's Continuation; Macariæ Excidium; Daniel Macneal to Sir Arthur Rawdon, June 28, 1691, in the Rawdon Papers.

‡ London Gazette, July 6, 1691; Story's Continuation; Macariæ Excidium; Light to the Blind.

with a vehemence restrained neither by fear nor by pity, neither by conscience nor by shame. Yet, with impaired strength, both physical and intellectual, the broken old man clung pertinaciously to power. If he had received private orders not to meddle with the conduct of the war, he disregarded them. He assumed all the authority of a sovereign, showed himself ostentatiously to the troops as their supreme chief, and affected to treat Saint Ruth as a lieutenant. Soon the interference of the Viceroy excited the vehement indignation of that powerful party in the army which had long hated him. Many officers signed an instrument by which they declared that they did not consider him as entitled to their obedience in the field. Some of them offered him gross personal insults. He was told to his face that, if he persisted in remaining where he was not wanted, the ropes of his pavilion should be cut. He, on the other hand, sent his emissaries to all the camp fires, and tried to make a party among the common soldiers against the French general.*

The only thing in which Tyrconnel and Saint Ruth agreed was in dreading and disliking Sarsfield. Not only was he popular with the great body of his countrymen; he was also surrounded by a knot of retainers whose devotion to him resembled the devotion of the Ismailite murderers to the Old Man of the Mountain. It was known that one of these fanatics, a colonel, had used language which, in the mouth of an officer so high in rank, might well cause uneasiness. "The King," this man had said, "is nothing to me. I obey Sarsfield. Let Sarsfield tell me to stab any man in the whole army; and I will do it." Sarsfield was, indeed, too honourable a gentleman to abuse his immense power over the minds of his worshippers. But the Viceroy and the Commander-in-Chief might not unnaturally be disturbed by the thought that Sarsfield's honour was their only guarantee against mutiny and assassination. The consequence was that, at the crisis of the fate of Ireland, the services of the first of Irish soldiers were not used, or were used with jealous caution, and that, if he ventured to offer a suggestion, it was received with a sneer or a frown.†

A great and unexpected disaster put an end to these disputes. On the thirtieth of June Ginkell called a council of war. Forage began to be scarce; and it was absolutely necessary that the besiegers should either force their way across the river or retreat. The difficulty of effecting a passage over the shattered remains of the bridge seemed almost insuperable. It was proposed to try the ford. The Duke of Wurtemberg, Talmash, and Ruvigny gave their voices in favour of this plan; and Ginkell, with some misgivings, consented.‡

It was determined that the attempt should be made that very afternoon. The Irish, fancying that the English were about to retreat, kept guard carelessly. Part of the garrison was idling, part dozing. D'Usson was at table. Saint Ruth was in his tent, writing a letter to his master filled with charges against Tyrconnel. Meanwhile, fifteen hundred grenadiers, each wearing in his hat a green bough, were mustered on the Leinster bank of the Shannon. Many of them doubtless remembered that on that day year they had, at the command of King William, put green boughs in their hats on the banks of the Boyne. Guineas had been liberally scattered among these picked men: but their alacrity was such as gold cannot purchase. Six battalions were in readiness to support the attack. Mackay commanded. He did not approve of the plan: but he executed it as zealously and energetically as if he had himself been the author of it. The Duke of Wurtemberg, Talmash, and several other gallant officers, to whom no part in the enterprise had been assigned, insisted on serving that day as private volunteers; and their appearance in the ranks excited the fiercest enthusiasm among the soldiers.

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* Macariæ Excidium; Light to the Blind.

† Life of James, ii. 460; Life of William, 1702.

‡ Story's Continuation; Mackay's Memoirs; Exact Journal; Diary of the Siege of Athlone.

It was six o'clock. A peal from the steeple of the church gave the signal. Prince George of Hesse Darmstadt, and a brave soldier named Hamilton, whose services were afterwards rewarded with the title of Lord Boyne, descended first into the Shannon. Then the grenadiers lifted the Duke of Wurtemberg on their shoulders, and, with a great shout, plunged twenty abreast up to their cravats in water. The stream ran deep and strong: but in a few minutes the head of the column reached dry land. Talmash was the fifth man that set foot on the Connaught shore. The Irish, taken unprepared, fired one confused volley and fled, leaving their commander, Maxwell, a prisoner. The conquerors clambered up the bank over the remains of walls shattered by a cannonade of ten days. Mackay heard his men cursing and swearing as they stumbled among the rubbish. "My lads," cried the stout old Puritan in the midst of the uproar, "you are brave fellows: but do not swear. We have more reason to thank God for the goodness which He has shown us this day than to take His name in vain." The victory was complete. Planks were placed on the broken arches of the bridge, and pontoons laid on the river, without any opposition on the part of the terrified garrison. With the loss of about twelve men killed and about thirty wounded the English had, in a few minutes, forced their way into Connaught.*

Retreat of the Irish army.

At the first alarm D'Usson hastened towards the river; but he was met, swept away, trampled down, and almost killed by the torrent of fugitives. He was carried to the camp in such a state that it was necessary to bleed him. "Taken!" cried Saint Ruth, in dismay. "It cannot be. A town taken, and I close by with an army to relieve it!" Cruelly mortified, he struck his tents under cover of the night, and retreated in the direction of Galway. At dawn the English saw afar off, from the top of King John's ruined castle, the Irish army moving through the dreary region which separates the Shannon from the Suck. Before noon the rearguard had disappeared.†

Even before the loss of Athlone the Celtic camp had been distracted by factions. It may easily be supposed, therefore, that, after so great a disaster, nothing was to be heard but crimination and recrimination. The enemies of the Lord Lieutenant were more clamorous than ever. He and his creatures had brought the kingdom to the verge of perdition. He would meddle with what he did not understand. He would overrule the plans of men who were real soldiers. He would entrust the most important of all posts to his tool, his spy, the wretched Maxwell, not a born Irishman, not a sincere Catholic, at best a blunderer, and too probably a traitor. Maxwell, it was affirmed, had left his men unprovided with ammunition. When they had applied to him for powder and ball, he had asked whether they wanted to shoot larks. Just before the attack he had told them to go to their supper and to take their rest, for that nothing more would be done that day. When he had delivered himself up a prisoner, he had uttered some words which seemed to indicate a previous understanding with the conquerors. The Lord Lieutenant's few friends told a very different story. According to them, Tyrconnel and Maxwell had suggested precautions which would have made a surprise impossible. The French General, impatient of all interference, had omitted to take those precautions. Maxwell had been rudely told that, if he was afraid, he had better resign his command. He had done his duty bravely. He had stood while his men had fled. He had consequently fallen into the hands of the enemy; and he was now, in his absence, slandered by those to whom his captivity was justly imputable.* On which side the truth lay it is not easy, at this distance of time, to pronounce. The cry against Tyrconnel was, at the moment, so loud, that he gave way and sullenly retired to Limerick. D'Usson, who had not yet recovered from the hurts inflicted by his own runaway troops, repaired to Galway.†

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* Story's Continuation; Macariæ Excid.; Burnet, ii. 78, 79; London Gaz., July 6, 13, 1689; Fumeron to Louvois, $\frac{\text{June 30,}}{\text{July 10,}}$ 1690; Diary of the Siege of Athlone; Exact Account.

† Story's Continuation; Life of James, ii. 455; Fumeron to Louvois, $\frac{\text{June 30,}}{\text{July 10,}}$ 1691; London Gazette, July 13.

Saint Ruth determines to fight.

Saint Ruth, now left in undisputed possession of the supreme command, was bent on trying the chances of a battle. Most of the Irish officers, with Sarsfield at their head, were of a very different mind. It was, they said, not to be dissembled that, in discipline, the army of Ginkell was far superior to theirs. The wise course, therefore, evidently was to carry on the war in such a manner that the difference between the disciplined and the undisciplined soldier might be as small as possible. It was well known that raw recruits often played their part well in a foray, in a street fight, or in the defence of a rampart; but that, on a pitched field, they had little chance against veterans. "Let most of our foot be collected behind the walls of Limerick and Galway. Let the rest, together with our horse, get in the rear of the enemy, and cut off his supplies. If he advances into Connaught, let us overrun Leinster. If he sits down before Galway, which may well be defended, let us make a push for Dublin, which is altogether defenceless." ‡ Saint Ruth might, perhaps, have thought this advice good, if his judgment had not been biassed by his passions. But he was smarting from the pain of a humiliating defeat. In sight of his tent, the English had passed a rapid river, and had stormed a strong town. He could not but feel that, though others might have been to blame, he was not himself blameless. He had, to say the least, taken things too easily. Lewis, accustomed to be served during many years by commanders who were not in the habit of leaving to chance anything which could be made secure by prudence, would hardly think it a sufficient excuse that his general had not expected the enemy to make so bold and sudden an attack. The Lord Lieutenant would, of course, represent what had passed in the most unfavourable manner; and whatever the Lord Lieutenant said James would echo. A sharp reprimand, a letter of recall, might be expected. To return to Versailles a culprit; to approach the great King in an agony of distress; to see him shrug his shoulders, knit his brow, and turn his back; to be sent far from courts and camps, to languish at some dull country seat; this was too much to be borne; and yet this might well be apprehended. There was one escape; to fight, and to conquer or to perish.

In such a temper Saint Ruth pitched his camp about thirty miles from Athlone on the road to Galway, near the ruined castle of Aghrim, and determined to await the approach of the English army.

His whole deportment was changed. He had hitherto treated the Irish soldiers with contemptuous severity. But, now that he had resolved to stake life and fame on the valour of the despised race, he became another man. During the few days which remained to him, he exerted himself to win by indulgence and caresses the hearts of all who were under his command.§ He, at the same time, administered to his troops moral stimulants of the most potent kind. He was a zealous Roman Catholic; and it is probable that the severity with which he had treated the Protestants of his own country ought to be partly ascribed to the hatred which he felt for their doctrines. He now tried to give to the war the character of a crusade. The clergy were the agents whom he employed to sustain the courage of his soldiers. The whole camp was in a ferment with religious excitement. In every regiment priests were praying, preaching, shriving, holding up the host and the cup. While the soldiers swore on the sacramental bread not to abandon their colours, the General addressed to the officers an appeal which might have moved the most languid and effeminate nature to heroic exertion. They were fighting, he said, for their religion, their liberty, and their honour. Unhappy events, too widely celebrated, had brought a reproach on the national character. Irish soldiership was everywhere mentioned with a sneer. If they wished to retrieve the fame of their country, this was the time and this the place.*

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* The story, as told by the enemies of Tyrconnel, will be found in the Macariæ Excidium, and in a letter written by Felix O'Neill to the Countess of Antrim on the 10th of July 1691. The letter was found on the corpse of Felix O'Neill after the battle of Aghrim. It is printed in the Rawdon Papers. The other story is told in Berwick's Memoirs and in the Light to the Blind.

† Macariæ Excidium; Life of James, ii. 456; Light to the Blind.

‡ Macariæ Excidium.

§ Story's Continuation.

The spot on which he had determined to bring the fate of Ireland to issue seems to have been chosen with great judgment. His army was drawn up on the slope of a hill, which was almost surrounded by red bog. In front, near the edge of the morass, were some fences out of which a breastwork was without difficulty constructed.

On the eleventh of July, Ginkell, having repaired the fortifications of Athlone, and left a garrison there, fixed his headquarters at Ballinasloe, about four miles from Aghrim, and rode forward to take a view of the Irish position. On his return he gave orders that ammunition should be served out, that every musket and bayonet should be got ready for action, and that early on the morrow every man should be under arms without beat of drum. Two regiments were to remain in charge of the camp: the rest, unencumbered by baggage, were to march against the enemy.

Battle of Aghrim.

Soon after six, the next morning, the English were on the way to Aghrim. But some delay was occasioned by a thick fog which hung till noon over the moist valley of the Suck: a further delay was caused by the necessity of dislodging the Irish from some outposts; and the afternoon was far advanced when the two armies at length confronted each other with nothing but the bog and the breastwork between them. The English and their allies were under twenty thousand; the Irish above twenty-five thousand.

Ginkell held a short consultation with his principal officers. Should he attack instantly, or wait till the next morning? Mackay was for attacking instantly; and his opinion prevailed. At five the battle began. The English foot, in such order as they could keep on treacherous and uneven ground, made their way, sinking deep in mud at every step, to the Irish works. But those works were defended with a resolution such as extorted some words of ungracious eulogy even from men who entertained the strongest prejudices against the Celtic race.† Again and again the assailants were driven back. Again and again they returned to the struggle. Once they were broken, and chased across the morass: but Talmash rallied them, and forced the pursuers to retire. The fight had lasted two hours: the evening was closing in; and still the advantage was on the side of the Irish. Ginkell began to meditate a retreat. The hopes of Saint Ruth rose high. "The day is ours, my boys," he cried, waving his hat in the air. "We will drive them before us to the walls of Dublin." But fortune was already on the turn. Mackay and Ruvigny, with the English and Huguenot cavalry, had succeeded in passing the bog at a place where two horsemen could scarcely ride abreast. Saint

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* Burnet, ii. 79; Story's Continuation.

† "They maintained their ground much longer than they had been accustomed to do," says Burnet. "They behaved themselves like men of another nation," says Story. "The Irish were never known to fight with more resolution," says the London Gazette.

Ruth at first laughed when he saw the Blues, in single file, struggling through the morass under a fire which every moment laid some gallant hat and feather on the earth. "What do they mean?" he asked; and then he swore that it was pity to see such fine fellows rushing to certain destruction. "Let them cross, however," he said. "The more they are, the more we shall kill." But soon he saw them laying hurdles on the quagmire. A broader and safer path was formed: squadron after squadron reached firm ground: the flank of the Irish army was speedily turned. The French general was hastening to the rescue when a cannon ball carried off his head. Those who were about him thought that it would be dangerous to make his fate known. His corpse was wrapped in a cloak, carried from the field, and laid, with all secresy, in the sacred ground among the ruins of the ancient monastery of Loughrea. Till the fight was over neither army was aware that he was no more. The crisis of the battle had arrived; and there was none to give direction. Sarsfield was in command of the reserve. But he had been strictly enjoined by Saint Ruth not to stir without orders; and no orders came. Mackay and Ruvigny with their horse charged the Irish in flank. Talmash and his foot returned to the attack in front with dogged determination. The breastwork was carried. The Irish, still fighting, retreated from enclosure to enclosure. But, as enclosure after enclosure was forced, their efforts became fainter and fainter. At length they broke and fled. Then followed a horrible carnage. The conquerors were in a savage mood. For a report had been spread among them that, during the early part of the battle some English captives who had been admitted to quarter had been put to the sword. Only four hundred prisoners were taken. The number of the slain was, in proportion to the number engaged, greater than in any other battle of that age. But for the coming on of a moonless night, made darker by a misty rain, scarcely a man would have escaped. The obscurity enabled Sarsfield, with a few squadrons which still remained unbroken, to cover the retreat. Of the conquerors six hundred were killed, and about a thousand wounded.

The English slept that night on the ground which had been so desperately contested. On the following day they buried their companions in arms, and then marched westward. The vanquished were left unburied, a strange and ghastly spectacle. Four thousand Irish corpses were counted on the field of battle. A hundred and fifty lay in one small enclosure, a hundred and twenty in another. But the slaughter had not been confined to the field of battle. One who was there tells us that, from the top of the hill on which the Celtic camp had been pitched, he saw the country, to the distance of near four miles, white with the naked bodies of the slain. The plain looked, he said, like an immense pasture covered by flocks of sheep. As usual, different estimates were formed even by eye-witnesses. But it seems probable that the number of the Irish who fell was not less than seven thousand. Soon a multitude of dogs came to feast on the carnage. These beasts became so fierce, and acquired such a taste for human flesh, that it was long dangerous for men to travel that road otherwise than in companies.*

The beaten army had now lost all the appearance of an army, and resembled a rabble crowding home from a fair after a faction fight. One great stream of fugitives ran towards Galway, another towards Limerick. The roads to both cities were covered with weapons which had been flung away. Ginkell offered sixpence for every musket. In a short time so many waggon loads were collected that he reduced the price to twopence; and still great numbers of muskets came in.[*]

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* Story's Continuation; London Gazette, July 20, 23, 1691: Mémoires de Berwick; Life of James, ii. 456; Burnet, ii. 79; Macariæ Excidium; Light to the Blind; Letter from the English camp to Sir Arthur Rawdon, in the Rawdon Papers; History of William the Third, 1702.

The narratives to which I have referred differ very widely from each other. Nor can the difference be ascribed solely or chiefly to partiality. For no two narratives differ more widely than that which will be found in the Life of James, and that which will be found in the memoirs of his son.

In consequence, I suppose, of the death of Saint Ruth, and of the absence of D'Usson, there is at the French War Office no despatch containing a detailed account of the battle.

Fall of Galway.

The conquerors marched first against Galway. D'Usson was there, and had under him seven regiments, thinned by the slaughter of Aghrim and utterly disorganised and disheartened. The last hope of the garrison and of the Roman Catholic inhabitants was that Baldearg O'Donnel, the promised deliverer of their race, would come to the rescue. But Baldearg O'Donnel was not duped by the superstitious veneration of which he was the object. While there had been any doubt about the issue of the conflict between the Englishry and the Irishry, he had stood aloof. On the day of the battle he had remained at a safe distance with his tumultuary army; and, as soon as he had learned that his countrymen had been put to rout, he had fled, plundering and burning all the way to the mountains of Mayo. Thence he sent to Ginkell offers of submission and service. Ginkell gladly seized the opportunity of breaking up a formidable band of marauders, and of turning to good account the influence which the name of a Celtic dynasty still exercised over the Celtic race. The negotiation, however, was not without difficulties. The wandering adventurer at first demanded nothing less than an earldom. After some haggling he consented to sell the love of a whole people, and his pretensions to regal dignity, for a pension of five hundred pounds a year. Yet the spell which bound his followers to him was not altogether broken. Some enthusiasts from Ulster were willing to fight under the O'Donnel against their own language and their own religion. With a small body of these devoted adherents, he joined a division of the English army, and on several occasions did useful service to William.[†]

When it was known that no succour was to be expected from the hero whose advent had been foretold by so many seers, the Irish who were shut up in Galway lost all heart. D'Usson had returned a stout answer to the first summons of the besiegers: but he soon saw that resistance was impossible, and made haste to capitulate. The garrison was suffered to retire to Limerick with the honours of war. A full amnesty for past offences was granted to the citizens; and it was stipulated that, within the walls, the Roman Catholic priests should be allowed to perform in private the rites of their religion. On these terms the gates were thrown open. Ginkell was received with profound respect by the Mayor and Aldermen, and was complimented in a set speech by the Recorder. D'Usson, with about two thousand three hundred men, marched unmolested to Limerick.[‡]

At Limerick, the last asylum of the vanquished race, the authority of Tyrconnel was supreme. There was now no general who could pretend that his commission made him independent of the Lord Lieutenant; nor was the Lord Lieutenant now so unpopular as he had been for a fortnight earlier. Since the battle there had been a reflux of public feeling. No part of that great disaster could be imputed to the Viceroy. His opinion indeed had been against trying the chances of a pitched field, and he could with some plausibility assert that the neglect of his counsels had caused the ruin of Ireland.[§]

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[*] Story's Continuation.

[†] Story's Continuation; Macariæ Excidium; Life of James, ii. 464; London Gazette, July 30, Aug. 17, 1691; Light to the Blind.

[‡] Story's Continuation; Macariæ Excidium; Life of James, ii. 459; London Gazette, July 30, Aug. 3, 1691.

[§] He held this language in a letter to Lewis XIV., dated the $\frac{5}{15}$th of August. This letter, written in a hand which it is not easy to decipher, is in the French War Office. Macariæ Excidium; Light to the Blind.

He made some preparations for defending Limerick, repaired the fortifications, and sent out parties to bring in provisions. The country, many miles round, was swept bare by these detachments, and a considerable quantity of cattle and fodder was collected within the walls. There was also a large stock of biscuit imported from France. The infantry assembled at Limerick were about fifteen thousand men. The Irish horse and dragoons, three or four thousand in number, were encamped on the Clare side of the Shannon. The communication between their camp and the city was maintained by means of a bridge called the Thomond Bridge, which was protected by a fort. These means of defence were not contemptible. But the fall of Athlone and the slaughter of Aghrim had broken the spirit of the army. A small party, at the head of which were Sarsfield and a brave Scotch officer named Wauchop, cherished a hope that the triumphant progress of Ginkell might be stopped by those walls from which William had, in the preceding year, been forced to retreat. But many of the Irish chiefs loudly declared that it was time to think of capitulating. Henry Luttrell, always fond of dark and crooked politics, opened a secret negotiation with the English. One of his letters was intercepted; and he was put under arrest; but many who blamed his perfidy agreed with him in thinking that it was idle to prolong the contest. Tyrconnel himself was convinced that all was lost. His only hope was that he might be able to prolong the struggle till he could receive from Saint Germains permission to retreat. He wrote to request that permission, and prevailed, with some difficulty, on his desponding countrymen to bind themselves by an oath not to capitulate till an answer from James should arrive.*

Death of Tyrconnel.

A few days after the oath had been administered, Tyrconnel was no more. On the eleventh of August he dined with D'Usson. The party was gay. The Lord Lieutenant seemed to have thrown off the load which had bowed down his body and mind: he drank: he jested: he was again the Dick Talbot who had diced and revelled with Grammont. Soon after he had risen from table, an apoplectic stroke deprived him of speech and sensation. On the fourteenth he breathed his last. The wasted remains of that form which had once been a model for statuaries were laid under the pavement of the Cathedral: but no inscription, no tradition, preserves the memory of the spot.†

As soon as the Lord Lieutenant had expired, Plowden, who had superintended the Irish finances while there were any Irish finances to superintend, produced a commission under the great seal of James. This commission appointed Plowden himself, Fitton, and Nagle, Lords Justices in the event of Tyrconnel's death. There was much murmuring when the names were made known. For both Plowden and Fitton were Saxons. The commission, however, proved to be a mere nullity. For it was accompanied by instructions which forbade the Lords Justices to interfere in the conduct of the war; and, within the narrow space to which the dominions of James were now reduced, war was the only business. The government was, therefore, really in the hands of D'Usson and Sarsfield.‡

Second siege of Limerick.

On the day on which Tyrconnel died, the advanced guard of the English army came within sight of Limerick. Ginkell encamped on the same ground which William had occupied twelve months before. The batteries, on which were planted guns and bombs, very different from those which William had been forced to use, played day and night; and soon roofs were blazing and walls crashing in every part of the city. Whole streets were reduced to ashes. Meanwhile several English ships of war came up the Shannon and anchored about a mile below the city.*

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* Macariæ Excidium; Life of James, ii. 461, 462.

† Macariæ Excidium; Life of James, ii. 459, 462; London Gazette, Aug. 31, 1691; Light to the Blind; D'Usson and Tessé to Barbesieux, Aug. $\frac{13}{23}$.

‡ Story's Continuation; D'Usson and Tessé to Barbesieux, Aug. $\frac{15}{25}$, 1691. An unpublished letter from Nagle to Lord Merion of Aug. 15. This letter is quoted by Mr O'Callaghan in a note on the Macariæ Excidium.

Still the place held out: the garrison was, in numerical strength, little inferior to the besieging army; and it seemed not impossible that the defence might be prolonged till the equinoctial rains should a second time compel the English to retire. Ginkell determined on striking a bold stroke. No point in the whole circle of the fortifications was more important, and no point seemed to be more secure, than the Thomond Bridge, which joined the city to the camp of the Irish horse on the Clare bank of the Shannon. The Dutch General's plan was to separate the infantry within the ramparts from the cavalry without; and this plan he executed with great skill, vigour, and success. He laid a bridge of tin boats on the river, crossed it with a strong body of troops, drove before him in confusion fifteen hundred dragoons who made a faint show of resistance, and marched towards the quarters of the Irish horse. The Irish horse sustained but ill on this day the reputation which they had gained at the Boyne. Indeed, that reputation had been purchased by the almost entire destruction of the best regiments. Recruits had been without much difficulty found. But the loss of fifteen hundred excellent soldiers was not to be repaired. The camp was abandoned without a blow. Some of the cavalry fled into the city. The rest, driving before them as many cattle as could be collected in that moment of panic, retired to the hills. Much beef, brandy, and harness was found in the magazines; and the marshy plain of the Shannon was covered with firelocks and grenades which the fugitives had thrown away.†

The conquerors returned in triumph to their camp. But Ginkell was not content with the advantage which he had gained. He was bent on cutting off all communication between Limerick and the county of Clare. In a few days, therefore, he again crossed the river at the head of several regiments, and attacked the fort which protected the Thomond Bridge. In a short time the fort was stormed. The soldiers who had garrisoned it fled in confusion to the city. The Town Major, a French officer, who commanded at the Thomond Gate, afraid that the pursuers would enter with the fugitives, ordered that part of the bridge which was nearest to the city to be drawn up. Many of the Irish went headlong into the stream and perished there. Others cried for quarter, and held up handkerchiefs in token of submission. But the conquerors were mad with rage: their cruelty could not be immediately restrained; and no prisoners were made till the heaps of corpses rose above the parapets. The garrison of the fort had consisted of about eight hundred men. Of these only a hundred and twenty escaped into Limerick.‡

This disaster seemed likely to produce a general mutiny in the besieged city. The Irish clamoured for the blood of the Town Major who had ordered the bridge to be drawn up in the face of their flying countrymen. His

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* Macariæ Excidium; Story's Continuation.

† Story's Continuation; London Gazette, Sept. 28, 1691; Life of James, ii. 463; Diary of the Siege of Lymerick, 1692; Light to the Blind. In the account of the siege which is among the archives of the French War Office, it is said that the Irish cavalry behaved worse than the infantry.

‡ Story's Continuation; Macariæ Excidium; R. Douglas to Sir A. Rawdon, Sept. 28, 1691, in the Rawdon Papers; London Gazette, October 8; Diary of the Siege of Lymerick; Light to the Blind; Account of the Siege of Limerick in the archives of the French War Office.

The account of this affair in the Life of James, ii. 464, deserves to be noticed merely for its pre-eminent absurdity. The writer tells us that seven hundred of the Irish held out some time against a much larger force, and warmly praises their heroism. He did not know, or did not choose to mention, one fact which is essential to the right understanding of the story; namely, that these seven hundred men were in a fort. That a garrison should defend a fort during a few hours against superior numbers is surely not strange. Forts are built because they can be defended by few against many.

The Irish desirous to capitulate.

superiors were forced to promise that he should be brought before a court martial. Happily for him, he had received a mortal wound, in the act of closing the Thomond Gate, and was saved by a soldier's death from the fury of the multitude.* The cry for capitulation became so loud and importunate that the generals could not resist it. D'Usson informed his government that the fight at the bridge had so effectually cowed the spirit of the garrison that it was impossible to continue the struggle.† Some exception may perhaps be taken to the evidence of D'Usson: for undoubtedly he, like every other Frenchman who had held any command in the Irish army, was weary of his banishment, and impatient to see his country again. But it is certain that even Sarsfield had lost heart. Up to this time his voice had been for stubborn resistance. He was now not only willing, but impatient to treat.‡ It seemed to him that the city was doomed. There was no hope of succour, domestic or foreign. In every part of Ireland the Saxons had set their feet on the necks of the natives. Sligo had fallen. Even those wild islands which intercept the huge waves of the Atlantic from the bay of Galway had acknowledged the authority of William. The men of Kerry, reputed the fiercest and most ungovernable part of the aboriginal population, had held out long, but had at length been routed, and chased to their woods and mountains.§ A French fleet, if a French fleet were now to arrive on the coast of Munster, would find the mouth of the Shannon guarded by English men-of-war. The stock of provisions within Limerick was already running low. If the siege were prolonged, the town would, in all human probability, be reduced either by force or by blockade. And, if Ginkell should enter through the breach, or should be implored by a multitude perishing with hunger to dictate his own terms, what could be expected but a tyranny more inexorably severe than that of Cromwell? Would it not then be wise to try what conditions could be obtained while the victors had still something to fear from the rage and despair of the vanquished; while the last Irish army could still make some show of resistance behind the walls of the last Irish fortress?

Negotiations between the Irish chiefs and the besiegers.

On the evening of the day which followed the fight at the Thomond Gate, the drums of Limerick beat a parley; and Wauchop, from one of the towers, hailed the besiegers, and requested Ruvigny to grant Sarsfield an interview. The brave Frenchman, who was an exile on account of his attachment to one religion, and the brave Irishman who was about to become an exile on account of his attachment to another, met and conferred, doubtless with mutual sympathy and respect.‖ Ginkell, to whom Ruvigny reported what had passed, willingly consented to an armistice. For, constant as his success had been, it had not made him secure. The chances were greatly on his side. Yet it was possible that an attempt to storm the city might fail, as a similar attempt had failed twelve months before. If the siege should be turned into a blockade, it was probable that the pestilence which had been fatal to the army of Schomberg, which had compelled William to retreat, and which had all but prevailed even against the genius and energy of Marlborough, might soon avenge the carnage of Aghrim. The rains had lately been heavy. The whole plain might shortly be an immense pool of stagnant water. It might be necessary to move the troops to a healthier situation than the bank of the Shannon, and to provide for them a warmer shelter than that of tents. The enemy would be safe till the spring. In the spring a French army might land in Ireland; the natives might again rise in arms from Donegal to Kerry; and the war, which was now all but extinguished, might blaze forth fiercer than ever.

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* Account of the siege of Limerick in the archives of the French War Office; Story's Continuation.

† D'Usson to Barbesieux, Oct. $\frac{4}{14}$, 1691.

‡ Macariæ Excidium.

§ Story's Continuation; Diary of the Siege of Lymerick.

‖ London Gazette, Oct. 8, 1691; Story's Continuation; Diary of the Siege of Lymerick.

A negotiation was therefore opened with a sincere desire on both sides to put an end to the contest. The chiefs of the Irish army held several consultations at which some Roman Catholic prelates and some eminent lawyers were invited to assist. A preliminary question, which perplexed tender consciences, was submitted to the Bishops. The late Lord Lieutenant had persuaded the officers of the garrison to swear that they would not surrender Limerick till they should receive an answer to the letter in which their situation had been explained to James. The Bishops thought that the oath was no longer binding. It had been taken at a time when the communications with France were open, and in the full belief that the answer of James would arrive within three weeks. More than twice that time had elapsed. Every avenue leading to the city was strictly guarded by the enemy. His Majesty's faithful subjects, by holding out till it had become impossible for him to signify his pleasure to them, had acted up to the spirit of their promise.*

The next question was what terms should be demanded. A paper, containing propositions which statesmen of our age will think reasonable, but which to the most humane and liberal English Protestants of the seventeenth century appeared extravagant, was sent to the camp of the besiegers. What was asked was that all offences should be covered with oblivion, that perfect freedom of worship should be allowed to the native population, that every parish should have its Roman Catholic priest, and that Irish Roman Catholics should be capable of holding all offices, civil and military, and of enjoying all municipal privileges.†

Ginkell knew little of the laws and feelings of the English; but he had about him persons who were competent to direct him. They had a week before prevented him from breaking a Rapparee on the wheel; and they now suggested an answer to the propositions of the enemy. "I am a stranger here," said Ginkell: "I am ignorant of the constitution of these kingdoms: but I am assured that what you ask is inconsistent with that constitution; and therefore I cannot with honour consent." He immediately ordered a new battery to be thrown up, and guns and mortars to be planted on it. But his preparations were speedily interrupted by another message from the city. The Irish begged that, since he could not grant what they had demanded, he would tell them on what terms he was willing to treat. He called his advisers round him, and, after some consultation, sent back a paper containing the heads of a treaty, such as he had reason to believe that the government which he served would approve. What he offered was indeed much less than what the Irish desired, but was quite as much as, when they considered their situation and the temper of the English nation, they could expect. They speedily notified their assent. It was agreed that there should be a cessation of arms, not only by land, but in the ports and bays of Munster, and that a fleet of French transports should be suffered to come up the Shannon in peace and to depart in peace. The signing of the treaty was deferred till the Lords Justices, who represented William at Dublin, should arrive at Ginkell's quarters. But there was during some days a relaxation of military vigilance on both sides. Prisoners were set at liberty. The outposts of the two armies chatted and messed together. The English officers rambled into the town. The Irish officers dined in the camp. Anecdotes of what passed at the friendly meetings of these men, who had so lately been mortal enemies, were widely circulated. One story, in particular, was repeated in every part of Europe. "Has not this last campaign," said Sarsfield to some English officers, "raised your opinion of Irish soldiers?" "To tell you the truth," answered an Englishman, "We think of them much as we always did." "However meanly you may think of us," replied

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* Life of James, 464, 465.

† Story's Continuation.

Sarsfield, "change Kings with us, and we will willingly try our luck with you again." He was doubtless thinking of the day on which he had seen the two Sovereigns at the head of two great armies, William foremost in the charge, and James foremost in the flight.*

The capitulation of Limerick.

On the first of October, Coningsby and Porter arrived at the English headquarters. On the second the articles of capitulation were discussed at great length and definitively settled. On the third they were signed. They were divided into two parts, a military treaty and a civil treaty. The former was subscribed only by the generals on both sides. The Lords Justices set their names to the latter.†

By the military treaty it was agreed that such Irish officers and soldiers as should declare that they wished to go to France should be conveyed thither, and should, in the meantime, remain under the command of their own generals. Ginkell undertook to furnish a considerable number of transports. French vessels were also to be permitted to pass and repass freely between Britanny and Munster. Part of Limerick was to be immediately delivered up to the English. But the island on which the Cathedral and the Castle stand was to remain, for the present, in the keeping of the Irish.

The terms of the civil treaty were very different from those which Ginkell had sternly refused to grant. It was not stipulated that the Roman Catholics of Ireland should be competent to hold any political or military office, or that they should be admitted into any corporation. But they obtained a promise that they should enjoy such privileges in the exercise of their religion as were consistent with the law, or as they had enjoyed in the reign of Charles the Second.

To all inhabitants of Limerick, and to all officers and soldiers in the Jacobite army, who should submit to the government and notify their submission by taking the oath of allegiance, an entire amnesty was promised. They were to retain their property: they were to be allowed to exercise any profession which they had exercised before the troubles: they were not to be punished for any treason, felony, or misdemeanour committed since the accession of the late King: nay, they were not to be sued for damages on account of any act of spoliation or outrage which they might have committed during the three years of confusion. This was more than the Lords Justices were constitutionally competent to grant. It was therefore added that the government would use its utmost endeavours to obtain a Parliamentary ratification of the treaty.‡

As soon as the two instruments had been signed, the English entered the city, and occupied one quarter of it. A narrow but deep branch of the Shannon separated them from the quarter which was still in the possession of the Irish.§

In a few hours a dispute arose which seemed likely to produce a renewal of hostilities. Sarsfield had resolved to seek his fortune in the service of France, and was naturally desirous to carry with him to the Continent such a body of troops as would be an important addition to the army of Lewis. Ginkell was as naturally unwilling to send thousands of men to swell the forces of the enemy. Both generals appealed to the treaty. Each construed it as suited his purpose, and each complained that the other had violated it. Sarsfield was accused of putting one of his officers under arrest for refusing to go to the Continent. Ginkell, greatly excited, declared that he would teach the Irish to play tricks with him, and began to make preparations for a cannonade. Sarsfield came to the English camp and tried to justify what he had done. The altercation was sharp. "I submit," said Sarsfield, at last: "I am in your power." "Not at all in my power," said Ginkell; "go back and do your worst." The imprisoned officer was liberated: a sanguinary contest was averted: and the two commanders contented themselves with a war of words.[*] Ginkell put forth proclamations assuring the Irish that, if they would live quietly in their own land, they should be protected and favoured, and that, if they preferred a military life, they should be admitted into the service of King William. It was added that no man, who chose to reject this gracious invitation, and to become a soldier of Lewis, must expect ever again to set foot on the island. Sarsfield and Wauchop exerted their eloquence on the other side. The present aspect of affairs, they said, was doubtless gloomy; but there was bright sky beyond the cloud. The banishment would be short. The return would be triumphant. Within a year the French would invade England. In such an invasion the Irish troops, if only they remained unbroken, would assuredly bear a chief part. In the meantime it was far better for them to live in a neighbouring and friendly country, under the parental care of their own rightful King, than to trust the Prince of Orange, who would probably send them to the other end of the world to fight for his ally the Emperor against the Janissaries.

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* Story's Continuation; Diary of the Siege of Lymerick; Burnet, ii. 81; London Gazette, Oct. 12, 1691.

† Story's Continuation; Diary of the Siege of Lymerick; London Gazette, Oct. 15, 1691.

‡ The articles of the civil treaty have often been reprinted.

§ Story's Continuation; Diary of the Siege of Lymerick.

The Irish troops required to make their election between their country and France.

The help of the Roman Catholic clergy was called in. On the day on which those who had made up their minds to go to France were required to announce their determination, the priests were indefatigable in exhorting. At the head of every regiment a sermon was preached on the duty of adhering to the cause of the Church, and on the sin and danger of consorting with unbelievers.[†] Whoever, it was said, should enter the service of the usurpers would do so at the peril of his soul. The heretics affirmed that, after the peroration, a plentiful allowance of brandy was served out to the audience, and that, when the brandy had been swallowed, a Bishop pronounced a benediction. Thus duly prepared by physical and moral stimulants, the garrison, consisting of about fourteen thousand infantry, was drawn up in the vast meadow which lay on the Clare bank of the Shannon. Here copies of Ginkell's proclamation were profusely scattered about; and English officers went through the ranks imploring the men not to ruin themselves, and explaining to them the advantages which the soldiers of King William enjoyed. At length the decisive moment came. The troops were ordered to pass in review. Those who wished to remain in Ireland were directed to file off at a particular spot. All who passed that spot were to be considered as having made their choice for France. Sarsfield and Wauchop on one side, Porter, Coningsby, and Ginkell on the other, looked on with painful anxiety. D'Usson and his countrymen, though not uninterested in the spectacle, found it hard to preserve their gravity. The confusion, the clamour, the grotesque appearance of an army in which there could scarcely be seen a shirt or a pair of pantaloons, a shoe or a stocking, presented so ludicrous a contrast to the orderly and brilliant appearance of their master's troops, that they amused themselves by wondering what the Parisians would say to see such a force mustered on the plain of Greselle.[‡]

Most of the Irish troops volunteer for France.

First marched what was called the Royal regiment, fourteen hundred strong. All but seven went beyond the fatal point. Ginkell's countenance showed that he was deeply mortified. He was consoled, however, by seeing the next regiment, which consisted of natives of Ulster, turn off to a man. There had arisen, notwithstanding the community of blood, language, and religion, an antipathy between the Celts of Ulster and those of the other three provinces; nor is it improbable that the example and influence of Baldearg O'Donnel may have had some effect on the people of the land which his forefathers had ruled.* In most of the regiments there was a division of opinion; but a great majority declared for France. Henry Luttrell was one of those who turned off. He was rewarded for his desertion, and perhaps for other services, with a grant of the large estate of his elder brother Simon, who firmly adhered to the cause of James, with a pension of five hundred pounds a year from the Crown, and with the abhorrence of the Roman Catholic population. After living in wealth, luxury, and infamy, during a quarter of a century, Henry Luttrell was murdered while going through Dublin in his sedan chair; and the Irish House of Commons declared that there was reason to suspect that he had fallen by the revenge of the Papists.† Eighty years after his death, his grave near Luttrellstown was violated by the descendants of those whom he had betrayed, and his skull was broken to pieces with a pickaxe.‡ The deadly hatred of which he was the object descended to his son and to his grandson; and, unhappily, nothing in the character either of his son or of his grandson tended to mitigate the feeling which the name of Luttrell excited.§

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[*] Story's Continuation; Diary of the Siege of Lymerick.

[†] Story's Continuation. His narrative is confirmed by the testimony which an Irish Captain who was present has left us in bad Latin. "Hic apud sacrum omnes advertizantur a capellanis ire potius in Galliam."

[‡] D'Usson and Tessé to Barbesieux, Oct. $\frac{7}{17}$, 1691.

When the long procession had closed, it was found that about a thousand men had agreed to enter into William's service. About two thousand accepted passes from Ginkell, and went quietly home. About eleven thousand returned with Sarsfield to the city. A few hours after the garrison had passed in review, the horse, who were encamped some miles from the town, were required to make their choice; and most of them volunteered for France.‖

Many of the Irish who had volunteered for France desert.

Sarsfield considered the troops who remained with him as under an irrevocable obligation to go abroad; and, lest they should be tempted to retract their consent, he confined them within the ramparts, and ordered the gates to be shut and strongly guarded. Ginkell, though in his vexation he muttered some threats, seems to have felt that he could not justifiably interfere. But the precautions of the Irish general were far from being completely successful. It was by no means strange that a superstitious and excitable kerne, with a sermon and a dram in his head, should be ready to promise whatever his priests required: neither was it strange that, when he had slept off his liquor, and when anathemas were no longer ringing in his ears, he should feel painful misgivings. He had bound himself to go into exile, perhaps for life, beyond that dreary expanse of waters which impressed his rude mind with mysterious terror. His thoughts ran on all that he was to leave, on the well known peat stack and potato ground, and on the mud cabin, which, humble as it was, was still his home. He was never again to see the familiar faces round the turf fire, or to hear the familiar notes of the old Celtic songs. The ocean was to roll between him and the dwelling of his greyheaded parents and his blooming sweetheart. There were some who, unable to bear the misery of such a separation, and, finding it impossible to pass the sentinels who watched the gates, sprang into the river and gained the opposite bank. The number of these daring swimmers, however, was not great; and the army would probably have been transported almost entire if it had remained at Limerick till the day of embarkation. But many of the vessels in which the voyage was to be performed lay at Cork; and it was necessary that Sarsfield should proceed thither with some of his best regiments. It was a march of not less than four days through a wild country. To prevent agile youths, familiar with all the shifts of a vagrant and predatory life, from stealing off to the bogs and woods under cover of the night, was impossible. Indeed many soldiers had the audacity to run away by broad daylight before they were out of sight of Limerick Cathedral. The Royal regiment, which had, on the day of the review, set so striking an example of fidelity to the cause of James, dwindled from fourteen hundred men to five hundred. Before the last ships departed, news came that those who had sailed by the first ships had been ungraciously received at Brest. They had been scantily fed: they had been able to obtain neither pay nor clothing: though winter was setting in, they slept in the fields with no covering but the hedges; and many had been heard to say that it would have been far better to die in old Ireland than to live in the inhospitable country to which they had been banished. The effect of these reports was that hundreds, who had long persisted in their intention of emigrating, refused at the last moment to go on board, threw down their arms, and returned to their native villages.*

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* That there was little sympathy between the Celts of Ulster and those of the Southern Provinces is evident from the curious memorial which the agents of Baldearg O'Donnel delivered to Avaux.

† Treasury Letter Book, June 19, 1696; Journals of the Irish House of Commons, Nov. 7, 1717.

‡ This I relate on Mr O'Callaghan's authority. History of the Irish Brigades, Note 47.

§ "There is," Junius wrote eighty years after the capitulation of Limerick, "a certain family in this country on which nature seems to have entailed a hereditary baseness of disposition. As far as their history has been known, the son has regularly improved upon the vices of the father, and has taken care to transmit them pure and undiminished into the bosom of his successors." Elsewhere he says of the member for Middlesex, "He has degraded even the name of Luttrell." He exclaims, in allusion to the marriage of the Duke of Cumberland and Mrs Horton, who was born a Luttrell: "Let Parliament look to it. A Luttrell shall never succeed to the Crown of England." It is certain that very few Englishmen can have sympathised with Junius's abhorrence of the Luttrells, or can even have understood it. Why then did he use expressions which to the great majority of his readers must have been unintelligible? My answer is that Philip Francis was born, and passed the first ten years of his life, within a walk of Luttrellstown.

‖ Story's Continuation; London Gazette, Oct. 22, 1691; D'Usson and Tesseé to Lewis, Oct. $\frac{4}{14}$, and to Barbesieux, Oct. $\frac{7}{17}$; Light to the Blind.

The last division of the Irish army sails from Cork for France.

Sarsfield perceived that one chief cause of the desertion which was thinning his army was the natural unwillingness of the men to leave their families in a state of destitution. Cork and the neighbouring villages were filled with the kindred of those who were going abroad. Great numbers of women, many of them leading, carrying, suckling their infants, covered all the roads which led to the place of embarkation. The Irish general, apprehensive of the effect which the entreaties and lamentations of these poor creatures could not fail to produce, put forth a proclamation, in which he assured his soldiers that they should be permitted to carry their wives and children to France. It would be injurious to the memory of so brave and loyal a gentleman to suppose that when he made this promise he meant to break it. It is much more probable that he had formed an erroneous estimate of the number of those who would demand a passage, and that he found himself, when it was too late to alter his arrangements, unable to keep his word. After the soldiers had embarked, room was found for the families of many. But still there remained on the water side a great multitude clamouring piteously to be taken on board. As the last boats put off there was a rush into the surf. Some women caught hold of the ropes, were dragged out of their depth, clung till their fingers were cut through, and perished in the waves. The ships began to move. A wild and terrible wail rose from the shore, and excited unwonted compassion in hearts steeled by hatred of the Irish race and of the Romish faith. Even the stern Cromwellian, now at length, after a desperate struggle of three years, left the undisputed lord of the bloodstained and devastated island, could not hear unmoved that bitter cry, in which was poured forth all the rage and all the sorrow of a conquered nation.†

The sails disappeared. The emaciated and brokenhearted crowd of

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* Story's Continuation; London Gazette, Jan. 4, 169½.

† Story's Continuation; Macariæ Excidium, and Mr O'Callaghan's note; London Gazette, Jan. 4, 169½.

State of Ireland after the war.

those whom a stroke more cruel than that of death had made widows and orphans dispersed, to beg their way home through a wasted land, or to lie down and die by the roadside of grief and hunger. The exiles departed, to learn in foreign camps that discipline without which natural courage is of small avail, and to retrieve on distant fields of battle the honour which had been lost by a long series of defeats at home. In Ireland there was peace. The domination of the colonists was absolute. The native population was tranquil with the ghastly tranquillity of exhaustion and of despair. There were indeed outrages, robberies, fireraisings, assassinations. But more than a century passed away without one general insurrection. During that century, two rebellions were raised in Great Britain by the adherents of the House of Stuart. But neither when the elder Pretender summoned his vassals to attend his coronation at Scone, nor when the younger held his court at Holyrood, was the standard of that House set up in Connaught or Munster. In 1745, indeed, when the Highlanders were marching towards London, the Roman Catholics of Ireland were so quiet that the Lord Lieutenant could, without the smallest risk, send several regiments across Saint George's Channel to reinforce the army of the Duke of Cumberland. Nor was this submission the effect of content, but of mere stupefaction and brokenness of heart. The iron had entered into the soul. The memory of past defeats, the habit of daily enduring insult and oppression, had cowed the spirit of the unhappy nation. There were indeed Irish Roman Catholics of great ability, energy, and ambition: but they were to be found everywhere except in Ireland, at Versailles and at Saint Ildefonso, in the armies of Frederic and in the armies of Maria Theresa. One exile became a Marshal of France. Another became Prime Minister of Spain. If he had staid in his native land, he would have been regarded as an inferior by all the ignorant and worthless squireens who had signed the Declaration against Transubstantiation. In his palace at Madrid he had the pleasure of being assiduously courted by the ambassador of George the Second, and of bidding defiance in high terms to the ambassador of George the Third.[*] Scattered over all Europe were to be found brave Irish generals, dexterous Irish diplomatists, Irish Counts, Irish Barons, Irish Knights of Saint Lewis and of Saint Leopold, of the White Eagle and of the Golden Fleece, who, if they had remained in the house of bondage, could not have been ensigns of marching regiments or freemen of petty corporations. These men, the natural chiefs of their race, having been withdrawn, what remained was utterly helpless and passive. A rising of the Irishry against the Englishry was no more to be apprehended than a rising of the women and children against the men.[†]

There were indeed, in those days, fierce disputes between the mother country and the colony : but in such disputes the aboriginal population had no more interest than the Red Indians in the dispute between Old England and New England about the Stamp Act. The ruling few, even when in mutiny against the government, had no mercy for any thing that looked like mutiny on the part of the subject many. None of those Roman patriots, who poniarded Julius Cæsar for aspiring to be a king, would have had the smallest scruple about crucifying a whole school of gladiators for attempting to escape from the most odious and degrading of all kinds of servitude. None of those Virginian patriots, who vindicated their separation from the British empire by proclaiming it to be a selfevident truth that all men were endowed by the Creator with an unalienable right to liberty, would have had the smallest scruple about shooting any negro slave who had laid claim to that unalienable right. And, in the same manner, the Protestant masters of Ireland, while ostentatiously professing the political doctrines of Locke and Sidney, held that a people who spoke the Celtic tongue and heard mass could have no concern in those doctrines. Molyneux questioned the supremacy of the English legislature. Swift assailed, with the keenest ridicule and invective, every part of the system of government. Lucas disquieted the administration of Lord Harrington. Boyle overthrew the administration of the Duke of Dorset. But neither Molyneux, nor Swift, neither Lucas nor Boyle, ever thought of appealing to the native population. They would as soon have thought of appealing to the swine.* At a later period Henry Flood excited the dominant class to demand a Parliamentary reform, and to use even revolutionary means for the purpose of obtaining that reform. But neither he, nor those who looked up to him as their chief, and who went close to the verge of treason at his bidding, would consent to admit the subject class to the smallest share of political power. The virtuous and accomplished Charlemont, a Whig of the Whigs, passed a long life in contending for what he called the freedom of his country. But he voted against the law which gave the elective franchise to Roman Catholic freeholders ; and he died fixed in the opinion that the Parliament House ought to be kept pure from Roman Catholic members. Indeed, during the century which followed the Revolution, the inclination of an English Protestant to trample on the Irishry was generally proportioned to the zeal which he professed for political liberty in the abstract. If he uttered any expression of compassion for the majority oppressed by the minority, he might be safely set down as a bigoted Tory and High Churchman.†

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[*] Some interesting facts relating to Wall, who was minister of Ferdinand the Sixth and Charles the Third, will be found in the letters of Sir Benjamin Keene and Lord Bristol, published in Coxe's Memoirs of Spain.

[†] This is Swift's language, language held not once, but repeatedly and at long intervals. In the Letter on the Sacramental Test, written in 1708, he says: "If we were under any real fear of the Papists in this kingdom, it would be hard to think us so stupid as not to be equally apprehensive with others, since we are likely to be the greater and more immediate sufferers: but, on the contrary, we look upon them to be altogether as inconsiderable as the women and children. . . . . The common people, without leaders, without discipline, or natural courage, being little better than hewers of wood and drawers of water, are out of all capacity of doing any mischief, if they were ever so well inclined." In the Drapier's Sixth Letter, written in 1724, he says: "As to the people of this kingdom, they consist either of Irish Papists, who are as inconsiderable, in point of power, as the women and children, or of English Protestants." Again, in the Presbyterian's Plea of Merit, written in 1731, he says: "The estates of Papists are very few, crumbling into small parcels, and daily diminishing; their common people are sunk in poverty, ignorance and cowardice, and of as little consequence as women and children. Their nobility and gentry are at least one half ruined, banished or converted. They all soundly feel the smart of what they suffered in the last Irish war. Some of them are already retired into foreign countries: others, as I am told, intend to follow them; and the rest, I believe to

All this time hatred, kept down by fear, festered in the hearts of the children of the soil. They were still the same people that had sprung to arms in 1641 at the call of O'Neill, and in 1689 at the call of Tyrconnel. To them every festival instituted by the State was a day of mourning, and every trophy set up by the State was a memorial of shame. We have never

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a man, who still possess any lands, are absolutely resolved never to hazard them again for the sake of establishing their superstition."

I may observe that to the best of my belief, Swift never, in anything that he wrote, used the word Irishman to denote a person of Anglo-Saxon race born in Ireland. He no more considered himself as an Irishman than an Englishman born at Calcutta considers himself as a Hindoo.

* In 1749 Lucas was the idol of the democracy of his own caste. It is curious to see what was thought of him by those who were not of his own caste. One of the chief Pariahs, Charles O'Connor, wrote thus : "I am by no means interested, nor is any of our unfortunate population, in this affair of Lucas. A true patriot would not have betrayed such malice to such unfortunate slaves as we." He adds, with too much truth, that those boasters the Whigs wished to have liberty all to themselves.

† On this subject Johnson was the most liberal politician of his time. "The Irish," he said with great warmth, "are in a most unnatural state : for we see there the minority prevailing over the majority." I suspect that Alderman Beckford and Alderman Sawbridge would have been far from sympathising with him. Charles O'Connor, whose unfavourable opinion of the Whig Lucas I have quoted, pays, in the Preface to the Dissertations on Irish History, a high compliment to the liberality of the Tory Johnson.

known, and can but faintly conceive, the feelings of a nation doomed to see constantly in all its public places the monuments of its subjugation. Such monuments everywhere met the eye of the Irish Roman Catholic. In front of the Senate House of his country, he saw the statue which her conquerors had set up in honour of a memory, glorious indeed and immortal, but to him an object of mingled dread and abhorrence. If he entered, he saw the walls tapestried with the most ignominious defeats of his forefathers. At length, after a hundred years of servitude, endured without one struggle for emancipation, the French Revolution awakened a wild hope in the bosoms of the oppressed. Men who had inherited all the pretensions and all the passions of the Parliament which James had held at the King's Inns could not hear unmoved of the downfall of a wealthy established Church, of the flight of a splendid aristocracy, of the confiscation of an immense territory. Old antipathies, which had never slumbered, were excited to new and terrible energy by the combination of stimulants which, in any other society, would have counteracted each other. The spirit of Popery and the spirit of Jacobinism, irreconcilable antagonists everywhere else, were for once mingled in an unnatural and portentous union. Their joint influence produced the third and last rising up of the aboriginal population against the colony. The greatgrandsons of the soldiers of Galmoy and Sarsfield were opposed to the greatgrandsons of the soldiers of Wolseley and Mitchelburn. The Celt again looked impatiently for the sails which were to bring succour from Brest; and the Saxon was again backed by the whole power of England. Again the victory remained with the well educated and well organised minority. But, happily, the vanquished people found protection in a quarter from which they would once have had to expect nothing but implacable severity. By this time the philosophy of the eighteenth century had purified English Whiggism from that deep taint of intolerance which had been contracted during a long and close alliance with the Puritanism of the seventeenth century. Enlightened men had begun to feel that the arguments, by which Milton and Locke, Tillotson and Burnet, had vindicated the rights of conscience, might be urged with not less force in favour of the Roman Catholic than in favour of the Independent or the Baptist. The great party which traces its descent through the Exclusionists up to the Roundheads continued, during thirty years, in spite of royal frowns and popular clamours, to demand a share in all the benefits of our free constitution for those Irish Papists whom the Roundheads and the Exclusionists had considered merely as beasts of chase or as beasts of burden. But it will be for some other historian to relate the vicissitudes of that great conflict, and the late triumph of reason and humanity. Unhappily such a historian will have to relate that the victory won by such exertions and by such sacrifices was immediately followed by disappointment; that it proved far less easy to eradicate evil passions than to repeal evil laws; and that, long after every trace of national and religious animosity had been obliterated from the Statute Book, national and religious animosities continued to rankle in the bosoms of millions. May he be able also to relate that wisdom, justice, and time did in Ireland what they had done in Scotland, and that all the races which inhabit the British isles were at length indissolubly blended into one people!

CHAPTER XVIII.

On the 19th of October, 1691, William arrived at Kensington from the Netherlands.* Three days later he opened the Parliament. The aspect of affairs was, on the whole, cheering. By land there had been gains and losses: but the balance was in favour of England. Against the fall of Mons might well be set off the taking of Athlone, the victory of Aghrim, the surrender of Limerick, and the pacification of Ireland. At sea there had been no great victory: but there had been a great display of power and of activity; and, though many were dissatisfied because more had not been done, none could deny that there had been a change for the better. The ruin caused by the follies and vices of Torrington had been repaired: the fleet had been well equipped: the rations had been abundant and wholesome; and the health of the crews had consequently been, for that age, wonderfully good. Russell, who commanded the naval forces of the allies, had in vain offered battle to the French. The white flag, which, in the preceding year, had ranged the Channel unresisted from the Land's End to the Straits of Dover, now, as soon as our topmasts were descried, abandoned the open sea, and retired into the depths of the harbour of Brest. The appearance of an English squadron in the estuary of the Shannon had decided the fate of the last fortress which had held out for King James; and a fleet of merchantmen from the Levant, valued at four millions sterling, had, through dangers which had caused many sleepless nights to the underwriters of Lombard Street, been convoyed safe into the Thames.* The Lords and Commons listened with signs of satisfaction to a speech in which the King congratulated them on the event of the war in Ireland, and expressed his confidence that they would continue to support him in the war with France. He told them that a great naval armament would be necessary, and that, in his opinion, the conflict by land could not be effectually maintained with less than sixty five thousand men.†

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* London Gazette, Oct. 22, 1691.

Opening of the Parliament.

He was thanked in affectionate terms: the force which he asked was voted; and large supplies were granted with little difficulty. But when the Ways and Means were taken into consideration, symptoms of discontent began to appear. Eighteen months before, when the Commons had been employed in settling the Civil List, many members had shown a very natural disposition to complain of the amount of the salaries and fees received by official men. Keen speeches had been made, and, what was much less usual, had been printed: there had been much excitement out of doors: but nothing had been done. The subject was now revived. A report made by the Commissioners who had been appointed in the preceding year to examine the public accounts disclosed some facts which excited indignation, and others which raised grave suspicion. The House seemed fully determined to make an extensive reform; and, in truth, nothing could have averted such a reform except the folly and violence of the reformers. That they should have been angry is indeed not strange. The enormous gains, direct and indirect, of the servants of the public went on increasing, while the gains of everybody else were diminishing. Rents were falling: trade was languishing; every man who lived either on what his ancestors had left him or on the fruits of his own industry was forced to retrench. The placeman alone throve amidst the general distress. "Look," cried the incensed squires, "at the Comptroller of the Customs. Ten years ago, he walked, and we rode. Our incomes have been curtailed: his salary has been doubled: we have sold our horses: he has bought them; and now we go on foot and are splashed by his coach and six." Lowther vainly endeavoured to stand up against the storm. He was heard with little favour by those country gentlemen who had not long before

Debates on the salaries and fees of official men.

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* Burnet, ii. 78, 79; Burchett's Memoirs of Transactions at Sea; Journal of the English and Dutch Fleet, in a Letter from an Officer on board the Lennox, at Torbay, licensed August 21, 1691. The writer says: "We attribute our health, under God, to the extraordinary care taken in the well ordering of our provisions, both meat and drink.

† Lords' and Commons' Journals, Oct. 22, 1691.

looked up to him as one of their leaders. He had left them; he had become a courtier: he had two good places, one in the Treasury, the other in the household. He had recently received from the King's own hand a gratuity of two thousand guineas.[*] It seemed perfectly natural that he should defend abuses by which he profited. The taunts and reproaches with which he was assailed were insupportable to his sensitive nature. He lost his head, almost fainted away on the floor of the House, and talked about righting himself in another place.[†] Unfortunately no member rose at this conjuncture to propose that the civil establishments of the kingdom should be carefully revised, that sinecures should be abolished, that exorbitant official incomes should be reduced, and that no servant of the State should be allowed to exact, under any pretence, anything beyond his known and lawful remuneration. In this way it would have been possible to diminish the public burdens, and at the same time to increase the efficiency of every public department. But, on this as on many other occasions, those who were loud in clamouring against the prevailing abuses were utterly destitute of the qualities necessary for the work of reform. On the twelfth of December, some foolish man, whose name has not come down to us, moved that no person employed in any civil office, the Speaker, Judges, and Ambassadors excepted, should receive more than five hundred pounds a year; and this motion was not only carried, but carried without one dissentient voice.[‡] Those who were most interested in opposing it doubtless saw that opposition would, at that moment, only irritate the majority, and reserved themselves for a more favourable time. The more favourable time soon came. No man of common sense could, when his blood had cooled, remember without shame that he had voted for a resolution which made no distinction between sinecurists and laborious public servants, between clerks employed in copying letters and ministers on whose wisdom and integrity the fate of the nation might depend. The salary of the Doorkeeper of the Excise Office had been, by a scandalous job, raised to five hundred a year. It ought to have been reduced to fifty. On the other hand, the services of a Secretary of State who was well qualified for his post would have been cheap at five thousand. If the resolution of the Commons had been carried into effect, both the salary which ought not to have exceeded fifty pounds, and the salary which might without impropriety have amounted to five thousand, would have been fixed at five hundred. Such absurdity must have shocked even the roughest and plainest foxhunter in the House. A reaction took place; and when, after an interval of a few weeks, it was proposed to insert in a bill of supply a clause in conformity with the resolution of the twelfth of December, the Noes were loud; the Speaker was of opinion that they had it: the Ayes did not venture to dispute his opinion: the senseless plan which had been approved without a division was rejected without a division; and the subject was not again mentioned. Thus a grievance so scandalous that none of those who profited by it dared to defend it was perpetuated merely by the imbecility and intemperance of those who attacked it.[§]

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[*] This appears from a letter written by Lowther, after he became Lord Lonsdale, to his son. A copy of this letter is among the Mackintosh MSS.

[†] See Commons' Journals, Dec. 3, 1691; and Grey's Debates. It is to be regretted that the Report of the Commissioners of Accounts has not been preserved. Lowther, in his letter to his son, alludes to the badgering of this day with great bitterness. "What man," he asks, "that hath bread to eat, can endure, after having served with all the diligence and application mankind is capable of, and after having given satisfaction to the King from whom all officers of State derive their authoritie, after acting rightly by all men, to be baited by men who do it to all people in authoritie?"

[‡] Commons' Journals, Dec. 12, 1691.

[§] Commons' Journals, Feb. 15, $169\frac{1}{2}$; Baden to the States General, $\frac{\text{Jan. 26.}}{\text{Feb. 5.}}$ On the 8th of December 1797, Mr John Nicholls, a reformer of much more zeal than wisdom, Act excluding Papists from public trust in Ireland.

Early in the Session the Treaty of Limerick became the subject of a grave and earnest discussion. The Commons, in the exercise of that supreme power which the English legislature possessed over all the dependencies of England, sent up to the Lords a bill providing that no person should sit in the Irish Parliament, should hold any Irish office, civil, military, or ecclesiastical, or should practise law or medicine in Ireland, till he had taken the oaths of Allegiance and Supremacy, and subscribed the Declaration against Transubstantiation. The Lords were not more inclined than the Commons to favour the Irish. No peer was disposed to entrust Roman Catholics with political power. Nay, it seems that no peer objected to the principle of the absurd and cruel rule which excluded Roman Catholics from the liberal professions. But it was thought that this rule, though unobjectionable in principle, would, if adopted without some exceptions, be a breach of a positive compact. Their Lordships called for the Treaty of Limerick, ordered it to be read at the table, and proceeded to consider whether the law framed by the Lower House was consistent with the engagements into which the government had entered. One discrepancy was noticed. It was stipulated, by the second civil article, that every person actually residing in any fortress occupied by an Irish garrison should be permitted, on taking the Oath of Allegiance, to resume any calling which he had exercised before the Revolution. It would, beyond all doubt, have been a violation of this covenant to require that a lawyer or a physician, who had been within the walls of Limerick during the siege, and who was willing to take the Oath of Allegiance, should also take the Oath of Supremacy and subscribe the Declaration against Transubstantiation, before he could exercise his profession. Holt was consulted, and was directed to prepare clauses in conformity with the terms of the capitulation.

The bill, as amended by the Chief Justice, was sent back to the Commons. They at first rejected the amendment, and demanded a conference. The conference was granted. Rochester, in the Painted Chamber, delivered to the Managers of the Lower House a copy of the Treaty of Limerick, and earnestly represented the importance of preserving the public faith inviolate. This appeal was one which no honest man, though inflamed by national and religious animosity, could resist. The Commons reconsidered the subject, and, after hearing the Treaty read, agreed, with some slight modifications, to what the Lords had proposed.*

The bill became a law. It attracted, at the time, little notice, but was, after the lapse of several generations, the subject of a very acrimonious controversy. Many of us can well remember how strongly the public mind was stirred, in the days of George the Third and George the Fourth, by the question whether Roman Catholics should be permitted to sit in Parliament. It may be doubted whether any dispute has produced stranger perversions of history. The whole past was falsified for the sake of the present. All the great events of three centuries long appeared to us distorted and discoloured by a mist sprung from our own theories and our own passions. Some friends of religious liberty, not content with the advantage which they possessed in the fair conflict of reason with reason, weakened their case by maintaining that the law which excluded Irish Roman Catholics from Parliament was inconsistent with the civil Treaty of Limerick. The

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proposed, in the House of Commons, a resolution framed on the model of the resolution of the 12th of December 1691. Mr Pitt justly remarked that the precedent on which Mr Nicholls relied was of no value, for that the gentlemen who passed the resolution of the 12th of December 1691 had, in a very short time, discovered and acknowledged their error. The debate is much better given in the Morning Chronicle than in the Parliamentary History.

* Stat. 3 W. & M. c. 2, Lords' Journals; Lords' Journals, 16 Nov. 1691; Commons' Journals, Dec. 1, 9, 5.

first article of that Treaty, it was said, guaranteed to the Irish Roman Catholic such privileges in the exercise of his religion as he had enjoyed in the time of Charles the Second. In the time of Charles the Second no test excluded Roman Catholics from the Irish Parliament. Such a test could not therefore, it was argued, be imposed without a breach of public faith. In the year 1828, especially, this argument was put forward in the House of Commons as if it had been the main strength of a cause which stood in need of no such support. The champions of Protestant ascendency were well pleased to see the debate diverted from a political question about which they were in the wrong, to a historical question about which they were in the right. They had no difficulty in proving that the first article, as understood by all the contracting parties, meant only that the Roman Catholic worship should be tolerated as in time past. That article was drawn up by Ginkell; and, just before he drew it up, he had declared that he would rather try the chance of arms than consent that Irish Papists should be capable of holding civil and military offices, of exercising liberal professions, and of becoming members of municipal corporations. How is it possible to believe that he would, of his own accord, have promised that the House of Lords and the House of Commons should be open to men to whom he would not open a guild of skinners or a guild of cordwainers? How, again, is it possible to believe that the English Peers would, while professing the most punctilious respect for public faith, while lecturing the Commons on the duty of observing public faith, while taking counsel with the most learned and upright jurist of the age as to the best mode of maintaining public faith, have committed a flagrant violation of public faith, and that not a single lord should have been so honest or so factious as to protest against an act of monstrous perfidy aggravated by hypocrisy? Or, if we could believe this, how can we believe that no voice would have been raised in any part of the world against such wickedness; that the Court of Saint Germains and the Court of Versailles would have remained profoundly silent; that no Irish exile, no English malecontent, would have uttered a murmur; that not a word of invective or sarcasm on so inviting a subject would have been found in the whole compass of the Jacobite literature; and that it would have been reserved for politicians of the nineteenth century to discover that a treaty made in the seventeenth century had, a few weeks after it had been signed, been outrageously violated in the sight of all Europe.*

Debates on the East India trade.

On the same day on which the Commons read for the first time the bill which subjected Ireland to the absolute dominion of the Protestant minority, they took into consideration another matter of high importance. Throughout the country, but especially in the capital, in the seaports, and in the manufacturing towns, the minds of men were greatly excited on the subject of the trade with the East Indies: a fierce paper war had during some time been raging; and several grave questions, both constitutional and commercial, had been raised, which the legislature only could decide.

It has often been repeated, and ought never to be forgotten, that our polity differs widely from those polities which have, during the last eighty years, been methodically constructed, digested into articles, and ratified by constituent assemblies. It grew up in a rude age. It is not to be found entire in any formal instrument. All along the line which separates the functions of the prince from those of the legislator there was long a disputed territory. Encroachments were perpetually committed, and, if not very outrageous, were often tolerated. Trespass, merely as trespass, was commonly suffered to pass unresented. It was only when the trespass produced some positive damage that the aggrieved party stood on his right, and demanded that the frontier should be set out by metes and bounds, and that the landmarks should thenceforward be punctiliously respected.

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* The Irish Roman Catholics complained, and with but too much reason, that, at a later period, the Treaty of Limerick was violated; but those very complaints are admissions that the Statute 3 W. & M. c. 2 was not a violation of the Treaty. Thus the author of A Light to the Blind, speaking of the first article, says, "This article, in seven years after, was broken by a Parliament in Ireland summoned by the Prince of Orange, wherein a law was passed for banishing the Catholic bishops, dignitaries, and regular clergy." Surely he never would have written thus, if the article really had, only two months after it was signed, been broken by the English Parliament. The Abbé Mac Geoghegan, too, complains that the Treaty was violated some years after it was made. But, by so complaining, he admits that it was not violated by Stat. 3 W. & M. c. 2.

Many of the points which had occasioned the most violent disputes between our Sovereigns and their Parliaments had been finally decided by the Bill of Rights. But one question, scarcely less important than any of the questions which had been set at rest for ever, was still undetermined. Indeed, that question was never, as far as can now be ascertained, even mentioned in the Convention. The King had undoubtedly, by the ancient laws of the realm, large powers for the regulation of trade: but the ablest judge would have found it difficult to say what was the precise extent of those powers. It was universally acknowledged that it belonged to the King to prescribe weights and measures, and to coin money; that no fair or market could be held without authority from him; that no ship could unload in any bay or estuary which he had not declared to be a port. In addition to his undoubted right to grant special commercial privileges to particular places, he long claimed a right to grant special commercial privileges to particular societies and to particular individuals; and our ancestors, as usual, did not think it worth their while to dispute this claim, till it produced serious inconvenience. At length, in the reign of Elizabeth, the power of creating monopolies began to be grossly abused; and, as soon as it began to be grossly abused, it began to be questioned. The Queen wisely declined a conflict with a House of Commons backed by the whole nation. She frankly acknowledged that there was reason for complaint: she cancelled the patents which had excited the public clamours; and her people, delighted by this concession, and by the gracious manner in which it had been made, did not require from her an express renunciation of the disputed prerogative.

The discontents which her wisdom had appeased were revived by the dishonest and pusillanimous policy which her successor called kingcraft. He readily granted oppressive patents of monopoly. When he needed the help of his Parliament, he as readily annulled them. As soon as the Parliament had ceased to sit, his Great Seal was put to instruments more odious than those which he had recently cancelled. At length that excellent House of Commons which met in 1623 determined to apply a strong remedy to the evil. The King was forced to give his assent to a law which declared monopolies established by royal authority to be null and void. Some exceptions, however, were made, and, unfortunately, were not very clearly defined. It was especially provided that every Society of Merchants which had been instituted for the purpose of carrying on any trade should retain all legal privileges.* The question whether a monopoly granted by the Crown to such a society were or were not a legal privilege was left unsettled, and continued to exercise, during many years, the ingenuity of lawyers.† The nation, however, relieved at once from a multitude of impositions and vexations which were painfully felt every day at every fireside, was in no humour to dispute the validity of the charters under which a few companies in London traded with distant parts of the world.

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* Stat. 21 Jac. 1, c. 3.

† See particularly Two Letters by a Barrister concerning the East India Company (1676), and an Answer to the Two Letters published in the same year. See also the Judgment of Lord Jeffreys concerning the Great Case of Monopolies. This judgment was published in 1689, after the downfall of Jeffreys. It was thought necessary to apologise in the preface for printing anything that bore so odious a name. "To commend this argument," says the editor, "I'll not undertake, because of the author. But yet I

Of these companies by far the most important was that which had been, on the last day of the sixteenth century, incorporated by Queen Elizabeth under the name of the Governor and Company of Merchants of London trading to the East Indies.* When this celebrated body began to exist, the Mogul monarchy was at the zenith of power and glory. Akbar, the ablest and the best of the princes of the House of Tamerlane, had just been borne, full of years and honours, to a mausoleum surpassing in magnificence any that Europe could show. He had bequeathed to his posterity an empire containing more than twenty times the population, and yielding more than twenty times the revenue, of the England which, under our great Queen, held a foremost place among European powers. It is curious and interesting to consider how little the two countries, destined to be one day so closely connected, were then known to each other. The most enlightened Englishman looked on India with ignorant admiration. The most enlightened natives of India were scarcely aware that England existed. Our ancestors had a dim notion of endless bazaars, swarming with buyers and sellers, and blazing with cloth of gold, with variegated silks, and with precious stones; of treasuries where diamonds were piled in heaps, and sequins in mountains; of palaces, compared with which Whitehall and Hampton Court were hovels; of armies ten times as numerous as that which they had seen assembled at Tilbury to repel the Armada. On the other hand, it was probably not known to one of the statesmen in the Durbar of Agra that there was, near the setting sun, a great city of infidels, called London, where a woman reigned, and that she had given to an association of Frank merchants the exclusive privilege of freighting ships from her dominions to the Indian seas. That this association would one day rule all India, from the ocean to the everlasting snow, would reduce to profound obedience great provinces which had never submitted to Akbar's authority, would send Lieutenant Governors to preside in his capital, and would dole out a monthly pension to his heir, would have seemed to the wisest of European or of Oriental politicians as impossible as that inhabitants of our globe should found an empire in Venus or Jupiter.

Three generations passed away; and still nothing indicated that the East India Company would ever become a great Asiatic potentate. The Mogul empire, though undermined by internal causes of decay, and tottering to its fall, still presented to distant nations the appearance of undiminished prosperity and vigour. Aurengzebe, who, in the same month in which Oliver Cromwell died, assumed the magnificent title of Conqueror of the World, continued to reign till Anne had been long on the English throne. He was the sovereign of a larger territory than had obeyed any of his predecessors. His name was great in the farthest regions of the West. Here he had been made by Dryden the hero of a tragedy which would alone suffice to show how little the English of that age knew about the vast empire which their grandchildren were to conquer and to govern. The poet's Mussulman princes make love in the style of Amadis, preach about the death of Socrates, and embellish their discourse with allusions to the mythological stories of Ovid. The Brahminical metempsychosis is represented as an article of the Mussulman creed: and the Mussulman Sultanas burn themselves with their

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may tell you what is told me, that it is worthy any gentleman's perusal." The language of Jeffreys is most offensive, sometimes scurrilous, sometimes basely adulatory; but his reasoning as to the mere point of law is certainly able, if not conclusive.

* I have left my account of the East India Company as it stood in 1855. It is unnecessary to say that it contains some expressions which would not have been used, if it had been written in 1858.

husbands after the Brahminical fashion. This drama, once rapturously applauded by crowded theatres, and known by heart to fine gentlemen and fine ladies, is now forgotten. But one noble passage still lives, and is repeated by thousands who know not whence it comes.[*]

Though nothing yet indicated the high political destiny of the East India Company, that body had a great sway in the City of London. The offices, built on a very small part of the ground which the present offices cover, had escaped the ravages of the fire. The India House of those days was an edifice of timber and plaster, rich with the quaint carving and latticework of the Elizabethan age. Above the windows was a painting which represented a fleet of merchantmen tossing on the waves. The whole was surmounted by a colossal wooden seaman, who, from between two dolphins, looked down on the crowds of Leadenhall Street.[†] In this abode, narrow and humble indeed when compared with the vast labyrinth of passages and chambers which now bears the same name, the Company enjoyed, during the greater part of the reign of Charles the Second, a prosperity to which the history of trade scarcely furnishes any parallel, and which excited the wonder, the cupidity, and the envious animosity of the whole capital. Wealth and luxury were then rapidly increasing. The taste for the spices, the tissues, and the jewels of the East became stronger day by day. Tea, which, at the time when Monk brought the army of Scotland to London, had been handed round to be stared at and just touched with the lips, as a great rarity from China, was, eight years later, a regular article of import, and was soon consumed in such quantities that financiers began to consider it as an important source of revenue.[‡] The progress which was making in the art of war had created an unprecedented demand for the ingredients of which gunpowder is compounded. It was calculated that all Europe would hardly produce in a year saltpetre enough for the siege of one town fortified on the principles of Vauban.[§] But for the supplies from India, it was said, the English government would be unable to equip a fleet without digging up the cellars of London in order to collect the nitrous particles from the walls.[||] Before the Restoration scarcely one ship from the Thames had ever visited the Delta of the Ganges. But, during the twenty-three years which followed the Restoration, the value of the annual imports from that rich and populous district increased from eight thousand pounds to three hundred thousand.

The gains of the body which had the exclusive possession of this fast growing trade were almost incredible. The capital which had been actually paid up did not exceed three hundred and seventy thousand pounds: but the Company could, without difficulty, borrow money at six per cent., and the borrowed money, thrown into the trade, produced, it was rumoured, thirty per cent. The profits were such that, in 1676, every proprietor received as a bonus a quantity of stock equal to that which he held. On the capital, thus doubled, were paid, during five years, dividends amounting on an average to twenty per cent. annually. There had been a time when a hundred pounds of the stock could be purchased for sixty. Even in 1664 the price in the market was only seventy. But in 1677 the price had risen to two hundred and forty-five: in 1681 it was three hundred: it subsequently rose to three hundred and sixty; and it is said that some sales were effected at five hundred.*

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[*] Addison's Clarinda, in the week of which she kept a journal, read nothing but Aurengzebe: Spectator, 323. She dreamed that Mr Froth lay at her feet, and called her Indamora. Her friend Miss Kitty repeated, without book, the eight best lines of the play; those, no doubt, which begin, "Trust on, and think to-morrow will repay." There are not eight finer lines in Lucretius.

[†] A curious engraving of the India House of the seventeenth century will be found in the Gentleman's Magazine for December 1784.

[‡] It is a curious fact, which I do not remember to have ever seen noticed, that tea came into fashion, and, after a short time, went out of fashion, at Paris, some years before the name appears to have been known in London. Cardinal Mazarin and the Chancellor Seguier were great tea drinkers. See the letters of Gui Patin to Charles Spon, dated March 10 and 22, 1648, and April 1, 1657. Patin calls the taste for tea "l'impertinente nouveauté du siècle."

[§] See Davenant's Letter to Mulgrave.

[||] Answer to Two Letters concerning the East India Company, 1676.

The enormous gains of the Indian trade might perhaps have excited little murmuring if they had been distributed among numerous proprietors. But, while the value of the stock went on increasing, the number of stockholders went on diminishing. At the time when the prosperity of the Company reached the highest point, the management was entirely in the hands of a few merchants of enormous wealth. A proprietor then had a vote for every five hundred pounds of stock that stood in his name. It is asserted in the pamphlets of that age that five persons had a sixth part, and fourteen persons a third part of the votes.† More than one fortunate speculator was said to derive an annual income of ten thousand pounds from the monopoly; and one great man was pointed out on the Royal Exchange as having, by judicious or lucky purchases of stock, created in no long time an estate of twenty thousand a year. This commercial grandee, who in wealth, and in the influence which attends wealth, vied with the greatest nobles of his time, was Sir Josiah Child. There were those who still remembered him an apprentice, sweeping one of the counting houses of the City. But from a humble position his abilities had raised him rapidly to opulence, power, and fame. Before the Restoration he was highly considered in the mercantile world. Soon after that event he published his thoughts on the philosophy of trade. His speculations were not always sound; but they were the speculations of an ingenious and reflecting man. Into whatever errors he may occasionally have fallen as a theorist, it is certain that, as a practical man of business, he had few equals. Almost as soon as he became a member of the committee which directed the affairs of the Company, his ascendency was felt. Soon many of the most important posts, both in Leadenhall Street, and in the factories of Bombay and Bengal, were filled by his kinsmen and creatures. His riches, though expended with ostentatious profusion, continued to increase and multiply. He obtained a baronetcy: he purchased a stately seat at Wanstead; and there he laid out immense sums in excavating fishponds, and in planting whole square miles of barren land with walnut trees. He married his daughter to the eldest son of the Duke of Beaufort, and paid down with her a portion of fifty thousand pounds.‡

But this wonderful prosperity was not uninterrupted. Towards the close of the reign of Charles the Second the Company began to be fiercely attacked from without, and to be at the same time distracted by internal dissensions. The profits of the Indian trade were so tempting, that private adventurers had sometimes, in defiance of the royal charter, fitted out ships for the Eastern seas. But the competition of these interlopers did not become really formidable till the year 1680. The nation was then violently agitated by the dispute about the Exclusion Bill. Timid men were anticipating another civil war. The two great parties, newly named Whigs and Tories, were fiercely contending in every county and town of England; and the feud soon spread to every corner of the civilised world where Englishmen were to be found.

The Company was popularly considered as a Whig body. Among the members of the directing committee were some of the most vehement Exclusionists in the City. Indeed two of them, Sir Samuel Barnardistone and Thomas Papillon, drew on themselves a severe persecution by their zeal against Popery and arbitrary power.[*] Child had been orginally brought into the direction by these men: he had long acted in concert with them; and he was supposed to hold their political opinions. He had, during many years, stood high in the esteem of the chiefs of the parliamentary opposition, and had been especially obnoxious to the Duke of York.[†] The interlopers therefore determined to affect the character of loyal men, who were determined to stand by the throne against the insolent tribunes of the City. They spread, at all the factories in the East, reports that England was in confusion, that the sword had been drawn or would immediately be drawn, and that the Company was forward in the rebellion. These rumours, which, in truth, were not improbable, easily found credit among people separated from London by what was then a voyage of twelve months. Some servants of the Company who were in ill humour with their employers, and others who were zealous royalists, joined the private traders. At Bombay, the garrison and the great body of the English inhabitants declared that they would no longer obey a society which did not obey the King: they imprisoned the Deputy Governor: and they proclaimed that they held the island for the Crown. At Saint Helena there was a rising. The insurgents took the name of King's men, and displayed the royal standard. They were, not without difficulty, put down; and some of them were executed by martial law.[‡]

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* Anderson's Dictionary; G. White's Account of the Trade to the East Indies, 1691; Treatise on the East India Trade, by Philopatris, 1681.

† Reasons for constituting a New East India Company in London, 1681; Some Remarks upon the Present State of the East India Company's Affairs, 1690.

‡ Evelyn, March 16, 168⅚.

If the Company had still been a Whig Company when the news of these commotions reached England, it is probable that the government would have approved of the conduct of the mutineers, and that the charter on which the monopoly depended would have had the fate which about the same time befell so many other charters. But while the interlopers were, at a distance of many thousands of miles, making war on the Company in the name of the King, the Company and the King had been reconciled. When the Oxford Parliament had been dissolved, when many signs indicated that a strong reaction in favour of prerogative was at hand, when all the corporations which had incurred the royal displeasure were beginning to tremble for their franchises, a rapid and complete revolution took place at the India House. Child, who was then Governor, or, in the modern phrase, Chairman, separated himself from his old friends, excluded them from the direction, and negotiated a treaty of peace, and of close alliance with the Court.[§] It is not improbable that the near connection into which he had just entered with the great Tory house of Beaufort may have had something to do with this change in his politics. Papillon, Barnardistone, and other Whig shareholders, sold their stock: their places in the committee were supplied by persons devoted to Child; and he was thenceforth the autocrat of the Company. The treasures of the Company were absolutely at his disposal. The most important papers of the Company were kept, not in the muniment room of the office in Leadenhall Street, but in his desk at Wanstead. The boundless power which he exercised at the India House enabled him to become a favourite at Whitehall; and the favour which he enjoyed at Whitehall confirmed his power at the India House. A present of ten thousand guineas was graciously received from him by Charles. Ten thousand more were accepted by James, who readily consented to become a holder of stock. All who could help or hurt at Court, ministers, mistresses, priests, were kept in good humour by presents of shawls and silks, birds' nests and atar of roses, bulses of diamonds and bags of guineas.[‖] Of what the Dictator expended no account was asked by his colleagues: and in truth he seems to have deserved the confidence which they reposed in him. His bribes, distributed with judicious prodigality, speedily produced a large return. Just when the Court became all powerful in the State, he became all powerful at the Court. Jeffreys pronounced a decision in favour of the monopoly, and of the strongest acts which had been done in defence of the monopoly. James ordered his seal to be put to a new charter which confirmed and extended all the privileges bestowed on the Company by his predecessors. All captains of Indiamen received commissions from the Crown, and were permitted to hoist the royal ensigns.[*] John Child, brother of Sir Josiah, and Governor of Bombay, was created a baronet, by the style of Sir John Child of Surat: he was declared General of all the English forces in the East; and he was authorised to assume the title of Excellency. The Company, on the other hand, distinguished itself among many servile corporations by obsequious homage to the throne, and set to all the merchants of the kingdom the example of readily and even eagerly paying those customs which James, at the commencement of his reign, exacted without the authority of Parliament.[†]

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[*] See the State Trials.

[†] Pepys's Diary, April 2 and May 10, 1669.

[‡] Tench's Modest and Just Apology for the East India Company, 1690.

[§] Some Remarks on the Present State of the East India Company's Affairs, 1690; Hamilton's New Account of the East Indies.

[‖] White's Account of the East India Trade, 1691; Pierce Butler's Tale, 1691.

It seemed that the private trade would now be utterly crushed, and that the monopoly, protected by the whole strength of the royal prerogative, would be more profitable than ever. But unfortunately just at this moment a quarrel arose between the agents of the Company in India and the Mogul Government. Where the fault lay is a question which was vehemently disputed at the time, and which it is now impossible to decide. The interlopers threw all the blame on the Company. The Governor of Bombay, they affirmed, had always been grasping and violent: but his baronetcy and his military commission had completely turned his head. The very natives who were employed about the factory had noticed the change, and had muttered, in their broken English, that there must be some strange curse attending the word Excellency; for that, ever since the chief of the strangers was called Excellency, everything had gone to ruin. Meanwhile, it was said the brother in England had sanctioned all the unjust and impolitic acts of the brother in India, till at length insolence and rapine, disgraceful to the English nation and to the Christian religion, had roused the just resentment of the native authorities. The Company warmly recriminated. The story told at the India House was that the quarrel was entirely the work of the interlopers, who were now designated not only as interlopers but as traitors. They had, it was alleged, by flattery, by presents, and by false accusations, induced the viceroys of the Mogul to oppress and persecute the body which in Asia represented the English Crown. And indeed this charge seems not to have been altogether without foundation. It is certain that one of the most pertinacious enemies of the Childs went up to the Court of Aurengzebe, took his station at the palace gate, stopped the Great King who was in the act of mounting on horseback, and lifting a petition high in the air, demanded justice in the name of the common God of Christians and Mussulmans.[‡] Whether Aurengzebe paid much attention to the charges brought by infidel Franks against each other may be doubted. But it is certain that a complete rupture took place between his deputies and the servants of the Company. On the sea the ships of his subjects were seized by the English. On land the English settlements were taken and plundered. The trade was suspended; and, though great annual dividends were still paid in London, they were no longer paid out of annual profits.

Just at this conjuncture, while every Indiaman that arrived in the Thames was bringing unwelcome news from the East, all the politics of Sir Josiah were utterly confounded by the Revolution. He had flattered himself that he had secured the body of which he was the chief against the machinations of interlopers, by uniting it closely with the strongest government that had existed within his memory. That government had fallen; and whatever had leaned upon the ruined fabric began to totter. The bribes had been thrown away. The connections which had been the strength and boast of the corporation were now its weakness and its shame. The King who had been one of its members was an exile. The Judge by whom all its most exorbitant pretensions had been pronounced legitimate was a prisoner. All the old enemies of the Company, reinforced by those great Whig merchants whom Child had expelled from the direction, demanded justice and vengeance from the Whig House of Commons which had just placed William and Mary on the throne. No voice was louder in accusation than that of Papillon, who had, some years before, been more zealous for the charter than any man in London.* The commons censured in severe terms the persons who had inflicted death by martial law at Saint Helena, and even resolved that some of those offenders should be excluded from the Act of Indemnity.† The great question, how the trade with the East should for the future be carried on, was referred to a Committee. The report was to have been made on the twenty-seventh of January 1690; but on that very day the Parliament ceased to exist.

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[*] White's Account of the Trade to the East Indies, 1691; Hamilton's New Acccunt of the East Indies; Sir John Wyborne to Pepys from Bombay, Jan. 7, 168$\frac{7}{8}$.

[†] London Gazette, Feb. $\frac{18}{28}$, 168$\frac{4}{5}$.

[‡] Hamilton's New Account of the East Indies.

The first two sessions of the succeeding Parliament were so short and so busy that little was said about India in either House. But, out of Parliament, all the arts both of controversy and of intrigue were employed on both sides. Almost as many pamphlets were published about the India trade as about the oaths. The despot of Leadenhall Street was libelled in prose and verse. Wretched puns were made on his name. He was compared to Cromwell, to the King of France, to Goliath of Gath, to the Devil. It was vehemently declared to be necessary that, in any Act which might be passed for the regulation of our traffic with the Eastern seas, Sir Josiah should be by name excluded from all trust.‡

There were, however, great differences of opinion among those who agreed in hating Child and the body of which he was the head. The manufacturers of Spitalfields, of Norwich, of Yorkshire, and of Wiltshire, considered the trade with the Eastern seas as rather injurious than beneficial to the kingdom. The importation of Indian spices, indeed, was admitted to be harmless, and the importation of Indian saltpetre to be necessary. But the importation of silks and of Bengals, as shawls were then called, was pronounced to be a curse to the country. The effect of the growing taste for such frippery was that our gold and silver went abroad, and that much excellent English drapery lay in our warehouses till it was devoured by the moths. Those, it was said, were happy days for the inhabitants both of our pasture lands and of our manufacturing towns, when every gown, every waistcoat, every bed was made of materials which our own flocks had furnished to our own looms. Where were now the brave old hangings of arras which had adorned the walls of lordly mansions in the time of Elizabeth? And was it not a shame to see a gentleman, whose ancestors had worn nothing but stuffs made by English workmen out of English fleeces, flaunting in a calico shirt and a pair of silk stockings from Moorshedabad? Clamours such as these had, a few years before, extorted from Parliament the Act which required that the dead should be wrapped in woollen; and some sanguine clothiers hoped that the legislature would, by excluding all Indian textures from our ports, impose the same necessity on the living.*

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* Papillon was of course reproached with his inconsistency. Among the pamphlets of that time is one entitled, "A Treatise concerning the East India Trade, wrote at the Instance of Thomas Papillon, Esquire, and in his House, and printed in the year 1680, and now reprinted for the better Satisfaction of himself and others."

† Commons' Journals, June 8, 1689

‡ Among the pamphlets in which Child is most fiercely attacked, are: Some Remarks on the Present State of the East India Company's Affairs, 1690; Pierce Butler's Tale, 1691; and White's Account of the Trade to the East Indies, 1691.

But this feeling was confined to a minority. The public was, indeed, inclined rather to overrate than to underrate the benefits which might be derived by England from the Indian trade. What was the most effectual mode of extending that trade was a question which excited general interest, and which was answered in very different ways.

A small party, consisting chiefly of merchants resident at Bristol and other provincial seaports, maintained that the best way to extend trade was to leave it free. They urged the well known arguments which prove that monopoly is injurious to commerce; and having fully established the general law, they asked why the commerce between England and India was to be considered as an exception to that law. Any trader ought, they said, to be permitted to send from any port in the kingdom a cargo to Surat or Canton as freely as he now sent a cargo to Hamburg or Lisbon.† In our time these doctrines may probably be considered, not only as sound, but as trite and obvious. In the seventeenth century, however, they were thought paradoxical. It was then generally held to be an almost self-evident truth, that our trade with the countries lying beyond the Cape of Good Hope could be advantageously carried on only by means of a great Joint Stock Company. There was no analogy, it was said, between our European trade and our Indian trade. Our Government had diplomatic relations with the European States. If necessary, a maritime force could easily be sent from hence to the mouth of the Elbe or of the Tagus. But the English Kings had no envoy at the Court of Agra or Pekin. There was seldom a single English man-of-war within ten thousand miles of the Bay of Bengal or of the Gulf of Siam. As our merchants could not, in those remote seas, be protected by their Sovereign, they must protect themselves, and must, for that end, exercise some of the rights of sovereignty. They must have forts, garrisons, and armed ships. They must have power to send and receive embassies, to make a treaty of alliance with one Asiatic prince, to wage war on another. It was evidently impossible that every merchant should have this power independently of the rest. The merchants trading to India must therefore be joined together in a corporation which could act as one man. In support of these arguments the example of the Dutch was cited, and was generally considered as decisive. For in that age the immense prosperity of Holland was everywhere regarded with admiration, not the less earnest because it was largely mingled with envy and hatred. In all that related to trade, her statesmen were considered as oracles, and her institutions as models.

The great majority, therefore, of those who assailed the Company assailed it, not because it traded on joint funds and possessed exclusive privileges, but because it was ruled by one man, and because his rule had been mischievous to the public, and beneficial only to himself and his creatures. The obvious remedy, it was said, for the evils which his maladministration had produced was to transfer the monopoly to a new corporation so constituted as to be in no danger of falling under the dominion either of a despot or of a narrow oligarchy. Many persons who were desirous to be members of such a corporation, formed themselves into a society, signed an engagement, and entrusted the care of their interests to a committee which contained some of the chief traders of the City. This society, though it had, in the eye of the law, no personality, was early designated, in popular speech, as the New Company; and the hostilities between the New Company and the Old Company soon caused almost as much excitement and anxiety, at least in that busy hive of which the Royal Exchange was the centre, as the hostilities between the Allies and the French King. The headquarters of the younger association were in Dowgate: the Skinners lent their stately hall; and the meetings were held in a parlour renowned for the fragrance which exhaled from a magnificent wainscot of cedar.*

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* Discourse concerning the East India Trade, showing it to be unprofitable to the Kingdom, by Mr Cary; Pierce Butler's Tale, representing the State of the Wool Case, or the East India Trade truly stated, 1691. Several petitions to the same effect will be found in the Journals of the House of Commons.

† Reasons against establishing an East India Company with a Joint Stock, exclusive to all others, 1691.

While the contention was hottest, important news arrived from India, and was announced in the London Gazette as in the highest degree satisfactory. Peace had been concluded between the Great Mogul and the English. That mighty potentate had not only withdrawn his troops from the factories, but had bestowed on the Company privileges such as it had never before enjoyed. Soon, however, appeared a very different version of the story. The enemies of Child had, before this time, accused him of systematically publishing false intelligence. He had now, they said, outlied himself. They had obtained a true copy of the Firman which had put an end to the war; and they printed a translation of it. It appeared that Aurengzebe had contemptuously granted to the English, in consideration of their penitence and of a large tribute, his forgiveness for their past delinquency, had charged them to behave themselves better for the future, and had, in the tone of a master, laid on them his commands to remove the principal offender, Sir John Child, from power and trust. The death of Sir John occurred so seasonably that these commands could not be obeyed. But it was only too evident that the pacification which the rulers of the India House had represented as advantageous and honourable had really been effected on terms disgraceful to the English name.†

During the summer of 1691, the controversy which raged on this subject between the Leadenhall Street Company and the Dowgate Company kept the City in constant agitation. In the autumn, the Parliament had no sooner met than both the contending parties presented petitions to the House of Commons.‡ The petitions were immediately taken into serious consideration, and resolutions of grave importance were passed. The first resolution was that the trade with the East Indies was beneficial to the kingdom: the second was that the trade with the East Indies would be best carried on by a joint stock company possessed of exclusive privileges.§ It was plain, therefore, that neither those manufacturers who wished to prohibit the trade, nor those merchants at the outports who wished to throw it open, had the smallest chance of attaining their objects. The only question left was the question between the Old and the New Company. Seventeen years elapsed before that question ceased to disturb both political and commercial circles. It was fatal to the honour and power of one great minister, and to the peace and prosperity of many private families. The tracts which the rival bodies put forth against each other were innumerable. If the drama of that age may be trusted, the feud between the India House and Skinners' Hall was sometimes as serious an impediment to the course of true love in London as the feud of the Capulets and Montagues had been at Verona.|| Which of the two contending parties was the stronger it is not easy to say. The New Company was supported by the Whigs, the Old Company by the Tories.

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* The engagement was printed, and has been several times reprinted. As to Skinner's Hall, see Seymour's History of London, 1734.

† London Gazette, May 11, 1691; White's Account of the East India Trade.

‡ Commons' Journals, Oct. 28, 1691.

§ Ibid. Oct. 19, 1691.

|| Rowe, in the Biter, which was damned, and deserved to be so, introduced an old gentleman haranguing his daughter thus: "Thou hast been bred up like a virtuous and a sober maiden; and wouldest thou take the part of a profane wretch who sold his stock out of the Old East India Company?"

The New Company was popular: for it promised largely, and could not yet be accused of having broken its promises: it made no dividends, and therefore was not envied: it had no power to oppress, and had therefore been guilty of no oppression. The Old Company, though generally regarded with little favour by the public, had the immense advantage of being in possession, and of having only to stand on the defensive. The burden of framing a plan for the regulation of the India trade, and of proving that plan to be better than the plan hitherto followed, lay on the New Company. The Old Company had merely to find objections to every change that was proposed; and such objections there was little difficulty in finding. The members of the New Company were ill provided with the means of purchasing support at Court and in Parliament. They had no corporate existence, no common treasury. If any of them gave a bribe, he gave it out of his own pocket, with little chance of being reimbursed. But the Old Company, though surrounded by dangers, still held its exclusive privileges, and still made its enormous profits. Its stock had indeed gone down greatly in value since the golden days of Charles the Second: but a hundred pounds still sold for a hundred and twenty-two.* After a large dividend had been paid to the proprietors, a surplus remained amply sufficient, in those days, to corrupt half a cabinet; and this surplus was absolutely at the disposal of one able, determined, and unscrupulous man, who maintained the fight with wonderful art and pertinacity.

The majority of the Commons wished to effect a compromise, to retain the Old Company, but to remodel it, and to incorporate with it the members of the New Company. With this view it was, after long and vehement debates and close divisions, resolved that the capital should be increased to a million and a half. In order to prevent a single person or a small junto from domineering over the whole society, it was determined that five thousand pounds of stock should be the largest quantity that any single proprietor could hold, and that those who held more should be required to sell the overplus at any price not below par. In return for the exclusive privilege of trading to the Eastern seas, the Company was to be required to furnish annually five hundred tons of saltpetre to the Crown at a low price, and to export annually English manufactures to the value of two hundred thousand pounds.†

A bill founded on these resolutions was brought in, read twice, and committed, but was suffered to drop in consequence of the positive refusal of Child and his associates to accept the offered terms. He objected to every part of the plan; and his objections are highly curious and amusing. The great monopolist took his stand on the principles of free trade. In a luminous and powerfully written paper he exposed the absurdity of the expedients which the House of Commons had devised. To limit the amount of stock which might stand in a single name would, he said, be most unreasonable. Surely a proprietor whose whole fortune was staked on the success of the Indian trade, was far more likely to exert all his faculties vigorously for the promotion of that trade than a proprietor who had risked only what it would be no great disaster to lose. The demand that saltpetre should be furnished to the Crown for a fixed sum Child met by those arguments, familiar to our generation, which prove that prices should be left to settle themselves. To the demand that the Company should bind itself to export annually two hundred thousand pounds' worth of English manufactures he very properly replied that the Company would most gladly export two millions' worth if the market required such a supply, and that, if the market were overstocked, it would be mere folly to send good cloth half round the world to be eaten by white ants. It was never, he declared with much spirit, found politic to put trade into straitlaced bodices, which, instead of making it grow upright and thrive, must either kill it or force it awry.

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* Hop to the States General, $\frac{\text{Oct. 30,}}{\text{Nov. 9,}}$ 1691.

† Hop mentions the length and warmth of the debates; Nov. $\frac{13}{23}$, 1691. See the Commons' Journals, Dec. 17 and 18.

The Commons, irritated by Child's obstinacy, presented an address requesting the King to dissolve the Old Company, and to grant a charter to a new Company on such terms as to His Majesty's wisdom might seem fit.* It is plainly implied in the terms of this address that the Commons thought the King constitutionally competent to grant an exclusive privilege of trading to the East Indies.

The King replied that the subject was most important, that he would consider it maturely, and that he would, at a future time, give the House a more precise answer.† In Parliament nothing more was said on the subject during that session: but out of Parliament the war was fiercer than ever; and the belligerents were by no means scrupulous about the means which they employed. The chief weapons of the New Company were libels: the chief weapons of the Old Company were bribes.

In the same week in which the bill for the regulation of the Indian trade was suffered to drop, another bill, which had produced great excitement and had called forth an almost unprecedented display of parliamentary ability, underwent the same fate.

Debates on the Bill for regulating trials in cases of high treason.

During the eight years which preceded the Revolution, the Whigs had complained bitterly, and not more bitterly than justly, of the hard measures dealt out to persons accused of political offences. Was it not monstrous, they asked, that a culprit should be denied a sight of his indictment? Often an unhappy prisoner had not known of what he was accused till he had held up his hand at the bar. The crime imputed to him might be plotting to shoot the King: it might be plotting to poison the King. The more innocent the defendant was, the less likely he was to guess the nature of the charge on which he was to be tried; and how could he have evidence ready to rebut a charge the nature of which he could not guess? The Crown had power to compel the attendance of witnesses. The prisoner had no such power. If witnesses voluntarily came forward to speak in his favour, they could not be sworn. Their testimony therefore made less impression on a jury than the testimony of the witnesses for the prosecution, whose veracity was guaranteed by the most solemn sanctions of law and of religion. The juries, carefully selected by Sheriffs whom the government had named, were men animated by the fiercest party spirit, men who had as little tenderness for an Exclusionist or a Dissenter as for a mad dog. The Crown was served by a band of able, experienced, and unprincipled lawyers, who could, by merely glancing over a brief, distinguish every weak and every strong point of a case, whose presence of mind never failed them, whose flow of speech was inexhaustible, and who had passed their lives in dressing up the worse reason so as to make it appear the better. Was it not horrible to see three or four of these shrewd, learned, and callous orators arrayed against one poor wretch who had never in his life uttered a word in public, who was ignorant of the legal definition of treason and of the first principles of the law of evidence, and whose intellect, unequal at best to a fencing match with professional gladiators, was confused by the near prospect of a cruel and ignominious death? Such however was the rule; and even for a man so much stupefied by sickness that he could not hold up his hand or make his voice heard, even for a poor old woman who understood nothing of what was passing except that she was going to be roasted alive for doing an act of charity, no advocate was suffered to utter a word. That a state trial so conducted was little better than a judicial murder had been, during the proscription of the Whig party, a fundamental article of the Whig creed. The Tories, on the other hand, though they could not deny that there had been some hard cases, maintained that, on the whole, substantial justice had been done. Perhaps a few seditious persons who had gone very near to the frontier of treason, but had not actually passed that frontier, might have suffered as traitors. But was that a sufficient reason for enabling the chiefs of the Rye House Plot and of the Western Insurrection to elude, by mere chicanery, the punishment of their guilt? On what principle was the traitor to have chances of escape which were not allowed to the felon? The culprit who was accused of larceny was subject to all the same disadvantages which, in the case of regicides and rebels, were thought so unjust: yet nobody pitied him. Nobody thought it monstrous that he should not have time to study a copy of his indictment, that his witnesses should be examined without being sworn, that he should be left to defend himself, without the help of counsel, against the most crafty veteran of the Old Bailey bar. The Whigs, it seemed, reserved all their compassion for those crimes which subvert government and dissolve the whole frame of human society. Guy Fawkes was to be treated with an indulgence which was not to be extended to a shoplifter. Bradshaw was to have privileges which were refused to a boy who had robbed a henroost.

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* Commons' Journals, Feb. 4 and 6, 1691.

† Ibid. Feb. 11, 1691.

The Revolution produced, as was natural, some change in the sentiments of both the great parties. In the days when none but Roundheads and Nonconformists were accused of treason, even the most humane and upright Cavaliers were disposed to think that the laws which were the safeguards of the throne could hardly be too severe. But, as soon as loyal Tory gentlemen and venerable fathers of the Church were in danger of being called in question for corresponding with Saint Germains, a new light flashed on many understandings which had been unable to discover the smallest injustice in the proceedings against Algernon Sidney and Alice Lisle. It was no longer thought utterly absurd to maintain that some advantages which were withheld from a man accused of felony might reasonably be allowed to a man accused of treason. What probability was there that any sheriff would pack a jury, that any barrister would employ all the arts of sophistry and rhetoric, that any judge would strain law and misrepresent evidence, in order to convict an innocent person of burglary or sheep stealing? But on a trial for high treason a verdict of acquittal must always be considered as a defeat of the government; and there was but too much reason to fear that many sheriffs, barristers, and judges might be impelled by party spirit, or by some baser motive, to do anything which might save the government from the inconvenience and shame of a defeat. The cry of the whole body of Tories now was that the lives of good Englishmen who happened to be obnoxious to the ruling powers were not sufficiently protected; and this cry was swelled by the voices of some lawyers who had distinguished themselves by the malignant zeal and dishonest ingenuity with which they had conducted State prosecutions in the days of Charles and James.

The feeling of the Whigs, though it had not, like the feeling of the Tories, undergone a complete change, was yet not quite what it had been. Some, who had thought it most unjust that Russell should have no counsel and that Cornish should have no copy of his indictment, now began to mutter that the times had changed; that the dangers of the State were extreme; that liberty, property, religion, national independence, were all at stake; that many Englishmen were engaged in schemes of which the object was to make England the slave of France and of Rome; and that it would be most unwise to relax, at such a moment, the laws against political offences. It was true that the injustice, with which, in the late reigns, State trials had been conducted, had given great scandal. But this injustice was to be ascribed to the bad kings and bad judges with whom the nation had been cursed. William was now on the throne: Holt was seated for life on the bench; and William would never exact, nor would Holt ever perform, services so shameful and wicked as those for which the banished tyrant had rewarded Jeffreys with riches and titles. This language however was at first held but by few. The Whigs, as a party, seem to have felt that they could not honourably defend, in the season of their prosperity, what, in the time of their adversity, they had always designated as a crying grievance. A bill for regulating trials in cases of high treason was brought into the House of Commons, and was received with general applause. Treby had the courage to make some objections: but no division took place. The chief enactments were that no person should be convicted of high treason committed more than three years before the indictment was found; that every person indicted for high treason should be allowed to avail himself of the assistance of counsel, and should be furnished, ten days before the trial, with a copy of the indictment, and with a list of the freeholders from among whom the jury was to be taken; that his witnesses should be sworn, and that they should be cited by the same process by which the attendance of the witnesses against him was secured.

The Bill went to the Upper House, and came back with an important amendment. The Lords had long complained of the anomalous and iniquitous constitution of that tribunal which had jurisdiction over them in cases of life and death. When a grand jury has found a bill of indictment against a temporal peer for any offence higher than a misdemeanour, the Crown appoints a Lord High Steward; and in the Lord High Steward's Court the case is tried. This Court was anciently composed in two very different ways. It consisted, if Parliament happened to be sitting, of all the members of the Upper House. When Parliament was not sitting, the Lord High Steward summoned any twelve or more peers at his discretion to form a jury. The consequence was that a peer accused of high treason during a recess was tried by a jury which his prosecutors had packed. The Lords now demanded that, during a recess as well as during a session, every peer accused of high treason should be tried by the whole body of the peerage.

The demand was resisted by the House of Commons with a vehemence and obstinacy which men of the present generation may find it difficult to understand. The truth is that some invidious privileges of peerage which have since been abolished, and others which have since fallen into entire desuetude, were then in full force and were daily used. No gentleman who had had a dispute with a nobleman could think, without indignation, of the advantages enjoyed by the favoured caste. If His Lordship were sued at law, his privilege enabled him to impede the course of justice. If a rude word were spoken of him, such a word as he might himself utter with perfect impunity, he might vindicate his insulted dignity both by civil and criminal proceedings. If a barrister, in the discharge of his duty to a client, spoke with severity of the conduct of a noble seducer, if an honest squire on the racecourse applied the proper epithets to the tricks of a noble swindler, the affronted patrician had only to complain to the proud and powerful body of which he was a member. His brethren made his cause their own. The offender was taken into custody by Black Rod, brought to the bar, flung into prison, and kept there till he was glad to obtain forgiveness by the most degrading submissions. Nothing could therefore be more natural than that an attempt of the Peers to obtain any new advantage for their order should be regarded by the Commons with extreme jealousy. There is strong reason to suspect that some able Whig politicians, who thought it dangerous to relax, at that moment, the laws against political offences, but who could not, without incurring the charge of inconsistency, declare themselves adverse to any relaxation, had conceived a hope that they might, by fomenting the dispute about the Court of the Lord High Steward, defer for at least a year the passing of a bill which they disliked, and yet could not decently oppose. If this really was their plan, it succeeded perfectly. The Lower House rejected the amendment: the Upper House persisted: a free conference was held; and the question was argued with great force and ingenuity on both sides.

The reasons in favour of the amendment are obvious, and indeed at first sight seem unanswerable. It was surely difficult to defend a system under which the Sovereign nominated a conclave of his own creatures to decide the fate of men whom he regarded as his mortal enemies. And could anything be more absurd than that a nobleman accused of high treason should be entitled to be tried by the whole body of his peers if his indictment happened to be brought into the House of Lords the minute before a prorogation, but that, if the indictment arrived a minute after the prorogation, he should be at the mercy of a small junto named by the very authority which prosecuted him? That anything could have been said on the other side seems strange: but those who managed the conference for the Commons were not ordinary men, and seem on this occasion to have put forth all their powers. Conspicuous among them was Charles Montague, who was rapidly rising to the highest rank among the orators of that age. To him the lead seems on this occasion to have been left; and to his pen we owe an account of the discussion, which gives an excellent notion of his talents for debate. "We have framed,"—such was in substance his reasoning,—"we have framed a law which has in it nothing exclusive, a law which will be a blessing to every class, from the highest to the lowest. The new securities, which we propose to give to innocence oppressed by power, are common between the premier peer and the humblest day labourer. The clause which establishes a time of limitation for prosecutions protects us all alike. To every Englishman accused of the highest crime against the state, whatever be his rank, we give the privilege of seeing his indictment, the privilege of being defended by counsel, the privilege of having his witnesses summoned by writ of subpœna and sworn on the Holy Gospels. Such is the bill which we sent up to your Lordships; and you return it to us with a clause of which the effect is to give certain advantages to your noble order at the expense of the ancient prerogatives of the Crown. Surely before we consent to take away from the King any power which his predecessors have possessed for ages, and to give it to your Lordships, we ought to be satisfied that you are more likely to use it well than he. Something we must risk: somebody we must trust; and since we are forced, much against our will, to institute what is necessarily an invidious comparison, we must own ourselves unable to discover any reason for believing that a prince is less to be trusted than an aristocracy. Is it reasonable, you ask, that you should be tried for your lives before a few members of your House, selected by the Crown? Is it reasonable, we ask in our turn, that you should have the privilege of being tried by all the members of your House, that is to say, by your brothers, your uncles, your first cousins, your second cousins, your fathers-in-law, your brothers-in-law, your most intimate friends? You marry so much into each other's families, you live so much in each other's society, that there is scarcely a nobleman who is not connected by consanguinity or affinity with several others, and who is not on terms of friendship with several more. There have been great men whose death put a third or fourth part of the baronage of England into mourning. Nor is there much danger that even those peers who may be unconnected with an accused lord will be disposed to send him to the block if they can with decency say, 'Not Guilty, upon my honour.' For the ignominious death of a single member of a small aristocratical body necessarily leaves a stain on the reputation of his fellows. If, indeed, your Lordships proposed that every one of your body should be compelled to attend and vote, the Crown might have some chance of obtaining justice against a guilty peer, however strongly connected. But you propose that attendance shall be voluntary. Is it possible to doubt what the consequence will be? All the prisoner's relations and friends will be in their places to vote for him. Good nature and the fear of making powerful enemies will keep away many who, if they voted at all, would be forced by conscience and honour to vote against him. The new system which you propose would therefore evidently be unfair to the Crown; and you do not show any reason for believing that the old system has been found in practice unfair to yourselves. We may confidently affirm that, even under a government less just and merciful than that under which we have the happiness to live, an innocent peer has little to fear from any set of peers that can be brought together in Westminster Hall to try him. How stands the fact? In what single case has a guiltless head fallen by the verdict of this packed jury? It would be easy to make out a long list of squires, merchants, lawyers, surgeons, yeomen, artisans, ploughmen, whose blood, barbarously shed during the late evil times, cries for vengeance to heaven. But what single member of your House, in our days, or in the days of our fathers, or in the days of our grandfathers, suffered death unjustly by sentence of the Court of the Lord High Steward? Hundreds of the common people were sent to the gallows by common juries for the Rye House Plot and the Western Insurrection. One peer, and one alone, my Lord Delamere, was brought at that time before the Court of the Lord High Steward; and he was acquitted. You say that the evidence against him was legally insufficient. Be it so. But so was the evidence against Sidney, against Cornish, against Alice Lisle; yet it sufficed to destroy them. You say that the peers before whom my Lord Delamere was brought were selected with shameless unfairness by King James and by Jeffreys. Be it so. But this only proves that, under the worst possible King, and under the worst possible High Steward, a lord tried by lords has a better chance for life than a commoner who puts himself on his country. We cannot, therefore, under the mild government which we now possess, feel much apprehension for the safety of any innocent peer. Would that we felt as little apprehension for the safety of that government! But it is notorious that the settlement with which our liberties are inseparably bound up is attacked at once by foreign and by domestic enemies. We cannot consent, at such a crisis, to relax the restraints which have, it may well be feared, already proved too feeble to prevent some men of high rank from plotting the ruin of their country. To sum up the whole, what is asked of us is that we will consent to transfer a certain power from their Majesties to your Lordships. Our answer is, that at this time, in our opinion, their Majesties have not too much power, and your Lordships have quite power enough."

These arguments, though eminently ingenious, and not without real force, failed to convince the Upper House. The Lords insisted that every peer should be entitled to be a Trier. The Commons were with difficulty induced to consent that the number of Triers should never be less than thirty-six, and positively refused to make any further concession. The bill was therefore suffered to drop.*

It is certain that those who in the conference on this bill represented the Commons did not exaggerate the dangers to which the government was exposed. While the constitution of the Court which was to try peers for treason was under discussion, a treason planned with rare skill by a peer was all but carried into execution.

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* The history of this bill is to be collected from the bill itself, which is among the Archives of the Upper House, from the Journals of the two Houses during November and December 1690, and January 1691; particularly from the Commons' Journals of December 11, and January 13 and 25, and the Lords' Journals of January 20 and 28. See also Grey's Debates.

Plot formed by Marlborough against the government of William.

Marlborough had never ceased to assure the Court of Saint Germains that the great crime which he had committed was constantly present to his thoughts, and that he lived only for the purpose of repentance and reparation. Not only had he been himself converted: he had also converted the Princess Anne. In 1688, the Churchills had, with little difficulty, induced her to fly from her father's palace. In 1691, they, with as little difficulty, induced her to copy out and sign a letter expressing her deep concern for his misfortunes and her earnest wish to atone for her breach of duty.* At the same time Marlborough held out hopes that it might be in his power to effect the restoration of his old master in the best possible way, without the help of a single foreign soldier or sailor, by the votes of the English Lords and Commons, and by the support of the English army. We are not fully informed as to all the details of his plan. But the outline is known to us from a most interesting paper written by James, of which one copy is in the Bodleian Library, and another among the archives of the French Foreign Office.

The jealousy with which the English regarded the Dutch was at this time intense. There had never been a hearty friendship between the nations. They were indeed near of kin to each other. They spoke two dialects of one widespread language. Both boasted of their political freedom. Both were attached to the reformed faith. Both were threatened by the same enemy, and could be safe only while they were united. Yet there was no cordial feeling between them. They would probably have loved each other more, if they had, in some respects, resembled each other less. They were the two great commercial nations, the two great maritime nations. In every sea their flags were found together, in the Baltic and in the Mediterranean, in the Gulf of Mexico and in the Straits of Malacca. Everywhere the merchant of London and the merchant of Amsterdam were trying to forestall each other and to undersell each other. In Europe the contest was not sanguinary. But too often, in barbarous countries, where there was no law but force, the competitors had met, burning with cupidity, burning with animosity, armed for battle, each suspecting the other of hostile designs, and each resolved to give the other no advantage. In such circumstances it is not strange that many violent and cruel acts should have been perpetrated. What had been done in those distant regions could seldom be exactly known in Europe. Everything was exaggerated and distorted by vague report and by national prejudice. Here it was the popular belief that the English were always blameless, and that every quarrel was to be ascribed to the avarice and inhumanity of the Dutch. Lamentable events which had taken place in the Spice Islands were brought on our stage. The Englishmen were all saints and heroes; the Dutchmen all fiends in human shape, lying, robbing, ravishing, murdering, torturing. The angry passions indicated by these representations had more than once found vent in war. Thrice in the lifetime of one generation the two nations had contended, with equal courage and with various success, for the sovereignty of the Ocean. The tyranny of James, as it had reconciled Tories to Whigs, and Churchmen to Nonconformists, had also reconciled the English to the Dutch. While our ancestors were looking to the Hague for deliverance, the massacre of Amboyna and the great humiliation of Chatham had seemed to be forgotten. But since the Revolution the old feeling had revived. Though England and Holland were now closely bound together by treaty, they were as far as ever from being bound together by affection. Once just after the battle of Beachy Head, our countrymen had seemed disposed to be just: but a violent reaction had speedily followed. Torrington, who deserved to be shot, became a popular favourite; and the allies whom he had shamefully abandoned were accused of persecuting him without a cause. The partiality shown by the King to the companions of his youth was the favourite theme of the sowers of sedition. The most lucrative posts in his household, it was said, were held by Dutchmen: the House of Lords was fast filling with Dutchmen: the finest manors of the Crown were given to Dutchmen: the army was commanded by Dutchmen. That it would have been wise in William to exhibit somewhat less obtrusively his laudable fondness for his native country, and to remunerate his early friends somewhat more sparingly, is perfectly true. But it will not be easy to prove that, on any important occasion during his whole reign, he sacrificed the interests of our island to the interests of the United Provinces. The English, however, were on this subject prone to fits of jealousy which made them quite incapable of listening to reason. One of the sharpest of those fits came on in the autumn of 1691. The antipathy to the Dutch was at that time strong in all classes, and nowhere stronger than in the Parliament and in the army.*

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* The letter, dated December 1, 1691, is in the Life of James, ii. 477.

Of that antipathy Marlborough determined to avail himself for the purpose, as he assured James and James's adherents, of effecting a restoration. The temper of both Houses was such that they might not improbably be induced by skilful management to present a joint address requesting that all foreigners might be dismissed from the service of their Majesties. Marlborough undertook to move such an address in the Lords; and there would have been no difficulty in finding some gentleman of great weight to make a similar motion in the Commons.

If the address should be carried, what could William do? Would he yield? Would he discard all his dearest, his oldest, his most trusty friends? It was hardly possible to believe that he would make so painful, so humiliating, a concession. If he did not yield, there would be a rupture between him and the Parliament; and the Parliament would be backed by the people. Even a King reigning by hereditary title might well shrink from such a contest with the Estates of the Realm. But to a King whose title rested on a resolution of the Estates of the Realm such a contest must almost necessarily be fatal. The last hope of William would be in the army. The army Marlborough undertook to manage; and it is highly probable that what he undertook he could have performed. His courage, his abilities, his noble and winning manners, the splendid success which had attended him on every occasion on which he had been in command, had made him, in spite of his sordid vices, a favourite with his brethren in arms. They were proud of having one countryman who had shown that he wanted nothing but opportunity to vie with the ablest Marshal of France. The Dutch were even more disliked by the English troops than by the English nation generally. Had Marlborough, therefore, after securing the co-operation of some distinguished officers, presented himself at the critical moment to those regiments which he had led to victory in Flanders and in Ireland, had he called on them to rally round him, to protect the Parliament, and to drive out the aliens, there is strong reason to think that the call would have been obeyed. He would then have had it in his power to fulfil the promises which he had so solemnly made to his old master.

Of all the schemes ever formed for the restoration of James or of his descendants, this scheme promised the fairest. That national pride, that hatred of arbitrary power, which had hitherto been on William's side, would now be turned against him. Hundreds of thousands who would have put their lives in jeopardy to prevent a French army from imposing a government on the English, would have felt no disposition to prevent an English army from driving out the Dutch. Even the Whigs could scarcely, without renouncing their old doctrines, support a prince who obstinately refused to comply with the general wish of his people, signified to him by his Parliament. The plot looked well. An active canvass was made. Many members of the House of Commons, who did not at all suspect that there was any ulterior design, promised to vote against the foreigners. Marlborough was indefatigable in inflaming the discontents of the army. His house was constantly filled with officers who heated each other into fury by talking against the Dutch. But, before the preparations were complete, a strange suspicion rose in the minds of some of the Jacobites. That the author of this bold and artful scheme wished to pull down the existing government there could be little doubt. But was it quite certain what government he meant to set up? Might he not depose William without restoring James? Was it not possible that a man so wise, so aspiring, and so wicked, might be meditating a double treason, such as would have been thought a masterpiece of statecraft by the great Italian politicians of the fifteenth century, such as Borgia would have envied, such as Machiavel would have extolled to the skies? What if this consummate dissembler should cheat both the rival kings? What if, when he found himself commander of the army and protector of the Parliament, he should proclaim Queen Anne? Was it not possible that the weary and harassed nation might gladly acquiesce in such a settlement? James was unpopular because he was a Papist influenced by Popish priests. William was unpopular because he was a foreigner attached to foreign favourites. Anne was at once a Protestant and an Englishwoman. Under her government the country would be in no danger of being overrun either by Jesuits or by Dutchmen. That Marlborough had the strongest motives for placing her on the throne was evident. He could never, in the court of her father, be more than a repentant criminal, whose services were overpaid by a pardon. In her court the husband of her adored friend would be what Pepin Heristal and Charles Martel had been to the Chilperics and Childeberts. He would be the chief director of the civil and military government. He would wield the whole power of England. He would hold the balance of Europe. Great kings and commonwealths would bid against each other for his favour, and exhaust their treasuries in the vain hope of satiating his avarice. The presumption was, therefore, that, if he had the English crown in his hands, he would put it on the head of the Princess. What evidence there was to confirm this presumption is not known: but it is certain that something took place which convinced some of the most devoted friends of the exiled family that he was meditating a second perfidy, surpassing even the feat which he had performed at Salisbury. They were afraid that if, at that moment, they succeeded in getting rid of William, the situation of James would be more hopeless than ever. So fully were they persuaded of the duplicity of their accomplice, that they not only refused to proceed further in the execution of the plan which he had formed, but disclosed his whole scheme to Portland.

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* Burnet, ii. 85; and Burnet MS. Harl. 6584. See also a memorial signed by Holmes, but consisting of intelligence furnished by Ferguson, among the extracts from the Nairne Papers, printed by Macpherson. It bears date October 1691. "The Prince of Orange," says Holmes, "is mortally hated by the English. They see very fairly that he hath no love for them; neither doth he confide in them, but all in his Dutch. . . . . It's not doubted but the Parliament will not be for foreigners to ride them with a caveson."

Marlborough's plot disclosed by the Jacobites.

William seems to have been alarmed and provoked by this intelligence to a degree very unusual with him. In general he was indulgent, nay, wilfully blind, to the baseness of the English statesmen whom he employed. He suspected, indeed he knew, that some of his servants were in correspondence with his competitor; and yet he did not punish them, did not disgrace them, did not even frown on them. He thought meanly, and he had but too good reason for thinking meanly of the whole of that breed of public men which the Restoration had formed and had bequeathed to the Revolution. He knew them too well to complain, because he did not find in them veracity, fidelity, consistency, disinterestedness. The very utmost that he expected from them was that they would serve him as far as they could serve him without serious danger to themselves. If he learned that, while sitting in his council and enriched by his bounty, they were trying to make for themselves at Saint Germains an interest which might be of use to them in the event of a counter-revolution, he was more inclined to bestow on them the contemptuous commendation which was bestowed of old on the worldly wisdom of the unjust steward than to call them to a severe account. But the crime of Marlborough was of a very different kind. His treason was not that of a fainthearted man desirous to keep a retreat open for himself in every event, but that of a man of dauntless courage, profound policy, and measureless ambition. William was not prone to fear; but, if there was anything on earth that he feared, it was Marlborough. To treat the criminal as he deserved was indeed impossible: for those by whom his designs had been made known to the government would never have consented to appear against him in the witness box. But to permit him to retain high command in that army which he was then engaged in seducing would have been madness.

Disgrace of Marlborough.

Late in the evening of the ninth of January the Queen had a painful explanation with the Princess Anne. Early the next morning Marlborough was informed that their majesties had no further occasion for his services, and that he must not presume to appear in the royal presence. He had been loaded with honours, and with what he loved better, riches. All was at once taken away.

Various reports touching the cause of Marlborough's disgrace.

The real history of these events was known to very few. Evcyln, who had in general excellent sources of information, believed that the corruption and extortion of which Marlborough was notoriously guilty had roused the royal indignation. The Dutch ministers could only tell the States General that six different stories were spread abroad by Marlborough's enemies. Some said that he had indiscreetly suffered an important military secret to escape him; some that he had spoken disrespectfully of their Majesties; some that he had done ill offices between the Queen and the Princess; some that he had been forming cabals in the army; some that he had carried on an unauthorised correspondence with the Danish government about the general politics of Europe; and some that he had been trafficking with the agents of the Court of Saint Germains.* His friends contradicted every one of these tales, and affirmed that his only crime was his dislike of the foreigners who were lording it over his countrymen, and that he had fallen a victim to the machinations of Portland, whom he was known to dislike, and whom he had not very politely described as a wooden fellow. The mystery, which from the first overhung the story of Marlborough's disgrace, was darkened, after the lapse of fifty years, by the shameless mendacity of his widow. The concise narrative of James dispels that mystery, and makes it clear, not only why Marlborough was disgraced, but also how several of the reports about the cause of his disgrace originated.†

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* Evelyn's Diary, Jan. 24; Hop to States General, $\frac{\text{Jan. 22,}}{\text{Feb. 1,}}$ 169$\frac{1}{2}$; Baden to States General, Feb. $\frac{18}{28}$.

† The words of James are these; they were written in November 1692:—

"Mes amis, l'année passée, avoient dessein de me rappeler par le Parlement. La manière étoit concertée; et Milord Churchill devoit proposer dans le Parlement de chasser tous les étrangers tant des conseils et de l'armée que du royaume. Si le Prince d'Orange avoit consenti à cette proposition, ils l'auroient eu entre leurs mains. S'il l'avoit refusée, il auroit fait déclarer le Parlement contre lui; et en même temps Milord Churchill devoit

Rupture between Mary and Anne.

Though William assigned to the public no reason for exercising his undoubted prerogative by dismissing his servant, Anne had been informed of the truth; and it had been left to her to judge whether an officer who had been guilty of a foul treason was a fit inmate of the palace. Three weeks passed. Lady Marlborough still retained her post and her apartments at Whitehall. Her husband still resided with her; and still the King and Queen gave no sign of displeasure. At length the haughty and vindictive Countess, emboldened by their patience, determined to brave them face to face, and accompanied her mistress one evening to the drawing-room at Kensington. This was too much even for the gentle Mary. She would indeed have expressed her indignation before the crowd which surrounded the card tables, had she not remembered that her sister was in a state which entitles women to peculiar indulgence. Nothing was said that night: but on the following day a letter from the Queen was delivered to the Princess. Mary declared that she was unwilling to give pain to a sister whom she loved, and in whom she could easily pass over any ordinary fault: but this was a serious matter. Lady Marlborough must be dismissed. While she lived at Whitehall her lord would live there. Was it proper that a man in his situation should be suffered to make the palace of his injured master his home? Yet so unwilling was His Majesty to deal severely with the worst offenders, that even this had been borne, and might have been borne longer, had not Anne brought the Countess to defy the King and Queen in their own presence chamber. "It was unkind," Mary wrote, "in a sister: it would have been uncivil in an equal; and I need not say that I have more to claim." The Princess, in her answer, did not attempt to exculpate or ex-

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se déclarer avec l'armée pour le Parlement; et la flotte devoit faire de même; et l'on devoit me rappeler. L'on avoit déjà commencé d'agir dans ce projet; et on avoit gagné un gros parti, quand quelques fidèles sujets indiscrets, croyant me servir, et s'imaginant que ce que Milord Churchill faisoit n'étoit pas pour moi, mais pour la Princesse de Danemarck, eurent l'imprudence de découvrir le tout à Benthing, et détournèrent ainsi le coup."

A translation of this most remarkable passage, which at once solves many interesting and perplexing problems, was published eighty years ago by Macpherson. But, strange to say, it attracted no notice, and has never, as far as I know, been mentioned by any biographer of Marlborough.

The narrative of James requires no confirmation; but it is strongly confirmed by the Burnet MS. Harl. 6584. "Marleburrough," Burnet wrote in September 1693, "set himself to decry the King's conduct and to lessen him in all his discourses, and to possess the English with an aversion to the Dutch, who, as he pretended, had a much larger share of the King's favour and confidence than they,"—the English, I suppose,—"had. This was a point on which the English, who are too apt to despise all other nations, and to overvalue themselves, were easily enough inflamed. So it grew to be the universal subject of discourse, and was the constant entertainment at Marleburrough's, where there was a constant randivous of the English officers." About the dismission of Marlborough, Burnet wrote at the same time: "The King said to myself upon it that he had very good reason to believe that he had made his peace with King James, and was engaged in a correspondence with France. It is certain he was doing all he could to set on a faction in the army and the nation against the Dutch."

It is curious to compare this plain tale, told while the facts were recent, with the shuffling narrative which Burnet prepared for the public eye many years later, when Marlborough was closely united to the Whigs, and was rendering great and splendid services to the country. Burnet, ii. 90.

The Duchess of Marlborough, in her Vindication, had the effrontery to declare that she "could never learn what cause the King assigned for his displeasure." She suggests that Young's forgery may have been the cause. Now she must have known that Young's forgery was not committed till some months after her husband's disgrace. She was indeed lamentably deficient in memory, a faculty which is proverbially said to be necessary to persons of the class to which she belonged. Her own volume convicts her of falsehood. She gives a letter from Mary to Anne, in which Mary says, "I need not repeat the cause my Lord Marlborough has given the King to do what he has done." These words plainly imply that Anne had been apprised of the cause. If she had not been apprised of the cause, would she not have said so in her answer? But we have her answer; and it contains not a word on the subject. She was then apprised of the cause; and is it possible to believe that she kept it a secret from her adored Mrs Freeman?

cuse Marlborough, but expressed a firm conviction that his wife was innocent, and implored the Queen not to insist on so heartrending a separation. "There is no misery," Anne wrote, "that I cannot resolve to suffer rather than the thoughts of parting from her."

The Princess sent for her uncle Rochester, and implored him to carry her letter to Kensington and to be her advocate there. Rochester declined the office of messenger, and, though he tried to restore harmony between his kinswomen, was by no means disposed to plead the cause of the Churchills. He had indeed long seen with extreme uneasiness the absolute dominion exercised over his younger niece by that unprincipled pair. Anne's expostulation was sent to the Queen by a servant. The only reply was a message from the Lord Chamberlain, Dorset, commanding Lady Marlborough to leave the palace. Mrs Morley would not be separated from Mrs Freeman. As to Mr Morley, all places where he could have his three courses and his three bottles were alike to him. The Princess and her whole family therefore retired to Sion House, a villa belonging to the Duke of Somerset, and situated on the margin of the Thames. In London she occupied Berkeley House, which stood in Piccadilly, on the site now covered by Devonshire House.* Her income was secured by Act of Parliament: but no punishment which it was in the power of the Crown to inflict on her was spared. Her guard of honour was taken away. The foreign ministers ceased to wait upon her. When she went to Bath, the Secretary of State wrote to request the Mayor of that city not to receive her with the ceremonial with which royal visitors were usually welcomed. When she attended divine service at Saint James's Church, she found that the rector had been forbidden to show her the customary marks of respect, to bow to her from his pulpit, and to send a copy of his text to be laid on her cushion. Even the bellman of Piccadilly, it was said, perhaps falsely, was ordered not to chant her praises in his doggrel verse under the windows of Berkeley House.†

That Anne was in the wrong is clear; but it is not equally clear that the King and Queen were in the right. They should have either dissembled their displeasure, or openly declared the true reasons for it. Unfortunately, they let everybody see the punishment, and they let scarcely anybody know the provocation. They should have remembered that, in the absence of information about the cause of a quarrel, the public is naturally inclined to side with the weaker party, and that this inclination is likely to be peculiarly strong when a sister is, without any apparent reason, harshly treated by a sister. They should have remembered, too, that they were exposing to attack what was unfortunately the one vulnerable part of Mary's character. A cruel fate had put enmity between her and her father. Her detractors pronounced her utterly destitute of natural affection; and even her eulogists, when they spoke of the way in which she had discharged the duties of the filial relation, were forced to speak in a subdued and apologetic tone. Nothing therefore could be more unfortunate than that she should a second time appear unmindful of the ties of consanguinity. She was now at open war with both the two persons who were nearest to her in blood. Many, who thought that her conduct towards her parent was justified by the extreme danger which had threatened her country and her religion, were unable to defend her conduct towards her sister. While Mary, who was really guilty in this matter of nothing worse than imprudence, was regarded by the world as an oppressor, Anne, who was as culpable as her small faculties enabled her to be, assumed the interesting character of a meek, resigned, sufferer. In those private letters, indeed, to which the name of Morley was subscribed, the Princess expressed the sentiments of a fury in the style of a fishwoman, railed savagely at the whole Dutch nation, and called her brother-in-law sometimes the abortion, sometimes the monster, sometimes Caliban.* But the nation heard nothing of her language and saw nothing of her deportment but what was decorous and submissive. The truth seems to have been that the rancorous and coarseminded Countess gave the tone to Her Highness's confidential correspondence, while the graceful, serene, and politic Earl was suffered to prescribe the course which was to be taken before the public eye. During a short time the Queen was generally blamed. But the charm of her temper and manners was irresistible; and in a few months she regained the popularity which she had lost.†

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* My account of these transactions I have been forced to take from the narrative of the Duchess of Marlborough, a narrative which is to be read with constant suspicion, except when, as is often the case, she relates some instance of her own malignity and insolence.

† The Duchess of Marlborough's Vindication; Dartmouth's Note on Burnet, ii. 92; Verses of the Night Bellman of Piccadilly and my Lord Nottingham's Order thereupon, 1691. There is a bitter lampoon on Lady Marlborough of the same date, entitled The Universal Health, a true Union to the Queen and Princess.

Fuller's plot.

It was a most fortunate circumstance for Marlborough that, just at the very time when all London was talking about his disgrace, and trying to guess at the cause of the King's sudden anger against one who had always seemed to be a favourite, an accusation of treason was brought by William Fuller against many persons of high consideration, was strictly investigated, and was proved to be false and malicious. The consequence was that the public, which rarely discriminates nicely, could not, at that moment, be easily brought to believe in the reality of any Jacobite conspiracy.

That Fuller's plot is less celebrated than the Popish plot is the fault rather of the historians than of Fuller, who did all that man could do to secure an eminent place among villains. Every person well read in history must have observed that depravity has its temporary modes, which come in and go out like modes of dress and upholstery. It may be doubted whether, in our country, any man ever, before the year 1678, invented and related on oath a circumstantial history, altogether fictitious, of a treasonable plot, for the purpose of making himself important by destroying men who had given him no provocation. But in the year 1678 this execrable crime became the fashion, and continued to be so during the twenty years which followed. Preachers designated it as our peculiar national sin, and prophesied that it would draw on us some awful national judgment. Legislators proposed new punishments of terrible severity for this new atrocity.‡ It was not however found necessary to resort to those punishments. The fashion changed: and during the last century and a half there has perhaps not been a single instance of this particular kind of wickedness.

The explanation is simple. Oates was the founder of a school. His success proved that no romance is too wild to be received with faith by understandings which fear and hatred have disordered. His slanders were monstrous: but they were well timed: he spoke to a people made credulous by their passions; and thus, by impudent and cruel lying, he raised himself in a week from beggary and obscurity to luxury, renown, and power. He had once eked out the small tithes of a miserable vicarage by stealing the pigs and fowls of his parishioners.§ He was now lodged in a palace: he was followed by admiring crowds: he had at his mercy the estates and lives of Howards and Herberts. A crowd of imitators instantly appeared. It seemed that much more might be got, and that much less was risked, by testifying to an imaginary conspiracy than by robbing on the highway or clipping the coin. Accordingly the Bedloes, Dangerfields, Dugdales, Turberviles, made haste to transfer their industry to an employment at once more profitable and less perilous than any to which they were accustomed. Till the dissolution of the Oxford Parliament, Popish plots were the chief manufacture. Then, during seven years, Whig plots were the only plots which paid. After the revolution, Jacobite plots came in: but the public had become cautious; and though the new false witnesses were in no respect less artful than their predecessors, they found much less encouragement. The history of the first great check given to the practices of this abandoned race of men well deserves to be circumstantially related.

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* It must not be supposed that Anne was a reader of Shakspeare. She had, no doubt, often seen the Enchanted Island. That miserable *rifacimento* of the Tempest was then a favourite with the town, on account of the machinery and the decorations.

† Burnet MS. Harl. 6584.

‡ The history of an abortive attempt to legislate on this subject will be found in the Commons' Journals of 169$\frac{2}{3}$.

§ North's Examen.

In 1689, and in the beginning of 1690, William Fuller had rendered to the government service such as the best governments sometimes require, and such as none but the worst men ever perform. His useful treachery had been rewarded by his employers, as was meet, with money and with contempt. Their liberality enabled him to live during some months like a fine gentleman. He called himself a Colonel, hired servants, clothed them in gorgeous liveries, bought fine horses, lodged in Pall Mall, and showed his brazen forehead, overtopped by a wig worth fifty guineas, in the antechambers of the palace and in the stage box at the theatre. He even gave himself the airs of a favourite of royalty, and, as if he thought that William could not live without him, followed His Majesty first to Ireland, and then to the Congress of Princes at the Hague. The vagabond afterwards boasted that, at the Hague, he appeared with a retinue fit for an ambassador, that he gave ten guineas a week for an apartment, and that the worst waistcoat which he condescended to wear was of silver stuff at forty shillings the yard. Such profusion, of course, brought him to poverty. Soon after his return to England he took refuge from the bailiffs in Axe Yard, a place lying within the verge of Whitehall. His fortunes were desperate: he owed great sums: on the government he had no claim: his past services had been overpaid: no future service was to be expected from him: having appeared in the witness box as evidence for the Crown, he could no longer be of any use as a spy on the Jacobites; and by all men of virtue and honour, to whatever party they might belong, he was abhorred and shunned.

Just at this time, when he was in the frame of mind in which men are open to the worst temptations, he fell in with the worst of tempters, in truth, with the Devil in human shape. Oates had obtained his liberty, his pardon, and a pension which made him a much richer man than nineteen-twentieths of the members of that profession of which he was the disgrace. But he was still unsatisfied. He complained that he had now less than three hundred a year. In the golden days of the Plot he had been allowed three times as much, had been sumptuously lodged in the palace, had dined on plate, and had been clothed in silk. He clamoured for an increase of his stipend. Nay, he was even impudent enough to aspire to ecclesiastical preferment, and thought it hard that, while so many mitres were distributed, he could not get a deanery, a prebend, or even a rectory. He missed no opportunity of urging his pretensions. He haunted the public offices and the lobbies of the Houses of Parliament. He might be seen and heard every day, hurrying, as fast as his uneven legs would carry him, between Charing Cross and Westminster Hall, puffing with haste and self-importance, chattering about what he had done for the good cause, and reviling, in the style of the boatmen on the river, all the statesmen and divines whom he suspected of doing him ill offices at Court, and keeping him back from a bishopric. When he found that there was no hope for him in the Established Church, he turned to the Baptists. They, at first, received him very coldly; but he gave such touching accounts of the wonderful work of grace which had been wrought in his soul, and vowed so solemnly before Jehovah and the holy angels, to be thenceforth a burning and shining light, that it was difficult for simple and well meaning people to think him altogether insincere. He mourned, he said, like a turtle. On one Lord's day he thought he should have died of grief at being shut out from fellowship with the saints. He was at length admitted to communion: but, before he had been a year among his new friends, they discovered his true character, and solemnly cast him out as a hypocrite. Thenceforth he became the mortal enemy of the leading Baptists, and persecuted them with the same treachery, the same mendacity, the same effrontery, the same black malice, which had, many years before, wrought the destruction of more celebrated victims. Those who had lately been edified by his account of his blessed experiences stood aghast to hear him crying out that he would be revenged, that revenge was God's own sweet morsel, that the wretches who had excommunicated him should be ruined, that they should be forced to fly their country, that they should be stripped to the last shilling. His designs were at length frustrated by a righteous decree of the Court of Chancery, a decree which would have left a deep stain on the character of an ordinary man, but which makes no perceptible addition to the infamy of Titus Oates.* Through all changes, however, he was surrounded by a small knot of hotheaded and foulmouthed agitators, who, abhorred and despised by every respectable Whig, yet called themselves Whigs, and thought themselves injured because they were not rewarded for scurrility and slander with the best places under the Crown.

In 1691, Titus, in order to be near the focal point of political intrigue and faction, had taken a house within the precinct of Whitehall. To this house Fuller, who lived hard by, found admission. The evil work, which had been begun in him, when he was still a child, by the memoirs of Dangerfield, was now completed by the conversation of Oates. The Salamanca Doctor was, as a witness, no longer formidable; but he was impelled, partly by the savage malignity which he felt towards all whom he considered as his enemies, and partly by mere monkeylike restlessness and love of mischief, to do, through the instrumentality of others, what he could no longer do in person. In Fuller he had found the corrupt heart, the ready tongue, and the unabashed front, which are the first qualifications for the office of a false accuser. A friendship, if that word may be so used, sprang up between the pair. Oates opened his house and even his purse to Fuller. The veteran sinner, both directly and through the agency of his dependents, intimated to the novice that nothing made a man so important as the discovering of a plot, and that these were times when a young fellow who would stick at nothing and fear nobody might do wonders. The Revolution,—such was the language constantly held by Titus and his parasites,—had produced little good. The brisk boys of Shaftesbury had not been recompensed according to their merits. Even the Doctor,—such was the ingratitude of men,—was looked on coldly at the new Court. Tory rogues sate at the council board, and were admitted to the royal closet. It would be a noble feat to bring their necks to the block. Above all, it would be delightful to see Nottingham's long solemn face on Tower Hill. For the hatred with which these bad men regarded Nottingham had no bounds, and was probably excited less by his political opinions, in which there was doubtless much to condemn, than by his moral character, in which the closest scrutiny will detect little that is not deserving of approbation. Oates, with the authority which experience and success entitle a preceptor to assume, read his pupil a lecture on the art of bearing false witness. "You ought," he said, with many oaths and curses, "to have made more, much more, out of what you heard and saw at St Germains. Never was there a finer foundation for a plot. But you are a fool: you are a coxcomb: I could beat you: I would not have done so. I used to go to Charles and tell him his own. I called Lauderdale names to his face. I made King, Ministers, Lords, Commons, afraid of me. But you young men have no spirit." Fuller was greatly edified by these exhortations. It was, however, hinted to him by some of his associates that, if he meant to take up the trade of swearing away lives, he would do well not to show himself so often at coffeehouses in the company of Titus. "The Doctor," said one of the gang, "is an excellent person, and has done great things in his time: but many people are prejudiced against him; and, if you are really going to discover a plot, the less you are seen with him the better." Fuller accordingly ceased to appear in Oates's train at public places, but still continued to receive his great master's instructions in private.

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* North's Examen; Ward's London Spy; Crosby's English Baptists, vol. iii. chap 2.

To do Fuller justice, he seems not to have taken up the trade of a false witness till he could no longer support himself by begging or swindling. He lived for a time on the charity of the Queen. He then levied contributions by pretending to be one of the noble family of Sidney. He wheedled Tillotson out of some money, and requited the good Archbishop's kindness by passing himself off as His Grace's favourite nephew. But in the autumn of 1691 all these shifts were exhausted. After lying in several spunging houses, Fuller was at length lodged in the King's Bench prison, and he now thought it time to announce that he had discovered a plot.*

He addressed himself first to Tillotson and Portland: but both Tillotson and Portland soon perceived that he was lying. What he said was, however, reported to the King, who, as might have been expected, treated the information and the informer with cold contempt. All that remained was to try whether a flame could be raised in the Parliament.

Soon after the Houses met, Fuller petitioned the Commons to hear what he had to say, and promised to make wonderful disclosures. He was brought from his prison to the bar of the House; and he there repeated a long romance. James, he said, had delegated the regal authority to six commissioners, of whom Halifax was first. More than fifty lords and gentlemen had signed an address to the French King, imploring him to make a great effort for the restoration of the House of Stuart. Fuller declared that he had seen this address, and recounted many of the names appended to it. Some members made severe remarks on the improbability of the story and on the character of the witness. He is, it was said, one of the greatest rogues on the face of the earth; and he tells such things as could scarcely be credited if they were told by an angel from heaven. Fuller audaciously pledged himself to bring proofs which would satisfy the most incredulous. He was, he averred, in communication with some agents of James. Those persons were ready to make reparation to their country. Their testimony would be decisive; for they were in possession of documentary evidence which would confound the guilty. They held back only because they saw some of the traitors high in office and near the royal person, and were afraid of incurring the enmity of men so powerful and so wicked. Fuller ended by asking for a sum of money, and by assuring the Commons that he would lay it out to good account.† Had his impudent request been granted, he would probably have paid his debts, obtained his liberty, and absconded: but the House very wisely insisted on seeing his witnesses first. He then began to shuffle. The gentlemen were on the Continent, and could not come over without passports. Passports were delivered to him: but he complained that they were insufficient. At length the Commons, fully determined to get at the truth, presented an address requesting the King to send Fuller a blank safe conduct in the largest terms.‡ The safe conduct was sent. Six weeks passed, and nothing was heard of the witnesses. The friends of the lords and gentlemen who had been accused represented strongly that the House ought not to separate for the summer without coming to some decision on charges so grave. Fuller was ordered to attend. He pleaded sickness, and asserted, not for the first time, that the Jacobites had poisoned him. But all his plans were confounded by the laudable promptitude and vigour with which the Commons acted. A Committee was sent to his bedside, with orders to ascertain whether he really had any witnesses, and where those witnesses resided. The members who were deputed for this purpose went to the King's Bench prison, and found him suffering under a disorder, produced, in all probability, by some emetic which he had swallowed for the purpose of deceiving them. In answer to their questions he said that two of his witnesses, Delaval and Hayes, were in England, and were lodged at the house of a Roman Catholic apothecary in Holborn. The Commons, as soon as the Committee had reported, sent some members to the house which he had indicated. That house and all the neighbouring houses were searched. Delaval and Hayes were not to be found; nor had anybody in the vicinity ever seen such men or heard of them. The House, therefore, on the last day of the session, just before Black Rod knocked at the door, unanimously resolved that William Fuller was a cheat and a false accuser; that he had insulted the Government and the Parliament; that he had calumniated honourable men; and that an address should be carried up to the throne, requesting that he might be prosecuted for his villany.* He was consequently tried, convicted, and sentenced to fine, imprisonment, and the pillory. The exposure, more terrible than death to a mind not lost to all sense of shame, he underwent with a hardihood worthy of his two favourite models, Dangerfield and Oates. He had the impudence to persist, year after year, in affirming that he had fallen a victim to the machinations of the late King, who had spent six thousand pounds in order to ruin him. Delaval and Hayes—so this fable ran—had been instructed by James in person. They had, in obedience to his orders, induced Fuller to pledge his word for their appearance, and had then absented themselves, and left him exposed to the resentment of the House of Commons.† The story had the reception which it deserved; and Fuller sank into an obscurity from which he twice or thrice, at long intervals, again emerged for a moment into infamy.

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* The history of this part of Fuller's Life I have taken from his own narrative.

† Commons' Journals, Dec. 2 and 9, 1691; Grey's Debates.

‡ Commons' Journals, Jan. 4, 169½; Grey's Debates.

Close of the session: bill for ascertaining the salaries of the Judges rejected.

On the twenty-fourth of February 1692, about an hour after the Commons had voted Fuller an impostor, they were summoned to the chamber of the Lords. The King thanked the Houses for their loyalty and liberality, informed them that he must soon set out for the Continent, and commanded them to adjourn themselves. He gave his assent on that day to many bills, public and private: but when the title of one bill, which had passed the Lower House without a single division and the Upper House without a single protest, had been read by the Clerk of the Crown, the Clerk of the Parliament answered, according to the ancient form, that the King and the Queen would consider of the matter. Those words had very rarely been pronounced before the accession of William. They have been pronounced only once since his death. But by him the power of putting a Veto on laws which had been passed by the Estates of the Realm was used on several important occasions. His detractors truly asserted that he rejected a greater number of important bills than all the Kings of the House of Stuart put together, and most absurdly inferred that the sense of the Estates of the Realm was much less respected by him than by his uncles and his grandfather. A judicious student of history will have no difficulty in discovering why William repeatedly exercised a prerogative to which his predecessors very seldom had recourse, and which his successors have suffered to fall into utter desuetude.

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* Commons' Journals, Feb. 22, 23, and 24, 169½.

† Fuller's Original Letters of the late King James and others to his greatest Friends in England.

His predecessors passed laws easily because they broke laws easily. Charles the First gave his assent to the Petition of Right, and immediately violated every clause of that great statute. Charles the Second gave his assent to an Act which provided that a Parliament should be held at least once in three years: but when he died the country had been near four years without a Parliament. The laws which abolished the Court of High Commission, the laws which instituted the Sacramental Test, were passed without the smallest difficulty: but they did not prevent James the Second from re-establishing the Court of High Commission, and from filling the Privy Council, the public offices, the courts of justice, and the municipal corporations with persons who had never taken the Test. Nothing could be more natural than that a King should not think it worth while to refuse his assent to a statute with which he could dispense whenever he thought fit.

The situation of William was very different. He could not, like those who had ruled before him, pass an Act in the spring and violate it in the summer. He had, by assenting to the Bill of Rights, solemnly renounced the dispensing power; and he was restrained, by prudence as well as by conscience and honour, from breaking the compact under which he held his crown. A law might be personally offensive to him: it might appear to him to be pernicious to his people: but, as soon as he had passed it, it was, in his eyes, a sacred thing. He had therefore a motive, which preceding Kings had not, for pausing before he passed such a law. They gave their word readily, because they had no scruple about breaking it. He gave his word slowly, because he never failed to keep it.

But his situation, though it differed widely from that of the princes of the House of Stuart, was not precisely that of the princes of the House of Brunswick. A prince of the House of Brunswick is guided, as to the use of every royal prerogative, by the advice of a responsible ministry; and this ministry must be taken from the party which predominates in the two Houses, or, at least, in the Lower House. It is hardly possible to conceive circumstances in which a Sovereign so situated can refuse to assent to a bill which has been approved by both branches of the legislature. Such a refusal would necessarily imply one of two things, that the Sovereign acted in opposition to the advice of the ministry, or that the ministry was at issue, on a question of vital importance, with a majority both of the Commons and of the Lords. On either supposition the country would be in a most critical state, in a state which, if long continued, must end in a revolution. But in the earlier part of the reign of William there was no ministry. The heads of the executive departments had not been appointed exclusively from either party. Some were zealous Whigs, others zealous Tories. The most enlightened statesmen did not hold it to be unconstitutional that the King should exercise his highest prerogatives on the most important occasions without any other guidance than that of his own judgment. His refusal, therefore, to assent to a bill which had passed both Houses indicated, not, as a similar refusal would now indicate, that the whole machinery of government was in a state of fearful disorder, but merely that there was a difference of opinion between him and the two other branches of the legislature as to the expediency of a particular law. Such a difference of opinion might exist, and, as we shall hereafter see, actually did exist, at a time when he was, not merely on friendly, but on most affectionate terms with the Estates of the Realm.

The circumstances under which he used his Veto for the first time have never yet been correctly stated. A well meant but unskilful attempt had been made to complete a reform which the Bill of Rights had left imperfect. That great law had deprived the Crown of the power of arbitrarily removing the Judges, but had not made them entirely independent. They were remunerated partly by fees and partly by salaries. Over the fees the King had no control : but the salaries he had full power to reduce or to withhold. That William had ever abused this power was not pretended : but it was undoubtedly a power which no prince ought to possess : and this was the sense of both Houses. A bill was therefore brought in by which a salary of a thousand a year was strictly secured to each of the twelve Judges. Thus far all was well. But unfortunately the salaries were made a charge on the hereditary revenue. No such proposition would now be entertained by the House of Commons, without the royal consent previously signified by a Privy Councillor. But this wholesome rule had not then been established, and William could defend the proprietary rights of the Crown only by putting his negative on the bill. At the time there was, as far as can now be ascertained, no outcry. Even the Jacobite libellers were almost silent. It was not till the provisions of the bill had been forgotten, and till nothing but its title was remembered, that William was accused of having been influenced by a wish to keep the Judges in a state of dependence.*

Ministerial changes in England.

The Houses broke up : and the King prepared to set out for the Continent. Before his departure he made some changes in his household and in several departments of the government ; changes, however, which did not indicate a very decided preference for either of the great political parties. Rochester was sworn of the Council. It is probable that he had earned this mark of royal favour by taking the Queen's side in the unhappy dispute between her and her sister. Pembroke took charge of the Privy Seal, and was succeeded at the Board of Admiralty by Charles Lord Cornwallis, a moderate Tory : Lowther accepted a seat at the same board, and was succeeded at the Treasury by Sir Edward Seymour. Many Tory country gentlemen, who had looked on Seymour as their leader in the war against placemen and Dutchmen, were moved to indignation by learning that he had become a courtier. They remembered that he had voted for a Regency, that he had taken the oaths with no good grace, and that he had spoken with little respect of the Sovereign whom he was now ready to serve for the sake of emoluments hardly worthy of the acceptance of a man of his wealth and parliamentary interest. It was strange that the haughtiest of human beings should be the meanest, that one who seemed to reverence nothing on earth but himself should abase himself for the sake of quarter day. About such reflections he troubled himself very little. He found, however, that there was one disagreeable circumstance connected with his new office. At the Board of Treasury he must sit below the Chancellor of the Exchequer. The First Lord, Godolphin, was a peer of the realm; and his right to precedence, according to the rules of the heralds, could not be questioned. But everybody knew who was the first of English commoners. What was Richard Hampden that he should take place of a Seymour, of the head of the Seymours? With much difficulty, the dispute was compromised. Many concessions were made to Sir Edward's punctilious pride. He was sworn of the Council. He was appointed one of the Cabinet. The King took him by the hand and presented him to the Queen. "I bring you," said William, "a gentleman who will in my absence be a valuable friend." In this way Sir Edward was so much soothed and flattered that he ceased to insist on his right to thrust himself between the First Lord and the Chancellor of the Exchequer.

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* Burnet (ii. 86). Burnet had evidently forgotten what the bill contained. Ralph knew nothing about it but what he had learned from Burnet. I have scarcely seen any allusion to the subject in any of the numerous Jacobite lampoons of that day. But there is a remarkable passage in a pamphlet which appeared towards the close of William's reign, and which is entitled The Art of governing by Parties. The writer says, "We still want an Act to ascertain some fund for the salaries of the judges ; and there was a bill, since the Revolution, past both Houses of Parliament to this purpose ; but whether it was for being any way defective or otherwise that His Majesty refused to assent to it, I cannot remember. But I know the reason satisfied me at that time. And I make no doubt but he'll consent to any good bill of this nature whenever 'tis offered." These words convinced me that the bill was open to some grave objection which did not appear in the title, and which no historian had noticed. I found among the archives of the House of Lords the original parchment, endorsed with the words, "Le Roy et La Royne s'aviseront ;" and it was clear at the first glance what the objection was.

There is a hiatus in that part of Narcissus Luttrell's Diary which relates to this matter. "The King," he wrote, "passed ten public bills and thirty-four private ones, and rejected that of the"——

As to the present practice of the House of Commons in such cases, see Hatsell's valuable work, ii. 356. I quote the edition of 1818. Hatsell says that many bills which affect the interest of the Crown may be brought in without any signification of the royal consent, and that it is enough if the consent be signified on the second reading, or even later, but that, in a proceeding which affects the hereditary revenue, the consent must be signified in the earliest stage.

In the same Commission of Treasury in which the name of Seymour appeared, appeared also the name of a much younger politician, who had, during the late session, raised himself to high distinction in the House of Commons, Charles Montague. This appointment gave great satisfaction to the Whigs, in whose esteem Montague now stood higher than their veteran chiefs Sacheverell and Powle, and was indeed second to Somers alone.

Sidney delivered up the seals which he had held during more than a year, and was appointed Lord Lieutenant of Ireland. Some months elapsed before the place which he had quitted was filled up; and during this interval the whole business which had ordinarily been divided between two Secretaries of State was transacted by Nottingham.*

Ministerial changes in Scotland.

While these arrangements were in progress, events had taken place in a distant part of the island, which were not, till after the lapse of many months, known in the best informed circles of London, but which gradually obtained a fearful notoriety, and which, after the lapse of more than a hundred and sixty years, are never mentioned without horror.

Soon after the Estates of Scotland had separated in the autumn of 1690, a change was made in the administration of that kingdom. William was not satisfied with the way in which he had been represented in the Parliament House. He thought that the rabble curates had been hardly treated. He had very reluctantly suffered the law which abolished patronage to be touched with his sceptre. But what especially displeased him was that the Acts which established a new ecclesiastical polity had not been accompanied by an Act granting liberty of conscience to those who were attached to the old ecclesiastical polity. He had directed his Commissioner Melville to obtain for the Episcopalians of Scotland an indulgence similar to that which Dissenters enjoyed in England.† But the Presbyterian preachers were loud and vehement against lenity to Amalekites. Melville, with useful talents, and perhaps with fair intentions, had neither large views nor an intrepid spirit. He shrank from uttering a word so hateful to the theological demagogues of his country as Toleration. By obsequiously humouring their prejudices he quelled the clamour which was rising at Edinburgh; but the effect of his timid caution was that a far more formidable clamour soon rose in the south of the island against the bigotry of the schismatics who domineered in the north, and against the pusillanimity of the government which had not dared to withstand that bigotry. On this subject the High Churchman and the Low Churchman were of one mind, or rather the Low Churchman was the more angry of the two. A man like South, who had during many years been predicting that, if ever the Puritans ceased to be oppressed, they would become oppressors, was at heart not ill pleased to see his prophecy fulfilled. But in a man like Burnet, the great object of whose life had been to mitigate the animosity which the ministers of the Anglican Church felt towards the Presbyterians, the intolerant conduct of the Presbyterians could awaken no feeling but indignation, shame, and grief. There was, therefore, at the English Court nobody to speak a good word for Melville. It was impossible that in such circumstances he should remain at the head of the Scottish administration. He was, however, gently let down from his high position. He continued during more than a year to be Secretary of State: but another Secretary was appointed, who was to reside near the King, and to have the chief direction of affairs. The new Prime Minister for Scotland was the able, eloquent, and accomplished Sir John Dalrymple. His father, the Lord President of the Court of Session, had lately been raised to the peerage by the title of Viscount Stair; and Sir John Dalrymple was consequently, according to the ancient usage of Scotland, designated as the Master of Stair. In a few months Melville resigned his secretaryship, and accepted an office of some dignity and emolument, but of no political importance.*

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* The history of these ministerial arrangements I have taken chiefly from the London Gazette of March 3, and March 7, 169½, and from Narcissus Luttrell's Diary for that month. Two or three slight touches are from contemporary pamphlets.

† William to Melville, May 22, 1690.

State of the Highlands.

The Lowlands of Scotland were, during the year which followed the parliamentary session of 1690, as quiet as they had ever been within the memory of man: but the state of the Highlands caused much anxiety to the government. The civil war in that wild region, after it had ceased to flame, had continued during some time to smoulder. At length, early in the year 1691, the rebel chiefs informed the Court of Saint Germains that, pressed as they were on every side, they could hold out no longer without succour from France. James had sent them a small quantity of meal, brandy, and tobacco, and had frankly told them that he could do nothing more. Money was so scarce among them that six hundred pounds sterling would have been a most acceptable addition to their funds: but even such a sum he was unable to spare. He could scarcely, in such circumstances, expect them to defend his cause against a government which had a regular army and a large revenue. He therefore informed them that he should not take it ill of them if they made their peace with the new dynasty, provided always that they were prepared to rise in insurrection as soon as he should call on them to do so.†

Meanwhile it had been determined at Kensington, in spite of the opposition of the Master of Stair, to try the plan which Tarbet had recommended two years before, and which, if it had been tried when he recommended it, would probably have prevented much bloodshed and confusion. It was resolved that twelve or fifteen thousand pounds should be laid out in quieting the Highlands. This was a mass of treasure which to an inhabitant of Appin or Lochaber seemed almost fabulous, and which indeed bore a greater proportion to the income of Keppoch or Glengarry than fifteen hundred thousand pounds bore to the income of Lord Bedford or Lord Devonshire. The sum was ample; but the King was not fortunate in the choice of an agent.‡

Breadalbane employed to negotiate with the rebel clans.

John, Earl of Breadalbane, the head of a younger branch of the great House of Campbell, ranked high among the petty princes of the mountains. He could bring seventeen hundred claymores into the field; and, ten years before the Revolution, he had actually marched into the Lowlands with this great force for the purpose of supporting the prelatical tyranny.§ In those days he had affected zeal for monarchy and episcopacy: but in truth he cared for no government and no religion. He seems to have united two different sets of vices, the growth of two different regions, and of two different stages in the progress of society. In his castle among the hills he had learned the barbarian pride and ferocity of a Highland chief. In the Council Chamber at Edinburgh he had contracted the deep taint of treachery and corruption. After the Revolution he had, like too many of his fellow nobles, joined and betrayed every party in turn, had sworn fealty to William and Mary, and had plotted against them. To trace all the turns and doublings of his course, during the year 1689 and the earlier part of 1690, would be wearisome.* That course became somewhat less tortuous when the battle of the Boyne had cowed the spirit of the Jacobites. It now seemed probable that the Earl would be a loyal subject of their Majesties, till some great disaster should befall them. Nobody who knew him could trust him: but few Scottish statesmen could then be trusted; and yet Scottish statesmen must be employed. His position and connections marked him out as a man who might, if he would, do much towards the work of quieting the Highlands; and his interest seemed to be a guarantee for his zeal. He had, as he declared with every appearance of truth, strong personal reasons for wishing to see tranquillity restored. His domains were so situated that, while the civil war lasted, his vassals could not tend their herds or sow their oats in peace. His lands were daily ravaged: his cattle were daily driven away: one of his houses had been burned down. It was probable, therefore, that he would do his best to put an end to hostilities.†

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* See the preface to the Leven and Melville Papers. I have given what I believe to be a true explanation of Burnet's hostility to Melville. Melville's descendant, who has deserved well of all students of history by the diligence and fidelity with which he has performed his editorial duties, thinks that Burnet's judgment was blinded by zeal for Prelacy and hatred of Presbyterianism. This accusation will surprise and amuse English High Churchmen.

† Life of James, ii. 468, 469.

‡ Burnet, ii. 88; Master of Stair to Breadalbane, Dec. 2, 1691.

§ Burnet, i. 418.

He was accordingly commissioned to treat with the Jacobite chiefs, and was entrusted with the money which was to be distributed among them. He invited them to a conference at his residence in Glenorchy. They came: but the treaty went on very slowly. Every head of a tribe asked for a larger share of the English gold than was to be obtained. Breadalbane was suspected of intending to cheat both the King and the clans. The dispute between the rebels and the government was complicated with another dispute still more embarrassing. The Camerons and Macdonalds were really at war, not with William, but with Mac Callum More; and no arrangement to which Mac Callum More was not a party could really produce tranquillity. A grave question therefore arose, whether the money entrusted to Breadalbane should be paid directly to the discontented chiefs, or should be employed to satisfy the claims which Argyle had upon them. The shrewdness of Lochiel and the arrogant pretensions of Glengarry contributed to protract the discussions. But no Celtic potentate was so impracticable as Macdonald of Glencoe, known among the mountains by the hereditary appellation of Mac Ian.‡

Glencoe.

Mac Ian dwelt in the mouth of a ravine situated not far from the southern shore of Lochleven, an arm of the sea which deeply indents the western coast of Scotland, and separates Argyleshire from Invernessshire. Near his house were two or three small hamlets inhabited by his tribe. The whole population which he governed was not supposed to exceed two hundred souls. In the neighbourhood of the little cluster of villages was some copsewood and some pasture land: but a little further up the defile no sign of population or of fruitfulness was to be seen. In the Gaelic tongue, Glencoe signifies the Glen of Weeping: and in truth that pass is the most dreary and melancholy of all the Scottish passes, the very Valley of the Shadow of Death. Mists and storms brood over it through the greater part of the finest summer; and even on those rare days when the sun is bright, and when there is no cloud in the sky, the impression made by the landscape is sad and awful. The path lies along a stream which issues from the most sullen and gloomy of mountain pools. Huge precipices of naked stone frown on both sides. Even in July the streaks of snow may often be discerned in the rifts near the summits. All down the sides of the crags heaps of ruin mark the headlong paths of the torrents. Mile after mile the traveller looks in vain for the smoke of one hut, or for one human form wrapped in a plaid, and listens in vain for the bark of a shepherd's dog, or the bleat of a lamb. Mile after mile the only sound that indicates life is the faint cry of a bird of prey from some stormbeaten pinnacle of rock. The progress of civilisation, which has turned so many wastes into fields yellow with harvests or gay with apple blossoms, has only made Glencoe more desolate. All the science and industry of a peaceful age can extract nothing valuable from that wilderness: but, in an age of violence and rapine, the wilderness itself was valued on account of the shelter which it afforded to the plunderer and his plunder. Nothing could be more natural than that the clan to which this rugged desert belonged should have been noted for predatory habits. For, among the Highlanders generally, to rob was thought at least as honourable an employment as to cultivate the soil; and, of all the Highlanders, the Macdonalds of Glencoe had the least productive soil, and the most convenient and secure den of robbers. Successive governments had tried to punish this wild race: but no large force had ever been employed for that purpose; and a small force was easily resisted or eluded by men familiar with every recess and every outlet of the natural fortress in which they had been born and bred. The people of Glencoe would probably have been less troublesome neighbours if they had lived among their own kindred. But they were an outpost of the Clan Donald, separated from every other branch of their own family, and almost surrounded by the domains of the hostile race of Diarmid.[*] They were impelled by hereditary enmity as well as by want, to live at the expense of the tribe of Campbell. Breadalbane's property had suffered greatly from their depredations; and he was not of a temper to forgive such injuries. When, therefore, the Chief of Glencoe made his appearance at the congress in Glenorchy, he was ungraciously received. The Earl, who ordinarily bore himself with the solemn dignity of a Castilian grandee, forgot, in his resentment, his wonted gravity, forgot his public character, forgot the laws of hospitality, and, with angry reproaches and menaces, demanded reparation for the herds which had been driven from his lands by Mac Ian's followers. Mac Ian was seriously apprehensive of some personal outrage, and was glad to get safe back to his own glen.[†] His pride had been wounded; and the promptings of interest concurred with those of pride. As the head of a people who lived by pillage, he had strong reasons for wishing that the country might continue to be in a perturbed state. He had little chance of receiving one guinea of the money which was to be distributed among the malecontents. For his share of that money would scarcely meet Breadalbane's demands for compensation; and there could be little doubt that, whoever might be unpaid, Breadalbane would take care to pay himself. Mac Ian therefore did his best to dissuade his allies from accepting terms from which he could himself expect no benefit; and his influence was not small. His own vassals, indeed, were few in number: but he came of the best blood of the Highlands: he kept up a close connection with his more powerful kinsmen: nor did they like him the less because he was a robber; for he never robbed them; and that robbery, merely as robbery, was a wicked and disgraceful act, had never entered into the mind of any Celtic chief. Mac Ian was therefore held in high esteem by the confederates. His age was venerable: his aspect was majestic; and he possessed in large measure those intellectual qualities which, in rude societies, give men an ascendency over their fellows. Breadalbane found himself, at every step of the negotiation, thwarted by the arts of his old enemy, and abhorred the name of Glencoe more and more every day.*

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* Crawford to Melville, July 23, 1689; The Master of Stair to Melville, Aug 16, 1689; Cardross to Melville, Sept. 9, 1689; Balcarras's Memoirs; Annandale's Confession, Aug. 14, 1690.

† Breadalbane to Melville, Sept. 17, 1690.

‡ The Master of Stair to Hamilton, Aug. $\frac{17}{27}$, 1691; Hill to Melville, June 26, 1691; The Master of Stair to Breadalbane, Aug. 24, 1691.

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[*] "The real truth is, they were a branch of the Macdonalds (who were a brave courageous people always), seated among the Campbells, who (I mean the Glencoe men) are all Papists, if they have any religion, were always counted a people much given to rapine and plunder, or sorners as we call it, and much of a piece with your highwaymen in England. Several governments desired to bring them to justice: but their country was inaccessible to small parties." See An impartial Account of some of the Transactions in Scotland concerning the Earl of Breadalbane, Viscount and Master of Stair, Glenco Men, &c., London, 1695.

[†] Report of the Commissioners, signed at Holyrood, June 20, 1695.

But the Government did not trust solely to Breadalbane's diplomatic skill. The authorities at Edinburgh put forth a proclamation exhorting the clans to submit to King William and Queen Mary, and offering pardon to every rebel who, on or before the thirty-first of December 1691, should swear to live peaceably under the government of their Majesties. It was announced that those who should hold out after that day would be treated as enemies and traitors.† Warlike preparations were made, which showed that the threat was meant in earnest. The Highlanders were alarmed, and, though the pecuniary terms had not been satisfactorily settled, thought it prudent to give the pledge which was demanded of them. No chief, indeed, was willing to set the example of submission. Glengarry blustered, and pretended to fortify his house.‡ "I will not," said Lochiel, "break the ice. That is a point of honour with me. But my tacksmen and people may use their freedom."§ His tacksmen and people understood him, and repaired by hundreds to the Sheriff to take the oaths. The Macdonalds of Sleat, Clanronald, Keppoch, and even Glengarry, imitated the Camerons; and the chiefs, after trying to outstay each other as long as they durst, imitated their vassals.

The thirty-first of December arrived; and still the Macdonalds of Glencoe had not come in. The punctilious pride of Mac Ian was doubtless gratified by the thought that he had continued to defy the government after the boastful Glengarry, the ferocious Keppoch, the magnanimous Lochiel had yielded: but he bought his gratification dear.

At length, on the thirty-first of December, he repaired to Fort William, accompanied by his principal vassals, and offered to take the oaths. To his dismay, he found that there was in the fort no person competent to administer them. Colonel Hill, the Governor, was not a magistrate; nor was there any magistrate nearer than Inverary. Mac Ian, now fully sensible of the folly of which he had been guilty in postponing to the very last moment an act on which his life and his estate depended, set off for Inverary in great distress. He carried with him a letter from Hill to the Sheriff of Argyleshire, Sir Colin Campbell of Ardkinglass, a respectable gentleman, who in the late reign had suffered severely for his Whig principles. In this letter the Colonel expressed a goodnatured hope that, even out of season, a lost sheep, and so fine a lost sheep, would be gladly received. Mac Ian made all the haste in his power, and did not stop even at his own house, though it lay nigh to the road. But in that age a journey through Argyleshire in the depth of winter was necessarily slow. The old man's progress up steep mountains and along boggy valleys was obstructed by snowstorms; and it was not till the sixth of January that he presented himself before the Sheriff at Inverary. The Sheriff hesitated. His power, he said, was limited by the terms of the proclamation; and he did not see how he could swear a rebel who had not submitted within the prescribed time. Mac Ian begged earnestly and with tears that he might be sworn. His people he said would follow his example. If any of them proved refractory, he would himself send the recusant to prison, or ship him off for Flanders. His entreaties and Hill's letter overcame Sir Colin's scruples. The oath was administered; and a certificate was transmitted to the Council at Edinburgh, setting forth the special circumstances which had induced the Sheriff to do what he knew not to be strictly regular.*

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* Gallienus Redivivus; Burnet, ii. 88; Report of the Commission of 1695.

† Report of the Glencoe Commission, 1695.

‡ Hill to Melville, May 15, 1691.

§ Hill to Melville, June 3, 1691.

The news that Mac Ian had not submitted within the prescribed time was received with cruel joy by three powerful Scotchmen who were then at the English Court. Breadalbane had gone up to London at Christmas in order to give an account of his stewardship. There he met his kinsman Argyle. Argyle was, in personal qualities, one of the most insignificant of the long line of nobles who have borne that great name. He was the descendant of eminent men, and the parent of eminent men. He was the grandson of one of the ablest of Scottish politicians; the son of one of the bravest and most truehearted of Scottish patriots; the father of one Mac Callum More, renowned as a warrior and as an orator, as the model of every courtly grace, and as the judicious patron of arts and letters, and of another Mac Callum More distinguished by talents for business and command, and by skill in the exact sciences. Both of such an ancestry and of such a progeny Argyle was unworthy. He had even been guilty of the crime, common enough among Scottish politicians, but in him singularly disgraceful, of tampering with the agents of James while professing loyalty to William. Still Argyle had the importance inseparable from high rank, vast domains, extensive feudal rights, and almost boundless patriarchal authority. To him, as to his cousin Breadalbane, the intelligence that the tribe of Glencoe was out of the protection of the law was most gratifying; and the Master of Stair more than sympathised with them both.

The feeling of Argyle and Breadalbane is perfectly intelligible. They were the heads of a great clan; and they had an opportunity of destroying a neighbouring clan with which they were at deadly feud. Breadalbane had received peculiar provocation. His estate had been repeatedly devastated; and he had just been thwarted in a negotiation of high moment. Unhappily there was scarcely any excess of ferocity for which a precedent could not be found in Celtic tradition. Among all warlike barbarians revenge is esteemed the most sacred of duties and the most exquisite of pleasures; and so it had long been esteemed among the Highlanders. The history of the clans abounds with frightful tales, some perhaps fabulous or exaggerated, some certainly true, of vindictive massacres and assassinations. The Macdonalds of Glengarry, for example, having been affronted by the people of a parish near Inverness, surrounded the parish church on a Sunday, shut the doors, and burned the whole congregation alive. While the flames were raging, the hereditary musician of the murderers mocked the shrieks of the perishing crowd with the notes of his bagpipe.† A band of Macgregors, having cut off the head of an enemy, laid it, the mouth filled with bread and cheese, on his sister's table, and had the satisfaction of seeing her go mad with horror at the sight. They then carried the ghastly trophy in triumph to their chief. The whole clan met under the roof of an ancient church. Every one in turn laid his hand on the dead man's scalp, and vowed to defend the slayers.‡ The inhabitants of Eigg seized some

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* Burnet, ii. 8, 9; Report of the Glencoe Commission. The authorities quoted in this part of the Report were the depositions of Hill, of Campbell of Ardkinglass, and of Mac Ian's two sons.

† Johnson's Tour to the Hebrides.

‡ Proclamation of the Privy Council of Scotland, Feb. 4, 1589. I give this reference on the authority of Sir Walter Scott. See the preface to the Legend of Montrose.

Macleods, bound them hand and foot, and turned them adrift in a boat to be swallowed up by the waves, or to perish of hunger. The Macleods retaliated by driving the population of Eigg into a cavern, lighting a fire at the entrance, and suffocating the whole race, men, women, and children.* It is much less strange that the two great Earls of the house of Campbell, animated by the passions of Highland chieftains, should have planned a Highland revenge, than that they should have found an accomplice, and something more than an accomplice, in the Master of Stair.

The Master of Stair was one of the first men of his time, a jurist, a statesman, a fine scholar, an eloquent orator. His polished manners and lively conversation were the delight of aristocratical societies; and none who met him in such societies would have thought it possible that he could bear the chief part in any atrocious crime. His political principles were lax, yet not more lax than those of most Scotch politicians of that age. Cruelty had never been imputed to him. Those who most disliked him did him the justice to own that, where his schemes of policy were not concerned, he was a very goodnatured man.† There is not the slightest reason to believe that he gained a single pound Scots by the act which has covered his name with infamy. He had no personal reason to wish the Glencoe men any ill. There had been no feud between them and his family. His property lay in a district where their tartan was never seen. Yet he hated them with a hatred as fierce and implacable as if they had laid waste his fields, burned his mansion, murdered his child in the cradle.

To what cause are we to ascribe so strange an antipathy? This question perplexed the Master's contemporaries; and any answer which may now be offered ought to be offered with diffidence.‡ The most probable conjecture is that he was actuated by an inordinate, an unscrupulous, a remorseless zeal for what seemed to him to be the interest of the state. This explanation may startle those who have not considered how large a proportion of the blackest crimes recorded in history is to be ascribed to ill regulated public spirit. We daily see men do for their party, for their sect, for their country, for their favourite schemes of political and social reform, what they would not do to enrich or to avenge themselves. At a temptation directly addressed to our private cupidity or to our private animosity, whatever virtue we have takes the alarm. But virtue itself may contribute to the fall of him who imagines that it is in his power, by violating some general rule of morality, to confer an important benefit on a church, on a commonwealth, on mankind. He silences the remonstrances of conscience, and hardens his heart against the most touching spectacles of misery, by repeating to himself that his intentions are pure, that his objects are noble, that he is doing a little evil for the sake of a great good. By degrees he comes altogether to forget the turpitude of the means in the excellence of the end, and at length perpetrates without one internal twinge acts which would shock a buccaneer. There is no reason to believe that Dominic would, for the best archbishopric in Christendom, have incited ferocious marauders to plunder and slaughter a peaceful and industrious population, that Everard Digby would, for a dukedom, have blown a large assembly of people into the air, or that Robespierre would have murdered for hire one of the thousands whom he murdered from philanthropy.

The Master of Stair seems to have proposed to himself a truly great and good end, the pacification and civilisation of the Highlands. He was, by the acknowledgment of those who most hated him, a man of large views. He justly thought it monstrous that a third part of Scotland should be in a state scarcely less savage than New Guinea, that letters of fire and sword should, through a third part of Scotland, be, century after century, a species of legal process, and that no attempt should be made to apply a radical remedy to such evils. The independence affected by a crowd of petty sovereigns, the contumacious resistance which they were in the habit of offering to the authority of the Crown and of the Court of Session, their wars, their robberies, their fire raisings, their practice of exacting black mail from people more peaceable and more useful than themselves, naturally excited the disgust and indignation of an enlightened and politic gownsman, who was, both by the constitution of his mind and by the habits of his profession, a lover of law and order. His object was no less than a complete dissolution and reconstruction of society in the Highlands, such a dissolution and reconstruction as, two generations later, followed the battle of Culloden. In his view, the clans, as they existed, were the plagues of the kingdom: and of all the clans the worst was that which inhabited Glencoe. He had, it is said, been particularly struck by a frightful instance of the lawlessness and ferocity of those marauders. One of them, who had been concerned in some act of violence or rapine, had given information against his companions. He had been bound to a tree and murdered. The old chief had given the first stab; and scores of dirks had then been plunged into the wretch's body.* By the mountaineers such an act was probably regarded as a legitimate exercise of patriarchal jurisdiction. To the Master of Stair it seemed that people among whom such things were done and were approved ought to be treated like a pack of wolves, snared by any device, and slaughtered without mercy. He was well read in history, and doubtless knew how great rulers had, in his own and other countries, dealt with such banditti. He doubtless knew with what energy and what severity James the Fifth had put down the moss-troopers of the border, how the chief of Henderland had been hung over the gate of the castle in which he had prepared a banquet for the King; how John Armstrong and his thirty-six horsemen, when they came forth to welcome their sovereign, had scarcely been allowed time to say a single prayer before they were all tied up and turned off. Nor probably was the Secretary ignorant of the means by which Sixtus the Fifth had cleared the ecclesiastical state of outlaws. The eulogists of that great pontiff tell us that there was one formidable gang which could not be dislodged from a stronghold among the Apennines. Beasts of burden were therefore loaded with poisoned food and wine, and sent by a road which ran close to the fastness. The robbers sallied forth, seized the prey, feasted, and died; and the pious old Pope exulted greatly when he heard that the corpses of thirty ruffians, who had been the terror of many peaceful villages, had been found lying among the mules and packages. The plans of the Master of Stair were conceived in the spirit of James and of Sixtus; and the rebellion of the mountaineers furnished what seemed to be an excellent opportunity for carrying those plans into effect. Mere rebellion, indeed, he could have easily pardoned.

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* Johnson's Tour to the Hebrides.

† Lockhart's Memoirs.

‡ "What under heaven was the Master's byass in this matter? I can imagine none." —Impartial Account, 1695. "Nor can any man of candour and ingenuity imagine that the Earl of Stair, who had neither estate, friendship, nor enmity in that country, nor so much as knowledge of these persons, and who was never noted for cruelty in his temper, should have thirsted after the blood of these wretches."—Complete History of Europe, 1707.

On Jacobites, as Jacobites, he never showed any inclination to bear hard. He hated the Highlanders, not as enemies of this or that dynasty, but as enemies of law, of industry, and of trade. In his private correspondence he applied to them the short and terrible form of words in which the implacable Roman pronounced the doom of Carthage. His project was no less than this, that the whole hill country from sea to sea, and the neighbouring islands, should be wasted with fire and sword, that the Camerons, the Macleans, and all the branches of the race of Macdonald, should be rooted out. He therefore looked with no friendly eye on schemes of reconciliation, and, while others were hoping that a little money would set everything right, hinted very intelligibly his opinion that whatever money was to be laid out on the clans would be best laid out in the form of bullets and bayonets. To the last moment he continued to flatter himself that the rebels would be obstinate, and would thus furnish him with a plea for accomplishing that great social revolution on which his heart was set.[*] The letter is still extant in which he directed the commander of the forces in Scotland how to act if the Jacobite chiefs should not come in before the end of December. There is something strangely terrible in the calmness and conciseness with which the instructions are given. "Your troops will destroy entirely the country of Lochaber, Lochiel's lands, Keppoch's, Glengarry's, and Glencoe's. Your power shall be large enough. I hope the soldiers will not trouble the government with prisoners."[†]

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* Dalrymple, in his Memoirs, relates this story, without referring to any authority. His authority probably was family tradition. That reports were current in 1692 of horrible crimes committed by the Macdonalds of Glencoe is certain from the Burnet MS. Harl. 6584. "They had indeed been guilty of many black murthers," were Burnet's words, written in 1693. He afterwards softened down this expression.

This despatch had scarcely been sent off when news arrived in London that the rebel chiefs, after holding out long, had at last appeared before the Sheriffs and taken the oaths. Lochiel, the most eminent man among them, had not only declared that he would live and die a true subject to King William, but had announced his intention of visiting England, in the hope of being permitted to kiss His Majesty's hand. In London it was announced exultingly that all the clans had submitted; and the announcement was generally thought most satisfactory.[‡] But the Master of Stair was bitterly disappointed. The Highlands were then to continue to be what they had been, the shame and curse of Scotland. A golden opportunity of subjecting them to the law had been suffered to escape, and might never return. If only the Macdonalds would have stood out, nay, if an example could but have been made of the two worst Macdonalds, Keppoch and Glencoe, it would have been something. But it seemed that even Keppoch and Glencoe, marauders who in any well governed country would have been hanged thirty years before, were safe.[§] While the Master was brooding over thoughts like these, Argyle brought him some comfort. The report that Mac Ian had taken the oaths within the prescribed time was erroneous. The Secretary was consoled. One clan, then, was at the mercy of the government, and that clan the most lawless of all. One great act of justice, nay of charity, might be performed. One terrible and memorable example might be made.[‖]

Yet there was a difficulty. Mac Ian had taken the oaths. He had taken them, indeed, too late to be entitled to plead the letter of the royal promise: but the fact that he had taken them was one which evidently ought to have been brought under consideration before his fate was decided. By a dark intrigue, of which the history is but imperfectly known, but which was, in all probability, directed by the Master of Stair, the evidence of Mac Ian's tardy submission was suppressed. The certificate which the Sheriff of Argyleshire had transmitted to the Council at Edinburgh, was never laid before the Board, but was privately submitted to some persons high in office, and particularly to Lord President Stair, the father of the Secretary. These persons pronounced the certificate irregular, and, indeed, absolutely null; and it was cancelled.

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[*] That the plan originally framed by the Master of Stair was such as I have represented it, is clear from parts of his letters which are quoted in the Report of 1695, and from his letters to Breadalbane of October 27, December 2, and December 3, 1691. Of these letters to Breadalbane the last two are in Dalrymple's Appendix. The first is in the Appendix to the first volume of Mr Burton's valuable History of Scotland. "It appeared," says Burnet (ii. 157), "that a black design was laid, not only to cut off the men of Glencoe, but a great many more clans, reckoned to be in all above six thousand persons."

[†] This letter is in the Report of 1695.

[‡] London Gazette, January 14 and 18, 169½.

[§] "I could have wished the Macdonalds had not divided; and I am sorry that Keppoch and Mackian of Glenco are safe."—Letter of the Master of Stair to Levingstone, Jan. 9, 169½, quoted in the Report of 1695.

[‖] Letter of the Master of Stair to Levingstone, Jan. 11, 169½, quoted in the Report of 1695.

Meanwhile the Master of Stair was forming, in concert with Breadalbane and Argyle, a plan for the destruction of the people of Glencoe. It was necessary to take the King's pleasure, not, indeed, as to the details of what was to be done, but as to the question whether Mac Ian and his people should or should not be treated as rebels out of the pale of the ordinary law. The Master of Stair found no difficulty in the royal closet. William had, in all probability, never heard the Glencoe men mentioned except as banditti. He knew that they had not come in by the prescribed day. That they had come in after that day he did not know. If he paid any attention to the matter, he must have thought that so fair an opportunity of putting an end to the devastations and depredations from which a quiet and industrious population had suffered so much ought not to be lost.

An order was laid before him for signature. He signed it, but if Burnet may be trusted, did not read it. Whoever has seen anything of public business knows that princes and ministers daily sign, and indeed must sign, documents which they have not read; and of all documents a document relating to a small tribe of mountaineers, living in a wilderness not set down in any map, was least likely to interest a Sovereign whose mind was full of schemes on which the fate of Europe might depend.* But, even on the supposition that he read the order to which he affixed his name, there seems to be no reason for blaming him. That order, directed to the Commander of the Forces in Scotland, runs thus: "As for Mac Ian of Glencoe and that tribe, if they can be well distinguished from the other Highlanders, it will be proper, for the vindication of public justice, to extirpate that set of thieves." These words naturally bear a sense perfectly innocent, and would, but for the horrible event which followed, have been universally understood in that sense. It is undoubtedly one of the first duties of every government to extirpate gangs of thieves. This does not mean that every thief ought to be treacherously assassinated in his sleep, or even that every thief ought to be put to death after a fair trial, but that every gang, as a gang, ought to be completely broken up, and that whatever severity is indispensably necessary for that end ought to be used. It is in this sense that we praise the Marquess of Hastings for extirpating the Pindarees, and Lord William Bentinck for extirpating the Thugs. If the King had read and weighed the words which were submitted to him by his Secretary, he would probably have understood them to mean that Glencoe was to be occupied by troops, that resistance, if resistance were attempted, was to be put down with a strong hand, that severe punishment was to be inflicted on those leading members of the clan who could be proved to have been guilty of great crimes, that some active young freebooters, who were more used to handle the broadsword than the plough, and who did not seem likely to settle down into quiet labourers, were to be sent to the army in the Low Countries, that others were to be transported to the American plantations, and that those Macdonalds who were suffered to remain in their native valley were to be disarmed and required to give hostages for good behaviour. A plan very nearly resembling this had, we know, actually been the subject of much discussion in the political circles of Edinburgh.* There can be little doubt that William would have deserved well of his people if he had, in this manner, extirpated, not only the tribe of Mac Ian, but every Highland tribe whose calling was to steal cattle and burn houses.

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* Burnet, ii. 89. Burnet, in 1693, wrote thus about William:—"He suffers matters to run till there is a great heap of papers; and then he signs them as much too fast as he was before too slow in despatching them." Burnet MS. Harl. 6584. There is no sign either of procrastination or of undue haste in William's correspondence with Heinsius. The truth is that the King understood Continental politics thoroughly, and gave his whole mind to them. To English business he attended less, and to Scotch business least of all.

The extirpation planned by the Master of Stair was of a different kind. His design was to butcher the whole race of thieves, the whole damnable race. Such was the language in which his hatred vented itself. He studied the geography of the wild country which surrounded Glencoe, and made his arrangements with infernal skill. If possible, the blow must be quick, and crushing, and altogether unexpected. But if Mac Ian should apprehend danger, and should attempt to take refuge in the territories of his neighbours, he must find every road barred. The pass of Rannoch must be secured. The Laird of Weem, who was powerful in Strath Tay, must be told that, if he harbours the outlaws, he does so at his peril. Breadalbane promised to cut off the retreat of the fugitives on one side, Mac Callum More on another. It was fortunate, the Secretary wrote, that it was winter. This was the time to maul the wretches. The nights were so long, the mountain tops so cold and stormy, that even the hardiest men could not long bear exposure to the open air without a roof or a spark of fire. That the women and the children could find shelter in the desert was quite impossible. While he wrote thus, no thought that he was committing a great wickedness crossed his mind. He was happy in the approbation of his own conscience. Duty, justice, nay, charity and mercy, were the names under which he disguised his cruelty; nor is it by any means improbable that the disguise imposed upon himself.†

Hill, who commanded the forces assembled at Fort William, was not entrusted with the execution of the design. He seems to have been a humane man; he was much distressed when he learned that the government was determined on severity; and it was probably thought that his heart might fail him in the most critical moment. He was directed to put a strong detachment under the orders of his second in command, Lieutenant Colonel Hamilton. To Hamilton a significant hint was conveyed that he had now an excellent opportunity of establishing his character in the estimation of those who were at the head of affairs. Of the troops entrusted to him a large proportion were Campbells, and belonged to a regiment lately raised by Argyle, and called by Argyle's name. It was probably thought that, on such an occasion, humanity might prove too strong for the mere habit of military obedience, and that little reliance could be placed on hearts which had not been ulcerated by a feud such as had long raged between the people of Mac Ian and the people of Mac Callum More.

Had Hamilton marched openly against the Glencoe men and put them to the edge of the sword, the act would probably not have wanted apologists, and most certainly would not have wanted precedents. But the Master of Stair had strongly recommended a different mode of proceeding. If the least alarm were given, the nest of robbers would be found empty; and to hunt them down in so wild a region would, even with all the help that Breadalbane and Argyle could give, be a long and difficult business. "Better," he wrote, "not meddle with them than meddle to no purpose. When the thing is resolved, let it be secret and sudden."‡ He was obeyed; and it was determined that the Glencoe men should perish, not by military execution, but by the most dastardly and perfidious form of assassination.

On the first of February a hundred and twenty soldiers of Argyle's regiment, commanded by a captain named Campbell and a lieutenant named Lindsay, marched to Glencoe. Captain Campbell was commonly called in

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* Impartial Account, 1695.

† See his letters quoted in the Report of 1695, and in the Memoirs of the Massacre of Glencoe.

‡ Report of 1695

Scotland Glenlyon, from the pass in which his property lay. He had every qualification for the service on which he was employed, an unblushing forehead, a smooth lying tongue, and a heart of adamant. He was also one of the few Campbells who were likely to be trusted and welcomed by the Macdonalds: for his niece was married to Alexander, the second son of Mac Ian.

The sight of the red coats approaching caused some anxiety among the population of the valley. John, the eldest son of the Chief, came, accompanied by twenty clansmen, to meet the strangers, and asked what this visit meant. Lieutenant Lindsay answered that the soldiers came as friends, and wanted nothing but quarters. They were kindly received, and were lodged under the thatched roofs of the little community. Glenlyon and several of his men were taken into the house of a tacksman who was named, from the cluster of cabins over which he exercised authority, Inverriggen. Lindsay was accommodated nearer to the abode of the old Chief. Auchintriater, one of the principal men of the clan, who governed the small hamlet of Auchnaion, found room there for a party commanded by a serjeant named Barbour. Provisions were liberally supplied. There was no want of beef, which had probably fattened in distant pastures; nor was any payment demanded: for in hospitality, as in thievery, the Gaelic marauders rivalled the Bedouins. During twelve days the soldiers lived familiarly with the people of the glen. Old Mac Ian, who had before felt many misgivings as to the relation in which he stood to the government, seems to have been pleased with the visit. The officers passed much of their time with him and his family. The long evenings were cheerfully spent by the peat fire with the help of some packs of cards which had found their way to that remote corner of the world, and of some French brandy which was probably part of James's farewell gift to his Highland supporters. Glenlyon appeared to be warmly attached to his niece and her husband Alexander. Every day he came to their house to take his morning draught. Meanwhile he observed with minute attention all the avenues by which, when the signal for the slaughter should be given, the Macdonalds might attempt to escape to the hills; and he reported the result of his observations to Hamilton.

Hamilton fixed five o'clock in the morning of the thirteenth of February for the deed. He hoped that, before that time, he should reach Glencoe with four hundred men, and should have stopped all the earths in which the old fox and his two cubs,—so Mac Ian and his sons were nicknamed by the murderers,—could take refuge. But at five precisely, whether Hamilton had arrived or not, Glenlyon was to fall on, and to slay every Macdonald under seventy.

The night was rough. Hamilton and his troops made slow progress, and were long after their time. While they were contending with the wind and snow, Glenlyon was supping and playing at cards with those whom he meant to butcher before daybreak. He and Lieutenant Lindsay had engaged themselves to dine with the old Chief on the morrow.

Late in the evening a vague suspicion that some evil was intended crossed the mind of the Chief's eldest son. The soldiers were evidently in a restless state: and some of them uttered strange exclamations. Two men, it is said, were overheard whispering. "I do not like this job," one of them muttered: "I should be glad to fight the Macdonalds. But to kill men in their beds"— "We must do as we are bid," answered another voice. "If there is anything wrong, our officers must answer for it." John Macdonald was so uneasy that, soon after midnight, he went to Glenlyon's quarters. Glenlyon and his men were all up, and seemed to be getting their arms ready for action. John, much alarmed, asked what these preparations meant. Glenlyon was profuse of friendly assurances. "Some of Glengarry's people have been harrying the country. We are getting ready to march against them.

You are quite safe. Do you think that, if you were in any danger, I should not have given a hint to your brother Sandy and his wife?" John's suspicions were quieted. He returned to his house, and lay down to rest.

It was five in the morning. Hamilton and his men were still some miles off; and the avenues which they were to have secured were open. But the orders which Glenlyon had received were precise; and he began to execute them at the little village where he was himself quartered. His host Inverriggen and nine other Macdonalds were dragged out of their beds, bound hand and foot, and murdered. A boy twelve years old clung round the Captain's legs, and begged hard for life. He would do anything: he would go anywhere: he would follow Glenlyon round the world. Even Glenlyon, it is said, showed signs of relenting; but a ruffian named Drummond shot the child dead.

At Auchnaion the tacksman Auchintriater was up early that morning, and was sitting with eight of his family round the fire, when a volley of musketry laid him and seven of his companions dead or dying on the floor. His brother, who alone had escaped unhurt, called to Serjeant Barbour, who commanded the slayers, and asked as a favour to be allowed to die in the open air. "Well," said the serjeant, "I will do you that favour for the sake of your meat which I have eaten." The mountaineer, bold, athletic, and favoured by the darkness, came forth, rushed on the soldiers who were about to level their pieces at him, flung his plaid over their faces, and was gone in a moment.

Meanwhile Lindsay had knocked at the door of the old Chief and had asked for admission in friendly language. The door was opened. Mac Ian, while putting on his clothes and calling to his servants to bring some refreshment for his visitors, was shot through the head. Two of his attendants were slain with him. His wife was already up and dressed in such finery as the princesses of the rude Highland glens were accustomed to wear. The assassins pulled off her clothes and trinkets. The rings were not easily taken from her fingers: but a soldier tore them away with his teeth. She died on the following day.

The statesman, to whom chiefly this great crime is to be ascribed, had planned it with consummate ability: but the execution was complete in nothing but in guilt and infamy. A succession of blunders saved three-fourths of the Glencoe men from the fate of their Chief. All the moral qualities which fit men to bear a part in a massacre Hamilton and Glenlyon possessed in perfection. But neither seems to have had much professional skill. Hamilton had arranged his plan without making allowance for bad weather, and this at a season when, in the Highlands, the weather was very likely to be bad. The consequence was that the fox earths, as he called them, were not stopped in time. Glenlyon and his men committed the error of despatching their hosts with firearms instead of using the cold steel. The peal and flash of gun after gun gave notice, from three different parts of the valley at once, that murder was doing. From fifty cottages the half naked peasantry fled under cover of the night to the recesses of their pathless glen. Even the sons of Mac Ian, who had been especially marked out for destruction, contrived to escape. They were roused from sleep by faithful servants. John, who, by the death of his father, had become the patriarch of the tribe, quitted his dwelling just as twenty soldiers with fixed bayonets marched up to it. It was broad day long before Hamilton arrived. He found the work not even half performed. About thirty corpses lay wallowing in blood on the dunghills before the doors. One or two women were seen among the number, and a yet more fearful and piteous sight, a little hand, which had been lopped in the tumult of the butchery from some infant. One aged Macdonald was found alive. He was probably too infirm to fly, and, as he was above seventy, was not included in the orders under which Glenlyon had acted. Hamilton murdered the old man in cold blood. The deserted hamlets were then set on fire; and the troops departed, driving away with them many sheep and goats, nine hundred kine, and two hundred of the small shaggy ponies of the Highlands.

It is said, and may but too easily be believed, that the sufferings of the fugitives were terrible. How many old men, how many women with babes in their arms, sank down and slept their last sleep in the snow; how many, having crawled, spent with toil and hunger, into nooks among the precipices, died in those dark holes, and were picked to the bone by the mountain ravens, can never be known. But it is probable that those who perished by cold, weariness, and want were not less numerous than those who were slain by the assassins. When the troops had retired, the Macdonalds crept out of the caverns of Glencoe, ventured back to the spot where the huts had formerly stood, collected the scorched corpses from among the smoking ruins, and performed some rude rites of sepulture. The tradition runs that the hereditary bard of the tribe took his seat on a rock which overhung the place of slaughter, and poured forth a long lament over his murdered brethren and his desolate home. Eighty years later that sad dirge was still repeated by the population of the valley.[*]

The survivors might well apprehend that they had escaped the shot and the sword, only to perish by famine. The whole domain was a waste. Houses, barns, furniture, implements of husbandry, herds, flocks, horses, were gone. Many months must elapse before the clan would be able to raise on its own ground the means of supporting even the most miserable existence.[†]

It may be thought strange that these events should not have been instantly followed by a burst of execration from every part of the civilised world. The fact, however, is that many years elapsed before the public indignation was thoroughly awakened, and that months elapsed before the blackest part of the story found credit even among the enemies of the government. That the massacre should not have been mentioned in the London Gazettes, in the Monthly Mercuries, which were scarcely less courtly than the Gazettes, or in pamphlets licensed by official censors, is perfectly intelligible. But that no allusion to it should be found in private journals and letters, written by persons free from all restraint, may seem extraordinary. There is not a word on the subject in Evelyn's Diary. In Narcissus Luttrell's Diary is a remarkable entry made five weeks after the butchery. The letters from Scotland, he says, described that kingdom as perfectly tranquil, except that there was still some grumbling about ecclesiastical questions. The Dutch ministers regularly reported all the Scotch news to their government. They thought it worth while, about this time, to mention that a collier had been taken by a privateer near Berwick, that the Edinburgh mail had been robbed, that a whale, with a tongue seventeen feet long and seven feet broad, had been stranded near Aberdeen. But it is not hinted in any of their despatches that there was any rumour of any extraordinary occurrence in the Highlands. Reports that some of the Macdonalds had been slain did indeed, in about three weeks, travel through Edinburgh up to London. But these reports were vague and contradictory; and the very worst of them was far from coming up to the horrible truth. The Whig version of the story was that the old robber Mac Ian had laid an ambuscade for the soldiers, that he had been caught in his own snare, and that he and some of his clan had fallen sword in hand. The Jacobite version, written at Edinburgh on the twenty-third of March, appeared in the Paris Gazette of the seventh of April. Glenlyon, it was said, had been sent with a detachment from Argyle's regiment, under cover of darkness, to surprise the inhabitants of Glencoe, and had killed thirty-six men and boys and four women.* In this there was nothing very strange or shocking. A night attack on a gang of freebooters occupying a strong natural fortress may be a perfectly legitimate military operation; and, in the obscurity and confusion of such an attack, the most humane man may be so unfortunate as to shoot a woman or a child. The circumstances which give a peculiar character to the slaughter of Glencoe, the breach of faith, the breach of hospitality, the twelve days of feigned friendship and conviviality, of morning calls, of social meals, of healthdrinking, of cardplaying, were not mentioned by the Edinburgh correspondent of the Paris Gazette; and we may therefore confidently infer that those circumstances were as yet unknown even to inquisitive and busy malecontents residing in the Scottish capital within a hundred miles of the spot where the deed had been done. In the south of the island, the matter produced, as far as can now be judged, scarcely any sensation. To the Londoner of those days Appin was what Caffraria or Borneo is to us. He was not more moved by hearing that some Highland thieves had been surprised and killed than we are by hearing that a band of Amakosah cattle stealers has been cut off, or that a bark full of Malay pirates has been sunk. He took it for granted that nothing had been done in Glencoe beyond what was doing in many other glens. There might have been violence; but it had been in a land of violence. There had been a night brawl, one of a hundred night brawls, between the Macdonalds and the Campbells; and the Campbells had knocked the Macdonalds on the head.

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[*] Deposition of Ronald Macdonald in the Report of 1695; Letters from the Mountains, May 17, 1773. I quote Mrs Grant's authority only for what she herself heard and saw. Her account of the massacre was written apparently without the assistance of books, and is grossly incorrect. Indeed she makes a mistake of two years as to the date.

[†] I have taken the account of the Massacre of Glencoe chiefly from the Report of 1695, and from the Gallienus Redivivus. An unlearned, and indeed a learned, reader may be at a loss to guess why the Jacobites should have selected so strange a title for a pamphlet on the massacre of Glencoe. The explanation will be found in a letter of the Emperor Gallienus, preserved by Trebellius Pollio in the Life of Ingenuus. Ingenuus had raised a rebellion in Mœsia. He was defeated and killed. Gallienus ordered the whole province to be laid waste, and wrote to one of his lieutenants in language to which that of the Master of Stair bore but too much resemblance. "Non mihi satisfacies si tantum armatos occideris, quos et fors belli interimere potuisset. Perimendus est omnis sexus virilis. Occidendus est quicunque maledixit. Occidendus est quicunque male voluit. Lacera. Occide. Concide."

By slow degrees the whole came out. From a letter written at Edinburgh before the end of April, it appears that the true story was already current among the Jacobites of that city. In the summer Argyle's regiment was quartered in the south of England, and some of the men made strange confessions, over their ale, about what they had been forced to do in the preceding winter. The nonjurors soon got hold of the clue, and followed it resolutely: their secret presses went to work; and at length, near a year after the crime had been committed, it was published to the world.† But the world was long incredulous. The habitual mendacity of the Jacobite libellers had brought on them an appropriate punishment. Now, when, for the first time, they told the truth, they were supposed to be romancing. They complained bitterly that the story, though perfectly authentic, was regarded by the public as a factious lie.‡ So late as the year 1695, Hickes, in a tract in which he endeavoured to defend his darling tale of the Theban legion against the unanswerable argument drawn from the silence of historians, remarked that it might well be doubted whether any historian would make mention of the massacre of Glencoe. There were in England, he said, many thousands of well educated men who had never heard of that massacre, or who regarded it as a mere fable.[*]

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* What I have called the Whig version of the story is given, as well as the Jacobite version, in the Paris Gazette of April 7, 1692.

† I believe that the circumstances which gave so peculiar a character of atrocity to the Massacre of Glencoe were first published in print by Charles Leslie in the Appendix to his answer to King. The date of Leslie's answer is 1692. But it must be remembered that the date of 1692 was then used down to what we should call the 25th of March 1693. Leslie's book contains some remarks on a sermon by Tillotson which was not printed till November 1692. The Gallienus Redivivus speedily followed.

‡ Gallienus Redivivus.

Nevertheless the punishment of some of the guilty began very early. Hill, who indeed can scarcely be called guilty, was much disturbed. Breadalbane, hardened as he was, felt the stings of conscience or the dread of retribution. A few days after the Macdonalds had returned to their old dwelling-place, his steward visited the ruins of the house of Glencoe, and endeavoured to persuade the sons of the murdered chief to sign a paper declaring that they held the Earl guiltless of the blood which had been shed. They were assured that, if they would do this, all his Lordship's great influence should be employed to obtain for them from the Crown a free pardon and a remission of all forfeitures.[†] Glenlyon did his best to assume an air of unconcern. He made his appearance in the most fashionable coffee-house at Edinburgh, and talked loudly and self-complacently about the important service in which he had been engaged among the mountains. Some of his soldiers, however, who observed him closely, whispered that all this bravery was put on. He was not the man that he had been before that night. The form of his countenance was changed. In all places, at all hours, whether he waked or slept, Glencoe was ever before him.[‡]

But, whatever apprehensions might disturb Breadalbane, whatever spectres might haunt Glenlyon, the Master of Stair had neither fear nor remorse. He was indeed mortified: but he was mortified only by the blunders of Hamilton and by the escape of so many of the damnable breed. "Do right, and fear nobody;" such is the language of his letters. "Can there be a more sacred duty than to rid the country of thieving? The only thing that I regret is that any got away."[§]

William goes to the Continent.

On the sixth of March, William, entirely ignorant, in all probability, of the details of the crime which has cast a dark shade over his glory, had set out for the Continent, leaving the Queen his vicegerent in England.[||]

Death of Louvois.

He would perhaps have postponed his departure if he had been aware that the French Government had, during some time, been making great preparations for a descent on our island.[¶] An event had taken place which had changed the policy of the Court of Versailles. Louvois was no more. He had been at the head of the military administration of his country during a quarter of a century; he had borne a chief part in the direction of two wars which had enlarged the French territory, and had filled the world with the renown of the French arms, and he had lived to see the beginning of a third war which tasked his great powers to the utmost. Between him and the celebrated captains who carried his plans into execution there was little harmony. His imperious temper and his confidence in himself impelled him to interfere too much with the conduct of troops in the field, even when those troops were commanded by Condé, by Turenne, or by Luxemburg. But he was the greatest Adjutant General, the greatest Quartermaster General, the greatest Commissary General, that Europe had seen. He may indeed be said to have made a revolution in the art of disciplining, distributing, equipping, and provisioning armies. In spite, however, of his abilities and of his services, he had become odious to Lewis and to her who governed Lewis. On the last occasion on which the King and the minister transacted business together, the ill humour on both sides broke violently forth. The servant, in his vexation, dashed his portfolio on the ground. The master, forgetting, what he seldom forgot, that a King should be a gentleman, lifted his cane. Fortunately his wife was present. She, with her usual prudence, caught his arm. She then got Louvois out of the room, and exhorted him to come back the next day as if nothing had happened. The next day he came, but with death in his face. The King, though full of resentment, was touched with pity, and advised Louvois to go home and take care of himself. That evening the great minister died.*

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[*] Hickes on Burnet and Tillotson, 1695.

[†] Report of 1695.

[‡] Gallienus Redivivus.

[§] Report of 1695.

[||] London Gazette, Mar. 7, 169$\frac{1}{2}$.

[¶] Burnet (ii. 93) says that the King was not at this time informed of the intentions of the French Government. Ralph contradicts Burnet with great asperity. But that Burnet was in the right is proved beyond dispute by William's correspondence with Heinsius. So late as $\frac{\text{April 24,}}{\text{May 4,}}$ William wrote thus: "Je ne puis vous dissimuler que je commence à apprehender une descente en Angleterre, quoique je n'aye pu le croire d'abord; mais les avis sont si multipliés de tous les côtés, et accompagnés de tant de particularités, qu'il n'est plus guère possible d'en douter." I quote from the French translation among the Mackintosh MSS.

Louvois had constantly opposed all plans for the invasion of England. His death was therefore regarded at Saint Germains as a fortunate event.† It was, however, necessary to look sad, and to send a gentleman to Versailles with some words of condolence. The messenger found the gorgeous circle of courtiers assembled round their master on the terrace above the orangery. "Sir," said Lewis, in a tone so easy and cheerful that it filled all the bystanders with amazement, "present my compliments and thanks to the King and Queen of England, and tell them that neither my affairs nor theirs will go on the worse for what has happened." These words were doubtless meant to intimate that the influence of Louvois had not been exerted in favour of the House of Stuart.‡ One compliment, however, a compliment which cost France dear, Lewis thought it right to pay to the memory of his ablest servant. The Marquess of Barbesieux, son of Louvois, was placed, in his twenty-fifth year, at the head of the war department. The young man was by no means deficient in abilities, and had been, during some years, employed in business of grave importance. But his passions were strong; his judgment was not ripe; and his sudden elevation turned his head. His manners gave general disgust. Old officers complained that he kept them long in his antechamber while he was amusing himself with his spaniels and his flatterers. Those who were admitted to his presence went away disgusted by his rudeness and arrogance. As was natural at his age, he valued power chiefly as the means of procuring pleasure. Millions of crowns were expended on the luxurious villa where he loved to forget the cares of office in gay conversation, delicate cookery, and foaming champagne. He often pleaded an attack of fever as an excuse for not making his appearance at the proper hour in the royal closet, when in truth he had been playing truant among his boon companions and mistresses. "The French King," said William, "has an odd taste. He chooses an old woman for his mistress, and a young man for his minister."§

There can be little doubt that Louvois, by pursuing that course which had made him odious to the inmates of Saint Germains, had deserved well of his country. He was not maddened by Jacobite enthusiasm. He well knew that exiles are the worst of all advisers. He had excellent information: he had excellent judgment: he calculated the chances; and he saw that a descent was likely to fail, and to fail disastrously and disgracefully.

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* Burnet, ii. 95, and Onslow's note; Mémoires de Saint Simon; Journal de Dangeau.

† Life of James, ii. 411, 412.

‡ Mémoires de Dangeau; Mémoires de Saint Simon. Saint Simon was on the terrace, and, young as he was, observed this singular scene with an eye which nothing escaped.

§ Mémoires de Saint Simon; Burnet, ii. 95; Guardian, No. 48. See the excellent letter of Lewis to the Archbishop of Rheims, which is quoted by Voltaire in the Siècle de Louis XIV.

James might well be impatient to try the experiment, though the odds should be ten to one against him. He might gain; and he could not lose. His folly and obstinacy had left him nothing to risk. His food, his drink, his lodging, his clothes, he owed to charity. Nothing could be more natural than that, for the very smallest chance of recovering the three kingdoms which he had thrown away, he should be willing to stake what was not his own, the honour of the French arms, the grandeur and the safety of the French monarchy. To a French statesman such a wager might well appear in a different light. But Louvois was gone. His master yielded to the importunity of James, and determined to send an expedition against England.*

The French government determines to send an expedition against England.

The scheme was, in some respects, well concerted. It was resolved that a camp should be formed on the coast of Normandy, and that in this camp all the Irish regiments which were in the French service should be assembled under their countryman Sarsfield. With them were to be joined about ten thousand French troops. The whole army was to be commanded by Marshal Bellefonds.

A noble fleet of about eighty ships of the line was to convoy this force to the shores of England. In the dockyards both of Brittany and of Provence immense preparations were made. Four and forty men of war, some of which were among the finest that had ever been built, were assembled in the harbour of Brest, under Tourville. The Count of Estrees, with thirty-five more, was to sail from Toulon. Ushant was fixed for the place of rendezvous. The very day was named. In order that there might be no want either of seamen or of vessels for the intended expedition, all maritime trade, all privateering, was, for a time, interdicted by a royal mandate.† Three hundred transports were collected near the spot where the troops were to embark. It was hoped that all would be ready early in the spring, before the English ships were half rigged or half manned, and before a single Dutch man of war was in the Channel.‡

James believes that the English fleet is friendly to him.

James had indeed persuaded himself that, even if the English fleet should fall in with him, it would not oppose him. He imagined that he was personally a favourite with the mariners of all ranks. His emissaries had been busy among the naval officers, and had found some who remembered him with kindness, and others who were out of humour with the men now in power. All the wild talk of a class of people not distinguished by taciturnity or discretion was reported to him with exaggeration, till he was deluded into a belief that he had more friends than enemies on board of the vessels which guarded our coasts. Yet he should have known that a rough sailor, who thought himself ill used by the Admiralty, might, after the third bottle, when drawn on by artful companions, express his regret for the good old times, curse the new government, and curse himself for being such a fool as to fight for that government, and yet might be by no means prepared to go over to the French on the day of battle. Of the malecontent officers, who, as James believed, were impatient to desert, the great majority had probably given no pledge of their attachment to him except an idle word hiccoughed out when they were drunk, and forgotten when they were sober. One of those from whom he expected support, Rear Admiral Carter, had indeed heard and perfectly understood what the Jacobite agents had to say, had given them fair words, and had reported the whole to the Queen and her ministers.§

But the chief dependence of James was on Russell. That false, arrogant, and wayward politician was to command the Channel Fleet. He had never ceased to assure the Jacobite emissaries that he was bent on effecting a Restoration. Those emissaries fully reckoned, if not on his entire co-operation, yet at least on his connivance; and there could be no doubt that, with his connivance, a French fleet might easily convey an army to our shores. James flattered himself that, as soon as he had landed, he should be master of the island. But in truth, when the voyage had ended, the difficulties of his enterprise would have been only beginning. Two years before he had received a lesson by which he should have profited. He had then deceived himself and others into the belief that the English were regretting him, were pining for him, were eager to rise in arms by tens of thousands to welcome him. William was then, as now, at a distance. Then, as now, the administration was entrusted to a woman. There were then fewer regular troops in England than now. Torrington had then done as much to injure the government which he served as Russell could now do. The French fleet had then, after riding, during several weeks, victorious and dominant in the Channel, landed some troops on the southern coast. The immediate effect had been that whole counties, without distinction of Tory or Whig, Churchman or Dissenter, had risen up, as one man, to repel the foreigners, and that the Jacobite party, which had, a few days before, seemed to be half the nation, had crouched down in silent terror, and had made itself so small that it had, during some time, been invisible. What reason was there for believing that the multitudes who had, in 1690, at the first lighting of the beacons, snatched up firelocks, pikes, scythes, to defend their native soil against the French, would now welcome the French as allies? And of the army by which James was now to be accompanied, the French formed the least odious part. More than half of that army was to consist of Irish Papists; and the feeling, compounded of hatred and scorn, with which the Irish Papists had long been regarded by the English Protestants, had by recent events been stimulated to a vehemence before unknown. The hereditary slaves, it was said, had been for a moment free; and that moment had sufficed to prove that they knew neither how to use nor how to defend their freedom. During their short ascendency they had done nothing but slay, and burn, and pillage, and demolish, and attaint, and confiscate. In three years they had committed such waste on their native land as thirty years of English intelligence and industry could scarcely repair. They would have maintained their independence against the world, if they had been as ready to fight as they were to steal. But they had retreated ignominiously from the walls of Londonderry. They had fled like deer before the yeomanry of Enniskillen. The Prince whom they now presumed to think that they could place, by force of arms, on the English throne, had himself, on the morning after the rout of the Boyne, reproached them with their cowardice, and told them that he would never again trust to their soldiership. On this subject Englishmen were of one mind. Tories, Nonjurors, even Roman Catholics, were as loud as Whigs in reviling the ill-fated race. It is, therefore, not difficult to guess what effect would have been produced by the appearance on our soil of enemies whom, on their own soil, we had vanquished and trampled down.

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* In the Nairne Papers printed by Macpherson are two memorials from James urging Lewis to invade England. Both were written in January 1692.

† London Gazette, Feb. 15, 169½.

‡ Mémoires de Berwick; Burnet, ii. 92; Life of James, ii. 478, 491.

§ History of the late Conspiracy, 1693.

Conduct of Russell.

James, however, in spite of the recent and severe teaching of experience, believed whatever his correspondents in England told him; and they told him that the whole nation was impatiently expecting him, that both the West and the North were ready to rise, that he would proceed from the place of landing to Whitehall with as little opposition as he had encountered when, in old times, he made a progress through his kingdom, escorted by long cavalcades of gentlemen from one lordly mansion to another. Ferguson distinguished himself by the confidence with which he predicted a complete and bloodless victory. He and his printer, he was absurd enough to write, would be the two first men in the realm to take horse for His Majesty. Many other agents were busy, up and down the country, during the winter and the early part of the spring. It does not appear that they had much success in the counties south of Trent. But in the north, particularly in Lancashire, where the Roman Catholics were more numerous and more powerful than in any other part of the kingdom, and where there seems to have been, even among the Protestant gentry, more than the ordinary proportion of bigoted Jacobites, some preparations for an insurrection were made. Arms were privately bought; officers were appointed; yeomen, small farmers, grooms, huntsmen, were induced to enlist. Those who gave in their names were distributed into eight regiments of cavalry and dragoons, and were directed to hold themselves in readiness to mount at the first signal.*

A daughter born to James.

One of the circumstances which filled James, at this time, with vain hopes, was that his wife was pregnant and near her delivery. He flattered himself that malice itself would be ashamed to repeat any longer the story of the warming-pan, and that multitudes whom that story had deceived would instantly return to their allegiance. He took on this occasion all those precautions which, four years before, he had foolishly and perversely forborne to take. He contrived to transmit to England letters summoning many Protestant women of quality to assist at the expected birth; and he promised, in the name of his dear brother the Most Christian King, that they should be free to come and go in safety. Had some of those witnesses been invited to Saint James's on the morning of the tenth of June 1688, the House of Stuart might, perhaps, now be reigning in our island. But it is easier to keep a crown than to regain one. It might be true that a calumnious fable had done much to bring about the Revolution. But it by no means followed that the most complete refutation of that fable would bring about a Restoration. Not a single lady crossed the sea in obedience to James's call. His Queen was safely delivered of a daughter; but this event produced no perceptible effect on the state of public feeling in England.†

Preparations made in England to repel invasion.

Meanwhile the preparations for his expedition were going on fast. He was on the point of setting out for the place of embarkation before the English government was at all aware of the danger which was impending. It had been long known indeed that many thousands of Irish were assembled in Normandy: but it was supposed that they had been assembled merely that they might be mustered and drilled before they were sent to Flanders, Piedmont, and Catalonia.‡ Now, however, intelligence, arriving from many quarters, left no doubt that an invasion would be almost immediately attempted. Vigorous preparations for defence were made. The equipping and manning of the ships was urged forward with vigour. The regular troops were drawn together between London and the Channel. A great camp was formed on the down which overlooks Portsmouth. The militia all over the kingdom was called out. Two Westminster regiments and six City regiments, making up a force of thirteen thousand fighting men, were arrayed in Hyde Park, and passed in review before the Queen. The trainbands of Kent, Sussex, and Surrey marched down to the coast. Watchmen were posted by the beacons. Some nonjurors were imprisoned, some disarmed, some held to bail. The house of the Earl of Huntingdon, a noted Jacobite, was searched. He had had time to burn his papers and to hide his arms: but his stables presented a most suspicious appearance. Horses enough to mount a whole troop of cavalry were at the mangers; and this circumstance, though not legally sufficient to support a charge of treason, was thought sufficient, at such a conjuncture, to justify the Privy Council in sending him to the Tower.*

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* Life of James, ii. 479, 524. Memorials furnished by Ferguson to Holmes in the Nairne Papers.

† Life of James, ii. 474.

‡ See the Monthly Mercuries of the spring of 1692.

James goes down to his army at La Hogue.

Meanwhile James had gone down to his army, which was encamped round the basin of La Hogue, on the northern coast of the peninsula known by the name of the Cotentin. Before he quitted Saint Germains, he held a Chapter of the Garter for the purpose of admitting his son into the order. Two noblemen were honoured with the same distinction. Powis, who, among his brother exiles, was now called a Duke, and Melfort, who had returned from Rome, and was again James's Prime Minister.† Even at this moment, when it was of the greatest importance to conciliate the sons of the Church of England, none but sons of the Church of Rome were thought worthy of any mark of royal favour. Powis indeed might be thought to have a fair claim to the Garter. He was an eminent member of the English aristocracy; and his countrymen disliked him as little as they disliked any conspicuous Papist. But Melfort was not even an Englishman: he had never held office in England: he had never sate in the English Parliament; and he had therefore no pretensions to a decoration peculiarly English. He was moreover hated by all the contending factions of all the three kingdoms. Royal letters countersigned by him had been sent both to the Convention at Westminster and to the Convention at Edinburgh; and, both at Westminster and at Edinburgh, the sight of his odious name and handwriting had made the most zealous friends of hereditary right hang down their heads in shame. It seems strange that even James should have chosen, at such a conjuncture, to proclaim to the world that the men whom his people most abhorred were the men whom he most delighted to honour.

James's Declaration.

Still more strange seems the Declaration in which he announced his intentions to his subjects. Of all the State papers which were put forth even by him, it was the most elaborately and ostentatiously injudicious. When it had disgusted and exasperated all good Englishmen of all parties, the Papists at Saint Germains pretended that it had been drawn up by a stanch Protestant, Edward Herbert, who had been Chief Justice of the Common Pleas before the Revolution, and who now bore the empty title of Chancellor.‡ But it is certain that Herbert was never consulted about any matter of importance, and that the Declaration was the work of Melfort and of Melfort alone.§ In truth, those qualities of head and heart which had made Melfort the favourite of his master shone forth in every sentence. Not a word was to be found indicating that three years of banishment had made the King wiser, that he had repented of a single error, that he took to himself even the smallest part of the blame of that revolution which had dethroned him, or that he purposed to follow a course in any respect differing from that which had already been fatal to him. All the charges which had been brought against him he pronounced to be utterly unfounded. Wicked men had put forth calumnies. Weak men had believed those calumnies. He alone had been faultless. He held out no hope that he would consent to any restriction of that vast dispensing power to which he had formerly laid claim, that he would not again, in defiance of the plainest statutes, fill the Privy Council, the bench of justice, the public offices, the army, the navy, with Papists, that he would not re-establish the High Commission, that he would not appoint a new set of regulators to remodel all the constituent bodies of the kingdom. He did indeed condescend to say that he would maintain the legal rights of the Church of England: but he had said this before; and all men knew what those words meant in his mouth. Instead of assuring his people of his forgiveness, he menaced them with a butchery more terrible than any that our island had ever seen. He published a long list of persons who had no mercy to expect. Among these were Ormond, Caermarthen, Nottingham, Tillotson, and Burnet. After the roll of those who were proscribed by name, came a series of categories. First stood all the crowd of rustics who had been rude to James when he was stopped at Sheerness in his flight. These poor ignorant wretches, some hundreds in number, were reserved for another bloody circuit. Then His Majesty, in open defiance of the law of the land, proceeded to doom to death a multitude of persons who were guilty only of having acted under William since William had been king in fact, and who were therefore under the protection of a well known statute of Henry the Seventh. But to James, statutes were still what they had always been. He denounced vengeance against all persons who had in any manner borne a part in the punishment of any Jacobite conspirator, judges, counsel, witnesses, grand jurymen, petty jurymen, sheriffs and undersheriffs, constables and turnkeys, in short, all the ministers of justice from Holt down to Ketch. Then he threatened with the gallows all spies and all informers who had divulged to the usurpers the designs of the Court of Saint Germains. All justices of the peace who should not declare for their rightful Sovereign the moment that they heard of his landing, all gaolers who should not instantly set political prisoners at liberty, were to be left to the extreme rigour of the law. No exception was made in favour of a justice or of a gaoler who might be within a hundred yards of one of William's regiments, and a hundred miles from the nearest place where there was a single Jacobite in arms.

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* Narcissus Luttrell's Diary for April and May 1692; London Gazette, May 9 and 12.

† Sheridan MS.; Life of James, ii. 492.

‡ Life of James, ii. 488.

§ James told Sheridan that the Declaration was written by Melfort. Sheridan MS.

It might have been expected that James, after thus declaring that he could hold out no hope of mercy to large classes of his subjects, would at least have offered a general pardon to the rest. But he pardoned nobody. He did indeed promise that any offender who was not in any of the categories of proscription, and who should by any eminent service merit indulgence, should have a special pardon passed under the Great Seal. But, with this exception, all the offenders, hundreds of thousands in number, were merely informed that, if they did no act or thing in opposition to the King's restoration, they might hope to be, at a convenient time, included in a general Act of Indemnity.

Effect produced by James's Declaration.

The agents of James speedily dispersed his Declaration over every part of the kingdom, and by doing so rendered a great service to William. The general cry was that the banished oppressor had at least given Englishmen fair warning, and that if, after such a warning, they welcomed him home, they would have no pretence for complaining, though every county town should be polluted by an assize resembling that which Jeffreys had held at Taunton. That some hundreds of people,—the Jacobites put the number so low as five hundred,—were to be hanged without pity was certain; and nobody who had concurred in the Revolution, nobody who had fought for the new government by sea or land, no soldier who had borne a part in the conquest of Ireland, no Devonshire ploughman or Cornish miner who had taken arms to defend his wife and children against Tourville, could be certain that he should not be hanged. It was easy to understand why James, instead of proclaiming a general amnesty, offered special pardons under his Great Seal. Every such pardon must be paid for. There was not a priest in the royal household who would not make his fortune. How abject too, how spiteful, must be the nature of a man who, engaged in the most momentous of all undertakings, and aspiring to the noblest of all prizes, could not refrain from proclaiming that he thirsted for the blood of a multitude of poor fishermen, because, more than three years before, they had pulled him about and called him Hatchet-face![*] If, at the very moment when he had the strongest motives for trying to conciliate his people by the show of clemency, he could not bring himself to hold towards them any language but that of an implacable enemy, what was to be expected from him when he should be again their master? So savage was his nature that, in a situation in which all other tyrants have resorted to blandishments and fair promises, he could utter nothing but reproaches and threats. The only words in his Declaration which had any show of graciousness were those in which he promised to send away the foreign troops as soon as his authority was re-established; and many said that those words, when examined, would be found full of sinister meaning. He held out no hope that he would send away Popish troops who were his own subjects. His intentions were manifest. The French might go: but the Irish would remain. The people of England were to be kept down by these thrice subjugated barbarians. No doubt a Rapparee who had run away at Newton Butler and the Boyne might find courage enough to guard the scaffolds on which his conquerors were to die, and to lay waste our country as he had laid waste his own.

The Queen and her ministers, instead of attempting to suppress James's manifesto, very wisely reprinted it, and sent it forth licensed by the Secretary of State, and interspersed with remarks by a shrewd and severe commentator. It was refuted in many keen pamphlets: it was turned into doggrel rhymes; and it was left undefended even by the boldest and most acrimonious libellers among the nonjurors.[†]

Indeed, some of the nonjurors were so much alarmed by observing the effect which this manifesto produced, that they affected to treat it as spurious, and published as their master's genuine Declaration a paper full of gracious professions and promises. They made him offer a free pardon to all his people with the exception of four great criminals. They made him hold out hopes of great remissions of taxation. They made him pledge his word that he would entrust the whole ecclesiastical administration to the nonjuring bishops. But this forgery imposed on nobody, and was important only as showing that even the Jacobites were ashamed of the prince whom they were labouring to restore.[‡]

No man read the Declaration with more surprise and anger than Russell. Bad as he was, he was much under the influence of two feelings, which, though they cannot be called virtuous, have some affinity to virtue, and are respectable when compared with mere selfish cupidity. Professional spirit and party spirit were strong in him. He might be false to his sovereigns, but not to his flag; and, even in becoming a Jacobite, he had not ceased to be a Whig. In truth, he was a Jacobite only because he was the most intolerant and acrimonious of Whigs. He thought himself and his faction ungratefully neglected by William, and was for a time too much blinded by resentment to perceive that it would be mere madness in the old Roundheads, the old Exclusionists, to punish William by recalling James. The near prospect of an invasion, and the Declaration in which Englishmen were plainly told what they had to expect if that invasion should be successful, produced, it should seem, a sudden change in Russell's feelings; and that change he distinctly avowed. "I wish," he said to Lloyd, "to serve King James. The thing might be done if it were not his own fault. But he takes the wrong way with us. Let him forget all the past: let him grant a general pardon; and then I will see what I can do for him." Lloyd hinted something about the honours and rewards designed for Russell himself. But the Admiral, with the spirit worthy of a better man, cut him short. "I do not wish to hear anything on that subject. My solicitude is for the public. And do not think that I will let the French triumph over us in our own sea. Understand this, that if I meet them I fight them, aye, though His Majesty himself should be on board."

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[*] That the Declaration made the impression which I have described, is acknowledged in the Life of James, ii. 489. "They thought," says the biographer, "His Majesty's resentment descended too low to except the Feversham Mob, that five hundred men were excluded, and no man really pardon'd except he should merit it by some service, and then the Pardons being to pass the Seals look'd as if it were to bring mony into the pocket of some favorits."

[†] A Letter to a Friend concerning a French Invasion to restore the late King James to his Throne, and what may be expected from him should he be successful in it, 1692; A second Letter to a Friend concerning a French Invasion, in which the Declaration lately dispersed under the Title of His Majesty's most gracious Declaration to all his loving Subjects, commanding their Assistance against the P. of O. and his Adherents, is entirely and exactly published according to the dispersed Copies, with some short Observations upon it, 1692; The Pretences of the French Invasion examined, 1692; Reflections on the late King James's Declaration, 1692. The two Letters to a Friend were written, I believe, by Lloyd, Bishop of Saint Asaph. Sheridan says, "The King's Declaration pleas'd none, and was turn'd into ridicule burlesque lines in England." I do not believe that a defence of this unfortunate Declaration is to be found in any Jacobite tract. A virulent Jacobite writer, in a reply to Dr Welwood, printed in 1693, says, "As for the Declaration that was printed last year, . . . I assure you that it was as much misliked by many, almost all, of the King's friends, as it can be exposed by his enemies."

[‡] Narcissus Luttrell's Diary, April 1692.

This conversation was truly reported to James: but it does not appear to have alarmed him. He was, indeed, possessed with a belief that Russell, even if willing, would not be able to induce the officers and sailors of the English navy to fight against their old King, who was also their old Admiral.

The hopes which James felt he and his favourite Melfort succeeded in imparting to Lewis and to Lewis's ministers.* But for those hopes, indeed, it is probable that all thoughts of invading England in the course of that year would have been laid aside. For the extensive plan which had been formed in the winter had, in the course of the spring, been disconcerted by a succession of accidents such as are beyond the control of human wisdom. The time fixed for the assembling of all the maritime forces of France at Ushant had long elapsed; and not a single sail had appeared at the place of rendezvous. The Atlantic squadron was still detained by bad weather in the port of Brest. The Mediterranean squadron, opposed by a strong west wind, was vainly struggling to pass the pillars of Hercules. Two fine vessels had gone to pieces on the rocks of Ceuta.† Meanwhile the admiralties of the allied powers had been active. Before the end of April the English fleet was ready to sail. Three noble ships, just launched from our dockyards, appeared for the first time on the water.‡ William had been hastening the maritime preparations of the United Provinces; and his exertions had been successful. On the twenty-ninth of April a fine squadron from the Texel appeared in the Downs. Soon came the North Holland squadron, the Meuse squadron, the Zealand squadron.§ The whole force of the confederate powers was assembled at Saint Helen's in the second week of May, more than ninety sail of the line, manned by between thirty and forty thousand of the finest seamen of the two great maritime nations. Russell had the chief command. He was assisted by Sir Ralph Delaval, Sir John Ashby, Sir Cloudesley Shovel, Rear Admiral Carter, and Rear Admiral Rooke. Of the Dutch officers, Van Almonde was highest in rank.

The English and Dutch fleets join.

Temper of the English fleet.

No mightier armament had ever appeared in the British Channel. There was little reason for apprehension that such a force could be defeated in a fair conflict. Nevertheless there was great uneasiness in London. It was known that there was a Jacobite party in the navy. Alarming rumours had worked their way round from France. It was said that the enemy reckoned on the co-operation of some of those officers on whose fidelity, in this crisis, the safety of the State might depend. Russell, as far as can now be discovered, was still unsuspected. But others, who were probably less criminal, had been more indiscreet. At all the coffee-houses admirals and captains were mentioned by name as traitors who ought to be instantly cashiered, if not shot. It was even confidently affirmed that some of the guilty had been put under arrest, and others turned out of the service. The Queen and her counsellors were in a great strait. It was not easy to say whether the danger of trusting the suspected persons or the danger of removing them were the greater. Mary, with many painful misgivings, resolved, and the event proved that she resolved wisely, to treat the evil reports as calumnious, to make a solemn appeal to the honour of the accused gentlemen, and then to trust the safety of her kingdom to their national and professional spirit.

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* Sheridan MS.; Mémoires de Dangeau.

† London Gazette, May 12, 16, 1692; Gazette de Paris, May $\frac{21}{31}$, 1692.

‡ London Gazette, April 28, 1692.

§ London Gazette, May 2, 5, 12, 16.

On the fifteenth of May a great assembly of officers was convoked at Saint Helen's on board of the Britannia, a fine three decker, from which Russell's flag was flying. The Admiral told them that he had received a despatch which he was charged to read to them. It was from Nottingham. The Queen, the Secretary wrote, had been informed that stories deeply affecting the character of the navy were in circulation. It had even been affirmed that she had found herself under the necessity of dismissing many officers. But Her Majesty was determined to believe nothing against those brave servants of the State. The gentlemen who had been so foully slandered might be assured that she placed entire reliance on them. This letter was admirably calculated to work on those to whom it was addressed. Very few of them probably had been guilty of any worse offence than rash and angry talk over their wine. They were as yet only grumblers. If they had fancied that they were marked men, they might in selfdefence have become traitors. They became enthusiastically loyal as soon as they were assured that the Queen reposed entire confidence in their loyalty. They eagerly signed an address in which they entreated her to believe that they would, with the utmost resolution and alacrity, venture their lives in defence of her rights, of English freedom, and of the Protestant religion, against all foreign and Popish invaders. "God," they added, "preserve your person, direct your counsels, and prosper your arms; and let all your people say Amen."*

The sincerity of these professions was soon brought to the test. A few hours after the meeting on board of the Britannia the masts of Tourville's squadron were seen from the cliffs of Portland. One messenger galloped with the news from Weymouth to London, and roused Whitehall at three in the morning. Another took the coast road, and carried the intelligence to Russell. All was ready: and on the morning of the seventeenth of May the allied fleet stood out to sea.†

Battle of La Hogue.

Tourville had with him only his own squadron, consisting of forty-four ships of the line. But he had received positive orders to protect the descent on England, and not to decline a battle. Though these orders had been given before it was known at Versailles that the Dutch and English fleets had joined, he was not disposed to take on himself the responsibility of disobedience. He still remembered with bitterness the reprimand which his extreme caution had drawn upon him after the fight of Beachy Head. He would not again be told that he was a timid and unenterprising commander, that he had no courage but the vulgar courage of a common sailor. He was also persuaded that the odds against him were rather apparent than real. He believed, on the authority of James and

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* London Gazette, May 16, 1692; Burchett.

† Narcissus Luttrell's Diary; London Gazette, May 19, 1692.

Melfort, that the English seamen, from the flag officers down to the cabin boys, were Jacobites. Those who fought would fight with half a heart; and there would probably be numerous desertions at the most critical moment. Animated by such hopes he sailed from Brest, steered first towards the north-east, came in sight of the coast of Dorsetshire, and then struck across the Channel towards La Hogue, where the army which he was to convoy to England had already begun to embark on board of the transports. He was within a few leagues of Barfleur when, before sunrise, on the morning of the nineteenth of May, he saw the great armament of the allies stretching along the eastern horizon. He determined to bear down on them. By eight the two lines of battle were formed; but it was eleven before the firing began. It soon became plain that the English, from the Admiral downwards, were resolved to do their duty. Russell had visited all his ships, and exhorted all his crews. "If your commanders play false," he said, "overboard with them, and with myself the first." There was no defection. There was no slackness. Carter was the first who broke the French line. He was struck by a splinter of one of his own yard arms, and fell dying on the deck. He would not be carried below. He would not let go his sword. "Fight the ship," were his last words: "fight the ship as long as she can swim." The battle lasted till four in the afternoon. The roar of the guns was distinctly heard more than twenty miles off by the army which was encamped on the coast of Normandy. During the earlier part of the day the wind was favourable to the French: they were opposed to only half of the allied fleet; and against that half they maintained the conflict with their usual courage and with more than their usual seamanship. After a hard and doubtful fight of five hours, Tourville thought that enough had been done to maintain the honour of the white flag, and began to draw off. But by this time the wind had veered, and was with the allies. They were now able to avail themselves of their great superiority of force. They came on fast. The retreat of the French became a flight. Tourville fought his own ship desperately. She was named, in allusion to Lewis's favourite emblem, the Royal Sun, and was widely renowned as the finest vessel in the world. It was reported among the English sailors that she was adorned with an image of the Great King, and that he appeared there, as he appeared in the Place of Victories, with vanquished nations in chains beneath his feet. The gallant ship, surrounded by enemies, lay like a great fortress on the sea, scattering death on every side from her hundred and four portholes. She was so formidably manned that all attempts to board her failed. Long after sunset, she got clear of her assailants, and, with all her scuppers spouting blood, made for the coast of Normandy. She had suffered so much that Tourville hastily removed his flag to a ship of ninety guns which was named the Ambitious. By this time his fleet was scattered far over the sea. About twenty of his smallest ships made their escape by a road which was too perilous for any courage but the courage of despair. In the double darkness of night and of a thick sea fog, they ran, with all their sails spread, through the boiling waves and treacherous rocks of the Race of Alderney, and, by a strange good fortune, arrived without a single disaster at Saint Maloes. The pursuers did not venture to follow the fugitives into that terrible strait, the place of innumerable shipwrecks.*

Those French vessels which were too bulky to venture into the Race of Alderney fled to the havens of the Cotentin. The Royal Sun and two other three deckers reached Cherburg in safety. The Ambitious, with twelve other ships, all first rates or second rates, took refuge in the Bay of La Hogue, close to the headquarters of the army of James.

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* Russell's Letter to Nottingham, May 20, 1692, in the London Gazette of May 23; Particulars of Another Letter from the Fleet, published by authority; Burchett; Burnet, ii. 93; Life of James, ii. 493, 494; Narcissus Luttrell's Diary; Mémoires de Berwick. See also the contemporary ballad on the battle, one of the best specimens of English street poetry, and the Advice to a Painter, 1692.

The three ships which had fled to Cherburg were closely chased by an English squadron under the command of Delaval.* He found them hauled up into shoal water where no large man-of-war could get at them. He therefore determined to attack them with his fireships and boats. The service was gallantly and successfully performed. In a short time the Royal Sun and her two consorts were burned to ashes. Part of the crews escaped to the shore; and part fell into the hands of the English.

Meanwhile Russell with the greater part of his victorious fleet had blockaded the Bay of La Hogue. Here, as at Cherburg, the French men-of-war had been drawn up into shallow water. They were close to the camp of the army which was destined for the invasion of England. Six of them were moored under a fort named Lisset. The rest lay under the guns of another fort named Saint Vaast, where James had fixed his headquarters, and where the British flag, variegated by the crosses of Saint George and Saint Andrew, hung by the side of the white flag of France. Marshal Bellefonds had planted several batteries which, it was thought, would deter the boldest enemy from approaching either Fort Lisset or Fort Saint Vaast. James, however, who knew something of English seamen, was not perfectly at ease, and proposed to send strong bodies of soldiers on board of the ships. But Tourville would not consent to put such a slur on his profession.

Russell meanwhile was preparing for an attack. On the afternoon of the twenty-third of May all was ready. A flotilla consisting of sloops, of fireships, and of two hundred boats, was entrusted to the command of Rooke. The whole armament was in the highest spirits. The rowers, flushed by success, and animated by the thought that they were going to fight under the eyes of the French and Irish troops who had been assembled for the purpose of subjugating England, pulled manfully and with loud huzzas towards the six huge wooden castles which lay close to Fort Lisset. The French, though an eminently brave people, have always been more liable to sudden panics than their phlegmatic neighbours the English and Germans. On this day there was a panic both in the fleet and in the army. Tourville ordered his sailors to man their boats, and would have led them to encounter the enemy in the bay. But his example and his exhortations were vain. His boats turned round and fled in confusion. The ships were abandoned. The cannonade from Fort Lisset was so feeble and ill directed that it did no execution. The regiments on the beach, after wasting a few musket shots, drew off. The English boarded the men-of-war, set them on fire, and having performed this great service without the loss of a single life, retreated at a late hour with the retreating tide. The bay was in a blaze during the night; and now and then a loud explosion announced that the flames had reached a powder room or a tier of loaded guns. At eight the next morning the tide came back strong; and with the tide came back Rooke and his two hundred boats. The enemy made a faint attempt to defend the vessels which were near Fort Saint Vaast. During a few minutes the batteries did some execution among the crews of our skiffs: but the struggle was soon over. The French poured fast out of their ships on one side: the English poured in as fast on the other, and, with loud shouts, turned the captured guns against the shore. The batteries were speedily silenced. James and Melfort, Bellefonds and Tourville, looked on in helpless despondency while the second conflagration proceeded. The conquerors, leaving the ships of war in flames, made their way into an inner basin where many transports lay. Eight of these vessels were set on fire. Several were taken in tow. The rest would have been either destroyed or carried off, had not the sea again begun to ebb. It was impossible to do more; and the victorious flotilla slowly retired, insulting the hostile camp with a thundering chant of "God save the King."

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* See Delaval's Letter to Nottingham, dated Cherburg, May 22, 1692, in the London Gazette of May 26.

Thus ended, at noon on the twenty-fourth of May, the great conflict which had raged during five days over a wide extent of sea and shore. One English fireship had perished in its calling. Sixteen French men-of-war, all noble vessels, and eight of them three deckers, had been sunk or burned down to the water-edge. The battle is called, from the place where it terminated, the battle of La Hogue.*

Rejoicings in England.

The news was received in London with boundless exultation. In the fight on the open sea, indeed, the numerical superiority of the allies had been so great that they had little reason to boast of their success. But the courage and skill with which the crews of the English boats had, in a French harbour, in sight of a French army, and under the fire of French batteries, destroyed a fine French fleet, amply justified the pride with which our fathers pronounced the name of La Hogue. That we may fully enter into their feelings, we must remember that this was the first great check that had ever been given to the arms of Lewis the Fourteenth, and the first great victory that the English had gained over the French since the day of Agincourt. The stain left on our fame by the shameful defeat of Beachy Head was effaced. This time the glory was all our own. The Dutch had indeed done their duty, as they have always done it in maritime war, whether fighting on our side or against us, whether victorious or vanquished. But the English had borne the brunt of the fight. Russell who commanded in chief was an Englishman. Delaval who directed the attack on Cherburg was an Englishman. Rooke who led the flotilla into the Bay of La Hogue was an Englishman. The only two officers of note who had fallen, Admiral Carter and Captain Hastings of the Sandwich, were Englishmen. Yet the pleasure with which the good news was received here must not be ascribed solely or chiefly to national pride. The island was safe. The pleasant pastures, cornfields, and commons of Hampshire and Surrey would not be the seat of war. The houses and gardens, the kitchens and dairies, the cellars and plate chests, the wives and daughters of our gentry and clergy would not be at the mercy of Irish Rapparees, who had sacked the dwellings and skinned the cattle of the Englishry of Leinster, or of French dragoons accustomed to live at free quarter on the Protestants of Auvergne. Whigs and Tories joined in thanking God for this great deliverance; and the most respectable nonjurors could not but be glad at heart that the rightful King was not to be brought back by an army of foreigners.

The public joy was therefore all but universal. During several days the bells of London pealed without ceasing. Flags were flying on all the steeples. Rows of candles were in all the windows. Bonfires were at all the corners of the streets.† The sense which the government entertained of the services of the navy was promptly, judiciously, and gracefully manifested. Sidney and Portland were sent to meet the fleet at Portsmouth, and were accompanied by Rochester, as the representative of the Tories. The three lords took down with them thirty-seven thousand pounds in coin, which they were to distribute as a donative among the sailors.[*] Gold medals were given to the officers.[†] The remains of Hastings and Carter were brought on shore with every mark of honour. Carter was buried at Portsmouth, with a great display of military pomp.[‡] The corpse of Hastings was carried up to London, and laid, with unusual solemnity, under the pavement of Saint James's Church. The footguards, with reversed arms, escorted the hearse. Four royal state carriages, each drawn by six horses, were in the procession: a crowd of men of quality in mourning cloaks filled the pews; and the Bishop of Lincoln preached the funeral sermon.[§] While such marks of respect were paid to the slain, the wounded were not neglected. Fifty surgeons, plentifully supplied with instruments, bandages, and drugs, were sent down in all haste from London to Portsmouth.[‖] It is not easy for us to form a notion of the difficulty which there then was in providing at short notice commodious shelter and skilful attendance for hundreds of maimed and lacerated men. At present every county, every large town, can boast of some spacious palace in which the poorest labourer who has fractured a limb may find an excellent bed, an able medical attendant, a careful nurse, medicines of the best quality, and nourishment such as an invalid requires. But there was not then, in the whole realm, a single infirmary supported by voluntary contribution. Even in the capital the only edifices open to the wounded were the two ancient hospitals of Saint Thomas and Saint Bartholomew. The Queen gave orders that in both these hospitals arrangements should be made at the public charge for the reception of patients from the fleet.[¶] At the same time it was announced that a noble and lasting memorial of the gratitude which England felt for the courage and patriotism of her sailors would soon rise on a site eminently appropriate. Among the suburban residences of our kings, that which stood at Greenwich had long held a distinguished place. Charles the Second liked the situation, and determined to rebuild the house and to improve the gardens. Soon after his restoration, he began to erect, on a spot almost washed by the Thames at high tide, a mansion of vast extent and cost. Behind the palace were planted long avenues of trees which, when William reigned, were scarcely more than saplings, but which have now covered with their massy shade the summer rambles of several generations. On the slope which has long been the scene of the holiday sports of the Londoners, were constructed flights of terraces, of which the vestiges may still be discerned. The Queen now publicly declared, in her husband's name, that the building commenced by Charles should be completed, and should be a retreat for seamen disabled in the service of their country.[**]

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* London Gaz., May 26, 1692; Burchett's Memoirs of Transactions at Sea; Baden to the States General, $\frac{\text{May 24}}{\text{June 3}}$; Life of James, ii. 494; Russell's Letters in the Commons' Journals of Nov. 28, 1692; An Account of the Great Victory, 1692; Monthly Mercuries for June and July 1692; Paris Gazette, $\frac{\text{May 28}}{\text{June 7}}$; Van Almonde's despatch to the States General, dated $\frac{\text{May 24}}{\text{June 3}}$, 1692. The French official account will be found in the Monthly Mercury for July. A report drawn up by Foucault, Intendant of the province of Normandy, will be found in M. Capefigue's Louis XIV.

† An Account of the late Great Victory, 1692; Monthly Mercury for June; Baden to the States General, $\frac{\text{May 24}}{\text{June 3}}$; Narcissus Luttrell's Diary.

One of the happiest effects produced by the good news was the calming of the public mind. During about a month the nation had been hourly expecting an invasion and a rising, and had consequently been in an irritable and suspicious mood. In many parts of England a nonjuror could not show himself without great risk of being insulted. A report that arms were hidden in a house sufficed to bring a furious mob to the door. The mansion of one Jacobite gentleman in Kent had been attacked, and, after a fight in which several shots were fired, had been stormed and pulled down.[††]

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[*] London Gazette, June 2, 1692; Monthly Mercury; Baden to the States General, June $\frac{14}{24}$; Narcissus Luttrell's Diary.

[†] Narcissus Luttrell's Diary; Monthly Mercury.

[‡] London Gazette, June 9; Baden to the States General, June $\frac{7}{17}$.

[§] Baden to the States General, June $\frac{8}{18}$.

[‖] Ibid, $\frac{\text{May } 24}{\text{June } 3}$; Narcissus Luttrell's Diary.

[¶] An Account of the late Great Victory, 1692; Narcissus Luttrell's Diary.

[**] Baden to the States General, June $\frac{7}{17}$, 1692.

[††] Narcissus Luttrell's Diary.

Yet such riots were by no means the worst symptoms of the fever which had inflamed the whole society. The exposure of Fuller, in February, had, as it seemed, put an end to the practices of that vile tribe of which Oates was the patriarch. During some weeks, indeed, the world was disposed to be unreasonably incredulous about plots. But in April there was a reaction. The French and Irish were coming. There was but too much reason to believe that there were traitors in the island. Whoever pretended that he could point out those traitors was sure to be heard with attention; and there was not wanting a false witness to avail himself of the golden opportunity.

Young's plot.

This false witness was named Robert Young. His history was in his own lifetime so fully investigated, and so much of his correspondence has been preserved, that the whole man is before us. His character is indeed a curious study. His birthplace was a subject of dispute among three nations. The English pronounced him Irish. The Irish, not being ambitious of the honour of having him for a countryman, affirmed that he was born in Scotland. Wherever he may have been born, it is impossible to doubt where he was bred; for his phraseology is precisely that of the Teagues who were, in his time, favourite characters on our stage. He called himself a priest of the Established Church: but he was in truth only a deacon; and his deacon's orders he had obtained by producing forged certificates of his learning and moral character. Long before the Revolution he held curacies in various parts of Ireland; but he did not remain many days in any spot. He was driven from one place by the scandal which was the effect of his lawless amours. He rode away from another place on a borrowed horse, which he never returned. He settled in a third parish, and was taken up for bigamy. Some letters which he wrote on this occasion from the gaol of Cavan have been preserved. He assured each of his wives, with the most frightful imprecations, that she alone was the object of his love; and he thus succeeded in inducing one of them to support him in prison, and the other to save his life by forswearing herself at the assizes. The only specimens which remain to us of his method of imparting religious instruction are to be found in these epistles. He compares himself to David, the man after God's own heart, who had been guilty both of adultery and murder. He declares that he repents: he prays for the forgiveness of the Almighty, and then intreats his dear honey, for Christ's sake, to perjure herself. Having narrowly escaped the gallows, he wandered during several years about Ireland and England, begging, stealing, cheating, personating, forging, and lay in many prisons under many names. In 1684 he was convicted at Bury of having fraudulently counterfeited Sancroft's signature, and was sentenced to the pillory and to imprisonment. From his dungeon he wrote to implore the Primate's mercy. The letter may still be read with all the original bad grammar and bad spelling.* The writer acknowledged his guilt, wished that his eyes were a fountain of water, and declared that he should never know peace till he had received episcopal absolution. He very cunningly tried to ingratiate himself with the Archbishop, by professing a mortal hatred of Dissenters. But, as all this contrition and all this orthodoxy produced no effect, the penitent, after swearing bitterly to be revenged on Sancroft, betook himself to another device. The Western Insurrection had just broken out. The magistrates all over the country were but too ready to listen to any accusation that might be brought against Whigs and Nonconformists. Young declared on oath that, to his knowledge, a design had been formed in Suffolk against the life of King James, and named a peer, several gentlemen, and ten Presbyterian ministers, as parties to the plot. Some of the accused were brought to trial; and Young appeared in the witness box: but the story which he told was proved by overwhelming evidence to be false. Soon after the Revolution he was again convicted of forgery, pilloried for the fourth or fifth time, and sent to Newgate. While he lay there, he determined to try whether he should be more fortunate as an accuser of Jacobites than he had been as an accuser of Puritans. He first addressed himself to Tillotson. There was a horrible plot against their Majesties, a plot as deep as hell; and some of the first men in England were concerned in it. Tillotson, though he placed little confidence in information coming from such a source, thought that the oath which he had taken as a Privy Councillor made it his duty to mention the subject to William. William, after his fashion, treated the matter very lightly. "I am confident," he said, "that this is a villany; and I will have nobody disturbed on such grounds." After this rebuff, Young remained some time quiet. But when William was on the Continent, and when the nation was agitated by the apprehension of a French invasion and of a Jacobite insurrection, a false accuser might hope to obtain a favourable audience. The mere oath of a man who was well known to the turnkeys of twenty gaols was not likely to injure anybody. But Young was master of a weapon which is, of all weapons, the most formidable to innocence. He had lived during some years by counterfeiting hands, and had at length attained such consummate skill in that bad art that even experienced clerks who were conversant with manuscript could scarcely, after the most minute comparison, discover any difference between his imitations and the originals. He had succeeded in making a collection of papers written by men of note who were suspected of disaffection. Some autographs he had stolen; and some he had obtained by writing in feigned names to ask after the characters of servants or curates. He now drew up a paper purporting to be an Association for the Restoration of the banished King. This document set forth that the subscribers bound themselves in the presence of God to take arms for His Majesty, and to seize on the Prince of Orange, dead or alive. To the Association Young appended the names of Marlborough, of Cornbury, of Salisbury, of Sancroft, and of Sprat, Bishop of Rochester and Dean of Westminster.

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* I give one short sentence as a specimen: "O fie that ever it should be said that a clergyman have committed such durty actions!"

The next thing to be done was to put the paper into some hiding place in the house of one of the persons whose signatures had been counterfeited. As Young could not quit Newgate, he was forced to employ a subordinate agent for this purpose. He selected a wretch named Blackhead, who had formerly been convicted of perjury and sentenced to have his ears clipped. The selection was not happy; for Blackhead had none of the qualities which the trade of a false witness requires except wickedness. There was nothing plausible about him. His voice was harsh. Treachery was written in all the lines of his yellow face. He had no invention, no presence of mind, and could do little more than repeat by rote the lies taught him by others.

This man, instructed by his accomplice, repaired to Sprat's palace at Bromley, introduced himself there as the confidential servant of an imaginary Doctor of Divinity, delivered to the Bishop, on bended knee, a letter ingeniously manufactured by Young, and received, with a semblance of profound reverence, the episcopal benediction. The servants made the stranger welcome. He was taken to the cellar, drank their master's health, and entreated them to let him see the house. They could not venture to show any of the private apartments. Blackhead, therefore, after begging importunately, but in vain, to be suffered to have one look at the study, was forced to content himself with dropping the Association into a flowerpot which stood in a parlour near the kitchen.

Everything having been thus prepared, Young informed the ministers that he could tell them something of the highest importance to the welfare of the State, and earnestly begged to be heard. His request reached them on perhaps the most anxious day of an anxious month. Tourville had just stood out to sea. The army of James was embarking. London was agitated by reports about the disaffection of the naval officers. The Queen was deliberating whether she should cashier those who were suspected, or try the effect of an appeal to their honour and patriotism. At such a moment the ministers could not refuse to listen to any person who professed himself able to give them valuable information. Young and his accomplice were brought before the Privy Council. They there accused Marlborough, Cornbury, Salisbury, Sancroft, and Sprat of high treason. These great men, Young said, had invited James to invade England, and had promised to join him. The eloquent and ingenious Bishop of Rochester had undertaken to draw up a Declaration which would inflame the nation against the government of King William. The conspirators were bound together by a written instrument. That instrument, signed by their own hands, would be found at Bromley if careful search was made. Young particularly requested that the messengers might be ordered to examine the Bishop's flowerpots.

The ministers were seriously alarmed. The story was circumstantial; and part of it was probable. Marlborough's dealings with Saint Germains were well known to Caermarthen, to Nottingham, and to Sidney. Cornbury was a tool of Marlborough, and was the son of a nonjuror and of a notorious plotter. Salisbury was a Papist. Sancroft had, not many months before, been, with too much show of reason, suspected of inviting the French to invade England. Of all the accused persons Sprat was the most unlikely to be concerned in any hazardous design. He had neither enthusiasm nor constancy. Both his ambition and his party spirit had always been effectually kept in order by his love of ease and his anxiety for his own safety. He had been guilty of some criminal compliances in the hope of gaining the favour of James, had sate in the High Commission, had concurred in several iniquitous decrees pronounced by that court, and had, with trembling hands and faltering voice, read the Declaration of Indulgence in the choir of the Abbey. But there he had stopped. As soon as it began to be whispered that the civil and religious constitution of England would speedily be vindicated by extraordinary means, he had resigned the powers which he had during two years exercised in defiance of law, and had hastened to make his peace with his clerical brethren. He had in the Convention voted for a Regency: but he had taken the oaths without hesitation: he had borne a conspicuous part in the coronation of the new Sovereigns; and by his skilful hand had been added to the Form of Prayer used on the fifth of November those sentences in which the Church expresses her gratitude for the second great deliverance wrought on that day.* Such a man, possessed of a plentiful income, of a seat in the House of Lords, of one agreeable mansion among the elms of Bromley, and of another in the cloisters of Westminster, was very unlikely to run the risk of martyrdom. He was not, indeed, on perfectly good terms with the government. For the feeling, which, next to solicitude for his own comfort and repose, seems to have had the greatest influence on his public conduct, was his dislike of the Puritans; a dislike which sprang, not from bigotry, but from Epicureanism. Their austerity was a reproach to his slothful and luxurious life: their phraseology shocked his fastidious taste; and, where they were concerned, his ordinary good nature forsook him. Loathing the nonconformists as he did, he was not likely to be very zealous for a prince whom the nonconformists regarded as their protector. But Sprat's faults afforded ample security that he would never, from spleen against William, engage in any plot to bring back James. Why Young should have assigned the most perilous part in an enterprise full of peril to a man singularly pliant, cautious, and self indulgent, it is difficult to say.

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* Gutch, Collectanea Curiosa.

The first step which the ministers took was to send Marlborough to the Tower. He was by far the most formidable of all the accused persons; and that he had held a traitorous correspondence with Saint Germains was a fact which, whether Young were perjured or not, the Queen and her chief advisers knew to be true. One of the Clerks of the Council and several messengers were sent down to Bromley with a warrant from Nottingham. Sprat was taken into custody. All the apartments in which it could reasonably be supposed that he would have hidden an important document were searched, the library, the dining-room, the drawing-room, the bedchamber, and the adjacent closets. His papers were strictly examined. Much good prose was found, and probably some bad verse, but no treason. The messengers pried into every flowerpot that they could find, but to no purpose. It never occurred to them to look into the room in which Blackhead had hidden the Association: for that room was near the offices occupied by the servants, and was little used by the Bishop and his family. The officers returned to London with their prisoner, but without the document which, if it had been found, might have been fatal to him.

Late at night he was brought to Westminster, and was suffered to sleep at his deanery. All his bookcases and drawers were examined: and sentinels were posted at the door of his bedchamber, but with strict orders to behave civilly and not to disturb the family.

On the following day he was brought before the Council. The examination was conducted by Nottingham with great humanity and courtesy. The Bishop, conscious of entire innocence, behaved with temper and firmness. He made no complaints. "I submit," he said, "to the necessities of State at such a time of jealousy and danger as this." He was asked whether he had drawn up a Declaration for King James, whether he had held any correspondence with France, whether he had signed any treasonable association, and whether he knew of any such association. To all these questions he, with perfect truth, answered in the negative, on the word of a Christian and a Bishop. He was taken back to his deanery. He remained there in easy confinement during ten days, and then, as nothing tending to criminate him had been discovered, was suffered to return to Bromley.

Meanwhile the false accusers had been devising a new scheme. Blackhead paid another visit to Bromley, and contrived to take the forged Association out of the place in which he had hid it, and to bring it back to Young. One of Young's two wives then carried it to the Secretary's office, and told a lie, invented by her husband, to explain how a paper of such importance had come into her hands. But it was not now so easy to frighten the ministers as it had been a few days before. The battle of La Hogue had put an end to all apprehensions of invasion. Nottingham, therefore, instead of sending down a warrant to Bromley, merely wrote to beg that Sprat would call on him at Whitehall. The summons was promptly obeyed, and the accused prelate was brought face to face with Blackhead before the Council. Then the truth came out fast. The Bishop remembered the villanous look and voice of the man who had knelt to ask the episcopal blessing. The Bishop's secretary confirmed his master's assertions. The false witness soon lost his presence of mind. His cheeks, always sallow, grew frightfully livid. His voice, generally loud and coarse, sank into a whisper. The Privy Councillors saw his confusion, and cross-examined him sharply. For a time he answered their questions by repeatedly stammering out his original lie in the original words. At last he found that he had no way of extricating himself but by owning his guilt. He acknowledged that he had given an untrue account of his visit to Bromley; and, after much prevarication, he related how he had hidden the Association, and how he had removed it from its hiding place, and confessed that he had been set on by Young.

The two accomplices were then confronted. Young, with unabashed forehead, denied everything. He knew nothing about the flowerpots. "If so," cried Nottingham and Sidney together, "why did you give such particular directions that the flowerpots at Bromley should be searched?" "I never gave any directions about the flowerpots," said Young. Then the whole council broke forth. "How dare you say so? We all remember it." Still the knave stood up erect, and exclaimed, with an impudence which Oates might have envied, "This hiding is all a trick got up between the Bishop and Blackhead. The Bishop has taken Blackhead off; and they are both trying to stifle the plot." This was too much. There was a smile and a lifting up of hands all round the board. "Man," cried Caermarthen, "wouldst thou have us believe that the Bishop contrived to have this paper put where it was ten to one that our messengers had found it, and where, if they had found it, it might have hanged him?"

The false accusers were removed in custody. The Bishop, after warmly thanking the ministers for their fair and honourable conduct, took his leave of them. In the antechamber he found a crowd of people staring at Young, while Young sate, enduring the stare with the serene fortitude of a man who had looked down on far greater multitudes from half the pillories in England. "Young," said Sprat, "your conscience must tell you that you have cruelly wronged me. For your own sake I am sorry that you persist in denying what your associate has confessed." "Confessed!" cried Young: "no, all is not confessed yet; and that you shall find to your sorrow. There is such a thing as impeachment, my Lord. When Parliament sits you shall hear more of me." "God give you repentance," answered the Bishop. "For, depend upon it, you are in much more danger of being damned than I of being impeached."*

Forty eight hours after the detection of this execrable fraud, Marlborough was admitted to bail. Young and Blackhead had done him an inestimable service. That he was concerned in a plot quite as criminal as that which they had falsely imputed to him, and that the government was in possession of moral proofs of his guilt, is now certain. But his contemporaries had not, as we have, the evidence of his perfidy before them. They knew that he had been accused of an offence of which he was innocent, that perjury and forgery had been employed to ruin him, and that, in consequence of these machinations, he had passed some weeks in the Tower. There was in the public mind a very natural confusion between his disgrace and his imprisonment. He had been imprisoned without sufficient cause. Might it not, in the absence of all information, be reasonably presumed that he had been disgraced without sufficient cause? It was certain that a vile calumny, destitute of all foundation, had caused him to be treated as a criminal in May. Was it not probable, then, that calumny might have deprived him of his master's favour in January?

Young's resources were not yet exhausted. As soon as he had been carried back from Whitehall to Newgate, he set himself to construct a new plot, and to find a new accomplice. He addressed himself to a man named Holland, who was in the lowest state of poverty. Never, said Young, was there such a golden opportunity. A bold, shrewd fellow might easily earn five hundred pounds. To Holland five hundred pounds seemed fabulous wealth. What, he asked, was he to do for it? Nothing, he was told, but to speak the truth, that was to say, substantial truth, a little disguised and coloured. There really was a plot; and this would have been proved if Blackhead had not been bought off. His desertion had made it necessary to call in the help of fiction. "You must swear that you and I were in a back room upstairs at the Lobster in Southwark. Some men came to meet us there. They gave a password before they were admitted. They were all in white camlet cloaks. They signed the Association in our presence. Then they paid each his shilling and went away. And you must be ready to identify my Lord Marlborough and the Bishop of Rochester as two of these men." "How can I identify them?" said Holland, "I never saw them." "You must contrive to see them," answered the tempter, "as soon as you can. The Bishop will be at the Abbey. Anybody about the Court will point out my Lord Marlborough." Holland immediately went to Whitehall, and repeated this conversation to Nottingham. The unlucky imitator of Oates was prosecuted, by order of the government, for perjury, subornation of perjury, and forgery. He was convicted and imprisoned, was again set in the pillory, and underwent, in addition to the exposure, about which he cared little, such a pelting as had seldom been known.* After his punishment, he was, during some years, lost in the crowd of pilferers, ring-droppers, and sharpers who infested the capital. At length, in the year 1700, he emerged from his obscurity, and excited a momentary interest. The newspapers announced that Robert Young, Clerk, once so famous, had been taken up for coining, then that he had been found guilty, then that the dead warrant had come down, and finally that the reverend gentleman had been hanged at Tyburn, and had greatly edified a large assembly of spectators by his penitence.†

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* My account of this plot is chiefly taken from Sprat's Relation of the late Wicked Contrivance of Stephen Blackhead and Robert Young, 1692. There are very few better narratives in the language.

CHAPTER XIX.

Foreign policy of William.

WHILE England was agitated, first by the dread of an invasion, and then by joy at the deliverance wrought for her by the valour of her seamen, important events were taking place on the Continent. On the sixth of March the King had arrived at the Hague, and had proceeded to make his arrangements for the approaching campaign.‡

The prospect which lay before him was gloomy. The coalition of which he was the author and the chief had, during some months, been in constant danger of dissolution. By what strenuous exertions, by what ingenious expedients, by what blandishments, by what bribes, he succeeded in preventing his allies from throwing themselves, one by one, at the feet of France, can be but imperfectly known. The fullest and most authentic record of the labours and sacrifices by which he kept together, during eight years, a crowd of fainthearted and treacherous potentates, negligent of the common interest and jealous of each other, is to be found in his correspondence with Heinsius. In that correspondence William is all himself. He had, in the course of his eventful life, to sustain some high parts for which he was not eminently qualified; and, in those parts, his success was imperfect. As sovereign of England, he showed abilities and virtues which entitle him to honourable mention in history: but his deficiencies were great. He was to the last a stranger among us, cold, reserved, never in good spirits, never at his ease. His kingdom was a place of exile. His finest palaces were prisons. He was always counting the days which must elapse before he should again see the land of his birth, the clipped trees, the wings of the innumerable windmills, the nests of the storks on the tall gables, and the long lines of painted villas reflected in the sleeping canals. He took no pains to hide the preference which he felt for his native soil and for his early friends; and therefore, though he rendered great services to our country, he did not reign in our hearts. As a general in the field, again, he showed rare courage and capacity: but, from whatever cause, he was, as a tactician, inferior to some of his contemporaries, who, in general powers of mind, were far inferior to him. The business for which he was pre-eminently fitted was diplomacy, in the highest sense of the word. It may be doubted whether he has ever had a superior in the art of conducting those great negotiations on which the welfare of the commonwealth of nations depends. His skill in this department of politics was never more severely tasked or more signally proved than during the latter part of 1691 and the early part of 1692.

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* Baden to the States General, Feb. $\frac{14}{24}$, 1693.

† Postman, April 13 and 20, 1700; Postboy, April 18; Flying Post, April 20.

‡ London Gazette, March 14, 169$\frac{1}{2}$.

The Northern powers.

One of his chief difficulties was caused by the sullen and menacing demeanour of the Northern powers. Denmark and Sweden had at one time seemed disposed to join the coalition: but they had early become cold, and were fast becoming hostile. From France they flattered themselves that they had little to fear. It was not very probable that her armies would cross the Elbe, or that her fleets would force a passage through the Sound. But the naval strength of England and Holland united might well excite apprehension at Stockholm and Copenhagen. Soon arose vexatious questions of maritime right, questions such as, in almost every extensive war of modern times, have arisen between belligerents and neutrals. The Scandinavian princes complained that the legitimate trade between the Baltic and France was tyrannically interrupted. Though they had not in general been on very friendly terms with each other, they began to draw close together, intrigued at every petty German court, and tried to form what William called a Third Party in Europe. The King of Sweden, who, as Duke of Pomerania, was bound to send three thousand men for the defence of the Empire, sent, instead of them, his advice that the allies would make peace on the best terms which they could get.* The King of Denmark seized a great number of Dutch merchant ships, and collected in Holstein an army which caused no small uneasiness to his neighbours. "I fear," William wrote, in an hour of deep dejection, to Heinsius, "I fear that the object of this Third Party is a peace which will bring in its train the slavery of Europe. The day will come when Sweden and her confederates will know too late how great an error they have committed. They are farther, no doubt, than we from the danger; and therefore it is that they are thus bent on working our ruin and their own. That France will now consent to reasonable terms is not to be expected; and it were better to fall, sword in hand, than to submit to whatever she may dictate."†

The Pope.

While the King was thus disquieted by the conduct of the Northern powers, ominous signs began to appear in a very different quarter. It had, from the first, been no easy matter to induce sovereigns who hated, and who, in their own dominions, persecuted the Protestant religion, to countenance the revolution which had saved that religion from a great peril. But happily the example and the authority of the Vatican had overcome their scruples. Innocent the Eleventh and Alexander the Eighth had regarded William with ill concealed partiality. He was not indeed their friend; but he was their enemy's enemy; and James had been, and, if restored, must again be, their enemy's vassal. To the heretic nephew therefore they gave their effective support, to the orthodox uncle only compliments and benedictions. But Alexander the Eighth had occupied the papal throne little more than fifteen months. His successor, Antonio Pignatelli, who took the name of Innocent the Twelfth, was impatient to be reconciled to Lewis. Lewis was now sensible that he had committed a great error when he had roused against himself at once the spirit of Protestantism and the spirit of Popery. He permitted the French Bishops to submit themselves to the Holy See. The dispute, which had, at one time, seemed likely to end in a great Gallican schism, was accommodated; and there was reason to believe that the influence of the head of the Church would be exerted for the purpose of severing the ties which bound so many Catholic princes to the Calvinist who had usurped the British throne.

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* The Swedes came, it is true, but not till the campaign was over. London Gazette, Sept. 10, 1691.

† William to Heinsius, March $\frac{18}{28}$, 1692.

Conduct of the allies.

Meanwhile the coalition, which the Third Party on one side and the Pope on the other were trying to dissolve, was in no small danger of falling to pieces from mere rottenness. Two of the allied powers, and two only, were hearty in the common cause; England, drawing after her the other British kingdoms; and Holland, drawing after her the other Batavian commonwealths. England and Holland were indeed torn by internal factions, and were separated from each other by mutual jealousies and antipathies: but both were fully resolved not to submit to French domination; and both were ready to bear their share, and more than their share, of the charges of the contest. Most of the members of the confederacy were not nations, but men, an Emperor, a King, Electors, Dukes, Landgraves; and of these men there was scarcely one whose whole soul was in the struggle, scarcely one who did not hang back, who did not find some excuse for omitting to fulfil his engagements, who did not expect to be hired to defend his own rights and interests against the common enemy. But the war was the war of the people of England and of the people of Holland. Had it not been so, the burdens which it made necessary would not have been borne by either England or Holland during a single year. When William said that he would rather die sword in hand than humble himself before France, he expressed what was felt, not by himself alone, but by two great communities of which he was the first magistrate. With those two communities, unhappily, other states had little sympathy. Indeed those two communities were regarded by other states as rich, plain-dealing, generous dupes are regarded by needy sharpers. England and Holland were wealthy; and they were zealous. Their wealth excited the cupidity of the whole alliance; and to that wealth their zeal was the key. They were persecuted with sordid importunity by all their confederates, from Cæsar, who, in the pride of his solitary dignity, would not honour King William with the title of Majesty, down to the smallest Margrave who could see his whole principality from the cracked windows of the mean and ruinous old house which he called his palace. It was not enough that England and Holland furnished much more than their contingents to the war by land, and bore unassisted the whole charge of the war by sea. They were beset by a crowd of illustrious mendicants, some rude, some obsequious, but all indefatigable and insatiable. One prince came mumping to them annually with a lamentable story about his distresses. A more sturdy beggar threatened to join the Third Party, and to make a separate peace with France, if his demands were not granted. Every Sovereign too had his ministers and favourites; and these ministers and favourites were perpetually hinting that France was willing to pay them for detaching their masters from the coalition, and that it would be prudent in England and Holland to outbid France.

Yet the embarrassment caused by the rapacity of the allied courts was scarcely greater than the embarrassment caused by their ambition and their pride. This Prince had set his heart on some childish distinction, a title or a cross, and would do nothing for the common cause till his wishes were accomplished. That Prince chose to fancy that he had been slighted, and would not stir till reparation had been made to him. The Duke of Brunswick Lunenburg would not furnish a battalion for the defence of Germany unless he was made an Elector.* The Elector of Brandenburg declared that he was as hostile as he had ever been to France: but he had been ill-used by the Spanish government; and he therefore would not suffer his soldiers to be employed in the defence of the Spanish Netherlands. He was willing to bear his share of the war: but it must be in his own way: he must have the command of a distinct army; and he must be stationed between the Rhine and the Meuse.† The Elector of Saxony complained that bad winter quarters had been assigned to his troops: he therefore recalled them just when they should have been preparing to take the field, but very coolly offered to send them back if England and Holland would give him four hundred thousand rixdollars.‡

The Emperor.

It might have been expected that at least the two chiefs of the House of Austria would have put forth, at this conjuncture, all their strength against the rival House of Bourbon. Unfortunately they could not be induced to exert themselves vigorously even for their own preservation. They were deeply interested in keeping the French out of Italy. Yet they could with difficulty be prevailed upon to lend the smallest assistance to the Duke of Savoy. They seemed to think it the business of England and Holland to defend the passes of the Alps, and to prevent the armies of Lewis from overflowing Lombardy. To the Emperor indeed the war against France was a secondary object. His first object was the war against Turkey. He was dull and bigoted. His mind misgave him that the war against France was, in some sense, a war against the Catholic religion; and the war against Turkey was a crusade. His recent campaign on the Danube had been successful. He might easily have concluded an honourable peace with the Porte, and have turned his arms westward. But he had conceived the hope that he might extend his hereditary dominions at the expense of the Infidels. Visions of a triumphant entry into Constantinople and of a Te Deum in Saint Sophia's had risen in his brain. He not only employed in the East a force more than sufficient to have defended Piedmont and reconquered Lorraine; but he seemed to think that England and Holland were bound to reward him largely for neglecting their interests and pursuing his own.§

Spain.

Spain already was what she has continued to be down to our own time. Of the Spain which had domineered over the land and the ocean, over the Old and the New World, of the Spain which had, in the short space of twelve years, led captive a Pope and a King of France, a Sovereign of Mexico and a Sovereign of Peru, of the Spain which had sent an army to the walls of Paris and had equipped a mighty fleet to invade England, nothing remained but an arrogance which had once excited terror and hatred, but which could now excite only derision. In extent, indeed, the dominions of the Catholic King exceeded those of Rome when Rome was at the zenith of power. But the huge mass lay torpid and helpless, and could be insulted or despoiled with impunity. The whole administration, military and naval, financial and colonial, was utterly disorganised. Charles was a fit representative of his kingdom, impotent physically, intellectually and morally, sunk in ignorance, listlessness, and superstition, yet swollen with a notion of his own dignity, and quick to imagine and to resent affronts. So wretched had his education been that, when he was told of the fall of Mons, the most important fortress in his vast empire, he asked whether Mons was in England.‖ Among the ministers who were raised up and pulled down by his sickly caprice, was none capable of applying a remedy to the distempers of the State. In truth to brace anew the nerves of that paralysed body would have been a hard task even for Ximenes. No servant of the Spanish Crown occupied a more important post, and none was more unfit for an important post, than the Marquess of Gastanaga. He was Governor of the Netherlands; and in the Netherlands it seemed probable that the fate of Christendom would be decided. He had discharged his trust as every public trust was then discharged in every part of that vast monarchy on which it was boastfully said that the sun never set. Fertile and rich as was the country which he ruled, he threw on England and Holland the whole charge of defending it. He expected that arms, ammunition, waggons, provisions, everything, would be furnished by the heretics. It had never occurred to him that it was his business, and not theirs, to put Mons in a condition to stand a siege. The public voice loudly accused him of having sold that celebrated stronghold to France. But it is probable that he was guilty of nothing worse than the haughty apathy and sluggishness characteristic of his nation.

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* William to Heinsius, Feb. $\frac{2}{12}$, 1692.

† Ibid., Jan. $\frac{12}{22}$, 1692.

‡ Ibid., Jan. $\frac{18}{28}$, 1692.

§ Burnet, ii. 82, 83; Correspondence of William and Heinsius, *passim*.

‖ Mémoires de Torcy.

William succeeds in preventing the dissolution of the coalition.

Such was the state of the coalition of which William was the head. There were moments when he felt himself overwhelmed, when his spirits sank, when his patience was wearied out, and when his constitutional irritability broke forth. "I cannot," he wrote, "offer a suggestion without being met by a demand for a subsidy."* "I have refused point blank," he wrote on another occasion, when he had been importuned for money: "it is impossible that the States General and England can bear the charge of the army on the Rhine, of the army in Piedmont, and of the whole defence of Flanders, to say nothing of the immense cost of the naval war. If our allies can do nothing for themselves, the sooner the alliance goes to pieces the better."† But, after every short fit of despondency and ill humour, he called up all the force of his mind, and put a strong curb on his temper. Weak, mean, false, selfish, as too many of the confederates were, it was only by their help that he could accomplish what he had from his youth up considered as his mission. If they abandoned him, France would be dominant without a rival in Europe. Well as they deserved to be punished, he would not, to punish them, acquiesce in the subjugation of the whole civilised world. He set himself therefore to surmount some difficulties and to evade others. The Scandinavian powers he conciliated by waiving, reluctantly indeed, and not without a hard internal struggle, some of his maritime rights.‡ At Rome his influence, though indirectly exercised, balanced that of the Pope himself. Lewis and James found that they had not a friend at the Vatican except Innocent; and Innocent, whose nature was gentle and irresolute, shrank from taking a course directly opposed to the sentiments of all who surrounded him. In private conversations with Jacobite agents he declared himself devoted to the interest of the House of Stuart; but in his public acts he observed a strict neutrality. He sent twenty thousand crowns to Saint Germains: but he excused himself to the enemies of France by protesting that this was not a subsidy for any political purpose, but merely an alms to be distributed among poor British Catholics. He permitted prayers for the good cause to be read in the English College at Rome: but he insisted that those prayers should be drawn up in general terms, and that no name should be mentioned. It was in vain that the ministers of the Houses of Stuart and Bourbon adjured him to take a more decided course. "God knows," he exclaimed on one occasion, "that I would gladly shed my blood to restore the King of England. But what can I do? If I stir, I am told that I am favouring the French, and helping them to set up an universal monarchy. I am not like the old Popes. Kings will not listen to me as they listened to my predecessors. There is no religion now, nothing but wicked, worldly policy. The Prince of Orange is master. He governs us all. He has got such a hold on the Emperor and on the King of Spain that neither of them dares to displease him. God help us! He alone can help us." And, as the old man spoke, he beat the table with his hand in an agony of impotent grief and indignation.[*]

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* William to Heinsius, $\frac{\text{Oct. 28,}}{\text{Nov. 8,}}$ 1691.

† Ibid., Jan. $\frac{18}{28}$, 1692.

‡ His letters to Heinsius are full of this subject.

To keep the German princes steady was no easy task: but it was accomplished. Money was distributed among them, much less indeed than they asked, but much more than they had any decent pretence for asking. With the Elector of Saxony a composition was made. He had, together with a strong appetite for subsidies, a great desire to be a member of the most select and illustrious orders of knighthood. It seems that, instead of the four hundred thousand rixdollars which he had demanded, he consented to accept one hundred thousand and the Garter.[†] His prime minister Schœning, the most covetous and perfidious of mankind, was secured, it was hoped, by a pension.[‡] For the Duke of Brunswick Lunenburg, William, not without difficulty, procured the long desired title of Elector of Hanover. By such means as these the breaches which had divided the coalition were so skilfully repaired that it appeared still to present a firm front to the enemy.

New arrangements for the government of the Spanish Netherlands.

William had complained bitterly to the Spanish Court of the incapacity and inertness of Gastanaga; and that government, helpless and drowsy as it was, could not be altogether insensible to the dangers which threatened Flanders and Brabant. Gastanaga was recalled; and William was invited to take upon himself the government of the Low Countries, with powers not less than regal. Philip the Second would not easily have believed that, within a century after his death, his greatgrandson would implore the greatgrandson of William the Silent to exercise the authority of a sovereign at Brussels.[§]

The offer was in one sense tempting: but William was too wise to accept it. He knew that the population of the Spanish Netherlands was firmly attached to the Church of Rome. Every act of a Protestant ruler was certain to be regarded with suspicion by the clergy and people of those countries. Already Gastanaga, mortified by his disgrace, had written to inform the Court of Rome that changes were in contemplation which would make Ghent and Antwerp as heretical as Amsterdam and London.[‖] It had doubtless also occurred to William that if, by governing mildly and justly, and by showing a decent respect for the ceremonies and the ministers of the Roman Catholic religion, he should succeed in obtaining the confidence of the Belgians, he would inevitably raise against himself a storm of obloquy in our island. He knew by experience what it was to govern two nations strongly attached to two different Churches. A large party among the Episcopalians of England could not forgive him for having consented to the establishment of the presbyterian polity in Scotland. A large party among the Presbyterians of Scotland blamed him for maintaining the episcopal polity in England. If he now took under his protection masses, processions, graven images, friaries, nunneries, and, worst of all, Jesuit pulpits, Jesuit confessionals, and Jesuit colleges, what could he expect but that England and Scotland would join in one cry of reprobation? He therefore refused to accept the government of the Low Countries, and proposed that it should be entrusted to the Elector of Bavaria. The Elector of Bavaria was, after the Emperor, the most powerful of the Roman Catholic potentates of Germany. He was young, brave, and ambitious of military distinction. The Spanish Court was willing to appoint him; and he was desirous to be appointed: but much delay was caused by an absurd difficulty. The Elector thought it beneath him to ask for what he wished to have. The formalists of the Cabinet of Madrid thought it beneath the dignity of the Catholic King to give what had not been asked. Mediation was necessary, and was at last successful. But much time was lost; and the spring was far advanced before the new Governor of the Netherlands entered on his functions.*

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[*] See the Letters from Rome among the Nairne Papers. Those in 1692 are from Lytcott; those in 1693 from Cardinal Howard; those in 1694 from Bishop Ellis; those in 1695 from Lord Perth. They all tell the same story.

[†] William's correspondence with Heinsius; London Gazette, Feb. 4, 1691. In a pasquinade published in 1693, and entitled "La Foire d'Ausbourg, Ballet Allégorique," the Elector of Saxony is introduced saying:

> "Moy, je diray naïvement,
> Qu'une jartiere d'Angleterre
> Feroit tout mon empressement;
> Et je ne vois rien sur la terre
> Ou je trouve plus d'agrement."

[‡] William's correspondence with Heinsius. There is a curious account of Schœning in the Memoirs of Count Dohna.

[§] Burnet, ii. 84.

[‖] Narcissus Luttrell's Diary.

Lewis takes the field.

William had saved the coalition from the danger of perishing by disunion. But by no remonstrance, by no entreaty, by no bribe, could he prevail on his allies to be early in the field. They ought to have profited by the severe lesson which had been given them in the preceding year. But again every one of them lingered and wondered why the rest were lingering; and again he who singly wielded the whole power of France was found, as his haughty motto had long boasted, a match for a multitude of adversaries.† His enemies, while still unready, learned with dismay that he had taken the field in person at the head of his nobility. On no occasion had that gallant aristocracy appeared with more splendour in his train. A single circumstance may suffice to give a notion of the pomp and luxury of his camp. Among the musketeers of his household rode, for the first time, a stripling of seventeen, who soon afterwards succeeded to the title of Duke of Saint Simon, and to whom we owe those inestimable memoirs which have preserved, for the delight and instruction of many lands and of many generations, the vivid picture of a France which has long passed away. Though the boy's family was at that time very hard pressed for money, he travelled with thirty-five horses and sumpter mules. The princesses of the blood, each surrounded by a group of highborn and graceful ladies, accompanied the King; and the smiles of so many charming women inspired the throng of vain and voluptuous but highspirited gentlemen with more than common courage. In the brilliant crowd which surrounded the French Augustus appeared the French Virgil, the graceful, the tender, the melodious Racine. He had, in conformity with the prevailing fashion, become devout, and had given up writing for the theatre. He now, having determined to apply himself vigorously to the discharge of the duties which belonged to him as historiographer of France, came to see the great events which it was his office to record.‡ In the neighbourhood of Mons, Lewis entertained the ladies with the most magnificent review that had ever been seen in modern Europe. A hundred and twenty thousand of the finest troops in the world were drawn up in a line eight miles long. It may be doubted whether such an array was ever brought together under the Roman eagles. The show began early in the morning, and was not over when the long summer day closed. Racine left the ground, astonished, deafened, dazzled, and tired to death. In a private letter he ventured to give utterance to an amiable wish which he probably took good care not to whisper in the courtly circle: "Would to heaven that all these poor fellows were in their cottages again with their wives and their little ones!" §

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* Monthly Mercuries of January and April, 1693; Burnet, ii. 84. In the Burnet MS. Harl. 6584, is a warm eulogy on the Elector of Bavaria. When the MS. was written he was allied with England against France. In the History, which was prepared for publication when he was allied with France against England, the eulogy is omitted.

† "Nec pluribus impar."

‡ Mémoires de Saint Simon; Dangeau; Racine's Letters, and Narrative entitled Relation de ce qui s'est passé au Siège de Namur; Monthly Mercury, May 1692.

§ Mémoires de Saint Simon; Racine to Boileau, May 21, 1692.

Siege of Namur.

After this superb pageant Lewis announced his intention of attacking Namur. In five days he was under the walls of that city, at the head of more than thirty thousand men. Twenty thousand peasants, pressed in those parts of the Netherlands which the French occupied, were compelled to act as pioneers. Luxemburg, with eighty thousand men, occupied a strong position on the road between Namur and Brussels, and was prepared to give battle to any force which might attempt to raise the siege.* This partition of duties excited no surprise. It had long been known that the great Monarch loved sieges, and that he did not love battles. He professed to think that the real test of military skill was a siege. The event of an encounter between two armies on an open plain was, in his opinion, often determined by chance: but only science could prevail against ravelins and bastions which science had constructed. His detractors sneeringly pronounced it fortunate that the department of the military art which His Majesty considered as the noblest was one in which it was seldom necessary for him to expose to serious risk a life invaluable to his people.

Namur, situated at the confluence of the Sambre and the Meuse, was one of the great fortresses of Europe. The town lay in the plain, and had no strength except what was derived from art. But art and nature had combined to fortify that renowned citadel which, from the summit of a lofty rock, looks down on a boundless expanse of cornfields, woods and meadows, watered by two fine rivers. The people of the city and of the surrounding region were proud of their impregnable castle. Their boast was that never, in all the wars which had devastated the Netherlands, had skill or valour been able to penetrate those walls. The neighbouring fastnesses, famed throughout the world for their strength, Antwerp and Ostend, Ypres, Lisle, and Tournay, Mons and Valenciennes, Cambray and Charleroi, Limburg and Luxemburg, had opened their gates to conquerors: but never once had the flag been pulled down from the battlements of Namur. That nothing might be wanting to the interest of the siege, the two great masters of the art of fortification were opposed to each other. Vauban had during many years been regarded as the first of engineers: but a formidable rival had lately arisen, Menno, Baron of Cohorn, the ablest officer in the service of the States General. The defences of Namur had been recently strengthened and repaired under Cohorn's superintendence; and he was now within the walls. Vauban was in the camp of Lewis. It might therefore be expected that both the attack and the defence would be conducted with consummate ability.

By this time the allied armies had assembled: but it was too late.† William hastened towards Namur. He menaced the French works, first from the west, then from the north, then from the east. But between him and the lines of circumvallation lay the army of Luxemburg, turning as he turned, and always so strongly posted that to attack it would have been the height of imprudence. Meanwhile the besiegers, directed by the skill of Vauban and animated by the presence of Lewis, made rapid progress. There were indeed many difficulties to be surmounted and many hardships to be endured. The weather was stormy: and on the eighth of June, the feast of Saint Medard, who holds in the French Calendar the same inauspicious place which in our Calendar belongs to Saint Swithin, the rain fell in torrents. The Sambre rose and covered many square miles on which the harvest was green. The Mehaigne whirled down its bridges to the Meuse. All the roads became swamps. The trenches were so deep in water and mire that it was the business of three days to move a gun from one battery to another. The six thousand waggons which had accompanied the French army were useless. It was necessary that gunpowder, bullets, corn, hay, should be carried from place to place on the backs of the war horses. Nothing but the authority of Lewis could, in such circumstances, have maintained order and inspired cheerfulness. His soldiers, in truth, showed much more reverence for him than for what their religion had made sacred. They cursed Saint Medard heartily, and broke or burned every image of him that could be found. But for their King there was nothing that they were not ready to do and to bear. In spite of every obstacle they constantly gained ground. Cohorn was severely wounded while defending with desperate resolution a fort which he had himself constructed, and of which he was proud. His place could not be supplied. The governor was a feeble man whom Gastanaga had appointed, and whom William had recently advised the Elector of Bavaria to remove. The spirit of the garrison gave way. The town surrendered on the eighth day of the siege, the citadel about three weeks later.*

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* Monthly Mercury for June; William to Heinsius, $\frac{\text{May 26,}}{\text{June 5,}}$ 1692.

† William to Heinsius, $\frac{\text{May 26,}}{\text{June 5,}}$ 1692.

The history of the fall of Namur in 1692 bears a close resemblance to the history of the fall of Mons in 1691. Both in 1691 and in 1692, Lewis, the sole and absolute master of the resources of his kingdom, was able to open the campaign, before William, the captain of a coalition, had brought together his dispersed forces. In both years the advantage of having the first move decided the event of the game. At Namur, as at Mons, Lewis, assisted by Vauban, conducted the siege: Luxemburg covered it: William vainly tried to raise it, and, with deep mortification, assisted as a spectator at the victory of his enemy.

In one respect however the fate of the two fortresses was very different. Mons was delivered up by its own inhabitants. Namur might perhaps have been saved if the garrison had been as zealous and determined as the population. Strange to say, in this place, so long subject to a foreign rule, there was found a patriotism resembling that of the little Greek commonwealths. There is no reason to believe that the burghers cared about the balance of power, or had any preference for James or for William, for the Most Christian King or for the Most Catholic King. But every citizen considered his own honour as bound up with the honour of the maiden fortress. It is true that the French did not abuse their victory. No outrage was committed: the privileges of the municipality were respected; the magistrates were not changed. Yet the people could not see a conqueror enter their hitherto unconquered castle without tears of rage and shame. Even the barefooted Carmelites, who had renounced all pleasures, all property, all society, all domestic affection, whose days were all fast days, who passed month after month without uttering a word, were strangely moved. It was in vain that Lewis attempted to soothe them by marks of respect and by munificent bounty. Whenever they met a French uniform they turned their heads away with a look which showed that a life of prayer, of abstinence, and of silence had left one earthly feeling still unsubdued.†

This was perhaps the moment at which the arrogance of Lewis reached the highest point. He had achieved the last and the most splendid military exploit of his life. His confederated foes, English, Dutch, and German, had, in their own despite, swelled his triumph, and had been witnesses of the glory which made their hearts sick. His exultation was boundless. The inscriptions on the medals which he struck to commemorate his success, the letters by which he enjoined the prelates of his kingdom to sing the Te Deum, were boastful and sarcastic. His people, a people among whose many fine qualities moderation in prosperity cannot be reckoned, seemed for a time to be drunk with pride. Even Boileau, hurried along by the prevailing enthusiasm, forgot the good sense and good taste to which he owed his reputation. He fancied himself a lyric poet, and gave vent to his feelings in a hundred and sixty lines of frigid bombast about Alcides, Mars, Bacchus, Ceres, the lyre of Orpheus, the Thracian oaks and the Permessian nymphs. He wondered whether Namur had, like Troy, been built by Apollo and Neptune. He asked what power could subdue a city stronger than that before which the Greeks lay ten years; and he returned answer to himself that such a miracle could be wrought only by Jupiter or by Lewis. The feather in the hat of Lewis was the loadstar of victory. To Lewis all things must yield, princes, nations, winds, waters. In conclusion the poet addressed himself to the banded enemies of France, and tauntingly bade them carry back to their homes the tidings that Namur had been taken in their sight. Before many months had elapsed both the boastful king and the boastful poet were taught that it is prudent as well as graceful to be modest in the hour of victory.

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* Monthly Mercuries of June and July, 1692; London Gazettes of June; Gazette de Paris; Mémoires de Saint Simon; Journal de Dangeau; William to Heinsius, $\frac{\text{May 30}}{\text{June 9}}$, June $\frac{2}{12}$, June $\frac{11}{21}$; Vernon's Letters to Colt, printed in Tindal's History; Racine's Narrative and Letters to Boileau of June 15 and 24.

† Mémoires de Saint Simon.

One mortification Lewis had suffered even in the midst of his prosperity. While he lay before Namur, he heard the sounds of rejoicing from the distant camp of the allies. Three peals of thunder from a hundred and forty pieces of cannon were answered by three volleys from sixty thousand muskets. It was soon known that these salutes were fired on account of the battle of La Hogue. The French King exerted himself to appear serene. "They make a strange noise," he said, "about the burning of a few ships." In truth he was much disturbed, and the more so because a report had reached the Low Countries that there had been a sea fight, and that his fleet had been victorious. His good humour however was soon restored by the brilliant success of those operations which were under his own immediate direction. When the siege was over, he left Luxemburg in command of the army, and returned to Versailles. At Versailles the unfortunate Tourville presented himself, and was graciously received. As soon as he appeared in the circle, the King welcomed him in a loud voice. "I am perfectly satisfied with you and with my sailors. We have been beaten, it is true: but your honour and that of the nation are unsullied."*

Lewis returns to Versailles.

Though Lewis had quitted the Netherlands, the eyes of all Europe were still fixed on that region. The armies there had been strengthened by reinforcements drawn from many quarters. Everywhere else the military operations of the year were languid and without interest. The Grand Vizier and Lewis of Baden did little more than watch each other on the Danube. Marshal Noailles and the Duke of Medina Sidonia did little more than watch each other under the Pyrenees. On the Upper Rhine, and along the frontier of Piedmont, an indecisive predatory war was carried on, by which the soldiers suffered little and the cultivators of the soil much. But all men looked, with anxious expectation of some great event, to the frontier of Brabant, where William was opposed to Luxemburg.

Luxemburg, now in his sixty-sixth year, had risen, by slow degrees, and by the deaths of several great men, to the first place among the generals of his time. He was of that noble house of Montmorency which united many mythical and many historical titles to glory, which boasted that it sprang from the first Frank who was baptised into the name of Christ in the fifth century, and which had, since the eleventh century,

Luxemburg.

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* London Gazette, May 30, 1692; Mémoires de Saint Simon; Journal de Dangeau; Boyer's History of William III., 1703.

given to France a long and splendid succession of Constables and Marshals. In valour and abilities Luxemburg was not inferior to any of his illustrious race. But, highly descended and highly gifted as he was, he had with difficulty surmounted the obstacles which impeded him in the road to fame. If he owed much to the bounty of nature and fortune, he had suffered still more from their spite. His features were frightfully harsh: his stature was diminutive; a huge and pointed hump rose on his back. His constitution was feeble and sickly. Cruel imputations had been thrown on his morals. He had been accused of trafficking with sorcerers and with compounders of poison, had languished long in a dungeon, and had at length regained his liberty without entirely regaining his honour.* He had always been disliked both by Louvois and by Lewis. Yet the war against the European coalition had lasted but a very short time when both the minister and the King felt that the general who was personally odious to them was necessary to the state. Condé and Turenne were no more, and Luxemburg was without dispute the first soldier that France still possessed. In vigilance, diligence, and perseverance he was deficient. He seemed to reserve his great qualities for great emergencies. It was on a pitched field of battle that he was all himself. His glance was rapid and unerring. His judgment was clearest and surest when responsibility pressed heaviest on him, and when difficulties gathered thickest around him. To his skill, energy, and presence of mind his country owed some glorious days. But, though eminently successful in battles, he was not eminently successful in campaigns. He gained immense renown at William's expense: and yet there was, as respected the objects of the war, little to choose between the two commanders. Luxemburg was repeatedly victorious: but he had not the art of improving a victory. William was repeatedly defeated: but of all generals he was the best qualified to repair a defeat.

In the month of July William's headquarters were at Lambeque. About six miles off, at Steinkirk, Luxemburg had encamped with the main body of his army; and about six miles further off lay a considerable force commanded by the Marquess of Boufflers, one of the best officers in the service of Lewis.

The country between Lambeque and Steinkirk was intersected by innumerable hedges and ditches; and neither army could approach the other without passing through several long and narrow defiles. Luxemburg had therefore little reason to apprehend that he should be attacked in his entrenchments; and he felt assured that he should have ample notice before any attack was made: for he had succeeded in corrupting an adventurer named Millevoix, who was chief musician and private secretary of the Elector of Bavaria. This man regularly sent to the French headquarters authentic information touching the designs of the allies.

The Marshal, confident in the strength of his position and in the accuracy of his intelligence, lived in his tent as he was accustomed to live in his hotel at Paris. He was at once a valetudinarian and a voluptuary; and, in both characters, he loved his ease. He scarcely ever mounted his horse. Light conversation and cards occupied most of his hours. His table was luxurious; and, when he had sate down to supper, it was a service of danger to disturb him. Some scoffers remarked that in his military dispositions he was not guided exclusively by military reasons, that he generally contrived to entrench himself in some place where the veal and the poultry were remarkably good, and that he was always solicitous to keep open such communications with the sea as might ensure him, from September to April, a regular supply of Sandwich oysters. If there were any agreeable women in the neighbourhood of his camp, they were generally to be found at his banquets. It may easily be supposed that, under such a commander, the young princes and nobles of France vied with one another in splendour and gallantry.*

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* Mémoires de Saint Simon; Voltaire, Siècle de Louis XIV. Voltaire speaks with a contempt which is probably just of the account of this affair in the Causes Célèbres. See also the letters of Madame de Sévigné during the months of January and February 1680. In several English lampoons Luxemburg is nicknamed Æsop, from his deformity, and called a wizard, in allusion to his dealings with La Voisin. In one Jacobite allegory he is the necromancer Grandorsio. In Narcissus Luttrell's Diary for June 1692 he is called a conjuror. I have seen two or three English caricatures of Luxemburg's figure.

Battle of Steinkirk.

While he was amusing himself after his wonted fashion, the confederate princes discovered that their counsels were betrayed. A peasant picked up a letter which had been dropped, and carried it to the Elector of Bavaria. It contained full proofs of the guilt of Millevoix. William conceived a hope that he might be able to take his enemies in the snare which they had laid for him. The perfidious secretary was summoned to the royal presence and taxed with his crime. A pen was put into his hand: a pistol was held to his breast; and he was commanded to write on pain of instant death. His letter, dictated by William, was conveyed to the French camp. It apprised Luxemburg that the allies meant to send out a strong foraging party on the next day. In order to protect this party from molestation, some battalions of infantry, accompanied by artillery, would march by night to occupy the defiles which lay between the armies. The Marshal read, believed, and went to rest, while William urged forward the preparations for a general assault on the French lines.

The whole allied army was under arms while it was still dark. In the grey of the morning, Luxemburg was awakened by scouts, who brought tidings that the enemy was advancing in great force. He at first treated the news very lightly. His correspondent, it seemed, had been, as usual, diligent and exact. The Prince of Orange had sent out a detachment to protect his foragers, and this detachment had been magnified by fear into a great host. But one alarming report followed another fast. All the passes, it was said, were choked with multitudes of foot, horse, and artillery, under the banners of England and of Spain, of the United Provinces and of the Empire; and every column was moving towards Steinkirk. At length the Marshal rose, got on horseback, and rode out to see what was doing.

By this time the vanguard of the allies was close to his outposts. About half a mile in advance of his army was encamped a brigade named from the province of Bourbonnais. These troops had to bear the first brunt of the onset. Amazed and panickstricken, they were swept away in a moment, and ran for their lives, leaving their tents and seven pieces of cannon to the assailants.

Thus far William's plans had been completely successful: but now fortune began to turn against him. He had been misinformed as to the nature of the ground which lay between the station of the brigade of Bourbonnais and the main encampment of the enemy. He had expected that he should be able to push forward without a moment's pause, that he should find the French army in a state of wild disorder, and that his victory would be easy and complete. But his progress was obstructed by several fences and ditches: there was a short delay; and a short delay sufficed to frustrate his design. Luxemburg was the very man for such a conjuncture. He had committed great faults: he had kept careless guard: he had trusted implicitly to information which had proved false: he had neglected information which had proved true: one of his divisions was flying in confusion: the other divisions were unprepared for action. That crisis would have paralysed the faculties of an ordinary captain: it only braced and stimulated those of Luxemburg. His mind, nay, his sickly and distorted body, seemed to derive health and vigour from disaster and dismay. In a short time he had disposed everything. The French army was in battle order. Conspicuous in that great array were the household troops of Lewis, the most renowned body of fighting men in Europe; and at their head appeared, glittering in lace and embroidery hastily thrown on and half fastened, a crowd of young princes and lords who had just been roused by the trumpet from their couches or their revels, and who had hastened to look death in the face with the gay and festive intrepidity characteristic of French gentlemen. Highest in rank among these highborn warriors was a lad of sixteen, Philip Duke of Chartres, son of the Duke of Orleans, and nephew of the King of France. It was with difficulty and by importunate solicitation that the gallant boy had extorted Luxemburg's permission to be where the fire was hottest. Two other youths of royal blood, Lewis Duke of Bourbon, and Armand Prince of Conti, showed a spirit worthy of their descent. With them was a descendant of one of the bastards of Henry the Fourth, Lewis Duke of Vendome, a man sunk in indolence and in the foulest vice, yet capable of exhibiting on a great occasion the qualities of a great soldier. Berwick, who was beginning to earn for himself an honourable name in arms, was there; and at his side rode Sarsfield, whose courage and ability earned, on that day, the esteem of the whole French army.* Meanwhile Luxemburg had sent off a pressing message to summon Boufflers. But the message was needless. Boufflers had heard the firing, and, like a brave and intelligent captain, was already hastening towards the point from which the sound came.

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* Mémoires de Saint Simon; Mémoires de Villars; Racine to Boileau, May 21, 1692.

Though the assailants had lost all the advantage which belongs to a surprise, they came on manfully. In front of the battle were the British commanded by Count Solmes. The division which was to lead the way was Mackay's. He was to have been supported, according to William's plan, by a strong body of foot and horse. Though most of Mackay's men had never before been under fire, their behaviour gave promise of Blenheim and Ramilies. They first encountered the Swiss, who held a distinguished place in the French army. The fight was so close and desperate that the muzzles of the muskets crossed. The Swiss were driven back with fearful slaughter. More than eighteen hundred of them appear from the French returns to have been killed or wounded. Luxemburg afterwards said that he had never in his life seen so furious a struggle. He collected in haste the opinion of the generals who surrounded him. All thought that the emergency was one which could be met by no common means. The King's household must charge the English. The Marshal gave the word; and the household, headed by the princes of the blood, came on, flinging their muskets back on their shoulders. "Sword in hand," was the cry through all the ranks of that terrible brigade: "sword in hand. No firing. Do it with the cold steel." After a long and bloody contest, the English were borne down. They never ceased to repeat that, if Solmes had done his duty by them, they would have beaten even the household. But Solmes gave them no effective support. He pushed forward some cavalry which, from the nature of the ground, could do little or nothing. His infantry he would not suffer to stir. They could do no good, he said; and he would not send them to be slaughtered. Ormond was eager to hasten to the assistance of his countrymen, but was not permitted. Mackay sent a pressing message to represent that he and his men were left to certain destruction: but all was vain. "God's will be done," said the brave veteran. He died as he had lived, like a good Christian and a good soldier. With him fell Douglas and Lanier, two generals distinguished among the conquerors of Ireland. Mountjoy too was among the slain. After languishing three years in the Bastille, he had just been exchanged for Richard Hamilton, and, having been converted to Whiggism by wrongs more powerful than all the arguments of Locke and Sidney, had instantly hastened to join William's camp as a volunteer.* Five fine regiments were entirely cut to pieces. No part of this devoted band would have escaped but for the courage and conduct of Auverquerque, who came to the rescue in the moment of extremity with two fresh battalions. The gallant manner in which he brought off the remains of Mackay's division was long remembered and talked of with grateful admiration by the British camp fires. The ground where the conflict had raged was piled with corpses; and those who buried the slain remarked that almost all the wounds had been given in close fighting by the sword or the bayonet.

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* See the honourable mention of Sarsfield in Luxemburg's despatch.

It was said that William so far forgot his wonted stoicism as to utter a passionate exclamation at the way in which the English regiments had been sacrificed. Soon, however, he recovered his equanimity, and determined to fall back. It was high time: for the French army was every moment becoming stronger, as the regiments commanded by Boufflers came up in rapid succession. The allied army returned to Lambeque unpursued and in unbroken order.†

The French owned that they had about seven thousand men killed and wounded. The loss of the allies had been little, if at all, greater. The relative strength of the armies was what it had been on the preceding day; and they continued to occupy their old positions. But the moral effect of the battle was great. The splendour of William's fame grew pale. Even his admirers were forced to own that, in the field, he was not a match for Luxemburg. In France the news was received with transports of joy and pride. The Court, the Capital, even the peasantry of the remotest provinces, gloried in the impetuous valour which had been displayed by so many youths, the heirs of illustrious names. It was exultingly and fondly repeated all over the kingdom that the young Duke of Chartres could not by any remonstrances be kept out of danger, that a ball had passed through his coat, that he had been wounded in the shoulder. The people lined the roads to see the princes and nobles who returned from Steinkirk. The jewellers devised Steinkirk buckles: the perfumers sold Steinkirk powder. But the name of the field of battle was peculiarly given to a new species of collar. Lace neckcloths were then worn by men of fashion; and it had been usual to arrange them with great care. But at the terrible moment when the brigade of Bourbonnais was flying before the onset of the allies, there was no time for foppery; and the finest gentlemen of the Court came spurring to the front of the line of battle with their rich cravats in disorder. It therefore became a fashion among the beauties of Paris to wear round their necks kerchiefs of the finest lace studiously disarranged; and these kerchiefs were called Steinkirks.‡

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* Narcissus Luttrell, April 28, 1692.

† London Gazette, Aug. 4, 8, 11, 1692; Gazette de Paris, Aug. 9, 16; Voltaire, Siècle de Louis XIV.; Burnet, ii. 97; Mémoires de Berwick; Dykvelt's Letter to the States General, dated August 4, 1692. See also the very interesting debate which took place in the House of Commons on Nov. 21, 1692. An English translation of Luxemburg's elaborate and artful despatch will be found in the Monthly Mercury for September 1692. The original has recently been printed in the new edition of Dangeau. Lewis pronounced it the best despatch that he had ever seen. The editor of the Monthly Mercury maintains that it was manufactured at Paris. "To think otherwise," he says, "is mere folly; as if Luxemburg could be at so much leisure to write such a long letter, more like a pedant than a general, or rather the monitor of a school, giving an account to his master how the rest of the boys behaved themselves." In the Monthly Mercury will be found also the French official list of killed and wounded. Of all the accounts of the battle that which seems to me the best is in the Memoirs of Feuquières. It is illustrated by a map. Feuquières divides his praise and blame very fairly between the generals. The traditions of the English mess tables have been preserved by Sterne, who was brought up at the knees of old soldiers of William. "'There was Cutts's,' continued the Corporal, clapping the forefinger of his right hand upon the thumb of his left, and counting round his hand; 'there was Cutts's, Mackay's, Angus's, Graham's, and Leven's, all cut to pieces; and so had the English Lifeguards too, had it not been for some regiments on the right, who marched up boldly to their relief, and received the enemy's fire in their faces, before any one of their own platoons discharged a musket. They'll go to heaven for it,' added Trim."

‡ Voltaire, Siècle de Louis XIV.

In the camp of the allies all was disunion and discontent. National jealousies and animosities raged without restraint or disguise. The resentment of the English was loudly expressed. Solmes, though he was said by those who knew him well to have some valuable qualities, was not a man likely to conciliate soldiers who were prejudiced against him as a foreigner. His demeanour was arrogant, his temper ungovernable. Even before the unfortunate day of Steinkirk the English officers did not willingly communicate with him, and the private men murmured at his harshness. But after the battle the outcry against him became furious. He was accused, perhaps unjustly, of having said with unfeeling levity, while the English regiments were contending desperately against great odds, that he was curious to see how the bulldogs would come off. Would anybody, it was asked, now pretend that it was on account of his superior skill and experience that he had been put over the heads of so many English officers? It was the fashion to say that those officers had never seen war on a large scale. But surely the merest novice was competent to do all that Solmes had done, to misunderstand orders, to send cavalry on duty which none but infantry could perform, and to look on at safe distance while brave men were cut to pieces. It was too much to be at once insulted and sacrificed, excluded from the honours of war, yet pushed on all its extreme dangers, sneered at as raw recruits, and then left to cope unsupported with the finest body of veterans in the world. Such were the complaints of the English army; and they were echoed by the English nation.

Fortunately about this time a discovery was made which furnished both the camp at Lambeque and the coffeehouses of London with a subject of conversation much less agreeable to the Jacobites than the disaster of Steinkirk.

Conspiracy of Grandval.

A plot against the life of William had been, during some months, maturing in the French War Office. It should seem that Louvois had originally sketched the design, and had bequeathed it, still rude, to his son and successor Barbesieux. By Barbesieux the plan was perfected. The execution was entrusted to an officer named Grandval. Grandval was undoubtedly brave, and full of zeal for his country and his religion. He was indeed flighty and half witted, but not on that account the less dangerous. Indeed a flighty and half witted man is the very instrument generally preferred by cunning politicians when very hazardous work is to be done. No shrewd calculator would, for any bribe, however enormous, have exposed himself to the fate of Chatel, of Ravaillac, or of Gerarts.*

Grandval secured, as he conceived, the assistance of two adventurers, Dumont, a Walloon, and Leefdale, a Dutchman. In April, soon after William had arrived in the Low Countries, the murderers were directed to repair to their posts. Dumont was then in Westphalia. Grandval and Leefdale were at Paris. Uden in North Brabant was fixed as the place where the three were to meet, and whence they were to proceed together to the headquarters of the allies. Before Grandval left Paris he paid a visit to Saint Germains, and was presented to James and to Mary of Modena. "I have been informed," said James, "of the business. If you and your companions do me this service, you shall never want."

After this audience Grandval set out on his journey. He had not the faintest suspicion that he had been betrayed both by the accomplice who accompanied him and by the accomplice whom he was going to meet. Dumont and Leefdale were not enthusiasts. They cared nothing for the restoration of James, the grandeur of Lewis, or the ascendency of the Church of Rome. It was plain to every man of common sense that, whether the design succeeded or failed, the reward of the assassins would probably be to be disowned, with affected abhorrence, by the Courts of Versailles and Saint

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* Langhorne, the chief lay agent of the Jesuits in England, always, as he owned to Tillotson, selected tools on this principle. Burnet, i. 230.

Germains, and to be torn with redhot pincers, smeared with melted lead, and dismembered by horses. To vulgar natures the prospect of such a martyrdom was not alluring. Both these men, therefore, had, almost at the same time, though, as far as appears, without any concert, conveyed to William, through different channels, warnings that his life was in danger. Dumont had acknowledged everything to the Duke of Zell, one of the confederate princes. Leefdale had transmitted full intelligence through his relations who resided in Holland. Meanwhile Morel, a Swiss Protestant of great learning who was then in France, wrote to inform Burnet that the weak and hotheaded Grandval had been heard to talk boastfully of the event which would soon astonish the world, and had confidently predicted that the Prince of Orange would not live to the end of the next month.

These cautions were not neglected. From the moment at which Grandval entered the Netherlands, his steps were among snares. His movements were watched: his words were noted: he was arrested, examined, confronted with his accomplices, and sent to the camp of the allies. About a week after the battle of Steinkirk he was brought before a Court Martial. Ginkell, who had been rewarded for his great services in Ireland with the title of Earl of Athlone, presided; and Talmash was among the judges. Mackay and Lanier had been named members of the board: but they were no more; and their places were filled by younger officers.

The duty of the Court Martial was very simple: for the prisoner attempted no defence. His conscience had, it should seem, been suddenly awakened. He admitted, with expressions of remorse, the truth of all the charges, made a minute, and apparently an ingenuous confession, and owned that he had deserved death. He was sentenced to be hanged, drawn, and quartered, and underwent his punishment with great fortitude and with a show of piety. He left behind him a few lines, in which he declared that he was about to lose his life for having too faithfully obeyed the injunctions of Barbesieux.

His confession was immediately published in several languages, and was read with very various and very strong emotions. That it was genuine could not be doubted: for it was warranted by the signatures of some of the most distinguished military men living. That it was prompted by the hope of pardon could hardly be supposed: for William had taken pains to discourage that hope. Still less could it be supposed that the prisoner had uttered untruths in order to avoid the torture. For, though it was the universal practice in the Netherlands to put convicted assassins to the rack in order to wring out from them the names of their employers and associates, William had given orders that, on this occasion, the rack should not be used or even named. It should be added, that the Court did not interrogate the prisoner closely, but suffered him to tell his story in his own way. It is therefore reasonable to believe that his narrative is substantially true; and no part of it has a stronger air of truth than his account of the audience with which James had honoured him at Saint Germains.

In our island the sensation produced by the news was great. The Whigs loudly called both James and Lewis assassins. How, it was asked, was it possible, without outraging common sense, to put an innocent meaning on the words which Grandval declared that he had heard from the lips of the banished King of England? And who that knew the Court of Versailles would believe that Barbesieux, a youth, a mere novice in politics, and rather a clerk than a minister, would have dared to do what he had done without taking his master's pleasure? Very charitable and very ignorant persons might perhaps indulge a hope that Lewis had not been an accessory before the fact. But that he was an accessory after the fact no human being could doubt. He must have seen the proceedings of the Court Martial, the evidence, the confession. If he really abhorred assassination as honest men abhor it, would not

Barbesieux have been driven with ignominy from the royal presence, and flung into the Bastille? Yet Barbesieux was still at the War Office; and it was not pretended that he had been punished even by a word or a frown. It was plain, then, that both Kings were partakers in the guilt of Grandval. And, if it were asked how two princes who made a high profession of religion could have fallen into such wickedness, the answer was that they had learned their religion from the Jesuits. In reply to these reproaches the English Jacobites said very little; and the French government said nothing at all.*

Return of William to England.

The campaign in the Netherlands ended without any other event deserving to be recorded. On the eighteenth of October William arrived in England. Late in the evening of the twentieth he reached Kensington, having traversed the whole length of the capital. His reception was cordial: the crowd was great: the acclamations were loud: and all the windows along his route, from Aldgate to Piccadilly were lighted up.†

Naval maladministration.

But, notwithstanding these favourable symptoms, the nation was disappointed and discontented. The war had been unsuccessful by land. By sea a great advantage had been gained, but had not been improved. The general expectation had been that the victory of May would be followed by a descent on the coast of France, that Saint Maloes would be bombarded, that the last remains of Tourville's squadron would be destroyed, and that the arsenals of Brest and Rochefort would be laid in ruins. This expectation was, no doubt, unreasonable. It did not follow, because Rooke and his seamen had silenced the batteries hastily thrown up by Bellefonds, that it would be safe to expose ships to the fire of regular fortresses. The government, however, was not less sanguine than the nation. Great preparations were made. The allied fleet, having been speedily refitted at Portsmouth, stood out again to sea. Rooke was sent to examine the soundings and the currents along the shore of Brittany.‡ Transports were collected at Saint Helen's. Fourteen thousand troops were assembled at Portsdown under the command of Meinhart Schomberg, who had been rewarded for his father's services and his own with the highest rank in the Irish peerage, and was now Duke of Leinster. Under him were Ruvigny, who, for his good service at Aghrim, had been created Earl of Galway, La Melloniere and Cambon with their gallant bands of refugees, and Argyle with the regiment which bore his name, and which, as it began to be faintly rumoured, had last winter done something strange and horrible in a wild country of rocks and snow, never yet explored by any Englishman.

On the twenty-sixth of July the troops were all on board. The transports sailed, and in a few hours joined the naval armament in the neighbourhood of Portland. On the twenty-eighth a general council of war was held. All the naval commanders, with Russell at their head, declared that it would be madness to carry their ships within the range of the guns of Saint Maloes, and that the town must be reduced to straits by land before the men of war in the harbour could, with any chance of success, be attacked from the sea. The military men declared with equal unanimity that the land forces could effect nothing against the town without the co-operation of the fleet. It was then considered whether it would be advisable to make an attempt on Brest or Rochefort. Russell and the other flag officers, among whom were

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* I have taken the history of Grandval's plot chiefly from Grandval's own confession. I have not mentioned Madame de Maintenon, because Grandval, in his confession, did not mention her. The accusation brought against her rests solely on the authority of Dumont. See also a True Account of the horrid Conspiracy against the Life of His most Sacred Majesty William III., 1692; Reflections upon the late horrid Conspiracy contrived by some of the French Court to murder His Majesty in Flanders, 1692: Burnet, ii. 92; Vernon's letters from the camp to Colt, published by Tindal; the London Gazette, Aug. 11. The Paris Gazette contains not one word on the subject.—a most significant silence.

† London Gazette, Oct. 20, 24, 1692.

‡ See his report in Burchett.

Rooke, Shovel, Van Almonde, and Evertsen, pronounced that the summer was too far spent for either enterprise.* We must suppose that an opinion in which so many distinguished admirals, both English and Dutch, concurred, however strange it may seem to us, was in conformity with what were then the established principles of the art of maritime war. But why all these questions could not have been fully discussed a week earlier, why fourteen thousand troops should have been shipped and sent to sea, before it had been considered what they were to do, or whether it would be possible for them to do anything, we may reasonably wonder. The armament returned to Saint Helen's, to the astonishment and disgust of the whole nation.† The ministers blamed the commanders: the commanders blamed the ministers. The reproaches exchanged between Nottingham and Russell were loud and angry. Nottingham, upright, industrious, versed in civil business, and eloquent in parliamentary debate, was deficient in the qualities of a war minister, and was not at all aware of his deficiencies. Between him and the whole body of professional sailors there was a feud of long standing. He had, some time before the Revolution, been a Lord of the Admiralty; and his own opinion was that he had then acquired a profound knowledge of maritime affairs. This opinion however he had very much to himself. Men who had passed half their lives on the waves, and who had been in battles, storms, and shipwrecks, were impatient of his somewhat pompous lectures and reprimands, and pronounced him a mere pedant, who, with all his book learning, was ignorant of what every cabin boy knew. Russell had always been froward, arrogant, and mutinous: and now prosperity and glory brought out his vices in full strength. With the government which he had saved he took all the liberties of an insolent servant who believes himself to be necessary, treated the orders of his superiors with contemptuous levity, resented reproof, however gentle, as an outrage, furnished no plan of his own, and showed a sullen determination to execute no plan furnished by anybody else. To Nottingham he had a strong and very natural antipathy. They were indeed an ill matched pair. Nottingham was a Tory: Russell was a Whig. Nottingham was a speculative seaman, confident in his theories: Russell was a practical seaman, proud of his achievements. The strength of Nottingham lay in speech: the strength of Russell lay in action. Nottingham's demeanour was decorous even to formality: Russell was passionate and rude. Lastly, Nottingham was an honest man; and Russell was a villain. They now became mortal enemies. The Admiral sneered at the Secretary's ignorance of naval affairs: the Secretary accused the Admiral of sacrificing the public interests to mere wayward humour: and both were in the right.‡

While they were wrangling, the merchants of all the ports in the kingdom were clamouring against the naval administration. The victory of which the nation was so proud was, in the City, pronounced to have been a positive disaster. During some months before the battle all the maritime strength of the enemy had been collected in two great masses, one in the Mediterranean and one in the Atlantic. There had consequently been little privateering: and the voyage to New England or Jamaica had been almost as safe as in time of peace. Since the battle, the remains of the force which had lately been collected under Tourville were dispersed over the ocean. Even the passage from England to Ireland was insecure. Every week it was announced that twenty, thirty, fifty vessels belonging to London or Bristol had been taken by the French. More than a hundred prizes were carried during that autumn into Saint Maloes alone. It would have been far better, in the opinion of the shipowners and of the underwriters, that the Royal Sun had still been afloat with her thousand fighting men on board than that she should be lying a heap of ashes on the beach at Cherburg, while her crew, distributed among twenty brigantines, prowled for booty over the sea between Cape Finisterre and Cape Clear.*

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* London Gazette, July 28, 1692. See the resolutions of the Council of War in Burchett. In a letter to Nottingham, dated July 10, Russell says, "Six weeks will near conclude what we call summer." Lords' Journals, Dec. 19, 1692.

† Monthly Mercury, Aug. and Sept. 1692.

‡ Evelyn's Diary, July 25, 1692; Burnet, ii. 94, 95, and Lord Dartmouth's Note. The history of the quarrel between Russell and Nottingham will be best learned from the Parliamentary Journals and Debates of the Session of 169$\frac{2}{3}$.

The privateers of Dunkirk had long been celebrated; and among them, John Bart, humbly born, and scarcely able to sign his name, but eminently brave and active, had attained an undisputed pre-eminence. In the country of Anson and Hawke, of Howe and Rodney, of Duncan, Saint Vincent, and Nelson, the name of the most daring and skilful corsair would have little chance of being remembered. But France, among whose many unquestioned titles to glory very few are derived from naval war, still ranks Bart among her great men. In the autumn of 1692 this enterprising freebooter was the terror of all the English and Dutch merchants who traded with the Baltic. He took and destroyed vessels close to the eastern coast of our island. He even ventured to land in Northumberland, and burned many houses before the trainbands could be collected to oppose him. The prizes which he carried back into his native port was estimated at about a hundred thousand pounds sterling.† About the same time a younger adventurer, destined to equal or surpass Bart, Du Guay Trouin, was entrusted with the command of a small armed vessel. The intrepid boy—for he was not yet twenty years old—entered the estuary of the Shannon, sacked a mansion in the county of Clare, and did not reimbark till a detachment from the garrison of Limerick marched against him.‡

Earthquake at Port Royal.

While our trade was interrupted and our shores menaced by these rovers, some calamities which no human prudence could have averted increased the public ill humour. An earthquake of terrible violence laid waste in less than three minutes the flourishing colony of Jamaica. Whole plantations changed their place. Whole villages were swallowed up. Port Royal, the fairest and wealthiest city which the English had yet built in the New World, renowned for its quays, for its warehouses, and for its stately streets, which were said to rival Cheapside, was turned into a mass of ruins. Fifteen hundred of the inhabitants were buried under their own dwellings. The effect of this disaster was severely felt by many of the great mercantile houses of London and Bristol.§

Distress in England.

A still heavier calamity was the failure of the harvest. The summer had been wet all over Western Europe. Those heavy rains which had impeded the exertions of the French pioneers in the trenches of Namur had been fatal to the crops. Old men remembered no such year since 1648. No fruit ripened. The price of the quarter of wheat doubled. The evil was aggravated by the state of our silver coin, which had been clipped to such an extent that the words pound and shilling had ceased to have a fixed meaning. Compared with France indeed England might well be esteemed prosperous. Here the public burdens were heavy: there they were crushing. Here the labouring man was forced to husband his coarse barley loaf: but there it not seldom happened that the wretched peasant was found dead on the earth with halfchewed grass in his mouth. Our ancestors found some consolation in thinking that they were gradually wearing out the strength of their formidable enemy, and that his resources were likely to be drained sooner than theirs. Still there was much suffering and much repining. In some counties mobs attacked the granaries. The necessity of retrenchment was felt by families of every rank. An idle man of wit and pleasure, who little thought that his buffoonery would ever be cited to illustrate the history of his times, complained that, in this year, wine ceased to be put on many hospitable tables where he had been accustomed to see it, and that its place was supplied by punch.[*]

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* Commons' Journals, Nov. 1692; Burnet, ii. 95; Grey's Debates, Nov. 21, 1692; Paris Gazettes of August and September; Narcissus Luttrell's Diary.

† See Bart's Letters of Nobility, and the Paris Gazettes of the autumn of 1692.

‡ Memoirs de Du Guay Trouin.

§ London Gazette, Aug. 11, 1692; Evelyn's Diary, Aug. 10; Monthly Mercury for September; A Full Account of the late dreadful Earthquake at Port Royal in Jamaica, licensed Sept. 9, 1692.

Increase of crime.

A symptom of public distress much more alarming than the substitution of brandy and lemons for claret was the increase of crime. During the autumn of 1692 and the following winter, the capital was kept in constant terror by housebreakers. One gang, thirteen strong, entered the mansion of the Duke of Ormond in Saint James's Square, and all but succeeded in carrying off his magnificent plate and jewels. Another gang made an attempt on Lambeth Palace.[†] When stately abodes, guarded by numerous servants, were in such danger, it may easily be believed that no shopkeeper's till or stock could be safe. From Bow to Hyde Park, from Thames Street to Bloomsbury, there was no parish in which some quiet dwelling had not been sacked by burglars.[‡] Meanwhile the great roads were made almost impassable by freebooters who formed themselves into troops larger than had before been known. There was a sworn fraternity of twenty footpads which met at an ale house in Southwark.[§] But the most formidable band of plunderers consisted of two and twenty horsemen.[‖] It should seem that, at this time, a journey of fifty miles through the wealthiest and most populous shires of England was as dangerous as a pilgrimage across the deserts of Arabia. The Oxford stage coach was pillaged in broad day after a bloody fight.[¶] A waggon laden with fifteen thousand pounds of public money was stopped and ransacked. As this operation took some time, all the travellers who came to the spot while the thieves were busy were seized and guarded. When the booty had been secured, the prisoners were suffered to depart on foot, but their horses, sixteen or eighteen in number, were shot or hamstringed, to prevent pursuit.[**] The Portsmouth mail was robbed twice in one week by men well armed and mounted.[††] Some jovial Essex squires, while riding after a hare, were themselves chased and run down by nine hunters of a different sort, and were heartily glad to find themselves at home again, though with empty pockets.[‡‡]

The friends of the government asserted that the marauders were all Jacobites: and indeed there were some appearances which gave colour to the assertion. For example, fifteen butchers, going on a market day to buy beasts at Thame, were stopped by a large gang, and compelled first to deliver their moneybags, and then to drink King James's health in brandy.[§§] The thieves, however, to do them justice, showed, in the exercise of their calling, no decided preference for any political party. Some of them fell in with Marlborough near Saint Albans, and, notwithstanding his known hostility to the Court and his recent imprisonment, compelled him to deliver up five hundred guineas, which he doubtless never ceased to regret to the last moment of his long career of prosperity and glory.[‖‖]

When William, on his return from the Continent, learned to what an extent these outrages had been carried, he expressed great indignation, and announced his resolution to put down the malefactors with a strong hand. A veteran robber was induced to turn informer, and to lay before the King a list of the chief highwaymen, and a full account of their habits and of their favourite haunts. It was said that this list contained not less than eighty names.[*] Strong parties of cavalry were sent out to protect the roads; and this precaution, which would, in ordinary circumstances, have caused much murmuring, seems to have been generally approved. A fine regiment, now called the Second Dragoon Guards, which had distinguished itself by activity and success in the irregular war against the Irish Rapparees, was selected to guard several of the great avenues of the capital. Blackheath, Barnet, Hounslow, became places of arms.[†] In a few weeks the roads were as safe as usual. The executions were numerous: for, till the evil had been suppressed, the King resolutely refused to listen to any solicitations for mercy.[‡] Among those who suffered was James Whitney, the most celebrated captain of banditti in the kingdom. He had been, during some months, the terror of all who travelled from London either northward or westward, and was at length with difficulty secured after a desperate conflict in which one soldier was killed and several wounded.[§] The London Gazette announced that the famous highwayman had been taken, and invited all persons who had been robbed by him to repair to Newgate and to see whether they could identify him. To identify him should have been easy: for he had a wound in the face, and had lost a thumb.[‖] He, however, in the hope of perplexing the witnesses for the Crown, expended a hundred pounds in procuring a sumptuous embroidered suit against the day of trial. This ingenious device was frustrated by his hardhearted keepers. He was put to the bar in his ordinary clothes, convicted, and sentenced to death.[¶] He had previously tried to ransom himself by offering to raise a fine troop of cavalry, all highwaymen, for service in Flanders: but his offer had been rejected.[**] He had one resource still left. He declared that he was privy to a treasonable plot. Some Jacobite lords had promised him immense rewards if he would, at the head of his gang, fall upon the King at a stag hunt in Windsor Forest. There was nothing intrinsically improbable in Whitney's story. Indeed a design very similar to that which he imputed to the malecontents was, only three years later, actually formed by some of them, and was all but carried into execution. But it was far better that a few bad men should go unpunished than that all honest men should live in fear of being falsely accused by felons sentenced to the gallows. Chief Justice Holt advised the King to let the law take its course. William, never much inclined to give credit to stories about conspiracies, assented. The Captain, as he was called, was hanged at Smithfield, and made a most penitent end.[††]

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[*] Evelyn's Diary, June 25, Oct. 1, 1690; Narcissus Luttrell's Diary, June 1692, May 1693; Monthly Mercury, April, May, and June 1693; Tom Brown's Description of a Country Life, 1692.

[†] Narcissus Luttrell's Diary, Nov. 1692.

[‡] See, for example, the London Gazette of Jan. 12, 169$\frac{2}{3}$.

[§] Narcissus Luttrell's Diary, Dec. 1692.

[‖] Ibid. Jan. 1693.

[¶] Ibid. July 1692.

[**] Evelyn's Diary, Nov. 20, 1692; Narcissus Luttrell's Diary; London Gazette, Nov. 24; Hop to the Greffier of the States General, Nov. $\frac{18}{28}$.

[††] London Gazette, Dec. 19, 1692.

[‡‡] Narcissus Luttrell's Diary, Dec. 1692.

[§§] Ibid. Nov. 1692.

[‖‖] Ibid. August 1692.

Meeting of Parliament.

Meanwhile, in the midst of discontent, distress, and disorder, had begun a session of Parliament singularly eventful, a session from which dates a new era in the history of English finance, a session in which some grave constitutional questions, not yet entirely set at rest, were for the first time debated.

State of parties.

It is much to be lamented that any account of this session which can be framed out of the scanty and dispersed materials now accessible must leave many things obscure. The relations of the parliamentary factions were, during this year, in a singularly complicated state. Each of the two Houses was divided and subdivided by several lines. To omit minor distinctions, there was the great line which separated the Whig party from the Tory party; and there was the great line which separated the official men and their friends and dependents, who were sometimes called the Court party, from those who were sometimes nicknamed the Grumbletonians and sometimes honoured with the appellation of the Country party. And these two great lines were intersecting lines. For, of the servants of the Crown and of their adherents, about one half were Whigs and one half Tories. It is also to be remembered that there was, quite distinct from the feud between Whigs and Tories, quite distinct also from the feud between those who were in and those who were out, a feud between the Lords as Lords and the Commons as Commons. The spirit, both of the hereditary and of the elective chamber had been thoroughly roused in the preceding session by the dispute about the Court of the Lord High Steward: and they met in a pugnacious mood.

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[*] Hop to the Greffier of the States General, $\frac{\text{Dec. 23,}}{\text{Jan. 2,}}$ 169$\frac{2}{3}$. The Dutch despatches of this year are filled with stories of robberies.

[†] Hop to the Greffier of the States General, $\frac{\text{Dec. 23,}}{\text{Jan. 2,}}$ 169$\frac{2}{3}$; Historical Records of the Queen's Bays, published by authority; Narcissus Luttrell's Diary, Nov. 15.

[‡] Narcissus Luttrell's Diary, Dec. 22.

[§] Ibid. Dec. 1692; Hop Jan. $\frac{3}{13}$. Hop calls Whitney, "den befaamsten roover in Engelandt."

[‖] London Gazette, Jan. 2, 169$\frac{2}{3}$.

[¶] Narcissus Luttrell's Diary, Jan. 169$\frac{2}{3}$.

[**] Ibid. Dec. 1692.

[††] Ibid. January and February; Hop, $\frac{\text{Jan. 31,}}{\text{Feb. 10,}}$ and Feb. $\frac{3}{13}$, 1693; Letter to Secretary Trenchard, 1694; New Court Contrivances, or more Sham Plots still, 1693.

The King's speech.

The speech which the King made at the opening of the session was skilfully framed for the purpose of conciliating the Houses. He came, he told them, to ask for their advice and assistance. He congratulated them on the victory of La Hogue. He acknowledged with much concern that the operations of the allies had been less successful by land than by sea; but he warmly declared that, both by land and by sea, the valour of his English subjects had been pre-eminently conspicuous. The distress of his people, he said, was his own: his interest was inseparable from theirs: it was painful to him to call on them to make sacrifices: but from sacrifices which were necessary to the safety of the English nation and of the Protestant religion no good Englishman and no good Protestant would shrink.*

Question of privilege raised by the Lords.

The Commons thanked the King in cordial terms for his gracious speech.† But the Lords were in a bad humour. Two of their body, Marlborough and Huntingdon, had, during the recess, when an invasion and an insurrection were hourly expected, been sent to the Tower, and were still under recognisances. Had a country gentleman or a merchant been taken up and held to bail on even slighter grounds at so alarming a crisis, the Lords would assuredly not have interfered. But they were easily moved to anger by anything that looked like an indignity offered to their own order. They not only cross-examined with great severity Aaron Smith, the Solicitor of the Treasury, whose character, to say the truth, entitled him to little indulgence, but passed, by thirty-five votes to twenty-eight, a resolution implying a censure on the Judges of the King's Bench, men certainly not inferior in probity, and very far superior in legal learning, to any peer of the realm. The King thought it prudent to soothe the wounded pride of the nobility by ordering the recognisances to be cancelled; and with this concession the House was satisfied, to the great vexation of the Jacobites, who had hoped that the quarrel would be prosecuted to some fatal issue, and who, finding themselves disappointed, vented their spleen by railing at the tameness of the degenerate barons of England.‡

Debates on the state of the nation.

Both Houses held long and earnest deliberations on the state of the nation. The King, when he requested their advice, had, perhaps, not foreseen that his words would be construed into an invitation to scrutinise every part of the administration, and to offer suggestions touching matters which parliaments have generally thought it expedient to leave entirely to the Crown. Some of the discontented peers proposed that a Committee, chosen partly by the Lords and partly by the Commons, should be authorised to inquire into the whole management of public affairs. But it was generally apprehended that such a Committee would become a second and more powerful Privy Council, independent of the Crown, and unknown to the Constitution. The motion was therefore rejected by forty-eight votes to thirty-six. On this occasion the ministers, with scarcely an exception, voted in the majority. A protest was signed by eighteen of the minority, among whom were the bitterest Whigs and the bitterest Tories in the whole peerage.*

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* Lords' and Commons' Journals, Nov. 4, Jan. 1692.

† Commons' Journals, Nov. 10, 1692.

‡ See the Lords' Journals from Nov. 7 to Nov. 18, 1692; Burnet, ii. 102. Tindal's account of these proceedings was taken from letters addressed by Warre, Under Secretary of State, to Colt, Envoy at Hanover. Letter to Mr Secretary Trenchard, 1694.

The Houses inquired, each for itself, into the causes of the public calamities. The Commons resolved themselves into a Grand Committee to consider of the advice to be given to the King. From the concise abstracts and fragments which have come down to us it seems that, in this Committee, which continued to sit many days, the debates wandered over a vast space. One member spoke of the prevalence of highway robbery; another deplored the quarrel between the Queen and the Princess, and proposed that two or three gentlemen should be deputed to wait on Her Majesty and try to make matters up. A third described the machinations of the Jacobites in the preceding spring. It was notorious, he said, that preparations had been made for a rising, and that arms and horses had been collected; yet not a single traitor had been brought to justice.†

The events of the war by land and sea furnished matter for several earnest debates. Many members complained of the preference given to aliens over Englishmen. The whole battle of Steinkirk was fought over again; and severe reflections were thrown on Solmes. "Let English soldiers be commanded by none but English generals," was the almost universal cry. Seymour, who had once been distinguished by his hatred of foreigners, but who, since he had been at the Board of Treasury, had reconsidered his opinions, asked where English generals were to be found. "I have no love for foreigners as foreigners: but we have no choice. Men are not born generals: nay, a man may be a very valuable captain or major, and not be equal to the conduct of an army. Nothing but experience will form great commanders: very few of our countrymen have that experience; and therefore we must for the present employ strangers." Lowther followed on the same side. "We have had a long peace; and the consequence is that we have not a sufficient supply of officers fit for high commands. The parks and the camp at Hounslow were very poor military schools, when compared with the fields of battle and the lines of contravallation in which the great commanders of the continental nations have learned their art." In reply to these arguments an orator on the other side was so absurd as to declare that he could point out ten Englishmen who, if they were in the French service, would be made marshals. Four or five colonels who had been at Steinkirk took part in the debate. It was said of them that they showed as much modesty in speech as they had shown courage in action; and, from the very imperfect report which has come down to us, the compliment seems to have been not undeserved. They did not join in the vulgar cry against the Dutch. They spoke well of the foreign officers generally, and did full justice to the valour and conduct with which Auverquerque had rescued the shattered remains of Mackay's division from what seemed certain destruction. But in defence of Solmes not a word was said. His severity, his haughty manners, and, above all, the indifference with which he had looked on while the English, borne down by overwhelming numbers, were fighting hand to hand with the French household troops, had made him so odious that many members were prepared to vote for an address requesting that he might be removed, and that his place might be filled by Talmash, who, since the disgrace of Marlborough, was universally allowed to be the best officer in the army. But Talmash's friends judiciously interfered. "I have," said one of them, "a true regard for that gentleman; and I implore you not to do him an injury under the notion of doing him a kindness. Consider that you are usurping what is peculiarly the King's prerogative. You are turning officers out and putting officers in." The debate ended without any vote of censure on Solmes. But a hope was expressed, in language not very parliamentary, that what had been said in the Committee would be reported to the King, and that His Majesty would not disregard the general wish of the representatives of his people.*

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* Lords' Journals, Dec. 7; Tindal, from the Colt Papers; Burnet, ii. 105.

† Grey's Debates, Nov. 21 and 23, 1692.

The Commons next proceeded to inquire into the naval administration, and very soon came to a quarrel with the Lords on that subject. That there had been mismanagement somewhere was but too evident. It was hardly possible to acquit both Russell and Nottingham; and each House stood by its own member. The Commons had, at the opening of the session, unanimously passed a vote of thanks to Russell for his conduct at La Hogue. They now, in the Grand Committee of Advice, took into consideration the miscarriages which had followed the battle. A motion was made so vaguely worded that it could hardly be said to mean anything. It was understood however to imply a censure on Nottingham, and was therefore strongly opposed by his friends. On the division the Ayes were a hundred and sixty-five, the Noes a hundred and sixty-four.†

On the very next day Nottingham appealed to the Lords. He told his story with all the skill of a practised orator, and with all the authority which belongs to unblemished integrity. He then laid on the table a great mass of papers, which he requested the House to read and consider. The Peers seem to have examined the papers seriously and diligently. The result of the examination was by no means favourable to Russell. Yet it was thought unjust to condemn him unheard; and it was difficult to devise any way in which their Lordships could hear him. At last it was resolved to send the papers down to the Commons with a message which imported that, in the opinion of the Upper House, there was a case against the Admiral which he ought to be called upon to answer. With the papers was sent an abstract of the contents.‡

The message was not very respectfully received. Russell had, at that moment, a popularity which he little deserved, but which will not seem strange to us when we remember that the public knew nothing of his treasons, and knew that he was the only living Englishman who had won a great battle. The abstract of the papers was read by the clerk. Russell then spoke with great applause; and his friends pressed for an immediate decision. Sir Christopher Musgrave very justly observed that it was impossible to pronounce judgment on such a pile of despatches without perusing them: but his objection was overruled. The Whigs regarded the accused member as one of themselves: many of the Tories were dazzled by the splendour of his recent victory; and neither Whigs nor Tories were disposed to show any deference for the authority of the Peers. The House, without reading the papers, passed an unanimous resolution expressing warm approbation of Russell's whole conduct. The temper of the assembly was such that some ardent Whigs thought that they might now venture to propose a vote of censure on Nottingham by name. But the attempt failed. "I am ready," said Lowther,—and he doubtless expressed what many felt,—"I am ready to support any motion that may do honour to the Admiral: but I cannot join in an attack on the Secretary of State. For, to my knowledge, their Majesties have no more zealous, laborious, or faithful servant than my Lord

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* Grey's Debates, Nov. 21, 1692; Colt Papers in Tindal.

† Tindal, Colt Papers; Commons' Journals, Jan. 11, 169⅔.

‡ Colt Papers in Tindal; Lords' Journals from Dec. 6 to Dec. 19, 1692, inclusive.

Nottingham. Finch exerted all his mellifluous eloquence in defence of his brother, and contrived, without directly opposing himself to the prevailing sentiment, to insinuate that Russell's conduct had not been faultless. The vote of censure on Nottingham was not pressed. But the vote which pronounced Russell's conduct to have been deserving of all praise was communicated to the Lords; and the papers which they had sent down were very unceremoniously returned.[*] The Lords, much offended, demanded a free conference. It was granted; and the managers of the two Houses met in the Painted Chamber. Rochester, in the name of his brethren, expressed a wish to be informed of the grounds on which the Admiral had been declared faultless. To this appeal the gentlemen who stood on the other side of the table answered only that they had not been authorised to give any explanation, but that they would report to those who had sent them what had been said.[†]

By this time the Commons were thoroughly tired of the inquiry into the conduct of the war. The members had got rid of much of the ill humour which they had brought up with them from their country seats by the simple process of talking it away. Burnet hints that those arts of which Caermarthen and Trevor were the great masters were employed for the purpose of averting votes which would have seriously embarrassed the government. But, though it is not improbable that a few noisy pretenders to patriotism may have been quieted with bags of guineas, it would be absurd to suppose that the House generally was influenced in this manner. Whoever has seen anything of such assemblies knows that the zeal with which they enter on long inquiries very soon flags, and that their resentment, if not kept alive by injudicious opposition, cools fast. In a short time everybody was sick of the Grand Committee of Advice. The debates had been tedious and desultory. The resolutions which had been carried were for the most part merely childish. The King was to be humbly advised to employ men of ability and integrity. He was to be humbly advised to employ men who would stand by him against James. The patience of the House was wearied out by long discussions ending in the pompous promulgation of truisms like these. At last the explosion came. One of the grumblers called the attention of the Grand Committee to the alarming fact that two Dutchmen were employed in the Ordnance department, and moved that the King should be requested to dismiss them. The motion was received with disdainful mockery. It was remarked that the military men especially were loud in the expression of contempt. "Do we seriously think of going to the King and telling him that, as he has condescended to ask our advice at this momentous crisis, we humbly advise him to turn a Dutch storekeeper out of the Tower? Really, if we have no more important suggestion to carry up to the throne, we may as well go to our dinners." The members generally were of the same mind. The chairman was voted out of the chair, and was not directed to ask leave to sit again. The Grand Committee ceased to exist. The resolutions which it had passed were formally reported to the House. One of them was rejected: the others were suffered to drop; and the Commons, after considering during several weeks what advice they should give to the King, ended by giving him no advice at all.[‡]

The temper of the Lords was different. From many circumstances it appears that there was no place where the Dutch were, at this time, so much hated as in the Upper House. The dislike with which an Englishman of the middle class regarded the King's foreign friends was merely national.

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[*] As to the proceedings of this day in the House of Commons, see the Journals, Dec. 20, and the letter of Robert Wilmot, M.P. for Derby, to his colleague Anchitel Grey, in Grey's Debates.

[†] Commons' Journals, Jan. 4, 169$\frac{2}{3}$.

[‡] Colt Papers in Tindal; Commons' Journals, Dec. 16, 1692, Jan. 11, 196$\frac{2}{3}$; Burnet, ii. 104.

The preferment which they had obtained was preferment which he would have had no chance of obtaining if they had never existed. But to an English peer they were objects of personal jealousy. They stood between him and Majesty. They intercepted from him the rays of royal favour. The preference given to them wounded him both in his interests and in his pride. His chance of a Garter or of a troop of Life Guards was much smaller since they had become his competitors. He might have been Master of the Horse but for Auverquerque, Master of the Robes but for Zulestein, Groom of the Stole but for Bentinck.* The ill humour of the aristocracy was inflamed by Marlborough, who, at this time, affected the character of a patriot persecuted for standing up against the Dutch in defence of the interests of his native land, and who did not foresee that a day would come when he would be accused of sacrificing the interests of his native land to gratify the Dutch. The Peers determined to present an address requesting William not to place his English troops under the command of a foreign general. They took up very seriously that question which had moved the House of Commons to laughter, and solemnly counselled their Sovereign not to employ foreigners in his magazines. At Marlborough's suggestion they urged the King to insist that the youngest English general should take precedence of the oldest general in the service of the States General. It was, they said, derogatory to the dignity of the Crown, that an officer who held a commission from His Majesty should ever be commanded by an officer who held a similar commission from a republic. To this advice, evidently dictated by an ignoble malevolence to Holland, William, who troubled himself little about votes of the Upper House which were not backed by the Lower, returned, as might have been expected, a very short and dry answer.†

Bill for the regulation of Trials in cases of Treason.

While the inquiry into the conduct of the war was pending, the Commons resumed the consideration of an important subject which had occupied much of their attention in the preceding year. The Bill for the Regulation of Trials in cases of High Treason was again brought in, but was strongly opposed by the official men, both Whigs and Tories. Somers, now Attorney General, strongly recommended delay. That the law, as it stood, was open to grave objections, was not denied: but it was contended that the proposed reform would, at that moment, produce more harm than good. Nobody would assert that, under the existing government, the lives of innocent subjects were in any danger. Nobody would deny that the government itself was in great danger. Was it the part of wise men to increase the perils of that which was already in serious peril, for the purpose of giving new security to that which was already perfectly secure? Those who held this language were twitted with their inconsistency, and asked why they had not ventured to oppose the bill in the preceding session. They answered very plausibly that the events which had taken place during the recess had taught an important lesson to all who were capable of learning. The country had been threatened at once with invasion and insurrection. No rational man doubted that many traitors had made preparations for joining the French, and had collected arms, ammunition, and horses for that purpose. Yet, though there was abundant moral evidence against these enemies of their country, it had not been possible to find legal evidence against a single one of them. The law of treason might, in theory, be harsh, and had undoubtedly, in times past, been grossly abused. But a statesman who troubled himself less about theory than about practice, and less about times past than about the time present, would pronounce that law not too stringent but too lax, and would, while the commonwealth remained in extreme jeopardy, refuse to consent to any further relaxation. In spite of all opposition, however, the principle of the bill was approved by one hundred and seventy-one votes to one hundred and fifty-two. But in the committee it was moved and carried that the new rules of procedure should not come into operation till after the end of the war with France. When the report was brought up the House divided on this amendment, and ratified it by a hundred and forty-five votes to a hundred and twenty-five. The bill was consequently suffered to drop.* Had it gone up to the Peers it would in all probability have been lost after causing another quarrel between the Houses. For the Peers were fully determined that no such bill should pass, unless it contained a clause altering the constitution of the Lord High Steward's Court; and a clause altering the constitution of the Lord High Steward's Court would have been less likely than ever to find favour with the Commons. For in the course of this session an event took place which proved that the great were only too well protected by the law as it stood, and which well deserves to be recorded as a striking illustration of the state of manners and morals in that age.

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* The peculiar antipathy of the English nobles to the Dutch favourites is mentioned in a highly interesting note written by Renaudot in 1698, and preserved among the Archives of the French Foreign Office.

† Colt Papers in Tindal; Lords' Journals, Nov. 28 and 29, 1692; Feb. 18 and 24, 169$\frac{2}{3}$.

Case of Lord Mohun.

Of all the actors who were then on the English stage the most graceful was William Mountford. He had every physical qualification for his calling, a noble figure, a handsome face, a melodious voice. It was not easy to say whether he succeeded better in heroic or in ludicrous parts. He was allowed to be both the best Alexander and the best Sir Courtly Nice that ever trod the boards. Queen Mary, whose knowledge was very superficial, but who had naturally a quick perception of what was excellent in art, admired him greatly. He was a dramatist as well as a player, and has left us one comedy which is not contemptible.†

The most popular actress of the time was Anne Bracegirdle. There were on the stage many women of more faultless beauty, but none whose features and deportment had such power to fascinate the senses and the hearts of men. The sight of her bright black eyes, and of her rich brown cheek sufficed to put the most turbulent audience into good humour. It was said of her that in the crowded theatre she had as many lovers as she had male spectators. Yet no lover, however rich, however high in rank, had prevailed on her to be his mistress. Those who are acquainted with the parts which she was in the habit of playing, and with the epilogues which it was her especial business to recite, will not easily give her credit for any extraordinary measure of virtue or of delicacy. She seems to have been a cold, vain, and interested coquette, who perfectly understood how much the influence of her charms was increased by the fame of a severity which cost her nothing, and who could venture to flirt with a succession of admirers, in the just confidence that no flame which she might kindle in them would thaw her own ice.‡ Among those who pursued her with an insane desire was a profligate captain in the army named Hill. With Hill was closely bound in a league of debauchery and violence Charles Lord Mohun, a young nobleman whose life was one long revel and brawl. Hill, finding that the beautiful brunette was invincible, took it into his head that he was rejected for a more favoured rival, and that this rival was the brilliant Mountford. The jealous lover swore over his wine at a tavern that he would stab the villain. "And I," said Mohun, "will stand by my friend." From the tavern the pair went, with some soldiers whose services Hill had secured, to Drury Lane, where the lady was to sup. They lay some time in wait for her. As soon as she appeared in the street she was seized and hurried to a coach. She screamed for help: her mother clung round her:

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* Grey's Debates, Nov. 18, 1692; Commons' Journals, Nov. 18, Dec. 1, 1692.

† See Cibber's Apology, and Mountford's Greenwich Park.

‡ See Cibber's Apology, Tom Brown's Works, and indeed the works of every man of wit and pleasure about town.

the whole neighbourhood rose; and she was rescued. Hill and Mohun went away vowing vengeance. They swaggered sword in hand during two hours about the streets near Mountford's dwelling. The watch requested them to put up their weapons. But when the young lord announced that he was a peer, and bade the constables touch him if they dared, they let him pass. So strong was privilege then; and so weak was law. Messengers were sent to warn Mountford of his danger: but unhappily they missed him. He came. A short altercation took place between him and Mohun; and, while they were wrangling, Hill ran the unfortunate actor through the body, and fled.

The grand jury of Middlesex, consisting of gentlemen of note, found a bill of murder against Hill and Mohun. Hill escaped. Mohun was taken. His mother threw herself at William's feet, but in vain. "It was a cruel act," said the King: "I shall leave it to the law." The trial came on in the Court of the Lord High Steward; and, as Parliament happened to be sitting, the culprit had the advantage of being judged by the whole body of the peerage. There was then no lawyer in the Upper House. It therefore became necessary, for the first time since Buckhurst had pronounced sentence on Essex and Southampton, that a peer who had never made jurisprudence his special study should preside over that grave tribunal. Caermarthen, who, as President of the Council, took precedence of all the nobility, was appointed Lord High Steward. A full report of the proceedings has come down to us. No person, who carefully examines that report, and attends to the opinion unanimously given by the judges, in answer to a question which Nottingham drew up, and in which the facts established by the evidence are stated with perfect fairness, can doubt that the crime of murder was fully brought home to the prisoner. Such was the opinion of the King, who was present during the trial; and such was the almost unanimous opinion of the public. Had the issue been tried by Holt and twelve plain men at the Old Bailey, there can be no doubt that a verdict of Guilty would have been returned. The Peers, however, by sixty-nine votes to fourteen, acquitted their accused brother. One great nobleman was so brutal and stupid as to say, "After all the fellow was but a player; and players are rogues." All the newsletters, all the coffeehouse orators, complained that the blood of the poor was shed with impunity by the great. Wits remarked that the only fair thing about the trial was the show of ladies in the galleries. Letters and journals are still extant in which men of all shades of opinion, Whigs, Tories, Nonjurors, condemn the partiality of the tribunal. It was not to be expected that, while the memory of this scandal was fresh in the public mind, the Commons would be induced to give any new advantage to accused peers.*

Debates on the India trade.

The Commons had, in the meantime, resumed the consideration of another highly important matter, the state of the trade with India. They had, towards the close of the preceding session, requested the King to dissolve the old Company and to constitute a new Company on such terms as he should think fit; and he had promised to take their request into his serious consideration. He now sent a message to inform them that it was out of his power to do what they had asked. He had referred the charter of the old Company to the Judges, and the Judges had pronounced that, under the provisions of that charter, the old Company could not be dissolved without three years' notice, and must retain during those three years the exclusive privilege of trading to the East

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* The chief source of information about this case is the report of the trial, which will be found in the Collection of State Trials. See Evelyn's Diary, February 4, 169⅔. I have taken some circumstances from Narcissus Luttrell's Diary, from a letter to Sancroft, which is among the Tanner MSS. in the Bodleian Library, and from two letters addressed by Brewer to Wharton, which are also in the Bodleian Library.

Indies. He added that, being sincerely desirous to gratify the Commons, and finding himself unable to do so in the way which they had pointed out, he had tried to prevail on the old Company to agree to a compromise: but that body stood obstinately on its extreme rights; and his endeavours had been frustrated.*

This message reopened the whole question. The two factions which divided the City were instantly on the alert. The debates in the House were long and warm. Petitions against the old Company were laid on the table. Satirical handbills against the new Company were distributed in the lobby. At length, after much discussion, it was resolved to present an address requesting the King to give the notice which the Judges had pronounced necessary. He promised to bear the subject in mind, and to do his best to promote the welfare of the kingdom. With this answer the House was satisfied: and the subject was not again mentioned till the next session.†

Supply.

The debates of the Commons on the conduct of the war, on the law of treason, and on the trade with India, occupied much time, and produced no important result. But meanwhile real business was doing in the Committee of Supply and the Committee of Ways and Means. In the Committee of Supply the estimates passed rapidly. A few members declared it to be their opinion that England ought to withdraw her troops from the Continent, to carry on the war with vigour by sea, and to keep up only such an army as might be sufficient to repel any invader who might elude the vigilance of her fleets. But this doctrine, which speedily became and long continued to be the badge of one of the great parties in the state, was as yet professed only by a small minority which did not venture to call for a division.‡

Ways and Means: Land Tax.

In the Committee of Ways and Means, it was determined that a great part of the charge of the year should be defrayed by means of an impost, which, though old in substance, was new in form. From a very early period to the middle of the seventeenth century, our Parliaments had provided for the extraordinary necessities of the government chiefly by granting subsidies. A subsidy was raised by an impost on the people of the realm in respect of their reputed estates. Landed property was the chief subject of taxation, and was assessed nominally at four shillings in the pound. But the assessment was made in such a way that it not only did not rise in proportion to the rise in the value of land or to the fall in the value of the precious metals, but went on constantly sinking, till at length the rate was in truth less than twopence in the pound. In the time of Charles the First a real tax of four shillings in the pound on land would probably have yielded near a million and a half; but a subsidy amounted to little more than fifty thousand pounds.§

The financiers of the Long Parliament devised a more efficient mode of taxing estates. The sum which was to be raised was fixed. It was then distributed among the counties in proportion to their supposed wealth, and was levied within each county by a rate. The revenue derived from these assessments in the time of the Commonwealth varied from thirty-five thousand pounds to a hundred and twenty thousand pounds a month.

After the Restoration the legislature seemed for a time inclined to revert, in finance as in other things, to the ancient practice. Subsidies were once or twice granted to Charles the Second. But it soon appeared that the old system was much less convenient than the new system. The Cavaliers condescended to take a lesson in the art of taxation from the Roundheads; and, during the interval between the Restoration and the Revolution, extraordinary calls were occasionally met by assessments resembling the assessments of the Commonwealth. After the Revolution, the war with France made it necessary to have recourse annually to this abundant source of revenue. In 1689, in 1690, and in 1691, great sums had been raised on the land. At length, in 1692, it was determined to draw supplies from real property more largely than ever. The Commons resolved that a new and more accurate valuation of estates should be made over the whole realm, and that on the rental thus ascertained a pound rate should be paid to the government.

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* Commons' Journals, Nov. 14, 1692.

† Commons' Journals of the Session, particularly of Nov. 17, Dec. 10, Feb. 25, March 3; Colt Papers in Tindal.

‡ Commons' Journals, Dec. 10; Tindal, Colt Papers.

§ See Coke's Institutes, part iv. chapter 1. In 1566 a subsidy was £120,000; in 1598, £78,000; when Coke wrote his Institutes, about the end of the reign of James I., £70,000. Clarendon tells us that, in 1640, twelve subsidies were estimated at about £600,000.

Such was the origin of the existing land tax. The valuation made in 1692 has remained unaltered down to our own time. According to that valuation one shilling in the pound on the rental of the kingdom amounted, in round numbers, to half a million. During a hundred and six years, a land tax bill was annually presented to Parliament, and was annually passed, though not always without murmurs from the country gentlemen. The rate was, in time of war, four shillings in the pound. In time of peace, before the reign of George the Third, only two or three shillings were usually granted; and, during a short part of the prudent and gentle administration of Walpole, the government asked for only one shilling. But, after the disastrous year in which England drew the sword against her American colonies, the rate was never less than four shillings. At length, in the year 1798, the Parliament relieved itself from the trouble of passing a new Act every spring. The land tax, at four shillings in the pound, was made permanent; and those who were subject to it were permitted to redeem it. A great part has been redeemed; and at present little more than a fiftieth of the ordinary revenue required in time of peace is raised by that impost which was once regarded as the most productive of all the resources of the State.*

The land tax was fixed, for the year 1693, at four shillings in the pound, and consequently brought about two millions into the Treasury. That sum, small as it may seem to a generation which has expended a hundred and twenty millions in twelve months, was such as had never before been raised here in one year by direct taxation. It seemed immense both to Englishmen and to foreigners. Lewis, who found it almost impossible to wring by cruel exactions from the beggared peasantry of France the means of supporting the greatest army and the most gorgeous court that had existed in Europe since the downfall of the Roman empire, broke out, it is said, into an exclamation of angry surprise when he learned that the Commons of England had, from dread and hatred of his power, unanimously determined to lay on themselves, in a year of scarcity and of commercial embarrassment, a burden such as neither they nor their fathers had ever before borne. "My little cousin of Orange," he said, "seems to be firm in the saddle." He afterwards added, "No matter; the last piece of gold will win." This, however, was a consideration from which, if he had been well informed about the resources of England, he would not have derived much comfort. Kensington was certainly a mere hovel when compared to his superb Versailles. The display of jewels, plumes, and lace, led horses and gilded coaches, which daily surrounded him, far outshone the splendour which, even on great public occasions, our princes were in the habit of displaying. But the condition of the majority of the people of England was, beyond all doubt, such as the majority of the people of France might well have envied. In truth what was called severe distress here would have been called unexampled prosperity there.

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* See the old Land Tax Acts, and the debates on the Land Tax Redemption Bill of 1798.

The land tax was not imposed without a quarrel between the Houses. The Commons appointed commissioners to make the assessment. These commissioners were the principal gentlemen of every county, and were named in the bill. The Lords thought this arrangement inconsistent with the dignity of the peerage. They therefore inserted a clause providing that their estates should be valued by twenty of their own order. The Lower House indignantly rejected this amendment, and demanded an instant conference. After some delay, which increased the ill humour of the Commons, the conference took place. The bill was returned to the Peers with a very concise and haughty intimation that they must not presume to alter laws relating to money. A strong party among the Lords was obstinate. Mulgrave spoke at great length, and with great eloquence, against the pretensions of the plebeians. He told his brethren that, if they gave way, they would abdicate that authority which had belonged to the baronage of England ever since the foundation of the monarchy, and that they would have nothing left of their old greatness except their coronets and ermines. Burnet says that this speech was the finest that he ever heard in Parliament; and Burnet was undoubtedly a good judge of speaking, and was neither partial to Mulgrave nor zealous for the privileges of the aristocracy. The orator, however, though he charmed his hearers, did not succeed in convincing them. Most of them shrank from a conflict in which they would have had against them the Commons united as one man, and the King, who, in case of necessity, would undoubtedly have created fifty peers rather than have suffered the land tax bill to be lost. Two strong protests, however, signed, the first by twenty-seven, the second by twenty-one dissentients, show how obstinately many nobles were prepared to contend at all hazards for the dignity of their caste. Another conference was held; and Rochester announced that the Lords, for the sake of the public interest, waived what they must nevertheless assert to be their clear right, and would not insist on their amendment.[*] The bill passed, and was followed by bills for laying additional duties on imports, and for taxing the dividends of joint stock companies.

Still, however, the estimated revenue was not equal to the estimated expenditure. The year 1692 had bequeathed a large deficit to the year 1693; and it seemed probable that the charge for 1693 would exceed by about five hundred thousand pounds the charge for 1692. More than two millions had been voted for the army and ordnance, near two millions for the navy.[†] Only eight years before fourteen hundred thousand pounds had defrayed the whole annual charge of government. More than four times that sum was now required. Taxation, both direct and indirect, had been carried to an unprecedented point: yet the income of the state still fell short of the outlay by about a million. It was necessary to devise something. Something was devised, something of which the effects are felt to this day in every part of the globe.

There was indeed nothing strange or mysterious in the expedient to which the government had recourse. It was an expedient familiar, during two centuries, to the financiers of the Continent, and could hardly fail to occur to any English statesman who compared the void in the Exchequer with the overflow in the money market.

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[*] Lords' Journals, Jan. 16, 17, 18, 19, 20; Commons' Journals, Jan. 17, 18, 20, 1693; Tindal, from the Colt Papers; Burnet, ii. 104, 105. Burnet has used an incorrect expression, which Tindal, Ralph, and others, have copied. He says that the question was whether the Lords should tax themselves. The Lords did not claim any right to alter the amount of taxation laid on them by the bill as it came up to them. They only demanded that their estates should be valued, not by the ordinary commissioners, but by special commissioners of higher rank.

[†] Commons' Journals, Dec. $\frac{2}{12}$, 1692.

Origin of the national debt.

During the interval between the Restoration and the Revolution the riches of the nation had been rapidly increasing. Thousands of busy men found every Christmas that, after the expenses of the year's housekeeping had been defrayed out of the year's income, a surplus remained; and how that surplus was to be employed was a question of some difficulty. In our time, to invest such a surplus, at something more than three per cent., on the best security that has ever been known in the world, is the work of a few minutes. But, in the seventeenth century, a lawyer, a physician, a retired merchant, who had saved some thousands and who wished to place them safely and profitably, was often greatly embarrassed. Three generations earlier, a man who had accumulated wealth in a trade or a profession generally purchased real property or lent his savings on mortgage. But the number of acres in the kingdom had remained the same; and the value of those acres, though it had greatly increased, had by no means increased so fast as the quantity of capital which was seeking for employment. Many too wished to put their money where they could find it at an hour's notice, and looked about for some species of property which could be more readily transferred than a house or a field. A capitalist might lend on bottomry or on personal security: but, if he did so, he ran a great risk of losing interest and principal. There were a few joint stock companies, among which the East India Company held the foremost place; but the demand for the stock of such companies was far greater than the supply. Indeed the cry for a new East India Company was chiefly raised by persons who had found difficulty in placing their savings at interest on good security. So great was that difficulty that the practice of hoarding was common. We are told that the father of Pope the poet, who retired from business in the City about the time of the Revolution, carried to a retreat in the country a strong box containing near twenty thousand pounds, and took out from time to time what was required for household expenses; and it is highly probable that this was not a solitary case. At present the quantity of coin which is hoarded by private persons is so small that it would, if brought forth, make no perceptible addition to the circulation. But, in the earlier part of the reign of William the Third, all the greatest writers on currency were of opinion that a very considerable mass of gold and silver was hidden in secret drawers and behind wainscots.

The natural effect of this state of things was that a crowd of projectors, ingenious and absurd, honest and knavish, employed themselves in devising new schemes for the employment of redundant capital. It was about the year 1688 that the word stockjobber was first heard in London. In the short space of four years a crowd of companies, every one of which confidently held out to subscribers the hope of immense gains, sprang into existence: the Insurance Company, the Paper Company, the Lutestring Company, the Pearl Fishery Company, the Glass Bottle Company, the Alum Company, the Blythe Coal Company, the Swordblade Company. There was a Tapestry Company, which would soon furnish pretty hangings for all the parlours of the middle class and for all the bedchambers of the higher. There was a Copper Company, which proposed to explore the mines of England, and held out a hope that they would prove not less valuable than those of Potosi. There was a Diving Company, which undertook to bring up precious effects from shipwrecked vessels, and which announced that it had laid in a stock of wonderful machines resembling complete suits of armour. In front of the helmet was a huge glass eye like that of Polyphemus; and out of the crest went a pipe through which the air was to be admitted. The whole process was exhibited on the Thames. Fine gentlemen and fine ladies were invited to the show, were hospitably regaled, and were delighted by seeing the divers in their panoply descend into the river, and return laden with old iron and ship's tackle. There was a Greenland Fishing Company, which could not fail to drive the Dutch whalers and herring busses out of the Northern Ocean. There was a Tanning Company, which promised to furnish leather superior to the best that was brought from Turkey or Russia. There was a society which undertook the office of giving gentlemen a liberal education on low terms, and which assumed the sounding name of the Royal Academies Company. In a pompous advertisement it was announced that the directors of the Royal Academies Company had engaged the best masters in every branch of knowledge, and were about to issue twenty thousand tickets at twenty shillings each. There was to be a lottery; two thousand prizes were to be drawn; and the fortunate holders of the prizes were to be taught, at the charge of the Company, Latin, Greek, Hebrew, French, Spanish, conic sections, trigonometry, heraldry, japanning, fortification, bookkeeping, and the art of playing the theorbo. Some of these companies took large mansions and printed their advertisements in gilded letters. Others, less ostentatious, were content with ink, and met at coffeehouses in the neighbourhood of the Royal Exchange. Jonathan's and Garraway's were in a constant ferment with brokers, buyers, sellers, meetings of directors, meetings of proprietors. Time bargains soon came into fashion. Extensive combinations were formed, and monstrous fables were circulated, for the purpose of raising or depressing the price of shares. Our country witnessed for the first time those phenomena with which a long experience has made us familiar. A mania of which the symptoms were essentially the same with those of the mania of 1720, of the mania of 1825, of the mania of 1845, seized the public mind. An impatience to be rich, a contempt for those slow but sure gains which are the proper reward of industry, patience, and thrift, spread through society. The spirit of the cogging dicers of Whitefriars took possession of the grave Senators of the City, Wardens of Trades, Deputies, Aldermen. It was much easier and much more lucrative to put forth a lying prospectus announcing a new stock, to persuade ignorant people that the dividends could not fall short of twenty per cent., and to part with five thousand pounds of this imaginary wealth for ten thousand solid guineas, than to load a ship with a well chosen cargo for Virginia or the Levant. Every day some new bubble was puffed into existence, rose buoyant, shone bright, burst, and was forgotten.*

The new form which covetousness had taken furnished the comic poets and satirists with an excellent subject; nor was that subject the less welcome to them because some of the most unscrupulous and most successful of the new race of gamesters were men in sad coloured clothes and lank hair, men who called cards the Devil's books, men who thought it a sin and a scandal to win or lose twopence over a backgammon board. It was in the last drama of Shadwell that the hypocrisy and knavery of these speculators was, for the first time, exposed to public ridicule. He died in November 1692, just before his Stockjobbers came on the stage; and the epilogue was spoken by an actor dressed in deep mourning. The best scene is that in which four or five stern Nonconformists, clad in the full Puritan costume, after discussing the prospects of the Mousetrap Company and the Fleakilling Company, examine the question whether the godly may lawfully hold stock in a Company for bringing over Chinese ropedancers. "Considerable men have shares," says one austere person in cropped hair and bands; "but verily I question whether it be lawful or not." These doubts are removed by a stout old Roundhead colonel who had fought at Marston Moor, and who reminds his weaker brother that the saints need not themselves see the ropedancing, and that, in all probability, there will be no ropedancing to see. "The thing," he says, "is like to take. The shares will sell well: and then we shall not care whether the dancers come over or no." It is important to observe that this scene was exhibited and applauded before one farthing of the national debt had been contracted. So ill informed were the numerous writers who, at a later period, ascribed to the national debt the existence of stockjobbing and of all the immoralities connected with stockjobbing. The truth is that society had, in the natural course of its growth, reached a point at which it was inevitable that there should be stockjobbing whether there were a national debt or not, and inevitable also that, if there were a long and costly war, there should be a national debt.

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* For this account of the origin of stockjobbing in the City of London I am chiefly indebted to a most curious periodical paper, entitled, "Collection for the Improvement of Husbandry and Trade, by J. Houghton, F.R.S." It is in fact a weekly history of the commercial speculations of that time. I have looked through the files of several years. In No. 33, March 17, 169⅔, Houghton says: "The buying and selling of Actions is one of the great trades now on foot. I find a great many do not understand the affair." On June 13 and June 22. 1694, he traces the whole progress of stockjobbing. On July 13 of the same year he makes the first mention of time bargains. Whoever is desirous to know more about the companies mentioned in the text may consult Houghton's Collection, and a pamphlet entitled Angliæ Tutamen, published in 1695.

How indeed was it possible that a debt should not have been contracted, when one party was impelled by the strongest motives to borrow, and another was impelled by equally strong motives to lend? A moment had arrived at which the government found it impossible, without exciting the most formidable discontents, to raise by taxation the supplies necessary to defend the liberty and independence of the nation; and, at that very moment, numerous capitalists were looking round them in vain for some good mode of investing their savings, and, for want of such a mode, were keeping their wealth locked up, or were lavishing it on absurd projects. Riches sufficient to equip a navy which would sweep the German Ocean and the Atlantic of French privateers, riches sufficient to maintain an army which might retake Namur and avenge the disaster of Steinkirk, were lying idle, or were passing away from the owners into the hands of sharpers. A statesman might well think that some part of the wealth which was daily buried or squandered might, with advantage to the proprietor, to the taxpayer, and to the State, be attracted into the Treasury. Why meet the extraordinary charge of a year of war by seizing the chairs, the tables, the beds of hardworking families, by compelling one country gentleman to cut down his trees before they were ready for the axe, another to let the cottages on his land fall to ruin, a third to take away his hopeful son from the University, when Change Alley was swarming with people who did not know what to do with their money and who were pressing everybody to borrow it?

It was often asserted at a later period by Tories, who hated the national debt most of all things, and who hated Burnet most of all men, that Burnet was the person who first advised the government to contract a national debt. But this assertion is proved by no trustworthy evidence, and seems to be disproved by the Bishop's silence. Of all men he was the least likely to conceal the fact that an important fiscal revolution had been his work. Nor was the Board of Treasury at that time one which much needed, or was likely much to regard, the counsels of a divine. At that Board sate Godolphin, the most prudent and experienced, and Montague, the most daring and inventive of financiers. Neither of these eminent men could be ignorant that it had long been the practice of the neighbouring states to spread over many years of peace the excessive taxation which was made necessary by one year of war. In Italy this practice had existed through several generations. France had, during the war which began in 1672 and ended in 1679, borrowed not less than thirty millions of our money. Sir William Temple, in his interesting work on the Batavian federation, had told his countrymen that, when he was ambassador at the Hague, the single province of Holland, then ruled by the frugal and prudent De Witt, owed about five millions sterling, for which interest at four per cent. was always ready to the day, and that, when any part of the principal was paid off, the public creditor received his money with tears, well knowing that he could find no other investment equally secure. The wonder is not that England should have at length imitated the example both of her enemies and of her allies, but that the fourth year of her arduous and exhausting struggle against Lewis should have been drawing to a close before she resorted to an expedient so obvious.

On the fifteenth of December 1692 the House of Commons resolved itself into a Committee of Ways and Means. Somers took the chair. Montague proposed to raise a million by way of loan : the proposition was approved; and it was ordered that a bill should be brought in. The details of the scheme were much discussed and modified ; but the principle appears to have been popular with all parties. The moneyed men were glad to have a good opportunity of investing what they had hoarded. The landed men, hard pressed by the load of taxation, were ready to consent to anything for the sake of present ease. No member ventured to divide the House. On the twentieth of January the bill was read a third time, carried up to the Lords by Somers, and passed by them without any amendment.*

By this memorable law new duties were imposed on beer and other liquors. These duties were to be kept in the Exchequer separate from all other receipts, and were to form a fund on the credit of which a million was to be raised by life annuities. As the annuitants dropped off, their annuities were to be divided among the survivors, till the number of survivors was reduced to seven. After that time, whatever fell in was to go to the public. It was therefore certain that the eighteenth century would be far advanced before the debt would be finally extinguished ; and, in fact, long after King George the Third was on the throne, a few aged men were receiving large incomes from the State, in return for a little money which had been advanced to King William on their account when they were children.† The rate of interest was to be ten per cent. till the year 1700, and after that year seven per cent. The advantages offered to the public creditor by this scheme may seem great, but were not more than sufficient to compensate him for the risk which he ran. It was not impossible that there might be a counter-revolution ; and it was certain that if there were a counter-revolution, those who had lent money to William would lose both interest and principal.

Such was the origin of that debt which has since become the greatest prodigy that ever perplexed the sagacity and confounded the pride of statesmen and philosophers. At every stage in the growth of that debt the nation has set up the same cry of anguish and despair. At every stage in the growth of that debt it has been seriously asserted by wise men that bankruptcy and ruin were at hand. Yet still the debt went on growing ; and still bankruptcy and ruin were as remote as ever. When the great contest with Lewis the Fourteenth was finally terminated by the Peace of Utrecht, the nation owed about fifty millions ; and that debt was considered, not merely by the rude multitude, not merely by foxhunting squires and coffeehouse orators, but by acute and profound thinkers, as an incumbrance which would permanently cripple the body politic. Nevertheless trade flourished : wealth increased : the nation became richer and richer.

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* Commons' Journals ; Stat. 4 W. & M. c. 3.

† William Duncombe, whose name is well known to curious students of literary history, and who, in conjunction with his son John, translated Horace's works, died in 1769, having been seventy-seven years an annuitant under the Act of 1692. A hundred pounds had been subscribed in William Duncombe's name when he was three years old ; and, for this small sum, he received thousands upon thousands.—Literary Anecdotes of the Eighteenth Century, viii. 265.

Then came the war of the Austrian Succession; and the debt rose to eighty millions. Pamphleteers, historians, and orators pronounced that now, at all events, our case was desperate.* Yet the signs of increasing prosperity, signs which could neither be counterfeited nor concealed, ought to have satisfied observant and reflecting men that a debt of eighty millions was less to the England which was governed by Pelham than a debt of fifty millions had been to the England which was governed by Oxford. Soon war again broke forth; and, under the energetic and prodigal administration of the first William Pitt, the debt rapidly swelled to a hundred and forty millions. As soon as the first intoxication of victory was over, men of theory and men of business almost unanimously pronounced that the fatal day had now really arrived. The only statesman, indeed, active or speculative, who was too wise to share in the general delusion was Edmund Burke. David Hume, undoubtedly one of the most profound political economists of his time, declared that our madness had exceeded the madness of the Crusaders. Richard Cœur de Lion and Saint Lewis had not gone in the face of arithmetical demonstration. It was impossible to prove by figures that the road to Paradise did not lie through the Holy Land: but it was possible to prove by figures that the road to national ruin was through the national debt. It was idle, however, now to talk about the road: we had done with the road: we had reached the goal: all was over: all the revenues of the island north of Trent and west of Reading were mortgaged. Better for us to have been conquered by Prussia or Austria than to be saddled with the interest of a hundred and forty millions.† And yet this great philosopher,—for such he was,—had only to open his eyes, and to see improvement all around him, cities increasing, cultivation extending, marts too small for the crowd of buyers and sellers, harbours insufficient to contain the shipping, artificial rivers joining the chief inland seats of industry to the chief seaports, streets better lighted, houses better furnished, richer wares exposed to sale in statelier shops, swifter carriages rolling along smoother roads. He had, indeed, only to compare the Edinburgh of his boyhood with the Edinburgh of his old age. His prediction remains to posterity, a memorable instance of the weakness from which the strongest minds are not exempt. Adam Smith saw a little, and but a little further. He admitted that, immense as the pressure was, the nation did actually sustain it and thrive under it in a way which nobody could have foreseen. But he warned his countrymen not to repeat so hazardous an experiment. The limit had been reached. Even a small increase might be fatal.‡ Not less gloomy was the view which George Grenville, a minister eminently diligent and practical, took of our financial situation. The nation must, he conceived, sink under a debt of a hundred and forty millions, unless a portion of the load were borne by the American colonies. The attempt to lay a portion of the load on the American colonies produced another war. That war left us with an additional hundred millions of debt, and without the colonies whose help had been represented as indispensable. Again England was given over; and again the strange patient persisted in becoming stronger and more blooming in spite of all the diagnostics and prognostics of State physicians. As she had been visibly more prosperous with a debt of one hundred and forty millions than with a debt of fifty millions, so she was visibly more prosperous with a debt of two hundred and forty millions than with a debt of one hundred and forty millions. Soon however the wars which sprang from the French Revolution, and which far exceeded in cost any that the world had ever seen, tasked the powers of public credit to the utmost. When the world was again at rest the funded debt of England amounted to eight hundred millions. If the most enlightened man had been told, in 1792, that, in 1815, the interest on eight hundred millions would be duly paid to the day at the Bank, he would have been as hard of belief as if he had been told that the government would be in possession of the lamp of Aladdin or of the purse of Fortunatus. It was in truth a gigantic, a fabulous, debt; and we can hardly wonder that the cry of despair should have been louder than ever. But again that cry was found to have been as unreasonable as ever. After a few years of exhaustion, England recovered herself. Yet like Addison's valetudinarian, who continued to whimper that he was dying of consumption till he became so fat that he was shamed into silence, she went on complaining that she was sunk in poverty till her wealth showed itself by tokens which made her complaints ridiculous. The beggared, the bankrupt, society not only proved able to meet all its obligations, but, while meeting those obligations, grew richer and richer so fast that the growth could almost be discerned by the eye. In every county, we saw wastes recently turned into gardens: in every city, we saw new streets, and squares, and markets, more brilliant lamps, more abundant supplies of water: in the suburbs of every great seat of industry, we saw villas multiplying fast, each embosomed in its gay little paradise of lilacs and roses. While shallow politicians were repeating that the energies of the people were borne down by the weight of the public burdens, the first journey was performed by steam on a railway. Soon the island was intersected by railways. A sum exceeding the whole amount of the national debt at the end of the American war was, in a few years, voluntarily expended by this ruined people on viaducts, tunnels, embankments, bridges, stations, engines. Meanwhile taxation was almost constantly becoming lighter and lighter: yet still the Exchequer was full. It may be now affirmed without fear of contradiction that we find it as easy to pay the interest of eight hundred millions as our ancestors found it, a century ago, to pay the interest of eighty millions.

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* Smollett's Complete History of England from the Descent of Julius Cæsar to the Treaty of Aix la Chapelle, 1748, containing the Transactions of one thousand eight hundred and three years, was published at this time. The work ends with a vehement philippic against the government: and that philippic ends with the tremendous words, "the national debt accumulated to the enormous sum of eighty millions sterling."

† See a very remarkable note in Hume's History of England, Appendix III.

‡ Wealth of Nations, book v. chap. iii.

It can hardly be doubted that there must have been some great fallacy in the notions of those who uttered and of those who believed that long succession of confident predictions, so signally falsified by a long succession of indisputable facts. To point out that fallacy is the office rather of the political economist than of the historian. Here it is sufficient to say that the prophets of evil were under a double delusion. They erroneously imagined that there was an exact analogy between the case of an individual who is in debt to another individual and the case of a society which is in debt to a part of itself: and this analogy led them into endless mistakes about the effect of the system of funding. They were under an error not less serious touching the resources of the country. They made no allowance for the effect produced by the incessant progress of every experimental science, and by the incessant efforts of every man to get on in life. They saw that the debt grew; and they forgot that other things grew as well as the debt.

A long experience justifies us in believing that England may, in the twentieth century, be better able to pay a debt of sixteen hundred millions than she is at the present time to bear her present load. But be this as it may, those who so confidently predicted that she must sink, first under a debt of fifty millions, then under a debt of eighty millions, then under a debt of a hundred and forty millions, then under a debt of two hundred and forty millions, and lastly under a debt of eight hundred millions, were beyond all doubt under a twofold mistake. They greatly overrated the pressure of the burden: they greatly underrated the strength by which the burden was to be borne.*

It may be desirable to add a few words touching the way in which the system of funding has affected the interests of the great commonwealth of nations. If it be true that whatever gives to intelligence an advantage over brute force, and to honesty an advantage over dishonesty, has a tendency to promote the happiness and virtue of our race, it can scarcely be denied that, in the largest view, the effect of this system has been salutary. For it is manifest that all credit depends on two things, on the power of a debtor to pay debts, and on his inclination to pay them. The power of a society to pay debts is proportioned to the progress which that society has made in industry, in commerce, and in all the arts and sciences which flourish under the benignant influence of freedom and of equal law. The inclination of a society to pay debts is proportioned to the degree in which that society respects the obligations of plighted faith. Of the strength which consists in extent of territory and in number of fighting men, a rude despot who knows no law but his own childish fancies and headstrong passions, or a convention of socialists which proclaims all property to be robbery, may have more than falls to the lot of the best and wisest government. But the strength which is derived from the confidence of capitalists such a despot, such a convention, never can possess. That strength—and it is a strength which has decided the event of more than one great conflict—flies, by the law of its nature, from barbarism and fraud, from tyranny and anarchy, to follow civilisation and virtue, liberty and order.

Parliamentary Reform.

While the bill which first created the funded debt of England was passing, with general approbation, through the regular stages, the two Houses discussed, for the first time, the great question of Parliamentary Reform.

It is to be observed that the object of the reformers of that generation was merely to make the representative body a more faithful interpreter of the sense of the constituent body. It seems scarcely to have occurred to any of them that the constituent body might be an unfaithful interpreter of the sense of the nation. It is true that those disproportions in the structure of the constituent body, which, at length, in our own days, raised an irresistible storm of public indignation, were far less numerous and far less offensive in the seventeenth century than they had become in the nineteenth. Most of the boroughs which were disfranchised in 1832 were, if not positively, yet relatively, much more important places in the reign of William the Third than in the reign of William the Fourth. Of the populous and wealthy manufacturing towns, seaports, and watering-places, to which the franchise was given in the reign of William the Fourth, some were, in the reign of William the Third, small hamlets, where a few ploughmen or fishermen lived under thatched roofs: some were fields covered with harvests, or moors abandoned to grouse. With the exception of Leeds and Manchester, there was not, at the time of the Revolution, a single town of five thousand inhabitants which did not send two representatives to the House of Commons. Even then, however, there was no want of startling anomalies. Looe, East and West, which contained not half the population or half the wealth of the smallest of the hundred parishes of London, returned as many members as London.* Old Sarum, a deserted ruin which the traveller feared to enter at night lest he should find robbers lurking there, had as much weight in the legislature as Devonshire or Yorkshire.† Some eminent individuals of both parties, Clarendon, for example, among the Tories, and Pollexfen among the Whigs, condemned this system. Yet both parties were, for very different reasons, unwilling to alter it. It was protected by the prejudices of one faction, and by the interests of the other. Nothing could be more repugnant to the genius of Toryism than the thought of destroying at a blow institutions which had stood through ages, for the purpose of building something more symmetrical out of the ruins. It was remembered too that Cromwell had tried to correct the deformities of the representative system; and deformities which Cromwell had tried to correct were certain to be regarded as beauties by most of those gentlemen who were zealous for the Church and the Crown. The Whigs, on the other hand, could not but know that they were much more likely to lose than to gain by a change in this part of our polity. It would indeed be a great mistake to imagine that a law transferring political power from small to large constituent bodies would have operated in 1692 as it operated in 1832. In 1832 the effect of the transfer was to increase the power of the town population. In 1692 the effect would have been to make the power of the rural population irresistible. Of the one hundred and forty-three members taken away in 1832 from small boroughs more than half were given to large and flourishing towns. But in 1692 there was hardly one large and flourishing town which had not already as many members as it could, with any show of reason, claim. Almost all therefore that was taken from the small boroughs must have been given to the counties; and there can be no doubt that whatever tended to raise the counties and to depress the towns must on the whole have tended to raise the Tories and to depress the Whigs. From the commencement of our civil troubles the towns had been on the side of freedom and progress, the country gentlemen and the country clergymen on the side of authority and prescription. If therefore a reform bill disfranchising many of the smallest constituent bodies and giving additional members to many of the largest constituent bodies, had become law soon after the Revolution, there can be little doubt that a decided majority of the House of Commons would have consisted of rustic baronets and squires, high Churchmen, high Tories, and half Jacobites. With such a House of Commons it is almost certain that there would have been a persecution of the dissenters: it is not easy to understand how there could have been a peaceful union with Scotland; and it is not improbable that there would have been a restoration of the Stuarts. Those parts of our constitution therefore which, in recent times, politicians of the liberal school have generally considered as blemishes, were, five generations ago, regarded with complacency by the men who were most zealous for civil and religious freedom.

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* I have said that Burke, alone among his contemporaries, was superior to the vulgar error in which men so eminent as David Hume and Adam Smith shared. I will quote, in illustration of my meaning, a few weighty words from the Observations on the Late State of the Nation written by Burke in 1769. "An enlightened reader laughs at the inconsistent chimera of our author (George Grenville), of a people universally luxurious, and at the same time oppressed with taxes and declining in trade. For my part, I cannot look on these duties as the author does. He sees nothing but the burden. I can perceive the burden as well as he: but I cannot avoid contemplating also the strength that supports it. From thence I draw the most comfortable assurances of the future vigour and the ample resources of this great misrepresented country.

But, while Whigs and Tories agreed in wishing to maintain the existing rights of election, both Whigs and Tories were forced to admit that the relation between the elector and the representative was not what it ought to be. Before the civil wars the House of Commons had enjoyed the fullest confidence of the nation. A House of Commons, distrusted, despised, hated by the Commons, was a thing unknown. The very words would, to Sir Peter Wentworth or Sir Edward Coke, have sounded like a contradiction in terms. But by degrees a change took place. The Parliament elected in 1661, during that fit of joy and fondness which followed the return of the royal family, represented, not the deliberate sense, but the momentary caprice of the nation. Many of the members were men who, a few months earlier or a few months

* Wesley was struck with this anomaly in 1745. See his Journal.

† Pepys, June 10, 1668.

later, would have had no chance of obtaining seats, men of broken fortunes and of dissolute habits, men whose only claim to public confidence was the ferocious hatred which they bore to rebels and Puritans. The people, as soon as they had become sober, saw with dismay to what an assembly they had, during their intoxication, confided the care of their property, their liberty, and their religion. And the choice, made in a moment of frantic enthusiasm, might prove to be a choice for life. As the law then stood, it depended entirely on the King's pleasure whether, during his reign, the electors should have an opportunity of repairing their error. Eighteen years passed away. A new generation grew up. To the fervid loyalty with which Charles had been welcomed back from exile succeeded discontent and disaffection. The general cry was that the kingdom was misgoverned, degraded, given up as a prey to worthless men and more worthless women, that our navy had been found unequal to a contest with Holland, that our independence had been bartered for the gold of France, that our consciences were in danger of being again subjected to the yoke of Rome. The people had become Roundheads: but the body which alone was authorised to speak in the name of the people was still a body of Cavaliers. It is true that the King occasionally found even that House of Commons unmanageable. From the first it had contained not a few true Englishmen: others had been introduced into it as vacancies were made by death; and even the majority, courtly as it was, could not but feel some sympathy with the nation. A country party grew up and became formidable. But that party constantly found its exertions frustrated by systematic corruption. That some members of the legislature received direct bribes was with good reason suspected, but could not be proved. That the patronage of the Crown was employed on an extensive scale for the purpose of influencing votes was matter of notoriety. A large proportion of those who gave away the public money in supplies received part of that money back in salaries; and thus was formed a mercenary band on which the Court might, in almost any extremity, confidently rely.

The servility of this Parliament had left a deep impression on the public mind. It was the general opinion that England ought to be protected against all risk of being ever again represented, during a long course of years, by men who had forfeited her confidence, and who were retained by a fee to vote against her wishes and interests. The subject was mentioned in the Convention; and some members wished to deal with it while the throne was still vacant. The cry for reform had ever since been becoming more and more importunate. The people, heavily pressed by taxes, were naturally disposed to regard those who lived on the taxes with little favour. The war, it was generally acknowledged, was just and necessary; and war could not be carried on without large expenditure. But the larger the expenditure which was required for the defence of the nation, the more important it was that nothing should be squandered. The immense gains of official men moved envy and indignation. Here a gentleman was paid to do nothing. There many gentlemen were paid to do what would be better done by one. The coach, the liveries, the lace cravat, and the diamond buckles of the placeman were naturally seen with an evil eye by those who rose up early and lay down late in order to furnish him with the means of indulging in splendour and luxury. Such abuses it was the especial business of a House of Commons to correct. What then had the existing House of Commons done in the way of correction? Absolutely nothing. In 1690, indeed, while the Civil List was settling, some sharp speeches had been made. In 1691, when the Ways and Means were under consideration, a resolution had been passed so absurdly framed that it had proved utterly abortive. The nuisance continued, and would continue while it was a source of profit to those whose duty was to abate it. Who could expect faithful and vigilant stewardship from stewards who had a direct interest in encouraging the waste which they were employed to check? The House swarmed with placemen of all kinds, Lords of the Treasury, Lords of the Admiralty, Commissioners of Customs, Commissioners of Excise, Commissioners of Prizes, Tellers, Auditors, Receivers, Paymasters, Officers of the Mint, Officers of the household, Colonels of regiments, Captains of men of war, Governors of forts. We send up to Westminster, it was said, one of our neighbours, an independent gentleman, in the full confidence that his feelings and interests are in perfect accordance with ours. We look to him to relieve us from every burden except those burdens without which the public service cannot be carried on, and which therefore, galling as they are, we patiently and resolutely bear. But, before he has been a session in Parliament, we learn that he is a Clerk of the Green Cloth or a Yeoman of the Removing Wardrobe, with a comfortable salary. Nay, we sometimes learn that he has obtained one of those places in the Exchequer of which the emoluments rise and fall with the taxes which we pay. It would be strange indeed if our interests were safe in the keeping of a man whose gains consist in a percentage on our losses. The evil would be greatly diminished if we had frequent opportunities of considering whether the powers of our agent ought to be renewed or revoked. But, as the law stands, it is not impossible that he may hold those powers twenty or thirty years. While he lives, and while either the King or the Queen lives, it is not likely that we shall ever again exercise our elective franchise, unless there should be a dispute between the Court and the Parliament. The more profuse and obsequious a Parliament is, the less likely it is to give offence to the Court. The worse our representatives, therefore, the longer we are likely to be cursed with them.

The outcry was loud. Odious nicknames were given to the Parliament. Sometimes it was the Officers' Parliament: sometimes it was the Standing Parliament, and was pronounced to be a greater nuisance than even a standing army.

Two specifics for the distempers of the State were strongly recommended, and divided the public favour. One was a law excluding placemen from the House of Commons. The other was a law limiting the duration of Parliaments to three years. In general the Tory reformers preferred a Place Bill, and the Whig reformers a Triennial Bill: but not a few zealous men of both parties were for trying both remedies.

The Place Bill.

Before Christmas a Place Bill was laid on the table of the Commons. That bill has been vehemently praised by writers who never saw it, and who merely guessed at what it contained. But no person who takes the trouble to study the original parchment, which, embrowned with the dust of a hundred and sixty years, reposes among the archives of the House of Lords, will find much matter for eulogy.

About the manner in which such a bill should have been framed there will, in our time, be little difference of opinion among enlightened Englishmen. They will agree in thinking that it would be most pernicious to open the House of Commons to all placemen, and not less pernicious to close that House against all placemen. To draw with precision the line between those who ought to be admitted and those who ought to be excluded would be a task requiring much time, thought, and knowledge of details. But the general principles which ought to guide us are obvious. The multitude of subordinate functionaries ought to be excluded. A few functionaries, who are at the head or near the head of the great departments of the administration, ought to be admitted.

The subordinate functionaries ought to be excluded, because their admission would at once lower the character of Parliament and destroy the efficiency of every public office. They are now excluded: and the consequence is that the State possesses a valuable body of servants who remain unchanged while cabinet after cabinet is formed and dissolved, who instruct minister after minister in his duties, and with whom it is the most sacred point of honour to give true information, sincere advice, and strenuous assistance to their superior for the time being. To the experience, the ability, and the fidelity of this class of men is to be attributed the ease and safety with which the direction of affairs has been many times, within our own memory, transferred from Tories to Whigs and from Whigs to Tories. But no such class would have existed if persons who received salaries from the Crown had been suffered to sit without restriction in the House of Commons. Those commissionerships, assistant secretaryships, chief clerkships, which are now held for life by persons who stand aloof from the strife of parties, would have been bestowed on members of Parliament who were serviceable to the government as voluble speakers or steady voters. As often as the ministry was changed, all this crowd of retainers would have been ejected from office, and would have been succeeded by another set of members of Parliament who would probably have been ejected in their turn before they had half learned their business. Servility and corruption in the legislature, ignorance and incapacity in all the departments of the executive administration, would have been the inevitable effects of such a system.

Still more noxious, if possible, would be the effects of a system under which all the servants of the Crown, without exception, should be excluded from the House of Commons. Aristotle has, in that treatise on government which is perhaps the most judicious and instructive of all his writings, left us a warning against a class of laws artfully framed to delude the vulgar, democratic in seeming, but the very opposite of democratic in effect.* Had he had an opportunity of studying the history of the English constitution, he might easily have enlarged his list of such laws. That men who are in the service and pay of the Crown ought not to sit in an assembly specially charged with the duty of guarding the rights and interests of the community against all aggression on the part of the Crown is a plausible and a popular doctrine. Yet it is certain that if those who, five generations ago, held that doctrine, had been able to mould the constitution according to their wishes, the effect would have been the depression of that branch of the legislature which springs from the people, and is accountable to the people, and the ascendency of the monarchical and aristocratical elements of our polity. The government would have been entirely in patrician hands. The House of Lords, constantly drawing to itself the first abilities in the realm, would have become the most august of senates, while the House of Commons would have sunk almost to the rank of a vestry. From time to time undoubtedly men of commanding genius and of aspiring temper would have made their appearance among the representatives of the counties and boroughs. But every such man would have considered the elective chamber merely as a lobby through which he must pass to the hereditary chamber. The first object of his ambition would have been that coronet without which he could not be powerful in the state. As soon as he had shown that he could be a formidable enemy and a valuable friend to the government, he would have made haste to quit what would then have been in every sense the Lower House for what would then have been in every sense the Upper. The conflict between Walpole and Pulteney, the conflict between Pitt and Fox, would have been transferred from the popular to the aristocratic part of the legislature. On every great question, foreign, domestic, or colonial, the debates of the nobles would have been impatiently expected and eagerly devoured. The report of the proceedings of an assembly containing no person empowered to speak in the name of the government, no person who had ever been in high political trust, would have been thrown aside with contempt. Even the control of the purse of the nation must have passed, not perhaps in form, but in substance, to that body in which would have been found every man who was qualified to bring forward a budget or explain an estimate. The country would have been governed by Peers; and the chief business of the Commons would have been to wrangle about bills for the enclosing of moors and the lighting of towns.

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* See the Politics, iv. 13.

These considerations were altogether overlooked in 1692. Nobody thought of drawing a line between the few functionaries who ought to be allowed to sit in the House of Commons and the crowd of functionaries who ought to be shut out. The only line which the legislators of that day took pains to draw was between themselves and their successors. Their own interest they guarded with a care of which it seems strange that they should not have been ashamed. Every one of them was allowed to keep the places which he had got, and to get as many more places as he could before the next dissolution of Parliament, an event which might not happen for many years. But a member who should be chosen after the first of February 1693 was not to be permitted to accept any place whatever.*

In the House of Commons the bill went through all the stages rapidly and without a single division. But in the Lords the contest was sharp and obstinate. Several amendments were proposed in committee; but all were rejected. The motion that the bill should pass was supported by Mulgrave in a lively and poignant speech, which has been preserved, and which proves that his reputation for eloquence was not unmerited. The Lords who took the other side did not, it should seem, venture to deny that there was an evil which required a remedy: but they maintained that the proposed remedy would only aggravate the evil. The patriotic representatives of the people had devised a reform which might perhaps benefit the next generation: but they had carefully reserved to themselves the privilege of plundering the present generation. If this bill passed, it was clear that, while the existing Parliament lasted, the number of placemen in the House of Commons would be little, if at all, diminished; and, if this bill passed, it was highly probable that the existing Parliament would last till both King William and Queen Mary were dead. For as, under this bill, their Majesties would be able to exercise a much greater influence over the existing Parliament than over any future Parliament, they would naturally wish to put off a dissolution as long as possible. The complaint of the electors of England was that now, in 1692, they were unfairly represented. It was not redress, but mockery, to tell them that their children should be fairly represented in 1710 or 1720. The relief ought to be immediate; and the way to give immediate relief was to limit the duration of Parliaments, and to begin with that Parliament which, in the opinion of the country, had already held power too long.

The forces were so evenly balanced that a very slight accident might have turned the scale. When the question was put that the bill do pass, eighty-two peers were present. Of these, forty-two were for the bill, and forty against. Proxies were then called. There were only two proxies for the bill: there were seven against it: but of the seven three were questioned, and were with difficulty admitted. The result was that the bill was lost by three votes.

The majority appears to have been composed of moderate Whigs and moderate Tories. Twenty of the minority protested, and among them were the most violent and intolerant members of both parties, such as Warrington, who had narrowly escaped the block for conspiring against James, and Ailesbury, who afterwards narrowly escaped the block for conspiring against William. Marlborough, who, since his imprisonment, had gone all lengths in opposition to the government, not only put his own name to the protest, but made the Prince of Denmark sign what it was altogether beyond the faculties of His Royal Highness to comprehend.*

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* The bill will be found among the archives of the House of Lords.

It is a remarkable circumstance that neither Caermarthen, the first in power as well as in abilities of the Tory ministers, nor Shrewsbury, the most distinguished of those Whigs who were then on bad terms with the Court, was present on this important occasion. Their absence was in all probability the effect of design; for both of them were in the House no long time before and no long time after the division.

The Triennial Bill.

A few days later Shrewsbury laid on the table of the Lords a bill for limiting the duration of Parliaments. By this bill it was provided that the Parliament then sitting should cease to exist on the first of January 1694, and that no future Parliament should last longer than three years.

Among the Lords there seems to have been almost perfect unanimity on this subject. William in vain endeavoured to induce those peers in whom he placed the greatest confidence to support his prerogative. Some of them thought the proposed change salutary: others hoped to quiet the public mind by a liberal concession; and others had held such language when they were opposing the Place Bill that they could not, without gross inconsistency, oppose the Triennial Bill. The whole House too bore a grudge to the other House, and had a pleasure in putting the other House in a most disagreeable dilemma. Burnet, Pembroke, nay, even Caermarthen, who was very little in the habit of siding with the people against the throne, supported Shrewsbury. "My Lord," said the King to Caermarthen, with bitter displeasure, "you will live to repent the part which you are taking in this matter."† The warning was disregarded; and the bill, having passed the Lords smoothly and rapidly, was carried with great solemnity by two judges to the Commons.

Of what took place in the Commons we have but very meagre accounts: but from those accounts it is clear that the Whigs, as a body, supported the bill, and that the opposition came chiefly from Tories. Old Titus, who had been a politician in the days of the Commonwealth, entertained the House with a speech after the pattern which had been fashionable in those days. Parliaments, he said, resembled the manna which God bestowed on the chosen people. They were excellent while they were fresh: but, if kept too long, they became noisome; and foul worms were engendered by the corruption of that which had been sweeter than honey. Several of the leading Whigs spoke on the same side. Seymour, Finch, and Tredenham, all stanch Tories, were vehement against the bill; and even Sir John Lowther on this point dissented from his friend and patron Caermarthen. Some Tory orators appealed to a feeling which was strong in the House, and which had, since the Revolution, prevented many laws from passing. Whatever, they said, comes from the Peers is to be received with suspicion; and the present bill is of such a nature that, even if it were in itself good, it ought to be at once rejected merely because it has been brought down from them. If their Lordships were to send us the most judicious of all money bills, should we not kick it to the door? Yet to send us a money bill would hardly be a grosser affront than to send us such a bill as this. They have taken an initiative which, by every rule of parliamentary courtesy, ought to have been left to us. They have sate in judgment on us, convicted us, condemned us to dissolution, and fixed the first of January for the execution. Are we to submit patiently to so degrading a sentence, a sentence too passed by men who have not so conducted themselves as to have acquired any right to censure others? Have they ever made any sacrifice of their own interest, of their own dignity, to the general welfare? Have not excellent bills been lost because we would not consent to insert in them clauses conferring new privileges on the nobility? And, now that their Lordships are bent on obtaining popularity, do they propose to purchase it by relinquishing even the smallest of their own oppressive privileges? No: they seek to propitiate the multitude by a sacrifice which will cost themselves nothing, but which will cost us and will cost the Crown dear. In such circumstances it is our duty to repel the insult which has been offered to us, and, by doing so, to vindicate the lawful prerogative of the King.

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* Lords' Journals, Jan. 3, 169⅔.

† Introduction to the Copies and Extracts of some Letters written to and from the Earl of Danby, now Duke of Leeds, published by His Grace's Direction, 1710.

Such topics as these were doubtless well qualified to inflame the passions of the House of Commons. The near prospect of a dissolution could not be very agreeable to a member whose election was likely to be contested. He must go through all the miseries of a canvas, must shake hands with crowds of freeholders or freemen, must ask after their wives and children, must hire conveyances for outvoters, must open ale-houses, must provide mountains of beef, must set rivers of ale running, and might perhaps, after all the drudgery and all the expense, after being lampooned, hustled, pelted, find himself at the bottom of the poll, see his antagonists chaired, and sink half ruined into obscurity. All this evil he was now invited to bring on himself, and invited by men whose own seats in the legislature were permanent, who gave up neither dignity nor quiet, neither power nor money, but gained the praise of patriotism by forcing him to abdicate a high station, to undergo harassing labour and anxiety, to mortgage his cornfields and to hew down his woods. There was naturally much irritation, more probably than is indicated by the divisions.* For the constituent bodies were generally delighted with the bill; and many members who disliked it were afraid to oppose it. The House yielded to the pressure of public opinion, but not without a pang and a struggle. The discussions in the committee seem to have been acrimonious. Such sharp words passed between Seymour and one of the Whig members that it was necessary to put the Speaker in the chair and the mace on the table for the purpose of restoring order. One amendment was made. The respite which the Lords had granted to the existing Parliament was extended from the first of January to Lady Day, in order that there might be time for another session. The third reading was carried by two hundred votes to a hundred and sixty-one. The Lords agreed to the bill as amended; and nothing was wanting but the royal assent. Whether that assent would or would not be given was a question which remained in suspense till the last day of the session.*

One strange inconsistency in the conduct of the reformers of that generation deserves notice. It never occurred to any one of those who were zealous for the Triennial Bill that every argument which could be urged in favour of that bill was an argument against the rules which had been framed in old times for the purpose of keeping parliamentary deliberations and divisions strictly secret. It is quite natural that a government which withholds political privileges from the commonalty should withhold also political information. But nothing can be more irrational than to give power, and not to give the knowledge without which there is the greatest risk that power will be abused. What could be more absurd than to call constituent bodies frequently together that they might decide whether their representative had done his duty by them, and yet strictly to interdict them from learning, on trustworthy authority, what he had said or how he had voted? The absurdity however appears to have passed altogether unchallenged. It is highly probable that among the two hundred members of the House of

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* Commons' Journals; Grey's Debates. The bill itself is among the archives of the House of Lords.

Commons who voted for the third reading of the Triennial Bill there was not one who would have hesitated about sending to Newgate any person who had dared to publish a report of the debate on that bill, or a list of the Ayes and the Noes. The truth is that the secrecy of parliamentary debates, a secrecy which would now be thought a grievance more intolerable than the Shipmoney or the Star Chamber, was then inseparably associated, even in the most honest and intelligent minds, with constitutional freedom. A few old men still living could remember times when a gentleman who was known at Whitehall to have let fall a sharp word against a court favourite would have been brought before the Privy Council and sent to the Tower. Those times were gone, never to return. There was no longer any danger that the King would oppress the members of the legislature; and there was much danger that the members of the legislature might oppress the people. Nevertheless the words Privilege of Parliament, those words which the stern senators of the preceding generation had murmured when a tyrant filled their chamber with his guards, those words which a hundred thousand Londoners had shouted in his ears when he ventured for the last time within the walls of their city, still retained a magical influence over all who loved liberty. It was long before even the most enlightened men became sensible that the precautions which had been originally devised for the purpose of protecting patriots against the displeasure of the Court now served only to protect sycophants against the displeasure of the nation.

The first parliamentary discussion on the liberty of the press.

It is also to be observed that few of those who showed at this time the greatest desire to increase the political power of the people were as yet prepared to emancipate the press from the control of the government. The Licensing Act, which had passed, as a matter of course, in 1685, expired in 1693, and was renewed, not however without an opposition, which, though feeble when compared with the magnitude of the object in dispute, proved that the public mind was beginning dimly to perceive how closely civil freedom and freedom of conscience are connected with freedom of discussion.

On the history of the Licensing Act no preceding writer has thought it worth while to expend any care or labour. Yet surely the events which led to the establishment of the liberty of the press in England, and in all the countries peopled by the English race, may be thought to have as much interest for the present generation as any of those battles and sieges of which the most minute details have been carefully recorded.

During the first three years of William's reign scarcely a voice seems to have been raised against the restrictions which the law imposed on literature. Those restrictions were in perfect harmony with the theory of government held by the Tories, and were not, in practice, galling to the Whigs. Sir Roger Lestrange, who had been licenser under the last two Kings of the House of Stuart, and who had shown as little tenderness to Exclusionists and Presbyterians in that character as in his other character of Observator, was turned out of office at the Revolution, and was succeeded by a Scotch gentleman, who, on account of his passion for rare books, and his habit of attending all sales of libraries, was known in the shops and coffee-houses near Saint Paul's by the name of Catalogue Fraser. Fraser was a zealous Whig. By Whig authors and publishers he was extolled as a most impartial and humane man. But the conduct which obtained their applause drew on him the abuse of the Tories, and was not altogether pleasing to his official superior Nottingham.* No serious difference, however, seems to have arisen till the year 1692. In that year an honest old clergyman named Walker, who had, in the time of the civil war, been intimately acquainted with Dr John Gauden, wrote a book which convinced all sensible and dispassionate readers that Gauden, and not Charles the First, was the author of the Icon Basilike. This book Fraser suffered to be printed. If he had authorised the publication of a work in which the Gospel of Saint John or the Epistle to the Romans had been represented as spurious, the indignation of the High Church party could hardly have been greater. The question was not literary, but religious. Doubt was impiety. The blessed Martyr was an inspired penman, his Icon a supplementary revelation. One grave divine indeed had gone so far as to propose that lessons taken out of the inestimable little volume should be read in the churches.* Fraser found it necessary to resign his place; and Nottingham appointed a gentleman of good blood and scanty fortune, named Edmund Bohun. This change of men produced an immediate and total change of system: for Bohun was as strong a Tory as a conscientious man who had taken the oaths could possibly be. He had been conspicuous as a persecutor of nonconformists and a champion of the doctrine of passive obedience. He had edited Filmer's absurd treatise on the origin of government, and had written an answer to the paper which Algernon Sydney had delivered to the Sheriffs on Tower Hill. Nor did Bohun admit that, in swearing allegiance to William and Mary, he had done anything inconsistent with his old creed. For he had succeeded in convincing himself that they reigned by right of conquest, and that it was the duty of an Englishman to serve them as faithfully as Daniel had served Darius, or as Nehemiah had served Artaxerxes. This doctrine, whatever peace it might bring to his own conscience, found little favour with any party. The Whigs loathed it as servile: the Jacobites loathed it as revolutionary. Great numbers of Tories had doubtless submitted to William on the ground that he was, rightfully or wrongfully, King in possession; but very few of them were disposed to allow that his possession had orginated in conquest. Indeed the plea which had satisfied the weak and narrow mind of Bohun was a mere fiction, and, had it been a truth, would have been a truth not to be uttered by Englishmen without agonies of shame and mortification.† He however clung to his favourite whimsy with a tenacity which the general disapprobation only made more intense. His old friends, the steadfast adherents of indefeasible hereditary right, grew cold and reserved. He asked Sancroft's blessing, and got only a sharp word and a black look. He asked Ken's blessing; and Ken, though not much in the habit of transgressing the rules of Christian charity and courtesy, murmured something about a little scribbler. Thus cast out by one faction, Bohun was not received by any other. He formed indeed a class apart: for he was at once a zealous Filmerite and a zealous Williamite. He held that pure monarchy, not limited by any law or contract, was the form of government which had been divinely ordained. But he held that William was now the absolute monarch, who might annul the Great Charter, abolish trial by jury, or impose taxes by royal proclamation, without forfeiting the right to be implicitly obeyed by Christian men. As to the rest, Bohun was a man of some acuteness and learning, contracted understanding, and unpopular manners. He had no sooner entered on his functions than all Paternoster Row and Little Britain were in a ferment. The Whigs had, under Fraser's administration, enjoyed almost as entire a liberty as if there had been no censorship. They were now as severely treated as in the days of Lestrange. A history of the Bloody Assizes was about to be published, and was expected to have as great a run as the Pilgrim's Progress. But the new licenser refused his Imprimatur. The book, he said, represented rebels and schismatics as heroes and martyrs; and he would not sanction it for its weight in gold. A charge delivered by Lord Warrington to the grand jury of Cheshire was not permitted to appear, because His Lordship had spoken contemptuously of divine right and passive obedience. Julian Johnson found that, if he wished to promulgate his notions of government, he must again have recourse, as in the evil times of King James, to a secret press.* Such restraint as this, coming after several years of unbounded freedom, naturally produced violent exasperation. Some Whigs began to think that the Censorship itself was a grievance: all Whigs agreed in pronouncing the new censor unfit for his post, and were prepared to join in an effort to get rid of him.

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* Dunton's Life and Errors; Autobiography of Edmund Bohun, privately printed in 1853. This autobiography is, in the highest degree, curious and interesting.

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* Vox Cleri, 1689.

† Bohun was the author of the History of the Desertion, published immediately after the Revolution. In that work he propounded his favourite theory. "For my part," he says, "I am amazed to see men scruple the submitting to the present King: for, if ever man had a just cause of war, he had; and that creates a right to the thing gained by it. The King by withdrawing and disbanding his army yielded him the throne; and if he had, without any more ceremony, ascended it, he had done no more than all other princes do on the like occasions."

Of the transactions which terminated in Bohun's dismission, and which produced the first parliamentary struggle for the liberty of unlicensed printing, we have accounts written by Bohun himself and by others: but there are strong reasons for believing that in none of those accounts is the whole truth to be found. It may perhaps not be impossible, even at this distance of time, to put together dispersed fragments of evidence in such a manner as to produce an authentic narrative which would have astonished the unfortunate licenser himself.

There was then about town a man of good family, of some reading, and of some small literary talent, named Charles Blount.† In politics he belonged to the extreme section of the Whig party. In the days of the Exclusion Bill he had been one of Shaftesbury's brisk boys, and had, under the signature of Junius Brutus, magnified the virtues and public services of Titus Oates, and exhorted the Protestants to take signal vengeance on the Papists for the fire of London and for the murder of Godfrey.‡ As to the theological questions which were in issue between Protestants and Papists, Blount was perfectly impartial. He was an infidel, and the head of a small school of infidels who were troubled with a morbid desire to make converts. He translated from the Latin translation part of the Life of Apollonius of Tyana, and appended to it notes of which the flippant profaneness called forth the severe censure of an unbeliever of a very different order, the illustrious Bayle.§ Blount also attacked Christianity in several original treatises, or rather in several treatises purporting to be original; for he was the most audacious of literary thieves, and transcribed, without acknowledgment, whole pages from authors who had preceded him. His delight was to worry the priests by asking them how light existed before the sun was made, how Paradise could be bounded by Pison, Gihon, Hiddekel, and Euphrates, how serpents moved before they were condemned to crawl, and where Eve found thread to stitch her figleaves. To his speculations on these subjects he gave the lofty name of the Oracles of Reason; and indeed whatever he said or wrote was considered as oracular by his disciples. Of those disciples the most noted was a bad writer named Gildon, who lived to pester another generation with doggrel and slander, and whose memory is still preserved, not by his own voluminous works, but by two or three lines in which his stupidity and venality have been contemptuously mentioned by Pope.[*]

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* Character of Edmund Bohun, 1692.

† Dryden, in his Life of Lucian, speaks in too high terms of Blount's abilities. But Dryden's judgment was biassed; for Blount's first work was a pamphlet in defence of the Conquest of Granada.

‡ See his Appeal from the Country to the City for the Preservation of His Majesty's Person, Liberty, Property, and the Protestant Religion.

§ See the article on Apollonius in Bayle's Dictionary. I say that Blount made his translation from the Latin; for his works contain abundant proofs that he was not competent to translate from the Greek.

Little as either the intellectual or the moral character of Blount may seem to deserve respect, it is in a great measure to him that we must attribute the emancipation of the English press. Between him and the licensers there was a feud of long standing. Before the Revolution one of his heterodox treatises had been grievously mutilated by Lestrange, and at last suppressed by orders from Lestrange's superior the Bishop of London.[†] Bohun was a scarcely less severe critic than Lestrange. Blount therefore began to make war on the censorship and the censor. The hostilities were commenced by a tract which came forth without any license, and which was entitled A Just Vindication of Learning and of the Liberty of the Press, by Philopatris.[‡] Whoever reads this piece, and is not aware that Blount was one of the most unscrupulous plagiaries that ever lived, will be surprised to find, mingled with the poor thoughts and poor words of a third rate pamphleteer, passages so elevated in sentiment and style that they would be worthy of the greatest name in letters. The truth is that the Just Vindication consists chiefly of garbled extracts from the Areopagitica of Milton. That noble discourse had been neglected by the generation to which it was addressed, had sunk into oblivion, and was at the mercy of every pilferer. The literary workmanship of Blount resembled the architectural workmanship of those barbarians who used the Coliseum and the Theatre of Pompey as quarries, built hovels out of Ionian friezes, and propped cowhouses on pillars of lazulite. Blount concluded, as Milton had concluded, by recommending that the law should be so framed as to permit any book to be printed without a license, provided that the name of the author or publisher were registered.[§] The Just Vindication was well received. The blow was speedily followed up. There still remained in the Areopagitica many fine passages which Blount had not used in his first pamphlet. Out of these passages he constructed a second pamphlet entitled Reasons for the Liberty of Unlicensed Printing.[‖] To these Reasons he appended a postscript entitled a Just and True Character of Edmund Bohun. This Character was written with extreme bitterness. Passages were quoted from the licenser's writings to prove that he held the doctrines of passive obedience and nonresistance. He was accused of using his power systematically for the purpose of favouring the enemies and silencing the friends of the Sovereigns whose bread he ate; and it was asserted that he was the friend and the pupil of his predecessor Sir Roger.

The Just and True Character of Bohun could not be publicly sold; but it was widely circulated. While it was passing from hand to hand, and while the Whigs were everywhere exclaiming against the new censor as a second Lestrange, he was requested to authorise the publication of an anonymous work entitled King William and Queen Mary Conquerors.[¶] He readily and indeed eagerly complied. For there was between the doctrines which he had long professed and the doctrines which were propounded in this treatise a coincidence so exact that many suspected him of being the author; nor was this suspicion weakened by a passage in which a compliment was paid to his political writings. But the real author was that very Blount who was, at that very time, labouring to inflame the public both against the Licensing Act and the licenser. Blount's motives may easily be divined. His own opinions were diametrically opposed to those which, on this occasion, he put forward in the most offensive manner. It is therefore impossible to doubt that his object was to ensnare and to ruin Bohun. It was a base and wicked scheme. But it cannot be denied that the trap was laid and baited with much skill. The republican succeeded in personating a high Tory. The atheist succeeded in personating a High Churchman. The pamphlet concluded with a devout prayer that the God of light and love would open the understanding and govern the will of Englishmen, so that they might see the things which belonged to their peace. The censor was in raptures. In every page he found his own thoughts expressed more plainly than he had ever expressed them. Never before, in his opinion, had the true claim of their Majesties to obedience been so clearly stated. Every Jacobite who read this admirable tract must inevitably be converted. The nonjurors would flock to take the oaths. The nation, so long divided, would at length be united. From these pleasing dreams Bohun was awakened by learning, a few hours after the appearance of the discourse which had charmed him, that the titlepage had set all London in a flame, and that the odious words, King William and Queen Mary Conquerors, had moved the indignation of multitudes who had never read further. Only four days after the publication he heard that the House of Commons had taken the matter up, that the book had been called by some members a rascally book, and that, as the author was unknown, the Serjeant at Arms was in search of the licenser.* Bohun's mind had never been strong; and he was entirely unnerved and bewildered by the fury and suddenness of the storm which had burst upon him. He went to the House. Most of the members whom he met in the passages and lobbies frowned on him. When he was put to the bar, and, after three profound obeisances, ventured to lift his head and look round him, he could read his doom in the angry and contemptuous looks which were cast on him from every side. He hesitated, blundered, contradicted himself, called the Speaker My Lord, and, by his confused way of speaking, raised a tempest of rude laughter which confused him still more. As soon as he had withdrawn, it was unanimously resolved that the obnoxious treatise should be burned in Palace Yard by the common hangman. It was also resolved, without a division, that the King should be requested to remove Bohun from the office of licenser. The poor man, ready to faint with grief and fear, was conducted by the officers of the House to a place of confinement.†

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[*] See Gildon's edition of Blount's works, 1695.

[†] Wood's Athenæ Oxonienses, under the name Henry Blount (Charles Blount's father); Lestrange's Observator, No. 290.

[‡] This piece was reprinted by Gildon in 1695 among Blount's works.

[§] That the plagiarism of Blount should have been detected by few of his contemporaries is not wonderful. But it is wonderful that in the Biographia Britannica his Just Vindication should be warmly extolled, without the slightest hint that everything good in it is stolen. The Areopagitica is not the only work which he pillaged on this occasion. He took a splendid passage from Bacon without acknowledgment.

[‖] I unhesitatingly attribute this pamphlet to Blount, though it was not reprinted among his works by Gildon. If Blount did not actually write it, he must certainly have superintended the writing. That two men of letters, acting without concert, should bring out within a very short time two treatises on the same subject, one made out of one half of the Areopagitica and the other made out of the other half, is incredible. Why Gildon did not choose to reprint the second pamphlet will appear hereafter.

[¶] Bohun's Autobiography.

But scarcely was he in his prison when a large body of members clamorously demanded a more important victim. Burnet had, shortly after he became Bishop of Salisbury, addressed to the clergy of his diocese a Pastoral Letter, exhorting them to take the oaths. In one paragraph of this letter he had held language bearing some resemblance to that of the pamphlet which had just been sentenced to the flames. There were indeed distinctions which a judicious and impartial tribunal would not have failed to notice. But the tribunal before which Burnet was arraigned was neither judicious nor impartial. His faults had made him many enemies, and his virtues many more. The discontented Whigs complained that he leaned towards the Court, the High Churchmen that he leaned towards the Dis-

* Bohun's Autobiography; Commons' Journals, Jan. 20, 169⅔.

† Ibid., Jan. 20; 21, 169⅔.

senters; nor can it be supposed that a man of so much boldness and so little tact, a man so indiscreetly frank and so restlessly active, had passed through life without crossing the schemes and wounding the feelings of some whose opinions agreed with his. He was regarded with peculiar malevolence by Howe. Howe had never, even while he was in office, been in the habit of restraining his bitter and petulant tongue; and he had recently been turned out of office in a way which had made him ungovernably ferocious. The history of his dismission is not accurately known; but there was no doubt that something had happened which had cruelly galled his temper. If rumour could be trusted, he had fancied that Mary was in love with him, and had availed himself of an opportunity which offered itself while he was in attendance on her as Vice Chamberlain to make some advances which had justly moved her indignation. Soon after he was discarded, he was prosecuted for having, in a fit of passion, beaten one of his servants savagely within the verge of the palace. He had pleaded guilty, and had been pardoned: but from this time he showed, on every occasion, the most rancorous personal hatred of his royal mistress, of her husband, and of all who were favoured by either. It was known that the Queen frequently consulted Burnet; and Howe was possessed with the belief that her severity was to be imputed to Burnet's influence.[*] Now was the time to be revenged. In a long and elaborate speech the spiteful Whig,—for such he still affected to be,—represented Burnet as a Tory of the worst class. "There should be a law," he said, "making it penal for the clergy to introduce politics into their discourses. Formerly they sought to enslave us by crying up the divine and indefeasible right of the hereditary prince. Now they try to arrive at the same result by telling us that we are a conquered people." It was moved that the Bishop should be impeached. To this motion there was an unanswerable objection, which the Speaker pointed out. The Pastoral Letter had been written in 1689, and was therefore covered by the Act of Grace which had been passed in 1690. Yet a member was not ashamed to say, "No matter: impeach him; and force him to plead the Act." Few, however, were disposed to take a course so unworthy of a House of Commons. Some wag cried out, "Burn it; burn it;" and this bad pun ran along the benches, and was received with shouts of laughter. It was moved that the Pastoral Letter should be burned by the common hangman. A long and vehement debate followed. For Burnet was a man warmly loved as well as warmly hated. The great majority of the Whigs stood firmly by him; and his goodnature and generosity had made him friends even among the Tories. The contest lasted two days. Montague and Finch, men of widely different opinions, appear to have been foremost among the Bishop's champions. An attempt to get rid of the subject by moving the previous question failed. At length the main question was put; and the Pastoral Letter was condemned to the flames by a small majority in a full house. The Ayes were a hundred and sixty-two: the Noes a hundred and fifty-five.[†] The general opinion, at least of the capital, seems to have been that Burnet was cruelly treated.[‡]

He was not naturally a man of fine feelings; and the life which he had led had not tended to make them finer. He had been during many years a mark for theological and political animosity. Grave doctors had anathematised him: ribald poets had lampooned him: princes and ministers had laid snares for his life: he had been long a wanderer and an exile, in constant peril of being kidnapped, struck in the boots, hanged, quartered. Yet

[*] Oldmixon; Narcissus Luttrell's Diary, Nov. and Dec. 1692; Burnet, ii. 334; Bohun's Autobiography.

[†] Grey's Debates; Commons' Journals, Jan. 21, 23, 169⅔; Bohun's Autobiography; Kennet's Life and Reign of King William and Queen Mary.

[‡] "Most men pitying the Bishop."—Bohun's Autobiography.

none of these things had ever moved him. His selfconceit had been proof against ridicule, and his dauntless temper against danger. But on this occasion his fortitude seems to have failed him. To be stigmatised by the popular branch of the legislature as a teacher of doctrines so servile that they disgusted even Tories, to be joined in one sentence of condemnation with the editor of Filmer, was too much. How deeply Burnet was wounded appeared many years later, when, after his death, his History of his Life and Times was given to the world. In that work he is ordinarily garrulous even to minuteness about all that concerns himself, and sometimes relates with amusing ingenuousness his own mistakes and the censures which those mistakes brought upon him. But about the ignominious judgment passed by the House of Commons on his Pastoral Letter he has preserved a most significant silence.*

The plot which ruined Bohun, though it did no honour to those who contrived it, produced important and salutary effects. Before the conduct of the unlucky licenser had been brought under the consideration of Parliament, the Commons had resolved, without any division, and, as far as appears, without any discussion, that the Act which subjected literature to a censorship should be continued. But the question had now assumed a new aspect; and the continuation of the Act was no longer regarded as a matter of course. A feeling in favour of the liberty of the press, a feeling not yet, it is true, of wide extent or formidable intensity, began to show itself. The existing system, it was said, was prejudicial both to commerce and to learning. Could it be expected that any capitalist would advance the funds necessary for a great literary undertaking, or that any scholar would expend years of toil and research on such an undertaking, while it was possible that, at the last moment, the caprice, the malice, the folly of one man might frustrate the whole design? And was it certain that the law which so grievously restricted both the freedom of trade and the freedom of thought had really added to the security of the State? Had not recent experience proved that the licenser might himself be an enemy of their Majesties, or, worse still, an absurd and perverse friend; that he might suppress a book of which it would be for their interest that every house in the country should have a copy, and that he might readily give his sanction to a libel which tended to make them hateful to their people, and which deserved to be torn and burned by the hand of Ketch? Had the government gained much by establishing a literary police which prevented Englishmen from having the History of the Bloody Circuit, and allowed them, by way of compensation, to read tracts which represented King William and Queen Mary as conquerors?

In that age persons who were not specially interested in a public bill very seldom petitioned Parliament against it or for it. The only petitions therefore which were at this conjuncture presented to the two Houses against the censorship came from booksellers, bookbinders, and printers.† But the opinion which these classes expressed was certainly not confined to them.

The law which was about to expire had lasted eight years. It was renewed for only two years. It appears, from an entry in the Journals of the Commons, which unfortunately is defective, that a division took place on an amendment about the nature of which we are left entirely in the dark. The votes were ninety-nine to eighty. In the Lords it was proposed, according to the suggestion offered fifty years before by Milton, and stolen from him by Blount, to exempt from the authority of the licenser every book which bore the name of an author or publisher. This amendment was rejected; and the bill passed, but not without a protest, signed by eleven peers, who declared that they could not think it for the public interest to subject all learning and true information to the arbitrary will and pleasure of a mercenary and perhaps ignorant licenser. Among those who protested were Halifax, Shrewsbury, and Mulgrave, three noblemen belonging to different political parties, but all distinguished by their literary attainments. It is to be lamented that the signatures of Tillotson and Burnet, who were both present on that day, should be wanting. Dorset was absent.*

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* The vote of the Commons is mentioned with much feeling in the memoirs which Burnet wrote at the time. "It look'd," he says, "somewhat extraordinary that I, who perhapps was the greatest assertor of publick liberty, from my first setting out, of any writer of the age, should be soe severely treated as an enemy to it. But the truth was the Toryes never liked me, and the Whiggs hated me because I went not into their notions and passions. But even this, and worse things that may happen to me shall not, I hope, be able to make me depart from moderate principles and the just asserting the liberty of mankind."—Burnet MS. Harl. 6584.

† Commons' Journals, Feb. 27, 169⅔; Lords' Journals, Mar. 4.

Blount, by whose exertions and machinations the opposition to the censorship had been raised, did not live to see that opposition successful. Though not a very young man, he was possessed by an insane passion for the sister of his deceased wife. Having long laboured in vain to convince the object of his love that she might lawfully marry him, he at last, whether from weariness of life, or in the hope of touching her heart, inflicted on himself a wound of which, after languishing long, he died. He has often been mentioned as a blasphemer and selfmurderer. But the important service which, by means doubtless most immoral and dishonourable, he rendered to his country, has passed almost unnoticed.†

State of Ireland.

Late in this busy and eventful session the attention of the Houses was called to the condition of Ireland. The government of that kingdom had, during the six months which followed the surrender of Limerick, been in an unsettled state. It was not till those Irish troops who adhered to Sarsfield had sailed for France, and till those who had made their election to remain at home had been disbanded, that William at length put forth a proclamation solemnly announcing the termination of the civil war. From the hostility of the aboriginal inhabitants, destitute as they now were of chiefs, of arms, and of organisation, nothing was to be apprehended beyond occasional robberies and murders. But the war cry of the Irishry had scarcely died away when the murmurs of the Englishry began to be heard. Coningsby was during some months at the head of the administration. He soon made himself in the highest degree odious to the dominant caste. He was an unprincipled man: he was insatiable of riches; and he was in a situation in which riches were easily to be obtained by an unprincipled man. Immense sums of money, immense quantities of military stores, had been sent over from England. Immense confiscations were taking place in Ireland. The rapacious governor had daily opportunities of embezzling and extorting; and of those opportunities he availed himself without scruple or shame. This however was not, in the estimation of the colonists, his greatest offence. They might have pardoned his covetousness: but they could not pardon the clemency which he showed to their vanquished and enslaved enemies. His clemency indeed amounted merely to this, that he loved money more than he hated Papists, and that he was not unwilling to sell for a high price a scanty measure of justice to some of the oppressed class. Unhappily, to the ruling minority, sore from recent conflict and drunk with recent victory, the subjugated majority was as a drove of cattle, or rather as a pack of wolves. Man acknowledges in the inferior animals no right inconsistent with his own convenience; and as man deals with the inferior animals the Cromwellian thought himself at liberty to deal with the Roman Catholic. Coningsby therefore drew on himself a greater storm of obloquy by his few good acts than by his many bad acts. The clamour against him was so violent that he was removed; and Sidney went over, with the full power and dignity of Lord Lieutenant, to hold a Parliament at Dublin.*

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* Lords' Journals, March 8, 169$\frac{2}{3}$.

† In the article on Blount in the Biographia Britannica he is extolled as having borne a principal share in the emancipation of the press. But the writer was very imperfectly informed as to the facts.

It is strange that the circumstances of Blount's death should be so uncertain. That he died of a wound inflicted by his own hand, and that he languished long, are undisputed facts. The common story was that he shot himself; and Narcissus Luttrell, at the time, made an entry to this effect in his Diary. On the other hand, Pope, who had the very best opportunities of obtaining accurate information, asserts that Blount, "being in love with a near kinswoman of his, and rejected, gave himself a stab in the arm, as pretending to kill himself, of the consequences of which he really died."—Note on the Epilogue to the Satires, Dialogue I. Warburton, who had lived, first with the heroes of the Dunciad, and then with the most eminent men of letters of his time, ought to have known the truth; and Warburton, by his silence, confirms Pope's assertion. Gildon's rhapsody about the death of his friend will suit either story equally.

But the easy temper and graceful manners of Sidney failed to produce a conciliatory effect. He does not indeed appear to have been greedy of unlawful gain. But he did not restrain with a sufficiently firm hand the crowd of subordinate functionaries whom Coningsby's example and protection had encouraged to plunder the public and to sell their good offices to suitors. Nor was the new Viceroy of a temper to bear hard on the feeble remains of the native aristocracy. He therefore speedily became an object of suspicion and aversion to the Anglosaxon settlers. His first act was to send out the writs for a general election. The Roman Catholics had been excluded from every municipal corporation; but no law had yet deprived them of the county franchise. It is probable however that not a single Roman Catholic freeholder ventured to approach the hustings. The members chosen were, with scarcely an exception, men animated by the spirit of Enniskillen and Londonderry, a spirit eminently heroic in times of distress and peril, but too often cruel and imperious in the season of prosperity and power. They detested the civil treaty of Limerick, and were indignant when they learned that the Lord Lieutenant fully expected from them a parliamentary ratification of that odious contract, a contract which gave a license to the idolatry of the mass, and which prevented good Protestants from ruining their Popish neighbours by bringing civil actions for injuries done during the war.†

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* The charges brought against Coningsby will be found in the Journals of the two Houses of the English Parliament. Those charges were, after the lapse of a quarter of a century, versified by Prior, whom Coningsby had treated with great insolence and harshness. I will quote a few stanzas. It will be seen that the poet condescended to imitate the style of the street ballads.

"Of Nero, tyrant, petty king,
Who heretofore did reign
In famed Hibernia, I will sing,
And in a ditty plain."

. . . . .

"The articles recorded stand
Against this peerless peer;
Search but the archives of the land,
You'll find them written there."

The story of Gafney is then related. Coningsby's peculations are described thus:

"Vast quantities of stores did he
Embezzle and purloin;
Of the King's stores he kept a key,
Converting them to coin.

"The forfeited estates also,
Both real and personal,
Did with the stores together go.
Fierce Cerberus swallow'd all."

The last charge is the favour shown the Roman Catholics:

"Nero, without the least disguise,
The Papists at all times
Still favour'd, and their robberies
Look'd on as trivial crimes.

"The Protestants whom they did rob
During his government,
Were forced with patience, like good Job,
To rest themselves content.

"For he did basely them refuse
All legal remedy;
The Romans still he well did use.
Still screened their roguery."

† An Account of the Sessions of Parliament in Ireland, 1692, London, 1693.

On the fifth of October 1692 the Parliament met at Dublin in Chichester House. It was very differently composed from the assembly which had borne the same title in 1689. Scarcely one peer, not one member of the House of Commons, who had sate at the King's Inns, was to be seen. To the crowd of O's and Macs, descendants of the old princes of the island, had succeeded men whose names indicated a Saxon origin. A single O, an apostate from the faith of his fathers, and three Macs, evidently emigrants from Scotland, and probably Presbyterians, had seats in the assembly.

The Parliament, thus composed, had then less than the powers of the Assembly of Jamaica or of the Assembly of Virginia. Not only was the Legislature which sate at Dublin subject to the absolute control of the Legislature which sate at Westminster: but a law passed in the fifteenth century, during the administration of the Lord Deputy Poynings, and called by his name, had provided that no bill which had not been considered and approved by the Privy Council of England should be brought into either House in Ireland, and that every bill so considered and approved should be either passed without amendment or rejected.*

The session opened with a solemn recognition of the paramount authority of the mother country. The Commons ordered their clerk to read to them the English Act which required them to take the Oath of Supremacy and to subscribe the Declaration against Transubstantiation. Having heard the Act read, they immediately proceeded to obey it. Addresses were then voted which expressed the warmest gratitude and attachment to the King. Two members, who had been untrue to the Protestant and English interest during the troubles, were expelled. Supplies, liberal when compared with the resources of a country devastated by years of predatory war, were voted with eagerness. But the bill for confirming the Act of Settlement was thought to be too favourable to the native gentry, and, as it could not be amended, was with little ceremony rejected. A Committee of the whole House resolved that the unjustifiable indulgence with which the Irish had been treated since the battle of the Boyne was one of the chief causes of the misery of the kingdom. A Committee of Grievances sate daily till eleven in the evening; and the proceedings of this inquest greatly alarmed the Castle. Many instances of gross venality and knavery on the part of men high in office were brought to light, and many instances also of what was then thought a criminal lenity towards the subject nation. This Papist had been allowed to enlist in the army: that Papist had been allowed to keep a gun: a third had too good a horse: a fourth had been protected against Protestants who wished to bring actions against him for wrongs committed during the years of confusion. The Lord Lieutenant, having obtained nearly as much money as he could expect, determined to put an end to these unpleasant inquiries. He knew, however, that if he quarrelled with the Parliament for treating either peculators or Papists with severity, he should have little support in England. He therefore looked out for a pretext, and was fortunate enough to find one. The Commons passed a vote which might with some plausibility be represented as inconsistent with the Poynings statute. Anything which looked like a violation of that great fundamental law was likely to excite strong disapprobation on the other side of Saint George's Channel. The Viceroy saw his advantage, and availed himself of it. He went to the chamber of the Lords at Chichester House, sent for the Commons, reprimanded them in strong language, charged them with undutifully and ungratefully encroaching on the rights of the mother country, and put an end to the session.†

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* This Act is 10 H. 7, c. 4. It was explained by another Act, 3 & 4 P. and M. c. 4.

† The history of this session I have taken from the Journals of the Irish Lords and Commons, from the narratives laid in writing before the English Lords and Commons by

Those whom he had lectured withdrew full of resentment. The imputation which he had thrown on them was unjust. They had a strong feeling of love and reverence for the land from which they sprang, and looked with confidence for redress to the supreme Parliament. Several of them went to London for the purpose of vindicating themselves and of accusing the Lord Lieutenant. They were favoured with a long and attentive audience, both by the Lords and by the Commons, and were requested to put the substance of what had been said into writing. The humble language of the petitioners, and their protestations that they had never intended to violate the Poynings statute, or to dispute the paramount authority of England, effaced the impression which Sidney's accusations had made. Both Houses addressed the King on the state of Ireland. They censured no delinquent by name: but they expressed an opinion that there had been gross maladministration, that the public had been plundered, and that the Roman Catholics had been treated with unjustifiable tenderness. William in reply promised that what was amiss should be corrected. His friend Sidney was soon recalled, and consoled for the loss of the viceregal dignity with the lucrative place of Master of the Ordinance. The government of Ireland was for a time entrusted to Lords Justices, among whom Sir Henry Capel, a zealous Whig, very little disposed to show indulgence to Papists, had the foremost place.

The King refuses to pass the Triennial Bill.

The prorogation drew nigh; and still the fate of the Triennial Bill was uncertain. Some of the ablest ministers thought the bill a good one; and, even had they thought it a bad one, they would probably have tried to dissuade their master from rejecting it. It was impossible, however, to remove from his mind the impression that a concession on this point would seriously impair his authority. Not relying on the judgment of his ordinary advisers, he sent Portland to ask the opinion of Sir William Temple. Temple had made a retreat for himself at a place called Moor Park, in the neighbourhood of Farnham. The country round his dwelling was almost a wilderness. His amusement during some years had been to create in the waste what those Dutch burgomasters, among whom he had passed some of the best years of his life, would have considered as a paradise. His hermitage had been occasionally honoured by the presence of the King, who had from a boy known and esteemed the author of the Triple Alliance, and who was well pleased to find, among the heath and furze of the wilds of Surrey, a spot which seemed to be part of Holland, a straight canal, a terrace, rows of clipped trees, and rectangular beds of flowers and potherbs.

Portland now repaired to this secluded abode and consulted the oracle. Temple was decidedly of opinion that the bill ought to pass. He was apprehensive that the reasons which led him to form this opinion might not be fully and correctly reported to the King by Portland, who was indeed as brave a soldier and as trusty a friend as ever lived, whose natural abilities were not inconsiderable, and who, in some departments of business, had great experience, but who was very imperfectly acquainted with the history and constitution of England. As the state of Sir William's health made it impossible for him to go himself to Kensington, he determined to send his secretary thither. The secretary was a poor scholar of four or five and twenty, under whose plain garb and ungainly deportment were concealed some of the choicest gifts that have ever been bestowed on any of the children

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members of the Parliament of Ireland, and from a pamphlet entitled a Short Account of the Sessions of Parliament in Ireland, 1692, London, 1693. Burnet seems to me to have taken a correct view of the dispute; ii. 118. "The English in Ireland thought the government favoured the Irish too much: some said this was the effect of bribery, whereas others thought it was necessary to keep them safe from the prosecutions of the English, who hated them, and were much sharpened against them. . . . . . There were also great complaints of an ill administration, chiefly in the revenue, in the pay of the army, and in the embezzling of stores."

of men: rare powers of observation, brilliant wit, grotesque invention, humour of the most austere flavour, yet exquisitely delicious, eloquence singularly pure, manly, and perspicuous. This young man was named Jonathan Swift. He was born in Ireland, but would have thought himself insulted if he had been called an Irishman. He was of unmixed English blood, and, through life, regarded the aboriginal population of the island in which he first drew breath as an alien and a servile caste. He had in the late reign kept terms at the University of Dublin, but had been distinguished there only by his irregularities, and had with difficulty obtained his degree. At the time of the Revolution, he had, with many thousands of his fellow colonists, taken refuge in the mother country from the violence of Tyrconnel, and had been so fortunate as to obtain shelter at Moor Park.* For that shelter, however, he had to pay a heavy price. He was thought to be sufficiently remunerated for his services with twenty pounds a year and his board. He dined at the second table. Sometimes, indeed, when better company was not to be had, he was honoured by being invited to play at cards with his patron; and on such occasions Sir William was so generous as to give his antagonist a little silver to begin with.† The humble student would not have dared to raise his eyes to a lady of family: but when he had become a clergyman, he began, after the fashion of the clergymen of that generation, to make love to a pretty waitingmaid who was the chief ornament of the servants' hall, and whose name is inseparably associated with his in a sad and mysterious history.

Swift many years later confessed some part of what he felt when he found himself on his way to Court. His spirit had been bowed down, and might seem to have been broken, by calamities and humiliations. The language which he was in the habit of holding to his patron, as far as we can judge from the specimens which still remain, was that of a lacquey, or rather of a beggar.‡ A sharp word or a cold look of the master sufficed to make the servant miserable during several days.§ But this tameness was merely the tameness with which a tiger, caught, caged, and starved, submits to the keeper who brings him food. The humble menial was at heart the haughtiest, the most aspiring, the most vindictive, the most despotic of men. And now at length a great, a boundless prospect was opening before him. To William he was already slightly known. At Moor Park the King had sometimes, when his host was confined by gout to an easy chair, been attended by the secretary about the grounds. His Majesty had condescended to teach his companion the Dutch way of cutting and eating asparagus, and had graciously asked whether Mr Swift would like to have a captain's commission in a cavalry regiment. But now for the first time the young man was to stand in the royal presence as a counsellor. He was admitted into the closet, delivered a letter from Temple, and explained and enforced the arguments which that letter contained, concisely, but doubtless with clearness and ability. There was, he said, no reason to think that short Parliaments would be more disposed than long Parliaments to encroach on the just prerogatives of the Crown. In fact the Parliament which had, in the preceding generation, waged war against a king, led him captive, sent him to prison, to the bar, to the scaffold, was known in our annals as emphatically the Long Parliament. Never would such disasters have befallen the monarchy but for the fatal law which secured that assembly from dissolution.‖ In this reasoning there was, it must be owned, a flaw which a man less shrewd than William might easily detect. That one restriction of the royal prerogative had been mischievous did not prove that another restriction would be salutary. It by no means followed, because one sovereign had been ruined by being unable to get rid of a hostile Parliament, that another sovereign might not be ruined by being forced to part with a friendly Parliament. To the great mortification of the ambassador, his arguments failed to shake the King's resolution. On the fourteenth of March the Commons were summoned to the Upper House: the title of the Triennial Bill was read; and it was announced, after the ancient form, that the King and Queen would take the matter into their consideration. The Parliament was then prorogued.

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* As to Swift's extraction and early life, see the Anecdotes written by himself.

† Journal to Stella, Letter liii.

‡ See Swift's Letter to Temple of Oct. 6, 1694.

§ Journal to Stella, Letter xix.

‖ Swift's Anecdotes.

Ministerial arrangements.

Soon after the prorogation William set out for the Continent. It was necessary that, before his departure, he should make some important changes. He was resolved not to discard Nottingham, on whose integrity, a virtue rare among English statesmen, he placed a well founded reliance. Yet, if Nottingham remained Secretary of State, it was impossible to employ Russell at sea. Russell, though much mortified, was induced to accept a lucrative place in the household; and two naval officers of great note in their profession, Killegrew and Delaval, were placed at the Board of Admiralty and entrusted with the command of the Channel Fleet.* These arrangements caused much murmuring among the Whigs: for Killegrew and Delaval were certainly Tories, and were by many suspected of being Jacobites. But other promotions which took place at the same time proved that the King wished to bear himself evenly between the hostile factions. Nottingham had, during a year, been the sole Secretary of State. He was now joined with a colleague in whose society he must have felt himself very ill at ease, John Trenchard. Trenchard belonged to the extreme section of the Whig party. He was a Taunton man, animated by that spirit which had, during two generations, peculiarly distinguished Taunton. He had, in the days of Pope-burnings and of Protestant flails, been one of the renowned Green Riband Club: he had been an active member of several stormy Parliaments: he had brought in the first Exclusion Bill; he had been deeply concerned in the plots formed by the chiefs of the opposition: he had fled to the Continent: he had been long an exile; and he had been excepted by name from the general pardon of 1686. Though his life had been passed in turmoil, his temper was naturally calm: but he was closely connected with a set of men whose passions were far fiercer than his own. He had married the sister of Hugh Speke, one of the falsest and most malignant of the libellers who brought disgrace on the cause of constitutional freedom. Aaron Smith, the solicitor of the Treasury, a man in whom the fanatic and the pettifogger were strangely united, possessed too much influence over the new Secretary, with whom he had, ten years before, discussed plans of rebellion at the Rose. Why Trenchard was selected in preference to many men of higher rank and greater ability for a post of the first dignity and importance, it is difficult to say. It seems however that, though he bore the title and drew the salary of Secretary of State, he was not trusted with any of the graver secrets of State, and that he was little more than a superintendent of police, charged to look after the printers of unlicensed books, the pastors of nonjuring congregations, and the haunters of treason taverns.†

Another Whig of far higher character was called at the same time to a far higher place in the administration. The Great Seal had now been four years in commission. Since Maynard's retirement, the constitution of the Court of Chancery had commanded little respect. Trevor, who was the First Commissioner, wanted neither parts nor learning: but his integrity was with good reason suspected; and the duties, which, as Speaker of the House of Commons, he had to perform during four or five months in the busiest part of every year, made it impossible for him to be an efficient judge in equity. The suitors complained that they had to wait a most unreasonable time for judgment, and that when, after long delay, a judgment had been pronounced, it was very likely to be reversed on appeal. Meanwhile there was no minister of justice, no great functionary to whom it especially belonged to advise the King as to the appointment of Judges, of Counsel for the Crown, of Justices of the Peace.* It was known that William was sensible of the inconvenience of this state of things; and, during several months, there had been flying rumours that a Lord Keeper or a Lord Chancellor would soon be appointed.† The name most frequently mentioned was that of Nottingham. But the reasons which had prevented him from accepting the Great Seal in 1689 had, since that year, rather gained than lost strength. William at length fixed his choice on Somers.

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* London Gazette, March 27, 1693.

† Burnet, ii. 108, and Speaker Onslow's Note; Sprat's True Account of the Horrid Conspiracy: Letter to Trenchard, 1694.

Somers was only in his forty-second year; and five years had not elapsed since, on the great day of the trial of the Bishops, his powers had first been made known to the world. From that time his fame had been steadily and rapidly rising. Neither in forensic nor in parliamentary eloquence had he any superior. The consistency of his public conduct had gained for him the entire confidence of the Whigs; and the urbanity of his manners had conciliated the Tories. It was not without great reluctance that he consented to quit an assembly over which he exercised an immense influence for an assembly where it would be necessary for him to sit in silence. He had been but a short time in great practice. His savings were small. Not having the means of supporting a hereditary title, he must, if he accepted the high dignity which was offered to him, preside during some years in the Upper House without taking part in the debates. The opinion of others, however, was that he would be more useful as head of the law than even as head of the Whig party in the Commons. He was sent for to Kensington, and called into the Council Chamber. Caermarthen spoke in the name of the King. "Sir John," he said, "it is necessary for the public service that you should take this charge upon you; and I have it in command from His Majesty to say that he can admit of no excuse." Somers submitted. The Seal was delivered to him, with a patent which entitled him to a pension of two thousand a year from the day on which he should quit his office; and he was immediately sworn in a Privy Councillor and Lord Keeper.‡

The King goes to Holland.

The Gazette which announced these changes in the administration, announced also the King's departure. He set out for Holland on the twenty-fourth of March.

A session of Parliament in Scotland.

He left orders that the Estates of Scotland should, after a recess of more than two years and a half, be again called together. Hamilton, who had lived many months in retirement, had, since the fall of Melville, been reconciled to the Court, and now consented to quit his retreat, and to occupy Holyrood House as Lord High Commissioner. It was necessary that one of the Secretaries of State for Scotland should be in attendance on the King. The Master of Stair had therefore gone to the Continent. His colleague, Johnstone, was chief manager for the Crown at Edinburgh, and was charged to correspond regularly with Carstairs, who never quitted William.§

It might naturally have been expected that the session would be turbulent. The Parliament was that very Parliament which had, in 1689, passed, by overwhelming majorities, all the most violent resolutions which Montgomery and his club could frame, which had refused supplies, which had proscribed the ministers of the Crown, which had closed the Courts of Justice, which had seemed bent on turning Scotland into an oligarchical republic. In 1690 the Estates had been in a better temper. Yet, even in 1690, they had, when the ecclesiastical polity of the realm was under consideration, paid little deference to what was well known to be the royal wish. They had abolished patronage: they had sanctioned the rabbling of the episcopal clergy: they had refused to pass a Toleration Act. It seemed likely that they would still be found unmanageable when questions touching religion came before them; and such questions it was unfortunately necessary to bring forward. William had, during the recess, attempted to persuade the General Assembly of the Church to receive into communion such of the old curates as should subscribe the Confession of Faith and should submit to the government of Synods. But the attempt had failed; and the Assembly had consequently been dissolved by the representative of the King. Unhappily, the Act which established the Presbyterian polity had not defined the extent of the power which was to be exercised by the Sovereign over the Spiritual Courts. No sooner therefore had the dissolution been announced than the Moderator requested permission to speak. He was told that he was now merely a private person. As a private person he requested a hearing, and protested, in the name of his brethren, against the royal mandate. The right, he said, of the officers of the Church to meet and deliberate touching her interests was derived from her Divine Head, and was not dependent on the pleasure of the temporal magistrate. His brethren stood up, and by an approving murmur signified their concurrence in what their President had said. Before they retired they fixed a day for their next meeting.* It was indeed a very distant day; and when it came neither minister nor elder attended: for even the boldest members shrank from a complete rupture with the civil power. But, though there was not open war between the Church and the Government, they were estranged from each other, jealous of each other, and afraid of each other. No progress had been made towards a reconciliation when the Estates met; and which side the Estates would take might well be doubted.

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* Burnet, ii. 107.

† These rumours are more than once mentioned in Narcissus Luttrell's Diary.

‡ London Gazette, March 27, 1693; Narcissus Luttrell's Diary.

§ Burnet, ii. 123; Carstairs Papers.

But the proceedings of this strange Parliament, in almost every one of its sessions, falsified all the predictions of politicians. It had once been the most unmanageable of senates. It was now the most obsequious. Yet the old men had again met in the old hall. There were all the most noisy agitators of the club, with the exception of Montgomery, who was dying of want and of a broken heart in a garret far from his native land. There were the canting Ross and the perfidious Annandale. There was Sir Patrick Hume, lately created a peer, and henceforth to be called Lord Polwarth, but still as eloquent as when his interminable declamations and dissertations ruined the expedition of Argyle. Nevertheless, the whole spirit of the assembly had undergone a change. The members listened with profound respect to the royal letter, and returned an answer in reverential and affectionate language. An extraordinary aid of a hundred and fourteen thousand pounds sterling was granted to the Crown. Severe laws were enacted against the Jacobites. The legislation on ecclesiastical matters was as Erastian as William himself could have desired. An Act was passed requiring all ministers of the Established Church to swear fealty to their Majesties, and directing the General Assembly to receive into communion those Episcopalian ministers, not yet deprived, who should declare that they conformed to the Presbyterian doctrine and discipline.† Nay, the Estates carried adulation so far as to make it their humble request to the King that he would be pleased to confer a Scotch peerage on his favourite Portland. This was indeed their chief petition. They did not ask for redress of a single grievance. They contented themselves with hinting in general terms that there were abuses which required correction, and with referring the King for fuller information to his own Ministers, the Lord High Commissioner and the Secretary of State.*

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* Register of the Actings or Proceedings of the General Assembly of the Church of Scotland, held at Edinburgh, Jan. 15, 1692, collected and extracted from the Records by the Clerk thereof. This interesting record was printed for the first time in 1852.

† Act. Parl. Scot., June 12, 1693.

There was one subject on which it may seem strange that even the most servile of Scottish Parliaments should have kept silence. More than a year had elapsed since the massacre of Glencoe; and it might have been expected that the whole assembly, peers, commissioners of shires, commissioners of burghs, would with one voice have demanded a strict investigation into that great crime. It is certain, however, that no motion for investigation was made. The state of the Gaelic clans was indeed taken into consideration. A law was passed for the more effectual suppression of depredations and outrages beyond the Highland line; and in that law was inserted a special proviso reserving to Mac Callum More his hereditary jurisdiction. But it does not appear, either from the public records of the proceedings of the Estates, or from those private letters in which Johnstone regularly gave Carstairs an account of what had passed, that any speaker made any allusion to the fate of Mac Ian and Mac Ian's tribe.† The only explanation of this extraordinary silence seems to be that the public men who were assembled in the capital of Scotland knew little and cared little about the fate of a thieving tribe of Celts. The injured clan, bowed down by fear of the all-powerful Campbells, and little accustomed to resort to the constituted authorities of the kingdom for protection or redress, presented no petition to the Estates. The story of the butchery had been told at coffee-houses, but had been told in different ways. Very recently, one or two books, in which the facts were but too truly related, had come forth from the secret presses of London. But those books were not publicly exposed to sale. They bore the name of no responsible author. The Jacobite writers were, as a class, savagely malignant and utterly regardless of truth. Since the Macdonalds did not complain, a prudent man might naturally be unwilling to incur the displeasure of the King, of the ministers, and of the most powerful family in Scotland, by bringing forward an accusation grounded on nothing but reports wandering from mouth to mouth, or pamphlets which no licenser had approved, to which no author had put his name, and which no bookseller ventured to place in his shop-window. But whether this be or be not the true solution, it is certain that the Estates separated quietly after a session of two months, during which, as far as can now be discovered, the name of Glencoe was not once uttered in the Parliament House.

CHAPTER XX.

IT is now time to relate the events which, since the battle of La Hogue, had taken place at Saint Germains.

State of the Court at Saint Germains.

James, after seeing the fleet which was to have convoyed him back to his kingdom burned down to the water-edge, had returned, in no good humour, to his abode near Paris. Misfortune generally made him devout after his own fashion; and he now starved himself and flogged himself till his spiritual guides were forced to interfere.*

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* Act. Parl. Scot, June 15, 1693.

† The editor of the Carstairs Papers was evidently very desirous, from whatever motive, to disguise this most certain and obvious truth. He therefore, with gross dishonesty, prefixed to some of Johnstone's letters descriptions which may possibly impose on careless readers. For example, Johnstone wrote to Carstairs on the 18th of April, before it was known that the session would be a quiet one, "All arts have been used and will be used to embroil matters." The editor's account of the contents of this letter is as follows: "Arts used to embroil matters with reference to the affair of Glencoe." Again, Johnstone, in a letter written some weeks later, complained that the liberality and obsequiousness of

It is difficult to conceive a duller place than Saint Germains was when he held his Court there; and yet there was scarcely in all Europe a residence more enviably situated than that which the generous Lewis had assigned to his suppliants. The woods were magnificent, the air clear and salubrious, the prospects extensive and cheerful. No charm of rural life was wanting; and the towers of the greatest city of the Continent were visible in the distance. The royal apartments were richly adorned with tapestry and marquetry, vases of silver and mirrors in gilded frames. A pension of more than forty thousand pounds sterling was annually paid to James from the French Treasury. He had a guard of honour composed of some of the finest soldiers in Europe. If he wished to amuse himself with field sports, he had at his command an establishment far more sumptuous than that which had belonged to him when he was at the head of a kingdom, an army of huntsmen and fowlers, a vast arsenal of guns, spears, bugle-horns and tents, miles of network, staghounds, foxhounds, harriers, packs for the boar and packs for the wolf, gerfalcons for the heron and haggards for the wild duck. His presence chamber and his antechamber were in outward show as splendid as when he was at Whitehall. He was still surrounded by blue ribands and white staves. But over the mansion and the domain brooded a constant gloom, the effect, partly of bitter regrets and of deferred hopes, but chiefly of the abject superstition which had taken complete possession of his own mind, and which was affected by all those who aspired to his favour. His palace wore the aspect of a monastery. There were three places of worship within the spacious pile. Thirty or forty ecclesiastics were lodged in the building; and their apartments were eyed with envy by noblemen and gentlemen who had followed the fortunes of their Sovereign, and who thought it hard that, when there was so much room under his roof, they should be forced to sleep in the garrets of the neighbouring town. Among the murmurers was the brilliant Anthony Hamilton. He has left us a sketch of the life of Saint Germains, a slight sketch indeed, but not unworthy of the artist to whom we owe the most highly finished and vividly coloured picture of the English Court in the days when the English Court was gayest. He complains that existence was one round of religious exercises; that, in order to live in peace, it was necessary to pass half the day in devotion or in the outward show of devotion; that, if he tried to dissipate his melancholy by breathing the fresh air of that noble terrace which looks down on the valley of the Seine, he was driven away by the clamour of a Jesuit who had got hold of some unfortunate Protestant loyalists from England, and was proving to them that no heretic could go to heaven. In general, Hamilton said, men suffering under a common calamity have a strong fellow feeling, and are disposed to render good offices to each other. But it was not so at Saint Germains. There all was discord, jealousy, bitterness of spirit. Malignity was concealed under the show of friendship and of piety. All the saints of the royal household were praying for each other and backbiting each other from morning to night. Here and there in the throng of hypocrites might be remarked a man too high spirited to dissemble. But such a man, however advantageously he might have made himself known elsewhere, was certain to be treated with disdain by the inmates of that sullen abode.†

Such was the Court of James, as described by a Roman Catholic. Yet, however disagreeable that Court may have been to a Roman Catholic, it

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the Estates had not been duly appreciated. "Nothing," he says, "is to be done to gratify the Parliament, I mean that they would have reckoned a gratification." The editor's account of the contents of this letter is as follows: "Complains that the Parliament is not to be gratified by an inquiry into the massacre of Glencoe."

* Life of James, ii. 497.

† Hamilton's Zeneyde.

was infinitely more disagreeable to a Protestant. For the Protestant had to endure, in addition to all the dulness of which the Roman Catholic complained, a crowd of vexations from which the Roman Catholic was free. In every competition between a Protestant and a Roman Catholic the Roman Catholic was preferred. In every quarrel between a Protestant and a Roman Catholic the Roman Catholic was supposed to be in the right. While the ambitious Protestant looked in vain for promotion, while the dissipated Protestant looked in vain for amusement, the serious Protestant looked in vain for spiritual instruction and consolation. James might, no doubt, easily have obtained permission for those members of the Church of England who had sacrificed everything in his cause to meet privately in some modest oratory, and to receive the eucharistic bread and wine from the hands of one of their own clergy: but he did not wish his residence to be defiled by such impious rites. Doctor Dennis Granville, who had quitted the richest deanery, the richest archdeaconry, and one of the richest livings in England, rather than take the oaths, gave mortal offence by asking leave to read prayers to the exiles of his own communion. His request was refused; and he was so grossly insulted by his master's chaplains and their retainers that he was forced to quit Saint Germains. Lest some other Anglican doctor should be equally importunate, James wrote to inform his agents in England that he wished no Protestant divine to come out to him.* Indeed the nonjuring clergy were at least as much sneered at and as much railed at in his palace as in his nephew's. If any man had a claim to be mentioned with respect at Saint Germains, it was surely Sancroft. Yet it was reported that the bigots who were assembled there never spoke of him but with aversion and disgust. The sacrifice of the first place in the Church, of the first place in the peerage, of the mansion at Lambeth and the mansion at Croydon, of immense patronage, and of a revenue of more than five thousand a year, was thought but a poor atonement for the great crime of having modestly remonstrated against the unconstitutional Declaration of Indulgence. Sancroft was pronounced to be just such a traitor and just such a penitent as Judas Iscariot. The old hypocrite had, it was said, while affecting reverence and love for his master, given the fatal signal to his master's enemies. When the mischief had been done and could not be repaired, the conscience of the sinner had begun to torture him. He had, like his prototype, blamed himself and bemoaned himself. He had, like his prototype, flung down his wealth at the feet of those whose instrument he had been. The best thing that he could now do was to make the parallel complete by hanging himself.†

James seems to have thought that the strongest proof of kindness which he could give to heretics who had resigned wealth, country, family, for his sake, was to suffer them to be beset, on their dying beds, by his priests. If some sick man, helpless in body and in mind, and deafened by the din of bad logic and bad rhetoric, suffered a wafer to be thrust into his mouth, a great work of grace was triumphantly announced to the Court; and the neophyte was buried with all the pomp of religion. But if a royalist, of the highest rank and most stainless character, died professing firm attachment to the Church of England, a hole was dug in the fields; and, at dead of night, he was flung into it, and covered up like a mass of carrion. Such were the obsequies of the Earl of Dunfermline, who had served the House of Stuart with the hazard of his life and to the utter ruin of his fortunes, who had fought at Killiecrankie, and who had, after the victory, lifted from the earth the still breathing remains of Dundee. While living, Dunfermline had been treated with contumely. The Scottish officers who had long served under him had in vain entreated that, when they were formed into a company, he might still be their commander. His religion had been thought a fatal disqualification. A worthless adventurer, whose only recommendation was that he was a Papist, was preferred. Dunfermline continued, during a short time, to make his appearance in the circle which surrounded the Prince whom he had served too well: but it was to no purpose. The bigots who ruled the Court refused to the ruined and expatriated Protestant Lord the means of subsistence: he died of a broken heart; and they refused him even a grave.*

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* A View of the Court of St Germains from the year 1690 to 1695, 1696; Ratio Ultima, 1697. In the Nairne Papers is a letter in which the nonjuring bishops are ordered to send a Protestant divine to Saint Germains. This letter was speedily followed by another letter revoking the order. Both letters will be found in Macpherson's collection. They both bear date Oct. 16, 1693. I suppose that the first letter was dated according to the New Style and the letter of revocation according to the Old Style.

† Ratio Ultima, 1697; History of the late Parliament, 1699.

Feeling of the Jacobites. Compounders and Noncompounders.

The insults daily offered at Saint Germains to the Protestant religion produced a great effect in England. The Whigs triumphantly asked whether it were not clear that the old tyrant was utterly incorrigible; and many even of the nonjurors observed his proceedings with shame, disgust, and alarm.† The Jacobite party had, from the first, been divided into two sections, which, three or four years after the revolution, began to be known as the Compounders and the Noncompounders. The Compounders were those who wished for a restoration, but for a restoration accompanied by a general amnesty, and by guarantees for the security of the civil and ecclesiastical constitution of the realm. The Noncompounders thought it downright Whiggery, downright rebellion, to take advantage of His Majesty's unfortunate situation for the purpose of imposing on him any condition. The plain duty of his subjects was to bring him back. What traitors he would punish and what traitors he would spare, what laws he would observe and with what laws he would dispense, were questions to be decided by himself alone. If he decided them wrongly, he must answer for his fault to heaven, and not to his people.

The pure Noncompounders were chiefly to be found among the Roman Catholics, who, very naturally, were not solicitous to obtain any security for a religion which they thought heretical, or for a polity from the benefits of which they were excluded. There were also some Protestant nonjurors, such as Kettlewell and Hickes, who resolutely followed the theory of Filmer to all the extreme consequences to which it led. But, though Kettlewell tried to convince his countrymen that monarchical government had been ordained by God, not as a means of making them happy here, but as a cross which it was their duty to take up and bear in the hope of being recompensed for their patience hereafter, and though Hickes assured them that there was not a single Compounder in the whole Theban legion, very few churchmen were inclined to run the risk of the gallows merely for the purpose of re-establishing the High Commission and the Dispensing Power.

The Compounders formed the main strength of the Jacobite party in England: but the Noncompounders had hitherto had undivided sway at Saint Germains. No Protestant, no moderate Roman Catholic, no man who dared to hint that any law could bind the royal prerogative, could hope for the smallest mark of favour from the banished King. The priests and the apostate Melfort, the avowed enemy of the Protestant religion and of civil liberty, of Parliaments, of trial by jury and of the Habeas Corpus Act, were in exclusive possession of the royal ear. Herbert was called Chancellor, walked before the other officers of state, wore a black robe embroidered with gold, and carried a seal: but he was a member of the Church of England; and therefore he was not suffered to sit at the Council Board.*

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* View of the Court of Saint Germains from 1690 to 1695. That Dunfermline was grossly ill used is acknowledged even in the Jacobite Memoirs of Dundee, 1714.

† So early as the year 1690, that conclave of the leading Jacobites which gave Preston his instructions made a strong representation to James on this subject. "He must overrule the bigotry of Saint Germains, and dispose their minds to think of those methods that are more likely to gain the nation. For there is one silly thing or another daily done there, that comes to our notice here, which prolongs what they so passionately desire." See also A Short and True Relation of Intrigues transacted both at Home and Abroad to restore the late King James, 1694.

The truth is that the faults of James's head and heart were incurable. In his view there could be between him and his subjects no reciprocity of obligation. Their duty was to risk property, liberty, life, in order to replace him on the throne, and then to bear patiently whatever he chose to inflict upon them. They could no more pretend to merit before him than before God. When they had done all, they were still unprofitable servants. The highest praise due to the royalist who shed his blood on the field of battle or on the scaffold for hereditary monarchy was simply that he was not a traitor. After all the severe discipline which the deposed King had undergone, he was still as much bent on plundering and abasing the Church of England as on the day when he told the kneeling fellows of Magdalene to get out of his sight, or on the day when he sent the Bishops to the Tower. He was in the habit of declaring that he would rather die without seeing his country again than stoop to capitulate with those whom he ought to command.† In the Declaration of April 1692 the whole man appears without disguise, full of his own imaginary rights, unable to understand how anybody but himself can have any rights, dull, obstinate, and cruel. Another paper, which he drew up about the same time, shows, if possible, still more clearly, how little he had profited by a sharp experience. In that paper he set forth the plan according to which he intended to govern when he should be restored. He laid it down as a rule that one Commissioner of the Treasury, one of the two Secretaries of State, the Secretary at War, the majority of the Great Officers of the Household, the majority of the Lords of the Bedchamber, the majority of the officers of the army, should always be Roman Catholics.‡

It was to no purpose that the most eminent Compounders sent from London letter after letter filled with judicious counsel and earnest supplication. It was to no purpose that they demonstrated in the plainest manner the impossibility of establishing Popish ascendency in a country where at least forty-nine fiftieths of the population and much more than forty-nine fiftieths of the wealth and the intelligence were Protestant. It was to no purpose that they informed their master that the Declaration of April 1692 had been read with exultation by his enemies and with deep affliction by his friends; that it had been printed and circulated by the usurpers; that it had done more than all the libels of the Whigs to inflame the nation against him; and that it had furnished those naval officers who had promised him support with a plausible pretext for breaking faith with him, and for destroying the fleet which was to have convoyed him back to his kingdom. He continued to be deaf to the remonstrances of his best friends in England till those remonstrances began to be echoed at Versailles. All the information which Lewis and his ministers were able to obtain touching the state of our island satisfied them that James would never be restored unless he could bring himself to make large concessions to his subjects. It was therefore intimated to him, kindly and courteously, but seriously, that he would do well to change his counsels and his counsellors. France could not continue the war for the purpose of forcing a sovereign on an unwilling nation. She was crushed by public burdens. Her trade and industry languished. Her harvest and her vintage had failed. The peasantry were starving. The faint murmurs of the provincial Estates began to be heard. There was a limit to the amount of the sacrifices which the most absolute prince could demand from those whom he ruled. However desirous the Most Christian King might be to uphold the cause of hereditary monarchy and of pure religion all over the world, his first duty was to his own kingdom; and, unless a counter-revolution speedily took place in England, his duty to his own kingdom might impose on him the painful necessity of treating with the Prince of Orange. It would therefore be wise in James to do without delay whatever he could honourably and conscientiously do to win back the hearts of his people.

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* View of the Court of Saint Germains. The account given in this View is confirmed by a remarkable paper, which is among the Nairne MSS. Some of the heads of the Jacobite party in England made a representation to James, one article of which is as follows: "They beg that Your Majesty would be pleased to admit of the Chancellor of England into your Council: your enemies take advantage of his not being in it." James's answer is evasive. "The King will be, on all occasions, ready to express the just value and esteem he has for his Lord Chancellor."

† A Short and True Relation of Intrigues, 1694.

‡ See the Paper headed "For my Son the Prince of Wales, 1692." It is printed at the end of the Life of James.

Thus pressed, James unwillingly yielded. He consented to give a share in the management of his affairs to one of the most distinguished of the Compounders, Charles Earl of Middleton.

Change of ministry at Saint Germains. Middleton.

Middleton's family and his peerage were Scotch. But he was closely connected with some of the noblest houses of England: he had resided long in England: he had been appointed by Charles the Second one of the English Secretaries of State, and had been entrusted by James with the lead of the English House of Commons. His abilities and acquirements were considerable: his temper was easy and generous: his manners were popular; and his conduct had generally been consistent and honourable. He had, when Popery was in the ascendant, resolutely refused to purchase the royal favour by apostasy. Roman Catholic ecclesiastics had been sent to convert him; and the town had been much amused by the dexterity with which the layman baffled the divines. A priest undertook to demonstrate the doctrine of transubstantiation, and made the approaches in the usual form. "Your Lordship believes in the Trinity." "Who told you so?" said Middleton. "Not believe in the Trinity!" cried the priest in amazement. "Nay," said Middleton; "prove your religion to be true if you can: but do not catechise me about mine." As it was plain that the Secretary was not a disputant whom it was easy to take at an advantage, the controversy ended almost as soon as it began.* When fortune changed, Middleton adhered to the cause of hereditary monarchy with a steadfastness which was the more respectable because he would have had no difficulty in making his peace with the new government. His sentiments were so well known that, when the kingdom was agitated by apprehensions of an invasion and an insurrection, he was arrested and sent to the Tower: but no evidence on which he could be convicted of treason was discovered; and, when the dangerous crisis was past, he was set at liberty. It should seem indeed that, during the three years which followed the Revolution, he was by no means an active plotter. He saw that a Restoration could be effected only with the general assent of the nation, and that the nation would never assent to a Restoration without securities against Popery and arbitrary power. He therefore conceived that, while his banished master obstinately refused to give such securities, it would be worse than idle to conspire against the existing government.

Such was the man whom James, in consequence of strong representations from Versailles, now invited to join him in France. The great body of Compounders learned with delight that they were at length to be represented in the Council at Saint Germains by one of their favourite leaders. Some noblemen and gentlemen, who, though they had not approved of the deposition of James, had been so much disgusted by his perverse and absurd conduct that they had long avoided all connection with him, now began to hope that he had seen his error. They had refused to have anything to do with Melfort: but they communicated freely with Middleton. The new minister conferred also with the four traitors whose infamy has been made pre-eminently conspicuous by their station, their abilities, and their great public services; with Godolphin, the great object of whose life was to be in favour with both the rival Kings at once, and to keep, through all revolutions and counter-revolutions, his head, his estate, and a place at the Board of Treasury; with Shrewsbury, who, having once in a fatal moment entangled himself in criminal and dishonourable engagements, had not had the resolution to break through them; with Marlborough, who continued to profess the deepest repentance for the past and the best intentions for the future; and with Russell, who declared that he was still what he had been before the day of La Hogue, and renewed his promise to do what Monk had done, on condition that a general pardon should be granted to all political offenders, and that the royal power should be placed under strong constitutional restraints.

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* Burnet, i. 683.

Before Middleton left England he had collected the sense of all the leading Compounders. They were of opinion that there was one expedient which would reconcile contending factions at home, and lead to the speedy pacification of Europe. This expedient was that James should resign the Crown in favour of the Prince of Wales, and that the Prince of Wales should be bred a Protestant. If, as was but too probable, His Majesty should refuse to listen to this suggestion, he must at least consent to put forth a Declaration which might do away the unfavourable impression made by his Declaration of the preceding spring. A paper such as it was thought expedient that he should publish was carefully drawn up, and, after much discussion, approved.

Early in the year 1693, Middleton, having been put in full possession of the views of the principal English Jacobites, stole across the Channel, and made his appearance at the Court of James. There was at that Court no want of slanderers and sneerers, whose malignity was only the more dangerous because it wore a meek and sanctimonious air. Middleton found, on his arrival, that numerous lies, fabricated by the priests who feared and hated him, were already in circulation. Some Noncompounders too had written from London that he was at heart a Presbyterian and a republican. He was, however, graciously received, and was appointed Secretary of State conjointly with Melfort.*

New Declaration put forth by James.

It very soon appeared that James was fully resolved never to resign the Crown, or to suffer the Prince of Wales to be bred a heretic; and it long seemed doubtful whether any arguments or entreaties would induce him to sign the Declaration which his friends in England had prepared. It was indeed a document very different from any that had yet appeared under his Great Seal. He was made to promise that he would grant a free pardon to all his subjects who should not oppose him after he should land in the island; that, as soon as he was restored, he would call a Parliament; that he would confirm all such laws, passed during the usurpation, as the Houses should tender to him for confirmation; that he would waive his right to the chimney money; that he would protect and defend the Established Church in the enjoyment of all her possessions and privileges; that he would not again violate the Test Act; that he would leave it to the legislature to define the extent of his dispensing power; and that he would maintain the Act of Settlement in Ireland.

He struggled long and hard. He pleaded his conscience. Could a son

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[*] As to this change of ministry at Saint Germains see the very curious but very confused narrative in the Life of James, ii. 498—515; Burnet, ii. 219; Mémoires de Saint Simon; A French Conquest neither desirable nor practicable, 1693; and the Letters from the Nairne MSS. printed by Macpherson.

of the Holy Roman Catholic and Apostolic Church bind himself to protect and defend heresy, and to enforce a law which excluded true believers from office? Some of the ecclesiastics who swarmed in his household told him that he could not without sin give any such pledge as his undutiful subjects demanded. On this point the opinion of Middleton, who was a Protestant, could be of no weight. But Middleton found an ally in one whom he regarded as a rival and an enemy. Melfort, scared by the universal hatred of which he knew himself to be the object, and afraid that he should be held accountable, both in England and in France, for his master's wrongheadedness, submitted the case to several eminent Doctors of the Sorbonne. These learned casuists pronounced the Declaration unobjectionable in a religious point of view. The great Bossuet, Bishop of Meaux, who was regarded by the Gallican Church as a father scarcely inferior in authority to Cyprian or Augustin, showed, by powerful arguments, both theological and political, that the scruple which tormented James was precisely of that sort against which a much wiser King had given a caution in the words, "Be not righteous overmuch.[*] The authority of the French divines was supported by the authority of the French government. The language held at Versailles was so strong that James began to be alarmed. What if Lewis should take serious offence, should think his hospitality ungratefully requited, should conclude a peace with the usurpers, and should request his unfortunate guests to seek another asylum? It was necessary to submit. On the seventeenth of April 1693 the Declaration was signed and sealed. The concluding sentence was a prayer. "We come to vindicate our own right, and to establish the liberties of our people; and may God give us success in the prosecution of the one as we sincerely intend the confirmation of the other!"[†] The prayer was heard. The success of James was strictly proportioned to his sincerity. What his sincerity was we know on the best evidence. Scarcely had he called on heaven to witness the truth of his professions when he directed Melfort to send a copy of the Declaration to Rome with such explanations as might satisfy the Pope. Melfort's letter ends thus: "After all, the object of this Declaration is only to get us back to England. We shall fight the battle of the Catholics with much greater advantage at Whitehall than at Saint Germains."[‡]

Meanwhile the document from which so much was expected had been despatched to London. There it was printed at a secret press in the house of a Quaker: for there was among the Quakers a party, small in number, but zealous and active, which had imbibed the politics of William Penn.[§] To circulate such a work was a service of some danger: but agents were found. Several persons were taken up while distributing copies in the streets of the city. A hundred packets were stopped in one day at the Post Office on their way to the fleet. But, after a short time, the government wisely gave up the endeavour to suppress what could not be suppressed, and published the Declaration at full length, accompanied by a severe commentary.[‖]

The commentary, however, was hardly needed. The Declaration altogether failed to produce the effect which Middleton had anticipated. The truth is that his advice had not been asked till it mattered not what advice he gave. If James had put forth such a manifesto in January 1689, the throne would probably not have been declared vacant. If he had put forth such a manifesto when he was on the coast of Normandy at the head of an army, he would have conciliated a large part of the nation, and he might possibly have been joined by a large part of the fleet. But both in 1689 and in 1692 he had held the language of an implacable tyrant; and it was now too late to affect tenderness of heart and reverence for the constitution of the realm. The contrast between the new Declaration and the preceding Declaration excited, not without reason, general suspicion and contempt. What confidence could be placed in the word of a Prince so unstable, of a Prince who veered from extreme to extreme? In 1692, nothing would satisfy him but the heads and quarters of hundreds of poor ploughmen and boatmen who had, several years before, taken some rustic liberties with him at which his grandfather Henry the Fourth would have had a hearty laugh. In 1693, the foulest and most ungrateful treasons were to be covered with oblivion. Caermarthen expressed the general sentiment. "I do not," he said, "understand all this. Last April I was to be hanged. This April I am to have a free pardon. I cannot imagine what I have done during the past year to deserve such goodness." The general opinion was that a snare was hidden under this unwonted clemency, this unwonted respect for law. The Declaration, it was said, was excellent; and so was the Coronation oath. Everybody knew how King James had observed his Coronation oath; and everybody might guess how he would observe his Declaration. While grave men reasoned thus, the Whig jesters were not sparing of their pasquinades. Some of the Noncompounders, meantime, uttered indignant murmurs. The King was in bad hands, in the hands of men who hated monarchy. His mercy was cruelty of the worst sort. The general pardon which he had granted to his enemies was in truth a general proscription of his friends. Hitherto the Judges appointed by the usurper had been under a restraint, imperfect indeed, yet not absolutely nugatory. They had known that a day of reckoning might come, and had therefore in general dealt tenderly with the persecuted adherents of the rightful King. That restraint His Majesty had now taken away. He had told Holt and Treby that, till he should land in England, they might hang royalists without the smallest fear of being called to account.*

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[*] Life of James, ii. 509. Bossuet's opinion will be found in the Appendix to M. Mazure's history. The Bishop sums up his arguments thus: "Je dirai donc volontiers aux Catholiques, s'il y en a qui n'approuvent point la déclaration dont il s'agit; Noliesse justus multum; neque plus sapias quam necesse est, ne obstupescas." In the Life of James it is asserted that the French Doctors changed their opinion, and that Bossuet, though he held out longer than the rest, saw at last that he had been in error, but did not choose formally to retract. I think much too highly of Bossuet's understanding to believe this.

[†] Life of James, ii. 505.

[‡] "En fin celle cy—j'entends la déclaration—n'est que pour rentrer; et l'on peut beaucoup mieux disputer des affaires des Catholiques à Whythall qu' à Saint Germain."—Mazure, Appendix.

[§] Baden to the States General, June $\frac{2}{12}$, 1693. Four thousand copies, wet from the press, were found in this house.

[‖] Baden's Letters to the States General of May and June 1693; An Answer to the Late King James's Declaration published at Saint Germains, 1693.

Effect of the new Declaration.

But by no class of people was the Declaration read with so much disgust and indignation as by the native aristocracy of Ireland. This then was the reward of their loyalty. This was the faith of kings. When England had cast James out, when Scotland had rejected him, the Irish had still been true to him; and he had, in return, solemnly given his sanction to a law which restored to them an immense domain of which they had been despoiled. Nothing that had happened since that time had diminished their claim to his favour. They had defended his cause to the last: they had fought for him long after he had deserted them: many of them, when unable to contend longer against superior force, had followed him into banishment; and now it appeared that he was desirous to make peace with his deadliest enemies at the expense of his most faithful friends. There was much discontent in the Irish regiments which were dispersed through the Netherlands and along the frontiers of Germany and Italy. Even the Whigs allowed that, for once, the O's and Macs were in the right, and asked triumphantly whether a prince who had broken his word to his devoted servants could be expected to keep it to his foes?†

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* Life of James, ii. 514. I am unwilling to believe that Ken was among those who blamed the Declaration of 1693 as too merciful.

† Among the Nairne Papers is a letter sent on this occasion by Middleton to Macarthy, who was then serving in Germany. Middleton tries to soothe Macarthy and to induce

French preparations for the campaign.

While the Declaration was the subject of general conversation in England, military operations recommenced on the Continent. The preparations of France had been such as amazed even those who estimated most highly her resources and the abilities of her rulers. Both her agriculture and her commerce were suffering. The vineyards of Burgundy, the interminable cornfields of the Beauce, had failed to yield their increase: the looms of Lyons were silent; and the merchant ships were rotting in the harbour of Marseilles. Yet the monarchy presented to its numerous enemies a front more haughty and more menacing than ever. Lewis had determined not to make any advance towards a reconciliation with the new government of England till the whole strength of his realm had been put forth in one more effort. A mighty effort in truth it was, but too exhausting to be repeated. He made an immense display of force at once on the Pyrenees and on the Alps, on the Rhine and on the Meuse, in the Atlantic and in the Mediterranean. That nothing might be wanting which could excite the martial ardour of a nation eminently highspirited, he instituted, a few days before he left his palace for the camp, a new military order of knighthood, and placed it under the protection of his own sainted ancestor and patron. The new cross of Saint Lewis shone on the breasts of the gentlemen who had been conspicuous in the trenches before Mons and Namur, and on the fields of Fleurus and Steinkirk; and the sight raised a generous emulation among those who had still to win an honourable fame in arms.*

Institution of the Order of Saint Lewis.

Middleton's account of Versailles.

In the week in which this celebrated order began to exist Middleton visited Versailles. A letter in which he gave his friends in England an account of his visit has come down to us.† He was presented to Lewis, was most kindly received, and was overpowered by gratitude and admiration. Of all the wonders of the Court—so Middleton wrote—its master was the greatest. The splendour of the great King's personal merit threw even the splendour of his fortunes into the shade. The language which His Most Christian Majesty held about English politics was, on the whole, highly satisfactory. Yet in one thing this accomplished prince and his able and experienced ministers were strangely mistaken. They were all possessed with the absurd notion that the Prince of Orange was a great man. No pains had been spared to undeceive them; but they were under an incurable delusion. They saw through a magnifying glass of such power that the leech appeared to them a leviathan. It ought to have occurred to Middleton that possibly the delusion might be in his own vision and not in theirs. Lewis and the counsellors who surrounded him were far

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Macarthy to soothe others. Nothing more disingenuous was ever written by a Minister of State. "The King," says the Secretary, "promises in the foresaid Declaration to restore the Settlement, but, at the same time declares that he will recompense all those who may suffer by it by giving them equivalents." Now James did not declare that he would recompense anybody, but merely that he would advise with his Parliament on the subject. He did not declare that he would even advise with his Parliament about recompensing all who might suffer, but merely about recompensing such as had followed him to the last. Finally he said nothing about equivalents. Indeed the notion of giving an equivalent to everybody who suffered by the Act of Settlement, in other words, of giving an equivalent for the fee simple of half the soil of Ireland, was obviously absurd. Middleton's letter will be found in Macpherson's collection. I will give a sample of the language held by the Whigs on this occasion. "The Roman Catholics of Ireland," says one writer, "although in point of interest and profession different from us, yet, to do them right, have deserved well from the late King, though ill from us; and for the late King to leave them and exclude them is such an instance of uncommon ingratitude that Protestants have no reason to stand by a Prince that deserts his own party, and a people that have been faithful to him and his interest to the very last."—A short and True Relation of the Intrigues, &c., 1694.

* The edict of creation was registered by the Parliament of Paris on the 10th of April 1693.

† The letter is dated the 19th of April 1603. It is among the Nairne MSS., and was printed by Macpherson.

indeed from loving William. But they did not hate him with that mad hatred which raged in the breasts of his English enemies. Middleton was one of the wisest and most moderate of the Jacobites. Yet even Middleton's judgment was so much darkened by malice that, on this subject, he talked nonsense unworthy of his capacity. He, like the rest of his party, could see in the usurper nothing but what was odious and contemptible, the heart of a fiend, the understanding and manners of a stupid, brutal, Dutch boor, who generally observed a sulky silence, and when forced to speak, gave short testy answers in bad English. The French statesmen, on the other hand, judged of William's faculties from an intimate knowledge of the way in which he had, during twenty years, conducted affairs of the greatest moment and of the greatest difficulty. He had, ever since 1673, been playing against themselves a most complicated game of mixed chance and skill for an immense stake: they were proud, and with reason, of their own dexterity at that game; yet they were conscious that in him they had found more than their match. At the commencement of the long contest every advantage had been on their side. They had at their absolute command all the resources of the greatest kingdom in Europe; and he was merely the servant of a commonwealth, of which the whole territory was inferior in extent to Normandy or Guienne. A succession of generals and diplomatists of eminent ability had been opposed to him. A powerful faction in his native country had pertinaciously crossed his designs. He had undergone defeats in the field and defeats in the senate: but his wisdom and firmness had turned defeats into victories. Notwithstanding all that could be done to keep him down, his influence and fame had been almost constantly rising and spreading. The most important and arduous enterprise in the history of modern Europe had been planned and had been conducted to a prosperous termination by him alone. The most extensive coalition that the world had seen for ages had been formed by him, and would be instantly dissolved if his superintending care were withdrawn. He had gained two kingdoms by statecraft, and a third by conquest; and he was still maintaining himself in the possession of all three in spite of both foreign and domestic foes. That these things had been effected by a poor creature, a man of the most ordinary capacity, was an assertion which might easily find credence among the nonjuring parsons who congregated at Sam's Coffee-house, but which moved the laughter of the veteran politicians of Versailles.

William's preparations for the campaign.

While Middleton was in vain trying to convince the French that William was a greatly over-rated man, William, who did full justice to Middleton's merit, felt much uneasiness at learning that the Court of Saint Germains had called in the help of so able a counsellor.[*] But this was only one of a thousand causes of anxiety which during that spring pressed on the King's mind. He was preparing for the opening of the campaign, imploring his allies to be early in the field, rousing the sluggish, haggling with the greedy, making up quarrels, adjusting points of precedence. He had to prevail on the Imperial Cabinet to send timely succours into Piedmont. He had to keep a vigilant eye on those Northern potentates who were trying to form a third party in Europe. He had to act as tutor to the Elector of Bavaria in the Netherlands. He had to provide for the defence of Liege, a matter which the authorities of Liege coolly declared to be not at all their business, but the business of England and Holland. He had to prevent the House of Brunswick Wolfenbuttel from going to blows with the House of Brunswick Lunenburg: he had to accommodate a dispute between the Prince of Baden and the Elector of Saxony, each of whom wished to be at the head of an army on the Rhine; and he had to manage the Landgrave of Hesse, who omitted to furnish his own contingent, and yet wanted to command the contingents furnished by other princes. But of all the quarrels which at this time distracted the coalition the most serious was one which had sprung up between the Courts of Vienna and Dresden. Schœning, the first minister of Saxony, had put himself up to auction. In the summer of 1691 he had been the tool of France. Early in 1692 the Allies had bid high for him, and had, it was thought, secured him: but during the campaign which followed, they had found good reason to suspect that France had again outbid them. While their resentment was at the height, the perfidious statesman was rash enough to visit a watering place in the territories of the House of Austria. He was arrested, conveyed to a fortress in Moravia, and kept close prisoner. His master, the Elector, complained loudly: the Emperor maintained that the arrest and the detention were in strict conformity with the law of nations, and with the constitution of the Germanic body; and it was, during some time, apprehended that the controversy might end in a violent rupture.*

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[*] "Il ne me plaît nullement que M. Middleton est allé en France. Ce n'est pas un homme qui voudroit faire un tel pas sans quelque chose d'importance, et de bien concerté, sur quoy j'ay fait beaucoup de reflections que je reserve à vous dire à vostre heureuse arrivée."—William to Portland from Loo, April $\frac{18}{28}$, 1693.

Lewis takes the field.

Meanwhile the time for action had arrived. On the eighteenth of May Lewis left Versailles. Early in June he was under the walls of Namur. The Princesses, who had accompanied him, held their court within the fortress. He took under his immediate command the army of Boufflers, which was encamped at Gembloux. Little more than a mile off lay the army of Luxemburg. The force collected in that neighbourhood under the French lilies did not amount to less than a hundred and twenty thousand men. Lewis had flattered himself that he should be able to repeat in 1693 the stratagem by which Mons had been taken in 1691 and Namur in 1692; and he had determined that either Liege or Brussels should be his prey. But William had this year been able to assemble in good time a force, inferior indeed to that which was opposed to him, but still formidable. With this force he took his post near Louvain, on the road between the two threatened cities, and watched every movement of the enemy.

Lewis returns to Versailles.

Lewis was disappointed. He found that it would not be possible for him to gratify his vanity so safely and so easily as in the two preceding years, to sit down before a great town, to enter the gates in triumph, and to receive the keys, without exposing himself to any risk greater than that of a staghunt at Fontainebleau. Before he could lay siege either to Liege or to Brussels he must fight and win a battle. The chances were indeed greatly in his favour: for his army was more numerous, better officered, and better disciplined than that of the allies. Luxemburg strongly advised him to march against William. The aristocracy of France anticipated with intrepid gaiety a bloody but a glorious day, followed by a large distribution of the crosses of the new order. William himself was perfectly aware of his danger, and prepared to meet it with calm but mournful fortitude.† Just at this conjuncture Lewis announced his intention to return instantly to Versailles, and to send the Dauphin and Boufflers, with part of the army which was assembled near Namur, to join Marshal Lorges, who commanded in the Palatinate. Luxemburg was thunderstruck. He expostulated boldly and earnestly. Never, he said, was such an opportunity thrown away. If His Majesty would march against the Prince of Orange, victory was almost certain. Could any advantage which it was possible to obtain on the Rhine be set against the advantage of a victory gained in the heart of Brabant over the principal army and the principal captain of the coalition? The Marshal reasoned: he implored: he went on his knees: but all was vain; and he quitted the royal presence in the deepest dejection. Lewis left the camp a week after he had joined it, and never afterwards made war in person.

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* The best account of William's labours and anxieties at this time is contained in his letters to Heinsius from November 1692 to May 1693.

† He speaks very despondingly in his letter to Heinsius of the 30th of May. Saint Simon says: "On a su depuis que le Prince d'Orange écrivit plusieurs fois au prince de Vaudmont, son ami intime, qu'il était perdu et qu'il n'y avait que par un miracle qu'il pût échapper."

The astonishment was great throughout his army. All the awe which he inspired could not prevent his old generals from grumbling and looking sullen, his young nobles from venting their spleen, sometimes in curses, and sometimes in sarcasms, and even his common soldiers from holding irreverent language round their watchfires. His enemies rejoiced with vindictive and insulting joy. Was it not strange, they asked, that this great prince should have gone in state to the theatre of war, and then in a week have gone in the same state back again? Was it necessary that all that vast retinue, princesses, dames of honour, tirewomen, equerries and gentlemen of the bed-chamber, cooks, confectioners and musicians, long trains of waggons, droves of led horses and sumpter mules, piles of plate, bales of tapestry, should travel four hundred miles merely in order that the Most Christian King might look at his soldiers and might then return? The ignominious truth was too evident to be concealed. He had gone to the Netherlands in the hope that he might again be able to snatch some military glory without any hazard to his person, and had hastened back rather than expose himself to the chances of a pitched field.* This was not the first time that His Most Christian Majesty had shown the same kind of prudence. Seventeen years before he had been opposed under the walls of Bouchain to the same antagonist. William, with the ardour of a very young commander, had most imprudently offered battle. The opinion of the ablest generals was that, if Lewis had seized the opportunity, the war might have been ended in a day. The French army had eagerly demanded to be led to the onset. The King had called his lieutenants round him and had collected their opinions. Some courtly officers, to whom a hint of his wishes had been dexterously conveyed, had, blushing and stammering with shame, voted against fighting. It was to no purpose that bold and honest men, who prized his honour more than his life, had proved to him that, on all principles of the military art, he ought to accept the challenge rashly given by the enemy. His Majesty had gravely expressed his sorrow that he could not, consistently with his public duty, obey the impetuous movement of his blood, had turned his rein, and had galloped back to his quarters.† Was it not frightful to think what rivers of the best blood of France, of Spain, of Germany, and of England, had flowed, and were destined still to flow, for the gratification of a man who wanted the vulgar courage which was found in the meanest of the hundreds of thousands whom he had sacrificed to his vain-glorious ambition?

Manœuvres of Luxemburg.

Though the French army in the Netherlands had been weakened by the departure of the forces commanded by the Dauphin and Boufflers, and though the allied army was daily strengthened by the arrival of fresh troops, Luxemburg still had a superiority of force; and that superiority he increased by an adroit stratagem. He marched towards Liege, and made as if he were about to form the siege of that city. William was uneasy, and the more uneasy because he knew that there was a French party among the inhabitants. He quitted his position near Louvain, advanced to Nether Hespen, and encamped there with the river Gette in his rear. On his march he learned that Huy had opened its gates to the French. The news increased his anxiety about Liege, and determined him to send thither a force sufficient to overawe malecontents within the city, and to repel any attack from without.* This was exactly what Luxemburg had expected and desired. His feint had served its purpose. He turned his back on the fortress which had hitherto seemed to be his object, and hastened towards the Gette. William, who had detached more than twenty thousand men, and who had but fifty thousand left in his camp, was alarmed by learning from his scouts, on the eighteenth of July, that the French General, with near eighty thousand, was close at hand.

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* Saint Simon; Monthly Mercury, June 1693; Burnet, ii. 111.

† Mémoires de Saint Simon; Burnet, i. 404.

Battle of Landen.

It was still in the King's power, by a hasty retreat, to put between his army and the enemy the narrow, but deep, waters of the Gette, which had lately been swollen by rains. But the site which he occupied was strong; and it could easily be made still stronger. He set all his troops to work. Ditches were dug, mounds thrown up, palisades fixed in the earth. In a few hours the ground wore a new aspect; and the King trusted that he should be able to repel the attack even of a force greatly outnumbering his own. Nor was it without much appearance of reason that he felt this confidence. When the morning of the nineteenth of July broke, the bravest men of Lewis's army looked gravely and anxiously on the fortress which had suddenly sprung up to arrest their progress. The allies were protected by a breastwork. Here and there along the entrenchments were formed little redoubts and half moons. A hundred pieces of cannon were disposed on the ramparts. On the left flank, the village of Romsdorff rose close to the little stream of Landen, from which the English have named the disastrous day. On the right was the village of Neerwinden. Both villages were, after the fashion of the Low Countries, surrounded by moats and fences; and, within these enclosures, the little plots of ground occupied by different families were separated by mud walls five feet in height and a foot in thickness. All these barricades William had repaired and strengthened. Saint Simon, who, after the battle surveyed the ground, could hardly, he tells us, believe that defences so extensive and so formidable could have been created with such rapidity.

Luxemburg, however, was determined to try whether even this position could be maintained against the superior numbers and the impetuous valour of his soldiers. Soon after sunrise the roar of the cannon began to be heard. William's batteries did much execution before the French artillery could be so placed as to return the fire. It was eight o'clock before the close fighting began. The village of Neerwinden was regarded by both commanders as the point on which everything depended. There an attack was made by the French left wing commanded by Montchevreuil, a veteran officer of high reputation, and by Berwick, who, though young, was fast rising to an eminent place among the captains of his time. Berwick led the onset, and forced his way into the village, but was soon driven out again with a terrible carnage. His followers fled or perished; he, while trying to rally them, and cursing them for not doing their duty better, was surrounded by foes. He concealed his white cockade, and hoped to be able, by the help of his native tongue, to pass himself off as an officer of the English army. But his face was recognised by one of his mother's brothers, George Churchill, who held on that day the command of a brigade. A hurried embrace was exchanged between the kinsmen; and the uncle conducted the nephew to William, who, as long as everything seemed to be going well, remained in the rear. The meeting of the King and the captive, united by such close domestic ties, and divided by such inexpiable injuries, was a strange sight. Both behaved as became them. William uncovered, and addressed to his prisoner a few words of courteous greeting. Berwick's only reply was a solemn bow. The King put on his hat: the Duke put on his hat: and the cousins parted for ever.

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* William to Heinsius, July $\frac{7}{17}$, 1693

By this time the French, who had been driven in confusion out of Neerwinden, had been reinforced by a division under the command of the Duke of Bourbon, and came gallantly back to the attack. William, well aware of the importance of this post, gave orders that troops should move thither from other parts of his line. This second conflict was long and bloody. The assailants again forced an entrance into the village. They were again driven out with immense slaughter, and showed little inclination to return to the charge.

Meanwhile the battle had been raging all along the entrenchments of the allied army. Again and again Luxemburg brought up his troops within pistolshot of the breastwork : but he could bring them no nearer. Again and again they recoiled from the heavy fire which was poured on their front and on their flanks. It seemed that all was over. Luxemburg retired to a spot which was out of gunshot, and summoned a few of his chief officers to a consultation. They talked together during some time : and their animated gestures were observed with deep interest by all who were within sight.

At length Luxemburg formed his decision. A last attempt must be made to carry Neerwinden ; and the invincible household troops, the conquerors of Steinkirk, must lead the way.

The household troops came on in a manner worthy of their long and terrible renown. A third time Neerwinden was taken. A third time William tried to retake it. At the head of some English regiments he charged the guards of Lewis with such fury that, for the first time in the memory of the oldest warrior that far famed band was driven back.* It was only by the strenuous exertions of Luxemburg, of the Duke of Chartres, and of the Duke of Bourbon, that the broken ranks were rallied. But by this time the centre and left of the allied army had been so much thinned for the purpose of supporting the conflict at Neerwinden that the entrenchments could no longer be defended on other points. A little after four in the afternoon the whole line gave way. All was havoc and confusion. Solmes had received a mortal wound, and fell, still alive, into the hands of the enemy. The English soldiers, to whom his name was hateful, accused him of having in his sufferings shown pusillanimity unworthy of a soldier. The Duke of Ormond was struck down in the press ; and in another moment he would have been a corpse, had not a rich diamond on his finger caught the eye of one of the French guards, who justly thought that the owner of such a jewel would be a valuable prisoner. The Duke's life was saved ; and he was speedily exchanged for Berwick. Ruvigny, animated by the true refugee hatred of the country which had cast him out, was taken fighting in the thickest of the battle. Those into whose hands he had fallen knew him well, and knew that, if they carried him to their camp, his head would pay for that treason to which persecution had driven him. With admirable generosity they pretended not to recognise him, and suffered him to make his escape in the tumult.

It was only on such occasions as this that the whole greatness of William's character appeared. Amidst the rout and uproar, while arms and standards were flung away, while multitudes of fugitives were choking up the bridges and fords of the Gette or perishing in its waters, the King, having directed Talmash to superintend the retreat, put himself at the head of a few brave regiments, and by desperate efforts arrested the progress of the enemy. His risk was greater than that which others ran. For he could not be persuaded either to encumber his feeble frame with a cuirass, or to hide the ensigns of the garter. He thought his star a good rallying point for his own troops, and only smiled when he was told that it was a good mark for the enemy. Many fell on his right hand and on his left. Two led horses, which in the field always closely followed his person, were struck dead by cannon shots. One musket ball passed through the curls of his wig, another through his coat: a third bruised his side and tore his blue ribbon to tatters. Many years later greyheaded old pensioners who crept about the arcades and alleys of Chelsea Hospital used to relate how he charged at the head of Galway's horse, how he dismounted four times to put heart into the infantry, how he rallied one corps which seemed to be shrinking: "That is not the way to fight, gentlemen. You must stand close up to them. Thus, gentlemen, thus." "You might have seen him,"—thus an eyewitness wrote, only four days after the battle,—"with his sword in his hand, throwing himself upon the enemy. It is certain that one time among the rest, he was seen at the head of two English regiments, and that he fought seven with these two in sight of the whole army, driving them before him above a quarter of an hour. Thanks be to God that preserved him." The enemy pressed on him so close that it was with difficulty that he at length made his way over the Gette. A small body of brave men, who shared his peril to the last, could hardly keep off the pursuers as he crossed the bridge.*

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* Saint Simon's words are remarkable. "Leur cavalerie," he says, "y fit d'abord plier des troupes d'élite jusqu'alors invincibles." He adds, "Les gardes du Prince d'Orange, ceux de M. de Vaudemont, et deux régimens Anglais en eurent l'honneur."

Never, perhaps, was the change which the progress of civilisation has produced in the art of war more strikingly illustrated than on that day. Ajax beating down the Trojan leader with a rock which two ordinary men could scarcely lift, Horatius defending the bridge against an army, Richard the Lionhearted spurring along the whole Saracen line without finding an enemy to stand his assault, Robert Bruce crushing with one blow the helmet and head of Sir Henry Bohun in sight of the whole array of England and Scotland, such are the heroes of a dark age. In such an age bodily vigour is the most indispensable qualification of a warrior. At Landen two poor sickly beings, who, in a rude state of society, would have been regarded as too puny to bear any part in combats, were the souls of two great armies. In some heathen countries they would have been exposed while infants. In Christendom they would, six hundred years earlier, have been sent to some quiet cloister. But their lot had fallen on a time when men had discovered that the strength of the muscles is far inferior in value to the strength of the mind. It is probable that, among the hundred and twenty thousand soldiers who were marshalled round Neerwinden under all the standards of Western Europe, the two feeblest in body were the hunchbacked dwarf who urged forward the fiery onset of France, and the asthmatic skeleton who covered the slow retreat of England.

The French were victorious; but they had bought their victory dear. More than ten thousand of the best troops of Lewis had fallen. Neerwinden was a spectacle at which the oldest soldiers stood aghast. The streets were piled breast high with corpses. Among the slain were some great lords and some renowned warriors. Montchevreuil was there, and the mutilated trunk of the Duke of Uzes, first in order of precedence among the whole aristocracy of France. Thence too Sarsfield was borne desperately wounded to a pallet from which he never rose again. The Court of Saint Germains had conferred on him the empty title of Earl of Lucan; but history knows him by the name which is still dear to the most unfortunate of nations. The region, renowned as a battle-field, through many ages, of the greatest powers of Europe, has seen only two more terrible days, the day of Malplaquet and the day of Waterloo. During many months the ground was strewn with skulls and bones of men and horses, and with fragments of hats and shoes, saddles and holsters. The next summer the soil, fertilised by twenty thousand corpses, broke forth into millions of poppies. The traveller who, on the road from Saint Tron to Tirlemont, saw that vast sheet of rich scarlet spreading from Landen to Neerwinden, could hardly help fancying that the figurative prediction of the Hebrew prophet was literally accomplished, that the earth was disclosing her blood, and refusing to cover the slain.*

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* Berwick; Saint Simon; Burnet, i. 112, 113; Feuquières; London Gazette, July 27, 31, Aug. 3, 1693; French Official Relation; Relation sent by the King of Great Britain to their High Mightinesses, Aug. 2, 1693; Extract of a letter from the Adjutant of the King of England's Dragoon Guards, Aug. 1; Dykvelt's Letter to the States General, dated July 30 at noon. The last four papers will be found in the Monthly Mercuries of July and August 1693. See also the History of the Last Campaign in the Spanish Netherlands by Edward D'Auvergne, dedicated to the Duke of Ormond, 1693. The French did justice to William. "Le Prince d'Orange," Racine wrote to Boileau, "pensa être pris, après avoir fait des merveilles." See also the glowing description of Sterne, who, no doubt, had many times heard the battle fought over by old soldiers. It was on this occasion that Corporal Trim was left wounded on the field, and was nursed by the Beguine.

There was no pursuit, though the sun was still high in the heaven when William crossed the Gette. The conquerors were so much exhausted by marching and fighting that they could scarcely move; and the horses were in even worse condition than the men. The marshal thought it necessary to allow some time for rest and refreshment. The French nobles unloaded their sumpter horses, supped gaily, and pledged one another in champagne amidst the heaps of dead; and, when the night fell, whole brigades gladly lay down to sleep in their ranks on the field of battle. The inactivity of Luxemburg did not escape censure. None could deny that he had in the action shown great skill and energy. But some complained that he wanted patience and perseverance. Others whispered that he had no wish to bring to an end a war which made him necessary to a Court where he had never, in time of peace, found favour or even justice.† Lewis, who on this occasion was perhaps not altogether free from some emotions of jealousy, contrived, it was reported, to mingle with the praise which he bestowed on his lieutenant blame which, though delicately expressed, was perfectly intelligible. "In the battle," he said, "the Duke of Luxemburg behaved like Conde; and since the battle, the Prince of Orange has behaved like Turenne."

In truth the ability and vigour with which William repaired his terrible defeat might well excite admiration. "In one respect," said the Admiral Coligni, "I may claim superiority over Alexander, over Scipio, over Cæsar. They won great battles, it is true. I have lost four great battles; and yet I show to the enemy a more formidable front than ever." The blood of Coligni ran in the veins of William; and with the blood had descended the unconquerable spirit which could derive from failure as much glory as happier commanders owed to success. The defeat of Landen was indeed a heavy blow. The King had a few days of cruel anxiety. If Luxemburg pushed on, all was lost. Louvain must fall, and Mechlin, and Nieuport, and Ostend. The Batavian frontier would be in danger. The cry for peace throughout Holland might be such as neither States General nor Stadtholder would be able to resist.‡ But there was delay; and a very short delay was enough for William. From the field of battle he made his way through the multitude of fugitives to the neighbourhood of Louvain, and there began to collect his scattered forces. His character is not lowered by the anxiety which, at that moment, the most disastrous of his life, he felt for the two persons who were dearest to him. As soon as he was safe, he wrote to assure his wife of his safety.[*] In the confusion of the flight he had lost sight of Portland, who was then in very feeble health, and had therefore run more than the ordinary risks of war. A short note which the King sent to his friend a few hours later is still extant.[†] "Though I hope to see you this evening, I cannot help writing to tell you how rejoiced I am that you got off so well. God grant that your health may soon be quite restored. These are great trials, which he has been pleased to send me in quick succession. I must try to submit to his pleasure without murmuring, and to deserve his anger less."

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* Letter from Lord Perth to his sister, June 17, 1694.

† Saint Simon mentions the reflections thrown on the Marshal. Feuquières, a very good judge, tells us that Luxemburg was unjustly blamed, and that the French army was really too much crippled by its losses to improve the victory.

‡ This account of what would have happened, if Luxemburg had been able and willing to improve his victory, I have taken from what seems to have been a very manly and sensible speech made by Talmash in the House of Commons on the 11th of December following. See Grey's Debates.

William's forces rallied fast. Large bodies of troops which he had, perhaps imprudently, detached from his army while he supposed that Liege was the object of the enemy, rejoined him by forced marches. Three weeks after his defeat he held a review a few miles from Brussels. The number of men under arms was greater than on the morning of the bloody day of Landen: their appearance was soldierlike; and their spirit seemed unbroken. William now wrote to Heinsius that the worst was over. "The crisis," he said, "has been a terrible one. Thank God that it has ended thus." He did not, however, think it prudent to try at that time the event of another pitched field. He therefore suffered the French to besiege and take Charleroy; and this was the only advantage which they derived from the most sanguinary battle fought in Europe during the seventeenth century.

Miscarriage of the Smyrna fleet.

The melancholy tidings of the defeat of Landen found England agitated by tidings not less melancholy from a different quarter. During many months the trade with the Mediterranean Sea had been almost entirely interrupted by the war. There was no chance that a merchantman from London or from Amsterdam would, if unprotected, reach the Pillars of Hercules without being boarded by a French privateer; and the protection of armed vessels was not easily to be obtained. During the year 1692, great fleets, richly laden for Spanish, Italian, and Turkish markets, had been gathering in the Thames and the Texel. In February 1693, near four hundred ships were ready to start. The value of the cargoes was estimated at several millions sterling. Those galleons which had long been the wonder and envy of the world had never conveyed so precious a freight from the West Indies to Seville. The English government undertook, in concert with the Dutch government, to escort the vessels which were laden with this great mass of wealth. The French government was bent on intercepting them.

The plan of the allies was that seventy ships of the line and about thirty frigates and brigantines should assemble in the Channel under the command of Killegrew and Delaval, the two new Lords of the English Admiralty, and should convoy the Smyrna fleet, as it was popularly called, beyond the limits within which any danger could be apprehended from the Brest squadron. The greater part of the armament might then return to guard the Channel, while Rooke, with twenty sail, might accompany the trading vessels and might protect them against the squadron which lay at Toulon.

The plan of the French government was that the Brest squadron under Tourville and the Toulon squadron under Estrees should meet in the neighbourhood of the Straits of Gibraltar, and should there lie in wait for the booty.

Which plan was the better conceived may be doubted. Which was the better executed is a question which admits of no doubt. The whole French navy, whether in the Atlantic or in the Mediterranean, was moved by one will. The navy of England and the navy of the United Provinces were subject to different authorities; and, both in England and in the United Provinces, the power was divided and subdivided to such an extent that no single person was pressed by a heavy responsibility. The spring came. The merchants loudly complained that they had already lost more by delay than they could hope to gain by the most successful voyage; and still the ships of war were not half manned or half provisioned. The Amsterdam squadron did not arrive on our coast till late in April; the Zealand squadron not till the middle of May.* It was June before the immense fleet, near five hundred sail, lost sight of the cliffs of England.

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[*] William to Heinsius, July $\frac{20}{30}$, 1693.

[†] William to Portland, July $\frac{21}{31}$, 1693.

Tourville was already on the sea, and was steering southward. But Killegrew and Delaval were so negligent or so unfortunate that they had no intelligence of his movements. They at first took it for granted that he was still lying in the port of Brest. Then they heard a rumour that some shipping had been seen to the northward; and they supposed that he was taking advantage of their absence to threaten the coast of Devonshire. It never seems to have occurred to them as possible that he might have effected a junction with the Toulon squadron, and might be impatiently waiting for his prey in the neighbourhood of Gibraltar. They therefore, on the sixth of June, having convoyed the Smyrna fleet about two hundred miles beyond Ushant, announced their intention to part company with Rooke. Rooke expostulated, but to no purpose. It was necessary for him to submit, and to proceed with his twenty men of war to the Mediterranean, while his superiors, with the rest of the armament, returned to the Channel.

It was by this time known in England that Tourville had stolen out of Brest, and was hastening to join Estrees. The return of Killegrew and Delaval therefore excited great alarm. A swift vessel was instantly despatched to warn Rooke of his danger; but the warning never reached him. He ran before a fair wind to Cape Saint Vincent; and there he learned that some French ships were lying in the neighbouring Bay of Lagos. The first information which he received led him to believe that they were few in number; and so dexterously did they conceal their strength that, till they were within half an hour's sail, he had no suspicion that he was opposed to the whole maritime strength of a great kingdom. To contend against fourfold odds would have been madness. It was much that he was able to save his squadron from utter destruction. He exerted all his skill. Two or three Dutch men of war, which were in the rear, courageously sacrificed themselves to save the fleet. With the rest of the armament, and with about sixty merchant ships, Rooke got safe to Madeira and thence to Cork. But more than three hundred of the vessels which he had convoyed were scattered over the ocean. Some escaped to Ireland; some to Corunna; some to Lisbon; some to Cadiz: some were captured, and more destroyed. A few which had taken shelter under the rock of Gibraltar, and were pursued thither by the enemy, were sunk when it was found that they could not be defended. Others perished in the same manner under the batteries of Malaga. The gain to the French seems not to have been great: but the loss to England and Holland was immense.†

Excitement in London.

Never within the memory of man had there been in the City a day of more gloom and agitation than that on which the news of the encounter in the Bay of Lagos arrived. Many traders, an eye-witness said, went away from the Royal Exchange as pale as if they had received sentence of death. A deputation from the merchants who had been sufferers by this great disaster went up to the Queen with an address representing their grievances. They were admitted to the Council Chamber, where she was seated at the head of the Board. She directed Somers to reply to them in her name; and he addressed to them a speech well calculated to soothe their irritation. Her Majesty, he said, felt for them from her heart; and she had already appointed a Committee of the Privy Council to inquire into the cause of the late misfortune, and to consider of the best means of preventing similar misfortunes in time to come.* This answer gave so much satisfaction that the Lord Mayor soon came to the palace to thank the Queen for her goodness, to assure her that, through all vicissitudes, London would be true to her and her consort, and to inform her that, severely as the late calamity had been felt by many great commercial houses, the Common Council had unanimously resolved to advance whatever might be necessary for the support of the government.†

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* London Gazette, April 24, May 15, 1693.

† Burchett's Memoirs of Transactions at Sea; Burnet, ii. 114, 115, 116; the London Gazette, July 17, 1693; Monthly Mercury of July; Letter from Cadiz, dated July 4.

Jacobite libels: William Anderton.

The ill humour which the public calamities naturally produced was inflamed by every factious artifice. Never had the Jacobite pamphleteers been so savagely scurrilous as during this unfortunate summer. The police was consequently more active than ever in seeking for the dens from which so much treason proceeded. With great difficulty and after long search the most important of all the unlicensed presses was discovered. This press belonged to a Jacobite named William Anderton, whose intrepidity and fanaticism marked him out as fit to be employed on services from which prudent men and scrupulous men shrink. During two years he had been watched by the agents of the government: but where he exercised his craft was an impenetrable mystery. At length he was tracked to a house near Saint James's Street, where he was known by a feigned name, and where he passed for a working jeweller. A messenger of the press went thither with several assistants, and found Anderton's wife and mother posted as sentinels at the door. The women knew the messenger, rushed on him, tore his hair, and cried out "Thieves" and "Murder." The alarm was thus given to Anderton. He concealed the instruments of his calling, came forth with an assured air, and bade defiance to the messenger, the Censor, the Secretary, and Little Hooknose himself. After a struggle he was secured. His room was searched; and at first sight no evidence of his guilt appeared. But behind the bed was soon found a door which opened into a dark closet. The closet contained a press, types, and heaps of newly printed papers. One of these papers, entitled Remarks on the Present Confederacy and the late Revolution, is perhaps the most frantic of all the Jacobite libels. In this tract the Prince of Orange is gravely accused of having ordered fifty of his wounded English soldiers to be burned alive. The governing principle of his whole conduct, it is said, is not vainglory, or ambition, or avarice, but a deadly hatred of Englishmen and a desire to make them miserable. The nation is vehemently adjured, on peril of incurring the severest judgments, to rise up and free itself from this plague, this curse, this tyrant whose depravity makes it difficult to believe that he can have been procreated by a human pair. Many copies were also found of another paper, somewhat less ferocious but perhaps more dangerous, entitled A French Conquest neither desirable nor practicable. In this tract also the people are exhorted to rise in insurrection. They are assured that a great part of the army is with them. The forces of the Prince of Orange will melt away : he will be glad to make his escape ; and a charitable hope is sneeringly expressed that it may not be necessary to do him any harm beyond sending him back to Loo, where he may live surrounded by luxuries for which the English have paid dear.

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* Narcissus Luttrell's Diary; Baden to the States General, July $\frac{14}{24}$, $\frac{\text{July 25.}}{\text{Aug. 4}}$ Among the Tanner MSS. in the Bodleian Library are letters describing the agitation in the City. "I wish," says one of Sancroft's Jacobite correspondents, "it may open our eyes and change our minds. But by the accounts I have seen, the Turkey Company went from the Queen and Council full of satisfaction and good humour."

† London Gazette, August 21, 1693; L'Hermitage to the States General, $\frac{\text{July 28.}}{\text{Aug. 7.}}$ As I shall, in this and the following chapters, make large use of the despatches of L'Hermitage, it may be proper to say something about him. He was a French refugee, and resided in London as agent for the Waldenses. One of his employments had been to send newsletters to Heinsius. Some interesting extracts from those newsletters will be found in the work of the Baron Sirtema de Grovestins. It was probably in consequence of the Pensionary's recommendation that the States General, by a resolution dated $\frac{\text{July 24,}}{\text{Aug. 3,}}$ 1693, desired L'Hermitage to collect and transmit to them intelligence of what was passing in England. His letters abound with curious and valuable information which is nowhere else to be found. His accounts of parliamentary proceedings are of peculiar value, and seem to have been so considered by his employers.

Copies of the despatches of L'Hermitage, and, indeed, of the despatches of all the ministers and agents employed by the States General in England from the time of Elizabeth downward, now are, or will soon be, in the library of the British Museum. For this valuable addition to the great national storehouse of knowledge, the country is chiefly indebted to Lord Palmerston. But it would be unjust not to add that his instructions were most zealously carried into effect by the late Sir Edward Disbrowe, with the cordial co-operation of the enlightened men who have charge of the noble collection of Archives at the Hague.

The government, provoked and alarmed by the virulence of the Jacobite pamphleteers, determined to make Anderton an example. He was indicted for high treason, and brought to the bar of the Old Bailey. Treby, now Chief Justice of the Common Pleas, and Powell, who had honourably distinguished himself on the day of the trial of the bishops, were on the Bench. It is unfortunate that no detailed report of the evidence has come down to us, and that we are forced to content ourselves with such fragments of information as can be collected from the contradictory narratives of writers evidently partial, intemperate, and dishonest. The indictment, however, is extant ; and the overt acts which it imputes to the prisoner undoubtedly amount to high treason.* To exhort the people of the realm to rise up and depose the King by force, and to add to that exhortation the expression, evidently ironical, of a hope that it may not be necessary to inflict on him any evil worse than banishment, is surely an offence which the least courtly lawyer will admit to be within the scope of the statute of Edward the Third. On this point indeed there seems to have been no dispute, either at the trial or subsequently.

The prisoner denied that he had printed the libels. On this point it seems reasonable that, since the evidence has not come down to us, we should give credit to the judges and the jury who heard what the witnesses had to say.

One argument with which Anderton had been furnished by his advisers, and which, in the Jacobite pasquinades of that time, is represented as unanswerable, was that, as the art of printing had been unknown in the reign of Edward the Third, printing could not be an overt act of treason under a statute of that reign. The Judges treated this argument very lightly ; and they were surely justified in so treating it. For it is an argument which would lead to the conclusion that it could not be an overt act of treason to behead a King with a guillotine or to shoot him with a Minie rifle.

It was also urged in Anderton's favour,—and this was undoubtedly an argument well entitled to consideration,—that a distinction ought to be made between the author of a treasonable paper and the man who merely printed it. The former could not pretend that he had not understood the meaning of the words which he had himself selected. But to the latter those words might convey no idea whatever. The metaphors, the allusions, the sarcasms, might be far beyond his comprehension, and, while his hands were busy among the types, his thoughts might be wandering to things altogether unconnected with the manuscript which was before him. It is undoubtedly true that it may be no crime to print what it would be a great crime to write. But this is evidently a matter concerning which no general rule can be laid down. Whether Anderton had, as a mere mechanic, contributed to spread a work the tendency of which he did not suspect, or had knowingly lent his help to raise a rebellion, was a question for the jury ;

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* It is strange that the indictment should not have been printed in Howell's State Trials. The copy which is before me was made for Sir James Mackintosh.

and the jury might reasonably infer, from the change of his name, from the secret manner in which he worked, from the strict watch kept by his wife and mother, and from the fury with which, even in the grasp of the messengers, he railed at the government, that he was not the unconscious tool, but the intelligent and zealous accomplice of traitors. The twelve, after passing a considerable time in deliberation, informed the Court that one of them entertained doubts. Those doubts were removed by the arguments of Treby and Powell; and a verdict of Guilty was found.

The fate of the prisoner remained during some time in suspense. The ministers hoped that he might be induced to save his own neck at the expense of the necks of the pamphleteers who had employed him. But his natural courage was kept up by spiritual stimulants which the nonjuring divines well understood how to administer. He suffered death with fortitude, and continued to revile the government to the last. The Jacobites clamoured loudly against the cruelty of the Judges who had tried him, and of the Queen who had left him for execution, and, not very consistently, represented him at once as a poor uneducated artisan who was ignorant of the nature and tendency of the act for which he suffered, and as a martyr who had heroically laid down his life for the banished King and the persecuted Church.*

Writings and artifices of the Jacobites.

The ministers were much mistaken if they flattered themselves that the fate of Anderton would deter others from imitating his example. His execution produced several pamphlets scarcely less virulent than those for which he had suffered. Collier, in what he called Remarks on the London Gazette, exulted with cruel joy over the carnage of Landen, and the vast destruction of English property on the coast of Spain.† Other writers did their best to raise riots among the labouring people. For the doctrine of the Jacobites was that disorder, in whatever place or in whatever way it might begin, was likely to end in a Restoration. A phrase, which, without a commentary, may seem to be mere nonsense, but which was really full of meaning, was often in their mouths at this time, and was indeed a password by which the members of the party recognised each other: "Box it about: it will come to my father." The hidden sense of this gibberish was, "Throw the country into confusion: it will be necessary at last to have recourse to King James."‡ Trade was not prosperous; and many industrious men were out of work. Accordingly songs addressed to the distressed classes were composed by the malecontent street poets. Numerous copies of a ballad exhorting the weavers to rise against the government were discovered in the house of the Quaker who had printed James's Declaration.§ Every art was used for the purpose of exciting discontent in a much more formidable body of men, the sailors; and unhappily the vices of the naval administration furnished the enemies of the State with but too good a choice of inflammatory topics. Some seamen deserted: some mutinied: then came executions; and then came more ballads and broadsides representing those executions as barbarous murders. Reports that the government had determined to defraud its defenders of their hard earned pay were circulated with so much effect that a great crowd of women from Wapping and Rotherhithe besieged Whitehall, clamouring for what was due to their husbands. Mary had the good sense and good nature to order four of those importunate petitioners to be admitted into the room where she was holding a Council. She heard their complaints, and herself assured them that the rumour which had alarmed them was unfounded.‖ By this time Saint

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* Most of the information which has come down to us about Anderton's case will be found in Howell's State Trials.

† The Remarks are extant, and deserve to be read.

‡ Narcissus Luttrell's Diary. § Ibid.

‖ There are still extant a handbill addressed to All Gentlemen Seamen that are weary of their Lives, and a ballad accusing the King and Queen of cruelty to the sailors:

Bartholomew's day drew near; and the great annual fair, the delight of idle apprentices and the horror of Puritanical Aldermen, was opened in Smithfield with the usual display of dwarfs, giants, and dancing dogs, the man that ate fire, and the elephant that loaded and discharged a musket. But of all the shows none proved so attractive as a dramatic performance which, in conception, though doubtless not in execution, seems to have borne much resemblance to those immortal masterpieces of humour in which Aristophanes held up Cleon and Lamachus to derision. Two strollers personated Killegrew and Delaval. The Admirals were represented as flying with their whole fleet before a few French privateers, and taking shelter under the guns of the Tower. The office of Chorus was performed by a Jack-pudding who expressed very freely his opinion of the naval administration. Immense crowds flocked to see this strange farce. The applauses were loud: the receipts were great; and the mountebanks, who had at first ventured to attack only the unlucky and unpopular Board of Admiralty, now, emboldened by impunity and success, and probably prompted and rewarded by persons of much higher station than their own, began to cast reflections on other departments of the government. This attempt to revive the license of the Attic Stage was soon brought to a close by the appearance of a strong body of constables who carried off the actors to prison.* Meanwhile the streets of London were every night strewn with seditious handbills. At the taverns the zealots of hereditary right were limping about with glasses of wine and punch at their lips. This fashion had just come in; and the uninitiated wondered much that so great a number of jolly gentlemen should have suddenly become lame. But those who were in the secret knew that the word Limp was a consecrated word, that every one of the four letters which composed it was the initial of an august name, and that the loyal subject who limped while he drank was taking off his bumper to Lewis, James, Mary of Modena, and the Prince. It was not only in the capital that the Jacobites, at this time, made a great display of this kind of wit. An alderman of Exeter taught his fellow townsmen to drink to the mysterious Tetragrammaton; and their orgies excited so much alarm that a regiment was quartered in the city.† The malecontents mustered strong at Bath, where the Lord President Caermarthen was trying to recruit his feeble health. In the evenings they met, as they phrased it, to serenade the Marquess. In other words they assembled under the sick man's window, and there sang doggrel lampoons on him.‡

Conduct of Caermarthen.

It is remarkable that the Lord President, at the very time at which he was insulted as a Williamite at Bath, was considered as a stanch Jacobite at Saint Germains. How he came to be so considered is a most perplexing question. Some writers are of opinion that he, like Shrewsbury, Russell, Godolphin and Marlborough, entered into engagements with one king while eating the bread of the other. But this opinion does not rest on sufficient proofs. About the treasons of Shrewsbury, of Russell, of Godolphin, and of Marlborough, we have a great mass of evi-

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"To robbers, thieves, and felons, they
Freely grant pardons every day.
Only poor seamen, who alone
Do keep them in their father's throne,
Must have at all no mercy shown."

Narcissus Luttrell gives an account of the scene at Whitehall.

* L'Hermitage, Sept. $\frac{5}{15}$, 1693; Narcissus Luttrell's Diary.

† Observator, Jan. 2, 170$\frac{2}{3}$; Narcissus Luttrell's Diary.

‡ Narcissus Luttrell's Diary. In a pamphlet published at this time, and entitled a Dialogue between Whig and Tory, the Whig alludes to "the public insolences at the Bath upon the late defeat in Flanders." The Tory answers, "I know not what some hotheaded drunken men may have said and done at the Bath or elsewhere." In the folio Collection of State Tracts, this dialogue is erroneously said to have been printed about November 1692.

dence, derived from various sources, and extending over several years. But all the information which we possess about Caermarthen's dealings with James is contained in a single short paper written by Melfort on the sixteenth of October 1693. From that paper it is quite clear that some intelligence had reached the banished King and his ministers which led them to regard Caermarthen as a friend. But there is no proof that they ever so regarded him, either before that day or after that day.* On the whole, the most probable explanation of this mystery seems to be that Caermarthen had been sounded by some Jacobite emissary much less artful than himself, and had, for the purpose of getting at the bottom of the new scheme of policy devised by Middleton, pretended to be well disposed to the cause of the banished King, that an exaggerated account of what had passed had been sent to Saint Germains, and that there had been much rejoicing there at a conversion which soon proved to have been feigned. It seems strange that such a conversion should even for a moment have been thought sincere. It was plainly Caermarthen's interest to stand by the sovereigns in possession. He was their chief minister. He could not hope to be the chief minister of James. It can indeed hardly be supposed that the political conduct of a cunning old man, insatiably ambitious and covetous, was much influenced by personal partiality. But, if there were any person to whom Caermarthen was partial, that person was undoubtedly Mary. That he had seriously engaged in a plot to depose her, with great risk of losing his head if he failed, and with the certainty of losing immense power and wealth if he succeeded, was a story too absurd for any credulity but the credulity of exiles.

Caermarthen had indeed at that moment peculiarly strong reasons for being satisfied with the place which he held in the counsels of William and Mary. There is but too good ground to believe that he was then accumulating unlawful gain with a rapidity unexampled even in his experience.

New Charter granted to the East India Company.

The contest between the two East India Companies was, during the autumn of 1693, fiercer than ever. The House of Commons, finding the Old Company obstinately averse to all compromise, had, a little before the close of the late session, requested the King to give the three years' warning prescribed by the Charter. Child and his fellows now began to be seriously alarmed. They expected every day to receive the dreaded notice. Nay, they were not sure that their exclusive privilege might not be taken away without any notice at all: for they found that they had, by inadvertently omitting to pay, at the precise time fixed by law, the tax lately imposed on their stock, forfeited their Charter; and though it would, in ordinary circumstances, have been thought cruel in the government to take advantage of such a slip, the public was not inclined to allow the Old Company anything more than the strict letter of the covenant. All was lost if the Charter were not renewed before the meeting of Parliament. There can be little doubt that the proceedings of the corporation were still really directed by Child. But he had, it should seem, perceived that his unpopularity had injuriously affected the interests which were under his care, and therefore did not obtrude himself on the public notice. His place was ostensibly filled by his near kinsman Sir Thomas Cook, one of the greatest merchants of London, and member of Parliament for the borough of Colchester. The Directors placed at Cook's absolute disposal all the immense wealth which lay in their treasury; and in a short time near a hundred thousand pounds were expended in corruption on a gigantic scale. In what proportions this enormous sum was distributed among the great men at Whitehall, and how much of it was embezzled by intermediate agents, is still a mystery. We know with certainty however that thousands went to Seymour and thousands to Caermarthen.

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* The Paper to which I refer is among the Nairne MSS., and will be found in Macpherson's collection. That excellent writer Mr Hallam has, on this subject, fallen into an error of a kind very rare with him. He says that the name of Caermarthen is perpetually mentioned among those whom James reckoned as his friends. I believe that the evidence against Caermarthen will be found to begin and to end with the letter of Melfort which I have mentioned. There is indeed, among the Nairne MSS., which Macpherson printed, an undated and anonymous letter in which Caermarthen is reckoned among the friends of James. But this letter is altogether undeserving of consideration. The writer was evidently a silly hotheaded Jacobite, who knew nothing about the situation or character of any of the public men whom he mentioned. He blunders grossly about Marlborough, Godolphin, Russell, Shrewsbury, and the Beaufort family. Indeed the whole composition is a tissue of absurdities.

It ought to be remarked that, in those parts of the Life of James which are of high historical authority, the assurances of support which he received from Marlborough, Russell, Godolphin, Shrewsbury, and other men of note are mentioned with very copious details. But there is not in any part of the Life a word indicating that any such assurances were ever received from Caermarthen.

The effect of these bribes was that the Attorney-General received orders to draw up a charter regranting the old privileges to the Old Company. No minister, however, could, after what had passed in Parliament, venture to advise the Crown to renew the monopoly without conditions. The Directors were sensible that they had no choice, and reluctantly consented to accept the new Charter on terms substantially the same with those which the House of Commons had sanctioned.

It is probable that, two years earlier, such a compromise would have quieted the feud which distracted the City. But a long conflict, in which satire and calumny had not been spared, had heated the minds of men. The cry of Dowgate against Leadenhall Street was louder than ever. Caveats were entered: petitions were signed; and in those petitions a doctrine which had hitherto been studiously kept in the background was boldly affirmed. While it was doubtful on which side the royal prerogative would be used, that prerogative had not been questioned. But as soon as it appeared that the Old Company was likely to obtain a regrant of the monopoly under the Great Seal, the New Company began to assert with vehemence that no monopoly could be created except by Act of Parliament. The Privy Council, over which Caermarthen presided, after hearing the matter fully argued by counsel on both sides, decided in favour of the Old Company, and ordered the Charter to be sealed.*

Return of William to England: Military successes of France.

The autumn was by this time far advanced, and the armies in the Netherlands had gone into quarters for the winter. On the last day of October William landed in England. The Parliament was about to meet; and he had every reason to expect a session even more stormy than the last. The people were discontented, and not without cause. The year had been everywhere disastrous to the allies, not only on the sea and in the Low Countries, but also in Servia, in Spain, in Italy, and in Germany. The Turks had compelled the generals of the Empire to raise the siege of Belgrade. A newly created Marshal of France, the Duke of Noailles, had invaded Catalonia and taken the fortress of Rosas. Another newly created Marshal, the skilful and valiant Catinat, had descended from the Alps on Piedmont, and had, at Marsiglia, gained a complete victory over the forces of the Duke of Savoy. This battle is memorable as the first of a long series of battles in which the Irish troops retrieved the honour lost by misfortune and misconduct in domestic war. Some of the exiles of Limerick showed, on that day, under the standard of France, a valour which distinguished them among many thousands of brave men. It is a remarkable fact that, on the same day, a battalion of the persecuted and expatriated Huguenots stood firm amidst the general disorder round the standard of Savoy, and fell fighting desperately to the last.

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* A Journal of several Remarkable Passages relating to the East India Trade, 1693.

The Duke of Lorges had marched into the Palatinate, already twice devastated, and had found that Turenne and Duras had left him something to destroy. Heidelberg, just beginning to rise again from its ruins, was again sacked, the peaceable citizens butchered, their wives and daughters foully outraged. The very choirs of the churches were stained with blood: the pyxes and crucifixes were torn from the altars: and tombs of the ancient Electors were broken open: the corpses, stripped of their cereclothes and ornaments, were dragged about the streets. The skull of the father of the Duchess of Orleans was beaten to fragments by the soldiers of a prince among the ladies of whose splendid Court she held the foremost place.

Distress of France.

And yet a discerning eye might have perceived that, unfortunate as the confederates seemed to have been, the advantage had really been on their side. The contest was quite as much a financial as a military contest. The French King had, some months before, said that the last piece of gold would carry the day; and he now began painfully to feel the truth of the saying. England was undoubtedly hard pressed by public burdens: but still she stood up erect. France meanwhile was fast sinking. Her recent efforts had been too much for her strength, and had left her spent and unstrung. Never had her rulers shown more ingenuity in devising taxes, or more severity in exacting them: but by no ingenuity, by no severity, was it possible to raise the sums necessary for another such campaign as that of 1693. In England the harvest had been abundant. In France the corn and the wine had again failed. The people, as usual, railed at the government. The government, with shameful ignorance or more shameful dishonesty, tried to direct the public indignation against the dealers in grain. Decrees appeared which seemed to have been elaborately framed for the purpose of turning dearth into famine. The nation was assured that there was no reason for uneasiness, that there was more than a sufficient supply of food, and that the scarcity had been produced by the villanous arts of misers who locked up their stores in the hope of making enormous gains. Commissioners were appointed to inspect the granaries, and were empowered to send to market all the corn that was not necessary for the consumption of the proprietors. Such interference of course increased the suffering which it was meant to relieve. But in the midst of the general distress there was an artificial plenty in one favoured spot. The most arbitrary prince must always stand in some awe of an immense mass of human beings collected in the neighbourhood of his own palace. Apprehensions similar to those which had induced the Cæsars to extort from Africa and Egypt the means of pampering the rabble of Rome induced Lewis to aggravate the misery of twenty provinces for the purpose of keeping one huge city in good humour. He ordered bread to be distributed in all the parishes of the capital at less than half the market price. The English Jacobites were stupid enough to extol the wisdom and humanity of this arrangement. The harvest, they said, had been good in England and bad in France; and yet the loaf was cheaper at Paris than in London; and the explanation was simple. The French had a sovereign whose heart was French, and who watched over his people with the solicitude of a father, while the English were cursed with a Dutch tyrant, who sent their corn to Holland. The truth was that a week of such fatherly government as that of Lewis would have raised all England in arms from Northumberland to Cornwall. That there might be abundance at Paris, the people of Normandy and Anjou were stuffing themselves with nettles. That there might be tranquillity at Paris, the peasantry were fighting with the bargemen and the troops all along the Loire and the Seine. Multitudes fled from those rural districts where bread cost five sous a pound to the happy place where bread was to be had for two sous a pound. It was necessary to drive the famished crowds back by force from the barriers, and to denounce the most terrible punishments against all who should not go home and starve quietly.*

Lewis was sensible that the nerves of France had been overstrained by the exertions of the last campaign. Even if her harvest and her vintage had been abundant, she would not have been able to do in 1694 what she had done in 1693; and it was utterly impossible that, in a season of extreme distress, she should again send into the field armies superior in number on every point to the armies of the coalition. New conquests were not to be expected. It would be much if the harassed and exhausted land, beset on all sides by enemies, should be able to sustain a defensive war without any disaster. So able a politician as the French King could not but feel that it would be for his advantage to treat with the allies while they were still awed by the remembrance of the gigantic efforts which his kingdom had just made, and before the collapse which had followed those efforts should become visible.

He had long been communicating through various channels with some members of the confederacy, and trying to induce them to separate themselves from the rest. But he had as yet made no overture tending to a general pacification. For he knew that there could be no general pacification unless he was prepared to abandon the cause of James, and to acknowledge the Prince and Princess of Orange as King and Queen of England. This was in truth the point on which everything turned. What should be done with those great fortresses which Lewis had unjustly seized and annexed to his empire in time of peace, Luxemburg which overawed the Moselle, and Strasburg which domineered over the Upper Rhine; what should be done with the places which he had recently won in open war, Philipsburg, Mons, and Namur, Huy and Charleroy; what barrier should be given to the States General; on what terms Lorraine should be restored to its hereditary Dukes; these were assuredly not unimportant questions. But the all important question was whether England was to be, as she had been under James, a dependency of France, or, as she was under William and Mary, a power of the first rank. If Lewis really wished for peace, he must bring himself to recognise the Sovereigns whom he had so often designated as usurpers. Could he bring himself to recognise them? His superstition, his pride, his regard for the unhappy exiles who were pining at Saint Germains, his personal dislike of the indefatigable and unconquerable adversary who had been constantly crossing his path during twenty years, were on one side: his interests and those of his people were on the other. He must have been sensible that it was not in his power to subjugate the English, that he must at last leave them to choose their government for themselves, and that what he must do at last it would be best to do soon. Yet he could not at once make up his mind to what was so disagreeable to him. He however opened a negotiation with the States General through the intervention of Sweden and Denmark, and sent a confidential emissary to confer in secret at Brussels with Dykvelt, who possessed the entire confidence of William. There was much discussion about matters of secondary importance: but the great question remained unsettled. The French agent used, in private conversation, expressions plainly implying that the government which he represented was prepared to recognise William and Mary: but no formal assurance could be obtained from him. Just at the same time the King of Denmark informed the allies that he was endeavouring to prevail on France not to insist on the restoration of James as an indispensable condition of peace, but did not say that his endeavours had as yet been successful. Meanwhile Avaux, who was now Ambassador at Stockholm, informed the King of Sweden that, as the dignity of all crowned heads had been outraged in the person of James, the

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* See the Monthly Mercuries and London Gazettes of September, October, November, and December, 1693; Dangeau, Sept. 5, 27, Oct. 21, Nov. 21; the Price of the Abdication, 1693.

Most Christian King felt assured that not only neutral powers, but even the Emperor, would try to find some expedient which might remove so grave a cause of quarrel. The expedient at which Avaux hinted doubtless was that James should waive his rights, and that the Prince of Wales should be sent to England, bred a Protestant, adopted by William and Mary, and declared their heir. To such an arrangement William would probably have had no strong personal objection. But we may be assured that he neither would nor could have made it a condition of peace with France. Who should reign in England was a question to be decided by England alone.*

It might well be suspected that a negotiation conducted in this manner was merely meant to divide the confederates. William understood the whole importance of the conjuncture. He had not, it may be, the eye of a great captain for all the turns of a battle. But he had, in the highest perfection, the eye of a great statesman for all the turns of a war. That France had at length made overtures to him was a sufficient proof that she felt herself spent and sinking. That those overtures were made with extreme reluctance and hesitation proved that she had not yet come to a temper in which it was possible to have peace with her on fair terms. He saw that the enemy was beginning to give ground, and that this was the time to assume the offensive, to push forward, to bring up every reserve. But whether the opportunity should be seized or lost it did not belong to him to decide. The King of France might levy troops and exact taxes without any limit save that which the laws of nature impose on despotism. But the King of England could do nothing without the support of the House of Commons; and the House of Commons, though it had hitherto supported him zealously and liberally, was not a body on which he could rely. It had indeed got into a state which perplexed and alarmed all the most sagacious politicians of that age. There was something appalling in the union of such boundless power and such boundless caprice. The fate of the whole civilised world depended on the votes of the representatives of the English people; and there was no public man who could venture to say with confidence what those representatives might not be induced to vote within twenty-four hours.† William painfully felt that it was scarcely possible for a prince dependent on an assembly so violent at one time, so languid at another, to effect anything great. Indeed, though no sovereign did so much to secure and to extend the power of the House of Commons, no sovereign loved the House of Commons less. Nor is this strange: for he saw that House at the very worst. He saw it when it had just acquired the power, and had not yet acquired the gravity, of a senate. In his letters to Heinsius he perpetually complains of the endless talking, the factious squabbling, the inconstancy, the dilatoriness of the body which his situation made it necessary for him to treat with deference. His complaints were by no means unfounded: but he had not discovered either the cause or the cure of the evil.

A ministry necessary to parliamentary government.

The truth was that the change which the Revolution had made in the situation of the House of Commons had made another change necessary; and that other change had not yet taken place. There was parliamentary government: but there was no Ministry; and, without a Ministry, the working of a parliamentary government, such as ours, must always be unsteady and unsafe.

It is essential to our liberties that the House of Commons should exercise a control over all the departments of the executive administration. And yet it is evident that a crowd of five or six hundred people, even if they were intellectually much above the average of the members of the best Parliament, even if every one of them were a Burleigh or a Sully, would be unfit for executive functions. It has been truly said that every large collection of human beings, however well educated, has a strong tendency to become a mob; and a country of which the Supreme Executive Council is a mob is surely in a perilous situation.

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* Correspondence of William and Heinsius; Danish Note, dated Dec. $\frac{11}{21}$, 1693. The note delivered by Avaux to the Swedish government at this time will be found in Lamberty's Collection and in the Actes et Mémoires des Négociations de la Paix de Ryswick.

† "Sir John Lowther says, nobody can know one day what a House of Commons would do the next; in which all agreed with him." These remarkable words were written by Caermarthen on the margin of a paper drawn up by Rochester in August 1692. Dalrymple, Appendix to part ii. chap. 7.

Happily a way has been found out in which the House of Commons can exercise a paramount influence over the executive government, without assuming functions such as can never be well discharged by a body so numerous and so variously composed. An institution which did not exist in the times of the Plantagenets, of the Tudors, or of the Stuarts, an institution not known to the law, an institution not mentioned in any statute, an institution of which such writers as De Lolme and Blackstone take no notice, began to exist a few years after the Revolution, grew rapidly into importance, became firmly established, and is now almost as essential a part of our polity as the Parliament itself. This institution is the Ministry.

The Ministry is, in fact, a committee of leading members of the two Houses. It is nominated by the Crown: but it consists exclusively of statesmen whose opinions on the pressing questions of the time agree, in the main, with the opinions of the majority of the House of Commons. Among the members of this committee are distributed the great departments of the administration. Each Minister conducts the ordinary business of his own office without reference to his colleagues. But the most important business of every office, and especially such business as is likely to be the subject of discussion in Parliament, is brought under the consideration of the whole Ministry. In Parliament the Ministers are bound to act as one man on all questions relating to the executive government. If one of them dissents from the rest on a question too important to admit of compromise, it is his duty to retire. While the Ministers retain the confidence of the parliamentary majority, that majority supports them against opposition, and rejects every motion which reflects on them or is likely to embarrass them. If they forfeit that confidence, if the parliamentary majority is dissatisfied with the way in which patronage is distributed, with the way in which the prerogative of mercy is used, with the conduct of foreign affairs, with the conduct of a war, the remedy is simple. It is not necessary that the Commons should take on themselves the business of administration, that they should request the Crown to make this man a bishop and that man a judge, to pardon one criminal and to execute another, to negotiate a treaty on a particular basis or to send an expedition to a particular place. They have merely to declare that they have ceased to trust the Ministry, and to ask for a Ministry which they can trust.

It is by means of Ministries thus constituted, and thus changed, that the English government has long been conducted in general conformity with the deliberate sense of the House of Commons, and yet has been wonderfully free from the vices which are characteristic of governments administered by large, tumultuous and divided assemblies. A few distinguished persons, agreeing in their general opinions, are the confidential advisers at once of the Sovereign and of the Estates of the Realm. In the closet they speak with the authority of men who stand high in the estimation of the representatives of the people. In Parliament they speak with the authority of men versed in great affairs and acquainted with all the secrets of the State. Thus the Cabinet has something of the popular character of a representative body; and the representative body has something of the gravity of a Cabinet.

Sometimes the state of parties is such that no set of men who can be brought together possesses the full confidence and steady support of a majority of the House of Commons. When this is the case, there must be a weak Ministry; and there will probably be a rapid succession of weak Ministries. At such times the House of Commons never fails to get into a state which no person friendly to representative government can contemplate without uneasiness, into a state which may enable us to form some faint notion of the state of that House during the earlier years of the reign of William. The notion is indeed but faint; for the weakest Ministry has great power as a regulator of parliamentary proceedings; and in the earlier years of the reign of William there was no Ministry at all.

The first Ministry gradually formed.

No writer has yet attempted to trace the progress of this institution, an institution indispensable to the harmonious working of our other institutions. The first Ministry was the work, partly of mere chance, and partly of wisdom; not however of that highest wisdom which is conversant with great principles of political philosophy, but of that lower wisdom which meets daily exigencies by daily expedients. Neither William nor the most enlightened of his advisers fully understood the nature and importance of that noiseless revolution,—for it was no less,—which began about the close of 1693, and was completed about the close of 1696. But everybody could perceive that, at the close of 1693, the chief offices in the government were distributed not unequally between the two great parties, that the men who held those offices were perpetually caballing against each other, haranguing against each other, moving votes of censure on each other, exhibiting articles of impeachment against each other, and that the temper of the House of Commons was wild, ungovernable and uncertain. Everybody could perceive that at the close of 1696, all the principal servants of the Crown were Whigs, closely bound together by public and private ties, and prompt to defend one another against every attack, and that the majority of the House of Commons was arrayed in good order under those leaders, and had learned to move, like one man, at the word of command. The history of the period of transition and of the steps by which the change was effected is in a high degree curious and interesting.

Sunderland.

The statesman who had the chief share in forming the first English Ministry had once been but too well known, but had long hidden himself from the public gaze, and had but recently emerged from the obscurity in which it had been expected that he would pass the remains of an ignominious and disastrous life. During that period of general terror and confusion which followed the flight of James, Sunderland disappeared. It was high time: for of all the agents of the fallen government he was, with the single exception of Jeffreys, the most odious to the nation. Few knew that Sunderland's voice had in secret been given against the spoliation of Magdalene College and the prosecution of the Bishops: but all knew that he had signed numerous instruments dispensing with statutes, that he had sate in the High Commission, that he had turned or pretended to turn Papist, that he had, a few days after his apostasy, appeared in Westminster Hall as a witness against the oppressed fathers of the Church. He had indeed atoned for many crimes by one crime baser than all the rest. As soon as he had reason to believe that the day of deliverance and retribution was at hand, he had, by a most dexterous and seasonable treason, earned his pardon. During the three months which preceded the arrival of the Dutch armament in Torbay, he had rendered to the cause of liberty and of the Protestant religion services of which it is difficult to over-rate either the wickedness or the utility. To him chiefly it was owing that, at the most critical moment in our history, a French army was not menacing the Batavian frontier, and a French fleet hovering about the English coast. William could not, without staining his own honour, refuse to protect one whom he had not scrupled to employ. Yet it was no easy task even for William to save that guilty head from the first outbreak of public fury. For even those extreme politicians of both sides who agreed in nothing else agreed in calling for vengeance on the renegade. The Whigs hated him as the vilest of the slaves by whom the late government had been served, and the Jacobites as the vilest of the traitors by whom it had been overthrown. Had he remained in England, he would probably have died by the hand of the executioner, if indeed the executioner had not been anticipated by the populace. But in Holland a political refugee, favoured by the Stadtholder, might hope to live unmolested. To Holland Sunderland fled, disguised, it is said, as a woman; and his wife accompanied him. At Rotterdam, a town devoted to the House of Orange, he thought himself secure. But the magistrates were not in all the secrets of the Prince, and were assured by some busy Englishmen that His Highness would be delighted to hear of the arrest of the Popish dog, the Judas, whose appearance on Tower Hill was impatiently expected by all London. Sunderland was thrown into prison, and remained there till an order for his release arrived from Whitehall. He then proceeded to Amsterdam, and there changed his religion again. His second apostasy edified his wife as much as his first apostasy had edified his master. The Countess wrote to assure her pious friends in England that her poor dear lord's heart had at last been really touched by divine grace, and that, in spite of all her afflictions, she was comforted by seeing him so true a convert. We may, however, without any violation of Christian charity, suspect that he was still the same false, callous Sunderland who, a few months before, had made Bonrepaux shudder by denying the existence of a God, and had, at the same time, won the heart of James by pretending to believe in transubstantiation. In a short time the banished man put forth an apology for his conduct. This apology, when examined, will be found to amount merely to a confession that he had committed one series of crimes in order to gain James's favour, and another series in order to avoid being involved in James's ruin. The writer concluded by announcing his intention to pass all the rest of his life in penitence and prayer. He soon retired from Amsterdam to Utrecht, and at Utrecht made himself conspicuous by his regular and devout attendance on the ministrations of Huguenot preachers. If his letters and those of his wife were to be trusted, he had done for ever with ambition. He longed indeed to be permitted to return from exile, not that he might again enjoy and dispense the favours of the Crown, not that his antechambers might again be filled by the daily swarm of suitors, but that he might see again the turf, the trees, and the family pictures of his country seat. His only wish was to be suffered to end his troubled life at Althorpe; and he would be content to forfeit his head if ever he went beyond the palings of his park.[*]

While the House of Commons, which had been elected during the vacancy of the throne, was busily engaged in the work of proscription, he could not venture to show himself in England. But when that assembly had ceased to exist, he thought himself safe. He returned a few days after the Act of Grace had been laid on the table of the Lords. From the benefit of that Act he was by name excluded: but he well knew that he had now nothing to fear. He went privately to Kensington, was admitted into the closet, had an audience which lasted two hours, and then retired to his country house.[†]

During many months he led a secluded life, and had no residence in London. Once in the spring of 1691, to the great astonishment of the public, he showed his face in the circle at Court, and was graciously received.[‡] He seems to have been afraid that he might, on his reappearance in Parliament, receive some marked affront. He therefore, very prudently, stole down to Westminster, in the dead time of the year, on a day to which the Houses stood adjourned by the royal command, and on which they met merely for the purpose of adjourning again. He had just time to present himself, to take the oaths, to sign the declaration against transubstantiation, and to resume his seat. None of the few peers who were present had an opportunity of making any remark.* It was not till the year 1692 that he began to attend regularly. He was silent: but silent he had always been in large assemblies, even when he was at the zenith of power. His talents were not those of a public speaker. The art in which he surpassed all men was the art of whispering. His tact, his quick eye for the foibles of individuals, his caressing manners, his power of insinuation, and, above all, his apparent frankness, made him irresistible in private conversation. By means of these qualities he had governed James, and now aspired to govern William.

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[*] See Sunderland's celebrated Narrative, which has often been printed, and his wife's letters, which are among the Sidney papers, published by Mr Blencowe.

[†] Van Citters, May $\frac{6}{16}$, 1690.

[‡] Evelyn, April 24, 1691.

To govern William, indeed, was not easy. But Sunderland succeeded in obtaining such a measure of favour and influence as excited much surprise and some indignation. In truth, scarcely any mind was strong enough to resist the witchery of his talk and of his manners. Every man is prone to believe in the gratitude and attachment even of the most worthless persons on whom he has conferred great benefits. It can therefore hardly be thought strange that the most skilful of all flatterers should have been heard with favour, when he, with every outward sign of strong emotion, implored permission to dedicate all his faculties to the service of the generous protector to whom he owed property, liberty, life. It is not necessary, however, to suppose that the King was deceived. He may have thought, with good reason, that, though little confidence could be placed in Sunderland's professions, much confidence might be placed in Sunderland's situation; and the truth is that Sunderland proved, on the whole, a more faithful servant than a less depraved man might have been. He did indeed make, in profound secrecy, some timid overtures towards a reconciliation with James. But it may be confidently affirmed that, even had those overtures been graciously received,—and they appear to have been received very ungraciously,—the twice turned renegade would never have rendered any real service to the Jacobite cause. He well knew that he had done that which at Saint Germains must be regarded as inexpiable. It was not merely that he had been treacherous and ungrateful. Marlborough had been as treacherous and as ungrateful; and Marlborough had been pardoned. But Marlborough had not been guilty of the impious hypocrisy of counterfeiting the signs of conversion. Marlborough had not pretended to be convinced by the arguments of the Jesuits, to be touched by divine grace, to pine for union with the only true Church. Marlborough had not, when Popery was in the ascendant, crossed himself, shrived himself, done penance, taken the communion in one kind, and, as soon as a turn of fortune came, apostatised back again, and proclaimed to all the world that, when he knelt at the confessional and received the host, he was merely laughing at the King and the priests. The crime of Sunderland was one which could never be forgiven by James; and a crime which could never be forgiven by James was, in some sense, a recommendation to William. The Court, nay, the Council, was full of men who might hope to prosper if the banished King were restored. But Sunderland had left himself no retreat. He had broken down all the bridges behind him. He had been so false to one side that he must of necessity be true to the other. That he was in the main true to the government which now protected him there is no reason to doubt; and, being true, he could not but be useful. He was, in some respects, eminently qualified to be at that time an adviser of the Crown. He had exactly the talents and the knowledge which William wanted. The two together would have made up a consummate statesman. The master was capable of forming and executing large designs, but was negligent of those small arts in which the servant excelled. The master saw farther off than other men; but what was near no man saw so clearly as the servant. The master, though profoundly versed in the politics of the great community of nations, never thoroughly understood the politics of his own kingdom. The servant was perfectly well informed as to the temper and the organisation of the English factions, and as to the strong and weak parts of the character of every Englishman of note.

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* Lords' Journals, April 28, 1691.

Early in 1693, it was rumoured that Sunderland was consulted on all important questions relating to the internal administration of the realm; and the rumour became stronger when it was known that he had come up to London in the autumn, and that he had taken a large mansion near Whitehall. The coffeehouse politicians were confident that he was about to hold some high office. As yet, however, he had the wisdom to be content with the reality of power, and to leave the show to others.*

Sunderland advises the King to give the preference to the Whigs.

His opinion was that, so long as the King tried to balance the two great parties, against each other, and to divide his favour equally between them, both would think themselves ill used, and neither would lend to the government that hearty and steady support which was now greatly needed. His Majesty must make up his mind to give a marked preference to one or the other; and there were three weighty reasons for giving the preference to the Whigs.

Reasons for preferring the Whigs.

In the first place, the Whigs were on principle attached to the reigning dynasty. In their view the Revolution had been, not merely necessary, not merely justifiable, but happy and glorious. It had been the triumph of their political theory. When they swore allegiance to William, they swore without scruple or reservation; and they were so far from having any doubt about his title that they thought it the best of all titles. The Tories, on the other hand, very generally disapproved of that vote of the Convention which had placed him on the throne. Some of them were at heart Jacobites, and had taken the oath of allegiance to him only that they might be better able to injure him. Others, though they thought it their duty to obey him as King in fact, denied that he was King by right, and, if they were loyal to him, were loyal without enthusiasm. There could, therefore, be little doubt on which of the two parties it would be safer for him to rely.

In the second place, as to the particular matter on which his heart was at present set, the Whigs were, as a body, prepared to support him strenuously, and the Tories were, as a body, inclined to thwart him. The minds of men were at this time much occupied by the question, in what way the war ought to be carried on. To that question the two parties returned very different answers. An opinion had during many months been growing among the Tories that the policy of England ought to be strictly insular; that she ought to leave the defence of Flanders and the Rhine to the States General, the House of Austria, and the Princes of the Empire; that she ought to carry on hostilities with vigour by sea, but to keep up only such an army as might, with the help of the militia, be sufficient to repel an invasion. It was plain that, if such a system were adopted, there might be an immediate reduction of the taxes which pressed most heavily on the nation. But the Whigs maintained that this relief would be dearly purchased. Many thousands of brave English soldiers were now in Flanders. Yet the allies had not been able to prevent the French from taking Mons in 1691,

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* L'Hermitage, Sept. $\frac{18}{28}$, Oct. $\frac{2}{12}$, 1693.

Namur in 1692, Charleroy in 1693. If the English troops were withdrawn, it was all but certain that Ostend, Ghent, Liege, Brussels would fall. The German Princes would hasten to make peace, each for himself. The Spanish Netherlands would probably be annexed to the French monarchy. The United Provinces would be again as hard pressed as in 1672, and would accept whatever terms Lewis might be pleased to dictate. In a few months, he would be at liberty to put forth his whole strength against our island. Then would come a struggle for life and death. It might well be hoped that we should be able to defend our soil even against such a general and such an army as had won the battle of Landen. But the fight must be long and hard. How many fertile counties would be turned into deserts, how many flourishing towns would be laid in ashes, before the invaders were destroyed or driven out! One triumphant campaign in Kent and Middlesex would do more to impoverish the nation than ten disastrous campaigns in Brabant. Those Belgian fortresses, in the fate of which shallow politicians imagined that we had no interest, were in truth the outworks of London. It is remarkable that this dispute between the two great factions was, during seventy years, regularly revived as often as our country was at war with France. That England ought never to attempt great military operations on the Continent continued to be a fundamental article of the creed of the Tories till the French Revolution produced a complete change in their feelings.* As the chief object of William was to open the campaign of 1694 in Flanders with an immense display of force, it was sufficiently clear to whom he must look for assistance.

Chiefs of the Whig party.

In the third place, the Whigs were the stronger party in Parliament. The general election of 1690, indeed, had not been favourable to them. They had been, for a time, a minority: but they had ever since been constantly gaining ground: they were now in number a full half of the Lower House: and their effective strength was more than proportioned to their number: for in energy, alertness, and discipline, they were decidedly superior to their opponents. Their organisation was not indeed so perfect as it afterwards became: but they had already begun to look for guidance to a small knot of distinguished men, which was long afterwards widely known by the name of the Junto. There is, perhaps, no parallel in history, ancient or modern, to the authority exercised by this council, during twenty troubled years, over the Whig body. The men who acquired that authority in the days of William and Mary continued to possess it, without interruption, in office and out of office, till George the First was on the throne.

Russell.

One of these men was Russell. Of his shameful dealings with the Court of Saint Germains we possess proofs which leave no room for doubt. But no such proofs were laid before the world till he had been many years dead. If rumours of his guilt got abroad, they were vague and improbable: they rested on no evidence: they could be traced to no trustworthy author; and they might well be regarded by his contemporaries as Jacobite calumnies. What was quite certain was that he sprang from an illustrious house which had done and suffered great things for liberty and for the Protestant religion, that he had signed the invitation of the thirtieth of June, that he had landed with the Deliverer at Torbay, that he had in Parliament, on all occasions, spoken and voted as a zealous Whig, that he had won a great victory, that he had saved his country from an invasion, and that, since he had left the Admiralty, everything had gone wrong. We cannot therefore wonder that his influence over his party should have been considerable.

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* It is amusing to see how Johnson's Toryism breaks out where we should hardly expect to find it. Hastings says, in the Third Part of Henry the Sixth,—

> "Let us be back'd with God and with the seas
> Which He hath given for fence impregnable,
> And with their helps alone defend ourselves."

"This," says Johnson in a note, "has been the advice of every man who, in any age, understood and favoured the interest of England.

Somers.

But the greatest man among the members of the Junto, and in some respects, the greatest man of that age, was the Lord Keeper Somers. He was equally eminent as a jurist and as a politician, as an orator and as a writer. His speeches have perished; but his State papers remain, and are models of terse, luminous, and dignified eloquence. He had left a great reputation in the House of Commons, where he had, during four years, been always heard with delight; and the Whig members still looked up to him as their leader, and still held their meetings under his roof. In the great place to which he had recently been promoted, he had so borne himself that, after a very few months, even faction and envy had ceased to murmur at his elevation. In truth, he united all the qualities of a great judge, an intellect comprehensive, quick and acute, diligence, integrity, patience, suavity. In council, the calm wisdom, which he possessed in a measure rarely found among men of parts so quick and of opinions so decided as his, acquired for him the authority of an oracle. The superiority of his powers appeared not less clearly in private circles. The charm of his conversation was heightened by the frankness with which he poured out his thoughts.* His good temper and his good breeding never failed. His gesture, his look, his tones were expressive of benevolence. His humanity was the more remarkable; because he had received from nature a body such as is generally found united with a peevish and irritable mind. His life was one long malady: his nerves were weak: his complexion was livid: his face was prematurely wrinkled. Yet his enemies could not pretend that he had ever once, during a long and troubled public life, been goaded, even by sudden provocation, into vehemence inconsistent with the mild dignity of his character. All that was left to them was to assert that his disposition was very far from being so gentle as the world believed, that he was really prone to the angry passions, and that sometimes, while his voice was soft, and his words kind and courteous, his delicate frame was almost convulsed by suppressed emotion. It will perhaps be thought that this reproach is the highest of all eulogies.

The most accomplished men of those times have told us that there was scarcely any subject on which Somers was not competent to instruct and to delight. He had never travelled; and, in that age, an Englishman who had not travelled was generally thought unqualified to give an opinion on works of art. But connoisseurs familiar with the masterpieces of the Vatican and of the Florentine gallery allowed that the taste of Somers in painting and sculpture was exquisite. Philology was one of his favourite pursuits. He had traversed the whole vast range of polite literature, ancient and modern. He was at once a munificent and a severely judicious patron of genius and learning. Locke owed opulence to Somers. By Somers Addison was drawn forth from a cell in a college. In distant countries the name of Somers was mentioned with respect and gratitude by great scholars and poets who had never seen his face. He was the benefactor of Leclerc. He was the friend of Filicaja. Neither political nor religious differences prevented him from extending his powerful protection to merit. Hickes, the fiercest and most intolerant of all the nonjurors, obtained, by the influence of Somers, permission to study Teutonic antiquities in freedom and safety. Vertue, a strict Roman Catholic, was raised by the discriminating and liberal patronage of Somers from poverty and obscurity to the first rank among the engravers of the age.

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* Swift, in his Inquiry into the Behaviour of the Queen's last Ministry, mentions Somers as a person of great abilities, who used to talk in so frank a manner that he seemed to discover the bottom of his heart. In the Memoirs relating to the Change in the Queen's Ministry, Swift says that Somers had one and only one unconversable fault, formality. It is not very easy to understand how the same man can be the most unreserved of companions, and yet err on the side of formality. Yet there may be truth in both descriptions. It is well known that Swift loved to take rude liberties with men of high rank, and fancied that, by doing so, he asserted his own independence. He has been justly blamed for this fault by his two illustrious biographers, both of them men of spirit at least as independent as his, Samuel Johnson and Walter Scott. I suspect that he showed a disposition to behave with offensive familiarity to Somers, and that Somers, not choosing to submit to impertinence, and not wishing to be forced to resent it, resorted, in selfdefence, to a ceremonious politeness which he never would have practised towards Locke or Addison.

The generosity with which Somers treated his opponents was the more honourable to him because he was no waverer in politics. From the beginning to the end of his public life he was a steady Whig. His voice was indeed always raised, when his party was dominant in the State, against violent and vindictive counsels: but he never forsook his friends, even when their perverse neglect of his advice had brought them to the verge of ruin.

His powers of mind and his acquirements were not denied even by his detractors. The most acrimonious Tories were forced to admit, with an ungracious snarl which increased the value of their praise, that he had all the intellectual qualities of a great man, and that in him alone among his contemporaries brilliant eloquence and wit were to be found associated with the quiet and steady prudence which ensures success in life. It is a remarkable fact that, in the foulest of all the many libels which were published against him, he was slandered under the name of Cicero. As his abilities could not be questioned, he was charged with irreligion and immorality. That he was heterodox all the country vicars and foxhunting squires firmly believed: but as to the nature and extent of his heterodoxy there were many different opinions. He seems to have been a Low Churchman of the school of Tillotson, whom he always loved and honoured; and he was, like Tillotson, called by bigots a Presbyterian, an Arian, a Socinian, a Deist, and an Atheist.

The private life of this great statesman and magistrate was malignantly scrutinised; and tales were told about his libertinism which went on growing till they became too absurd for the credulity even of party spirit. At last, long after he had been condemned to flannel and chicken broth, a wretched courtesan, who had probably never seen him except in the stage box at the theatre, when she was following her vocation below in a mask, published a lampoon in which she described him as the master of a harem more costly than the Great Turk's. There is, however, reason to believe that there was a small nucleus of truth round which this great mass of fiction gathered, and that the wisdom and selfcommand which Somers never wanted in the senate, on the judgment seat, at the council board, or in the society of wits, scholars, and philosophers, were not always proof against female attractions.*

Montague.

Another director of the Whig party was Charles Montague. He was often, when he had risen to power, honours, and riches, called an upstart by those who envied his success. That they should have called him so may seem strange; for few of the statesmen of his time could show such a pedigree as his. He sprang from a family as old as the Conquest: he was in the succession to an earldom; and he was, by the paternal side, cousin of three earls. But he was the younger son of a younger brother; and that phrase had, ever since the time of Shakspeare and Raleigh, and perhaps before their time, been proverbially used to designate a person so poor as to be broken to the most abject servitude or ready for the most desperate adventure.

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* The eulogies on Somers and the invectives against him are innumerable. Perhaps the best way to come to a just judgment would be to collect all that has been said about him by Swift and by Addison. They were the two keenest observers of their time; and they both knew him well. But it ought to be remarked that, till Swift turned Tory, he always extolled Somers, not only as the most accomplished, but as the most virtuous of men. In the dedication of the Tale of a Tub are these words, "There is no virtue, either of a public or private life, which some circumstances of your own have not often produced upon the stage of the world;" and again, "I should be very loth the bright example of your Lordship's virtues should be lost to other eyes, both for their sake and your own." In the Discourse of the Contests and Dissensions at Athens and Rome, Somers is the just Aristides. After Swift had ratted, he described Somers as a man who "possessed all excellent qualifications except virtue."

Charles Montague was early destined for the Church, was entered on the foundation of Westminster, and, after distinguishing himself there by skill in Latin versification, was sent up to Trinity College, Cambridge. At Cambridge the philosophy of Des Cartes was still dominant in the schools. But a few select spirits had separated from the crowd, and formed a fit audience round a far greater teacher.* Conspicuous among the youths of high promise who were proud to sit at the feet of Newton was the quick and versatile Montague. Under such guidance the young student made considerable proficiency in the severe sciences: but poetry was his favourite pursuit; and when the University invited her sons to celebrate royal marriages and funerals, he was generally allowed to have surpassed his competitors. His fame travelled to London: he was thought a clever lad by the wits who met at Will's, and the lively parody which he wrote, in concert with his friend and fellow student Prior, on Dryden's Hind and Panther, was received with great applause.

At this time all Montague's wishes pointed towards the Church. At a later period, when he was a peer with twelve thousand a year, when his villa on the Thames was regarded as the most delightful of all suburban retreats, when he was said to revel in Tokay from the Imperial cellar, and in soups made out of birds' nests brought from the Indian Ocean, and costing three guineas a piece, his enemies were fond of reminding him that there had been a time when he had eked out by his wits an income of barely fifty pounds, when he had been happy with a trencher of mutton chops and a flagon of ale from the College buttery, and when a tithe pig was the rarest luxury for which he had dared to hope. The Revolution came, and changed his whole scheme of life. He obtained, by the influence of Dorset, who took a peculiar pleasure in befriending young men of promise, a seat in the House of Commons. Still, during a few months, the needy scholar hesitated between politics and divinity. But it soon became clear that, in the new order of things, parliamentary ability must fetch a higher price than any other kind of ability; and he felt that in parliamentary ability he had no superior. He was in the very situation for which he was peculiarly fitted by nature; and, during some years, his life was a series of triumphs.

Of him, as of several of his contemporaries, especially of Mulgrave and of Sprat, it may be said that his fame has suffered from the folly of those editors who, down to our own time, have persisted in reprinting his rhymes among the works of the British poets. There is not a year in which hundreds of verses as good as any that he ever wrote are not sent in for the Newdigate prize at Oxford and for the Chancellor's medal at Cambridge. His mind had indeed great quickness and vigour, but not that kind of quickness and vigour which produces great dramas or odes; and it is most unjust to him that his Man of Honour and his Epistle on the Battle of the Boyne should be placed side by side with the masterpieces of Milton and Dryden. Other eminent statesmen and orators, Walpole, Pulteney, Chatham, Fox, wrote poetry not better than his. But fortunately for them, their metrical compositions were never thought worthy to be admitted into any collection of our national classics.

It has long been usual to represent the imagination under the figure of a wing, and to call the successful exertions of the imagination flights. One poet is the eagle: another is the swan: a third modestly likens himself to the bee. But none of these types would have suited Montague. His genius may be compared to that pinion which, though it is too weak to lift the ostrich into the air, enables her, while she remains on the earth, to outrun hound, horse, and dromedary. If the man who possesses this kind of genius attempts to ascend the heaven of invention, his awkward and unsuccessful efforts expose him to derision. But, if he will be content to stay in the terrestrial region of business, he will find that the faculties which would not enable him to soar into a higher sphere will enable him to distance all his competitors in the lower. As a poet Montague could never have risen above the crowd. But in the House of Commons, now fast becoming supreme in the State, and extending its control over one executive department after another, the young adventurer soon obtained a place very different from the place which he occupies among men of letters. At thirty, he would gladly have given all his chances in life for a comfortable vicarage and a chaplain's scarf. At thirty-seven, he was First Lord of the Treasury, Chancellor of the Exchequer, and a Regent of the kingdom; and this elevation he owed not at all to favour, but solely to the unquestionable superiority of his talents for administration and debate.

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* See Whiston's Autobiography.

The extraordinary ability with which, at the beginning of the year 1692, he managed the conference on the Bill for regulating Trials in cases of Treason, placed him at once in the first rank of parliamentary orators. On that occasion he was opposed to a crowd of veteran senators renowned for their eloquence, Halifax, Rochester, Nottingham, Mulgrave, and proved himself a match for them all. He was speedily seated at the Board of Treasury; and there the clearheaded and experienced Godolphin soon found that his young colleague was his master. When Somers had quitted the House of Commons, Montague had no rival there. To this day we may discern in many parts of our financial and commercial system the marks of that vigourous intellect and daring spirit. The bitterest enemies of Montague were unable to deny that some of the expedients which he had proposed had proved highly beneficial to the nation. But it was said that these expedients were not devised by himself. He was represented, in a hundred pamphlets, as the daw in borrowed plumes. He had taken, it was affirmed, the hint of every one of his great plans from the writings or the conversation of some ingenious speculator. This reproach was, in truth, no reproach. We can scarcely expect to find in the same human being the talents which are necessary for the making of new discoveries in political science, and the talents which obtain the assent of divided and tumultuous assemblies to great practical reforms. To be at once Adam Smith and William Pitt is scarcely possible. It is surely praise enough for a busy politician that he knows how to use the theories of others, that he discerns, among the schemes of innumerable theorists, the precise scheme which is wanted and which is practicable, that he shapes it to suit pressing circumstances and popular humours, that he proposes it just when it is most likely to be favourably received, that he triumphantly defends it against all objectors, and that he carries it into execution with prudence and energy; and to this praise no English statesman has a fairer claim than Montague.

It is a remarkable proof of his self-knowledge that, from the moment at which he began to distinguish himself in public life, he ceased to be a versifier. It does not appear that, after he became a Lord of the Treasury, he ever wrote a couplet, with the exception of a few neatly turned lines inscribed on a set of toasting glasses which were sacred to the most renowned Whig beauties of his time. He wisely determined to derive from the poetry of others a glory which he never would have derived from his own. As a patron of genius and learning he ranks with his two illustrious friends, Dorset and Somers. His munificence fully equalled theirs; and, though he was inferior to them in delicacy of taste, he succeeded in associating his name inseparably with some names which will last as long as our language.

Yet it must be acknowledged that Montague, with admirable parts, and with many claims on the gratitude of his country, had great faults, and unhappily faults not of the noblest kind. His head was not strong enough to bear without giddiness the speed of his ascent and the height of his position. He became offensively arrogant and vain. He was too often cold to his old friends, and ostentatious in displaying his new riches. Above all, he was insatiably greedy of praise, and liked it best when it was of the coarsest and rankest quality. But, in 1693, these faults were less offensive than they became a few years later.

Wharton.

With Russell, Somers, and Montague, was closely connected, during a quarter of a century, a fourth Whig, who in character bore little resemblance to any of them. This was Thomas Wharton, eldest son of Philip Lord Wharton. Thomas Wharton has been repeatedly mentioned in the course of this narrative. But it is now time to describe him more fully. He was in his forty-seventh year, but was still a young man in constitution, in appearance, and in manners. Those who hated him most heartily—and no man was hated more heartily—admitted that his natural parts were excellent, and that he was equally qualified for debate and for action. The history of his mind deserves notice: for it was the history of many thousands of minds. His rank and abilities made him so conspicuous that in him we are able to trace distinctly the origin and progress of a moral taint which was epidemic among his contemporaries.

He was born in the days of the Covenant, and was the heir of a covenanted house. His father was renowned as a distributor of Calvinistic tracts, and a patron of Calvinistic divines. The boy's first years were passed amidst Geneva bands, heads of lank hair, upturned eyes, nasal psalmody, and sermons three hours long. Plays and poems, hunting and dancing, were proscribed by the austere discipline of his saintly family. The fruits of this education became visible, when, from the sullen mansion of Puritan parents, the hotblooded, quickwitted, young patrician emerged into the gay and voluptuous London of the Restoration. The most dissolute cavaliers stood aghast at the dissoluteness of the emancipated precisian. He early acquired and retained to the last the reputation of being the greatest rake in England. Of wine indeed he never became the slave; and he used it chiefly for the purpose of making himself the master of his associates. But to the end of his long life the wives and daughters of his nearest friends were not safe from his licentious plots. The ribaldry of his conversation moved astonishment even in that age. To the religion of his country he offered, in the mere wantonness of impiety, insults too foul to be described. His mendacity and his effrontery passed into proverbs. Of all the liars of his time he was the most deliberate, the most inventive, and the most circumstantial. What shame meant he did not seem to understand. No reproaches, even when pointed and barbed with the sharpest wit, appeared to give him pain. Great satirists, animated by a deadly personal aversion, exhausted all their strength in attacks upon him. They assailed him with keen invective: they assailed him with still keener irony: but they found that neither invective nor irony could move him to anything but an unforced smile and a good-humoured curse; and they at length threw down the lash, acknowledging that it was impossible to make him feel. That, with such vices, he should have played a great part in life, should have carried numerous elections against the most formidable opposition by his personal popularity, should have had a large following in Parliament, should have risen to the highest offices in the State, seems extraordinary. But he lived in times when faction was almost a madness: and he possessed in an eminent degree the qualities of the leader of a faction. There was a single tie which he respected. The falsest of mankind in all relations but one, he was the truest of Whigs. The religious tenets of his family he had early renounced with contempt: but to the politics of his family he stedfastly adhered through all the temptations and dangers of half a century. In small things and in great his devotion to his party constantly appeared. He had the finest stud in England; and his delight was to win plates from Tories. Sometimes when, in a distant county, it was fully expected that the horse of a High Church squire would be first on the course, down came, on the very eve of the race, Wharton's Careless, who had ceased to run at Newmarket merely for want of competitors, or Wharton's Gelding, for whom Lewis the Fourteenth had in vain offered a thousand pistoles. A man whose mere sport was of this description was not likely to be easily beaten in any serious contest. Such a master of the whole art of electioneering England had never seen. Buckinghamshire was his own especial province; and there he ruled without a rival. But he extended his care over the Whig interest in Yorkshire, Cumberland, Westmoreland, Wiltshire. Sometimes twenty, sometimes thirty, members of Parliament were named by him. As a canvasser he was irresistible. He never forgot a face that he had once seen. Nay, in the towns in which he wished to establish an interest, he remembered, not only the voters, but their families. His opponents were confounded by the strength of his memory and the affability of his deportment, and owned that it was impossible to contend against a great man who called the shoemaker by his Christian name, who was sure that the butcher's daughter must be growing a fine girl, and who was anxious to know whether the blacksmith's youngest boy was breeched. By such arts as these he made himself so popular that his journeys to the Buckinghamshire Quarter Sessions resembled royal progresses. The bells of every parish through which he passed were rung, and flowers were strewed along the road. It was commonly believed that, in the course of his life, he expended on his parliamentary interest not less than eighty thousand pounds, a sum which, when compared with the value of estates, must be considered as equivalent to more than three hundred thousand pounds in our time.

But the chief service which Wharton rendered to the Whig party was that of bringing in recruits from the young aristocracy. He was quite as dexterous a canvasser among the embroidered coats at the Saint James's Coffeehouse as among the leathern aprons at Wycombe and Ailesbury. He had his eye on every boy of quality who came of age; and it was not easy for such a boy to resist the arts of a noble, eloquent, and wealthy flatterer, who united juvenile vivacity to profound art and long experience of the gay world. It mattered not what the novice preferred, gallantry or field sports, the dicebox or the bottle. Wharton soon found out the master passion, offered sympathy, advice, assistance, and, while seeming to be only the minister of his disciple's pleasures, made sure of his disciple's vote.

The party to whose interests Wharton, with such spirit and constancy, devoted his time, his fortune, his talents, his very vices, judged him, as was natural, far too leniently. He was widely known by the very undeserved appellation of Honest Tom. Some pious men, Burnet, for example, and Addison, averted their eyes from the scandal which he gave, and spoke of him, not indeed with esteem, yet with goodwill. A most ingenious and accomplished Whig, the third Earl of Shaftesbury, author of the Characteristics, described Wharton as the most mysterious of human beings, as a strange compound of best and worst, of private depravity and public virtue, and owned himself unable to understand how a man utterly without principle in everything but politics should in politics be as true as steel. But that which, in the judgment of one faction, more than half redeemed all Wharton's faults, seemed to the other faction to aggravate them all. The opinion which the Tories entertained of him is expressed in a single line written after his death by the ablest man of that party, Jonathan Swift: "He was the most universal villain that ever I knew."* Wharton's political adversaries thirsted for his blood, and repeatedly tried to shed it. Had he not been a man of imperturbable temper, dauntless courage, and consummate skill in fence, his life would have been a short one. But neither anger nor danger ever deprived him of his presence of mind: he was an incomparable swordsman; and he had a peculiar way of disarming opponents which moved the envy of all the duellists of his time. His friends said that he had never given a challenge, that he had never refused one, that he had never taken a life, and yet that he had never fought without having his antagonist's life at his mercy.†

The four men who have been described resembled each other so little that it may be thought strange that they should ever have been able to act in concert. They did, however, act in the closest concert during many years. They more than once rose and more than once fell together. But their union lasted till it was dissolved by death. Little as some of them may have deserved esteem, none of them can be accused of having been false to his brethren of the Junto.

Chiefs of the Tory party.

While the great body of the Whig members of Parliament was, under these able chiefs, arraying itself in order resembling that of a regular army, the Tories were in the state of a tumultuary militia, undrilled and unofficered. They were numerous; and they were zealous: but they had no discipline and no chief. The name of Seymour had once been great among them, and had not quite lost its influence. But, since he had been at the Board of Treasury, he had disgusted them by vehemently defending all that he had himself, when out of place, vehemently attacked. They had once looked up to the Speaker, Trevor: but his greediness, impudence, and venality were now so notorious that all respectable gentlemen, of all shades of opinion, were ashamed to see him in the chair. Of the old Tory members Sir Christopher Musgrave alone had much weight. Indeed the real leaders of the party, as far as it can be said to have had leaders, were men bred in principles diametrically opposed to Toryism, men who had carried Whiggism to the verge of republicanism, and who had long been considered not merely as Low Churchmen, but as more than half Presbyterians. Of these men the most eminent were two great Herefordshire squires, Robert Harley and Paul Foley.

Harley.

The space which Robert Harley fills in the history of three reigns, his elevation, his fall, the influence which, at a great crisis, he exercised on the politics of all Europe, the close intimacy in which he lived with some of the greatest wits and poets of his time, and the frequent recurrence of his name in the works of Swift, Pope, Arbuthnot, and Prior, must always make him an object of interest. Yet the man himself was of all men the least interesting. There is indeed a whimsical contrast between the very ordinary qualities of his mind and the very extraordinary vicissitudes of his fortune.

He was the heir of a Puritan family. His father, Sir Edward Harley, had been conspicuous among the patriots of the Long Parliament, had commanded a regiment under Essex, had, after the Restoration, been an active opponent of the Court, had supported the Exclusion Bill, had harboured dissenting preachers, had frequented meeting-houses, and had made himself so obnoxious to the ruling powers that, at the time of the Western Insurrection, he had been placed under arrest, and his house had been searched for arms. When the Dutch army was marching from Torbay towards London, he and his eldest son Robert declared for the Prince of Orange and a free Parliament, raised a large body of horse, took possession of Worcester, and evinced their zeal against Popery by publicly breaking to pieces, in the High Street of that city, a piece of sculpture which, to rigid precisians, seemed idolatrous. Soon after the Convention had become a Parliament, Robert Harley was sent up to Westminster as member for a Cornish borough. His conduct was such as might have been expected from his birth and education. He was a Whig, and indeed an intolerant and vindictive Whig. Nothing would satisfy him but a general proscription of the Tories. His name appears in the list of those members who voted for the Sacheverell clause; and, at the general election which took place in the spring of 1690, the party which he had persecuted made great exertions to keep him out of the House of Commons. A cry was raised that the Harleys were mortal enemies of the Church; and this cry produced so much effect that it was with difficulty that any of them could obtain a seat. Such was the commencement of the public life of a man whose name, a quarter of a century later, was inseparably coupled with High Church in the acclamations of Jacobite mobs.*

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* Swift's note on Mackay's Character of Wharton.

† This account of Montague and Wharton I have collected from innumerable sources. I ought, however, to mention particularly the very curious Life of Wharton published immediately after his death.

Soon, however, it began to be observed that in every division Harley was found among those gentlemen who held his political opinions in abhorrence; nor was this strange; for he affected the character of a Whig of the old pattern; and before the Revolution it had always been supposed that a Whig was a person who watched with jealousy every exertion of the prerogative, who was slow to loose the strings of the public purse, and who was extreme to mark the faults of the ministers of the Crown. Such a Whig Harley still professed to be. He did not admit that the recent change of dynasty had made any change in the duties of a representative of the people. The new government ought to be observed as suspiciously, checked as severely, and supplied as sparingly, as the old one. Acting on these principles, he necessarily found himself acting with men whose principles were diametrically opposed to his. He liked to thwart the King: they liked to thwart the usurper: the consequence was that, whenever there was an opportunity of thwarting William, the Roundhead stayed in the House or went into the lobby in company with the whole crowd of Cavaliers.

Soon Harley acquired the authority of a leader among those with whom, notwithstanding wide differences of opinion, he ordinarily voted. His influence in Parliament was indeed altogether out of proportion to his abilities. His intellect was both small and slow. He was unable to take a large view of any subject. He never acquired the art of expressing himself in public with fluency and perspicuity. To the end of his life he remained a tedious, hesitating, and confused speaker.† He had none of the external graces of an orator. His countenance was heavy, his figure mean and somewhat deformed, and his gestures uncouth. Yet he was heard with respect. For, such as his mind was, it had been assiduously cultivated. His youth had been studious; and to the last he continued to love books and the society of men of genius and learning. Indeed he aspired to the character of a wit and a poet, and occasionally employed hours which should have been very differently spent in composing verses more execrable than the bellman's.* His time however was not always so absurdly wasted. He had that sort of industry and that sort of exactness which would have made him a respectable antiquary or King at Arms. His taste led him to plod among old records: and, in that age, it was only by plodding among old records that any man could obtain an accurate and extensive knowledge of the law of Parliament. Having few rivals in this laborious and unattractive pursuit, he soon began to be regarded as an oracle on questions of form and privilege. His moral character added not a little to his influence. He had indeed great vices; but they were not of a scandalous kind. He was not to be corrupted by money. His private life was regular. No illicit amour was imputed to him even by satirists. Gambling he held in aversion; and it was said that he never passed White's, then the favourite haunt of noble sharpers and dupes, without an exclamation of anger. His practice of flustering himself daily with claret was hardly considered as a fault by his contemporaries. His knowledge, his gravity, and his independent position gained for him the ear of the House; and even his bad speaking was, in some sense, an advantage to him. For people are very loth to admit that the same man can unite very different kinds of excellence. It is soothing to envy to believe that what is splendid cannot be solid, that what is clear cannot be profound. Very slowly was the public brought to acknowledge that Mansfield was a great jurist, and that Burke was a great master of political science. Montague was a brilliant rhetorician, and, therefore, though he had ten times Harley's capacity for the driest parts of business, was represented by detractors as a superficial, prating, pretender. But from the absence of show in Harley's discourses many people inferred that there must be much substance; and he was pronounced to be a deep read, deep thinking gentleman, not a fine talker, but fitter to direct affairs of state than all the fine talkers in the world. This character he long supported with that cunning which is frequently found in company with ambitious and unquiet mediocrity. He constantly had, even with his best friends, an air of mystery and reserve which seemed to indicate that he knew some momentous secret, and that his mind was labouring with some vast design. In this way he got and long kept a high reputation for wisdom. It was not till that reputation had made him an Earl, a Knight of the Garter, Lord High Treasurer of England, and master of the fate of Europe, that his admirers began to find out that he was really a dull puzzleheaded man.†

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* Much of my information about the Harleys I have derived from unpublished memoirs written by Edward Harley, younger brother of Robert. A copy of these memoirs is among the Mackintosh MSS.

† The only writer who has praised Harley's oratory, as far as I remember, is Mackay, who calls him eloquent. Swift scribbled in the margin, "A great lie." And certainly Swift was inclined to do more than justice to Harley. "That lord," said Pope, "talked of business in so confused a manner that you did not know what he was about; and every thing he went to tell you was in the epic way; for he always began in the middle."—Spence's Anecdotes.

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* "He used," said Pope, "to send trifling verses from Court to the Scriblerus Club almost every day, and would come and talk idly with them almost every night even when his all was at stake." Some specimens of Harley's poetry are in print. The best, I think, is a stanza which he made on his own fall in 1714; and bad is the best.

"To serve with love,
And shed your blood,
Approved is above;
But here below
The examples show
'Tis fatal to be good." (1855.)

Since the first edition of this part of my history appeared, I have discovered that these lines, poor as they are, were not Harley's own. He took them, with slight alterations, from Dryden's Albion and Albanius. The following stanza I can, I think, warrant as a genuine production of Harley's Muse:

"I honour the men, Sir,
Who are ready to answer,
When I ask them to stand by the Queen,
In spite of orators
And bloodthirsty praters,
Whose hatred I highly esteem." (1857.)

† The character of Harley is to be collected from innumerable panegyrics and lampoons; from the works and the private correspondence of Swift, Pope, Arbuthnot, Prior, and Bolingbroke, and from multitudes of such works as Ox and Bull, the High German Doctor, and The History of Robert Powell the Puppet Showman.

Soon after the general election of 1690, Harley, generally voting with the Tories, began to turn Tory. The change was so gradual as to be almost imperceptible, but was not the less real. He early began to hold the Tory doctrine that England ought to confine herself to a maritime war. He early felt the true Tory antipathy to Dutchmen and to moneyed men. The antipathy to Dissenters, which was necessary to the completeness of the character, came much later. At length the transformation was complete; and the old haunter of conventicles became an intolerant High Churchman. Yet to the last the traces of his early breeding would now and then show themselves; and, while he acted after the fashion of Laud, he sometimes wrote in the style of Praise God Barebone.*

Foley.

Of Paul Foley we know comparatively little. His history, up to a certain point, greatly resembles that of Harley: but he appears to have been superior to Harley both in parts and in elevation of character. He was the son of Thomas Foley, a new man, but a man of great merit, who, having begun life with nothing, had created a noble estate by ironworks, and who was renowned for his spotless integrity and his munificent charity. The Foleys were, like their neighbours the Harleys, Whigs and Puritans. Thomas Foley lived on terms of close intimacy with Baxter, in whose writings he is mentioned with warm eulogy. The opinions and the attachments of Paul Foley were at first those of his family. But he, like Harley, became, merely from the vehemence of his Whiggism, an ally of the Tories, and might, perhaps, like Harley, have been completely metamorphosed into a Tory, if the process of transmutation had not been interrupted by death. Foley's abilities were highly respectable, and had been improved by education. He was so wealthy that it was unnecessary for him to follow the law as a profession, but he had studied it carefully as a science. His morals were without stain; and the greatest fault which could be imputed to him was that he paraded his independence and disinterestedness too ostentatiously, and was so much afraid of being thought to fawn that he was almost always growling.

Howe.

Another convert ought to be mentioned. Howe, lately the most virulent of the Whigs, had been, by the loss of his place, turned into one of the most virulent of the Tories. The deserter brought to the party which he had joined no weight of character, no capacity or semblance of capacity for great affairs, but much parliamentary ability of a low kind, much spite, and much impudence. No speaker of that time seems to have had, in such large measure, both the power and the inclination to give pain.

The assistance of these men was most welcome to the Tory party; but it was impossible that they could, as yet, exercise over that party the entire authority of leaders. For they still called themselves Whigs, and generally vindicated their Tory votes by arguments grounded on Whig principles.†

From this view of the state of parties in the House of Commons, it seems clear that Sunderland had good reason for recommending that the administration should be entrusted to the Whigs. The King, however, hesitated long before he could bring himself to quit that neutral position which he had long occupied between the contending parties. If one of those parties was disposed to question his title, the other was on principle hostile to his prerogative. He still remembered with bitterness the unreasonable and vindictive conduct of his first Parliament at the close of 1689 and the beginning of 1690; and he shrank from the thought of being entirely in the hands of the men who had obstructed the Bill of Indemnity, who had voted for the Sacheverell clause, who had tried to prevent him from taking the command of his army in Ireland, and who had called him an ungrateful tyrant, merely because he would not be their slave and hangman. He had once, by a bold and unexpected effort, freed himself from their yoke; and he was not inclined to put it on his neck again. He personally disliked Wharton and Russell. He thought highly of the capacity of Caermarthen, of the integrity of Nottingham, of the diligence and financial skill of Godolphin. It was only by slow degrees that the arguments of Sunderland, backed by the force of circumstances, overcame all objections.

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* In a letter dated Sept. 12, 1709, a short time before he was brought into power on the shoulders of the High Church mob, he says: "My soul has been among lyons, even the sons of men, whose teeth are spears and arrows, and their tongues sharp swords. But I learned how good it is to wait on the Lord, and to possess one's soul in peace." The letter was to Carstairs. I doubt whether Harley would have canted thus if he had been writing to Atterbury.

† The anomalous position which Harley and Foley at this time occupied is noticed in the Dialogue between a Whig and a Tory, 1693. "Your great P. Fo—y," says the Tory, "turns cadet, and carries arms under the General of the West Saxons. The two Har—ys, father and son, are engineers under the late Lieutenant of the Ordnance, and bomb any bill which he hath once resolv'd to reduce to ashes." Seymour is the General of the West Saxons. Musgrave had been Lieutenant of the Ordnance in the reign of Charles the Second.

Meeting of Parliament.

On the seventh of November 1693 the Parliament met; and the conflict of parties instantly began. William from the throne pressed on the Houses the necessity of making a great exertion to arrest the progress of France on the Continent. During the last campaign, he said, she had, on every point, had a superiority of force; and it had therefore been found impossible to cope with her. His allies had promised to increase their armies; and he trusted that the Commons would enable him to do the same.*

Debates about the naval miscarriages.

The Commons at their next sitting took the King's speech into consideration. The miscarriage of the Smyrna fleet was the chief subject of discussion. The cry for inquiry was universal: but it was evident that the two parties raised that cry for very different reasons. Montague spoke the sense of the Whigs. He declared that the disasters of the summer could not, in his opinion, be explained by the ignorance and imbecility of those who had charge of the naval administration. There must have been treason. It was impossible to believe that Lewis, when he sent his Brest squadron to the Straits of Gibraltar, and left the whole coast of his kingdom from Dunkirk to Bayonne unprotected, had trusted merely to chance. He must have been well assured that his fleet would meet with a vast booty under a feeble convoy. As there had been treachery in some quarters, there had been incapacity in others. The State was ill served. And then the orator pronounced a warm panegyric on his friend Somers. "Would that all men in power would follow the example of my Lord Keeper! If all patronage were bestowed as judiciously and disinterestedly as his, we should not see the public offices filled with men who draw salaries and perform no duties." It was moved and carried unanimously, that the Commons would support their Majesties, and would forthwith proceed to investigate the causes of the disaster in the Bay of Lagos.† The Lords of the Admiralty were directed to produce a great mass of documentary evidence. The King sent down copies of the examinations taken before the Committee of Council which Mary had appointed to inquire into the grievances of the Turkey merchants. The Turkey merchants themselves were called in and interrogated. Rooke, though too ill to stand or speak, was brought in a chair to the bar, and there delivered in a narrative of his proceedings. The Whigs soon thought that sufficient ground had been laid for a vote condemning the naval administration, and moved a resolution attributing the miscarriage of the Smyrna fleet to notorious and treacherous mismanagement. That there had been mismanagement could not be disputed; but that there had been foul play had certainly not been proved. The Tories proposed that the word

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* Lords' and Commons' Journals, Nov. 7, 1693.

† Commons' Journals, Nov. 13, 1693; Grey's Debates.

"treacherous" should be omitted. A division took place; and the Whigs carried their point by a hundred and forty votes to a hundred and three. Wharton was a teller for the majority.*

It was now decided that there had been treason, but not who was the traitor. Several keen debates followed. The Whigs tried to throw the blame on Killegrew and Delaval, who were Tories: the Tories did their best to make out that the fault lay with the Victualling Department, which was under the direction of Whigs. But the House of Commons has always been much more ready to pass votes of censure drawn in general terms than to brand individuals by name. A resolution clearing the Victualling Office was proposed by Montague, and carried by a hundred and eighty-eight votes to a hundred and fifty-two.† But when the victorious party brought forward a motion inculpating the admirals, the Tories came up in great numbers from the country, and, after a debate which lasted from nine in the morning till near eleven at night, succeeded in saving their friends. The Noes were a hundred and seventy, and the Ayes only a hundred and sixty-one. Another attack was made a few days later with no better success. The Noes were a hundred and eighty-five, the Ayes only a hundred and seventy-five. The indefatigable and implacable Wharton was on both occasions teller for the minority.‡

Russell First Lord of the Admiralty.

In spite of this check the advantage was decidedly with the Whigs. The Tories who were at the head of the naval administration had indeed escaped impeachment: but the escape had been so narrow that it was impossible for the King to employ them any longer. The advice of Sunderland prevailed. A new Commission of Admiralty was prepared: and Russell was named First Lord. He had already been appointed to the command of the Channel fleet.

Retirement of Nottingham.

His elevation made it necessary that Nottingham should retire. For, though it was not then unusual to see men who were personally and politically hostile to each other holding high offices at the same time, the relation between the First Lord of the Admiralty and the Secretary of State, who had charge of what would now be called the War Department, was of so peculiar a nature that the public service could not be well conducted without cordial co-operation between them; and between Nottingham and Russell such co-operation was not to be expected. "I thank you," William said to Nottingham, "for your services. I have nothing to complain of in your conduct. It is only from necessity that I part with you." Nottingham retired with dignity. Though a very honest man, he went out of office much richer than he had come in five years before. What were then considered as the legitimate emoluments of his place were great: he had sold Kensington House to the Crown for a large sum; and he had probably, after the fashion of that time, obtained for himself some lucrative grants. He laid out all his gains in purchasing land. He heard, he said, that his enemies meant to accuse him of having acquired wealth by illicit means. He was perfectly ready to abide the issue of an inquiry. He would not, as some ministers had done, place his fortune beyond the reach of the justice of his country. He would have no secret hoard. He would invest nothing in foreign funds. His property should all be such as could be readily discovered and seized.§

Shrewsbury refuses office.

During some weeks the seals which Nottingham had delivered up remained in the royal closet. To dispose of them proved no easy matter. They were offered to Shrewsbury, who of all the Whig leaders stood highest in the King's favour: but Shrewsbury excused himself, and, in order to avoid further importunity, retired into the country.

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* Commons' Journals, November 17, 1693.

† Ibid., Nov. 22, 27, 1693; Grey's Debates.

‡ Commons' Journals, Nov. 29, Dec. 6, 1693; L'Hermitage, Dec. $\frac{1}{11}$, 1693.

§ L'Hermitage, Sept. $\frac{1}{11}$, Nov. $\frac{7}{17}$, 1693.

There he soon received a pressing letter from Elizabeth Villiers. This lady had, when a girl, inspired William with a passion which had caused much scandal and much unhappiness in the little Court of the Hague. Her influence over him she owed not to her personal charms,—for it tasked all the art of Kneller to make her look tolerably on canvass,—not to those talents which peculiarly belong to her sex,—for she did not excel in playful talk, and her letters are remarkably deficient in feminine ease and grace,—but to powers of mind which qualified her to partake the cares and guide the counsels of statesmen. To the end of her life great politicians sought her advice. Even Swift, the shrewdest and most cynical of her contemporaries, pronounced her the wisest of women, and more than once sate, fascinated by her conversation, from two in the afternoon till near midnight.* By degrees the virtues and charms of Mary conquered the first place in her husband's affection. But he still, in difficult conjunctures, frequently applied to Elizabeth Villiers for advice and assistance. She now implored Shrewsbury to reconsider his determination, and not to throw away the opportunity of uniting the Whig party for ever. Wharton and Russell wrote to the same effect. In reply came flimsy and unmeaning excuses: "I am not qualified for a court life: I am unequal to a place which requires much exertion: I do not quite agree with any party in the State: in short, I am unfit for the world: I want to travel: I want to see Spain."† These were mere pretences. Had Shrewsbury spoken the whole truth, he would have said that he had, in an evil hour, been false to the cause of that Revolution in which he had borne so great a part, that he had entered into engagements of which he repented, but from which he knew not how to extricate himself, and that, while he remained under those engagements, he was unwilling to enter into the service of the existing government. Marlborough, Godolphin, and Russell, indeed, had no scruple about corresponding with one King while holding office under the other. But Shrewsbury had, what was wanting to Marlborough, Godolphin, and Russell, a conscience, a conscience which indeed too often failed to restrain him from doing wrong, but which never failed to punish him.

In consequence of his refusal to accept the Seals, the ministerial arrangements which the King had planned were not carried into entire effect till the end of the session. Meanwhile the proceedings of the two Houses had been highly interesting and important.

Debates about the trade with India.

Soon after the Parliament met, the attention of the Commons was again called to the state of the trade with India; and the charter which had just been granted to the Old Company was laid before them. They would probably have been disposed to sanction the new arrangement, which, in truth, differed little from that which they had themselves suggested not many months before, if the Directors had acted with prudence. But the Directors, from the day on which they had obtained their charter, had persecuted the interlopers without mercy, and had quite forgotten that it was one thing to persecute interlopers in the Eastern Seas, and another to persecute them in the port of London. Hitherto the war of the monopolists against the private trade had been carried on at the distance of fifteen thousand miles from England. If harsh things were done, the English public did not see them done, and did not hear of them till long after they had been done; nor was it by any means easy to ascertain at Westminster who had been right and who had been wrong in a dispute which had arisen three or four years before at Moorshedabad or Canton. With incredible rashness the Directors determined, at the very moment when the fate of their Company was in the balance, to give the people of this country a near view of the most odious features of the monopoly. Some wealthy merchants of London had equipped a fine ship named the Redbridge. Her crew was numerous, her cargo of immense value. Her papers had been made out for Alicant: but there was some reason to suspect that she was really bound for the countries lying beyond the Cape of Good Hope. She was stopped by the Admiralty, in obedience to an order which the Company obtained from the Privy Council, doubtless by the help of the Lord President. Every day that she lay in the Thames caused a heavy expense to the owners. The indignation in the City was great and general. The Company maintained that from the legality of the monopoly the legality of the detention necessarily followed. The public turned the argument round, and, being firmly convinced that the detention was illegal, drew the inference that the monopoly must be illegal too. The dispute was at the height when the Parliament met. Petitions on both sides were speedily laid on the table of the Commons; and it was resolved that these petitions should be taken into consideration by a Committee of the whole House. The first question on which the conflicting parties tried their strength was the choice of a chairman. The enemies of the Old Company proposed Papillon, once the closest ally and subsequently the keenest opponent of Child, and carried their point by a hundred and thirty-eight votes to a hundred and six. The Committee proceeded to inquire by what authority the Redbridge had been stopped. One of her owners, Gilbert Heathcote, a rich merchant and a stanch Whig, appeared at the bar as a witness. He was asked whether he would venture to deny that the ship had really been fitted out for the Indian trade. "It is no sin that I know of," he answered, "to trade with India; and I shall trade with India till I am restrained by Act of Parliament." Papillon reported that, in the opinion of the Committee, the detention of the Redbridge was illegal. The question was then put, that the House would agree with the Committee. The friends of the Old Company ventured on a second division, and were defeated by a hundred and seventy-one votes to a hundred and twenty-five.*

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* See the Journal to Stella, lii. liii. lix. lxi.; and Lady Orkney's Letters to Swift.

† See the letters written at this time by Elizabeth Villiers, Wharton, Russell, and Shrewsbury, in the Shrewsbury Correspondence.

The blow was quickly followed up. A few days later it was moved that all subjects of England had equal right to trade to the East Indies unless prohibited by Act of Parliament; and the supporters of the Old Company, sensible that they were in a minority, suffered the motion to pass without a division.†

This memorable vote settled the most important of those constitutional questions which had been left unsettled by the Bill of Rights. It has ever since been held to be the sound doctrine that no power but that of the whole legislature can give to any person or to any society an exclusive privilege of trading to any part of the world.

The opinion of the great majority of the House of Commons was that the Indian trade could be advantageously carried on only by means of a joint stock and a monopoly. It might therefore have been expected that the resolution which destroyed the monopoly of the Old Company would have been immediately followed by a law granting a monopoly to the New Company. No such law, however, was passed. The Old Company, though not strong enough to defend its own privileges, was able, with the help of its Tory friends, to prevent the rival association from obtaining similar privileges. The consequence was that, during some years, there was nominally a free trade with India. In fact, the trade still lay under severe restrictions. The private adventurer found indeed no difficulty in sailing from England: but his situation was as perilous as ever when he had turned the Cape of Good Hope. Whatever respect might be paid to a vote of the House of Commons

* Commons' Journals, Jan. 6, 8, 169¾.

† Ibid. Jan. 19, 169¾.

by public functionaries in London, such a vote was, at Bombay or Calcutta, much less regarded than a private letter from Child; and Child still continued to fight the battle with unbroken spirit. He sent out to the factories of the Company orders that no indulgence should be shown to the intruders. For the House of Commons and for its resolutions he expressed the bitterest contempt. "Be guided by my instructions," he wrote, "and not by the nonsense of a few ignorant country gentlemen who have hardly wit enough to manage their own private affairs, and who know nothing at all about questions of trade." It appears that his directions were obeyed. Everywhere in the East, during this period of anarchy, the servant of the Company and the independent merchant waged war on each other, accused each other of piracy, and tried by every artifice to exasperate the Mogul government against each other.*

The three great constitutional questions of the preceding year were, in this year, again brought under the consideration of Parliament. In the first week of the session, a Bill for the Regulation of Trials in cases of High Treason, a Triennial Bill, and a Place Bill were laid on the table of the House of Commons.

Bill for the Regulation of Trials in cases of Treason.

None of these bills became a law. The first passed the Commons, but was unfavourably received by the Peers. William took so much interest in the question that he came down to the House of Lords, not in his crown and robes, but in the ordinary dress of a gentleman, and sate through the whole debate on the second reading. Caermarthen spoke of the dangers to which the State was at that time exposed, and entreated his brethren not to give, at such a moment, impunity to traitors. He was powerfully supported by two eminent orators, who had, during some years, been on the uncourtly side of every question, but who, in this session, showed a disposition to strengthen the hands of the government, Halifax and Mulgrave. Marlborough, Rochester, and Nottingham spoke for the bill: but the general feeling was so clearly against them that they did not venture to divide. It is probable, however, that the reasons urged by Caermarthen were not the reasons which chiefly swayed his hearers. The Peers were fully determined that the bill should not pass without a clause altering the constitution of the Court of the Lord High Steward: they knew that the Lower House was as fully determined not to pass such a clause; and they thought it better that what must happen at last should happen speedily, and without a quarrel.†

Triennial Bill.

The fate of the Triennial Bill confounded all the calculations of the best informed politicians of that time, and may therefore well seem extraordinary to us. During the recess, that bill had been described in numerous pamphlets, written for the most part by persons zealous for the Revolution and for popular principles of government, as the one thing needful, as the universal cure for the distempers of the State. On the first, second, and third readings in the House of Commons, no division took place. The Whigs were enthusiastic. The Tories seemed to be acquiescent. It was understood that the King, though he had used his Veto for the purpose of giving the Houses an opportunity of reconsidering the subject, had no intention of offering a pertinacious opposition to their wishes. But Seymour, with a cunning which long experience had matured, after deferring the conflict to the last moment, snatched the victory from his adversaries, when they were most secure. When the Speaker held up the bill in his hands, and put the question whether it should pass, the Noes were a hundred and forty-six, the Ayes only a hundred and thirty-six.* Some eager Whigs flattered themselves that their defeat was the effect of a surprise, and might be retrieved. Within three days, therefore, Monmouth, the most ardent and restless man in the whole party, brought into the Upper House a bill substantially the same with that which had so strangely miscarried in the Lower. The Peers passed this bill very expeditiously, and sent it down to the Commons. But in the Commons it found no favour. Many members, who professed to wish that the duration of parliaments should be limited, resented the interference of the hereditary branch of the legislature in a matter which peculiarly concerned the elective branch. The subject, they said, is one which especially belongs to us: we have considered it: we have come to a decision; and it is scarcely parliamentary, it is certainly most indelicate, in their Lordships, to call upon us to reverse that decision. The question now is, not whether the duration of parliaments ought to be limited, but whether we ought to submit our judgment to the authority of the Peers, and to undo, at their bidding, what we did only a fortnight ago. The animosity with which the patrician order was regarded was inflamed by the arts and the eloquence of Seymour. The bill contained a definition of the words, "to hold a Parliament." This definition was scrutinised with extreme jealousy, and was thought by many, with very little reason, to have been framed for the purpose of extending the privileges, already invidiously great, of the nobility. It appears, from the scanty and obscure fragments of the debates which have come down to us, that bitter reflections were thrown on the general conduct, both political and judicial, of the Peers. Old Titus, though zealous for triennial parliaments, owned that he was not surprised at the ill-humour which many gentlemen showed. "It is true," he said, "that we ought to be dissolved: but it is rather hard, I must own, that the Lords are to prescribe the time of our dissolution. The Apostle Paul wished to be dissolved: but, I doubt, if his friends had set him a day, he would not have taken it kindly of them." The bill was rejected by a hundred and ninety-seven votes to a hundred and twenty-seven.†

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* Hamilton's New Account.

† The bill I found in the Archives of the Lords. Its history I learned from the Journals of the two Houses, from a passage in the Diary of Narcissus Luttrell, and from two letters to the States General, both dated on $\frac{\text{Feb. 27,}}{\text{March 9,}}$ 1694, the day after the debate in the Lords. One of these letters is from Van Citters; the other, which contains fuller information, is from L'Hermitage.

Place Bill.

The Place Bill, differing very little from the Place Bill which had been brought in twelve months before, passed easily through the Commons. Most of the Tories supported it warmly: and the Whigs did not venture to oppose it. It went up to the Lords, and soon came back completely changed. As it had been originally drawn, it provided that no member of the House of Commons, elected after the first of January 1694, should accept any place of profit under the Crown, on pain of forfeiting his seat, and of being incapable of sitting again in the same Parliament. The Lords had added the words, "unless he be afterwards again chosen to serve in the same Parliament." These words, few as they were, sufficed to deprive the bill of nine-tenths of its efficacy, both for good and for evil. It was most desirable that the crowd of subordinate public functionaries should be kept out of the House of Commons. It was most undesirable that the heads of the great executive departments should be kept out of that House. The bill, as altered, left that House open both to those who ought and to those who ought not to have been admitted. It very properly let in the Secretaries of State and the Chancellor of the Exchequer; but it let in with them Commissioners of Wine Licenses and Commissioners of the Navy, Receivers, Surveyors, Storekeepers, Clerks of the Acts and Clerks of the Cheque, Clerks of the Green Cloth and Clerks of the Great Wardrobe. So little did the Commons understand what they were about, that, after framing a law, in one view most mischievous, and in another view most beneficial, they were perfectly willing that it should be transformed into a law quite harmless and almost useless. They agreed to the amendment; and nothing was now wanting but the royal sanction.

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* Commons' Journals, Nov. 28, 1693; Grey's Debates. L'Hermitage fully expected that the bill would pass, and that the royal assent would not be withheld. On November $\frac{17}{27}$, he wrote to the States General, "Il paroist dans toute la chambre beaucoup de passion à faire passer ce bil." On $\frac{\text{Nov. 28,}}{\text{Dec. 8,}}$ he says that the division on the passing "n'a pas causé une pétite surprise. Il est difficile d'avoir un point fixe sur les idées qu'on peut se former des émotions du parlement, car il paroist quelquefois de grandes chaleurs qui semblent devoir tout enflammer, et qui, peu de tems après, s'évaporent." That Seymour was the chief manager of the opposition to the bill is asserted in the once celebrated Hush Money pamphlet of that year.

† Commons' Journals; Grey's Debates. The engrossed copy of this bill went down to the House of Commons and is lost. The original draught on paper is among the Archives of the Lords. That Monmouth brought in the bill I learned from a letter of L'Hermitage to the States General, Dec. $\frac{1}{11}$, 1693. As to the numbers on the division, I have, with some hesitation, followed the Journals. In Grey's Debates, and in the letters of Van Citters and L'Hermitage, the minority is said to have been 172.

That sanction certainly ought not to have been withheld, and probably would not have been withheld, if William had known how unimportant the bill now was. But he understood the question as little as the Commons themselves. He knew that they imagined that they had devised a most stringent limitation of the royal power; and he was determined not to submit, without a struggle, to any such limitation. He was encouraged by the success with which he had hitherto resisted the attempts of the two Houses to encroach on his prerogative. He had refused to pass the bill which quartered the Judges on his hereditary revenue; and the Parliament had silently acquiesced in the justice of the refusal. He had refused to pass the Triennial Bill; and the Commons had since, by rejecting two Triennial Bills, acknowledged that he had done well. He ought, however, to have considered that, on both these occasions, the announcement of his refusal was immediately followed by the announcement that the Parliament was prorogued. On both these occasions, therefore, the members had half a year to think and to grow cool before the next sitting. The case was now very different. The principal business of the session was hardly begun: estimates were still under consideration: bills of supply were still depending; and, if the Houses should take a fit of ill-humour, the consequences might be serious indeed.

He resolved, however, to run the risk. Whether he had any adviser is not known. His determination seems to have taken both the leading Whigs and the leading Tories by surprise. When the Clerk had proclaimed that the King and Queen would consider of the bill touching free and impartial proceedings in Parliament, the Commons retired from the bar of the Lords in a resentful and ungovernable mood. As soon as the Speaker was again in his chair there was a long and tempestuous debate. All other business was postponed. All committees were adjourned. It was resolved that the House would, early the next morning, take into consideration the state of the nation. When the morning came, the excitement did not appear to have abated. The mace was sent into Westminster Hall and into the Court of Requests. All members who could be found were brought into the House. That none might be able to steal away unnoticed, the back door was locked, and the key laid on the table. All strangers were ordered to retire. With these solemn preparations began a sitting which reminded a few old men of some of the first sittings of the Long Parliament. High words were uttered by the enemies of the government. Its friends, afraid of being accused of abandoning the cause of the Commons of England for the sake of royal favour, hardly ventured to raise their voices. Montague alone seems to have defended the King. Lowther, though high in office and a member of the cabinet, owned that there were evil influences at work, and expressed a wish to see the Sovereign surrounded by counsellors in whom the representatives of the people could confide. Harley, Foley, and Howe carried everything before them. A resolution, affirming that those who had advised the Crown on this occasion were public enemies, was carried with only two or three Noes. Harley, after reminding his hearers that they had their negative voice as the King had his, and that, if His Majesty refused them redress, they could refuse him money, moved that they should go up to the Throne, not, as usual, with a Humble Address, but with a Representation. Some members proposed to substitute the more respectful word, Address: but they were overruled; and a committee was appointed to draw up the Representation.

Another night passed; and, when the House met again, it appeared that the storm had greatly subsided. The malignant joy and the wild hopes which the Jacobites had, during the last forty-eight hours, expressed with their usual imprudence, had incensed and alarmed the Whigs and the moderate Tories. Many members too were frightened by hearing that William was fully determined not to yield without an appeal to the nation. Such an appeal might have been successful: for a dissolution, on any ground whatever, would, at that moment, have been a highly popular exercise of the prerogative. The constituent bodies, it was well known, were generally zealous for the Triennial Bill, and cared comparatively little about the Place Bill. Many Tory members, therefore, who had recently voted against the Triennial Bill, were by no means desirous to run the risks of a general election. When the Representation which Harley and his friends had prepared was read, it was thought offensively strong. After being recommitted, shortened, and softened, it was presented by the whole House. William's answer was kind and gentle: but he conceded nothing. He assured the Commons that he remembered with gratitude the support which he had on many occasions received from them, that he should always consider their advice as most valuable, and that he should look on counsellors who might attempt to raise dissension between him and his Parliament as his enemies: but he uttered not a word which could be construed into an acknowledgment that he had used his Veto ill, or into a promise that he would not use it again.

The Commons on the morrow took his speech into consideration. Harley and his allies complained that the King's answer was no answer at all, threatened to tack the Place Bill to a money bill, and proposed to make a second representation pressing His Majesty to explain himself more distinctly. But by this time there was a strong reflux of feeling in the assembly. The Whigs had not only recovered from their dismay, but were in high spirits and eager for conflict. Wharton and Russell maintained that the House ought to be satisfied with what the King had said. Sir Thomas Littleton, the son of that Sir Thomas who had been distinguished among the chiefs of the country party in the days of Charles the Second, showed that he had inherited his father's eloquence. "Do you wish," said he, "to make sport for your enemies? There is no want of them. They besiege our very doors. We read, as we come through the lobby, in the face and gestures of every nonjuror whom we pass, delight at the momentary coolness which has arisen between us and the King. That should be enough for us. We may be sure that we are voting rightly when we give a vote which tends to confound the hopes of traitors." The House divided. Harley was a teller on one side, Wharton on the other. Only eighty-eight voted with Harley, two hundred and twenty-nine with Wharton. The Whigs were so much elated by their victory that some of them wished to move a vote of thanks to William for his gracious answer: but they were restrained by wiser men. "We have lost time enough already in these unhappy debates," said a leader of the party. "Let us get to Ways and Means as fast as we can. The best form which our thanks can take is that of a money bill."

Thus ended, more happily than William had a right to expect, one of the most dangerous contests in which he ever engaged with his Parliament. At the Dutch Embassy the rising and going down of this tempest had been watched with intense interest; and the opinion there seems to have been that the King had on the whole lost neither power nor popularity by his conduct.*

Bill for the Naturalisation of Foreign Protestants.

Another question, which excited scarcely less angry feeling in Parliament and in the country, was, about the same time, under consideration. On the sixth of December, a Whig member of the House of Commons obtained leave to bring in a bill for the Naturalisation of Foreign Protestants. Plausible arguments in favour of such a bill were not wanting. Great numbers of people, eminently industrious and intelligent, firmly attached to our faith, and deadly enemies of our deadly enemies, were at that time without a country. Among the Huguenots who had fled from the tyranny of the French King were many persons of great fame in war, in letters, in arts, and in sciences; and even the humblest refugees were intellectually and morally above the average of the common people of any kingdom in Europe. With French Protestants who had been driven into exile by the edicts of Lewis were now mingled German Protestants who had been driven into exile by his arms. Vienna, Berlin, Basle, Hamburg, Amsterdam, London, swarmed with honest laborious men who had once been thriving burghers of Heidelberg or Manheim, or who had cultivated vineyards on the banks of the Neckar or the Rhine. A statesman might well think that it would be at once generous and politic to invite to the English shores and to incorporate with the English people emigrants so unfortunate and so respectable. Their ingenuity and their diligence could not fail to enrich any land which should afford them an asylum; nor could it be doubted that they would manfully defend the country of their adoption against him whose cruelty had driven them from the country of their birth.

The first two readings passed without a division. But, on the motion that the bill should be committed, there was a debate in which the right of free speech was most liberally used by the opponents of the government. It was idle, they said, to talk about the poor Huguenots or the poor Palatines. The bill was evidently meant for the benefit, not of French Protestants or German Protestants, but of Dutchmen, who would be Protestants, Papists, or Pagans for a guilder a head, and who would, no doubt, be as ready to sign the Declaration against Transubstantiation in England as to trample on the Cross in Japan. They would come over in multitudes. They would swarm in every public office. They would collect the customs, and gauge the beer barrels. Our Navigation Laws would be virtually repealed. Every merchant ship that cleared out from the Thames or the Severn would be manned by Zealanders, and Hollanders, and Frieslanders. To our own sailors would be left the hard and perilous service of the royal navy. For Hans, after filling the pockets of his huge trunk hose with our money by assuming the character of a native, would, as soon as a pressgang appeared, lay claim to the privileges of an alien. The intruders would soon rule every corporation. They would elbow our own aldermen off the Royal Exchange. They would buy the hereditary woods and halls of our country gentlemen. Already one of the most noisome of the plagues of Egypt was among us. Frogs had made their appearance even in the royal chambers. Nobody could go to Saint James's without being disgusted by hearing the reptiles of the Batavian marshes croaking all round him; and if this bill should pass, the whole country would be as much infested by the loathsome brood as the palace already was.

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* The Bill is in the Archives of the Lords. Its history I have collected from the Journals, from Grey's Debates, and from the highly interesting letters of Van Citters and L'Hermitage. I think it clear from Grey's Debates that a speech which L'Hermitage attributes to a nameless "quelq'un" was made by Sir Thomas Littleton.

The orator who indulged himself most freely in this sort of rhetoric was Sir John Knight, member for Bristol, a coarse-minded and spiteful Jacobite, who, if he had been an honest man, would have been a nonjuror. Two years before, when mayor of Bristol, he had acquired a discreditable notoriety by treating with gross disrespect a commission sealed with the great seal of the Sovereigns to whom he had repeatedly sworn allegiance, and by setting on the rabble of his city to hoot and pelt the Judges.* He now concluded a savage invective by desiring that the Serjeant at Arms would open the doors, in order that the odious roll of parchment, which was nothing less than a surrender of the birthright of the English people, might be treated with proper contumely. "Let us first," he said, "kick the bill out of the House; and then let us kick the foreigners out of the kingdom."

On a division the motion for committing the bill was carried by a hundred and sixty-three votes to a hundred and twenty-eight.† But the minority was zealous and pertinacious; and the majority speedily began to waver. Knight's speech, retouched and made more offensive, soon appeared in print without a license. Tens of thousands of copies were circulated by the post, or dropped in the streets; and such was the strength of national prejudice, that too many persons read this ribaldry with assent and admiration. But, when a copy was produced in the House, there was such an outbreak of indignation and disgust, as cowed even the impudent and savage nature of the orator. Finding himself in imminent danger of being expelled and sent to prison, he apologised, and disclaimed all knowledge of the paper which purported to be a report of what he had said. He escaped with impunity: but his speech was voted false, scandalous, and seditious, and was burned by the hangman in Palace Yard. The bill which had caused all this ferment was prudently suffered to drop.‡

Supply.

Meanwhile the Commons were busied with financial questions of grave importance. The estimates for the year 1694 were enormous. The King proposed to add to the regular army, already the greatest regular army that England had ever supported, four regiments of dragoons, eight of horse, and twenty-five of infantry. The whole number of men, officers included, would thus be increased to about ninety-four thousand.§ Cromwell, while holding down three reluctant kingdoms, and making vigorous war on Spain in Europe and America, had never had two-thirds of the military force which William now thought necessary. The great body of the Tories, headed by three Whig chiefs, Harley, Foley, and Howe, opposed any augmentation. The great body of the Whigs, headed by Montague and Wharton, would have granted all that was asked. After many long discussions, and probably many close divisions, in the Committee of Supply, the King obtained the greater part of what he demanded. The House allowed him four new regiments of dragoons, six of horse, and fifteen of infantry. The whole number of troops voted for the year amounted to eighty-three thousand, the charge to more than two millions and a half, including about two hundred thousand pounds for the ordnance.‖

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* Narcissus Luttrell's Diary, September 1691.

† Commons' Journals, Jan. 4, 169¾.

‡ Of the Naturalisation Bill no copy, I believe, exists. The history of that bill will be found in the Journals. From Van Citters and L'Hermitage we learn less than might have been expected on a subject which must have been interesting to Dutch statesmen. Knight's speech will be found among the Somers Papers. He is described by his brother Jacobite, Roger North, as "a gentleman of as eminent integrity and loyalty as ever the city of Bristol was honoured with."

§ Commons' Journals, Dec. 5, 169¾.

‖ Commons' Journals, Dec. 20 and 22, 169¾. The Journals did not then contain any notice of the divisions which took place when the House was in committee. There was

The naval estimates passed much more rapidly: for Whigs and Tories agreed in thinking that the maritime ascendency of England ought to be maintained at any cost. Five hundred thousand pounds were voted for paying the arrears due to seamen, and two millions for the expenses of the year 1694.*

The Commons then proceeded to consider the Ways and Means. The land tax was renewed at four shillings in the pound; and by this simple but powerful machinery about two millions were raised with certainty and despatch.† A poll tax was imposed.‡ Stamp duties had long been among the fiscal resources of Holland and France, and had existed here during part of the reign of Charles the Second, but had been suffered to expire. They were now revived; and they have ever since formed an important part of the revenue of the State.§ The hackney coaches of the capital were taxed, and were placed under the government of commissioners, in spite of the resistance of the wives of the coachmen, who assembled round Westminster Hall and mobbed the members.‖ But, notwithstanding all these expedients, there was still a large deficiency; and it was again necessary to borrow. A new duty on salt and some other imposts of less importance were set apart to form a fund for a loan. On the security of this fund a million was to be raised by a lottery, but by a lottery which had scarcely anything but the name in common with the lotteries of a later period. The sum to be contributed was divided into a hundred thousand shares of ten pounds each. The interest on each share was to be twenty shillings annually, or, in other words, ten per cent, during sixteen years. But ten per cent for sixteen years was not a bait which was likely to attract lenders. An additional lure was therefore held out to capitalists. Some of the shares were to be prizes; and the holders of the prizes were not only to receive the ordinary ten per cent, but were also to divide among them the sum of forty thousand pounds annually, during sixteen years. Which of the shares should be prizes was to be determined by lot. The arrangements for the drawing of the tickets were made by an adventurer of the name of Neale, who, after squandering away two fortunes, had been glad to become groom porter at the palace. His duties were to call the odds when the Court played at hazard, to provide cards and dice, and to decide any dispute which might arise on the bowling-green or at the gaming table. He was eminently skilled in the business of this not very exalted post, and had made such sums by raffles that he was able to engage in very costly speculations, and was then covering the ground round the Seven Dials with buildings. He was probably the best adviser that could have been consulted about the details of a lottery. Yet there were not wanting persons who thought it hardly decent in the Treasury to call in the aid of a gambler by profession.¶

Ways and Means: lottery loan.

By the lottery loan, as it was called, one million was obtained. But another million was wanted to bring the estimated revenue for the year 1694 up to a level with the estimated expenditure. The ingenious and enterprising Montague had a plan ready, a plan to which, except under the pressure of extreme pecuniary difficulties, he might not easily have induced the Commons

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only one division on the army estimates of this year, when the mace was on the table. That division was on the question whether £60,000 or £147,000 should be granted for hospitals and contingencies. The Whigs carried the larger sum by 184 votes to 120. Wharton was a teller for the majority, Foley for the minority.

* Commons' Journals, Nov. 25, 169¾.

† Stat. 5 W. & M. c. 1.

‡ Stat. 5 & 6 W. & M. c. 14.

§ Stat. 5 & 6 W. & M. c. 21; Narcissus Luttrell's Diary.

‖ Stat. 5 & 6 W. & M. c. 22; Narcissus Luttrell's Diary.

¶ Stat. 5 W. & M. c. 7; Evelyn's Diary, Oct. 5, Nov. 22, 1694; A Poem on Squire Neale's Projects; Malcolm's History of London. Neale's functions are described in several editions of Chamberlayne's State of England. His name frequently appears in the London Gazette, as, for example, on July 28, 1684.

to assent, but which, to his large and vigorous mind, appeared to have advantages, both commercial and political, more important than the immediate relief to the finances. He succeeded not only in supplying the wants of the State for twelve months, but in creating a great institution, which, after the lapse of more than a century and a half, continues to flourish, and which he lived to see the stronghold, through all vicissitudes, of the Whig party, and the bulwark in dangerous times of the Protestant succession.

The Bank of England.

In the reign of William old men were still living who could remember the days when there was not a single banking house in the city of London. So late as the time of the Restoration every trader had his own strong box in his own house, and when an acceptance was presented to him, told down the crowns and Caroluses on his own counter. But the increase of wealth had produced its natural effect, the subdivision of labour. Before the end of the reign of Charles the Second, a new mode of paying and receiving money had come into fashion among the merchants of the capital. A class of agents arose, whose office was to keep the cash of the commercial houses. This new branch of business naturally fell into the hands of the goldsmiths, who were accustomed to traffic largely in the precious metals, and who had vaults in which great masses of bullion could lie secure from fire and from robbers. It was at the shops of the goldsmiths of Lombard Street that all the payments in coin were made. Other traders gave and received nothing but paper.

This great change did not take place without much opposition and clamour. Old-fashioned merchants complained bitterly that a class of men, who, thirty years before, had confined themselves to their proper functions, and had made a fair profit by embossing silver bowls and chargers, by setting jewels for fine ladies, and by selling pistoles and dollars to gentlemen setting out for the Continent, had become the treasurers, and were fast becoming the masters, of the whole City. These usurers, it was said, played at hazard with what had been earned by the industry and hoarded by the thrift of other men. If the dice turned up well, the knave who kept the cash became an alderman: if they turned up ill, the dupe who furnished the cash became a bankrupt. On the other side, the conveniences of the modern practice were set forth in animated language. The new system, it was said, saved both labour and money. Two clerks, seated in one counting house, did what, under the old system, must have been done by twenty clerks in twenty different establishments. A goldsmith's note might be transferred ten times in a morning; and thus a hundred guineas, locked in his safe close to the Exchange, did what would formerly have required a thousand guineas, dispersed through many tills, some on Ludgate Hill, some in Austin Friars, and some in Tower Street.*

Gradually even those who had been loudest in murmuring against the innovation gave way, and conformed to the prevailing usage. The last person who held out, strange to say, was Sir Dudley North. When, in 1680, after residing many years abroad, he returned to London, nothing astonished or displeased him more than the practice of making payments by drawing bills on bankers. He found that he could not go on Change without being followed round the piazza by goldsmiths, who, with low bows, begged to have the honour of serving him. He lost his temper when his friends asked where he kept his cash. "Where should I keep it," he asked, "but in my own house?" With difficulty he was induced to put his money into the hands of one of the Lombard Street men, as they were called. Unhappily, the Lombard Street man broke; and some of his customers suffered severely.

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* See, for example, the Mystery of the New-fashioned Goldsmiths or Brokers, 1676; Is not the Hand of Joab in all this? 1676; and an answer published in the same year. See also England's Glory in the great Improvement by Banking and Trade, 1694.

Dudley North lost only fifty pounds: but this loss confirmed him in his dislike of the whole mystery of banking. It was in vain, however, that he exhorted his fellow citizens to return to the good old practice, and not to expose themselves to utter ruin in order to spare themselves a little trouble. He stood alone against the whole community. The advantages of the modern system were felt every hour of every day in every part of London; and people were no more disposed to relinquish those advantages for fear of calamities which occurred at long intervals than to refrain from building houses for fear of fires, or from building ships for fear of hurricanes. It is a curious circumstance that a man, who, as a theorist, was distinguished from all the merchants of his time by the largeness of his views and by his superiority to vulgar prejudices, should, in practice, have been distinguished from all the merchants of his time by the obstinacy with which he adhered to an ancient mode of doing business, long after the dullest and most ignorant plodders had abandoned that mode for one better suited to a great commercial society.*

No sooner had banking become a separate and important trade, than men began to discuss with earnestness the question whether it would be expedient to erect a national bank. The general opinion seems to have been decidedly in favour of a national bank: nor can we wonder at this: for few were then aware that trade is in general carried on to much more advantage by individuals than by great societies; and banking really is one of those few trades which can be carried on to as much advantage by a great society as by an individual. Two public banks had long been renowned throughout Europe, the Bank of St George at Genoa, and the Bank of Amsterdam. The immense wealth which was in the keeping of those establishments, the confidence which they inspired, the prosperity which they had created, their stability, tried by panics, by wars, by revolutions, and found proof against all, were favourite topics. The bank of St George had nearly completed its third century. It had begun to receive deposits and to make loans before Columbus had crossed the Atlantic, before Gama had turned the Cape, when a Christian Emperor was reigning at Constantinople, when a Mahommedan Sultan was reigning at Granada, when Florence was a Republic, when Holland obeyed a hereditary Prince. All these things had been changed. New continents and new oceans had been discovered. The Turk was at Constantinople: the Castilian was at Granada: Florence had its hereditary Prince: Holland was a Republic: but the Bank of Saint George was still receiving deposits and making loans. The Bank of Amsterdam was little more than eighty years old: but its solvency had stood severe tests. Even in the terrible crisis of 1672, when the whole Delta of the Rhine was overrun by the French armies, when the white flags were seen from the top of the Stadthouse, there was one place where, amidst the general consternation and confusion, tranquillity and security were still to be found: and that place was the Bank. Why should not the Bank of London be as great and as durable as the Banks of Genoa and of Amsterdam? Before the end of the reign of Charles the Second several plans were proposed, examined, attacked, and defended, Some pamphleteers maintained that a national bank ought to be under the direction of the King. Others thought that the management ought to be entrusted to the Lord Mayor, Aldermen, and Common Council of the capital.† After the Revolution the subject was discussed with an animation before unknown. For, under the influence of liberty, the breed of political projectors multiplied exceedingly. A crowd of plans, some of which resemble the fancies of a child or the dreams of a man in a fever, were pressed on the government. Pre-eminently conspicuous among the political mountebanks, whose busy faces were seen every day in the lobby of the House of Commons, were John Briscoe and Hugh Chamberlayne, two projectors worthy to have been members of that Academy which Gulliver found at Lagado. These men affirmed that the one cure for every distemper of the State was a Land Bank. A Land Bank would work for England miracles such as had never been wrought for Israel, miracles exceeding the heaps of quails and the daily shower of manna. There would be no taxes; and yet the Exchequer would be full to overflowing. There would be no poor-rates: for there would be no poor. The income of every landowner would be doubled. The profits of every merchant would be increased. In short, the island would, to use Briscoe's words, be the paradise of the world. The only losers would be the moneyed men, those worst enemies of the nation, who had done more injury to the gentry and yeomanry than an invading army from France would have had the heart to do.*

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* See the Life of Dudley North by his brother Roger.

† See a Pamphlet entitled Corporation Credit; or a Bank of Credit, made Current by Common Consent in London, more Useful and Safe than Money.

These blessed effects the Land Bank was to produce simply by issuing enormous quantities of notes on landed security. The doctrine of the projectors was that every person who had real property ought to have, besides that property, paper money to the full value of that property. Thus, if his estate was worth two thousand pounds, he ought to have his estate and two thousand pounds in paper money.† Both Briscoe and Chamberlayne treated with the greatest contempt the notion that there could be an overissue of paper as long as there was, for every ten pound note, a piece of land in the country worth ten pounds. Nobody, they said, would accuse a goldsmith of overissuing as long as his vaults contained guineas and crowns to the full value of all the notes which bore his signature. Indeed no goldsmith had in his vaults guineas and crowns to the full value of all his paper. And was not a square mile of rich land in Taunton Dean at least as well entitled to be called wealth as a bag of gold or silver? The projectors could not deny that many people had a prejudice in favour of the precious metals, and that, therefore, if the Land Bank were bound to cash its notes, it would very soon stop payment. This difficulty they got over by proposing that the notes should be inconvertible, and that everybody should be forced to take them.

The speculations of Chamberlayne on the subject of the currency may possibly find admirers even in our own time. But to his other errors he added an error which began and ended with him. He was fool enough to take it for granted, in all his reasonings, that the value of an estate varied directly as the duration. He maintained that, if the annual income derived from a manor were a thousand pounds, a grant of that manor for twenty years must be worth twenty thousand pounds, and a grant for a hundred years worth a hundred thousand pounds. If, therefore, the lord of such a manor would pledge it for a hundred years to the Land Bank, the Land Bank might, on that security, instantly issue notes for a hundred thousand pounds. On this subject Chamberlayne was proof even to arithmetical demonstration. He was reminded that the fee simple of land would not sell for more than twenty years' purchase. To say, therefore, that a term of a hundred years was worth five times as much as a term of twenty years, was to say that a term of a hundred years was worth five times the fee simple; in other words, that a hundred was five times infinity. Those who reasoned thus were refuted by being told that they were usurers; and it should seem that a large number of country gentlemen thought the refutation complete.*

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* A proposal by Dr Hugh Chamberlayne, in Essex Street, for a Bank of Secure Current Credit to be founded upon Land, in order to the General Good of Landed Men, to the great Increase of the Value of Land, and the no less Benefit of Trade and Commerce, 1695; Proposals for the supplying their Majesties with Money on Easy Terms, exempting the Nobility, Gentry, &c., from Taxes, enlarging their Yearly Estates, and enriching all the Subjects of the Kingdom by a National Land Bank; By John Briscoe. "O fortunatos nimium bona si sua norint Anglicanos." Third Edition, 1696. Briscoe seems to have been as much versed in Latin literature as in political economy.

† In confirmation of what is said in the text, I extract a single paragraph from Briscoe's proposals. "Admit a gentleman hath barely £100 per annum estate to live on, and hath a wife and four children to provide for: this person, supposing no taxes were upon his estates, must be a great husband to be able to keep his charge, but cannot think of laying up anything to place out his children in the world: but according to this proposed method he may give his children £500 a piece, and have £90 per annum left for himself and his wife to live upon, the which he may also leave to such of his children as he pleases after his and his wife's decease. For first having settled his estate of £100 per annum, as in proposals, 1, 3, he may have bills of credit for £2000 for his own proper use, for 10s. per cent. per annum, as in proposal 22, which is but £10 per annum for the £2000, which being deducted out of his estate of £100 per annum, there remains £90 per annum clear to himself." It ought to be observed that this nonsense reached a third edition.

In December 1693 Chamberlayne laid his plan, in all its naked absurdity, before the Commons, and petitioned to be heard. He confidently undertook to raise eight thousand pounds on every freehold estate of a hundred and fifty pounds a year which should be brought, as he expressed it, into his Land Bank, and this without dispossessing the freeholder.† All the squires in the House must have known that the fee simple of such an estate would hardly fetch three thousand pounds in the market. That less than the fee simple of such an estate could, by any device, be made to produce eight thousand pounds, would, it might have been thought, have seemed incredible to the most illiterate clown that could be found on the benches. Distress, however, and animosity had made the landed gentlemen credulous. They insisted on referring Chamberlayne's plan to a committee; and the committee reported that the plan was practicable, and would tend to the benefit of the nation.‡ But by this time the united force of demonstration and derision had begun to produce an effect even on the most ignorant rustics in the House. The report lay unnoticed on the table; and the country was saved from a calamity compared with which the defeat of Landen and the loss of the Smyrna fleet would have been blessings.

All the projectors of this busy time, however, were not so absurd as Chamberlayne. One among them, William Paterson, was an ingenious, though not always a judicious, speculator. Of his early life little is known except that he was a native of Scotland, and that he had been in the West Indies. In what character he had visited the West Indies was a matter about which his contemporaries differed. His friends said that he had been a missionary; his enemies that he had been a buccaneer. He seems to have been gifted by nature with fertile invention, an ardent temperament, and great powers of persuasion, and to have acquired somewhere in the course of his vagrant life a perfect knowledge of accounts.

This man submitted to the government, in 1691, a plan of a national bank; and his plan was favourably received both by statesmen and by merchants. But years passed away; and nothing was done, till, in the spring of 1694, it became absolutely necessary to find some new mode of defraying the charges of the war. Then at length the scheme devised by the poor and obscure Scottish adventurer was taken up in earnest by Montague. With Montague was closely allied Michael Godfrey, the brother of that Sir Edmondsbury Godfrey whose sad and mysterious death had, fifteen years before, produced a terrible outbreak of popular feeling. Michael was one of the ablest, most upright, and most opulent of the merchant princes of London. He was, as might have been expected from his near connection with the martyr of the Protestant faith, a zealous Whig. Some of his writings are still extant, and prove him to have had a strong and clear mind.

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* See Chamberlayne's Proposal, his Positions supported by the Reasons explaining the Office of Land Credit, and his Bank Dialogue. See also an excellent little tract on the other side entitled "A Bank Dialogue between Dr H. C. and a Country Gentleman, 1696," and "Some Remarks upon a nameless and scurrilous Libel entitled a Bank Dialogue between Dr H. C. and a Country Gentleman, in a Letter to a Person of Quality."

† Commons' Journals, Dec. 7, 1693. I am afraid that I may be suspected of exaggerating the absurdity of this scheme. I therefore transcribe the most important part of the petition. "In consideration of the freeholders bringing their lands into this bank, for a fund of current credit, to be established by Act of Parliament, it is now proposed that, for every £150 per annum, secured for 150 years, for but one hundred yearly payments of £100 per annum, free from all manner of taxes and deductions whatsoever, every such freeholder shall receive £4000 in the said current credit, and shall have £2000 more put into the fishery stock for his proper benefit; and there may be further £2000 reserved at the Parliament's disposal towards the carrying on this present war. . . . The freeholder is never to quit the possession of his said estate unless the yearly rent happens to be in arrear."

‡ Commons' Journals, Feb. 5, 169$\frac{3}{4}$

By these two distinguished men Paterson's scheme was fathered. Montague undertook to manage the House of Commons, Godfrey to manage the City. An approving vote was obtained from the Committee of Ways and Means; and a bill, the title of which gave occasion to many sarcasms, was laid on the table. It was indeed not easy to guess that a bill, which purported only to impose a new duty on tonnage for the benefit of such persons as should advance money towards carrying on the war, was really a bill creating the greatest commercial institution that the world had ever seen.

The plan was that twelve hundred thousand pounds should be borrowed by the government on what was then considered as the moderate interest of eight per cent. In order to induce capitalists to advance the money promptly on terms so favourable to the public, the subscribers were to be incorporated by the name of the Governor and Company of the Bank of England. The corporation was to have no exclusive privilege, and was to be restricted from trading in anything but bills of exchange, bullion, and forfeited pledges.

As soon as the plan became generally known, a paper war broke out as furious as that between the swearers and the nonswearers, or as that between the Old East India Company and the New East India Company. The projectors who had failed to gain the ear of the government fell like madmen on their more fortunate brother. All the goldsmiths and pawnbrokers set up a howl of rage. Some discontented Tories predicted ruin to the monarchy. It was remarkable, they said, that Banks and Kings had never existed together. Banks were republican institutions. There were flourishing banks at Venice, at Genoa, at Amsterdam, and at Hamburg. But who had ever heard of a Bank of France or a Bank of Spain?* Some discontented Whigs, on the other hand, predicted ruin to our liberties. Here, they said, is an instrument of tyranny more formidable than the High Commission, than the Star Chamber, than even the fifty thousand soldiers of Oliver. The whole wealth of the nation will be in the hands of the Tonnage Bank,—such was the nickname then in use;—and the Tonnage Bank will be in the hands of the Sovereign. The power of the purse, the one great security for all the rights of Englishmen, will be transferred from the House of Commons to the Governor and Directors of the new Company. This last consideration was really of some weight, and was allowed to be so by the authors of the bill. A clause was therefore most properly inserted which inhibited the Bank from advancing money to the Crown without authority from Parliament. Every infraction of this salutary rule was to be punished by forfeiture of three times the sum advanced; and it was provided that the King should not have power to remit any part of the penalty.

The plan, thus amended, received the sanction of the Commons more easily than might have been expected from the violence of the adverse clamour. In truth, the Parliament was under duress. Money must be had, and could in no other way be had so easily. What passed when the House had resolved itself into a committee cannot be discovered: but, while the Speaker was in the chair, no division took place.

The bill, however, was not safe when it had reached the Upper House. Some Lords suspected that the plan of a national bank had been devised for the purpose of exalting the moneyed interest at the expense of the landed interest. Others thought that this plan, whether good or bad, ought not to have been submitted to them in such a form. Whether it would be safe to call into existence a body which might one day rule the whole commercial world, and how such a body should be constituted, were questions which ought not to be decided by one branch of the Legislature. The Peers ought to be at perfect liberty to examine all the details of the proposed scheme, to suggest amendments, to ask for conferences. It was therefore most unfair that the law establishing the Bank should be sent up as part of a law granting supplies to the Crown. The Jacobites entertained some hope that the session would end with a quarrel between the Houses, that the Tonnage Bill would be lost, and that William would enter on the campaign without money. It was already May, according to the New Style. The London season was over; and many noble families had left Covent Garden and Soho Square for their woods and hayfields. But summonses were sent out. There was a violent rush of Earls and Barons back to town. The benches which had lately been deserted were crowded. The sittings began at an hour unusually early, and were prolonged to an hour unusually late. On the day on which the bill was committed the contest lasted without intermission from nine in the morning till six in the evening. Godolphin was in the chair. Nottingham and Rochester proposed to strike out all the clauses which related to the Bank. Something was said about the danger of setting up a gigantic corporation which might soon give law to the King and the three estates of the Realm. But the Peers seemed to be most moved by the appeal which was made to them as landlords. The whole scheme, it was asserted, was intended to enrich usurers at the expense of the nobility and gentry. Persons who had laid by money would rather put it into the Bank than lend it on mortgage at moderate interest. Caermarthen said little or nothing in defence of what was, in truth, the work of his rivals and enemies. He owned that there were grave objections to the mode in which the Commons had provided for the public service of the year. But would their Lordships amend a money bill? Would they engage in a contest of which the end must be that they must either yield, or incur the grave responsibility of leaving the Channel without a fleet during the summer? This argument prevailed; and, on a division, the amendment was rejected by forty-three votes to thirty-one. A few hours later the bill received the royal assent, and the Parliament was prorogued.*

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* Account of the Intended Bank of England, 1694.

In the City the success of Montague's plan was complete. It was then at least as difficult to raise a million at eight per cent. as it would now be to raise forty millions at four per cent. It had been supposed that contributions would drop in very slowly: and a considerable time had therefore been allowed by the Act. This indulgence was not needed. So popular was the new investment, that on the day on which the books were opened three hundred thousand pounds were subscribed: three hundred thousand more were subscribed during the next forty-eight hours; and, in ten days, to the delight of all the friends of the government, it was announced that the list was full. The whole sum which the Corporation was bound to lend to the State was paid into the Exchequer before the first instalment was due.† Somers gladly put the Great Seal to a charter framed in conformity with the terms prescribed by Parliament; and the Bank of England commenced its operations in the house of the Company of Grocers. There, during many years, directors, secretaries, and clerks might be seen labouring in different parts of one spacious hall. The persons employed by the Bank were originally only fifty-four. They are now nine hundred. The sum paid yearly in salaries amounted at first to only four thousand three hundred and fifty pounds. It now exceeds two hundred and ten thousand pounds. We may therefore fairly infer that the incomes of commercial clerks are, on an average, about three times as large in the reign of Victoria as they were in the reign of William the Third.*

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* See the Lords' Journals of April 23, 24, 25, 1694, and the letter of L'Hermitage to the States General dated $\frac{\text{April 24}}{\text{May 4}}$.

† Narcissus Luttrell's Diary, June 1694.

It soon appeared that Montague had, by skilfully availing himself of the financial difficulties of the country, rendered an inestimable service to his party. During several generations the Bank of England was emphatically a Whig body. It was Whig, not accidentally, but necessarily. It must have instantly stopped payment if it had ceased to receive the interest on the sum which it had advanced to the government; and of that interest James would not have paid one farthing. Seventeen years after the passing of the Tonnage Bill, Addison, in one of his most ingenious and graceful little allegories, described the situation of the great Company through which the immense wealth of London was constantly circulating. He saw Public Credit on her throne in Grocers' Hall, the Great Charter over her head, the Act of Settlement full in her view. Her touch turned everything to gold. Behind her seat, bags filled with coin were piled up to the ceiling. On her right and on her left the floor was hidden by pyramids of guineas. On a sudden the door flies open. The Pretender rushes in, a sponge in one hand, in the other a sword, which he shakes at the Act of Settlement. The beautiful Queen sinks down fainting. The spell by which she has turned all things around her into treasure is broken. The money bags shrink like pricked bladders. The piles of gold pieces are turned into bundles of rags or faggots of wooden tallies.† The truth which this parable was meant to convey was constantly present to the minds of the rulers of the Bank. So closely was their interest bound up with the interest of the government, that the greater the public danger, the more ready were they to come to the rescue. Formerly, when the Treasury was empty, when the taxes came in slowly, and when the pay of the soldiers and sailors was in arrear, it had been necessary for the Chancellor of the Exchequer to go, hat in hand, up and down Cheapside and Cornhill, attended by the Lord Mayor and by the Aldermen, and to make up a sum by borrowing a hundred pounds from this hosier, and two hundred pounds from that ironmonger.‡ Those times were over. The government, instead of laboriously scooping up supplies from numerous petty sources, could now draw whatever it required from one immense reservoir, which all those petty sources kept constantly replenished. It is hardly too much to say that, during many years, the weight of the Bank, which was constantly in the scale of the Whigs, almost counterbalanced the weight of the Church, which was as constantly in the scale of the Tories.

Prorogation of Parliament: ministerial arrangements.

A few minutes after the bill which established the Bank of England had received the royal assent, the Parliament was prorogued by the King with a speech in which he warmly thanked the Commons for their liberality. Montague was immediately rewarded for his services with the place of Chancellor of the Exchequer.§

Shrewsbury Secretary of State.

Shrewsbury had a few weeks before consented to accept the seals. He had held out resolutely from November to March. While he was trying to find excuses which might satisfy his political friends, Sir James Montgomery visited him. Montgomery was now the most miserable of human beings. Having borne a great part in a great revolution, having been charged with the august office of presenting the Crown of

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* Heath's Account of the Worshipful Company of Grocers; Francis's History of the Bank of England.

† Spectator, No. 3.

‡ Proceedings of the Wednesday Club in Friday Street.

§ Lords' Journals, April 25, 1694; London Gazette, May 7, 1694.

Scotland to the Sovereigns whom the Estates had chosen, having domineered without a rival, during several months, in the Parliament at Edinburgh, having seen before him in near prospect the seals of Secretary, the coronet of an Earl, ample wealth, supreme power, he had on a sudden sunk into obscurity and abject penury. His fine parts still remained; and he was therefore used by the Jacobites: but, though used, he was despised, distrusted, and starved. He passed his life in wandering from England to France and from France back to England, without finding a resting-place in either country. Sometimes he waited in the antechamber at Saint Germains, where the priests scowled at him as a Calvinist, and where even the Protestant Jacobites cautioned one another in whispers against the old Republican. Sometimes he lay hid in the garrets of London, imagining that every footstep which he heard on the stairs was that of a bailiff with a writ, or that of a King's messenger with a warrant. He now obtained access to Shrewsbury, and ventured to talk as a Jacobite to a brother Jacobite. Shrewsbury, who was not at all inclined to put his estate and his neck in the power of a man whom he knew to be both rash and perfidious, returned very guarded answers. Through some channel which is not known to us, William obtained full intelligence of what had passed on this occasion. He sent for Shrewsbury, and again spoke earnestly about the Secretaryship. Shrewsbury again excused himself. His health, he said, was bad. "That," said William, "is not your only reason." "No, Sir," said Shrewsbury, "it is not." And he began to speak of public grievances, and alluded to the fate of the Triennial Bill, which he had himself introduced. But William cut him short. "There is another reason behind. When did you see Montgomery last?" Shrewsbury was thunderstruck. The King proceeded to repeat some things which Montgomery had said. By this time Shrewsbury had recovered from his dismay, and had recollected that, in the conversation which had been so accurately reported to the Government, he had fortunately uttered no treason, though he had heard much. "Sir," said he, "since Your Majesty has been so correctly informed, you must be aware that I gave no encouragement to that man's attempts to seduce me from my allegiance." William did not deny this, but intimated that such secret dealings with noted Jacobites raised suspicions which Shrewsbury could remove only by accepting the seals. "That," he said, "will put me quite at ease. I know that you are a man of honour, and that, if you undertake to serve me, you will serve me faithfully." So pressed, Shrewsbury complied, to the great joy of his whole party; and was immediately rewarded for his compliance with a dukedom and a garter.*

Thus a Whig ministry was gradually forming. There were now two Whig Secretaries of State, a Whig Keeper of the Great Seal, a Whig First Lord of the Admiralty, a Whig Chancellor of the Exchequer. The Lord Privy Seal, Pembroke, might also be called a Whig: for his mind was one which readily took the impress of any stronger mind with which it was brought into contact. Seymour, having been long enough a Commissioner of the Treasury to lose much of his influence with the Tory country gentlemen who had once listened to him as to an oracle, was dismissed, and his place was filled by John Smith, a zealous and able Whig, who had taken an active part in the debates of the late session.† The only Tories who still held great offices in the executive government were the Lord President, Caermarthen, who, though he began to feel that power was slipping from his grasp, still clutched it desperately, and the First Lord of the Treasury, Godolphin, who meddled little out of his own department, and performed the duties of that department with skill and assiduity.

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* Life of James, ii. 520; Floyd's (Lloyd's) Account in the Nairne Papers, under the date of May 1, 1694; London Gazette, April 26, 30, 1694.

† London Gazette, May 3, 1694.

New titles bestowed.

William, however, still tried to divide his favours between the two parties. Though the Whigs were fast drawing to themselves the substance of power, the Tories obtained their share of honorary distinctions. Mulgrave, who had, during the late session, exerted his great parliamentary talents in favour of the King's policy, was created Marquess of Normanby, and named a Cabinet Councillor, but was never consulted. He obtained at the same time a pension of three thousand pounds a year. Caermarthen, whom the late changes had deeply mortified, was in some degree consoled by a signal mark of royal approbation. He became Duke of Leeds. It had taken him little more than twenty years to climb from the station of a Yorkshire country gentleman to the highest rank in the peerage. Two great Whig Earls were at the same time created Dukes, Bedford and Devonshire. It ought to be mentioned that Bedford had repeatedly refused the dignity which he now somewhat reluctantly accepted. He declared that he preferred his Earldom to a Dukedom, and gave a very sensible reason for the preference. An Earl who had a numerous family might send one son to the Temple and another to a counting house in the city. But the sons of a Duke were all lords; and a lord could not make his bread either at the bar or on Change. The old man's objections, however, were overcome; and the two great houses of Russell and Cavendish, which had long been closely connected by friendship and by marriage, by common opinions, common sufferings, and common triumphs, received on the same day the highest honour which it is in the power of the Crown to confer.*

French plan of war.

The Gazette which announced these creations announced also that the King had set out for the Continent. He had, before his departure, consulted with his ministers about the means of counteracting a plan of naval operations which had been formed by the French government. Hitherto the maritime war had been carried on chiefly in the Channel and the Atlantic. But Lewis had now determined to concentrate his maritime forces in the Mediterranean. He hoped that, with their help, the army of Marshal Noailles would be able to take Barcelona, to subdue the whole of Catalonia, and to compel Spain to sue for peace. Accordingly, Tourville's squadron, consisting of fifty-three men-of-war, set sail from Brest on the twenty-fifth of April and passed the Straits of Gibraltar on the fourth of May.

English plan of war.

William, in order to cross the designs of the enemy, determined to send Russell to the Mediterranean with the greater part of the combined fleet of England and Holland. A squadron was to remain in the British seas under the command of the Earl of Berkeley. Talmash was to embark on board of this squadron with a large body of troops, and was to attack Brest, which would, it was supposed, in the absence of Tourville and his fifty-three vessels, be an easy conquest.

That preparations were making at Portsmouth for an expedition, in which the land forces were to bear a part, could not be kept a secret. There was much speculation at the Rose and at Garraway's touching the destination of the armament. Some talked of Rhe, some of Oleron, some of Rochelle, some of Rochefort. Many, till the fleet actually began to move westward, believed that it was bound for Dunkirk. Many guessed that Brest would be the point of attack; but they only guessed this: for the secret was much better kept than most of the secrets of that age.† Russell, till he was ready to weigh anchor, persisted in assuring his Jacobite friends that he knew nothing. His discretion was proof even against all the arts of Marlborough. Marlborough, however, had other sources of intelligence. To those sources he applied himself; and he at length succeeded in discovering the whole plan of the government. He instantly wrote to James. He had, he said, but that moment ascertained that twelve regiments of infantry and two regiments of marines were about to embark, under the command of Talmash, for the purpose of destroying the harbour of Brest and the shipping which lay there. "This," he added, "would be a great advantage to England. But no consideration can, or ever shall, hinder me from letting you know what I think may be for your service." He then proceeded to caution James against Russell. "I endeavoured to learn this some time ago from him: but he always denied it to me, though I am very sure that he knew the design for more than six weeks. This gives me a bad sign of this man's intentions." *

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* London Gazette, April 30, May 7, 1694; Shrewsbury to William, May $\frac{11}{21}$; William to Shrewsbury, $\frac{\text{May 22}}{\text{June 1}}$; L'Hermitage, $\frac{\text{April 27.}}{\text{May 7.}}$

† L'Hermitage, May $\frac{15}{25}$. After mentioning the various reports, he says, "De tous ces divers projets qu'on s'imagine aucun n'est venu à la cognoissance du public." This is important: for it has often been said, in excuse for Marlborough, that he communicated to the Court of St Germains only what was the talk of all the coffee-houses, and must have been known without his instrumentality.

The intelligence sent by Marlborough to James was communicated by James to the French government. That government took its measures with characteristic promptitude. Promptitude was indeed necessary; for, when Marlborough's letter was written, the preparations at Portsmouth were all but complete; and, if the wind had been favourable to the English, the objects of the expedition might have been attained without a struggle. But adverse gales detained our fleet in the Channel during another month. Meanwhile a large body of troops was collected at Brest. Vauban was charged with the duty of putting the defences in order; and, under his skilful direction, batteries were planted which commanded every spot where it seemed likely that an invader would attempt to land. Eight large rafts, each carrying many mortars, were moored in the harbour, and, some days before the English arrived, all was ready for their reception.

Expedition against Brest.

On the sixth of June the whole allied fleet was about fifteen leagues west of Cape Finisterre. There Russell and Berkeley parted company. Russell proceeded towards the Mediterranean. Berkeley's squadron, with the troops on board, steered for the coast of Brittany, and anchored just without Camaret Bay, close to the mouth of the harbour of Brest. Talmash proposed to land in Camaret Bay. It was therefore desirable to ascertain with accuracy the state of the coast. The eldest son of the Duke of Leeds, now called Marquess of Caermarthen, undertook to enter the basin and to obtain the necessary information. The passion of this brave and eccentric young man for maritime adventure was unconquerable. He had solicited and obtained the rank of Rear Admiral, and had accompanied the expedition in his own yacht, the Peregrine, renowned as the masterpiece of shipbuilding. Cutts, who had distinguished himself by his intrepidity in the Irish war, and had been rewarded with an Irish peerage, offered to accompany Caermarthen. Lord Mohun, who, desirous, it may be hoped, to efface by honourable exploits the stain which a shameful and disastrous brawl had left on his name, was serving with the troops as a volunteer, insisted on being of the party. The Peregrine went into the bay with its gallant crew, and came out safe, but not without having run great risks. Caermarthen reported that the defences, of which however he had seen only a small part, were formidable. But Berkeley and Talmash suspected that he overrated the danger. They were not aware that their design had long been known at Versailles, that an army had been collected to

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* Life of James, ii. 522; Macpherson, i. 487. The letter of Marlborough is dated May 4. It was inclosed in one from Sackville to Melfort, which would alone suffice to prove that those who represent the intelligence as unimportant are entirely mistaken. "I send it," says Sackville, "by an express, judging it to be of the utmost consequence for the service of the King, my master, and consequently for the service of his Most Christian Majesty." Would Sackville have written thus if the destination of the expedition had been already known to all the world.

oppose them, and that the greatest engineer in the world had been employed to fortify the coast against them. They therefore did not doubt that their troops might easily be put on shore under the protection of a fire from the ships. On the following morning Caermarthen was ordered to enter the bay with eight vessels and to batter the French works. Talmash was to follow with about a hundred boats full of soldiers. It soon appeared that the enterprise was even more perilous than it had on the preceding day appeared to be. Batteries which had then escaped notice opened on the ships a fire so murderous that several decks were soon cleared. Great bodies of foot and horse were discernible; and, by their uniforms, they appeared to be regular troops. The young Rear Admiral sent an officer in all haste to warn Talmash. But Talmash was so completely possessed by the notion that the French were not prepared to repel an attack that he disregarded all cautions, and would not even trust his own eyes. He felt sure that the force which he saw assembled on the shore was a mere rabble of peasants, who had been brought together in haste from the surrounding country. Confident that these mock soldiers would run like sheep before real soldiers, he ordered his men to pull for the land. He was soon undeceived. A terrible fire mowed down his troops faster than they could get on shore. He had himself scarcely sprung on dry ground when he received a wound in the thigh from a cannon ball, and was carried back to his skiff. His men reimbarked in confusion. Ships and boats made haste to get out of the bay, but did not succeed till four hundred sailors and seven hundred soldiers had fallen. During many days the waves continued to throw up pierced and shattered corpses on the beach of Brittany. The battery from which Talmash received his wound is called, to this day, the Englishman's Death.

The unhappy general was laid on his couch; and a council of war was held in his cabin. He was for going straight into the harbour of Brest and bombarding the town. But this suggestion, which indicated but too clearly that his judgment had been affected by the irritation of a wounded body and a wounded mind, was wisely rejected by the naval officers. The armament returned to Portsmouth. There Talmash died, exclaiming with his last breath that he had been lured into a snare by treachery. The public grief and indignation were loudly expressed. The nation remembered the services of the unfortunate general, forgave his rashness, pitied his sufferings, and execrated the unknown traitors whose machinations had been fatal to him. There were many conjectures and many rumours. Some sturdy Englishmen, misled by national prejudice, swore that none of our plans would ever be kept a secret from the enemy while French refugees were in high military command. Some zealous Whigs, misled by party spirit, muttered that the Court of Saint Germains would never want good intelligence while a single Tory remained in the Cabinet Council. The real criminal was not named; nor, till the archives of the House of Stuart were explored, was it known to the public that Talmash had perished by the basest of all the hundred villanies of Marlborough.*

Yet never had Marlborough been less a Jacobite than at the moment when he rendered this wicked and shameful service to the Jacobite cause. It may be confidently affirmed that to serve the banished family was not his object, and that to ingratiate himself with the banished family was only his secondary object. His primary object was to force himself into the service of the existing government, and to regain possession of those important and lucrative places from which he had been dismissed more than two years before. He knew that the country and the Parliament would not patiently bear to see the English army commanded by foreign generals. Two Englishmen only had shown themselves fit for high military posts, himself and Talmash. If Talmash were defeated and disgraced, William would scarcely have a choice. In fact, as soon as it was known that the expedition had failed, and that Talmash was no more, the general cry was that the King ought to receive into his favour the accomplished Captain who had done such good service at Walcourt, at Cork, and at Kinsale. Nor can we blame the multitude for raising this cry. For everybody knew that Marlborough was an eminently brave, skilful, and successful officer: but very few persons knew that he had, while commanding William's troops, while sitting in William's council, while waiting in William's bedchamber, formed a most artful and dangerous plot for the subversion of William's throne; and still fewer suspected the real author of the recent calamity, of the slaughter in the Bay of Camaret, of the melancholy fate of Talmash. The effect therefore of the foulest of all treasons was to raise the traitor in the public estimation. Nor was he wanting to himself at this conjuncture. While the Royal Exchange was in consternation at the disaster of which he was the cause, while many families were clothing themselves in mourning for the brave men of whom he was the murderer, he repaired to Whitehall; and there, doubtless with all that grace, that nobleness, that suavity, under which lay, hidden from all common observers, a seared conscience and a remorseless heart, he professed himself the most devoted, the most loyal, of all the subjects of William and Mary, and expressed a hope that he might, in this emergency, be permitted to offer his sword to their Majesties. Shrewsbury was very desirous that the offer should be accepted: but a short and dry answer from William, who was then in the Netherlands, put an end for the present to all negotiation. About Talmash the King expressed himself with generous tenderness. "The poor fellow's fate," he wrote, "has affected me much. I do not indeed think that he managed well: but it was his ardent desire to distinguish himself that impelled him to attempt impossibilities."*

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* London Gazette, June 14, 18, 1694; Paris Gazette, $\frac{\text{June 16}}{\text{July 3}}$; Burchett; Journal of Lord Caermarthen; Baden, June $\frac{12}{22}$; L'Hermitage, June $\frac{15}{25}$, $\frac{19}{29}$.

The armament which had returned to Portsmouth soon sailed again for the coast of France, but achieved only exploits worse than inglorious. An attempt was made to blow up the pier at Dunkirk. Some towns inhabited by quiet tradesmen and fishermen were bombarded. In Dieppe scarcely a house was left standing: a third part of Havre was laid in ashes; and shells were thrown into Calais which destroyed thirty private dwellings. The French and the Jacobites loudly exclaimed against the cowardice and barbarity of making war on an unwarlike population. The English government vindicated itself by reminding the world of the sufferings of the thrice wasted Palatinate; and, as against Lewis and the flatterers of Lewis, the vindication was complete. But whether it were consistent with humanity and with sound policy to visit the crimes which an absolute Prince and a ferocious soldiery had committed in the Palatinate on shopkeepers and labourers, on women and children, who did not know that the Palatinate existed, may perhaps be doubted.

Naval operations in the Mediterranean.

Meanwhile Russell's fleet was rendering good service to the common cause. Adverse winds had impeded his progress through the Straits of Gibraltar so long that he did not reach Carthagena till the middle of July. By that time the progress of the French arms had spread terror even to the Escurial. Noailles had, on the banks of the Tar, routed an army commanded by the Viceroy of Catalonia: and, on the day on which this victory was won, the Brest squadron had joined the Toulon squadron in the Bay of Rosas. Palamos, attacked at once by land and sea, was taken by storm. Gerona capitulated after a faint show of resistance. Ostalric surrendered at the first summons. Barcelona would in all probability have fallen, had not the French Admirals learned that the conqueror of La Hogue was approaching. They instantly quitted the coast of Catalonia, and never thought themselves safe till they had taken shelter under the batteries of Toulon.

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* Shewsbury to William, June $\frac{15}{25}$, 1694: William to Shrewsbury, July 1; Shrewsbury to William, $\frac{\text{June 22.}}{\text{July 2.}}$

The Spanish government expressed warm gratitude for this seasonable assistance, and presented to the English Admiral a jewel which was popularly said to be worth near twenty thousand pounds sterling. There was no difficulty in finding such a jewel among the hoards of gorgeous trinkets which had been left by Charles the Fifth and Philip the Second to a degenerate race. But, in all that constitutes the true wealth of states, Spain was poor indeed. Her treasury was empty : her arsenals were unfurnished : her ships were so rotten that they seemed likely to fly asunder at the discharge of their own guns. Her ragged and starving soldiers often mingled with the crowd of beggars at the doors of convents, and battled there for a mess of pottage and a crust of bread. Russell underwent those trials which no English commander whose hard fate it has been to co-operate with Spaniards has escaped. The Viceroy of Catalonia promised much, did nothing, and expected everything. He declared that three hundred and fifty thousand rations were ready to be served out to the fleet at Carthagena. It turned out that there were not in all the stores of that port provisions sufficient to victual a single frigate for a single week. Yet His Excellency thought himself entitled to complain because England had not sent an army as well as a fleet, and because the heretic Admiral did not choose to expose the fleet to utter destruction by attacking the French under the guns of Toulon. Russell implored the Spanish authorities to look well to their dockyards, and to try to have, by the next spring, a small squadron which might at least be able to float ; but he could not prevail on them to careen a single ship. He could with difficulty obtain, on hard conditions, permission to send a few of his sick men to marine hospitals on shore. Yet, in spite of all the trouble given him by the imbecility and ingratitude of a government which has generally caused more annoyance to its allies than to its enemies, he acquitted himself well. It is but just to him to say that, from the time at which he became First Lord of the Admiralty, there was a decided improvement in the naval administration. Though he lay with his fleet many months near an inhospitable shore, and at a great distance from England, there were no complaints about the quality or the quantity of provisions. The crews had better food and drink than they had ever had before : comforts which Spain did not afford were supplied from home ; and yet the charge was not greater than when, in Torrington's time, the sailor was poisoned with mouldy biscuit and nauseous beer.

As almost the whole maritime force of France was in the Mediterranean, and as it seemed likely that an attempt would be made on Barcelona in the following year, Russell received orders to winter at Cadiz. In October he sailed to that port ; and there he employed himself in refitting his ships with an activity unintelligible to the Spanish functionaries, who calmly suffered the miserable remains of what had once been the greatest navy in the world to rot under their eyes.*

War by land.

Along the eastern frontier of France the war during this year seemed to languish. In Piedmont and on the Rhine the most important events of the campaign were petty skirmishes and predatory incursions. Lewis remained at Versailles, and sent his son, the Dauphin, to represent him in the Netherlands: but the Dauphin was placed under the tutelage of Luxemburg, and proved a most submissive pupil. During several months the hostile armies observed each other. The allies made one bold push with the intention of carrying the war into the French territory: but Luxemburg, by a forced march, which excited the admiration of persons versed in the military art, frustrated the design. William on the other hand succeeded in taking Huy, then a fortress of the third rank. No battle was fought: no important town was besieged: but the confederates were satisfied with their campaign. Of the four previous years every one had been marked by some great disaster. In 1690 Waldeck had been defeated at Fleurus. In 1691 Mons had fallen. In 1692 Namur had been taken in sight of the allied army; and this calamity had been speedily followed by the defeat of Steinkirk. In 1693 the battle of Landen had been lost; and Charleroy had submitted to the conqueror. At length in 1694 the tide had begun to turn. The French arms had made no progress. What had been gained by the allies was indeed not much: but the smallest gain was welcome to those whom a long run of evil fortune had discouraged.

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* This account of Russell's expedition to the Mediterranean I have taken chiefly from Burchett.

In England, the general opinion was that, notwithstanding the disaster in Camaret Bay, the war was on the whole proceeding satisfactorily both by land and by sea. But some parts of the internal administration excited, during this autumn, much discontent.

Complaints of Trenchard's administration.

Since Trenchard had been appointed Secretary of State, the Jacobite agitators had found their situation much more unpleasant than before. Sidney had been too indulgent and too fond of pleasure to give them much trouble. Nottingham was a diligent and honest minister; but he was as high a Tory as a faithful subject of William and Mary could be: he loved and esteemed many of the nonjurors; and, though he might force himself to be severe when nothing but severity could save the State, he was not extreme to mark the transgressions of his old friends; nor did he encourage talebearers to come to Whitehall with reports of conspiracies. But Trenchard was both an active public servant and an earnest Whig. Even if he had himself been inclined to lenity, he would have been urged to severity by those who surrounded him. He had constantly at his side Hugh Speke and Aaron Smith, men to whom a hunt after a Jacobite was the most exciting of all sports. The cry of the malecontents was that Nottingham had kept his bloodhounds in the leash, but that Trenchard had let them slip. Every honest gentleman who loved the Church and hated the Dutch went in danger of his life. There was a constant bustle at the Secretary's Office, a constant stream of informers coming in, and of messengers with warrants going out. It was said, too, that the warrants were often irregularly drawn, that they did not specify the person, that they did not specify the crime, and yet that, under the authority of such instruments as these, houses were entered, desks and cabinets searched, valuable papers carried away, and men of good birth and breeding flung into gaol among felons.* The minister and his agents answered that Westminster Hall was open; that, if any man had been illegally imprisoned, he had only to bring his action; that juries were quite sufficiently disposed to listen to any person who pretended to have been oppressed by cruel and griping men in power; and that, as none of the prisoners whose wrongs were so pathetically described had ventured to resort to this obvious and easy mode of obtaining redress, it might fairly be inferred that nothing had been done which could not be justified. The clamour of the malecontents, however, made a considerable impression on the public mind; and, at length, a transaction in which Trenchard was more unlucky than culpable, brought on him and on the government with which he was connected much temporary obloquy.

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* Letter to Trenchard, 1694.

The Lancashire prosecutions.

Among the informers who haunted his office was an Irish vagabond who had borne more than one name and had professed more than one religion. He now called himself Taaffe. He had been a priest of the Roman Catholic Church, and secretary to Adda, the Papal Nuncio, but had, since the Revolution, turned Protestant, had taken a wife, and had distinguished himself by his activity in discovering the concealed property of those Jesuits and Benedictines who, during the late reign, had been quartered in London. The ministers despised him; but they trusted him. They thought that he had, by his apostasy, and by the part which he had borne in the spoliation of the religious orders, cut himself off from all retreat, and that, having nothing but a halter to expect from King James, he must be true to King William.*

This man fell in with a Jacobite agent named Lunt, who had, since the Revolution, been repeatedly employed among the discontented gentry of Cheshire and Lancashire, and who had been privy to those plans of insurrection which had been disconcerted by the battle of the Boyne in 1690, and by the battle of La Hogue in 1692. Lunt had once been arrested on suspicion of treason, but had been discharged for want of legal proof of his guilt. He was a mere hireling, and was, without much difficulty, induced by Taaffe to turn approver. The pair went to Trenchard. Lunt told his story, mentioned the names of some Cheshire and Lancashire squires to whom he had, as he affirmed, carried commissions from Saint Germains, and of others, who had, to his knowledge, formed secret hoards of arms and ammunition. His single oath would not have been sufficient to support a charge of high treason: but he produced another witness whose evidence seemed to make the case complete. The narrative was plausible and coherent; and indeed, though it may have been embellished by fictions, there can be little doubt that it was in substance true.† Messengers and search warrants were sent down to Lancashire. Aaron Smith himself went thither; and Taaffe went with him. The alarm had been given by some of the numerous traitors who ate the bread of William. Many of the accused persons had fled; and others had buried their sabres and muskets, and burned their papers. Nevertheless, discoveries were made which confirmed Lunt's depositions. Behind the wainscot of the old mansion of one Roman Catholic family was discovered a commission signed by James. Another house, of which the master had absconded, was strictly searched, in spite of the solemn asseverations of his wife and of his servants that no arms were concealed there. While the lady, with her hand on her heart, was protesting on her honour that her husband was falsely accused, the messengers observed that the back of the chimney did not seem to be firmly fixed. It was removed, and a heap of blades such as were used by horse soldiers tumbled out. In one of the garrets were found, carefully bricked up, thirty saddles for troopers, as many breastplates, and sixty cavalry swords. Trenchard and Aaron Smith thought the case complete; and it was determined that those culprits who had been apprehended should be tried by a special commission.‡

Taaffe now confidently expected to be recompensed for his services: but he found a cold reception at the Treasury. He had gone down to Lancashire chiefly in order that he might, under the protection of a search warrant, pilfer trinkets and broad pieces from secret drawers. His sleight of hand however had not altogether escaped the observation of his companions. They discovered that he had made free with the communion plate of the Popish families, whose private hordes he had assisted in ransacking. When therefore he applied for reward, he was dismissed, not merely with a refusal, but with a stern reprimand. He went away mad with greediness and spite.

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* Burnet, ii. 141, 142; and Onslow's note; Kingston's True History, 1697.

† See the Life of James, ii. 524.

‡ Kingston; Burnet, ii. 142.

There was yet one way in which he might obtain both money and revenge; and that way he took. He made overtures to the friends of the prisoners. He and he alone could undo what he had done, could save the accused from the gallows, could cover the accusers with infamy, could drive from office the Secretary and the Solicitor who were the dread of all the friends of King James. Loathsome as Taaffe was to the Jacobites, his offer was not to be slighted. He received a sum in hand; he was assured that a comfortable annuity for life should be settled on him when the business was done; and he was sent down into the country, and kept in strict seclusion against the day of trial.*

Meanwhile unlicensed pamphlets, in which the Lancashire plot was classed with Oates's plot, with Dangerfield's plot, with Fuller's plot, with Young's plot, with Whitney's plot, were circulated all over the kingdom, and especially in the county which was to furnish the jury. Of these pamphlets the longest, the ablest, and the bitterest, entitled a Letter to Secretary Trenchard, was commonly ascribed to Ferguson. It is not improbable that Ferguson may have furnished some of the materials, and may have conveyed the manuscript to the press. But many passages are written with an art and a vigour which assuredly did not belong to him. Those who judge by internal evidence may perhaps think that, in some parts of this remarkable tract, they can discern the last gleam of the malignant genius of Montgomery. A few weeks after the appearance of the Letter, he sank, unhonoured and unlamented, into the grave.†

There were then no printed newspapers except the London Gazette. But since the Revolution the newsletter had become a more important political engine than it had previously been. The newsletters of one writer named Dyer were widely circulated in manuscript. He affected to be a Tory and a High Churchman, and was consequently regarded by the foxhunting lords of manors, all over the kingdom, as an oracle. He had already been twice in prison: but his gains had more than compensated for his sufferings, and he still persisted in seasoning his intelligence to suit the taste of the country gentlemen. He now turned the Lancashire plot into ridicule, declared that the guns which had been found were old fowling pieces, that the saddles were meant only for hunting, and that the swords were rusty reliques of Edge Hill and Marston Moor.‡ The effect produced by all this invective and sarcasm on the public mind seems to have been great. Even at the Dutch Embassy, where assuredly there was no leaning towards Jacobitism, there was a strong impression that it would be unwise to bring the prisoners to trial. In Lancashire and Cheshire the prevailing sentiments were pity for the accused and hatred of the prosecutors. The government, however, persevered. In October four Judges went down to Manchester. At present the population of that town is made up of persons born in every part of the British Isles, and consequently has no especial sympathy with the landowners, the farmers, and the agricultural labourers of the neighbouring districts. But in the seventeenth century the Manchester man was a Lancashire man. His politics were those of his county. For the old Cavalier families of his county he felt a great respect; and he was furious when he thought that some of the best blood of his county was about to be shed by a knot of Roundhead pettifoggers from London. Multitudes of people from the neighbouring villages filled the streets of the town, and saw with grief and indignation the array of drawn swords and loaded carbines which surrounded the culprits. Aaron Smith's arrangements do not seem to have been skilful. The chief counsel for the Crown was Sir William Williams, who, though now well stricken in years and possessed of a great estate, still continued to practise. One fault had thrown a dark shade over the latter part of his life. The recollection of that day on which he had stood up in Westminster Hall, amidst laughter and hooting, to defend the dispensing power and to attack the right of petition, had, ever since the Revolution, kept him back from honour. He was an angry and disappointed man, and was by no means disposed to incur unpopularity in the cause of a government to which he owed nothing, and from which he expected nothing.

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* Kingston. For the fact that a bribe was given to Taaffe, Kingston cites the evidence, not now extant, which was taken on oath by the Lords.

† Narcissus Luttrell's Diary, Oct. 6, 1694.

‡ As to Dyer's newsletter, see Narcissus Luttrell's Diary for June and August 1693, and September 1694.

Of the trial no detailed report has come down to us; but we have both a Whig narrative and a Jacobite narrative.* It seems that the prisoners who were first arraigned did not sever in their challenges, and were consequently tried together. Williams examined, or rather cross-examined, his own witnesses with a severity which confused them. The crowd which filled the court laughed and clamoured. Lunt in particular became completely bewildered, mistook one person for another, and did not recover himself till the Judges took him out of the hands of the counsel for the Crown. For some of the prisoners an alibi was set up. Evidence was also produced to show, what was undoubtedly true, that Lunt was a man of abandoned character. The result however seemed doubtful till, to the dismay of the prosecutors, Taaffe entered the box. He swore with unblushing forehead that the whole story of the plot was a circumstantial lie devised by himself and Lunt. Williams threw down his brief; and, in truth, a more honest advocate might well have done the same. The prisoners who were at the bar were instantly acquitted: those who had not yet been tried were set at liberty: the witnesses for the prosecution were pelted out of Manchester: the Clerk of the Crown narrowly escaped with life; and the Judges took their departure amidst hisses and execrations.

Meeting of the Parliament.

A few days after the close of the trials at Manchester William returned to England. On the twelfth of November, only forty-eight hours after his arrival at Kensington, the Houses met. He congratulated them on the improved aspect of affairs. Both by land and by sea the events of the year which was about to close had been, on the whole, favourable to the allies: the French armies had made no progress: the French fleets had not ventured to show themselves; nevertheless, a safe and honourable peace could be obtained only by a vigorous prosecution of the war; and the war could not be vigorously prosecuted without large supplies. William then reminded the Commons that the Act by which they had settled the Customs on the Crown for four years was about to expire, and expressed his hope that it would be renewed.

Death of Tillotson.

After the King had spoken, the Commons, for some reason which no writer has explained, adjourned for a week. Before they met again, an event took place which caused great sorrow at the palace, and through all the ranks of the Low Church party. Tillotson was taken suddenly ill while attending public worship in the chapel of Whitehall. Prompt remedies might perhaps have saved him: but he would not interrupt the prayers; and, before the service was over, his malady was beyond the reach of medicine. He was almost speechless: but his friends long remembered with pleasure a few broken ejaculations which showed that he enjoyed peace of mind to the last. He was buried in the church of Saint Lawrence Jewry, near Guildhall. It was there that he had won his immense oratorical reputation. He had preached there during the thirty years which preceded his elevation to the throne of Canterbury. His eloquence had attracted to the heart of the City crowds of the learned and polite, from the Inns of Court and from the lordly mansions of Saint James's and Soho.

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* The Whig narrative is Kingston's; the Jacobite narrative, by an anonymous author, has lately been printed by the Chetham Society. See also a Letter out of Lancashire to a Friend in London, giving some Account of the late Trials, 1694.

A considerable part of his congregation had generally consisted of young clergymen, who came to learn the art of preaching at the feet of him who was universally considered as the first of preachers. To this church his remains were now carried through a mourning population. The hearse was followed by an endless train of splendid equipages from Lambeth through Southwark and over London Bridge. Burnet preached the funeral sermon. His kind and honest heart was overcome by so many tender recollections that, in the midst of his discourse, he paused and burst into tears, while a loud moan of sorrow rose from the whole auditory. The Queen could not speak of her favourite instructor without weeping. Even William was visibly moved. "I have lost," he said, "the best friend that I ever had, and the best man that I ever knew." The only Englishman who is mentioned with tenderness in any part of the great mass of letters which the King wrote to Heinsius is Tillotson. The Archbishop had left a widow. To her William granted a pension of four hundred a year, which he afterwards increased to six hundred. His anxiety that she should receive her income regularly and without stoppages was honourable to him. Every quarter-day he ordered the money, without any deduction, to be brought to himself, and immediately sent it to her. Tillotson had bequeathed to her no property, except a great number of manuscript sermons. Such was his fame among his contemporaries that those sermons were purchased by the booksellers for the almost incredible sum of two thousand five hundred guineas, equivalent, in the wretched state in which the silver coin then was, to at least three thousand six hundred pounds. Such a price had never before been given in England for any copyright. About the same time Dryden, whose reputation was then in the zenith, received thirteen hundred pounds for his translation of all the works of Virgil, and was thought to have been splendidly remunerated.*

Tenison Archbishop of Canterbury.

It was not easy to fill satisfactorily the high place which Tillotson had left vacant. Mary gave her voice for Stillingfleet, and pressed his claims as earnestly as she ever ventured to press anything. In abilities and attainments he had few superiors among the clergy. But, though he would probably have been considered as a Low Churchman by Jane and South, he was too high a Churchman for William; and Tenison was appointed. The new primate was not eminently distinguished by eloquence or learning: but he was honest, prudent, laborious, and benevolent: he had been a good rector of a large parish, and a good bishop of a large diocese: detraction had not yet been busy with his name; and it might well be thought that a man of plain sense, moderation, and integrity, was more likely than a man of brilliant genius and lofty spirit to succeed in the arduous task of quieting a discontented and distracted Church.

Meanwhile the Commons had entered upon business. They cheerfully voted about two million four hundred thousand pounds for the army, and as much for the navy. The land tax for the year was again fixed at four shillings in the pound: the Act which settled the Customs on the Crown was renewed for a term of five years; and a fund was established on which the government was authorised to borrow two millions and a half.

Debates on the Lancashire prosecutions.

Some time was spent by both Houses in discussing the Manchester trials. If the malecontents had been wise, they would have been satisfied with the advantage which they had already gained. Their friends had been set free. The prosecutors had with difficulty escaped from the hands of an enraged multitude. The character of the government had been seriously damaged. The ministers were accused, in prose and in verse, sometimes in earnest and sometimes in jest, of having hired a gang of ruffians to swear away the lives of honest gentlemen. Even moderate politicians, who gave no credit to these foul imputations, owned that Trenchard ought to have remembered the villanies of Fuller and Young, and to have been on his guard against such wretches as Taaffe and Lunt. The unfortunate Secretary's health and spirits had given way. It was said that he was dying; and it was certain that he would not long continue to hold the seals. The Tories had won a great victory; but, in their eagerness to improve it, they turned it into a defeat.

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* Birch's Life of Tillotson; the Funeral Sermon preached by Burnet; William to Heinsius, $\frac{\text{Nov. 23,}}{\text{Dec. 3,}}$ 1694.

Early in the session Howe complained, with his usual vehemence and asperity, of the indignities to which innocent and honourable men, highly descended and highly esteemed, had been subjected by Aaron Smith and the wretches who were in his pay. The leading Whigs, with great judgment, demanded an inquiry. Then the Tories began to flinch. They well knew that an inquiry could not strengthen their case, and might weaken it. The issue, they said, had been tried: a jury had pronounced: the verdict was definitive; and it would be monstrous to give the false witnesses who had been stoned out of Manchester an opportunity of repeating their lesson. To this argument the answer was obvious. The verdict was definitive as respected the defendants, but not as respected the prosecutors. The prosecutors were now in their turn defendants, and were entitled to all the privileges of defendants. It did not follow, because the Lancashire gentlemen had been found, and very properly found, not guilty of treason, that the Secretary of State and the Solicitor of the Treasury had been guilty of unfairness, or even of rashness. The House, by one hundred and nineteen votes to one hundred and two, resolved that Aaron Smith and the witnesses on both sides should be ordered to attend. Several days were passed in examination and cross-examination; and sometimes the sittings extended far into the night. It soon became clear that the prosecution had not been lightly instituted, and that some of the persons who had been acquitted had been concerned in treasonable schemes. The Tories would now have been content with a drawn battle: but the Whigs were not disposed to forego their advantage. It was moved that there had been a sufficient ground for the proceedings before the Special Commission; and this motion was carried without a division. The opposition proposed to add some words implying that the witnesses for the Crown had forsworn themselves: but these words were rejected by one hundred and thirty-six votes to one hundred and nine; and it was resolved by one hundred and thirty-three votes to ninety-seven that there had been a dangerous conspiracy. The Lords had meanwhile been deliberating on the same subject, and had come to the same conclusion. They sent Taaffe to prison for prevarication; and they passed resolutions acquitting both the government and the judges of all blame. The public however continued to think that the gentlemen who had been tried at Manchester had been unjustifiably persecuted, till a Jacobite plot of singular atrocity, brought home to the plotters by decisive evidence, produced a violent revulsion of feeling.*

Meanwhile three bills, which had been repeatedly discussed in preceding years, and two of which had been carried in vain to the foot of the throne, had been again brought in; the Place Bill, the Bill for the Regulation of Trials in cases of Treason, and the Triennial Bill.

Place Bill.

The Place Bill did not reach the Lords. It was thrice read in the Lower House, but was not passed. At the very last moment it was rejected by a hundred and seventy-five votes to a hundred and forty-two. Howe and Harley were the tellers for the minority.†

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* See the Journals of the two Houses. The only account that we have of the debates is in the letters of L'Hermitage.

† Commons' Journals, Feb. 20, 169$\frac{4}{5}$. As this bill never reached the Lords, it is not to

Bill for the Regulation of Trials in cases of Treason.

The Bill for the Regulation of Trials in cases of Treason went up again to the Peers. Their Lordships again added to it the clause which had formerly been fatal to it. The Commons again refused to grant any new privilege to the hereditary aristocracy. Conferences were again held: reasons were again exchanged: both Houses were again obstinate; and the bill was again lost.[*]

The Triennial Bill passed.

The Triennial Bill was more fortunate. It was brought in on the first day of the session, and went easily and rapidly through both Houses. The only question about which there was any serious contention was, how long the existing Parliament should be suffered to continue. After several sharp debates, November in the year 1696 was fixed as the extreme term. The Bill settling the Customs on the Crown and the Triennial Bill proceeded almost side by side. Both were, on the twenty-second of December, ready for the royal assent. William came in state on that day to Westminster. The attendance of members of both Houses was large. When the Clerk of the Crown read the words, "A Bill for the frequent Calling and Meeting of Parliaments," the anxiety was great. When the Clerk of the Parliament made answer, "Le roy et la royne le veulent," a loud and long hum of delight and exultation rose from the benches and the bar.[†] William had resolved many months before not to refuse his assent a second time to so popular a law.[‡] There were some however who thought that he would not have made so great a concession if he had on that day been quite himself. It was plain indeed that he was strangely agitated and unnerved. It had been announced that he would dine in public at Whitehall. But he disappointed the curiosity of the multitude which on such occasions flocked to the Court, and hurried back to Kensington.[§]

Death of Mary.

He had but too good reason to be uneasy. His wife had, during two or three days, been poorly; and on the preceding evening grave symptoms had appeared. Sir Thomas Millington, who was physician in ordinary to the King, thought that she had the measles. But Radcliffe, who, with coarse manners and little book learning, had raised himself to the first practice in London chiefly by his rare skill in diagnostics, uttered the more alarming words, small pox. That disease, over which science has since achieved a succession of glorious and beneficent victories, was then the most terrible of all the ministers of death. The havoc of the plague had been far more rapid: but the plague had visited our shores only once or twice within living memory; and the small pox was always present, filling the churchyards with corpses, tormenting with constant fears all whom it had not yet stricken, leaving on those whose lives it spared the hideous traces of its power, turning the babe into a changeling at which the mother shuddered, and making the eyes and cheeks of the betrothed maiden objects of horror to the lover. Towards the end of the year 1694, this pestilence was more than usually severe. At length the infection spread to the palace, and reached the young and blooming Queen. She received the intimation of her danger with true greatness of soul. She gave orders that every lady of her bedchamber, every maid of honour, nay, every menial servant, who had not had the small pox, should instantly leave Kensington House. She

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be found among their archives. I have therefore no means of discovering whether it differed in any respect from the bill of the preceding year.

[*] The history of this bill may be read in the Journals of the Houses. The contest, not a very vehement one, lasted till the 20th of April.

[†] "The Commons," says Narcissus Luttrell, "gave a great hum." "Le murmure qui est la marque d'applaudissement fut si grand qu'on peut dire qu'il estoit universel."—L'Hermitage, $\frac{\text{Dec. 25.}}{\text{Jan. 4.}}$

[‡] L'Hermitage says this in his despatch of Nov. $\frac{20}{30}$.

[§] Burnet, ii. 137; Van Citters, $\frac{\text{Dec. 25.}}{\text{Jan. 4.}}$

locked herself up during a short time in her closet, burned some papers, arranged others, and then calmly awaited her fate.

During two or three days there were many alternations of hope and fear. The physicians contradicted each other and themselves in a way which sufficiently indicates the state of medical science in that age. The disease was measles: it was scarlet fever: it was spotted fever: it was erysipelas. At one moment some symptoms, which in truth showed that the case was almost hopeless, were hailed as indications of returning health. At length all doubt was over. Radcliffe's opinion proved to be right. It was plain that the Queen was sinking under small pox of the most malignant type.

All this time William remained night and day near her bedside. The little couch on which he slept when he was in camp was spread for him in the antechamber: but he scarcely lay down on it. The sight of his misery, the Dutch Envoy wrote, was enough to melt the hardest heart. Nothing seemed to be left of the man whose serene fortitude had been the wonder of old soldiers on the disastrous day of Landen, and of old sailors through that fearful night among the sheets of ice and banks of sand on the coast of Goree. The very domestics saw the tears running unchecked down that face, of which the stern composure had seldom been disturbed by any triumph or by any defeat. Several of the prelates were in attendance. The King drew Burnet aside, and gave way to an agony of grief. "There is no hope," he cried. "I was the happiest man on earth; and I am the most miserable. She had no fault; none: you knew her well: but you could not know, nobody but myself could know, her goodness." Tenison undertook to tell her that she was dying. He was afraid that such a communication, abruptly made, might agitate her violently, and began with much management. But she soon caught his meaning, and, with that meek womanly courage which so often puts our bravery to shame, submitted herself to the will of God. She called for a small cabinet in which her most important papers were locked up, gave orders that, as soon as she was no more, it should be delivered to the King, and then dismissed worldly cares from her mind. She received the Eucharist, and repeated her part of the office with unimpaired memory and intelligence, though in a feeble voice. She observed that Tenison had been long standing at her bedside, and, with that sweet courtesy which was habitual to her, faltered out her commands that he would sit down, and repeated them till he obeyed. After she had received the sacrament she sank rapidly, and uttered only a few broken words. Twice she tried to take a last farewell of him whom she had loved so truly and entirely: but she was unable to speak. He had a succession of fits so alarming that his Privy Councillors, who were assembled in a neighbouring room, were apprehensive for his reason and his life. The Duke of Leeds, at the request of his colleagues, ventured to assume the friendly guardianship of which minds deranged by sorrow stand in need. A few minutes before the Queen expired, William was removed, almost insensible, from the sick-room.

Mary died in peace with Anne. Before the physicians had pronounced the case hopeless, the Princess, who was then in very delicate health, had sent a kind message; and Mary had returned a kind answer. The Princess had then proposed to come herself: but William had, in very gracious terms, declined the offer. The excitement of an interview, he said, would be too much for both sisters. If a favourable turn took place, Her Royal Highness should be most welcome to Kensington. A few hours later all was over.*

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* Burnet, ii. 136, 138; Narcissus Luttrell's Diary; Van Citters, $\frac{\text{Dec. 28,}}{\text{Jan. 7,}}$ 169$\frac{4}{5}$; L'Hermitage, $\frac{\text{Dec. 25,}}{\text{Jan. 4,}}$ $\frac{\text{Dec. 28,}}{\text{Jan. 7,}}$ Jan. $\frac{1}{11}$; Vernon to Lord Lexington, Dec. 21, 25, 28, Jan. 1, Tenison's Funeral Sermon.

The public sorrow was great and general. For Mary's blameless life, her large charities, and her winning manners had conquered the hearts of her people. When the Commons next met they sate for a time in profound silence. At length it was moved and resolved that an Address of Condolence should be presented to the King; and then the House broke up without proceeding to other business. The Dutch Envoy informed the States General that many of the members had handkerchiefs at their eyes. The number of sad faces in the street struck every observer. The mourning was more general than even the mourning for Charles the Second had been. On the Sunday which followed the Queen's death her virtues were celebrated in almost every parish church of the Capital, and in almost every great meeting of nonconformists.*

The most estimable Jacobites respected the sorrow of William and the memory of Mary. But to the fiercer zealots of the party neither the house of mourning nor the grave was sacred. At Bristol the adherents of Sir John Knight rang the bells as if for a victory.† It has often been repeated, and is not at all improbable, that a nonjuring divine, in the midst of the general lamentation, preached on the text, "Go: see now this cursed woman and bury her: for she is a King's daughter." It is certain that some of the ejected priests pursued her to the grave with invectives. Her death, they said, was evidently a judgment for her crime. God had, from the top of Sinai, in thunder and lightning, promised length of days to children who should honour their parents; and in this promise was plainly implied a menace. What father had ever been worse treated by his daughters than James by Mary and Anne? Mary was gone, cut off in the prime of life, in the glow of beauty, in the height of prosperity; and Anne would do well to profit by the warning. Wagstaffe went further, and dwelt much on certain wonderful coincidences of time. James had been driven from his palace and country in Christmas week. Mary had died in Christmas week. There could be no doubt that, if the secrets of Providence were disclosed to us, we should find that the turns of the daughter's complaint in December 1694 bore an exact analogy to the turns of the father's fortune in December 1688. It was at midnight that the father ran away from Rochester: it was at midnight that the daughter expired. Such was the profundity and such the ingenuity of a writer whom the Jacobite schismatics justly regarded as one of their ablest chiefs.‡

The Whigs soon had an opportunity of retaliating. They triumphantly related that a scrivener in the Borough, a stanch friend of hereditary right, while exulting in the judgment which had overtaken the Queen, had himself fallen down dead in a fit.§

Funeral of Mary.

The funeral was long remembered as the saddest and most august that Westminster had ever seen. While the Queen's remains lay in state at Whitehall, the neighbouring streets were filled every day, from sunrise to sunset, by crowds which made all traffic impossible. The two Houses with their maces followed the hearse, the Lords robed in scarlet and ermine, the Commons in long black mantles. No preceding Sovereign had ever been attended to the grave by a Parliament: for, till then, the Parliament had always expired with the Sovereign. A paper had indeed been circulated, in which the logic of a small sharp pettifogger was employed to prove that writs, issued in the joint names of William and Mary, ceased to be of force as soon as William reigned alone. But this paltry cavil had completely failed. It had not even been mentioned in the Lower House, and had been mentioned in the Upper only to be contemptuously overruled. The whole Magistracy of the City swelled the procession. The banners of England and France, Scotland and Ireland, were carried by great nobles before the corpse. The pall was borne by the chiefs of the illustrious houses of Howard, Seymour, Grey, and Stanley. On the gorgeous coffin of purple and gold were laid the crown and sceptre of the realm. The day was well suited to such a ceremony. The sky was dark and troubled; and a few ghastly flakes of snow fell on the black plumes of the funeral car. Within the Abbey, nave, choir, and transept were in a blaze with innumerable waxlights. The body was deposited under a sumptuous canopy in the centre of the church while the Primate preached. The earlier part of his discourse was deformed by pedantic divisions and subdivisions: but towards the close he told what he had himself seen and heard with a simplicity and earnestness more affecting than the most skilful rhetoric. Through the whole ceremony the distant booming of cannon was heard every minute from the batteries of the Tower. The gentle Queen sleeps among her illustrious kindred in the southern aisle of the Chapel of Henry the Seventh.*

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* Evelyn's Diary; Narcissus Luttrell's Diary; Commons' Journals, Dec. 28, 1694; Shrewsbury to Lexington, of the same date; Van Citters of the same date; L'Hermitage, Jan. $\frac{1}{11}$, 1695. Among the sermons on Mary's death, that of Sherlock, preached in the Temple Church, and those of Howe and Bates, preached to great Presbyterian congregations, deserve notice.

† Narcissus Luttrell's Diary.

‡ Remarks on some late Sermons, 1695: A Defence of the Archbishop's Sermon, 1695.

§ Luttrell's Diary.

Greenwich Hospital founded.

The affection with which her husband cherished her memory was soon attested by a monument the most superb that was ever erected to any sovereign. No scheme had been so much her own, none had been so near her heart, as that of converting the palace at Greenwich into a retreat for seamen. It had occurred to her when she had found it difficult to provide good shelter and good attendance for the thousands of brave men who had come back to England wounded after the battle of La Hogue. While she lived scarcely any step was taken towards the accomplishing of her favourite design. But it should seem that, as soon as her husband had lost her, he began to reproach himself for having neglected her wishes. No time was lost. A plan was furnished by Wren; and soon an edifice, surpassing that asylum which the magnificent Lewis had provided for his soldiers, rose on the margin of the Thames. Whoever reads the inscription which runs round the frieze of the hall will observe that William claims no part of the merit of the design, and that the praise is ascribed to Mary alone. Had the King's life been prolonged till the works were completed, a statue of her who was the real foundress of the institution would have had a conspicuous place in that court which presents two lofty domes and two graceful colonnades to the multitudes who are perpetually passing up and down the imperial river. But that part of the plan was never carried into effect; and few of those who now gaze on the noblest of European hospitals are aware that it is a memorial of the virtues of the good Queen Mary, of the love and sorrow of William, and of the great victory of La Hogue.

CHAPTER XXI.

Effect of Mary's death on the Continent.

On the Continent the news of Mary's death excited various emotions. The Huguenots, in every part of Europe to which they had wandered, bewailed the Elect Lady, who had retrenched from her own royal state in order to furnish bread and shelter to the persecuted people of God.† In the United Provinces, where she was well known and had always been popular, she was tenderly lamented. Matthew Prior, whose parts and accomplishments had obtained for him the patronage of the munificent Dorset, and who was now attached to the Embassy at the

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* L'Hermitage, March $\frac{1}{11}$, $\frac{6}{16}$, 1695; London Gazette, March 7; Tenison's Funeral Sermon; Evelyn's Diary.

† See Claude's Sermon on Mary's death.

Hague, wrote that the coldest and most passionless of nations was touched. The very marble, he said, wept.[*] The lamentations of Cambridge and Oxford were echoed by Leyden and Utrecht. The States General put on mourning. The bells of all the steeples of Holland tolled dolefully day after day.[†] James, meanwhile, strictly prohibited all mourning at Saint Germains, and prevailed on Lewis to issue a similar prohibition at Versailles. Some of the most illustrious nobles of France, and among them the Dukes of Bouillon and of Duras, were related to the House of Nassau, and had always, when death visited that House, punctiliously observed the decent ceremonial of sorrow. They were now forbidden to wear black; and they submitted: but it was beyond the power of the great King to prevent his highbred and sharpwitted courtiers from whispering to each other that there was something pitiful in this revenge taken by the living on the dead, by a parent on a child.[‡]

The hopes of James and of his companions in exile were now higher than they had been since the day of La Hogue. Indeed the general opinion of politicians, both here and on the Continent, was that William would find it impossible to sustain himself much longer on the throne. He would not, it was said, have sustained himself so long but for the help of his wife. Her affability had conciliated many who had been repelled by his freezing looks and short answers. Her English tones, sentiments, and tastes had charmed many who were disgusted by his Dutch accent and Dutch habits. Though she did not belong to the High Church party, she loved that ritual to which she had been accustomed from infancy, and complied willingly and reverently with some ceremonies which he considered, not indeed as sinful, but as childish, and in which he could hardly bring himself to take part. While the war lasted, it would be necessary that he should pass nearly half the year out of England. Hitherto she had, when he was absent, supplied his place, and had supplied it well. Who was to supply it now? In what vicegerent could he place equal confidence? To what vicegerent would the nation look up with equal respect? All the statesmen of Europe therefore agreed in thinking that his position, difficult and dangerous at best, had been made far more difficult and more dangerous by the death of the Queen. But all the statesmen of Europe were deceived; and, strange to say, his reign was decidedly more prosperous and more tranquil after the decease of Mary than during her life.

Death of Luxemburg.

A few hours after William had lost the most tender and beloved of all his friends, he was delivered from the most formidable of all his enemies. Death had been busy at Paris as well as in London. While Tenison was praying by the bed of Mary, Bourdaloue was administering the last unction to Luxemburg. The great French general had never been a favourite at the French Court: but when it was known that his feeble frame, exhausted by war and pleasure, was sinking under a dangerous disease, the value of his services was, for the first time, fully appreciated: the royal physicians were sent to prescribe for him: the sisters of Saint Cyr were ordered to pray for him: but prayers and prescriptions were vain. "How glad the Prince of Orange will be," said Lewis, "when the news of our loss reaches him." He was mistaken. That news found William unable to think of any loss but his own.[§]

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[*] Prior to Lord and Lady Lexington, Jan. $\frac{14}{24}$, 1695. The letter is among the Lexington papers, a valuable collection, and well edited.

[†] Monthly Mercury for January 1695. An orator who pronounced an eulogium on the Queen at Utrecht was so absurd as to say that she spent her last breath in prayers for the prosperity of the United Provinces:—"Valeant et Batavi;"—these are her last words,—"sint incolumes; sint florentes; sint beati: stet in æternum, stet immota præclarissima illorum civitas, hospitium aliquando mihi gratissimum, optime de me meritum." See also the orations of Peter Francius of Amsterdam, and of John Ortwinius of Delft.

[‡] Journal de Dangeau; Mémoires de Saint Simon.

[§] Saint Simon; Dangeau; Monthly Mercury for January 1695.

Distress of William.

During the month which followed the death of Mary the King was incapable of exertion. Even to the addresses of the two Houses of Parliament he replied only by a few inarticulate sounds. The answers which appear in the Journals were not uttered by him, but were delivered in writing. Such business as could not be deferred was transacted by the intervention of Portland, who was himself oppressed with sorrow. During some weeks the important and confidential correspondence between the King and Heinsius was suspended. At length William forced himself to resume that correspondence: but his first letter was the letter of a heart-broken man. Even his martial ardour had been tamed by misery. "I tell you in confidence," he wrote, "that I feel myself to be no longer fit for military command. Yet I will try to do my duty; and I hope that God will strengthen me." So despondingly did he look forward to the most brilliant and successful of his many campaigns.*

Parliamentary proceedings: emancipation of the press.

There was no interruption of parliamentary business. While the Abbey was hanging with black for the funeral of the Queen, the Commons came to a vote, which at the time attracted little attention, which produced no excitement, which has been left unnoticed by voluminous annalists, and of which the history can be but imperfectly traced in the Journals of the House, but which has done more for liberty and for civilisation than the Great Charter or the Bill of Rights. Early in the session a select committee had been appointed to ascertain what temporary statutes were about to expire, and to consider which of those statutes it might be expedient to continue. The report was made; and all the recommendations contained in that report were adopted, with one exception. Among the laws which the Committee thought that it would be advisable to renew was the law which subjected the press to a censorship. The question was put, "that the House do agree with the Committee in the Resolution that the Act entitled an Act for preventing Abuses in printing seditious, treasonable, and unlicensed Pamphlets, and for regulating of Printing and Printing Presses, be continued." The Speaker pronounced that the Noes had it; and the Ayes did not think fit to divide.

A bill for continuing all the other temporary Acts, which, in the opinion of the committee, could not properly be suffered to expire, was brought in, passed, and sent to the Lords. In a short time this bill came back with an important amendment. The Lords had inserted in the list of Acts to be continued the Act which placed the press under the control of licensers. The Commons resolved not to agree to the amendment, demanded a conference, and appointed a committee of managers. The leading manager was Edward Clarke, a stanch Whig, who represented Taunton, the stronghold, during fifty troubled years, of civil and religious freedom.

Clarke delivered to the Lords in the Painted Chamber a paper containing the reasons which had determined the Lower House not to renew the Licensing Act. This paper completely vindicates the resolution to which the Commons had come. But it proves at the same time that they knew not what they were doing, what a revolution they were making, what a power they were calling into existence. They pointed out concisely, clearly, forcibly, and sometimes with a grave irony which is not unbecoming, the absurdities and iniquities of the statute which was about to expire. But all their objections will be found to relate to matters of detail. On the great question of principle, on the question whether the liberty of unlicensed printing be, on the whole, a blessing or a curse to society, not a word is said. The Licensing Act is condemned, not as a thing essentially evil, but on account of the petty grievances, the exactions, the jobs, the commercial restrictions, the domiciliary visits, which were incidental to it. It is pronounced mischievous because it enables the Company of Stationers to extort money from publishers, because it empowers the agents of the government to search houses under the authority of general warrants, because it confines the foreign book trade to the port of London, because it detains valuable packages of books at the Custom House till the pages are mildewed. The Commons complain that the amount of the fee which the licenser may demand is not fixed. They complain that it is made penal in an officer of the Customs to open a box of books from abroad, except in the presence of one of the censors of the press. How, it is very sensibly asked, is the officer to know that there are books in the box till he has opened it? Such were the arguments which did what Milton's Areopagitica had failed to do.*

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* L'Hermitage, Jan $\frac{1}{11}$, 1695; Vernon to Lord Lexington, Jan. 1, 4; Portland to Lord Lexington, Jan. $\frac{15}{25}$; William to Heinsius, $\frac{\text{Jan. 22.}}{\text{Feb. 1.}}$

The Lords yielded without a contest. They probably expected that some less objectionable bill for the regulation of the press would soon be sent up to them; and in fact such a bill was brought into the House of Commons, read twice, and referred to a select committee. But the session closed before the committee had reported; and English literature was emancipated, and emanicipated for ever, from the control of the government.† This great event passed almost unnoticed. Evelyn and Luttrell did not think it worth mentioning in their diaries. The Dutch minister did not think it worth mentioning in his despatches. No allusion to it is to be found in the Monthly Mercuries. The public attention was occupied by other and far more exciting subjects.

Death of Halifax.

One of those subjects was the death of the most accomplished, the most enlightened, and, in spite of great faults, the most estimable of the statesmen who were formed in the corrupt and licentious Whitehall of the Restoration. About a month after the splendid obsequies of Mary, a funeral procession of almost ostentatious simplicity passed round the shrine of Edward the Confessor to the Chapel of Henry the Seventh. There, at the distance of a few feet from her coffin, lies the coffin of George Savile, Marquess of Halifax.

Halifax and Nottingham had long been friends: and Lord Eland, now Halifax's only son, had been affianced to the Lady Mary Finch, Nottingham's daughter. The day of the nuptials was fixed: a joyous company assembled at Burley on the Hill, the mansion of the bride's father, which, from one of the noblest terraces in the island, looks down on magnificent woods of beech and oak, on the rich valley of Catmos, and on the spire of Oakham. The father of the bridegroom was detained in London by indisposition, which was not supposed to be dangerous. On a sudden his malady took an alarming form. He was told that he had but a few hours to live. He received the intimation with tranquil fortitude. It was proposed to send off an express to summon his son to town. But Halifax, good-natured to the last, would not disturb the felicity of the wedding day. He gave strict orders that his interment should be private, prepared himself for the great change by devotions which astonished those who had called him an atheist, and died with the serenity of a philosopher and of a Christian, while his friends and kindred, not suspecting his danger, were tasting the sack posset and drawing the curtain.* His legitimate male posterity and his titles soon became extinct. No small portion, however, of his wit and eloquence descended to his daughter's son, Philip Stanhope, fourth Earl of Chesterfield. But it is perhaps not generally known that some adventurers, who, without advantages of fortune or position, made themselves conspicuous by the mere force of ability, inherited the blood of Halifax. He left a natural son, Henry Carey, whose dramas once drew crowded audiences to the theatres, and some of whose gay and spirited verses still live in the memory of hundreds of thousands. From Henry Carey descended that Edmund Kean, who, in our own time, transformed himself so marvellously into Shylock, Iago, and Othello.

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* In the Craftsman of November 20, 1731, it is said that Locke drew up the paper in which the Commons gave their reasons for refusing to renew the Licensing Act. If this were so, it must be remembered that Locke wrote, not in his own name, but in the name of a multitude of plain country gentlemen and merchants, to whom his opinions touching the liberty of the press would probably have seemed strange and dangerous. We must suppose, therefore, that, with his usual prudence, he refrained from giving an exposition of his own views, and contented himself with putting into a neat and perspicuous form arguments suited to the capacity of the parliamentary majority.

† See the Commons' Journals of Feb. 11, April 12, and April 17, and the Lords' Journals of April 8 and April 18, 1695. Unfortunately there is a hiatus in the Commons' Journal of the 12th of April, so that it is now impossible to discover whether there was a division on the amendment made by the Lords.

More than one historian has been charged with partiality to Halifax. The truth is that the memory of Halifax is entitled in an especial manner to the protection of history. For what distinguishes him from all other English statesmen is this, that, through a long public life, and through frequent and violent revolutions of public feeling, he almost invariably took that view of the great questions of his time which history has finally adopted. He was called inconstant, because the relative position in which he stood to the contending factions was perpetually varying. As well might the pole star be called inconstant because it is sometimes to the east and sometimes to the west of the pointers. To have defended the ancient and legal constitution of the realm against a seditious populace at one conjuncture, and against a tyrannical government at another; to have been the foremost champion of order in the turbulent Parliament of 1680, and the foremost champion of liberty in the servile Parliament of 1685; to have been just and merciful to Roman Catholics in the days of the Popish plot, and to Exclusionists in the days of the Rye House plot; to have done all in his power to save both the head of Stafford and the head of Russell; this was a course which contemporaries heated by passion, and deluded by names and badges, might not unnaturally call fickle, but which deserves a very different name from the late justice of posterity.

There is one and only one deep stain on the memory of this eminent man. It is melancholy to think that he, who had acted so great a part in the Convention, could have afterwards stooped to hold communication with Saint Germains. The fact cannot be disputed: yet for him there are excuses which cannot be pleaded for others who were guilty of the same crime. He did not, like Marlborough, Russell, and Godolphin, betray a master by whom he was trusted, and with whose benefits he was loaded. It was by the ingratitude and malice of the Whigs that he was driven to take shelter for a moment among the Jacobites. It may be added that he soon repented of the error into which he had been hurried by passion, that, though never reconciled to the Court, he distinguished himself for the vigorous prosecution of the war, and that his last work was a tract in which he exhorted his countrymen to remember that the public burdens, heavy as they might seem, were light when compared with the yoke of France and of Rome.†

About a fortnight after the death of Halifax, a fate far more cruel than death befell his old rival and enemy, the Lord President. That able, ambitious, and daring statesman was again hurled down from power. In his first fall, terrible as it was, there had been something of dignity; and he had, by availing himself with rare skill of an extraordinary crisis in public affairs, risen once more to the most elevated position among English subjects. The second ruin was indeed less violent than the first: but it was ignominious and irretrievable.

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* L' Hermitage, April $\frac{10}{20}$, 1695; Evelyn's Diary; Burnet, ii. 149.

† An Essay upon Taxes, calculated for the present Juncture of Affairs, 1693.

Parliamentary inquiries into the corruption of the public offices.

The peculation and venality by which the official men of that age were in the habit of enriching themselves had excited in the public mind a feeling such as could not but vent itself, sooner or later, in some formidable explosion. But the gains were immediate: the day of retribution was uncertain; and the plunderers of the public were as greedy and as audacious as ever, when the vengeance, long threatened and long delayed, suddenly overtook the proudest and most powerful among them.

The first mutterings of the coming storm did not at all indicate the direction which it would take, or the fury with which it would burst. An infantry regiment, which was quartered at Royston, had levied contributions on the people of that town and of the neighbourhood. The sum exacted was not large. In France or Brabant the moderation of the demand would have been thought wonderful. But to English shopkeepers and farmers military extortion was happily quite new and quite insupportable. A petition was sent up to the Commons. The Commons summoned the accusers and the accused to the bar. It soon appeared that a grave offence had been committed, but that the offenders were not altogether without excuse. The public money which had been issued from the Exchequer for their pay and subsistence had been fraudulently detained by their colonel and by his agent. It was not strange that men who had arms and who had not necessaries should trouble themselves little about the Petition of Right and the Declaration of Right. But it was monstrous that, while the citizen was heavily taxed for the purpose of paying to the soldier the largest military stipend known in Europe, the soldier should be driven by absolute want to plunder the citizen. This was strongly set forth in a representation which the Commons laid before William. William, who had been long struggling against abuses which grievously impaired the efficiency of his army, was glad to have his hands thus strengthened. He promised ample redress, cashiered the offending colonel, gave strict orders that the troops should receive their due regularly, and established a military board for the purpose of detecting and punishing such malpractices as had taken place at Royston.*

But the whole administration was in such a state that it was hardly possible to track one offender without discovering ten others. In the course of the inquiry into the conduct of the troops at Royston, it was discovered that a bribe of two hundred guineas had been received by Henry Guy, member of Parliament for Heydon and Secretary of the Treasury. Guy was instantly sent to the Tower, not without much exultation on the part of the Whigs: for he was one of those tools who had passed, together with the buildings and furniture of the public offices, from James to William: he affected the character of a High Churchman; and he was known to be closely connected with some of the heads of the Tory party, and especially with Trevor.†

Another name, which was afterwards but too widely celebrated, first became known to the public at this time. James Craggs had begun life as a barber. He had then been a footman. His abilities, eminently vigorous, though not improved by education, had raised him in the world; and he was now entering on a career which was destined to end, after many years of prosperity, in unutterable misery and despair. He had become an army clothier. He was examined as to his dealings with the colonels of regiments;

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* Commons' Journals, Jan. 12, Feb. 26, Mar. 6; A Collection of the Debates and Proceedings in Parliament in 1694 and 1695 upon the Inquiry into the late Briberies and Corrupt Practices, 1695; L'Hermitage to the States General, March $\frac{8}{18}$; Van Citters, Mar. $\frac{15}{25}$; L'Hermitage says: "Si par cette recherche la chambre pouvoit remédier au désordre qui règne, elle rendroit un service très utile et très agréable au Roy."

† Commons' Journals, Feb. 16, 1695; Collection of the Debates and Proceedings in Parliament in 1694 and 1695; Life of Wharton; Burnet, ii. 144.

and, as he obstinately refused to produce his books, he was sent to keep Guy company in the Tower.*

A few hours after Craggs had been thrown into prison, a committee, which had been appointed to inquire into the truth of a petition signed by some of the hackney coachmen of London, laid on the table of the House a report which excited universal disgust and indignation. It appeared that these poor hardworking men had been cruelly wronged by the board under the authority of which an Act of the preceding session had placed them. They had been pillaged and insulted, not only by the commissioners, but by one commissioner's lacquey and by another commissioner's harlot. The Commons addressed the King; and the King turned the delinquents out of their places.†

But by this time delinquents far higher in power and rank were beginning to be uneasy. At every new detection, the excitement, both within and without the walls of Parliament, became more intense. The frightful prevalence of bribery, corruption, and extortion was everywhere the subject of conversation. A contemporary pamphleteer compares the state of the political world at this conjuncture to the state of a city in which the plague has just been discovered, and in which the terrible words, "Lord have mercy on us," are already seen on some doors.‡ Whispers, which at another time would have speedily died away and been forgotten, now swelled, first into murmurs, and then into clamours. A rumour rose and spread that the funds of the two wealthiest corporations in the kingdom, the City of London and the East India Company, had been largely employed for the purpose of corrupting great men; and the names of Trevor, Seymour, and Leeds were mentioned.

The mention of these names produced a stir in the Whig ranks. Trevor, Seymour, and Leeds were all three Tories, and had, in different ways, greater influence than perhaps any other three Tories in the kingdom. If they could all be driven at once from public life with blasted characters, the Whigs would be completely predominant both in the Parliament and in the Cabinet.

Wharton was not the man to let such an opportunity escape him. At White's, no doubt, among those lads of quality who were his pupils in politics and in debauchery, he would have laughed heartily at the fury with which the nation had on a sudden begun to persecute men for doing what everybody had always done, and was always trying to do. But, if people would be fools, it was the business of a statesman to make use of their folly. The cant of political purity was not so familiar to the lips of Wharton as blasphemy and ribaldry: but his abilities were so versatile, and his impudence so consummate, that he ventured to appear before the world as an austere patriot mourning over the venality and perfidy of a degenerate age. While he, animated by that fierce party spirit, which in honest men would be thought a vice, but which in him was almost a virtue, was eagerly stirring up his friends to demand an inquiry into the truth of the evil reports which were in circulation, the subject was suddenly and strangely forced forward. It chanced that, while a bill of little interest was under discussion in the Commons, the postman arrived with numerous letters directed to members; and the distribution took place at the bar with a buzz of conversation which drowned the voices of the orators. Seymour, whose imperious temper always prompted him to dictate and to chide, lectured the talkers on the scandalous irregularity of their conduct, and called on the Speaker to reprimand them. An angry discussion followed; and one of the offenders was provoked into making an allusion to the stories which were current about both Seymour and the Speaker. "It is undoubtedly improper to talk while a bill is under discussion; but it is much worse to take money for getting a bill passed. If we are extreme to mark a slight breach of form, how severely ought we to deal with that corruption which is eating away the very substance of our institutions!" That was enough: the spark had fallen: the train was ready: the explosion was immediate and terrible. After a tumultuous debate, in which the cry of "the Tower" was repeatedly heard, Wharton managed to carry his point. Before the House rose a committee was appointed to examine the books of the City of London and of the East India Company.*

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* Speaker Onslow's note on Burnet, ii. 583; Commons' Journals, Mar. 6, 7, 1695. The history of the terrible end of this man will be found in the pamphlets of the South Sea year.

† Commons' Journals, March 8, 1695; Exact Collection of Debates and Proceedings in Parliament in 1694 and 1695; L'Hermitage, Mar. $\frac{8}{18}$.

‡ Exact Collection of Debates.

Vote of censure on the Speaker.

Foley was placed in the chair of the committee. Within a week he reported that the Speaker, Sir John Trevor, had, in the preceding session, received from the City a thousand guineas for expediting a local bill. This discovery gave great satisfaction to the Whigs, who had always hated Trevor, and was not unpleasing to many of the Tories. During six busy sessions his sordid rapacity had made him an object of general aversion. The legitimate emoluments of his post amounted to about four thousand a year: but it was believed that he had pocketed at least ten thousand a year.† His profligacy and insolence united had been too much even for the angelic temper of Tillotson. It was said that the gentle Archbishop had been heard to mutter something about a knave as the Speaker passed by him.‡ Yet, great as were the offences of this bad man, his punishment was fully proportioned to them. As soon as the report of the committee had been read, it was moved that he had been guilty of a high crime and misdemeanour. He had to stand up and to put the question. There was a loud cry of Aye. He called on the Noes; and scarcely a voice was heard. He was forced to declare that the Ayes had it. A man of spirit would have given up the ghost with remorse and shame; and the unutterable ignominy of that moment left its mark even on the callous heart and brazen forehead of Trevor. Had he returned to the House on the following day, he would have had to put the question on a motion for his own expulsion. He therefore pleaded illness, and shut himself up in his bedroom. Wharton soon brought down a royal message authorising the Commons to elect another Speaker.

Foley elected Speaker.

The Whig chiefs wished to place Sir Thomas Littleton in the chair: but they were unable to accomplish their object. Foley was chosen, presented, and approved. Though he had of late generally voted with the Tories, he still called himself a Whig, and was not unacceptable to many of the Whigs. He had both the abilities and the knowledge which were necessary to enable him to preside over the debates with dignity; but what, in the peculiar circumstances in which the House then found itself placed, was not unnaturally considered as his principal recommendation, was that implacable hatred of jobbery and corruption which he somewhat ostentatiously professed, and doubtless sincerely felt. On the day after he entered on his functions, his predecessor was expelled.§

Inquiry into the accounts of the East India Company.

The indiscretion of Trevor had been equal to his baseness; and his guilt had been apparent on the first inspection of the accounts of the City. The accounts of the East India Company were more obscure. The committee reported that they had sate in Leadenhall Street, had examined documents, had interrogated directors and clerks, but had been unable to arrive at the bottom of the mystery of iniquity. Some most suspicious entries had been discovered, under the head of special service. The expenditure on this account had, in the year 1693, exceeded eighty thousand pounds. It was proved that, as to the outlay of this money, the directors had placed implicit confidence in the governor, Sir Thomas Cook. He had merely told them in general terms that he had been at a charge of twenty-three thousand, of twenty-five thousand, of thirty thousand pounds, in the matter of the Charter; and his colleagues had, without calling on him for any detailed explanation, thanked him for his care, and ordered warrants for these great sums to be instantly made out. It appeared that a few mutinous directors had murmured at this immense outlay, and had called for a detailed statement. But the only answer which they had been able to extract from Cook was that there were some great persons whom it was necessary to gratify.

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* Life of Wharton, 1715; L'Hermitage, March $\frac{8}{18}$, 1695. L'Hermitage's narrative is confirmed by the Journals, March 7, $169\frac{4}{5}$, from which it appears that, just before the committee was appointed, the House resolved that letters should not be delivered out to members during a sitting.

† L'Hermitage, March $\frac{19}{29}$, 1695.

‡ Birch's Life of Tillotson.

§ Commons' Journals, March 12, 13, 14, 15, 16, $169\frac{4}{5}$; Vernon to Lexington, March 15; L'Hermitage, March $\frac{15}{25}$.

Supicious dealings of Seymour.

The committee also reported that they had lighted on an agreement by which the Company had covenanted to furnish a person named Colston with two hundred tons of saltpetre. At the first glance this transaction seemed merchantlike and fair. But it was soon discovered that Colston was merely an agent for Seymour. Suspicion was excited. The complicated terms of the bargain were severely examined, and were found to be framed in such a manner that, in every possible event, Seymour must be a gainer and the Company a loser to the extent of ten or twelve thousand pounds. The opinion of all who understood the matter was that the contract was merely a disguise intended to cover a bribe. But the disguise was so skilfully managed that the country gentlemen were perplexed, and that even the lawyers doubted whether there were such evidence of corruption as would be held sufficient by a court of justice. Seymour escaped without a vote of censure, and still continued to take a leading part in the debates of the Commons.* But the authority which he had long exercised in the House and in the western counties of England, though not destroyed, was visibly diminished; and, to the end of his life, his traffic in saltpetre was a favourite theme of Whig pamphleteers and poets.†

Bill against Sir Thomas Cook.

The escape of Seymour only inflamed the ardour of Wharton and of Wharton's confederates. They were determined to discover what had been done with the eighty or ninety thousand pounds of secret service money which had been entrusted to Cook by the East India Company. Cook, who was member for Colchester, was questioned in his place: he refused to answer; he was sent to the Tower; and a bill was brought in providing that if, before a certain day, he should not acknowledge the whole truth, he should be incapable of ever holding any office, should refund to the Company the whole of the immense sum which had been confided to him, and should pay a fine of twenty thousand pounds to the Crown. Rich as he was, these penalties would have reduced him to penury. The Commons were in such a temper that they passed the bill without a single division.‡ Seymour, indeed, though his saltpetre contract was the talk of the whole town, came forward with unabashed forehead to plead for his accomplice; but his effrontery only injured the cause which he defended.§ In the Upper House the Bill was condemned in the strongest terms by the

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* On vit qu'il étoit impossible de le poursuivre en justice, chacun toutefois démeurant convaincu que c'étoit un marché fait à la main pour lui faire présent de la somme de £10,000, et qu'il avoit été plus habile que les autres novices que n'avoient pas su faire si finement leurs affaires.—L'Hermitage, $\frac{\text{March 29.}}{\text{April 8.}}$ Commons' Journals, March 12; Vernon to Lexington, April 26; Burnet, ii. 145.

† In a poem called the Prophecy (1703), is the line

"When Seymour scorns saltpetre pence."

In another satire is the line

"Bribed Seymour bribes accuses."

‡ Commons' Journals, from March 26 to April 8, 1695.

§ L'Hermitage, April $\frac{18}{28}$, 1695.

Duke of Leeds. Pressing his hand on his heart, he declared on his faith, on his honour, that he had no personal interest in the question, and that he was actuated by no motive but a pure love of justice. His eloquence was powerfully seconded by the tears and lamentations of Cook, who, from the bar, implored the Peers not to subject him to a species of torture unknown to the mild laws of England. "Instead of this cruel bill," he said, "pass a bill of indemnity; and I will tell you all." The Lords thought his request not altogether unreasonable. After some communication with the Commons, it was determined that a joint committee of the two Houses should be appointed to inquire into the manner in which the secret service money of the East India Company had been expended; and an Act was rapidly passed providing that, if Cook would make to this committee a true and full discovery, he should be indemnified for the crimes which he might confess; and that, till he made such a discovery, he should remain in the Tower. To this arrangement Leeds gave in public all the opposition that he could with decency give. In private those who were conscious of guilt employed numerous artifices for the purpose of averting inquiry. It was whispered that things might come out which every good Englishman would wish to hide, and that the greater part of the enormous sums which had passed through Cook's hands had been paid to Portland for His Majesty's use. But the Parliament and the nation were determined to know the truth, whoever might suffer by the disclosure.*

Inquiry by a joint committee of Lords and Commons.

As soon as the Bill of Indemnity had received the royal assent, the joint committee, consisting of twelve lords and twenty-four members of the House of Commons, met in the Exchequer Chamber. Wharton was placed in the chair; and in a few hours great discoveries were made.

The King and Portland came out of the inquiry with unblemished honour. Not only had not the King taken any part of the secret service money dispensed by Cook; but he had not, during some years, received even the ordinary present which the Company had, in former reigns, laid annually at the foot of the throne. It appeared that not less than fifty thousand pounds had been offered to Portland, and rejected. The money lay during a whole year ready to be paid to him if he should change his mind. He at length told those who pressed this immense bribe on him, that, if they persisted in insulting him by such an offer, they would make him an enemy of their Company. Many people wondered at the probity which he showed on this occasion, for he was generally thought interested and grasping. The truth seems to be that he loved money, but that he was a man of strict integrity and honour. He took, without scruple, whatever he thought that he could honestly take, but was incapable of stooping to an act of baseness. Indeed, he resented as affronts the compliments which were paid him on this occasion.† The integrity of Nottingham could excite no surprise. Ten thousand pounds had been offered to him, and had been refused. The number of cases in which bribery was fully made out was small. A large part of the sum which Cook had drawn from the Company's treasury had probably been embezzled by the brokers whom he had employed in the work of corruption; and what had become of the rest it was not easy to learn from the reluctant witnesses who were brought before the committee. One glimpse of light however was caught: it was followed; and it led to a discovery of the highest moment. A large sum was traced from Cook to an agent named Firebrace, and from Firebrace to another agent named Bates, who was well known to be closely connected with the High Church party and especially with Leeds. Bates was summoned; but he absconded:

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* Exact Collection of Debates and Proceedings.

† L'Hermitage, $\frac{\text{April 30}}{\text{May 10}}$, 1695; Portland to Lexington, $\frac{\text{April 23}}{\text{May 3}}$.

messengers were sent in pursuit of him: he was caught, brought into the Exchequer Chamber and sworn. The story which he told showed that he was distracted between the fear of losing his ears and the fear of injuring his patron. He owned that he had undertaken to bribe Leeds, had been for that purpose furnished with five thousand five hundred guineas, which were then worth at least eight thousand pounds, had offered those guineas to His Grace, and had, by His Grace's permission, left them long at His Grace's house in the care of a Swiss named Robart, who was His Grace's confidential man of business. It should seem that these facts admitted of only one interpretation. Bates however swore that the Duke had refused to accept a farthing. "Why then," it was asked, "was the gold left, by his permission, at his house and in the hands of his servant?" "Because," answered Bates, "I am bad at telling coin. I therefore begged His Grace to let me leave the pieces, in order that Robart might count them for me; and His Grace was so good as to consent." It was evident that, if this strange story had been true, the guineas would, in a few hours, have been taken away. But Bates was forced to confess that they had remained half a year where he had left them. The money had indeed at last,—and this was one of the most suspicious circumstances in the case,—been paid back by Robart on the very morning on which the committee first met in the Exchequer Chamber. Who could believe that, if the transaction had been free from all taint of corruption, the money would have been detained as long as Cook was able to remain silent, and would have been refunded on the very first day on which he was under the necessity of speaking out?*

Impeachment of Leeds.

A few hours after the examination of Bates, Wharton reported to the Commons what had passed in the Exchequer Chamber. The indignation was general and vehement. "You now understand," said Wharton, "why obstructions have been thrown in our way at every step, why we have had to wring out truth drop by drop, why His Májesty's name has been artfully used to prevent us from going into an inquiry which has brought nothing to light but what is to His Majesty's honour. Can we think it strange that our difficulties should have been great, when we consider the power, the dexterity, the experience of him who was secretly thwarting us? It is time for us to prove signally to the world that it is impossible for any criminal to double so cunningly that we cannot track him, or to climb so high that we cannot reach him. Never was there a more flagitious instance of corruption. Never was there an offender who had less claim to indulgence. The obligations which the Duke of Leeds has to his country are of no common kind. One great debt we generously cancelled: but the manner in which our generosity has been requited forces us to remember that he was long ago impeached for receiving money from France. How can we be safe while a man proved to be venal has access to the royal ear? Our best laid enterprises have been defeated. Our inmost counsels have been betrayed. And what wonder is it? Can we doubt that, together with this home trade in charters, a profitable foreign trade in secrets is carried on? Can we doubt that he who sells us to one another will, for a good price, sell us all to the common enemy?" Wharton concluded by moving that Leeds should be impeached of high crimes and misdemeanours.†

Leeds had many friends and dependents in the House of Commons: but they could say little. Wharton's motion was carried without a division; and he was ordered to go to the bar of the Lords, and there, in the name of the Commons of England, to impeach the Duke. But, before this order could be obeyed, it was announced that His Grace was at the door and requested an audience.

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* L'Hermitage ($\frac{\text{April 30,}}{\text{May 10,}}$ 1695) justly remarks, that the way in which the money was sent back strengthened the case against Leeds.

† There can, I think, be no doubt, that the member who is called D in the Exact Collection was Wharton.

While Wharton had been making his report to the Commons, Leeds had been haranguing the Lords. He denied with the most solemn asseverations that he had taken any money for himself. But he acknowledged, and indeed almost boasted, that he had abetted Bates in getting money from the Company, and seemed to think that this was a service which any man in power might be reasonably expected to render to a friend. Too many persons, indeed, in that age, made a most absurd and pernicious distinction between a minister who used his influence to obtain presents for himself and a minister who used his influence to obtain presents for his dependents. The former was corrupt: the latter was merely goodnatured. Leeds proceeded to tell, with great complacency, a story about himself, which would, in our days, drive a public man, not only out of office, but out of the society of gentlemen. "When I was Treasurer, in King Charles's time, my Lords, the excise was to be farmed. There were several bidders. Harry Savile, for whom I had a great value, informed me that they had asked for his interest with me, and begged me to tell them that he had done his best for them. 'What!' said I: 'tell them all so, when only one can have the farm?' 'No matter,' said Harry: 'tell them all so; and the one who gets the farm will think that he owes it to me.' The gentlemen came. I said to every one of them separately, 'Sir, you are much obliged to Mr Savile:' 'Sir, Mr Savile has been much your friend.' In the end Harry got a handsome present; and I wished him good luck with it. I was his shadow then. I am Mr Bates's shadow now."

The Duke had hardly related this anecdote, so strikingly illustrative of the state of political morality in that generation, when it was whispered to him that a motion to impeach him had been made in the House of Commons. He hastened thither: but, before he arrived, the question had been put and carried. Neverthless he pressed for admittance; and he was admitted. A chair, according to ancient usage, was placed for him within the bar; and he was informed that the House was ready to hear him.

He spoke, but with less tact and judgment than usual. He magnified his own public services. But for him, he said, there would have been no House of Commons to impeach him; a boast so extravagant that it naturally made his hearers unwilling to allow him the praise which his conduct at the time of the Revolution really deserved. As to the charge against him he said little more than that he was innocent, that there had long been a malicious design to ruin him, that he would not go into particulars, that the facts which had been proved would bear two constructions, and that of the two constructions the more favourable ought in candour to be adopted. He withdrew, after praying the House to reconsider the vote which had just been passed, or, if that could not be, to let him have speedy justice.

His friends felt that his speech was no defence: they therefore did not attempt to rescind the resolution which had been carried just before he was heard. Wharton, with a large following, went up to the Lords, and informed them that the Commons had resolved to impeach the Duke. A committee of managers was appointed to draw up the articles and to prepare the evidence.*

The articles were speedily drawn: but to the chain of evidence one link appeared to be wanting. That link Robart, if he had been severely examined and confronted with other witnesses, would in all probability have been forced to supply. He was summoned to the bar of the Commons. A messenger went with the summons to the house of the Duke of Leeds, and was there informed that the Swiss was not within, that he had been three days absent, and that where he was the porter could not tell. The Lords immediately presented an address to the King, requesting him to give orders that the ports might be stopped and the fugitive arrested. But Robart was already in Holland on his way to his native mountains.

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* As to the proceedings of this eventful day, April 27, 1695, see the Journals of the two Houses, and the Exact Collection.

The flight of this man made it impossible for the Commons to proceed. They vehemently accused Leeds of having sent away the witness who alone could furnish legal proof of that which was already established by moral proof. Leeds, now at ease as to the event of the impeachment, gave himself the airs of an injured man. "My Lords," he said, "the conduct of the Commons is without precedent. They impeach me of a high crime: they promise to prove it: then they find that they have not the means of proving it; and they revile me for not supplying them with the means. Surely they ought not to have brought a charge like this, without well considering whether they had or had not evidence sufficient to support it. If Robart's testimony be, as they now say, indispensable, why did they not send for him and hear his story before they made up their minds? They may thank their own intemperance, their own precipitancy, for his disappearance. He is a foreigner: he is timid: he hears that a transaction in which he has been concerned has been pronounced by the House of Commons to be highly criminal, that his master is impeached, that his friend Bates is in prison, that his own turn is coming. He naturally takes fright: he escapes to his own country; and, from what I know of him, I will venture to predict that it will be long before he trusts himself again within reach of the Speaker's warrant. But what is that to me? Am I to lie all my life under the stigma of an accusation like this, merely because the violence of my accusers has scared their own witness out of England? I demand an immediate trial. I move your Lordships to resolve that, unless the Commons shall proceed before the end of the session, the impeachment shall be dismissed." A few friendly voices cried out "Well moved." But the Peers were generally unwilling to take a step which would have been in the highest degree offensive to the Lower House, and to the great body of those whom that House represented. The Duke's motion fell to the ground; and a few hours later the Parliament was prorogued.[*]

Disgrace of Leeds.

The impeachment was never revived. The evidence which would warrant a formal verdict of guilty was not forthcoming; and a formal verdict of guilty would hardly have answered Wharton's purpose better than the informal verdict of guilty which the whole nation had already pronounced. The work was done. The Whigs were dominant. Leeds was no longer chief minister, was indeed no longer a minister at all. William, from respect probably for the memory of the beloved wife whom he had lately lost, and to whom Leeds had shown peculiar attachment, avoided everything that could look like harshness. The fallen statesman was suffered to retain during a considerable time the title of Lord President, and to walk on public occasions between the Great Seal and the Privy Seal. But he was told that he would do well not to show himself at Council: the business and the patronage even of the department of which he was the nominal head passed into other hands; and the place which he ostensibly filled was considered in political circles as really vacant.[†]

He hastened into the country, and hid himself there, during some months, from the public eye. When the Parliament met again, however, he emerged from his retreat. Though he was well stricken in years and cruelly tortured by disease, his ambition was still as ardent as ever. With indefatigable energy he began a third time to climb, as he flattered himself, towards that dizzy pinnacle which he had twice reached, and from which he had twice fallen. He took a prominent part in debate; but, though his eloquence and knowledge always secured to him the attention of his hearers, he was never again, even when the Tory party was in power, admitted to the smallest share in the direction of affairs.

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[*] Exact Collection; Lords' Journals, May 3, 1695; Commons' Journals, May 2, 3; L'Hermitage, May $\frac{3}{13}$; London Gazette, May 13.

[†] L'Hermitage, May $\frac{10}{20}$, 1695; Vernon to Shrewsbury, June 22, 1697.

There was one great humiliation which he could not be spared. William was about to take the command of the army in the Netherlands; and it was necessary that, before he sailed, he should determine by whom the government should be administered during his absence. Hitherto Mary had acted as his vicegerent when he was out of England: but she was gone. He therefore delegated his authority to seven Lords Justices, Tenison, Archbishop of Canterbury, Somers, Keeper of the Great Seal, Pembroke, Keeper of the Privy Seal, Devonshire, Lord Steward, Dorset, Lord Chamberlain, Shrewsbury, Secretary of State, and Godolphin, First Commissioner of the Treasury. It is easy to judge from this list of names which way the balance of power was now leaning. Godolphin alone of the seven was a Tory. The Lord President, still second in rank, and a few days before first in power, of the great lay dignitaries of the realm, was passed over; and the omission was universally regarded as an official announcement of his disgrace.*

Lords Justices appointed.

There were some who wondered that the Princess of Denmark was not appointed Regent. The reconciliation, which had been begun while Mary was dying, had since her death been, in external show at least, completed. This was one of those occasions on which Sunderland was peculiarly qualified to be useful. He was admirably fitted to manage personal negotiations, to soften resentment, to soothe wounded pride, to select, among all the objects of human desire, the very bait which was most likely to allure the mind with which he was dealing. On this occasion his task was not difficult. He had two excellent assistants, Marlborough in the household of Anne, and Somers in the cabinet of William.

Reconciliation between William and the Princess Anne.

Marlborough was now as desirous to support the government as he had once been to subvert it. The death of Mary had produced a complete change in all his schemes. There was one event to which he looked forward with the most intense longing, the accession of the Princess to the English throne. It was certain that, from the day on which she began to reign, he would be in her Court all that Buckingham had been in the Court of James the First. Marlborough, too, must have been conscious of powers of a very different order from those which Buckingham had possessed, of a genius for politics not inferior to that of Richelieu, of a genius for war not inferior to that of Turenne. Perhaps the disgraced General, in obscurity and inaction, anticipated the day when his power to help and hurt in Europe would be equal to that of her mightiest princes, when he would be servilely flattered and courted by Cæsar on one side and by Lewis the Great on the other, and when every year would add another hundred thousand pounds to the largest fortune that had ever been accumulated by any English subject. All this might be if Mrs Morley were Queen. But that Mr Freeman should ever see Mrs Morley Queen had till lately been not very probable. Mary's life was a much better life than his, and quite as good a life as her sister's. That William would have issue seemed unlikely. But it was generally expected that he would soon die. His widow might marry again, and might leave children who would succeed her. In these circumstances, Marlborough might well think that he had very little interest in maintaining that settlement of the Crown which had been made by the Convention. Nothing was so likely to serve his purpose as confusion, civil war, another revolution, another abdication, another vacancy of the throne. Perhaps the nation, incensed against William, yet not reconciled to James, and distracted between hatred of foreigners and hatred of Jesuits, might prefer to the Dutch King and to the Popish King one who was at once a native of our country and a member of our Church. That this was the real explanation of Marlborough's dark and complicated plots was, as we have seen, firmly believed by some of the most zealous Jacobites, and is in the highest degree probable. It is certain that during several years he had spared no efforts to inflame the army and the nation against the government. But all was now changed. Mary was no more. By the Bill of Rights the crown was entailed on Anne after the death of William. The death of William could not be far distant. Indeed all the physicians who attended him wondered that he was still alive; and, when the risks of war were added to the risks of disease, the probability seemed to be that in a few months he would be in his grave. Marlborough saw that it would now be madness to throw everything into disorder and to put everything to hazard. He had done his best to shake the throne while it seemed unlikely that Anne would ever mount it except by violent means. But he did his best to fix it firmly, as soon as it became highly probable that she would soon be called to fill it in the regular course of nature and of law.

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* London Gazette, May 6, 1695.

The Princess was easily induced by the Churchills to write to the King a submissive and affectionate letter of condolence. The King, who was never much inclined to engage in a commerce of insincere compliments, and who was still in the first agonies of his grief, showed little disposition to meet her advances. But Somers, who felt that everything was at stake, went to Kensington, and made his way into the royal closet. William was sitting there, so deeply sunk in melancholy that he did not seem to perceive that any person had entered the room. The Lord Keeper, after a respectful pause, broke silence, and, doubtless with all that cautious delicacy which was characteristic of him, and which eminently qualified him to touch the sore places of the mind without hurting them, implored His Majesty to be reconciled to the Princess. "Do what you will," said William; "I can think of no business." Thus authorised, the mediators speedily concluded a treaty.* Anne came to Kensington, and was graciously received: she was lodged in Saint James's Palace: a guard of honour was again placed at her door; and the Gazettes again, after a long interval, announced that foreign ministers had had the honour of being presented to her.† The Churchills were again permitted to dwell under the royal roof. But William did not at first include them in the peace which he had made with their mistress. Marlborough remained excluded from military and political employment; and it was not without much difficulty that he was admitted into the circle at Kensington, and permitted to kiss the royal hand.‡ The feeling with which he was regarded by the King explains why Anne was not appointed Regent. The Regency of Anne would have been the Regency of Marlborough; and it is not strange that a man whom it was not thought safe to entrust with any office in the State or the army should not have been entrusted with the whole government of the kingdom.

Had Marlborough been of a proud and vindictive nature he might have been provoked into raising another quarrel in the royal family, and into forming new cabals in the army. But all his passions, except ambition and avarice, were under strict regulation. He was destitute alike of the sentiment of gratitude and of the sentiment of revenge. He had conspired against the government while it was loading him with favours. He now supported it, though it requited his support with contumely. He perfectly understood his own interest: he had perfect command of his temper: he endured decorously the hardships of his present situation, and contented himself by looking forward to a reversion which would amply repay him for a few years of patience. He did not indeed immediately cease to correspond with the Court of Saint Germains: but the correspondence gradually became more and more slack, and seems, on his part, to have been made up of vague professions and trifling excuses.

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* Letter from Mrs Burnet to the Duchess of Marlborough, 1704, quoted by Coxe; Shrewsbury to Russell, January 24, 1695; Burnet, ii. 149.

† London Gazette, April 8, 15, 29, 1695.

‡ Shrewsbury to Russell, January 24, 1695: Narcissus Luttrell's Diary.

The event which had changed all Marlborough's views had filled the minds of fiercer and more pertinacious politicians with wild hopes and atrocious projects.

Jacobite plots against William's person.

During the two years and a half which followed the execution of Grandval, no serious design had been formed against the life of William. Some hotheaded malecontents indeed laid schemes for kidnapping or murdering him: but those schemes were not, while his wife lived, countenanced by her father. James did not feel, and, to do him justice, was not such a hypocrite as to pretend to feel, any scruple about removing his enemies by those means which he had justly thought base and wicked when employed by his enemies against himself. If any such scruple had arisen in his mind, there was no want, under his roof, of casuists willing and competent to soothe his conscience with sophisms such as had corrupted the far nobler natures of Anthony Babington and Everard Digby. To question the lawfulness of assassination, in cases where assassination might promote the interests of the Church, was to question the authority of the most illustrious Jesuits, of Bellarmine and Suarez, of Molina and Mariana: nay, it was to rebel against the Chair of Saint Peter. One Pope had walked in procession at the head of his cardinals, had proclaimed a jubilee, had ordered the guns of Saint Angelo to be fired, in honour of the perfidious butchery in which Coligni had perished. Another Pope had in a solemn allocution applied to the murder of Henry the Third of France rapturous language borrowed from the ode of the prophet Habakkuk, and had extolled the murderer above Eleazar and Judith.* William was regarded at Saint Germains as a monster compared with whom Coligni and Henry the Third were saints. Nevertheless James, during some years, refused to sanction any attempt on his nephew's person. The reasons which he assigned for his refusal have come down to us, as he wrote them with his own hand. He did not affect to think that assassination was a sin which ought to be held in horror by a Christian, or a villany unworthy of a gentleman: he merely said that the difficulties were great, and that he would not push his friends on extreme danger when it would not be in his power to second them effectually.† In truth, while Mary lived, it might well be doubted whether the murder of her husband would really be a service to the Jacobite cause. By his death the government would lose indeed the strength derived from his eminent personal qualities, but would at the same time be relieved from the load of his personal unpopularity. His whole power would at once devolve on his widow; and the nation would probably rally round her with enthusiasm. If her political abilities were not equal to his, she had not his repulsive manners, his foreign pronunciation, his partiality for everything Dutch and for everything Calvinistic. Many, who had thought her culpably wanting in filial piety, would be of opinion that now at least she was absolved from all duty to a father stained with the blood of her husband. The whole machinery of the administration would continue to work without that interruption which ordinarily followed a demise of the Crown. There would be no dissolution of the Parliament, no suspension of any tax: commissions would retain their force; and all that James would have gained by the fall of his enemy would have been a barren revenge.

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* De Thou, liii. xcvi.

† Life of James, ii. 545, Orig. Mem. Of course James does not use the word assassination. He talks of the seizing and carrying away of the Prince of Orange.

The death of the Queen changed everything. If a dagger or a bullet should now reach the heart of William, it was probable that there would instantly be general anarchy. The Parliament and the Privy Council would cease to exist. The authority of ministers and judges would expire with him from whom it was derived. It seemed not improbable that at such a moment a restoration might be effected without a blow.

Charnock.

Scarcely therefore had Mary been laid in the grave when restless and unprincipled men began to plot in earnest against the life of William. Foremost among these men in parts, in courage, and in energy, was Robert Charnock. He had been liberally educated, and had, in the late reign, been a fellow of Magdalene College, Oxford. Alone in that great society he had betrayed the common cause, had consented to be the tool of the High Commission, had publicly apostatised from the Church of England, and, while his college was a Popish seminary, had held the office of Vice President. The Revolution came, and altered at once the whole course of his life. Driven from the quiet cloister and the old grove of oaks on the bank of the Cherwell, he sought haunts of a very different kind. During several years he led the perilous and agitated life of a conspirator, passed and repassed on secret errands between England and France, changed his lodgings in London often, and was known at different coffeehouses by different names. His services had been requited with a captain's commission signed by the banished King.

Porter.

With Charnock was closely connected George Porter, an adventurer who called himself a Roman Catholic and a Royalist, but who was in truth destitute of all religious and of all political principle. Porter's friends could not deny that he was a rake and a coxcomb, that he drank, that he swore, that he told extravagant lies about his amours, and that he had been convicted of manslaughter for a stab given in a brawl at the playhouse. His enemies affirmed that he was addicted to nauseous and horrible kinds of debauchery, and that he procured the means of indulging his infamous tastes by cheating and marauding; that he was one of a gang of clippers; that he sometimes got on horseback late in the evening and stole out in disguise, and that, when he returned from these mysterious excursions, his appearance justified the suspicion that he had been doing business on Hounslow Heath or Finchley Common.*

Goodman.

Cardell Goodman, popularly called Scum Goodman, a knave more abandoned, if possible, than Porter, was in the plot. Goodman had been on the stage, had been kept, like some much greater men, by the Duchess of Cleveland, had been taken into her house, had been loaded by her with gifts, and had requited her by bribing an Italian quack to poison two of her children. As the poison had not been administered, Goodman could be prosecuted only for a misdemeanour. He was tried, convicted, and sentenced to a ruinous fine. He had since distinguished himself as one of the first forgers of bank notes.†

Parkyns.

Sir William Parkyns, a wealthy knight bred to the law, who had been conspicuous among the Tories in the days of the Exclusion Bill, was one of the most important members of the confederacy. He bore a much fairer character than most of his accomplices: but in one respect he was more culpable than any of them. For he had, in order to retain a lucrative office which he held in the Court of Chancery, sworn allegiance to the Prince against whose life he now conspired.

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* Everything bad that was known or rumoured about Porter came out in the course of the State Trials of 1696.

† As to Goodman, see the evidence on the trial of Peter Cook; Van Cleverskirke, $\frac{\text{Feb 28,}}{\text{March 9,}}$ 1696; L'Hermitage, April $\frac{18}{28}$, 1696; and a pasquinade entitled the Duchess of Cleveland's Memorial.

Fenwick.

The design was imparted to Sir John Fenwick, celebrated on account of the cowardly insult which he had offered to the deceased Queen. Fenwick, if his own assertion is to be trusted, was willing to join in an insurrection, but recoiled from the thought of assassination, and showed so much of what was in his mind as sufficed to make him an object of suspicion to his less scrupulous associates. He kept their secret, however, as strictly as if he had wished them success.

It should seem that, at first, a natural feeling restrained the conspirators from calling their design by the proper name. Even in their private consultations they did not as yet talk of killing the Prince of Orange. They would try to seize him and to carry him alive into France. If there were any resistance they might be forced to use their swords and pistols, and nobody could be answerable for what a thrust or a shot might do. In the spring of 1695, the scheme of assassination, thus thinly veiled, was communicated to James, and his sanction was earnestly requested. But week followed week; and no answer arrived from him. He doubtless remained silent in the hope that his adherents would, after a short delay, venture to act on their own responsibility, and that he might thus have the advantage without the scandal of their crime. They seem indeed to have so understood him. He had not, they said, authorised the attempt: but he had not prohibited it; and, apprised as he was of their plan, the absence of prohibition was a sufficient warrant. They therefore determined to strike: but before they could make the necessary arrangements William set out for Flanders; and the plot against his life was necessarily suspended till his return.

Session of the Scottish Parliament.

It was on the twelfth of May that the King left Kensington for Gravesend, where he proposed to embark for the Continent. Three days before his departure the Parliament of Scotland had, after a recess of about two years, met again at Edinburgh. Hamilton, who had, in the preceding session, sate on the throne and held the sceptre, was dead; and it was necessary to find a new Lord High Commissioner. The person selected was John Hay, Marquess of Tweeddale, Chancellor of the Realm, a man grown old in business, well informed, prudent, humane, blameless in private life, and, on the whole, as respectable as any Scottish peer who had been long and deeply concerned in the politics of those troubled times.

Inquiry into the slaughter of Glencoe.

His task was not without difficulty. It was indeed well known that the Estates were generally inclined to support the government. But it was also well known that there was one matter which would require the most dexterous and cautious management. The cry of the blood shed more than three years before in Glencoe had at length made itself heard. Towards the close of the year 1693, the reports, which had at first been contemptuously derided as factious calumnies, began to be thought deserving of serious attention. Many people, who were little disposed to place confidence in anything that came forth from the secret presses of the Jacobites, owned that, for the honour of the government, some inquiry ought to be instituted. The amiable Mary had been much shocked by what she had heard. William had, at her request, empowered the Duke of Hamilton and several other Scotchmen of note to investigate the whole matter. But the Duke died: his colleagues were slack in the performance of their duty; and the King, who knew little and cared little about Scotland, forgot to urge them.*

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* See the Preamble to the Commission of 1695.

It now appeared that the government would have done wisely as well as rightly by anticipating the wishes of the country. The horrible story, repeated by the nonjurors pertinaciously, confidently, and with so many circumstances as almost enforced belief, had at length roused all Scotland. The sensibility of a people eminently patriotic was galled by the taunts of southern pamphleteers, who asked whether there was on the north of the Tweed no law, no justice, no humanity, no spirit to demand redress even for the foulest wrongs. Each of the two extreme parties, which were diametrically opposed to each other in general politics, was impelled by a peculiar feeling to call for inquiry. The Jacobites were delighted by the prospect of being able to make out a case which would bring discredit on the usurper, and which might be set off against the many offences imputed by the Whigs to Dundee and Mackenzie. The zealous Presbyterians were not less delighted at the prospect of being able to ruin the Master of Stair. They had never forgotten or forgiven the service which he had rendered to the House of Stuart in the time of the persecution. They knew that, though he had cordially concurred in the political revolution which had freed them from the hated dynasty, he had seen with displeasure that ecclesiastical revolution which was, in their view, even more important. They knew that church government was with him merely an affair of State, and that, looking at it as an affair of State, he preferred the episcopal to the synodical model. They could not without uneasiness see so adroit and eloquent an enemy of pure religion constantly attending the royal steps, and constantly breathing counsel in the royal ear. They were therefore impatient for an investigation, which, if one half of what was rumoured were true, must produce revelations fatal to the power and fame of the minister whom they distrusted. Nor could that minister rely on the cordial support of all who held office under the Crown. His genius and influence had excited the jealousy of many less successful courtiers, and especially of his fellow secretary, Johnstone.

Thus, on the eve of the meeting of the Scottish Parliament, Glencoe was in the mouths of Scotchmen of all factions and of all sects. William, who was just about to start for the Continent, learned that, on this subject, the Estates must have their way, and that the best thing that he could do would be to put himself at the head of a movement which it was impossible for him to resist. A Commission authorising Tweeddale and several other privy councillors to examine fully into the matter about which the public mind was so strongly excited was signed by the King at Kensington, was sent down to Edinburgh, and was there sealed with the Great Seal of the realm. This was accomplished just in time.* The Parliament had scarcely entered on business when a member rose to move for an inquiry into the circumstances of the slaughter of Glencoe. Tweeddale was able to inform the Estates that His Majesty's goodness had prevented their desires, that a Commission of Precognition had, a few hours before, passed in all the forms, and that the lords and gentlemen named in that instrument would hold their first meeting before night.† The Parliament unanimously voted thanks to the King for this instance of his paternal care: but some of those who joined in the vote of thanks expressed a very natural apprehension that the second investigation might end as unsatisfactorily as the first investigation had ended. The honour of the country, they said, was at stake; and the Commissioners were bound to proceed with such diligence that the result of the inquest might be known before the end of the session. Tweeddale gave assurances which, for a time, silenced the murmurers.‡ But, when three weeks had passed away, many members became mutinous and suspicious. On the fourteenth of June it was moved that the Commissioners should be ordered to report. The motion was not carried: but it was renewed day after day. In three successive sittings Tweeddale was able to restrain the eagerness of the assembly. But, when he at length announced that the report had been completed, and added that it would not be laid before the Estates till it had been submitted to the King, there was a violent outcry. The public curiosity was intense: for the examination had been conducted with closed doors; and both Commissioners and clerks had been sworn to secrecy. The King was in the Netherlands. Weeks must elapse before his pleasure could be taken; and the session could not last much longer. In a fourth debate there were signs which convinced the Lord High Commissioner that it was expedient to yield; and the report was produced.*

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* The Commission will be found in the Minutes of the Parliament.

† Act. Parl. Scot., May 21, 1695; London Gazette, May 30.

‡ Act. Parl. Scot., May 23, 1695.

It is a paper highly creditable to those who framed it, an excellent digest of evidence, clear, passionless, and austerely just. No source from which valuable information was likely to be derived had been neglected. Glengarry and Keppoch, though notoriously disaffected to the government, had been permitted to conduct the case on behalf of their unhappy kinsmen. Several of the Macdonalds who had escaped from the havoc of that night had been examined, and among them the reigning Mac Ian, the eldest son of the murdered Chief. The correspondence of the Master of Stair with the military men who commanded in the Highlands had been subjected to a strict but not unfair scrutiny. The conclusion to which the Commissioners came, and in which every intelligent and candid inquirer will concur, was that the slaughter of Glencoe was a barbarous murder, and that of this murder the letters of the Master of Stair were the sole warrant and cause.

That Breadalbane was an accomplice in the crime was not proved: but he did not come off quite clear. In the course of the investigation it was incidentally discovered that he had, while distributing the money of William among the Highland Chiefs, professed to them the warmest zeal for the interest of James, and advised them to take what they could get from the usurper, but to be constantly on the watch for a favourable opportunity of bringing back the rightful King. Breadalbane's defence was that he was a greater villain than his accusers imagined, and that he had pretended to be a Jacobite only in order to get at the bottom of the Jacobite plans. In truth the depths of this man's knavery were unfathomable. It was impossible to say which of his treasons were, to borrow the Italian classification, single treasons, and which double treasons. On this occasion the Parliament supposed him to have been guilty only of a single treason, and sent him to the Castle of Edinburgh. The government, on full consideration, gave credit to his assertion that he had been guilty of a double treason, and let him out again.†

The Report of the Commission was taken into immediate consideration by the Estates. They resolved, without one dissentient voice, that the order signed by William did not authorise the slaughter of Glencoe. They next resolved, but, it should seem, not unanimously, that the slaughter was a murder.‡ They proceeded to pass several votes, the sense of which was finally summed up in an address to the King. How that part of the address which related to the Master of Stair should be framed was a question about which there was much debate. Several of his letters were called for and read; and several amendments were put to the vote. The Jacobites and the extreme Presbyterians were, with but too good cause, on the side of severity. The majority, however, under the skilful management of the Lord High Commissioner, acquiesced in words which made it impossible for the guilty minister to retain his office, but which did not impute to him such criminality as would have affected his life or his estate. They censured him, but censured him in terms far too soft. They blamed his immoderate zeal against the unfortunate clan, and his warm directions about performing the execution by surprise. His excess in his letters they pronounced to have been the original cause of the massacre: but, instead of demanding that he should be brought to trial as a murderer, they declared that, in consideration of his absence and of his great place, they left it to the royal wisdom to deal with him in such a manner as might vindicate the honour of the government.

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* Act. Parl. Scot., June 14, 18, 20, 1695; London Gazette, June 27.

† Burnet, ii. 157; Act. Parl., June 10, 1695.

‡ Act. Parl., June 26, 1695; London Gazette, July 4.

The indulgence which was shown to the principal offender was not extended to his subordinates. Hamilton, who had fled, and had been vainly cited by proclamation at the City Cross to appear before the Estates, was pronounced not to be clear of the blood of the Glencoe men. Glenlyon, Captain Drummond, Lieutenant Lindsey, and Serjeant Barbour, were still more distinctly designated as murderers; and the King was requested to command the Lord Advocate to prosecute them.

The Parliament of Scotland was undoubtedly, on this occasion, severe in the wrong place and lenient in the wrong place. The cruelty and baseness of Glenlyon and his comrades excite, even after the lapse of a hundred and sixty years, emotions which make it difficult to reason calmly. Yet whoever can bring himself to look at the conduct of these men with judicial impartiality will probably be of opinion that they could not, without great detriment to the commonwealth, have been treated as assassins. They had slain nobody whom they had not been positively directed by their commanding officer to slay. That subordination without which an army is the worst of all rabbles would be at an end, if every soldier were to be held answerable for the justice of every order in obedience to which he pulls his trigger. The case of Glencoe was doubtless an extreme case: but it cannot easily be distinguished in principle from cases which, in war, are of ordinary occurrence. Very terrible military executions are sometimes indispensable. Humanity itself may require them. Who then is to decide whether there be an emergency such as makes severity the truest mercy? Who is to determine whether it be or be not necessary to lay a thriving town in ashes, to decimate a large body of mutineers, to shoot a whole gang of banditti? Is the responsibility with the commanding officer, or with the rank and file whom he orders to make ready, present, and fire? And if the general rule be that the responsibility is with the commanding officer, and not with those who obey him, is it possible to find any reason for pronouncing the case of Glencoe an exception to that rule? It is remarkable that no member of the Scottish Parliament proposed that any of the private men of Argyle's regiment should be prosecuted for murder. Absolute impunity was granted to everybody below the rank of Serjeant. Yet on what principle? Surely, if military obedience was not a valid plea, every man who shot a Macdonald on that horrible night was a murderer. And, if military obedience was a valid plea for the musketeer who acted by order of Serjeant Barbour, why not for Barbour who acted by order of Glenlyon? And why not for Glenlyon who acted by order of Hamilton? It can scarcely be maintained that more deference is due from a private to a noncommissioned officer than from a noncommissioned officer to his captain, or from a captain to his colonel.

It may be said that the orders given to Glenlyon were of so peculiar a nature that, if he had been a virtuous man, he would have thrown up his commission, would have braved the displeasure of colonel, general, and Secretary of State, would have incurred the heaviest penalty which a Court Martial could inflict, rather than have performed the part assigned to him; and this is perfectly true; but the question is not whether he acted like a virtuous man, but whether he did that for which the government could, without infringing a rule essential to the discipline of camps and to the security of nations, hang him as a murderer. In this case, disobedience was assuredly a moral duty: but it does not follow that obedience was a legal crime.

It seems therefore that the guilt of Glenlyon and his fellows was not within the scope of the penal law. The only punishment which could properly be inflicted on them was that which made Cain cry out that it was greater than he could bear; to be vagabonds on the face of the earth, and to carry wherever they went a mark from which even bad men should turn away sick with horror.

It was not so with the Master of Stair. He had been solemnly pronounced, both by the Commission of Precognition and by the Estates of the Realm in full Parliament, to be the original author of the massacre. That it was not advisable to make examples of his tools was the strongest reason for making an example of him. Every argument which can be urged against punishing the soldier who executes the unjust and inhuman orders of his superior is an argument for punishing with the utmost rigour of the law the superior with whom the unjust and inhuman orders originate. Where there can be no responsibility below, there should be double responsibility above. What the Parliament of Scotland ought with one voice to have demanded was, not that a poor illiterate serjeant, who was hardly more accountable than his own halbert for the bloody work which he had done, should be hanged in the Grassmarket, but that the real murderer, the most politic, the most eloquent, the most powerful, of Scottish statesmen, should be brought to a public trial, and should, if found guilty, die the death of a felon. Nothing less than such a sacrifice could expiate such a crime. Unhappily the Estates, by extenuating the guilt of the chief offender, and, at the same time, demanding that his humble agents should be treated with a severity beyond the law, made the stain which the massacre had left on the honour of the nation broader and deeper than before.

Nor is it possible to acquit the King of a great breach of duty. It is, indeed, highly probable that, till he received the report of his Commissioners, he had been very imperfectly informed as to the circumstances of the slaughter. We can hardly suppose that he was much in the habit of reading Jacobite pamphlets; and, if he did read them, he would have found in them such a quantity of absurd and rancorous invective against himself that he would have been very little inclined to credit any imputation which they might throw on his servants. He would have seen himself accused, in one tract, of being a concealed Papist, in another of having poisoned Jeffreys in the Tower, in a third of having contrived to have Talmash taken off at Brest. He would have seen it asserted that, in Ireland, he once ordered fifty of his wounded English soldiers to be burned alive. He would have seen that the unalterable affection which he felt from his boyhood to his death for three or four of the bravest and most trusty friends that ever prince had the happiness to possess was made a ground for imputing to him abominations as foul as those which are buried under the waters of the Dead Sea. He might naturally be slow to believe frightful imputations thrown by writers whom he knew to be habitual liars on a statesman whose abilities he valued highly, and to whose exertions he had, on some great occasions, owed much. But he could not, after he had read the documents transmitted to him from Edinburgh by Tweeddale, entertain the slightest doubt of the guilt of the Master of Stair. To visit that guilt with exemplary punishment was the sacred duty of a Sovereign who had sworn, with his hand lifted up towards heaven, that he would, in his kingdom of Scotland, repress in all estates and degrees, all oppression, and would do justice, without acceptance of persons, as he hoped for mercy from the Father of all mercies. William contented himself with dismissing the Master from office. For this great fault, a fault amounting to a crime, Burnet tried to frame, not a defence, but an excuse. He would have us believe that the King, alarmed by finding how many persons had borne a part in the slaughter of Glencoe, thought it better to grant a general amnesty than to punish one massacre by another. But this representation is the very reverse of the truth. Numerous instruments had doubtless been employed in the work of death: but they had all received their impulse, directly or indirectly, from a single mind. High above the crowd of offenders towered one offender, pre-eminent in parts, knowledge, rank, and power. In return for many victims immolated by treachery, only one victim was demanded by justice; and it must ever be considered as a blemish on the fame of William that the demand was refused.

On the seventeenth of July the session of the Parliament of Scotland closed. The Estates had liberally voted such a supply as the poor country which they represented could afford. They had indeed been put into high good humour by the notion that they had found out a way of speedily making that poor country rich. Their attention had been divided between the inquiry into the slaughter of Glencoe and some specious commercial projects of which the nature will be explained and the fate related in a future chapter.

War in the Netherlands: Marshal Villeroy.

Meanwhile all Europe was looking anxiously towards the Low Countries. The great warrior, who had been victorious at Fleurus, at Steinkirk, and at Landen, had not left his equal behind him. But France still possessed Marshals well qualified for high command. Already Catinat and Boufflers had given proofs of skill, of resolution, and of zeal for the interests of the state. Either of those distinguished officers would have been a successor worthy of Luxemburg and an antagonist worthy of William: but their master, unfortunately for himself, preferred to both the Duke of Villeroy. The new general had been Lewis's playmate when they were both children, had then become a favourite, and had never ceased to be so. In those superficial graces for which the French aristocracy was then renowned throughout Europe, Villeroy was pre-eminent among the French aristocracy. His stature was tall, his countenance handsome, his manners nobly and somewhat haughtily polite, his dress, his furniture, his equipages, his table, magnificent. No man told a story with more vivacity: no man sate his horse better in a hunting party: no man made love with more success: no man staked and lost heaps of gold with more agreeable unconcern: no man was more intimately acquainted with the adventures, the attachments, the enmities of the lords and ladies who daily filled the halls of Versailles. There were two characters especially which this fine gentleman had studied during many years, and of which he knew all the plaits and windings, the character of the King, and the character of her who was Queen in everything but name. But there ended Villeroy's acquirements. He was profoundly ignorant both of books and of business. At the Council Board he never opened his mouth without exposing himself. For war he had not a single qualification except that personal courage which was common to him with the whole class of which he was a member. At every great crisis of his political and of his military life he was alternately drunk with arrogance and sunk in dejection. Just before he took a momentous step his selfconfidence was boundless: he would listen to no suggestion: he would not admit into his mind the thought that failure was possible. On the first check he gave up everything for lost, became incapable of directing, and ran up and down in helpless despair. Lewis however loved him; and he, to do him justice, loved Lewis. The kindness of the master was proof against all the disasters which were brought on his kingdom by the rashness and weakness of the servant: and the gratitude of the servant was honourably, though not judiciously, manifested on more than one occasion after the death of the master.*

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* There is an excellent, though perhaps overcharged, portrait of Villeroy in Saint Simon's Memoirs.

Such was the general to whom the direction of the campaign in the Netherlands was confided. The Duke of Maine was sent to learn the art of war under this preceptor. Maine, the natural son of Lewis by the Marchioness of Montespan, had been brought up from childhood by Madame de Maintenon, and was loved by Lewis with the love of a father, by Madame de Maintenon with the not less tender love of a foster mother. Grave men were scandalised by the ostentatious manner in which the King, while making a high profession of piety, exhibited his partiality for this offspring of a double adultery. Kindness, they said, was doubtless due from a parent to a child : but decency was also due from a Sovereign to his people. In spite of these murmurs the youth had been publicly acknowledged, loaded with wealth and dignities, created a Duke and Peer, placed, by an extraordinary act of royal power, above Dukes and Peers of older creation, married to a Princess of the blood royal, and appointed Grand Master of the Artillery of the realm. With abilities and courage he might have played a great part in the world. But his intellect was small : his nerves were weak ; and the women and priests who had educated him had effectually assisted nature. He was orthodox in belief, correct in morals, insinuating in address, a hypocrite, a mischiefmaker, and a coward.

The Duke of Maine.

It was expected at Versailles that Flanders would, during this year, be the chief theatre of war. Here, therefore, a great army was collected. Strong lines were formed from the Lys to the Scheld, and Villeroy fixed his headquarters near Tournay. Boufflers, with about twelve thousand men, guarded the banks of the Sambre.

On the other side the British and Dutch troops, who were under William's immediate command, mustered in the neighbourhood of Ghent. The Elector of Bavaria, at the head of a great force, lay near Brussels. A smaller army, consisting chiefly of Brandenburghers, was encamped not far from Huy.

Early in June military operations commenced. The first movements of William were mere feints intended to prevent the French generals from suspecting his real purpose. He had set his heart on retaking Namur. The loss of Namur had been the most mortifying of all the disasters of a disastrous war. The importance of Namur in a military point of view had always been great, and had become greater than ever during the three years which had elapsed since the last siege. New works, the masterpieces of Vauban, had been added to the old defences which had been constructed with the utmost skill of Cohorn. So ably had the two illustrious engineers vied with each other and co-operated with nature that the fortress was esteemed the strongest in Europe. Over one of the gates had been placed a vaunting inscription which defied the allies to wrench the prize from the grasp of France.

William kept his own counsel so well that not a hint of his intention got abroad. Some thought that Dunkirk, some that Ypres was his object. The marches and skirmishes by which he disguised his design were compared by Saint Simon to the moves of a skilful chess player. Feuquieres, much more deeply versed in military science than Saint Simon, informs us that some of these moves were hazardous, and that such a game could not have been safely played against Luxemburg ; and this is probably true ; but Luxemburg was gone ; and what Luxemburg had been to William, William now was to Villeroy.

While the King was thus employed, the Jacobites at home, being unable, in his absence, to prosecute their design against his person, contented themselves with plotting against his government. They were somewhat less closely watched than during the preceding year : for the event of the trials at Manchester had discouraged Aaron Smith and his agents. Trenchard, whose vigilance and severity had made him an object of terror and hatred, was no more, and had been succeeded, in what may be called the subordinate

Jacobite plots against the government during William's absence.

Secretaryship of State, by Sir William Trumball, a learned civilian and an experienced diplomatist, of moderate opinions, and of temper cautious to timidity.* The malecontents were emboldened by the lenity of the administration. William had scarcely sailed for the Continent when they held a great meeting at one of their favourite haunts, the Old King's Head in Leadenhall Street. Charnock, Porter, Goodman, Parkyns, and Fenwick were present. The Earl of Ailesbury was there, a man whose attachment to the exiled house was notorious, but who always denied that he had ever thought of effecting a restoration by immoral means. His denial would be entitled to more credit if he had not, by taking the oaths to the government against which he was constantly intriguing, forfeited the right to be considered as a man of conscience and honour. In the assembly was Sir John Friend, a nonjuror, who had indeed a very slender wit, but who had made a very large fortune by brewing, and who spent it freely in sedition. After dinner,—for the plans of the Jacobite party were generally laid over wine, and generally bore some trace of the conviviality in which they had originated,—it was resolved that the time was come for an insurrection and a French invasion, and that a special messenger should carry the sense of the meeting to Saint Germains. Charnock was selected. He undertook the commission, crossed the Channel, saw James, and had interviews with the ministers of Lewis, but could arrange nothing. The English malecontents would not stir till ten thousand French troops were in the island; and ten thousand French troops could not, without great risk, be withdrawn from the army which was contending against William in the Low Countries. When Charnock returned to report that his embassy had been unsuccessful, he found some of his confederates in gaol. They had during his absence amused themselves, after their fashion, by trying to raise a riot in London on the tenth of June, the birthday of the unfortunate Prince of Wales. They met at a tavern in Drury Lane, and, when hot with wine, sallied forth sword in hand, headed by Porter and Goodman, beat kettledrums, unfurled banners, and began to light bonfires. But the watch, supported by the populace, was too strong for the revellers. They were put to rout; the tavern where they had feasted was sacked by the mob; the ringleaders were apprehended, tried, fined, and imprisoned, but regained their liberty in time to bear a part in a far more criminal design.†

Siege of Namur.

All was now ready for the execution of the plan which William had formed. That plan had been communicated to the other chiefs of the allied forces, and had been warmly approved. Vaudemont was left in Flanders with a considerable force to watch Villeroy. The King, with the rest of his army, marched straight on Namur. At the same moment the Elector of Bavaria advanced towards the same point on one side, and the Brandenburghers, on another. So well had these movements been concerted, and so rapidly were they performed, that the skilful and energetic Boufflers had but just time to throw himself into the fortress. He was accompanied by seven regiments of dragoons, by a strong body of gunners, sappers and miners, and by an officer named Megrigny, who was esteemed the best engineer in the French service with the exception of Vauban. A few hours after Boufflers had entered the place the besieging forces closed round it on every side; and the lines of circumvallation were rapidly formed.

The news excited no alarm at the French Court. There it was not doubted that William would soon be compelled to abandon his enterprise with grievous loss and ignominy. The town was strong: the castle was believed to be impregnable: the magazines were filled with provisions and ammunition sufficient to last till the time at which the armies of that age were expected to retire into winter quarters: the garrison consisted of sixteen thousand of the best troops in the world: they were commanded by an excellent general: he was assisted by an excellent engineer; nor was it doubted that Villeroy would march with his great army to the assistance of Boufflers, and that the besiegers would then be in much more danger than the besieged.

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* Some curious traits of Trumball's character will be found in Pepys's Tangier Diary.

† Postboy, June 13. July 9, 11, 1695; Intelligence Domestic and Foreign, June 14; Pacquet Boat from Holland and Flanders, July 9.

These hopes were kept up by the despatches of Villeroy. He proposed, he said, first to annihilate the army of Vaudemont, and then to drive William from Namur. Vaudemont might try to avoid an action; but he could not escape. The Marshal went so far as to promise his master news of a complete victory within twenty-four hours. Lewis passed a whole day in impatient expectation. At last, instead of an officer of high rank laden with English and Dutch standards, arrived a courier bringing news that Vaudemont had effected a retreat with scarcely any loss, and was safe under the walls of Ghent. William extolled the generalship of his lieutenant in the warmest terms. "My cousin," he wrote, "you have shown yourself a greater master of your art than if you had won a pitched battle."* In the French camp, however, and at the French Court, it was universally held that Vaudemont had been saved less by his own skill than by the misconduct of those to whom he was opposed. Some threw the whole blame on Villeroy; and Villeroy made no attempt to vindicate himself. But it was generally believed that he might, at least to a great extent, have vindicated himself, had he not preferred royal favour to military renown. His plan, it was said, might have succeeded, had not the execution been entrusted to the Duke of Maine. At the first glimpse of danger the dastard's heart had died within him. He had not been able to conceal his poltroonery. He had stood trembling, stuttering, calling for his confessor, while the old officers round him, with tears in their eyes, urged him to advance. During a short time the disgrace of the son was concealed from the father. But the silence of Villeroy showed that there was a secret: the pleasantries of the Dutch gazettes soon elucidated the mystery; and Lewis learned, if not the whole truth, yet enough to make him miserable. Never during his long reign had he been so moved. During some hours his gloomy irritability kept his servants, his courtiers, even his priests, in terror. He so far forgot the grace and dignity for which he was renowned throughout the world that, in the sight of all the splendid crowd of gentlemen and ladies who came to see him dine at Marli, he broke a cane on the shoulders of a lacquey, and pursued the poor man with the handle.†

The siege of Namur meanwhile was vigorously pressed by the allies. The scientific part of their operations was under the direction of Cohorn, who was spurred by emulation to exert his utmost skill. He had suffered, three years before, the mortification of seeing the town, as he had fortified it, taken by his great master Vauban. To retake it, now that the fortifications had received Vauban's last improvements, would be a noble revenge.

On the second of July the trenches were opened. On the eighth a gallant sally of French dragoons was gallantly beaten back; and, late on the same evening, a strong body of infantry, the English footguards leading the way, stormed, after a bloody conflict, the outworks on the Brussels side. The King in person directed the attack; and his subjects were delighted to learn that, when the fight was hottest, he laid his hand on the shoulder of the Elector of Bavaria, and exclaimed, "Look, look at my brave English!" Conspicuous in bravery even among those brave English was Cutts. In that bulldog courage which flinches from no danger, however terrible, he was unrivalled. There was no difficulty in finding hardy volunteers, German, Dutch, and British, to go on a forlorn hope: but Cutts was the only man who appeared to consider such an expedition as a party of pleasure. He was so much at his ease in the hottest fire of the French batteries that his soldiers gave him the honourable nickname of the Salamander.[*]

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* Vaudemont's Despatch and William's Answer are in the Monthly Mercury for July 1695.

† See Saint Simon's Memoirs, and his note upon Dangeau.

On the seventeenth the first counterscarp of the town was attacked. The English and Dutch were thrice repulsed with great slaughter, and returned thrice to the charge. At length, in spite of the exertions of the French officers, who fought valiantly sword in hand on the glacis, the assailants remained in possession of the disputed works. While the conflict was raging, William, who was giving his orders under a shower of bullets, saw with surprise and anger, among the officers of his staff, Michael Godfrey, the Deputy Governor of the Bank of England. This gentleman had come to the King's headquarters in order to make some arrangements for the speedy and safe remittance of money from England to the army in the Netherlands, and was curious to see real war. Such curiosity William could not endure. "Mr Godfrey," he said, "you ought not to run these hazards: you are not a soldier: you can be of no use to us here." "Sir," answered Godfrey, "I run no more hazard than your Majesty." "Not so," said William, "I am where it is my duty to be; and I may without presumption commit my life to God's keeping: but you"—— While they were talking a cannon ball from the ramparts laid Godfrey dead at the King's feet. It was not found however that the fear of being Godfreyed—such was during some time the cant phrase—sufficed to prevent idle gazers from coming to the trenches.[†] Though William forbade his coachmen, footmen, and cooks to expose themselves, he repeatedly saw them skulking near the most dangerous spots and trying to get a peep at the fighting. He was sometimes, it is said, provoked into horsewhipping them out of the range of the French guns; and the story, whether true or false, is very characteristic.

Surrender of the town of Namur.

On the twentieth of July the Bavarians and Brandenburghers, under the direction of Cohorn, made themselves masters, after a hard fight, of a line of works which Vauban had cut in the solid rock from the Sambre to the Meuse. Three days later the English and Dutch, Cutts, as usual, in the front, lodged themselves on the second counterscarp. All was ready for a general assault, when a white flag was hung out from the ramparts. The effective strength of the garrison was now little more than one half of what it had been when the trenches were opened. Boufflers apprehended that it would be impossible for eight thousand men to defend the whole circuit of the walls much longer; but he felt confident that such a force would be sufficient to keep the stronghold on the summit of the rock. Terms of capitulation were speedily adjusted. A gate was delivered up to the allies. The French were allowed forty-eight hours to retire into the castle, and were assured that the wounded men whom they left below, about fifteen hundred in number, should be well treated. On the sixth the allies marched in. The contest for the possession of the town was over; and a second and more terrible contest began for the possession of the citadel.[‡]

Villeroy had in the meantime made some petty conquests. Dixmuyde, which might have offered some resistance, had opened its gates to him, not without grave suspicion of treachery on the part of the governor. Deynse, which was less able to make any defence, had followed the example. The garrisons of both towns were, in violation of a convention which had been made for the exchange of prisoners, sent into France. The Marshal then advanced towards Brussels in the hope, as it should seem, that, by menacing that beautiful capital, he might induce the allies to raise the siege of the castle of Namur. During thirty-six hours he rained shells and redhot bullets on the city. The Electress of Bavaria, who was within the walls, miscarried from terror. Six convents perished. Fifteen hundred houses were at once in flames. The whole lower town would have been burned to the ground, had not the inhabitants stopped the conflagration by blowing up numerous buildings. Immense quantities of the finest lace and tapestry were destroyed: for the industry and trade which made Brussels famous throughout the world had hitherto been little affected by the war. Several of the stately piles which looked down on the market place were laid in ruins. The Town Hall itself, the noblest of the many noble senate houses reared by the burghers of the Netherlands, was in imminent peril. All this devastation, however, produced no effect except much private misery. William was not to be intimidated or provoked into relaxing the firm grasp with which he held Namur. The fire which his batteries kept up round the castle was such as had never been known in war. The French gunners were fairly driven from their pieces by the hail of balls, and forced to take refuge in vaulted galleries under the ground. Cohorn exultingly betted the Elector of Bavaria four hundred pistoles that the place would fall by the thirty-first of August, New Style. The great engineer lost his wager indeed, but lost it only by a few hours.*

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[*] London Gazette, July 22, 1695; Monthly Mercury of August, 1695. Swift, ten years later, wrote a lampoon on Cutts, so dull and so nauseously scurrilous that Ward or Gildon would have been ashamed of it, entitled the Description of a Salamander.

[†] London Gazette, July 29, 1695; Monthly Mercury for August 1695; Stepney to Lord Lexington, Aug. $\frac{16}{26}$. Robert Fleming's Character of King William, 1702. It was in the attack of July $\frac{17}{27}$ that Captain Shandy received the memorable wound in his groin.

[‡] London Gazette, Aug. 1, 5, 1695; Monthly Mercury of August 1695, containing the Letters of William and Dykvelt to the States General.

Boufflers began to feel that his only hope was in Villeroy. Villeroy had proceeded from Brussels to Enghien; he had there collected all the French troops that could be spared from the remotest fortresses of the Netherlands; and he now, at the head of more than eighty thousand men, marched towards Namur. Vaudemont meanwhile joined the besiegers. William therefore thought himself strong enough to offer battle to Villeroy, without intermitting for a moment the operations against the castle. The Elector of Bavaria was entrusted with the immediate direction of the siege. The King of England took up, on the west of the town, a strong position strongly intrenched, and there awaited the French, who were advancing from Enghien. Everything seemed to indicate that a great day was at hand. Two of the most numerous and best ordered armies that Europe had ever seen were brought face to face. On the fifteenth of August the defenders of the citadel saw from their watchtowers the mighty host of their countrymen. But between that host and Namur was drawn up in battle order the not less mighty host of William. Villeroy, by a salute of ninety guns, conveyed to Boufflers the promise of a speedy rescue; and at night Boufflers, by fire signals which were seen far over the vast plain of the Meuse and Sambre, urged Villeroy to fulfil that promise without delay. In the capitals, both of France and England, the anxiety was intense. Lewis shut himself up in his oratory, confessed, received the Eucharist, and gave orders that the host should be exposed in his chapel. His wife ordered all her nuns to their knees.† London was kept in a state of distraction by a succession of rumours, which sprang, some from the malice of Jacobites, and some from the avidity of stockjobbers. Early one morning it was confidently averred that there had been a battle, that the allies had been beaten, that the King had been killed, that the siege had been raised. The Exchange, as soon as it was opened, was filled to overflowing by people who came to learn whether the bad news was true. The streets were stopped up all day by groups of talkers and listeners. In the afternoon the Gazette, which had been impatiently expected, and which was eagerly read by thousands, calmed the excitement, but not completely: for it was known that the Jacobites sometimes received by the agency of privateers and smugglers who put to sea in all weathers, intelligence earlier than that which came through regular channels to the Secretary of State at Whitehall. Before night, however, the agitation had altogether subsided: but it was suddenly revived by a bold imposture. A horseman in the uniform of the Guards spurred through the City, announcing that the King had been killed. He would probably have raised a serious tumult, had not some apprentices, zealous for the Revolution and the Protestant religion, knocked him down, and carried him to Newgate. The confidential correspondent of the States General informed them that, in spite of all the stories which the disaffected party invented and circulated, the general persuasion was that the allies would be successful. The touchstone of sincerity in England, he said, was the betting. The Jacobites were ready enough to prove that William must be defeated, or to assert that he had been defeated: but they would not give the odds, and could hardly be induced to take any moderate odds. The Whigs, on the other hand, were ready to stake thousands of guineas on the conduct and good fortune of the King.*

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* Monthly Mercury for August 1695; Stepney to Lord Lexington, Aug. $\frac{16}{28}$.

† Monthly Mercury for Aug. 1695; Letter from Paris, $\frac{\text{Aug. 26,}}{\text{Sept. 5,}}$ 1695, among the Lexington Papers.

The event justified the confidence of the Whigs and the backwardness of the Jacobites. On the sixteenth, seventeenth, and eighteenth of August the army of Villeroy and the army of William confronted each other. It was fully expected that the nineteenth would be the decisive day. The allies were under arms before dawn. At four William mounted, and continued till eight at night to ride from post to post, disposing his own troops and watching the movements of the enemy. The enemy approached his lines, in several places, near enough to see that it would not be easy to dislodge him: but there was no fighting. He lay down to rest, expecting to be attacked when the sun rose. But when the sun rose he found that the French had fallen back some miles. He immediately sent to request that the Elector would storm the castle without delay. While the preparations were making, Portland was sent to summon the garrison for the last time. It was plain, he said to Boufflers, that Villeroy had given up all hope of being able to raise the siege. It would therefore be an useless waste of life to prolong the contest. Boufflers, however, thought that another day of slaughter was necessary to the honour of the French arms; and Portland returned unsuccessful.†

Early in the afternoon the assault was made in four places at once by four divisions of the confederate army. One point was assigned to the Brandenburghers, another to the Dutch, a third to the Bavarians, and a fourth to the English. The English were at first less fortunate than they had hitherto been. The truth is that most of the regiments which had seen service had marched with William to encounter Villeroy. As soon as the signal was given by the blowing up of two barrels of powder, Cutts, at the head of a small body of grenadiers, marched first out of the trenches with drums beating and colours flying. This gallant band was to be supported by four battalions which had never been in action, and which, though full of spirit, wanted the steadiness which so terrible a service required. The officers fell fast. Every Colonel, every Lieutenant Colonel, was killed or severely wounded. Cutts received a shot in the head which for a time disabled him. The raw recruits, left almost without direction, rushed forward impetuously till they found themselves in disorder and out of breath, with a precipice before them, under a terrible fire, and under a shower, scarcely less terrible, of fragments of rock and wall. They lost heart, and rolled back in confusion, till Cutts, whose wound had by this time been dressed, succeeded in rallying them. He then led them, not to the place from which they had been driven back, but to another spot where a fearful battle was raging. The Bavarians had made their onset gallantly but unsuccessfully: their general had fallen; and they were beginning to waver, when the arrival of the Salamander and his men changed the fate of the day. Two hundred English volunteers, bent on retrieving at all hazards the disgrace of the recent repulse, were the first to force a way, sword in hand, through the palisades, to storm a battery which had made great havoc among the Bavarians, and to turn the guns against the garrison. Meanwhile the Brandenburghers, excellently disciplined and excellently commanded, had performed, with no great loss, the duty assigned to them. The Dutch had been equally successful. When the evening closed in the allies had made a lodgment of a mile in extent on the outworks of the castle. The advantage had been purchased by the loss of two thousand men.*

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* L'Hermitage, Aug. $\frac{13}{23}$, 1695.

† London Gazette, Aug. 26, 1695; Monthly Mercury; Stepney to Lexington, Aug $\frac{20}{30}$.

And now Boufflers thought that he had done all that his duty required. On the morrow he asked for a truce of forty-eight hours in order that the hundreds of corpses which choked the ditches, and which would soon have spread pestilence among both the besiegers and the besieged, might be removed and interred. His request was granted; and, before the time expired, he intimated that he was disposed to capitulate. He would, he said, deliver up the castle in ten days, if he were not relieved sooner. He was informed that the allies would not treat with him on such terms, and that he must either consent to an immediate surrender, or prepare for an immediate assault. He yielded; and it was agreed that he and his men should be suffered to depart, leaving the citadel, the artillery, and the stores to the conquerors. Three peals from all the guns of the confederate army notified to Villeroy the fall of the stronghold which he had vainly attempted to succour. He instantly retreated towards Mons, leaving William to enjoy undisturbed a triumph which was made more delightful by the recollection of many misfortunes.

Surrender of the castle of Namur.

The twenty-sixth of August was fixed for an exhibition such as the oldest soldier in Europe had never seen, and such as, a few weeks before, the youngest had scarcely hoped to see. From the first battle of Condé to the last battle of Luxemburg, the tide of military success had run, without any serious interruption, in one direction. That tide had turned. For the first time, men said, since France had Marshals, a Marshal of France was to deliver up a fortress to a victorious enemy.

The allied forces, foot and horse, drawn up in two lines, formed a magnificent avenue from the breach which had lately been so desperately contested to the bank of the Meuse. The Elector of Bavaria, the Landgrave of Hesse, and many distinguished officers were on horseback in the vicinity of the castle. William was near them in his coach. The garrison, reduced to about five thousand men, came forth with drums beating and ensigns flying. Boufflers and his staff closed the procession. There had been some difficulty about the form of the greeting which was to be exchanged between him and the allied Sovereigns. An Elector of Bavaria was hardly entitled to be saluted by the Marshal with the sword. A King of England was undoubtedly entitled to such a mark of respect: but France did not recognise William as King of England. At last Boufflers consented to perform the salute without marking for which of the two princes it was intended. He lowered his sword. William alone acknowledged the compliment. A short conversation followed. The Marshal, in order to avoid the use of the words Sire and Majesty, addressed himself only to the Elector. The Elector, with every mark of deference, reported to William what had been said; and William gravely touched his hat. The officers of the garrison carried back to their country the news that the upstart, who at Paris was designated only as Prince of Orange, was treated by the proudest potentates of the Germanic body with a respect as profound as that which Lewis exacted from the gentlemen of his bedchamber.*

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* Boyer's History of King William III., 1703; London Gazette, Aug. 29, 1695; Stepney to Lexington, Aug. $\frac{20}{30}$; Blathwayt to Lexington, Sept. 2.

Arrest of Boufflers.

The ceremonial was now over; and Boufflers passed on: but he had proceeded but a short way when he was stopped by Dykvelt, who accompanied the allied army as deputy from the States General. "You must return to the town, Sir," said Dykvelt. "The King of England has ordered me to inform you that you are his prisoner." Boufflers was in transports of rage. His officers crowded round him, and vowed to die in his defence. But resistance was out of the question: a strong body of Dutch cavalry came up; and the Brigadier who commanded them demanded the Marshal's sword. The Marshal uttered indignant exclamations: "This is an infamous breach of faith. Look at the terms of the capitulation. What have I done to deserve such an affront? Have I not behaved like a man of honour? Ought I not to be treated as such? But beware what you do, gentlemen. I serve a master who can and will avenge me." "I am a soldier, Sir," answered the Brigadier; "and my business is to obey orders without troubling myself about consequences." Dykvelt calmly and courteously replied to the Marshal's indignant exclamations. "The King of England has reluctantly followed the example set by your master. The soldiers who garrisoned Dixmuyde and Deynse have, in defiance of plighted faith, been sent prisoners into France. The Prince whom they serve would be wanting in his duty to them if he did not retaliate. His Majesty might with perfect justice have detained all the French who were in Namur. But he will not follow to such a length a precedent which he disapproves. He has determined to arrest you and you alone; and, Sir, you must not regard as an affront what is in truth a mark of his very particular esteem. How can he pay you a higher compliment than by showing that he considers you as fully equivalent to the five or six thousand men whom your sovereign wrongfully holds in captivity? Nay, you shall even now be permitted to proceed if you will give me your word of honour to return hither unless the garrisons of Dixmuyde and Deynse are released within a fortnight." "I do not at all know," answered Boufflers, "why the King my master detains those men; and therefore I cannot hold out any hope that he will liberate them. You have an army at your back: I am alone; and you must do your pleasure." He gave up his sword, returned to Namur, and was sent thence to Huy, where he passed a few days in luxurious repose, was allowed to choose his own walks and rides, and was treated with marked respect by those who guarded him. In the shortest time in which it was possible to post from the place where he was confined to the French Court and back again, he received full powers to promise that the garrisons of Dixmuyde and Deynse should be released. He was instantly liberated; and he set off for Fontainebleau, where an honourable reception awaited him. He was created a Duke and a Peer. That he might be able to support his new dignities a considerable sum of money was bestowed on him; and, in the presence of the whole aristocracy of France, he was welcomed home by Lewis with an affectionate embrace.†

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* Postscript to the Monthly Mercury for August 1695; London Gazette, Sept. 9; Saint Simon; Dangeau.

† Boyer, History of King William III., 1703; Postscript to the Monthly Mercury, Aug. 1695; London Gazette, Sept. 9, 12; Blathwayt to Lexington, Sept. 6; Saint Simon; Dangeau.

In all the countries which were united against France the news of the fall of Namur was received with joy: but here the exultation was greatest. During several generations our ancestors had achieved nothing considerable by land against foreign enemies. We had indeed occasionally furnished to our allies small bands of auxiliaries who had well maintained the honour of the nation. But from the day on which the two brave Talbots, father and son, had perished in the vain attempt to reconquer Guienne, till the Revolution, there had been on the Continent no campaign in which Englishmen had borne a principal part. At length our ancestors had again, after an interval of near two centuries and a half, begun to dispute with the warriors of France the palm of military prowess. The struggle had been hard. The genius of Luxemburg and the consummate discipline of the household troops of Lewis had prevailed in two great battles: but the event of those battles had been long doubtful; the victory had been dearly purchased, and the victor had gained little more than the honour of remaining master of the field of slaughter. Meanwhile he was himself training his adversaries. The recruits who survived that severe tuition speedily became veterans. Steinkirk and Landen had formed the volunteers who followed Cutts through the palisades of Namur. The judgment of all the great warriors whom all the nations of Western Europe had sent to the confluence of the Sambre and the Meuse was that the English subaltern was inferior to no subaltern, and the English private soldier to no private soldier in Christendom. The English officers of higher rank were thought hardly worthy to command such an army. Cutts, indeed, had distinguished himself by his intrepidity. But those who most admired him acknowledged that he had neither the capacity nor the science necessary to a general.

The joy of the conquerors was heightened by the recollection of the discomfiture which they had suffered, three years before, on the same spot, and of the insolence with which their enemy had then triumphed over them. They now triumphed in their turn. The Dutch struck medals. The Spaniards sang Te Deums. Many poems, serious and sportive, appeared, of which one only has lived. Prior burlesqued, with admirable spirit and pleasantry, the bombastic verses in which Boileau had celebrated the first taking of Namur. The two odes, printed side by side, were read with delight in London; and the critics at Will's pronounced that, in wit as in arms, England had been victorious.

The fall of Namur was the great military event of this year. The Turkish war still kept a large part of the forces of the Emperor employed in indecisive operations on the Danube. Nothing deserving to be mentioned took place either in Piedmont or on the Rhine. In Catalonia the Spaniards obtained some slight advantages, advantages due to their English and Dutch allies, who seem to have done all that could be done to help a nation never much disposed to help itself. The maritime superiority of England and Holland was now fully established. During the whole summer Russell was the undisputed master of the Mediterranean, passed and repassed between Spain and Italy, bombarded Palamos, spread terror along the whole shore of Provence, and kept the French fleet imprisoned in the harbour of Toulon. Meanwhile Berkeley was the undisputed master of the Channel, sailed to and fro in sight of the coasts of Artois, Picardy, Normandy, and Britanny, threw shells into Saint Maloes, Calais, and Dunkirk, and burned Granville to the ground. The navy of Lewis, which, five years before, had been the most formidable in Europe, which had ranged the British seas unopposed from the Downs to the Land's End, which had anchored in Torbay, and had laid Teignmouth in ashes, now gave no sign of existence except by pillaging merchantmen which were unprovided with convoy. In this lucrative war the French privateers were, towards the close of the summer, very successful. Several vessels laden with sugar from Barbadoes were captured. The losses of the unfortunate East India Company, already surrounded by difficulties, and impoverished by boundless prodigality in corruption, were enormous. Five large ships returning from the Eastern seas, with cargoes of which the value was popularly estimated at a million, fell into the hands of the enemy. These misfortunes produced some murmuring on the Royal Exchange. But on the whole, the temper of the capital and of the nation was better than it had been during some years.

Meanwhile events which no preceding historian has condescended to mention, but which were of far greater importance than the achievments of William's army or of Russell's fleet, were taking place in London. A great experiment was making. A great revolution was in progress. Newspapers had made their appearance.

Effect of the emancipation of the English press.

While the Licensing Act was in force there was no newspaper in England except the London Gazette, which was edited by a clerk in the office of the Secretary of State, and which contained nothing but what the Secretary of State wished the nation to know. There were indeed many periodical papers: but none of those papers could be called a newspaper. Wellwood, a zealous Whig, published a journal called the Observator: but his Observator, like the Observator which Lestrange had formerly edited, contained, not the news, but merely dissertations on politics. A crazy bookseller, named John Dunton, published the Athenian Mercury: but the Athenian Mercury merely discussed questions of natural philosophy, of casuistry, and of gallantry. A fellow of the Royal Society, named John Houghton, published what he called a Collection for the Improvement of Industry and Trade: but his Collection contained little more than the prices of stocks, explanations of the modes of doing business in the City, puffs of new projects, and advertisements of books, quack medicines, chocolate, spa water, civet cats, surgeons wanting ships, valets wanting masters, and ladies wanting husbands. If ever he printed any political news, he transcribed it from the Gazette. The Gazette was so partial and so meagre a chronicle of events that, though it had no competitors, it had but a small circulation. Only eight thousand copies were printed, much less than one to each parish in the kingdom. In truth a person who had studied the history of his own time only in the Gazette would have been ignorant of many events of the highest importance. He would, for example, have known nothing about the Court Martial on Torrington, the Lancashire Trials, the burning of the Bishop of Salisbury's Pastoral Letter, or the impeachment of the Duke of Leeds. But the deficiencies of the Gazette were to a certain extent supplied in London by the coffeehouses, and in the country by the newsletters.

On the third of May 1695 the law which had subjected the press to a censorship expired. Within a fortnight, a stanch old Whig, named Harris, who had, in the days of the Exclusion Bill, attempted to set up a newspaper entitled Intelligence Domestic and Foreign, and who had been speedily forced to relinquish that design, announced that the Intelligence Domestic and Foreign, suppressed fourteen years before by tyranny, would again appear. Ten days later was printed the first number of the English Courant. Then came the Packet Boat from Holland and Flanders, the Pegasus, the London Newsletter, the London Post, the Flying Post, the Old Postmaster, the Postboy, and the Postman. The history of the newspapers of England from that time to the present day is a most interesting and instructive part of the history of the country. At first they were small and mean looking. Even the Postboy and the Postman, which seem to have been the best conducted and the most prosperous, were wretchedly printed on scraps of dingy paper, such as would not now be thought good enough for street ballads. Only two numbers came out in a week; and a number contained little more matter than may be found in a single column of a daily paper of our time. What is now called a leading article seldom appeared, except when there was a scarcity of intelligence, when the Dutch mails were detained by the west wind, when the Rapparees were quiet in the Bog of Allen, when no stagecoach had been stopped by highwaymen, when no nonjuring congregation had been dispersed by constables, when no ambassador had made his entry with a long train of coaches and six, when no lord or poet had been buried in the Abbey, and when consequently it was difficult to fill up two pages. Yet the leading articles, though inserted, as it should seem, only in the absence of more attractive matter, are by no means contemptibly written.

It is a remarkable fact that the infant newspapers were all on the side of King William and the Revolution. This fact may be partly explained by the circumstance that the editors were, at first, on their good behaviour. It was by no means clear that their trade was not in itself illegal. The printing of newspapers was certainly not prohibited by any statute. But, towards the close of the reign of Charles the Second, the judges had pronounced that it was a misdemeanour at common law to publish political intelligence without the King's license. It is true that the judges who had laid down this doctrine were removable at the royal pleasure, and were eager on all occasions to exalt the royal prerogative. How the question, if it were again raised, would be decided by Holt and Treby was doubtful; and the effect of the doubt was to make the ministers of the Crown indulgent, and to make the journalists cautious. On neither side was there a wish to bring the question of right to issue. The government therefore connived at the publication of the newspapers; and the conductors of the newspapers carefully abstained from publishing anything that could provoke or alarm the government. It is true that, in one of the earliest numbers of one of the new journals, a paragraph appeared which seemed intended to convey an insinuation that the Princess Anne did not sincerely rejoice at the fall of Namur. But the printer made haste to atone for his fault by the most submissive apologies. During a considerable time the unofficial gazettes, though much more garrulous and amusing than the official gazette, were scarcely less courtly. Whoever examines them will find that the King is always mentioned with profound respect. About the debates and divisions of the two Houses a reverential silence is preserved. There is much invective: but it is almost all directed against the Jacobites and the French. It seems certain that the government of William gained not a little by the substitution of these printed newspapers, composed under constant dread of the Attorney General, for the old newsletters, which were written with unbounded license.*

The pamphleteers were under less restraint than the journalists: yet no person who has studied with attention the political controversies of that time can have failed to perceive that the libels on William's person and government were decidedly less coarse and rancorous during the latter half of his reign than during the earlier half. And the reason evidently is that the press, which had been fettered during the earlier half of his reign, was free during the latter half. While the censorship existed, no tract blaming, even in the most temperate and decorous language, the conduct of any public department, was likely to be printed with the approbation of the licenser. To print such a tract without the approbation of the licenser was illegal. In general, therefore, the respectable and moderate opponents of the Court, not being able to publish in the manner prescribed by law, and not thinking it right or safe to publish in a manner prohibited by law, held their peace, and left the business of criticising the administration to two classes of men, fanatical nonjurors who hated the ruling powers with an insane hatred, and Grub Street hacks, coarseminded, badhearted, and foulmouthed. Thus there was scarcely a single man of judgment, temper and integrity among the many who were in the habit of writing against the government. Indeed the habit of writing against the government had, of itself, an unfavourable effect on the character. For whoever was in the habit of writing against the government was in the habit of breaking the law; and the habit of breaking even an unreasonable law tends to make men altogether lawless. However absurd a tariff may be, a smuggler is but too likely to be a knave and a ruffian. However oppressive a game law may be, the transition is but too easy from poaching to assault and battery, and from assault and battery to murder. And so, though little indeed can be said in favour of the statutes which imposed restraints on literature, there was much risk that a man who was constantly violating those statutes would not be a man of rigid uprightness and stainless honour. An author who was determined to print, and could not obtain a license, must employ the services of needy and desperate outcasts, who, hunted by the peace officers, and forced to assume every week new aliases and new disguises, hid their paper and their types in those dens of vice which are the pest and the shame of great capitals. Such wretches as these he must bribe to keep his secret, and to run the chance of having their backs flayed and their ears clipped in his stead. A man stooping to such companions and to such expedients could hardly retain unimpaired the delicacy of his sense of what was right and becoming. The emancipation of the press produced a great and salutary change. The best and wisest men in the ranks of the opposition now assumed an office which had hitherto been abandoned to the unprincipled or the hotheaded. Tracts against the government were written in a style not misbecoming statesmen and gentlemen; and even the compositions of the lower and fiercer class of malecontents became somewhat less brutal and less ribald than formerly.

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* There is a noble, and, I suppose, unique Collection of the newspapers of William's reign in the British Museum. I have turned over every page of that collection. It is strange that neither Luttrell nor Evelyn should have noticed the first appearance of the new journals. The earliest mention of those journals which I have found is in a despatch of L'Hermitage, dated July $\frac{12}{22}$, 1695. I will transcribe his words,—"Depuis quelque tems on imprime ici plusieurs feuilles volantes en forme de gazette, qui sont remplies de toutes sortes de nouvelles. Cette licence est venue de ce que le parlement n'a pas achévé le bill ou projet d'acte qui avoit été porté dans la Chambre des Communes pour régler l'imprimerie et empêcher que ces sortes de choses n'arrivassent. Il n'y avoit ci-devant qu'un des commis des Secrétaires d'Etat qui eût le pouvoir de faire des gazettes : mais aujourd'hui il s'en fait plusieurs sous d'autres noms." L'Hermitage mentions the paragraph reflecting on the Princess, and the submission of the libeller.

Some weak men had imagined that religion and morality stood in need of the protection of the licenser. The event signally proved that they were in error. In truth the censorship had scarcely put any restraint on licentiousness or profaneness. The Paradise Lost had narrowly escaped mutilation: for the Paradise Lost was the work of a man whose politics were hateful to the government. But Etherege's She Would If She Could, Wycherley's Country Wife, Dryden's Translations from the Fourth Book of Lucretius, obtained the Imprimatur without difficulty: for Etherege, Wycherley, and Dryden were courtiers. From the day on which the emancipation of our literature was accomplished, the purification of our literature began. That purification was effected, not by the intervention of senates or magistrates, but by the opinion of the great body of educated Englishmen, before whom good and evil were set, and who were left free to make their choice. During a hundred and sixty years the liberty of our press has been constantly becoming more and more entire; and during those hundred and sixty years the restraint imposed on writers by the general feeling of readers has been constantly becoming more and more strict. At length even that class of works in which it was formerly thought that a voluptuous imagination was privileged to disport itself, love songs, comedies, novels, have become more decorous than the sermons of the seventeenth century. At this day foreigners, who dare not print a word reflecting on the government under which they live, are at a loss to understand how it happens that the freest press in Europe is the most prudish.

Return of William to England: dissolution of the Parliament.

On the tenth of October, the King, leaving his army in winter quarters, arrived in England, and was received with unwonted enthusiasm. During his passage through the capital to his palace, the bells of every church were ringing, and every street was lighted up. It was late before he made his way through the shouting crowds to Kensington. But, late as it was, a council was instantly held. An important point was to be decided. Should the House of Commons be permitted to sit again, or should there be an immediate dissolution? The King would probably have been willing to keep that House to the end of his reign. But this was not in his power. The Triennial Act had fixed the first of November, 1696, as the latest day of the existence of the Parliament. If therefore there were not a general election in 1695, there must be a general election in 1696; and who could say what might be the state of the country in 1696? There might be an unfortunate campaign. There might be, indeed there was but too good reason to believe that there would be, a terrible commercial crisis. In either case, it was probable that there would be much ill humour. The campaign of 1695 had been brilliant: the nation was in an excellent temper; and William wisely determined to seize the fortunate moment. Two proclamations were immediately published. One of them announced, in the ordinary form, that His Majesty had determined to dissolve the old Parliament, and that he had ordered writs to be issued for a new Parliament. The other signified the royal pleasure to be that every regiment quartered in a place where an election was to be held should march out of that place the day before the nomination, and should not return till the people had made their choice. From this order, which was generally considered as indicating a laudable respect for popular rights, the garrisons of fortified towns and castles were necessarily excepted.

But, though William carefully abstained from disgusting the constituent bodies by anything that could look like coercion or intimidation, he did not disdain to influence their votes by milder means. He resolved to spend the six weeks of the general election in showing himself to the people of many districts which he had never yet visited. He hoped to acquire in this way a popularity which might have a considerable effect on the returns. He therefore forced himself to behave with a graciousness and affability in which he was too often deficient; and the consequence was that he received, at every stage of his progress, marks of the goodwill of his subjects. Before he set out he paid a visit in form to his sister-in-law, and was much pleased with his reception. The Duke of Gloucester, only six years old, with a little musket on his shoulder, came to meet his uncle, and presented arms. "I am learning my drill," the child said, "that I may help you to beat the French." The King laughed much, and, a few days later, rewarded the young soldier with the Garter.*

William makes a progress through the country.

On the seventeenth of October William went to Newmarket, now a place rather of business than of pleasure, but in the autumns of that age the gayest and most luxurious spot in the island. It was not unusual for the whole Court and Cabinet to go down to the meetings. Jewellers and milliners, players and fiddlers, venal wits and venal beauties followed in crowds. The streets were made impassable by coaches and six. In the places of public resort peers flirted with maids of honour; and officers of the Life Guards, all plumes and gold lace, jostled professors in trencher caps and black gowns. For, on such occasions, the neighbouring University of Cambridge always sent her highest functionaries with loyal addresses, and selected her ablest theologians to preach before the Sovereign and his splendid retinue. In the wild days of the Restoration, indeed, the most learned and eloquent divine might fail to draw a fashionable audience, particularly if Buckingham announced his intention of holding forth: for sometimes his Grace would enliven the dulness of a Sunday morning by addressing to the bevy of fine gentlemen and fine ladies a ribald exhortation which he called a sermon. But the Court of William was more decent; and the Academic dignitaries were treated with marked respect. With lords and ladies from Saint James's and Soho, and with doctors from Trinity College and King's College, were mingled the provincial aristocracy, foxhunting squires and their rosycheeked daughters, who had come in queer-looking family coaches drawn by carthorses from the remotest parishes of three or four counties to see their Sovereign. The heath was fringed by a wild gipsylike camp of vast extent. For the hope of being able to feed on the leavings of many sumptuous tables, and to pick up some of the guineas and crowns which the spendthrifts of London were throwing about, attracted thousands of peasants from a circle of many miles.*

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* L'Hermitage, Oct. $\frac{18}{28}$, Nov. $\frac{15}{25}$, 1695.

William, after holding his Court a few days at this joyous place, and receiving the homage of Cambridgeshire, Huntingdonshire, and Suffolk, proceeded to Althorpe. It seems strange that he should, in the course of what was really a canvassing tour, have honoured with such a mark of favour a man so generally distrusted and hated as Sunderland. But the people were determined to be pleased. All Northamptonshire crowded to kiss the royal hand in that fine gallery which had been embellished by the pencil of Vandyke and made classical by the muse of Waller; and the Earl tried to conciliate his neighbours by feasting them at eight tables, all blazing with plate. From Althorpe the King proceeded to Stamford. The Earl of Exeter, whose princely seat was, and still is, one of the great sights of England, had never taken the oaths, and had, in order to avoid an interview which must have been disagreeable, found some pretext for going up to London, but had left directions that the illustrious guest should be received with fitting hospitality. William was fond of architecture and of gardening; and his nobles could not flatter him more than by asking his opinion about the improvement of their country seats. At a time when he had many cares pressing on his mind he took a great interest in the building of Castle Howard; and a wooden model of that edifice, the finest specimen of a vicious style, was sent to Kensington for his inspection. We cannot therefore wonder that he should have seen Burleigh with delight. He was indeed not content with one view, but rose early on the following morning for the purpose of examining the building a second time. From Stamford he went on to Lincoln, where he was greeted by the clergy in full canonicals, by the magistrates in scarlet robes, and by a multitude of baronets, knights, and esquires, from all parts of the immense plain which lies between the Trent and the German Ocean. After attending divine service in the magnificent cathedral, he took his departure, and journeyed westward. On the frontier of Nottinghamshire the Lord Lieutenant of that county, John Holles, Duke of Newcastle, with a great following, met the royal carriages and escorted them to his seat at Welbeck, a mansion surrounded by gigantic oaks which scarcely seem older now than on the day when that splendid procession passed under their shade. The house in which William was then, during a few hours, a guest, was transferred, long after his death, by female descents, from the Holleses to the Harleys, and from the Harleys to the Bentincks, and now contains the originals of those singularly interesting letters which were exchanged between him and his trusty friend and servant Portland. At Welbeck the grandees of the north were assembled. The Lord Mayor of York came thither with a train of magistrates, and the Archbishop of York with a train of divines. William hunted several times in that forest, the finest in the kingdom, which in old times gave shelter to Robin Hood and Little John, and which is now portioned out into the lordly domains of Welbeck, Thoresby, Clumber, and Worksop. Four hundred gentlemen on horseback partook of his sport. The Nottinghamshire squires were charmed to hear him say at table, after a noble stag chase, that he hoped that this was not the last run which he should have with them, and that he must hire a hunting box among their delightful woods. He then turned southward. He was entertained during one day by the Earl of Stamford, at Bradgate, the place where Lady Jane Grey sate alone reading the last words of Socrates while the deer was flying through the park followed by the whirlwind of hounds and hunters. On the morrow the Lord Brook welcomed his Sovereign to Warwick Castle, the finest of those fortresses of the middle ages which have been turned into peaceful dwellings. Guy's Tower was illuminated. A cistern containing a hundred and twenty gallons of punch was emptied to His Majesty's health; and a mighty pile of faggots blazed in the middle of that spacious court which is overhung by ruins green with the ivy of centuries. The next morning the King, accompanied by a multitude of Warwickshire gentlemen on horseback, proceeded towards the borders of Gloucestershire. He deviated from his route to dine with Shrewsbury at a secluded mansion in the Wolds, and in the evening went on to Burford. The whole population of Burford met him, and entreated him to accept a small token of their love. Burford was then renowned for its saddles. One inhabitant of the town, in particular, was said by the English to be the best saddler in Europe. Two of his masterpieces were respectfully offered to William, who received them with much grace, and ordered them to be especially reserved for his own use.*

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* London Gazette, Oct. 24, 1695. See Evelyn's Account of Newmarket in 1671, and Pepys, July 18, 1668. From Tallard's despatches, written after the peace of Ryswick, it appears that the autumn meetings were not less numerous or splendid in the days of William than in those of his uncles.

At Oxford he was received with great pomp, complimented in a Latin oration, presented with some of the most beautiful productions of the Academic press, entertained with music, and invited to a sumptuous feast in the Sheldonian theatre. He departed in a few hours, pleading as an excuse for the shortness of his stay that he had seen the colleges before, and that this was a visit, not of curiosity, but of kindness. As it was well known that he did not love the Oxonians, and was not loved by them, his haste gave occasion to some idle rumours which found credit with the vulgar. It was said that he hurried away without tasting the costly banquet which had been provided for him, because he had been warned by an anonymous letter that, if he ate or drank in the theatre, he was a dead man. But it is difficult to believe that a Prince who could scarcely be induced, by the most earnest entreaties of his friends, to take the most common precautions against assassins of whose designs he had trustworthy evidence, would have been scared by so silly a hoax; and it is quite certain that the stages of his progress had been marked, and that he remained at Oxford as long as was compatible with arrangements previously made.†

He was welcomed back to his capital by a splendid show, which had been prepared at great cost during his absence. Sidney, now Earl of Romney and Master of the Ordnance, had determined to astonish London by an exhibition of a kind which had never been seen in England on so large a scale. The whole skill of the pyrotechnists of his department was employed to produce a display of fireworks which might vie with any that had been seen in the gardens of Versailles or on the great tank at the Hague. Saint James's Square was selected as the place for the spectacle. All the stately mansions on the northern, eastern, and western sides were crowded with people of fashion. The King appeared at a window of Romney's drawing-room. The Princess of Denmark, her husband, and her court occupied a neighbouring house. The whole diplomatic body assembled at the dwelling of the minister of the United Provinces. A huge pyramid of flame in the centre of the area threw out brilliant cascades which were seen by hundreds of thousands who crowded the neighbouring streets and parks. The States General were informed by their correspondent that, great as the multitude was, the night had passed without the slightest disturbance.*

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* I have taken this account of William's progress chiefly from the London Gazettes, from the despatches of L'Hermitage, from Narcissus Luttrell's Diary, and from the letters of Vernon, Yard, and Cartwright among the Lexington Papers.

† See the letter of Yard to Lexington, November 8, 1695, and the note by the editor of the Lexington Papers.

The elections.

By this time the elections were almost completed. In every part of the country it had been manifest that the constituent bodies were generally zealous for the King and for the war. The City of London, which had returned four Tories in 1690, returned four Whigs in 1695. Of the proceedings at Westminster an account more than usually circumstantial has come down to us. In 1690 the electors, disgusted by the Sacheverell Clause, had returned two Tories. In 1695, as soon as it was known that a new Parliament was likely to be called, a meeting was held at which it was resolved that a deputation should be sent with an invitation to two Commissioners of the Treasury, Charles Montague and Sir Stephen Fox. Sir Walter Clarges stood on the Tory interest. On the day of nomination near five thousand electors paraded the streets on horseback. They were divided into three bands; and at the head of each band rode one of the candidates. It was easy to estimate at a glance the comparative strength of the parties. For the cavalcade which followed Clarges was the least numerous of the three; and it was well known that the followers of Montague would vote for Fox, and the followers of Fox for Montague. The business of the day was interrupted by loud clamours. The Whigs cried shame on the Jacobite candidate who wished to make the English go to mass, eat frogs, and wear wooden shoes. The Tories hooted the two placemen who were raising great estates out of the plunder of the poor overburdened nation. From words the incensed factions proceeded to blows; and there was a riot which was with some difficulty quelled. The High Bailiff then walked round the three companies of horsemen, and pronounced, on the view, that Montague and Fox were duly elected. A poll was demanded. The Tories exerted themselves strenuously. Neither money nor ink was spared. Clarges disbursed two thousand pounds in a few hours, a great outlay in times when the average estate of a member of Parliament was not estimated at more than eight hundred a year. In the course of the night which followed the nomination, broadsides filled with invectives against the two courtly upstarts who had raised themselves by knavery from poverty and obscurity to opulence and power were scattered all over the capital. The Bishop of London canvassed openly against the government; for the interference of peers in elections had not yet been declared by the Commons to be a breach of privilege. But all was vain. Clarges was at the bottom of the poll without hope of rising. He withdrew; and Montague was carried on the shoulders of an immense multitude from the hustings in Palace Yard to his office at Whitehall.†

The same feeling exhibited itself in many other places. The freeholders of Cumberland instructed their representatives to support the King, and to vote whatever supplies might be necessary for the purpose of carrying on the war with vigour; and this example was followed by several counties and towns.‡ Russell did not arrive in England till after the writs had gone out.

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* L'Hermitage, Nov. $\frac{15}{25}$, 1695.

† Ibid. $\frac{\text{Oct. 25,}}{\text{Nov. 4,}}$ $\frac{\text{Oct. 29,}}{\text{Nov. 8,}}$ 1695.

‡ Ibid. Nov. $\frac{5}{15}$, 1695.

But he had only to choose for what place he would sit. His popularity was immense: for his villanies were secret, and his public services were universally known. He had won the battle of La Hogue. He had commanded two years in the Mediterranean. He had there shut up the French fleets in the harbour of Toulon, and had stopped and turned back the French armies in Catalonia. He had taken many men-of-war, and among them two ships of the line; and he had not, during his long absence in a remote sea, lost a single vessel either by war or by weather. He had made the red cross of Saint George an object of terror to all the princes and commonwealths of Italy. The effect of these successes was that embassies were on their way from Florence, Genoa, and Venice, with tardy congratulations to William on his accession. Russell's merits, artfully magnified by the Whigs, made such an impression that he was returned to Parliament, not only by Portsmouth where his official situation gave him great influence, and by Cambridgeshire where his private property was considerable, but also by Middlesex. This last distinction, indeed, he owed chiefly to the name which he bore. Before his arrival in England, it had been generally thought that two Tories would be returned for the metropolitan county. Somers and Shrewsbury were of opinion that the only way to avert such a misfortune was to conjure with the name of the most virtuous of all the martyrs of English liberty. As there was then no law excluding minors from the House of Commons, they entreated Lady Russell to suffer her eldest son, a boy of fifteen, who was about to commence his studies at Cambridge, to be put in nomination. He must, they said, drop, for one day, his new title of Marquess of Tavistock, and call himself by his father's honoured name, Lord Russell. There will be no expense. There will be no contest. Thousands of gentlemen on horseback will escort him to the hustings; nobody will dare to stand against him; and he will not only come in himself, but bring in another Whig. The widowed mother, in a letter written with all the excellent sense and feeling which distinguished her, refused to sacrifice her son to her party. His education, she said, would be interrupted: his head would be turned: his triumph would be his undoing. Just at this conjuncture the Admiral arrived. He made his appearance before the freeholders of Middlesex assembled on the top of Hampstead Hill, and was returned without opposition.*

Meanwhile several noted malecontents received marks of public disapprobation. Sir John Knight, the most factious and insolent of those Jacobites who had dishonestly sworn fealty to King William in order to qualify themselves to sit in Parliament, ceased to represent the great city of Bristol. Exeter, the capital of the west, was violently agitated. It had been long supposed that the ability, the eloquence, the experience, the ample fortune, the noble descent of Seymour would make it impossible to unseat him. But his moral character, which had never stood very high, had, during the last three or four years, been constantly sinking. He had been virulent in opposition till he had got a place. While he had a place he had defended the most unpopular acts of the government. As soon as he was again out of place, he had again been virulent in opposition. His saltpetre contract had left a deep stain on his personal honour. Two candidates were therefore brought forward against him; and a contest, the longest and fiercest of that age, fixed the attention of the whole kingdom, and was watched with interest even by foreign governments. The poll was open five weeks. The expense on both sides was enormous. The freemen of Exeter, who, while the election lasted, fared sumptuously every day, were by no means impatient for the termination of their luxurious carnival. They ate and drank heartily: they turned out every evening with good cudgels to fight for Mother Church or for King William: but the votes came in very slowly. It was not till the eve of the meeting of Parliament that the return was made. Seymour was defeated, to his bitter mortification, and was forced to take refuge in the small borough of Totness.*

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* L'Hermitage, Nov. $\frac{6}{16}$, $\frac{18}{28}$, 1695; Sir James Forbes to Lady Russell, Oct. 3, 1695; Lady Russell to Lord Edward Russell; The Postman, Nov. 16, 1695.

It is remarkable that, at this election as at the preceding election, John Hampden failed to obtain a seat. He had, since he ceased to be a member of Parliament, been brooding over his evil fate and his indelible shame, and occasionally venting his spleen in bitter pamphlets against the government. When the Whigs had become predominant at the Court and in the House of Commons, when Nottingham had retired, when Caermarthen had been impeached, Hampden, it should seem, again conceived the hope that he might play a great part in public life. But the leaders of his party, apparently, did not wish for an ally of so acrimonious and turbulent a spirit. He found himself still excluded from the House of Commons. He led, during a few months, a miserable life, sometimes trying to forget his cares among the wellbred gamblers and frail beauties who filled the drawing-room of the Duchess of Mazarin, and sometimes sunk in religious melancholy. The thought of suicide often rose in his mind. Soon there was a vacancy in the representation of Buckinghamshire, the county which had repeatedly sent himself and his progenitors to Parliament; and he expected that he should, by the help of Wharton, whose dominion over the Buckinghamshire Whigs was absolute, be returned without difficulty. Wharton, however, gave his interest to another candidate. This was a final blow. The town was agitated by the news that John Hampden had cut his throat, that he had survived his wound a few hours, that he had professed deep penitence for his sins, had requested the prayers of Burnet, and had sent a solemn warning to the Duchess of Mazarin. A coroner's jury found a verdict of insanity. The wretched man had entered on life with the fairest prospects. He bore a name which was more than noble. He was heir to an ample estate, and to a patrimony much more precious, the confidence and attachment of hundreds of thousands of his countrymen. His own abilities were considerable, and had been carefully cultivated. Unhappily ambition and party spirit impelled him to place himself in a situation full of danger. To that danger his fortitude proved unequal. He stooped to supplications which saved him and dishonoured him. From that moment he never knew peace of mind. His temper became perverse; and his understanding was perverted by his temper. He tried to find relief in devotion and in revenge, in fashionable dissipation and in political turmoil. But the dark shade never passed away from his mind, till, in the twelfth year of his humiliation, his unhappy life was terminated by an unhappy death.†

The result of the general election proved that William had chosen a fortunate moment for dissolving. The number of new members was about a hundred and sixty: and most of these were known to be thoroughly well affected to the government.‡

Alarming state of the Currency.

It was of the highest importance that the House of Commons should, at that moment, be disposed to co-operate cordially with the King. For it was absolutely necessary to apply a remedy to an internal evil which had by slow degrees grown to a fearful magnitude. The silver coin, which was then the standard coin of the realm, was in a state at which the boldest and most enlightened statesmen stood aghast.§

Till the reign of Charles the Second our coin had been struck by a process as old as the thirteenth century. Edward the First had invited hither skilful artists from Florence, which, in his time, was to London what London, in the time of William the Third, was to Moscow. During many generations, the instruments which were then introduced into our mint continued to be employed with little alteration. The metal was divided with shears, and afterwards shaped and stamped by the hammer. In these operations much was left to the hand and eye of the workman. It necessarily happened that some pieces contained a little more and some a little less than the just quantity of silver: few pieces were exactly round; and the rims were not marked. It was therefore in the course of years discovered that to clip the coin was one of the easiest and most profitable kinds of fraud. In the reign of Elizabeth it had been thought necessary to enact that the clipper should be, as the coiner had long been, liable to the penalties of high treason.* The practice of paring down money, however, was far too lucrative to be so checked; and, about the time of the Restoration, people began to observe that a large proportion of the crowns, halfcrowns, and shillings which were passing from hand to hand had undergone some slight mutilation.

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* There is a highly curious account of this contest in the despatches of L'Hermitage.

† Postman, Dec. 15, 17, 1696; Vernon to Shrewsbury, Dec. 13, 15; Narcissus Luttrell's Diary; Burnet, i. 647; Saint Evremond's Verses to Hampden.

‡ L'Hermitage, Nov. $\frac{13}{23}$, 1695.

§ I have derived much valuable information on this subject from a MS. in the British Museum, Lansdowne Collection, No. 801. It is entitled Brief Memoirs relating to the

That was a time fruitful of experiments and inventions in all the departments of science. A great improvement in the mode of shaping and striking the coin was suggested. A mill, which to a great extent superseded the human hand, was set up in the Tower of London. This mill was worked by horses, and would doubtless be considered by modern engineers as a rude and feeble machine. The pieces which it produced, however, were among the best in Europe. It was not easy to counterfeit them; and, as their shape was exactly circular, and their edges were inscribed with a legend, clipping was not to be apprehended.† The hammered coins and the milled coins were current together. They were received without distinction in public, and consequently in private, payments. The financiers of that age seem to have expected that the new money, which was excellent, would soon displace the old money which was much impaired. Yet any man of plain understanding might have known that, when the State treats perfect coin and light coin as of equal value, the perfect coin will not drive the light coin out of circulation, but will itself be driven out. A clipped crown, on English ground, went as far in the payment of a tax or a debt as a milled crown. But the milled crown, as soon as it had been flung into the crucible or carried across the Channel, became much more valuable than the clipped crown. It might therefore have been predicted, as confidently as anything can be predicted which depends on the human will, that the inferior pieces would remain in the only market in which they could fetch the same price as the superior pieces, and that the superior pieces would take some form or fly to some place in which some advantage could be derived from their superiority.‡

Silver and Gold Coins of England, with an Account of the Corruption of the Hammered Money, and of the Reform by the late Grand Coinage at the Tower and the Country Mints, by Hopton Haynes, Assay Master of the Mint.

* Stat. 5 Eliz. c. 11, and 18 Eliz. c. 1.

† Pepys's Diary, November 23, 1663.

‡ The first writer who noticed the fact that, where good money and bad money are thrown into circulation together, the bad money drives out the good money, was Aristophanes. He seems to have thought that the preference which his fellow citizens gave to light coins was to be attributed to a depraved taste, such as led them to entrust men like Cleon and Hyperbolus with the conduct of great affairs. But, though his political economy will not bear examination, his verses are excellent:

πολλάκις γ᾽ ἡμῖν ἔδοξεν ἡ πόλις πεπονθέναι
ταὐτὸν ἔς τε τῶν πολιτῶν τοὺς καλούς τε κἀγαθοὺς
ἔς τε τἀρχαῖον νόμισμα καὶ τὸ καινον χρυσίον.
οὔτε γὰρ τούτοισιν οὖσιν οὐ κεκιβδηλευμένοις
ἀλλὰ καλλίστοις ἁπάντων, ὡς δοκεῖ, νομισμάτων,
καὶ μόνοις ὀρθῶς κοπεῖσι, καὶ κεκωδωνισμένοις

The politicians of that age, however, generally overlooked these very obvious considerations. They marvelled exceedingly that everybody should be so perverse as to use light money in preference to good money. In other words they marvelled that nobody chose to pay twelve ounces of silver when ten would serve the turn. The horse in the Tower still paced his rounds. Fresh waggon loads of choice money still came forth from the mill; and still they vanished as fast as they appeared. Great masses were melted down; great masses exported; great masses hoarded: but scarcely one new piece was to be found in the till of a shop, or in the leathern bag which the farmer carried home after the cattle fair. In the receipts and payments of the Exchequer the milled money did not exceed ten shillings in a hundred pounds. A writer of that age mentions the case of a merchant who, in a sum of thirty-five pounds, received only a single halfcrown in milled silver. Meanwhile, the shears of the clippers were constantly at work. The coiners too multiplied and prospered: for the worse the current money became the more easily it was imitated. During many years this evil went on increasing. At first it was disregarded: but it at length became an insupportable curse to the country. It was to no purpose that the rigorous laws against coining and clipping were rigorously executed. At every session that was held at the Old Bailey terrible examples were made. Hurdles, with four, five, six wretches convicted of counterfeiting or mutilating the money of the realm, were dragged month after month up Holborn Hill. One morning seven men were hanged and a woman burned for clipping. But all was vain. The gains were such as to lawless spirits seemed more than proportioned to the risks. Some clippers were said to have made great fortunes. One in particular offered six thousand pounds for a pardon. His bribe was indeed rejected; but the fame of his riches did much to counteract the effect which the spectacle of his death was designed to produce.* Nay the severity of the punishment gave encouragement to the crime. For the practice of clipping, pernicious as it was, did not excite in the common mind a detestation resembling that with which men regard murder, arson, robbery, even theft. The injury done by the whole body of clippers to the whole society was indeed immense: but each particular act of clipping was a trifle. To pass a halfcrown, after paring a pennyworth of silver from it, seemed a minute, an almost imperceptible fault. Even while the nation was crying out most loudly under the distress which the state of the currency had produced, every individual who was capitally punished for contributing to bring the currency into that state had the general sympathy on his side. Constables were unwilling to arrest the offenders. Justices were unwilling to commit. Witnesses were unwilling to tell the whole truth. Juries were unwilling to pronounce the word Guilty. The convictions, therefore, numerous as they might seem, were few indeed when compared with the offences; and the offenders who were convicted looked on themselves as murdered men, and were firm in the belief that their sin, if sin it were, was as venial

ἔν τε τοῖς Ἕλλησι καὶ τοῖς βαρβάροισι πανταχοῦ,
χρώμεθ᾽ οὐδέν, ἀλλὰ τούτοις τοῖς πονηροῖς χαλκίοις,
χθές τε καὶ πρώην κοπεῖσι τῷ κακίστῳ κόμματι.
τῶν πολιτῶν θ᾽ οὓς μὲν ἴσμεν εὐγενεῖς καὶ σώφρονας
ἄνδρας ὄντας, καὶ δικαίους, καὶ καλούς τε κἀγαθούς,
καὶ τραφέντας ἐν παλαίστραις καὶ χοροῖς καὶ μουσικῇ,
προυσελοῦμεν· τοῖς δὲ χαλκοῖς, καὶ ξένοις, καὶ πυῤῥίαις,
καὶ πονηροῖς, κἀκ πονηρῶν, εἰς ἅπαντα χρώμεθα.

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* Narcissus Luttrell's Diary is filled with accounts of these executions. "Le métier de rogneur de monnoye," says L'Hermitage, "est si lucratif et paroît si facile que, quelque chose qu'on fasse pour les détruire, il s'en trouve toujours d'autres pour prendre leur place, Oct. $\frac{1}{11}$, 1695."

as that of a schoolboy who goes nutting in the wood of a neighbour. All the eloquence of the ordinary could seldom induce them to conform to the wholesome usage of acknowledging in their dying speeches the enormity of their wickedness.*

The evil proceeded with constantly accelerating velocity. At length in the autumn of 1695 it could hardly be said that the country possessed, for practical purposes, any measure of the value of commodities. It was a mere chance whether what was called a shilling was really tenpence, sixpence, or a groat. The results of some experiments which were tried at that time deserve to be mentioned. The officers of the Exchequer weighed fifty-seven thousand two hundred pounds of hammered money which had recently been paid in. The weight ought to have been above two hundred and twenty thousand ounces. It proved to be under one hundred and fourteen thousand ounces.† Three eminent London goldsmiths were invited to send a hundred pounds each in current silver to be tried by the balance. Three hundred pounds ought to have weighed about twelve hundred ounces. The actual weight proved to be six hundred and twenty-four ounces. The same test was applied in various parts of the kingdom. It was found that a hundred pounds, which should have weighed about four hundred ounces, did actually weigh at Bristol two hundred and forty ounces, at Cambridge two hundred and three, at Exeter one hundred and eighty, and at Oxford only one hundred and sixteen.‡ There were, indeed, some northern districts into which the clipped money had only begun to find its way. An honest Quaker, who lived in one of these districts, recorded, in some notes which are still extant, the amazement with which, when he travelled southwards, shopkeepers and innkeepers stared at the broad and heavy half-crowns with which he paid his way. They asked whence he came, and where such money was to be found. The guinea which he purchased for twenty-two shillings at Lancaster bore a different value at every stage of his journey. When he reached London it was worth thirty shillings, and would indeed have been worth more had not the government fixed that rate as the highest at which gold should be received in the payment of taxes.§

The evils produced by this state of the currency were not such as have generally been thought worthy to occupy a prominent place in history. Yet it may well be doubted whether all the misery which had been inflicted on the English nation in a quarter of a century by bad Kings, bad Ministers, bad Parliaments, and bad Judges, was equal to the misery caused in a single year by bad crowns and bad shillings. Those events which furnish the best themes for pathetic or indignant eloquence are not always those which most affect the happiness of the great body of the people. The misgovernment of Charles and James, gross as it had been, had not prevented the common business of life from going steadily and prosperously on. While the honour and independence of the State were sold to a foreign power, while chartered rights were invaded, while fundamental laws were violated, hundreds of thousands of quiet, honest, and industrious families, laboured and traded, ate their meals and lay down to rest, in comfort and security. Whether Whigs or Tories, Protestants or Jesuits were uppermost, the grazier drove his beasts to market : the grocer weighed out his currants : the draper measured out his broadcloth : the hum of buyers and sellers was as loud as ever in the towns : the harvest home was celebrated as joyously as ever in the hamlets; the cream overflowed the pails of Cheshire : the apple juice foamed in the presses of Herefordshire : the piles of crockery glowed in the furnaces of the Trent : and the barrows of coal rolled fast along the timber railways of the Tyne.

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* As to the sympathy of the public with the clippers, see the very curious sermon which Fleetwood, afterwards Bishop of Ely, preached before the Lord Mayor in December 1694. Fleetwood says that "a soft pernicious tenderness slackened the care of magistrates, kept back the under officers, corrupted the juries, and withheld the evidence." He mentions the difficulty of convincing the criminals themselves that they had done wrong. See also a sermon preached at York Castle by George Halley, a clergyman of the Cathedral, to some clippers who were to be hanged the next day. He mentions the impenitent ends which clippers generally made, and does his best to awaken the consciences of his hearers. He dwells on one aggravation of their crime which I should not have thought of. "If," says he, "the same question were to be put in this age, as of old, 'Whose is this image and superscription?' we could not answer the whole. We may guess at the image: but we cannot tell whose it is by the superscription: for that is all gone." The testimony of these two divines is confirmed by that of Tom Brown, who tells a facetious story, which I do not venture to quote, about a conversation between the ordinary of Newgate and a clipper.

† Lowndes's Essay for the Amendment of the Silver Coins, 1695.

‡ L'Hermitage, $\frac{\text{Nov. 29,}}{\text{Dec. 9,}}$ 1695.

§ The Memoirs of this Lancashire Quaker were printed a few years ago in a most respectable newspaper, the Manchester Guardian.

But when the great instrument of exchange became thoroughly deranged, all trade, all industry, were smitten as with a palsy. The evil was felt daily and hourly in almost every place and by almost every class, in the dairy and on the threshing floor, by the anvil and by the loom, on the billows of the ocean and in the depths of the mine. Nothing could be purchased without a dispute. Over every counter there was wrangling from morning to night. The workman and his employer had a quarrel as regularly as the Saturday came round. On a fair day or a market day the clamours, the reproaches, the taunts, the curses, were incessant ; and it was well if no booth was overturned and no head broken.* No merchant would contract to deliver goods without making some stipulation about the quality of the coin in which he was to be paid. Even men of business were often bewildered by the confusion into which all pecuniary transactions were thrown. The simple and the careless were pillaged without mercy by extortioners whose demands grew even more rapidly than the money shrank. The price of the necessaries of life, of shoes, of ale, of oatmeal, rose fast. The labourer found that the bit of metal, which, when he received it, was called a shilling, would hardly, when he wanted to purchase a pot of beer or a loaf of rye bread, go as far as sixpence. Where artisans of more than usual intelligence were collected in great numbers, as in the dockyard at Chatham, they were able to make their complaints heard and to obtain some redress.† But the ignorant and helpless peasant was cruelly ground between one class which would give money only by tale and another which would take it only by weight. Yet his sufferings hardly exceeded those of the unfortunate race of authors. Of the way in which obscure writers were treated we may easily form a judgment from the letters, still extant, of Dryden to his bookseller Tonson. One day Tonson sends forty brass shillings, to say nothing of clipped money. Another day he pays a debt with pieces so bad that none of them will go. The great poet sends them all back, and demands in their place guineas at twenty-nine shillings each. "I expect," he says in one letter, "good silver, not such as I have had formerly." "If you have any silver that will go," he says in another letter, "my wife will be glad of it. I lost thirty shillings or more by the last payment of fifty pounds." These complaints and demands, which have been preserved from destruction only by the eminence of the writer, are doubtless merely a fair sample of the correspondence which filled all the mail bags of England during several months.‡

In the midst of the public distress one class prospered greatly, the bankers;

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* Lowndes's Essay.

† L'Hermitage, $\frac{\text{Dec. 24,}}{\text{Jan. 3,}}$ 1695.

‡ Allusions to the state of the currency abound in the essays, plays, and poems, which appeared about this time. I will give two or three specimens. Dryden, in the dedication of his translation of the Æneid, complains that he had completely exhausted his vocabu-

and among the bankers none could in skill or in luck bear a comparison with Charles Duncombe. He had been, not many years before, a goldsmith of very moderate wealth. He had probably, after the fashion of his craft, plied for customers under the arcades of the Royal Exchange, had saluted merchants with profound bows, and had begged to be allowed the honour of keeping their cash. But so dexterously did he now avail himself of the opportunities of profit which the general confusion of prices give to a money-changer that, at the moment when the trade of the kingdom was depressed to the lowest point, he laid down near ninety thousand pounds for the estate of Helmsley in the North Riding of Yorkshire. That great property had, in a troubled time, been bestowed by the Commons of England on their victorious general Fairfax, and had been part of the dower which Fairfax's daughter had brought to the brilliant and dissolute Buckingham. Thither Buckingham, having wasted in mad intemperance, sensual and intellectual, all the choicest bounties of nature and of fortune, had carried the feeble ruins of his fine person and of his fine mind; and there he had closed his chequered life under that humble roof and on that coarse pallet which the great satirist of the succeeding generation described in immortal verse. The spacious domain passed to a new race; and in a few years a palace more splendid and costly than had ever been inhabited by the magnificent Villiers rose amidst the beautiful woods and waters which had been his, and was called by the once humble name of Duncombe.

Since the Revolution the state of the currency had been repeatedly discussed in Parliament. In 1689 a committee of the Commons had been appointed to investigate the subject, but had made no report. In 1690 another committee had reported that immense quantities of silver were carried out of the country by Jews, who, it was said, would do anything for profit. Schemes were formed for encouraging the importation and discouraging the exportation of the precious metals. One foolish bill after another was brought in and dropped. At length, in the beginning of the year 1695, the question assumed so serious an aspect that the Houses applied themselves to it in earnest. The only practical result of their deliberations, however, was a new penal law which, it was hoped, would prevent the clipping of the hammered coin and the melting and exporting of the milled coin. It was enacted that every person who informed against a clipper should be entitled to a reward of forty pounds, that every clipper who informed against two clippers should be entitled to a pardon, and that whoever should be found in possession of silver filings or parings should be burned in the cheek with a redhot iron. Certain officers were empowered to search for bullion. If bullion were found in a house or on board of a ship, the burden of proving that it had never been part of the money of the realm was thrown on the owner. If he failed in making out a satisfactory history of every ingot he was liable to severe penalties. This Act was, as might have been expected, altogether ineffective. During the following summer and autumn, the coins went on dwindling, and the cry of distress from every county in the realm became louder and more piercing.

But happily for England there were among her rulers some who clearly perceived that it was not by halters and branding irons that her decaying industry and commerce could be restored to health. The state of the currency had during some time occupied the serious attention of four eminent

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lary in order to meet the demands of the original. “What,’ he says, “had become of me, if Virgil had taxed me with another book? I had certainly been reduced to pay the public in hammered money, for want of milled.” In Cibber's Comedy, entitled “Love's Last Shift, or the Fool in Fashion,” a gay young gentleman says: “Virtue is as much debased as our money; and, faith, *Dei Gratia* is as hard to be found in a girl of sixteen as round the brim of an old shilling.” Blackmore's Satire on Wit is nothing but a clumsy allegory, in which our literature is typified by coin so much impaired that it must be called in, thrown into the melting pot, and restamped.

men closely connected by public and private ties. Two of them were politicians who had never, in the midst of official and parliamentary business, ceased to love and honour philosophy; and two were philosophers, in whom habits of abstruse meditation had not impaired the homely good sense without which even genius is mischievous in politics. Never had there been an occasion which more urgently required both practical and speculative abilities; and never had the world seen the highest practical and the highest speculative abilities united in an alliance so close, so harmonious, and so honourable as that which bound Somers and Montague to Locke and Newton.

It is much to be lamented that we have not a minute history of the conferences of the men to whom England owed the restoration of her currency and the long series of prosperous years which dates from that restoration. It would be interesting to see how the pure gold of scientific truth found by the two philosophers was mingled by the two statesmen with just that quantity of alloy which was necessary for the working. It would be curious to study the many plans which were propounded, discussed, and rejected, some as inefficacious, some as unjust, some as too costly, some as too hazardous, till at length a plan was devised of which the wisdom was proved by the best evidence, complete success.

Newton has left to posterity no exposition of his opinions touching the currency. But the tracts of Locke on this subject are happily still extant; and it may be doubted whether in any of his writings, even in those ingenious and deeply meditated chapters on language which form perhaps the most valuable part of the Essay on the Human Understanding, the force of his mind appears more conspicuously. Whether he had ever been acquainted with Dudley North is not known. In moral character the two men bore little resemblance to each other. They belonged to different parties. Indeed, had not Locke taken shelter from tyranny in Holland, it is by no means impossible that he might have been sent to Tyburn by a jury which Dudley North had packed. Intellectually, however, there was much in common between the Tory and the Whig. They had laboriously thought out, each for himself, a theory of political economy, substantially the same with that which Adam Smith afterwards expounded. Nay, in some respects the theory of Locke and North was more complete and symmetrical than that of their illustrious successor. Adam Smith has often been justly blamed for maintaining, in direct opposition to all his own principles, that the rate of interest ought to be regulated by the State; and he is the more blamable because, long before he was born, both Locke and North had taught that it was as absurd to make laws fixing the price of money as to make laws fixing the price of cutlery or of broad-cloth.*

Dudley North died in 1693. A short time before his death he published, without his name, a small tract which contains a concise sketch of a plan for the restoration of the currency. This plan appears to have been substantially the same with that which was afterwards fully developed and ably defended by Locke.

One question, which was doubtless the subject of many anxious deliberations, was whether anything should be done while the war lasted. In whatever way the restoration of the coin might be effected, great sacrifices must be made, either by the whole community or by a part of the community. And to call for such sacrifices at a time when the nation was already paying taxes such as, ten years before, no financier would have thought it possible to raise, was undoubtedly a course full of danger. Timorous politicians were for delay: but the deliberate conviction of the great Whig leaders was

* It ought always to be remembered, to Adam Smith's honour, that he was entirely converted by Bentham's Defence of Usury, and that he acknowledged, with candour worthy of a true philosopher, that the doctrine laid down in the Wealth of Nations was erroneous.

that something must be hazarded, or that everything was lost. Montague, in particular, is said to have expressed in strong language his determination to kill or cure. If indeed there had been any hope that the evil would merely continue to be what it was, it might have been wise to defer till the return of peace an experiment which must severely try the strength of the body politic. But the evil was one which daily made progress almost visible to the eye. There might have been a recoinage in 1694 with half the risk which must be run in 1696; and, great as would be the risk in 1696, that risk would be doubled if the recoinage were postponed till 1698.

Those politicians whose voice was for delay gave less trouble than another set of politicians, who were for a general and immediate recoinage, but who insisted that the new shilling should be worth only ninepence or ninepence halfpenny. At the head of this party was William Lowndes, Secretary of the Treasury, and member of Parliament for the borough of Seaford, a most respectable and industrious public servant, but much more versed in the details of his office than in the higher parts of political philosophy. He was not in the least aware that a piece of metal with the King's head on it was a commodity of which the price was governed by the same laws which govern the price of a piece of metal fashioned into a spoon or a buckle, and that it was no more in the power of Parliament to make the kingdom richer by calling a crown a pound than to make the kingdom larger by calling a furlong a mile. He seriously believed, incredible as it may seem, that, if the ounce of silver were divided into seven shillings instead of five, foreign nations would sell us their wines and their silks for a smaller number of ounces. He had a considerable following, composed partly of dull men who really believed what he told them, and partly of shrewd men who were perfectly willing to be authorised by law to pay a hundred pounds with eighty. Had his arguments prevailed, the evils of a vast confiscation would have been added to all the other evils which afflicted the nation: public credit, still in its tender and sickly infancy, would have been destroyed; and there would have been much risk of a general mutiny of the fleet and army. Happily Lowndes was completely refuted by Locke in a paper drawn up for the use of Somers. Somers was delighted with this little treatise, and desired that it might be printed. It speedily became the text book of all the most enlightened politicians in the kingdom, and may still be read with pleasure and profit. The effect of Locke's forcible and perspicuous reasoning is greatly heightened by his evident anxiety to get at the truth, and by the singularly generous and graceful courtesy with which he treats an antagonist of powers far inferior to his own. Flamsteed, the Astronomer Royal, described the controversy well by saying that the point in dispute was whether five was six or only five.*

Thus far Somers and Montague entirely agreed with Locke: but as to the manner in which the restoration of the currency ought to be effected there was some difference of opinion. Locke recommended, as Dudley North had recommended, that the King should by proclamation fix a near day after which the hammered money should in all payments pass only by weight. The advantages of this plan were doubtless great and obvious. It was most simple, and, at the same time, most efficient. What searching, fining, branding, hanging, burning, had failed to do would be done in an instant. The clipping of the hammered pieces, the melting of the milled pieces, would cease. Great quantities of good coin would come forth from secret drawers and from behind the panels of wainscots. The mutilated silver would gradually flow into the mint, and would come forth again in a form which would make mutilation impossible. In a short time the whole currency of the realm would be in a sound state; and, during the progress of this great change, there would never at any moment be any scarcity of money.

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* Lowndes's Essay for the Amendment of the Silver Coins; Locke's Further Considerations concerning raising the Value of Money; Locke to Molyneux, Nov. 20, 1695, Molyneux to Locke, December 24, 1695.

These were weighty considerations; and to the joint authority of North and Locke on such a question great respect is due. Yet it must be owned that their plan was open to one serious objection, which did not indeed altogether escape their notice, but of which they seem to have thought too lightly. The restoration of the currency was a benefit to the whole community. On what principle then was the expense of restoring the currency to be borne by a part of the community? It was most desirable doubtless that the words pound and shilling should again have a fixed signification, that every man should know what his contracts meant and what his property was worth. But was it just to attain this excellent end by means of which the effect would be that every farmer who had put by a hundred pounds to pay his rent, every trader who had scraped together a hundred pounds to meet his acceptances, would find his hundred pounds reduced in a moment to fifty or sixty? It was not the fault of such a farmer or of such a trader that his crowns and halfcrowns were not of full weight. The government itself was to blame. The evil which the State had caused the State was bound to repair; and it would evidently have been wrong to throw the charge of the reparation on a particular class, merely because that class was so situated that it could conveniently be pillaged. It would have been as reasonable to require the timber merchants to bear the whole cost of fitting out the Channel fleet, or the gunsmiths to bear the whole cost of supplying arms to the regiments in Flanders, as to restore the currency of the kingdom at the expense of those individuals in whose hands the clipped silver happened at a particular moment to be.

Locke declared that he lamented the loss which, if his advice were taken, would fall on the holders of the short money. But it appeared to him that the nation must make a choice between evils. And in truth it was much easier to lay down the general proposition that the expenses of restoring the currency ought to be borne by the public than to devise any mode in which they could without extreme inconvenience and danger be so borne. Was it to be announced that every person who should, within a term of a year or half a year, carry to the mint a clipped crown should receive in exchange for it a milled crown, and that the difference between the value of the two pieces should be made good out of the public purse? That would be to offer a premium for clipping. The shears would be more busy than ever. The short money would every day become shorter. The difference which the taxpayers would have to make good would probably be greater by a million at the end of the term than at the beginning: and the whole of this million would go to reward malefactors. If only a very short time were allowed for the bringing in of the hammered coin, the danger of further clipping would be reduced to little or nothing: but another danger would be incurred. The silver would flow into the mint so much faster than it could possibly flow out, that there must during some months be a grievous scarcity of money.

A singularly bold and ingenious expedient occurred to Somers and was approved by William. It was that a proclamation should be prepared with great secresy, and published at once in all parts of the kingdom. This proclamation was to announce that hammered coins would thenceforth pass only by weight. But every possessor of such coins was to be invited to deliver them up within three days, in a sealed packet to the public authorities. The coins were to be examined, numbered, weighed, and returned to the owner with a promissory note entitling him to receive from the

Treasury at a future time the difference between the actual quantity of silver in his pieces and the quantity of silver which, according to the standard, those pieces ought to have contained.* Had this plan been adopted an immediate stop would have been put to the clipping, the melting, and the exporting; and the expense of the restoration of the currency would have been borne, as was right, by the public. The inconvenience arising from a scarcity of money would have been of very short duration: for the mutilated pieces would have been detained only till they could be told and weighed: they would then have been sent back into circulation; and the recoinage would have taken place gradually and without any perceptible suspension or disturbance of trade. But against these great advantages were to be set off hazards, which Somers was prepared to brave, but from which it is not strange that politicians of less elevated character should have shrunk. The course which he recommended to his colleagues was indeed the safest for the country, but was by no means the safest for themselves. His plan could not be successful unless the execution were sudden: the execution could not be sudden if the previous sanction of Parliament were asked and obtained; and to take a step of such fearful importance without the previous sanction of Parliament was to run the risk of censure, impeachment, imprisonment, ruin. The King and the Lord Keeper were alone in the Council. Even Montague quailed, and it was determined to do nothing without the authority of the legislature. Montague undertook to submit to the Commons a scheme, which was not indeed without dangers and inconveniences, but which was probably the best which he could hope to carry.

Meeting of the Parliament: loyalty of the House of Commons.

On the twenty-second of November the Houses met. Foley was on that day again chosen Speaker. On the following day he was presented and approved. The King opened the session with a speech very skilfully framed. He congratulated his hearers on the success of the campaign on the Continent. That success he attributed, in language which must have gratified their feelings, to the bravery of the English army. He spoke of the evils which had arisen from the deplorable state of the coin, and of the necessity of applying a speedy remedy. He intimated very plainly his opinion that the expense of restoring the currency ought to be borne by the State: but he declared that he referred the whole matter to the wisdom of his Great Council. Before he concluded he addressed himself particularly to the newly elected House of Commons, and warmly expressed his approbation of the excellent choice which his people had made. The speech was received with a low but very significant hum of assent both from above and from below the bar, and was as favourably received by the public as by the Parliament.† In the Commons an address of thanks was moved by Wharton, faintly opposed by Musgrave, adopted without a division, and carried up by the whole House to Kensington. At the palace the loyalty of the crowd of gentlemen showed itself in a way which would now be thought hardly consistent with senatorial gravity. When refreshments were handed round in the antechamber, the Speaker filled his glass, and proposed two toasts, the health of King William, and confusion to King Lewis; and both were drunk with loud acclamations. Yet near observers could perceive that, though the representatives of the nation were as a body zealous for civil liberty and for the Protestant religion, and though they were prepared to endure everything rather than see their country again reduced to vassalage, they were anxious and dispirited. All were thinking of the state of the coin: all were saying that something must be done; and all acknowledged that they did not know what could be done. "I am afraid," said a member who expressed what many felt, "that the nation can bear neither the disease nor the cure."*

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* Burnet, ii. 147.

† Commons' Journals, Nov. 22, 23, 26, 1695; L'Hermitage, $\frac{\text{Nov. 26.}}{\text{Dec. 6.}}$

There was indeed a minority by which the difficulties and dangers of the country were seen with malignant delight; and of that minority the keenest, boldest, and most factious leader was Howe, whom poverty had made more acrimonious than ever. He moved that the House should resolve itself into a Committee on the State of the Nation; and the Ministry,—for that word may now with propriety be used,—readily consented. Indeed the great question touching the currency could not be brought forward more conveniently than in such a Committee. When the Speaker had left the chair, Howe harangued against the war as vehemently as he had in former years harangued for it. He called for peace, peace on any terms. The nation, he said, resembled a wounded man, fighting desperately on, with blood flowing in torrents. During a short time the spirit might bear up the frame: but faintness must soon come on. No moral energy could long hold out against physical exhaustion. He found very little support. The great majority of his hearers were fully determined to put everything to hazard rather than submit to France. It was sneeringly remarked that the state of his own finances had suggested to him the image of a man bleeding to death, and that, if a cordial were administered to him in the form of a salary, he would trouble himself little about the drained veins of the commonwealth. "We did not," said the Whig orators, "degrade ourselves by suing for peace when our flag was chased out of our own Channel, when Tourville's fleet lay at anchor in Torbay, when the Irish nation was in arms against us, when every post from the Netherlands brought news of some disaster, when we had to contend against the genius of Louvois in the Cabinet and of Luxemburg in the field. And are we to turn suppliants now, when no hostile squadron dares to show itself even in the Mediterranean, when our arms are victorious on the Continent, when God has removed the great statesman and the great soldier whose abilities long frustrated our efforts, and when the weakness of the French administration indicates, in a manner not to be mistaken, the ascendency of a female favourite?" Howe's suggestion was contemptuously rejected; and the Committee proceeded to take into consideration the state of the currency.†

Controversy touching the currency.

Meanwhile the newly liberated presses of the capital never rested a moment. Innumerable pamphlets and broadsides about the coin lay on the counters of the booksellers, and were thrust into the hands of members of Parliament in the lobby. In one of the most curious and amusing of these pieces Lewis and his ministers are introduced, expressing the greatest alarm lest England should make herself the richest country in the world by the simple expedient of calling ninepence a shilling, and confidently predicting that, if the old standard were maintained, there would be another revolution. Some writers vehemently objected to the proposition that the public should bear the expense of restoring the currency: some urged the government to take this opportunity of assimilating the money of England to the money of neighbouring nations: one projector was for coining guilders: another for coining dollars.‡

Parliamentary proceedings touching the currency.

Within the walls of Parliament the debates continued during several anxious days. At length Montague, after defeating first those who were for letting things remain unaltered till the peace, and then those who were for the little shilling, carried eleven resolutions in which the outlines of his own plan were set forth. It was resolved that the money of the kingdom should be recoined according to the old standard both of weight and of fineness; that all the new pieces should be milled; that the loss on the clipped pieces should be borne by the public; that a time should be fixed after which no clipped money should pass, except in payments to the government; and that a later time should be fixed, after which no clipped money should pass at all. What divisions took place in the Committee cannot be ascertained. When the resolutions were reported there was one division. It was on the question whether the old standard of weight should be maintained. The Noes were a hundred and fourteen; the Ayes two hundred and twenty-five.*

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* Commons' Journals, Nov. 26, 27, 28, 29, 1695; L'Hermitage, $\frac{\text{Nov. 26,}}{\text{Dec. 6,}}$ $\frac{\text{Nov. 29,}}{\text{Dec. 9,}}$ $\frac{\text{Dec. 3.}}{\text{13.}}$

† Commons' Journals, Nov. 28, 29, 1695; L'Hermitage, Dec. $\frac{3}{13}$.

‡ L'Hermitage, $\frac{\text{Nov. 22,}}{\text{Dec. 2,}}$ Dec. $\frac{6}{16}$, 1695; An Abstract of the Consultations and Debates

It was ordered that a bill founded on the resolutions should be brought in. A few days later the Chancellor of the Exchequer explained to the Commons, in a Committee of Ways and Means, the plan by which he proposed to meet the expense of the recoinage. It was impossible to estimate with precision the charge of making good the deficiencies of the clipped money. But it was certain that at least twelve hundred thousand pounds would be required. Twelve hundred thousand pounds the Bank of England undertook to advance on good security. It was a maxim received among financiers that no security which the government could offer was so good as the old hearth money had been. That tax, odious as it was to the great majority of those who paid it, was remembered with regret at the Treasury and in the City. It occurred to the Chancellor of the Exchequer that it might be possible to devise an impost on houses, which might be not less productive nor less certain than the hearth money, but which might press less heavily on the poor, and might be collected by a less vexatious process. The number of hearths in a house could not be ascertained without domiciliary visits. The windows a collector might count without passing the threshold. Montague proposed that the inhabitants of cottages, who had been cruelly harassed by the chimney men, should be altogether exempted from the new duty. His plan was approved by the Committee of Ways and Means, and was sanctioned by the House without a division. Such was the origin of the window tax, a tax which, though doubtless a great evil, must be considered as a blessing when compared with the curse from which it was the means of rescuing the nation.†

Thus far things had gone smoothly. But now came a crisis which required the most skilful steering. The news that the Parliament and the government were determined on a reform of the currency produced an ignorant panic among the common people. Every man wished to get rid of his clipped crowns and halfcrowns. No man liked to take them. There were brawls approaching to riots in half the streets of London. The Jacobites, always full of joy and hope in a day of adversity and public danger, ran about with eager looks and noisy tongues. The health of King James was publicly drunk in taverns and on ale benches. Many members of Parliament, who had hitherto supported the government, began to waver; and, that nothing might be wanting to the difficulties of the conjuncture, a dispute on a point of privilege arose between the Houses. The Recoinage Bill, framed in conformity with Montague's resolutions, had gone up to the Peers and had come back with amendments, some of which, in the opinion of the Commons, their Lordships had no right to make. The emergency was too serious to admit of delay. Montague brought in a new bill, which was in

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between the French King and his Council concerning the new coin that is intended to be made in England, privately sent by a friend of the Confederates from the French Court to his brother at Brussels, Dec. 12, 1695; A Discourse of the General Notions of Money, Trade, and Exchanges, by Mr Clement of Bristol; A Letter from an English Merchant at Amsterdam to his friend in London; A Fund for preserving and supplying our Coin; An Essay for regulating the Coin, by A. V.; A Proposal for supplying His Majesty with £1,200,000, by mending the Coin, and yet preserving the ancient Standard of the Kingdom. These are a few of the tracts which were distributed among members of Parliament at this conjuncture.

* Commons' Journals, Dec. 10, 1695; L'Hermitage, Dec. $\frac{3}{13}$, $\frac{6}{16}$, $\frac{10}{20}$.

† Commons' Journals, Dec. 13, 1695.

fact his former bill modified in some points to meet the wishes of the Lords: the Lords, though not perfectly contented with the new bill, passed it without any alteration; and the royal assent was immediately given. The fourth of May, a date long remembered over the whole kingdom and especially in the capital, was fixed as the day on which the government would cease to receive the clipped money in payment of taxes.*

The principles of the Recoinage Act are excellent. But some of the details, both of that Act and of a supplementary Act which was passed at a later period of the session, seem to prove that Montague had not fully considered what legislation can, and what it cannot, effect. For example, he persuaded the Parliament to enact that it should be penal to give or take more than twenty-two shillings for a guinea. It may be confidently affirmed that this enactment was not suggested or approved by Locke. He well knew that the high price of gold was not the evil which afflicted the State, but merely a symptom of that evil, and that a fall in the price of gold would inevitably follow, and could by no human power or ingenuity be made to precede, the recoinage of the silver. In fact, the penalty seems to have produced no effect whatever. Till the milled silver was in circulation, the guinea continued, in spite of the law, to pass for thirty shillings. When the milled silver became plentiful, the price of the guinea fell; and the fall did not stop at twenty-two shillings, but continued till it reached twenty-one shillings and sixpence.†

Early in February the panic which had been caused by the first debates on the currency subsided; and from that time till the fourth of May, the want of money was not very severely felt. The recoinage began. Ten furnaces were erected in a garden behind the Treasury, which was then a part of Whitehall, and which lay between the Banquetting House and the river. Every day huge heaps of pared and defaced crowns and shillings were here turned into massy ingots which were instantly sent off to the mint in the Tower.‡

Passing of the Act regulating Trials in cases of High Treason.

With the fate of the law which restored the currency was closely connected the fate of another law, which had been several years under the consideration of Parliament, and had caused several warm disputes between the hereditary and the elective branch of the legislature. The session had scarcely commenced when the Bill for regulating Trials in cases of High Treason was again laid on the table of the Commons. Of the debates which followed nothing is known except one interesting circumstance which has been preserved by tradition. Among those who supported the bill appeared conspicuous a young Whig of high rank, of ample fortune, and of great abilities which had been assiduously improved by study. This was Anthony Ashley Cooper, Lord Ashley, eldest son of the second Earl of Shaftesbury, and grandson of that renowned politician who had, in the days of Charles the Second, been at one time the most unprincipled of ministers, and at another the most unprincipled of demagogues. Ashley had just been returned to Parliament for the borough of Poole, and was in his twenty-fifth year. In the course of his speech he faltered, stammered, and seemed to lose the thread of his reasoning. The House, then, as now, indulgent to novices, and then, as now, well aware that, on a first appearance, the hesitation which is the effect of modesty and sensibility is quite as promising a sign as volubility of utterance and ease of manner, encouraged him to proceed. "How can I, Sir," said the young orator, recovering himself, "produce a stronger argument in favour of this bill than my own failure? My fortune, my character, my life, are not at stake. I am speaking to an audience whose kindness might well inspire me with courage. And yet, from mere nervousness, from mere want of practice in addressing large assemblies, I have lost my recollection: I am unable to go on with my argument. How helpless, then, must be a poor man who, never having opened his lips in public, is called upon to reply, without a moment's preparation, to the ablest and most experienced advocates in the kingdom, and whose faculties are paralysed by the thought that, if he fails to convince his hearers, he will in a few hours die on a gallows, and leave beggary and infamy to those who are dearest to him!" It may reasonably be suspected that Ashley's confusion and the ingenious use which he made of it had been carefully premeditated. His speech, however, made a great impression, and probably raised expectations which were not fulfilled. His health was delicate: his taste was refined even to fastidiousness: he soon left politics to men whose bodies and minds were of coarser texture than his own, gave himself up to mere intellectual luxury, lost himself in the mazes of the old Academic philosophy, and aspired to the glory of reviving the old Academic eloquence. His diction, affected and florid, but often singularly beautiful and melodious, fascinated many young enthusiasts. He had not merely disciples, but worshippers. His life was short: but he lived long enough to become the founder of a new sect of English freethinkers, diametrically opposed in opinions and feelings to that sect of freethinkers of which Hobbes was the oracle. During many years the Characteristics continued to be the Gospel of romantic and sentimental unbelievers, while the Gospel of coldblooded and hardheaded unbelievers was the Leviathan.*

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* Stat. 7 Gul. 3, c. 1; Lords' and Commons' Journals; L'Hermitage, $\frac{\text{Dec. 31,}}{\text{Jan. 10,}}$ Jan. $\frac{7}{17}$, $\frac{10}{20}$, $\frac{14}{24}$, 1696. L'Hermitage describes in strong language the extreme inconvenience caused by the dispute between the Houses:—"La longueur qu'il y a dans cette affaire est d'autant plus désagréable qu'il n'y a point de sujet sur lequel le peuple en général puisse souffrir plus d'incommodité puisqu'il n'y a personne qui, à tous moments, n'aye occasion de l'esprouver."

† That Locke was not a party to the attempt to make gold cheaper by penal laws, I infer from a passage in which he notices Lowndes's complaints about the high price of guineas. "The only remedy," says Locke, "for that mischief, as well as a great many others, is the putting an end to the passing of clipp'd money by tale." Locke's Further Considerations. That the penalty proved, as might have been expected, inefficacious, appears from several passages in the despatches of L'Hermitage, and even from Haynes's Brief Memoires, though Haynes was a devoted adherent of Montague.

‡ L'Hermitage, Jan. $\frac{14}{24}$, 1696.

The bill, so often brought in and so often lost, went through the Commons without a division, and was carried up to the Lords. It soon came back with the long disputed clause altering the constitution of the Court of the Lord High Steward. A strong party among the representatives of the people was still unwilling to grant any new privilege to the nobility: but the moment was critical. The misunderstanding which had arisen between the Houses touching the Recoinage Bill had produced inconveniences which might well alarm even a bold politician. It was necessary to purchase concession by concession. The Commons, by a hundred and ninety-two votes to a hundred and fifty, agreed to the amendment on which the Lords had, during four years, so obstinately insisted; and the Lords in return immediately passed the Recoinage Bill without any amendment.

There had been much contention as to the time at which the new system of procedure in cases of high treason should come into operation; and the bill had once been lost in consequence of a dispute on this point. Many persons were of opinion that the change ought not to take place till the close of the war. It was notorious, they said, that the foreign enemy was abetted by many traitors at home; and, at such a time, the severity of the laws which protected the commonwealth against the machinations of bad citizens ought not to be relaxed. It was at last determined that the new regulations should take effect on the twenty-fifth of March, the first day, according to the old Calendar, of the year 1696.

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* A remarkable instance of the fascinating effect which Shaftesbury's eloquence produced on young and ardent minds will be found in the autobiography of Cowper's friend and spiritual guide, John Newton.

Parliamentary proceedings touching the grant of Crown lands in Wales to Portland.

On the twenty-first of January the Recoinage Bill and the Bill for regulating Trials in cases of High Treason received the royal assent. On the following day the Commons repaired to Kensington on an errand by no means agreeable either to themselves or to the King. They were, as a body, fully resolved to support him, at whatever cost and at whatever hazard, against every foreign and domestic foe. But they were, as indeed every assembly of five hundred and thirteen English gentlemen that could by any process have been brought together must have been, jealous of the favour which he showed to the friends of his youth. He had set his heart on placing the house of Bentinck on a level in wealth and dignity with the houses of Howard and Seymour, of Russell and Cavendish. Some of the fairest hereditary domains of the Crown had been granted to Portland, not without murmuring on the part both of Whigs and Tories. Nothing had been done, it is true, which was not in conformity with the letter of the law and with a long series of precedents. Every English sovereign had, from time immemorial, considered the lands to which he had succeeded in virtue of his office as his private property. Every family that had been great in England, from the De Veres down to the Hydes, had been enriched by royal deeds of gift. Charles the Second had carved ducal estates for his bastards out of his hereditary domain. Nor did the Bill of Rights contain a word which could be construed to mean that the King was not at perfect liberty to alienate the manors and forests of the Crown. At first, therefore, William's liberality to his countrymen, though it caused much discontent, called forth no remonstrance from the Parliament. But he at length went too far. In 1695 he ordered the Lords of the Treasury to make out a warrant granting to Portland a magnificent estate in Denbighshire. This estate was said to be worth more than a hundred thousand pounds. The annual income, therefore, can hardly have been less than six thousand pounds; and the annual rent which was reserved to the Crown was only six and eightpence. This, however, was not the worst. With the property were inseparably connected extensive royalties, which the people of North Wales could not patiently see in the hands of any subject. More than a century before Elizabeth had bestowed a part of the same territory on her favourite Leicester. On that occasion the population of Denbighshire had risen in arms; and, after much tumult and several executions, Leicester had thought it advisable to resign his mistress's gift back to her. The opposition to Portland was less violent, but not less effective. Some of the chief gentlemen of the principality made strong representations to the ministers through whose offices the warrant had to pass, and at length brought the subject under the consideration of the Lower House. An address was unanimously voted requesting the King to stop the grant: Portland begged that he might not be the cause of a dispute between his master and the Parliament; and the King, though much mortified, yielded to the general wish of the nation.*

This unfortunate affair, though it terminated without an open quarrel, left much sore feeling. The King was angry with the Commons, and still more angry with the Whig ministers who had not ventured to defend his grant. The loyal affection which the Parliament had testified to him during the first days of the session had perceptibly cooled; and he was almost as unpopular as he had ever been, when an event took place which suddenly brought back to him the hearts of millions, and made him for a time as much the idol of the nation as he had been at the end of 1688.*

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* Commons' Journals, Jan. 14, 17, 23, 1696; L'Hermitage, Jan. $\frac{14}{24}$; Gloria Cambriæ, or Speech of a Bold Briton against a Dutch Prince of Wales, 1702; Life of the late Honourable Robert Price, &c., 1734. Price was the bold Briton whose speech—never, I believe, spoken—was printed in 1702. He would have better deserved to be called bold, if he had published his impertinence while William was living. The Life of Price is a miserable performance, full of blunders and anachronisms.

Two Jacobite plots formed.

The plan of assassination which had been formed in the preceding spring had been given up in consequence of William's departure for the Continent. The plan of insurrection which had been formed in the summer had been given up for want of help from France. But before the end of the autumn both plans were resumed. William had returned to England; and the possibility of getting rid of him by a lucky shot or stab was again seriously discussed. The French troops had gone into winter quarters; and the force which Charnock had in vain demanded while war was raging round Namur, might now be spared without inconvenience. Now, therefore, a plot was laid, more formidable than any that had yet threatened the throne and the life of William: or rather, as has more than once happened in our history, two plots were laid, one within the other. The object of the greater plot was an open insurrection, an insurrection which was to be supported by a foreign army. In this plot almost all the Jacobites of note were more or less concerned. Some laid in arms: some bought horses: some made lists of the servants and tenants in whom they could place firm reliance. The less warlike members of the party could at least take off bumpers to the King over the water, and intimate by significant shrugs and whispers that he would not be over the water long. It was universally remarked that the malecontents looked wiser than usual when they were sober, and bragged more loudly than usual when they were drunk.† To the smaller plot, of which the object was the murder of William, only a few select traitors were privy.

Berwick's plot.

Each of these plots was under the direction of a leader specially sent from Saint Germains. The more honourable mission was entrusted to Berwick. He was charged to communicate with the Jacobite nobility and gentry, to ascertain what force they could bring into the field, and to fix a time for the rising. He was authorised to assure them that the French government was collecting troops and transports at Calais, and that, as soon as it was known there that a rebellion had broken out in England, his father would embark with twelve thousand veteran soldiers, and would be among them in a few hours.

The Assassination Plot. Sir George Barclay.

A more hazardous part was assigned to an emissary of lower rank, but of great address, activity, and courage. This was Sir George Barclay, a Scotch gentleman who had served with credit under Dundee, and who, when the war in the Highlands had ended, had retired to St Germains. Barclay was called into the royal closet, and received his orders from the royal lips. He was directed to steal across the Channel and to repair to London. He was told that a few select officers and soldiers should speedily follow him by twos and threes. That they might have no difficulty in finding him, he was to walk, on Mondays and Thursdays, in the Piazza of Covent Garden after nightfall, with a white handkerchief hanging from his coat pocket. He was furnished with a considerable sum of money, and with a commission, which was not only signed, but written from beginning to end, by James himself. This commission authorised the bearer to do from time to time such acts of hostility against the Prince of Orange and that Prince's adherents as should most conduce to the service of the King. What explanation of these very comprehensive words was orally given by James we are not informed.

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* L'Hermitage mentions the unfavourable change in the temper of the Commons; and William alludes to it repeatedly in his letters to Heinsius, Jan. $\frac{21}{31}$, 1696, $\frac{\text{Jan. 28.}}{\text{Feb. 7.}}$

† The gaiety of the Jacobites is said by Van Cleverskirke to have been noticed during some time; $\frac{\text{Feb. 25,}}{\text{March 6,}}$ 1696.

Lest Barclay's absence from Saint Germains should cause any suspicion, it was given out that his loose way of life had made it necessary for him to put himself under the care of a surgeon at Paris.* He set out with eight hundred pounds in his portmanteau, hastened to the coast, and embarked on board of a privateer which was employed by the Jacobites as a regular packet boat between France and England. This vessel conveyed him to a desolate spot in Romney Marsh. About half a mile from the landing-place a smuggler named Hunt lived on a dreary and unwholesome fen where he had no neighbours but a few rude fishermen and shepherds. His dwelling was singularly well situated for a contraband traffic in French wares. Cargoes of Lyons silk and Valenciennes lace sufficient to load thirty packhorses had repeatedly been landed in that dismal solitude without attracting notice. But, since the Revolution, Hunt had discovered that of all cargoes a cargo of traitors paid best. His lonely abode became the resort of men of high consideration, Earls and Barons, Knights and Doctors of Divinity. Some of them lodged many days under his roof while waiting for a passage. A clandestine post was established between his house and London. The couriers were constantly going and returning: they performed their journeys up and down on foot: but they appeared to be gentlemen; and it was whispered that one of them was the son of a titled man. The letters from Saint Germains were few and small. Those directed to Saint Germains were numerous and bulky: they were made up like parcels of millinery, and were buried in the morass till they were called for by the privateer.

Here Barclay landed in January 1696; and hence he took the road to London. He was followed, a few days later, by a tall young man, who concealed his name, but who produced credentials of the highest authority. This stranger too proceeded to London. Hunt afterwards discovered that his humble roof had had the honour of sheltering the Duke of Berwick.†

The part which Barclay had to perform was difficult and hazardous; and he omitted no precaution. He had been little in London; and his face was consequently unknown to the agents of the government. Nevertheless he had several lodgings: he disguised himself so well that his oldest friends would not have known him by broad daylight; and yet he seldom ventured into the streets except in the dark. His chief agent was a monk who, under several names, heard confessions and said masses at the risk of his neck. This man intimated to some of the zealots with whom he consorted that a special agent of the royal family was to be spoken with in Covent Garden, on certain nights, at a certain hour, and might be known by certain signs.‡ In this way Barclay became acquainted with several men fit for his purpose. The first persons to whom he fully opened himself were Charnock and Parkyns. He talked with them about the plot which they and some of their friends had formed in the preceding spring against the life of William. Both Charnock and Parkyns declared that the plan then laid might easily be executed, that there was no want of resolute hearts among the Royalists, and that all that was wanting was some sign of His Majesty's approbation.

Then Barclay produced his commission. He showed his two accomplices that James had expressly commanded all good Englishmen, not only to rise in arms, not only to make war on the usurping government, not only to seize forts and towns, but also to do from time to time such other acts of hostility against the Prince of Orange as might be for the royal service. These words, Barclay said, plainly authorised an attack on the Prince's person. Charnock and Parkyns were satisfied. How in truth was it possible for them to doubt that James's confidential agent correctly interpreted James's expressions? Nay, how was it possible for them to understand the large words of the commission in any sense but one, even if Barclay had not been there to act as commentator? If indeed the subject had never been brought under James's consideration, it might perhaps have been thought that those words had dropped from his pen without any definite meaning. But he had been repeatedly apprised that some of his friends in England meditated a deed of blood, and that they were waiting only for his approbation. They had importuned him to speak one word, to give one sign. He had long kept silence; and, now that he broke silence, he merely told them to do whatever might be beneficial to himself and prejudicial to the usurper. They had his authority as plainly given as they could reasonably expect to have it given in such a case.*

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* Harris's deposition, March 28, 1696.

† Hunt's deposition.

‡ Fisher's and Harris's depositions.

All that remained was to find a sufficient number of courageous and trustworthy assistants, to provide horses and weapons, and to fix the hour and the place of the slaughter. Forty men, it was thought, would be sufficient. Those troopers of James's guard who had already followed Barclay across the Channel made up nearly half that number. James had himself seen some of these men before their departure from Saint Germains, had given them money for their journey, had told them by what name each of them was to pass in England, had commanded them to act as they should be directed by Barclay, and had informed them where Barclay was to be found and by what tokens he was to be known.† They were ordered to depart in small parties, and to assign different reasons for going. Some were ill: some were weary of the service: Cassels, one of the most noisy and profane among them, announced that, since he could not get military promotion, he should enter at the Scotch college, and study for a learned profession. Under such pretexts about twenty picked men left the palace of James, made their way by Romney Marsh to London, and found their captain walking in the dim lamplight of the Piazza with a handkerchief hanging from his pocket. One of these men was Ambrose Rookwood, who held the rank of Brigadier, and who had a high reputation for courage and honour: another was Major John Bernardi, an adventurer of Genoese extraction, whose name has derived a melancholy celebrity from a punishment so strangely prolonged that it at length shocked a generation which could not remember his crime.‡

It was in these adventurers from France that Barclay placed his chief trust. In a moment of elation he once called them his Janissaries, and expressed a hope that they would get him the George and Garter. But twenty more assassins at least were wanted. The conspirators probably expected valuable help from Sir John Friend, who had received a Colonel's commission signed by James, and had been most active in enlisting men and providing arms against the day when the French should appear on the coast of Kent. The design was imparted to him: but he thought it so rash, and so likely to bring reproach and disaster on the good cause, that he would lend no assistance to his friends, though he kept their secret religiously.§ Charnock undertook to find eight brave and trusty fellows. He communicated the design to Porter, not with Barclay's entire approbation; for Barclay appears to have thought that a tavern brawler who had recently been in prison for swaggering drunk about the streets and huzzaing in honour of the Prince of Wales, was hardly to be trusted with a secret of such fearful import. Porter entered into the plot with enthusiasm, and promised to bring in others who would be useful. Among those whose help he engaged was his servant Thomas Keyes. Keyes was a far more formidable conspirator than might have been expected from his station in life. The household troops generally were devoted to William: but there was a taint of disaffection among the Blues. The chief conspirators had already been tampering with some Roman Catholics who were in that regiment; and Keyes was excellently qualified to bear a part in this work: for he had formerly been trumpeter of the corps, and though he had quitted the service, he still kept up an acquaintance with some of the old soldiers in whose company he had lived at free quarter on the Somersetshire farmers after the battle of Sedgemoor.

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* Barclay's narrative, in the Life of James, ii. 548; Paper by Charnock among the Nairne MSS. in the Bodleian Library.

† Harris's deposition.

‡ Harris's deposition. Bernardi's autobiography is not at all to be trusted. It contains some absurd mistakes, and some deliberate falsehoods.

§ See his trial.

Parkyns, who was old and gouty, could not himself take a share in the work of death. But he employed himself in providing horses, saddles, and weapons for his younger and more active accomplices. In this department of business he was assisted by Charles Cranbourne, a person who had long acted as a broker between Jacobite plotters and people who dealt in cutlery and firearms. Special orders were given by Barclay that the swords should be made rather for stabbing than for slashing. Barclay himself enlisted Edward Lowick, who had been a Major in the Irish army, and who had, since the capitulation of Limerick, been living obscurely in London. The monk who had been Barclay's first confidant recommended two busy Papists, Richard Fisher and Christopher Knightley; and this recommendation was thought sufficient. Knightley drew in Edward King, a Roman Catholic gentleman of hot and restless temper; and King procured the assistance of a French gambler and bully named De la Rue.*

Meanwhile the heads of the conspiracy held frequent meetings at treason taverns, for the purpose of settling a plan of operations. Several schemes were proposed, applauded, and, on full consideration, abandoned. At one time it was thought that an attack on Kensington House at dead of night might probably be successful. The outer wall might easily be scaled. If once forty armed men were in the garden, the palace would soon be stormed or set on fire. Some were of opinion that it would be best to strike the blow on a Sunday as William went from Kensington to attend divine service at the chapel of Saint James's Palace. The murderers might assemble on the ground where Apsley House and Hamilton Place now stand. Just as the royal coach passed out of Hyde Park, and was about to enter what has since been called the Green Park, thirty of the conspirators, well mounted, might fall on the guards. The guards were ordinarily only five and twenty. They would be taken completely by surprise; and probably half of them would be shot or cut down before they could strike a blow. Meanwhile ten or twelve resolute men on foot would stop the carriage by shooting the horses, and would then without difficulty despatch the King. At last the preference was given to a plan originally sketched by Fisher and put into shape by Porter. William was in the habit of going every Saturday from Kensington to hunt in Richmond Park. There was then no bridge over the Thames between London and Kingston. The King therefore went, in a coach escorted by some of his body guards, through Turnham Green to the river. There he took boat, crossed the water, and found another coach and another set of guards ready to receive him on the Surrey side. The first coach and the first set of guards awaited his return on the northern bank. The conspirators ascertained with great precision the whole order of these journeys, and carefully examined the ground on both sides of the Thames. They thought that they should attack the King with more advantage on the Middlesex than on the Surrey bank, and when he was returning than when he was going. For, when he was going, he was often attended to the water side by a great retinue of lords and gentlemen: but on his return he had only his guards about him. The place and time were fixed. The place was to be a narrow and winding lane leading from the landing-place on the north of the river to Turnham Green. The spot may still be easily found. The ground has since been drained by trenches. But in the seventeenth century it was a quagmire, through which the royal coach was with difficulty tugged at a foot's pace. The time was to be the afternoon of Saturday the fifteenth of February. On that day the Forty were to assemble in small parties at public houses near the Green. When the signal was given that the coach was approaching, they were to take horse and repair to their posts. As the cavalcade came up the lane, Charnock was to attack the guards in the rear, Rookwood on one flank, Porter on the other. Meanwhile Barclay, with eight trusty men, was to stop the coach and to do the deed. That no movement of the King might escape notice, two orderlies were appointed to watch the palace. One of these men, a bold and active Fleming, named Durant, was especially charged to keep Barclay well informed. The other, whose business was to communicate with Charnock, was a ruffian named Chambers, who had served in the Irish army, had received a severe wound in the breast at the Boyne, and, on account of that wound, bore a savage personal hatred to William.*

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* Fisher's deposition; Knightley's deposition; Cranbourne's trial; De la Rue's deposition.

Failure of Berwick's Plot.

While Barclay was making all his arrangements for the assassination, Berwick was endeavouring to persuade the Jacobite aristocracy to rise in arms. But this was no easy task. Several consultations were held; and there was one great muster of the party under the pretence of a masquerade, for which tickets were distributed among the initiated at one guinea each.† All ended however in talking, singing, and drinking. Many men of rank and fortune indeed declared that they would draw their swords for their rightful Sovereign as soon as their rightful Sovereign was in the island with a French army; and Berwick had been empowered to assure them that a French army should be sent as soon as they had drawn the sword. But between what they asked and what he was authorised to grant there was a difference which admitted of no compromise. Lewis, situated as he was, would not risk ten or twelve thousand excellent soldiers on the mere faith of promises. Similar promises had been made in 1690; and yet, when the fleet of Tourville had appeared on the coast of Devonshire, the western counties had risen as one man in defence of the government, and not a single malecontent had dared to utter a whisper in favour of the invaders. Similar promises had been made in 1692; and to the confidence which had been placed in those promises was to be attributed the great disaster of La Hogue. The French King would not be deceived a third time. He would gladly help the English royalists; but he must first see them help themselves. There was much reason in this; and there was reason also in what the Jacobites urged on the other side. If, they said, they were to rise, without a single disciplined regiment to back them, against an usurper supported by a regular army, they should all be cut to pieces before the news that they were up could reach France. As Berwick could hold out no hope that there would be an invasion before there was an insurrection, and as his English friends were immovable in their determination that there should be no insurrection till there was an invasion, he had nothing more to do here, and became impatient to depart.

He was the more impatient to depart because the fifteenth of February drew near. For he was in constant communication with the assassins, and was perfectly apprised of all the details of the crime which was to be perpetrated on that day. He was generally considered as a man of sturdy and even ungracious integrity. But to such a degree had his sense of right and wrong been perverted by his zeal for the interests of his family, and by his respect for the lessons of his priests, that he did not, as he has himself ingenuously confessed, think that he lay under any obligation to dissuade the murderers from the execution of their purpose. He had indeed only one objection to their design; and that objection he kept to himself. It was simply this, that all who were concerned were very likely to be hanged. That, however, was their affair; and if they chose to run such a risk in the good cause, it was not his business to discourage them. His mission was quite distinct from theirs: he was not to act with them; and he had no inclination to suffer with them. He therefore hastened down to Romney Marsh, and crossed to Calais.*

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* See the trials and depositions.

† L'Hermitage, March $\frac{3}{13}$, 1696.

At Calais he found preparations making for a descent on Kent. Troops filled the town: transports filled the port. Boufflers had been ordered to repair thither from Flanders, and to take the command. James himself was daily expected. In fact he had already left Saint Germains. Berwick, however, would not wait. He took the road to Paris, met his father at Clermont, and made a full report of the state of things in England. His embassy had failed: the Royalist nobility and gentry seemed resolved not to rise till a French army was in the island: but there was still a hope: news would probably come within a few days that the usurper was no more; and such news would change the whole aspect of affairs. James determined to go on to Calais, and there to await the event of Barclay's plot. Berwick hastened to Versailles for the purpose of giving explanations to Lewis. What the nature of the explanations was we know from Berwick's own narrative. He plainly told the French King that a small band of loyal men would in a short time make an attempt on the life of the great enemy of France. The next courier might bring tidings of an event which would probably subvert the English government and dissolve the European coalition. It might have been thought that a prince who ostentatiously affected the character of a devout Christian and of a courteous knight would instantly have taken measures for conveying to his rival a caution which perhaps might still arrive in time, and would have severely reprimanded the guests who had so grossly abused his hospitality. Such, however, was not the conduct of Lewis. Had he been asked to give his sanction to a murder he would probably have refused with indignation. But he was not moved to indignation by learning that, without his sanction, a crime was likely to be committed which would be far more beneficial to his interests than ten such victories as that of Landen. He sent down orders to Calais that his fleet should be in readiness to take advantage of the great crisis which he anticipated. At Calais James waited with still more impatience for the signal that his nephew was no more. That signal was to be given by a fire, of which the fuel was already prepared on the cliffs of Kent, and which would be visible across the straits.†

Detection of the Assassination Plot.

But a peculiar fate has, in our country, always attended such conspiracies as that of Barclay and Charnock. The English regard assassination, and have during some ages regarded it, with a loathing peculiar to themselves. So English indeed is this sentiment, that it cannot even now be called Irish, and that, till a recent period, it was not Scotch. In Ireland to this day the villain who shoots at his enemy from behind a hedge is too often protected from justice by public sympathy. In Scotland plans of assassination were often, during the sixteenth and seventeenth centuries, successfully executed, though known to great numbers of persons. The murders of Beaton, of Rizzio, of Darnley, of Murray, of Sharpe, are conspicuous instances. The royalists who murdered Lisle in Switzerland were Irishmen; the royalists who murdered Ascham at Madrid were Irishmen; the royalists who murdered Dorislaus at the Hague were Scotchmen. In England as soon as such a design ceases to be a secret hidden in the recesses of one gloomy and ulcerated heart, the risk of detection and failure becomes extreme. Felton and Bellingham reposed trust in no human being; and they were therefore able to accomplish their evil purposes. But Babington's conspiracy against Elizabeth, Fawke's conspiracy against James, Gerard's conspiracy against Cromwell, the Rye House conspiracy, Despard's conspiracy, the Cato Street conspiracy, were all discovered, frustrated, and punished. In truth such a conspiracy is here exposed to equal danger from the good and from the bad qualities of the conspirators. Scarcely any Englishman, not utterly destitute of conscience and honour, will engage in a plot for slaying an unsuspecting fellow-creature; and a wretch who has neither conscience nor honour is likely to think much on the danger which he incurs by being true to his associates, and on the rewards which he may obtain by betraying them. There are, it is true, persons in whom religious or political fanaticism has destroyed all moral sensibility on one particular point, and yet has left that sensibility generally unimpaired. Such a person was Digby. He had no scruple about blowing King, Lords, and Commons into the air. Yet to his accomplices he was religiously and chivalrously faithful; nor could even the fear of the rack extort from him one word to their prejudice. But this union of depravity and heroism is very rare. The vast majority of men are either not vicious enough or not virtuous enough to be loyal and devoted members of treacherous and cruel confederacies; and, if a single member should want either the necessary vice or the necessary virtue, the whole confederacy is in danger. To bring together in one body forty Englishmen, all hardened cutthroats, and yet all so upright and generous that neither the hope of opulence nor the dread of the gallows can tempt any one of them to be false to the rest, has hitherto been found, and will, it is to be hoped, always be found, impossible.

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* See Berwick's Memoirs.

† Van Cleverskirke, $\frac{\text{Feb. 55,}}{\text{March 6,}}$ 1696. I am confident that no sensible and impartial person, after attentively reading Berwick's narrative of these transactions, and comparing it with the narrative in the life of James (ii. 544) which is taken, word for word, from the Original Memoirs, can doubt that James was accessory to the design of assassination.

There were among Barclay's followers both men too bad and men too good to be trusted with such a secret as his. The first whose heart failed him was Fisher. Even before the time and place of the crime had been fixed, he obtained an audience of Portland, and told that lord that a design was forming against the King's life. Some days later Fisher came again with more precise intelligence. But his character was not such as entitled him to much credit; and the knavery of Fuller, of Young, of Witney, and of Taaffe, had made men of sense slow to believe stories of plots. Portland, therefore, though in general very easily alarmed where the safety of his master and friend was concerned, seems to have thought little about the matter. But, on the evening of the fourteenth of February, he received a visit from a person whose testimony he could not treat lightly. This was a Roman Catholic gentleman, of known courage and honour, named Pendergrass. He had, on the preceding day, come up to town from Hampshire, in consequence of a pressing summons from Porter, who, dissolute and unprincipled as he was, had to Pendergrass been a most kind friend, indeed almost a father. In a Jacobite insurrection Pendergrass would probably have been one of the foremost. But he learned with horror that he was expected to bear a part in a wicked and shameful deed. He found himself in one of those situations which most cruelly torture noble and sensitive natures. What was he to do? Was he to commit a murder? Was he to suffer a murder which he could prevent to be committed? Yet was he to betray one who, however culpable, had loaded him with benefits? Perhaps it might be possible to save William without harming Porter. Pendergrass determined to make the attempt. "My Lord," he said to Portland, "as you value King William's life, do not let him hunt to-morrow. He is the enemy of my religion: yet my religion constrains me to give him this caution. But the names of the conspirators I am resolved to conceal: some of them are my friends: one of them especially is my benefactor; and I will not betray them."

Portland went instantly to the King: but the King received the intelligence very coolly, and seemed determined not to be frightened out of a good day's sport by such an idle story. Portland argued and implored in vain. He was at last forced to threaten that he would immediately make the whole matter public, unless His Majesty would consent to remain within doors during the next day; and this threat was successful.*

Saturday the fifteenth came. The Forty were all ready to mount, when they received intelligence from the orderlies who watched Kensington House that the King did not mean to hunt that morning. "The fox," said Chambers, with vindictive bitterness, "keeps his earth." Then he opened his shirt, showed the great scar on his breast, and vowed revenge on William.

The first thought of the conspirators was that their design had been detected. But they were soon reassured. It was given out that the weather had kept the King at home; and indeed the day was cold and stormy. There was no sign of agitation at the palace. No extraordinary precaution was taken. No arrest was made. No ominous whisper was heard at the coffeehouses. The delay was vexatious: but Saturday the twenty-second would do as well.

But, before Saturday the twenty-second arrived, a third informer, De la Rue, had presented himself at the palace. His way of life did not entitle him to much respect; but his story agreed so exactly with what had been said by Fisher and Pendergrass, that even William began to believe that there was real danger.

Very late in the evening of Friday the twenty-first, Pendergrass, who had as yet disclosed much less than either of the other informers, but whose single word was worth much more than their joint oath, was sent for to the royal closet. The faithful Portland and the gallant Cutts were the only persons who witnessed the singular interview between the King and his generous enemy. William, with courtesy and animation which he rarely showed, but which he never showed without making a deep impression, urged Pendergrass to speak out. "You are a man of true probity and honour: I am deeply obliged to you: but you must feel that the same considerations which have induced you to tell us so much ought to induce you to tell us something more. The cautions which you have as yet given can only make me suspect everybody that comes near me. They are sufficient to embitter my life, but not sufficient to preserve it. You must let me know the names of these men." During more than half an hour the King continued to entreat and Pendergrass to refuse. At last Pendergrass said that he would give the information which was required, if he could be assured that it would be used only for the prevention of the crime, and not for the destruction of the criminals. "I give you my word of honour," said William, "that your evidence shall not be used against any person without your own free consent." It was long past midnight when Pendergrass wrote down the names of the chief conspirators.

While these things were passing at Kensington, a large party of the assassins was revelling at a Jacobite tavern in Maiden Lane. Here they received their final orders for the morrow. "To-morrow or never," said King. "To-morrow, boys," cried Cassels with a curse, "we shall have the plunder of the field." The morrow came. All was ready: the horses were saddled: the pistols were loaded: the swords were sharpened: the orderlies were on the alert: they early sent intelligence from the palace that the King was certainly going a hunting: all the usual preparations had been made: a party of guards had been sent round by Kingston Bridge to Richmond; the royal coaches, each with six horses, had gone from the stables at Charing Cross to Kensington. The chief murderers assembled in high glee at Porter's lodgings. Pendergrass, who, by the King's command, appeared among them, was greeted with ferocious mirth. "Pendergrass," said Porter, "you are named one of the eight who are to do his business. I have a musquetoon for you that will carry eight balls." "Mr Pendergrass," said King, "pray do not be afraid of smashing the glass windows." From Porter's lodgings the party adjourned to the Blue Posts in Spring Gardens, where they meant to take some refreshment before they started for Turnham Green. They were at table when a message came from an orderly that the King had changed his mind and would not hunt; and scarcely had they recovered from their first surprise at this ominous news, when Keyes, who had been out scouting among his old comrades, arrived with news more ominous still. "The coaches have returned to Charing Cross. The guards that were sent round to Richmond have just come back to Kensington at full gallop, the flanks of the horses all white with foam. I have had a word with one of the Blues. He told me that strange things are muttered." Then the countenances of the assassins fell; and their hearts died within them. Porter made a feeble attempt to disguise his uneasiness. He took up an orange and squeezed it. "What cannot be done one day may be done another. Come, gentlemen, before we part let us have one glass to the squeezing of the rotten orange." The squeezing of the rotten orange was drunk; and the company dispersed.*

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* L'Hermitage, $\frac{\text{Feb. 25.}}{\text{March 6.}}$

A few hours elapsed before all the conspirators abandoned all hope. Some of them derived comfort from a report that the King had taken physic, and that this was his only reason for not going to Richmond. If it were so, the blow might still be struck. Two Saturdays had been unpropitious. But Sunday was at hand. One of the plans which had formerly been discussed and abandoned might be resumed. The usurper might be set upon at Hyde Park Corner on his way to his chapel. Charnock was ready for the most desperate enterprise. However great the risk, however small the chance of success, it was better to die biting and scratching to the last than to be worried without resistance or revenge. He assembled some of his accomplices at one of the numerous houses at which he had lodgings, and plied them hard with healths to the King, to the Queen, to the Prince, and to the Grand Monarch, as they called Lewis. But the terror and dejection of the gang were beyond the power of wine: and so many had stolen away, that those who were left could effect nothing. In the course of the afternoon it was known that the guards had been doubled at the palace; and soon after nightfall messengers from the Secretary of State's office were hurrying to and fro with torches through the streets, accompanied by files of musketeers. Before the dawn of Sunday Charnock was in custody. A little later, Rookwood and Bernardi were found in bed at a Jacobite alehouse on Tower Hill. Seventeen more traitors were seized before noon; and three of the Blues were put under arrest. That morning a Council was held; and, as soon as it rose, an express was sent off to call home some regiments from Flanders: Dorset set out for Sussex, of which he was Lord Lieutenant: Romney, who was Warden of the Cinque Ports, started for the coast of Kent; and Russell hastened down the Thames to take the command of the fleet. In the evening the Council sate again. Some of the prisoners were examined and committed. The Lord Mayor was in attendance, was informed of what had been discovered, and was specially charged to look well to the peace of the capital.†

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* My account of these events is taken chiefly from the trials and depositions. See also Burnet, ii. 165, 166, 167, Blackmore's True and Impartial History, compiled under the direction of Shrewsbury and Somers, and Boyer's History of King William III., 1703.

† Portland to Lexington, March $\frac{2}{12}$, 1696; Van Cleverskirke, $\frac{\text{Feb. 25}}{\text{Mar. 6}}$; L'Hermitage, of the same date.

Parliamentary proceedings touching the Assassination Plot.

On Monday morning all the trainbands of the City were under arms. The King went in state to the House of Lords, sent for the Commons, and from the throne told the Parliament that, but for the protection of a gracious Providence, he should at that moment have been a corpse, and the kingdom would have been invaded by a French army. The danger of invasion, he added, was still great: but he had already given such orders as would, he hoped, suffice for the protection of the realm. Some traitors were in custody: warrants were out against others: he should do his part in this emergency; and he relied on the Houses to do theirs.*

The Houses instantly voted a joint address, in which they thankfully acknowledged the divine goodness which had preserved him to his people, and implored him to take more than ordinary care of his person. They concluded by exhorting him to seize and secure all whom he regarded as dangerous. On the same day two important bills were brought into the Commons. By one the Habeas Corpus Act was suspended. The other provided that the Parliament should not be dissolved by the death of William. Sir Rowland Gwyn, an honest country gentleman, made a motion of which he did not at all foresee the important consequences. He proposed that the members should enter into an association for the defence of their Sovereign and their country. Montague, who of all men was the quickest at taking and improving a hint, saw how much such an association would strengthen the government and the Whig party.† An instrument was immediately drawn up, by which the representatives of the people, each for himself, solemnly recognised William as rightful and lawful King, and bound themselves to stand by him and by each other against James and James's adherents. Lastly they vowed that, if His Majesty's life should be shortened by violence, they would avenge him signally on his murderers, and would, with one heart, strenuously support the order of succession settled by the Bill of Rights. It was ordered that the House should be called over the next morning.‡ The attendance was consequently great: the Association, engrossed on parchment, was on the table; and the members went up, county by county, to sign their names.§

State of public feeling.

The King's speech, the joint address of both Houses, the Association framed by the Commons, and a proclamation, containing a list of the conspirators, and offering a reward of a thousand pounds for the apprehension of any one of them, were soon cried in all the streets of the capital, and carried out by all the post bags. Wherever the news came it raised the whole country. Those two hateful words, assassination and invasion, acted like a spell. No impressment was necessary. The seamen came forth from their hiding places by thousands to man the fleet. Only three days after the King had appealed to the nation, Russell sailed out of the Thames with one great squadron. Another was ready for action at Spithead. The militia of all the maritime counties from the Wash to the Land's End was under arms. For persons accused of offences merely political there was generally much sympathy. But Barclay's assassins were hunted like wolves by the whole population. The abhorrence which the English have, through many generations, felt for domiciliary visits, and for all those impediments which the police of continental states throws in the way of travellers, was for a time suspended. The gates of the City of London were kept many hours closed while a strict search was made within. The magistrates of almost every walled town in the kingdom followed the example of the capital. On every highway parties of armed men were posted with orders to stop passengers of suspicious appearance. During a few days it was hardly possible to perform a journey without a passport, or to procure posthorses without the authority of a justice of the peace. Nor was any voice raised against these precautions. The common people indeed were, if possible, more eager than the public functionaries to bring the traitors to justice. This eagerness may perhaps be in part ascribed to the great rewards promised by the royal proclamation. The hatred which every good Protestant felt for Popish cutthroats was not a little strengthened by the songs in which the street poets celebrated the lucky hackney coachman who had caught his traitor, had received the promised thousand pounds, and had set up as a gentleman.* The zeal of the populace could in some places hardly be kept within the limits of the law. At the country seat of Parkyns in Warwickshire, arms and accoutrements sufficient to equip a troop of cavalry were found. As soon as this was known, a furious mob assembled, pulled down the house, and laid the gardens utterly waste.† Parkyns himself was tracked to a garret in the Temple. Porter and Keyes, who had fled into Surrey, were pursued by the hue and cry, stopped by the country people near Leatherhead, and, after some show of resistance, secured and sent to prison. Friend was found hidden in the house of a Quaker. Knightley was caught in the dress of a fine lady, and recognised in spite of his patches and paint. In a few days all the chief conspirators were in custody except Barclay, who succeeded in making his escape to France.

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* Commons' Journals, Feb. 24, 1695.

† England's Enemies Exposed, 1701.

‡ Commons' Journals, Feb. 24, $169\frac{5}{6}$.

§ Ibid., Feb. 25, $169\frac{5}{6}$; Van Cleverskirke, $\frac{\text{Feb. 28}}{\text{Mar 9}}$; L'Hermitage, of the same date.

At the same time some notorious malecontents were arrested, and were detained for a time on suspicion. Old Roger Lestrange, now in his eightieth year, was taken up. Ferguson was found hidden under a bed in Gray's Inn Lane, and was, to the general joy, locked up in Newgate.‡ Meanwhile a special commission was issued for the trial of the traitors. There was no want of evidence. For, of the conspirators who had been seized, ten or twelve were ready to save themselves by bearing witness against their associates. None had been deeper in guilt, and none shrank with more abject terror from death, than Porter. The government consented to spare him, and thus obtained, not only his evidence, but the much more respectable evidence of Pendergrass. Pendergrass was in no danger: he had committed no offence: his character was fair; and his testimony would have far greater weight with a jury than the testimony of a crowd of approvers swearing for their necks. But he had the royal word of honour that he should not be a witness without his own consent; and he was fully determined not to be a witness unless he were assured of Porter's safety. Porter was now safe; and Pendergrass had no longer any scruple about relating the whole truth.

Trial of Charnock, King, and Keyes.

Charnock, King, and Keyes were set first to the bar. The chiefs of the three Courts of Common Law and several other Judges were on the bench; and among the audience were many members of both Houses of Parliament.

It was the eleventh of March. The new Act for regulating the procedure in cases of high treason was not to come into force till the twenty-fifth. The culprits urged that, as the Legislature had, by passing that Act, recognised the justice of allowing them to see their indictment, and to avail themselves of the assistance of an advocate, the tribunal ought either to grant them what the highest authority had declared to be a reasonable indulgence, or to defer the trial for a fortnight. The Judges, however, would consent to no delay. They have therefore been accused by some writers of using the mere letter of the law in order to destroy men who, if the law had been construed according to its spirit, might have had some chance of escape. This accusation is unjust. The Judges undoubtedly carried the real intention of the legislature into effect; and, for whatever injustice was committed, the legislature, and not the Judges, ought to be held accountable. The words, "twenty-fifth of March," had not slipped into the act by mere inadvertence. All parties in Parliament had long been agreed as to the principle of the new regulations. The only matter about which there was any dispute was the time at which those regulations should take effect. After debates extending through several sessions, after repeated divisions with various results, a compromise had been made; and it was surely not for the Courts to alter the terms of that compromise. It may indeed be confidently affirmed that, if the Houses had foreseen that a plot against the person of William would be detected in the course of that year, they would have fixed, not an earlier, but a later date for the commencement of the new system. Undoubtedly the Parliament, and especially the Whig party, deserved serious blame. For, if the old rules of procedure gave no unfair advantage to the Crown, there was no reason for altering them; and if, as was generally admitted, they did give an unfair advantage to the Crown, and that against a defendant on trial for his life, they ought not to have been suffered to continue in force a single day. But no blame is due to the tribunals for not acting in direct opposition both to the letter and to the spirit of the law.

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* According to L'Hermitage, $\frac{\text{Feb. 28,}}{\text{Mar. 9,}}$ there were two of these fortunate hackney coachmen. A shrewd and vigilant hackney coachman indeed was, from the nature of his calling, very likely to be successful in this sort of chase. The newspapers abound with proofs of the general enthusiasm.

† Postman, March 5, 169$\frac{5}{6}$.

‡ The Postman, Feb. 29, March 2, March 12, March 14, 169$\frac{5}{6}$.

The government might indeed have postponed the trials till the new Act came into force; and it would have been wise, as well as right, to do so; for the prisoners would have gained nothing by the delay. The case against them was one on which all the ingenuity of the Inns of Court could have made no impression. Porter, Pendergrass, De la Rue, and others gave evidence which admitted of no answer. Charnock said the very little that he had to say with readiness and presence of mind. The jury found all the defendants guilty. It is not much to the honour of that age that the announcement of the verdict was received with loud huzzas by the crowd which surrounded the Courthouse. Those huzzas were renewed when the three unhappy men, having heard their doom, were brought forth under a guard.*

Charnock had hitherto shown no sign of flinching: but when he was again in his cell his fortitude gave way. He begged hard for mercy. He would be content, he said, to pass the rest of his days in an easy confinement. He asked only for his life. In return for his life, he promised to discover all that he knew of the schemes of the Jacobites against the government. If it should appear that he prevaricated or that he suppressed anything, he was willing to undergo the utmost rigour of the law. This offer produced much excitement, and some difference of opinion, among the councillors of William. But the King decided, as in such cases he seldom failed to decide, wisely and magnanimously. He saw that the discovery of the Assassination Plot had changed the whole posture of affairs. His throne, lately tottering, was fixed on an immovable basis. His popularity had risen impetuously to as great a height as when he was on his march from Torbay to London. Many who had been out of humour with his administration, and who had, in their spleen, held some communication with Saint Germains, were shocked to find that they had been, in some sense, leagued with murderers. He would not drive such persons to despair. He would not even put them to the blush. Not only should they not be punished: they should not undergo the humiliation of being pardoned. He would not know that they had offended. Charnock was left to his fate.[*] When he found that he had no chance of being received as a deserter, he assumed the dignity of a martyr, and played his part resolutely to the close. That he might bid farewell to the world with a better grace, he ordered a fine new coat to be hanged in, and was very particular on his last day about the powdering and curling of his wig.[†] Just before he was turned off, he delivered to the Sheriffs a paper in which he avowed that he had conspired against the life of the Prince of Orange, but solemnly denied that James had given any commission authorising assassination. The denial was doubtless literally correct: but Charnock did not deny, and assuredly could not with truth have denied, that he had seen a commission written and signed by James, and containing words which might without any violence be construed, and which were, by all to whom they were shown, actually construed, to authorise the murderous ambuscade of Turnham Green.

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* Postman, March 12, 1696; Vernon to Lexington, March 13; Van Cleverskirke, March 13. The proceedings are fully reported in the Collection of State Trials.

Indeed, Charnock, in another paper, which is still in existence, but has never been printed, held very different language. He plainly said that, for reasons too obvious to be mentioned, he could not tell the whole truth in the paper which he had delivered to the Sheriffs. He acknowledged that the plot in which he had been engaged seemed, even to many loyal subjects, highly criminal. They called him assassin and murderer. Yet what had he done more than had been done by Mucius Scævola? Nay, what had he done more than had been done by every body who had borne arms against the Prince of Orange? If an army of twenty thousand men had suddenly landed in England and surprised the usurper, this would have been called legitimate war. Did the difference between war and assassination depend merely on the number of persons engaged? What then was the smallest number which could lawfully surprise an enemy? Was it five thousand, or a thousand, or a hundred? Jonathan and his armourbearer were only two. Yet they made a great slaughter of the Philistines. Was that assassination? It cannot, said Charnock, be the mere act, it must be the cause, that makes killing assassination. It followed that it was not assassination to kill one,—and here the dying man gave a loose to all his hatred,—who had declared a war of extermination against loyal subjects, who hung, drew, and quartered every man who stood up for the right, and who had laid waste England to enrich the Dutch. Charnock admitted that his enterprise would have been unjustifiable if it had not been authorised by James: but he maintained that it had been authorised, not indeed expressly, but by implication. His Majesty had indeed formerly prohibited similar attempts: but he had prohibited them, not as in themselves criminal, but merely as inexpedient at this or that conjuncture of affairs. Circumstances had changed. The prohibition might therefore reasonably be considered as withdrawn. His Majesty's faithful subjects had then only to look to the words of his commission; and those words, beyond all doubt, fully warranted an attack on the person of the usurper.[‡]

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[*] Burnet, ii. 171; The Present Disposition of England Considered, 1701; England's Enemies Exposed, 1701; L'Hermitage, March $\frac{17}{27}$, 1696. L'Hermitage says: "Charnock a fait des grandes instances pour avoir sa grace, et a offert de tout déclarer: mais elle lui a esté refusée."

[†] L'Hermitage, March $\frac{17}{27}$.

[‡] This most curious paper is among the Nairne MSS. in the Bodleian Library. A short, and not perfectly ingenuous, abstract of it will be found in the Life of James, ii. 555. Why Macpherson, who has printed many less interesting documents, did not choose to print this document, it is easy to guess. I will transcribe two or three important sentences. "It may reasonably be presumed that what, in one juncture, His Majesty had rejected he might in another accept, when his own and the public good necessarily required it. For I could not understand it in such a manner as if he had given a general prohibition that at no time the Prince of Orange should be touched. . . . . . . Nobody that believes his Majesty to be lawful King of England can doubt but that in virtue of his commission to levy war against the Prince of Orange and his adherents, the setting upon his person is justifiable, as well by the laws of the land duly interpreted and explained as by the law of God."

Execution of Charnock, King, and Keyes.

King and Keyes suffered with Charnock. King behaved with firmness and decency. He acknowledged his crime, and said that he repented of it. He thought it due to the Church of which he was a member, and on which his conduct had brought reproach, to declare that he had been misled, not by any casuistry about tyrannicide, but merely by the violence of his own evil passions. Poor Keyes was in an agony of terror. His tears and lamentations moved the pity of some of the spectators. It was said at the time, and it has often since been repeated, that a servant drawn into crime by a master, and then betrayed by that master, was a proper object of royal clemency. But those who have blamed the severity with which Keyes was treated have altogether omitted to notice the important circumstance which distinguished his case from that of every other conspirator. He had been one of the Blues. He had kept up to the last an intercourse with his old comrades. On the very day fixed for the murder he had contrived to mingle with them and to pick up intelligence from them. The regiment had been so deeply infected with disloyalty that it had been found necessary to confine some men and to dismiss many more. Surely, if any example was to be made, it was proper to make an example of the agent by whose instrumentality the men who meant to shoot the King communicated with the men whose business was to guard him.

Trial of Friend.

Friend was tried next. His crime was not of so black a dye as that of the three conspirators who had just suffered. He had indeed invited foreign enemies to invade the realm, and had made preparations for joining them. But, though he had been privy to the design of assassination, he had not been a party to it. His large fortune, however, and the use which he was well known to have made of it, marked him out as a fit object for punishment. He, like Charnock, asked for counsel, and, like Charnock, asked in vain. The Judges could not relax the law; and the Attorney General would not postpone the trial. The proceedings of that day furnish a strong argument in favour of the Act from the benefit of which Friend was excluded. It is impossible to read them over at this distance of time without feeling compassion for a silly ill educated man, unnerved by extreme danger, and opposed to cool, astute, and experienced antagonists. Charnock had defended himself and those who were tried with him as well as any professional advocate could have done. But poor Friend was as helpless as a child. He could do little more than exclaim that he was a Protestant, and that the witnesses against him were Papists, who had dispensations from their priests for perjury, and who believed that to swear away the lives of heretics was a meritorious work. He was so grossly ignorant of law and history as to imagine that the statute of treasons, passed in the reign of Edward the Third, at a time when there was only one religion in the kingdom, contained a clause providing that no Papist should be a witness, and actually forced the Clerk of the Court to read the whole Act from beginning to end. About Friend's guilt it was impossible that there could be a doubt in any rational mind. He was convicted; and he would have been convicted if he had been allowed the privileges for which he asked.

Trial of Parkyns.

Parkyns came next. He had been deeply concerned in the worst part of the plot, and was, in one respect, less excusable than any of his accomplices, for they were all nonjurors; and he had taken the oaths to the existing government. He too insisted that he ought to be tried according to the provisions of the new Act. But the counsel for the Crown stood on their extreme right; and his request was denied. As he was a man of considerable abilities, and had been bred to the bar, he probably said for himself all that connsel could have said for him; and that all amounted to very little. He was found guilty and received sentence of death on the evening of the twenty-fourth of March, within six hours of the time when the law of which he had vainly demanded the benefit was to come into force.*

The execution of the two knights was eagerly expected by the population of London. The States General were informed by their correspondent that, of all sights, that in which the English most delighted was a hanging, and that, of all hangings within the memory of the oldest man, that of Friend and Parkyns had excited the greatest interest. The multitude had been incensed against Friend by reports touching the exceeding badness of the beer which he brewed. It was even rumoured that he had, in his zeal for the Jacobite cause, poisoned all the casks which he had furnished to the navy. An innumerable crowd accordingly assembled at Tyburn. Scaffolding had been put up which formed an immense amphitheatre round the gallows. On this scaffolding the wealthier spectators stood, row above row; and expectation was at the height when it was announced that the show was deferred. The mob broke up in bad humour, and not without many fights between those who had given money for their places and those who refused to return it.†

The cause of this severe disappointment was a resolution suddenly passed by the Commons. A member had proposed that a Committee should be sent to the Tower with authority to examine the prisoners, and to hold out to them the hope that they might, by a full and ingenuous confession, obtain the intercession of the House. The debate appears from the scanty information which has come down to us, to have been a very curious one. Parties seemed to have changed characters. It might have been expected that the Whigs would have been inexorably severe, and that, if there was any tenderness for the unhappy men, that tenderness would have been found among the Tories. But in truth many of the Whigs hoped that they might, by sparing two criminals who had no power to do mischief, be able to detect and destroy numerous criminals high in rank and office. On the other hand, every man who had ever had any dealings direct or indirect with Saint Germains, or who took an interest in any person likely to have had such dealings, looked forward with dread to the disclosures which the captives might, under the strong terrors of death, be induced to make. Seymour, simply because he had gone further in treason than almost any other member of the House, was louder than any other member of the House in exclaiming against all indulgence to his brother traitors. Would the Commons usurp the most sacred prerogative of the Crown? It was for His Majesty, and not for them, to judge whether lives justly forfeited could be without danger spared. The Whigs however carried their point. A Committee, consisting of all the Privy Councillors in the House, set off instantly for Newgate. Friend and Parkyns were interrogated, but to no purpose. They had, after sentence had been passed on them, shown at first some symptoms of weakness: but their courage had been fortified by the exhortations of nonjuring divines who had been admitted to the prison. The rumour was that Parkyns would have given way but for the entreaties of his daughter, who adjured him to suffer like a man for the good cause. The criminals acknowledged that they had done the acts of which they had been convicted, but, with a resolution which is the more respectable because it seems to have sprung, not from constitutional hardihood, but from sentiments of honour and religion, refused to say anything which could compromise others.‡

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* The trials of Friend and Parkyns will be found, excellently reported, among the State Trials.

† L'Hermitage, April $\frac{3}{13}$, 1696.

‡ Commons' Journals, April 1, 2, 1696; L'Hermitage, April $\frac{3}{13}$, 1696; Van Cleverskirke, of the same date.

Execution of Friend and Parkyns.

In a few hours the crowd again assembled at Tyburn; and this time the sightseers were not defrauded of their amusement. They saw indeed one sight which they had not expected, and which produced a greater sensation than the execution itself. Jeremy Collier and two other nonjuring divines of less celebrity, named Cook and Snatt, had attended the prisoners in Newgate, and were in the cart under the gallows. When the prayers were over, and just before the hangman did his office, the three schismatical priests stood up, and laid their hands on the heads of the dying men, who continued to kneel. Collier pronounced a form of absolution taken from the service for the Visitation of the Sick, and his brethren exclaimed "Amen!"

This ceremony raised a great outcry; and the outcry became louder when, a few hours after the execution, the papers delivered by the two traitors to the Sheriffs were made public. It had been supposed that Parkyns at least would express some repentance for the crime which had brought him to the gallows. Indeed he had, before the Committee of the Commons, owned that the Assassination Plot could not be justified. But, in his last declaration, he avowed his share in that plot, not only without a word indicating remorse, but with something which resembled exultation. Was this a man to be absolved by Christian divines, absolved before the eyes of tens of thousands, absolved with rites evidently intended to attract public attention, with rites of which there was no trace in the Book of Common Prayer or in the practice of the Church of England?

In journals, pamphlets, and broadsides, the insolence of the three Levites, as they were called, was sharply reprehended. Warrants were soon out. Cook and Snatt were taken and imprisoned: but Collier was able to conceal himself, and, by the help of one of the presses which were at the service of his party, sent forth from his hiding place a defence of his conduct. He declared that he abhorred assassination as much as any of those who railed against him; and his general character warrants us in believing that this declaration was perfectly sincere. But the rash act into which he had been hurried by party spirit furnished his adversaries with very plausible reasons for questioning his sincerity. A crowd of answers to his defence appeared. Preeminent among them in importance was a solemn manifesto, signed by the two Archbishops, and by all the Bishops who were then in London, twelve in number. Even Crewe of Durham and Sprat of Rochester set their names to this document. They condemned the proceedings of the three nonjuring divines, as in form irregular, and in substance impious. To remit the sins of impenitent sinners was a profane abuse of the power which Christ had delegated to his ministers. It was not denied that Parkyns had planned an assassination. It was not pretended that he had professed any repentance for planning an assassination. The plain inference was that the divines who absolved him did not think it sinful to assassinate King William. Collier rejoined: but, though a pugnacious controversialist, he on this occasion shrank from close conflict, and made his escape as well as he could under a cloud of quotations from Tertullian, Cyprian, and Jerome, Albaspinæus and Hammond, the Council of Carthage and the Council of Toledo. The public feeling was strongly against the three absolvers. The government however wisely determined not to confer on them the honour of martyrdom. A bill was found against them by the grand jury of Middlesex: but they were not brought to trial. Cook and Snatt were set at liberty after a short detention; and Collier would have been treated with equal lenity if he would have consented to put in bail. But he was determined to do no act which could be construed into a recognition of the usurping government. He was therefore outlawed; and when he died, more than thirty years later, his outlawry had not been reversed.*

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* L'Hermitage, April $\frac{7}{17}$, 1696. The Declaration of the Bishops, Collier's Defence,

Trials of Rookwood, Cranbourne, and Lowick.

Parkyns was the last Englishman who was tried for high treason under the old system of procedure. The first who was tried under the new system was Rookwood. He was defended by Sir Bartholomew Shower, who in the preceding reign had made himself unenviably conspicuous as a servile and cruel sycophant, had obtained from James the Recordership of London when Holt honourably resigned it, had, as Recorder, sent soldiers to the gibbet for breaches of military discipline, and had justly earned the nickname of the Manhunter. Shower had deserved, if any offender had deserved, to be excepted from the Act of Indemnity, and left to the utmost rigour of those laws which he had shamelessly perverted. But he had been saved by the clemency of William, and had requited that clemency by pertinacious and malignant opposition.* It was doubtless on account of Shower's known leaning towards Jacobitism that he was employed on this occasion. He raised some technical objections which the Court overruled. On the merits of the case he could make no defence. The jury returned a verdict of guilty. Cranbourne and Lowick were then tried and convicted. They suffered with Rookwood; and there the executions stopped.†

The Association.

The temper of the nation was such that the government might have shed much more blood without incurring the reproach of cruelty. The feeling which had been called forth by the discovery of the plot continued during several weeks to increase day by day. Of that feeling the able men who were at the head of the Whig party made a singularly skilful use. They saw that the public enthusiasm, if left without guidance, would exhaust itself in huzzas, healths, and bonfires, but might, if wisely guided, be the means of producing a great and lasting effect. The Association, into which the Commons had entered while the King's speech was still in their ears, furnished the means of combining four-fifths of the nation in one vast club for the defence of the order of succession with which were inseparably combined the dearest liberties of the English people, and of establishing a test which would distinguish those who were zealous for that order of succession from those who sullenly and reluctantly acquiesced in it. Of the five hundred and thirteen members of the Lower House about four hundred and twenty voluntarily subscribed the instrument which recognised William as rightful and lawful King of England. It was moved in the Upper House that the same form should be adopted: but objections were raised by the Tories. Nottingham, ever conscientious, honourable, and narrow minded, declared that he could not assent to the words "rightful and lawful." He still held, as he had held from the first, that a prince who had taken the Crown, not by birthright, but by the gift of the Convention, could not properly be so described. William was doubtless King in fact, and, as King in fact, was entitled to the obedience of Christians. "No man," said Nottingham, "has served or will serve His Majesty more faithfully than I. But to this document I cannot set my hand." Rochester and Normanby held similar language. Monmouth, in a speech of two hours and a half, earnestly exhorted the Lords to agree with the Commons. Burnet was vehement on the same side. Wharton, whose father had lately died, and who was now Lord Wharton, appeared in the foremost rank of the Whig peers. But no man distinguished himself more in the debate than one whose life, both public and private, had been a long series of faults and disasters, the incestuous lover of Henrietta Berkeley, the unfortunate lieutenant of Monmouth. He had recently ceased to be called by the tarnished name of Grey of Wark, and was now Earl of Tankerville.

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and Further Defence, and a long legal argument for Cook and Snatt will be found in the Collection of State Trials.

[*] See the Manhunter, 1690.

[†] State Trials.

He spoke on that day with great force and eloquence for the words, "rightful and lawful." Leeds, after expressing his regret that a question about a mere phrase should have produced dissension among noble persons who were all equally attached to the reigning Sovereign, undertook the office of mediator. He proposed that their Lordships, instead of recognising William as rightful and lawful King, should declare that William had the right by law to the English Crown, and that no other person had any right whatever to that Crown. Strange to say, almost all the Tory peers were perfectly satisfied with what Leeds had suggested. Among the Whigs there was some unwillingness to consent to a change which, slight as it was, might be thought to indicate a difference of opinion between the two houses on a subject of grave importance. But Devonshire and Portland declared themselves content: their authority prevailed; and the alteration was made. How a rightful and lawful possessor is to be distinguished from a possessor who has the exclusive right by law, is a question which a Whig may, without any painful sense of shame, acknowledge to be beyond the reach of his faculties, and leave to be discussed by High Churchmen. Eighty-three peers immediately affixed their names to the amended form of association; and Rochester was among them. Nottingham, not yet quite satisfied, asked time for consideration.*

Beyond the walls of Parliament there was none of this verbal quibbling. The language of the House of Commons was adopted by the whole country. The City of London led the way. Within thirty-six hours after the Association had been published under the direction of the Speaker, it was subscribed by the Lord Mayor, by the Aldermen, and by almost all the members of the Common Council. The municipal corporations all over the kingdom followed the example. The spring assizes were just beginning; and at every county town the grand jurors and the justices of the peace put down their names. Soon shopkeepers, artisans, yeomen, farmers, husbandmen, came by thousands to the tables where the parchments were laid out. In Westminster there were thirty-seven thousand associators, in the Tower Hamlets eight thousand, in Southwark eighteen thousand. The rural parts of Surrey furnished seventeen thousand. At Ipswich all the freemen signed except two. At Warwick all the male inhabitants who had attained the age of sixteen signed, except two Papists and two Quakers. At Taunton, where the memory of the Bloody Circuit was fresh, every man who could write gave in his adhesion to the government. All the churches and all the meeting houses in the town were crowded, as they had never been crowded before, with people who came to thank God for having preserved him whom they fondly called William the Deliverer. Of all the counties of England, Lancashire was the most Jacobitical. Yet Lancashire furnished fifty thousand signatures. Of all the great towns of England Norwich was the most Jacobitical. The magistrates of that city were supposed to be in the interest of the exiled dynasty. The nonjurors were numerous, and had, just before the discovery of the plot, seemed to be in unusual spirits, and ventured to take unusual liberties. One of the chief divines of the schism preached a sermon there which gave rise to strange suspicions. He had taken for his text the verse in which the Prophet Jeremiah announced that the day of vengeance was come, that the sword would be drunk with blood, that the Lord God of Hosts had a sacrifice in the north country by the River Euphrates. Very soon it was known that, at the time when this discourse was delivered, swords had actually been sharpening, under the direction of Barclay and Parkyns, for a bloody sacrifice on the north bank of the River Thames. The indignation of the common people of Norwich was not to be restrained.

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* The best, indeed the only good, account of these debates is given by L'Hermitage, $\frac{\text{Feb. 28,}}{\text{Mar. 9,}}$ 1696. He says, very truly: "La différence n'est qu'une dispute de mots, le droit qu'on a à une chose selon les loix estant aussy bon qu'il puisse estre."

They came in multitudes, though discouraged by the municipal authorities, to plight faith to William, rightful and lawful King. In Norfolk the number of signatures amounted to forty-eight thousand, in Suffolk to seventy thousand. Upwards of five hundred rolls went up to London from every part of England. The number of names attached to twenty-seven of those rolls appears from the London Gazette to have been three hundred and fourteen thousand. After making the largest allowance for fraud, it seems certain that the Association included the great majority of the adult male inhabitants of England who were able to sign their names. The tide of popular feeling was so strong that a man who was known not to have signed ran considerable risk of being publicly affronted. In many places nobody appeared without wearing in his hat a red riband on which were embroidered the words, "General Association for King William." Once a party of Jacobites had the courage to parade a street in London with an emblematic device which seemed to indicate their contempt for what they called the new Solemn League and Covenant. They were instantly put to rout by the mob, and their leader was well ducked. The enthusiasm spread to secluded isles, to factories in foreign countries, to remote colonies. The Association was signed by the rude fishermen of the Scilly Rocks, by the English merchants of Malaga, by the English merchants of Genoa, by the citizens of New York, by the tobacco planters of Virginia, and by the sugar planters of Barbadoes.*

Emboldened by success, the Whig leaders ventured to proceed a step further. They brought into the Lower House a bill for the securing of the King's person and government. By this bill it was provided that whoever, while the war lasted, should come from France into England without the royal license should incur the penalties of treason, that the suspension of the Habeas Corpus Act should continue to the end of the year 1696, and that all functionaries appointed by William should retain their offices, notwithstanding his death, till his successor should be pleased to dismiss them. The form of Association which the House of Commons had adopted was solemnly ratified; and it was provided that no person should sit in that House or should hold any office, civil or military, without signing. The Lords were indulged in the use of their own form; and nothing was said about the clergy.

The Tories, headed by Finch and Seymour, complained bitterly of this new test, and ventured once to divide, but were defeated. Finch seems to have been heard patiently: but, notwithstanding all Seymour's eloquence, the contemptuous manner in which he spoke of the Association raised a storm against which he could not stand. Loud cries of "the Tower, the Tower," were heard. Haughty and imperious as he was, he was forced to explain away his words, and could scarcely, by apologising in a manner to which he was little accustomed, save himself from the humiliation of being called to the bar and reprimanded on his knees. The bill went up to the Lords, and passed with great speed in spite of the opposition of Rochester and Nottingham.†

Bill for the Regulation of Elections.

The nature and extent of the change which the discovery of the Assassination Plot had produced in the temper of the House of Commons and of the nation is strikingly illustrated by the history of a bill entitled a Bill for the further Regulation of Elections of Members of Parliament.

The moneyed interest was almost entirely Whig, and was therefore an object of dislike to the Tories. The rapidly growing power of that interest was generally regarded with jealousy by landowners, whether they were

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* See the London Gazettes during several weeks; L'Hermitage, March $\frac{17}{27}$, $\frac{\text{March 24}}{\text{April 3}}$, April $\frac{14}{24}$, 1696; Postman, April 9, 25, 30.

† Journals of the Commons and Lords; L'Hermitage, April $\frac{7}{17}$, $\frac{10}{20}$, 1696.

Whigs or Tories. It was something new and monstrous to see a trader from Lombard Street, who had no tie to the soil of our island, and whose wealth was entirely personal and movable, post down to Devonshire or Sussex with a portmanteau full of guineas, offer himself as candidate for a borough in opposition to a neighbouring gentleman whose ancestors had been regularly returned ever since the Wars of the Roses, and come in at the head of the poll. Yet even this was not the worst. More than one seat in Parliament, it was said, had been bought and sold over a dish of coffee at Garraway's. The purchaser had not been required even to go through the form of showing himself to the electors. Without leaving his counting house in Cheapside, he had been chosen to represent a place which he had never seen. Such things were intolerable. No man, it was said, ought to sit in the English legislature who was not master of some hundreds of acres of English ground.* A bill was accordingly brought in for excluding from the House of Commons every person who had not a certain estate in land. For a knight of a shire the qualification was fixed at five hundred a year; for a burgess at two hundred a year. Early in February this bill was read a second time and referred to a select Committee. A motion was made that the Committee should be instructed to add a clause enacting that all elections should be by ballot. Whether this motion proceeded from a Whig or from a Tory, by what arguments it was supported, and on what grounds it was opposed, we have now no means of discovering. We know only that it was rejected without a division.

Before the bill came back from the Committee, some of the most respectable constituent bodies in the kingdom had raised their voices against the new restriction to which it was proposed to subject them. There had in general been little sympathy between the commercial towns and the Universities. For the commercial towns were the chief seats of Whiggism and Nonconformity; and the Universities were zealous for the Crown and the Church. Now, however, Oxford and Cambridge made common cause with London and Bristol. It was hard, said the Academics, that a grave and learned man, sent by a large body of grave and learned men to the Great Council of the nation, should be thought less fit to sit in that Council than a boozing clown who had scarcely literature enough to entitle him to the benefit of clergy. It was hard, said the traders, that a merchant prince, who had been the first magistrate of the first city in the world, whose name on the back of a bill commanded entire confidence at Smyrna and at Genoa, at Hamburg and at Amsterdam, who had at sea ships every one of which was worth a manor, and who had repeatedly, when the liberty and religion of the kingdom were in peril, advanced to the government, at an hour's notice, five or ten thousand pounds, should be supposed to have a less stake in the prosperity of the commonwealth than a squire who sold his own bullocks and hops over a pot of ale at the nearest market town. On the report, it was moved that the Universities should be excepted: but the motion was lost by a hundred and fifty-one votes to a hundred and forty-three. On the third reading it was moved that the city of London should be excepted: but it was not thought advisable to divide. The final question, that the bill do pass, was carried by a hundred and seventy-three votes to a hundred and fifty, on the day which preceded the discovery of the Assassination Plot. The Lords agreed to the bill without any amendment.

William had to consider whether he would give or withhold his assent. The commercial towns of the kingdom, and among them the City of London, which had always stood firmly by him, and which had extricated him many times from great embarrassments, implored his protection. It was represented to him that the Commons were far indeed from being unanimous on this subject; that, in the last stage, the majority had been only twenty-three in a full House; that the motion to except the Universities had been lost by a majority of only eight. On full consideration he resolved not to pass the bill. Nobody, he said, could accuse him of acting selfishly on this occasion: his prerogative was not concerned in the matter; and he could have no objection to the proposed law except that it would be mischievous to his people.

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* See the Freeholder's Plea against Stockjobbing Elections of Parliament Men, and the Considerations upon Corrupt Elections of Members to serve in Parliament. Both these pamphlets were published in 1701.

On the tenth of April 1696, therefore, the Clerk of the Parliament was commanded to inform the Houses that His Majesty would consider of the Bill for the further Regulation of Elections. Some violent Tories in the House of Commons flattered themselves that they might be able to carry a resolution reflecting on the King. They moved that whoever had advised him to refuse his assent to their bill was an enemy to him and to the nation. Never was a greater blunder committed. The temper of the House was very different from what it had been on the day when the address against Portland's grant had been voted by acclamation. The detection of a murderous conspiracy, the apprehension of a French invasion, had changed everything. William was popular. Every day ten or twelve bales of parchment, covered with the signatures of associators, were laid at his feet. Nothing could be more imprudent than to propose, at such a time, a thinly disguised vote of censure on him. The moderate Tories accordingly separated themselves from their angry and unreasonable brethren. The motion was rejected by two hundred and nineteen votes to seventy; and the House ordered the question and the numbers on both sides to be published, in order that the world might know how completely the attempt to produce a quarrel between the King and his Parliament had failed.*

Act establishing a Land Bank.

The country gentlemen might perhaps have been more inclined to resent the loss of their bill, had they not been put into high good humour by the passing of another bill which they considered as even more important. The project of a Land Bank had been revived, in a form less shocking to common sense and less open to ridicule than that which had, two years before, been under the consideration of the House of Commons. Chamberlayne indeed protested loudly against all modifications of his plan, and proclaimed with undiminished confidence that he would make all his countrymen rich if they would only let him. He was not, he said, the first great discoverer whom princes and statesmen had regarded as a dreamer. Henry the Seventh had, in an evil hour, refused to listen to Christopher Columbus; and the consequence had been that England had lost the mines of Mexico and Peru. But what were the mines of Mexico and Peru to the riches of a nation blessed with an unlimited paper currency? By this time, however, the united force of reason and ridicule had reduced the once numerous sect which followed Chamberlayne to a small and select company of incorrigible fools. Few even of the squires now believed in his two great doctrines; the doctrine that the State can, by merely calling a bundle of old rags ten millions sterling, add ten millions sterling to the riches of the nation; and the doctrine that a lease of land for a term of years may be worth many times the fee simple. But it was still the general opinion of the country gentlemen that a bank, of which it should be the special business to advance money on the security of land, might be a great blessing to the nation. Harley and the Speaker Foley now proposed that such a bank should be established by Act of Parliament, and promised that, if their plan was adopted, the King should be amply supplied with money for the next campaign.

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* The history of this bill will be found in the Journals of the Commons, and in a very interesting despatch of L'Hermitage, April $\frac{14}{24}$, 1696. The bill itself is among the Archives of the House of Lords.

The Whig leaders, and especially Montague, saw that the scheme was a delusion, that it must speedily fail, and that, before it failed, it might not improbably ruin their own favourite institution, the Bank of England. But on this point they had against them, not only the whole Tory party, but also their master and many of their followers. The necessities of the State were pressing. The offers of the projectors were tempting. The Bank of England had, in return for its charter, advanced to the State only one million at eight per cent. The Land Bank would advance more than two millions and a half at seven per cent. William, whose chief object was to procure money for the service of the year, was little inclined to find fault with any source from which two millions and a half could be obtained. Sunderland, who generally exerted his influence in favour of the Whig leaders, failed them on this occasion. The Whig country gentlemen were delighted by the prospect of being able to repair their stables, replenish their cellars, and give portions to their daughters. It was impossible to contend against such a combination of force. A bill was passed which authorised the government to borrow two millions five hundred and sixty-four thousand pounds at seven per cent. A fund, arising chiefly from a new tax on salt, was set apart for the payment of the interest. If, before the first of August, the subscription for one half of this loan should have been filled, and if one half of the sum subscribed should have been paid into the Exchequer, the subscribers were to become a corporate body, under the name of the National Land Bank. As this bank was expressly intended to accommodate country gentlemen, it was strictly interdicted from lending money on any private security other than a mortgage of land, and was bound to lend on mortgage at least half a million annually. The interest on this half million was not to exceed three and a half per cent., if the payments were quarterly, or four per cent. if the payments were half yearly. At that time the market rate of interest on the best mortgages was full six per cent. The shrewd observers at the Dutch Embassy therefore thought that the subscription would never be half filled up; and it seems strange that any sane person should have thought otherwise.*

It was vain however to reason against the general infatuation. The Tories exultingly predicted that the bank of Robert Harley would completely eclipse the bank of Charles Montague. The bill passed both houses. On the twenty-seventh of April it received the royal assent; and the Parliament was immediately afterwards prorogued.

CHAPTER XXII.

Military operations in the Netherlands.

On the seventh of May 1696, William landed in Holland.† Thence he proceeded to Flanders, and took the command of the allied forces, which were collected in the neighbourhood of Ghent. Villeroy and Boufflers were already in the field. All Europe waited impatiently for great news from the Netherlands, but waited in vain. No aggressive movement was made. The object of the generals on both sides was to keep their troops from dying of hunger; and it was an object by no means easily attained. The treasuries both of France and England were empty. Lewis had, during the winter, created with great difficulty and expense a gigantic magazine at Givet on the frontier of his kingdom. The buildings were commodious and of vast extent. The quantity of provender laid up in them for horses was immense. The number of rations for men was commonly estimated at from three to four millions. But early in the spring Athlone and Cohorn had, by a bold and dexterous move, surprised Givet, and had utterly destroyed both storehouses and stores.[*] France, already fainting from exhaustion, was in no condition to repair such a loss. Sieges such as those of Mons and Namur were operations too costly for her means. The business of her army now was, not to conquer but to subsist.

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* The Act is 7 & 8 Will. 3 c. 31. Its history may be traced in the Journals.

† London Gazette, May 4, 1696.

The army of William was reduced to straits not less painful. The material wealth of England, indeed, had not been very seriously impaired by the drain which the war had caused: but she was suffering severely from the defective state of that instrument by which her material wealth was distributed.

Commercial crisis in England.

Saturday, the second of May, had been fixed by Parliament as the last day on which the clipped crowns, halfcrowns, and shillings were to be received by tale in payment of taxes.[†] The Exchequer was besieged from dawn till midnight by an immense multitude. It was necessary to call in the guards for the purpose of keeping order. On the following Monday began a cruel agony of a few months, which was destined to be succeeded by many years of almost unbroken prosperity.[‡]

Most of the old silver had vanished. The new silver had scarcely made its appearance. Several millions sterling, in ingots and hammered coin, were lying in the vaults of the Exchequer; and the milled money as yet came forth very slowly from the Mint.[§] Alarmists predicted that the wealthiest and most enlightened kingdom in Europe would be reduced to the state of those barbarous societies in which a mat is bought with a hatchet, and a pair of mocassins with a piece of venison.

There were, indeed, some hammered pieces which had escaped mutilation; and sixpences not clipped within the innermost ring were still current. This old money and the new money together made up a scanty stock of silver, which, with the help of gold, was to carry the nation through the summer and autumn.[‖] The manufacturers generally contrived, though with extreme difficulty, to pay their workmen in coin.[¶] The upper classes seem to have lived to a great extent on credit. Even an opulent man seldom had the means of discharging the weekly bills of his baker and butcher.[**] A promissory note, however, subscribed by such a man, was readily taken in the district where his means and character were well known. The notes of the wealthy money-changers of Lombard Street circulated widely.[††] The paper of the Bank of England did much service, and would have done more, but for the unhappy error into which the Parliament had recently been led by Harley and Foley. The confidence which the public had felt in that powerful and opulent Company had been shaken by the Act which established the Land Bank. It might well be doubted whether there would be room for the two rival institutions; and of the two, the younger seemed to be the favourite of the government and of the legislature. The price of the stock of the Bank of England had gone rapidly down from a hundred and ten to eighty-three. Meanwhile the goldsmiths, who had from the first been hostile to that great corporation, were plotting against it. They collected its paper from every quarter; and on the fourth of May, when the Exchequer had just swallowed up most of the old money, and when scarcely any of the new money had been issued, they flocked to Grocers' Hall, and insisted on immediate payment. A single goldsmith demanded thirty thousand pounds. The Directors, in this extremity, acted wisely and firmly. They refused to cash the notes which had been thus maliciously presented, and left the holders to seek a remedy in Westminster Hall. Other creditors, who came in good faith to ask for their due, were paid. The conspirators affected to triumph over the powerful body, which they hated and dreaded. The bank which had recently begun to exist under such splendid auspices, which had seemed destined to make a revolution in commerce and in finance, which had been the boast of London and the envy of Amsterdam, was already insolvent, ruined, dishonoured. Wretched pasquinades were published, the Trial of the Land Bank for murdering the Bank of England, the last Will and Testament of the Bank of England, the Epitaph of the Bank of England, the Inquest on the Bank of England. But in spite of all this clamour and all this wit, the correspondents of the States General reported that the Bank of England had not really suffered in the public esteem, and that the conduct of the goldsmiths was generally condemned.[*]

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[*] London Gazette, March 12, 16, 1696; Monthly Mercury for March, 1696.

[†] The Act provided that the clipped money must be brought in before the fourth of May. As the third was a Sunday, the second was practically the last day.

[‡] L'Hermitage, May $\frac{6}{16}$, 1696; London Newsletter, May 4, May 6. In the Newsletter the fourth of May is mentioned as "the day so much taken notice of for the universal concern people had in it."

[§] London Newsletter, May 21, 1696; Old Postmaster, June 25; L'Hermitage, May $\frac{18}{28}$.

[‖] Hayne's Brief Memoirs, Lansdowne MSS. 801.

[¶] See the petition from Birmingham in the Commons' Journals, Nov. 12, 1696; and the petition from Leicester, Nov. 21.

[**] "Money exceeding scarce, so that none was paid or received: but all was on trust."—Evelyn, May 13. And again, on June 11: "Want of current money to carry on the smallest concerns, even for daily provisions in the markets."

[††] L'Hermitage, $\frac{\text{May 22.}}{\text{June 1.}}$ See a Letter of Dryden to Tonson, which Malone, with great probability, supposes to have been written at this time.

The Directors soon found it impossible to procure silver enough to meet every claim which was made on them in good faith. They then bethought them of a new expedient. They made a call of twenty per cent. on the proprietors, and thus raised a sum which enabled them to give every applicant fifteen per cent. in milled money on what was due to him. They returned him his note, after making a minute upon it that part had been paid.[†] A few notes thus marked are still preserved among the archives of the Bank, as memorials of that terrible time. The paper of the Corporation continued to circulate: but the value fluctuated violently from day to day, and indeed from hour to hour; for the public mind was in so excitable a state that the most absurd lie which a stockjobber could invent sufficed to send the price up or down. One week the discount was only six per cent., in another week twenty-four per cent. A ten-pound note, which had been taken in the morning as worth more than nine pounds, was often worth less than eight pounds before night.[‡]

Another, and, at that conjuncture, a more effectual substitute for a metallic currency, owed its existence to the ingenuity of Charles Montague. He had succeeded in engrafting on Harley's Land Bank Bill a clause which empowered the government to issue negotiable paper bearing interest at the rate of threepence a day on a hundred pounds. In the midst of the general distress and confusion appeared the first Exchequer Bills, drawn for various amounts from a hundred pounds down to five pounds. These instruments were rapidly distributed over the kingdom by the post, and were everywhere welcome. The Jacobites talked violently against them in every coffeehouse, and wrote much detestable verse against them, but to little purpose. The success of the plan was such, that the ministers at one time resolved to issue twenty-shilling bills, and even fifteen-shilling bills for the payment of the troops. But it does not appear that this resolution was carried into effect.*

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[*] L'Hermitage to the States General, May $\frac{8}{18}$; Luttrell's Diary, May 7; Paris Gazette, June $\frac{2}{12}$; Trial and Condemnation of the Land Bank at Exeter Change for murdering the Bank of England at Grocers' Hall, 1696. The Will and the Epitaph will be found in the Trial.

[†] L'Hermitage, June $\frac{12}{22}$, 1696.

[‡] On this subject see the Short History of the Last Parliament, 1699; Narcissus Luttrell's Diary; the newspapers of 1696 *passim*, and the letters of L'Hermitage *passim*. See also the petition of the Clothiers of Gloucester in the Commons' Journal, Nov. 27, 1696. Oldmixon, who had been himself a sufferer, writes on this subject with even more than his usual acrimony.

It is difficult to imagine how, without the Exchequer Bills, the government of the country could have been carried on during that year. Every source of revenue had been affected by the state of the currency; and one source, on which the Parliament had confidently reckoned for the means of defraying more than half the charge of the war, had yielded not a single farthing.

Financial crisis.

The sum expected from the Land Bank was near two million six hundred thousand pounds. Of this sum one half was to be subscribed, and one quarter paid up by the first of August. The King, just before his departure had signed a warrant appointing certain commissioners, among whom Harley and Foley were the most eminent, to receive the names of the contributors.† A great meeting of persons interested in the scheme was held in the Hall of the Middle Temple. One office was opened at Exeter Change, another at Mercers' Hall. Forty agents went down into the country, and announced to the landed gentry of every shire the approach of the golden age of high rents and low interest. The Council of Regency, in order to set an example to the nation, put down the King's name for five thousand pounds; and the newspapers assured the world that the subscription would speedily be filled.‡ But when three weeks had passed away, it was found that only fifteen hundred pounds had been added to the five thousand contributed by the King. Many wondered at this: yet there was little cause for wonder. The sum which the friends of the project had undertaken to raise was a sum which only the enemies of the project could furnish. The country gentlemen wished well to Harley's scheme: but they wished well to it because they wanted to borrow money on easy terms; and, wanting to borrow money, they of course were not able to lend it. The moneyed class alone could supply what was necessary to the existence of the Land Bank: and the Land Bank was avowedly intended to diminish the profits, to destroy the political influence, and to lower the social position of the moneyed class. As the usurers did not choose to take on themselves the expense of putting down usury, the whole plan failed in a manner which, if the aspect of public affairs had been less alarming, would have been exquisitely ludicrous. The day drew near. The neatly ruled pages of the subscription book at Mercers' Hall were still blank. The Commissioners stood aghast. In their distress they applied to the government for indulgence. Many great capitalists, they said, were desirous to subscribe, but stood aloof because the terms were too hard. There ought to be some relaxation. Would the Council of Regency consent to an abatement of three hundred thousand pounds? The finances were in such a state, and the letters in which the King represented his wants were so urgent, that the Council of Regency hesitated. The Commissioners were asked whether they would engage to raise the whole sum, with this abatement. Their answer was unsatisfactory. They did not venture to say that they could command more than eight hundred thousand pounds. The negotiation was, therefore, broken off. The first of August came; and the whole amount contributed by the whole nation to the magnificent undertaking from which so much had been expected was two thousand one hundred pounds.*

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* See L'Hermitage June $\frac{12}{22}$, $\frac{\text{June 23,}}{\text{July 3,}}$ $\frac{\text{June 30,}}{\text{July 10,}}$ Aug. $\frac{1}{11}$, $\frac{\text{Aug. 28,}}{\text{Sept. 7,}}$ 1696; Luttrell's Diary, Aug. 4. The Postman of August 15 mentions the great benefit derived from the Exchequer Bills. The Pegasus of Aug. 24 says: "The Exchequer Bills do more and more obtain with the public; and 'tis no wonder." The Pegasus of Aug. 28 says: "They pass as money from hand to hand: 'tis observed that such as cry them down are ill affected to the government." "They are found by experience," says the Postman of the seventh of May following, "to be of extraordinary use to the merchants and traders of the City of London, and all other parts of the kingdom." I will give one specimen of the unmetrical and almost unintelligible doggrel which the Jacobite poets published on this subject;—

"Pray, Sir, did you hear of the late proclamation,
Of sending paper for payment quite thro' the nation?
Yes, Sir, I have: they're your Montague's notes,
Tinctured and coloured by your Parliament votes.
But 'tis plain on the people to be but a toast,
They come by the carrier and go by the post."

† Commons' Journals, Nov. 25, 1696.

‡ L'Hermitage, June $\frac{2}{12}$, 1696; Commons' Journals, Nov. 25; Postman, May 5, June 4, July 2.

Just at this conjuncture Portland arrived from the Continent. He had been sent by William with charge to obtain money, at whatever cost, and from whatever quarter. The King had strained his private credit in Holland to procure bread for his army. But all was insufficient. He wrote to his Ministers that, unless they could send him a speedy supply, his troops would either rise in mutiny or desert by thousands. He knew, he said, that it would be hazardous to call Parliament together during his absence. But, if no other resource could be devised, that hazard must be run.† The Council of Regency, in extreme embarrassment, began to wish that the terms, hard as they were, which had been offered by the Commissioners at Mercers' Hall, had been accepted. The negotiation was renewed. Shrewsbury, Godolphin, and Portland, as agents for the King, had several conferences with Harley and Foley, who had recently pretended that eight hundred thousand pounds were ready to be subscribed to the Land Bank. The Ministers gave assurances that, if, at this conjuncture, even half that sum were advanced, those who had done this service to the State should, in the next session, be incorporated as a National Land Bank. Harley and Foley at first promised, with an air of confidence, to raise what was required. But they soon went back from their word: they showed a great inclination to be punctilious and quarrelsome about trifles: at length the eight hundred thousand pounds dwindled to forty thousand; and even the forty thousand could be had only on hard conditions.‡ So ended the great delusion of the Land Bank. The commission expired; and the offices were closed.

And now the Council of Regency, almost in despair, had recourse to the Bank of England. Two hundred thousand pounds was the very smallest sum which would suffice to meet the King's most pressing wants. Would the Bank of England advance that sum? The capitalists who had the chief sway in the corporation were in bad humour, and not without reason. But fair words, earnest entreaties, and large promises were not spared: all the influence of Montague, which was justly great, was exerted: the Directors promised to do their best: but they apprehended that it would be impossible for them to raise the money without making a second call of twenty per cent. on their constituents. It was necessary that the question should be submitted to a General Court; in such a court more than six hundred persons were entitled to vote; and the result might well be doubted. The proprietors were summoned to meet on the fifteenth of August at Grocers' Hall. During the painful interval of suspense, Shrewsbury wrote to his master in language more tragic than is often found in official letters. "If this should not succeed, God knows what can be done. Anything must be tried and ventured rather than lie down and die."§ On the fifteenth of August, a great epoch in the history of the Bank, the General Court was held. In the chair sate Sir John Houblon, the Governor, who was also Lord Mayor of London, and, what would in our time be thought strange, a Commissioner of the Admiralty. Sir John, in a speech, every word of which was in writing, and had been carefully considered by the Directors, explained the case, and implored the assembly to stand by King William. There was at first a little murmuring. "If our notes would do," it was said, "we should be most willing to assist His Majesty: but two hundred thousand pounds in hard money at a time like this"—— The Governor announced explicitly that nothing but gold or silver would supply the necessities of the army in Flanders. At length the question was put to the vote; and every hand in the Hall was held up for sending the money. The letters from the Dutch Embassy informed the States General that the events of that day had bound the Bank and the Government together in close alliance, and that several of the ministers had, immediately after the meeting, purchased stock merely in order to give a pledge of their attachment to the body which had rendered so great a service to the State.[*]

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* L'Hermitage, July $\frac{3}{13}$, $\frac{10}{20}$, 1696; Commons' Journals, Nov. 25; Paris Gazette, June 30, August 25; Old Postmaster, July 9.

† William to Heinsius, July 30, 1696; William to Shrewsbury, July 23, 30, 31.

‡ Shrewsbury to William, July 28, 31, Aug. 4, 1696; L'Hermitage, Aug $\frac{1}{11}$.

§ Shrewsbury to William, Aug. 7, 1696; L'Hermitage, Aug. $\frac{14}{24}$; London Gazette, Aug. 13.

Efforts to restore the currency.

Meanwhile, strenuous exertions were making to hasten the recoinage. Since the Restoration, the Mint had, like every other public establishment in the kingdom, been a nest of idlers and jobbers. The important office of Warden, worth between six and seven hundred a year, then a handsome independence, had become a mere sinecure, and had been filled by a succession of fine gentlemen, who were well known at the hazard table of Whitehall, but who never condescended to come near the Tower. This office had just become vacant, and Montague had obtained it for Newton.[†] The ability, the industry, and the strict uprightness of the great philosopher speedily produced a complete revolution throughout the department which was under his direction.[‡] He devoted himself to his task with an activity which left him no time to spare for those pursuits in which he had surpassed Archimedes and Galileo. Till the great work was completely done, he resisted firmly, and almost angrily, every attempt that was made by men of science, here or on the Continent, to draw him away from his official duties.[§] The old officers of the Mint had thought it a great feat to coin silver to the amount of fifteen thousand pounds in a week. When Montague talked of thirty or forty thousand, these men of form and precedent pronounced the thing impracticable. But the energy of the young Chancellor of the Exchequer and of his friend the Warden accomplished far greater wonders. Soon nineteen mills were going at once in the Tower. As fast as men could be trained to the work in London, bands of them were sent off to other parts of the kingdom. Mints were established at Bristol, York, Exeter, Norwich, and Chester. This arrangement was in the highest degree popular. The machinery and the workmen were welcomed to the new stations with the ringing of bells and the firing of guns. The weekly issue increased to sixty thousand pounds, to eighty thousand, to a hundred thousand, and at length to a hundred and twenty thousand.* Yet even this issue, though great, not only beyond precedent, but beyond hope, was scanty when compared with the demands of the nation. Nor did all the newly stamped silver pass into circulation: for during the summer and autumn those politicians who were for raising the denomination of the coin were active and clamorous; and it was generally expected that, as soon as the Parliament should reassemble, a strong effort would be made to carry a law enacting that ninepence should be a shilling. Of course no person who thought it probable that he should, at a day not far distant, be able to pay a debt of a pound with three crown pieces instead of four, was willing to part with a crown piece till that day arrived. Most of the milled pieces were therefore hoarded.† May, June, and July passed away without any perceptible increase in the quantity of good money. It was not till August that the keenest observer could discern the first faint signs of returning prosperity.‡

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[*] L'Hermitage, Aug. $\frac{18}{28}$, 1696. Among the records of the Bank is a resolution of the Directors prescribing the very words which Sir John Houblon was to use. William's sense of the service done by the Bank on this occasion is expressed in his letter to Shrewsbury, of $\frac{\text{Aug. 24}}{\text{Sept. 3.}}$ One of the Directors, in a letter concerning the Bank, printed in 1697, says: "The Directors could not have answered it to their members, had it been for any less occasion than the preservation of the kingdom."

[†] Haynes's Brief Memoirs; Lansdowne MSS. 801. Montague's friendly letter to Newton, announcing the appointment, has been repeatedly printed. It bears date March 19, 169$\frac{5}{6}$.

[‡] I have very great pleasure in quoting the words of Haynes, an able, experienced, and practical man, who had been in the habit of transacting business with Newton. They have never, I believe, been printed. "Mr Isaac Newton, public Professor of Mathematicks in Cambridge, the greatest philosopher, and one of the best men of this age, was, by a great and wise statesman, recommended to the favour of the late King for Warden of the King's Mint and Exchanges, for which he was peculiarly qualified, because of his extraordinary skill in numbers, and his great integrity, by the first of which he could judge correctly of the Mint accounts and transactions as soon as he entered upon his office; and by the latter—I mean his integrity—he sett a standard to the conduct and behaviour of every officer and clerk in the Mint. Well had it been for the publick, had he acted a few years sooner in that situation." It is interesting to compare this testimony, borne by a man who thoroughly understood the business of the Mint, with the childish talk of Pope, as reported by Spence. "Sir Isaac Newton," said Pope, "though so deep in algebra and fluxions, could not readily make up a common account; and, whilst he was Master of the Mint, used to get somebody to make up the accounts for him." Some of the statesmen with whom Pope lived might have told him that it is not always from ignorance of arithmetic that persons at the head of great departments leave to clerks the business of casting up pounds, shillings, and pence.

[§] "I do not love," he wrote to Flamsteed, "to be printed on every occasion, much less to be dunned and teased by foreigners about mathematical things, or to be thought by our own people to be trifling away my time about them, when I am about the King's business."

Distress of the people: their temper and conduct.

The distress of the common people was severe, and was aggravated by the follies of magistrates and by the arts of malecontents. The Lords Justices, by an order in Council, exhorted gentlemen who were in the Commission of the Peace to hold frequent meetings, and to see that both the laws for the relief of the poor and the laws for the repression of vagrancy and rioting were effectually put in execution.§ Those gentlemen were therefore unusually active, through this trying summer, in every part of the country; nor can it be doubted that their activity was on the whole beneficial. But unfortunately many of them, not content with discharging their proper functions, took upon them to administer a strange sort of equity; and as no two of these rural Prætors had exactly the same notion of what was equitable, their edicts added confusion to confusion. In one parish people were, in outrageous violation of the law, threatened with the stocks if they refused to take clipped shillings by tale. In the next parish it was dangerous to pay such shillings except by weight.‖ The enemies of the government, at the same time, laboured indefatigably in their vocation. They harangued in every place of public resort, from the Chocolate House in Saint James's Street to the sanded kitchen of the alehouse on the village green. In verse and prose they incited the suffering multitude to rise up in rebellion. Of the tracts which they published at this time, the most remarkable was written by a depraved priest named Grascombe, of whose ferocity and scurrility the most respectable nonjurors had long been ashamed. He now did his best to persuade the rabble to tear in pieces those members of Parliament who had voted for the restoration of the currency.[*] It would be too much to say that the malignant industry of this man and of men like him produced no effect on a population which was doubtless severely tried. There were tumults in several parts of the country, but tumults which were suppressed with little difficulty, and, as far as can be discovered, without the shedding of a drop of blood.[†] In one place a crowd of poor ignorant creatures, excited by some knavish agitator, besieged the house of a Whig member of Parliament, and clamorously insisted on having their short money changed. The gentleman consented, and desired to know how much they had brought. After some delay they were able to produce a single clipped halfcrown.[‡] Such disturbances as this were at a distance exaggerated into insurrections and massacres. At Paris it was gravely asserted in print that, in an English town which was not named, a soldier and a butcher had quarrelled about a piece of money, that the soldier had killed the butcher, that the butcher's man had snatched up a cleaver and killed the soldier, that a great fight had followed, and that fifty dead bodies had been left on the ground.[§] The truth was that the behaviour of the great body of the people was beyond all praise. The Judges when, in September, they returned from their circuits, reported that the temper of the nation was excellent.[‖] There was a patience, a reasonableness, a good nature, a good faith, which nobody had anticipated. Everybody felt that nothing but mutual help and mutual forbearance could prevent the dissolution of society. A hard creditor, who sternly demanded payment to the day in milled money, was pointed at in the streets, and was beset by his own creditors with demands which soon brought him to reason. Much uneasiness had been felt about the troops. It was scarcely possible to pay them regularly: if they were not paid regularly, it might well be apprehended that they would supply their wants by rapine; and such rapine it was certain that the nation, altogether unaccustomed to military exaction and oppression, would not tamely endure. But, strange to say, there was, through this cruel year, a better understanding than had ever been known between the soldiers and the rest of the community. The gentry, the farmers, the shopkeepers, supplied the redcoats with necessaries in a manner so friendly and liberal that there was no brawling and no marauding. "Severely as these difficulties have been felt," L'Hermitage writes, "they have produced one happy effect: they have shown how good the spirit of the country is. No person, however favourable his opinion of the English may have been, could have expected that a time of such suffering would have been a time of such tranquillity."[¶]

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* Hopton Haynes's Brief Memoires; Lansdowne MSS. 801; the Old Postmaster, July 4, 1696; the Postman, May 30, July 4, September 12, 19, October 8; Luttrell's Diary and L'Hermitage's despatches of this summer and autumn, *passim*.

† Paris Gazette, Aug. 11, 1696.

‡ On the 7th of August L'Hermitage remarked for the first time that money seemed to be more abundant.

§ London Gazette, July 6, 1696; Narcissus Luttrell's Diary.

‖ Compare Edmund Bohun's Letter to Carey of the 31st of July 1696 with the Paris Gazette of the same date. Bohun's description of the state of Suffolk is coloured, no doubt, by his constitutionally gloomy temper, and by the feeling with which he, not unnaturally, regarded the House of Commons. His statistics are not to be trusted; and his predictions were signally falsified. But he may be believed as to plain facts which happened in his own parish.

Some men, who loved to trace, in the strangely complicated maze of human affairs, the marks of more than human wisdom, were of opinion that, but for the interference of a gracious Providence, the plan so elaborately devised by great statesmen and great philosophers would have failed completely and ignominiously. Often, since the Revolution, the English had been sullen and querulous, unreasonably jealous of the Dutch, and disposed to put the worst construction on every act of the King. Had the fourth of May found our ancestors in such a mood, it can scarcely be doubted that sharp distress, irritating minds already irritable, would have caused an outbreak, which must have shaken, and might have subverted, the throne of William. Happily, at the moment at which the loyalty of the nation was put to the most severe test, the King was more popular than he had ever been since the day on which the Crown was tendered to him in the Banqueting House. The plot which had been laid against his life had excited general disgust and horror. His reserved manners, his foreign attachments, were forgotten. He had become an object of personal interest and of personal affection to his people. They were everywhere coming in crowds to sign the instrument which bound them to defend and to avenge him. They were everywhere carrying about in their hats the badges of their loyalty to him. They could hardly be restrained from inflicting summary punishment on the few who still dared openly to question his title. Jacobite was now a synonyme for cut-throat. Noted Jacobite laymen had just planned a foul murder. Noted Jacobite priests had, in the face of day, and in the administration of a solemn ordinance of religion, indicated their approbation of that murder. Many honest and pious men, who thought that their allegiance was still due to James, had indignantly relinquished all connection with zealots who seemed to think that a righteous end justified the most unrighteous means. Such was the state of public feeling during the summer and autumn of 1696; and therefore it was that hardships which, in any of the seven preceding years, would certainly have produced a rebellion, and might perhaps have produced a counter-revolution, did not produce a single riot too serious to be suppressed by the constable's staff.

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[*] As to Grascombe's character, and the opinion entertained of him by the most estimable Jacobites, see the Life of Kettlewell, part iii. section 55. Lee, the compiler of that work, mentions with just censure some of Grascombe's writings, but makes no allusion to the worst of them, the Account of the Proceedings in the House of Commons in relation to the Recoining of the Clipped Money, and falling the price of Guineas. That Grascombe was the author, was proved before a Committee of the House of Commons. See the Journals, Nov. 30, 1696.

[†] L'Hermitage, June $\frac{12}{22}$, July $\frac{7}{17}$, 1696.

[‡] See the Answer to Grascombe, entitled Reflections on a Scandalous Libel.

[§] Paris Gazette, Sept. 15, 1696.

[‖] L'Hermitage, Oct. $\frac{2}{12}$, 1696.

[¶] L'Hermitage, July $\frac{20}{30}$, Oct. $\frac{2}{12}$, $\frac{9}{19}$, 1696.

Negotiations with France; the Duke of Savoy deserts the coalition.

Nevertheless, the effect of the commercial and financial crisis in England was felt through all the fleets and armies of the coalition. The great source of subsidies was dry. No important military operation could anywhere be attempted. Meanwhile overtures tending to peace had been made; and a negotiation had been opened. Caillieres, one of the ablest of the many able envoys in the service of France, had been sent to the Netherlands, and had held many conferences with Dykvelt. Those conferences might perhaps have come to a speedy and satisfactory close, had not France, at this time, won a great diplomatic victory in another quarter. Lewis had, during seven years, been scheming and labouring in vain to break the great array of potentates whom the dread of his might and of his ambition had brought together and kept together. But, during seven years, all his arts had been baffled by the skill of William; and when the eighth campaign opened, the confederacy had not been weakened by a single desertion. Soon, however, it began to be suspected that the Duke of Savoy was secretly treating with the enemy. He solemnly assured Galway, who represented England at the Court of Turin, that there was not the slightest ground for such suspicions, and sent to William letters filled with professions of zeal for the common cause, and with earnest entreaties for more money. This dissimulation continued till a French army, commanded by Catinat, appeared in Piedmont. Then the Duke threw off his disguise, concluded peace with France, joined his troops to those of Catinat, marched into the Milanese, and informed the allies whom he had just abandoned that, unless they wished to have him for an enemy, they must declare Italy neutral ground. The Courts of Vienna and Madrid, in great dismay, submitted to the terms which he dictated. William expostulated and protested in vain. His influence was no longer what it had been. The general opinion of Europe was that the riches and the credit of England were completely exhausted; and both her confederates and her enemies imagined that they might safely treat her with indignity. Spain, true to her invariable maxim that everything ought to be done for her and nothing by her, had the effrontery to reproach the Prince, to whom she owed it that she had not lost the Netherlands and Catalonia, because he had not sent troops and money to defend her possessions in Italy. The Imperial ministers formed and executed resolutions gravely affecting the interests of the coalition without consulting him who had been the author and the soul of the coalition.* Lewis had, after the failure of the Assassination Plot, made up his mind to the disagreeable necessity of recognising William, and had authorised Caillieres to make a declaration to that effect. But the defection of Savoy, the neutrality of Italy, the disunion among the allies, and, above all, the distresses of England, exaggerated as those distresses were in the letters which the Jacobites of Saint Germains received from the Jacobites of London, produced a change. The tone of Caillieres became high and arrogant: he went back from his word, and refused to give any pledge that his master would acknowledge the Prince of Orange as King of Great Britain. The joy was great among the nonjurors. They had always, they said, been certain that the Great Monarch would not be so unmindful of his own glory and of the common interests of Sovereigns as to abandon the cause of his unfortunate guests, and to call an usurper his brother. They knew from the best authority that His Most Christian Majesty had lately, at Fontainebleau, given satisfactory assurances on this subject to King James. Indeed, there is reason to believe that the project of an invasion of our island was again seriously discussed at Versailles. Catinat's army was now at liberty. France, relieved from all apprehension on the side of Savoy, might spare twenty thousand men for a descent on England; and, if the misery and discontent here were such as was generally reported, the nation might be disposed to receive foreign deliverers with open arms.†

So gloomy was the prospect which lay before William, when, in the autumn of 1696, he quitted his camp in the Netherlands for England. His servants here meanwhile were looking forward to his arrival with intense anxiety. For that anxiety there were personal as well as public reasons. An event had taken place which had caused more uneasiness to the ministers than even the lamentable state of the money market and the Exchequer.

Search for Jacobite conspirators in England: Sir John Fenwick.

During the King's absence, the search for the Jacobites who had been concerned in the plots of the preceding winter had not been intermitted; and of those Jacobites none was in greater peril than Sir John Fenwick. His birth, his connections, the high situations which he had filled, the indefatigable activity with which he had, during several years, laboured to subvert the government, and the personal insolence with which he had treated the deceased Queen, marked him out as a man fit to be made an example. He succeeded, however, in concealing himself from the officers of justice till the first heat of pursuit was over. In his hiding-place he thought of an ingenious device which might, as he conceived, save him from the fate of his friends Charnock and Parkyns. Two witnesses were necessary to convict him. It appeared, from what had passed on the trials of his accomplices, that there were only two witnesses who could prove his guilt, Porter and Goodman. His life was safe if either of these men could be persuaded to abscond.

Fenwick was not the only person who had strong reason to wish that Porter or Goodman, or both, might be induced to leave England. Ailesbury had been arrested, and committed to the Tower; and he well knew that, if these men appeared against him, his head would be in serious danger. His friends and Fenwick's raised what was thought a sufficient sum; and two Irishmen, or, in the phrase of the newspapers of that day, bogtrotters, a barber named Clancy, and a disbanded captain named Donelagh, undertook the work of corruption.

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* The Monthly Mercuries; Correspondence between Shrewsbury and Galway; William to Heinsius, July 23, 30, 1696; Memoir of the Marquess of Leganes.

† William to Heinsius, $\frac{\text{Aug. 27,}}{\text{Sept. 6,}}$ Nov. $\frac{15}{25}$, Nov. $\frac{17}{27}$, 1696: Prior to Lexington, Nov. $\frac{17}{27}$; Villiers to Shrewsbury, Nov. $\frac{13}{23}$.

The first attempt was made on Porter. Clancy contrived to fall in with him at a tavern, threw out significant hints, and finding that those hints were favourably received, opened a regular negotiation. The terms offered were alluring; three hundred guineas down, three hundred more as soon as the witness should be beyond sea, a handsome annuity for life, a free pardon from King James, and a secure retreat in France. Porter seemed inclined, and perhaps was really inclined, to consent. He said that he still was what he had been, that he was at heart attached to the good cause, but that he had been tried beyond his strength. Life was sweet. It was easy for men who had never been in danger to say that none but a villain would save himself by hanging his associates: but a few hours in Newgate, with the near prospect of a journey on a sledge to Tyburn, would teach such boasters to be more charitable. After repeatedly conferring with Clancy, Porter was introduced to Fenwick's wife, Lady Mary, a sister of the Earl of Carlisle. Everything was soon settled. Donelagh made the arrangements for the flight. A boat was in waiting. The letters which were to secure to the fugitive the protection of King James were prepared by Fenwick. The hour and place were fixed at which Porter was to receive the first instalment of the promised reward. But his heart misgave him. He had, in truth, gone such lengths that it would have been madness in him to turn back. He had sent Charnock, King, Keyes, Friend, Parkyns, Rookwood, Cranbourne, to the gallows. It was impossible that such a Judas could ever be really forgiven. In France, among the friends and comrades of those whom he had destroyed, his life would not be worth one day's purchase. No pardon under the Great Seal would avert the stroke of the avenger of blood. Nay, who could say that the bribe now offered was not a bait intended to lure the victim to the place where a terrible doom awaited him? Porter resolved to be true to that government under which alone he could be safe: he carried to Whitehall information of the whole intrigue; and he received full instructions from the ministers. On the eve of the day fixed for his departure he had a farewell meeting with Clancy at a tavern. Three hundred guineas were counted out on the table. Porter pocketed them, and gave a signal. Instantly several messengers from the office of the Secretary of State rushed into the room, and produced a warrant. The unlucky barber was carried off to prison, tried for his offence, convicted, and pilloried.[*]

Capture of Fenwick.

This mishap made Fenwick's situation more perilous than ever. At the next sessions for the City of London a bill of indictment against him for high treason was laid before the grand jury. Porter and Goodman appeared as witnesses for the Crown; and the bill was found. Fenwick now thought that it was high time to steal away to the Continent. Arrangements were made for his passage. He quitted his hiding-place, and repaired to Romney Marsh. There he hoped to find shelter till the vessel which was to convey him across the Channel should arrive. For, though Hunt's establishment had been broken up, there were still in that dreary region smugglers who carried on more than one lawless trade. It chanced that two of these men had just been arrested on a charge of harbouring traitors. The messenger who had taken them into custody was returning to London with them, when, on the high road, he met Fenwick face to face. Unfortunately for Fenwick, no face in England was better known than his. "It is Sir John," said the officer to the prisoners: "Stand by me, my good fellows; and I warrant you, you will have your pardons and a bag of guineas besides." The offer was too tempting to be refused: but Fenwick was better mounted than his assailants: he dashed through them, pistol in hand, and was soon out of sight. They pursued him: the hue and cry was raised: the bells of all the parish churches of the Marsh rang out the alarm: the whole country was up: every path was guarded: every thicket was beaten: every hut was searched; and at length the fugitive was found in bed. Just then a barque, of very suspicious appearance, came in sight: she soon approached the shore, and showed English colours: but to the practised eyes of the Kentish fishermen, she looked much like a French privateer. It was not difficult to guess her errand. After waiting a short time in vain for her passenger, she stood out to sea.*

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[*] My account of the attempt to corrupt Porter is taken from his examination before the House of Commons on Nov. 16, 1696, and from the following sources: Burnet, ii. 183; L'Hermitage to the States General, May $\frac{8}{18}$, $\frac{12}{22}$, 1696; the Postboy, May 9; the Postman, May 9; Narcissus Luttrell's Diary; London Gazette, Oct. 19, 1696.

Fenwick, unluckily for himself, was able so far to elude the vigilance of those who had charge of him as to scrawl with a lead pencil a short letter to his wife. Every line contained evidence of his guilt. All, he wrote, was over: he was a dead man, unless, indeed, his friends could, by dint of solicitation, obtain a pardon for him. Perhaps the united entreaties of all the Howards might succeed. He would go abroad: he would solemnly promise never again to set foot on English ground, and never to draw sword against the government. Or would it be possible to bribe a juryman or two to starve out the rest? "That," he wrote, "or nothing can save me." This billet was intercepted in its way to the post, and sent up to Whitehall. Fenwick was soon carried to London and brought before the Lords Justices. At first he held high language, and bade defiance to his accusers. He was told that he had not always been so confident; and his letter to his wife was laid before him. He had not till then been aware that it had fallen into hands for which it was not intended. His distress and confusion became great. He felt that, if he were instantly sent before a jury, a conviction was inevitable. One chance remained. If he could delay his trial for a short time, the judges would leave town for their circuits: a few weeks would be gained; and in the course of a few weeks something might be done.

Fenwick's confession.

He addressed himself particularly to the Lord Steward, Devonshire, with whom he had formerly had some connection of a friendly kind. The unhappy man declared that he threw himself entirely on the royal mercy, and offered to disclose all that he knew touching the plots of the Jacobites. That he knew much nobody could doubt. Devonshire advised his colleagues to postpone the trial till the pleasure of William could be known. This advice was taken. The King was informed of what had passed; and he soon sent an answer directing Devonshire to receive the prisoner's confession in writing, and to send it over to the Netherlands with all speed.†

Fenwick had now to consider what he should confess. Had he, according to his promise, revealed all that he knew, there can be no doubt that his evidence would have seriously affected many Jacobite noblemen, gentlemen, and clergymen. But, though he was very unwilling to die, attachment to his party was in his mind a stronger sentiment than the fear of death. The thought occurred to him that he might construct a story, which might possibly be considered as sufficient to earn his pardon, which would at least put off his trial some months, yet which would not injure a single sincere adherent of the banished dynasty, nay, which would cause distress and embarrassment to the enemies of that dynasty, and which would fill the Court, the Council, and the Parliament of William with fears and animosities. He would divulge nothing that could affect those true Jacobites who had repeatedly awaited, with pistols loaded and horses saddled, the landing of the rightful King accompanied by a French army. But if there were false Jacobites who had mocked their banished Sovereign year after year with professions of attachment and promises of service, and yet had, at every great crisis, found some excuse for disappointing him, and who were at that moment among the chief supports of the usurper's throne, why should they be spared? That there were such false Jacobites Fenwick had good reason to believe. He could indeed say nothing against them to which a Court of Justice would have listened; for none of them had ever entrusted him with any message or letter for France; and all that he knew about their treachery he had learned at second hand and third hand. But of their guilt he had no doubt. One of them was Marlborough. He had, after betraying James to William, promised to make reparation by betraying William to James, and had, at last, after much shuffling, again betrayed James and made peace with William. Godolphin had practised deception, similar in kind, though less gross in degree. He had long been sending fair words to Saint Germains: in return for those fair words he had received a pardon; and, with this pardon in his secret drawer, he had continued to administer the finances of the existing government. To ruin such a man would be a just punishment for his baseness, and a great service to King James. Still more desirable was it to blast the fame and to destroy the influence of Russell and Shrewsbury. Both were distinguished members of that party which had, under different names, been, during two generations, implacably hostile to the Kings of the House of Stuart. Both had taken a great part in the Revolution. The names of both were subscribed to the instrument which had invited the Prince of Orange to England. One of them was now his Minister for Maritime Affairs; the other his Principal Secretary of State: but neither had been constantly faithful to him. Both had, soon after his accession, bitterly resented his wise and magnanimous impartiality, which, to their minds, disordered by party spirit, seemed to be unjust and ungrateful partiality to the Tory faction; and both had, in their spleen, listened to emissaries from Saint Germains. Russell had vowed by all that was most sacred that he would himself bring back his exiled Sovereign. But the vow was broken as soon as it had been uttered; and he to whom the royal family had looked as to a second Monk had crushed the hopes of that family at La Hogue. Shrewsbury had not gone such lengths. Yet he too, while out of humour with William, had tampered with the agents of James. With the power and reputation of these two great men was closely connected the power and reputation of the whole Whig party. That party, after some quarrels, which were in truth quarrels of lovers, was now cordially reconciled to William, and bound to him by the strongest ties. If those ties could be dissolved, if he could be induced to regard with distrust and aversion the only set of men which was on principle and with enthusiasm devoted to his interests, his enemies would indeed have reason to rejoice.

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* London Gazette; Narcissus Luttrell; L'Hermitage, June $\frac{12}{22}$; Postman, June 11.

† Life of William III., 1703; Vernon's evidence given in his place in the House of Commons, Nov. 16, 1696.

With such views as these Fenwick delivered to Devonshire a paper so cunningly composed that it would probably have brought some severe calamity on the Prince to whom it was addressed, had not that Prince been a man of singularly clear judgment and singularly lofty spirit. The paper contained scarcely anything respecting those Jacobite plots in which the writer had himself been concerned, and of which he intimately knew all the details. It contained nothing which could be of the smallest prejudice to any person who was really hostile to the existing order of things. The whole narrative was made up of stories, too true for the most part, yet resting on no better authority than hearsay, about the intrigues of some eminent warriors and statesmen, who, whatever their former conduct might have been, were now at least hearty in support of William. Godolphin, Fenwick averred, had accepted a seat at the Board of Treasury, with the sanction and for the benefit of King James. Marlborough had promised to carry over the army, Russell to carry over the fleet. Shrewsbury, while out of office, had plotted with Middleton against the government. Indeed the Whigs were now the favourites at Saint Germains. Many old friends of hereditary right were moved to jealousy by the preference which James gave to the new converts. Nay, he had been heard to express his confident hope that the monarchy would be set up again by the very hands which had pulled it down.

Such was Fenwick's confession. Devonshire received it and sent it by express to the Netherlands, without intimating to any of his fellow councillors what it contained. The accused ministers afterwards complained bitterly of this proceeding. Devonshire defended himself by saying that he had been specially deputed by the King to take the prisoner's information, and was bound, as a true servant of the Crown, to transmit that information to His Majesty and to His Majesty alone.

The messenger sent by Devonshire found William at Loo. The King read the confession, and saw at once with what objects it had been drawn up. It contained little more than what he had long known, and had long, with politic and generous dissimulation, affected not to know. If he spared, employed, and promoted men who had been false to him, it was not because he was their dupe. His observation was quick and just: his intelligence was good; and he had, during some years, had in his hands proofs of much that Fenwick had only gathered from wandering reports. It has seemed strange to many that a Prince of high spirit and acrimonious temper should have treated servants who had so deeply wronged him with a kindness hardly to be expected from the meekest of human beings. But William was emphatically a statesman. Ill-humour, the natural and pardonable effect of much bodily and much mental suffering, might sometimes impel him to give a tart answer. But never did he on any important occasion indulge his angry passions at the expense of the great interests of which he was the guardian. For the sake of those interests, proud and imperious as he was by nature, he submitted patiently to galling restraints, bore cruel indignities and disappointments with the outward show of serenity, and not only forgave, but often pretended not to see, offences which might well have moved him to bitter resentment. He knew that he must work with such tools as he had. If he was to govern England he must employ the public men of England; and, in his age, the public men of England, with much of a peculiar kind of ability, were, as a class, low-minded and immoral. There were doubtless exceptions. Such was Nottingham among the Tories, and Somers among the Whigs. But the majority, both of the Tory and of the Whig ministers of William, were men whose characters had taken the ply in the days of the Antipuritan reaction. They had been formed in two evil schools, in the most unprincipled of courts and the most unprincipled of oppositions, a court which took its character from Charles, an opposition headed by Shaftesbury. From men so trained it would have been unreasonable to expect disinterested and steadfast fidelity to any cause. But, though they could not be trusted, they might be used; and they might be useful. No reliance could be placed on their principles: but much reliance might be placed on their hopes and on their fears; and, of the two Kings who laid claim to the English crown, the King from whom there was most to hope and most to fear was the King in possession. If therefore William had little reason to esteem these politicians his hearty friends, he had still less reason to number them among his hearty foes. Their conduct towards him, reprehensible as it was, might be called upright when compared with their conduct towards James.

To the reigning Sovereign they had given valuable service; to the banished Sovereign little more than promises and professions. Shrewsbury might, in a moment of resentment or of weakness, have trafficked with Jacobite agents: but his general conduct had proved that he was as far as ever from being a Jacobite. Godolphin had been lavish of fair words to the dynasty which was out: but he had diligently and skilfully superintended the finances of the dynasty which was in. Russell had sworn that he would desert with the English fleet: but he had burned the French fleet. Even Marlborough's known treasons,—for his share in the disaster of Brest and the death of Talmash was as yet unsuspected,—had not done so much harm as his exertions at Walcourt, at Cork, and at Kinsale had done good. William had therefore wisely resolved to shut his eyes to perfidy, which, however disgraceful it might be, had not injured him, and still to avail himself, with proper precautions, of the eminent talents which some of his unfaithful counsellors possessed. Having determined on this course, and having long followed it with happy effect, he could not but be annoyed and provoked by Fenwick's confession. Sir John, it was plain, thought himself a Machiavel. If his trick succeeded, the Princess, whom it was most important to keep in good humour, would be alienated from the government by the disgrace of Marlborough. The whole Whig party, the firmest support of the throne, would be alienated by the disgrace of Russell and Shrewsbury. In the meantime not one of those plotters whom Fenwick knew to have been deeply concerned in plans of insurrection, invasion, assassination, would be molested. This cunning schemer should find that he had not to do with a novice. William, instead of turning his accused servants out of their places, sent the confession to Shrewsbury, and desired that it might be laid before the Lords Justices. "I am astonished," the King wrote, "at the fellow's effrontery. You know me too well to think that such stories can make any impression on me. Observe this honest man's sincerity. He has nothing to say except against my friends. Not a word about the plans of his brother Jacobites." The King concluded by directing the Lords Justices to send Fenwick before a jury with all speed.*

The effect produced by William's letter was remarkable. Every one of the accused persons behaved himself in a manner singularly characteristic. Marlborough, the most culpable of all, preserved a serenity, mild, majestic, and slightly contemptuous. Russell, scarcely less criminal than Marlborough, went into a towering passion, and breathed nothing but vengeance against the villanous informer. Godolphin, uneasy, but wary, reserved, and self-possessed, prepared himself to stand on the defensive. But Shrewsbury, who of all the four was the least to blame, was utterly overwhelmed. He wrote in extreme distress to William, acknowledged with warm expressions of gratitude the King's rare generosity, and protested that Fenwick had malignantly exaggerated and distorted mere trifles into enormous crimes. "My Lord Middleton,"—such was the substance of the letter,—"was certainly in communication with me about the time of the battle of La Hogue. We are relations: we frequently met: we supped together just before he returned to France: I promised to take care of his interests here: he in return offered to do me good offices there: but I told him that I had offended too deeply to be forgiven, and that I would not stoop to ask forgiveness." This, Shrewsbury averred, was the whole extent of his offence.† It is but too certain that this confession was by no means ingenuous; nor is it likely that William was deceived. But he was determined to spare the repentant traitor the humiliation of owning a fault and accepting a pardon. "I can see," the King wrote, "no crime at all in what you have acknowledged. Be assured that these calumnies have made no unfavourable impression on me. Nay, you shall find that they have strengthened my confidence in you."* A man hardened in depravity would have been perfectly contented with an acquittal so complete, announced in language so gracious. But Shrewsbury was quite unnerved by a tenderness which he was conscious that he had not merited. He shrank from the thought of meeting the master whom he had wronged, and by whom he had been forgiven, and of sustaining the gaze of the peers, among whom his birth and his abilities had gained for him a station of which he felt that he was unworthy. The campaign in the Netherlands was over. The session of Parliament was approaching. The King was expected with the first fair wind. Shrewsbury left town, and retired to the Wolds of Gloucestershire. In that district, then one of the wildest in the south of the island, he had a small country seat, surrounded by pleasant gardens and fishponds. William had in his progress a year before, visited this dwelling, which lay far from the nearest highroad and from the nearest market town, and had been much struck by the silence and loneliness of the retreat in which he found the most graceful and splendid of his English courtiers.

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* William to Shrewsbury, from Loo, Sept. 10, 1696.

† Shrewsbury to William, Sept. 18, 1696.

Return of William to England.

At one in the morning of the sixth of October, the King landed at Margate. Late in the evening he reached Kensington. On the following morning a brilliant crowd of ministers and nobles pressed to kiss his hand: but he missed one face which ought to have been there, and asked where the Duke of Shrewsbury was, and when he was expected in town. The next day came a letter from the Duke to say that he had just had a bad fall in hunting. His side had been bruised: his lungs had suffered: he had spit blood, and could not venture to travel.† That he had fallen and hurt himself was true: but even those who felt most kindly towards him suspected, and not without strong reason, that he made the most of his convenient misfortune, and that, if he had not shrunk from appearing in public, he would have performed the journey with little difficulty. His correspondents told him that, if he was really as ill as he thought himself, he would do well to consult the physicians and surgeons of the capital. Somers, especially, implored him in the most earnest manner to come up to London. Every hour's delay was mischievous. His Grace must conquer his sensibility. He had only to face calumny courageously, and it would vanish.‡ The King, in a few kind lines, expressed his sorrow for the accident. "You are much wanted here," he wrote: "I am impatient to embrace you, and to assure you that my esteem for you is undiminished."§ Shrewsbury answered that he had resolved to resign the seals.|| Somers adjured him not to commit so fatal an error. If at that moment His Grace should quit office, what could the world think, except that he was condemned by his own conscience? He would, in fact, plead guilty: he would put a stain on his own honour, and on the honour of all who lay under the same accusation. It would no longer be possible to treat Fenwick's story as a romance. "Forgive me," Somers wrote, "for speaking after this free manner; for I do own I can scarce be temperate in this matter."¶ A few hours later William himself wrote to the same effect. "I have so much regard for you that, if I could, I would positively interdict you from doing what must bring such grave suspicions on you. At any time, I should consider your resignation as a misfortune to myself: but I protest to you that, at this time, it is on your account more than on my own that I wish you to remain in my service."** Sunderland, Portland,

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* William to Shrewsbury, Sept. 25, 1696.

† London Gazette, Oct. 8, 1696; Vernon to Shrewsbury, October 8; Shrewsbury to Portland, Oct. 11.

‡ Vernon to Shrewsbury, Oct. 13, 1696; Somers to Shrewsbury, Oct. 15.

§ William to Shrewsbury, Oct. 9, 1696.

|| Shrewsbury to William, Oct. 11, 1696.

¶ Somers to Shrewsbury, Oct. 19, 1696.

** William to Shrewsbury, Oct. 20, 1696.

Russell, and Wharton joined their entreaties to their master's; and Shrewsbury consented to remain Secretary in name. But nothing could induce him to face the Parliament which was about to meet. A letter was sent down to him from London, but to no purpose. He set out, but declared that he found it impossible to proceed, and took refuge again in his lonely mansion among the hills.*

Meeting of Parliament: state of the country.

While these things were passing, the members of both Houses were from every part of the kingdom going up to Westminster. To the opening of the session, not only England, but all Europe, looked forward with intense anxiety. Public credit had been deeply injured by the failure of the Land Bank. The restoration of the currency was not yet half accomplished. The scarcity of money was still distressing. Much of the milled silver was buried in private repositories as fast as it came forth from the Mint. Those politicians who were bent on lowering the standard of the coin had found too ready audience from a population suffering under severe pressure; and, at one time, the general voice of the nation had seemed to be on their side.† Of course every person who thought it likely that the standard would be lowered, hoarded as much money as he could hoard; and thus the cry for little shillings aggravated the pressure from which it had sprung.‡ Both the allies and the enemies of England imagined that her resources were spent, that her spirit was broken, that the Commons, so often querulous and parsimonious even in tranquil and prosperous times, would now positively refuse to bear any additional burden, and would, with an importunity not to be withstood, insist on having peace at any price.

Speech of William at the commencement of the session.

But all these prognostications were confounded by the firmness and ability of the Whig leaders, and by the steadiness of the Whig majority. On the twentieth of October the Houses met. William addressed to them a speech remarkable even among all those remarkable speeches in which his own high thoughts and purposes were expressed in the dignified and judicious language of Somers. There was, the King said, great reason for congratulation. It was true that the funds voted in the preceding session for the support of the war had failed, and that the recoinage had produced great distress. Yet the enemy had obtained no advantage abroad: the State had been torn by no convulsion at home: the loyalty shown by the army and by the nation under severe trials had disappointed all the hopes of those who wished evil to England. Overtures tending to peace had been made. What might be the result of those overtures was uncertain: but this was certain, that there could be no safe or honourable peace for a nation which was not prepared to wage vigorous war. "I am sure we shall all agree in opinion that the only way of treating with France is with our swords in our hands."

Resolutions of the House of Commons.

The Commons returned to their chamber; and Foley read the speech from the chair. A debate followed which resounded through all Christendom. That was the proudest day of Montague's life, and one of the proudest days in the history of the English Parliament. In 1796, Burke held up the proceedings of that day as an example to the statesmen whose hearts had failed them in the conflict with the gigantic power of the French republic. In 1822, Huskisson held up the proceedings of that day as an example to a legislature which, under the pressure of severe distress, was tempted to alter the standard of value and to break faith with the public creditor. Before the House rose, the young Chancellor of the Exchequer, whose ascendency since the ludicrous failure of the Tory scheme of finance, was undisputed, proposed and carried three memorable resolutions. The first, which passed with only one muttered No, declared that the Commons would support the King against all foreign and domestic enemies, and would enable him to prosecute the war with vigour. The second, which passed, not without opposition, but without a division, declared that the standard of money should not be altered in fineness, weight, or denomination. The third, against which not a single opponent of the government dared to raise his voice, pledged the House to make good all the deficiencies of all parliamentary funds established since the King's accession. The task of framing an answer to the royal speech was entrusted to a Committee exclusively composed of Whigs. Montague was chairman; and the eloquent and animated address which he drew up may still be read in the Journals with interest and pride.*

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* Vernon to Shrewsbury, Oct. 13, 15; Portland to Shrewsbury, Oct. 20; Luttrell's Diary.

† L'Hermitage, July $\frac{10}{20}$, 1696.

‡ Lansdowne MS. 801.

Within a fortnight two millions and a half were granted for the military expenditure of the approaching year, and nearly as much for the maritime expenditure. Provision was made without any dispute for forty thousand seamen. About the amount of the land force there was a division. The King asked for eighty-seven thousand soldiers; and the Tories thought that number too large. The ministers carried their point by two hundred and twenty-three votes to sixty-seven.

The malecontents flattered themselves, during a short time, that the vigorous resolutions of the Commons would be nothing more than resolutions, that it would be found impossible to restore public credit, to obtain advances from capitalists, or to wring taxes out of the distressed population, and that therefore the forty thousand seamen and the eighty-seven thousand soldiers would exist only on paper. Howe, who had been more cowed than was usual with him on the first day of the session, attempted, a week later, to make a stand against the Ministry. "The King," he said, "must have been misinformed; or His Majesty never would have felicitated Parliament on the tranquil state of the country. I come from Gloucestershire. I know that part of the kingdom well. The people are all living on alms, or ruined by paying alms. The soldier helps himself, sword in hand, to what he wants. There have been serious riots already; and still more serious riots are to be apprehended." The disapprobation of the House was strongly expressed. Several members declared that in their counties everything was quiet. If Gloucestershire were in a more disturbed state than the rest of England, might not the cause be that Gloucestershire was cursed with a more malignant and unprincipled agitator than all the rest of England could show? Some Gloucestershire gentlemen took issue with Howe on the facts. There was no such distress, they said, no such discontent, no such rioting, as he had described. In that county, as in every other county, the great body of the population was fully determined to support the King in waging a vigorous war till he could make an honourable peace.†

Return of prosperity.

In fact the tide had already turned. From the moment at which the Commons notified their fixed determination not to raise the denomination of the coin, the milled money began to come forth from a thousand strong boxes and private drawers. There was still pressure, but that pressure was less and less felt day by day. The nation, though still suffering, was joyful and grateful. Its feelings resembled those of a man who, having been long tortured by a malady which has embittered his existence, has at last made up his mind to submit to the surgeon's knife, who has gone through a cruel operation with safety, and who, though still smarting from the steel, sees before him many years of health and enjoyment, and thanks God that the worst is over. Within four days after the meeting of Parliament there was a perceptible improvement in trade. The discount on bank notes had diminished by one third. The price of those wooden tallies, which, according to an usage handed down to us from a rude age, were given as receipts for sums paid into the Exchequer, had risen. The exchanges, which had during many months been greatly against England, had begun to turn.[*] Soon the effect of the magnanimous firmness of the House of Commons was felt at every Court in Europe. So high indeed was the spirit of that assembly that the King had some difficulty in preventing the Whigs from moving and carrying a resolution that an address should be presented to him, requesting him to enter into no negotiation with France, till she should have acknowledged him as King of England.[†] Such an address was unnecessary. The votes of the Parliament had already forced on Lewis the conviction that there was no chance of a counter-revolution. There was as little chance that he would be able to effect that compromise of which he had, in the course of the negotiations, thrown out hints. It was not to be hoped that either William or the English nation would ever consent to make the settlement of the English crown a matter of bargain with France. And, even had William and the English nation been disposed to purchase peace by such a sacrifice of dignity, there would have been insuperable difficulties in another quarter. James could not endure to hear of the expedient which Lewis had suggested. "I can bear," the exile said to his benefactor, "I can bear with Christian patience to be robbed by the Prince of Orange: but I never will consent to be robbed by my own son." Lewis never again mentioned the subject. Caillieres received orders to make the concession on which the peace of the civilised world depended. He and Dykvelt came together at the Hague before Baron Lilienroth, the representative of the King of Sweden, whose mediation the belligerent powers had accepted. Dykvelt informed Lilienroth that the Most Christian King had engaged, whenever the Treaty of Peace should be signed, to recognise the Prince of Orange as King of Great Britain and Ireland, and added, with a very intelligible allusion to the compromise formerly proposed by France, that the recognition would be without restriction, condition, or reserve. Caillieres then declared that he confirmed, in the name of his master, what Dykvelt had said.[‡] A letter from Prior, containing the good news, was delivered to James Vernon, the Under Secretary of State, in the House of Commons. The tidings ran along the benches,—such is Vernon's expression,—like fire in a field of stubble. A load was taken away from every heart; and all was joy and triumph.[§] The Whig members might indeed well congratulate each other. For it was to the wisdom and resolution which they had shown, in a moment of extreme danger and distress, that their country was indebted for the near prospect of an honourable peace.

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* I take my account of these proceedings from the Commons' Journals, from the despatches of Van Cleverskirke and L'Hermitage to the States General, and from Vernon's letter to Shrewsbury of the 27th of October 1696. "I don't know," says Vernon, "that the House of Commons ever acted with greater concert than they do at present."

† Vernon to Shrewsbury, Oct. 29, 1696; L'Hermitage, $\frac{\text{Oct. 30}}{\text{Nov. 9}}$. L'Hermitage calls Howe Jacques Haut. No doubt the Frenchman had always heard Howe spoken of as Jack.

Effect of the proceedings of the House of Commons on foreign governments.

By this time public credit, which had, in the autumn, sunk to the lowest point, was fast reviving. Ordinary financiers stood aghast when they learned that more than five millions were required to make good the deficiencies of past years. But Montague was not an ordinary financier. A bold and simple plan, proposed by him, and popularly called the General Mortgage, restored confidence. New taxes

Restoration of the finances.

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[*] Postman, October 24, 1696; L'Hermitage, $\frac{\text{Oct. 23.}}{\text{Nov. 2.}}$ L'Hermitage says: "On commence déjà à ressentir des effets avantageux des promptes et favorables résolutions que la Chambre des Communes prit Mardy. Le discomte des billets de banque, qui estoit le jour auparavant à 18, est revenu à douze, et les actions ont aussy augmenté, aussy bien que les taillis."

[†] William to Heinsius, Nov. $\frac{13}{23}$, 1696.

[‡] Actes et Mémoires des Négociations de la Paix de Ryswick, 1707; Villiers to Shrewsbury, Dec. $\frac{1}{11}$, $\frac{4}{14}$. 1696; Letter of Heinsius quoted by M. Sirtema de Grovestins. Of this letter I have not a copy.

[§] Vernon to Shrewsbury, Dec. 8, 1696.

were imposed: old taxes were augmented or continued; and thus a consolidated fund was formed sufficient to meet every just claim on the State. The Bank of England was at the same time enlarged by a new subscription; and the regulations for the payment of the subscription were framed in such a manner as to raise the value both of the notes of the corporation and of the public securities.

Meanwhile the mints were pouring forth the new silver faster than ever. The distress which began on the fourth of May 1696, which was almost insupportable during the five succeeding months, and which became lighter from the day on which the Commons declared their immutable resolution to maintain the old standard, ceased to be painfully felt in March 1697. Some months were still to elapse before credit completely recovered from the most tremendous shock that it has ever sustained. But already the deep and solid foundation had been laid on which was to rise the most gigantic fabric of commercial prosperity that the world had ever seen. The great body of the Whigs attributed the restoration of the health of the State to the genius and firmness of their leader Montague. His enemies were forced to confess, sulkily and sneeringly, that every one of his schemes had succeeded, the first Bank subscription, the second Bank subscription, the Recoinage, the General Mortgage, the Exchequer Bills. But some Tories muttered that he deserved no more praise than a prodigal who stakes his whole estate at hazard, and has a run of good luck. England had indeed passed safely through a terrible crisis, and was the stronger for having passed through it. But she had been in imminent danger of perishing: and the minister who had exposed her to that danger deserved, not to be applauded, but to be hanged. Others admitted that the plans which were popularly attributed to Montague were excellent, but denied that those plans were Montague's. The voice of detraction, however, was for a time drowned by the acclamations of the Parliament and the City. The authority which the Chancellor of the Exchequer exercised in the House of Commons was unprecedented and unrivalled. In the Cabinet his influence was daily increasing. He had no longer a superior at the Board of Treasury. In consequence of Fenwick's confession, the last Tory who held a great and efficient office in the State had been removed; and there was at length a purely Whig Ministry.

Effects of Fenwick's confession.

It had been impossible to prevent reports about that confession from getting abroad. The prisoner, indeed, had found means of communicating with his friends, and had doubtless given them to understand that he had said nothing against them, and much against the creatures of the usurper. William wished the matter to be left to the ordinary tribunals, and was most unwilling that it should be debated elsewhere. But his counsellors, better acquainted than himself with the temper of large and divided assemblies, were of opinion that a parliamentary discussion, though perhaps undesirable, was inevitable. It was in the power of a single member of either House to force on such a discussion; and in both Houses there were members who, some from a sense of duty, some from mere love of mischief, were determined to know whether the prisoner had, as was rumoured, brought grave charges against some of the most distinguished men in the kingdom. If there must be an inquiry, it was surely desirable that the accused statesmen should be the first to demand it. There was, however, one great difficulty. The Whigs, who formed the majority of the Lower House, were ready to vote, as one man, for the entire absolution of Russell and Shrewsbury, and had no wish to put a stigma on Marlborough, who was not in place, and therefore excited little jealousy. But a strong body of honest gentlemen, as Wharton called them, could not, by any management, be induced to join in a resolution acquitting Godolphin. To them Godolphin was an eyesore. All the other

Tories, who, in the earlier years of William's reign, had borne a chief part in the direction of affairs, had, one by one, been dismissed. Nottingham, Trevor, Leeds, Seymour, were no longer in power. Pembroke could hardly be called a Tory, and had never been really in power. But Godolphin still retained his post at Whitehall; and to the men of the Revolution it seemed intolerable that one who had sate at the Council Board of Charles and James, and who had voted for a Regency, should be the principal minister of finance. Those who felt thus had learned with malicious delight that the First Lord of the Treasury was named in the confession about which all the world was talking; and they were determined not to let slip so good an opportunity of ejecting him from office. On the other hand, everybody who had seen Fenwick's paper, and who had not, in the drunkenness of factious animosity, lost all sense of reason and justice, must have felt that it was impossible to make a distinction between two parts of that paper, and to treat all that related to Shrewsbury and Russell as false, and all that related to Godolphin as true. This was acknowledged even by Wharton, who of all public men was the least troubled by scruples or by shame.* If Godolphin had steadfastly refused to quit his place, the Whig leaders would have been in a most embarrassing position. But a politician of no common dexterity undertook to extricate them from their difficulties. In the art of reading and managing the minds of men Sunderland had no equal; and he was, as he had been during several years, desirous to see all the great posts in the kingdom filled by Whigs. By his skilful management Godolphin was induced to go into the royal closet, and to request permission to retire from office; and William granted that permission with a readiness by which Godolphin was much more surprised than pleased.†

Resignation of Godolphin.

Feeling of the Whigs about Fenwick.

One of the methods employed by the Whig junto, for the purpose of instituting and maintaining through all the ranks of the Whig party a discipline never before known, was the frequent holding of meetings of members of the House of Commons. Some of those meetings were numerous: others were select. The larger were held at the Rose, a tavern frequently mentioned in the political pasquinades of that time;‡ the smaller at Russell's in Covent Garden, or at Somer's in Lincoln's Inn Fields.

On the day on which Godolphin resigned his great office two select meetings were called. In the morning the place of assembly was Russell's house. In the afternoon there was a fuller muster at the Lord Keeper's. Fenwick's confession, which, till that time, had probably been known only by rumour to most of those who were present, was read. The indignation of the hearers was strongly excited, particularly by one passage, of which the sense seemed to be that not only Russell, not only Shrewsbury, but the great body of the Whig party was, and had long been, at heart Jacobite. "The fellow insinuates," it was said, "that the Assassination Plot itself was a Whig scheme." The general opinion was that such a charge could not be lightly passed over. There must be a solemn debate and decision in Parliament. The best course would be that the King should himself see and examine the prisoner, and that Russell should then request the royal permission to bring the subject before the House of Commons. As Fenwick did not pretend that he had any authority for the stories which he had told except mere hearsay, there could be no difficulty in carrying a resolution branding him as a slanderer, and an address to the throne requesting that he might be forthwith brought to trial for high treason.§

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* Wharton to Shrewsbury, Oct. 27, 1696.

† Somers to Shrewsbury, Oct. 27, 31, 1696; Vernon to Shrewsbury, Oct. 31; Wharton to Shrewsbury, Nov. 10. "I am apt to think," says Wharton, "there never was more management than in bringing that about."

‡ See for example a poem on the last Treasury day at Kensington, March 169$\frac{6}{7}$.

§ Somers to Shrewsbury, Oct. 31, 1696; Wharton to Shrewsbury of the same date.

William examines Fenwick.

The opinion of the meeting was conveyed to William by his ministers; and he consented, though not without reluctance, to see the prisoner. Fenwick was brought into the royal closet at Kensington. The Crown lawyers and a few of the great officers of state were present. "Your papers, Sir John," said the King, "are altogether unsatisfactory. Instead of giving me an account of the plots formed by you and your accomplices, plots of which all the details must be exactly known to you, you tell me stories, without authority, without date, without place, about noblemen and gentlemen with whom you do not pretend to have had any intercourse. In short, your confession appears to be a contrivance intended to screen those who are really engaged in designs against me, and to make me suspect and discard those in whom I have good reason to place confidence. If you look for any favour from me, give me, this moment and on this spot, a full and straightforward account of what you know of your own knowledge." Fenwick said that he was taken by surprise, and asked for time. "No, Sir," said the King. "For what purpose can you want time? You may indeed want time if you mean to draw up another paper like this. But what I require is a plain narrative of what you have yourself done and seen; and such a narrative you can give, if you will, without pen and ink." Then Fenwick positively refused to say anything. "Be it so," said William. "I will neither hear you nor hear from you any more."* Fenwick was carried back to his prison. He had at this audience shown a boldness and determination which surprised those who had observed his demeanour. He had ever since he had been in confinement, appeared to be anxious and dejected: yet now, at the very crisis of his fate he had braved the displeasure of the Prince whose clemency he had, a short time before, submissively implored. In a very few hours the mystery was explained. Just before he had been summoned to Kensington, he had received from his wife intelligence that his life was in no danger, that there was only one witness against him, that she and her friends had succeeded in corrupting Goodman.†

Disappearance of Goodman.

Goodman had been allowed a liberty which was afterwards, with some reason, made matter of charge against the government. For his testimony was most important: his character was notoriously bad: the attempts which had been made to seduce Porter proved that, if money could save Fenwick's life, money would not be spared; and Goodman had not, like Porter, been instrumental in sending Jacobites to the gallows, and therefore was not, like Porter, bound to the cause of William by an indissoluble tie. The families of the imprisoned conspirators employed the agency of a cunning and daring adventurer named O'Brien. This man knew Goodman well. Indeed they had belonged to the same gang of highwaymen. They met at the Dog in Drury Lane, a tavern which was frequented by lawless and desperate men. O'Brien was accompanied by another Jacobite of determined character. A simple choice was offered to Goodman, to abscond and to be rewarded with an annuity of five hundred a year, or to have his throat cut on the spot. He consented, half from cupidity, half from fear. O'Brien was not a man to be tricked as Clancy had been. He never parted company with Goodman from the moment when the bargain was struck till they were at Saint Germains.‡

On the afternoon of the day on which Fenwick was examined by the King at Kensington it began to be noised abroad that Goodman was missing.

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* Somers to Shrewsbury, Nov. 3, 1696. The King's unwillingness to see Fenwick is mentioned in Somers's letter of the 15th of October.

† Vernon to Shrewsbury, Nov. 3, 1696.

‡ The circumstances of Goodman's flight were ascertained three years later by the Earl of Manchester, when Ambassador at Paris, and by him communicated to Jersey in a letter dated $\frac{\text{Sept. 25,}}{\text{Oct. 5,}}$ 1699.

He had been many hours absent from his house. He had not been seen at his usual haunts. At first a suspicion arose that he had been murdered by the Jacobites; and this suspicion was strengthened by a singular circumstance. Just after his disappearance, a human head was found severed from the body to which it belonged, and so frightfully mangled that no feature could be recognised. The multitude, possessed by the notion that there was no crime which an Irish Papist might not be found to commit, was inclined to believe that the fate of Godfrey had befallen another victim. On inquiry, however, it seemed certain that Goodman had designedly withdrawn himself. A proclamation appeared promising a reward of a thousand pounds to any person who should stop the runaway; but it was too late.*

This event exasperated the Whigs beyond measure. No jury could now find Fenwick guilty of high treason. Was he then to escape? Was a long series of offences against the State to go unpunished, merely because to those offences had now been added the offence of bribing a witness to suppress his evidence and to desert his bail? Was there no extraordinary method by which justice might strike a criminal who, solely because he was worse than other criminals, was beyond the reach of the ordinary law? Such a method there was, a method authorised by numerous precedents, a method used both by Papists and by Protestants during the troubles of the sixteenth century, a method used both by Roundheads and by Cavaliers during the troubles of the seventeenth century, a method which scarcely any leader of the Tory party could condemn, without condemning himself, a method of which Fenwick could not decently complain, since he had, a few years before, been eager to employ it against the unfortunate Monmouth. To that method the party which was now supreme in the State determined to have recourse.

Parliamentary proceedings touching Fenwick's confession.

Soon after the Commons had met, on the morning of the sixth of November, Russell rose in his place and requested to be heard. The task which he had undertaken required courage not of the most respectable kind: but to him no kind of courage was wanting. Sir John Fenwick, he said, had sent to the King a paper in which grave accusations were brought against some of His Majesty's servants; and His Majesty had, at the request of his accused servants, graciously given orders that this paper should be laid before the House. The confession was produced and read. The Admiral then, with spirit and dignity which would have well become a more virtuous man, demanded justice for himself and Shrewsbury. "If we are innocent, clear us. If we are guilty, punish us as we deserve. I put myself on you as on my country, and am ready to stand or fall by your verdict."

It was immediately ordered that Fenwick should be brought to the bar with all speed. Cutts, who sate in the House as member for Cambridgeshire, was directed to provide a sufficient escort, and was especially enjoined to take care that the prisoner should have no opportunity of making or receiving any communication, oral or written, on the road from Newgate to Westminster. The House then adjourned till the afternoon.

At five o'clock, then a late hour, the mace was again put on the table: candles were lighted; and the House and lobby were carefully cleared of strangers. Fenwick was in attendance under a strong guard. He was called in, and exhorted from the chair to make a full and ingenuous confession. He hesitated and evaded. "I cannot say anything without the King's permission. His Majesty may be displeased if what ought to be known only to him should be divulged to others." He was told that his apprehensions were groundless. The King well knew that it was the right and the duty of his faithful Commons to inquire into whatever concerned the safety of his person and of his government. "I may be tried in a few days," said the prisoner. "I ought not to be asked to say anything which may rise up in judgment against me." "You have nothing to fear," replied the Speaker, "if you will only make a full and free discovery. No man ever had reason to repent of having dealt candidly with the Commons of England." Then Fenwick begged for delay. He was not a ready orator: his memory was bad: he must have time to prepare himself. He was told, as he had been told a few days before in the royal closet, that, prepared or unprepared, he could not but remember the principal plots in which he had been engaged, and the names of his chief accomplices. If he would honestly relate what it was quite impossible that he could have forgotten, the House would make all fair allowances, and would grant him time to recollect subordinate details. Thrice he was removed from the bar; and thrice he was brought back. He was solemnly informed that the opportunity then given him of earning the favour of the Commons would probably be the last. He persisted in his refusal, and was sent back to Newgate.

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* London Gazette, Nov. 9, 1696; Vernon to Shrewsbury, Nov. 3; Van Cleverskirke and L'Hermitage of the same date.

It was then moved that his confession was false and scandalous. Coningsby proposed to add that it was a contrivance to create jealousies between the King and good subjects for the purpose of screening real traitors. A few implacable and unmanageable Whigs, whose hatred of Godolphin had not been mitigated by his resignation, hinted their doubts whether the whole paper ought to be condemned. But, after a debate in which Montague particularly distinguished himself, the motion was carried with Coningsby's amendment. One or two voices cried "No;" but nobody ventured to demand a division.

Bill for attainting Fenwick.

Thus far all had gone smoothly: but in a few minutes the storm broke forth. The terrible words, Bill of Attainder, were pronounced; and all the fiercest passions of both the great factions were instantly roused. The Tories had been taken by surprise; and many of them had left the House. Those who remained were loud in declaring that they never would consent to such a violation of the first principles of justice. The spirit of the Whigs was not less ardent; and their ranks were unbroken. The motion for leave to bring in a bill attainting Sir John Fenwick was carried very late at night by one hundred and seventy-nine votes to sixty-one; but it was plain that the struggle would be long and hard.*

In truth party spirit had seldom been more strongly excited. On both sides there was doubtless much honest zeal; and on both sides an observant eye might have detected fear, hatred, and cupidity, disguised under specious pretences of justice and public good. The baleful heat of faction rapidly warmed into life poisonous creeping things which had long been lying torpid, discarded spies and convicted false witnesses, the leavings of the scourge, the branding iron, and the shears. Even Fuller hoped that he might again find dupes to listen to him. The world had forgotten him since his pillorying. He now had the effrontery to write to the Speaker, begging to be heard at the bar, and promising much important information about Fenwick and others. On the ninth of November the Speaker informed the House that he had received this communication: but the House very properly refused even to suffer the letter of so notorious a villain to be read.

On the same day the Bill of Attainder, having been prepared by the

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* The account of the events of this day I have taken from the Commons' Journals; the valuable work entitled Proceedings in Parliament against Sir John Fenwick, Bart., upon a Bill of Attainder for High Treason, 1696; Vernon's Letter to Shrewsbury, November 6, 1696, and Somers's Letter to Shrewsbury, November 7. From both these letters it is plain that the Whig leaders had much difficulty in obtaining the absolution of Godolphin.

Attorney and Solicitor General, was brought in and read a first time. The House was full, and the debate sharp. John Manley, member for Bossiney, one of those stanch Tories who, in the preceding session, had long refused to sign the Association, accused the majority, in no measured terms, of fawning on the Court and betraying the liberties of the people. His words were taken down; and, though he tried to explain them away, he was sent to the Tower. Seymour spoke strongly against the bill, and quoted the speech which Cæsar made in the Roman Senate against the motion that the accomplices of Catiline should be put to death in an irregular manner. A Whig orator keenly remarked that the worthy Baronet had forgotten that Cæsar was grievously suspected of having been himself concerned in Catiline's plot.* In this stage a hundred and ninety-six members voted for the bill, a hundred and four against it. A copy was sent to Fenwick, in order that he might be prepared to defend himself. He begged to be heard by counsel: his request was granted; and the thirteenth was fixed for the hearing.

Debates of the Commons on the Bill of Attainder.

Never within the memory of the oldest member had there been such a stir round the House as on the morning of the thirteenth. The approaches were with some difficulty cleared: and no strangers, except peers, were suffered to come within the doors. Of peers the throng was so great that their presence had a perceptible influence on the debate. Even Seymour, who, having formerly been Speaker, ought to have been peculiarly mindful of the dignity of the Commons, so strangely forgot himself as once to say "My Lords." Fenwick, having been formally given up by the Sheriffs of London to the Serjeant at Arms, was put to the bar, attended by two barristers who were generally employed by Jacobite culprits, Sir Thomas Powis and Sir Bartholomew Shower. Counsel appointed by the House appeared in support of the bill.

The examination of the witnesses and the arguments of the advocates occupied three days. Porter was called in and interrogated. It was established, not indeed by legal proof, but by such moral proof as determines the conduct of men in the affairs of common life, that Goodman's absence was to be attributed to a scheme planned and executed by Fenwick's friends with Fenwick's privity. Secondary evidence of what Goodman, if he had been present, would have been able to prove, was, after a warm debate, admitted. His confession, made on oath and subscribed by his hand, was put in. Some of the grand jurymen who had found the bill against Sir John gave an account of what Goodman had sworn before them; and their testimony was confirmed by some of the petty jurymen who had convicted another conspirator. No evidence was produced in behalf of the prisoner. After counsel for him and against him had been heard, he was sent back to his cell.† Then the real struggle began. It was long and violent. The House repeatedly sate from daybreak till near midnight. Once the Speaker was in the chair fifteen hours without intermission. Strangers were in this stage of the proceedings, freely admitted: for it was felt that, since the House chose to take on itself the functions of a court of justice, it ought, like a court of justice, to sit with open doors.‡ The substance of the debates has consequently been preserved in a report, meagre, indeed, when compared with the reports of our time, but for that age unusually full. Every man of note in the House took part in the discussion. The bill was opposed by Finch with that fluent and sonorous rhetoric which had gained him the name of Silvertongue, and by Howe with all the sharpness both of his wit and of his temper, by Seymour with characteristic energy, and by Harley with characteristic solemnity. On the other side Montague displayed the powers of a consummate debater, and was zealously supported by Littleton. Conspicuous in the front ranks of the hostile parties were two distinguished lawyers, Simon Harcourt and William Cowper. Both were gentlemen of honourable descent: both were distinguished by their fine persons and graceful manners: both were renowned for eloquence; and both loved learning and learned men. It may be added that both had early in life been noted for prodigality and love of pleasure. Dissipation had made them poor: poverty had made them industrious; and though they were still, as age is reckoned at the Inns of Court, very young men, Harcourt only thirty-six, Cowper only thirty-two, they already had the first practice at the bar. They were destined to rise still higher, to be the bearers of the great seal of the realm, and the founders of patrician houses. In politics they were diametrically opposed to each other. Harcourt had seen the Revolution with disgust, had not chosen to sit in the Convention, had with difficulty reconciled his conscience to the oaths, and had tardily and unwillingly signed the Association. Cowper had been in arms for the Prince of Orange and a free Parliament, and had, in the short and tumultuary campaign which preceded the flight of James, distinguished himself by intelligence and courage. Since Somers had been removed to the woolsack, the law officers of the Crown had not made a very distinguished figure in the Lower House, or indeed anywhere else; and their deficiencies had been more than once supplied by Cowper. It is said that his skill had, at the trial of Parkyns, recovered the verdict which the mismanagement of the Solicitor General had, for a moment, put in jeopardy. He had been chosen member for Hertford at the general election of 1695, and had scarcely taken his seat when he attained a high place among parliamentary speakers. Chesterfield, many years later, in one of his letters to his son, described Cowper as an orator who never spoke without applause, but who reasoned feebly, and who owed the influence which he long exercised over great assemblies to the singular charm of his style, his voice, and his action. Chesterfield was, beyond all doubt, intellectually qualified to form a correct judgment on such a subject. But it must be remembered that the object of his letters was to exalt good taste and politeness in opposition to much higher qualities. He therefore constantly and systematically attributed the success of the most eminent persons of his age to their superiority, not in solid abilities and acquirements, but in superficial graces of diction and manner. He represented even Marlborough as a man of very ordinary capacity, who, solely because he was extremely well bred and well spoken, had risen from poverty and obscurity to the height of power and glory. It may confidently be pronounced that both to Marlborough and to Cowper Chesterfield was unjust. The general who saved the Empire and conquered the Low Countries was assuredly something more than a fine gentleman; and the judge who presided during nine years in the Court of Chancery with the approbation of all parties must have been something more than a fine declaimer.

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* Commons' Journals, Nov. 9, 1696; Vernon to Shrewsbury, Nov. 10. The editor of the State Trials is mistaken in supposing that the quotation from Cæsar's speech was made in the debate of the 13th.

† Commons' Journals, Nov. 13, 16, 17; Proceedings against Sir John Fenwick.

‡ A letter to a Friend in Vindication of the Proceedings against Sir John Fenwick, 1697.

Whoever attentively and impartially studies the report of the debates will be of opinion that, on many points which were discussed at great length and with great animation, the Whigs had a decided superiority in argument, but that on the main question the Tories were in the right.

It was true that the crime of high treason was brought home to Fenwick by proofs which could leave no doubt on the mind of any man of common sense, and would have been brought home to him according to the strict rules of law, if he had not, by committing another crime, eluded the justice of the ordinary tribunals. It was true that he had, in the very act of professing repentance and imploring mercy, added a new offence to his former offences, that, while pretending to make a perfectly ingenuous confession, he had, with cunning malice, concealed everything which it was for the interest of the government that he should divulge, and proclaimed everything which it was for the interest of the government to bury in silence. It was a great evil that he should be beyond the reach of punishment: it was plain that he could be reached only by a bill of pains and penalties; and it could not be denied, either that many such bills had passed, or that no such bill had ever passed in a clearer case of guilt or after a fairer hearing.

Thus far the Whigs seem to have fully established their case. They had also a decided advantage in the dispute about the rule which requires two witnesses in cases of high treason. The truth is that the rule is absurd. It is impossible to understand why the evidence which would be sufficient to prove that a man has fired at one of his fellow subjects should not be sufficient to prove that he has fired at his Sovereign. It can by no means be laid down as a general maxim that the assertion of two witnesses is more convincing to the mind than the assertion of one witness. The story told by one witness may be in itself probable. The story told by two witnesses may be extravagant. The story told by one witness may be uncontradicted. The story told by two witnesses may be contradicted by four witnesses. The story told by one witness may be corroborated by a crowd of circumstances. The story told by two witnesses may have no such corroboration. The one witness may be Tillotson or Ken. The two witnesses may be Oates and Bedloe.

The chiefs of the Tory party, however, vehemently maintained that the law which required two witnesses was of universal and eternal obligation, part of the law of nature, part of the law of God. Seymour quoted the book of Numbers and the book of Deuteronomy to prove that no man ought to be condemned to death by the mouth of a single witness. "Caiaphas and his Sanhedrim," said Harley, "were ready enough to set up the plea of expediency for a violation of justice: they said,—and we have heard such things said,—'We must slay this man; or the Romans will come and take away our place and nation.' Yet even Caiaphas and his Sanhedrim, in that foulest act of judicial murder, did not venture to set aside the sacred law which required two witnesses." "Even Jezebel," said another orator, "did not dare to take Naboth's vineyard from him till she had suborned two men of Belial to swear falsely." "If the testimony of one grave elder had been sufficient," it was asked, "what would have become of the virtuous Susannah?" This last allusion called forth a cry of "Apocrypha, Apocrypha," from the ranks of the Low Churchmen.*

Over these arguments, which in truth can scarcely have imposed on those who condescended to use them, Montague obtained a complete and easy victory. "An eternal law! Where was this eternal law before the reign of Edward the Sixth? Where is it now except in statutes which relate only to one very small class of offences? If these texts from the Pentateuch and these precedents from the practice of the Sanhedrim prove anything, they prove the whole criminal jurisprudence of the realm to be a mass of injustice and impiety. One witness is sufficient to convict a murderer, a burglar, a highwayman, an incendiary, a ravisher. Nay, there are cases of high treason in which only one witness is required. One witness can send to Tyburn a gang of clippers and coiners. Are you, then, prepared to say that the law of evidence, according to which men have during ages been tried in this country for offences against life and property, is vicious and ought to be remodelled? If you shrink from saying this, you must admit that we are now proposing to dispense, not with a divine ordinance of universal and perpetual obligation, but simply with an English rule of procedure, which applies to not more than two or three crimes, which has not been in force a hundred and fifty years, which derives all its authority from an Act of Parliament, and which may therefore be by another Act abrogated or suspended without offence to God or men."*

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* This incident is mentioned by L'Hermitage.

It was much less easy to answer the chiefs of the opposition when they set forth the danger of breaking down the partition which separates the functions of the legislator from those of the judge. "This man," it was said, "may be a bad Englishman; and yet his cause may be the cause of all good Englishmen. Only last year we passed an Act to regulate the procedure of the ordinary courts in cases of treason. We passed that Act because we thought that, in those courts, the life of a subject obnoxious to the government was not then sufficiently secured. Yet the life of a subject obnoxious to the government was then far more secure than it will be if this House takes on itself to be the supreme criminal judicature in political cases." Warm eulogies were pronounced on the ancient national mode of trial by twelve good men and true; and indeed the advantages of that mode of trial in political cases are obvious. The prisoner is allowed to challenge any number of jurors with cause, and a considerable number without cause. The twelve, from the moment at which they are invested with their short magistracy till the moment at which they lay it down, are kept separate from the rest of the community. Every precaution is taken to prevent any agent of power from soliciting or corrupting them. Every one of them must hear every word of the evidence and every argument used on either side. The case is then summed up by a judge who knows that if he is guilty of partiality, he may be called to account by the great inquest of the nation. In the trial of Fenwick at the bar of the House of Commons all these securities were wanting. Some hundreds of gentlemen, every one of whom had much more than half made up his mind before the case was opened, performed the office both of judge and jury. They were not restrained, as a judge is restrained, by the sense of responsibility; for who was to punish a Parliament? They were not selected, as a jury is selected, in a manner which enables a culprit to exclude his personal and political enemies. The arbiters of the prisoner's fate came in and went out as they chose. They heard a fragment here and there of what was said against him, and a fragment here and there of what was said in his favour. During the progress of the bill they were exposed to every species of influence. One member might be threatened by the electors of his borough with the loss of his seat: another might obtain a frigate for his brother from Russell: the vote of a third might be secured by the caresses and Burgundy of Wharton. In the debates arts were practised and passions excited which are unknown to well constituted tribunals, but from which no great popular assembly divided into parties ever was or ever will be free. The rhetoric of one orator called forth loud cries of "Hear him." Another was coughed and scraped down. A third spoke against time in order that his friends who were supping might come in to divide.† If the life of the most worthless man could be sported with thus, was the life of the most virtuous man secure?

The opponents of the bill did not, indeed, venture to say that there could be no public danger sufficient to justify an Act of Attainder. They admitted that there might be cases in which the general rule must bend to an overpowering necessity. But was this such a case? Even if it were granted, for the sake of argument, that Strafford and Monmouth were justly attainted, was Fenwick, like Strafford, a great minister who had long ruled England north of Trent, and all Ireland, with absolute power, who was high in the royal favour, and whose capacity, eloquence, and resolution made him an object of dread even in his fall? Or was Fenwick, like Monmouth, a pretender to the Crown and the idol of the common people? Were all the finest youths of three counties crowding to enlist under his banners? What was he but a subordinate plotter? He had indeed once had good employments: but he had long lost them. He had once had a good estate: but he had wasted it. Eminent abilities and weight of character he had never had. He was, no doubt, connected by marriage with a very noble family: but that family did not share his political prejudices. What importance, then, had he, except that importance which his persecutors were most unwisely giving him by breaking through all the fences which guard the lives of Englishmen in order to destroy him? Even if he were set at liberty, what could he do but haunt Jacobite coffeehouses, squeeze oranges, and drink the health of Limp? If, however, the government, supported by the Lords and the Commons, by the fleet and the army, by a militia one hundred and sixty thousand strong, and by the half million of men who had signed the Association, did really apprehend danger from this poor ruined baronet, the benefit of the Habeas Corpus Act might be withheld from him. He might be kept within four walls as long as there was the least chance of his doing mischief. It could hardly be contended that he was an enemy so terrible that the State could be safe only when he was in the grave.

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* On this subject Smalridge, afterwards Bishop of Bristol, wrote a very sensible letter, which will be found in Nichols's Illustrations of Literary History, iii. 255.

† L'Hermitage tells us that such things took place in these debates.

It was acknowledged that precedents might be found for this bill, or even for a bill far more objectionable. But it was said that whoever reviewed our history would be disposed to regard such precedents rather as warnings than as examples. It had many times happened that an Act of Attainder, passed in a fit of servility or animosity, had, when fortune had changed, or when passion had cooled, been repealed and solemnly stigmatised as unjust. Thus, in old times, the Act which was passed against Roger Mortimer, in the paroxysm of a resentment not unprovoked, had been, at a calmer moment, rescinded, on the ground that, however guilty he might have been, he had not had fair play for his life. Thus, within the memory of the existing generation, the law which attainted Strafford had been annulled, without one dissentient voice. Nor, it was added, ought it to be left unnoticed that, whether by virtue of the ordinary law of cause and effect, or by the extraordinary judgment of God, persons who had been eager to pass bills of pains and penalties had repeatedly perished by such bills. No man had ever made a more unscrupulous use of the legislative power for the destruction of his enemies than Thomas Cromwell; and it was by an unscrupulous use of the legislative power that he was himself destroyed. If it were true that the unhappy gentleman whose fate was now trembling in the balance had himself formerly borne a part in a proceeding similar to that which was now instituted against him, was not this a fact which ought to suggest very serious reflections? Those who tauntingly reminded Fenwick that he had supported the bill which had attainted Monmouth might perhaps themselves be tauntingly reminded, in some dark and terrible hour, that they had supported the bill which had attainted Fenwick. "Let us remember what vicissitudes we have seen. Let us, from so many signal examples of the inconstancy of fortune, learn moderation in prosperity. How little we thought, when we saw this man a favourite courtier at Whitehall, a general surrounded with military pomp at Hounslow, that we should live to see him standing at our bar, and awaiting his doom from our lips! And how far is it from certain that we may not one day, in the bitterness of our souls, vainly invoke the protection of those mild laws which we now treat so lightly! God forbid that we should ever again be subject to tyranny! But God forbid, above all, that our tyrants should ever be able to plead, in justification of the worst that they can inflict upon us, precedents furnished by ourselves!"

These topics, skilfully handled, produced a great effect on many moderate Whigs. Montague did his best to rally his followers. We still possess the rude outline of what must have been a most effective peroration. "Gentlemen warn us"—this, or very nearly this, seems to have been what he said—"not to furnish King James with a precedent which, if ever he should be restored, he may use against ourselves. Do they really believe that, if that evil day shall ever come, this just and necessary law will be the pattern which he will imitate? No, Sir, his model will be, not our bill of attainder, but his own; not our bill, which, on full proof, and after a most fair hearing, inflicts deserved retribution on a single guilty head; but his own bill, which, without a defence, without an investigation, without an accusation, doomed near three thousand people, whose only crimes were their English blood, and their Protestant faith, the men to the gallows, and the women to the stake. That is the precedent which he has set, and which he will follow. In order that he never may be able to follow it, in order that the fear of a righteous punishment may restrain those enemies of our country who wish to see him ruling in London as he ruled at Dublin, I give my vote for this bill."

In spite of all the eloquence and influence of the ministry, the minority grew stronger and stronger as the debates proceeded. The question that leave should be given to bring in the bill had been carried by nearly three to one. On the question that the bill should be committed, the Ayes were a hundred and eighty-six, the Noes a hundred and twenty-eight. On the question that the bill should pass, the Ayes were a hundred and eighty-nine, the Noes a hundred and fifty-six.

The Bill of Attainder carried up to the Lords.

On the twenty-sixth of November, the bill was carried up to the Lords. Before it arrived, the Lords had made preparations to receive it. Every peer who was absent from town had been summoned up: every peer who disobeyed the summons and was unable to give a satisfactory explanation of his disobedience was taken into custody by Black Rod. On the day fixed for the first reading, the crowd on the benches was unprecedented. The whole number of temporal Lords, exclusive of minors, Roman Catholics, and nonjurors, was about a hundred and forty. Of these a hundred and five were in their places. Many thought that the Bishops ought to have been permitted, if not required, to withdraw: for, by an ancient canon, those who ministered at the altars of God were forbidden to take any part in the infliction of capital punishment. On the trial of a peer accused of treason or felony, the prelates always retire, and leave the culprit to be absolved or condemned by laymen. And surely, if it be unseemly that a divine should doom his fellow creatures to death as a judge, it must be still more unseemly that he should doom them to death as a legislator. In the latter case, as in the former, he contracts that stain of blood which the Church regards with horror; and it will scarcely be denied that there are some grave objections to the shedding of blood by Act of Attainder which do not apply to the shedding of blood in the ordinary course of justice. In fact, when the bill for taking away the life of Strafford was under consideration, all the spiritual peers withdrew. Now, however, the example of Cranmer, who had voted for some of the most infamous acts of attainder that ever passed, was thought more worthy of imitation; and there was a great muster of lawn sleeves.* It was very properly resolved that, on this occasion, the privilege of voting by proxy should be suspended, that the House should be called over at the beginning and at the end of every sitting, and that every Lord who did not answer to his name should be taken into custody.†

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* See a letter of Smalridge to Gough dated Nov. 10, 1696, and Nichols's Illustrations of Literary History, iii. 253.

† See the Lords' Journals, Nov. 14, Nov. 30, Dec. 1, 1696.

Artifices of Monmouth.

Meanwhile the unquiet brain of Monmouth was teeming with strange designs. He had now reached a time of life at which youth could no longer be pleaded as an excuse for his faults: but he was more wayward and eccentric than ever. Both in his intellectual and in his moral character there was an abundance of those fine qualities which may be called luxuries, and a lamentable deficiency of those solid qualities which are of the first necessity. He had brilliant wit and ready invention without common sense, and chivalrous generosity and delicacy without common honesty. He was capable of rising to the part of the Black Prince; and yet he was capable of sinking to the part of Fuller. His political life was blemished by some most dishonourable actions: yet he was not under the influence of those motives to which most of the dishonourable actions of politicians are to be ascribed. He valued power little, and money less. Of fear he was utterly insensible. If he sometimes stooped to be a knave,—for no milder word will come up to the truth,—it was merely to amuse himself and to astonish other people. In civil as in military affairs, he loved ambuscades, surprises, night attacks. He now imagined that he had a glorious opportunity of making a sensation, of producing a great commotion; and the temptation was irresistible to a spirit so restless as his.

He knew, or at least strongly suspected, that the stories which Fenwick had told on hearsay, and which King, Lords, and Commons, Whigs and Tories, had agreed to treat as calumnies, were, in the main, true. Was it possible to prove that they were true, to cross the wise policy of William, to bring disgrace at once on some of the most eminent men of both parties, to throw the whole political world into inextricable confusion?

Nothing could be done without the help of the prisoner; and with the prisoner it was impossible to communicate directly. It was necessary to employ the intervention of more than one female agent. The Duchess of Norfolk was a Mordaunt, and Monmouth's first cousin. Her gallantries were notorious; and her lord had, some years before, tried to induce his brother nobles to pass a bill for dissolving his marriage: but the attempt had been defeated, in consequence partly of the zeal with which Monmouth had fought the battle of his kinswoman. Her Grace, though separated from her husband, lived in a style suitable to her rank, and associated with many women of fashion, among whom were Lady Mary Fenwick, and a relation of Lady Mary, named Elizabeth Lawson. By the instrumentality of the Duchess, Monmouth conveyed to the prisoner several papers containing suggestions framed with much art. Let Sir John—such was the substance of these suggestions,—boldly affirm that his confession is true, that he has brought accusations, on hearsay indeed, but not on common hearsay: let him aver that he has derived his knowledge from the highest quarters; and let him point out a mode in which his veracity may be easily brought to the test. Let him pray that the Earls of Portland and Romney, who are well known to enjoy the royal confidence, may be asked whether they are not in possession of information agreeing with what he has related. Let him pray that the King may be requested to lay before Parliament the evidence which caused the sudden disgrace of Lord Marlborough, and any letters which may have been intercepted while passing between Saint Germains and Lord Godolphin. "Unless," said Monmouth to his female agents, "Sir John is under a fate, unless he is out of his mind, he will take my counsel. If he does, his life and honour are safe. If he does not, he is a dead man." Then this strange intriguer, with his usual license of speech, reviled William for what was in truth one of William's best titles to glory. "He is the worst of men. He has acted basely. He pretends not to believe these charges against Shrewsbury, Russell, Marlborough, Godolphin. And yet he knows,"—and Monmouth confirmed the assertion by a tremendous oath,—"he knows that every word of the charges is true."

The papers written by Monmouth were delivered by Lady Mary to her husband. If the advice which they contained had been followed, there can be little doubt that the object of the adviser would have been attained. The King would have been bitterly mortified: there would have been a general panic among public men of every party: even Marlborough's serene fortitude would have been severely tried; and Shrewsbury would probably have shot himself. But that Fenwick would have put himself in a better situation is by no means clear. Such was his own opinion. He saw that the step which he was urged to take was hazardous. He knew that he was urged to take that step, not because it was likely to save himself, but because it was certain to annoy others; and he was resolved not to be Monmouth's tool.

Debates of the Lords on the Bill of Attainder.

On the first of December the bill went through the earliest stage without a division. Then Fenwick's confession, which had, by the royal command, been laid on the table, was read; and then Marlborough stood up. "Nobody can wonder," he said, "that a man whose head is in danger should try to save himself by accusing others. I assure your Lordships that, since the accession of his present Majesty, I have had no intercourse with Sir John on any subject whatever; and this I declare on my word of honour."[*] Marlborough's assertion may have been true: but it was perfectly compatible with the truth of all that Fenwick had said. Godolphin went further. "I certainly did," he said, "continue to the last in the service of King James and of his Queen. I was esteemed by them both. But I cannot think that a crime. It is possible that they and those who are about them may imagine that I am still attached to their interest. That I cannot help. But it is utterly false that I have had any such dealings with the Court of Saint Germains as are described in the paper which Your Lordships have heard read."[†]

Fenwick was then brought in, and asked whether he had any further confession to make. Several peers interrogated him, but to no purpose. Monmouth, who could not believe that the papers which he had sent to Newgate had produced no effect, put, in a friendly and encouraging manner, questions intended to bring out answers which would have been by no means agreeable to the accused Lords. No such answer however was to be extracted from Fenwick. Monmouth saw that his ingenious machinations had failed. Enraged and disappointed, he suddenly turned round, and became more zealous for the bill than any other peer in the House. Every body noticed the rapid change in his temper and manner: but that change was at first imputed merely to his well known levity.

On the eighth of December the bill was again taken into consideration; and on that day Fenwick, accompanied by his counsel, was in attendance. But, before he was called in, a previous question was raised. Several distinguished Tories, particularly Nottingham, Rochester, Normanby, and Leeds, said that, in their opinion, it was idle to inquire whether the prisoner was guilty or not guilty, unless the House was of opinion that he was a person so formidable that, if guilty, he ought to be attainted by Act of Parliament. They did not wish, they said, to hear any evidence. For, even on the supposition that the evidence left no doubt of his criminality, they should still think it better to leave him unpunished than to make a law for punishing him. The general sense, however, was decidedly for proceeding.[‡] The prisoner and his counsel were allowed another week to prepare themselves; and, at length, on the fifteenth of December, the struggle commenced in earnest.

The debates were the longest and the hottest, the divisions were the largest, the protests were the most numerously signed that had ever been known in the whole history of the House of Peers. Repeatedly the benches continued to be filled from ten in the morning till past midnight.[*] The health of many lords suffered severely: for the winter was bitterly cold: but the majority was not disposed to be indulgent. One evening Devonshire was unwell: he stole away and went to bed: but Black Rod was soon sent to bring him back. Leeds, whose constitution was extremely infirm, complained loudly. "It is very well," he said, "for young gentlemen to sit down to their suppers and their wine at two o'clock in the morning: but some of us old men are likely to be of as much use here as they; and we shall soon be in our graves if we are forced to keep such hours at such a season."[†] So strongly was party spirit excited that this appeal was disregarded, and the House continued to sit fourteen or fifteen hours a day. The chief opponents of the bill were Rochester, Nottingham, Normanby, and Leeds. The chief orators on the other side were Tankerville, who, in spite of the deep stains which a life singularly unfortunate had left on his public and private character, always spoke with an eloquence which riveted the attention of his hearers; Burnet, who made a great display of historical learning; Wharton, whose lively and familar style of speaking, acquired in the House of Commons, sometimes shocked the formality of the Lords; and Monmouth, who had always carried the liberty of debate to the verge of licentiousness, and who now never opened his lips without inflicting a wound on the feelings of some adversary. A very few nobles of great weight, Devonshire, Dorset, Pembroke, and Ormond, formed a third party. They were willing to use the Bill of Attainder as an instrument of torture for the purpose of wringing a full confession out of the prisoner. But they were determined not to give a final vote for sending him to the scaffold.

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[*] Wharton to Shrewsbury, Dec. 1, 1696; L'Hermitage, of same date.

[†] L'Hermitage, Dec. $\frac{4}{14}$, 1696; Wharton to Shrewsbury, Dec. 1.

[‡] Lords' Journals, Dec. 8, 1696; L'Hermitage of the same date

The first division was on the question whether secondary evidence of what Goodman could have proved should be admitted. On this occasion Burnet closed the debate by a powerful speech which none of the Tory orators could undertake to answer without premeditation. A hundred and twenty-six lords were present, a number unprecedented in our history. There were seventy-three Contents, and fifty-three Not Contents. Thirty-six of the minority protested against the decision of the House.[‡]

The next great trial of strength was on the question whether the bill should be read a second time. The debate was diversified by a curious episode. Monmouth, in a vehement declamation, threw some severe and well merited reflections on the memory of the late Lord Jeffreys. The title and part of the ill gotten wealth of Jeffreys had descended to his son, a dissolute lad, who had lately come of age, and who was then sitting in the House. The young man fired at hearing his father reviled. The House was forced to interfere, and to make both the disputants promise that the matter should go no further. On this day a hundred and twenty-eight peers were present. The second reading was carried by seventy-three to fifty-five; and forty-nine of the fifty-five protested.[§]

It was now thought by many that Fenwick's courage would give way. It was known that he was very unwilling to die. Hitherto he might have flattered himself with hopes that the bill would miscarry. But now that it had passed one House, and seemed certain to pass the other, it was probable that he would save himself by disclosing all that he knew. He was again put to the bar and interrogated. He refused to answer, on the ground that his answers might be used against him by the Crown at the Old Bailey. He was assured that the House would protect him: but he pretended that this assurance was not sufficient: the House was not always sitting: he might be brought to trial during a recess, and hanged before their Lordships met again. The royal word alone, he said, would be a complete guarantee. The Peers ordered him to be removed, and immediately resolved that Wharton should go to Kensington, and should entreat His Majesty to give the pledge which the prisoner required. Wharton hastened to Kensington, and hastened back with a gracious answer. Fenwick was again placed at the bar. The royal word, he was told, had been passed that nothing which he might say there should be used against him in any other place. Still he made difficulties. He might confess all that he knew, and yet might be told that he was still keeping something back. In short, he would say nothing till he had a pardon. He was then, for the last time, solemnly cautioned, from the woolsack. He was assured that, if he would deal ingenuously with the Lords, they would be intercessors for him at the foot of the throne, and that their intercession would not be unsuccessful. If he continued obstinate, they would proceed with the bill. A short interval was allowed him for consideration; and he was then required to give his final answer. "I have given it," he said: "I have no security. If I had, I should be glad to satisfy the House." He was then carried back to his cell and the Peers separated, having sate far into the night.*

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[*] L'Hermitage, Dec. $\frac{15}{25}$, $\frac{18}{28}$, 1696.

[†] Ibid. Dec. $\frac{18}{28}$, 1696.

[‡] Lords' Journals, Dec. 15, 1696; L'Hermitage, Dec. $\frac{18}{28}$, Vernon to Shrewsbury, Dec. 15. About the numbers there is a slight difference between Vernon and L'Hermitage. I have followed Vernon.

[§] Lords' Journals, Dec. 18, 1696; Vernon to Shrewsbury, Dec. 19; L'Hermitage, $\frac{\text{Dec. 22}}{\text{Jan. 1}}$. I take the numbers from Vernon.

At noon they met again. The third reading was moved. Tenison spoke for the bill with more ability than had been expected from him, and Monmouth with as much sharpness as in the previous debates. But Devonshire declared that he could go no further. He had hoped that fear would induce Fenwick to make a frank confession; that hope was at an end: the question now was simply whether this man should be put to death by an Act of Parliament; and to that question Devonshire said that he must answer, "Not Content." It is not easy to understand on what principle he can have thought himself justified in threatening to do what he did not think himself justified in doing. He was, however, followed by Dorset, Ormond, Pembroke, and two or three others. Devonshire, in the name of his little party, and Rochester, in the name of the Tories, offered to waive all objections to the mode of proceeding, if the penalty were reduced from death to perpetual imprisonment. But the majority, though weakened by the defection of some considerable men, was still a majority, and would hear of no terms of compromise. The third reading was carried by only sixty-eight votes to sixty-one. Fifty-three Lords recorded their dissent; and forty-one subscribed a protest, in which the arguments against the bill were ably summed up.† The peers whom Fenwick had accused took different sides. Marlborough steadily voted with the majority, and induced Prince George to do the same. Godolphin as steadily voted with the minority, but, with characteristic wariness, abstained from giving, either in the debate, or in the form of a written protest, any reason for his votes. No part of his life warrants us in ascribing his conduct to any exalted motive. It is probable that, having been driven from office by the Whigs, and forced to take refuge among the Tories, he thought it advisable to go with his party.*

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* Lords' Journals, Dec. 25, 1696; L'Hermitage, $\frac{\text{Dec. 26.}}{\text{Jan. 4.}}$ In the Vernon Correspondence there is a letter from Vernon to Shrewsbury giving an account of the transactions of this day; but it is erroneously dated Dec. 2, and is placed according to that date. This is not the only blunder of the kind. A letter from Vernon to Shrewsbury, evidently written on the 7th of November 1696, is dated and placed as a letter of the 7th of January 1697. The Vernon Correspondence is of great value: but it is so ill edited that it cannot be safely used without much caution, and constant reference to other authorities. Of the notes it may be sufficient to say that the writer of them had never heard of Aaron Smith, the celebrated Solicitor of the Treasury, and the chief butt, during many years, of the Jacobite libellers. See the letter of Vernon to Shrewsbury, Nov. 14, 1696.

† Lords' Journals, Dec. 23, 1696; Vernon to Shrewsbury, Dec. 24; L'Hermitage, $\frac{\text{Dec. 25.}}{\text{Jan. 4.}}$

Proceedings against Monmouth.

As soon as the bill had been read a third time, the attention of the Peers was called to a matter which deeply concerned the honour of their order. Lady Mary Fenwick had been, not unnaturally, moved to the highest resentment by the conduct of Monmouth. He had, after professing a great desire to save her husband, suddenly turned round, and become the most merciless of her husband's persecutors; and all this solely because the unfortunate prisoner would not suffer himself to be used as an instrument for the accomplishing of a wild scheme of mischief. She might be excused for thinking that revenge would be sweet. In her rage she showed to her kinsman the Earl of Carlisle the papers which she had received from the Duchess of Norfolk. Carlisle brought the subject before the Lords. The papers were produced. Lady Mary declared that she had received them from the Duchess. The Duchess declared that she had received them from Monmouth. Elizabeth Lawson confirmed the evidence of her two friends. All the bitter things which the petulant Earl had said about William were repeated. The rage of both the great factions broke forth with ungovernable violence. The Whigs were exasperated by discovering that Monmouth had been secretly labouring to bring to shame and ruin two eminent men with whose reputation the reputation of the whole party was bound up. The Tories accused him of dealing treacherously and cruelly by the prisoner and the prisoner's wife. Both among the Whigs and among the Tories Monmouth had, by his sneers and invectives, made numerous personal enemies, whom fear of his wit and of his sword had hitherto kept in awe.† All these enemies were now openmouthed against him. There was great curiosity to know what he would be able to say in his defence. His eloquence, the correspondent of the States General wrote, had often annoyed others. He would now want it all to protect himself.‡ That eloquence indeed was of a kind much better suited to attack than to defence. Monmouth spoke near three hours in a confused and rambling manner, boasted extravagantly of his services and sacrifices, told the House that he had borne a great part in the Revolution, that he had made four voyages to Holland in the evil times, that he had since refused great places, that he had always held lucre in contempt. "I," he said, turning significantly to Nottingham, "have bought no great estate: I have built no palace: I am twenty thousand pounds poorer than when I entered public life. My old hereditary mansion is ready to fall about my ears. Who that remembers what I have done and suffered for His Majesty will believe that I would speak disrespectfully of him?" He solemnly declared,—and this was the most serious of the many serious faults of his long and unquiet life,—that he had nothing to do with the papers which had caused so much scandal. The Papists, he said, hated him: they had laid a scheme to ruin him: his ungrateful kinswoman had consented to be their implement, and had requited the strenuous efforts which he had made in defence of her honour by trying to blast his. When he concluded there was a long silence. He asked whether their Lordships wished him to withdraw. Then Leeds, to whom he had once professed a strong attachment, but whom he had deserted with characteristic inconstancy and assailed with characteristic petulance, seized the opportunity of revenging himself. "It is quite unnecessary," the shrewd old statesman said, "that the noble Earl should withdraw at present. The question which we have now to decide is merely whether these papers do or do not deserve our censure. Who wrote them is a question which may be considered hereafter." It was then moved and unanimously resolved that the papers were scandalous, and that the author had been guilty of a high crime and misdemeanour. Monmouth himself was, by these dexterous tactics, forced to join in condemning his own compositions.* Then the House proceeded to inquire by whom the letters had been written. The character of the Duchess of Norfolk did not stand high: but her testimony was confirmed both by direct and by circumstantial evidence. Her husband said, with sour pleasantry, that he gave entire faith to what she had deposed. "My Lord thought her good enough to be wife to me; and, if she is good enough to be wife to me, I am sure that she is good enough to be a witness against him." In a house of about eighty peers only eight or ten seemed inclined to show any favour to Monmouth. He was pronounced guilty of the act of which he had, in the most solemn manner, protested that he was innocent: he was sent to the Tower: he was turned out of all his places; and his name was struck out of the Council Book.† It might well have been thought that the ruin of his fame and of his fortunes was irreparable. But there was about his nature an elasticity which nothing could subdue. In his prison, indeed, he was as violent as a falcon just caged, and would, if he had been long detained, have died of mere impatience. His only solace was to contrive wild and romantic schemes for extricating himself from his difficulties and avenging himself on his enemies. When he regained his liberty, he stood alone in the world, a dishonoured man, more hated by the Whigs than any Tory, and by the Tories than any Whig, and reduced to such poverty that he talked of retiring to the country, living like a farmer, and putting his Countess into the dairy to churn and make cheeses. Yet, even after this fall, that mounting spirit rose again, and rose higher than ever. When he next appeared before the world, he had inherited the earldom of the head of his family: he had ceased to be called by the tarnished name of Monmouth; and he soon added new lustre to the name of Peterborough. He was still all air and fire. His ready wit and his dauntless courage made him formidable: some amiable qualities which contrasted strangely with his vices, and some great exploits of which the effect was heightened by the careless levity with which they were performed, made him popular; and his countrymen were willing to forget that a hero of whose achievements they were proud, and who was not more distinguished by parts and valour than by courtesy and generosity, had stooped to tricks worthy of the pillory.

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* Vernon to Shrewsbury, Dec. 24, 1696.

† Dohna, who knew Monmouth well, describes him thus: "Il avoit de l'esprit infiniment, et même du plus agréable; mais il y avoit un peu trop de haut et de bas dans son fait. Il ne savoit ce que c'étoit que de ménager les gens; et il turlupinoit à l'outrance ceux qui ne lui plaisoient pas."

‡ L'Hermitage, Jan. $\frac{12}{22}$, 1697.

Position and feelings of Shrewsbury.

It is interesting and instructive to compare the fate of Shrewsbury with the fate of Peterborough. The honour of Shrewsbury was safe. He had been triumphantly acquitted of the charges contained in Fenwick's confession. He was soon afterwards still more triumphantly acquitted of a still more odious charge. A wretched spy named Matthew Smith, who thought that he had not been sufficiently rewarded, and was bent on being revenged, affirmed that Shrewsbury had received early information of the Assassination Plot, but had suppressed that information and had taken no measures to prevent the conspirators from accomplishing their design. That this was a foul calumny no person who has examined the evidence can doubt. The King declared that he could himself prove his minister's innocence; and the Peers, after examining Smith, pronounced the accusation unfounded. Shrewsbury was cleared as far as it was in the power of the Crown and of the Parliament to clear him. He had power and wealth, the favour of the King and the favour of the people.

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* Lords' Journals, Jan. 9, 169$\frac{8}{9}$; Vernon to Shrewsbury, of the same date; L'Hermitage, Jan. $\frac{13}{23}$.

† Lords' Journals, Jan. 15, 169$\frac{8}{9}$; Vernon to Shrewsbury, of the same date; L'Hermitage, of the same date.

No man had a greater number of devoted friends. He was the idol of the Whigs: yet he was not personally disliked by the Tories. It should seem that his situation was one which Peterborough might well have envied. But happiness and misery are from within. Peterborough had one of those minds of which the deepest wounds heal and leave no scar. Shrewsbury had one of those minds in which the slightest scratch may fester to the death. He had been publicly accused of corresponding with Saint Germains; and, though King, Lords, and Commons had pronounced him innocent, his conscience told him that he was guilty. The praises which he knew that he had not deserved sounded to him like reproaches. He never regained his lost peace of mind. He left office: but one cruel recollection accompanied him into retirement. He left England: but one cruel recollection pursued him over the Alps and the Apennines. On a memorable day, indeed, big with the fate of his country, he again, after many inactive and inglorious years, stood forth the Shrewsbury of 1688. Scarcely anything in history is more melancholy than that late and solitary gleam, lighting up the close of a life which had dawned so splendidly, and which had so early become hopelessly troubled and gloomy.

The Bill of Attainder passed.

On the day on which the Lords read the Bill of Attainder the third time, they adjourned over the Christmas holidays. The fate of Fenwick consequently remained during more than a fortnight in suspense. In the interval plans of escape were formed; and it was thought necessary to place a strong military guard round Newgate.* Some Jacobites knew William so little as to send him anonymous letters, threatening that he should be shot or stabbed if he dared to touch a hair of the prisoner's head.† On the morning of the eleventh of January he passed the bill. He at the same time passed a bill which authorised the government to detain Bernardi and some other conspirators in custody during twelve months. On the evening of that day a deeply mournful event was the talk of all London. The Countess of Ailesbury had watched with intense anxiety the proceedings against Sir John. Her lord had been as deep as Sir John in treason, was, like Sir John, in confinement, and had, like Sir John, been a party to Goodman's flight. She had learned with dismay that there was a method by which a criminal who was beyond the reach of the ordinary law might be punished. Her terror had increased at every stage in the progress of the Bill of Attainder. On the day on which the royal assent was to be given, her agitation became greater than her frame could support. When she heard the sound of the guns which announced that the King was on his way to Westminster, she fell into fits, and died in a few hours.‡

Attempts to save Fenwick.

Even after the bill had become law, strenuous efforts were made to save Fenwick. His wife threw herself at William's feet, and offered him a petition. He took the paper from her hand, and said, very gently, that it should be considered, but that the matter was one of public concern, and that he must deliberate with his ministers before he decided.§ She then addressed herself to the Lords. She told them that her husband had not expected his doom, that he had not had time to prepare himself for death, that he had not, during his long imprisonment, seen a divine. They were easily induced to request that he might be respited for a week. A respite was granted: but, forty-eight hours before it expired, Lady Mary presented to the Lords another petition, imploring them to intercede with the King that her husband's punishment might be commuted for banishment. The House was taken by surprise; and a motion to adjourn was with difficulty carried by two votes.‖ On the morrow, the last day of Fenwick's life, a similar petition was presented to the Commons.

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* Postman, Dec. 29, 31, 1696.

† L'Hermitage, Jan. $\frac{12}{22}$, 1697.

‡ Van Cleverskirke, Jan. $\frac{12}{22}$, 1697; L'Hermitage, Jan. $\frac{15}{25}$.

§ L'Hermitage, Jan $\frac{15}{25}$, 1697.

‖ Lords' Journals, Jan. 22, 26, 169$\frac{6}{7}$; Vernon to Shrewsbury, Jan. 26.

But the Whig leaders were on their guard: the attendance was full; and a motion for reading the Orders of the Day was carried by a hundred and fifty-two to a hundred and seven.* In truth, neither branch of the legislature could, without condemning itself, request William to spare Fenwick's life. Jurymen, who have, in the discharge of a painful duty, pronounced a culprit guilty, may, with perfect consistency, recommend him to the favourable consideration of the Crown. But the Houses ought not to have passed the Bill of Attainder unless they were convinced, not merely that Sir John had committed high treason, but also that he could not, without serious danger to the Commonwealth, be suffered to live. He could not be at once a proper object of such a bill and a proper object of the royal mercy.

Fenwick's execution.

On the twenty-eighth of January the execution took place. In compliment to the noble families with which Fenwick was connected, orders were given that the ceremonial should be in all respects the same as when a peer of the realm suffers death. A scaffold was erected on Tower Hill and hung with black. The prisoner was brought from Newgate in the coach of his kinsman the Earl of Carlisle, which was surrounded by a troop of the Life Guards. Though the day was cold and stormy, the crowd of spectators was immense: but there was no disturbance, and no sign that the multitude sympathised with the criminal. He behaved with a firmness which had not been expected from him. He ascended the scaffold with steady steps, and bowed courteously to the persons who were assembled on it, but spoke to none except White, the deprived Bishop of Peterborough. White prayed with him during about half an hour. In the prayer the King was commended to the Divine protection; but no name which could give offence was pronounced. Fenwick then delivered a sealed paper to the Sheriffs, took leave of the Bishop, knelt down, laid his neck on the block, and exclaimed, "Lord Jesus, receive my soul." His head was severed from his body at a single blow. His remains were placed in a rich coffin, and buried that night, by torchlight, under the pavement of Saint Martin's church.†

Bill for the Regulating of Elections.

Meanwhile an important question, about which public feeling was much excited, had been under discussion. As soon as the Parliament met, a Bill for Regulating Elections, differing little in substance from the Bill which the King had refused to pass in the preceding session, was brought into the House of Commons, was eagerly welcomed by the country gentlemen, and was pushed through every stage. On the report it was moved that five thousand pounds in personal estate should be a sufficient qualification for the representative of a city or borough. But this amendment was rejected. On the third reading a rider was added, which permitted a merchant possessed of five thousand pounds to represent the town in which he resided: but it was provided that no person should be considered as a merchant because he was a proprietor of Bank Stock or East India Stock. The fight was hard. Cowper distinguished himself among the opponents of the bill. His sarcastic remarks on the hunting, hawking boors, who wished to keep in their own hands the whole business of legislation, called forth some sharp rustic retorts. A plain squire, he was told, was as likely to serve the country well as the most fluent gownsman, who was ready, for a guinea, to prove that black was white. On the question whether the bill should pass, the Ayes were two hundred, the Noes a hundred and sixty.‡

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* Commons' Journals, Jan. 27, $169\frac{6}{7}$. The entry in the Journals, which might easily escape notice, is explained by a letter of L'Hermitage, written $\frac{\text{Jan. 29.}}{\text{Feb. 8.}}$

† L'Hermitage, $\frac{\text{Jan. 29}}{\text{Feb. 8}}$, 1697; London Gazette, Feb. 1; Paris Gazette; Vernon to Shrewsbury, Jan. 28; Burnet, ii. 193.

‡ Commons' Journals, December 19, 1696. Vernon to Shrewsbury, Nov. 28, 1696.

The Lords had, twelve months before, readily agreed to a similar bill: but they had since reconsidered the subject and changed their opinion. The truth is that, if a law requiring every member of the House of Commons to possess an estate of some hundreds of pounds a year in land could have been strictly enforced, such a law would have been very advantageous to country gentlemen of moderate property, but would have been by no means advantageous to the grandees of the realm. A lord of a small manor would have stood for the town in the neighbourhood of which his family had resided during centuries, without any apprehension that he should be opposed by some alderman of London, whom the electors had never seen before the day of nomination, and whose chief title to their favour was a pocketbook full of bank notes. But a great nobleman, who had an estate of fifteen or twenty thousand pounds a year, and who commanded two or three boroughs, would no longer be able to put his younger son, his younger brother, his man of business, into Parliament, or to earn a garter or a step in the peerage by finding a seat for a Lord of the Treasury or an Attorney General. On this occasion therefore the interest of the chiefs of the aristocracy, Norfolk and Somerset, Newcastle and Bedford, Pembroke and Dorset, coincided with that of the wealthy traders of the City and of the clever young aspirants of the Temple, and was diametrically opposed to the interest of a squire of a thousand or twelve hundred a year. On the day fixed for the second reading the attendance of Lords was great. Several petitions from constituent bodies, which thought it hard that a new restriction should be imposed on the exercise of the elective franchise, were presented and read. After a debate of some hours the bill was rejected by sixty-two votes to thirty-seven.* Only three days later, a strong party in the Commons, burning with resentment, proposed to tack the bill which the Peers had just rejected to the Land Tax Bill. This motion would probably have been carried, had not Foley gone somewhat beyond the duties of his place, and, under pretence of speaking to order, shown that such a tack would be without a precedent in parliamentary history. When the question was put, the Ayes raised so loud a cry that it was believed that they were the majority; but on a division they proved to be only a hundred and thirty-five. The Noes were a hundred and sixty-three.†

Bill for the Regulation of the Press.

Other parliamentary proceedings of this session deserve mention. While the Commons were busily engaged in the great work of restoring the finances, an incident took place which seemed, during a short time, likely to be fatal to the infant liberty of the press, but which eventually proved the means of confirming that liberty. Among the many newspapers which had been established since the expiration of the censorship, was one called the Flying Post. The editor, John Salisbury, was the tool of a band of stockjobbers in the City, whose interest it happened to be to cry down the public securities. He one day published a false and malicious paragraph, evidently intended to throw suspicion on the Exchequer Bills. On the credit of the Exchequer Bills depended, at that moment, the political greatness and the commercial prosperity of the realm. The House of Commons was in a flame. The Speaker issued his warrant against Salisbury. In the first heat of resentment, it was resolved without a division that a bill should be brought in to prohibit the publishing of news without a license. Forty-eight hours later the bill was presented and read. But the members had now had time to cool. There was scarcely one among them whose residence in the country had not, during the preceding summer, been made more agreeable by the London journals. Meagre as those journals may seem to a person who has the Times daily on his breakfast table, they were to that generation a new and abundant source of pleasure. No Devonshire or Yorkshire gentleman, Whig or Tory, could bear the thought of being again dependent, during seven months of every year, for all the information about what was doing in the world, on newsletters. If the bill passed, the sheets, which were now so impatiently expected twice a week at every country seat in the kingdom, would contain nothing but what it suited the Secretary of State to make public: they would be, in fact, so many London Gazettes; and the most assiduous reader of the London Gazette might be utterly ignorant of the most important events of his time. A few voices, however, were raised in favour of a censorship. "These papers," it was said, "frequently contain mischievous matter." "Then why are they not prosecuted?" was the answer. "Has the Attorney General filed an information against any one of them? And is it not absurd to ask us to give a new remedy by statute, when the old remedy afforded by the common law has never been tried?" On the question whether the bill should be read a second time, the Ayes were only sixteen, the Noes two hundred.*

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* Lords' Journals, Jan. 23, 169$\frac{7}{8}$; Vernon to Shrewsbury, Jan. 23; L'Hermitage, $\frac{\text{Jan. 26}}{\text{Feb. 5}}$.

† Commons' Journals, Jan. 26, 169$\frac{7}{8}$; Vernon to Shrewsbury, and Van Cleverskirke to the States General, of the same date. It is curious that the King and the Lords should have made so strenuous a fight against the Commons in defence of one of the five points of the People's Charter.

Bill abolishing the privileges of Whitefriars and the Savoy.

Another bill, which fared better, ought to be noticed as an instance of the slow, but steady progress of civilisation. The ancient immunities enjoyed by some districts of the capital, of which the largest and most infamous was Whitefriars, had produced abuses which could no longer be endured. The Templars on one side of Alsatia, and the citizens on the other, had long been calling on the government and the legislature to put down so monstrous a nuisance. Yet still, bounded on the west by the great school of English jurisprudence, and on the east by the great mart of English trade, stood this labyrinth of squalid, tottering houses, close packed, every one, from cellar to cockloft, with outcasts whose life was one long war with society. The most respectable part of the population consisted of debtors who were in fear of bailiffs. The rest were attorneys struck off the roll, witnesses who carried straw in their shoes as a sign to inform the public where a false oath might be procured for half a crown, sharpers, receivers of stolen goods, clippers of coin, forgers of bank notes, and tawdry women, blooming with paint and brandy, who, in their anger, made free use of their nails and their scissors, yet whose anger was less to be dreaded than their kindness. With these wretches the narrow alleys of the sanctuary swarmed. The rattling of dice, the calling for more punch and more wine, and the noise of blasphemy and ribald song never ceased during the whole night. The benchers of the Inner Temple could bear the scandal and the annoyance no longer. They ordered the gate leading into Whitefriars to be bricked up. The Alsatians mustered in great force, attacked the workmen, killed one of them, pulled down the wall, knocked down the Sheriff who came to keep the peace, and carried off his gold chain, which, no doubt, was soon in the melting pot. The tumult was not suppressed till a company of the Foot Guards arrived. This riot excited general indignation. The City, indignant at the outrage done to the Sheriff, cried loudly for justice. Yet, so difficult was it to execute any process in the dens of Whitefriars, that near two years elapsed before a single ringleader was apprehended.†

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* Commons' Journals, April 1, 3, 1697; Narcissus Luttrell's Diary; L'Hermitage, April $\frac{2}{12}$, $\frac{6}{16}$, L'Hermitage says, "La plupart des membres, lorsqu'ils sont à la campagne, estant bien aises d'estre informez par plus d'un endroit de ce qui se passe, et s'imaginant que la Gazette qui se fait sous la direction d'un des Sécrétaires d'Etat ne contiendroit pas autant de choses que fait celle-cy, ne sont pas fâchez que d'autres les instruisent." The numbers on the division I take from L'Hermitage. They are not to be found in the Journals. But the Journals were not then so accurately kept as at present.

† Narcissus Luttrell's Diary, June 1691, May 1693.

The Savoy was another place of the same kind, smaller indeed, and less renowned, but inhabited by a not less lawless population. An unfortunate tailor who ventured to go thither for the purpose of demanding payment of a debt, was set upon by the whole mob of cheats, ruffians, and courtesans. He offered to give a full discharge to his debtor and a treat to the rabble, but in vain. He had violated their franchises; and this crime was not to be pardoned. He was knocked down, stripped, tarred, and feathered. A rope was tied round his waist. He was dragged naked up and down the streets amidst yells of "A bailiff! A bailiff!" Finally he was compelled to kneel down and to curse his father and mother. Having performed this ceremony he was permitted,—and the permission was blamed by many of the Savoyards,—to limp home without a rag upon him.* The Bog of Allen, the passes of the Grampians, were not more unsafe than this small knot of lanes, surrounded by the mansions of the greatest nobles of a flourishing and enlightened kingdom.

At length, in 1697, a bill for abolishing the franchises of these places passed both Houses, and received the royal assent. The Alsatians and Savoyards were furious. Anonymous letters, containing menaces of assassination, were received by members of Parliament who had made themselves conspicuous by the zeal with which they had supported the bill: but such threats only strengthened the general conviction that it was high time to destroy these nests of knaves and ruffians. A fortnight's grace was allowed; and it was made known that, when that time had expired, the vermin who had been the curse of London would be unearthed and hunted without mercy. There was a tumultuous flight to Ireland, to France, to the Colonies, to vaults and garrets in less notorious parts of the capital; and when, on the prescribed day, the Sheriff's officers ventured to cross the boundary, they found those streets where, a few weeks before, the cry of "A writ!" would have drawn together a thousand raging bullies and vixens, as quiet as the cloister of a cathedral.†

Close of the session: promotions and appointments.

On the sixteenth of April, the King closed the session with a speech, in which he returned warm and well merited thanks to the Houses for the firmness and wisdom which had rescued the nation from commercial and financial difficulties unprecedented in our history. Before he set out for the Continent, he conferred some new honours, and made some new ministerial arrangements. Every member of the Whig junto was distinguished by some conspicuous mark of royal favour. Somers delivered up the seal of which he was Keeper: he received it back again with the higher title of Chancellor, and was immediately commanded to affix it to a patent, by which he was created Baron Somers of Evesham.‡ Russell became Earl of Orford and Viscount Barfleur. No English title had ever before been taken from a place of battle lying within a foreign territory. But the precedent then set has been repeatedly followed; and the names of Saint Vincent, Trafalgar, Camperdown, and Douro are now borne by the successors of great commanders. Russell seems to have accepted his earldom, after his fashion, not only without gratitude, but grumblingly, and as if some great wrong had been done him. What was a coronet to him? He had no child to inherit it. The only distinction which he should have prized was the garter; and the garter had been given to Portland. Of course, such things were for the Dutch: and it was strange presumption in an Englishman, though he might have won a victory which had saved the State, to expect that his pretensions would be considered till all the Mynheers about the palace had been served.§

* Commons' Journals, Dec. 30, 1696; Postman, July 4, 1696.

† Postman, April 22, 1697; Narcissus Luttrell's Diary; Short History of the Last Parliament, 1699.

‡ London Gazette, April 26, 29, 1697.

§ London Gazette, April 29, 1697; L'Hermitage, $\frac{\text{April 23}}{\text{May 3}}$.

Wharton, still retaining his place of Comptroller of the Household, obtained the lucrative office of Chief Justice in Eyre, South of Trent; and his brother, Goodwin Wharton, was made a Lord of the Admiralty.[*]

Though the resignation of Godolphin had been accepted in October, no new commission of Treasury was issued till after the prorogation. Who should be First Commissioner was a question long and fiercely disputed. For Montague's faults had made him many enemies, and his merits many more. Dull formalists sneered at him as a wit and a poet, who, no doubt, showed quick parts in debate, but who had already been raised far higher than his services merited or than his brain would bear. It would be absurd to place such a young coxcomb, merely because he could talk fluently and cleverly, in an office on which the wellbeing of the kingdom depended. Surely Sir Stephen Fox was, of all the Lords of the Treasury, the fittest to be at the head of the Board. He was an elderly man, grave, experienced, exact, laborious; and he had never made a verse in his life. The King hesitated during a considerable time between the two candidates: but time was all in Montague's favour; for, from the first to the last day of the session, his fame was constantly rising. The voice of the House of Commons and of the City loudly designated him as pre-eminently qualified to be the chief minister of finance. At length Sir Stephen Fox withdrew from the competition, though not with a very good grace. He wished it to be notified in the London Gazette that the place of First Lord had been offered to him, and declined by him. Such a notification would have been an affront to Montague; and Montague, flushed with prosperity and glory, was not in a mood to put up with affronts. The dispute was compromised. Montague became First Lord of the Treasury; and the vacant seat at the Board was filled by Sir Thomas Littleton, one of the ablest and most consistent Whigs in the House of Commons. But, from tenderness to Fox, these promotions were not announced in the Gazette.[†]

Dorset resigned the office of Chamberlain, but not in ill humour, and retired loaded with marks of royal favour. He was succeeded by Sunderland, who was also appointed one of the Lords Justices, not without much murmuring from various quarters.[‡] To the Tories Sunderland was an object of unmixed detestation. Some of the Whig leaders had been unable to resist his insinuating address; and others were grateful for the services which he had lately rendered to the party. But the leaders could not restrain their followers. Plain men, who were zealous for civil liberty and for the Protestant religion, who were beyond the range of Sunderland's irresistible fascination, and who knew that he had sate in the High Commission, concurred in the Declaration of Indulgence, borne witness against the Seven Bishops, and received the host from a Popish priest, could not, without indignation and shame, see him standing, with the staff in his hand, close to the throne. Still more monstrous was it that such a man should be entrusted with the administration of the government during the absence of the Sovereign. William did not understand these feelings. Sunderland was able: he was useful: he was unprincipled indeed: but so were all the English politicians of the generation which had learned, under the sullen tyranny of the Saints, to disbelieve in virtue, and which had, during the wild jubilee of the Restoration, been dissolved in vice. He was a fair specimen of his class, a little worse, perhaps, than Leeds or Godolphin, and about as bad as Russell or Marlborough. Why he was to be hunted from the herd the King could not imagine.

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[*] London Gazette, April 26, 29, 1697; L'Hermitage, $\frac{\text{April 23.}}{\text{May 3.}}$

[†] What the opinion of the public was we learn from a letter written by L'Hermitage immediately after Godolphin's resignation, Nov. $\frac{3}{13}$, 1696, "Le public tourne plus la veue sur le Sieur Montegu, qui a la seconde charge de la Trésorerie que sur aucun autre." The strange silence of the London Gazette is explained by a letter of Vernon to Shrewsbury, dated May 1, 1697.

[‡] London Gazette, April 22. 26, 1697.

Notwithstanding the discontent which was caused by Sunderland's elevation, England was, during this summer, perfectly quiet and in excellent temper. All but the fanatical Jacobites were elated by the rapid revival of trade and by the near prospect of peace. Nor were Ireland and Scotland less tranquil.

State of Ireland.

In Ireland nothing deserving to be minutely related had taken place since Sidney had ceased to be Lord Lieutenant. The government had suffered the colonists to domineer unchecked over the native population; and the colonists had in return been profoundly obsequious to the government. The proceedings of the local legislature which sate at Dublin had been in no respect more important or more interesting than the proceedings of the Assembly of Barbadoes. Perhaps the most momentous event in the parliamentary history of Ireland at this time was a dispute between the two Houses which was caused by a collision between the coach of the Speaker and the coach of the Chancellor. There were, indeed, factions, but factions which sprang merely from personal pretensions and animosities. The names of Whig and Tory had been carried across Saint George's Channel, but had in the passage lost all their meaning. A man who was called a Tory at Dublin would have passed at Westminster for as stanch a Whig as Wharton. The highest Churchmen in Ireland abhorred and dreaded Popery so much that they were disposed to consider every Protestant as a brother. They remembered the tyranny of James, the robberies, the burnings, the confiscations, the brass money, the Act of Attainder, with bitter resentment. They honoured William as their deliverer and preserver. Nay, they could not help feeling a certain respect even for the memory of Cromwell: for, whatever else he might have been, he had been the champion and the avenger of their race. Between the divisions of England, therefore, and the divisions of Ireland, there was scarcely anything in common. In England there were two parties, of the same race and religion, contending with each other. In Ireland there were two castes, of different races and religions, one trampling on the other.

State of Scotland.

Scotland too was quiet. The harvest of the last year had indeed been scanty; and there was consequently much suffering. But the spirit of the nation was buoyed up by wild hopes, destined to end in cruel disappointment. A magnificent day-dream of wealth and empire so completely occupied the minds of men that they hardly felt the present distress. How that dream originated, and by how terrible an awakening it was broken, will be related hereafter.

A session of Parliament at Edinburgh.

In the autumn of 1696 the Estates of Scotland met at Edinburgh. The attendance was thin; and the session lasted only five weeks. A supply amounting to little more than a hundred thousand pounds sterling was voted. Two Acts for the securing of the government were passed. One of those Acts required all persons in public trust to sign an Association similar to the Association which had been so generally subscribed in the south of the island. The other Act provided that the Parliament of Scotland should not be dissolved by the death of the King.

Act for the settling of Schools.

But by far the most important event of this short session was the passing of the Act for the settling of Schools. By this memorable law it was, in the Scotch phrase, statuted and ordained that every parish in the realm should provide a commodious schoolhouse and should pay a moderate stipend to a schoolmaster. The effect could not be immediately felt. But, before one generation had passed away, it began to be evident that the common people of Scotland were superior in intelligence to the common people of any other country in Europe. To whatever land the Scotchman might wander, to whatever calling he might betake himself, in America or in India, in trade or in war, the advantage which he derived from his early training raised him above his competitors. If he was taken into a warehouse as a porter, he soon became foreman. If he enlisted in the army, he soon became a sergeant. Scotland, meanwhile, in spite of the barrenness of her soil and the severity of her climate, made such progress in agriculture, in manufactures, in commerce, in letters, in science, in all that constitutes civilisation, as the Old World had never seen equalled, and as even the New World has scarcely seen surpassed.

This wonderful change is to be attributed, not indeed solely, but principally, to the national system of education. But to the men by whom that system was established posterity owes no gratitude. They knew not what they were doing. They were the unconscious instruments of enlightening the understandings and humanising the hearts of millions. But their own understandings were as dark and their own hearts as obdurate as those of the Familiars of the Inquisition at Lisbon. In the very month in which the Act for the settling of Schools was touched with the sceptre, the rulers of the Church and State in Scotland began to carry on with vigour two persecutions worthy of the tenth century, a persecution of witches and a persecution of infidels. A crowd of wretches, guilty only of being old and miserable, were accused of trafficking with the devil. The Privy Council was not ashamed to issue a commission for the trial of twenty-two of these poor creatures.[*] The shops of the booksellers of Edinburgh were strictly searched for heretical works. Impious books, among which the sages of the Presbytery ranked Thomas Burnet's Sacred Theory of the Earth, were strictly suppressed.[†] But the destruction of mere paper and sheepskin would not satisfy the bigots. Their hatred required victims who could feel, and was not appeased till they had perpetrated a crime such as has never since polluted the island.

Case of Thomas Aikenhead.

A student of eighteen, named Thomas Aikenhead, whose habits were studious and whose morals were irreproachable, had, in the course of his reading, met with some of the ordinary arguments against the Bible. He fancied that he had lighted on a mine of wisdom which had been hidden from the rest of mankind, and, with the conceit from which half educated lads of quick parts are seldom free, proclaimed his discoveries to four or five of his companions. Trinity in unity, he said, was as much a contradiction as a square circle. Ezra was the author of the Pentateuch. The Apocalypse was an allegorical book about the philosopher's stone. Moses had learned magic in Egypt. Christianity was a delusion which would not last till the year 1800. For this wild talk, of which, in all probability, he would himself have been ashamed, long before he was five and twenty, he was prosecuted by the Lord Advocate. The Lord Advocate was that James Stewart who had been so often a Whig and so often a Jacobite that it is difficult to keep an account of his apostasies. He was now a Whig for the third, if not for the fourth, time. Aikenhead might undoubtedly have been, by the law of Scotland, punished with imprisonment till he should retract his errors and do penance before the congregation of his parish; and every man of sense and humanity would have thought this a sufficient punishment for the prate of a forward boy. But Stewart, as cruel as he was base, called for blood. There was among the Scottish statutes one which made it a capital crime to revile or curse the Supreme Being or any person of the Trinity. Nothing that Aikenhead had said could, without the most violent straining, be brought within the scope of this statute. But the Lord Advocate exerted all his subtlety. The poor youth at the bar had no counsel. He was altogether unable to do justice to his own cause. He was convicted, and sentenced to be hanged and buried at the foot of the gallows. It was in vain that he with tears abjured his errors and begged piteously for mercy. Some of those who saw him in his dungeon believed that his recantation was sincere; and indeed it is by no means improbable that in him, as in many other pretenders to philosophy who imagine that they have completely emancipated themselves from the religion of their childhood, the near prospect of death may have produced an entire change of sentiment. He petitioned the Privy Council that, if his life could not be spared, he might be allowed a short respite to make his peace with the God whom he had offended. Some of the Councillors were for granting this small indulgence. Others thought that it ought not to be granted unless the ministers of Edinburgh would intercede. The two parties were evenly balanced; and the question was decided against the prisoner by the casting vote of the Chancellor. The Chancellor was a man who has been often mentioned in the course of this history, and never mentioned with honour. He was that Sir Patrick Hume whose disputatious and factious temper had brought ruin on the expedition of Argyle, and had caused not a little annoyance to the government of William. In the Club which had braved the King and domineered over the Parliament there had been no more noisy republican. But a title and a place had produced a wonderful conversion. Sir Patrick was now Lord Polwarth: he had the custody of the Great Seal of Scotland: he presided in the Privy Council; and thus he had it in his power to do the worst action of his bad life.

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[*] Postman, Jan. 26, Mar. 7, 11, 169$\frac{5}{6}$, April 8, 1697.

[†] Ibid. Oct. 29, 1695.

It remained to be seen how the clergy of Edinburgh would act. That divines should be deaf to the entreaties of a penitent who asks, not for pardon, but for a little more time to receive their instructions and to pray to Heaven for the mercy which cannot be extended to him on earth, seems almost incredible. Yet so it was. The ministers demanded, not only the poor boy's death, but his speedy death, though it should be his eternal death. Even from their pulpits they cried out for cutting him off. It is probable that their real reason for refusing him a respite of a few days was their apprehension that the circumstances of his case might be reported at Kensington, and that the King, who, while reciting the Coronation Oath, had declared from the throne that he would not be a persecutor, might send down positive orders that the sentence should not be executed. Aikenhead was hanged between Edinburgh and Leith. He professed deep repentance, and suffered with the Bible in his hand. The people of Edinburgh, though assuredly not disposed to think lightly of his offence, were moved to compassion by his youth, by his penitence, and by the cruel haste with which he was hurried out of the world. It seems that there was some apprehension of a rescue; for a strong body of fusiliers was under arms to support the civil power. The preachers who were the boy's murderers crowded round him at the gallows, and, while he was struggling in the last agony, insulted Heaven with prayers more blasphemous than anything that he had ever uttered. Wodrow has told no blacker story of Dundee.*

Military operations in the Netherlands.

On the whole, the British islands had not, during ten years, been so free from internal troubles as when William, at the close of April 1697, set out for the Continent. The war in the Netherlands was a little, and but a little, less languid than in the preceding year. The French generals opened the campaign by taking the small town of Aeth. They then meditated a far more important conquest. They made a sudden push for Brussels, and would probably have succeeded in their design but for the activity of William. He was encamped on ground which lies within sight of the Lion of Waterloo, when he received, late in the evening, intelligence that the capital of the Netherlands was in danger. He instantly put his forces in motion, marched all night, and, having traversed the field destined to acquire, a hundred and eighteen years later, a terrible renown, and threaded the long defiles of the Forest of Soignies, he was at ten in the morning on the spot from which Brussels had been bombarded two years before, and would, if he had arrived only three hours later, have been bombarded again. Here he surrounded himself with entrenchments which the enemy did not venture to attack. This was the most important military event which, during that summer, took place in the Low Countries. In both camps there was an unwillingness to run any great risk on the eve of a general pacification.

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* Howell's State Trials; Postman, Jan. $\frac{8}{18}$, $169\frac{6}{7}$. Some idle and dishonest objections which have been made to this part of my narrative have been triumphantly refuted in a little tract entitled "Thomas Aikenhead," by Mr John Gordon.

Terms of peace offered by France.

Lewis had, early in the spring, for the first time during his long reign, spontaneously offered equitable and honourable conditions to his foes. He had declared himself willing to relinquish the conquests which he had made in the course of the war, to cede Lorraine to its own Duke, to give back Luxemburg to Spain, to give back Strasburg to the Empire, and to acknowledge the existing government of England.* Those who remembered the great woes which his faithless and merciless ambition had brought on Europe might well suspect that this unwonted moderation was not to be ascribed to sentiments of justice or humanity. But, whatever might be his motive for proposing such terms, it was plainly the interest and the duty of the Confederacy to accept them. For there was little hope indeed of wringing from him by war concessions larger than those which he now tendered as the price of peace. The most sanguine of his enemies could hardly expect a long series of campaigns as successful as the campaign of 1695. Yet in a long series of campaigns, as successful as that of 1695, the allies would hardly be able to retake all that he now professed himself ready to restore. William, who took, as usual, a clear and statesmanlike view of the whole situation, now gave his voice as decidedly for concluding peace as he had in former years given it for vigorously prosecuting the war; and he was backed by the public opinion both of England and of Holland. But, unhappily, just at the time when the two powers, which alone, among the members of the coalition, had manfully done their duty in the long struggle, were beginning to rejoice in the near prospect of repose, some of those governments which had never furnished their full contingents, which had never been ready in time, which had been constantly sending excuses in return for subsidies, began to raise difficulties such as seemed likely to make the miseries of Europe eternal.

Conduct of Spain.

Spain had, as William, in the bitterness of his spirit, wrote to Heinsius, contributed nothing to the common cause but rodomontades. She had made no vigorous effort even to defend her own territories against invasion. She would have lost Flanders and Brabant but for the English and Dutch armies. She would have lost Catalonia but for the English and Dutch fleets. The Milanese she had saved, not by arms, but by concluding, in spite of the remonstrances of the English and Dutch governments, an ignominious treaty of neutrality. She had not a ship of war able to weather a gale. She had not a regiment that was not ill paid and ill disciplined, ragged, and famished. Yet repeatedly, within the last two years, she had treated both William and the States General with an impertinence which showed that she was altogether ignorant of her place among states. She now became punctilious, demanded from Lewis concessions which the events of the war gave her no right to expect, and seemed to think it hard that allies, whom she was constantly treating with indignity, were not willing to lavish their blood and treasure for her during eight years more.

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* See the protocol of February 10, 1697, in the Actes et Mémoires des Négociations de la Paix de Ryswick, 1707.

Conduct of the Emperor.

The conduct of Spain is to be attributed merely to arrogance and folly. But the unwillingness of the Emperor to consent even to the fairest terms of accommodation was the effect of selfish ambition. The Catholic King was childless: he was sickly: his life was not worth three years' purchase; and, when he died, his dominions would be left to be struggled for by a crowd of competitors. Both the House of Austria and the House of Bourbon had claims to that immense heritage. It was plainly for the interest of the House of Austria that the important day, come when it might, should find a great European coalition in arms against the House of Bourbon. The object of the Emperor therefore was that the war should continue to be carried on, as it had hitherto been carried on, at a light charge to him and a heavy charge to England and Holland, not till just conditions of peace could be obtained, but simply till the King of Spain should die. "The ministers of the Emperor," William wrote to Heinsius, "ought to be ashamed of their conduct. It is intolerable that a government, which is doing everything in its power to make the negotiations fail, should contribute nothing to the common defence."*

It is not strange that in such circumstances the work of pacification should have made little progress. International law, like other law, has its chicanery, its subtle pleadings, its technical forms, which may too easily be so employed as to make its substance inefficient. Those litigants therefore who did not wish the litigation to come to a speedy close had no difficulty in interposing delays. There was a long dispute about the place where the conferences should be held. The Emperor proposed Aix la Chapelle. The French objected, and proposed the Hague. Then the Emperor objected in his turn. At last it was arranged that the ministers of the Allied Powers should meet at the Hague, and that the French plenipotentiaries should take up their abode five miles off at Delft.† To Delft accordingly repaired Harlay, a man of distinguished parts and good breeding, sprung from one of the great families of the robe; Crecy, a shrewd, patient, and laborious diplomatist; and Caillieres, who, though he was named only third in the credentials, was much better informed than either of his colleagues touching all the points which were likely to be debated.‡ At the Hague were the Earl of Pembroke and Edward, Viscount Villiers, who represented England. Prior accompanied them with the rank of Secretary. At the head of the Imperial Legation was Count Kaunitz: at the head of the Spanish Legation was Don Francisco Bernardo de Quiros: the ministers of inferior rank it would be tedious to enumerate.§

Congress of Ryswick.

Half way between Delft and the Hague is a village named Ryswick; and near it then stood, in a rectangular garden, which was bounded by straight canals, and divided into formal woods, flower beds, and melon beds, a seat of the Princes of Orange. The house seemed to have been built expressly for the accommodation of such a set of diplomatists as were to meet there. In the centre was a large hall painted by Honthorst. On the right hand and on the left were wings exactly corresponding to each other. Each wing was accessible by its own bridge, its own gate, and its own avenue. One wing was assigned to the Allies, the other to the French, the hall in the centre to the mediator.‖ Some preliminary questions of etiquette were, not without difficulty, adjusted; and at length, on the ninth of May, many coaches and six, attended by harbingers, footmen, and pages, approached the mansion by different roads. The Swedish Minister alighted at the grand entrance. The procession from the Hague came up the side alley on the right. The procession from Delft came up the side alley on the left. At the first meeting, the full powers of the representatives of the belligerent governments were delivered to the mediator. At the second meeting, forty-eight hours later, the mediator performed the ceremony of exchanging these full powers. Then several meetings were spent in settling how many carriages, how many horses, how many lacqueys, how many pages each minister should be entitled to bring to Ryswick; whether the serving men should carry canes; whether they should wear swords; whether they should have pistols in their holsters; who should take the upper hand in the public walks, and whose carriage should break the way in the streets. It soon appeared that the mediator would have to mediate, not only between the Coalition and the French, but also between the different members of the coalition. The Imperial Ambassadors claimed a right to sit at the head of the table. The Spanish Ambassador would not admit this pretension, and tried to thrust himself in between two of them. The Imperial Ambassadors refused to call the Ambassadors of Electors and Commonwealths by the title of Excellency. "If I am not called Excellency," said the Minister of the Elector of Brandenburg, "my master will withdraw his troops from Hungary." The Imperial Ambassadors insisted on having a room to themselves in the building, and on having a special place assigned to their carriages in the court. All the other Ministers of the Confederacy pronounced the demand altogether inadmissible; and a whole sitting was wasted in this childish dispute. It may easily be supposed that allies who were so punctilious in their dealings with each other were not likely to be very easy in their intercourse with the common enemy. The chief business of Harlay and Kaunitz was to watch each other's legs. Neither of them thought it consistent with the dignity of the Crown which he served to advance towards the other faster than the other advanced towards him. If therefore one of them perceived that he had inadvertently stepped forward too quick, he went back to the door, and the stately minuet began again. The ministers of Lewis drew up a paper in their own language. The German statesmen protested against this innovation, this insult to the dignity of the Holy Roman Empire, this encroachment on the rights of independent nations, and would not know anything about the paper till it had been translated from good French into bad Latin. In the middle of April it was known to everybody at the Hague that Charles the Eleventh, King of Sweden, was dead, and had been succeeded by his son: but it was contrary to etiquette that any of the assembled envoys should appear to be acquainted with this fact till Lilienroth had made a formal announcement: it was not less contrary to etiquette that Lilienroth should make such an announcement till his equipages and his household had been put into mourning; and some weeks elapsed before his coachmakers and tailors had completed their task. At length, on the twelfth of June, he came to Ryswick in a carriage lined with black and attended by servants in black liveries, and there, in full congress, proclaimed that it had pleased God to take to himself the most puissant King Charles the Eleventh. All the Ambassadors then condoled with their brother on the sad and unexpected news, and went home to put off their embroidery and to dress themselves in the garb of sorrow. In such solemn trifling week after week passed away. No real progress was made. Lilienroth had no wish to accelerate matters. While the congress lasted, his position was one of great dignity. He would willingly have gone on mediating for ever; and he could not go on mediating, unless the parties on his right and on his left went on wrangling.*

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* William to Heinsius, Dec. $\frac{11}{21}$, 1696. There are similar expressions in other letters written by the King about the same time.

† See the papers drawn up at Vienna, and dated Sept. 16, 1696, and March 14, 1697. See also the protocol drawn up at the Hague, March $\frac{18}{28}$, 1697. These documents will be found in the Actes et Mémoires des Négociations de la Paix de Ryswick, 1707.

‡ Characters of all the three French ministers are given by Saint Simon.

§ Actes et Mémoires des Négociations de la Paix de Ryswick.

‖ An engraving and ground plan of the mansion will be found in the Actes et Mémoires.

In June the hope of peace began to grow faint. Men remembered that the last war had continued to rage, year after year, while a congress was sitting at Nimeguen. The mediators had made their entrance into that town in February 1676. The treaty had not been signed till February 1679. Yet the negotiation of Nimeguen had not proceeded more slowly than the negotiation of Ryswick. It seemed but too probable that the eighteenth century would find great armies still confronting each other on the Meuse and the Rhine, industrious populations still ground down by taxation, fertile provinces still lying waste, the ocean still made impassable by corsairs, and the plenipotentiaries still exchanging notes, drawing up protocols, and quarrelling about the place where this minister should sit, and the title by which that minister should be called.

William opens a distinct negotiation.

But William was fully determined to bring this mummery to a speedy close. He would have either peace or war. Either was, in his view, better than this intermediate state which united the disadvantages of both. While the negotiation was pending there could be no diminution of the burdens which pressed on his people; and yet he could expect no energetic action from his allies. If France was really disposed to conclude a treaty on fair terms, that treaty should be concluded in spite of the imbecility of the Catholic King and in spite of the selfish cunning of the Emperor. If France was insincere, the sooner the truth was known, the sooner the farce which was acting at Ryswick was over, the sooner the people of England and Holland,—for on them everything depended,—were told that they must make up their minds to great exertions and sacrifices, the better.

Pembroke and Villiers, though they had now the help of a veteran diplomatist, Sir Joseph Williamson, could do little or nothing to accelerate the proceedings of the Congress. For, though France had promised that, whenever peace should be made, she would recognise the Prince of Orange as King of Great Britain and Ireland, she had not yet recognised him. His ministers had therefore had no direct intercourse with Harlay, Crecy, and Caillieres. William, with the judgment and decision of a true statesman, determined to open a communication with Lewis through one of the French Marshals who commanded in the Netherlands. Of those Marshals, Villeroy was the highest in rank. But Villeroy was weak, rash, haughty, irritable. Such a negotiator was far more likely to embroil matters than to bring them to an amicable settlement. Boufflers was a man of sense and temper; and fortunately he had, during the few days which he had passed at Huy after the fall of Namur, been under the care of Portland, by whom he had been treated with the greatest courtesy and kindness. A friendship had sprung up between the prisoner and his keeper. They were both brave soldiers, honourable gentlemen, trusty servants. William justly thought that they were far more likely to come to an understanding than Harlay and Kaunitz, even with the aid of Lilienroth. Portland indeed had all the essential qualities of an excellent diplomatist. In England, the people were prejudiced against him as a foreigner: his earldom, his garter, his lucrative places, his rapidly growing wealth, excited envy: his dialect was not understood: his manners were not those of the men of fashion who had been formed at Whitehall: his abilities were therefore greatly underrated; and it was the fashion to call him a blockhead, fit only to carry messages. But, on the Continent, where he was judged without malevolence, he made a very different impression. It is a remarkable fact that this man, who in the drawing-rooms and coffeehouses of London was described as an awkward, stupid, Hogan Mogan,—such was the phrase at that time,—was considered at Versailles as an eminently polished courtier and an eminently expert negotiator.* His chief recommendation however was his incorruptible integrity. It was certain that the interests which were committed to his care would be as dear to him as his own life, and that every report which he made to his master would be literally exact.

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* Whoever wishes to be fully informed as to the idle controversies and mummeries in which the Congress wasted its time may consult the Actes et Mémoires.

Meetings of Portland and Boufflers.

Towards the close of June Portland sent to Boufflers a friendly message, begging for an interview of half an hour. Boufflers instantly sent off an express to Lewis, and received an answer in the shortest time in which it was possible for a courier to ride post to Versailles and back again. Lewis directed the Marshal to comply with Portland's request, to say as little as possible, and to learn as much as possible.†

On the twenty-eighth of June, according to the Old Style, the meeting took place in the neighbourhood of Hal, a town which lies about ten miles from Brussels, on the road to Mons. After the first civilities had been exchanged, Boufflers and Portland dismounted; their attendants retired; and the two negotiators were left alone in an orchard. Here they walked up and down during two hours, and, in that time, did much more business than the plenipotentiaries at Ryswick were able to despatch in as many months.‡

Till this time the French government had entertained a suspicion, natural indeed, but altogether erroneous, that William was bent on protracting the war, that he had consented to treat merely because he could not venture to oppose himself to the public opinion both of England and of Holland, but that he wished the negotiation to be abortive, and that the perverse conduct of the House of Austria and the difficulties which had arisen at Ryswick were to be chiefly ascribed to his machinations. That suspicion was now removed. Compliments, cold, austere, and full of dignity, yet respectful, were exchanged between the two great princes whose enmity had, during a quarter of a century, kept Europe in constant agitation. The negotiation between Boufflers and Portland proceeded as fast as the necessity of frequent reference to Versailles would permit. Their first five conferences were held in the open air: but, at their sixth meeting, they retired into a small house in which Portland had ordered tables, pens, ink, and paper to be placed; and here the result of their labours was reduced to writing.

The really important points which had been in issue were four. William had demanded two concessions from Lewis; and Lewis had demanded two concessions from William.

William's first demand was that France should bind herself to give no help or countenance, directly or indirectly, to any attempt which might be made by James, or by James's adherents, to disturb the existing order of things in England.

William's second demand was that James should no longer be suffered to reside at a place so dangerously near to England as Saint Germains.

To the first of these demands Lewis replied that he was perfectly ready to bind himself by a covenant drawn in the most solemn form not to assist or countenance, in any manner, any attempt to disturb the existing order of things in England, but that it was inconsistent with his honour that the name of his kinsman and guest should appear in such a covenant.

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* Saint Simon was certainly as good a judge of men as any of those English grumblers who called Portland a dunce and a boor. Saint Simon too had every opportunity of forming a correct judgment; for he saw Portland in a situation full of difficulties; and Saint Simon says, in one place, "Benting, discret, secret, poli aux autres, fidèle à son maître, adroit en affaires, le servit très utilement;" in another, "Portland parut avec un éclat personnel, une politesse, un air de monde et de cour, une galanterie et des grâces qui surprirent: avec cela, beaucoup de dignité, même de hauteur, mais avec discernement et un jugement prompt sans rien de hasardé." Boufflers too extols Portland's good breeding and tact. See the letter of Boufflers to Lewis, July 9, 1697. It will be found in the valuable collection published by M. Grimblot.

† Boufflers to Lewis, $\frac{\text{June 21,}}{\text{July 1,}}$ 1697; Lewis to Boufflers, $\frac{\text{June 22,}}{\text{July 2,}}$ Boufflers to Lewis, $\frac{\text{June 25.}}{\text{July 5.}}$

‡ Boufflers to Lewis, $\frac{\text{June 28,}}{\text{July 8,}}$ $\frac{\text{June 29,}}{\text{July 9,}}$ 1697.

To the second demand Lewis replied that he could not refuse his hospitality to an unfortunate King who had taken refuge in his dominions, and that he could not promise even to indicate a wish that James would quit Saint Germains. But Boufflers, as if speaking his own thoughts, though doubtless saying nothing but what he knew to be in conformity to his master's wishes, hinted that the matter would probably be managed, and named Avignon as a place where the banished family might reside without giving any umbrage to the English Government.

Lewis, on the other side, demanded, first, that a general amnesty should be granted to the Jacobites; and secondly, that Mary of Modena should receive her jointure of fifty thousand pounds a year.

With the first of these demands William peremptorily refused to comply. He should always be ready, of his own free will, to pardon the offences of men who showed a disposition to live quietly for the future under his government; but he could not consent to make the exercise of his prerogative of mercy a matter of stipulation with any foreign power. The annuity claimed by Mary of Modena he would willingly pay, if he could only be satisfied that it would not be expended in machinations against his throne and his person, in supporting, on the coast of Kent, another establishment like that of Hunt, or in buying horses and arms for another enterprise like that of Turnham Green. Boufflers had mentioned Avignon. If James and his Queen would take up their abode there, no difficulties would be made about the jointure.

Terms of peace between France and England settled.

At length all the questions in dispute were settled. After much discussion an article was framed by which Lewis pledged his word of honour that he would not countenance, in any manner, any attempt to subvert or disturb the existing government of England. William, in return, gave his promise not to countenance any attempt against the government of France. This promise Lewis had not asked, and at first seemed inclined to consider as an affront. His throne, he said, was perfectly secure, his title undisputed. There were in his dominions no nonjurors, no conspirators; and he did not think it consistent with his dignity to enter into a compact which seemed to imply that he was in fear of plots and insurrections such as a dynasty sprung from a revolution might naturally apprehend. On this point, however, he gave way; and it was agreed that the covenants should be strictly reciprocal. William ceased to demand that James should be mentioned by name; and Lewis ceased to demand that an amnesty should be granted to James's adherents. It was determined that nothing should be said in the treaty, either about the place where the banished King of England should reside, or about the jointure of his Queen. But William authorised his plenipotentiaries at the Congress to declare that Mary of Modena should have whatever, on examination, it should appear that she was by law entitled to have. What she was by law entitled to have was a question which it would have puzzled all Westminster Hall to answer. But it was well understood that she would receive, without any contest, the utmost that she could have any pretence for asking, as soon as she and her husband should retire to Provence or to Italy.*

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* My account of this negotiation I have taken chiefly from the despatches in the French Foreign Office. Translations of those despatches have been published by M. Grimblot. See also Burnet, ii. 200, 201.

It has been frequently asserted that William promised to pay Mary of Modena fifty thousand pounds a year. Whoever takes the trouble to read the Protocol of Sept. $\frac{18}{28}$, 1697, among the Acts of the Peace of Ryswick, will see that my account is correct. Prior evidently understood the protocol as I understand it. For he says, in a letter to

Difficulties caused by Spain and the Emperor.

Before the end of July everything was settled, as far as France and England were concerned. Meanwhile it was known to the ministers assembled at Ryswick that Boufflers and Portland had repeatedly met in Brabant, and that they were negotiating in a most irregular and indecorous manner, without credentials, or mediation, or notes, or protocols, without counting each other's steps, and without calling each other Excellency. So barbarously ignorant were they of the rudiments of the noble science of diplomacy, that they had very nearly accomplished the work of restoring peace to Christendom while walking up and down an alley under some apple trees. The English and Dutch loudly applauded William's prudence and decision. He had cut the knot which the Congress had only twisted and tangled. He had done in a month what all the formalists and pedants assembled at the Hague would not have done in ten years. Nor were the French plenipotentiaries ill pleased. "It is odd," said Harlay, a man of wit and sense, "that, while the Ambassadors are making war, the generals should be making peace."* But Spain preserved the same air of arrogant listlessness; and the ministers of the Emperor, forgetting apparently that their master had, a few months before, concluded a treaty of neutrality for Italy without consulting William, seemed to think it most extraordinary that William should presume to negotiate without consulting their master.

Lexington of Sept. 17, 1697, "No. 2, is the thing to which the King consents as to Queen Marie's settlements. It is fairly giving her what the law allows her. The mediator is to dictate this paper to the French, and enter it into his protocol; and so I think we shall come off à bon marché upon that article." My own belief is that Mary of Modena had no strictly legal claim to anything. The argument in her favour, as Burnet states it, is one to which no tribunal would listen for a moment.

It was rumoured at the time (see Boyer's History of King William III., 1703), that Portland and Boufflers had agreed on a secret article by which it was stipulated that, after the death of William, the Prince of Wales should succeed to the English throne. This fable has often been repeated, but was never believed by men of sense, and can hardly, since the publication of the letters which passed between Lewis and Boufflers, find credit even with the weakest. Dalrymple and other writers imagined that they had found in the Life of James (ii. 574, 575) proof that the story of the secret article was true. The passage on which they relied was certainly not written by James, nor under his direction. Moreover, when we examine this passage, we shall find that it not only does not bear out the story of the secret article, but directly contradicts that story. The compiler of the Life tells us that, after James declared that he never would consent to purchase the English throne for his posterity by surrendering his own rights, nothing more was said on the subject. Now it is quite certain that James, in his Memorial published in March 1697, a Memorial which will be found both in the Life (ii. 566) and in the Acts of the Peace of Ryswick, declared to all Europe that he never would stoop to so low and degenerate an action as to permit the Prince of Orange to reign on condition that the Prince of Wales should succeed. It follows, if credit is due to the compiler of the Life of James, that nothing was said on this subject after March 1697. Nothing, therefore, can have been said on this subject in the conferences between Boufflers and Portland, which did not begin till late in June.

Was there then absolutely no foundation for the story? I believe that there was a foundation; and I have already related the facts on which this superstructure of fiction has been reared. It is quite certain that Lewis, in 1693, intimated to the allies, through the government of Sweden, his hope that some expedient might be devised which would reconcile the Princes who laid claim to the English crown. The expedient at which he hinted was, no doubt, that the Prince of Wales should succeed William and Mary. It is possible that, as the compiler of the Life of James says, William may have "show'd no great aversness" to this arrangement. He had no reason, public or private, for preferring his sister-in-law to his brother-in-law, if his brother-in-law were bred a Protestant. But William could do nothing without the concurrence of the Parliament; and it is in the highest degree improbable that either he or the Parliament would ever have consented to make the settlement of the English crown a matter of stipulation with France. James too proved altogether impracticable. Lewis consequently gave up all thoughts of effecting a compromise, and bound himself, as we have seen, to recognise William as King of England "without any difficulty, restriction, condition, or reserve." It seems quite certain that, after this promise, which was made in December 1696, the Prince of Wales was not again mentioned in the negotiations.

* Prior MS.; Williamson to Lexington, July $\frac{20}{30}$, 1697; Williamson to Shrewsbury, $\frac{\text{July 23.}}{\text{Aug. 2.}}$

It became daily more evident that the Court of Vienna was bent on prolonging the war. On the tenth of July the French ministers again proposed fair and honourable terms of peace, but added that, if those terms were not accepted by the twenty-first of August, the most Christian King would not consider himself bound by his offer.* William in vain exhorted his allies to be reasonable. The senseless pride of one branch of the House of Austria and the selfish policy of the other were proof to all argument. The twenty-first of August came and passed: the treaty had not been signed: France was at liberty to raise her demands: and she did so. For just at this time news arrived of two great blows which had fallen on Spain, one in the Old and one in the New World. A French army, commanded by Vendome, had taken Barcelona. A French squadron had stolen out of Brest, had eluded the allied fleets, had crossed the Atlantic, had sacked Carthagena, and had returned to France laden with treasure.† The Spanish government passed at once from haughty apathy to abject terror, and was ready to accept any conditions which the conqueror might dictate. The French plenipotentiaries announced to the Congress that their master was determined to keep Strasburg, and that, unless the terms which he had offered, thus modified, were accepted by the tenth of September, he should hold himself at liberty to insist on further modifications. Never had the temper of William been more severely tried. He was provoked by the perverseness of his allies: he was provoked by the imperious language of the enemy. It was not without a hard struggle and a sharp pang that he made up his mind to consent to what France now proposed. But he felt that it would be utterly impossible, even if it were desirable, to prevail on the House of Commons and on the States General to continue the war for the purpose of wresting from France a single fortress, a fortress in the fate of which neither England nor Holland had any immediate interest, a fortress, too, which had been lost to the Empire solely in consequence of the unreasonable obstinacy of the Imperial Court. He determined to accept the modified terms, and directed his Ambassadors at Ryswick to sign on the prescribed day. The Ambassadors of Spain and Holland received similar instructions. There was no doubt that the Emperor, though he murmured and protested, would soon follow the example of his confederates. That he might have time to make up his mind, it was stipulated that he should be included in the treaty if he notified his adhesion by the first of November.

Attempts of James to prevent a general pacification.

Meanwhile James was moving the mirth and pity of all Europe by his lamentations and menaces. He had in vain insisted on his right to send as the only true King of England, a minister to the Congress.‡ He had in vain addressed to all the Roman Catholic princes of the Confederacy a memorial in which he adjured them to join with France in a crusade against England for the purpose of restoring him to his inheritance, and of annulling that impious Bill of Rights which excluded members of the true Church from the throne.§ When he found that this appeal was disregarded, he put forth a solemn protest against the validity of all treaties to which the existing government of England should be a party. He pronounced all the engagements into which his kingdom had entered since the Revolution null and void. He gave notice that he should not, if he should regain his power, think himself bound by any of those engagements. He admitted that he might, by breaking those engagements, bring great calamities both on his own dominions and on all Christendom. But for those calamities he declared that he should not think himself answerable either before God or before man. It seems almost incredible that even a Stuart, and the worst and dullest of the Stuarts, should have thought that the first duty, not merely of his own subjects, but of all mankind, was to support his rights; that Frenchmen, Germans, Italians, Spaniards, were guilty of a crime if they did not shed their blood and lavish their wealth, year after year, in his cause; that the interests of the sixty millions of human beings to whom peace would be a blessing were of absolutely no account when compared with the interests of one man.*

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* The note of the French ministers, dated July $\frac{10}{20}$, 1697, will be found in the Actes et Mémoires.

† Monthly Mercuries for August and September, 1697.

‡ Life of James, ii. 565.

§ Actes et Mémoires des Négociations de la Paix de Ryswick; Life of James, ii. 566.

The treaty of Ryswick signed.

In spite of his protests the day of peace drew nigh. On the tenth of September the Ambassadors of France, England, Spain, and the United Provinces, met at Ryswick. Three treaties were to be signed; and there was a long dispute on the momentous question which should be signed first. It was one in the morning before it was settled that the treaty between France and the States General should have precedence; and the day was breaking before all the instruments had been executed. Then the plenipotentiaries, with many bows, congratulated each other on having had the honour of contributing to so great a work.†

A sloop was in waiting for Prior. He hastened on board, and on the third day, after weathering an equinoctial gale, landed on the coast of Suffolk.‡

Anxiety in England.

Very seldom had there been greater excitement in London than during the month which preceded his arrival. When the west wind kept back the Dutch packets, the anxiety of the people became intense. Every morning hundreds of thousands rose up hoping to hear that the treaty was signed; and every mail which came in without bringing the good news caused bitter disappointment. The malecontents, indeed, loudly asserted that there would be no peace, and that the negotiation would, even at this late hour, be broken off. One of them had seen a person just arrived from Saint Germains: another had had the privilege of reading a letter in the handwriting of Her Majesty; and all were confident that Lewis would never acknowledge the usurper. Many of those who held this language were under so strong a delusion that they backed their opinion by large wagers. When the intelligence of the fall of Barcelona arrived, all the treason taverns were in a ferment with nonjuring priests laughing, talking loud, and shaking each other by the hand.§

News of the peace arrives in England.

At length, in the afternoon of the thirteenth of September, some speculators in the City received, by a private channel, certain intelligence that the treaty had been signed before dawn on the morning of the eleventh. They kept their own secret, and hastened to make a profitable use of it; but their eagerness to obtain Bank stock, and the high prices which they offered, excited suspicion; and there was a general belief that on the next day something important would be announced. On the next day Prior, with the treaty, presented himself before the Lords Justices at Whitehall. Instantly a flag was hoisted on the Abbey, another on Saint Martins's Church. The Tower guns proclaimed the glad tidings. All the spires and towers from Greenwich to Chelsea made answer. It was not one of the days on which the newspapers ordinarily appeared: but extraordinary numbers with headings in large capitals, were, for the first time, cried about the streets. The price of Bank stock rose fast from eighty-four to ninety-seven. In a few hours triumphal arches began to rise in some places. Huge bonfires were blazing in others. The Dutch Ambassador informed the States General that he should try to show his joy by a bonfire worthy of the commonwealth which he represented; and he kept his word; for no such pyre had ever been seen in London. A hundred and forty barrels of pitch roared and blazed before his house in Saint James's Square, and sent up a flame which made Pall Mall and Piccadilly as bright as at noonday.*

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* James's Protest will be found in his Life, ii. 572.

† Actes et Mémoires des Négociations de la Paix de Ryswick; Williamson to Lexington, Sept. $\frac{14}{24}$, 1697; Prior MS.

‡ Prior MS.

§ L'Hermitage, July $\frac{20}{30}$, $\frac{\text{July 27}}{\text{Aug. 6}}$, $\frac{\text{Aug. 24}}{\text{Sept. 3}}$, $\frac{\text{Aug. 27}}{\text{Sept. 6}}$, $\frac{\text{Aug. 31}}{\text{Sept. 10}}$, 1697; Postman, Aug. 31.

Dismay of the Jacobites.

Among the Jacobites the dismay was great. Some of those who had betted deep on the constancy of Lewis took flight. One unfortunate zealot of divine right drowned himself. But soon the party again took heart. The treaty had been signed: but it surely would never be ratified. In a short time the ratification came: the peace was solemnly proclaimed by the heralds: and the most obstinate nonjurors began to despair. Some divines, who had during eight years continued true to James, now swore allegiance to William. They were probably men who held, with Sherlock, that a settled government, though illegitimate in its origin, is entitled to the obedience of Christians, but who had thought that the government of William could not properly be said to be settled while the greatest power in Europe not only refused to recognise him, but strenuously supported his competitor.† The fiercer and more determined adherents of the banished family were furious against Lewis. He had deceived, he had betrayed his suppliants. It was idle to talk about the misery of his people. It was idle to say that he had drained every source of revenue dry, and that, in all the provinces of his kingdom, the peasantry were clothed in rags, and were unable to eat their fill even of the coarsest and blackest bread. His first duty was that which he owed to the royal family of England. The Jacobites talked against him, and wrote against him, as absurdly, and almost as scurrilously, as they had long talked and written against the government of their own country. One of the libels on him was so indecent that the Lords Justices ordered the author to be arrested and held to bail.‡

General rejoicing.

But the rage and mortification were confined to a very small minority. Never, since the year of the Restoration, had there been such signs of public gladness. In every part of the kingdom where the peace was proclaimed, the general sentiment was manifested by banquets, pageants, loyal healths, salutes, beating of drums, blowing of trumpets, breaking up of hogsheads. At some places the whole population, of its own accord, repaired to the churches to give thanks. At others, processions of girls, clad all in white, and crowned with laurels, carried banners inscribed with "God bless King William." At every county town a long cavalcade of the principal gentlemen, from a circle of many miles, escorted the mayor to the market cross. Nor was one holiday enough for the expression of so much joy. On the fourth of November, the anniversary of the King's birth, and on the fifth, the anniversary of his landing at Torbay, the bellringing, the shouting, and the illuminations were renewed both in London and all over the

* Van Cleverskirke to the States General, Sept. $\frac{14}{24}$, 1697; L'Hermitage, Sept. $\frac{14}{24}$; Postman and Postboy of Sept. $\frac{18}{28}$; Postman Postcript to the Postman, of the same date; Postman and Postboy of Sept. $\frac{18}{28}$.

† L'Hermitage, Sept. $\frac{17}{27}$, $\frac{\text{Sept. 24,}}{\text{Oct. 4,}}$ 1697, Oct. $\frac{19}{29}$; Postman, Nov. 20.

‡ L'Hermitage, $\frac{\text{Sept. 21,}}{\text{Oct. 1,}}$ Nov. $\frac{2}{12}$, 1697; Paris Gazette, Nov. $\frac{20}{30}$; Postboy, Nov. 2. See a pasquinade, by Tom Brown, entitled, A Satyr upon the French King, written after the Peace was concluded at Reswick, anno 1697, by a Non-Swearing Parson, and said to be drop'd out of his Pocket at Sam's Coffee House. I quote a few of the most decent couplets.

"Lord! with what monstrous lies and senseless shams
Have we been cull'ed all along at Sam's!
Who could have e'er believed, unless in spite
Lewis le Grand would turn rank Williamite?
Thou that hast look'd so fierce and talk'd so big,
In thine old age to dwindle to a Whig!
Of Kings distress'd thou art a fine securer.
Thou mak'st me swear, that am a known nonjuror.
Were Job alive, and banter'd by such shufflers,
He'd outrail Oates, and curse both thee and Boufflers.
For thee I've lost, if I can rightly scan 'em,
Two livings, worth full eightscore pounds *per annum*,
Bonæ et legalis Angliæ Monetæ.
But now I'm clearly routed by the treaty."

The King's entry into London.

country.* On the day on which he returned to his capital no work was done, no shop was opened, in the two thousand streets of that immense mart. For that day the chief avenues had, mile after mile, been covered with gravel: all the companies had provided new banners; all the magistrates new robes. Twelve thousand pounds had been expended in preparing fireworks. Great multitudes of people from the neighbouring shires had come up to see the show. Never had the city been in a more loyal or more joyous mood. The evil days were passed. The guinea had fallen to twenty-one shillings and sixpence. The bank note had risen to par. The new crowns and halfcrowns, broad, heavy, and sharply milled, were ringing on all the counters. After some days of impatient expectation it was known, on the 14th of November, that His Majesty had landed at Margate. Late on the fifteenth he reached Greenwich, and rested in the stately building which, under his auspices, was turning from a palace into a hospital. On the next morning, a bright and soft morning, eighty coaches and six, filled with nobles, prelates, privy councillors and judges, came to swell his train. In Southwark he was met by the Lord Mayor and the Aldermen in all the pomp of office. The way through the Borough to the bridge was lined by the Surrey militia; the way from the bridge to Walbrook by three regiments of the militia of the City. All along Cheapside, on the right hand and on the left, the livery were marshalled under the standards of their trades. At the east end of Saint Paul's churchyard stood the boys of the school of Edward the Sixth, wearing, as they still wear, the garb of the sixteenth century. Round the Cathedral, down Ludgate Hill, and along Fleet Street, were drawn up three more regiments of Londoners. From Temple Bar to Whitehall gate the trainbands of Middlesex and the Foot Guards were under arms. The windows along the whole route were gay with tapestry, ribands, and flags. But the finest part of the show was the innumerable crowd of spectators, all in their Sunday clothing, and such clothing as only the upper classes of other countries could afford to wear. "I never," William wrote that evening to Heinsius, "I never saw such a multitude of welldressed people." Nor was the King less struck by the indications of joy and affection with which he was greeted from the beginning to the end of his triumph. His coach, from the moment when he entered it at Greenwich till he alighted from it in the court of Whitehall, was accompanied by one long huzza. Scarcely had he reached his palace when addresses of congratulation, from all the great corporations of his kingdom, were presented to him. It was remarked that the very foremost among those corporations was the University of Oxford. The eloquent composition in which that learned body extolled the wisdom, the courage, and the virtue of His Majesty, was read with cruel vexation by the nonjurors, and with exultation by the Whigs.†

The Thanksgiving Day.

The rejoicings were not yet over. At a Council which was held a few hours after the King's public entry, the second of December was appointed to be the day of thanksgiving for the peace. The chapter of Saint Paul's resolved that, on that day, their new Cathedral, which had been long slowly rising on the ruins of a succession of pagan and Christian temples, should be opened for public worship. William announced his intention of being one of the congregation. But it was represented to him that, if he persisted in that intention, three hundred thousand people would assemble to see him pass, and all the parish churches of London would be left empty. He therefore attended the service in his own chapel at Whitehall, and heard Burnet preach a sermon, somewhat too eulogistic for the gravity of the pulpit.* At Saint Paul's the magistrates of the City appeared in all their state. Compton was, for the first time, seated on a throne rich with the sculpture of Gibbons. When the prayers were over, the bishop exhorted the numerous and splendid assembly. His discourse has not been preserved: but its purport may be easily guessed; for he took for his text that noble song: "I was glad when they said unto me, Let us go into the house of the Lord." He doubtless reminded his hearers that, in addition to the debt which was common to them with all Englishmen, they owed, as Londoners, a peculiar debt of gratitude to the divine goodness, which had permitted them to efface the last trace of the ravages of the great fire, and to assemble once more, for prayer and praise, after so many years, on that spot consecrated by the devotions of thirty generations. Thoughout London, and in every part of the realm, even to the remotest parishes of Cumberland and Cornwall, the churches were filled on the morning of that day; and the evening was an evening of festivity.†

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* London Gazettes; Postboy of Nov. 18, 1697; L'Hermitage, Nov. $\frac{5}{15}$.

† London Gazette, Nov. 18, 22, 1697; Van Cleverskirke, Nov. $\frac{16}{26}$, $\frac{19}{29}$; L'Hermitage, Nov. $\frac{16}{26}$; Postboy and Postman, Nov. 18; William to Heinsius, Nov. $\frac{16}{26}$.

There was indeed reason for joy and thankfulness. England had passed through severe trials and had come forth renewed in health and vigour. Ten years before, it had seemed that both her liberty and her independence were no more. Her liberty she had vindicated by a just and necessary revolution. Her independence she had reconquered by a not less just and necessary war. She had successfully defended the order of things established by her Bill of Rights against the mighty monarchy of France, against the aboriginal population of Ireland, against the avowed hostility of the nonjurors, against the more dangerous hostility of traitors who were ready to take any oath, and whom no oath could bind. Her open enemies had been victorious on many fields of battle. Her secret enemies had commanded her fleets and armies, had been in charge of her arsenals, had ministered at her altars, had taught at her Universities, had swarmed in her public offices, had sate in her Parliament, had bowed and fawned in the bedchamber of her King. More than once it had seemed impossible that anything could avert a restoration which would inevitably have been followed, first by proscriptions, by confiscations, by the violation of fundamental laws, and by the persecution of the established religion, and then by a third rising up of the nation against that House which two depositions and two banishments had only made more obstinate in evil. To the dangers of war and the dangers of treason had recently been added the dangers of a terrible financial and commercial crisis. But all those dangers were over. There was peace abroad and at home. The kingdom, after many years of ignominious vassalage, had resumed its ancient place in the first rank of European powers. Many signs justified the hope that the Revolution of 1688 would be our last Revolution. The ancient constitution was adapting itself, by a natural, a gradual, a peaceful development, to the wants of a modern society. Already freedom of conscience and freedom of discussion existed to an extent unknown in any preceding age. The currency had been restored. Public credit had been reestablished. Trade had revived. The Exchequer was overflowing. There was a sense of relief everywhere, from the Royal Exchange to the most secluded hamlets among the mountains of Wales and the fens of Lincolnshire. The ploughmen, the shepherds, the miners of the Northumbrian coalpits, the artisans who toiled at the looms of Norwich and the anvils of Birmingham, felt the change, without understanding it; and the cheerful bustle in every seaport and every market town indicated, not obscurely, the commencement of a happier age.

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* Evelyn's Diary, Dec. 2, 1697. The sermon is extant; and I must acknowledge that it deserves Evelyn's censure.

† London Gazette, Dec. 6, 1697; Postman, Dec. 4; Van Cleverskirke, Dec. $\frac{2}{12}$; L'Hermitage, Nov. $\frac{18}{28}$.

CHAPTER XXIII.

THE rejoicings by which London, on the second of December 1697, celebrated the return of peace and prosperity, continued till long after midnight. On the following morning the Parliament met; and one of the most laborious sessions of that age commenced.

Standing armies.

Among the questions which it was necessary that the Houses should speedily decide, one stood forth pre-eminent in interest and importance. Even in the first transports of joy with which the bearer of the treaty of Ryswick had been welcomed to England, men had eagerly and anxiously asked one another what was to be done with that army which had been famed in Ireland and Belgium, which had learned, in many hard campaigns, to obey and to conquer, and which now consisted of eighty-seven thousand excellent soldiers. Was any part of this great force to be retained in the service of the State? And, if any part, what part? The last two kings had, without the consent of the legislature, maintained military establishments in time of peace. But that they had done this in violation of the fundamental laws of England was acknowledged by all jurists, and had been expressly affirmed in the Bill of Rights. It was therefore impossible for William, now that the country was threatened by no foreign and no domestic enemy, to keep up even a single battalion without the sanction of the Estates of the Realm; and it might well be doubted whether such a sanction would be given.

It is not easy for us to see this question in the light in which it appeared to our ancestors.

No man of sense has, in our days, or in the days of our fathers, seriously maintained that our island could be safe without an army. And, even if our island were perfectly secure from attack, an army would still be indispensably necessary to us. The growth of the empire has left us no choice. The regions which we have colonized or conquered since the accession of the House of Hanover contain a population exceeding twenty-fold that which the House of Stuart governed. There are now more English soldiers on the other side of the tropic of Cancer in time of peace than Cromwell had under his command in time of war. All the troops of Charles II. would not have been sufficient to garrison the posts which we now occupy in the Mediterranean Sea alone. The regiments which defend the remote dependencies of the Crown cannot be duly recruited and relieved, unless a force far larger than that which James collected in the camp at Hounslow for the purpose of overawing his capital be constantly kept up within the kingdom. The old national antipathy to permanent military establishments, an antipathy which was once reasonable and salutary, but which lasted some time after it had become unreasonable and noxious, has gradually yielded to the irresistible force of circumstances. We have made the discovery, that an army may be so constituted as to be in the highest degree efficient against an enemy, and yet obsequious to the civil magistrate. We have long ceased to apprehend danger to law and to freedom from the license of troops, and from the ambition of victorious generals. An alarmist who should now talk such language as was common five generations ago, who should call for the entire disbanding of the land force of the realm, and who should gravely predict that the warriors of Inkerman and Delhi would depose the Queen, dissolve the Parliament, and plunder the Bank, would be regarded as fit only for a cell in Saint Luke's. But before the Revolution our ancestors had known a standing army only as an instrument of lawless power. Judging by their own experience, they thought it impossible that such an army should exist without danger to the rights both of the Crown and of the people. One class of politicians was never weary of repeating that an Apostolic Church, a loyal gentry, an ancient nobility, a sainted King, had been foully outraged by the Joyces and the Prides: another class recounted the atrocities committed by the Lambs of Kirke, and by the Beelzebubs and Lucifers of Dundee; and both classes, agreeing in scarcely anything else, were disposed to agree in aversion to the red coats.

While such was the feeling of the nation, the King was, both as a statesman and as a general, most unwilling to see that superb body of troops which he had formed with infinite difficulty broken up and dispersed. But, as to this matter, he could not absolutely rely on the support of his ministers; nor could his ministers absolutely rely on the support of that parliamentary majority whose attachment had enabled them to confront enemies abroad and to crush traitors at home, to restore a debased currency, and to fix public credit on deep and solid foundations.

Sunderland.

Lord Spencer.

The difficulties of the King's situation are to be in part, at least, attributed to an error which he had committed in the preceding spring. The Gazette which announced that Sunderland had been appointed Chamberlain of the Royal Household, sworn of the Privy Council, and named one of the Lords Justices who were to administer the government during the summer, had caused great uneasiness among plain men who remembered all the windings and doublings of his long career. In truth, his countrymen were unjust to him. For they thought him, not only an unprincipled and faithless politician, which he was, but a deadly enemy of the liberties of the nation, which he was not. What he wanted was simply to be safe, rich, and great. To these objects he had been constant through all the vicissitudes of his life. For these objects he had passed from Church to Church and from faction to faction, had joined the most turbulent of oppositions without any zeal for freedom, and had served the most arbitrary of monarchs without any zeal for monarchy; had voted for the Exclusion Bill without being a Protestant, and had adored the Host without being a Papist; had sold his country at once to both the great parties which divided the Continent, had taken money from France, and had sent intelligence to Holland. As far, however, as he could be said to have any opinions, his opinions were Whiggish. Since his return from exile, his influence had been generally exerted in favour of the Whig party. It was by his counsel that the Great Seal had been entrusted to Somers, that Nottingham had been sacrificed to Russell, and that Montague had been preferred to Fox. It was by his dexterous management that the Princess Anne had been detached from the opposition, and that Godolphin had been removed from the head of the Board of Treasury. The party which Sunderland had done so much to serve now held a new pledge for his fidelity. His only son, Charles Lord Spencer, was just entering on public life. The precocious maturity of the young man's intellectual and moral character had excited hopes which were not destined to be realized. His knowledge of ancient literature, and his skill in imitating the styles of the masters of Roman eloquence, were applauded by veteran scholars. The sedateness of his deportment and the apparent regularity of his life delighted austere moralists. He was known indeed to have one expensive taste; but it was a taste of the most respectable kind. He loved books, and was bent on forming the most magnificent private library in England. While other heirs of noble houses were inspecting patterns of steinkirks and sword knots, dangling after actresses, or betting on fighting cocks, he was in pursuit of the Mentz editions of Tully's Offices, of the Parmesan Statius, and of the inestimable Virgil of Zarottus.* It was natural that high expectations should be formed of the virtue and wisdom of

* Evelyn saw the Mentz edition of the Offices among Lord Spencer's books in April 1699. Markland, in his preface to the Sylvæ of Statius, acknowledges his obligations to

a youth whose very luxury and prodigality had a grave and erudite air, and that even discerning men should be unable to detect the vices which were hidden under that show of premature sobriety.

Spencer was a Whig, unhappily for the Whig party, which, before the unhonoured and unlamented close of his life, was more than once brought to the verge of ruin by his violent temper and his crooked politics. His Whiggism differed widely from that of his father. It was not a languid, speculative, preference of one theory of government to another, but a fierce and dominant passion. Unfortunately, though an ardent, it was at the same time a corrupt and degenerate, Whiggism; a Whiggism so narrow and oligarchical as to be little, if at all, preferable to the worst forms of Toryism. The young lord's imagination had been fascinated by those swelling sentiments of liberty which abound in the Latin poets and orators; and he, like those poets and orators, meant by liberty something very different from the only liberty which is of importance to the happiness of mankind. Like them, he could see no danger to liberty except from kings. A commonwealth, oppressed and pillaged by such men as Opimius and Verres, was free, because it had no king. A member of the Grand Council of Venice, who passed his whole life under tutelage and in fear, who could not travel where he chose, or visit whom he chose, or invest his property as he chose, whose path was beset with spies, who saw at the corners of the streets the mouth of bronze gaping for anonymous accusations against him, and whom the Inquisitors of State, could, at any moment, and for any or no reason, arrest, torture, fling into the Grand Canal, was free, because he had no king. To curtail, for the benefit of a small privileged class, prerogatives which the Sovereign possesses and ought to possess for the benefit of the whole nation, was the object on which Spencer's heart was set. During many years he was restrained by older and wiser men; and it was not till those whom he had early been accustomed to respect had passed away, and till he was himself at the head of affairs, that he openly attempted to obtain for the hereditary nobility a precarious and invidious ascendency in the State, at the expense both of the Commons and of the Throne.

In 1695, Spencer had taken his seat in the House of Commons as member for Tiverton, and had, during two sessions, conducted himself as a steady and zealous Whig. The party to which he had attached himself might perhaps have reasonably considered him as a hostage sufficient to ensure the good faith of his father; for the Earl was approaching that time of life at which even the most ambitious and rapacious men generally toil rather for their children than for themselves. But the distrust which Sunderland inspired was such as no guarantee could quiet. Many fancied that he was,—with what object they never took the trouble to inquire,—employing the same arts which had ruined James for the purpose of ruining William. Each prince had had his weak side. One was too much a Papist, and the other too much a soldier, for such a nation as this. The same intriguing sycophant who had encouraged the Papist in one fatal error was now encouraging the soldier in another. It might well be apprehended that, under the influence of this evil counsellor, the nephew might alienate as many hearts by trying to make England a military country as the uncle had alienated by trying to make her a Roman Catholic country.

Controversy touching standing armies.

The parliamentary conflict on the great question of a standing army was preceded by a literary conflict. In the autumn of 1697 began a controversy of no common interest and importance. The press was now free. An exciting and momentous political question could be fairly discussed. Those who held uncourtly opinions could

the very rare Parmesan edition in Lord Spencer's collection. As to the Vigil of Zarottus, which his Lordship bought for £46, see the extracts from Wanley's Diary, in Nichols's Literary Anecdotes, i. 90.

express those opinions without resorting to illegal expedients and employing the agency of desperate men. The consequence was that the dispute was carried on, though with sufficient keenness, yet, on the whole with a decency which would have been thought extraordinary in the days of the censorship.

On this occasion the Tories, though they felt strongly, wrote but little. The paper war was almost entirely carried on between two sections of the Whig party. The combatants on both sides were generally anonymous. But it was well known that one of the foremost champions of the malecontent Whigs was John Trenchard, son of the late Secretary of State. Preeminent among the ministerial Whigs was one in whom admirable vigour and quickness of intellect were united to a not less admirable moderation and urbanity, one who looked on the history of past ages with the eye of a practical statesman, and on the events which were passing before him with the eye of a philosophical historian. It was not necessary for him to name himself. He could be none but Somers.

The pamphleteers who recommended the immediate and entire disbanding of the army had an easy task. If they were embarrassed, it was only by the abundance of the matter from which they had to make their selection. On their side were claptraps and historical commonplaces without number, the authority of a crowd of illustrious names, all the prejudices, all the traditions, of both the parties in a state. These writers laid it down as a fundamental principle of political science that a standing army and a free constitution could not exist together. What, they asked, had destroyed the noble commonwealths of Greece? What had enslaved the mighty Roman people? What had turned the Italian republics of the middle ages into lordships and duchies? How was it that so many of the kingdoms of modern Europe had been transformed from limited into absolute monarchies? The States General of France, the Cortes of Castile, the Grand Justiciary of Arragon, what had been fatal to them all? History was ransacked for instances of adventurers who, by the help of mercenary troops, had subjugated free nations or deposed legitimate princes; and such instances were easily found. Much was said about Pisistratus, Timophanes, Dionysius, Agathocles, Marius and Sylla, Julius Cæsar and Augustus Cæsar, Carthage besieged by her own mercenaries, Rome put up to auction by her own Prætorian cohorts, Sultan Osman butchered by his own Janissaries, Lewis Sforza sold into captivity by his own Switzers. But the favourite instance was taken from the recent history of our own land. Thousands still living had seen the great usurper, who, strong in the power of the sword, had triumphed over both royalty and freedom. The Tories were reminded that his soldiers had guarded the scaffold before the Banqueting House. The Whigs were reminded that those same soldiers had taken the mace from the table of the House of Commons. From such evils, it was said, no country could be secure which was cursed with a standing army. And what were the advantages which could be set off against such evils? Invasion was the bugbear with which the Court tried to frighten the nation. But we were not children to be scared by nursery tales. We were at peace; and, even in time of war, an enemy who should attempt to invade us would probably be intercepted by our fleet, and would assuredly, if he reached our shores, be repelled by our militia. Some people indeed talked as if a militia could achieve nothing great. But that base doctrine was refuted by all ancient and all modern history. What was the Lacedæmonian phalanx in the best days of Lacedæmon? What was the Roman legion in the best days of Rome? What were the armies which conquered at Cressy, at Poitiers, at Agincourt, at Halidon, or at Flodden? What was that mighty array which Elizabeth reviewed at Tilbury? In the fourteenth, fifteenth, and sixteenth centuries Englishmen who did not live by the trade of war had made war with success and glory. Were the English of the seventeenth century so degenerate that they could not be trusted to play the men for their own homesteads and parish churches?

For such reasons as these the disbanding of the forces was strongly recommended. Parliament, it was said, might perhaps, from respect and tenderness for the person of His Majesty, permit him to have guards enough to escort his coach and to pace the rounds before his palace. But this was the very utmost that it would be right to concede. The defence of the realm ought to be confided to the sailors and the militia. Even the Tower ought to have no garrison except the trainbands of the Tower Hamlets.

It must be evident to every intelligent and dispassionate man that these declaimers contradicted themselves. If an army composed of regular troops really was far more efficient than an army composed of husbandmen taken from the plough and burghers taken from the counter, how could the country be safe with no defenders but husbandmen and burghers, when a great prince, who was our nearest neighbour, who had a few months before been our enemy, and who might, in a few months, be our enemy again, kept up not less than a hundred and fifty thousand regular troops? If, on the other hand, the spirit of the English people was such that they would, with little or no training, encounter and defeat the most formidable array of veterans from the continent, was it not absurd to apprehend that such a people could be reduced to slavery by a few regiments of their own countrymen? But our ancestors were generally so much blinded by prejudice that this inconsistency passed unnoticed. They were secure where they ought to have been wary, and timorous where they might well have been secure. They were not shocked by hearing the same man maintain, in the same breath, that, if twenty thousand professional soldiers were kept up, the liberty and property of millions of Englishmen would be at the mercy of the Crown, and yet that those millions of Englishmen, fighting for liberty and property, would speedily annihilate an invading army composed of fifty or sixty thousand of the conquerors of Steinkirk and Landen. Whoever denied the former proposition was called a tool of the Court. Whoever denied the latter was accused of insulting and slandering the nation.

Somers was too wise to oppose himself directly to the strong current of popular feeling. With rare dexterity he took the tone, not of an advocate, but of a judge. The danger which seemed so terrible to many honest friends of liberty he did not venture to pronounce altogether visionary. But he reminded his countrymen that a choice between dangers was sometimes all that was left to the wisest of mankind. No lawgiver had ever been able to devise a perfect and immortal form of government. Perils lay thick on the right and on the left; and to keep far from one evil was to draw near to another. That which, considered merely with reference to the internal polity of England, might be, to a certain extent, objectionable, might be absolutely essential to her rank among European Powers, and even to her independence. All that a statesman could do in such a case was to weigh inconveniences against each other, and carefully to observe which way the scale leaned. The evil of having regular soldiers, and the evil of not having them, Somers set forth and compared in a little treatise, which was once widely renowned as the Balancing Letter, and which was admitted, even by the malecontents, to be an able and plausible composition. He well knew that mere names exercise a mighty influence on the public mind; that the most perfect tribunal which a legislator could construct would be unpopular if it were called the Star Chamber; that the most judicious tax which a financier could devise would excite murmurs if it were called the Shipmoney; and that the words Standing Army then had to English ears a sound as unpleasing as either Shipmoney or Star Chamber. He declared therefore that he abhorred the thought of a standing army. What he recommended was, not a standing, but a temporary army, an army of which Parliament would annually fix the number, an army for which Parliament would annually frame a military code, an army which would cease to exist as soon as either the Lords or the Commons should think that its services were not needed. From such an army surely the danger to public liberty could not by wise men be thought serious. On the other hand, the danger to which the kingdom would be exposed if all the troops were disbanded was such as might well disturb the firmest mind. Suppose a war with the greatest power in Christendom to break out suddenly, and to find us without one battalion of regular infantry, without one squadron of regular cavalry: what disasters might we not reasonably apprehend? It was idle to say that a descent could not take place without ample notice, and that we should have time to raise and discipline a great force. An absolute prince, whose orders, given in profound secrecy, were promptly obeyed at once by his captains on the Rhine and on the Scheld, and by his admirals in the Bay of Biscay and in the Mediterranean, might be ready to strike a blow long before we were prepared to parry it. We might be appalled by learning that ships from widely remote parts, and troops from widely remote garrisons, had assembled at a single point within sight of our coast. To trust to our fleet was to trust to the winds and the waves. The breeze which was favourable to the invader might prevent our men-of-war from standing out to sea. Only nine years ago this had actually happened. The Protestant wind, before which the Dutch armament had run full sail down the Channel, had driven King James's navy back into the Thames. It must then be acknowledged to be not improbable that the enemy might land. And, if he landed, what would he find? An open country; a rich country; provisions everywhere; not a river but which could be forded; no natural fastnesses such as protect the fertile plains of Italy; no artificial fastnesses such as, at every step, impede the progress of a conqueror in the Netherlands. Everything must then be staked on the steadiness of the militia; and it was pernicious flattery to represent the militia as equal to a conflict in the field with veterans whose whole life had been a preparation for the day of battle. The instances which it was the fashion to cite of the great achievements of soldiers taken from the threshing floor and the shopboard were fit only for a schoolboy's theme. Somers, who had studied ancient literature like a man,—a rare thing in his time,—said that those instances refuted the doctrine which they were meant to prove. He disposed of much idle declamation about the Lacedæmonians by saying, most concisely, correctly, and happily, that the Lacedæmonian commonwealth really was a standing army which threatened all the rest of Greece. In fact, the Spartan had no calling except war. Of arts, sciences, and letters he was ignorant. The labour of the spade and of the loom, and the petty gains of trade, he contemptuously abandoned to men of a lower caste. His whole existence from childhood to old age was one long military training. Meanwhile the Athenian, the Corinthian, the Argive, the Theban, gave his chief attention to his oliveyard or his vineyard, his warehouse or his workshop, and took up his shield and spear only for short terms and at long intervals. The difference therefore between a Lacedæmonian phalanx and any other phalanx was long as great as the difference between a regiment of the French household troops and a regiment of the London trainbands. Lacedæmon consequently continued to be dominant in Greece till other states began to employ regular troops. Then her supremacy was at an end. She was great while she was a standing army among militias. She fell when she had to contend with other standing armies. The lesson which is really to be learned from her ascendency and from her decline is this, that the occasional soldier is no match for the professional soldier.*

* The more minutely we examine the history of the decline and fall of Lacedæmon, the more reason we shall find to admire the sagacity of Somers. The first great humilia-

The same lesson Somers drew from the history of Rome; and every scholar who really understands that history will admit that he was in the right. The finest militia that ever existed was probably that of Italy in the third century before Christ. It might have been thought that seven or eight hundred thousand fighting men, who assuredly wanted neither natural courage nor public spirit, would have been able to protect their own hearths and altars against an invader. An invader came, bringing with him an army small and exhausted by a march over the snows of the Alps, but familiar with battles and sieges. At the head of this army he traversed the peninsula to and fro, gained a succession of victories against immense numerical odds, slaughtered the hardy youth of Latium like sheep, by tens of thousands, encamped under the walls of Rome, continued during sixteen years to maintain himself in a hostile country, and was never dislodged till he had by a cruel discipline gradually taught his adversaries how to resist him.

It was idle to repeat the names of great battles won, in the middle ages, by men who did not make war their chief calling; those battles proved only that one militia might beat another, and not that a militia could beat a regular army. As idle was it to declaim about the camp at Tilbury. We had indeed reason to be proud of the spirit which all classes of Englishmen, gentlemen and yeomen, peasants and burgesses, had so signally displayed in the great crisis of 1588. But we had also reason to be thankful that, with all their spirit, they were not brought face to face with the Spanish battalions. Somers related an anecdote, well worthy to be remembered, which had been preserved by tradition in the noble house of De Vere. One of the most illustrious men of that house, a captain who had acquired much experience and much fame in the Netherlands, had, in the crisis of peril, been summoned back to England by Elizabeth, and rode with her through the endless ranks of shouting pikemen. She asked him what he thought of the army. "It is," he said, "a brave army." There was something in his tone or manner which showed that he meant more than his words expressed. The Queen insisted on his speaking out. "Madam," he said, "Your Grace's army is brave indeed. I have not in the world the name of a coward; and yet I am the greatest coward here. All these fine fellows are praying that the enemy may land, and that there may be a battle; and I, who know that enemy

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tion which befel the Lacedæmonians was the affair of Sphacteria. It is remarkable that on this occasion they were vanquished by men who made a trade of war. The force which Cleon carried out with him from Athens to the Bay of Pylos, and to which the event of the conflict is to be chiefly ascribed, consisted entirely of mercenaries,—archers from Scythia, and light infantry from Thrace. The victory gained by the Lacedæmonians over a great confederate army at Tegea retrieved that military reputation which the disaster of Sphacteria had impaired. Yet even at Tegea it was signally proved that the Lacedæmonians, though far superior to occasional soldiers, were not equal to professional soldiers. On every point but one the allies were put to rout; but on one point the Lacedæmonians gave way; and that was the point where they were opposed to a brigade of a thousand Argives, picked men, whom the state to which they belonged had during many years trained to war at the public charge, and who were, in fact, a standing army. After the battle of Tegea, many years elapsed before the Lacedæmonians sustained a defeat. At length a calamity befel them which astonished all their neighbours. A division of the army of Agesilaus was cut off and destroyed almost to a man; and this exploit, which seemed almost portentous to the Greeks of that age, was achieved by Iphicrates, at the head of a body of mercenary light infantry. But it was from the day of Leuctra that the fall of Sparta became rapid and violent. Some time before that day the Thebans had resolved to follow the example which had been set many years before by the Argives. Some hundreds of athletic youths, carefully selected, were set apart, under the names of the City Band and the Sacred band, to form a standing army. Their business was war. They encamped in the citadel; they were supported at the expense of the community; and they became, under assiduous training, the first soldiers in Greece. They were constantly victorious till they were opposed to Philip's admirably disciplined phalanx at Chæronea: and even at Chæronea they were not defeated, but slain in their ranks fighting to the last. It was this band, directed by the skill of great captains, which gave the decisive blow to the Lacedæmonian power. It is to be observed that there was no degeneracy among the Lacedæmonians. Even down to the time of Pyrrhus they seem to have been in all military qualities equal to their ancestors who conquered at Platæa. But their ancestors at Platæa had not such enemies to encounter.

well, cannot think of such a battle without dismay." De Vere was doubtless in the right. The Duke of Parma, indeed, would not have subjected our country; but it is by no means improbable that, if he had effected a landing, the island would have been the theatre of a war greatly resembling that which Hannibal waged in Italy, and that the invaders would not have been driven out till many cities had been sacked, till many counties had been wasted, and till multitudes of our stout-hearted rustics and artisans had perished in the carnage of days not less terrible than those of Thrasymene and Cannæ.

While the pamphlets of Trenchard and Somers were in every hand, the Parliament met.

Meeting of Parliament.

The words with which the King opened the session brought the great question to a speedy issue. "The circumstances," he said, "of affairs abroad are such, that I think myself obliged to tell you my opinion, that, for the present, England cannot be safe without a land force; and I hope we shall not give those that mean us ill the opportunity of effecting that under the notion of a peace which they could not bring to pass by war."

The King's speech well received.

The speech was well received; for that Parliament was thoroughly well affected to the Government. The members had, like the rest of the community, been put into high good humour by the return of peace and by the revival of trade. They were indeed still under the influence of the feelings of the preceding day; and they had still in their ears the thanksgiving sermons and thanksgiving anthems: all the bonfires had hardly burned out; and the rows of lamps and candles had hardly been taken down. Many, therefore, who did not assent to all that the King had said, joined in a loud hum of approbation when he concluded.* As soon as the Commons had retired to their own chamber, they resolved to present an address assuring His Majesty that they would stand by him in peace as firmly as they had stood by him in war. Seymour, who had, during the autumn, been going from shire to shire, for the purpose of inflaming the country gentlemen against the ministry, ventured to make some uncourtly remarks: but he gave so much offence that he was hissed down, and did not venture to demand a division.†

Debate on a peace establishment.

The friends of the Government were greatly elated by the proceedings of this day. During the following week hopes were entertained that the Parliament might be induced to vote a peace establishment of thirty thousand men. But these hopes were delusive. The hum with which William's speech had been received, and the hiss which had drowned the voice of Seymour, had been misunderstood. The Commons were indeed warmly attached to the King's person and government, and quick to resent any disrespectful mention of his name. But the members who were disposed to let him have even half as many troops as he thought necessary were a minority. On the tenth of December his speech was considered in a Committee of the whole House; and Harley came forward as the chief of the opposition. He did not, like some hot-headed men, among both the Whigs and the Tories, contend that there ought to be no regular soldiers. But he maintained that it was unnecessary to keep up, after the peace of Ryswick, a larger force than had been kept up after the peace of Nimeguen. He moved, therefore, that the military establishment should be reduced to what it had been in the year 1680. The Ministers found that, on this occasion, neither their honest nor their dishonest supporters could be trusted. For, in the minds of the most respectable men, the prejudice against standing armies was of too long growth and too deep root to be at once removed; and those means by which the Court might, at another time, have secured the help of venal politicians were, at that moment, of less avail than usual. The Triennial Act was beginning to produce its effects. A general election was at hand. Every member who had constituents was desirous to please them; and it was certain that no member would please his constituents by voting for a standing army: and the resolution moved by Harley was strongly supported by Howe, was carried, was reported to the House on the following day, and, after a debate in which several orators made a great display of their knowledge of ancient and modern history, was confirmed by one hundred and eighty-five votes to one hundred and forty-eight.*

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* L'Hermitage, Dec. $\frac{3}{13}$, $\frac{7}{17}$, 1697.

† Commons' Journal, Dec. 3, 1697. L'Hermitage, Dec. $\frac{7}{17}$.

Sunderland attacked.

In this debate the fear and hatred with which many of the best friends of the Government regarded Sunderland were unequivocally manifested. "It is easy," such was the language of several members, "it is easy to guess by whom that unhappy sentence was inserted in the speech from the Throne. No person well acquainted with the disastrous and disgraceful history of the last two reigns can doubt who the minister is, who is now whispering evil counsel in the ear of a third master." The Chamberlain, thus fiercely attacked, was very feebly defended. There was indeed in the House of Commons a small knot of his creatures; and they were men not destitute of a certain kind of ability; but their moral character was as bad as his. One of them was the late Secretary of the Treasury, Guy, who had been turned out of his place for corruption. Another was the late Speaker, Trevor, who had, from the chair, put the question whether he was or was not a rogue, and had been forced to pronounce that the Ayes had it. A third was Charles Duncombe, long the greatest goldsmith of Lombard Street, and now one of the greatest landowners of the North Riding of Yorkshire. Possessed of a private fortune equal to that of any duke, he had not thought it beneath him to accept the place of Cashier of the Excise, and had perfectly understood how to make that place lucrative: but he had recently been ejected from office by Montague, who thought, with good reason, that he was not a man to be trusted. Such advocates as Trevor, Guy, and Duncombe, could do little for Sunderland in debate. The statesmen of the Junto would do nothing for him. They had undoubtedly owed much to him. His influence, co-operating with their own great abilities and with the force of circumstances, had induced the King to commit the direction of the internal administration of the realm to a Whig Cabinet. But the distrust which the old traitor and apostate inspired was not to be overcome. The ministers could not be sure that he was not, while smiling on them, whispering in confidential tones to them, pouring out, as it might seem, all his heart to them, really calumniating them in the closet, or suggesting to the opposition some ingenious mode of attacking them. They had very recently been thwarted by him. They were bent on making Wharton a Secretary of State, and had therefore looked forward with impatience to the retirement of Trumball, who was indeed hardly equal to the duties of his great place. To their surprise and mortification they learned, on the eve of the meeting of Parliament, that Trumball had suddenly resigned, and Vernon, the Under Secretary, had been summoned to Kensington, and had returned thence with the seals. Vernon was a zealous Whig, and not personally unacceptable to the chiefs of his party. But the Lord Chancellor, the First Lord of the Treasury, and the First Lord of the Admiralty, might not unnaturally think it strange that a post of the highest importance should have been filled up in opposition to their known wishes, and with a haste and a secrecy which plainly showed that the King did not wish to be annoyed by their remonstrances. The Lord Chamberlain pretended that he had done all in his power to serve Wharton. But the Whig chiefs were not men to be duped by the professions of so notorious a liar. Montague bitterly described him as a fireship, dangerous at best, but on the whole most dangerous as a consort, and least dangerous when showing hostile colours. Smith, who was the most efficient of Montague's lieutenants, both in the Treasury and in the Parliament, cordially sympathised with his leader. Sunderland was therefore left undefended. His enemies became bolder and more vehement every day. Sir Thomas Dyke, member for Grinstead, and Lord Norris, son of the Earl of Abingdon, talked of moving an address requesting the King to banish for ever from the Court and the Council that evil adviser who had misled His Majesty's royal uncles, had betrayed the liberties of the people, and had abjured the Protestant religion.

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* **L'Hermitage, Dec. $\frac{18}{28}$, Dec. $\frac{14}{24}$, Journals.**

Sunderland had been uneasy from the first moment at which his name had been mentioned in the House of Commons. He was now in an agony of terror. The whole enigma of his life, an enigma of which many unsatisfactory and some absurd explanations have been propounded, is at once solved if we consider him as a man insatiably greedy of wealth and power, and yet nervously apprehensive of danger. He rushed with ravenous eagerness at every bait which was offered to his cupidity. But any ominous shadow, any threatening murmur, sufficed to stop him in his full career, and to make him change his course or bury himself in a hiding place. He ought to have thought himself fortunate indeed, when, after all the crimes which he had committed, he found himself again enjoying his picture gallery and his woods at Althorpe, sitting in the House of Lords, admitted to the royal closet, pensioned from the Privy Purse, consulted about the most important affairs of state. But his ambition and avarice would not suffer him to rest till he held a high and lucrative office, till he was a regent of the kingdom. The consequence was, as might have been expected, a violent clamour; and that clamour he had not the spirit to face.

His friends assured him that the threatened address would not be carried. Perhaps a hundred and sixty members might vote for it; but hardly more. "A hundred and sixty!" he cried: "no minister can stand against a hundred and sixty. I am sure that I will not try." It must be remembered that a hundred and sixty votes in a House of five hundred and thirteen members would correspond to more than two hundred votes in the present House of Commons; a very formidable minority on the unfavourable side of a question deeply affecting the personal character of a public man. William, unwilling to part with a servant whom he knew to be unprincipled, but whom he did not consider as more unprincipled than many other English politicians, and in whom he had found much of a very useful sort of knowledge, and of a very useful sort of ability, tried to induce the ministry to come to the rescue. It was particularly important to soothe Wharton, who had been exasperated by his recent disappointment, and had probably exasperated the other members of the Junto. He was sent for to the palace. The King himself intreated him to be reconciled to the Lord Chamberlain, and to prevail on the Whig leaders in the Lower House to oppose any motion which Dyke or Norris might make. Wharton answered in a manner which made it clear that from him no help was to be expected. Sunderland's terrors now became insupportable. He had requested some of his friends to come to his house that he might consult them; they came at the appointed hour, but found that he had gone to Kensington, and had left word that he should soon be back. When he joined them, they observed that he had not the gold key which is the badge of the Lord Chamberlain, and asked where it was. "At Kensington," answered Sunderland. They found that he had tendered his resignation, and that it had been, after a long struggle, accepted. They blamed his haste, and told him that, since he had summoned them to advise him on that day, he might at least have waited till the morrow. "To-morrow," he exclaimed, "would have ruined me. To-night has saved me."

The nation averse to a standing army.

Meanwhile, both the disciples of Somers and the disciples of Trenchard were grumbling at Harley's resolution. The disciples of Somers maintained that, if it was right to have an army at all, it must be right to have an efficient army. The disciples of Trenchard complained that a great principle had been shamefully given up. On the vital issue, Standing Army or no Standing Army, the Commons had pronounced an erroneous, a fatal decision. Whether that army should consist of five regiments or of fifteen was hardly worth debating. The great dyke which kept out arbitrary power had been broken. It was idle to say that the breach was narrow; for it would soon be widened by the flood which would rush in. The war of pamphlets raged more fiercely than ever. At the same time alarming symptoms began to appear among the men of the sword. They saw themselves every day described in print as the scum of society, as mortal enemies of the liberties of their country. Was it reasonable,—such was the language of some scribblers,—that an honest gentleman should pay a heavy land tax, in order to support in idleness and luxury a set of fellows who requited him by seducing his dairymaids and shooting his partridges? Nor was it only in Grub Street tracts that such reflections were to be found. It was known all over the town that uncivil things had been said of the military profession in the House of Commons, and that Jack Howe, in particular, had, on this subject, given the rein to his wit and to his ill nature. Some roughs and daring veterans, marked with the scars of Steinkirk and singed with the smoke of Namur, threatened vengeance for these insults. The writers and speakers who had taken the greatest liberties went in constant fear of being accosted by fierce-looking captains, and required to make an immediate choice between fighting and being caned. One gentleman, who had made himself conspicuous by the severity of his language, went about with pistols in his pockets. Howe, whose courage was not proportionate to his malignity and petulance, was so much frightened, that he retired into the country. The King, well aware that a single blow given, at that critical conjuncture by a soldier to a member of Parliament might produce disastrous consequences, ordered the officers of the army to their quarters, and, by the vigorous exertion of his authority and influence, succeeded in preventing all outrage.*

All this time the feeling in favour of a regular force seemed to be growing in the House of Commons. The resignation of Sunderland had put many honest gentlemen in good humour. The Whig leaders exerted themselves to rally their followers, held meetings at the "Rose," and represented strongly the dangers to which the country would be exposed, if defended only by a militia. The opposition asserted that neither bribes nor promises were spared. The ministers at length flattered themselves that Harley's resolution might be rescinded. On the eighth of January they again tried their strength, and were again defeated, though by a smaller majority than before. A hundred and sixty-four members divided with them. A hundred and eighty-eight were for adhering to the vote of the eleventh of December. It was remarked that on this occasion the naval men, with Rooke at their head, voted against the Government.†

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* In the first act of Farquhar's Trip to the Jubilee, the passions which about his time agitated society are exhibited with much spirit. Alderman Smuggler sees Colonel Standard, and exclaims, "There's another plague of the nation, a red coat and feather." "I'm disbanded," says the Colonel. "This very morning, in Hyde Park, my brave regiment, a thousand men that looked like lions yesterday, were scattered and looked as poor and simple as the herd of deer that grazed beside them." "Fal al deral!" cries the Alderman: "I'll have a bonfire this night, as high as the monument." "A bonfire!" answered the soldier; "thou dry, withered, ill nature! had not those brave fellows' swords defended you, your house had been a bonfire ere this about your ears."

† L'Hermitage, January $\frac{11}{21}$.

It was necessary to yield. All that remained was to put on the words of the resolution of the eleventh of December the most favourable sense that they could be made to bear. They did indeed admit of very different interpretations. The force which was actually in England in 1680 hardly amounted to five thousand men. But the garrison of Tangier and the regiments in the pay of the Batavian federation, which, as they were available for the defence of England against a foreign or domestic enemy, might be said to be in some sort part of the English army, amounted to at least five thousand more. The construction which the ministers put on the resolution of the eleventh of December was that the army was to consist of ten thousand men; and in this construction the House acquiesced. It was not held to be necessary that the Parliament should, as in our time, fix the amount of the land force. The Commons thought that they sufficiently limited the number of soldiers by limiting the sum which was to be expended in maintaining soldiers. What that sum should be was a question which raised much debate. Harley was unwilling to give more than three hundred thousand pounds. Montague struggled for four hundred thousand. The general sense of the House was that Harley offered two little, and that Montague demanded too much. At last, on the fourteenth of January, a vote was taken for three hundred and fifty thousand pounds. Four days later the House resolved to grant half-pay to the disbanded officers till they should be otherwise provided for. The half-pay was meant to be a retainer as well as a reward. The effect of this important vote therefore was that, whenever a new war should break out, the nation would be able to command the services of many gentlemen of great military experience. The ministry afterwards succeeded in obtaining, much against the will of a portion of the opposition, a separate vote for three thousand marines.

Mutiny Act.

A Mutiny Act, which had been passed in 1697, expired in the spring of 1698. As yet no such Act had been passed except in time of war; and the temper of the Parliament and of the nation was such that the ministers did not venture to ask, in time of peace, for a renewal of powers unknown to the constitution. For the present, therefore, the soldier was again, as in the times which preceded the Revolution, subject to exactly the same law which governed the citizen.

The Navy.

It was only in matters relating to the army that the government found the Commons unmanageable. Liberal provision was made for the navy. The number of seamen was fixed at ten thousand, a great force, according to the notions of that age, for a time of peace. The funds assigned some years before for the support of the civil list had fallen short of the estimate. It was resolved that a new arrangement should be made, and that a certain income should be settled on the King. The amount was fixed, by an unanimous vote, at seven hundred thousand pounds; and the Commons declared that, by making this ample provision for his comfort and dignity, they meant to express their sense of the great things which he had done for the country. It is probable, however, that so large a sum would not have been given without debates and divisions, had it not been understood that he meant to take on himself the charge of the Duke of Gloucester's establishment, and that he would in all probability have to pay fifty thousand pounds a year to Mary of Modena. The Tories were unwilling to disoblige the Princess of Denmark; and the Jacobites abstained from offering any opposition to a grant in the benefit of which they hoped that the banished family would participate.

Acts concerning High Treason.

It was not merely by pecuniary liberality that the Parliament testified attachment to the Sovereign. A bill was rapidly passed which withheld the benefit of the Habeas Corpus Act, during twelve months more, from Bernardi and some other conspirators who had been concerned in the Assassination Plot, but whose guilt, though demonstrated to the conviction of every reasonable man, could not be proved by two witnesses. At the same time new securities were provided against a new danger which threatened the government. The peace had put an end to the apprehension that the throne of William might be subverted by foreign arms, but had, at the same time, facilitated domestic treason. It was no longer necessary for an agent from Saint Germains to cross the sea in a fishing boat, under the constant dread of being intercepted by a cruiser. It was no longer necessary for him to land on a desolate beach, to lodge in a thatched hovel, to dress himself like a carter, or to travel up to town on foot. He came openly by the Calais packet, walked into the best inn at Dover, and ordered post-horses for London. Meanwhile young Englishmen of quality and fortune were hastening in crowds to Paris. They would naturally wish to see him who had once been their King; and this curiosity, though in itself innocent, might have evil consequences. Artful tempters would doubtless be on the watch for every such traveller; and many such travellers might be well pleased to be courteously accosted, in a foreign land, by Englishmen of honourable name, distinguished appearance, and insinuating address. It was not to be expected that a lad fresh from the university would be able to refute all the sophisms and calumnies which might be breathed in his ear by dexterous and experienced seducers. Nor would it be strange if he should, in no long time, accept an invitation to a private audience at Saint Germains, should be charmed by the graces of Mary of Modena, should find something engaging in the childish innocence of the Prince of Wales, should kiss the hand of James, and should return home an ardent Jacobite. An Act was therefore passed forbidding English subjects to hold any intercourse orally, or by writing, or by message, with the exiled family. A day was fixed after which no English subject, who had, during the late war, gone into France without the royal permission or borne arms against his country, was to be permitted to reside in this kingdom, except under a special license from the King. Whoever infringed these rules incurred the penalties of high treason.

The dismay was at first great among the malecontents. For English and Irish Jacobites, who had served under the standards of Lewis or hung about the Court of Saint Germains, had, since the peace, come over in multitudes to England. It was computed that thousands were within the scope of the new Act. But the severity of that Act was mitigated by a beneficent administration. Some fierce and stubborn nonjurors who would not debase themselves by asking for any indulgence, and some conspicuous enemies of the government who had asked for indulgence in vain, were under the necessity of taking refuge on the Continent. But the great majority of those offenders who promised to live peaceably under William's rule obtained his permission to remain in their native land.

Earl of Clancarty.

In the case of one great offender there were some circumstances which attracted general interest, and which might furnish a good subject to a novelist or a dramatist. Near fourteen years before this time, Sunderland, then Secretary of State to Charles the Second, had married his daughter Lady Elizabeth Spencer to Donough Macarthy, Earl of Clancarty, the lord of an immense domain in Munster. Both the bridegroom and the bride were mere children, the bridegroom only fifteen, the bride only eleven. After the ceremony they were separated; and many years full of strange vicissitudes elapsed before they again met. The boy soon visited his estates in Ireland. He had been bred a member of the Church of England; but his opinions and his practice were loose. He found himself among kinsmen who were zealous Roman Catholics. A Roman Catholic King was on the throne. To turn Roman Catholic was the best recommendation to favour both at Whitehall and at Dublin Castle. Clancarty speedily changed his religion, and from a dissolute Protestant became a dissolute Papist. After the Revolution he followed the fortunes of James; sate in the Celtic Parliament which met at the King's Inns; commanded a regiment in the Celtic army; was forced to surrender himself to Marlborough at Cork; was sent to England, and was imprisoned in the Tower. The Clancarty estates, which were supposed to yield a rent of not much less than ten thousand a year, were confiscated. They were charged with an annuity to the Earl's brother, and with another annuity to his wife: but the greater part was bestowed by the King on Lord Woodstock, the eldest son of Portland. During some time the prisoner's life was not safe. For the popular voice accused him of outrages for which the utmost license of civil war would not furnish a plea. It is said that he was threatened with an appeal of murder by the widow of a Protestant clergyman who had been put to death during the troubles. After passing three years in confinement, Clancarty made his escape to the Continent, was graciously received at Saint Germains, and was entrusted with the command of a corps of Irish refugees. When the treaty of Ryswick had put an end to the hope that the banished dynasty would be restored by foreign arms, he flattered himself that he might be able to make his peace with the English government. But he was grievously disappointed. The interest of his wife's family was undoubtedly more than sufficient to obtain a pardon for him. But on that interest he could not reckon. The selfish, base, covetous father-in-law was not at all desirous to have a highborn beggar and the posterity of a highborn beggar to maintain. The ruling passion of the brother-in-law was a stern and acrimonious party spirit. He could not bear to think that he was so nearly connected with an enemy of the Revolution and of the Bill of Rights, and would with pleasure have seen the odious tie severed even by the hand of the executioner. There was one, however, from whom the ruined, expatriated, proscribed young nobleman might hope to find a kind reception. He stole across the Channel in disguise, presented himself at Sunderland's door, and requested to see Lady Clancarty. He was charged, he said, with a message to her from her mother, who was then lying on a sick bed at Windsor. By this fiction he obtained admission, made himself known to his wife, whose thoughts had probably been constantly fixed on him during many years, and prevailed on her to give him the most tender proofs of an affection sanctioned by the laws both of God and of man. The secret was soon discovered and betrayed by a waiting woman. Spencer learned that very night that his sister had admitted her husband to her apartment. The fanatical young Whig, burning with animosity which he mistook for virtue, and eager to emulate the Corinthian who assassinated his brother, and the Roman who passed sentence of death on his son, flew to Vernon's office, gave information that the Irish rebel, who had once already escaped from custody, was in hiding hard by, and procured a warrant and a guard of soldiers. Clancarty was found in the arms of his wife, and dragged to the Tower. She followed him, and implored permission to partake his cell. These events produced a great stir throughout the society of London. Sunderland professed everywhere that he heartily approved of his son's conduct: but the public had made up its mind about Sunderland's veracity, and paid very little attention to his professions on this or on any other subject. In general, honourable men of both parties, whatever might be their opinion of Clancarty, felt great compassion for his mother, who was dying of a broken heart, and his poor young wife, who was begging piteously to be admitted within the Traitor's Gate. Devonshire and Bedford joined with Ormond to ask for mercy. The aid of a still more powerful intercessor was called in. Lady Russell was esteemed by the King as a valuable friend: she was venerated by the nation generally as a saint, the widow of a martyr: and, when she deigned to solicit favours, it was scarcely possible that she should solicit in vain. She naturally felt a strong sympathy for the unhappy couple, who were parted by the walls of that gloomy old fortress in which she had herself exchanged the last sad endearments with one whose image was never absent from her. She took Lady Clancarty with her to the palace, obtained access to William, and put a petition into his hand. Clancarty was pardoned on condition that he should leave the kingdom and never return to it. A pension was granted to him, small when compared with the magnificent inheritance which he had forfeited, but quite sufficient to enable him to live like a gentleman on the Continent. He retired, accompanied by his Elizabeth, to Altona.

Ways and Means.

All this time the ways and means for the year were under consideration. The Parliament was able to grant some relief to the country. The land tax was reduced from four shillings in the pound to three. But nine expensive campaigns had left a heavy arrear behind them; and it was plain that the public burdens must, even in the time of peace, be such as, before the Revolution, would have been thought more than sufficient to support a vigorous war. A country gentleman was in no very good humour, when he compared the sums which were now exacted from him with those which he had been in the habit of paying under the last two kings; his discontent became stronger when he compared his own situation with that of courtiers, and above all of Dutch courtiers, who had been enriched by grants of Crown property; and both interest and envy made him willing to listen to politicians who assured him that, if those grants were resumed, he might be relieved from another shilling.

The arguments against such a resumption were not likely to be heard with favour by a popular assembly composed of taxpayers, but to statesmen and legislators will seem unanswerable.

Rights of the Sovereign in reference to Crown lands.

There can be no doubt that the Sovereign was, by the old polity of the realm, competent to give or let the domains of the Crown in such manner as seemed good to him. No statute defined the length of the term which he might grant, or the amount of the rent which he must reserve. He might part with the fee simple of a forest extending over a hundred square miles in consideration of a tribute of a brace of hawks to be delivered annually to his falconer, or of a napkin of fine linen to be laid on the royal table at the coronation banquet. In fact, there had been hardly a reign since the Conquest, in which great estates had not been bestowed by our princes on favoured subjects. Anciently, indeed, what had been lavishly given was not seldom violently taken away. Several laws for the resumption of Crown lands were passed by the Parliaments of the fourteenth and fifteenth centuries. Of those laws the last was that which, in the year 1485, immediately after the battle of Bosworth, annulled the donations of the kings of the House of York. More than two hundred years had since elapsed without any Resumption Act. An estate derived from the royal liberality had long been universally thought as secure as an estate which had descended from father to son since the compilation of Domesday Book. No title was considered as more perfect than that of the Russells to Woburn, given by Henry the Eighth to the first Earl of Bedford, or than that of the Cecils to Hatfield, purchased from the Crown for less than a third of the real value by the first Earl of Salisbury. The Long Parliament did not, even in that celebrated instrument of nineteen articles, which was framed expressly for the purpose of making the King a mere Doge, propose to restrain him from dealing according to his pleasure with his parks and his castles, his fisheries and his mines. After the Restoration, under the government of an easy prince, who had indeed little disposition to give, but who could not bear to refuse, many noble private fortunes were carved out of the property of the Crown. Some of the persons who were thus enriched, Albemarle, for example, Sandwich and Clarendon, might be thought to have fairly earned their master's favour by their services. Others had merely amused his leisure or pandered to his vices. His mistresses were munificently rewarded. Estates sufficient to support the highest rank in the peerage were distributed among his illegitimate children. That these grants, however prodigal, were strictly legal, was tacitly admitted by the Estates of the Realm, when, in 1689, they recounted and condemned the unconstitutional acts of the kings of the House of Stuart. Neither in the Declaration of Right nor in the Bill of Rights is there a word on the subject. William, therefore, thought himself at liberty to give away his hereditary domains as freely as his predecessors had given away theirs. There was much murmuring at the profusion with which he rewarded his Dutch favourites; and we have seen that, on one occasion in the year 1696, the House of Commons interfered for the purpose of restraining his liberality. An address was presented requesting him not to grant to Portland an extensive territory in North Wales. But it is to be observed that, though in this address a strong opinion was expressed that the grant would be mischievous, the Commons did not deny, and must therefore be considered as having admitted, that it would be perfectly legal. The King, however, yielded; and Portland was forced to content himself with ten or twelve manors scattered over various counties from Cumberland to Sussex.

It seems, therefore, clear that our princes were, by the law of the land, competent to do what they would with their hereditary estates. It is perfectly true that the law was defective, and that the profusion with which mansions, abbeys, chases, warrens, beds of ore, whole streets, whole market towns, had been bestowed on courtiers was greatly to be lamented. Nothing could have been more proper than to pass a prospective statute tying up in strict entail the little which still remained of the Crown property. But to annul by a retrospective statute patents, which in Westminster Hall were held to be legally valid, would have been simply robbery. Such robbery must necessarily have made all property insecure; and a statesman must be short-sighted indeed who imagines that what makes property insecure can really make society prosperous.

But it is vain to expect that men who are inflamed by anger, who are suffering distress, and who fancy that it is in their power to obtain immediate relief from their distresses at the expense of those who have excited their anger, will reason as calmly as the historian who, biassed neither by interest nor passion, reviews the events of a past age. The public burdens were heavy. To whatever extent the grants of royal domains were revoked, those burdens would be lightened. Some of the recent grants had undoubtedly been profuse. Some of the living grantees were unpopular. A cry was raised which soon became formidably loud. All the Tories, all the malecontent Whigs, and multitudes who, without being either Tories or malecontent Whigs, disliked taxes and disliked Dutchmen, called for a resumption of all the Crown property which King William had, as it was phrased, been deceived into giving away.

Proceedings in Parliament on grants of Crown lands.

On the seventh of February 1698, this subject, destined to irritate the public mind at intervals during many years, was brought under the consideration of the House of Commons. The opposition asked leave to bring in a bill vacating all grants of Crown property which had been made since the Revolution. The ministers were in a great strait: the public feeling was strong; a general election was approaching; it was dangerous and it would probably be vain to encounter the prevailing sentiment directly. But the shock which could not be resisted might be eluded. The ministry accordingly professed to find no fault with the proposed bill, except that it did not go far enough, and moved for leave to bring in two more bills, one for annulling the grants of James the Second, the other for annulling the grants of Charles the Second. The Tories were caught in their own snare. For most of the grants of Charles and James had been made to Tories; and a resumption of those grants would have reduced some of the chiefs of the Tory party to poverty. Yet it was impossible to draw a distinction between the grants of William and those of his two predecessors. Nobody could pretend that the law had been altered since his accession. If, therefore, the grants of the Stuarts were legal, so were his: if his grants were illegal, so were the grants of his uncles. And, if both his grants and the grants of his uncles were illegal, it was absurd to say that the mere lapse of time made a difference. For not only was it part of the alphabet of the law that there was no prescription against the Crown, but the thirty-eight years which had elapsed since the Restoration would not have sufficed to bar a writ of right brought by a private demandant against a wrongful tenant. Nor could it be pretended that William had bestowed his favours less judiciously than Charles and James. Those who were least friendly to the Dutch would hardly venture to say that Portland, Zulestein, and Ginkel were less deserving of the royal bounty than the Duchess of Cleveland and the Duchess of Portsmouth, than the progeny of Nell Gwynn, than the apostate Arlington or the butcher Jeffreys. The opposition, therefore, sullenly assented to what the ministry proposed. From that moment the scheme was doomed. Everybody affected to be for it; and everybody was really against it. The three bills were brought in together, read a second time together, ordered to be committed together, and were then first mutilated, and at length quietly dropped.

Montague accused of peculation.

In the history of the financial legislation of this session, there were some episodes which deserve to be related. Those members, a numerous body, who envied and dreaded Montague, readily became the unconscious tools of the cunning malice of Sunderland, whom Montague had refused to defend in Parliament, and who, though detested by the opposition, contrived to exercise some influence over that party through the instrumentality of Charles Duncombe. Duncombe indeed had his own reasons for hating Montague, who had turned him out of the place of Cashier of the Excise. A serious charge was brought against the Board of Treasury, and especially against its chief. He was the inventor of Exchequer Bills; and they were popularly called Montague's notes. He had induced the Parliament to enact that those bills, even when at a discount in the market, should be received at par by the collectors of the revenue. This enactment, if honestly carried into effect, would have been unobjectionable. But it was strongly rumoured that there had been foul play, peculation, even forgery. Duncombe threw the most serious imputations on the Board of Treasury, and pretended that he had been put out of his office only because he was too shrewd to be deceived, and too honest to join in deceiving the public. Tories and malecontent Whigs, elated by the hope that Montague might be convicted of malversation, eagerly called for inquiry. An inquiry was instituted; but the result not only disappointed but utterly confounded the accusers. The persecuted minister obtained both a complete acquittal and a signal revenge. Circumstances were discovered which seemed to indicate that Duncombe himself was not blameless. The clue was followed: he was severely cross-examined; he lost his head: made one unguarded admission after another, and was at length compelled to confess on the floor of the House, that he had been guilty of an infamous fraud, which, but for his own confession, it would have been scarcely possible to bring home to him. He had been ordered by the Commissioners of the Excise to pay ten thousand pounds into the Exchequer for the public service. He had in his hands, as cashier, more than double that sum in good milled silver. With some of this money he bought Exchequer Bills, which were then at a considerable discount: he paid those bills in; and he pocketed the discount, which amounted to about four hundred pounds. Nor was this all. In order to make it appear that the depreciated paper, which he had fraudulently substituted for silver, had been received by him in payment of taxes, he had employed a knavish Jew to forge endorsements of names, some real and some imaginary. This scandalous story, wrung out of his own lips, was heard by the opposition with consternation and shame, by the ministers and their friends with vindictive exultation. It was resolved, without any division, that he should be sent to the Tower, that he should be kept close prisoner there, that he should be expelled from the House. Whether any further punishment could be inflicted on him was a perplexing question. The English law touching forgery became, at a later period, barbarously severe; but, in 1698, it was absurdly lax. The prisoner's offence was certainly not a felony; and lawyers apprehended that there would be much difficulty in convicting him even of a misdemeanour. But a recent precedent was fresh in the minds of all men. The weapon which had reached Fenwick might reach Duncombe. A bill of pains and penalties was brought in, and carried through the earlier stages with less opposition than might have been expected. Some Noes might perhaps be uttered; but no members ventured to say that the Noes had it. The Tories were mad with shame and mortification, at finding that their rash attempt to ruin an enemy had produced no effect except the ruin of a friend. In their rage, they eagerly caught at a new hope of revenge, a hope destined to end, as their former hope had ended, in discomfiture and disgrace. They learned, from the agents of Sunderland, as many people suspected, but certainly from informants who were well acquainted with the offices about Whitehall, that some securities forfeited to the Crown in Ireland had been bestowed by the King ostensibly on one Thomas Railton, but really on the Chancellor of the Exchequer. The value of these securities was about ten thousand pounds. On the sixteenth of February this transaction was brought without any notice under the consideration of the House of Commons by Colonel Granville, a Tory member, nearly related to the Earl of Bath. Montague was taken completely by surprise, but manfully avowed the whole truth, and defended what he had done. The orators of the opposition declaimed against him with great animation and asperity. "This gentleman," they said, "has at once violated three distinct duties. He is a privy councillor, and, as such, is bound to advise the Crown with a view, not to his own selfish interests, but to the general good. He is the first minister of finance, and is, as such, bound to be a thrifty manager of the royal treasure. He is a member of this House, and is, as such, bound to see that the burdens borne by his constituents are not made heavier by rapacity and prodigality. To all these trusts he has been unfaithful. The advice of the privy councillor to his master is, 'Give me money.' The first Lord of the Treasury signs a warrant for giving himself money out of the Treasury. The member for Westminster puts into his pocket money which his constituents must be taxed to replace." The surprise was complete: the onset was formidable: but the Whig majority, after a moment of dismay and wavering, rallied firmly round their leader. Several speakers declared that they highly approved of the prudent liberality with which His Majesty had requited the services of a most able, diligent, and trusty counsellor. It was miserable economy indeed to grudge a reward of a few thousands to one who had made the State richer by millions. Would that all the largesses of former kings had been as well bestowed! How those largesses had been bestowed none knew better than some of the austere patriots who harangued so loudly against the avidity of Montague. If there is, it was said, a House in England which has been gorged with undeserved riches by the prodigality of weak sovereigns, it is the House of Bath. Does it lie in the mouth of a son of that house to blame the judicious munificence of a wise and good King? Before the Granvilles complain that distinguished merit has been rewarded with ten thousand pounds, let them refund some part of the hundreds of thousands which they have pocketed without any merit at all.

The rule was, and still is, that a member against whom a charge is made must be heard in his own defence, and must then leave the House. The opposition insisted that Montague should retire. His friends maintained that this case did not fall within the rule. Distinctions were drawn; precedents were cited; and at length the question was put, that Mr Montague do withdraw. The Ayes were only ninety-seven: the Noes two hundred and nine. This decisive result astonished both parties. The Tories lost heart and hope. The joy of the Whigs was boundless. It was instantly moved that the Honourable Charles Montague, Esquire, Chancellor of the Exchequer, for his good services to this government does deserve His Majesty's favour. The opposition, completely cowed, did not venture to demand another division. Montague scornfully thanked them for the inestimable service which they had done him. But for their malice he never should have had the honour and happiness of being solemnly pronounced by the Commons of England a benefactor of his country. As to the grant which had been the subject of debate, he was perfectly ready to give it up, if his accusers would engage to follow his example.

Even after this defeat the Tories returned to the charge. They pretended that the frauds which had been committed with respect to the Exchequer Bills had been facilitated by the mismanagement of the Board of Treasury, and moved a resolution which implied a censure on that Board, and especially on its chief. This resolution was rejected by a hundred and seventy votes to eighty-eight. It was remarked that Spencer, as if anxious to show that he had taken no part in the machinations of which his father was justly or unjustly suspected, spoke in this debate with great warmth against Duncombe and for Montague.

Bill of pains and penalties against Duncombe.

A few days later, the bill of pains and penalties against Duncombe passed the Commons. It provided that two-thirds of his enormous property, real and personal, should be confiscated and applied to the public service. Till the third reading there was no serious opposition. Then the Tories mustered their strength. They were defeated by a hundred and thirty-eight votes to a hundred and three; and the bill was carried up to the Lords by the Marquess of Hartington, a young nobleman whom the great body of Whigs respected as one of their hereditary chiefs, as the heir of Devonshire, and as the son-in-law of Russell.

That Duncombe had been guilty of shameful dishonesty was acknowledged by all men of sense and honour in the party to which he belonged. He had therefore little right to expect indulgence from the party which he had unfairly and malignantly assailed. Yet it is not creditable to the Whigs that they should have been so much disgusted by his frauds, or so much irritated by his attacks, as to have been bent on punishing him in a manner inconsistent with all the principles which governments ought to hold most sacred.

Those who concurred in the proceeding against Duncombe tried to vindicate their conduct by citing as an example the proceeding against Fenwick. So dangerous is it to violate, on any pretence, those principles which the experience of ages has proved to be the safeguards of all that is most precious to a community. Twelve months had hardly elapsed since the legislature had, in very peculiar circumstances, and for very plausible reasons, taken upon itself to try and to punish a great criminal whom it was impossible to reach in the ordinary course of justice; and already the breach then made in the fences which protect the dearest rights of Englishmen was widening fast. What had last year been defended only as a rare exception seemed now to be regarded as the ordinary rule. Nay, the bill of pains and penalties which now had an easy passage through the House of Commons was infinitely more objectionable than the bill which had been so obstinately resisted at every stage in the preceding session.

The writ of attainder against Fenwick was not, as the vulgar imagined and still imagine, objectionable because it was retrospective. It is always to be remembered that retrospective legislation is bad in principle only when it affects the substantive law. Statutes creating new crimes or increasing the punishment of old crimes ought in no case to be retrospective. But statutes which merely alter the procedure, if they are in themselves good statutes, ought to be retrospective. To take examples from the legislation of our own time, the Act passed in 1845, for punishing the malicious destruction of works of art with whipping, was most properly made prospective only. Whatever indignation the authors of that Act might feel against the ruffian who had broken the Barberini Vase, they knew that they could not, without the most serious detriment to the commonwealth, pass a law for scourging him. On the other hand the Act which allowed the affirmation of a Quaker to be received in criminal cases allowed, and most justly and reasonably, such affirmation to be received in the case of a past as well as of a future misdemeanour or felony. If we try the Act which attainted Fenwick by these rules we shall find that almost all the numerous writers who have condemned it have condemned it on wrong grounds. It made no retrospective change in the substantive law. The crime was not new. It was high treason as defined by the Statute of Edward the Third. The punishment was not new. It was the punishment which had been inflicted on traitors of ten generations. All that was new was the procedure; and, if the new procedure had been intrinsically better than the old procedure, the new procedure might with perfect propriety have been employed. But the procedure employed in Fenwick's case was the worst possible, and would have been the worst possible if it had been established from time immemorial. However clearly political crime may have been defined by ancient laws, a man accused of it ought not to be tried by a crowd of five hundred and thirteen eager politicians, of whom he can challenge none even with cause, who have no judge to guide them, who are allowed to come in and go out as they choose, who hear as much or as little as they choose of the accusation and of the defence, who are exposed, during the investigation, to every kind of corrupting influence, who are inflamed by all the passions which animated debates naturally excite, who cheer one orator and cough down another, who are roused from sleep to cry Aye or No, or who are hurried half drunk from their suppers to divide. For this reason, and for no other, the attainder of Fenwick is to be condemned. It was unjust and of evil example, not because it was a retrospective Act, but because it was an act essentially judicial, performed by a body destitute of all judicial qualities.

The bill for punishing Duncombe was open to all the objections which can be urged against the bill for punishing Fenwick, and to other objections of even greater weight. In both cases the judicial functions were usurped by a body unfit to exercise such functions. But the bill against Duncombe really was, what the bill against Fenwick was not, objectionable as a retrospective bill. It altered the substantive criminal law. It visited an offence with a penalty of which the offender, at the time when he offended, had no notice.

It may be thought a strange proposition that the bill against Duncombe was a worse bill than the bill against Fenwick, because the bill against Fenwick struck at life, and the bill against Duncombe struck only at property. Yet this apparent paradox is a sober truth. Life is indeed more precious than property. But the power of arbitrarily taking away the lives of men is infinitely less likely to be abused than the power of arbitrarily taking away their property. Even the lawless classes of society generally shrink from blood. They commit thousands of offences against property to one murder; and most of the few murders which they do commit are committed for the purpose of facilitating or concealing some offence against property. The unwillingness of juries to find a fellow creature guilty of a capital felony even on the clearest evidence is notorious; and it may well be suspected that they frequently violate their oaths in favour of life. In civil suits, on the other hand, they too often forget that their duty is merely to give the plaintiff a compensation for evil suffered; and, if the conduct of the defendant has moved their indignation and his fortune is known to be large, they turn themselves into a criminal tribunal, and, under the name of damages, impose a large fine. As housebreakers are more likely to take plate and jewellery than to cut throats; as juries are far more likely to err on the side of pecuniary severity in assessing damages than to send to the gibbet any man who has not richly deserved it; so a legislature, which should be so unwise as to take on itself the functions properly belonging to the Courts of Law, would be far more likely to pass Acts of Confiscation than Acts of Attainder. We naturally feel pity even for a bad man whose head is about to fall. But, when a bad man is compelled to disgorge his ill-gotten gains, we naturally feel a vindictive pleasure, in which there is much danger that we may be tempted to indulge too largely.

The hearts of many stout Whigs doubtless bled at the thought of what Fenwick must have suffered, the agonizing struggle, in a mind not of the firmest temper, between the fear of shame and the fear of death, the parting from a tender wife, and all the gloomy solemnity of the last morning. But whose heart was to bleed at the thought that Charles Duncombe, who was born to carry parcels and to sweep down a countinghouse, was to be punished for his knavery by having his income reduced to eight thousand a year, more than most earls then possessed?

His judges were not likely to feel compassion for him; and they all had strong selfish reasons to vote against him. They were all in fact bribed by the very bill by which he would be punished.

His property was supposed to amount to considerably more than four hundred thousand pounds. Two-thirds of that property were equivalent to about sevenpence in the pound on the rental of the kingdom as assessed to the land tax. If, therefore, two-thirds of that property could have been brought into the Exchequer, the land tax for 1699, a burden most painfully felt by the class which had the chief power in England, might have been reduced from three shillings to two and fivepence. Every squire of a thousand a year in the House of Commons would have had thirty pounds more to spend; and that sum might well have made to him the whole difference between being at ease and being pinched during twelve months. If the bill had passed, if the gentry and yeomanry of the kingdom had found that it was possible for them to obtain a welcome remission of taxation by imposing on a Shylock or an Overreach, by a retrospective law, a fine not heavier than his misconduct might, in a moral view, seem to have deserved, it is impossible to believe that they would not soon have recurred to so simple and agreeable a resource. In every age it is easy to find rich men who have done bad things for which the law has provided no punishment or an inadequate punishment. The estates of such men would soon have been considered as a fund applicable to the public service. As often as it was necessary to vote an extraordinary supply to the Crown, the Committee of Ways and Means would have looked about for some unpopular capitalist to plunder. Appetite would have grown with indulgence. Accusations would have been eagerly welcomed. Rumours and suspicions would have been received as proofs. The wealth of the great goldsmiths of the Royal Exchange would have become as insecure as that of a Jew under the Plantagenets, as that of a Christian under a Turkish Pasha. Rich men would have tried to invest their acquisitions in some form in which they could lie closely hidden and could be speedily removed. In no long time it would have been found that of all financial resources the least productive is robbery, and that the public had really paid far more dearly for Duncombe's hundreds of thousands than if it had borrowed them at fifty per cent.

These considerations had more weight with the Lords than with the Commons. Indeed one of the principal uses of the Upper House is to defend the vested rights of property in cases in which those rights are unpopular, and are attacked on grounds which to shortsighted politicians seem valid. An assembly composed of men almost all of whom have inherited opulence, and who are not under the necessity of paying court to constituent bodies, will not easily be hurried by passion or seduced by sophistry into robbery. As soon as the bill for punishing Duncombe had been read at the table of the Peers, it became clear that there would be a sharp contest. Three great Tory noblemen, Rochester, Nottingham, and Leeds, headed the opposition; and they were joined by some who did not ordinarily act with them. At an early stage of the proceedings a new and perplexing question was raised. How did it appear that the facts set forth in the preamble were true, that Duncombe had committed the frauds for which it was proposed to punish him in so extraordinary a manner? In the House of Commons he had been taken by surprise: he had made admissions of which he had not foreseen the consequences; and he had then been so much disconcerted by the severe manner in which he had been interrogated that he had at length avowed everything. But he had now had time to prepare himself: he had been furnished with advice by counsel; and, when he was placed at the bar of the Peers, he refused to criminate himself and defied his persecutors to prove him guilty. He was sent back to the Tower. The Lords acquainted the Commons with the difficulty which had arisen. A conference was held in the Painted Chamber; and there Hartington, who appeared for the Commons, declared that he was authorized, by those who had sent him, to assure the Lords that Duncombe had, in his place in Parliament, owned the misdeeds which he now challenged his accusers to bring home to him. The Lords, however, rightly thought that it would be a strange and a dangerous thing to receive a declaration of the House of Commons in its collective character as conclusive evidence of the fact that a man had committed a crime. The House of Commons was under none of those restraints which were thought necessary in ordinary cases to protect innocent defendants against false witnesses. The House of Commons could not be sworn, could not be cross-examined, could not be indicted, imprisoned, pilloried, mutilated, for perjury. Indeed the testimony of the House of Commons in its collective character was of less value than the uncontradicted testimony of a single member. For it was only the testimony of the majority of the House. There might be a large respectable minority whose recollections might materially differ from the recollections of the majority. This indeed was actually the case. For there had been a dispute among those who had heard Duncombe's confession as to the precise extent of what he had confessed; and there had been a division; and the statement which the Upper House was expected to receive as decisive on the point of fact had been at last carried only by ninety votes to sixty-eight. It should seem therefore that, whatever moral conviction the Lords might feel of Duncombe's guilt, they were bound, as righteous judges, to absolve him.

After much animated debate, they divided; and the bill was lost by forty-eight votes to forty-seven. It was proposed by some of the minority that proxies should be called: but this scandalous proposition was strenuously resisted; and the House, to its great honour, resolved that on questions which were substantially judicial, though they might be in form legislative, no peer who was absent should be allowed to have a voice.

Many of the Whig Lords protested. Among them were Orford and

Wharton. It is to be lamented that Burnet, and the excellent Hough, who was now Bishop of Oxford, should have been impelled by party spirit to record their dissent from a decision which all sensible and candid men will now pronounce to have been just and salutary. Somers was present : but his name is not attached to the protest which was subscribed by his brethren of the Junto. We may therefore not unreasonably infer that, on this as on many other occasions, that wise and virtuous statesman disapproved of the violence of his friends.

Dissension between the Houses.

In rejecting the bill, the Lords had only exercised their indisputable right. But they immediately proceeded to take a step of which the legality was not equally clear. Rochester moved that Duncombe should be set at liberty. The motion was carried : a warrant for the discharge of the prisoner was sent to the Tower, and was obeyed without hesitation by Lord Lucas, who was Lieutenant of that fortress. As soon as this was known, the anger of the Commons broke forth with violence. It was by their order that the upstart Duncombe had been put in ward. He was their prisoner ; and it was monstrous insolence in the Peers to release him. The Peers defended what they had done by arguments which must be allowed to have been ingenious, if not satisfactory. It was quite true that Duncombe had originally been committed to the Tower by the Commons. But, it was said, the Commons, by sending a penal bill against him to the Lords, did, by necessary implication, send him also to the Lords. For it was plainly impossible for the Lords to pass the bill without hearing what he had to say against it. The Commons had felt this, and had not complained when he had, without their consent, been brought from his place of confinement, and set at the bar of the Peers. From that moment he was the prisoner of the Peers. He had been taken back from the bar to the Tower, not by virtue of the Speaker's warrant, of which the force was spent, but by virtue of their order which had remanded him. They, therefore, might with perfect propriety discharge him. Whatever a jurist might have thought of these arguments, they had no effect on the Commons. Indeed, violent as the spirit of party was in those times, it was less violent than the spirit of caste. Whenever a dispute arose between the two houses, many members of both forgot that they were Whigs or Tories, and remembered only that they were Patricians or Plebeians. On this occasion nobody was louder in asserting the privileges of the representatives of the people in opposition to the encroachments of the nobility than Harley. Duncombe was again arrested by the Sergeant at Arms, and remained in confinement till the end of the session. Some eager men were for addressing the King to turn Lucas out of office. This was not done : but during several days the ill humour of the Lower House showed itself by a studied discourtesy. One of the members was wanted as a witness in a matter which the Lords were investigating. They sent two Judges with a message requesting the permission of the Commons to examine him. At any other time the Judges would have been called in immediately, and the permission would have been granted as of course. But on this occasion the Judges were kept waiting some hours at the door ; and such difficulties were made about the permission that the Peers desisted from urging a request which seemed likely to be ungraciously refused.

Commercial questions.

The attention of the Parliament was, during the remainder of the session, chiefly occupied by commercial questions. Some of those questions required so much investigation, and gave occasion to so much dispute, that the prorogation did not take place till the fifth of July. There was consequently some illness and much discontent among both Lords and Commons. For, in that age, the London season usually ended soon after the first notes of the cuckoo had been heard, and before the poles had been decked for the dances and mummeries which welcomed the genial May day of the ancient calendar. Since the year of the Revolution, a year which was an exception to all ordinary rules, the members of the two Houses had never been detained from their woods and haycocks even so late as the beginning of June.

The Commons had, soon after they met, appointed a Committee to inquire into the state of trade, and had referred to this Committee several petitions from merchants and manufacturers who complained that they were in danger of being undersold, and who asked for additional protection.

A highly curious report on the importation of silks and the exportation of wool was soon presented to the House. It was in that age believed by all but a very few speculative men that the sound commercial policy was to keep out of the country the delicate and brilliantly tinted textures of southern looms, and to keep in the country the raw material on which most of our own looms were employed. It was now fully proved that, during eight years of war, the textures which it was thought desirable to keep out had been constantly coming in, and the material which it was thought desirable to keep in had been constantly going out. This interchange, an interchange as it was imagined, pernicious to England, had been chiefly managed by an association of Huguenot refugees, residing in London. Whole fleets of boats with illicit cargoes had been passing and repassing between Kent and Picardy. The loading and unloading had taken place sometimes in Romney Marsh, sometimes on the beach under the cliffs between Dover and Folkestone. All the inhabitants of the south-eastern coast were in the plot. It was a common saying among them that, if a gallows were set up every quarter of a mile along the coast, the trade would still go on briskly. It had been discovered, some years before, that the vessels and the hiding places which were necessary to the business of the smuggler had frequently afforded accommodation to the traitor. The report contained fresh evidence upon this point. It was proved that one of the contrabandists had provided the vessel in which the ruffian O'Brien had carried Scum Goodman over to France.

The inference which ought to have been drawn from these facts was that the prohibitory system was absurd. That system had not destroyed the trade which was so much dreaded, but had merely called into existence a desperate race of men who, accustomed to earn their daily bread by the breach of an unreasonable law, soon came to regard the most reasonable laws with contempt, and, having begun by eluding the custom house officers, ended by conspiring against the throne. And if, in time of war, when the whole Channel was dotted with our cruisers, it had been found impossible to prevent the regular exchange of the fleeces of Cotswold for the alamodes of Lyons, what chance was there that any machinery which could be employed in time of peace would be more efficacious? The politicians of the seventeenth century, however, were of opinion that sharp laws sharply administered could not fail to save Englishmen from the intolerable grievance of selling dear what could be best produced by themselves, and of buying cheap what could be best produced by others. The penalty for importing French silks was made more severe. An Act was passed which gave to a joint stock company an absolute monopoly of lustrings for a term of fourteen years. The fruit of these wise counsels was such as might have been foreseen. French silks were still imported; and, long before the term of fourteen years had expired, the funds of the Lustring Company had been spent, its offices had been shut up, and its very name had been forgotten at Jonathan's and Garraway's.

Not content with prospective legislation, the Commons unanimously determined to treat the offences which the Committee had brought to light as high crimes against the State, and to employ against a few cunning mercers in Nicholas Lane and the Old Jewry all the gorgeous and cumbrous machinery which ought to be reserved for the delinquencies of great Ministers and Judges. It was resolved, without a division, that several Frenchmen and one Englishman who had been deeply concerned in the contraband trade should be impeached. Managers were appointed : articles were drawn up : preparations were made for fitting up Westminster Hall with benches and scarlet hangings : and at one time it was thought the trials would last till the partridge shooting began. But the defendants, having little hope of acquittal, and not wishing that the Peers should come to the business of fixing the punishment in the temper which was likely to be the effect of an August passed in London, very wisely declined to give their lordships unnecessary trouble, and pleaded guilty. The sentences were consequently lenient. The French offenders were merely fined ; and their fines probably did not amount to a fifth part of the sums which they had realised by unlawful traffic. The Englishman who had been active in managing the escape of Goodman was both fined and imprisoned.

Irish manufactures.

The progress of the woollen manufactures of Ireland excited even more alarm and indignation than the contraband trade with France. The French question indeed had been simply commercial. The Irish question, originally commercial, became political. It was not merely the prosperity of the clothiers of Wiltshire and of the West Riding that was at stake ; but the dignity of the Crown, the authority of the Parliament, and the unity of the empire. Already might be discerned among the Englishry, who were now, by the help and under the protection of the mother country, the lords of the conquered island, some signs of a spirit, feeble indeed, as yet, and such as might easily be put down by a few resolute words, but destined to revive at long intervals, and to be stronger and more formidable at every revival.

The person who on this occasion came forward as the champion of the colonists, the forerunner of Swift and of Grattan, was William Molyneux. He would have rejected the name of Irishman as indignantly as a citizen of Marseilles or Cyrene, proud of his pure Greek blood, and fully qualified to send a chariot to the Olympic race course, would have rejected the name of Gaul or Libyan. He was, in the phrase of that time, an English gentleman of family and fortune born in Ireland. He had studied at the Temple, had travelled on the Continent, had become well known to the most eminent scholars and philosophers of Oxford and Cambridge, had been elected a member of the Royal Society of London, and had been one of the founders of the Royal Society of Dublin. In the days of Popish ascendency he had taken refuge among his friends here : he had returned to his home when the ascendency of his own caste had been re-established : and he had been chosen to represent the University of Dublin in the House of Commons. He had made great efforts to promote the manufactures of the kingdom in which he resided ; and he had found those efforts impeded by an Act of the English Parliament which laid severe restrictions on the exportation of woollen goods from Ireland. In principle this Act was altogether indefensible. Practically it was altogether unimportant. Prohibitions were not needed to prevent the Ireland of the seventeenth century from being a great manufacturing country ; nor could the most liberal bounties have made her so. The jealousy of commerce, however, is as fanciful and unreasonable as the jealousy of love. The clothiers of Wilts and Yorkshire were weak enough to imagine that they should be ruined by the competition of a half barbarous island, an island where there was far less capital than in England, where there was far less security for life and property than in England, and where there was far less industry and energy among the labouring classes than in England. Molyneux, on the other hand, had the sanguine temperament of a projector. He imagined that, but for the tyrannical interference of strangers, a Ghent would spring up in Connemara, and a Bruges in the Bog of Allen. And what right had strangers to interfere? Not content with showing that the law of which he complained was absurd and unjust, he undertook to prove that it was null and void. Early in the year 1698 he published and dedicated to the King a treatise in which it was asserted in plain terms that the English Parliament had no authority over Ireland.

Whoever considers without passion or prejudice the great constitutional question which was thus for the first time raised will probably be of opinion that Molyneux was in error. The right of the Parliament of England to legislate for Ireland rested on the broad general principle that the paramount authority of the mother country extends over all colonies planted by her sons in all parts of the world. This principle was the subject of much discussion at the time of the American troubles, and was then maintained, without any reservation, not only by the English Ministers, but by Burke and all the adherents of Rockingham, and was admitted, with one single reservation, even by the Americans themselves. Down to the moment of separation the Congress fully acknowledged the competency of the King, Lords, and Commons to make laws, of any kind but one, for Massachusetts and Virginia. The only power which such men as Washington and Franklin denied to the Imperial legislature was the power of taxing. Within living memory, Acts which have made great political and social revolutions in our colonies have been passed in this country; nor has the validity of those Acts ever been questioned: and conspicuous among them were the law of 1807 which abolished the slave trade, and the law of 1833 which abolished slavery.

The doctrine that the parent state has supreme power over the colonies is not only borne out by authority and by precedent, but will appear, when examined, to be in entire accordance with justice and with policy. During the feeble infancy of colonies independence would be pernicious, or rather fatal, to them. Undoubtedly, as they grow stronger and stronger, it will be wise in the home government to be more and more indulgent. No sensible parent deals with a son of twenty in the same way as with a son of ten. Nor will any government not infatuated treat such a province as Canada or Victoria in the way in which it might be proper to treat a little band of emigrants who have just begun to build their huts on a barbarous shore, and to whom the protection of the flag of a great nation is indispensably necessary. Nevertheless, there cannot really be more than one supreme power in a society. If, therefore, a time comes at which the mother country finds it expedient altogether to abdicate her paramount authority over a colony, one of two courses ought to be taken. There ought to be complete incorporation, if such incorporation be possible. If not, there ought to be complete separation. Very few propositions in politics can be so perfectly demonstrated as this, that parliamentary government cannot be carried on by two really equal and independent parliaments in one empire.

And, if we admit the general rule to be that the English parliament is competent to legislate for colonies planted by English subjects, what reason was there for considering the case of the colony in Ireland as an exception? For it is to be observed that the whole question was between the mother country and the colony. The aboriginal inhabitants, more than five-sixths of the population, had no more interest in the matter than the swine or the poultry; or, if they had an interest, it was for their interest that the caste which domineered over them should not be emancipated from all external control. They were no more represented in the parliament which sate at Dublin than in the parliament which sate at Westminster. They had less to dread from legislation at Westminster than from legislation at Dublin. They were, indeed, likely to obtain but a very scanty measure of justice from the English Tories, a more scanty measure still from the English Whigs: but the most acrimonious English Whig did not feel towards them that intense antipathy, compounded of hatred, fear, and scorn, with which they were regarded by the Cromwellian who dwelt among them.* For the Irishry Molyneux, though boasting that he was the champion of liberty, though professing to have learned his political principles from Locke's writings, and though confidently expecting Locke's applause, asked nothing but a more cruel and more hopeless slavery. What he claimed was that, as respected the colony to which he belonged, England should forego rights which she has exercised and is still exercising over every other colony that she has ever planted. And what reason could be given for making such a distinction? No colony had owed so much to England. No colony stood in such need of the support of England. Twice, within the memory of men then living, the natives had attempted to throw off the alien yoke; twice the intruders had been in imminent danger of extirpation; twice England had come to the rescue, and had put down the Celtic population under the feet of her own progeny. Millions of English money had been expended in the struggle. English blood had flowed at the Boyne and at Athlone, at Aghrim and at Limerick. The graves of thousands of English soldiers had been dug in the pestilential morass of Dundalk. It was owing to the exertions and sacrifices of the English people that, from the basaltic pillars of Ulster to the lakes of Kerry, the Saxon settlers were trampling on the children of the soil. The colony in Ireland was therefore emphatically a dependency: a dependency, not merely by the common law of the realm, but by the nature of things. It was absurd to claim independence for a community which could not cease to be dependent without ceasing to exist.

Molyneux soon found that he had ventured on a perilous undertaking. A member of the English House of Commons complained in his place that a book which attacked the most precious privileges of the supreme legislature was in circulation. The volume was produced: some passages were read; and a Committee was appointed to consider the whole subject. The Committee soon reported that the obnoxious pamphlet was only one of several symptoms which indicated a spirit such as ought to be suppressed. The Crown of Ireland had been most improperly described in public instruments as an imperial Crown. The Irish Lords and Commons had presumed, not only to re-enact an English Act passed expressly for the purpose of binding them, but to re-enact it with alterations. The alterations were indeed small: but the alteration even of a letter was tantamount to a declaration of independence. Several addresses were voted without a division. The King was entreated to discourage all encroachments of subordinate powers on the supreme authority of the English legislature, to bring to justice the pamphleteer who had dared to question that authority, to enforce the Acts which had been passed for the protection of the woollen manufactures of England, and to direct the industry and capital of Ireland into the channel of the linen trade, a trade which might grow and flourish in Leinster and Ulster without exciting the smallest jealousy at Norwich or at Halifax.

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* That a portion at least of the native population of Ireland looked to the Parliament at Westminster for protection against the tyranny of the Parliament at Dublin appears from a paper entitled The Case of the Roman Catholic Nation of Ireland. This paper, written in 1711 by one of the oppressed race and religion, is in a MS. belonging to Lord Fingall. The Parliament of Ireland is accused of treating the Irish worse than the Turks treat the Christians, worse than the Egyptians treated the Israelites. "Therefore," says the writer, "they (the Irish) apply themselves to the present Parliament of Great Britain as a Parliament of nice honour and stanch justice. . . . Their request then is that this great Parliament may make good the Treaty of Limerick in all the Civil Articles." In order to propitiate those to whom he makes this appeal, he accuses the Irish Parliament of encroaching on the supreme authority of the English Parliament, and charges the colonists generally with ingratitude to the mother country to which they owe so much.

The King promised to do what the Commons asked: but in truth there was little to be done. The Irish, conscious of their impotence, submitted without a murmur. The Irish woollen manufacture languished and disappeared, as it would, in all probability, have languished and disappeared if it had been left to itself. Had Molyneux lived a few months longer he would probably have been impeached. But the close of the session was approaching: and before the Houses met again a timely death had snatched him from their vengeance; and the momentous question which had been first stirred by him slept a deep sleep till it was revived in a more formidable shape, after the lapse of twenty-six years, by the fourth letter of The Drapier.

East India Companies.

Of the commercial questions which prolonged this session far into the summer the most important respected India. Four years had elapsed since the House of Commons had decided that all Englishmen had an equal right to traffic in the Asiatic Seas, unless prohibited by Parliament; and in that decision the King had thought it prudent to acquiesce. Any merchant of London or Bristol might now fit out a ship for Bengal or for China, without the least apprehension of being molested by the Admiralty, or sued in the Courts of Westminster. No wise man, however, was disposed to stake a large sum on such a venture. For the vote which protected him from annoyance here left him exposed to serious risks on the other side of the Cape of Good Hope. The Old Company, though its exclusive privileges were no more, and though its dividends had greatly diminished, was still in existence, and still retained its castles and warehouses, its fleet of fine merchantmen, and its able and zealous factors, thoroughly qualified by a long experience to transact business both in the palaces and in the bazaars of the East, and accustomed to look for direction to the India House alone. The private trader, therefore, still ran great risk of being treated as a smuggler, if not as a pirate. He might indeed, if he was wronged, apply for redress to the tribunals of his country, but years must elapse before his cause could be heard; his witnesses must be conveyed over fifteen thousand miles of sea; and in the meantime he was a ruined man. The experiment of free trade with India had therefore been tried under every disadvantage, or, to speak more correctly, had not been tried at all. The general opinion had always been that some restriction was necessary; and that opinion had been confirmed by all that had happened since the old restrictions had been removed. The doors of the House of Commons were again besieged by the two great contending factions of the City. The Old Company offered, in return for a monopoly secured by law, a loan of seven hundred thousand pounds; and the whole body of Tories was for accepting the offer. But those indefatigable agitators who had, ever since the Revolution, been striving to obtain a share in the trade of the Eastern seas exerted themselves at this conjuncture more strenuously than ever, and found a powerful patron in Montague.

That dexterous and eloquent statesman had two objects in view. One was to obtain for the State, as the price of the monopoly, a sum much larger than the Old Company was able to give. The other was to promote the interest of his own party. Nowhere was the conflict between Whigs and Tories sharper than in the City of London; and the influence of the City of London was felt to the remotest corner of the realm. To elevate the Whig section of that mighty commercial aristocracy which congregated under the arches of the Royal Exchange, and to depress the Tory section, had long been one of Montague's favourite schemes. He had already formed one citadel in the heart of that great emporium; and he now thought that it might be in his power to erect and garrison a second stronghold in a position scarcely less commanding. It had often been said, in times of civil war, that whoever was master of the Tower and of Tilbury Fort was master of London. The fastnesses by means of which Montague proposed to keep the capital obedient in times of peace and of constitutional government were of a different kind. The Bank was one of his fortresses; and he trusted that a new India House would be the other.

The task which he had undertaken was not an easy one. For, while his opponents were united, his adherents were divided. Most of those who were for a New Company thought that the New Company ought, like the Old Company, to trade on a joint stock. But there were some who held that our commerce with India would be best carried on by means of what is called a regulated Company. There was a Turkey Company, the members of which contributed to a general fund, and had in return the exclusive privilege of trafficking with the Levant: but those members trafficked, each on his own account: they forestalled each other; they undersold each other: one became rich; another became bankrupt. The Corporation meanwhile watched over the common interest of all the members, furnished the Crown with the means of maintaining an embassy at Constantinople, and placed at several important ports consuls and vice-consuls, whose business was to keep the Pacha and the Cadi in good humour, and to arbitrate in disputes among Englishmen. Why might not the same system be found to answer in regions lying still further to the east? Why should not every member of the New Company be at liberty to export European commodities to the countries beyond the Cape, and to bring back shawls, saltpetre, and bohea to England, while the Company, in its collective capacity, might treat with Asiatic potentates, or exact reparation from them, and might be entrusted with powers for the administration of justice and for the government of forts and factories?

Montague tried to please all those whose support was necessary to him; and this he could effect only by bringing forward a plan so intricate that it cannot without some pains be understood. He wanted two millions to extricate the State from its financial embarrassments. That sum he proposed to raise by a loan at eight per cent. The lenders might be either individuals or corporations. But they were all, individuals and corporations, to be united in a new corporation, which was to be called the General Society. Every member of the General Society, whether individual or corporation, might trade separately with India to an extent not exceeding the amount which such member had advanced to the government. But all the members or any of them might, if they so thought fit, give up the privilege of trading separately, and unite themselves under a royal Charter for the purpose of trading in common. Thus the General Society was, by its original constitution, a regulated company; but it was provided that either the whole Society or any part of it might become a joint stock company.

The opposition to the scheme was vehement and pertinacious. The Old Company presented petition after petition. The Tories, with Seymour at their head, appealed both to the good faith and to the compassion of Parliament. Much was said about the sanctity of the existing Charter, and much about the tenderness due to the numerous families which had, in reliance on that Charter, invested their substance in India stock. On the other side there was no want of plausible topics or of skill to use them. Was it not strange that those who talked so much about the Charter should have altogether overlooked the very clause of the Charter on which the whole question turned? That clause expressly reserved to the government power of revocation, after three years' notice, if the Charter should not appear to be beneficial to the public. The Charter had not been found beneficial to the public; the three years' notice should be given; and in the year 1701 the revocation would take effect. What could be fairer? If anybody was so weak as to imagine that the privileges of the Old Company were perpetual, when the very instrument which created those privileges expressly declared them to be terminable, what right had he to blame the Parliament, which was bound to do the best for the State, for not saving him, at the expense of the State, from the natural punishment of his own folly? It was evident that nothing was proposed inconsistent with strict justice. And what right had the Old Company to more than strict justice? These petitioners who implored the legislature to deal indulgently with them in their adversity, how had they used their boundless prosperity? Had not the India House recently been the very den of corruption, the tainted spot from which the plague had spread to the Court and the Council, to the House of Commons and the House of Lords? Were the disclosures of 1695 forgotten, the eighty thousand pounds of secret service money disbursed in one year, the enormous bribes direct and indirect, Seymour's saltpetre contracts, Leeds's bags of gold? By the malpractices which the inquiry in the Exchequer Chamber then brought to light, the Charter had been forfeited; and it would have been well if the forfeiture had been immediately enforced. "Had not time then pressed," said Montague, "had it not been necessary that the session should close, it is probable that the petitioners, who now cry out that they cannot get justice, would have got more justice than they desired. If they had been called to account for great and real wrong in 1695, we should not have had them here complaining of imaginary wrong in 1698."

The fight was protracted by the obstinacy and dexterity of the Old Company and its friends from the first week of May to the last week in June. It seems that many even of Montague's followers doubted whether the promised two millions would be forthcoming. His enemies confidently predicted that the General Society would be as complete a failure as the Land Bank had been in the year before the last, and that he would in the autumn find himself in charge of an empty exchequer. His activity and eloquence, however, prevailed. On the twenty-sixth of June, after many laborious sittings, the question was put that this Bill do pass, and was carried by one hundred and fifteen votes to seventy-eight. In the upper House the conflict was short and sharp. Some peers declared that, in their opinion, the subscription to the proposed loan, far from amounting to the two millions which the Chancellor of the Exchequer expected, would fall far short of one million. Others, with much reason, complained that a law of such grave importance should have been sent up to them in such a shape that they must either take the whole or throw out the whole. The privilege of the Commons with respect to money bills had of late been grossly abused. The Bank had been created by one money bill; this General Society was to be created by another money bill. Such a bill the Lords could not amend: they might indeed reject it; but to reject it was to shake the foundations of public credit and to leave the kingdom defenceless. Thus one branch of the legislature was systematically put under duress by the other, and seemed likely to be reduced to utter insignificance. It was better that the government should be once pinched for money than that the House of Peers should cease to be part of the Constitution. So strong was this feeling that the Bill was carried only by sixty-five to forty-eight. It received the royal sanction on the fifth of July. The King then spoke from the throne. This was the first occasion on which a King of England had spoken to a Parliament of which the existence was about to be terminated, not by his own act, but by the act of the law. He could not, he said, take leave of the Lords and Gentlemen before him without publicly acknowledging the great things which they had done for his dignity and for the welfare of the nation. He recounted the chief services which they had, during three eventful sessions, rendered to the country. "These things will," he said, "give a lasting reputation to this Parliament, and will be a subject of emulation to Parliaments which shall come after." The Houses were then prorogued.

During the week which followed there was some anxiety as to the result of the subscription for the stock of the General Society. If that subscription failed, there would be a deficit: public credit would be shaken; and Montague would be regarded as a pretender who had owed his reputation to a mere run of good luck, and who had tempted chance once too often. But the event was such as even his sanguine spirit had scarcely ventured to anticipate. At one in the afternoon of the 14th of July the books were opened at the Hall of the Company of Mercers in Cheapside. An immense crowd was already collected in the street. As soon as the doors were flung wide, wealthy citizens, with their money in their hands, pressed in, pushing and elbowing each other. The guineas were paid down faster than the clerks could count them. Before night six hundred thousand pounds had been subscribed. The next day the throng was as great. More than one capitalist put down his name for thirty thousand pounds. To the astonishment of those ill boding politicians who were constantly repeating that the war, the debt, the taxes, the grants to Dutch courtiers, had ruined the kingdom, the sum, which it had been doubted whether England would be able to raise in many weeks, was subscribed by London in a few hours. The applications from the provincial towns and rural districts came too late. The merchants of Bristol had intended to take three hundred thousand pounds of the stock, but had waited to learn how the subscription went on before they gave their final orders; and, by the time that the mail had gone down to Bristol and returned, there was no more stock to be had.

This was the moment at which the fortunes of Montague reached the meridian. The decline was close at hand. His ability and his constant success were everywhere talked of with admiration and envy. That man, it was commonly said, has never wanted, and never will want, an expedient.

Fire at Whitehall.

During the long and busy session which had just closed, some interesting and important events had taken place which may properly be mentioned here. One of those events was the destruction of the most celebrated palace in which the sovereigns of England have ever dwelt. On the evening of the fourth of January, a woman—the patriotic journalists and pamphleteers of that time did not fail to note that she was a Dutchwoman—who was employed as a laundress at Whitehall, lighted a charcoal fire in her room and placed some linen round it. The linen caught fire and burned furiously. The tapestry, the bedding, the wainscots were soon in a blaze. The unhappy woman who had done the mischief perished. Soon the flames burst out of the windows. All Westminster, all the Strand, all the river were in commotion. Before midnight the King's apartments, the Queen's apartments, the Wardrobe, the Treasury, the office of the Privy Council, the office of the Secretary of State, had been destroyed. The two chapels perished together: that ancient chapel where Wolsey had heard mass in the midst of gorgeous copes, golden candlesticks, and jewelled crosses, and that modern edifice which had been erected for the devotions of James and had been embellished by the pencil of Verrio and the chisel of Gibbons. Meanwhile a great extent of building had been blown up: and it was hoped that by this expedient a stop had been put to the conflagration. But early in the morning a new fire broke out of the heaps of combustible matter which the gunpowder had scattered to right and left. The guard room was consumed. No trace was left of that celebrated gallery which had witnessed so many balls and pageants, in which so many maids of honour had listened too easily to the vows and flatteries of gallants, and in which so many bags of gold had changed masters at the hazard table. During some time men despaired of the Banqueting House. The flames broke in on the south of that beautiful hall, and were with great difficulty extinguished by the exertions of the Guards, to whom Cutts, mindful of his honourable nickname of the Salamander, set as good an example on this night of terror as he had set in the breach at Namur. Many lives were lost, and many grievous wounds were inflicted by the falling masses of stone and timber, before the fire was effectually subdued. When day broke, the heaps of smoking ruins spread from Scotland Yard to the Bowling Green, where the mansion of the Duke of Buccleuch now stands. The Banqueting House was safe: but the graceful columns and festoons designed by Inigo were so much defaced and blackened that their form could hardly be discerned. There had been time to move the most valuable effects which were moveable. Unfortunately some of Holbein's finest pictures were painted on the walls, and are consequently known to us only by copies and engravings. The books of the Treasury and of the Privy Council were rescued, and are still preserved. The Ministers whose offices had been burned down were provided with new offices in the neighbourhood. Henry the Eighth had built, close to Saint James's Park, two appendages to the Palace of Whitehall, a cockpit, and a tennis court. The Treasury now occupies the site of the cockpit, the Privy Council Office the site of the tennis court.

Notwithstanding the many associations which make the name of Whitehall still interesting to an Englishman, the old building was little regretted. It was spacious indeed and commodious, but mean and inelegant. The people of the capital had been annoyed by the scoffing way in which foreigners spoke of the principal residence of our sovereigns, and often said that it was a pity that the great fire had not spared the old portico of St Paul's and the stately arcades of Gresham's Bourse, and taken in exchange that ugly old labyrinth of dingy brick and plastered timber. It might now be hoped that we should have a Louvre. Before the ashes of the old palace were cold, plans for a new palace were circulated and discussed. But William, who could not draw his breath in the air of Westminster, was little disposed to expend a million on a house which it would have been impossible for him to inhabit. Many blamed him for not restoring the dwelling of his predecessors; and a few Jacobites, whom evil temper and repeated disappointments had driven almost mad, accused him of having burned it down. It was not till long after his death that Tory writers ceased to call for the rebuilding of Whitehall, and to complain that the King of England had no better town house than St James's, while the delightful spot where the Tudors and the Stuarts had held their councils and their revels was covered with the mansions of his jobbing courtiers.*

Visit of the Czar.

In the same week in which Whitehall perished, the Londoners were supplied with a new topic of conversation by a royal visit, which, of all royal visits, was the least pompous and ceremonious and yet the most interesting and important. On the tenth of January a vessel from Holland anchored off Greenwich, and was welcomed with great respect. Peter the First, Czar of Muscovy, was on board. He took boat with a few attendants, and was rowed up the Thames to Norfolk Street, where a house overlooking the river had been prepared for his reception.

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* London Gazette, Jan. 6, 169$\frac{7}{8}$; Postman of the same date; Van Cleverskirke, Jan. $\frac{7}{17}$; L'Hermitage, Jan. $\frac{4}{14}$, $\frac{7}{17}$; Evelyn's Diary; Ward's London Spy; William to Heinsius, Jan. $\frac{7}{17}$; "The loss," the King writes, "is less to me than it would be to another person, for I cannot live there. Yet it is serious." So late as 1758 Johnson described a furious Jacobite as firmly convinced that William burned down Whitehall in order to steal the furniture. Idler, No. 10. Pope, in Windsor Forest, a poem which has a stronger tinge of Toryism than anything else that he ever wrote, predicts the speedy restoration of the fallen palace.

> "I see, I see, where two fair cities bend
> Their ample bow, a new Whitehall ascend."

See Ralph's bitter remarks on the fate of Whitehall.

His journey is an epoch in the history, not only of his own country, but of ours, and of the world. To the polished nations of Western Europe, the empire which he governed had till then been what Bokhara or Siam is to us. That empire indeed, though less extensive than at present, was the most extensive that had ever obeyed a single chief. The dominions of Alexander and of Trajan were small when compared with the immense area of the Scythian desert. But in the estimation of statesmen that boundless expanse of larch forest and morass, where the snow lay deep during eight months of every year, and where a wretched peasantry could with difficulty defend their hovels against troops of famished wolves, was of less account than the two or three square miles into which were crowded the counting houses, the warehouses, and the innumerable masts of Amsterdam. On the Baltic Russia had not then a single port. Her maritime trade with the other nations of Christendom was entirely carried on at Archangel, a place which had been created and was supported by adventurers from our island. In the days of the Tudors, a ship from England, seeking a north-east passage to the land of silk and spice, had discovered the White Sea. The barbarians who dwelt on the shores of that dreary gulf had never before seen such a portent as a vessel of a hundred and sixty tons burden. They fled in terror; and, when they were pursued and overtaken, prostrated themselves before the chief of the strangers and kissed his feet. He succeeded in opening a friendly communication with them; and from that time there had been a regular commercial intercourse between our country and the subjects of the Czar. A Russia Company was incorporated in London. An English factory was built at Archangel. That factory was indeed, even in the latter part of the seventeenth century, a rude and mean building. The walls consisted of trees laid one upon another; and the roof was of birch bark. This shelter, however, was sufficient in the long summer day of the Arctic regions. Regularly at that season several English ships cast anchor in the bay. A fair was held on the beach. Traders came from a distance of many hundreds of miles to the only mart where they could exchange hemp and tar, hides and tallow, wax and honey, the fur of the sable and the wolverine, and the roe of the sturgeon of the Volga, for Manchester stuffs, Sheffield knives, Birmingham buttons, sugar from Jamaica and pepper from Malabar. The commerce in these articles was open. But there was a secret traffic which was not less active or less lucrative, though the Russian laws had made it punishable, and though the Russian divines pronounced it damnable. In general the mandates of princes and the lessons of priests were received by the Muscovite with profound reverence. But the authority of his princes and of his priests united could not keep him from tobacco. Pipes he could not obtain; but a cow's horn perforated served his turn. From every Archangel fair rolls of the best Virginia speedily found their way to Novgorod and Tobolsk.

The commercial intercourse between England and Russia made some diplomatic intercourse necessary. The diplomatic intercourse however was only occasional. The Czar had no permanent minister here. We had no permanent minister at Moscow; and even at Archangel we had no consul. Three or four times in a century extraordinary embassies were sent from Whitehall to the Kremlin and from the Kremlin to Whitehall.

The English embassies had historians whose narratives may still be read with interest. Those historians described vividly, and sometimes bitterly, the savage ignorance and the squalid poverty of the barbarous country in which they had sojourned. In that country, they said, there was neither literature nor science, neither school nor college. It was not till more than a hundred years after the invention of printing that a single printing press had been introduced into the Russian empire; and that printing press had speedily perished in a fire which was supposed to have been kindled by the priests. Even in the seventeenth century the library of a prelate of the first dignity consisted of a few manuscripts. Those manuscripts too were in long rolls: for the art of bookbinding was unknown. The best educated men could barely read and write. It was much if the secretary to whom was entrusted the direction of negotiations with foreign powers had a sufficient smattering of Dog Latin to make himself understood. The arithmetic was the arithmetic of the dark ages. The denary notation was unknown. Even in the Imperial Treasury the computations were made by the help of balls strung on wires. Round the person of the Sovereign there was a blaze of gold and jewels: but even in his most splendid palaces were to be found the filth and misery of an Irish cabin. So late as the year 1663 the gentlemen of the retinue of the Earl of Carlisle were, in the city of Moscow, thrust into a single bedroom, and were told that, if they did not remain together, they would be in danger of being devoured by rats.

Such was the report which the English legations made of what they had seen and suffered in Russia; and their evidence was confirmed by the appearance which the Russian legations made in England. The strangers spoke no civilised language. Their garb, their gestures, their salutations, had a wild and barbarous character. The ambassador and the grandees who accompanied him were so gorgeous that all London crowded to stare at them, and so filthy that nobody dared to touch them. They came to the court balls dropping pearls and vermin. It was said that one envoy cudgelled the lords of his train whenever they soiled or lost any part of their finery, and that another had with difficulty been prevented from putting his son to death for the crime of shaving and dressing after the French fashion.

Our ancestors therefore were not a little surprised to learn that a young barbarian, who had, at seventeen years of age, become the autocrat of the immense region stretching from the confines of Sweden to those of China, and whose education had been inferior to that of an English farmer or shopman, had planned gigantic improvements, had learned enough of some languages of Western Europe to enable him to communicate with civilised men, had begun to surround himself with able adventurers from various parts of the world, had sent many of his young subjects to study languages, arts and sciences in foreign cities, and finally had determined to travel as a private man, and to discover, by personal observation, the secret of the immense prosperity and power enjoyed by some communities whose whole territory was far less than the hundredth part of his dominions.

It might have been expected that France would have been the first object of his curiosity. For the grace and dignity of the French King, the splendour of the French Court, the discipline of the French armies, and the genius and learning of the French writers, were then renowned all over the world. But the Czar's mind had early taken a strange ply which it retained to the last. His empire was of all empires the least capable of being made a great naval power. The Swedish provinces lay between his States and the Baltic. The Bosphorus and the Dardanelles lay between his States and the Mediterranean. He had access to the ocean only in a latitude in which navigation is, during a great part of every year, perilous and difficult. On the ocean he had only a single port, Archangel; and the whole shipping of Archangel was foreign. There did not exist a Russian vessel larger than a fishing boat. Yet, from some cause which cannot now be traced, he had a taste for maritime pursuits which amounted to a passion, indeed almost to a monomania. His imagination was full of sails, yardarms, and rudders.

That large mind, equal to the highest duties of the general and the statesman, contracted itself to the most minute details of naval architecture and naval discipline. The chief ambition of the great conqueror and legislator was to be a good boatswain and a good ship's carpenter. Holland and England therefore had for him an attraction which was wanting to the galleries and terraces of Versailles. He repaired to Amsterdam, took a lodging in the dockyard, assumed the garb of a pilot, put down his name on the list of workmen, wielded with his own hand the caulking iron and the mallet, fixed the pumps, and twisted the ropes. Ambassadors who came to pay their respects to him were forced, much against their will, to clamber up the rigging of a man-of-war, and found him enthroned on the cross trees.

Such was the prince whom the populace of London now crowded to behold. His stately form, his intellectual forehead, his piercing black eyes, his Tartar nose and mouth, his gracious smile, his frown black with all the stormy rage and hate of a barbarian tyrant, and above all a strange nervous convulsion which sometimes transformed his countenance, during a few moments, into an object on which it was impossible to look without terror, the immense quantities of meat which he devoured, the pints of brandy which he swallowed, and which, it was said, he had carefully distilled with his own hands, the fool who jabbered at his feet, the monkey which grinned at the back of his chair, were, during some weeks, popular topics of conversation. He meanwhile shunned the public gaze with a haughty shyness which inflamed curiosity. He went to a play; but, as soon as he perceived that pit, boxes, and galleries were staring, not at the stage, but at him, he retired to a back bench where he was screened from observation by his attendants. He was desirous to see a sitting of the House of Lords; but, as he was determined not to be seen, he was forced to climb up to the leads, and to peep through a small window. He heard with great interest the royal assent given to a bill for raising fifteen hundred thousand pounds by land tax, and learned with amazement that this sum, though larger by one half than the whole revenue which he could wring from the population of the immense empire of which he was absolute master, was but a small part of what the Commons of England voluntarily granted every year to their constitutional King.

William judiciously humoured the whims of his illustrious guest, and stole to Norfolk Street so quietly that nobody in the neighbourhood recognised His Majesty in the thin gentleman who got out of the modest-looking coach at the Czar's lodgings. The Czar returned the visit with the same precautions, and was admitted into Kensington House by a back door. It was afterwards known that he took no notice of the fine pictures with which the palace was adorned. But over the chimney of the royal sitting room was a plate which, by an ingenious machinery, indicated the direction of the wind; and with this plate he was in raptures.

He soon became weary of his residence. He found that he was too far from the objects of his curiosity, and too near to the crowds to which he was himself an object of curiosity. He accordingly removed to Deptford, and was there lodged in the house of John Evelyn, a house which had long been a favourite resort of men of letters, men of taste, and men of science. Here Peter gave himself up to his favourite pursuits. He navigated a yacht every day up and down the river. His apartment was crowded with models of three deckers and two deckers, frigates, sloops, and fireships. The only Englishman of rank in whose society he seemed to take much pleasure was the eccentric Caermarthen, whose passion for the sea bore some resemblance to his own, and who was very competent to give an opinion about every part of a ship from the stem to the stern. Caermarthen, indeed, became so great a favourite that he prevailed on the Czar to consent to the admission of a limited quantity of tobacco into Russia. There was reason to apprehend that the Russian clergy would cry out against any relaxation of the ancient rule, and would strenuously maintain that the practice of smoking was condemned by that text which declares that man is defiled, not by those things which enter in at the mouth, but by those which proceed out of it. This apprehension was expressed by a deputation of merchants who were admitted to an audience of the Czar: but they were reassured by the air with which he told them that he knew how to keep priests in order.

He was indeed so free from any bigoted attachment to the religion in which he had been brought up that both Papists and Protestants hoped at different times to make him a proselyte. Burnet, commissioned by his brethren, and impelled, no doubt, by his own restless curiosity and love of meddling, repaired to Deptford and was honoured with several audiences. The Czar could not be persuaded to exhibit himself at Saint Paul's; but he was induced to visit Lambeth Palace. There he saw the ceremony of ordination performed, and expressed warm approbation of the Anglican ritual. Nothing in England astonished him so much as the Archiepiscopal library. It was the first good collection of books that he had seen; and he declared that he had never imagined that there were so many printed volumes in the world.

The impression which he made on Burnet was not favourable. The good bishop could not understand that a mind which seemed to be chiefly occupied with questions about the best place for a capstan and the best way of rigging a jury mast might be capable, not merely of ruling an empire, but of creating a nation. He complained that he had gone to see a great prince, and had found only an industrious shipwright. Nor does Evelyn seem to have formed a much more favourable opinion of his august tenant. It was, indeed, not in the character of tenant that the Czar was likely to gain the good word of civilised men. With all the high qualities which were peculiar to himself, he had all the filthy habits which were then common among his countrymen. To the end of his life, while disciplining armies, founding schools, framing codes, organising tribunals, building cities in deserts, joining distant seas by artificial rivers, he lived in his palace like a hog in a sty; and, when he was entertained by other sovereigns, never failed to leave on their tapestried walls and velvet state beds unequivocal proof that a savage had been there. Evelyn's house was left in such a state that the Treasury quieted his complaints with a considerable sum of money.

Towards the close of March the Czar visited Portsmouth, saw a sham sea-fight at Spithead, watched every movement of the contending fleets with intense interest, and expressed in warm terms his gratitude to the hospitable government which had provided so delightful a spectacle for his amusement and instruction. After passing more than three months in England, he departed in high good humour.*

His visit, his singular character, and what was rumoured of his great designs, excited much curiosity here, but nothing more than curiosity. England had as yet nothing to hope or to fear from his vast empire. All her serious apprehensions were directed towards a different quarter. None could say how soon France, so lately an enemy, might be an enemy again.

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* As to the Czar:—London Gazette; Van Citters, 1698; Jan. $\frac{11}{21}$, $\frac{14}{24}$; Mar. $\frac{11}{21}$; $\frac{\text{Mar. } 22}{\text{April } 1}$; $\frac{\text{Mar. } 29}{\text{April } 8}$; L'Hermitage, Jan. $\frac{11}{21}$, $\frac{18}{28}$; $\frac{\text{Jan. } 25}{\text{Feb. } 4}$; Feb. $\frac{1}{11}$, $\frac{8}{18}$, $\frac{11}{21}$; $\frac{\text{Feb. } 22}{\text{Mar. } 4}$; $\frac{\text{Feb. } 25}{\text{Mar. } 7}$; Mar. $\frac{4}{14}$, $\frac{\text{Mar. } 29}{\text{April } 8}$; $\frac{\text{April } 22.}{\text{May } 2.}$ See also Evelyn's Diary; Burnet; Postman, Jan. 13, 15; Feb. 10, 12, 24; Mar. 24, 26, 31. As to Russia, see Hakluyt, Purchas, Voltaire, Saint Simon. Esta de Russe par Margeret, Paris, 1607. State of Russia, London 1671. La Relation des Trois Ambassades de M. le Comte de Carlisle, Amsterdam 1672. (There is an English translation from this French original.) North's Life of Dudley North. Seymour's History of London, ii. 426. Pepys and Evelyn on the Russian Embassies; Milton's account of Muscovy. On the personal habits of the Czar, see the Memoirs of the Margravine of Bareuth.

Portland's embassy to France.

The new diplomatic relations between the two great western powers were widely different from those which had existed before the war. During the eighteen years which had elapsed between the signing of the Treaty of Dover and the Revolution, all the envoys who had been sent from Whitehall to Versailles had been mere sycophants of the great King. In England the French ambassador had been the object of a degrading worship. The chiefs of both the great parties had been his pensioners and his tools. The ministers of the Crown had paid him open homage. The leaders of the opposition had stolen into his house by the back door. Kings had stooped to implore his good offices, had persecuted him for money with the importunity of street beggars; and, when they had succeeded in obtaining from him a box of doubloons or a bill of exchange, had embraced him with tears of gratitude and joy. But those days were past. England would never again send a Preston or a Skelton to bow down before the majesty of France. France would never again send a Barillon to dictate to the cabinet of England. Henceforth the intercourse between the two states would be on terms of perfect equality.

William thought it necessary that the minister who was to represent him at the French Court should be a man of the first consideration, and one on whom entire reliance could be reposed. Portland was chosen for this important and delicate mission; and the choice was eminently judicious. He had, in the negotiations of the preceding year, shown more ability than was to be found in the whole crowd of formalists who had been exchanging notes and drawing up protocols at Ryswick. Things which had been kept secret from the plenipotentiaries who had signed the treaty were well known to him. The clue of the whole foreign policy of England and Holland was in his possession. His fidelity and diligence were beyond all praise. These were strong recommendations. Yet it seemed strange to many that William should have been willing to part, for a considerable time, from a companion with whom he had during a quarter of a century lived on terms of entire confidence and affection. The truth was that the confidence was still what it had long been, but that the affection, though it was not yet extinct, though it had not even cooled, had become a cause of uneasiness to both parties. Till very recently, the little knot of personal friends who had followed William from his native land to his place of splendid banishment had been firmly united. The aversion which the English nation felt for them had given him much pain; but he had not been annoyed by any quarrel among themselves. Zulestein and Auverquerque had, without a murmur, yielded to Portland the first place in the royal favour; nor had Portland grudged to Zulestein and Auverquerque very solid and very signal proofs of their master's kindness. But a younger rival had lately obtained an influence which created much jealousy. Among the Dutch gentlemen who had sailed with the Prince of Orange from Helvoetsluys to Torbay was one named Arnold Van Keppel. Keppel had a sweet and obliging temper, winning manners, and a quick, though not a profound understanding. Courage, loyalty, and secrecy were common between him and Portland. In other points they differed widely. Portland was naturally the very opposite of a flatterer, and, having been the intimate friend of the Prince of Orange at a time when the interval between the House of Orange and the House of Bentinck was not so wide as it afterwards became, had acquired a habit of plain speaking which he could not unlearn when the comrade of his youth had become the sovereign of three kingdoms. He was a most trusty, but not a very respectful, subject. There was nothing which he was not ready to do or suffer for William. But in his intercourse with William he was blunt and sometimes surly. Keppel, on the other hand, had a great desire to please, and looked up with unfeigned admiration to a master whom he had been accustomed, ever since he could remember, to consider as the first of living men. Arts, therefore, which were neglected by the elder courtier were assiduously practised by the younger. So early as the spring of 1691 shrewd observers were struck by the manner in which Keppel watched every turn of the King's eye, and anticipated the King's unuttered wishes. Gradually the new servant rose into favour. He was at length made Earl of Albemarle and Master of the Robes. But his elevation, though it furnished the Jacobites with a fresh topic for calumny and ribaldry, was not so offensive to the nation as the elevation of Portland had been. Portland's manners were thought dry and haughty; but envy was disarmed by the blandness of Albemarle's temper and by the affability of his deportment. Portland, though strictly honest, was covetous: Albemarle was generous. Portland had been naturalised here only in name and form: but Albemarle affected to have forgotten his own country, and to have become an Englishman in feelings and manners. The palace was soon disturbed by quarrels in which Portland seems to have been always the aggressor, and in which he found little support either among the English or among his own countrymen. William, indeed, was not the man to discard an old friend for a new one. He steadily gave, on all occasions, the preference to the companion of his youthful days. Portland had the first place in the bed-chamber. He held high command in the army. On all great occasions he was trusted and consulted. He was far more powerful in Scotland than the Lord High Commissioner, and far deeper in the secret of foreign affairs than the Secretary of State. He wore the Garter, which sovereign princes coveted. Lands and money had been bestowed on him so liberally that he was one of the richest subjects in Europe. Albemarle had as yet not even a regiment; he had not been sworn of the Council: and the wealth which he owed to the royal bounty was a pittance when compared with the domains and the hoards of Portland. Yet Portland thought himself aggrieved. He could not bear to see any other person near him, though below him, in the royal favour. In his fits of resentful sullenness, he hinted an intention of retiring from the Court. William omitted nothing that a brother could have done to soothe and conciliate a brother. Letters are still extant in which he, with the utmost solemnity, calls God to witness that his affection for Bentinck still is what it was in their early days. At length a compromise was made. Portland, disgusted with Kensington, was not sorry to go to France as ambassador; and William with deep emotion consented to a separation longer than had ever taken place during an intimacy of twenty-five years. A day or two after the new plenipotentiary had set out on his mission, he received a touching letter from his master. "The loss of your society," the King wrote, "has affected me more than you can imagine. I should be very glad if I could believe that you felt as much pain at quitting me as I felt at seeing you depart: for then I might hope that you had ceased to doubt the truth of what I so solemnly declared to you on my oath. Assure yourself that I never was more sincere. My feeling towards you is one which nothing but death can alter." It should seem that the answer returned to these affectionate assurances was not perfectly gracious: for, when the King next wrote, he gently complained of an expression which had wounded him severely.

But, though Portland was an unreasonable and querulous friend, he was a most faithful and zealous minister. His despatches show how indefatigably he toiled for the interests, and how punctiliously he guarded the dignity, of the prince by whom he imagined that he had been unjustly and unkindly treated.

The embassy was the most magnificent that England had ever sent to any foreign court. Twelve men of honourable birth and ample fortune, some of whom afterwards filled high offices in the State, attended the mission at their own charge. Each of them had his own carriage, his own horses, and his own train of servants. Two less wealthy persons, who, in different ways, attained great note in literature, were of the company. Rapin, whose history of England might have been found, a century ago, in every library, was the preceptor of the ambassador's eldest son, Lord Woodstock. Prior was Secretary of Legation. His quick parts, his industry, his politeness, and his perfect knowledge of the French language, marked him out as eminently fitted for diplomatic employment. He had, however, found much difficulty in overcoming an odd prejudice which his chief had conceived against him. Portland, with good natural abilities and great expertness in business, was no scholar. He had probably never read an English book ; but he had a general notion, unhappily but too well founded, that the wits and poets who congregated at Will's were a most profane and licentious set ; and, being himself a man of orthodox opinions and regular life, he was not disposed to give his confidence to one whom he supposed to be a ribald scoffer. Prior, with much address, and perhaps with the help of a little hypocrisy, completely removed this unfavourable impression. He talked on serious subjects seriously, quoted the New Testament appositely, vindicated Hammond from the charge of popery, and, by way of a decisive blow, gave the definition of a true Church from the nineteenth Article. Portland stared at him. "I am glad, Mr Prior, to find you so good a Christian. I was afraid that you were an atheist." "An atheist, my good lord!" cried Prior. "What could lead your Lordship to entertain such a suspicion?" "Why," said Portland, "I knew that you were a poet; and I took it for granted that you did not believe in God." "My lord," said the wit, "you do us poets the greatest injustice. Of all people we are the farthest from atheism. For the atheists do not even worship the true God, whom the rest of mankind acknowledge ; and we are always invoking and hymning false gods whom everybody else has renounced." This jest will be perfectly intelligible to all who remember the eternally recurring allusions to Venus and Minerva, Mars, Cupid and Apollo, which were meant to be the ornaments, and are the blemishes, of Prior's compositions. But Portland was much puzzled. However, he declared himself satisfied; and the young diplomatist withdrew, laughing to think with how little learning a man might shine in courts, lead armies, negotiate treaties, obtain a coronet and a garter, and leave a fortune of half a million.

The citizens of Paris and the courtiers of Versailles, though more accustomed than the Londoners to magnificent pageantry, allowed that no minister from any foreign state had ever made so superb an appearance as Portland. His horses, his liveries, his plate, were unrivalled. His state carriage, drawn by eight fine Neapolitan greys decorated with orange ribands, was specially admired. On the day of his public entry the streets, the balconies, and the windows were crowded with spectators along a line of three miles. As he passed over the bridge on which the statue of Henry IV. stands, he was much amused by hearing one of the crowd exclaim: "Was it not this gentleman's master that we burned on this very bridge eight years ago?" The Ambassador's hotel was constantly thronged from morning to night by visitors in plumes and embroidery. Several tables were sumptuously spread every day under his roof; and every English traveller of decent station and character was welcome to dine there. The board at which the master of the house presided in person, and at which he entertained his most distinguished guests, was said to be more luxurious than that of any prince of the House of Bourbon. For there the most exquisite cookery of France was set off by a certain neatness and comfort which then, as now, peculiarly belonged to England. During the banquet the room was filled with people of fashion, who went to see the grandees eat and drink. The expense of all this splendour and hospitality was enormous, and was exaggerated by report. The cost to the English government really was fifty thousand pounds in five months. It is probable that the opulent gentlemen who accompanied the mission as volunteers laid out nearly as much more from their private resources.

The malecontents of the coffeehouses of London murmured at this profusion, and accused William of ostentation. But, as this fault was never, on any other occasion, imputed to him even by his detractors, we may not unreasonably attribute to policy what to superficial or malicious observers seemed to be vanity. He probably thought it important, at the commencement of a new era in the relations between the two great kingdoms of the West, to hold high the dignity of the Crown which he wore. He well knew, indeed, that the greatness of a prince does not depend on piles of silver bowls and chargers, trains of gilded coaches, and multitudes of running footmen in brocade, and led horses in velvet housings. But he knew also that the subjects of Lewis had, during the long reign of their magnificent sovereign, been accustomed to see power constantly associated with pomp, and would hardly believe that the substance existed unless they were dazzled by the trappings.

If the object of William was to strike the imagination of the French people, he completely succeeded. The stately and gorgeous appearance which the English embassy made on public occasions was, during some time, the general topic of conversation at Paris. Portland enjoyed a popularity which contrasts strangely with the extreme unpopularity which he had incurred in England. The contrast will perhaps seem less strange when we consider what immense sums he had accumulated at the expense of the English, and what immense sums he was laying out for the benefit of the French. It must also be remembered that he could not confer or correspond with Englishmen in their own language, and that the French tongue was at least as familiar to him as that of his native Holland. He, therefore, who here was called greedy, niggardly, dull, brutal, whom one English nobleman had described as a block of wood, and another as just capable of carrying a message right, was in the brilliant circles of France considered as a model of grace, of dignity, and of munificence, as a dexterous negotiator and a finished gentleman. He was the better liked because he was a Dutchman. For, though fortune had favoured William, though considerations of policy had induced the Court of Versailles to acknowledge him, he was still, in the estimation of that Court, an usurper; and his English councillors and captains were perjured traitors who richly deserved axes and halters, and might, perhaps, get what they deserved. But Bentinck was not to be confounded with Leeds and Marlborough, Orford and Godolphin. He had broken no oath, had violated no law. He owed no allegiance to the House of Stuart; and the fidelity and zeal with which he had discharged his duties to his own country and his own master entitled him to respect. The noble and powerful vied with each other in paying honour to the stranger.

The Ambassador was splendidly entertained by the Duke of Orleans at St Cloud, and by the Dauphin at Meudon. A Marshal of France was charged to do the honours of Marli; and Lewis graciously expressed his concern that the frosts of an ungenial spring prevented the fountains and flower beds from appearing to advantage. On one occasion Portland was distinguished, not only by being selected to hold the waxlight in the royal bedroom, but by being invited to go within the balustrade which surrounded the couch, a magic circle which the most illustrious foreigners had hitherto found impassable. The Secretary shared largely in the attentions which were paid to his chief. The Prince of Condé took pleasure in talking with him on literary subjects. The courtesy of the aged Bossuet, the glory of the Church of Rome, was long gratefully remembered by the young heretic. Boileau had the good sense and good feeling to exchange a friendly greeting with the aspiring novice who had administered to him a discipline as severe as he had administered to Quinault. The great King himself warmly praised Prior's manners and conversation, a circumstance which will be thought remarkable when it is remembered that His Majesty was an excellent model and an excellent judge of gentlemanlike deportment, and that Prior had passed his boyhood in drawing corks at a tavern, and his early manhood in the seclusion of a college. The Secretary did not however carry his politeness so far as to refrain from asserting, on proper occasions, the dignity of his country and of his master. He looked coldly on the twenty-one celebrated pictures in which Le Brun had represented on the ceiling of the gallery of Versailles the exploits of Lewis. When he was sneeringly asked whether Kensington Palace could boast of such decorations, he answered with spirit and propriety: "No, Sir. The memorials of the great things which my master has done are to be seen in many places; but not in his own house."

Great as was the success of the embassy, there was one drawback. James was still at St Germains; and round the mock King were gathered a mock Court and Council, a Great Seal and a Privy Seal, a crowd of garters and collars, white staves and gold keys. Against the pleasure which the marked attentions of the French princes and grandees gave to Portland, was to be set off the vexation which he felt when Middleton crossed his path with the busy look of a real Secretary of State. But it was with emotions far deeper that the Ambassador saw on the terraces and in the antechambers of Versailles men who had been deeply implicated in plots against the life of his master. He expressed his indignation loudly and vehemently. "I hope," he said, "that there is no design in this; that these wretches are not purposely thrust in my way. When they come near me all my blood runs back in my veins." His words were reported to Lewis. Lewis employed Boufflers to smooth matters; and Boufflers took occasion to say something on the subject as if from himself. Portland easily divined that in talking with Boufflers he was really talking with Lewis, and eagerly seized the opportunity of representing the expediency, the absolute necessity, of removing James to a greater distance from England. "It was not contemplated, Marshal," he said, "when we arranged the terms of peace in Brabant, that a palace in the suburbs of Paris was to continue to be an asylum for outlaws and murderers." "Nay, my Lord," said Boufflers, uneasy doubtless on his own account, "you will not, I am sure, assert that I gave you any pledge that King James would be required to leave France. You are too honourable a man, you are too much my friend, to say any such thing." "It is true," answered Portland, "that I did not insist on a positive promise from you; but remember what passed. I proposed that King James should retire to Rome or Modena. Then you suggested Avignon; and I assented. Certainly my regard for you makes me very unwilling to do anything that would give you pain. But my master's interests are dearer to me than all the friends that I have in the world put together. I must tell His Most Christian Majesty all that passed between us; and I hope that, when I tell him, you will be present, and that you will be able to bear witness that I have not put a single word of mine into your mouth."

When Boufflers had argued and expostulated in vain, Villeroy was sent on the same errand, but had no better success. A few days later Portland had a long private audience of Lewis. Lewis declared that he was determined to keep his word, to preserve the peace of Europe, to abstain from everything which could give just cause of offence to England; but that, as a man of honour, as a man of humanity, he could not refuse shelter to an unfortunate King, his own first cousin. Portland replied that nobody questioned his Majesty's good faith; but that while Saint Germains was occupied by its present inmates it would be beyond even His Majesty's power to prevent eternal plotting between them and the malecontents on the other side of the Straits of Dover, and that, while such plotting went on, the peace must necessarily be insecure. The question was really not one of humanity. It was not asked, it was not wished, that James should be left destitute. Nay, the English government was willing to allow him an income larger than that which he derived from the munificence of France. Fifty thousand pounds a year, to which, in strictness of law he had no right, awaited his acceptance, if he would only move to a greater distance from the country which, while he was near it, could never be at rest. If, in such circumstances, he refused to move, this was the strongest reason for believing that he could not safely be suffered to stay. The fact that he thought the difference between residing at St Germains and residing at Avignon worth more than fifty thousand a year sufficiently proved that he had not relinquished the hope of being restored to his throne by means of a rebellion or of something worse. Lewis answered that on that point his resolution was unalterable. He never would compel his guest and kinsman to depart. "There is another matter," said Portland, "about which I have felt it my duty to make representations. I mean the countenance given to the assassins." "I know nothing about assassins," said Lewis. "Of course," answered the Ambassador, "your Majesty knows nothing about such men. At least your Majesty does not know them for what they are. But I can point them out, and can furnish ample proofs of their guilt." He then named Berwick. For the English government, which had been willing to make large allowances for Berwick's peculiar position as long as he confined himself to acts of open and manly hostility, conceived that he had forfeited all claim to indulgence by becoming privy to the Assassination Plot. This man, Portland said, constantly haunted Versailles. Barclay, whose guilt was of a still deeper dye,—Barclay, the chief contriver of the murderous ambuscade of Turnham Green,—had found in France, not only an asylum, but an honourable military position. The monk who was sometimes called Harrison and sometimes went by the alias of Johnson, but who, whether Harrison or Johnson, had been one of the earliest and one of the most bloodthirsty of Barclay's accomplices, was now comfortably settled as prior of a religious house in France. Lewis denied or evaded all these charges. "I never," he said, "heard of your Harrison. As to Barclay, he certainly once had a company: but it has been disbanded; and what has become of him I do not know. It is true that Berwick was in London towards the close of 1695; but he was there only for the purpose of ascertaining whether a descent on England was practicable: and I am confident that he was no party to any cruel and dishonourable design." In truth Lewis had a strong personal motive for defending Berwick. The guilt of Berwick as respected the Assassination Plot does not appear to have extended beyond connivance; and to the extent of connivance, Lewis himself was guilty.

Thus the audience terminated. All that was left to Portland was to announce that the exiles must make their choice between Saint Germains and fifty thousand a year; that the protocol of Ryswick bound the English government to pay to Mary of Modena only what the law gave her; that the law gave her nothing; that consequently the English government was bound to nothing; and that, while she, her husband, and her child remained where they were, she should have nothing. It was hoped that this announcement would produce a considerable effect even in James's household; and indeed some of his hungry courtiers and priests seem to have thought the chance of a restoration so small that it would be absurd to refuse a splendid income, though coupled with a condition which might make that small chance somewhat smaller. But it is certain that, if there was murmuring among the Jacobites, it was disregarded by James. He was fully resolved not to move, and was only confirmed in his resolution by learning that he was regarded by the usurper as a dangerous neighbour. Lewis paid so much regard to Portland's complaints as to intimate to Middleton a request, equivalent to a command, that the Lords and gentlemen who formed the retinue of the banished King of England would not come to Versailles on days on which the representative of the actual King was expected there. But at other places there was constant risk of an encounter which might have produced several duels, if not an European war. James indeed, far from shunning such encounters, seems to have taken a perverse pleasure in thwarting his benefactor's wish to keep the peace, and in placing the Ambassador in embarrassing situations. One day his Excellency, while drawing on his boots for a run with the Dauphin's celebrated wolf pack, was informed that King James meant to be of the party, and was forced to stay at home. Another day, when his Excellency had set his heart on having some sport with the royal staghounds, he was informed by the Grand Huntsman that King James might probably come to the rendezvous without any notice. Melfort was particularly active in laying traps for the young noblemen and gentlemen of the Legation. The Prince of Wales was more than once placed in such a situation that they could scarcely avoid passing close to him. Were they to salute him? Were they to stand erect and covered while everybody else saluted him? No Englishman zealous for the Bill of Rights and the Protestant religion would willingly do anything which could be construed into an act of homage to a Popish pretender. Yet no good-natured and generous man, however firm in his Whig principles, would willingly offer anything which could look like an affront to an innocent and a most unfortunate child.

The Spanish succession.

Meanwhile other matters of grave importance claimed Portland's attention. There was one matter in particular about which the French ministers anxiously expected him to say something, but about which he observed strict silence. How to interpret that silence they scarcely knew. They were certain only that it could not be the effect of unconcern. They were well assured that the subject which he so carefully avoided was never, during two waking hours together, out of his thoughts or out of the thoughts of his master. Nay, there was not in all Christendom a single politician, from the greatest ministers of state down to the silliest newsmongers of coffeehouses, who really felt that indifference which the prudent Ambassador of England affected. A momentous event, which had during many years been constantly becoming more and more probable, was now certain and near. Charles the Second of Spain, the last descendant in the male line of the Emperor Charles the Fifth, would soon die without posterity. Who would then be the heir to his many kingdoms, dukedoms, counties, lordships, acquired in different ways, held by different titles and subject to different laws? That was a question about which jurists differed, and which it was not likely that jurists would, even if they were unanimous, be suffered to decide. Among the claimants were the mightiest sovereigns of the Continent: there was little chance that they would submit to any arbitration but that of the sword; and it could not be hoped that, if they appealed to the sword, other potentates who had no pretension to any part of the disputed inheritance would long remain neutral. For there was in Western Europe no government which did not feel that its own prosperity, dignity and security, might depend on the event of the contest.

It is true that the empire, which had in the preceding century, threatened both France and England with subjugation, had of late been of hardly so much account as the Duchy of Savoy or the Electorate of Brandenburg.

But it by no means followed that the fate of that empire was matter of indifference to the rest of the world. The paralytic helplessness and drowsiness of the body once so formidable could not be imputed to any deficiency of the natural elements of power. The dominions of the Catholic King were in extent and in population superior to those of Lewis and of William united. Spain alone, without a single dependency, ought to have been a kingdom of the first rank; and Spain was but the nucleus of the Spanish monarchy. The outlying provinces of that monarchy in Europe would have sufficed to make three highly respectable states of the second order. One such state might have been formed in the Netherlands. It would have been a wide expanse of cornfield, orchard, and meadow, intersected by navigable rivers and canals. At short intervals, in that thickly peopled and carefully tilled region, rose stately old towns, encircled by strong fortifications, embellished by fine cathedrals and senate-houses, and renowned either as seats of learning or as seats of mechanical industry. A second flourishing principality might have been created between the Alps and the Po, out of that well watered garden of olives and mulberry trees which spreads many miles on every side of the great white temple of Milan. Yet neither the Netherlands nor the Milanese could, in physical advantages, vie with the kingdom of the Two Sicilies, a land which nature had taken pleasure in enriching and adorning, a land which would have been paradise, if tyranny and superstition had not, during many ages, lavished all their noxious influences on the bay of Campania, the plain of Enna, and the sunny banks of Galesus.

In America the Spanish territories spread from the Equator northward and southward through all the signs of the Zodiac far into the temperate zone. Thence came gold and silver to be coined in all the mints, and curiously wrought in all the jewellers' shops of Europe and Asia. Thence came the finest tobacco, the finest chocolate, the finest indigo, the finest cochineal, the hides of innumerable wild oxen, quinquina, coffee, sugar. Either the viceroyalty of Mexico or the viceroyalty of Peru would, as an independent state with ports open to all the world, have been an important member of the great community of nations.

And yet the aggregate, made up of so many parts, each of which separately might have been powerful and highly considered, was impotent to a degree which moved at once pity and laughter. Already one most remarkable experiment had been tried on this strange empire. A small fragment, hardly a three-hundredth part of the whole in extent, hardly a thirtieth part of the whole in population, had been detached from the rest, had from that moment begun to display a new energy and to enjoy a new prosperity, and was now, after the lapse of a hundred and twenty years, far more feared and reverenced than the huge mass of which it had once been an obscure corner. What a contrast between the Holland which Alva had oppressed and plundered, and the Holland from which William had sailed to deliver England! And who, with such an example before him, would venture to foretell what changes might be at hand, if the most languid and torpid of monarchies should be dissolved, and if every one of the members which had composed it should enter on an independent existence?

To such a dissolution that monarchy was peculiarly liable. The King, and the King alone, held it together. The populations which acknowledged him as their chief either knew nothing of each other, or regarded each other with positive aversion. The Biscayan was in no sense the countryman of the Valencian, nor the Lombard of the Biscayan, nor the Fleming of the Lombard, nor the Sicilian of the Fleming. The Arragonese had never ceased to pine for their lost independence. Within the memory of many persons still living the Catalans had risen in rebellion, had entreated Lewis the Thirteenth of France to become their ruler with the old title of

Count of Barcelona, and had actually sworn fealty to him. Before the Catalans had been quieted, the Neapolitans had taken arms, had abjured their foreign master, had proclaimed their city a republic, and had elected a Doge. In the New World the small caste of born Spaniards which had the exclusive enjoyment of power and dignity was hated by Creoles and Indians, Mestizos and Quadroons. The Mexicans especially had turned their eyes on a chief who bore the name and had inherited the blood of the unhappy Montezuma. Thus it seemed that the empire against which Elizabeth and Henry the Fourth had been scarcely able to contend would not improbably fall to pieces of itself, and that the first violent shock from without would scatter the ill-cemented parts of the huge fabric in all directions.

But, though such a dissolution had no terrors for the Catalonian or the Fleming, for the Lombard or the Calabrian, for the Mexican or the Peruvian, the thought of it was torture and madness to the Castilian. Castile enjoyed the supremacy in that great assemblage of races and languages. Castile sent out governors to Brussels, Milan, Naples, Mexico, Lima. To Castile came the annual galleons laden with the treasures of America. In Castile were ostentatiously displayed and lavishly spent great fortunes made in remote provinces by oppression and corruption. In Castile were the King and his Court. There stood the stately Escurial, once the centre of the politics of the world, the place to which distant potentates looked, some with hope and gratitude, some with dread and hatred, but none without anxiety and awe. The glory of the house had indeed departed. It was long since couriers bearing orders big with the fate of kings and commonwealths had ridden forth from those gloomy portals. Military renown, maritime ascendency, the policy once reputed so profound, the wealth once deemed inexhaustible, had passed away. An undisciplined army, a rotting fleet, an incapable council, an empty treasury, were all that remained of that which had been so great. Yet the proudest of nations could not bear to part even with the name and the shadow of a supremacy which was no more. All, from the grandee of the first class to the peasant, looked forward with dread to the day when God should be pleased to take their king to himself. Some of them might have a predilection for Germany: but such predilections were subordinate to a stronger feeling. The paramount object was the integrity of the empire of which Castile was the head; and the prince who should appear to be most likely to preserve that integrity unviolated would have the best right to the allegiance of every true Castilian.

No man of sense, however, out of Castile, when he considered the nature of the inheritance and the situation of the claimants, could doubt that a partition was inevitable. Among those claimants three stood pre-eminent, the Dauphin, the Emperor Leopold, and the Electoral Prince of Bavaria.

If the question had been simply one of pedigree, the right of the Dauphin would have been incontestable. Lewis the Fourteenth had married the Infanta Maria Theresa, eldest daughter of Philip the Fourth and sister of Charles the Second. Her eldest son, the Dauphin, would therefore, in the regular course of things, have been her brother's successor. But she had, at the time of her marriage, renounced, for herself and her posterity, all pretensions to the Spanish crown.

To that renunciation her husband had assented. It had been made an article of the Treaty of the Pyrenees. The Pope had been requested to give his apostolical sanction to an arrangement so important to the peace of Europe; and Lewis had sworn, by everything that could bind a gentleman, a king, and a Christian, by his honour, by his royal word, by the canon of the Mass, by the Holy Gospels, by the Cross of Christ, that he would hold the renunciation sacred.*

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* It is worth while to transcribe the words of the engagement which Lewis, a chivalrous

The claim of the Emperor was derived from his mother Mary Anne, daughter of Philip the Third, and aunt of Charles the Second, and could not therefore, if nearness of blood alone were to be regarded, come into competition with the claim of the Dauphin. But the claim of the Emperor was barred by no renunciation. The rival pretensions of the great Houses of Bourbon and Hapsburg furnished all Europe with an inexhaustible subject of discussion. Plausible topics were not wanting to the supporters of either cause. The partisans of the House of Austria dwelt on the sacredness of treaties : the partisans of France on the sacredness of birthright. How, it was asked on one side, can a Christian king have the effrontery, the impiety, to insist on a claim which he has with such solemnity renounced in the face of heaven and earth? How, it was asked on the other side, can the fundamental laws of a monarchy be annulled by any authority but that of the supreme legislature? The only body which was competent to take away from the children of Maria Theresa their hereditary rights was the Cortes. The Cortes had not ratified her renunciation. That renunciation was therefore a nullity ; and no swearing, no signing, no sealing, could turn that nullity into a reality.

Which of these two mighty competitors had the better case may perhaps be doubted. What could not be doubted was that neither would obtain the prize without a struggle which would shake the world. Nor can we justly blame either for refusing to give way to the other. For, on this occasion, the chief motive which actuated them was, not greediness, but the fear of degradation and ruin. Lewis, in resolving to put everything to hazard rather than suffer the power of the House of Austria to be doubled ; Leopold, in determining to put everything to hazard rather than suffer the power of the House of Bourbon to be doubled ; merely obeyed the law of self-preservation. There was therefore one way, and one alone, by which the great woe which seemed to be coming on Europe could be averted. Was it possible that the dispute might be compromised? Might not the two great rivals be induced to make to a third party concessions such as neither could reasonably be expected to make to the other?

The third party, to whom all who were anxious for the peace of Christendom looked as their best hope, was a child of tender age, Joseph, son of the Elector of Bavaria. His mother, the Electress Mary Antoinette, was the only child of the Emperor Leopold by his first wife Margaret, a younger sister of the Queen of Lewis the Fourteenth. Prince Joseph was, therefore, nearer in blood to the Spanish throne than his grandfather the Emperor, or than the sons whom the Emperor had by his second wife. The Infanta Margaret had indeed, at the time of her marriage, renounced her rights to the kingdom of her forefathers. But the renunciation wanted many formalities which had been observed in her sister's case, and might be considered as cancelled by the will of Philip the Fourth, which had declared that, failing his issue male, Margaret and her posterity would be entitled to inherit his Crown. The partisans of France held that the Bavarian claim was better than the Austrian claim; the partisans of Austria held that the Bavarian claim was better than the French claim. But that which really constituted the strength of the Bavarian claim was the weakness of the Bavarian government. The Electoral Prince was the only candidate whose success would alarm nobody ; would not make it necessary for any power to raise another regiment, to man another frigate, to have in store another barrel of gunpowder. He was therefore the favourite candidate of prudent and peaceable men in every country.

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and a devout prince, violated without the smallest scruple. "Nous, Louis, par la grace de Dieu, Roi très Chrétien de France et de Navarre, promettons pour notre honneur, en foi et parole de Roi, jurons sur la croix, les saints Evangiles, et les canons de la Messe, que nous avons touchés, que nous observerons et accomplirons entièrement de bonne foi tout et chacun des points et articles contenus au traité de paix, renonciation et amitié."

Thus all Europe was divided into the French, the Austrian, and the Bavarian factions. The contests of these factions were daily renewed in every place where men congregated, from Stockholm to Malta, and from Lisbon to Smyrna. But the fiercest and most obstinate conflict was that which raged in the palace of the Catholic King. Much depended on him. For, though it was not pretended that he was competent to alter by his sole authority the law which regulated the descent of the Crown, yet, in a case in which the law was doubtful, it was probable that his subjects might be disposed to accept the construction which he might put upon it, and to support the claimant whom he might, either by a solemn adoption or by will, designate as the rightful heir. It was also in the power of the reigning Sovereign to entrust all the most important offices in his kingdom, the government of all the provinces subject to him in the Old and in the New World, and the keys of all his fortresses and arsenals, to persons zealous for the family which he was inclined to favour. It was difficult to say to what extent the fate of whole nations might be affected by the conduct of the officers who, at the time of his decease, might command the garrisons of Barcelona, of Mons, and of Namur.

The prince on whom so much depended was the most miserable of human beings. In old time he would have been exposed as soon as he came into the world; and to expose him would have been a kindness. From his birth a blight was on his body and on his mind. With difficulty his almost imperceptible spark of life had been screened and fanned into a dim and flickering flame. His childhood, except when he could be rocked and sung into sickly sleep, was one long piteous wail. Till he was ten years old his days were passed on the laps of women: and he was never once suffered to stand on his rickety legs. None of those tawny little urchins, clad in rags stolen from scarecrows, whom Murillo loved to paint begging or rolling in the sand, owed less to education than this despotic ruler of thirty millions of subjects. The most important events in the history of his own kingdom, the very names of provinces and cities which were among his most valuable possessions, were unknown to him. It may well be doubted whether he was aware that Sicily was an island, that Christopher Columbus had discovered America, or that the English were not Mahometans. In his youth, however, though too imbecile for study or for business, he was not incapable of being amused. He shot, hawked, and hunted. He enjoyed with the delight of a true Spaniard two delightful spectacles, a horse with its bowels gored out, and a Jew writhing in the fire. The time came when the mightiest of instincts ordinarily wakens from its repose. It was hoped that the young King would not prove invincible to female attractions, and that he would leave a Prince of Asturias to succeed him. A consort was found for him in the royal family of France; and her beauty and grace gave him a languid pleasure. He liked to adorn her with jewels, to see her dance, and to tell her what sport he had had with his dogs and his falcons. But it was soon whispered that she was a wife only in name. She died; and her place was supplied by a German princess nearly allied to the Imperial House. But the second marriage, like the first, proved barren; and, long before the King had passed the prime of life, all the politicians of Europe had begun to take it for granted in all their calculations that he would be the last descendant, in the male line, of Charles the Fifth. Meanwhile a sullen and abject melancholy took possession of his soul. The diversions which had been the serious employment of his youth became distasteful to him. He ceased to find pleasure in his nets and boar spears, in the fandango and the bullfight. Sometimes he shut himself up in an inner chamber from the eyes of his courtiers. Sometimes he loitered alone, from sunrise to sunset, in the dreary and rugged wilderness which surrounds the Escurial. The hours which he did not waste in listless indolence were divided between childish sports and childish devotions. He delighted in rare animals, and still more in dwarfs. When neither strange beasts nor little men could dispel the black thoughts which gathered in his mind, he repeated Aves and Credos: he walked in processions: sometimes he starved himself: sometimes he whipped himself. At length a complication of maladies completed the ruin of all his faculties. His stomach failed: nor was this strange: for in him the malformation of the jaw, characteristic of his family, was so serious that he could not masticate his food; and he was in the habit of swallowing ollas and sweetmeats in the state in which they were set before him. While suffering from indigestion he was attacked by ague. Every third day his convulsive tremblings, his dejection, his fits of wandering, seemed to indicate the approach of dissolution. His misery was increased by the knowledge that everybody was calculating how long he had to live, and wondering what would become of his kingdoms when he should be dead. The stately dignitaries of his household, the physicians who ministered to his deceased body, the divines whose business was to soothe his not less diseased mind, the very wife who should have been intent on those gentle offices by which female tenderness can alleviate even the misery of hopeless decay, were all thinking of the new world which was to commence with his death, and would have been perfectly willing to see him in the hands of the embalmer if they could have been certain that his successor would be the prince whose interest they espoused. As yet the party of the Emperor seemed to predominate. Charles had a faint sort of preference for the House of Austria, which was his own house, and a faint sort of antipathy to the House of Bourbon, with which he had been quarrelling, he did not well know why, ever since he could remember. His Queen, whom he did not love, but of whom he stood greatly in awe, was devoted to the interests of her kinsman the Emperor; and with her was closely leagued the Count of Melgar, Hereditary Admiral of Castile and Prime Minister.

Such was the state of the question of the Spanish succession at the time when Portland had his first public audience at Versailles. The French ministers were certain that he must be constantly thinking about that question, and were therefore perplexed by his evident determination to say nothing about it. They watched his lips in the hope that he would at least let fall some unguarded word indicating the hopes or fears entertained by the English and Dutch governments. But Portland was not a man out of whom much was to be got in that way. Nature and habit co-operating had made him the best keeper of secrets in Europe. Lewis therefore directed Pomponne and Torcy, two ministers of eminent ability, who had, under himself, the chief direction of foreign affairs, to introduce the subject which the discreet confidant of William seemed studiously to avoid. Pomponne and Torcy accordingly repaired to the English embassy, and there opened one of the most remarkable negotiations recorded in the annals of European diplomacy.

The two French statesmen professed in their master's name the most earnest desire, not only that the peace might remain unbroken, but that there might be a close union between the Courts of Versailles and Kensington. One event only seemed likely to raise new troubles. If the Catholic king should die before it had been settled who should succeed to his immense dominions, there was but too much reason to fear that the nations, which were just beginning to breathe after an exhausting and devastating struggle of nine years, would be again in arms. His Most Christian Majesty was therefore desirous to employ the short interval which might still remain, in concerting with the King of England the means of preserving the tranquillity of the world.

Portland made a courteous but guarded answer. He could not, he said, presume to say exactly what William's sentiments were: but this he knew, that it was not solely or chiefly by the sentiments of the King of England that the policy of England on a great occasion would be regulated. The islanders must and would have their government administered according to certain maxims which they held sacred; and of those maxims they held none more sacred than this, that every increase of the power of France ought to be viewed with extreme jealousy.

Pomponne and Torcy answered that their master was most desirous to avoid everything which could excite the jealousy of which Portland had spoken. But was it of France alone that a nation so enlightened as the English must be jealous? Was it forgotten that the House of Austria had once aspired to universal dominion? And would it be wise in the princes and commonwealths of Europe to lend their aid for the purpose of reconstructing the gigantic monarchy which, in the sixteenth century, had seemed likely to overwhelm them all?

Portland answered that, on this subject, he must be understood to express only the opinions of a private man. He had however now lived, during some years, among the English, and believed himself to be pretty well acquainted with their temper. They would not, he thought, be much alarmed by any augmentation of power which the Emperor might obtain. The sea was their element. Traffic by sea was the great source of their wealth; ascendency on the sea the great object of their ambition. Of the Emperor they had no fear. Extensive as was the area which he governed, he had not a frigate on the water; and they cared nothing for his Pandours and Croatians. But France had a great navy. The balance of maritime power was what would be anxiously watched in London; and the balance of maritime power would not be affected by an union between Spain and Austria, but would be most seriously deranged by an union between Spain and France.

Pomponne and Torcy declared that everything should be done to quiet the apprehensions which Portland had described. It was not contemplated, it was not wished, that France and Spain should be united. The Dauphin and his eldest son the Duke of Burgundy would waive their rights. The younger brothers of the Duke of Burgundy, Philip Duke of Anjou and Charles Duke of Berry, were not named: but Portland perfectly understood what was meant. There would, he said, be scarcely less alarm in England if the Spanish dominions devolved on a grandson of His Most Christian Majesty than if they were annexed to the French crown. The laudable affection of the young princes for their country and their family, and their profound respect for the great monarch from whom they were descended, would inevitably determine their policy. The two kingdoms would be one: the two navies would be one; and all other states would be reduced to vassalage. England would rather see the Spanish monarchy added to the Emperor's dominions than governed by one of the younger French princes, who would, though nominally independent, be really a viceroy of France. But in truth there was no risk that the Spanish monarchy would be added to the Emperor's dominions. He and his eldest son the Archduke Joseph would, no doubt, be as ready to waive their rights as the Dauphin and the Duke of Burgundy could be; and thus the Austrian claim to the disputed heritage would pass to the younger Archduke Charles. A long discussion followed. At length Portland plainly avowed, always merely as his own private opinion, what was the opinion of every intelligent man who wished to preserve the peace of the world. "France is afraid," he said, "of everything which can increase the power of the Emperor. All Europe is afraid of everything which can increase the power of France. Why not put an end to all these uneasy feelings at once, by agreeing to place the Electoral

Prince of Bavaria on the throne of Spain?" To this suggestion no decisive answer was returned. The conference ended; and a courier started for England with a despatch informing William of what had passed, and soliciting further instructions.

William, who was, as he had always been, his own Secretary for Foreign Affairs, did not think it necessary to discuss the contents of this despatch with any of his English ministers. The only person whom he consulted was Heinsius. Portland received a kind letter warmly approving all that he had said in the conference, and directing him to declare that the English government sincerely wished to avert the calamities which were but too likely to follow the death of the King of Spain, and would therefore be prepared to take into serious consideration any definite plan which His Most Christian Majesty might think fit to suggest. "I will own to you," William wrote to his friend, "that I am so unwilling to be again at war during the short time which I still have to live, that I will omit nothing that I can honestly and with a safe conscience do for the purpose of maintaining peace."

William's message was delivered by Portland to Lewis at a private audience. In a few days Pomponne and Torcy were authorised to propose a plan. They fully admitted that all neighbouring states were entitled to demand the strongest security against the union of the French and Spanish crowns. Such security should be given. The Spanish government might be requested to choose between the Duke of Anjou and the Duke of Berry. The youth who was selected would, at the utmost, be only fifteen years old, and could not be supposed to have any very deeply rooted national prejudices. He should be sent to Madrid without French attendants, should be educated by Spaniards, should become a Spaniard. It was absurd to imagine that such a prince would be a mere viceroy of France. Apprehensions had been sometimes hinted that a Bourbon, seated on the throne of Spain, might cede his dominions in the Netherlands to the head of his family. It was undoubtedly important to England, and all important to Holland, that those provinces should not become a part of the French monarchy. All danger might be averted by making them over to the Elector of Bavaria, who was now governing them as representative of the Catholic King. The Dauphin would be perfectly willing to renounce them for himself and for all his descendants. As to what concerned trade, England and Holland had only to say what they desired, and everything in reason should be done to give them satisfaction.

As this plan was, in the main, the same which had been suggested by the French ministers in the former conference, Portland did little more than repeat what he had then said. As to the new scheme respecting the Netherlands, he shrewdly propounded a dilemma which silenced Pomponne and Torcy.

If renunciations were of any value, the Dauphin and his posterity were excluded from the Spanish succession; and, if renunciations were of no value, it was idle to offer England and Holland a renunciation as a guarantee against a great danger.

The French ministers withdrew to make their report to their master, and soon returned to say that their proposals had been merely first thoughts, that it was now the turn of King William to suggest something, and that whatever he might suggest should receive the fullest and fairest consideration.

The Count of Tallard's Embassy.

And now the scene of the negotiation was shifted from Versailles to Kensington. The Count of Tallard had just set out for England as Ambassador. He was a fine gentleman: he was a brave soldier; and he was as yet reputed a skilful general. In all the arts and graces which were prized as qualifications for diplomatic missions of the highest class, he had, among the brilliant aristocracy to which he belonged, no superior and only one equal, the Marquess of Harcourt, who was entrusted with the care of the interests of the House of Bourbon at Madrid.

Tallard carried with him instructions carefully framed in the French Foreign Office. He was reminded that his situation would be widely different from that of his predecessors who had resided in England before the Revolution. Even his predecessors, however, had considered it as their duty to study the temper, not only of the Court, but of the nation. It would now be more than ever necessary to watch the movements of the public mind. A man of note was not to be slighted merely because he was out of place. Such a man, with a great name in the country and a strong following in Parliament, might exercise as much influence on the politics of England, and consequently of Europe, as any minister. The Ambassador must therefore try to be on good terms with those who were out as well as with those who were in. To this rule, however, there was one exception which he must constantly bear in mind. With nonjurors and persons suspected of plotting against the existing government he must not appear to have any connection. They must not be admitted into his house. The English people evidently wished to be at rest, and had given the best proof of their pacific disposition by insisting on the reduction of the army. The sure way to stir up jealousies and animosities which were just sinking to sleep would be to make the French embassy the headquarters of the Jacobite party. It would be wise in Tallard to say and to charge his agents to say, on all fit occasions, and particularly in societies where members of Parliament might be present, that the Most Christian King had never been an enemy of the liberties of England. His Majesty had indeed hoped that it might be in his power to restore his cousin, but not without the assent of the nation. In the original draft of the instructions was a curious paragraph which, on second thoughts, it was determined to omit. The Ambassador was directed to take proper opportunities of cautioning the English against a standing army, as the only thing which could really be fatal to their laws and liberties. This passage was suppressed, no doubt, because it occurred to Pomponne and Torcy that, with whatever approbation the English might listen to such language when uttered by a demagogue of their own race, they might be very differently affected by hearing it from a French diplomatist, and might think that there could not be a better reason for arming, than that Lewis and his emissaries earnestly wished them to disarm.

Tallard was instructed to gain, if possible, some members of the House of Commons. Everything, he was told, was now subjected to the scrutiny of that assembly : accounts of the public income, of the public expenditure, of the army, of the navy, were regularly laid on the table ; and it would not be difficult to find persons who would supply the French legation with copious information on all these subjects.

The question of the Spanish succession was to be mentioned to William at a private audience. Tallard was fully informed of all that had passed in the conferences which the French ministers had held with Portland; and was furnished with all the arguments that the ingenuity of publicists could devise in favour of the claim of the Dauphin.

The French embassy made as magnificent an appearance in England as the English embassy had made in France. The mansion of the Duke of Ormond, one of the finest houses in Saint James's Square, was taken for Tallard. On the day of the public entry, all the streets from Tower Hill to Pall Mall were crowded with gazers who admired the painting and gilding of his Excellency's carriages, the surpassing beauty of his horses, and the multitude of his running footmen, dressed in gorgeous liveries of scarlet and gold lace. The Ambassador was graciously received at Kensington, and was invited to accompany William to Newmarket, where the largest and most splendid Spring Meeting ever known was about to assemble. The attraction must be supposed to have been great ; for the risks of the journey were not trifling. The peace had, all

Newmarket meeting: the insecure state of the roads.

over Europe, and nowhere more than in England, turned crowds of old soldiers into marauders.* Several aristocratical equipages had been attacked even in Hyde Park. Every newspaper contained stories of travellers stripped, bound, and flung into ditches. One day the Bristol mail was robbed; another day the Dover coach; then the Norwich waggon. On Hounslow Heath a company of horsemen, with masks on their faces, waited for the great people who had been to pay their court to the King at Windsor. Lord Ossulston escaped with the loss of two horses. The Duke of Saint Albans, with the help of his servants, beat off the assailants. His brother the Duke of Northumberland, less strongly guarded, fell into their hands. They succeeded in stopping thirty or forty coaches, and rode off with a great booty in guineas, watches, and jewellery. Nowhere, however, does the peril seem to have been so great as on the Newmarket road. There indeed robbery was organised on a scale unparalleled in the kingdom since the days of Robin Hood and Little John. A fraternity of plunderers, thirty in number according to the lowest estimate, squatted, near Waltham Cross, under the shades of Epping Forest, and built themselves huts, from which they sallied forth with sword and pistol to bid passengers stand. The King and Tallard were doubtless too well attended to be in jeopardy. But, soon after they had passed the dangerous spot, there was a fight on the highway attended with loss of life. A warrant of the Lord Chief Justice broke up the Maroon village for a short time: but the dispersed thieves soon mustered again, and had the impudence to bid defiance to the government in a cartel signed, it was said, with their real names. The civil power was unable to deal with this frightful evil. It was necessary that, during some time, cavalry should patrol every evening on the roads near the boundary between Middlesex and Essex.

The state of those roads, however, though contemporaries described it as dangerous beyond all example, did not deter men of rank and fashion from making the joyous pilgrimage to Newmarket. Half the Dukes in the kingdom were there. Most of the chief ministers of state swelled the crowd; nor was the opposition unrepresented. Montague stole two or three days from the Treasury, and Orford from the Admiralty. Godolphin was there, looking after his horses and his bets, and probably went away a richer man than he came. But racing was only one of the many amusements of that festive season. On fine mornings there was hunting. For those who preferred hawking choice falcons had been brought from Holland. On rainy days the cockpit was encircled by stars and blue ribands. On Sundays William went to church in state, and the most eminent divines of the neighbouring University of Cambridge preached before him. He omitted no opportunity of showing marked civility to Tallard. The Ambassador informed his Court that his place at table was next to the royal arm chair, and that his health had been most graciously drunk by the King.

Further negotiations relating to the Spanish succession.

All this time, both at Kensington and Newmarket, the Spanish question was the subject of constant and earnest discussion. To trace all the windings of the negotiation would be tedious. The general course which it took may easily be described. The object of William was to place the Electoral Prince of Bavaria on the Spanish throne. To obtain the consent of Lewis to such an arrangement seemed all but impossible; but William manœuvred with rare skill. Though he frankly acknowledged that he preferred the Electoral Prince to any other candidate, he professed himself desirous to meet, as far as he honourably or safely could, the wishes of the French King. There were conditions on which England and Holland might perhaps consent, though not without reluctance, that a son of the Dauphin should reign at Madrid, and should be master of the treasures of the New World. Those conditions were that the Milanese and the Two Sicilies should belong to the Archduke Charles, that the Elector of Bavaria should have the Spanish Netherlands, that Lewis should give up some fortified towns in Artois for the purpose of strengthening the barrier which protected the United Provinces, and that some important places both in the Mediterranean Sea and in the Gulf of Mexico should be made over to the English and Dutch for the security of trade. Minorca and Havanna were mentioned as what might satisfy England.

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* George Psalmanazar's account of the state of the south of France at this time is curious. On the high road near Lyons he frequently passed corpses fastened to posts. "These," he says, "were the bodies of highwaymen, or rather of soldiers, sailors, mariners, and even galley slaves, disbanded after the peace of Ryswick, who, having neither home nor occupation, used to infest the roads in troops, plunder towns and villages, and, when taken, were hanged at the county town by dozens, or even scores sometimes, after which their bodies were thus exposed along the highway *in terrorem*."

Against these terms, Lewis exclaimed loudly. Nobody, he said, who knew with how sensitive a jealousy the Spaniards watched every encroachment on their colonial empire would believe that they would ever consent to give up any part of that empire either to England or to Holland. The demand which was made upon himself was altogether inadmissible. A barrier was not less necessary to France than to Holland; and he never would break the iron chain of frontier fastnesses which was the defence of his own kingdom, even in order to purchase another kingdom for his grandson. On that subject he begged that he might hear no more. The proposition was one which he would not discuss, one to which he would not listen.

As William, however, resolutely maintained that the terms which he had offered, hard as they might seem, were the only terms on which England and Holland could suffer a Bourbon to reign at Madrid, Lewis began seriously to consider whether it might not be on the whole for his interest and that of his family rather to sell the Spanish crown dear than to buy it dear. He therefore now offered to withdraw his opposition to the Bavarian claim, provided a portion of the disputed inheritance were assigned to him in consideration of his disinterestedness and moderation. William was perfectly willing and even eager to treat on this basis. The first demands of Lewis were, as might have been expected, exorbitantly high. He asked for the kingdom of Navarre, which would have made him little less than master of the whole Iberian peninsula, and for the duchy of Luxemburg, which would have made him more dangerous than ever to the United Provinces. On both points he encountered a steady resistance. The impression which, throughout these transactions, the firmness and good faith of William made on Tallard is remarkable. At first the dexterous and keen witted Frenchman was all suspicion. He imagined that there was an evasion in every phrase, a hidden snare in every offer. But after a time he began to discover that he had to do with a man far too wise to be false. "The King of England," he wrote, and it is impossible to doubt that he wrote what he thought, "acts with good faith in everything. His way of dealing is upright and sincere."* "The King of England," he wrote a few days later, "has hitherto acted with great sincerity; and I venture to say that, if he once enters into a treaty, he will steadily adhere to it." But in the same letter the Ambassador thought it necessary to hint to his master that the diplomatic chicanery which might be useful in other negotiations would be all thrown away here. "I must venture to observe to Your Majesty that the King of England is very sharpsighted, that his judgment is sound, and that, if we try to spin the negotiation out, he will very soon perceive that we are trifling with him."†

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* "Il est de bonne foi dans tout ce qu'il fait. Son procédé est droit et sincère." Tallard to Lewis, July 3, 1698.

† "Le Roi d'Angleterre, Sire, va très sincèrement jusqu'à présent; et j'ose dire que

During some time projects and counterprojects continued to pass and repass between Kensington and Versailles. Something was conceded on both sides: and when the session of Parliament ended there seemed to be fair hopes of a settlement. And now the scene of the negotiation was again changed. Having been shifted from France to England, it was shifted from England to Holland. As soon as William had prorogued the Houses, he was impatient to be again in his native land. He felt all the glee of a schoolboy who is leaving harsh masters and quarrelsome comrades to pass the Christmas holidays at a happy home. That stern and composed face which had been the same in the pursuit at the Boyne and in the rout at Landen, and of which the keenest politicians had in vain tried to read the secrets, now wore an expression but too intelligible. The English were not a little provoked by seeing their King so happy. Hitherto his annual visits to the Continent had been not only pardoned but approved. It was necessary that he should be at the head of his army. If he had left his people, it had been in order to put his life in jeopardy for their independence, their liberty, and their religion. But they had hoped that, when peace had been restored, when no call of duty required him to cross the sea, he would generally, during the summer and autumn, reside in his fair palaces and parks on the banks of the Thames, or travel from country seat to country seat, and from cathedral town to cathedral town, making himself acquainted with every shire of his realm, and giving his hand to be kissed by multitudes of squires, clergymen, and aldermen who were not likely ever to see him unless he came among them. It now appeared that he was sick of the noble residences which had descended to him from ancient princes; that he was sick even of those mansions which the liberality of Parliament had enabled him to build and embellish according to his own taste: that he was sick of Windsor, of Richmond, and of Hampton; that he promised himself no enjoyment from a progress through those flourishing and populous counties which he had never seen, Yorkshire and Norfolk, Cheshire, Shropshire and Worcestershire. While he was forced to be with us he was weary of us, pining for his home, counting the hours to the prorogation. As soon as the passing of the last bill of supply had set him at liberty, he turned his back on his English subjects: he hastened to his seat in Guelders, where, during some months, he might be free from the annoyance of seeing English faces and hearing English words; and he would with difficulty tear himself away from his favourite spot when it became absolutely necessary that he should again ask for English money.

The King goes to Holland.

Thus his subjects murmured; but, in spite of their murmurs, he set off in high spirits. It had been arranged that Tallard should speedily follow him, and that the discussion in which they had been engaged at Kensington should be resumed at Loo.

Heinsius, whose co-operation was indispensable, would be there. Portland too would lend his assistance. He had just returned. He had always considered his mission as an extraordinary mission, of which the object was to put the relations between the two great Western powers on a proper footing after a long series of years during which England had been sometimes the enemy, but never the equal friend, of France. His task had been well performed: and he now came back, leaving behind him the reputation of an excellent minister, firm yet cautious as to substance, dignified yet conciliating in manner. His last audience at Versailles was unusually long; and no third person was present. Nothing could be more gracious than the language and demeanour of Lewis. He

Portland returns from his embassy.

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s'il entre une fois en traité avec Votre Majesté, il le tiendra de bonne foi."—"Si je l'ose dire à V. M., il est très pénétrant, et a l'esprit juste. Il s'apercevra bientôt qu'on barguigne si les choses trainent trop de long." July 8.

condescended to trace a route for the embassy, and insisted that Portland should make a circuit for the purpose of inspecting some of the superb fortresses of the French Netherlands. At every one of those fortresses the governors and engineers had orders to pay every attention to the distinguished stranger. Salutes were everywhere fired to welcome him. A guard of honour was everywhere in attendance on him. He stopped during three days at Chantilly, and was entertained there by the Prince of Condé with all that taste and magnificence for which Chantilly had long been renowned. There were boar hunts in the morning and concerts in the evening. Every gentleman of the legation had a gamekeeper specially assigned to him. The guests, who, in their own island were accustomed to give extravagant vails at every country house which they visited, learned, with admiration, that His Highness's servants were strictly forbidden to receive presents. At his luxurious table, by a refinement of politeness, choice cider from the orchards round the Malvern Hills made its appearance in company with the Champagne and the Burgundy.

Portland was welcomed by his master with all the kindness of old times. But that kindness availed nothing. For Albemarle was still in the royal household, and appeared to have been, during the last few months, making progress in the royal favour. Portland was angry, and the more angry because he could not but perceive that his enemies enjoyed his anger, and that even his friends generally thought it unreasonable; nor did he take any pains to conceal his vexation. But he was the very opposite of the vulgar crowd of courtiers who fawn on a master while they betray him. He neither disguised his ill humour, nor suffered it to interfere with the discharge of his duties. He give his prince sullen looks, short answers, and faithful and strenuous services. His first wish, he said, was to retire altogether from public life. But he was sensible that, having borne a chief part in the negotiation on which the fate of Europe depended, he might be of use at Loo; and, with devoted loyalty, though with a sore heart and a gloomy brow, he prepared to attend William thither.

William is reconciled to Marlborough.

Before the King departed he delegated his power to nine Lords Justices. The public was well pleased to find that Sunderland was not among them. Two new names appeared in the list. That of Montague could excite no surprise. But that of Marlborough awakened many recollections and gave occasion to many speculations. He had once enjoyed a large measure of royal favour. He had then been dismissed, disgraced, imprisoned. The Princess Anne, for refusing to discard his wife, had been turned out of the palace, and deprived of the honours which had often been enjoyed by persons less near to the throne. Ministers who were supposed to have great influence in the closet had vainly tried to overcome the dislike with which their master regarded the Churchills. It was not till he had been some time reconciled to his sister-in-law that he ceased to regard her two favourite servants as his enemies. So late as the year 1696 he had been heard to say, "If I had been a private gentleman, my Lord Marlborough and I must have measured swords." All these things were now, it seemed, forgotten. The Duke of Gloucester's household had just been arranged. As he was not yet nine years old, and the civil list was burdened with a heavy debt, fifteen thousand pounds was thought for the present a sufficient provision. The child's literary education was directed by Burnet, with the title of Preceptor. Marlborough was appointed Governor; and the London Gazette announced his appointment, not with official dryness, but in the fervid language of panegyric. He was at the same time again sworn a member of the Privy Council from which he had been expelled with ignominy; and he was honoured a few days later with a still higher mark of the King's confidence, a seat at the board of Regency.

Some persons imagined that they saw in this strange reconciliation a sign that the influence of Portland was on the wane and that the influence of Albemarle was growing. For Marlborough had been many years at feud with Portland, and had even—a rare event indeed—been so much irritated as to speak of Portland in coarse and ungentlemanlike terms. With Albemarle, on the other hand, Marlborough had studiously ingratiated himself by all the arts which a mind singularly observant and sagacious could learn from a long experience in courts: and it is possible that Albemarle may have removed some difficulties. It is hardly necessary, however, to resort to that supposition for the purpose of explaining why so wise a man as William forced himself, after some delay caused by very just and natural resentment, to act wisely. His opinion of Marlborough's character was probably unaltered. But he could not help perceiving that Marlborough's situation was widely different from what it had been a few years before. That very ambition, that very avarice, which had, in former times, impelled him to betray two masters, were now sufficient securities for his fidelity to the order of things which had been established by the Bill of Rights. If that order of things could be maintained inviolate, he could scarcely fail to be, in a few years, the greatest and wealthiest subject in Europe. His military and political talents might therefore now be used without any apprehension that they would be turned against the government which used them. It is to be remembered too that he derived his importance less from his military and political talents, great as they were, than from the dominion which, through the instrumentality of his wife, he exercised over the mind of the Princess. While he was on good terms with the Court it was certain that she would lend no countenance to any cabal which might attack either the title or the prerogatives of her brother-in-law. Confident that from this quarter, a quarter once the darkest and most stormy in the whole political horizon, nothing but sunshine and calm was now to be expected, William set out cheerfully on his expedition to his native country.

CHAPTER XXIV.

THE Gazette which informed the public that the King had set out for Holland announced also the names of the first members returned, in obedience to his writ, by the constituent bodies of the Realm. The history of those times has been so little studied that few persons are aware how remarkable an epoch the general election of 1698 is in the history of the English Constitution.

Altered position of the ministry.

We have seen that the extreme inconvenience which had resulted from the capricious and headstrong conduct of the House of Commons during the years immediately following the Revolution had forced William to resort to a political machinery which had been unknown to his predecessors, and of which the nature and operation were but very imperfectly understood by himself or by his ablest advisers. For the first time the administration was confided to a small body of statesmen, who, on all grave and pressing questions, agreed with each other and with the majority of the representatives of the people. The direction of war and of diplomacy the King reserved to himself; and his servants, conscious that they were less versed than he in military affairs and in foreign affairs, were content to leave to him the command of the army, and to know only what he thought fit to communicate about the instructions which he gave to his own ambassadors and about the conferences which he held with the ambassadors of other princes. But, with these important exceptions, the government was entrusted to what then began to be called the ministry.

The first English ministry was gradually formed; nor is it possible to say quite precisely when it began to exist. But, on the whole, the date from which the era of ministries may most properly be reckoned is the day of the meeting of the Parliament after the general election of 1695. That election had taken place at a time when peril and distress had called forth all the best qualities of the nation. The hearts of men were in the struggle against France for independence, for liberty, and for the Protestant religion. Everybody knew that such a struggle could not be carried on without large establishments and heavy taxes. The government therefore could hardly ask for more than the country was ready to give. A House of Commons was chosen in which the Whig party had a decided preponderance. The leaders of that party had recently been raised, one by one, to the highest executive offices. The majority, therefore, readily arranged itself in admirable order under the ministers, and during three sessions gave them on almost every occasion a cordial support. The consequence was that the country was rescued from its dangerous position, and, when that Parliament had lived out its three years, enjoyed prosperity after a terrible commercial crisis, peace after a long and sanguinary war, and liberty united with order after civil troubles which had lasted during two generations, and in which sometimes order and sometimes liberty had been in danger of perishing.

Such were the fruits of the general election of 1695. The ministers had flattered themselves that the general election of 1698 would be equally favourable to them, and that in the new Parliament the old Parliament would revive. Nor is it strange that they should have indulged such a hope. Since they had been called to the direction of affairs everything had been changed, changed for the better, and changed chiefly by their wise and resolute policy, and by the firmness with which their party had stood by them. There was peace abroad and at home. The sentinels had ceased to watch by the beacons of Dorsetshire and Sussex. The merchant ships went forth without fear from the Thames and the Avon. Soldiers had been disbanded by tens of thousands. Taxes had been remitted. The value of all public and private securities had risen. Trade had never been so brisk. Credit had never been so solid. All over the kingdom the shopkeepers and the farmers, the artisans and the ploughmen, relieved, beyond all hope, from the daily and hourly misery of the clipped silver, were blessing the broad faces of the new shillings and halfcrowns. The statesmen whose administration had been so beneficent might be pardoned if they expected the gratitude and confidence which they had fairly earned. But it soon became clear that they had served their country only too well for their own interest. In 1695 adversity and danger had made men amenable to that control to which it is the glory of free nations to submit themselves, the control of superior minds. In 1698 prosperity and security had made men querulous, fastidious, and unmanageable. The government was assailed with equal violence from widely different quarters. The opposition, made up of Tories many of whom carried Toryism to the length of Jacobitism, and of discontented Whigs some of whom carried Whiggism to the length of republicanism, called itself the Country party, a name which had been popular before the words Whig and Tory were known in England. The majority of the late House of Commons, a majority which had saved the State, was nicknamed the Court party. The Tory gentry, who were powerful in all the counties, had special grievances. The whole patronage of the government, they said, was in Whig hands. The old landed interest, the old Cavalier interest, had now no share in the favours of the Crown. Every public office, every bench of justice, every commission of Lieutenancy, was filled with Roundheads. The Tory rectors and vicars were not less exasperated. They accused the men in power of systematically protecting and preferring Presbyterians, Latitudinarians, Arians, Socinians, Deists, Atheists. An orthodox divine, a divine who held high the dignity of the priesthood and the mystical virtue of the sacraments, who thought schism as great a sin as theft and venerated the Icon as much as the Gospel, had no more chance of a bishopric or a deanery than a Papist recusant. Such complaints as these were not likely to call forth the sympathy of the Whig malecontents. But there were three war cries in which all the enemies of the government, from Trenchard to Seymour, could join: No standing army; No grants of Crown property; and No Dutchmen. Multitudes of honest freeholders and freemen were weak enough to believe that, unless the land force, which had already been reduced below what the public safety required, were altogether disbanded, the nation would be enslaved, and that, if the estates which the King had given away were resumed, all direct taxes might be abolished. The animosity to the Dutch mingled itself both with the animosity to standing armies and with the animosity to Crown grants. For a brigade of Dutch troops was part of the military establishment which was still kept up; and it was to Dutch favourites that William had been most liberal of the royal domains.

The elections.

The elections, however, began auspiciously for the government. The first great contest was in Westminster. It must be remembered that Westminster was then by far the greatest city in the island, except only the neighbouring city of London, and contained more than three times as large a population as Bristol or Norwich, which came next in size. The right of voting at Westminster was in the householders paying scot and lot; and the householders paying scot and lot were many thousands. It is also to be observed that their political education was much further advanced than that of the great majority of the electors of the kingdom. A burgess in a country town, or a forty shilling freeholder in an agricultural district, then knew little about public affairs except what he could learn from reading the Postman at the alehouse, and from hearing on the 30th of January, the 29th of May, or the 5th of November, a sermon in which questions of state were discussed with more zeal than sense. But the citizen of Westminster passed his days in the vicinity of the palace, of the public offices, of the houses of parliament, of the courts of law. He was familiar with the faces and voices of ministers, senators, and judges. In anxious times he walked in the great Hall to pick up news. When there was an important trial, he looked into the Court of King's Bench, and heard Cowper and Harcourt contending, and Holt moderating between them. When there was an interesting debate in the House of Commons, he could at least squeeze himself into the lobby or the Court of Requests, and hear who had spoken and how, and what were the numbers on the division. He lived in a region of coffeehouses, of booksellers' shops, of clubs, of pamphlets, of newspapers, of theatres where poignant allusions to the most exciting questions of the day perpetually called forth applause and hisses, of pulpits where the doctrines of the High Churchman, of the Low Churchman, of the Nonjuror, of the Nonconformist, were explained and defended every Sunday by the most eloquent and learned divines of every persuasion. At that time, therefore, the metropolitan electors were, as a class, decidedly superior in intelligence and knowledge to the provincial electors.

Montague and Secretary Vernon were the ministerial candidates for Westminster. They were opposed by Sir Henry Colt, a dull, surly, stubborn professor of patriotism, who tired everybody to death with his endless railing at standing armies and placemen. The electors were summoned to meet on an open space just out of the streets. The first Lord of the Treasury and the Secretary of State appeared at the head of three thousand horsemen. Colt's followers were almost all on foot. He was a favourite with the keepers of pothouses, and had enlisted a strong body of porters and chairmen. The two parties, after exchanging a good deal of abuse, came to blows. The adherents of the ministers were victorious, put the adverse mob to the rout, and cudgelled Colt himself into a muddy ditch. The poll was taken in Westminster Hall. From the first there was no doubt of the result. But Colt tried to prolong the contest by bringing up a voter an hour. When it became clear that this artifice was employed for the purpose of causing delay, the returning officer took on himself the responsibility of closing the books, and of declaring Montague and Vernon duly elected.

At Guildhall the Junto was less fortunate. Three ministerial Aldermen were returned. But the fourth member, Sir John Fleet, was not only a Tory, but was Governor of the old East India Company, and had distinguished himself by the pertinacity with which he had opposed the financial and commercial policy of the first Lord of the Treasury. While Montague suffered the mortification of finding that his empire over the city was less absolute than he had imagined, Wharton, notwithstanding his acknowledged pre-eminence in the art of electioneering, underwent a succession of defeats in boroughs and counties for which he had expected to name the members. He failed at Brackley, at Malmesbury, and at Cockermouth. He was unable to maintain possession even of his own strongholds, Wycombe and Aylesbury. He was beaten in Oxfordshire. The freeholders of Buckinghamshire, who had been true to him during many years, and who in 1685, when the Whig party was in the lowest state of depression, had, in spite of fraud and tyranny, not only placed him at the head of the poll but put their second votes at his disposal, now rejected one of his candidates, and could hardly be induced to return the other, his own brother, by a very small majority.

The elections for Exeter appear to have been in that age observed by the nation with peculiar interest. For Exeter was not only one of the largest and most thriving cities in the Kingdom, but was also the capital of the West of England, and was much frequented by the gentry of several counties. The franchise was popular. Party spirit ran high; and the contests were among the fiercest and the longest of which there is any record in our history. Seymour had represented Exeter in the Parliament of James, and in the two first Parliaments of William. In 1695, after a struggle of several weeks which had attracted much attention not only here but on the Continent, he had been defeated by two Whig candidates, and forced to take refuge in a small borough. But times had changed. He was now returned in his absence by a large majority; and with him was joined another Tory less able and, if possible, more unprincipled than himself, Sir Bartholomew Shower. Shower had been notorious as one of the hangmen of James. When that cruel King was bent on punishing with death soldiers who deserted from the army which he kept up in defiance of the constitution, he found that he could expect no assistance from Holt, who was the Recorder of London. Holt was accordingly removed. Shower was made Recorder, and showed his gratitude for his promotion by sending to Tyburn men who, as every barrister in the Inns of Court knew, were guilty of no offence at all. He richly deserved to have been excepted from the Act of Grace, and left to the vengeance of the laws which he had so foully perverted. The return which he made for the clemency which spared him was most characteristic. He missed no opportunity of thwarting and damaging the government which had saved him from the gallows. Having shed innocent blood for the purpose of enabling James to keep up thirty thousand troops without the consent of Parliament, he now pretended to think it monstrous that William should keep up ten thousand with the consent of Parliament.

That a great constituent body should be so forgetful of the past and so much out of humour with the present as to take this base and hardhearted pettifogger for a patriot was an omen which might well justify the most gloomy prognostications.

When the returns were complete, it appeared that the new House of Commons contained an unusual number of men about whom little was known, and on whose support neither the government nor the opposition could with any confidence reckon. The ranks of the stanch ministerial Whigs were certainly much thinned; but it did not appear that the Tory ranks were much fuller than before. That section of the representative body which was Whiggish without being ministerial had gained a great accession of strength, and seemed likely to have, during some time, the fate of the country in its hands. It was plain that the next session would be a trying one. Yet it was not impossible that the servants of the Crown might, by prudent management, succeed in obtaining a working majority. Towards the close of August the statesmen of the Junto, disappointed and anxious, but not hopeless, dispersed in order to lay in a stock of health and vigour for the next parliamentary campaign. There were races at that season in the neighbourhood of Winchenden, Wharton's seat in Buckinghamshire; and a large party assembled there. Orford, Montague, and Shrewsbury repaired to the muster. But Somers, whose chronic maladies, aggravated by sedulous application to judicial and political business, made it necessary for him to avoid crowds and luxurious banquets, retired to Tunbridge Wells, and tried to repair his exhausted frame with the water of the springs and the air of the heath. Just at this moment despatches of the gravest importance arrived from Guelders at Whitehall.

First Partition Treaty.

The long negotiation touching the Spanish succession had at length been brought to a conclusion. Tallard had joined William at Loo, and had there met Heinsius and Portland. After much discussion, the price in consideration of which the House of Bourbon would consent to waive all claim to Spain and the Indies, and to support the pretensions of the Electoral Prince of Bavaria, was definitely settled. The Dauphin was to have the Province of Guipuscoa, Naples, Sicily and some small Italian islands which were part of the Spanish monarchy. The Milanese was allotted to the Archduke Charles. As the Electoral Prince was still a child, it was agreed that his father, who was then governing the Spanish Netherlands as Viceroy, should be Regent of Spain during the minority. Such was the first Partition Treaty, a treaty which has been during five generations confidently and noisily condemned, and for which scarcely any writer has ventured to offer even a timid apology, but which it may perhaps not be impossible to defend by grave and temperate argument.

It was said, when first the terms of the Partition Treaty were made public, and has since been many times repeated, that the English and Dutch governments, in making this covenant with France, were guilty of a violation of plighted faith. They had, it was affirmed, by a secret article of a Treaty of Alliance concluded in 1689, bound themselves to support the pretensions of the Emperor to the Spanish throne; and they now, in direct defiance of that article, agreed to an arrangement by which he was excluded from the Spanish throne. The truth is that the secret article will not, whether construed according to the letter or according to the spirit, bear the sense which has generally been put upon it. The stipulations of that article were introduced by a preamble, in which it was set forth that the Dauphin was preparing to assert by arms his claim to the great heritage which his mother had renounced, and that there was reason to believe that he also aspired to the dignity of King of the Romans. For these reasons, England and the States General, considering the evil consequences which must follow if he should succeed in attaining either of his objects, promised to support with all their power his Cæsarean Majesty against the French and their adherents. Surely we cannot reasonably interpret this engagement to mean that, when the dangers mentioned in the preamble had ceased to exist, when the eldest Archduke was King of the Romans, and when the Dauphin had, for the sake of peace, withdrawn his claim to the Spanish Crown, England and the United Provinces would be bound to go to war for the purpose of supporting the cause of the Emperor, not against the French, but against his own grandson, against the only prince who could reign at Madrid without exciting fear and jealousy throughout all Christendom.

While some persons accused William of breaking faith with the House of Austria, others accused him of interfering unjustly in the internal affairs of Spain. In the most ingenious and humorous political satire extant in our language, Arbuthnot's History of John Bull, England and Holland are typified by a clothier and a linendraper, who take upon themselves to settle the estate of a bedridden old gentleman in their neighbourhood. They meet at the corner of his park with paper and pencils, a pole, a chain and a semicircle, measure his fields, calculate the value of his mines, and then proceed to his house in order to take an inventory of his plate and furniture. But this pleasantry, excellent as pleasantry, hardly deserves serious refutation. No person who has a right to give any opinion at all about politics can think that the question, whether two of the greatest empires in the world should be virtually united so as to form one irresistible mass, was a question with which other states had nothing to do, a question about which other states could not take counsel together without being guilty of impertinence as gross as that of a busybody in private life who should insist on being allowed to dictate the wills of other people. If the whole Spanish monarchy should pass to the House of Bourbon, it was highly probable that in a few years England would cease to be great and free, and that Holland would be a mere province of France. Such a danger England and Holland might lawfully have averted by war; and it would be absurd to say that a danger which may be lawfully averted by war cannot lawfully be averted by peaceable means. If nations are so deeply interested in a question that they would be justified in resorting to arms for the purpose of settling it, they must surely be sufficiently interested in it to be justified in resorting to amicable arrangements for the purpose of settling it. Yet, strange to say, a multitude of writers who have warmly praised the English and Dutch governments for waging a long and bloody war in order to prevent the question of the Spanish succession from being settled in a manner prejudicial to them, have severely blamed those governments for trying to attain the same end without the shedding of a drop of blood, without the addition of a crown to the taxation of any country in Christendom, and without a moment's interruption of the trade of the world by land or by sea.

It has been said to have been unjust that three states should have combined to divide a fourth state without its own consent; and, in recent times, the partition of the Spanish monarchy which was meditated in 1698 has been compared to the greatest political crime which stains the history of modern Europe, the partition of Poland. But those who hold such language cannot have well considered the nature of the Spanish monarchy in the seventeenth century. That monarchy was not a body pervaded by one principle of vitality and sensation. It was an assemblage of distinct bodies, none of which had any strong sympathy with the rest, and some of which had a positive antipathy for each other. The partition planned at Loo was therefore the very opposite of the partition of Poland. The partition of Poland was the partition of a nation. It was such a partition as is effected by hacking a living man limb from limb. The partition planned at Loo was the partition of an ill governed empire which was not a nation. It was such a partition as is effected by setting loose a drove of slaves who have been fastened together with collars and handcuffs, and whose union has produced only pain, inconvenience, and mutual disgust. There is not the slightest reason to believe that the Neapolitans would have preferred the Catholic King to the Dauphin, or that the Lombards would have preferred the Catholic King to the Archduke. How little the Guipuscoans would have disliked separation from Spain and annexation to France we may judge from the fact that, a few years later, the States of Guipuscoa actually offered to transfer their allegiance to France on condition that their peculiar franchises should be held sacred.

One wound the partition would undoubtedly have inflicted, a wound on the Castilian pride. But surely the pride which a nation takes in exercising over other nations a blighting and withering dominion, a dominion without prudence or energy, without justice or mercy, is not a feeling entitled to much respect. And even a Castilian who was not greatly deficient in sagacity must have seen that an inheritance claimed by two of the greatest potentates in Europe could hardly pass entire to one claimant; that a partition was therefore all but inevitable; and that the question was in truth merely between a partition effected by friendly compromise and a partition effected by means of a long and devastating war.

There seems, therefore, to be no ground at all for pronouncing the terms of the Treaty of Loo unjust to the Emperor, to the Spanish monarchy considered as a whole, or to any part of that monarchy. Whether those terms were or were not too favourable to France is quite another question. It has often been maintained that she would have gained more by permanently annexing to herself Guipuscoa, Naples, and Sicily, than by sending the Duke of Anjou or the Duke of Berry to reign at the Escurial. On this point, however, if on any point, respect is due to the opinion of William. That he thoroughly understood the politics of Europe is as certain as that jealousy of the greatness of France was with him a passion, a ruling passion, almost an infirmity. Before we blame him, therefore, for making large concessions to the power which it was the chief business of his life to keep within bounds, we shall do well to consider whether those concessions may not, on close examination, be found to be rather apparent than real. The truth is that they were so, and were well known to be so both by William and by Lewis.

Naples and Sicily formed indeed a noble kingdom, fertile, populous, blessed with a delicious climate, and excellently situated for trade. Such a kingdom, had it been contiguous to Provence, would indeed have been a most formidable addition to the French monarchy. But a glance at the map ought to have been sufficient to undeceive those who imagined that the great antagonist of the House of Bourbon could be so weak as to lay the liberties of Europe at the feet of that house. A King of France would, by acquiring territories in the South of Italy, have really bound himself over to keep the peace; for, as soon as he was at war with his neighbours, those territories were certain to be worse than useless to him. They were hostages at the mercy of his enemies. It would be easy to attack them. It would be hardly possible to defend them. A French army sent to them by land would have to force its way through the passes of the Alps, through Piedmont, through Tuscany, and through the Pontifical States, in opposition probably to great German armies. A French fleet would run great risk of being intercepted and destroyed by the squadrons of England and Holland. Of all this Lewis was perfectly aware. He repeatedly declared that he should consider the kingdom of the Two Sicilies as a source, not of strength, but of weakness. He accepted it at last with murmurs: he seems to have intended to make it over to one of his younger grandsons; and he would beyond all doubt have gladly given it in exchange for a thirtieth part of the same area in the Netherlands.[*] But in the Netherlands England and Holland were determined to allow him nothing. What he really obtained in Italy was little more than a splendid provision for a cadet of his house. Guipuscoa was then in truth the price in consideration of which France consented that the Electoral Prince of Bavaria should be King of Spain and the Indies. Guipuscoa, though a small, was doubtless a valuable province, and was in a military point of view highly important. But Guipuscoa was not in the Netherlands. Guipuscoa would not make Lewis a more formidable neighbour to England or to the United Provinces. And, if the Treaty should be broken off, if the vast Spanish empire should be struggled for and torn in pieces by the rival races of Bourbon and Hapsburg, was it not possible, was it not probable, that France might lay her iron grasp, not on Guipuscoa alone, but on Luxemburg, and Namur, on Hainault, Brabant, and Antwerp, on Flanders East and West? Was it certain that the united force of all her neighbours would be sufficient to compel her to relinquish her prey? Was it not certain that the contest would be long and terrible? And would not the English and Dutch think themselves most fortunate if, after many bloody and costly campaigns, the French King could be compelled to sign a treaty, the same, word for word, with that which he was ready uncompelled to sign now?

William, firmly relying on his own judgment, had not yet, in the whole course of this momentous negotiation, asked the advice or employed the agency of any English minister. But the treaty could not be formally concluded without the instrumentality of one of the Secretaries of State and of the Great Seal. Portland was directed to write to Vernon. The King himself wrote to the Chancellor. Somers was authorised to consult any of his colleagues whom he might think fit to be entrusted with so high a secret; and he was requested to give his own opinion of the proposed arrangement. If that opinion should be favourable, not a day must be lost. The King of Spain might die at any moment, and could hardly live till the winter. Full powers must be sent to Loo, sealed, but with blanks left for the names the plenipotentiaries. Strict secrecy must be observed; and care must be taken that the clerks whose duty it was to draw up the necessary documents should not entertain any suspicion of the importance of the work which they were performing.

The despatch from Loo found Somers at a distance from all his political friends, and almost incapacitated by infirmities and by remedies from attending to serious business, his delicate frame worn out by the labours and vigils of many months, his head aching and giddy with the first draughts from the chalybeate spring. He roused himself, however, and promptly communicated by writing with Shrewsbury and Orford. Montague and Vernon came down to Tunbridge Wells, and conferred fully with him. The opinion of the leading Whig statesmen was communicated to the King in a letter which was not many months later placed on the records of Parliament. These statesmen entirely agreed with William in wishing to see the question of the Spanish succession speedily and peaceably settled. They apprehended that, if Charles should die leaving that question unsettled, the immense power of the French King and the geographical situation of his dominions would enable him to take immediate possession of the most important parts of the great inheritance. Whether he was likely to venture on so bold a course, and whether, if he did venture on it, any continental government would have the means and the spirit to withstand him, were questions as to which the English ministers, with unfeigned deference, submitted their opinion to that of their master, whose knowledge of the interests and tempers of all the courts of Europe was unrivalled. But there was one important point which must not be left out of consideration, and about which his servants might perhaps be better informed than himself, the temper of their own country. It was, the Chancellor wrote, their duty to tell His Majesty that the recent elections had indicated the public feeling in a manner which had not been expected, but which could not be mistaken. The spirit which had borne the nation up through nine years of exertions and sacrifices seemed to be dead. The people were sick of taxes : they hated the thought of war. As it would, in such circumstances, be no easy matter to form a coalition capable of resisting the pretensions of France, it was most desirable that she should be induced to withdraw those pretensions ; and it was not to be expected that she would withdraw them without securing for herself a large compensation. The principle of the Treaty of Loo, therefore, the English Ministers cordially approved. But whether the articles of that treaty were or were not too favourable to the House of Bourbon, and whether the House of Bourbon was likely faithfully to observe them, were questions about which Somers delicately hinted that he and his colleagues felt some misgivings. They had their fears that Lewis might be playing false. They had their fears also that, possessed of Sicily, he would be master of the trade of the Levant ; and that possessed of Guipuscoa, he would be able at any moment to push an army into the heart of Castile. But they had been reassured by the thought that their Sovereign thoroughly understood this department of politics, that he had fully considered all these things, that he had neglected no precaution, and that the concessions which he had made to France were the smallest which could have averted the calamities impending over Christendom. It was added that the service which His Majesty had rendered to the House of Bavaria gave him a right to ask for some return. Would it be too much to expect, from the gratitude of the prince who was soon to be a great king, some relaxation of the rigorous system which excluded the English trade from the Spanish colonies. Such a relaxation would greatly endear His Majesty to his subjects.

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[*] I will quote from the despatches of Lewis to Tallard three or four passages which show that the value of the kingdom of the Two Sicilies was quite justly appreciated at Versailles. "A l'égard du royaume de Naples et de Sicile, le roi d'Angleterre objectera que les places de ces états entre mes mains me rendront maître du commerce de la Méditerranée. Vous pourrez en ce cas laisser entendre, comme de vous-même, qu'il seroit si difficile de conserver ces royaumes unis à ma couronne, que les dépenses nécessaires pour y envoyer des secours seroient si grands, et qu'autrefois il a tant coûté à la France pour les maintenir dans son obéissance, que vraisemblablement j'établirois un roi pour les gouverner, et que peut-être ce seroit le partage d'un de mes petits-fils qui voudroit régner indépendamment." April $\frac{7}{17}$, 1698. "Les royaumes de Naples et de Sicile ne peuvent se regarder comme un partage dont mon fils puisse se contenter pour lui tenir lieu de tous ses droits. Les exemples du passé n'ont que trop appris combien ces états coûtent à la France, le peu d'utilité dont ils sont pour elle, et la difficulté de les conserver." May 16, 1698. "Je considère la cession de ces royaumes comme une source continuelle de dépenses et d'embarras. Il n'en a que trop coûté à la France pour les conserver; et l'expérience a fait voir la nécessité indispensable d'y entretenir toujours des troupes et d'y envoyer incessamment des vaisseaux, et combien toutes ces peines ont été inutiles." May 29, 1698. It would be easy to cite other passages of the same kind. But these are sufficient to vindicate what I have said in the text.

With these suggestions the Chancellor sent off the powers which the King wanted. They were drawn up by Vernon with his own hand, and sealed in such a manner that no subordinate officer was let into the secret. Blanks were left, as the King had directed, for the names of two Commissioners. But Somers gently hinted that it would be proper to fill those blanks with the names of persons who were English by naturalisation, if not by birth, and who would therefore be responsible to Parliament.

The King now had what he wanted from England. The peculiarity of the Batavian polity threw some difficulties in his way : but every difficulty yielded to his authority and to the dexterous management of Heinsius. And in truth the treaty could not but be favourably regarded by the States General ; for it had been carefully framed with the especial object of preventing France from obtaining any accession of territory or influence on the side of the Netherlands; and Dutchmen, who remembered the terrible year when the camp of Lewis had been pitched between Utrecht and Amsterdam, were delighted to find that he was not to add to his dominions a single fortress in their neighbourhood, and were quite willing to buy him off with whole provinces under the Pyrenees and the Apennines. The sanction both of the federal and of the provincial governments was given with ease and expedition; and in the evening of the fourth of September 1698, the treaty was signed. As to the blanks in the English powers, William had attended to his Chancellor's suggestion, and had inserted the names of Sir Joseph Williamson, minister at the Hague, a born Englishman, and of Portland, a naturalised Englishman. The Grand Pensionary and seven other Commissioners, signed on behalf of the United Provinces. Tallard alone signed for France. He seems to have been extravagantly elated by what seemed to be the happy issue of the negotiation in which he had borne so great a part, and in his next despatch to Lewis boasted of the new treaty as destined to be the most famous that had been made during many centuries.

William too was well pleased; and he had reason to be so. Had the King of Spain died, as all men expected, before the end of that year, it is highly probable that France would have kept faith with England and the United Provinces; and it is almost certain that, if France had kept faith, the treaty would have been carried into effect without any serious opposition in any quarter. The Emperor might have complained and threatened; but he must have submitted; for what could he do? He had no fleet; and it was therefore impossible for him even to attempt to possess himself of Castile, of Arragon, of Sicily, of the Indies, in opposition to the united navies of the three greatest maritime powers in the world. In fact, the only part of the Spanish empire which he could hope to seize and hold by force against the will of the confederates of Loo was the Milanese: and the Milanese the confederates of Loo had agreed to assign to his family. He would scarcely have been so mad as to disturb the peace of the world when the only thing which he had any chance of gaining by war was offered him without war. The Castilians would doubtless have resented the dismemberment of the unwieldy body of which they formed the head. But they would have perceived that by resisting they were much more likely to lose the Indies than to preserve Guipuscoa. As to Italy, they could no more make war there than in the moon. Thus the crisis which had seemed likely to produce an European war of ten years would have produced nothing worse than a few angry notes and plaintive manifestoes.

Both the confederate Kings wished their compact to remain a secret while their brother Charles lived; and it probably would have remained secret, had it been confided only to the English and French ministers. But the institutions of the United Provinces were not well fitted for the purpose of concealment. It had been necessary to trust so many deputies and magistrates that rumours of what had been passing at Loo got abroad. Quiros, the Spanish Ambassador at the Hague, followed the trail with such skill and perseverance that he discovered, if not the whole truth, yet enough to furnish materials for a despatch which produced much irritation and alarm at Madrid. A council was summoned, and sate long in deliberation. The grandees of the proudest of Courts could hardly fail to perceive that their next sovereign, be he who he might, would find it impossible to avoid sacrificing part of his defenceless and widely scattered empire in order to preserve the rest; they could not bear to think that a single fort, a single islet, in any of the four quarters of the world, was about to escape from the sullen domination of Castile. To this sentiment all the passions and prejudices of the haughty race were subordinate. "We are ready," such was the phrase then in their mouths, "to go to anybody, to go to the Dauphin, to go to the Devil, so that we all go together." In the hope of averting the threatened dismemberment, the Spanish Ministers advised their master to adopt as his heir the candidate whose pretensions it was understood that France, England, and Holland were inclined to support. The advice was taken; and it was soon everywhere known that his Catholic Majesty had solemnly designated as his successor his nephew Francis Joseph, Electoral Prince of Bavaria. France protested against this arrangement, not, as far as can now be judged, because she meant to violate the treaty of Loo, but because it would have been difficult for her, if she did not protest, to insist on the full execution of that treaty. Had she silently acquiesced in the nomination of the Electoral Prince, she would have appeared to admit that the Dauphin's pretensions were unfounded; and, if she admitted the Dauphin's pretensions to be unfounded, she could not, without flagrant injustice, demand several provinces as the price in consideration of which she would consent to waive those pretensions. Meanwhile the confederates had secured the co-operation of a most important person, the Elector of Bavaria, who was actually Governor of the Netherlands, and was likely to be in a few months, at farthest, Regent of the whole Spanish monarchy. He was perfectly sensible that the consent of France, England, and Holland to his son's elevation was worth purchasing at almost any cost, and, with much alacrity, promised that, when the time came, he would do all in his power to facilitate the execution of the Treaty of Partition. He was indeed bound by the strongest ties to the confederates of Loo. They had, by a secret article, added to the treaty, agreed that, if the Electoral Prince should become King of Spain, and then die without issue, his father should be his heir. The news that young Francis Joseph had been declared heir to the throne of Spain was welcome to all the potentates of Europe with the single exception of his grandfather the Emperor. The vexation and indignation of Leopold were extreme. But there could be no doubt that, graciously or ungraciously, he would submit. It would have been madness in him to contend against all Western Europe on land; and it was physically impossible for him to wage war on the sea. William was therefore able to indulge, during some weeks, the pleasing belief that he had by skill and firmness averted from the civilised world a general war which had lately seemed to be imminent, and that he had secured the great community of nations against the undue predominance of one too powerful member.

Domestic discontent.

But the pleasure and the pride with which he contemplated the success of his foreign policy gave place to very different feelings as soon as he again had to deal with our domestic factions. And, indeed, those who most revere his memory must acknowledge that, in dealing with these factions, he did not, at this time, show his wonted statesmanship. For a wise man, he seems never to have been sufficiently aware how much offence is given by discourtesy in small things. His ministers had apprised him that the result of the elections had been unsatisfactory, and that the temper of the new representatives of the people would require much management. Unfortunately he did not lay this intimation to heart. He had by proclamation fixed the opening of the Parliament for the 29th of November. This was then considered as a very late day. For the London season began together with Michaelmas Term; and, even during the war, the King had scarcely ever failed to receive the compliments of his faithful Lords and Commons on the fifth of November, the anniversary both of his birth and of his memorable landing. The numerous members of the House of Commons who were in town, having their time on their hands, formed cabals, and heated themselves and each other by murmuring at his partiality for the country of his birth. He had been off to Holland, they said, at the earliest possible moment. He was now lingering in Holland till the latest possible moment. This was not the worst. The twenty-ninth of November came: but the King was not come. It was necessary that the Lords Justices should prorogue the Parliament to the sixth of December. The delay was imputed, and justly, to adverse winds. But the malecontents asked, with some reason, whether His Majesty had not known that there were often gales from the west in the German Ocean, and whether, when he had made a solemn appointment with the Estates of his Realm for a particular day, he ought not to have arranged things in such a way that nothing short of a miracle could have prevented him from keeping that appointment.

Littleton chosen Speaker.

Thus the ill humour which a large proportion of the new legislators had brought up from their country seats became more and more acrid every day, till they entered on their functions. One question wa much agitated during this unpleasant interval. Who was to be Speaker? The Junto wished to place Sir Thomas Littleton in the chair. He was one of their ablest, most zealous, and most steadfast friends; and had been, both in the House of Commons and at the Board of Treasury, an invaluable second to Montague. There was reason indeed to expect a strong opposition. That Littleton was a Whig was a grave objection to him in the opinion of the Tories. That he was a placeman, and that he was for a standing army, were grave objections to him in the opinion of many who were not Tories. But nobody else came forward. The health of the late Speaker Foley had failed. Musgrave was talked of in coffeehouses: but the rumour that he would be proposed soon died away. Seymour's name was in a few mouths: but Seymour's day had gone by. He still possessed, indeed, those advantages which had once made him the first of the country gentlemen of England, illustrious descent, ample fortune, ready and weighty eloquence, perfect familiarity with parliamentary business. But all these things could not do so much to raise him as his moral character did to drag him down. Haughtiness such as his, though it could never have been liked, might, if it had been united with elevated sentiments of virtue and honour, have been pardoned. But of all the forms of pride, even the pride of upstart wealth not excepted, the most offensive is the pride of ancestry when found in company with sordid and ignoble vices, greediness, mendacity, knavery, and impudence; and such was the pride of Seymour. Many, even of those who were well pleased to see the ministers galled by his keen and skilful rhetoric, remembered that he had sold himself more than once, and suspected that he was impatient to sell himself again. On the very eve of the opening of Parliament, a little tract entitled "Considerations on the Choice of a Speaker" was widely circulated, and seems to have produced a great sensation. The writer cautioned the representatives of the people, at some length, against Littleton; and then, in even stronger language, though more concisely, against Seymour; but did not suggest any third person. The sixth of December came, and found the Country party, as it called itself, still unprovided with a candidate. The King, who had not been many hours in London, took his seat in the House of Lords. The Commons were summoned to the bar, and were directed to choose a Speaker. They returned to their Chamber. Hartington proposed Littleton; and the proposition was seconded by Spencer. No other person was put in nomination: but there was a warm debate of two hours. Seymour, exasperated by finding that no party was inclined to support his pretensions, spoke with extravagant violence. He who could well remember the military despotism of Cromwell, who had been an active politician in the days of the Cabal, and who had seen his own beautiful county turned into a Golgotha by the Bloody Circuit, declared that the liberties of the nation had never been in greater danger than at that moment, and that their doom would be fixed if a courtier should be called to the chair. The opposition insisted on dividing. Hartington's motion was carried by two hundred and forty-two votes to a hundred and thirty-five, Littleton himself, according to the childish old usage which has descended to our times, voting in the minority. Three days later, he was presented and approved.

King's Speech.

The King then spoke from the throne. He declared his firm conviction that the Houses were disposed to do whatever was necessary for the safety, honour, and happiness of the kingdom; and he asked them for nothing more. When they came to consider the military and naval establishments, they would remember that, unless England were secure from attack, she could not continue to hold the high place which she had won for herself among European powers: her trade would languish; her credit would fail; and even her internal tranquillity would be in danger. He also expressed a hope that some progress would be made in the discharge of the debts contracted during the War. "I think," he said, "an English Parliament can never make such a mistake as not to hold sacred all Parliamentary engagements."

Proceedings relating to the amount of the land force.

The speech appeared to be well received; and during a short time William flattered himself that the great fault, as he considered it, of the preceding session would be repaired, that the army would be augmented, and that he should be able, at the important conjuncture which was approaching, to speak to foreign powers in tones of authority, and especially to keep France steady to her engagements. The Whigs of the Junto, better acquainted with the temper of the country and of the new House of Commons, pronounced it impossible to carry a vote for a land force of more than ten thousand men. Ten thousand men would probably be obtained if His Majesty would authorise his servants to ask in his name for that number, and to declare that with a smaller number he could not answer for the public safety. William, firmly convinced that twenty thousand would be too few, refused to make or empower others to make a proposition which seemed to him absurd and disgraceful. Thus, at a moment at which it was peculiarly desirable that all who bore a part in the executive administration should act cordially together, there was serious dissension between him and his ablest councillors. For that dissension neither he nor they can be severely blamed. They were differently situated, and necessarily saw the same objects from different points of view. He, as was natural, considered the question chiefly as an European question. They, as was natural, considered it chiefly as an English question. They had found the antipathy to a standing army insurmountably strong even in the late Parliament, a Parliament disposed to place large confidence in them and in their master. In the new Parliament that antipathy amounted almost to a mania. That liberty, law, property, could never be secured while the Sovereign had a large body of regular troops at his command in time of peace, and that of all regular troops foreign troops were the most to be dreaded, had, during the recent elections, been repeated in every town-hall and market-place, and scrawled upon every dead wall. The reductions of the preceding year, it was said, even if they had been honestly carried into effect, would not have been sufficient; and they had not been honestly carried into effect. On this subject the ministers pronounced the temper of the Commons to be such that, if any person high in office were to ask for what his Majesty thought necessary, there would assuredly be a violent explosion: the majority would probably be provoked into disbanding all that remained of the army; and the kingdom would be left without a single soldier. William, however, could not be brought to believe that the case was so hopeless. He listened too easily to some secret adviser,—Sunderland was probably the man,—who accused Montague and Somers of cowardice and insincerity. They had, it was whispered in the royal ear, a majority whenever they really wanted one. They were bent upon placing their friend Littleton in the Speaker's chair; and they had carried their point triumphantly. They would carry as triumphantly a vote for a respectable military establishment if the honour of their master and the safety of their country were as dear to them as the petty interest of their own faction. It was to no purpose that the King was told, what was nevertheless perfectly true, that not one half of the members who had voted for Littleton could, by any art or eloquence, be induced to vote for an augmentation of the land force. While he was urging his ministers to stand up manfully against the popular prejudice, and while they were respectfully representing to him that by so standing up they should only make that prejudice stronger and more noxious, the day came which the Commons had fixed for taking the royal speech into consideration. The House resolved itself into a Committee. The great question was instantly raised: What provision should be made for the defence of the realm? It was naturally expected that the confidential advisers of the Crown would propose something. As they remained silent, Harley took the lead which properly belonged to them, and moved that the army should not exceed seven thousand men. Sir Charles Sedley suggested ten thousand. Vernon, who was present, was of opinion that this number would have been carried if it had been proposed by one who was known to speak on behalf of the King. But few members cared to support an amendment which was certain to be less pleasing to their constituents, and did not appear to be more pleasing to the Court, than the original motion. Harley's resolution passed the Committee. On the morrow it was reported and approved. The House also resolved that all the seven thousand men who were to be retained should be natural born English subjects. Other votes were carried without a single division either in the Committee or when the mace was on the table.

The King's indignation and vexation were extreme. He was angry with the opposition, with the ministers, with all England. The nation seemed to him to be under a judicial infatuation, blind to dangers which his sagacity perceived to be real, near and formidable, and morbidly apprehensive of dangers which his conscience told him were no dangers at all. The perverse islanders were willing to trust everything that was most precious to them, their independence, their property, their laws, their religion, to the moderation and good faith of France, to the winds and the waves, to the steadiness and expertness of battalions of ploughmen commanded by squires; and yet they were afraid to trust him with the means of protecting them lest he should use those means for the destruction of the liberties which he had saved from extreme peril, which he had fenced with new securities, which he had defended with the hazard of his life, and which from the day of his accession he had never once violated. He was attached, and not without reason, to the Blue Dutch Foot Guards. That brigade had served under him for many years, and had been eminently distinguished by courage, discipline, and fidelity. In December 1688 that brigade had been the first in his army to enter the English capital, and had been entrusted with the important duty of occupying Whitehall and guarding the person of James. Eighteen months later, that brigade had been the first to plunge into the waters of the Boyne. Nor had the conduct of these veteran soldiers been less exemplary in their quarters than in the field. The vote which required the King to discard them merely because they were what he himself was, seemed to him a personal affront. All these vexations and scandals he imagined that his ministers might have averted, if they had been more solicitous for his honour and for the success of his great schemes of policy, and less solicitous about their own popularity. They, on the other hand, continued to assure him, and, as far as can now be judged, to assure him with perfect truth, that it was altogether out of their power to effect what he wished. Something they might perhaps be able to do. Many members of the House of Commons had said in private that seven thousand men was too small a number. If His Majesty would let it be understood that he should consider those who should vote for ten thousand as having done him good service, there might be hopes. But there could be no hope if gentlemen found that by voting for ten thousand they should please nobody, that they should be held up to the counties and towns which they represented as turncoats and slaves for going so far to meet his wishes, and that they should be at the same time frowned upon at Kensington for not going farther. The King was not to be moved. He had been too great to sink into littleness without a struggle. He had been the soul of two great coalitions, the dread of France, the hope of all oppressed nations. And was he to be degraded into a mere puppet of the Harleys and the Howes, a petty prince who could neither help nor hurt, a less formidable enemy and less valuable ally than the Elector of Brandenburg or the Duke of Savoy? His spirit, quite as arbitrary and as impatient of control as that of any of his predecessors, Stuart, Tudor, or Plantagenet, swelled high against this ignominious bondage. It was well known at Versailles that he was cruelly mortified and incensed; and, during a short time, a strange hope was cherished there that, in the heat of his resentment, he might be induced to imitate his uncles, Charles and James, to conclude another treaty of Dover, and to sell himself into vassalage for a subsidy which might make him independent of his niggardly and mutinous Parliament. Such a subsidy, it was thought, might be disguised under the name of a compensation for the little principality of Orange, which Lewis had long been desirous to purchase even at a fancy price. A despatch was drawn up containing a paragraph by which Tallard was to be apprised of his master's views, and instructed not to hazard any distinct proposition, but to try the effect of cautious and delicate insinuations, and, if possible, to draw William on to speak first. This paragraph was, on second thoughts, cancelled; but that it should ever have been written must be considered a most significant circumstance.

It may with confidence be affirmed that William would never have stooped to be the pensioner of France: but it was with difficulty that he was, at this conjuncture, dissuaded from throwing up the government of England. When first he threw out hints about retiring to the Continent, his ministers imagined that he was only trying to frighten them into making a desperate effort to obtain for him an efficient army. But they soon saw reason to believe that he was in earnest. That he was in earnest, indeed, can hardly be doubted. For, in a confidential letter to Heinsius, whom he could have no motive for deceiving, he intimated his intention very clearly. "I foresee," he writes, "that I shall be driven to take an extreme course, and that I shall see you again in Holland sooner than I had imagined."* In fact he had resolved to go down to the Lords, to send for the Commons, and to make his last speech from the throne. That speech he actually prepared and had it translated. He meant to tell his hearers that he had come to England to rescue their religion and their liberties; that, for that end, he had been under the necessity of waging a long and cruel war; that the war had, by the blessing of God, ended in an honourable and advantageous peace; and that the nation might now be tranquil and happy, if only those precautions were adopted which he had on the first day of the session recommended as essential to the public security. Since, however, the Estates of the Realm thought fit to slight his advice, and to expose themselves to the imminent risk of ruin, he would not be the witness of calamities which he had not caused and which he could not avert. He must therefore request the Houses to present to him a bill providing for the government of the realm: he would pass that bill, and withdraw from a post in which he could no longer be useful; but he should always take a deep interest in the welfare of England; and, if what he foreboded should come to pass, if in some day of danger she should again need his services, his life should be hazarded as freely as ever in her defence.

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* Dec. $\frac{20}{30}$, 1698.

When the King showed his speech to the Chancellor, that wise minister forgot for a moment his habitual self-command. "This is extravagance, Sir," he said: "this is madness. I implore your Majesty, for the sake of your own honour, not to say to anybody else what you have said to me." He argued the matter during two hours, and no doubt lucidly and forcibly. William listened patiently; but his purpose remained unchanged.

The alarm of the ministers seems to have been increased by finding that the King's intention had been confided to Marlborough, the very last man to whom such a secret would have been imparted unless William had really made up his mind to abdicate in favour of the Princess of Denmark. Somers had another audience, and again began to expostulate. But William cut him short. "We shall not agree, my lord; my mind is made up." "Then, Sir," said Somers, "I have to request that I may be excused from assisting as Chancellor at the fatal act which your Majesty meditates. It was from my King that I received this seal; and I beg that he will take it from me while he is still my King."

In these circumstances the ministers, though with scarcely the faintest hope of success, determined to try what they could do to meet the King's wishes. A select Committee had been appointed by the House of Commons to frame a bill for the disbanding of all the troops above seven thousand. A motion was made by one of the Court party that this Committee should be instructed to reconsider the number of men. Vernon acquitted himself well in the debate. Montague spoke with even more than his wonted ability and energy, but in vain. So far was he from being able to rally round him such a majority as that which had supported him in the preceding Parliament, that he could not count on the support even of the placemen who sate at the same executive board with him. Thomas Pelham, who had, only a few months before, been made a Lord of the Treasury, tried to answer him. "I own," said Pelham, "that last year I thought a large land force necessary: this year I think such a force unnecessary; but I deny that I have been guilty of any inconsistency. Last year the great question of the Spanish succession was unsettled, and there was serious danger of a general war. That question has now been settled in the best possible way; and we may look forward to many years of peace." A Whig of still greater note and authority, the Marquess of Hartington, separated himself on this occasion from the Junto. The current was irresistible. At last the voices of those who tried to speak for the Instruction were drowned by clamour. When the question was put, there was a great shout of No, and the minority submitted. To divide would have been merely to have exposed their weakness.

Unpopularity of Montague.

By this time it became clear that the relations between the executive government and the Parliament were again what they had been before the year 1695. The history of our polity at this time is closely connected with the history of one man. Hitherto Montague's career had been more splendidly and uninterruptedly successful than that of any member of the House of Commons, since the House of Commons had begun to exist. And now fortune had turned. By the Tories he had long been hated as a Whig: and the rapidity of his rise, the brilliancy of his fame, and the unvarying good luck which seemed to attend him, had made many Whigs his enemies. He was absurdly compared to the upstart favourites of a former age, Carr and Villiers, men whom he resembled in nothing but in the speed with which he had mounted from a humble to a lofty position. They had, without rendering any service to the State, without showing any capacity for the conduct of great affairs, been elevated to the highest dignities, in spite of the murmurs of the whole nation, by the mere partiality of the Sovereign. Montague owed everything to his own merit and to the public opinion of his merit. With his master he appears to have had very little intercourse, and none that was not official. He was in truth a living monument of what the Revolution had done for the country. The Revolution had found him a young student in a cell by the Cam, poring on the diagrams which illustrated the newly discovered laws of centripetal and centrifugal force, writing little copies of verses, and indulging visions of parsonages with rich glebes, and of closes in old cathedral towns; had developed in him new talents; had held out to him the hope of prizes of a very different sort from a rectory or a prebend. His eloquence had gained for him the ear of the legislature. His skill in fiscal and commercial affairs had won for him the confidence of the City. During four years he had been the undisputed leader of the majority of the House of Commons; and every one of those years he had made memorable by great parliamentary victories and by great public services. It should seem that his success ought to have been gratifying to the nation, and especially to that assembly of which he was the chief ornament, of which indeed he might be called the creature. The representatives of the people ought to have been well pleased to find that their approbation could, in the new order of things, do for the man whom they delighted to honour all that the mightiest of the Tudors could do for Leicester, or the most arbitrary of the Stuarts for Strafford. But, strange to say, the Commons soon began to regard with an evil eye that greatness which was their own work. The fault indeed was partly Montague's. With all his ability, he had not the wisdom to avert, by suavity and moderation, that curse, the inseparable concomitant of prosperity and glory, which the ancients personified under the name of Nemesis. His head, strong for all the purposes of debate and arithmetical calculation, was weak against the intoxicating influence of success and fame. He became proud even to insolence. Old companions, who, a very few years before, had punned and rhymed with him in garrets, had dined with him at cheap ordinaries, had sate with him in the pit, and had lent him some silver to pay his seamstress's bill, hardly knew their friend Charles in the great man who could not forget for one moment that he was First Lord of the Treasury, that he was Chancellor of the Exchequer, that he had been a Regent of the kingdom, that he had founded the Bank of England and the new East India Company, that he had restored the currency, that he had invented the Exchequer Bills, that he had planned the General Mortgage, and that he had been pronounced, by a solemn vote of the Commons, to have deserved all the favours which he had received from the Crown. It was said that admiration of himself and contempt of others were indicated by all his gestures and written in all the lines of his face. The very way in which the little jackanapes, as the hostile pamphleteers loved to call him, strutted through the lobby, making the most of his small figure, rising on his toe, and perking up his chin, made him enemies. Rash and arrogant sayings were imputed to him, and perhaps invented for him. He was accused of boasting that there was nothing that he could not carry through the House of Commons, that he could turn the majority round his finger. A crowd of libellers assailed him with much more than political hatred. Boundless rapacity and corruption were laid to his charge. He was represented as selling all the places in the revenue department for three years' purchase. The opprobrious nickname of Filcher was fastened on him. His luxury, it was said, was not less inordinate than his avarice. There was indeed an attempt made at this time to raise against the leading

Whig politicians and their allies, the great moneyed men of the City, a cry much resembling the cry which, seventy or eighty years later, was raised against the English Nabobs. Great wealth, suddenly acquired, is not often enjoyed with moderation, dignity, and good taste. It is therefore not impossible that there may have been some small foundation for the extravagant stories with which malecontent pamphleteers amused the leisure of malecontent squires. In such stories Montague played a conspicuous part. He contrived, it was said, to be at once as rich as Crœsus and as riotous as Mark Antony. His stud and his cellar were beyond all price. His very lacqueys turned up their noses at claret. He and his confederates were described as spending the immense sums of which they had plundered the public in banquets of four courses, such as Lucullus might have eaten in the Hall of Apollo. A supper for twelve Whigs, enriched by jobs, grants, bribes, lucky purchases, and lucky sales of stock, was cheap at eighty pounds. At the end of every course all the fine linen on the table was changed. Those who saw the pyramids of choice wild fowl imagined that the entertainment had been prepared for fifty epicures at the least. Only six birds' nests from the Nicobar islands were to be had in London: and all the six, bought at an enormous price, were smoking in soup on the board. These fables were destitute alike of probability and of evidence. But Grub Street could devise no fable injurious to Montague which was not certain to find credence in more than half the manor houses and vicarages of England.

It may seem strange that a man who loved literature passionately, and rewarded literary merit munificently, should have been more savagely reviled both in prose and verse than almost any other politician in our history. But there is really no cause for wonder. A powerful, liberal, and discerning protector of genius is very likely to be mentioned with honour long after his death, but is very likely also to be most brutally libelled during his life. In every age there will be twenty bad writers for one good one; and every bad writer will think himself a good one. A ruler who neglects all men of letters alike does not wound the self-love of any man of letters. But a ruler who shows favour to the few men of letters who deserve it inflicts on the many the miseries of disappointed hope, of affronted pride, of jealousy cruel as the grave. All the rage of a multitude of authors, irritated at once by the sting of want and by the sting of vanity, is directed against the unfortunate patron. It is true that the thanks and eulogies of those whom he has befriended will be remembered when the invectives of those whom he has neglected are forgotten. But in his own time the obloquy will probably make as much noise and find as much credit as the panegyric. The name of Mæcenas has been made immortal by Horace and Virgil, and is popularly used to designate an accomplished statesman, who lives in close intimacy with the greatest poets and wits of his time, and heaps benefits on them with the most delicate generosity. But it may well be suspected that, if the verses of Alpinus and Fannius, of Bavius and Mævius, had come down to us, we might see Mæcenas represented as the most niggardly and tasteless of human beings, nay as a man who, on system, neglected and persecuted all intellectual superiority. It is certain that Montague was thus represented by contemporary scribblers. They told the world in essays, in letters, in dialogues, in ballads, that he would do nothing for anybody without being paid either in money or in some vile services; that he not only never rewarded merit, but hated it whenever he saw it; that he practised the meanest arts for the purpose of depressing it; that those whom he protected and enriched were not men of ability and virtue, but wretches distinguished only by their sycophancy and their low debaucheries. And this was said of the man who made the fortune of Joseph Addison, and of Isaac Newton.

Nothing had done more to diminish the influence of Montague in the House of Commons than a step which he had taken a few weeks before the meeting of the Parliament. It would seem that the result of the general election had made him uneasy, and that he had looked anxiously round him for some harbour in which he might take refuge from the storms which seemed to be gathering. While his thoughts were thus employed, he learned that the Auditorship of the Exchequer had suddenly become vacant. The Auditorship was held for life. The duties were formal and easy. The gains were uncertain: for they rose and fell with the public expenditure: but they could hardly, in time of peace, and under the most economical administration, be less than four thousand pounds a year, and were likely, in time of war, to be more than double of that sum. Montague marked this great office for his own. He could not indeed take it while he continued to be in charge of the public purse. For it would have been indecent, and perhaps illegal, that he should audit his own accounts. He therefore selected his brother Christopher, whom he had lately made a Commissioner of the Excise, to keep the place for him. There was, as may easily be supposed, no want of powerful and noble competitors for such a prize. Leeds had, more than twenty years before, obtained from Charles the Second a patent granting the reversion to Caermarthen. Godolphin, it was said, pleaded a promise made by William. But Montague maintained, and was, it seems, right in maintaining, that both the patent of Charles and the promise of William had been given under a mistake, and that the right of appointing the Auditor belonged, not to the Crown, but to the Board of Treasury. He carried his point with characteristic audacity and celerity. The news of the vacancy reached London on a Sunday. On the Tuesday the new Auditor was sworn in. The ministers were amazed. Even the Chancellor, with whom Montague was on terms of intimate friendship, had not been consulted. Godolphin devoured his ill temper. Caermarthen ordered out his wonderful yacht, and hastened to complain to the King, who was then at Loo. But what had been done could not be undone.

This bold stroke placed Montague's fortune, in the lower sense of the word, out of hazard, but increased the animosity of his enemies and cooled the zeal of his adherents. In a letter written by one of his colleagues, Secretary Vernon, on the day after the appointment, the Auditorship is described as at once a safe and lucrative place. "But I thought," Vernon proceeds, "Mr Montague was too aspiring to stoop to anything below the height he was in, and that he least considered profit." This feeling was no doubt shared by many of the friends of the ministry. It was plain that Montague was preparing a retreat for himself. This flinching of the captain, just on the eve of a perilous campaign, naturally disheartened the whole army. It deserves to be remarked that, more than eighty years later, another great parliamentary leader was placed in a very similar situation. The younger William Pitt held in 1784 the same offices which Montague had held in 1698. Pitt was pressed in 1784 by political difficulties not less than those with which Montague had contended in 1698. Pitt was also in 1784 a much poorer man than Montague in 1698. Pitt, in 1784, like Montague in 1698, had at his own absolute disposal a lucrative sinecure place in the Exchequer. Pitt gave away the office which would have made him an opulent man, and gave it away in such a manner as at once to reward unfortunate merit, and to relieve the country from a burden. For this disinterestedness he was repaid by the enthusiastic applause of his followers, by the enforced respect of his opponents, and by the confidence which, through all the vicissitudes of a chequered and at length disastrous career, the great body of Englishmen reposed in his public spirit and in his personal integrity. In the intellectual qualities of a statesman Montague was probably not inferior to Pitt. But the magnanimity, the dauntless courage, the contempt for riches and for baubles, to which, more than to any intellectual quality, Pitt owed his long ascendency, were wanting to Montague.

The faults of Montague were great; but his punishment was cruel. It was indeed a punishment which must have been more bitter than the bitterness of death to a man whose vanity was exquisitely sensitive, and who had been spoiled by early and rapid success and by constant prosperity. Before the new Parliament had been a month sitting it was plain that his empire was at an end. He spoke with the old eloquence; but his speeches no longer called forth the old response. Whatever he proposed was maliciously scrutinised. The success of his budget of the preceding year had surpassed all expectation. The two millions which he had undertaken to find had been raised with a rapidity which seemed magical. Yet for bringing the riches of the City, in an unprecedented flood, to overflow the Exchequer he was reviled as if his scheme had failed more ludicrously than the Tory Land Bank. Emboldened by his unpopularity, the Old East India Company presented a petition praying that the General Society Act, which his influence and eloquence had induced the late Parliament to pass, might be extensively modified. Howe took the matter up. It was moved that leave should be given to bring in a bill according to the prayer of the petition; the motion was carried by a hundred and seventy-five votes to a hundred and forty-eight; and the whole question of the trade with the Eastern seas was reopened. The bill was brought in, but was, with great difficulty and by a very small majority, thrown out on the second reading.* On other financial questions Montague, so lately the oracle of the Committee of Supply, was now heard with malevolent distrust. If his enemies were unable to detect any flaw in his reasonings and calculations, they could at least whisper that Mr Montague was very cunning, that it was not easy to track him, but that it might be taken for granted that for whatever he did he had some sinister motive, and that the safest course was to negative whatever he proposed. Though that House of Commons was economical even to a vice, the majority preferred paying high interest to paying low interest, solely because the plan for raising money at low interest had been framed by him. In a despatch from the Dutch embassy the States General were informed that many of the votes of that session which had caused astonishment out of doors were to be ascribed to nothing but to the bitter envy which the ability and fame of Montague had excited. It was not without a hard struggle and a sharp pang that the first Englishman who has held that high position which has now been long called the Leadership of the House of Commons submitted to be deposed. But he was set upon with cowardly malignity by whole rows of small men none of whom singly would have dared to look him in the face. A contemporary pamphleteer compared him to an owl in the sunshine pursued and pecked to death by flights of tiny birds. On one occasion he was irritated into uttering an oath. Then there was a cry of Order; and he was threatened with the Serjeant and the Tower. On another occasion he was moved even to shedding tears of rage and vexation, tears which only moved the mockery of his low-minded and bad-hearted foes.

If a minister were now to find himself thus situated in a House of Commons which had just been elected, and from which it would therefore be idle to appeal to the electors, he would instantly resign his office, and his adversaries would take his place. The change would be most advantageous to the public, even if we suppose his successor to be both less virtuous and less able than himself. For it is much better for the country to have a bad ministry than to have no ministry at all; and there would be no ministry at all if the executive departments were filled by men whom the representatives of the people took every opportunity of thwarting and insulting. That an unprincipled man should be followed by a majority of the House of Commons is no doubt an evil. But, when this is the case, he will nowhere be so harmless as at the head of affairs. As he already possesses the power to do boundless mischief, it is desirable to give him a strong motive to abstain from doing mischief; and such a motive he has from the moment that he is entrusted with the administration. Office of itself does much to equalise politicians. It by no means brings all characters to a level; but it does bring high characters down and low characters up towards a common standard. In power the most patriotic and most enlightened statesman finds that he must disappoint the expectations of his admirers; that, if he effects any good, he must effect it by compromise; that he must relinquish many favourite schemes; that he must bear with many abuses. On the other hand, power turns the very vices of the most worthless adventurer, his selfish ambition, his sordid cupidity, his vanity, his cowardice, into a sort of public spirit. The most greedy and cruel wrecker that ever put up false lights to lure mariners to their destruction will do his best to preserve a ship from going to pieces on the rocks, if he is taken on board of her and made pilot: and so the most profligate Chancellor of the Exchequer must wish that trade may flourish, that the revenue may come in well, and that he may be able to take taxes off instead of putting them on. The most profligate First Lord of the Admiralty must wish to receive news of a victory like that of the Nile rather than of a mutiny like that at the Nore. There is, therefore, a limit to the evil which is to be apprehended from the worst ministry that is likely ever to exist in England. But to the evil of having no ministry, to the evil of having a House of Commons permanently at war with the executive government, there is absolutely no limit. This was signally proved in 1699 and 1700. Had the statesmen of the Junto, as soon as they had ascertained the temper of the new Parliament, acted as statesmen similarly situated would now act, great calamities would have been averted. The chiefs of the opposition must then have been called upon to form a government. With the power of the late ministry the reponsibility of the late ministry would have been transferred to them; and that responsibility would at once have sobered them. The orator whose eloquence had been the delight of the Country Party would have had to exert his ingenuity on a new set of topics. There would have been an end of his invectives against courtiers and placemen, of piteous moanings about the intolerable weight of the land tax, of his boasts that the militia of Kent and Sussex, without the help of a single regular soldier, would turn the conquerors of Landen to the right about. He would himself have been a courtier: he would himself have been a placeman: he would have known that he should be held accountable for all the misery which a national bankruptcy or a French invasion might produce: and instead of labouring to get up a clamour for the reduction of imposts, and the disbanding of regiments, he would have employed all his talents and influence for the purpose of obtaining from Parliament the means of supporting public credit, and of putting the country in a good posture of defence. Meanwhile the statesmen who were out might have watched the new men, might have checked them when they were wrong, might have come to their help when, by doing right, they had raised a mutiny in their own absurd and perverse faction. In this way Montague and Somers might, in opposition, have been really far more powerful than they could be while they filled the highest posts in the executive government and were outvoted every day in the House of Commons. Their retirement would have mitigated envy ; their abilities would have been missed and regretted ; their unpopularity would have passed to their successors, who would have grievously disappointed vulgar expectation, and would have been under the necessity of eating their own words in every debate. The league between the Tories and the discontented Whigs would have been dissolved ; and it is probable that, in a session or two, the public voice would have loudly demanded the recall of the best Keeper of the Great Seal, and of the best First Lord of the Treasury, the oldest man living could remember.

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* Commons' Journals, February 24, 27; March 9, 169$\frac{8}{9}$. In the Vernon Correspondence a letter about the East India question which belongs to the year $\frac{1699}{1700}$ is put under the date of Feb. 10, 169$\frac{8}{9}$. The truth is that this most valuable correspondence cannot be used to good purpose by any writer who does not do for himself all that the editor ought to have done.

But these lessons, the fruits of the experience of five generations, had never been taught to the politicians of the seventeenth century. Notions imbibed before the Revolution still kept possession of the public mind. Not even Somers, the foremost man of his age in civil wisdom, thought it strange that one party should be in possession of the executive administration while the other predominated in the legislature. Thus, at the beginning of 1699, there ceased to be a ministry ; and years elapsed before the servants of the Crown and the representatives of the people were again joined in an union as harmonious as that which had existed from the general election of 1695 to the general election of 1698. The anarchy lasted, with some short intervals of composedness, till the general election of 1705. No portion of our parliamentary history is less pleasing or more instructive. It will be seen that the House of Commons became altogether ungovernable, abused its gigantic power with unjust and insolent caprice, browbeat King and Lords, the Courts of Common Law and the constituent bodies, violated rights guaranteed by the great Charter, and at length made itself so odious that the people were glad to take shelter, under the protection of the throne and of the hereditary aristocracy, from the tyranny of the assembly which had been chosen by themselves.

The evil which had brought so much discredit on representative institutions was of gradual though of rapid growth, and did not, in the first session of the Parliament of 1698, take the most alarming form. The lead of the House of Commons had, however, entirely passed away from Montague, who was still the first minister of finance, to the chiefs of the turbulent and discordant opposition. Among those chiefs the most powerful was Harley, who, while almost constantly acting with the Tories and High Churchmen, continued to use, on occasions cunningly selected, the political and religious phraseology which he had learned in his youth among the Roundheads. He thus, while high in the esteem of the country gentlemen and even of his hereditary enemies, the country parsons, retained a portion of the favour with which he and his ancestors had long been regarded by Whigs and Nonconformists. He was therefore peculiarly well qualified to act as mediator between the two sections of the majority.

Bill for disbanding the army.

The bill for the disbanding of the army passed with little opposition through the House till it reached the last stage. Then, at length, a stand was made, but in vain. Vernon wrote the next day to Shrewsbury that the ministers had had a division which they need not be ashamed of ; for that they had mustered a hundred and fifty-four against two hundred and twenty-one. Such a division would not be considered as matter of boast by a Secretary of State in our time.

The bill went up to the House of Lords, where it was regarded with no great favour. But this was not one of those occasions on which the House of Lords can act effectually as a check on the popular branch of the legislature. No good would have been done by rejecting the bill for disbanding the troops, unless the King could have been furnished with the means of maintaining them ; and with such means he could be furnished only by the House of Commons. Somers, in a speech of which both the eloquence and the wisdom were greatly admired, placed the question in the true light. He set forth strongly the dangers to which the jealousy and parsimony of the representatives of the people exposed the country. But anything, he said, was better than that the King and the Peers should engage, without hope of success, in an acrimonious conflict with the Commons. Tankerville spoke with his usual ability on the same side. Nottingham and the other Tories remained silent; and the bill passed without a division.

By this time the King's strong understanding had mastered, as it seldom failed, after a struggle, to master, his rebellious temper. He had made up his mind to fulfil his great mission to the end. It was with no common pain that he admitted it to be necessary for him to give his assent to the disbanding bill. But in this case it would have been worse than useless to resort to his veto. For, if the bill had been rejected, the army would have been dissolved, and he would have been left without even the seven thousand men whom the Commons were willing to allow him. He determined, therefore, to comply with the wish of his people, and at the same time to give them a weighty and serious but friendly admonition. Never had he succeeded better in suppressing the outward signs of his emotions than on the day on which he carried this determination into effect. The public mind was much excited. The crowds in the parks and streets were immense. The Jacobites came in troops, hoping to enjoy the pleasure of reading shame and rage on the face of him whom they most hated and dreaded. The hope was disappointed. The Prussian minister, a discerning observer, free from the passions which distracted English society, accompanied the royal procession from Saint James's Palace to Westminster Hall. He well knew how bitterly William had been mortified, and was astonished to see him present himself to the public gaze with a serene and cheerful aspect.

The King's Speech.

The speech delivered from the throne was much admired; and the correspondent of the States General acknowledged that he despaired of exhibiting in a French translation the graces of style which distinguished the original. Indeed that weighty, simple, and dignified eloquence which becomes the lips of a sovereign was seldom wanting in any composition of which the plan was furnished by William and the language by Somers. The King informed the Lords and Commons that he had come down to pass their bill as soon as it was ready for him. He could not indeed but think that they had carried the reduction of the army to a dangerous extent. He could not but feel that they had treated him unkindly in requiring him to part with those guards who had come over with him to deliver England, and who had since been near him on every field of battle. But it was his fixed opinion that nothing could be so pernicious to the State as that he should be regarded by his people with distrust, distrust of which he had not expected to be the object after what he had endeavoured, ventured, and acted, to restore and to secure their liberties. He had now, he said, told the Houses plainly the reason, the only reason, which had induced him to pass their bill; and it was his duty to tell them plainly, in discharge of his high trust, and in order that none might hold him accountable for the evils which he had vainly endeavoured to avert, that, in his judgment, the nation was left too much exposed.

When the Commons had returned to their chamber, and the King's speech had been read from the chair, Howe attempted to raise a storm. A gross insult had been offered to the House. The King ought to be asked who had put such words into his mouth. But the spiteful agitator found no support. The majority were so much pleased with the King for promptly passing the bill that they were not disposed to quarrel with him for frankly declaring that he disliked it. It was resolved without a division that an address should be presented, thanking him for his gracious speech and for his ready compliance with the wishes of his people, and assuring him that his grateful

Commons would never forget the great things which he had done for the country, would never give him cause to think them unkind or undutiful, and would, on all occasions, stand by him against all enemies.

Death of the Electoral Prince of Bavaria.

Just at this juncture tidings arrived which might well raise misgivings in the minds of those who had voted for reducing the national means of defence. The Electoral Prince of Bavaria was no more. The Gazette which announced that the Disbanding Bill had received the royal assent informed the public that he was dangerously ill at Brussels. The next Gazette contained the news of his death. Only a few weeks had elapsed since all who were anxious for the peace of the world had learned with joy that he had been named heir to the Spanish throne. That the boy just entering upon life with such hopes should die, while the wretched Charles, long ago half dead, continued to creep about between his bedroom and his chapel, was an event for which, notwithstanding the proverbial uncertainty of life, the minds of men were altogether unprepared. A peaceful solution of the great question now seemed impossible. France and Austria were left confronting each other. Within a month the whole Continent might be in arms. Pious men saw in this stroke, so sudden and so terrible, the plain signs of the divine displeasure. God had a controversy with the nations. Nine years of fire, of slaughter, and of famine had not been sufficient to reclaim a guilty world; and a second and more severe chastisement was at hand. Others muttered that the event which all good men lamented was to be ascribed to unprincipled ambition. It would indeed have been strange if, in that age, so important a death, happening at so critical a moment, had not been imputed to poison. The father of the deceased Prince loudly accused the court of Vienna: and the imputation, though not supported by the slightest evidence, was, during some time, believed by the vulgar.

The politicians at the Dutch embassy imagined that now at length the Parliament would listen to reason. It seemed that even the country gentlemen must begin to contemplate the probability of an alarming crisis. The merchants of the Royal Exchange, much better acquainted than the country gentlemen with foreign lands, and much more accustomed than the country gentlemen to take large views, were in great agitation. Nobody could mistake the beat of that wonderful pulse which had recently begun, and has during five generations continued to indicate the variations of the body politic. When Littleton was chosen Speaker the stocks rose. When it was resolved that the army should be reduced to seven thousand men, the stocks fell. When the death of the Electoral Prince was known, they fell still lower. The subscriptions to a new loan, which the Commons had, from mere spite to Montague, determined to raise on conditions of which he disapproved, came in very slowly. The signs of a reaction of feeling were discernible both in and out of Parliament. Many men are alarmists by constitution. Trenchard and Howe had frightened most men by writing and talking about the danger to which liberty and property would be exposed if the government were allowed to keep a large body of Janissaries in pay. That danger had ceased to exist; and those people who must always be afraid of something, as they could no longer be afraid of a standing army, began to be afraid of the French King. There was a turn in the tide of public opinion; and no part of statesmanship is more important than the art of taking the tide of public opinion at the turn. On more than one occasion William showed himself a master of that art. But, on the present occasion, a sentiment, in itself amiable and respectable, led him to commit the greatest mistake of his whole life. Had he at this conjuncture again earnestly pressed on the Houses the importance of providing for the defence of the kingdom, and asked of them an additional number of English troops, it is not improbable that he might have carried his point; it is certain that, if he had failed, there would have been nothing ignominious in his failure. Unhappily, instead of raising a great public question, on which he was in the right, on which he had a good chance of succeeding, and on which he might have been defeated without any loss of dignity, he chose to raise a personal question, on which he was in the wrong, on which, right or wrong, he was sure to be beaten, and on which he could not be beaten without being degraded. Instead of pressing for more English regiments, he exerted all his influence to obtain for the Dutch guards permission to remain in the island.

Renewed discussion of the army question.

The first trial of strength was in the Upper House. A resolution was moved there to the effect that the Lords would gladly concur in any plan that could be suggested for retaining the services of the Dutch brigade. The motion was carried by fifty-four votes to thirty-eight. But a protest was entered, and was signed by all the minority. It is remarkable that Devonshire was, and that Marlborough was not, one of the Dissentients. Marlborough had formerly made himself conspicuous by the keenness and pertinacity with which he had attacked the Dutch. But he had now made his peace with the Court, and was in the receipt of a large salary from the civil list. He was in the House on that day; and therefore, if he voted, must have voted with the majority. The Cavendishes had generally been strenuous supporters of the King and the Junto. But on the subject of the foreign troops Hartington in one House and his father in the other were intractable.

This vote of the Lords caused much murmuring among the Commons. It was said to be most unparliamentary to pass a bill one week, and the next week to pass a resolution condemning that bill. It was true that the bill had been passed before the death of the Electoral Prince was known in London. But that unhappy event, though it might be a good reason for increasing the English army, could be no reason for departing from the principle that the English army should consist of Englishmen. A gentleman who despised the vulgar clamour against professional soldiers, who held the doctrine of Somers's Balancing Letter, and who was prepared to vote for twenty or even thirty thousand men, might yet well ask why any of those men should be foreigners. Were our countrymen naturally inferior to men of other races in any of the qualities which, under proper training, make excellent soldiers? That assuredly was not the opinion of the Prince who had, at the head of Ormond's Life Guards, driven the French household troops, till then invincible, back over the ruins of Neerwinden, and whose eagle eye and applauding voice had followed Cutts's grenadiers up the glacis of Namur. Bitter spirited malecontents muttered that, since there was no honourable service which could not be as well performed by the natives of the realm as by alien mercenaries, it might well be suspected that the King wanted his alien mercenaries for some service not honourable. If it were necessary to repel a French invasion, or to put down an Irish insurrection, the Blues and the Buffs would stand by him to the death. But, if his object were to govern in defiance of the votes of his Parliament and of the cry of his people, he might well apprehend that English swords and muskets would, at the crisis, fail him, as they had failed his father-in-law, and might well wish to surround himself with men who were not of our blood, who had no reverence for our laws, and no sympathy with our feelings. Such imputations could find credit with nobody superior in intelligence to those clownish squires who with difficulty managed to spell out Dyer's Letter over their ale. Men of sense and temper admitted that William had never shown any disposition to violate the solemn compact which he had made with the nation, and that, even if he were depraved enough to think of destroying the constitution by military violence, he was not imbecile enough to imagine that the Dutch brigade, or five such brigades would suffice for his purpose. But such men, while they fully acquitted him of the design attributed to him by factious malignity, could not acquit him of a partiality which it was natural that he should feel, but which it would have been wise in him to hide, and with which it was impossible that his subjects should sympathise. He ought to have known that nothing is more offensive to free and proud nations than the sight of foreign uniforms and standards. Though not much conversant with books, he must have been acquainted with the chief events in the history of his own illustrious House; and he could hardly have been ignorant that his great grandfather had commenced a long and glorious struggle against despotism by exciting the States General of Ghent to demand that all Spanish troops should be withdrawn from the Netherlands. The final parting between the tyrant and the future deliverer was not an event to be forgotten by any of the race of Nassau. "It was the States, Sir," said the Prince of Orange. Philip seized his wrist with a convulsive grasp, and exclaimed, "Not the States, but you, you, you."

William, however, determined to try whether a request made by himself in earnest and almost supplicating terms would induce his subjects to indulge his national partiality at the expense of their own. None of his ministers could flatter him with any hope of success. But on this subject he was too much excited to hear reason. He sent down to the Commons a message, not merely signed by himself according to the usual form, but written throughout with his own hand. He informed them that the necessary preparations had been made for sending away the guards who came with him to England, and that they would immediately embark, unless the House should, out of consideration for him, be disposed to retain them, which he should take very kindly. When the message had been read, a member proposed that a day might be fixed for the consideration of the subject. But the chiefs of the majority would not consent to anything which might seem to indicate hesitation, and moved the previous question. The ministers were in a false position. It was out of their power to answer Harley when he sarcastically declared that he did not suspect them of having advised His Majesty on this occasion. If, he said, those gentlemen had thought it desirable that the Dutch brigade should remain in the kingdom, they would have done so before. There had been many opportunities of raising the question in a perfectly regular manner during the progress of the Disbanding Bill. Of those opportunities nobody had thought fit to avail himself; and it was now too late to reopen the question. Most of the other members who spoke against taking the message into consideration took the same line, declined discussing points which might have been discussed when the Disbanding Bill was before the House, and declared merely that they could not consent to anything so unparliamentary as the repealing of an Act which had just been passed. But this way of dealing with the message was far too mild and moderate to satisfy the implacable malice of Howe. In his courtly days he had vehemently called on the King to use the Dutch for the purpose of quelling the insubordination of the English regiments. "None but the Dutch troops," he said, "are to be trusted." He was now not ashamed to draw a parallel between those very Dutch troops and the Popish Kernes whom James had brought over from Munster and Connaught to enslave our island. The general feeling was such that the previous question was carried without a division. A committee was immediately appointed to draw up an address explaining the reasons which made it impossible for the House to comply with His Majesty's wish. At the next sitting the Committee reported: and on the report there was an animated debate. The friends of the government thought the proposed address offensive. The most respectable members of the majority felt that it would be ungraceful to aggravate by harsh language the pain which must be caused by their conscientious opposition to the King's wishes. Some strong expressions were therefore softened down; some courtly phrases were inserted; but the House refused to omit one sentence which almost reproachfully reminded the King that in his memorable Declaration of 1688 he had promised to send back all the foreign forces as soon as he had effected the deliverance of this country. The division was, however, very close. There were one hundred and fifty-seven votes for omitting this passage, and one hundred and sixty-three for retaining it.*

The address was presented by the whole House. William's answer was as good as it was possible for him, in the unfortunate position in which he had placed himself, to return. It showed that he was deeply hurt; but it was temperate and dignified. Those who saw him in private knew that his feelings had been cruelly lacerated. His body sympathised with his mind. His sleep was broken. His headaches tormented him more than ever. From those whom he had been in the habit of considering as his friends, and who had failed him in the recent struggle, he did not attempt to conceal his displeasure. The lucrative see of Worcester was vacant; and some powerful Whigs of the cider country wished to obtain it for John Hall, Bishop of Bristol. One of the Foleys, a family zealous for the Revolution, but hostile to standing armies, spoke to the King on the subject. "I will pay as much respect to your wishes," said William, "as you and yours have paid to mine." Lloyd of St Asaph was translated to Worcester.

The Dutch Guards immediately began to march to the coast. After all the clamour which had been raised against them, the populace witnessed their departure rather with sorrow than with triumph. They had been long domiciled here; they had been honest and inoffensive; and many of them were accompanied by English wives and by young children who talked no language but English. As they traversed the capital, not a single shout of exultation was raised; and they were almost everywhere greeted with kindness. One rude spectator, indeed, was heard to remark that Hans made a much better figure, now that he had been living ten years on the fat of the land, than when he first came. "A pretty figure you would have made," said a Dutch soldier, "if we had not come." And the retort was generally applauded. It would not, however, be reasonable to infer from the signs of public sympathy and good will with which the foreigners were dismissed that the nation wished them to remain. It was probably because they were going that they were regarded with favour by many who would never have seen them relieve guard at St James's without black looks and muttered curses.

Naval administration.

Side by side with the discussion about the land force had been proceeding a discussion, scarcely less animated, about the naval administration. The chief minister of marine was a man whom it had once been useless and even perilous to attack in the Commons. It was to no purpose that, in 1693, grave charges, resting on grave evidence, had been brought against the Russell who had conquered at La Hogue. The name of Russell acted as a spell on all who loved English freedom. The name of La Hogue acted as a spell on all who were proud of the glory of the English arms. The accusations, unexamined and unrefuted, were contemptuously flung aside; and the thanks of the House were voted to the accused commander without one dissentient voice. But times had changed. The

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* I doubt whether there be extant a sentence of worse English than that on which the House divided. It is not merely inelegant and ungrammatical, but is evidently the work of a man of puzzled understanding, probably of Harley. "It is, Sir, to your loyal Commons an unspeakable grief, that anything should be asked by Your Majesty's message to which they cannot consent, without doing violence to that constitution Your Majesty came over to restore and preserve; and did, at that time, in your gracious declaration, promise, that all those foreign forces which came over with you should be sent back."

Admiral still had zealous partisans : but the fame of his exploits had lost their gloss; people in general were quick to discern his faults ; and his faults were but too discernible. That he had carried on a traitorous correspondence with Saint Germains had not been proved, and had been pronounced by the representatives of the people to be a foul calumny. Yet the imputation had left a stain on his name. His arrogant, insolent, and quarrelsome temper made him an object of hatred. His vast and growing wealth made him an object of envy. What his official merits and demerits really were it is not easy to discover through the mist made up of factious abuse and factious panegyric. One set of writers described him as the most ravenous of all the plunderers of the poor overtaxed nation. Another set asserted that under him the ships were better built and rigged, the crews were better disciplined and better tempered, the biscuit was better, the beer was better, the slops were better, than under any of his predecessors ; and yet that the charge to the public was less than it had been when the vessels were unseaworthy, when the sailors were riotous, when the food was alive with vermin, when the drink tasted like tanpickle, and when the clothes and hammocks were rotten. It may, however, be observed that these two representations are not inconsistent with each other ; and there is strong reason to believe that both are, to a great extent, true. Orford was covetous and unprincipled ; but he had great professional skill and knowledge, great industry, and a strong will. He was therefore an useful servant of the state when the interests of the state were not opposed to his own : and this was more than could be said of some who had preceded him. He was, for example, an incomparably better administrator than Torrington. For Torrington's weakness and negligence caused ten times as much mischief as his rapacity. But, when Orford had nothing to gain by doing what was wrong, he did what was right, and did it ably and diligently. Whatever Torrington did not embezzle he wasted. Orford may have embezzled as much as Torrington ; but he wasted nothing.

Early in the session, the House of Commons resolved itself into a Committee on the state of the Navy. This Committee sate at intervals during more than three months. Orford's administration underwent a close scrutiny, and very narrowly escaped a severe censure. A resolution condemning the manner in which his accounts had been kept was lost by only one vote. There were a hundred and forty against him, and a hundred and forty-one for him. When the report was presented to the House, another attempt was made to put a stigma upon him. It was moved that the King should be requested to place the direction of maritime affairs in other hands. There were a hundred and sixty Ayes to a hundred and sixty-four Noes. With this victory, a victory hardly to be distinguished from a defeat, his friends were forced to be content. An address setting forth some of the abuses in the naval department, and beseeching King William to correct them, was voted without a division. In one of those abuses Orford was deeply interested. He was First Lord of the Admiralty ; and he had held, ever since the Revolution, the lucrative place of Treasurer of the Navy. It was evidently improper that two offices, one of which was meant to be a check on the other, should be united in the same person ; and this the Commons represented to the King.

Commission on Irish forfeitures.

Questions relating to the military and naval Establishments occupied the attention of the Commons so much during the session that, until the prorogation was at hand, little was said about the resumption of the Crown grants. But, just before the Land Tax Bill was sent up to the Lords, a clause was added to it by which seven Commissioners were empowered to take account of the property forfeited in Ireland during the late troubles. The selection of those Commissioners the House reserved to itself. Every member was directed to bring a list containing the names of seven persons who were not members ; and the seven names which appeared in the greatest number of lists were inserted in the bill. The result of the ballot was unfavourable to the government. Four of the seven on whom the choice fell were connected with the opposition; and one of them, Trenchard, was the most conspicuous of the pamphleteers who had been during many months employed in raising a cry against the army.

The Land Tax Bill, with this clause tacked to it, was carried to the Upper House. The Peers complained, and not without reason, of this mode of proceeding. It may, they said, be very proper that Commissioners should be appointed by Act of Parliament to take account of the forfeited property in Ireland. But they should be appointed by a separate Act. Then we should be able to make amendments, to ask for conferences, to give and receive explanations. The Land Tax Bill we cannot amend. We may indeed reject it; but we cannot reject it without shaking public credit, without leaving the kingdom defenceless, without raising a mutiny in the navy. The Lords yielded, but not without a protest which was signed by some strong Whigs and some strong Tories. The King was even more displeased than the Peers. "This Commission," he said, in one of his private letters, "will give plenty of trouble next winter." It did indeed give more trouble than he at all anticipated, and brought the nation nearer than it has ever since been to the verge of another revolution.

Prorogation of Parliament.

And now the supplies had been voted. The spring was brightening and blooming into summer. The lords and squires were sick of London; and the King was sick of England. On the fourth day of May he prorogued the Houses with a speech very different from the speeches with which he had been in the habit of dismissing the preceding Parliament. He uttered not one word of thanks or praise. He expressed a hope that, when they should meet again, they would make effectual provision for the public safety. "I wish," these were his concluding words, "no mischief may happen in the meantime." The gentlemen who thronged the bar withdrew in wrath, and, as they could not take immediate vengeance, laid up his reproaches in their hearts against the beginning of the next session.

Changes in the ministry and household.

The Houses had broken up; but there was still much to be done before the King could set out for Loo. He did not yet perceive that the true way to escape from his difficulties was to form an entirely new ministry possessing the confidence of the majority which had, in the late session, been found so unmanageable. But some partial changes he could not help making. The recent votes of the Commons forced him seriously to consider the state of the Board of Admiralty. It was impossible that Orford could continue to preside at that Board and to be at the same time Treasurer of the Navy. He was offered his option. His own wish was to keep the Treasurership, which was both the more lucrative and the more secure of his two places. But it was so strongly represented to him that he would disgrace himself by giving up great power for the sake of gains which, rich and childless as he was, ought to have been beneath his consideration, that he determined to remain at the Admiralty. He seems to have thought that the sacrifice which he had made entitled him to govern despotically the department at which he had been persuaded to remain. But he soon found that the King was determined to keep in his own hands the power of appointing and removing the Junior Lords. One of these Lords, especially, the First Commissioner hated, and was bent on ejecting, Sir George Rooke, who was Member of Parliament for Portsmouth. Rooke was a brave and skilful officer, and had, therefore, though a Tory in politics, been suffered to keep his place during the ascendency of the Whig Junto. Orford now complained to the King that Rooke had been in correspondence with the factious opposition which had given so much trouble, and had lent the weight of his professional and official authority to the accusations which had been brought against the naval administration. The King spoke to Rooke, who declared that Orford had been misinformed. "I have a great respect for my Lord; and on proper occasions I have not failed to express it in public. There have certainly been abuses at the Admiralty which I am unable to defend. When those abuses have been the subject of debate in the House of Commons, I have sate silent. But, whenever any personal attack has been made on my Lord, I have done him the best service that I could." William was satisfied, and thought that Orford should have been satisfied too. But that haughty and perverse nature could be content with nothing but absolute dominion. He tendered his resignation, and could not be induced to retract it. He said that he could be of no use. It would be easy to supply his place; and his successors should have his best wishes. He then retired to the country, where, as was reported and may easily be believed, he vented his ill humour in furious invectives against the King. The Treasurership of the Navy was given to the Speaker Littleton. The Earl of Bridgewater, a nobleman of very fair character and of some experience in business, became First Lord of the Admiralty.

Other changes were made at the same time. There had during some time been really no Lord President of the Council. Leeds, indeed, was still called Lord President, and as such, took precedence of dukes of older creation; but he had not performed any of the duties of his office since the prosecution instituted against him by the Commons in 1695 had been suddenly stopped by an event which made the evidence of his guilt at once legally defective and morally complete. It seems strange that a statesman of eminent ability, who had been twice Prime Minister, should have wished to hold, by so ignominious a tenure, a place which can have had no attractions for him but the salary. To that salary, however, Leeds had clung, year after year; and he now relinquished it with a very bad grace. He was succeeded by Pembroke; and the Privy Seal which Pembroke laid down was put into the hands of a peer of recent creation, Viscount Lonsdale. Lonsdale had been distinguished in the House of Commons as Sir John Lowther, and had held high office, but had quitted public life in weariness and disgust, and had passed several years in retirement at his hereditary seat in Cumberland. He had planted forests round his house, and had employed Verrio to decorate the interior with gorgeous frescoes which represented the gods at their banquet of ambrosia. Very reluctantly, and only in compliance with the earnest and almost angry importunity of the King, Lonsdale consented to leave his magnificent retreat, and again to encounter the vexations of public life.

Trumball resigned the Secretaryship of State; and the Seals which he had held were given to Jersey, who was succeeded at Paris by the Earl of Manchester.

It is to be remarked that the new Privy Seal and the new Secretary of State were moderate Tories. The King had probably hoped that, by calling them to his councils, he should conciliate the opposition. But the device proved unsuccessful: and soon it appeared that the old practice of filling the chief offices of state with men taken from various parties, and hostile to one another, or, at least, unconnected with one another, was altogether unsuited to the new state of affairs; and that, since the Commons had become possessed of supreme power, the only way to prevent them from abusing that power with boundless folly and violence was to entrust the government to a ministry which enjoyed their confidence.

While William was making these changes in the great offices of state, a change in which he took a still deeper interest was taking place in his own household. He had laboured in vain during many months to keep the peace between Portland and Albemarle. Albemarle, indeed, was all courtesy, good humour, and submission: but Portland would not be conciliated. Even to foreign ministers he railed at his rival and complained of his master. The whole Court was divided betweeen the competitors, but divided very unequally. The majority took the side of Albemarle, whose manners were popular and whose power was evidently growing. Portland's few adherents were persons who, like him, had already made their fortunes, and who did not therefore think it worth their while to transfer their homage to a new patron. One of these persons tried to enlist Prior in Portland's faction, but with very little success. "Excuse me," said the poet, "if I follow your example and my Lord's. My Lord is a model to us all; and you have imitated him to good purpose. He retires with half a million. You have large grants, a lucrative employment in Holland, a fine house. I have nothing of the kind. A court is like those fashionable churches into which we have looked at Paris. Those who have received the benediction are instantly away to the Opera House or the wood of Boulogne. Those who have not received the benediction are pressing and elbowing each other to get near the altar. You and my Lord have got your blessing, and are quite right to take yourselves off with it. I have not been blest, and must fight my way up as well as I can." Prior's wit was his own. But his worldly wisdom was common to him with multitudes; and the crowd of those who wanted to be lords of the bedchamber, rangers of parks, and lieutenants of counties, neglected Portland and tried to ingratiate themselves with Albemarle.

By one person, however, Portland was still assiduously courted; and that person was the King. Nothing was omitted which could soothe an irritated mind. Sometimes William argued, expostulated, and implored during two hours together. But he found the comrade of his youth an altered man, unreasonable, obstinate, and disrespectful even before the public eye. The Prussian minister, an observant and impartial witness, declared that his hair had more than once stood on end to see the rude discourtesy with which the servant repelled the gracious advances of the master. Over and over William invited his old friend to take the long accustomed seat in his royal coach, that seat which Prince George himself had never been permitted to invade; and the invitation was over and over declined in a way which would have been thought uncivil even between equals. A sovereign could not, without a culpable sacrifice of his personal dignity, persist longer in such a contest. Portland was permitted to withdraw from the palace. To Heinsius, as to a common friend, William announced this separation in a letter which shows how deeply his feelings had been wounded. "I cannot tell you what I have suffered. I have done on my side everything that I could do to satisfy him; but it was decreed that a blind jealousy should make him regardless of everything that ought to have been dear to him." To Portland himself the King wrote in language still more touching. "I hope that you will oblige me in one thing. Keep your key of office. I shall not consider you as bound to any attendance. But I beg you to let me see you as often as possible. That will be a great mitigation of the distress which you have caused me. For, after all that has passed, I cannot help loving you tenderly."

Thus Portland retired to enjoy at his ease immense estates scattered over half the shires of England, and a hoard of ready money, such, it was said, as no other private man in Europe possessed. His fortune still continued to grow. For though, after the fashion of his countrymen, he laid out large sums on the interior decoration of his houses, on his gardens, and on his aviaries, his other expenses were regulated with strict frugality. His repose was, however, during some years not uninterrupted. He had been trusted with such grave secrets, and employed in such high missions, that his assistance was still frequently necessary to the government; and that assistance was given, not, as formerly, with the ardour of a devoted friend, but with the exactness of a conscientious servant. He still continued to receive letters from William; letters no longer indeed overflowing with kindness, but always indicative of perfect confidence and esteem.

Spanish succession.

The chief subject of those letters was the question which had been for a time settled in the previous autumn at Loo, and which had been reopened in the spring by the death of the Electoral Prince of Bavaria.

As soon as that event was known at Paris, Lewis directed Tallard to sound William as to a new treaty. The first thought which occurred to William was that it might be possible to put the Elector of Bavaria in his son's place. But this suggestion was coldly received at Versailles, and not without reason. If, indeed, the young Francis Joseph had lived to succeed Charles, and had then died a minor without issue, the case would have been very different. Then the Elector would have been actually administering the government of the Spanish monarchy, and, supported by France, England, and the United Provinces, might without much difficulty have continued to rule as King the empire which he had begun to rule as Regent. He would have had also, not indeed a right, but something which to the vulgar would have looked like a right, to be his son's heir. Now he was altogether unconnected with Spain. No more reason could be given for selecting him to be the Catholic King than for selecting the Margrave of Baden or the Grand Duke of Tuscany. Something was said about Victor Amadeus of Savoy, and something about the King of Portugal: but to both there were insurmountable objections. It seemed, therefore, that the only choice was between a French Prince and an Austrian Prince; and William learned, with agreeable surprise, that Lewis might possibly be induced to suffer the younger Archduke to be King of Spain and the Indies. It was intimated at the same time that the House of Bourbon would expect, in return for so great a concession to the rival House of Hapsburg, greater advantages than had been thought sufficient when the Dauphin consented to waive his claims in favour of a candidate whose elevation could cause no jealousies. What Lewis demanded, in addition to the portion formerly assigned to France, was the Milanese. With the Milanese he proposed to buy Lorraine from its Duke. To the Duke of Lorraine this arrangement would have been beneficial, and to the people of Lorraine more beneficial still. They were, and had long been, in a singularly unhappy situation. Lewis domineered over them as if they had been his subjects, and troubled himself as little about their happiness as if they had been his enemies. Since he exercised as absolute a power over them as over the Normans and Burgundians, it was desirable that he should have as great an interest in their welfare as in the welfare of the Normans and Burgundians.

On the basis proposed by France William was willing to negotiate; and, when, in June 1699, he left Kensington to pass the summer at Loo, the terms of the treaty known as the Second Treaty of Partition were very nearly adjusted. The great object now was to obtain the consent of the emperor. That consent, it should seem, ought to have been readily and even eagerly given. Had it been given, it might perhaps have saved Christendom from a war of eleven years. But the policy of Austria was, at that time, strangely dilatory and irresolute. It was in vain that William and Heinsius represented the importance of every hour. "The Emperor's ministers go on dawdling," so the King wrote to Heinsius, "not because there is any difficulty about the matter, not because they mean to reject the terms, but solely because they are people who can make up their minds to nothing." While the negotiation at Vienna was thus drawn out into endless length, evil tidings came from Madrid.

Spain and her King had long been sunk so low that it seemed impossible for either to sink lower. Yet the political maladies of the monarchy and the physical maladies of the monarch went on growing, and exhibited every day some new and frightful symptom. Since the death of the Bavarian Prince, the Court had been divided between the Austrian faction, of which the Queen and the leading ministers Oropesa and Melgar were the chiefs, and the French faction, of which the most important member was Cardinal Portocarrero, Archbishop of Toledo. At length an event which, as far as can now be judged, was not the effect of a deeply meditated plan, and was altogether unconnected with the disputes about the succession, gave the advantage to the adherents of France. The government, having committed the great error of undertaking to supply Madrid with food, committed the still greater error of neglecting to perform what it had undertaken. The price of bread doubled. Complaints were made to the magistrates, and were heard with the indolent apathy characteristic of the Spanish administration from the highest to the lowest grade. Then the populace rose, attacked the house of Oropesa, poured by thousands into the great court of the palace, and insisted on seeing the King. The Queen appeared in a balcony, and told the rioters that His Majesty was asleep. Then the multitude set up a roar of fury. "It is false: we do not believe you. We will see him." "He has slept too long," said one threatening voice; "and it is high time that he should wake." The Queen retired weeping; and the wretched being on whose dominions the sun never set tottered to the window, bowed as he had never bowed before, muttered some gracious promises, waved a handkerchief in the air, bowed again, and withdrew. Oropesa, afraid of being torn to pieces, retired to his country seat. Melgar made some show of resistance, garrisoned his house, and menaced the rabble with a shower of grenades, but was soon forced to go after Oropesa: and the supreme power passed to Portocarrero.

Portocarrero was one of a race of men of whom we, happily for us, have seen very little, but whose influence has been the curse of Roman Catholic countries. He was, like Sixtus the Fourth and Alexander the Sixth, a politician made out of an impious priest. Such politicians are generally worse than the worst of the laity, more merciless than any ruffian that can be found in camps, more dishonest than any pettifogger who haunts the tribunals. The sanctity of their profession has an unsanctifying influence on them. The lessons of the nursery, the habits of boyhood and of early youth, leave in the minds of the great majority of avowed infidels some traces of religion, which, in seasons of mourning and of sickness, become plainly discernible. But it is scarcely possible that any such trace should remain in the mind of the hypocrite who, during many years, is constantly going through what he considers as the mummery of preaching, saying mass, baptising, shriving. When an ecclesiastic of this sort mixes in the contests of men of the world, he is indeed much to be dreaded as an enemy, but still more to be dreaded as an ally. From the pulpit where he daily employs his eloquence to embellish what he regards as fables, from the altar whence he daily looks down with secret scorn on the prostrate dupes who believe that he can turn a drop of wine into blood, from the confessional where he daily studies with cold and scientific attention the morbid anatomy of guilty consciences, he brings to court some talents which may move the envy of the more cunning and unscrupulous of lay courtiers; a rare skill in reading characters and in managing tempers, a rare art of dissimulation, a rare dexterity in insinuating what it is not safe to affirm or to propose in explicit terms. There are two feelings which often prevent an unprincipled layman from becoming utterly depraved and despicable, domestic feeling, and chivalrous feeling. His heart may be softened by the endearments of a family. His pride may revolt from the thought of doing what does not become a gentleman. But neither with the domestic feeling nor with the chivalrous feeling has the wicked priest any sympathy. His gown excludes him from the closest and most tender of human relations, and at the same time dispenses him from the observation of the fashionable code of honour.

Such a priest was Portocarrero; and he seems to have been a consummate master of his craft. To the name of statesman he had no pretensions. The lofty part of his predecessor Ximenes was out of the range, not more of his intellectual, than his moral capacity. To reanimate a paralysed and torpid monarchy, to introduce order and economy into a bankrupt treasury, to restore the discipline of an army which had become a mob, to refit a navy which was perishing from mere rottenness, these were achievements beyond the power, beyond even the ambition, of that ignoble nature. But there was one task for which the new minister was admirably qualified, that of establishing, by means of superstitious terror, an absolute dominion over a feeble mind: and the feeblest of all minds was that of his unhappy sovereign. Even before the riot which had made the cardinal supreme in the state, he had succeeded in introducing into the palace a new confessor selected by himself. In a very short time the King's malady took a new form. That he was too weak to lift his food to his misshapen mouth, that, at thirty-seven, he had the bald head and wrinkled face of a man of seventy, that his complexion was turning from yellow to green, that he frequently fell down in fits and remained long insensible, these were no longer the worst symptoms of his malady. He had always been afraid of ghosts and demons; and it had long been necessary that three friars should watch every night by his restless bed as a guard against hobgoblins. But now he was firmly convinced that he was bewitched, that he was possessed, that there was a devil within him, that there were devils all around him. He was exorcised according to the forms of his Church: but this ceremony, instead of quieting him, scared him out of almost all the little reason that nature had given him. In his misery and despair he was induced to resort to irregular modes of relief. His confessor brought to court impostors who pretended that they could interrogate the powers of darkness. The Devil was called up, sworn, and examined. This strange deponent made oath, as in the presence of God, that his Catholic Majesty was under a spell, which had been laid on him many years before, for the purpose of preventing the continuation of the royal line. A drug had been compounded out of the brains and kidneys of a human corpse, and had been administered in a cup of chocolate. This potion had dried up all the sources of life; and the best remedy to which the patient could now resort would be to swallow a bowl of consecrated oil every morning before breakfast. Unhappily, the authors of this story fell into contradictions which they could excuse only by throwing the blame on Satan, who, they said, was an unwilling witness, and a liar from the beginning. In the midst of their conjuring, the Inquisition came down upon them. It must be admitted that, if the Holy Office had reserved all its terrors for such cases, it would not now have been remembered as the most hateful judicature that was ever known among civilised men. The subaltern impostors were thrown into dungeons. But the chief criminal continued to be master of the King and of the kingdom. Meanwhile, in the distempered mind of Charles one mania succeeded another. A longing to pry into those mysteries of the grave from which human beings avert their thoughts had long been hereditary in his house. Juana, from whom the mental constitution of her posterity seems to have derived a morbid taint, had sate, year after year, by the bed on which lay the ghastly remains of her husband, apparelled in the rich embroidery and jewels which he had been wont to wear while living. Her son Charles found an eccentric pleasure in celebrating his own obsequies, in putting on his shroud, placing himself in the coffin, covering himself with the pall, and lying as one dead till the requiem had been sung, and the mourners had departed, leaving him alone in the tomb. Philip the Second found a similar pleasure in gazing on the huge chest of bronze in which his remains were to be laid, and especially on the skull which, encircled with the crown of Spain, grinned at him from the cover. Philip the Fourth, too, hankered after burials and burial places, gratified his curiosity by gazing on the remains of his great grandfather, the Emperor, and sometimes stretched himself out at full length like a corpse in the niche which he had selected for himself in the royal cemetery. To that cemetery his son was now attracted by a strange fascination. Europe could show no more magnificent place of sepulture. A staircase encrusted with jasper led down from the stately church of the Escurial into an octagon situated just beneath the high altar. The vault, impervious to the sun, was rich with gold and precious marbles, which reflected the blaze from a huge chandelier of silver. On the right and on the left reposed, each in a massy sarcophagus, the departed kings and queens of Spain. Into this mausoleum the King descended with a long train of courtiers, and ordered the coffins to be unclosed. His mother had been embalmed with such consummate skill that she appeared as she had appeared on her death bed. The body of his grandfather too seemed entire, but crumbled into dust at the first touch. From Charles neither the remains of his mother nor those of his grandfather could draw any sign of sensibility. But, when the gentle and graceful Louisa of Orleans, the miserable man's first wife, she who had lighted up his dark existence with one short and pale gleam of happiness, presented herself, after the lapse of ten years, to his eyes, his sullen apathy gave way. "She is in heaven," he cried; "and I shall soon be there with her:" and with all the speed of which his limbs were capable, he tottered back to the upper air.

Such was the state of the Court of Spain when, in the autumn of 1699, it became known that, since the death of the Electoral Prince of Bavaria, the governments of France, of England, and of the United Provinces, were busily engaged in framing a second Treaty of Partition. That Castilians would be indignant at learning that any foreign potentate meditated the dismemberment of that empire of which Castile was the head might have been foreseen. But it was less easy to foresee that William would be the chief and indeed almost the only object of their indignation. If the meditated partition really was unjustifiable, there could be no doubt that Lewis was far more to blame than William. For it was by Lewis, and not by William, that the partition had been originally suggested; and it was Lewis, and not William, who was to gain an accession of territory by the partition. Nobody could doubt that William would most gladly have acceded to any arrangement by which the Spanish monarchy could be preserved entire without danger to the liberties of Europe, and that he had agreed to the division of that monarchy solely for the purpose of contenting Lewis. Nevertheless the Spanish ministers carefully avoided whatever could give offence to Lewis, and indemnified themselves by offering a gross indignity to William. The truth is that their pride had, as extravagant pride often has, a close affinity with meanness. They knew that it was unsafe to insult Lewis; and they believed that they might with perfect safety insult William. Lewis was absolute master of his large kingdom. He had at no great distance armies and fleets which one word from him would put in motion. If he were provoked, the white flag might in a few days be again flying on the walls of Barcelona. His immense power was contemplated by the Castilians with hope as well as with fear. He, and he alone, they imagined, could avert that dismemberment of which they could not bear to think. Perhaps he might yet be induced to violate the engagements into which he had entered with England and Holland, if one of his grandsons were named successor to the Spanish throne. He, therefore, must be respected and courted. But William could at that moment do little to hurt or to help. He could hardly be said to have an army. He could take no step which would require an outlay of money without the sanction of the House of Commons; and it seemed to be the chief study of the House of Commons to cross him and to humble him. The history of the late session was known to the Spaniards principally by inaccurate reports brought by Irish friars. And, had those reports been accurate, the real nature of a parliamentary struggle between the Court party and the Country party could have been but very imperfectly understood by the magnates of a realm in which there had not, during several generations, been any constitutional opposition to the royal pleasure. At one time it was generally believed at Madrid, not by the mere rabble, but by Grandees who had the envied privilege of going in coaches and four through the streets of the capital, that William had been deposed, that he had retired to Holland, that the Parliament had resolved that there should be no more kings, that a commonwealth had been proclaimed, and that a Doge was about to be appointed: and, though this rumour turned out to be false, it was but too true that the English government was, just at that conjuncture, in no condition to resent slights. Accordingly, the Marquess of Canales, who represented the Catholic King at Westminster, received instructions to remonstrate in strong language, and was not afraid to go beyond those instructions. He delivered to the Secretary of State a note abusive and impertinent beyond all example and all endurance. His master, he wrote, had learned with amazement that King William, Holland, and other powers,—for the ambassador, prudent even in his blustering, did not choose to name the King of France,—were engaged in framing a treaty, not only for settling the succession to the Spanish crown, but for the detestable purpose of dividing the Spanish monarchy. The whole scheme was vehemently condemned as contrary to the law of nature and to the law of God. The ambassador appealed from the King of England to the Parliament, to the nobility, and to the whole nation, and concluded by giving notice that he should lay the whole case before the two Houses when next they met.

The style of this paper shows how strong an impression had been made on foreign nations by the unfortunate events of the late session. The King, it was plain, was no longer considered as the head of the government. He was charged with having committed a wrong; but he was not asked to make reparation. He was treated as a subordinate officer who had been guilty of an offence against public law, and was threatened with the displeasure of the Commons, who, as the real rulers of the state, were bound to keep their servants in order. The Lords Justices read this outrageous note with indignation, and sent it with all speed to Loo. Thence they received, with equal speed, directions to send Canales out of the country. Our ambassador was at the same time recalled from Madrid; and all diplomatic intercourse between England and Spain was suspended.

It is probable that Canales would have expressed himself in a less unbecoming manner, had there not already existed a most unfortunate quarrel between Spain and William, a quarrel in which William was perfectly blameless, but in which the unanimous feeling of the English Parliament and of the English nation was on the side of Spain.

Darien.

It is necessary to go back some years for the purpose of tracing the origin and progress of this quarrel. Few portions of our history are more interesting or instructive: but few have been more obscured and distorted by passion and prejudice. The story is an exciting one; and it has generally been told by writers whose judgment had been perverted by strong national partiality. Their invectives and lamentations have still to be temperately examined; and it may well be doubted whether, even now, after the lapse of more than a century and a half, feelings hardly compatible with temperate examination will not be stirred up in many minds by the name of Darien. In truth that name is associated with calamities so cruel that the recollection of them may not unnaturally disturb the equipoise even of a fair and sedate mind.

The man who brought these calamities on his country was not a mere visionary or a mere swindler. He was that William Paterson whose name is honourably associated with the auspicious commencement of a new era in English commerce and in English finance. His plan of a national bank, having been examined and approved by the most eminent statesmen who sate in the Parliament house at Westminster, and by the most eminent merchants who walked the Exchange of London, had been carried into execution with signal success. He thought, and perhaps thought with reason, that his services had been ill requited. He was, indeed, one of the original Directors of the great corporation which owed its existence to him; but he was not re-elected. It may easily be believed that his colleagues, citizens of ample fortune and of long experience in the practical part of trade, aldermen, wardens of companies, heads of firms well known in every Burse throughout the civilised world, were not well pleased to see among them in Grocers' Hall a foreign adventurer whose whole capital consisted in an inventive brain and a persuasive tongue. Some of them were probably weak enough to dislike him for being a Scot: some were probably mean enough to be jealous of his parts and knowledge: and even persons who were not unfavourably disposed to him might have discovered, before they had known him long, that, with all his cleverness, he was deficient in common sense; that his mind was full of schemes which, at the first glance, had a specious aspect, but which, on closer examination, appeared to be impracticable or pernicious; and that the benefit which the public had derived from one happy project formed by him would be very dearly purchased if it were taken for granted that all his other projects must be equally happy. Disgusted by what he considered as the ingratitude of the English, he repaired to the Continent, in the hope that he might be able to interest the traders of the Hanse Towns and the princes of the German Empire in his plans. From the Continent he returned unsuccessful to London; and then at length the thought that he might be more justly appreciated by his countrymen than by strangers seems to have risen in his mind. Just at this time he fell in with Fletcher of Saltoun, who happened to be in England. These eccentric men soon became intimate. Each of them had his monomania; and the two monomanias suited each other perfectly. Fletcher's whole soul was possessed by a sore, jealous, punctilious patriotism. His heart was ulcerated by the thought of the poverty, the feebleness, the political insignificance of Scotland, and of the indignities which she had suffered at the hand of her powerful and opulent neighbour. When he talked of her wrongs his dark meagre face took its sternest expression: his habitual frown grew blacker; and his eyes flashed more than their wonted fire. Paterson, on the other hand, firmly believed himself to have discovered the means of making any state which would follow his counsel great and prosperous in a time which, when compared with the life of an individual, could hardly be called long, and which, in the life of a nation, was but as a moment. There is not the least reason to believe that he was dishonest. Indeed he would have found more difficulty in deceiving others had he not begun by deceiving himself. His faith in his own schemes was strong even to martyrdom; and the eloquence with which he illustrated and defended them had all the charm of sincerity and of enthusiasm. Very seldom has any blunder committed by fools, or any villany devised by impostors, brought on any society miseries so great as the dreams of these two friends, both of them men of integrity and both of them men of parts, were destined to bring on Scotland.

In 1695 the pair went down together to their native country. The Parliament of that country was then about to meet under the presidency of Tweeddale, an old acquaintance and country neighbour of Fletcher. On Tweeddale the first attack was made. He was a shrewd, cautious old politician. Yet it should seem that he was not able to hold out against the skill and energy of the assailants. Perhaps, however, he was not altogether a dupe. The public mind was at that moment violently agitated. Men of all parties were clamouring for an inquiry into the slaughter of Glencoe. There was reason to fear that the session which was about to commence would be stormy. In such circumstances the Lord High Commissioner might think that it would be prudent to appease the anger of the Estates by offering an almost irresistible bait to their cupidity. If such was the policy of Tweeddale, it was, for the moment, eminently successful. The Parliament, which met burning with indignation, was soothed into good humour. The blood of the murdered Macdonalds continued to cry for vengeance in vain. The schemes of Paterson, brought forward under the patronage of the ministers of the Crown, were sanctioned by the unanimous voice of the Legislature.

The great projector was the idol of the whole nation. Men spoke to him with more profound respect than to the Lord High Commissioner. His antechamber was crowded with solicitors desirous to catch some drops of that golden shower of which he was supposed to be the dispenser. To be seen walking with him in the High Street, to be honoured by him with a private interview of a quarter of an hour, were enviable distinctions. He, after the fashion of all the false prophets who have deluded themselves and others, drew new faith in his own lie from the credulity of his disciples. His countenance, his voice, his gestures, indicated boundless self-importance. When he appeared in public he looked,—such is the language of one who probably had often seen him,—like Atlas conscious that a world was on his shoulders. But the airs which he gave himself only heightened the respect and admiration which he inspired. His demeanour was regarded as a model. Scotchmen who wished to be thought wise looked as like Paterson as they could.

His plan, though as yet disclosed to the public only by glimpses, was applauded by all classes, factions, and sects, lords, merchants, advocates, divines, Whigs and Jacobites, Cameronians and Episcopalians. In truth, of all the ten thousand bubbles of which history has preserved the memory, none was ever more skilfully puffed into existence; none ever soared higher, or glittered more brilliantly; and none ever burst with a more lamentable explosion. There was, however, a certain mixture of truth in the magnificent day dream which produced such fatal effects.

Scotland was, indeed, not blessed with a mild climate or a fertile soil. But the richest spots that had ever existed on the face of the earth had been spots quite as little favoured by nature. It was on a bare rock, surrounded by deep sea, that the streets of Tyre were piled up to a dizzy height. On that sterile crag were woven the robes of Persian satraps and Sicilian tyrants; there were fashioned silver bowls and chargers for the banquets of kings: and there Pomeranian amber was set in Lydian gold to adorn the necks of queens. In the warehouses were collected the fine linen of Egypt and the odorous gums of Arabia; the ivory of India, and the tin of Britain. In the port lay fleets of great ships which had weathered the storms of the Euxine and the Atlantic. Powerful and wealthy colonies in distant parts of the world looked up with filial reverence to the little island; and despots, who trampled on the laws and outraged the feelings of all the nations between the Hydaspes and the Ægean, condescended to court the population of that busy hive. At a later period, on a dreary bank formed by the soil which the Alpine streams swept down to the Adriatic, rose the palaces of Venice. Within a space which would not have been thought large enough for one of the parks of a rude northern baron were collected riches far exceeding those of a northern kingdom. In almost every one of the private dwellings which fringed the Great Canal were to be seen plate, mirrors, jewellery, tapestry, paintings, carving, such as might move the envy of the master of Holyrood. In the arsenal were munitions of war sufficient to maintain a contest against the whole power of the Ottoman Empire. And, before the grandeur of Venice had declined, another commonwealth, still less favoured, if possible, by nature, had rapidly risen to a power and opulence which the whole civilised world contemplated with envy and admiration. On a desolate marsh overhung by fogs and exhaling diseases, a marsh where there was neither wood nor stone, neither firm earth nor drinkable water, a marsh from which the ocean on one side and the Rhine on the other were with difficulty kept out by art, was to be found the most prosperous community in Europe. The wealth which was collected within five miles of the Stadthouse of Amsterdam would purchase the fee simple of Scotland. And why should this be? Was there any reason to believe that nature had bestowed on the Phœnician, on the Venetian, or on the Hollander, a larger measure of activity, of ingenuity, of forethought, of self-command, than on the citizen of Edinburgh or Glasgow? The truth was that, in all those qualities which conduce to success in life, and especially in commercial life, the Scot had never been surpassed; perhaps he had never been equalled. All that was necessary was that his energy should take a proper direction; and a proper direction Paterson undertook to give.

His esoteric project was the original project of Christopher Columbus, extended and modified. Columbus had hoped to establish a communication between our quarter of the world and India across the great western ocean. But he was stopped by an unexpected obstacle. The American continent, stretching far north and far south into cold and inhospitable regions, presented what seemed an insurmountable barrier to his progress; and, in the same year in which he first set foot on that continent, Gama reached Malabar by doubling the Cape of Good Hope. The consequence was, that during two hundred years, the trade of Europe with the remoter parts of Asia had been carried on by rounding the immense peninsula of Africa. Paterson now revived the project of Columbus, and persuaded himself and others that it was possible to carry that project into effect in such a manner as to make his country the greatest emporium that had ever existed on our globe.

For this purpose it was necessary to occupy in America some spot which might be a resting place between Scotland and India. It was true that almost every habitable part of America had already been seized by some European power. Paterson, however, imagined that one province, the most important of all, had been overlooked by the short-sighted cupidity of vulgar politicians and vulgar traders. The isthmus which joined the two great continents of the New World remained, according to him, unappropriated. Great Spanish viceroyalties, he said, lay on the east and on the west; but the mountains and forests of Darien were abandoned to rude tribes which followed their own usages and obeyed their own princes. He had been in that part of the world, in what character was not quite clear. Some said that he had gone thither to convert the Indians, and some that he had gone thither to rob the Spaniards. But, missionary or pirate, he had visited Darien, and had brought away none but delightful recollections. The havens, he averred, were capacious and secure: the sea swarmed with turtle: the country was so mountainous that, within nine degrees of the equator, the climate was temperate; and yet the inequalities of the ground offered no impediment to the conveyance of goods. Nothing would be easier than to construct roads along which a string of mules or a wheeled carriage might in the course of a single day pass from sea to sea. The soil was, to the depth of several feet, a rich black mould, on which a profusion of valuable herbs and fruits grew spontaneously, and on which all the choicest productions of tropical regions might easily be raised by human industry and art; and yet the exuberant fertility of the earth had not tainted the purity of the air. Considered merely as a place of residence, the isthmus was a paradise. A colony placed there could not fail to prosper, even if it had no wealth except what was derived from agriculture. But agriculture was a secondary object in the colonization of Darien. Let but that precious neck of land be occupied by an intelligent, an enterprising, a thrifty race; and, in a few years, the whole trade between India and Europe must be drawn to that point. The tedious and perilous passage round Africa would soon be abandoned. The merchant would no longer expose his cargoes to the mountainous billows and capricious gales of the Antarctic seas. The greater part of the voyage from Europe to Darien, and the whole voyage from Darien to the richest kingdoms of Asia, would be a rapid yet easy gliding before the trade winds over blue and sparkling waters. The voyage back across the Pacific would, in the latitude of Japan, be almost equally speedy and pleasant. Time, labour, money, would be saved. The returns would come in more quickly. Fewer hands would be required to navigate the ships. The loss of a vessel would be a rare event. The trade would increase fast. In a short time it would double; and it would all pass through Darien. Whoever possessed that door of the sea, that key of the universe,—such were the bold figures which Paterson loved to employ,—would give law to both hemispheres; and would, by peaceful arts, without shedding one drop of blood, establish an empire as splendid as that of Cyrus or Alexander. Of the kingdoms of Europe, Scotland was, as yet, the poorest and the least considered. If she would but occupy Darien, if she would but become one great free port, one great warehouse for the wealth which the soil of Darien might produce, and for the still greater wealth which would be poured into Darien from Canton and Siam, from Ceylon and the Moluccas, from the mouths of the Ganges and the Gulf of Cambay, she would at once take her place in the first rank among nations. No rival would be able to contend with her either in the West Indian or in the East Indian trade. The beggarly country, as it had been insolently called by the inhabitants of warmer and more fruitful regions, would be the great mart for the choicest luxuries, sugar, rum, coffee, chocolate, tobacco, the tea and porcelain of China, the muslin of Dacca, the shawls of Cashmere, the diamonds of Golconda, the pearls of Karrack, the delicious birds' nests of Nicobar, cinnamon and pepper, ivory and sandal wood. From Scotland would come all the finest jewels and brocade worn by duchesses at the balls of St James's and Versailles. From Scotland would come all the saltpetre which would furnish the means of war to the fleets and armies of contending potentates. And on all the vast riches which would be constantly passing through the little kingdom a toll would be paid which would remain behind. There would be a prosperity such as might seem fabulous, a prosperity of which every Scotchman, from the peer to the cadie, would partake. Soon, all along the now desolate shores of the Forth and Clyde, villas and pleasure grounds would be as thick as along the edges of the Dutch canals. Edinburgh would vie with London and Paris; and the baillie of Glasgow or Dundee would have as stately and well furnished a mansion, and as fine a gallery of pictures, as any burgomaster of Amsterdam.

This magnificent plan was at first but partially disclosed to the public. A colony was to be planted: a vast trade was to be opened between both the Indies and Scotland: but the name of Darien was as yet pronounced only in whispers by Paterson and by his most confidential friends. He had however shown enough to excite boundless hopes and desires. How well he succeeded in inspiring others with his own feelings is sufficiently proved by the memorable Act to which the Lord High Commissioner gave the Royal sanction on the 26th of June 1695. By this Act some persons who were named, and such other persons as should join with them, were formed into a corporation, which was to be named the Company of Scotland trading to Africa and the Indies. The amount of the capital to be employed was not fixed by law; but it was provided that one half of the stock at least must be held by Scotchmen resident in Scotland, and that no stock which had been originally held by a Scotchman resident in Scotland should ever be transferred to any but a Scotchman resident in Scotland. An entire monopoly of the trade with Asia, Africa and America, for a term of thirty-one years was granted to the Company. All goods imported by the Company were during twenty-one years to be duty free, with the exception of foreign sugar and tobacco. Sugar and tobacco grown on the Company's own plantations were exempted from all taxation. Every member and every servant of the Company was to be privileged against impressment and arrest. If any of these privileged persons was impressed or arrested, the Company was authorised to release him, and to demand the assistance both of the civil and of the military power. The Company was authorised to take possession of unoccupied territories in any part of Asia, Africa, or America, and there to plant colonies, to build towns and forts, to impose taxes, and to provide magazines, arms, and ammunition, to raise troops, to wage war, to conclude treaties; and the King was made to promise that, if any foreign state should injure the Company, he would interpose, and would, at the public charge, obtain reparation. Lastly it was provided that, in order to give greater security and solemnity to this most exorbitant grant, the whole substance of the Act should be set forth in Letters Patent to which the Chancellor was directed to put the Great Seal without delay.

The letters were drawn: the Great Seal was affixed: the subscription books were opened; the shares were fixed at a hundred pounds sterling each; and from the Pentland Firth to the Solway Firth every man who had a hundred pounds was impatient to put down his name. About two hundred and twenty thousand pounds were actually paid up. This may not, at first sight, appear a large sum to those who remember the bubbles of 1825 and of 1845, and would assuredly not have sufficed to defray the charge of three months of war with Spain. Yet the effort was marvellous when it may be affirmed with confidence that the Scotch people voluntarily contributed for the colonisation of Darien a larger proportion of their substance than any other people ever, in the same space of time, voluntarily contributed to any commercial undertaking. A great part of Scotland was then as poor and rude as Iceland now is. There were five or six shires which did not altogether contain so many guineas and crowns as were tossed about every day by the shovels of a single goldsmith in Lombard Street. Even the nobles had very little ready money. They generally took a large part of their rents in kind, and were thus able, on their own domains, to live plentifully and hospitably. But there were many esquires in Kent and Somersetshire who received from their tenants a greater quantity of gold and silver than a Duke of Gordon or a Marquess of Atholl drew from extensive provinces. The pecuniary remuneration of the clergy was such as would have moved the pity of the most needy curate who thought it a privilege to drink his ale and smoke his pipe in the kitchen of an English manor house. Even in the fertile Merse there were parishes of which the minister received only from four to eight pounds sterling in cash. The official income of the Lord President of the Court of Session was only five hundred a year; that of the Lord Justice Clerk only four hundred a year. The land tax of the whole kingdom was fixed some years later by the Treaty of Union at little more than half the land tax of the single county of Norfolk. Four hundred thousand pounds probably bore as great a ratio to the wealth of Scotland then as forty millions would bear now.

The list of the members of the Darien Company deserves to be examined. The number of shareholders was about fourteen hundred. The largest quantity of stock registered in one name was three thousand pounds. The heads of three noble houses took three thousand pounds each, the Duke of Hamilton, the Duke of Queensberry and Lord Belhaven, a man of ability, spirit, and patriotism, who had entered into the design with enthusiasm not inferior to that of Fletcher. Argyle held fifteen hundred pounds. John Dalrymple, but too well known as the Master of Stair, had just succeeded to his father's title and estate, and was now Viscount Stair. He put down his name for a thousand pounds. The number of Scotch peers who subscribed was between thirty and forty. The City of Edinburgh, in its corporate capacity, took three thousand pounds, the City of Glasgow three thousand, the City of Perth two thousand. But the great majority of the subscribers contributed only one hundred or two hundred pounds each. A very few divines who were settled in the capital or in other large towns were able to purchase shares. It is melancholy to see in the roll the name of more than one professional man whose paternal anxiety led him to lay out probably all his hardly earned savings in purchasing a hundred pound share for each of his children. If, indeed, Paterson's predictions had been verified, such a share would, according to the notions of that age and country, have been a handsome portion for the daughter of a writer or a surgeon.

That the Scotch are a people eminently intelligent, wary, resolute, and selfpossessed is obvious to the most superficial observation. That they are a people peculiarly liable to dangerous fits of passion and delusions of the imagination is less generally acknowledged, but is not less true. The whole kingdom seemed to have gone mad. Paterson had acquired an influence resembling rather that of the founder of a new religion, that of a Mahomet, that of a Joseph Smith, than that of a commercial projector. Blind faith in a religion, fanatical zeal for a religion, are too common to astonish us. But such faith and zeal seem strangely out of place in the transactions of the money market. It is true that we are judging after the event. But before the event materials sufficient for the forming of a sound judgment were within the reach of all who cared to use them. It seems incredible that men of sense, who had only a vague and general notion of Paterson's scheme, should have staked everything on the success of that scheme. It seems more incredible still that men to whom the details of that scheme had been confided should not have looked into any of the common books of history or geography in which an account of Darien might have been found, and should not have asked themselves the simple question, whether Spain was likely to endure a Scotch colony in the heart of her Transatlantic dominions. It was notorious that she claimed the sovereignty of the isthmus on specious, nay on solid, grounds. A Spaniard had been the first discoverer of the coast of Darien. A Spaniard had built a town and established a government on that coast. A Spaniard had, with great labour and peril, crossed the mountainous neck of land, had seen rolling beneath him the vast Pacific, never before revealed to European eyes, had descended, sword in hand, into the waves up to his girdle, and had there solemnly taken possession of sea and shore in the name of the Crown of Castile. It was true that the region which Paterson described as a paradise had been found by the first Castilian settlers to be a land of misery and death. The poisonous air, exhaled from rank jungle and stagnant water, had compelled them to remove to the neighbouring haven of Panama; and the Red Indians had been contemptuously permitted to live after their own fashion on the pestilential soil. But that soil was still considered, and might well be considered, by Spain as her own. In many countries there were tracts of morass, of mountain, of forest, in which governments did not think it worth while to be at the expense of maintaining order, and in which rude tribes enjoyed by connivance a kind of independence. It was not necessary for the members of the Company of Scotland trading to Africa and the Indies to look very far for an example. In some highland districts, not more than a hundred miles from Edinburgh, dwelt clans which had always regarded the authority of King, Parliament, Privy Council and Court of Session, quite as little as the aboriginal population of Darien regarded the authority of the Spanish Viceroys and Audiences. Yet it would surely have been thought an outrageous violation of public law in the King of Spain to take possession of Appin and Lochaber. And would it be a less outrageous violation of public law in the Scots to seize on a province in the very centre of his possessions, on the plea that this province was in the same state in which Appin and Lochaber had been during centuries?

So grossly unjust was Paterson's scheme; and yet it was less unjust than impolitic. Torpid as Spain had become, there was still one point on which she was exquisitely sensitive. The slightest encroachment of any other European power even on the outskirts of her American dominions sufficed to disturb her repose and to brace her paralysed nerves. To imagine that she would tamely suffer adventurers from one of the most insignificant kingdoms of the Old World to form a settlement in the midst of her empire, within a day's sail of Portobello on one side and of Carthagena on the other, was ludicrously absurd. She would have been just as likely to let them take possession of the Escurial. It was, therefore, evident that, before the new Company could even begin its commercial operations, there must be a war with Spain and a complete triumph over Spain. What means had the Company of waging such a war, and what chance of achieving such a triumph. The ordinary revenue of Scotland in time of peace was between sixty and seventy thousand a year. The extraordinary supplies granted to the Crown during the war with France had amounted perhaps to as much more. Spain, it is true, was no longer the Spain of Pavia and Lepanto. But, even in her decay, she possessed in Europe resources which exceeded thirty fold those of Scotland; and in America, where the struggle must take place, the disproportion was still greater. The Spanish fleets and arsenals were doubtless in wretched condition. But there were Spanish fleets; there were Spanish arsenals. The galleons, which sailed every year from Seville to the neighbourhood of Darien and from the neighbourhood of Darien back to Seville, were in tolerable condition, and formed, by themselves, a considerable armament. Scotland had not a single ship of the line, nor a single dockyard where such a ship could be built. A marine sufficient to overpower that of Spain must be, not merely equipped and manned, but created. An armed force sufficient to defend the isthmus against the whole power of the viceroyalties of Mexico and Peru must be sent over five thousand miles of ocean. What was the charge of such an expedition likely to be? Oliver had, in the preceding generation, wrested a West Indian island from Spain: but, in order to do this, Oliver, a man who thoroughly understood the administration of war, who wasted nothing, and who was excellently served, had been forced to spend, in a single year, on his navy alone, twenty times the ordinary revenue of Scotland; and, since his days, war had been constantly becoming more and more costly.

It was plain that Scotland could not alone support the charge of a contest with the enemy whom Paterson was bent on provoking. And what assistance was she likely to have from abroad? Undoubtedly the vast colonial empire and the narrow colonial policy of Spain were regarded with an evil eye by more than one great maritime power. But there was no great maritime power which would not far rather have seen the isthmus between the Atlantic and the Pacific in the hands of Spain than in the hands of the Darien Company. Lewis could not but dread whatever tended to aggrandise a state governed by William. To Holland the East India trade was as the apple of her eye. She had been the chief gainer by the discoveries of Gama; and it might be expected that she would do all that could be done by craft, and, if need were, by violence, rather than suffer any rival to be to her what she had been to Venice. England remained; and Paterson was sanguine enough to flatter himself that England might be induced to lend her powerful aid to the Company. He and Lord Belhaven repaired to London, opened an office in Clement's Lane, formed a Board of Directors auxiliary to the Central Board at Edinburgh, and invited the capitalists of the Royal Exchange to subscribe for the stock which had not been reserved for Scotchmen resident in Scotland. A few moneyed men were allured by the bait: but the clamour of the City was loud and menacing; and from the City a feeling of indignation spread fast through the country. In this feeling there was undoubtedly a large mixture of evil. National antipathy operated on some minds, religious antipathy on others. But it is impossible to deny that the anger which Paterson's schemes excited throughout the south of the island was, in the main, just and reasonable. Though it was not yet generally known in what precise spot his colony was to be planted, there could be little doubt that he intended to occupy some part of America; and there could be as little doubt that such occupation would be resisted. There would be a maritime war; and such a war Scotland had no means of carrying on. The state of her finances was such that she must be quite unable to fit out even a single squadron of moderate size. Before the conflict had lasted three months, she would have neither money nor credit left. These things were obvious to every coffeehouse politician; and it was impossible to believe that they had escaped the notice of men so able and well informed as some who sate in the Privy Council and Parliament at Edinburgh. In one way only could the conduct of these schemers be explained. They meant to make a dupe and a tool of the Southron. The two British kingdoms were so closely connected, physically and politically, that it was scarcely possible for one of them to be at peace with a power with which the other was at war. If the Scotch drew King William into a quarrel, England must, from regard to her own dignity, which was bound up with his, support him in it. She was to be tricked into a bloody and expensive contest in the event of which she had no interest: nay, into a contest in which victory would be a greater calamity to her than defeat. She was to lavish her wealth and the lives of her seamen, in order that a set of cunning foreigners might enjoy a monopoly by which she would be the chief sufferer. She was to conquer and defend provinces for this Scotch Corporation; and her reward was to be that her merchants were to be undersold, her customers decoyed away, her exchequer beggared. There would be an end to the disputes between the old East India Company and the new East India Company; for both Companies would be ruined alike. The two great springs of revenue would be dried up together. What would be the receipt of the Customs, what of the Excise, when vast magazines of sugar, rum, tobacco, coffee, chocolate, tea, spices, silks, muslins, all duty free, should be formed along the estuaries of the Forth and of the Clyde, and along the border from the mouth of the Esk to the mouth of the Tweed? What army, what fleet, would be sufficient to protect the interests of the government and of the fair trader when the whole kingdom of Scotland should be turned into one great smuggling establishment? Paterson's plan was simply this, that England should first spend millions in defence of the trade of his Company, and should then be plundered of twice as many millions by means of that very trade.

The cry of the city and of the nation was soon echoed by the legislature. When the Parliament met for the first time after the general election of 1695, Rochester called the attention of the Lords to the constitution and designs of the Company. Several witnesses were summoned to the bar, and gave evidence which produced a powerful effect on the House. "If these Scots are to have their way," said one peer, "I shall go and settle in Scotland, and not stay here to be made a beggar." The Lords resolved to represent strongly to the King the injustice of requiring England to exert her power in support of an enterprise which, if successful, must be fatal to her commerce and to her finances. A representation was drawn up and communicated to the Commons. The Commons eagerly concurred, and complimented the Peers on the promptitude with which their Lordships had, on this occasion, stood forth to protect the public interests. The two Houses went up together to Kensington with the address. William had been under the walls of Namur when the Act for incorporating the Company had been touched with his sceptre at Edinburgh, and had known nothing about that Act till his attention had been called to it by the clamour of his English subjects. He now said, in plain terms, that he had been ill served in Scotland, but that he would try to find a remedy for the evil which had been brought to his notice. The Lord High Commissioner Tweeddale and Secretary Johnstone were immediately dismissed. But the Act which had been passed by their management still continued to be law in Scotland; nor was it in their master's power to undo what they had done.

The Commons were not content with addressing the throne. They instituted an inquiry into the proceedings of the Scotch Company in London. Belhaven made his escape to his own country, and was there beyond the reach of the Serjeant-at-Arms. But Paterson and some of his confederates were severely examined. It soon appeared that the Board which was sitting in Clement's Lane had done things which were certainly imprudent and perhaps illegal. The Act of Incorporation empowered the directors to take and to administer to their servants an oath of fidelity. But that Act was on the south of the Tweed a nullity. Nevertheless the directors had, in the heart of the City of London, taken and administered this oath, and had thus, by implication, asserted that the powers conferred on them by the legislature of Scotland accompanied them to England. It was resolved that they had been guilty of a high crime and misdemeanour, and that they should be impeached. A committee was appointed to frame articles of impeachment; but the task proved a difficult one; and the prosecution was suffered to drop, not however till the few English capitalists who had at first been friendly to Paterson's project had been terrified into renouncing all connection with him.

Now, surely, if not before, Paterson ought to have seen that his project could end in nothing but shame to himself and ruin to his worshippers. From the first it had been clear that England alone could protect his Company against the enmity of Spain; and it was now clear that Spain would be a less formidable enemy than England. It was impossible that his plan could excite greater indignation in the Council of the Indies at Madrid, or in the House of Trade at Seville, than it had excited in London. Unhappily he was given over to a strong delusion; and the blind multitude eagerly followed their blind leader. Indeed his dupes were maddened by that which should have sobered them. The proceedings of the Parliament which sate at Westminster, proceedings just and reasonable in substance, but in manner doubtless harsh and insolent, had roused the angry passions of a nation, feeble indeed in numbers and in material resources, but eminently high spirited. The proverbial pride of the Scotch was too much for their proverbial shrewdness. The votes of the English Lords and Commons were treated with marked contempt. The populace of Edinburgh burned Rochester in effigy. Money was poured faster than ever into the treasury of the Company. A stately house, in Milne Square, then the most modern and fashionable part of Edinburgh, was purchased and fitted up at once as an office and a warehouse. Ships adapted both for war and for trade were required: but the means of building such ships did not exist in Scotland; and no firm in the south of the island was disposed to enter into a contract which might not improbably be considered by the House of Commons as an impeachable offence. It was necessary to have recourse to the dockyards of Amsterdam and Hamburg. At an expense of fifty thousand pounds a few vessels were procured, the largest of which would hardly have ranked as sixtieth in the English navy; and with this force, a force not sufficient to keep the pirates of Sallee in check, the Company threw down the gauntlet to all the maritime powers in the world.

It was not till the summer of 1698 that all was ready for the expedition which was to change the face of the globe. The number of seamen and colonists who embarked at Leith was twelve hundred. Of the colonists many were younger sons of honourable families, or officers who had been disbanded since the peace. It was impossible to find room for all who were desirous of emigrating. It is said that some persons who had vainly applied for a passage hid themselves in dark corners about the ships, and, when discovered, refused to depart, clung to the rigging, and were at last taken on shore by main force. This infatuation is the more extraordinary because few of the adventurers knew to what place they were going. All that was quite certain was that a colony was to be planted somewhere, and to be named Caledonia. The general opinion was that the fleet would steer for some part of the coast of America. But this opinion was not universal. At the Dutch Embassy in Saint James's Square there was an uneasy suspicion that the new Caledonia would be founded among those Eastern spice islands with which Amsterdam had long carried on a lucrative commerce.

The supreme direction of the expedition was entrusted to a Council of Seven. Two Presbyterian chaplains and a precentor were on board. A cargo had been laid in which was afterwards the subject of much mirth to the enemies of the Company, slippers innumerable, four thousand periwigs of all kinds from plain bobs to those magnificent structures which, in that age, towered high above the foreheads and descended to the elbows of men of fashion, bales of Scotch woollen stuffs which nobody within the tropics could wear, and many hundreds of English bibles which neither Spaniard nor Indian could read. Paterson, flushed with pride and hope, not only accompanied the expedition, but took with him his wife, a comely dame, whose heart he had won in London, where she had presided over one of the great coffeehouses in the neighbourhood of the Royal Exchange. At length on the twenty-fifth of July the ships, followed by many tearful eyes, and commended to heaven in many vain prayers, sailed out of the estuary of the Forth.

The voyage was much longer than a voyage to the Antipodes now is; and the adventurers suffered much. The rations were scanty: there were bitter complaints both of the bread and of the meat; and, when the little fleet, after passing round the Orkneys and Ireland, touched at Madeira, those gentlemen who had fine clothes among their baggage were glad to exchange embroidered coats and laced waistcoats for provisions and wine. From Madeira the adventurers ran across the Atlantic, landed on an uninhabited islet lying between Porto Rico and St Thomas, took possession of this desolate spot in the name of the Company, set up a tent, and hoisted the white cross of St Andrew. Soon, however, they were warned off by an officer who was sent from St Thomas to inform them that they were trespassing on the territory of the King of Denmark. They proceeded on their voyage, having obtained the services of an old buccaneer who knew the coast of Central America well. Under his pilotage they anchored on the first of November close to the Isthmus of Darien. One of the greatest princes of the country soon came on board. The courtiers who attended him, ten or twelve in number, were stark naked; but he was distinguished by a red coat, a pair of cotton drawers, and an old hat. He had a Spanish name, spoke Spanish, and affected the grave deportment of a Spanish don. The Scotch propitiated Andreas, as he was called, by a present of a new hat blazing with gold lace, and assured him that, if he would trade with them, they would treat him better than the Castilians had done.

A few hours later the chiefs of the expedition went on shore, took formal possession of the country, and named it Caledonia. They were pleased with the aspect of a small peninsula about three miles in length and a quarter of a mile in breadth, and determined to fix here the city of New Edinburgh, destined, as they hoped, to be the great emporium of both Indies. The peninsula terminated in a low promontory of about thirty acres, which might easily be turned into an island by digging a trench. The trench was dug; and on the ground thus separated from the main land a fort was constructed: fifty guns were placed on the ramparts; and within the enclosure houses were speedily built and thatched with palm leaves.

Negotiations were opened with the chieftains, as they were called, who governed the neighbouring tribes. Among these savage rulers were found as insatiable a cupidity, as watchful a jealousy, and as punctilious a pride, as among the potentates whose disputes had seemed likely to make the Congress of Ryswick eternal. One prince hated the Spaniards because a fine rifle had been taken away from him by the Governor of Portobello on the plea that such a weapon was too good for a red man. Another loved the Spaniards because they had given him a stick tipped with silver. On the whole, the new comers succeeded in making friends of the aboriginal race. One mighty monarch, the Lewis the Great of the isthmus, who wore with pride a cap of white reeds lined with red silk and adorned with an ostrich feather, seemed well inclined to the strangers, received them hospitably in a palace built of canes and covered with palmetto royal, and regaled them with calabashes of a sort of ale brewed from Indian corn and potatoes. Another chief set his mark to a treaty of peace and alliance with the colony. A third consented to become a vassal of the Company, received with great delight a commission embellished with gold thread and flowered riband, and swallowed to the health of his new masters not a few bumpers of their own brandy.

Meanwhile the internal government of the colony was organised according to a plan devised by the directors at Edinburgh. The settlers were divided into bands of fifty or sixty: each band chose a representative; and thus was formed an assembly which took the magnificent name of Parliament. This Parliament speedily framed a curious code. The first article provided that the precepts, instructions, examples, commands, and prohibitions expressed and contained in the Holy Scriptures should have the full force and effect of laws in New Caledonia, an enactment which proves that those who drew it up either did not know what the Holy Scriptures contained or did not know what a law meant. There is another provision which shows not less clearly how far these legislators were from understanding the first principles of legislation. "Benefits received and good services done shall always be generously and thankfully compensated, whether a prior bargain hath been made or not; and, if it shall happen to be otherwise, and the Benefactor obliged justly to complain of the ingratitude, the Ungrateful shall in such case be obliged to give threefold satisfaction at the least." An article much more creditable to the little Parliament, and much needed in a community which was likely to be constantly at war, prohibits, on pain of death, the violation of female captives.

By this time all the Antilles and all the shores of the Gulf of Mexico were in a ferment. The new colony was the object of universal hatred. The Spaniards began to fit out armaments. The chiefs of the French dependencies in the West Indies eagerly offered assistance to the Spaniards. The governors of the English settlements put forth proclamations interdicting all communication with this nest of buccaneers. Just at this time, the Dolphin, a vessel of fourteen guns, which was the property of the Scotch Company, was driven on shore by stress of weather under the walls of Carthagena. The ship and cargo were confiscated, the crew imprisoned and put in irons. Some of the sailors were treated as slaves, and compelled to sweep the streets and to work on the fortifications. Others, and among them the captain, were sent to Seville to be tried for piracy. Soon an envoy with a flag of truce arrived at Carthagena, and, in the name of the Council of Caledonia, demanded the release of the prisoners. He delivered to the authorities a letter threatening them with the vengeance of the King of Great Britain, and a copy of the Act of Parliament by which the Company had been created. The Castilian governor, who probably knew that William, as Sovereign of England, would not, and, as Sovereign of Scotland, could not, protect the squatters who had occupied Darien, flung away both letter and Act of Parliament with a gesture of contempt, called for a guard, and was with difficulty dissuaded from throwing the messenger into a dungeon. The Council of Caledonia, in great indignation, issued letters of mark and reprisal against Spanish vessels. What every man of common sense must have foreseen had taken place. The Scottish flag had been but a few months planted on the walls of New Edinburgh; and already a war, which Scotland, without the help of England, was utterly unable to sustain, had begun.

By this time it was known in Europe that the mysterious voyage of the adventurers from the Forth had ended at Darien. The ambassador of the Catholic King repaired to Kensington, and complained bitterly to William of this outrageous violation of the law of nations. Preparations were made in the Spanish ports for an expedition against the intruders; and in no Spanish port were there more fervent wishes for the success of that expedition than in the cities of London and Bristol. In Scotland, on the other hand, the exultation was boundless. In the parish churches all over the kingdom the ministers gave public thanks to God for having vouchsafed thus far to protect and bless the infant colony. At some places a day was set apart for religious exercises on this account. In every borough bells were rung; bonfires were lighted; and candles were placed in the windows at night. During some months all the reports which arrived from the other side of the Atlantic were such as to excite hope and joy in the north of the island, and alarm and envy in the south. The colonists, it was asserted, had found rich gold mines, mines in which the precious metal was far more abundant and in a far purer state than on the coast of Guinea. Provisions were plentiful. The rainy season had not proved unhealthy. The settlement was well fortified. Sixty guns were mounted on the ramparts. An immense crop of Indian corn was expected. The aboriginal tribes were friendly. Emigrants from various quarters were coming in. The population of Caledonia had already increased from twelve hundred to ten thousand. The riches of the country,—these are the words of a newspaper of that time,—were great beyond imagination. The mania in Scotland rose to the highest point. Munitions of war and implements of agriculture were provided in large quantities. Multitudes were impatient to emigrate to the land of promise.

In August 1699 four ships, with thirteen hundred men on board, were despatched by the Company to Caledonia. The spiritual care of these emigrants was entrusted to divines of the Church of Scotland. One of these was that Alexander Shields whose Hind Let Loose proves that in his zeal for the

Covenant he had forgotten the Gospel. To another, John Borland, we owe the best account of the voyage which is now extant. The General Assembly had charged the chaplains to divide the colonists into congregations, to appoint ruling elders, to constitute a presbytery, and to labour for the propagation of divine truth among the Pagan inhabitants of Darien. The second expedition sailed as the first had sailed, amidst the acclamations and blessings of all Scotland. During the earlier part of September the whole nation was dreaming a delightful dream of prosperity and glory; and triumphing, somewhat maliciously, in the vexation of the English. But, before the close of that month, it began to be rumoured about Lombard Street and Cheapside that letters had arrived from Jamaica with strange news. The colony from which so much had been hoped and dreaded was no more. It had disappeared from the face of the earth. The report spread to Edinburgh, but was received there with scornful incredulity. It was an impudent lie devised by some Englishmen who could not bear to see that, in spite of the votes of the English Parliament, in spite of the proclamations of the governors of the English colonies, Caledonia was waxing great and opulent. Nay, the inventor of the fable was named. It was declared to be quite certain that Secretary Vernon was the man. On the fourth of October was put forth a vehement contradiction of the story. On the fifth the whole truth was known. Letters were received from New York announcing that a few miserable men, the remains of the colony which was to have been the garden, the warehouse, the mart, of the whole world, their bones peeping through their skin, and hunger and fever written in their faces, had arrived in the Hudson.

The grief, the dismay, and the rage of those who had a few hours before fancied themselves masters of all the wealth of both Indies may easily be imagined. The Directors, in their fury, lost all selfcommand, and, in their official letters, railed at the betrayers of Scotland, the white-livered deserters. The truth is that those who used these hard words were far more deserving of blame than the wretches whom they had sent to destruction, and whom they now reviled for not staying to be utterly destroyed. Nothing had happened but what might easily have been foreseen. The Company had, in childish reliance on the word of an enthusiastic projector, and in defiance of facts known to every educated man in Europe, taken it for granted that emigrants born and bred within ten degrees of the Arctic Circle would enjoy excellent health within ten degrees of the Equator. Nay, statesmen and scholars had been deluded into the belief that a country which, as they might have read in books so common as those of Hakluyt and Purchas, was noted even among tropical countries for its insalubrity, and had been abandoned by the Spaniards solely on account of its insalubrity, was a Montpelier. Nor had any of Paterson's dupes considered how colonists from Fife or Lothian, who had never in their lives known what it was to feel the heat of a distressing midsummer day, could endure the labour of breaking clods and carrying burdens under the fierce blaze of a vertical sun. It ought to have been remembered that such colonists would have to do for themselves what English, French, Dutch, and Spanish colonists employed Negroes or Indians to do for them. It was seldom indeed that a white freeman in Barbadoes or Martinique, in Guiana or at Panama, was employed in severe bodily labour. But the Scotch who settled at Darien must at first be without slaves, and must therefore dig the trench round their town, build their houses, cultivate their fields, hew wood, and draw water, with their own hands. Such toil in such an atmosphere was too much for them. The provisions which they had brought out had been of no good quality, and had not been improved by lapse of time or by change of climate. The yams and plantains did not suit stomachs accustomed to good oatmeal. The flesh of wild animals and the green fat of the turtle, a luxury then unknown in Europe, went but a small way; and supplies were not to be expected from any foreign settlement. During the cool months, however, which immediately followed the occupation of the isthmus there were few deaths. But, before the equinox, disease began to make fearful havoc in the little community. The mortality gradually rose to ten or twelve a day. Both the clergymen who had accompanied the expedition died. Paterson buried his wife in that soil which, as he had assured his too credulous countrymen, exhaled health and vigour. He was himself stretched on his pallet by an intermittent fever. Still he would not admit that the climate of his promised land was bad. There could not be a purer air. This was merely the seasoning which people who passed from one country to another must expect. In November all would be well again. But the rate at which the emigrants died was such that none of them seemed likely to live till November. Those who were not laid on their beds were yellow, lean, feeble, hardly able to move the sick and to bury the dead, and quite unable to repel the expected attack of the Spaniards. The cry of the whole community was that death was all around them, and that they must, while they still had strength to weigh an anchor or spread a sail, fly to some less fatal region. The men and provisions were equally distributed among three ships, the Caledonia, the Unicorn, and the Saint Andrew. Paterson, though still too ill to sit in the Council, begged hard that he might be left behind with twenty or thirty companions to keep up a show of possession, and to await the next arrivals from Scotland. So small a number of people, he said, might easily subsist by catching fish and turtles. But his offer was disregarded: he was carried, utterly helpless, on board of the Saint Andrew; and the vessels stood out to sea.

The voyage was horrible. Scarcely any Guinea slave ship has ever had such a middle passage. Of two hundred and fifty persons who were on board of the Saint Andrew, one hundred and fifty fed the sharks of the Atlantic before Sandy Hook was in sight. The Unicorn lost almost all its officers, and about a hundred and forty men. The Caledonia, the healthiest ship of the three, threw overboard a hundred corpses. The squalid survivors, as if they were not sufficiently miserable, raged fiercely against one another. Charges of incapacity, cruelty, brutal insolence, were hurled backward and forward. The rigid Presbyterians attributed the calamities of the colony to the wickedness of Jacobites, Prelatists, Sabbath-breakers, Atheists, who hated in others that image of God which was wanting in themselves. The accused malignants, on the other hand, complained bitterly of the impertinence of meddling fanatics and hypocrites. Paterson was cruelly reviled, and was unable to defend himself. He had been completely prostrated by bodily and mental suffering. He looked like a skeleton. His heart was broken. His inventive faculties and his plausible eloquence were no more: and he seemed to have sunk into second childhood.

Meanwhile the second expedition had been on the seas. It reached Darien about four months after the first settlers had fled. The new comers had fully expected to find a flourishing young town, secure fortifications, cultivated fields, and a cordial welcome. They found a wilderness. The castle of New Edinburgh was in ruins. The huts had been burned. The site marked out for the proud capital which was to have been the Tyre, the Venice, the Amsterdam of the eighteenth century was overgrown with jungle, and inhabited only by the sloth and the baboon. The hearts of the adventurers sank within them. For their fleet had been fitted out, not to plant a colony, but to recruit a colony already planted and supposed to be prospering. They were therefore worse provided with every necessary of life than their predecessors had been. Some feeble attempts, however, were made to restore what had perished. A new fort was constructed on the old ground; and within the ramparts was built a hamlet, consisting of eighty or ninety cabins, generally of twelve feet by ten. But the work went on languidly. The alacrity which is the effect of hope, the strength which is the effect of union, were alike wanting to the little community. From the councillors down to the humblest settlers all was despondency and discontent. The stock of provisions was scanty. The stewards embezzled great part of it. The rations were small; and soon there was a cry that they were unfairly distributed. Factions were formed. Plots were laid. One ringleader of the malecontents was hanged. The Scotch were generally, as they still are, a religious people; and it might therefore have been expected that the influence of the divines to whom the spiritual charge of the colony had been confided would have been employed with advantage for the preserving of order and the calming of evil passions. Unfortunately those divines seem to have been at war with almost all the rest of the society. They described their companions as the most profligate of mankind, and declared that it was impossible to constitute a presbytery according to the directions of the General Assembly; for that persons fit to be ruling elders of a Christian Church were not to be found among the twelve or thirteen hundred emigrants. Where the blame lay it is now impossible to decide. All that can with confidence be said is that either the clergymen must have been most unreasonably and most uncharitably austere, or the laymen must have been most unfavourable specimens of the nation and class to which they belonged.

It may be added that the provision by the General Assembly for the spiritual wants of the colony was as defective as the provision made for temporal wants by the directors of the Company. Nearly one third of the emigrants who sailed with the second expedition were Highlanders who did not understand a word of English; and not one of the four chaplains could speak a word of Gaelic. It was only through interpreters that a pastor could communicate with a large portion of the Christian flock of which he had charge. Even by the help of interpreters he could not impart religious instruction to those heathen tribes which the Church of Scotland had solemnly recommended to his care. In fact the colonists left behind them no mark that baptized men had set foot on Darien, except a few Anglo-Saxon curses, which, having been uttered more frequently and with greater energy than any other words in our language, had caught the ear and been retained in the memory of the native population of the isthmus.

The months which immediately followed the arrival of the new comers were the coolest and most salubrious of the year. But even in those months, the pestilential influence of a tropical sun, shining on swamps rank with impenetrable thickets of black mangroves, began to be felt. The mortality was great, and it was but too clear that, before the summer was far advanced, the second colony would, like the first, have to choose between death and flight. But the agony of the inevitable dissolution was shortened by violence. A fleet of eleven vessels under the flag of Castile anchored off New Edinburgh. At the same time an irregular army of Spaniards, creoles, negroes, mulattoes, and Indians, marched across the isthmus from Panama: and the fort was blockaded at once by sea and land.

A drummer soon came with a message from the besiegers, but a message which was utterly unintelligible to the besieged. Even after all that we have seen of the perverse imbecility of the directors of the Company, it must be thought strange that they should have sent a colony to a remote part of the world, where it was certain that there must be constant intercourse, peaceable or hostile, with Spaniards, and yet should not have taken care that there should be in the whole colony a single person who knew a little Spanish.

With some difficulty a negotiation was carried on in such French and such Latin as the two parties could furnish. Before the end of March a treaty was signed by which the Scotch bound themselves to evacuate Darien in fourteen days; and on the eleventh of April they departed, a much less numerous body than when they arrived. In little more than four months, although the healthiest months of the year, three hundred men out of thirteen hundred had been swept away by disease. Of the survivors very few lived to see their native country again. Two of the ships perished at sea. Many of the adventurers, who had left their homes flushed with hopes of speedy opulence, were glad to hire themselves out to the planters of Jamaica, and laid their bones in that land of exile. Shields died there, worn out and heart broken. Borland was the only minister who came back. In his curious and interesting narrative, he expresses his feelings, after the fashion of the school in which he had been bred, by grotesque allusions to the Old Testament, and by a profusion of Hebrew words. On his first arrival, he tells us, he found New Edinburgh a Ziklag. He had subsequently been compelled to dwell in the tents of Kedar. Once, indeed, during his sojourn, he had fallen in with a Beer-lahai-roi, and had set up his Ebenezer: but in general Darien was to him a Magor Missabib, a Kibroth-hattaavah. The sad story is introduced with the words in which a great man of old, delivered over to the malice of the Evil Power, was informed of the death of his children and of the ruin of his fortunes: "I alone am escaped to tell thee."

CHAPTER XXV.

The passions which had agitated the Parliament during the late session continued to ferment in the minds of men during the recess, and, having no longer a vent in the senate, broke forth in every part of the empire, destroyed the peace of towns, brought into peril the honour and the lives of innocent men, and impelled magistrates to leave the bench of justice and attack one another sword in hand. Private calamities, private brawls, which had nothing to do with the disputes between court and country, were turned by the political animosities of that unhappy summer into grave political events.

Trial of Spencer Cowper.

One mournful tale, which called forth the strongest feelings of the contending factions, is still remembered as a curious part of the history of our jurisprudence, and especially of the history of our medical jurisprudence. No Whig member of the Lower House, with the single exception of Montague, filled a larger space in the public eye than William Cowper. In the art of conciliating an audience, Cowper was pre-eminent. His graceful and engaging eloquence cast a spell on juries; and the Commons, even in those stormy moments when no other defender of the administration could obtain a hearing, would always listen to him. He represented Hertford, a borough in which his family had considerable influence: but there was a strong Tory minority among the electors; and he had not won his seat without a hard fight, which had left behind it many bitter recollections. His younger brother Spencer, a man of parts and learning, was fast rising into practice as a barrister on the Home Circuit.

At Hertford resided an opulent Quaker family named Stout. A pretty young woman of this family had lately sunk into a melancholy of a kind not very unusual in girls of strong sensibility and lively imagination who are subject to the restraints of austere religious societies. Her dress, her looks, her gestures indicated the disturbance of her mind. She sometimes hinted her dislike of the sect to which she belonged. She complained that a canting waterman who was one of the brotherhood had held forth against her at a meeting. She threatened to go beyond sea, to throw herself out of window, to drown herself. To two or three of her associates she owned that she was in love; and on one occasion she plainly said that the man whom she loved was one whom she never could marry. In fact, the object of her fondness was Spencer Cowper, who was already married. She at length wrote to him in language which she never would have used if her intellect had not been disordered. He, like an honest man, took no advantage of her unhappy state of mind, and did his best to avoid her. His prudence mortified her to such a degree that on one occasion she went into fits. It was necessary, however, that he should see her, when he came to Hertford at the spring assizes of 1699. For he had been entrusted with some money which was due to her on mortgage. He called on her for this purpose late one evening, and delivered a bag of gold to her. She pressed him to be the guest of her family; but he excused himself and retired. The next morning she was found dead among the stakes of a mill dam on the stream called the Priory River. That she had destroyed herself there could be no reasonable doubt. The coroner's inquest found that she had drowned herself while in a state of mental derangement. But her family was unwilling to admit that she had shortened her own life, and looked about for somebody who might be accused of murdering her. The last person who could be proved to have been in her company was Spencer Cowper. It chanced that two attorneys and a scrivener, who had come down from town to the Hertford assizes, had been overheard, on that unhappy night, talking over their wine about the charms and flirtations of the handsome Quaker girl, in the light way in which such subjects are sometimes discussed even at the circuit tables and mess tables of our more refined generation. Some wild words, susceptible of a double meaning, were used about the way in which she had jilted one lover, and the way in which another lover would punish her for her coquetry. On no better grounds than these her relations imagined that Spencer Cowper had, with the assistance of these three retainers of the law, strangled her, and thrown her corpse into the water. There was absolutely no evidence of the crime. There was no evidence that any one of the accused had any motive to commit such a crime: there was no evidence that Spencer Cowper had any connection with the persons who were said to be his accomplices. One of those persons, indeed, he had never seen. But no story is too absurd to be imposed on minds blinded by religious and political fanaticism. The Quakers and the Tories joined to raise a formidable clamour. The Quakers had, in those days, no scruples about capital punishments. They would, indeed, as Spencer Cowper said bitterly, but too truly, rather send four innocent men to the gallows than let it be believed that one who had their light within her had committed suicide. The Tories exulted in the prospect of winning two seats from the Whigs. The whole kingdom was divided between Stouts and Cowpers. At the summer assizes Hertford was crowded with anxious faces from London and from parts of England more distant than London. The prosecution was conducted with a malignity and unfairness which to us seem almost incredible; and, unfortunately, the dullest and most ignorant judge of the twelve was on the bench. Cowper defended himself and those who were said to be his accomplices with admirable ability and selfpossession. His brother, much more distressed than himself, sate near him through the long agony of that day. The case against the prisoners rested chiefly on the vulgar error that a human body, found, as this poor girl's body had been found, floating in water, must have been thrown into the water whilst still alive. To prove this doctrine the counsel for the Crown called medical practitioners, of whom nothing is now known except that some of them had been active against the Whigs at Hertford elections. To confirm the evidence of these gentlemen two or three sailors were put into the witness box. On the other side appeared an array of men of science whose names are still remembered. Among them was William Cowper, not a kinsman of the defendant, but the most celebrated anatomist that England had then produced. He was, indeed, the founder of a dynasty illustrious in the history of science; for he was the teacher of William Cheselden, and William Cheselden was the teacher of John Hunter. On the same side appeared Samuel Garth, who, among the physicians of the capital, had no rival except Radcliffe, and Hans Sloane, the founder of the magnificent museum which is one of the glories of our country. The attempt of the prosecutors to make the superstitions of the forecastle evidence for the purpose of taking away the lives of men was treated by these philosophers with just disdain. The stupid judge asked Garth what he could say in answer to the testimony of the seamen. "My Lord," replied Garth, "I say that they are mistaken. I will find seamen in abundance to swear that they have known whistling raise the wind."

The jury found the prisoners Not guilty; and the report carried back to London by persons who had been present at the trial was that everybody applauded the verdict, and that even the Stouts seemed to be convinced of their error. It is certain, however, that the malevolence of the defeated party soon revived in all its energy. The lives of the four men who had just been absolved were again attacked by means of the most absurd and odious proceeding known to our old law, the appeal of murder. This attack too failed. Every artifice of chicane was at length exhausted; and nothing was left to the disappointed sect and the disappointed faction except to calumniate those whom it had been found impossible to murder. In a succession of libels Spencer Cowper was held up to the execration of the public. But the public did him justice. He rose to high eminence in his profession: he at length took his seat, with general applause, on the judicial bench, and there distinguished himself by the humanity which he never failed to show to unhappy men who stood, as he had once stood, at the bar. Many who seldom trouble themselves about pedigrees may be interested by learning that he was the grandfather of that excellent man and excellent poet William Cowper, whose writings have long been peculiarly loved and prized by the members of the religious community which, under a strong delusion, sought to slay his innocent progenitor.*

Though Spencer Cowper had escaped with life and honour, the Tories had carried their point. They had secured against the next election the support of the Quakers of Hertford; and the consequence was that the borough was lost to the family and to the party which had lately predominated there.

Duels.

In the very week in which the great trial took place at Hertford, a feud arising out of the late election for Buckinghamshire very nearly produced fatal effects. Wharton, the chief of the Buckinghamshire Whigs, had with difficulty succeeded in bringing in his brother as one of the knights of the shire. Graham Viscount Cheyney, of the kingdom of Scotland, had been returned at the head of the poll by the Tories. The two noblemen met at the quarter sessions. In England Cheyney was before the Union merely an Esquire. Wharton was undoubtedly entitled to take place of him, and had repeatedly taken place of him without any dispute. But angry passions now ran so high that a decent pretext for indulging them was hardly thought necessary. Cheyney fastened a quarrel on Wharton. They drew. Wharton, whose cool good humoured courage and skill in fence were the envy of all the swordsmen of that age, closed with his quarrelsome neighbour, disarmed him, and gave him his life.

A more tragical duel had just taken place at Westminster. Conway Seymour, the eldest son of Sir Edward Seymour, had lately come of age. He was in possession of an independent fortune of seven thousand pounds a year, which he lavished in costly fopperies. The town had nicknamed him Beau Seymour. He was displaying his curls and his embroidery in Saint James's Park on a midsummer evening, after indulging too freely in wine, when a young officer of the Blues named Kirke, who was as tipsy as himself, passed near him. "There goes Beau Seymour," said Kirke. Seymour flew into a rage. Angry words were exchanged between the foolish boys. They immediately went beyond the precincts of the Court, drew, and exchanged some pushes. Seymour was wounded in the neck. The wound was not very serious; but, when his cure was only half completed, he revelled in fruit, ice, and Burgundy till he threw himself into a violent fever. Though a coxcomb and a voluptuary, he seems to have had some fine qualities. On the last day of his life he saw Kirke. Kirke implored forgiveness; and the dying man declared that he forgave as he hoped to be forgiven. There can be no doubt that a person who kills another in a duel is, according to law, guilty of murder. But the law had never been strictly enforced against gentlemen in such cases; and in this case there was no peculiar atrocity, no deep seated malice, no suspicion of foul play. Sir Edward, however, vehemently declared that he would have life for life. Much indulgence is due to the resentment of an affectionate father maddened by the loss of a son. But there is but too much reason to believe that the implacability of Seymour was the implacability, not of an affectionate father, but of a factious and malignant agitator. He tried to make what is, in the jargon of our time, called political capital out of the desolation of his house and the blood of his first born. A brawl between two dissolute youths, a brawl distinguished by nothing but its unhappy result from the hundred brawls which took place every month in theatres and taverns, he magnified into an attack on the liberties of the nation, an attempt to introduce a military tyranny. The question was whether a soldier was to be permitted to insult English gentlemen, and, if they murmured, to cut their throats? It was moved in the Court of King's Bench that Kirke should either be brought to immediate trial or admitted to bail. Shower, as counsel for Seymour, opposed the motion. But Seymour was not content to leave the case in Shower's hands. In defiance of all decency, he went to Westminster Hall, demanded a hearing, and pronounced a harangue against standing armies. "Here," he said, "is a man who lives on money taken out of our pockets. The plea set up for taxing us in order to support him is that his sword protects us, and enables us to live in peace and security. And is he to be suffered to use that sword to destroy us?" Kirke was tried and found guilty of manslaughter. In his case, as in the case of Spencer Cowper, an attempt was made to obtain a writ of appeal. The attempt failed; and Seymour was disappointed of his revenge: but he was not left without consolation. If he had lost a son, he had found, what he seems to have prized quite as much, a fertile theme for invective.

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* It is curious that all Cowper's biographers with whom I am acquainted, Hayley, Southey, Grimshawe, Chalmers, mention the Judge, the common ancestor of the poet, of his first love Theodora Cowper, and of Lady Hesketh; but that none of those biographers makes the faintest allusion to the Hertford trial, the most remarkable event in the history of the family; nor do I believe that any allusion to that trial can be found in any of the poet's numerous letters.

Discontent of the nation.

The King, on his return from the Continent, found his subjects in no bland humour. All Scotland, exasperated by the fate of the first expedition to Darien, and anxiously waiting for news of the second, called loudly for a Parliament. Several of the Scottish peers carried to Kensington an address which was subscribed by thirty-six of their body, and which earnestly pressed William to convoke the Estates at Edinburgh, and to redress the wrongs which had been done to the colony of New Caledonia. A petition to the same effect was widely circulated among the commonalty of his northern kingdom, and received, if report could be trusted, not less than thirty thousand signatures. Discontent was far from being as violent in England as in Scotland. Yet in England there was discontent enough to make even a resolute prince uneasy. The time drew near at which the Houses must reassemble; and how were the Commons to be managed? Montague, enraged, mortified, and intimidated by the baiting of the last session, was fully determined not again to appear in the character of chief minister of finance. The secure and luxurious retreat which he had, some months ago, prepared for himself was awaiting him. He took the Auditorship, and resigned his other places. Smith became Chancellor of the Exchequer. A new commission of Treasury issued; and the first name was that of Tankerville. He had entered on his career, more than twenty years before, with the fairest hopes, young, noble, nobly allied, of distinguished abilities, of graceful manners. There was no more brilliant man of fashion in the theatre and in the ring. There was no more popular tribune in Guildhall. Such was the commencement of a life so miserable that all the indignation excited by great faults is overpowered by pity. A guilty passion, amounting to a madness, left on the moral character of the unhappy man a stain at which even libertines looked grave. He tried to make the errors of his private life forgotten by splendid and perilous services to a public cause; and, having endured in that cause penury and exile, the gloom of a dungeon, the prospect of a scaffold, the ruin of a noble estate, he was so unfortunate as to be regarded by the party for which he had sacrificed everything as a coward, if not a traitor. Yet, even against such accumulated disasters and disgraces, his vigorous and aspiring mind bore up. His parts and eloquence gained for him the ear of the House of Lords; and at length, though not till his constitution was so broken that he was fitter for flannel and cushions than for a laborious office at Whitehall, he was put at the head of one of the most important departments of the administration. It might have been expected that this appointment would call forth clamours from widely different quarters; that the Tories would be offended by the elevation of a rebel; that the Whigs would set up a cry against the captain to whose treachery or faintheartedness they had been in the habit of imputing the rout of Sedgemoor; and that the whole of that great body of Englishmen which cannot be said to be steadily Whig or Tory, but which is zealous for decency and the domestic virtues, would see with indignation a signal mark of royal favour bestowed on one who had been convicted of debauching a noble damsel, the sister of his own wife. But so capricious is public feeling that it will be difficult, if not impossible, to find, in any of the letters, essays, dialogues, and poems which bear the date of 1699 or of 1700, a single allusion to the vices or misfortunes of the new First Lord of the Treasury. It is probable that his infirm health and his isolated position were his protection. The chiefs of the opposition did not fear him enough to hate him. The Whig Junto was still their terror and their abhorrence. They continued to assail Montague and Orford, though with somewhat less ferocity than while Montague had the direction of the finances, and Orford of the marine. But the utmost spite of all the leading malecontents was concentrated on one object, the great magistrate who still held the highest civil post in the realm, and who was evidently determined to hold it in defiance of them. It was not so easy to get rid of him as it had been to drive his colleagues from office. His abilities the most intolerant Tories were forced grudgingly to acknowledge. His integrity might be questioned in nameless libels and in coffeehouse tattle, but was certain to come forth bright and pure from the most severe Parliamentary investigation. Nor was he guilty of those faults of temper and of manner to which, more than to any grave delinquency, the unpopularity of his associates is to be ascribed. He had as little of the insolence and perverseness of Orford as of the petulance and vain-gloriousness of Montague. One of the most severe trials to which the head and heart of man can be put is great and rapid elevation. To that trial both Montague and Somers were put. It was too much for Montague. But Somers was found equal to it. He was the son of a country attorney. At thirty-seven he had been sitting in a stuff gown on a back bench in the Court of King's Bench. At forty-two he was the first lay dignitary of the realm, and took precedence of the Archbishop of York, and of the Duke of Norfolk. He had risen from a lower point than Montague, had risen as fast as Montague, had risen as high as

Montague, and yet had not excited envy such as dogged Montague through a long career. Garreteers, who were never weary of calling the cousin of the Earls of Manchester and Sandwich an upstart, could not, without an unwonted sense of shame, apply those words to the Chancellor, who, without one drop of patrician blood in his veins, had taken his place at the head of the patrician order with the quiet dignity of a man ennobled by nature. His serenity, his modesty, his selfcommand, proof even against the most sudden surprises of passion, his selfrespect, which forced the proudest grandees of the kingdom to respect him, his urbanity, which won the hearts of the youngest lawyers of the Chancery Bar, gained for him many private friends and admirers among the most respectable members of the opposition. But such men as Howe and Seymour hated him implacably: they hated his commanding genius much: they hated the mild majesty of his virtue still more. They sought occasion against him everywhere; and they at length flattered themselves that they had found it.

Captain Kidd.

Some years before, while the war was still raging, there had been loud complaints in the city that even privateers of St Malo's and Dunkirk caused less molestation to trade than another class of marauders. The English navy was fully employed in the Channel, in the Atlantic, and in the Mediterranean. The Indian Ocean, meanwhile, swarmed with pirates of whose rapacity and cruelty frightful stories were told. Many of these men, it was said, came from our North American colonies, and carried back to those colonies the spoils gained by crime. Adventurers who durst not show themselves in the Thames found a ready market for their ill-gotten spices and stuffs at New York. Even the Puritans of New England, who in sanctimonious austerity surpassed even their brethren of Scotland, were accused of conniving at the wickedness which enabled them to enjoy abundantly and cheaply the produce of Indian looms and Chinese tea plantations.

In 1695 Richard Coote, Earl of Bellamont, an Irish peer who sate in the English House of Commons, was appointed Governor of New York and Massachusetts. He was a man of eminently fair character, upright, courageous, and independent. Though a decided Whig, he had distinguished himself by bringing before the Parliament at Westminster some tyrannical acts done by Whigs at Dublin, and particularly the execution, if it is not rather to be called the murder, of Gafney. Before Bellamont sailed for America, William spoke strongly to him about the freebooting which was the disgrace of the colonies. "I send you, my Lord, to New York," he said, "because an honest and intrepid man is wanted to put these abuses down, and because I believe you to be such a man." Bellamont exerted himself to justify the high opinion which the King had formed of him. It was soon known at New York that the Governor who had just arrived from England was bent on the suppression of piracy; and some colonists in whom he placed great confidence suggested to him what they may perhaps have thought the best mode of attaining that object. There was then in the settlement a veteran mariner named William Kidd. He had passed most of his life on the waves, had distinguished himself by his seamanship, had had opportunities of showing his valour in action with the French, and had retired on a competence. No man knew the Eastern seas better. He was perfectly acquainted with all the haunts of the pirates who prowled between the Cape of Good Hope and the Straits of Malacca; and he would undertake, if he were entrusted with a single ship of thirty or forty guns, to clear the Indian Ocean of the whole race. The brigantines of the rovers were numerous, no doubt; but none of them was large: one man-of-war, which in the royal navy would hardly rank as a fourth rate, would easily deal with them all in succession; and the lawful spoils of the enemies of mankind would much more than defray the charges of the expedition. Bellamont was charmed with this plan, and recommended it to the King. The King referred it to the Admiralty. The Admiralty raised difficulties, such as are perpetually raised by public boards when any deviation, whether for the better or for the worse, from the established course of proceeding is proposed. It then occurred to Bellamont that his favourite scheme might be carried into effect without any cost to the state. A few public spirited men might easily fit out a privateer which would soon make the Arabian Gulph and the Bay of Bengal secure highways for trade. He wrote to his friends in England, imploring, remonstrating, complaining, of their lamentable want of public spirit. Six thousand pounds would be enough. That sum would be repaid, and repaid with large interest, from the sale of prizes; and an inestimable benefit would be conferred on the kingdom and on the world. His urgency succeeded. Shrewsbury and Romney contributed. Orford, though, as First Lord of the Admiralty, he had been unwilling to send Kidd to the Indian Ocean with a king's ship, consented to subscribe a thousand pounds. Somers subscribed another thousand. A ship called the Adventure Galley was equipped in the Port of London; and Kidd took the command. He carried with him, besides the ordinary letters of marque, a commission under the Great Seal empowering him to seize pirates, and to take them to some place where they might be dealt with according to law. Whatever right the King might have to the goods found in the possession of these malefactors, he granted, by letters patent, to the persons who had been at the expense of fitting out the expedition, reserving to himself only one tenth part of the gains of the adventure, which was to be paid into the treasury. With the claim of merchants to have back the property of which they had been robbed His Majesty of course did not interfere. He granted away, and could grant away, no rights but his own.

The press for sailors to man the royal navy was at that time so hot that Kidd could not obtain his full complement of hands in the Thames. He crossed the Atlantic, visited New York, and there found volunteers in abundance. At length, in February 1697, he sailed from the Hudson with a crew of more than a hundred and fifty men, and in July reached the coast of Madagascar.

It is possible that Kidd may at first have meant to act in accordance with his instructions. But, on the subject of piracy, he held the notions which were then common in the North American colonies; and most of his crew were of the same mind. He found himself in a sea which was constantly traversed by rich and defenceless merchant ships; and he had to determine whether he would plunder those ships or protect them. The gain which might be made by plundering them was immense, and might be snatched without the dangers of a battle or the delays of a trial. The rewards of protecting the lawful trade were likely to be comparatively small. Such as they were, they would be got only by first fighting with desperate ruffians who would rather be killed than taken, and by then instituting a proceeding and obtaining a judgment in a Court of Admiralty. The risk of being called to a severe reckoning might not unnaturally seem small to one who had seen many old buccaneers living in comfort and credit at New York and Boston. Kidd soon threw off the character of a privateer, and became a pirate. He established friendly communications, and exchanged arms and ammunition, with the most notorious of those rovers whom his commission authorised him to destroy, and made war on those peaceful traders whom he was sent to defend. He began by robbing Mussulmans, and speedily proceeded from Mussulmans to Armenians, and from Armenians to Portuguese. The Adventure Galley took such quantities of cotton and silk, sugar and coffee, cinnamon and pepper, that the very foremast men received from a hundred to two hundred pounds each, and that the captain's share of the spoil would have enabled him to live at home as an opulent gentleman. With the rapacity Kidd had the cruelty of his odious calling. He burned houses; he massacred peasantry. His prisoners were tied up and beaten with naked cutlasses in order to extort information about their concealed hoards. One of his crew, whom he had called a dog, was provoked into exclaiming, in an agony of remorse, "Yes, I am a dog; but it is you that have made me so." Kidd, in a fury, struck the man dead.

News then travelled very slowly from the eastern seas to England. But, in August 1698, it was known in London that the Adventure Galley from which so much had been hoped was the terror of the merchants of Surat, and of the villagers of the coast of Malabar. It was thought probable that Kidd would carry his booty to some colony. Orders were therefore sent from Whitehall to the governors of the transmarine possessions of the Crown, directing them to be on the watch for him. He meanwhile, having burned his ship and dismissed most of his men, who easily found berths in the sloops of other pirates, returned to New York with the means, as he flattered himself, of making his peace and of living in splendour. He had fabricated a long romance to which Bellamont, naturally unwilling to believe that he had been duped and had been the means of duping others, was at first disposed to listen with favour. But the truth soon came out. The governor did his duty firmly; and Kidd was placed in close confinement till orders arrived from the Admiralty that he should be sent to England.

To an intelligent and candid judge of human actions it will not appear that any of the persons at whose expense the Adventure Galley was fitted out deserved serious blame. The worst that could be imputed even to Bellamont, who had drawn in all the rest, was that he had been led into a fault by his ardent zeal for the public service, and by the generosity of a nature as little prone to suspect as to devise villanies. His friends in England might surely be pardoned for giving credit to his recommendation. It is highly probable that the motive which induced some of them to aid his design was genuine public spirit. But, if we suppose them to have had a view to gain, it was to legitimate gain. Their conduct was the very opposite of corrupt. Not only had they taken no money. They had disbursed money largely, and had disbursed it with the certainty that they should never be reimbursed unless the outlay proved beneficial to the public. That they meant well they proved by staking thousands on the success of their plan; and, if they erred in judgment, the loss of those thousands was surely a sufficient punishment for such an error. On this subject there would probably have been no difference of opinion had not Somers been one of the contributors. About the other patrons of Kidd the chiefs of the opposition cared little. Bellamont was far removed from the political scene. Romney could not, and Shrewsbury would not, play a first part. Orford had resigned his employments. But Somers still held the Great Seal, still presided in the House of Lords, still had constant access to the closet. The retreat of his friends had left him the sole and undisputed head of that party which had, in the late Parliament, been a majority, and which was, in the present Parliament, outnumbered indeed, disorganised and disheartened, but still numerous and respectable. His placid courage rose higher and higher to meet the dangers which threatened him. He provided for himself no refuge. He made no move towards flight; and, without uttering one boastful word, gave his enemies to understand, by the mild firmness of his demeanour, that he dared them to do their worst.

In their eagerness to displace and destroy him they overreached themselves. Had they been content to accuse him of lending his countenance with a rashness unbecoming his high place, to an ill-concerted scheme, that large part of mankind which judges of a plan simply by the event would probably have thought the accusation well founded. But the malice which they bore to him was not to be so satisfied. They affected to believe that he had from the first been aware of Kidd's character and designs. The

Great Seal had been employed to sanction a piratical expedition. The head of the law had laid down a thousand pounds in the hope of receiving tens of thousands when his accomplices should return, laden with the spoils of ruined merchants. It was fortunate for the Chancellor that the calumnies of which he was the object were too atrocious to be mischievous.

Meeting of Parliament.

And now the time had come at which the hoarded ill-humour of six months was at liberty to explode. On the sixteenth of November the Houses met. The King, in his speech, assured them in gracious and affectionate language that he was determined to do his best to merit their love by constant care to preserve their liberty and their religion, by a pure administration of justice, by countenancing virtue, by discouraging vice, by shrinking from no difficulty or danger when the welfare of the nation was at stake. "These," he said, "are my resolutions; and I am persuaded that you are come together with purposes on your part suitable to these on mine. Since then our aims are only for the general good, let us act with confidence in one another, which will not fail, by God's blessing, to make me a happy King, and you a great and flourishing people."

It might have been thought that no words less likely to give offence had ever been uttered from the English throne. But even in those words the malevolence of faction sought and found matter for a quarrel. The gentle exhortation, "Let us act with confidence in one another," must mean that such confidence did not now exist, that the King distrusted the Parliament, or that the Parliament had shown an unwarrantable distrust of the King. Such an exhortation was nothing less than a reproach; and such a reproach was a bad return for the gold and the blood which England had lavished in order to make and to keep him a great sovereign. There was a sharp debate, in which Seymour took part. With characteristic indelicacy and want of feeling he harangued the Commons as he had harangued the Court of King's Bench, about his son's death, and about the necessity of curbing the insolence of military men. There were loud complaints that the events of the preceding session had been misrepresented to the public, that emissaries of the Court, in every part of the kingdom, declaimed against the absurd jealousies or still more absurd parsimony which had refused to His Majesty the means of keeping up such an army as might secure the country against invasion. Even justices of the peace, it was said, even deputy-lieutenants, had used King James and King Lewis as bugbears, for the purpose of stirring up the people against honest and thrifty representatives. Angry resolutions were passed, declaring it to be the opinion of the House that the best way to establish entire confidence between the King and the Estates of the Realm would be to put a brand on those evil advisers who had dared to breathe in the royal ear calumnies against a faithful Parliament. An address founded on these resolutions was voted; many thought that a violent rupture was inevitable. But William returned an answer so prudent and gentle that malice itself could not prolong the dispute. By this time, indeed, a new dispute had begun. The address had scarcely been moved when the House called for copies of the papers relating to Kidd's expedition. Somers, conscious of innocence, knew that it was wise as well as right to be perfectly ingenuous, and resolved that there should be no concealment. His friends stood manfully by him, and his enemies struck at him with such blind fury that their blows injured only themselves. Howe raved like a maniac. "What is to become of the country, plundered by land, plundered by sea? Our rulers have laid hold on our lands, our woods, our mines, our money. And all this is not enough. We cannot send a cargo to the farthest ends of the earth, but they must send a gang of thieves after it." Harley and Seymour tried to carry a vote of censure without giving the House time to read the papers. But the general feeling was strongly for a short delay. At length, on the sixth of December, the subject was considered in a committee of the whole House. Shower undertook to prove that the letters patent to which Somers had put the Great Seal were illegal. Cowper replied to him with immense applause, and seems to have completely refuted him. Some of the Tory orators had employed what was then a favourite claptrap. Very great men, no doubt, were concerned in this business. But were the Commons of England to stand in awe of great men? Would not they have the spirit to censure corruption and oppression in the highest places. Cowper answered finely that assuredly the House ought not to be deterred from the discharge of any duty by the fear of great men, but that fear was not the only base and evil passion of which great men were the objects, and that the flatterer who courted their favour was not a worse citizen than the envious calumniator who took pleasure in bringing whatever was eminent down to his own level. At length, after a debate which lasted from midday till nine at night, and in which all the leading members took part, the committee divided on the question that the letters patent were dishonourable to the King, inconsistent with the law of nations, contrary to the statutes of the realm, and destructive of property and trade. The Chancellor's enemies had felt confident of victory, and had made the resolution so strong in order that it might be impossible for him to retain the Great Seal. They soon found that it would have been wise to propose a gentler censure. Great numbers of their adherents, convinced by Cowper's arguments, or unwilling to put a cruel stigma on a man of whose genius and accomplishments the nation was proud, stole away before the doors were closed. To the general astonishment there were only one hundred and thirty-three Ayes to one hundred and eighty-nine Noes. That the City of London did not consider Somers as the destroyer, and his enemies as the protectors, of trade, was proved on the following morning by the most unequivocal of signs. A soon as the news of his triumph reached the Royal Exchange, the price of stocks went up.

Attacks on Burnet.

Some weeks elapsed before the Tories ventured again to attack him. In the meantime they amused themselves by trying to worry another person whom they hated even more bitterly. When, in a financial debate, the arrangements of the household of the Duke of Gloucester were incidentally mentioned, one or two members took the opportunity of throwing reflections on Burnet. Burnet's very name sufficed to raise among the High Churchmen a storm of mingled merriment and anger. The Speaker in vain reminded the orators that they were wandering from the question. The majority was determined to have some fun with the Right Reverend Whig, and encouraged them to proceed. Nothing appears to have been said on the other side. The chiefs of the opposition inferred from the laughing and cheering of the Bishop's enemies, and from the silence of his friends, that there would be no difficulty in driving from Court, with contumely, the prelate whom of all prelates they most detested, as the personification of the latitudinarian spirit, a Jack Presbyter in lawn sleeves. They, therefore, after the lapse of a few hours, moved quite unexpectedly an address requesting the King to remove the Bishop of Salisbury from the place of preceptor to the young heir apparent. But it soon appeared that many who could not help smiling at Burnet's weaknesses did justice to his abilities and virtues. The debate was hot. The unlucky Pastoral Letter was of course not forgotten. It was asked whether a man who had proclaimed that England was a conquered country, a man whose servile pages the English Commons had ordered to be burned by the hangman, could be a fit instructor for an English Prince. Some reviled the Bishop for being a Socinian, which he was not, and some for being a Scotchman, which he was. His defenders fought his battle gallantly. "Grant," they said, "that it is possible to find, amidst an immense mass of eloquent and learned matter published in defence of the Protestant religion and of the English Constitution, a paragraph, which, though well intended, was not well considered, is that error of an unguarded minute to outweigh the services of more than twenty years? If one House of Commons, by a very small majority, censured a little tract of which his Lordship was the author, let it be remembered that another House of Commons unanimously voted thanks to him for a work of very different magnitude and importance, the History of the Reformation. And, as to what is said about his birthplace, is there not already ill humour enough in Scotland? Has not the failure of that unhappy expedition to Darien raised a sufficiently bitter feeling against us throughout that kingdom? Every wise and honest man is desirous to soothe the angry passions of our neighbours. And shall we, just at this moment, exasperate those passions by proclaiming that to be born on the north of the Tweed is a disqualification for all honourable trust?" The ministerial members would gladly have permitted the motion to be withdrawn. But the opposition, elated with hope, insisted on dividing, and were confounded by finding that, with all the advantage of a surprise, they were only one hundred and thirty-three to one hundred and seventy-three. Their defeat would probably have been less complete, had not all those members who were especially attached to the Princess of Denmark voted in the majority or absented themselves. Marlborough used all his influence against the motion; and he had strong reasons for doing so. He was by no means well pleased to see the Commons engaged in discussing the characters and past lives of the persons who were placed about the Duke of Gloucester. If the High Churchmen, by reviving old stories, succeeded in carrying a vote against the Preceptor, it was by no means unlikely that some malicious Whig might retaliate on the Governor. The Governor must have been conscious that he was not invulnerable; nor could he absolutely rely on the support of the whole body of Tories: for it was believed that their favourite leader, Rochester, thought himself the fittest person to superintend the education of his grand-nephew.

Renewed attack on Somers.

From Burnet the opposition went back to Somers. Some Crown property near Reigate had been granted to Somers by the King. In this transaction there was nothing that deserved blame. The Great Seal ought always to be held by a lawyer of the highest distinction; nor can such a lawyer discharge his duties in a perfectly efficient manner unless, with the Great Seal, he accepts a peerage. But he may not have accumulated a fortune such as will alone suffice to support a peerage: his peerage is permanent; and his tenure of the Great Seal is precarious. In a few weeks he may be dismissed from office, and may find that he has lost a lucrative profession, that he has got nothing but a costly dignity, that he has been transformed from a prosperous barrister into a mendicant lord. Such a risk no wise man will run. If, therefore, the state is to be well served in the highest civil post, it is absolutely necessary that a provision should be made for retired Chancellors. The Sovereign is now empowered by Act of Parliament to make such a provision out of the public revenue. In old times such a provision was ordinarily made out of the hereditary domain of the Crown. What had been bestowed on Somers appears to have amounted, after all deductions, to a net income of about sixteen hundred a year, a sum which will hardly shock us who have seen at one time five retired Chancellors enjoying pensions of five thousand a year each. For the crime, however, of accepting this grant the leaders of the opposition hoped that they should be able to punish Somers with disgrace and ruin. One difficulty stood in the way. All that he had received was but a pittance when compared with the wealth with which some of his persecutors had been loaded by the last two kings of the House of Stuart. It was not easy to pass any censure on him which should not imply a still more severe censure on two generations of Granvilles, on two generations of Hydes, and on two generations of Finches. At last some ingenious Tory thought of a device by which it might be possible to strike the enemy without wounding friends. The grants of Charles and James had been made in time of peace; and William's grant to Somers had been made in time of war. Malice eagerly caught at this childish distinction. It was moved that any minister who had been concerned in passing a grant for his own benefit while the nation was under the heavy taxes of the late war had violated his trust; as if the expenditure which is necessary to secure to the country a good administration of justice ought to be suspended by war; or as if it were not criminal in a government to squander the resources of the state in time of peace. The motion was made by James Brydges, eldest son of the Lord Chandos, the James Brydges who afterwards became Duke of Chandos, who raised a gigantic fortune out of war taxes, to squander it in comfortless and tasteless ostentation, and who is still remembered as the Timon of Pope's keen and brilliant satire. It was remarked as extraordinary that Brydges brought forward and defended his motion merely as the assertion of an abstract truth, and avoided all mention of the Chancellor. It seemed still more extraordinary that Howe, whose whole eloquence consisted in cutting personalities, named nobody on this occasion, and contented himself with declaiming in general terms against corruption and profusion. It was plain that the enemies of Somers were at once urged forward by hatred and kept back by fear. They knew that they could not carry a resolution directly condemning him. They, therefore, cunningly brought forward a mere speculative proposition which many members might be willing to affirm without scrutinising it severely. But, as soon as the major premise had been admitted, the minor would be without difficulty established; and it would be impossible to avoid coming to the conclusion that Somers had violated his trust. Such tactics, however, have very seldom succeeded in English parliaments; for a little good sense and a little straightforwardness are quite sufficient to confound them. A sturdy Whig member, Sir Rowland Gwyn, disconcerted the whole scheme of operations. "Why this reserve?" he said. "Everybody knows your meaning. Everybody sees that you have not the courage to name the great man whom you are trying to destroy." "That is false," cried Brydges: and a stormy altercation followed. It soon appeared that innocence would again triumph. The two parties seemed to have exchanged characters for one day. The friends of the government, who in the Parliament were generally humble and timorous, took a high tone, and spoke as it becomes men to speak who are defending persecuted genius and virtue. The malecontents, generally so insolent and turbulent, seemed to be completely cowed. They abased themselves so low as to protest, what no human being could believe, that they had no intention of attacking the Chancellor, and had framed their resolution without any view to him. Howe, from whose lips scarcely anything ever dropped but gall and poison, went so far as to say: "My Lord Somers is a man of eminent merit, of merit so eminent that, if he had made a slip, we might well overlook it." At a late hour the question was put; and the motion was rejected by a majority of fifty in a house of four hundred and nineteen members. It was long since there had been so large an attendance t a division.

The ignominious failure of the attacks on Somers and Burnet seemed to prove that the assembly was coming round to a better temper. But the temper of a House of Commons left without the guidance of a ministry is never to be trusted. "Nobody can tell to-day," said an experienced politician of that time, "what the majority may take it into their heads to do to-morrow." Already a storm was gathering in which the Constitution itself was in danger of perishing, and from which none of the three branches of the legislature escaped without serious damage.

The question of the Irish forfeitures had been raised; and about that question the minds of men, both within and without the walls of Parliament, were in a strangely excitable state. Candid and intelligent men, whatever veneration they may feel for the memory of William, must find it impossible to deny that in his eagerness to enrich and aggrandise his personal friends, he too often forgot what was due to his own reputation and to the public interest. It is true that in giving away the old domains of the Crown he did only what he had a right to do, and what all his predecessors had done; nor could the most factious opposition insist on resuming his grants of those domains without resuming at the same time the grants of his uncles. But between those domains and the estates recently forfeited in Ireland there was a distinction, which would not indeed have been recognised by the judges, but which to a popular assembly might well seem to be of grave importance. In the year 1690 a Bill had been brought in for applying the Irish forfeitures to the public service. That Bill passed the Commons, and would probably, with large amendments, have passed the Lords, had not the King, who was under the necessity of attending the Congress at the Hague, put an end to the session. In bidding the Houses farewell on that occasion, he assured them that he should not dispose of the property about which they had been deliberating, till they should have had another opportunity of settling that matter. He had, as he thought, strictly kept his word; for he had not disposed of this property till the Houses had repeatedly met and separated without presenting to him any bill on the subject. They had had the opportunity which he had assured them that they should have. They had had more than one such opportunity. The pledge which he had given had therefore been amply redeemed; and he did not conceive that he was bound to abstain longer from exercising his undoubted prerogative. But though it could hardly be denied that he had literally fulfilled his promise, the general opinion was that such a promise ought to have been more than literally fulfilled. If his Parliament, overwhelmed with business which could not be postponed without danger to his throne and to his person, had been forced to defer, year after year, the consideration of so large and complex a question as that of the Irish forfeitures, it ill became him to take advantage of such a laches with the eagerness of a shrewd attorney. Many persons, therefore, who were sincerely attached to his government, and who on principle disapproved of resumptions, thought the case of these forfeitures an exception to the general rule.

Question of the Irish forfeitures; dispute between the Houses.

The Commons had at the close of the last session tacked to the Land Tax Bill a clause impowering seven Commissioners, who were designated by name, to take account of the Irish forfeitures; and the Lords and the King, afraid of losing the Land Tax Bill, had reluctantly consented to this clause. During the recess, the commissioners had visited Ireland. They had since returned to England. Their report was soon laid before both Houses. By the Tories, and by their allies the republicans, it was eagerly hailed. It had, indeed, been framed for the express purpose of flattering and of inflaming them. Three of the commissioners had strongly objected to some passages as indecorous, and even calumnious: but the other four had overruled every objection. Of the four the chief was Trenchard. He was by calling a pamphleteer, and seems not to have been aware that the sharpness of style and of temper which may be tolerated in a pamphlet is inexcusable in a state paper. He was certain that he should be protected and rewarded by the party to which he owed his appointment, and was delighted to have it in his power to publish, with perfect security and with a semblance of official authority, bitter reflections on King and ministry, Dutch favourites, French refugees, and Irish Papists. The consequence was that only four names were subscribed to the report. The three dissentients presented a separate memorial. As to the main facts, however, there was little or no dispute. It appeared that more than a million of Irish acres, or about seventeen hundred thousand English acres, an area equal to that of Middlesex, Hertfordshire, Bedfordshire, Cambridgeshire, and Huntingdonshire together, had been forfeited during the late troubles. But of the value of this large territory very different estimates were formed. The commissioners acknowledged that they could obtain no certain information. In the absence of such information they conjectured the annual rent to be about two hundred thousand pounds, and the fee simple to be worth thirteen years' purchase, that is to say, about two millions six hundred thousand pounds. They seem not to have been aware that much of the land had been let very low on perpetual leases, and that much was burdened with mortgages. A contemporary writer who was evidently well acquainted with Ireland, asserted that the authors of the report had valued the forfeited property in Carlow at six times the real market price, and that the two million six hundred thousand pounds, of which they talked, would be found to shrink to about half a million, which, as the exchanges then stood between Dublin and London, would have dwindled to four hundred thousand pounds by the time that it reached the English Exchequer. It was subsequently proved, beyond all dispute, that this estimate was very much nearer the truth than that which had been formed by Trenchard and Trenchard's colleagues.

Of the seventeen hundred thousand acres which had been forfeited, above a fourth part had been restored to the ancient proprietors in conformity with the civil articles of the treaty of Limerick. About one seventh of the remaining three fourths had been given back to unhappy families, which, though they could not plead the letter of the treaty, had been thought fit objects of clemency. The rest had been bestowed, partly on persons whose services merited all and more than all that they obtained, but chiefly on the King's personal friends. Romney had obtained a considerable share of the royal bounty. But of all the grants the largest was to Woodstock, the eldest son of Portland; the next was to Albemarle. An admirer of William cannot relate without pain that he divided between these two foreigners an extent of country larger than Hertfordshire.

This fact, simply reported, would have sufficed to excite a strong feeling of indignation in a House of Commons less irritable and querulous than that which then sate at Westminster. But Trenchard and his confederates were not content with simply reporting the fact. They employed all their skill to inflame the passions of the majority. They at once applied goads to its anger and held out baits to its cupidity.

They censured that part of William's conduct which deserved high praise even more severely than that part of his conduct for which it is impossible to set up any defence. They told the Parliament that the old proprietors of the soil had been treated with pernicious indulgence; that the capitulation of Limerick had been construed in a manner far too favourable to the conquered race; and that the King had suffered his compassion to lead him into the error of showing indulgence to many who could not pretend that they were within the terms of the capitulation. Even now, after the lapse of eight years, it might be possible, by instituting a severe inquisition, and by giving proper encouragement to informers, to prove that many Papists, who were still permitted to enjoy their estates, had taken the side of James during the civil war. There would thus be a new and plentiful harvest of confiscations. The four bitterly complained that their task had been made more difficult by the hostility of persons who held office in Ireland, and by the secret influence of great men who were interested in concealing the truth. These grave charges were made in general terms. No name was mentioned: no fact was specified: no evidence was tendered.

Had the report stopped here, those who drew it up might justly have been blamed for the unfair and ill-natured manner in which they had discharged their functions; but they could not have been accused of usurping functions which did not belong to them for the purpose of insulting the Sovereign and exasperating the nation. But these men well knew in what way and for what purpose they might safely venture to exceed their commission. The Act of Parliament from which they derived their powers authorised them to report on estates forfeited during the late troubles. It contained not a word which could be construed into an authority to report on the old hereditary domain of the Crown. With that domain they had as little to do as with the seignorage levied on tin in the Duchy of Cornwall, or with the church patronage of the Duchy of Lancaster. But they had discovered that a part of that domain had been alienated by a grant which they could not deny themselves the pleasure of publishing to the world. It was indeed an unfortunate grant, a grant which could not be brought to light without much mischief and much scandal. It was long since William had ceased to be the lover of Elizabeth Villiers, long since he had asked her counsel or listened to her fascinating conversation except in the presence of other persons. She had been some years married to George Hamilton, a soldier who had distinguished himself by his courage in Ireland and Flanders, and who probably held the courtier like doctrine that a lady is not dishonoured by having been the paramour of a king. William was well pleased with the marriage, bestowed on the wife a portion of the old Crown property in Ireland, and created the husband a peer of Scotland by the title of Earl of Orkney. Assuredly William would not have raised his character by abandoning to poverty a woman whom he had loved, though with a criminal love. He was undoubtedly bound, as a man of humanity and honour, to provide liberally for her: but he should have provided for her rather by saving from his civil list than by alienating his hereditary revenue. The four malecontent commissioners rejoiced with spiteful joy over this discovery. It was in vain that the other three represented that the grant to Lady Orkney was one with which they had nothing to do, and that, if they went out of their way to hold it up to obloquy, they might be justly said to fly in the King's face. "To fly in the King's face!" said one of the majority; "our business is to fly in the King's face. We were sent here to fly in the King's face." With this patriotic object a paragraph about Lady Orkney's grant was added to the report, a paragraph too in which the value of that grant was so monstrously exaggerated that William appeared to have surpassed the profligate extravagance of his uncle Charles. The estate bestowed on the countess was valued at twenty-four thousand pounds a year. The truth seems to be that the income which she derived from the royal bounty, after making allowance for incumbrances and for the rate of exchange, was about four thousand pounds.

The success of the report was complete. The nation and its representatives hated taxes, hated foreign favourites, and hated Irish Papists; and here was a document which held out the hope that England might, at the expense of foreign courtiers and of Popish Celts, be relieved from a great load of taxes. Many, both within and without the walls of Parliament, gave entire faith to the estimate which the commissioners had formed by a wild guess, in the absence of trustworthy information. They gave entire faith also to the prediction that a strict inquiry would detect many traitors who had hitherto been permitted to escape with impunity, and that a large addition would thus be made to the extensive territory which had already been confiscated. It was popularly said that, if vigorous measures were taken, the gain to the kingdom would be not less than three hundred thousand pounds a year; and almost the whole of this sum, a sum more than sufficient to defray the whole charge of such an army as the Commons were disposed to keep up in a time of peace, would be raised by simply taking away what had been unjustifiably given to Dutchmen, who would still retain immense wealth taken out of English pockets, or unjustifiably left to Irishmen, who thought it at once the most pleasant and the most pious of all employments to cut English throats. The Lower House went to work with the double eagerness of rapacity and of animosity. As soon as the report of the four and the protest of the three had been laid on the table and read by the clerk, it was resolved that a Resumption Bill should be brought in. It was then resolved, in opposition to the plainest principles of justice, that no petition from any person who might think himself aggrieved by this bill should ever be received. It was necessary to consider how the commissioners should be remunerated for their services: and this question was decided with impudent injustice. It was determined that the commissioners who had signed the report should receive a thousand pounds each. But a large party thought that the dissentient three deserved no recompense; and two of them were merely allowed what was thought sufficient to cover the expense of their journey to Ireland. This was nothing less than to give notice to every man who should ever be employed in any similar inquiry that, if he wished to be paid, he must report what would please the assembly which held the purse of the state. In truth the House was despotic, and was fast contracting the vices of a despot. It was proud of its antipathy to courtiers; and it was calling into existence a new set of courtiers who would study all its humours, who would flatter all its weaknesses, who would prophesy to it smooth things, and who would assuredly be, in no respect, less greedy, less faithless, or less abject than the sycophants who bow in the ante-chambers of kings.

Indeed the dissentient commissioners had worse evils to apprehend than that of being left unremunerated. One of them, Sir Richard Levinz, had mentioned in private to his friends some disrespectful expressions which had been used by one of his colleagues about the King. What he had mentioned in private was, not perhaps very discreetly, repeated by Montague in the House. The predominant party eagerly seized the opportunity of worrying both Montague and Levinz. A resolution implying a severe censure on Montague was carried. Levinz was brought to the bar and examined. The four were also in attendance. They protested that he had misrepresented them. Trenchard declared that he had always spoken of His Majesty as a subject ought to speak of an excellent sovereign, who had been deceived by evil counsellors, and who would be grateful to those who should bring the truth to his knowledge. He vehemently denied that he had called the grant to Lady Orkney villainous. It was a word that he never used, a word that never came out of the mouth of a gentleman. These assertions will be estimated at the proper value by those who are acquainted with Trenchard's pamphlets, pamphlets in which the shocking word villainous will without difficulty be found, and which are full of malignant reflections on William.* But the House was determined not to believe Levinz. He was voted a calumniator, and sent to the Tower, as an example to all who should be tempted to speak truth which the Commons might not like to hear.

Meanwhile the bill had been brought in, and was proceeding easily. It provided that all the property which had belonged to the Crown at the time of the accession of James the Second, or which had been forfeited to the Crown since that time, should be vested in trustees. These trustees were named in the bill; and among them were the four commissioners who had signed the report. All the Irish grants of William were annulled. The legal rights of persons other than the grantees were saved. But of those rights the trustees were to be judges, and judges without appeal. A claimant who gave them the trouble of attending to him, and could not make out his case, was to be heavily fined. Rewards were offered to informers who should discover any property which was liable to confiscation, and which had not yet been confiscated. Though eight years had elapsed since an arm had been lifted up in the conquered island against the domination of the Englishry, the unhappy children of the soil, who had been suffered to live, submissive and obscure, on their hereditary fields, were threatened with a new and severe inquisition into old offences.

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* I give an example of Trenchard's mode of showing his profound respect for an excellent Sovereign. He speaks thus of the commencement of the reign of Henry the Third. "The kingdom was recently delivered from a bitter tyrant, King John, and had likewise got rid of their perfidious deliverer, the Dauphin of France, who after the English had accepted him for their King, had secretly vowed their extirpation."

Objectionable as many parts of the bill undoubtedly were, nobody who knew the House of Commons believed it to be possible to carry any amendment. The King flattered himself that a motion for leaving at his disposal a third part of the forfeitures would be favourably received. There can be little doubt that a compromise would have been willingly accepted twelve months earlier. But the report had made all compromise impossible. William, however, was bent on trying the experiment; and Vernon consented to go on what he considered as a forlorn hope. He made his speech and his motion: but the reception which he met with was such that he did not venture to demand a division. This feeble attempt at obstruction only made the impetuous current chafe the more. Howe immediately moved two resolutions: one attributing the load of debts and taxes which lay on the nation to the Irish grants; the other censuring all who had been concerned in advising or passing those grants. Nobody was named; not because the majority was inclined to show any tenderness to the Whig ministers, but because some of the most objectionable grants had been sanctioned by the Board of Treasury when Godolphin and Seymour, who had great influence with the country party, sate at that board.

Howe's two resolutions were laid before the King by the Speaker, in whose train all the leaders of the opposition appeared at Kensington. Even Seymour, with characteristic effrontery, showed himself there as one of the chief authors of a vote which pronounced him guilty of a breach of duty. William's answer was that he had thought himself bound to reward out of the forfeited property those who had served him well, and especially those who had borne a principal part in the reduction of Ireland. The war, he said, had undoubtedly left behind it a heavy debt; and he should be glad to see that debt reduced by just and effectual means. This answer was but a bad one; and, in truth, it was hardly possible for him to return a good one. He had done what was indefensible; and, by attempting to defend himself, he made his case worse. It was not true that the Irish forfeitures, or one fifth part of them, had been granted to men who had distinguished themselves in the Irish war; and it was not judicious to hint that those forfeitures could not justly be applied to the discharge of the public debts. The Commons murmured, and not altogether without reason. "His Majesty tells us," they said, "that the debts fall to us, and the forfeitures to him. We are to make good out of the purses of Englishmen what was spent upon the war; and he is to put into the purses of Dutchmen what was got by the war." When the House met again, Howe moved that whoever had advised the King to return such an answer was an enemy to His Majesty and the kingdom; and this resolution was carried with some slight modification.

To whatever criticism William's answer might be open, he had said one thing which well deserved the attention of the House. A small part of the forfeited property had been bestowed on men whose services to the state well deserved a much larger recompense; and that part could not be resumed without gross injustice and ingratitude. An estate of very moderate value had been given, with the title of Earl of Athlone, to Ginkell, whose skill and valour had brought the war in Ireland to a triumphant close. Another estate had been given, with the title of Earl of Galway, to Rouvigny, who, in the crisis of the decisive battle, at the very moment when Saint Ruth was waving his hat, and exclaiming that the English should be beaten back to Dublin, had, at the head of a gallant body of horse, struggled through the morass, turned the left wing of the Celtic army, and retrieved the day. But the predominant faction, drunk with insolence and animosity, made no distinction between courtiers who had been enriched by injudicious partiality and warriors who had been sparingly rewarded for great exploits achieved in defence of the liberties and the religion of our country. Athlone was a Dutchman: Galway was a Frenchman; and it did not become a good Englishman to say a word in favour of either.

Yet this was not the most flagrant injustice of which the Commons were guilty. According to the plainest principles of common law and of common sense, no man can forfeit any rights except those which he has. All the donations which William had made he had made subject to this limitation. But by this limitation the Commons were too angry and too rapacious to be bound. They determined to vest in the trustees of the forfeited lands an estate greater than had ever belonged to the forfeiting landholders. Thus innocent persons were violently deprived of property which was theirs by descent or by purchase, of property which had been strictly respected by the King and by his grantees. No immunity was granted even to men who had fought on the English side, even to men who had lined the walls of Londonderry and rushed on the Irish guns at Newton Butler.

In some cases the Commons showed indulgence: but their indulgence was not less unjustifiable, nor of less pernicious example than their severity. The ancient rule, a rule which is still strictly maintained, and which cannot be relaxed without danger of boundless profusion and shameless jobbery, is that whatever the Parliament grants shall be granted to the Sovereign, and that no public bounty shall be bestowed on any private person except by the Sovereign.

The Lower House now, contemptuously disregarding both principles and precedents, took on itself to carve estates out of the forfeitures for persons whom it was inclined to favour. To the Duke of Ormond especially, who ranked among the Tories and was distinguished by his dislike of the foreigners, marked partiality was shown. Some of his friends, indeed, hoped that they should be able to insert in the bill a clause bestowing on him all the confiscated estates in the county of Tipperary. But they found that it would be prudent in them to content themselves with conferring on him a boon smaller in amount, but equally objectionable in principle. He had owed very large debts to persons who had forfeited to the Crown all that belonged to them. Those debts were therefore now due from him to the Crown. The House determined to make him a present of the whole, that very House which would not consent to leave a single acre to the general who had stormed Athlone, who had gained the battle of Aghrim, who had entered Galway in triumph, and who had received the submission of Limerick.

That a bill so violent, so unjust, and so unconstitutional would pass the Lords without considerable alterations was hardly to be expected. The ruling demagogues, therefore, resolved to join it with the bill which granted to the Crown a land tax of two shillings in the pound for the service of the next year, and thus to place the Upper House under the necessity of either passing both bills together without the change of a word, or rejecting both together, and leaving the public creditor unpaid and the nation defenceless.

There was great indignation among the Peers. They were not indeed more disposed than the Commons to approve of the manner in which the Irish forfeitures had been granted away; for the antipathy to the foreigners, strong as it was in the nation generally, was strongest in the highest ranks. Old barons were angry at seeing themselves preceded by new earls from Holland and Guelders. Garters, gold keys, white staves, rangerships, which had been considered as peculiarly belonging to the hereditary grandees of the realm, were now intercepted by aliens. Every English nobleman felt that his chance of obtaining a share of the favours of the Crown was seriously diminished by the competition of Bentincks and Keppels, Auverquerques and Zulesteins. But though the riches and dignities heaped on the little knot of

Dutch courtiers might disgust him, the recent proceedings of the Commons could not but disgust him still more. The authority, the respectability, the existence of his order were threatened with destruction. Not only,—such were the just complaints of the Peers,—not only are we to be deprived of that co-ordinate legislative power to which we are, by the constitution of the realm entitled. We are not to be allowed even a suspensive veto. We are not to dare to remonstrate, to suggest an amendment, to offer a reason, to ask for an explanation. Whenever the other House has passed a bill to which it is known that we have strong objections, that bill is to be tacked to a bill of supply. If we alter it, we are told that we are attacking the most sacred privilege of the representatives of the people, and that we must either take the whole or reject the whole. If we reject the whole, public credit is shaken; the Royal Exchange is in confusion; the Bank stops payment; the army is disbanded; the fleet is in mutiny; the island is left, without one regiment, without one frigate, at the mercy of every enemy. The danger of throwing out a bill of supply is doubtless great. Yet it may on the whole be better that we should face that danger, once for all, than that we should consent to be, what we are fast becoming, a body of no more importance than the Convocation.

Animated by such feelings as these, a party in the Upper House was eager to take the earliest opportunity of making a stand. On the fourth of April, the second reading was moved. Near a hundred lords were present. Somers, whose serene wisdom and persuasive eloquence had seldom been more needed, was confined to his room by illness; and his place on the woolsack was supplied by the Earl of Bridgewater. Several orators, both Whig and Tory, objected to proceeding farther. But the chiefs of both parties thought it better to try the almost hopeless experiment of committing the bill and sending it back amended to the Commons. The second reading was carried by seventy votes to twenty-three. It was remarked that both Portland and Albemarle voted in the majority.

In the Committee and on the third reading several amendments were proposed and carried. Wharton, the boldest and most active of the Whig peers, and the Lord Privy Seal Lonsdale, one of the most moderate and reasonable of the Tories, took the lead, and were strenuously supported by the Lord President Pembroke, and by the Archbishop of Canterbury, who seems on this occasion to have a little forgotten his habitual sobriety and caution. Two natural sons of Charles the Second, Richmond and Southampton, who had strong personal reasons for disliking resumption bills, were zealous on the same side. No peer, however, as far as can now be discovered, ventured to defend the way in which William had disposed of his Irish domains. The provisions which annulled the grants of those domains were left untouched. But the words of which the effect was to vest in the parliamentary trustees property which had never been forfeited to the King, and had never been given away by him, were altered; and the clauses by which estates and sums of money were, in defiance of constitutional principle and of immemorial practice, bestowed on persons who were favourites of the Commons, were so far modified as to be, in form, somewhat less exceptionable. The bill, improved by these changes, was sent down by two Judges to the Lower House.

The Lower House was all in a flame. There was now no difference of opinion there. Even those members who thought that the Resumption Bill and the Land Tax Bill ought not to have been tacked together, yet felt that, since those bills had been tacked together, it was impossible to agree to the amendments made by the Lords without surrendering one of the most precious privileges of the Commons. The amendments were rejected without one dissentient voice. It was resolved that a conference should be demanded; and the gentlemen who were to manage the conference were instructed to say merely that the Upper House had no right to alter a money bill; that the point had long been settled and was too clear for argument; that they should leave the bill with the Lords, and that they should leave with the Lords also the responsibility of stopping the supplies which were necessary for the public service. Several votes of menacing sound were passed at the same sitting. It was Monday the eighth of April. Tuesday the ninth was allowed to the other House for reflection and repentance. It was resolved that on the Wednesday morning the question of the Irish forfeitures should again be taken into consideration, and that every member who was in town should be then in his place on peril of the highest displeasure of the House. It was moved and carried that every Privy Councillor who had been concerned in procuring or passing any exorbitant grant for his own benefit had been guilty of a high crime and misdemeanour. Lest the courtiers should flatter themselves that this was meant to be a mere abstract proposition, it was ordered that a list of the members of the Privy Council should be laid on the table. As it was thought not improbable that the crisis might end in an appeal to the constituent bodies, nothing was omitted which could excite out of doors a feeling in favour of the bill. The Speaker was directed to print and publish the report signed by the four Commissioners, not accompanied, as in common justice it ought to have been, by the protest of the three dissentients, but accompanied by several extracts from the journals which were thought likely to produce an impression favourable to the House and unfavourable to the Court. All these resolutions passed without any division, and without, as far as appears, any debate. There was, indeed, much speaking, but all on one side. Seymour, Harley, Howe, Harcourt, Shower, Musgrave, declaimed, one after another, about the obstinacy of the other House, the alarming state of the country, the dangers which threatened the public peace and the public credit. If, it was said, none but Englishmen sate in the Parliament and in the Council, we might hope that they would relent at the thought of the calamities which impend over England. But we have to deal with men who are not Englishmen, with men who consider this country as their own only for evil, as their property, not as their home; who, when they have gorged themselves with our wealth, will, without one uneasy feeling, leave us sunk in bankruptcy, distracted by faction, exposed without defence to invasion. "A new war," said one of these orators, "a new war, as long, as bloody, and as costly as the last, would do less mischief than has been done by the introduction of that batch of Dutchmen among the barons of the realm." Another was so absurd as to call on the House to declare that whoever should advise a dissolution would be guilty of high treason. A third gave utterance to a sentiment which it is difficult to understand how any assembly of civilised and Christian men, even in a moment of strong excitement, should have heard without horror. "They object to tacking, do they? Let them take care that they do not provoke us to tack in earnest. How would they like to have bills of supply with bills of attainder tacked to them?" This atrocious threat, worthy of the tribune of the French Convention in the worst days of the Jacobin tyranny, seems to have passed unreprehended. It was meant—such at least was the impression at the Dutch Embassy—to intimidate Somers. He was confined by illness. He had been unable to take any public part in the proceedings of the Lords; and he had privately blamed them for engaging in a conflict in which he justly thought that they could not be victorious. Nevertheless, the Tory leaders hoped that they might be able to direct against him the whole force of the storm which they had raised. Seymour, in particular, encouraged by the wild and almost savage temper of his hearers, harangued with rancorous violence against the wisdom and the virtue which presented the strongest contrast to his own turbulence, insolence, faithlessness, and rapacity. No doubt, he said, the Lord Chancellor was a man of parts. Anybody might be glad to have for counsel so acute and eloquent an advocate. But a very good advocate might be a very bad minister; and, of all the ministers who had brought the kingdom into difficulties, this plausible, fair-spoken person was the most dangerous. Nor was the old reprobate ashamed to add that he was afraid that his Lordship was no better than a Hobbist in religion.

After a long sitting the members separated; but they reassembled early on the morning of the following day, Tuesday the ninth of April. A conference was held; and Seymour, as chief manager for the Commons, returned the bill and the amendments to the Peers in the manner which had been prescribed to him. From the Painted Chamber he went back to the Lower House, and reported what had passed. "If," he said, "I may venture to judge by the looks and manner of their Lordships, all will go right." But within half an hour evil tidings came through the Court of Requests and the lobbies. The Lords had divided on the question whether they would adhere to their amendments. Forty-seven had voted for adhering, and thirty-four for giving way. The House of Commons broke up with gloomy looks, and in great agitation. All London looked forward to the next day with painful forebodings. The general feeling was in favour of the bill. It was rumoured that the majority which had determined to stand by the amendments had been swollen by several prelates, by several of the illegitimate sons of Charles the Second, and by several needy and greedy courtiers. The cry in all the public places of resort was that the nation would be ruined by the three B's, Bishops, Bastards, and Beggars. On Wednesday the tenth, at length, the contest came to a decisive issue. Both Houses were early crowded. The Lords demanded a conference. It was held; and Pembroke delivered back to Seymour the bill and the amendments, together with a paper containing a concise, but luminous and forcible exposition of the grounds on which the Lords conceived themselves to be acting in a constitutional and strictly defensive manner. This paper was read at the bar: but, whatever effect it may now produce on a dispassionate student of history, it produced none on the thick ranks of country gentlemen. It was instantly resolved that the bill should again be sent back to the Lords with a peremptory announcement that the Commons' determination was unalterable.

The Lords again took the amendments into consideration. During the last forty-eight hours, great exertions had been made in various quarters to avert a complete rupture between the Houses. The statesmen of the Junto were far too wise not to see that it would be madness to continue the struggle longer. It was indeed necessary, unless the King and the Lords were to be of as little weight in the State as in 1648, unless the House of Commons was not merely to exercise a general control over the government, but to be, as in the days of the Rump, itself the whole government, the sole legislative chamber, the fountain from which were to flow all those favours which had hitherto been in the gift of the Crown, that a determined stand should be made. But, in order that such a stand might be successful, the ground must be carefully selected; for a defeat might be fatal. The Lords must wait for some occasion on which their privileges would be bound up with the privileges of all Englishmen, for some occasion on which the constituent bodies would, if an appeal were made to them, disavow the acts of the representative body; and this was not such an occasion. The enlightened and large minded few considered tacking as a practice so pernicious that it would be justified only by an emergency which would justify a resort to physical force. But, in the many, tacking, when employed for a popular end, excited little or no disapprobation. The public, which seldom troubles itself with nice distinctions, could not be made to understand that the question at issue was any other than this, whether a sum which was vulgarly estimated at millions, and which undoubtedly amounted to some hundreds of thousands, should be employed in paying the debts of the state and alleviating the load of taxation, or in making Dutchmen, who were already too rich, still richer. It was evident that on that question the Lords could not hope to have the country with them, and that, if a general election took place while that question was unsettled, the new House of Commons would be even more mutinous and impracticable than the present House. Somers, in his sick chamber, had given this opinion. Orford had voted for the bill in every stage. Montague, though no longer a minister, had obtained admission to the royal closet, and had strongly represented to the King the dangers which threatened the state. The King had at length consented to let it be understood that he considered the passing of the bill as on the whole the less of two great evils. It was soon clear that the temper of the Peers had undergone a considerable alteration since the preceding day. Scarcely any, indeed, changed sides. But not a few abstained from voting. Wharton, who had at first spoken powerfully for the amendments, left town for Newmarket. On the other hand, some Lords who had not yet taken their part came down to give a healing vote. Among them were the two persons to whom the education of the young heir apparent had been entrusted, Marlborough and Burnet. Marlborough showed his usual prudence. He had remained neutral, while by taking a part he must have offended either the House of Commons or the King. He took a part as soon as he saw that it was possible to please both. Burnet, alarmed for the public peace, was in a state of great excitement, and, as was usual with him when in such a state, forgot dignity and decorum, called out "stuff" in a very audible voice while a noble Lord was haranguing in favour of the amendments, and was in great danger of being reprimanded at the bar or delivered over to Black Rod. The motion on which the division took place was that the House do adhere to the amendments. There were forty Contents and thirty-seven Not Contents. Proxies were called; and the numbers were found to be exactly even. In the House of Lords there is no casting vote. When the numbers are even, the Non-Contents have it. The motion to adhere had therefore been negatived. But this was not enough. It was necessary that an affirmative resolution should be moved to the effect that the House agreed to the bill without amendments; and, if the numbers should again be equal, this motion would also be lost. It was an anxious moment. Fortunately the Primate's heart failed him. He had obstinately fought the battle down to the last stage. But he probably felt that it was no light thing to take on himself, and to bring on his order, the responsibility of throwing the whole kingdom into confusion. He started up and hurried out of the House, beckoning to some of his brethren. His brethren followed him with a prompt obedience, which, serious as the crisis was, caused no small merriment. In consequence of this defection, the motion to agree was carried by a majority of five. Meanwhile the members of the other House had been impatiently waiting for news, and had been alternately elated and depressed by the reports which followed one another in rapid succession. At first it was confidently expected that the Peers would yield; and there was general good humour. Then came intelligence that the majority of the Lords present had voted for adhering to the amendments. "I believe," so Vernon wrote the next day, "I believe there was not one man in the House that did not think the nation ruined." The lobbies were cleared: the back doors were locked: the keys were laid on the table: the Serjeant at Arms was directed to take his post at the front door, and to suffer no member to withdraw. An awful interval followed, during which the angry passions of the assembly seemed to be subdued by terror. Some of the leaders of the opposition, men of grave character and of large property, stood aghast at finding that they were engaged,—they scarcely knew how,—in a conflict such as they had not at all expected, in a conflict in which they could be victorious only at the expense of the peace and order of society. Even Seymour was sobered by the greatness and nearness of the danger. Even Howe thought it advisable to hold conciliatory language. It was no time, he said, for wrangling. Court party and country party were Englishmen alike. Their duty was to forget all past grievances, and to cooperate heartily for the purpose of saving the country.

In a moment all was changed. A message from the Lords was announced. It was a message which lightened many heavy hearts. The bill had been passed without amendments.

Somers again attacked.

The leading malecontents, who, a few minutes before, scared by finding that their violence had brought on a crisis for which they were not prepared, had talked about the duty of mutual forgiveness and close union, instantly became again as rancorous as ever. One danger, they said, was over. So far well. But it was the duty of the representatives of the people to take such steps as might make it impossible that there should ever again be such danger. Every adviser of the Crown, who had been concerned in the procuring or passing of any exorbitant grant, ought to be excluded from all access to the royal ear. A list of the privy councillors, furnished in conformity with the order made two days before, was on the table. That list the clerk was ordered to read. Prince George of Denmark and the Archbishop of Canterbury passed without remark. But, as soon as the Chancellor's name had been pronounced, the rage of his enemies broke forth. Twice already, in the course of that stormy session, they had attempted to ruin his fame and his fortunes; and twice his innocence and his calm fortitude had confounded all their politics. Perhaps, in the state of excitement to which the House had been wrought up, a third attack on him might be successful. Orator after orator declaimed against him. He was the great offender. He was responsible for all the grievances of which the nation complained. He had obtained exorbitant grants for himself. He had defended the exorbitant grants obtained by others. He had not, indeed, been able, in the late debates, to raise his own voice against the just demands of the nation. But it might well be suspected that he had in secret prompted the ungracious answer of the King and encouraged the pertinacious resistance of the Lords. Sir John Levison Gower, a noisy and acrimonious Tory, called for impeachment. But Musgrave, an abler and more experienced politician, saw that, if the imputations which the opposition had been in the habit of throwing on the Chancellor were exhibited with the precision of a legal charge, their futility would excite universal derision, and thought it more expedient to move that the House should, without assigning any reason, request the King to remove Lord Somers from His Majesty's counsels and presence for ever. Cowper defended his persecuted friend with great eloquence and effect; and he was warmly supported by many members who had been zealous for the resumption of the Irish grants. Only a hundred and six members went into the lobby with Musgrave; a hundred and sixty-seven voted against him. Such a division, in such a House of Commons, and on such a day, is sufficient evidence of the respect which the great qualities of Somers had extorted even from his political enemies.

The clerk then went on with the list. The Lord President and the Lord Privy Seal, who were well known to have stood up strongly for the privileges of the Lords, were reviled by some angry members; but no motion was made against either. And soon the Tories became uneasy in their turn: for the name of the Duke of Leeds was read. He was one of themselves. They were very unwilling to put a stigma on him. Yet how could they, just after declaiming against the Chancellor for accepting a very moderate and well earned provision, undertake the defence of a statesman who had, out of grants, pardons, and bribes, accumulated a princely fortune? There was actually on the table evidence that His Grace was receiving from the bounty of the Crown more than thrice as much as had been bestowed on Somers; and nobody could doubt that His Grace's secret gains had very far exceeded those of which there was evidence on the table. It was accordingly moved that the House, which had indeed been sitting many hours, should adjourn. The motion was lost; but neither party was disposed to move that the consideration of the list should be resumed. It was however resolved, without a division, that an address should be presented to the King, requesting that no person not a native of his dominions, Prince George excepted, might be admitted to the Privy Council either of England or of Ireland. The evening was now far spent. The candles had been some time lighted; and the House rose. So ended one of the most anxious, turbulent, and variously eventful days in the long Parliamentary History of England.

Prorogation of Parliament.

What the morrow would have produced if time had been allowed for a renewal of hostilities can only be guessed. The supplies had been voted. The King was determined not to receive the address which requested him to disgrace his dearest and most trusty friends. Indeed he would have prevented the passing of that address by proroguing Parliament on the preceding day, had not the Lords risen the moment after they had agreed to the Resumption Bill. He had actually come from Kensington to the Treasury for that purpose; and his robes and crown were in readiness. He now took care to be at Westminster in good time. The Commons had scarcely met when the knock of Black Rod was heard. They repaired to the other House. The bills were passed; and Bridgewater, by the royal command, prorogued the Parliament. For the first time since the Revolution the session closed without a speech from the throne. William was too angry to thank the Commons, and too prudent to reprimand them.

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Death of James the Second.

THE health of James had been during some years declining: and he had at length, on Good Friday, 1701, suffered a shock from which he had never recovered. While he was listening in his chapel to the solemn service of the day, he fell down in a fit, and remained long insensible. Some people imagined that the words of the anthem which his choristers were chanting had produced in him emotions too violent to be borne by an enfeebled body and mind. For that anthem was taken from the plaintive elegy in which a servant of the true God, chastened by many sorrows and humiliations, banished, home-sick, and living on the bounty of strangers, bewailed the fallen throne and the desolate Temple of Sion: "Remember, O Lord, what is come upon us; consider and behold our reproach. Our inheritance is turned to strangers, our houses to aliens; the Crown is fallen from our head. Wherefore dost thou forget us for ever?"

The King's malady proved to be paralytic. Fagon, the first physician of the French Court, and, on medical questions, the oracle of all Europe, prescribed the waters of Bourbon. Lewis, with all his usual generosity, sent to Saint Germains ten thousand crowns in gold for the charges of the journey, and gave orders that every town along the road should receive his good brother with all the honours due to royalty.*

James, after passing some time at Bourbon, returned to the neighbourhood of Paris with health so far re-established that he was able to take exercise on horseback, but with judgment and memory evidently impaired. On the thirteenth of September he had a second fit in his chapel; and it soon became clear that this was a final stroke. He rallied the last energies of his failing body and mind to testify his firm belief in the religion for which he had sacrificed so much. He received the last sacraments with every mark of devotion, exhorted his son to hold fast to the true faith in spite of all temptations, and entreated Middleton, who, almost alone among the courtiers assembled in the bedchamber, professed himself a Protestant, to take refuge from doubt and error in the bosom of the one infallible Church. After the extreme unction had been administered, James declared that he pardoned all his enemies, and named particularly the Prince of Orange, the Princess of Denmark, and the Emperor. The Emperor's name he repeated with peculiar emphasis: "Take notice, father," he said to the confessor, "that I forgive the Emperor with all my heart." It may perhaps seem strange that he should have found this the hardest of all exercises of Christian charity. But it must be remembered that the Emperor was the only Roman Catholic Prince still living who had been accessory to the Revolution, and that James might not unnaturally consider Roman Catholics who had been accessory to the Revolution as more inexcusably guilty than heretics who might have deluded themselves into the belief that, in violating their duty to him, they were discharging their duty to God.

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* Life of James; St Simon; Dangeau.

While James was still able to understand what was said to him, and make intelligible answers, Lewis visited him twice. The English exiles observed that the Most Christian King was to the last considerate and kind in the very slightest matters which concerned his unfortunate guest. He would not allow his coach to enter the court of Saint Germains, lest the noise of the wheels should be heard in the sick room. In both interviews he was gracious, friendly, and even tender. But he carefully abstained from saying anything about the future position of the family which was about to lose its head. Indeed he could say nothing: for he had not yet made up his own mind. Soon, however, it became necessary for him to form some resolution. On the sixteenth James sank into a stupor which indicated the near approach of death. While he lay in this helpless state, Madame de Maintenon visited his consort. To this visit many persons who were likely to be well informed attributed a long series of great events. We cannot wonder that a woman should have been moved to pity by the misery of a woman; that a devout Roman Catholic should have taken a deep interest in the fate of a family persecuted, as she conceived, solely for being Roman Catholics; or that the pride of the widow of Scarron should have been intensely gratified by the supplications of a daughter of Este and a Queen of England. From mixed motives, probably, the wife of Lewis promised her powerful protection to the wife of James.

Madame de Maintenon was just leaving Saint Germains when, on the brow of the hill which overlooks the valley of the Seine, she met her husband, who had come to ask after his guest. It was probably at this moment that he was persuaded to form a resolution, of which neither he nor she by whom he was governed foresaw the consequences. Before he announced that resolution, however, he observed all the decent forms of deliberation. A council was held that evening at Marli, and was attended by the princes of the blood and by the ministers of state. The question was propounded, whether, when God should take James the Second of England to himself, France should recognise the Pretender as King James the Third!

The ministers were, one and all, against the recognition. Indeed, it seems difficult to understand how any person who had any pretensions to the name of statesman should have been of a different opinion. Torcy took his stand on the ground that to recognise the Prince of Wales would be to violate the Treaty of Ryswick. This was indeed an impregnable position. By that treaty His Most Christian Majesty had bound himself to do nothing which could, directly or indirectly, disturb the existing order of things in England. And in what way, except by an actual invasion, could he do more to disturb the existing order of things in England than by solemnly declaring, in the face of the whole world, that he did not consider that order of things as legitimate, that he regarded the Bill of Rights and the Act of Settlement as nullities, and the King in possession as an usurper? The recognition would then be a breach of faith: and, even if all considerations of morality were set aside, it was plain that it would, at that moment, be wise in the French government to avoid everything which could with plausibility be represented as a breach of faith. The crisis was a very peculiar one. The great diplomatic victory won by France in the preceding year had excited the fear and hatred of her neighbours. Nevertheless there was, as yet, no great coalition against her. The House of Austria, indeed, had appealed to arms. But with the House of Austria alone the House of Bourbon could easily deal. Other powers were still looking in doubt to England for the signal; and England, though her aspect was sullen and menacing, still preserved neutrality. That neutrality would not have lasted so long, if William could have relied on the support of his Parliament and of his people. In his Parliament there were agents of France, who, though few, had obtained so much influence by clamouring against standing armies, profuse grants, and Dutch favourites, that they were often blindly followed by the majority; and his people, distracted by domestic factions, unaccustomed to busy themselves about continental politics, and remembering with bitterness the disasters and burdens of the last war, the carnage of Landen, the loss of the Smyrna fleet, the land tax at four shillings in the pound, hesitated about engaging in another contest, and would probably continue to hesitate while he continued to live. He could not live long. It had, indeed, often been prophesied that his death was at hand; and the prophets had hitherto been mistaken. But there was now no possibility of mistake. His cough was more violent than ever; his legs were swollen; his eyes, once bright and clear as those of a falcon, had grown dim; he who, on the day of the Boyne, had been sixteen hours on the backs of different horses, could now with great difficulty creep into his state coach.* The vigorous intellect, and the intrepid spirit, remained; but on the body fifty years had done the work of ninety. In a few months the vaults of Westminster would receive the emaciated and shattered frame which was animated by the most farsighted, the most daring, the most commanding of souls. In a few months the British throne would be filled by a woman whose understanding was well known to be feeble, and who was believed to lean towards the party which was averse from war. To get over those few months without an open and violent rupture should have been the first object of the French government. Every engagement should have been punctually fulfilled: every occasion of quarrel should have been studiously avoided. Nothing should have been spared which could quiet the alarms and soothe the wounded pride of neighbouring nations.

The House of Bourbon was so situated that one year of moderation might not improbably be rewarded by thirty years of undisputed ascendency. Was it possible the politic and experienced Lewis would at such a conjuncture offer a new and most galling provocation, not only to William, whose animosity was already as great as it could be, but to the people whom William had hitherto been vainly endeavouring to inspire with animosity resembling his own? How often, since the Revolution of 1688, had it seemed that the English were thoroughly weary of the new government. And how often had the detection of a Jacobite plot, or the approach of a French armament, changed the whole face of things. All at once the grumbling had ceased, the grumblers had crowded to sign loyal addresses to the usurper, had formed associations in support of his authority, had appeared in arms at the head of the militia, crying God save King William. So it would be now. Most of those who had taken a pleasure in crossing him on the question of his Dutch guards, on the question of his Irish grants, would be moved to vehement resentment when they learned that Lewis had, in direct violation of a treaty, determined to force on England a king of his own religion, a king bred in his own dominions, a king who would be at Westminster what Philip was at Madrid, a great feudatory of France.

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* Poussin to Torcy, $\frac{\text{April 28,}}{\text{May 8,}}$ 1701. "Le roi d'Angleterre tousse plus qu'il n'a jamais fait, et ses jambes sont fort enflées. Je le vis hier sortir du prêche de Saint James. Je le trouva fort cassé, les yeux éteints, et il eut beaucoup de peine à monter en carrosse."

These arguments were concisely but clearly and strongly urged by Torcy in a paper which is still extant, and which it is difficult to believe that his master can have read without great misgivings.[*] On one side were the faith of treaties, the peace of Europe, the welfare of France, nay, the selfish interest of the house of Bourbon. On the other side were the influence of an artful woman, and the promptings of vanity which, we must in candour acknowledge, was ennobled by a mixture of compassion and chivalrous generosity. The King determined to act in direct opposition to the advice of all his ablest servants; and the princes of the blood applauded his decision, as they would have applauded any decision which he had announced. Nowhere was he regarded with a more timorous, a more slavish, respect than in his own family.

On the following day he went again to Saint Germains, and, attended by a splendid retinue, entered James's bedchamber. The dying man scarcely opened his heavy eyes, and then closed them again. "I have something," said Lewis, "of great moment to communicate to your Majesty." The courtiers who filled the room took this as a signal to retire, and were crowding towards the door, when they were stopped by that commanding voice: "Let nobody withdraw. I come to tell Your Majesty that, whenever it shall please God to take you from us, I will be to your son what I have been to you, and will acknowledge him as King of England, Scotland, and Ireland." The English exiles who were standing round the couch fell on their knees. Some burst into tears. Some poured forth praises and blessings with clamour such as was scarcely becoming in such a place and at such a time. Some indistinct murmurs which James uttered, and which were drowned by the noisy gratitude of his attendants, were interpreted to mean thanks. But from the most trustworthy accounts it appears that he was insensible to all that was passing around him.[†]

As soon as Lewis was again at Marli, he repeated to the Court assembled there the announcement which he had made at Saint Germains. The whole circle broke forth into exclamations of delight and admiration. What piety! What humanity! What magnanimity! Nor was this enthusiasm altogether feigned. For, in the estimation of the greater part of that brilliant crowd, nations were nothing and princes everything. What could be more generous, more amiable, than to protect an innocent boy, who was kept out of his rightful inheritance by an ambitious kinsman? The fine gentlemen and fine ladies who talked thus forgot that, besides the innocent boy and that ambitious kinsman, five millions and a half of Englishmen were concerned, who were little disposed to consider themselves as the absolute property of any master, and who were still less disposed to accept a master chosen for them by the French King.

James lingered three days longer. He was occasionally sensible during a few minutes, and, during one of these lucid intervals, faintly expressed his gratitude to Lewis. On the sixteenth he died. His Queen retired that evening to the nunnery of Chaillot, where she could weep and pray undisturbed. She left Saint Germains in joyous agitation. A herald made his appearance before the palace gate, and, with sound of trumpet, proclaimed, in Latin, French, and English, King James the Third of England and Eighth of Scotland. The streets, in consequence doubtless of orders from the government, were illuminated; and the townsmen with loud shouts wished a long reign to their illustrious neighbour. The poor lad received from his ministers, and delivered back to them, the seals of their offices, and held out his hand to be kissed. One of the first acts of his mock reign was to bestow some mock peerages in conformity with directions which he found in his father's will.

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[*] Mémoire sur la proposition de reconnoître au prince des Galles le titre du Roi de la Grande Bretagne, Sept. $\frac{9}{20}$, 1701.

[†] By the most trustworthy accounts, I mean those of St Simon and Dangeau. The reader may compare their narratives with the Life of James.

Middleton, who had as yet no English title, was created Earl of Monmouth. Perth, who had stood high in the favour of his late master, both as an apostate from the Protestant religion, and as the author of the last improvements on the thumb-screw, took the title of Duke.

Meanwhile the remains of James were escorted, in the dusk of the evening, by a slender retinue to the Chapel of the English Benedictines at Paris, and deposited there in the vain hope that, at some future time, they would be laid with kingly pomp at Westminster among the graves of the Plantagenets and Tudors.

The Pretender recognised as King.

Three days after these humble obsequies Lewis visited Saint Germains in form. On the morrow the visit was returned. The French Court was now at Versailles; and the Pretender was received there, in all points, as his father would have been, sate in his father's arm chair, took, as his father had always done, the right hand of the great monarch, and wore the long violet coloured mantle which was by ancient usage the mourning garb of the Kings of France. There was on that day a great concourse of ambassadors and envoys; but one well-known figure was wanting. Manchester had sent off to Loo intelligence of the affront which had been offered to his country and his master, had solicited instructions, and had determined that, till these instructions should arrive, he would live in strict seclusion. He did not think that he should be justified in quitting his post without express orders; but his earnest hope was that he should be directed to turn his back in contemptuous defiance on the Court which had dared to treat England as a subject province.

As soon as the fault into which Lewis had been hurried by pity, by the desire of applause, and by female influence, was complete and irreparable, he began to feel serious uneasiness. His ministers were directed to declare everywhere that their master had no intention of affronting the English government, that he had not violated the Treaty of Ryswick, that he had no intention of violating it, that he had merely meant to gratify an unfortunate family nearly related to himself by using names and observing forms which really meant nothing, and that he was resolved not to countenance any attempt to subvert the throne of William. Torcy, who had, a few days before, proved by irrefragable arguments that his master could not, without a gross breach of contract, recognise the Pretender, imagined that sophisms which had not imposed on himself might possibly impose on others. He visited the English embassy, obtained admittance, and, as was his duty, did his best to excuse the fatal act which he had done his best to prevent. Manchester's answer to this attempt at explanation was as strong and plain as it could be in the absence of precise instructions. The instructions speedily arrived. The courier who carried the news of the recognition to Loo arrived there when William was at table with some of his nobles and some princes of the German Empire who had visited him in his retreat. The King said not a word: but his pale cheek flushed: and he pulled his hat over his eyes to conceal the changes of his countenance. He hastened to send off several messengers. One carried a letter commanding Manchester to quit France without taking leave. Another started for London with a despatch which directed the Lords Justices to send Poussin instantly out of England.

England was already in a flame when it was first known there that James was dying. Some of his eager partisans formed plans and made preparations for a great public manifestation of feeling in different parts of the island. But the insolence of Lewis produced a burst of public indignation which scarcely any malecontent had the courage to face.

In the city of London, indeed, some zealots, who had probably swallowed too many bumpers to their new Sovereign, played one of those senseless pranks which were characteristic of their party. They dressed themselves in coats bearing some resemblance to the tabards of heralds, rode through the streets, halted at some places, and muttered something which nobody could understand. It was at first supposed that they were merely a company of prize fighters from Hockley in the Hole who had taken this way of advertising their performances with back sword, sword and buckler, and single falchion. But it was soon discovered that these gaudily dressed horsemen were proclaiming James the Third. In an instant the pageant was at an end. The mock kings at arms and pursuivants threw away their finery and fled for their lives in all directions, followed by yells and showers of stones.* Already the Common Council of London had met, and had voted, without one dissentient voice, an address expressing the highest resentment at the insult which France had offered to the King and the kingdom. A few hours after this address had been presented to the Regents, the Livery assembled to choose a Lord Mayor. Duncombe, the Tory candidate, lately the popular favourite, was rejected, and a Whig alderman placed in the chair. All over the kingdom, corporations, grand juries, meetings of magistrates, meetings of freeholders, were passing resolutions breathing affection to William and defiance to Lewis. It was necessary to enlarge the "London Gazette" from four columns to twelve; and even twelve were too few to hold the multitude of loyal and patriotic addresses. In some of those addresses severe reflections were thrown on the House of Commons. Our deliverer had been ungratefully requited, thwarted, mortified, denied the means of making the country respected and feared by neighbouring states. The factious wrangling, the penny wise economy, of three disgraceful years had produced the effect which might have been expected. His Majesty would never have been so grossly affronted abroad, if he had not first been affronted at home. But the eyes of his people were opened. He had only to appeal from the representatives to the constituents; and he would find that the nation was still sound at heart.

Poussin had been directed to offer to the Lords Justices explanations similar to those with which Torcy had attempted to appease Manchester. A memorial was accordingly drawn up and presented to Vernon: but Vernon refused to look at it. Soon a courier arrived from Loo with the letter in which William directed his vicegerents to send the French agent out of the kingdom. An officer of the royal household was charged with the execution of the order. He repaired to Poussin's lodgings: but Poussin was not at home: he was supping at the Blue Posts, a tavern much frequented by Jacobites, the very tavern indeed at which Charnock and his gang had breakfasted on the day fixed for the murderous ambuscade of Turnham Green. To this house the messenger went; and there he found Poussin at table with three of the most virulent Tory members of the House of Commons, Tredenham, who returned himself for St Mawes; Hammond, who had been sent to Parliament by the high churchmen of the University of Cambridge; and Davenant, who had recently, at Poussin's suggestion, been rewarded by Lewis for some savage invectives against the Whigs with a diamond ring worth three thousand pistoles. This supper party was, during some weeks, the chief topic of conversation. The exultation of the Whigs was boundless. These then were the true English patriots, the men who could not endure a foreigner, the men who would not suffer His Majesty to bestow a moderate reward on the foreigners who had stormed Athlone, and turned the flank of the Celtic army at Aghrim. It now appeared they could be on excellent terms with a foreigner, provided only that he was the emissary of a tyrant hostile to the liberty, the independence, and the religion of their country. The Tories, vexed and abashed, heartily wished that, on that unlucky day, their friends had been supping somewhere else. Even the bronze of Davenant's forehead was not proof to the general reproach. He defended himself by pretending that Poussin, with whom he had passed whole days, who had corrected his scurrilous pamphlets, and who had paid him his shameful wages, was a stranger to him, and that the meeting at the Blue Posts was purely accidental. If his word was doubted, he was willing to repeat his assertion on oath. The public, however, which had formed a very correct notion of his character, thought that his word was worth as much as his oath, and that his oath was worth nothing.

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* Lettres Historiques, Mois de Novembre, 1701.

Return of the King.

Meanwhile the arrival of William was impatiently expected. From Loo he had gone to Breda, where he had passed some time in reviewing his troops, and in conferring with Marlborough and Heinsius. He had hoped to be in England early in October. But adverse winds detained him three weeks at the Hague. At length, in the afternoon of the fourth of November, it was known in London that he had landed early that morning at Margate. Great preparations were made for welcoming him to his capital on the following day, the thirteenth anniversary of his landing in Devonshire. But a journey across the bridge, and along Cornhill and Cheapside, Fleet Street and the Strand, would have been too great an effort for his enfeebled frame. He accordingly slept at Greenwich, and thence proceeded to Hampton Court without entering London. His return was, however, celebrated by the populace with every sign of joy and attachment. The bonfires blazed, and the gunpowder roared, all night. In every parish from Mile End to Saint James's was to be seen enthroned on the shoulders of stout Protestant porters a pope, gorgeous in robes of tinsel and triple crown of pasteboard; and close to the ear of His Holiness stood a devil with horns, cloven hoof, and a snaky tail.

Even in his country house the King could find no refuge from the importunate loyalty of his people. Deputations from cities, counties, universities, besieged him all day. He was, he wrote to Heinsius, quite exhausted by the labour of hearing harangues and returning answers. The whole kingdom meanwhile was looking anxiously towards Hampton Court. Most of the ministers were assembled there. The most eminent men of the party which was out of power had repaired thither, to pay their duty to their sovereign, and to congratulate him on his safe return. It was remarked that Somers and Halifax, so malignantly persecuted a few months ago by the House of Commons, were received with such marks of esteem and kindness as William was little in the habit of vouchsafing to his English courtiers. The lower ranks of both the great factions were violently agitated. The Whigs, lately vanquished and dispirited, were full of hope and ardour. The Tories, lately triumphant and secure, were exasperated and alarmed. Both Whigs and Tories waited with intense anxiety for the decision of one momentous and pressing question. Would there be a dissolution? On the seventh of November the King propounded that question to his Privy Council. It was rumoured, and is highly probable, that Jersey, Wright, and Hedges advised him to keep the existing Parliament. But they were not men whose opinion was likely to have much weight with him; and Rochester, whose opinion might have had some weight, had set out to take possession of his Viceroyalty just before the death of James, and was still at Dublin. William, however, had, as he owned to Heinsius, some difficulty in making up his mind. He had no doubt that a general election would give him a better House of Commons: but a general election would cause delay; and delay might cause much mischief. After balancing these considerations, during some hours, he determined to dissolve.

General election.

The writs were sent out with all expedition; and in three days the whole kingdom was up. Never—such was the intelligence sent from the Dutch embassy to the Hague—had there been more intriguing, more canvassing, more virulence of party feeling. It was in the capital that the first great contests took place. The decisions of the Metropolitan constituent bodies were impatiently expected as auguries of the general result.

All the pens of Grub Street, all the presses of Little Britain, were hard at work. Handbills for and against every candidate were sent to every voter. The popular slogans on both sides were indefatigably repeated. Presbyterian, Papist, Tool of Holland, Pensioner of France, were the appellations interchanged between the contending factions. The Whig cry was that the Tory members of the last two Parliaments had, from a malignant desire to mortify the King, left the kingdom exposed to danger and insult, had unconstitutionally encroached both on the legislative and on the judicial functions of the House of Lords, had turned the House of Commons into a new Star Chamber, had used as instruments of capricious tyranny those privileges which ought never to be employed but in defence of freedom, had persecuted, without regard to law, to natural justice, or to decorum, the great Commander who had saved the state at La Hogue, the great Financier who had restored the currency and re-established public credit, the great Judge whom all persons not blinded by prejudice acknowledged to be, in virtue, in prudence, in learning and eloquence, the first of living English jurists and statesmen. The Tories answered that they had been only too moderate, only too merciful; that they had used the Speaker's warrant and the power of tacking only too sparingly; and that, if they ever again had a majority, the three Whig leaders who now imagined themselves secure should be impeached, not for high misdemeanours, but for high treason. It soon appeared that these threats were not likely to be very speedily executed. Four Whig and four Tory candidates contested the City of London. The show of hands was for the Whigs. A poll was demanded; and the Whigs polled nearly two votes to one. Sir John Levison Gower, who was supposed to have ingratiated himself with the whole body of shopkeepers by some parts of his parliamentary conduct, was put up for Westminster on the Tory interest; and the electors were reminded by puffs in the newspapers of the services which he had rendered to trade. But the dread of the French King, the Pope, and the Pretender prevailed; and Sir John was at the bottom of the poll. Southwark not only returned Whigs, but gave them instructions of the most Whiggish character.

In the country, parties were more nearly balanced than in the capital. Yet the news from every quarter was that the Whigs had recovered part at least of the ground which they had lost. Wharton had regained his ascendency in Buckinghamshire. Musgrave was rejected by Westmoreland. Nothing did more harm to the Tory candidates than the story of Poussin's farewell supper. We learn from their own acrimonious invectives that the unlucky discovery of the three members of Parliament at the Blue Posts cost thirty honest gentlemen their seats. One of the criminals, Tredenham, escaped with impunity. For the dominion of his family over the borough of St Mawes was absolute even to a proverb. The other two had the fate which they deserved. Davenant ceased to sit for Bedwin. Hammond, who had lately stood high in the favour of the University of Cambridge, was defeated by a great majority, and was succeeded by the glory of the Whig party, Isaac Newton.

There was one district to which the eyes of hundreds of thousands were turned with anxious interest, Gloucestershire. Would the patriotic and highspirited gentry and yeomanry of that great county again confide their dearest interests to the Impudent Scandal of parliaments, the renegade, the slanderer, the mountebank, who had been, during thirteen years, railing at his betters of every party with a spite restrained by nothing but the craven fear of corporal chastisement, and who had in the last Parliament made himself conspicuous by the abject court which he had paid to Lewis and by the impertinence with which he had spoken of William?

The Gloucestershire election became a national affair. Portmanteaus full of pamphlets and broadsides were sent down from London. Every freeholder in the county had several tracts left at his door. In every market-place, on the market day, papers about the brazen forehead, the viperous tongue, and the white liver of Jack Howe, the French King's buffoon, flew about like flakes in a snow storm. Clowns from the Cotswold Hills and the forest of Dean, who had votes, but who did not know their letters, were invited to hear these satires read, and were asked whether they were prepared to endure the two great evils which were then considered by the common people of England as the inseparable concomitants of despotism, to wear wooden shoes, and to live on frogs. The dissenting preachers and the clothiers were peculiarly zealous. For Howe was considered as the enemy both of conventicles and of factories. Outvoters were brought up to Gloucester in extraordinary numbers. In the City of London the traders who frequented Blackwell Hall, then the great emporium for woollen goods, canvassed actively on the Whig side.

[*Here the revised part ends.*—EDITOR.]

Death of William.

Meanwhile reports about the state of the King's health were constantly becoming more and more alarming. His medical advisers, both English and Dutch, were at the end of their resources. He had consulted by letter all the most eminent physicians of Europe; and, as he was apprehensive that they might return flattering answers if they knew who he was, he had written under feigned names. To Fagon he had described himself as a parish priest. Fagon replied, somewhat bluntly, that such symptoms could have only one meaning, and that the only advice which he had to give to the sick man was to prepare himself for death. Having obtained this plain answer, William consulted Fagon again without disguise, and obtained some prescriptions which were thought to have a little retarded the approach of the inevitable hour. But the great King's days were numbered. Headaches and shivering fits returned on him almost daily. He still rode and even hunted; but he had no longer that firm seat or that perfect command of the bridle for which he had once been renowned. Still all his care was for the future. The filial respect and tenderness of Albemarle had been almost a necessary of life to him. But it was of importance that Heinsius should be fully informed both as to the whole plan of the next campaign and as to the state of the preparations. Albemarle was in full possession of the King's views on these subjects. He was therefore sent to the Hague. Heinsius was at that time suffering from indisposition, which was indeed a trifle when compared with the maladies under which William was sinking. But in the nature of William there was none of that selfishness which is the too common vice of invalids. On the twentieth of February he sent to Heinsius a letter in which he did not even allude to his own sufferings and infirmities. "I am," he said, "infinitely concerned to learn that your health is not yet quite re-established. May God be pleased to grant you a speedy recovery. I am unalterably your good friend, William." Those were the last lines of that long correspondence.

On the twentieth of February William was ambling on a favourite horse, named Sorrel, through the park of Hampton Court. He urged his horse to strike into a gallop just at the spot where a mole had been at work. Sorrel stumbled on the mole-hill, and went down on his knees. The King fell off, and broke his collar bone. The bone was set; and he returned to Kensington in his coach. The jolting of the rough roads of that time made it necessary to reduce the fracture again. To a young and vigorous man such an accident would have been a trifle. But the frame of William was not in a condition to bear even the slightest shock. He felt that his time was short, and grieved, with a grief such as only noble spirits feel, to think that he must leave his work but half finished. It was possible that he might still live until one of his plans should be carried into execution. He had long known that the relation in which England and Scotland stood to each other was at best precarious, and often unfriendly, and that it might be doubted whether, in an estimate of the British power, the resources of the smaller country ought not to be deducted from those of the larger. Recent events had proved that, without doubt, the two kingdoms could not possibly continue for another year to be on the terms on which they had been during the preceding century, and that there must be between them either absolute union or deadly enmity. Their enmity would bring frightful calamities, not on themselves alone, but on all the civilised world. Their union would be the best security for the prosperity of both, for the internal tranquillity of the island, for the just balance of power among European states, and for the immunities of all Protestant countries. On the twenty-eighth of February the Commons listened with uncovered heads to the last message that bore William's sign manual. An unhappy accident, he told them, had forced him to make to them in writing a communication which he would gladly have made from the throne. He had, in the first year of his reign, expressed his desire to see an union accomplished between England and Scotland. He was convinced that nothing could more conduce to the safety and happiness of both. He should think it his peculiar felicity if, before the close of his reign, some happy expedient could be devised for making the two kingdoms one; and he, in the most earnest manner, recommended the question to the consideration of the Houses. It was resolved that the message should be taken into consideration on Saturday, the seventh of March.

But on the first of March humours of menacing appearance showed themselves in the King's knee. On the fourth of March he was attacked by fever; on the fifth his strength failed greatly; and on the sixth he was scarcely kept alive by cordials. The Abjuration Bill and a money bill were awaiting his assent. That assent he felt that he should not be able to give in person. He therefore ordered a commission to be prepared for his signature. His hand was now too weak to form the letters of his name, and it was suggested that a stamp should be prepared. On the seventh of March the stamp was ready. The Lord Keeper and the clerks of the parliament came, according to usage, to witness the signing of the commission. But they were detained some hours in the antechamber while he was in one of the paroxysms of his malady. Meanwhile the Houses were sitting. It was Saturday, the seventh, the day on which the Commons had resolved to take into consideration the question of the union with Scotland. But that subject was not mentioned. It was known that the King had but a few hours to live; and the members asked each other anxiously whether it was likely that the Abjuration and money bills would be passed before he died. After sitting long in the expectation of a message, the Commons adjourned till six in the afternoon. By that time William had recovered himself sufficiently to put the stamp on the parchment which authorised his commissioners to act for him. In the evening, when the Houses had assembled, Black Rod knocked. The Commons were summoned to the bar of the Lords; the commission was read, the Abjuration Bill and the Malt Bill became laws, and both Houses adjourned till nine o'clock in the morning of the following day. The following day was Sunday. But there was little chance that William would live through the night. It was of the highest importance that, within the shortest possible time after his decease, the successor designated by the Bill of Rights and the Act of Succession should receive the homage of the Estates of the Realm, and be publicly proclaimed in the Council: and the most rigid Pharisee in the Society for the Reformation of Manners could hardly deny that it was lawful to save the state, even on the Sabbath.

The King meanwhile was sinking fast. Albemarle had arrived at Kensington from the Hague, exhausted by rapid travelling. His master kindly bade him go to rest for some hours, and then summoned hm to make his report. That report was in all respects satisfactory. The States General were in the best temper; the troops, the provisions, and the magazines were in the best order. Everything was in readiness for an early campaign. William received the intelligence with the calmness of a man whose work was done. He was under no illusion as to his danger. "I am fast drawing," he said, "to my end." His end was worthy of his life. His intellect was not for a moment clouded. His fortitude was the more admirable because he was not willing to die. He had very lately said to one of those whom he most loved: "You know that I never feared death; there have been times when I should have wished it; but, now that this great new prospect is opening before me, I do wish to stay here a little longer." Yet no weakness, no querulousness, disgraced the noble close of that noble career. To the physicians the King returned his thanks graciously and gently. "I know that you have done all that skill and learning could do for me: but the case is beyond your art; and I submit." From the words which escaped him he seemed to be frequently engaged in mental prayer. Burnet and Tenison remained many hours in the sick-room. He professed to them his firm belief in the truth of the Christian religion, and received the sacrament from their hands with great seriousness. The ante-chambers were crowded all night with lords and privy councilors. He ordered several of them to be called in, and exerted himself to take leave of them with a few kind and cheerful words. Among the English who were admitted to his bedside were Devonshire and Ormond. But there were in the crowd those who felt as no Englishman could feel, friends of his youth who had been true to him, and to whom he had been true, through all vicissitudes of fortune; who had served him with unalterable fidelity when his Secretaries of State, his Treasury and his Admiralty had betrayed him; who had never on any field of battle, or in an atmosphere tainted with loathsome and deadly disease, shrunk from placing their own lives in jeopardy to save his, and whose truth he had at the cost of his own popularity rewarded with bounteous munificence. He strained his feeble voice to thank Auverquerque for the affectionate and loyal services of thirty years. To Albemarle he gave the keys of his closet, and of his private drawers. "You know," he said, "what to do with them." By this time he could scarcely respire. "Can this," he said to the physicians, "last long?" He was told that the end was approaching. He swallowed a cordial, and asked for Bentinck. Those were his last articulate words. Bentinck instantly came to the bedside, bent down, and placed his ear close to the King's mouth. The lips of the dying man moved: but nothing could be heard. The King took the hand of his earliest friend and pressed it tenderly to his heart. In that moment, no doubt, all that had cast a slight passing cloud over their long and pure friendship was forgotten. It was now between seven and eight in the morning. He closed his eyes, and gasped for breath. The bishops knelt down and read the commendatory prayer. When it ended William was no more.

When his remains were laid out, it was found that he wore next to his skin a small piece of black silk riband. The lords in waiting ordered it to be taken off. It contained a gold ring and a lock of the hair of Mary.

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